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Facing the challenge: Performing arts in the 1990s

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At home and around the world, Canada's not-for-profit professional performing arts companies entertain their audiences with a wide range of theatre, music, dance and opera. On stage are innovative local works, which reflect historical and contemporary Canadian experience, and new productions based on international repertoire. If, as it is argued, performing arts bring prestige, tourism and cultural, economic and social benefits to our cities and the nation, these benefits provide a rationale, in turn, for public and private investment in the performing arts.

The performing arts infrastructure in Canada is influenced by a number of factors: federal and provincial support programs, business investment, volunteer workers, and audience size. The growth in the number of not-for-profit (NFP) professional performing arts companies in Canada has been tremendous over the last two decades. Since 1991-92 alone there has been a 22% increase in the number of companies active across the country. In the 1998-99 fiscal year, there were 625 NFP professional performing arts companies in Canada in the fields of theatre, music, dance and opera.

Recently times have become increasingly challenging for the performing arts community. Companies are facing three broadly identifiable pressures: a reduction of government sponsored grants, the public's limited entertainment dollar, and competition from other new cultural and recreational activities. This article examines how the NFP performing arts sector has changed in light of these pressures; it looks at trends in audiences, sources of income, and program delivery and costs.

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Performing Arts Survey

Statistics Canada's Performing Arts Survey is a biennial census of all professional not-for-profit performing arts companies in Canada. It includes theatre, music (professional orchestras, ensembles or choirs), dance (classical and contemporary) and opera companies. It excludes commercial performing arts companies operated for profit, as well as festivals. Not-for-profit, according to the Income Tax Act, is the classification given to an association which is organised exclusively for social welfare, civic improvement, pleasure, recreation or any purpose except profit.

Surveys of Government Expenditures on Culture

The annual Surveys of Government Expenditures on Culture collect data from all federal and provincial departments, ministries, agencies, commissions, boards, special funds and government business enterprises responsible for the support of arts and culture in Canada while the municipal survey covers all municipalities. For these surveys, the performing arts are defined as including theatre, music, dance and opera. Data include direct operating and capital expenditures, grants, contributions and transfers related to creation, production and performance in the culture sector. These surveys, unlike the Performing Arts Survey, include financial support given to performing arts organizations, associations and groups.

This article does not analyse data deemed by the surveys of Government Expenditures on Culture to be multidisciplinary expenditures. These expenditures are related to numerous cultural activities or functions, which cannot be broken down by function. They include financial support given to cultural facilities, centres, festivals, municipalities, cultural exchange programs and arts organizations for various cultural activities.

While 1998-99 was a successful year for some companies, many also folded

The media painted a dark picture of the performing arts during the early 1990s by focusing on those theatre groups, symphony orchestras, and dance companies that were cutting costs or closing their doors. The reasons given ranged from inadequate financing, to difficulties in attracting audiences large enough to cover expenses, to the ongoing burden of accumulated deficits. In

fact, in each year throughout the 1990s approximately 75 companies went out of business or became temporarily inactive, an indication of the difficult times experienced by the performing arts. Total operating revenues per company decreased every year (3% annually) between 1991-92 and 1996-97 before bouncing back in 1998-99 (an increase of 21%). The end result was that average total operating revenues of \$759,000 in 1998-99 were only 4% higher than in 1991-92 (table 1).

In 1998-99 government investment expanded significantly, with an average increase of just over \$30,000 per company. Private support rose almost as much, at \$27,000 per company. More importantly, earned revenue rose \$73,000 per company due to higher box office sales and tour receipts. The three together contributed to the 21% increase in average operating revenue over 1996-97, the previous survey year. Expenses matched these revenue gains with an average growth of 22% over the same time period.

Table 1
Average operating revenues per performing arts company have grown since the early 1990s

| All disciplines | 1991-92 ^r | 1992-93 ^r | 1993-94 ^r | 1994-95 ^r | 1996-97 ^r | 1998-99 ^r | % change, 1996-97 to 1998-99 | Total % change, 1991-92 to 1998-99 |
|---|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|------------------------------------|---|
| Average per performing arts company | | | | | | | | |
| Number of companies (#) | 514 | 565 | 616 | 655 | 682 | 625 | -8.4 | 21.6 |
| Total operating revenues per company (\$) | 730,396 | 700,237 | 649,760 | 633,731 | 627,946 | 758,615 | 20.8 | 3.9 |
| Earned revenue (\$) | 340,397 | 321,360 | 297,914 | 300,155 | 302,356 | 375,303 | 24.1 | 10.3 |
| Government grants (\$) | 261,428 | 256,790 | 228,694 | 220,209 | 197,692 | 227,927 | 15.3 | -12.8 |
| Grants as % of revenue | 36 | 37 | 35 | 35 | 31 | 30 | | |
| Private sector grants (\$) | 119,770 | 116,366 | 115,662 | 113,193 | 127,884 | 155,384 | 21.5 | 29.7 |
| Expenses per company (\$) | 743,535 | 702,324 | 655,099 | 635,304 | 628,989 | 766,479 | 21.9 | 3.1 |
| Total staff per company (#) | 111 | 110 | 102 | 105 | 102 | 103 | 1.4 | -6.8 |
| Paid staff (#) | 57 | 56 | 59 | 58 | 55 | 59 | 7.0 | 4.6 |
| Volunteers as (%) of total staff | 49 | 49 | 42 | 45 | 45 | 42 | | |
| Deficit per company (\$) | -12,918 | -2,023 | -5,321 | -1,542 | -992 | -7,864 | 693.0 | -39.1 |
| Accumulated deficit per company (\$) | -54,358 | -46,836 | -45,003 | -34,255 | -39,350 | -26,318 | -33.1 | -51.6 |

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Source: Performing Arts Survey

Methodology used for Performing Arts Survey data

In recent years significant attention has been paid to improving the coverage of the Performing Arts Survey. In particular, between the last two survey years (1996-97 and 1998-99), 204 companies were added to the survey frame which were found to have been in existence in a previous survey year but for which no data had been collected. Such companies are known as 'false births' and they represent undercoverage in previous surveys. If no correction for false births is undertaken, misleading trend estimation will result. In particular, growth will be overestimated. Once false births are identified, an adjustment method is employed to impute data for those companies for earlier years. Data cited in this article are based on adjustments that offset these changes to the frame and thus reveal underlying trends.

As a consequence of these adjustments, totals in tables for years prior to 1998-99 may not equal the sum of the component parts. This applies, in particular, to calculations of operating revenue, non-operating revenue and total revenue in tables 4 and 5. For more information about the methodology used, please contact the Editor or Client Services.

Sustained financial support key to survival

The survival of most performing arts companies has been dependent upon a diversity of funding. NFP companies earned revenues of \$234.6 million in 1998-99. However, these box office and other earnings, important as they are, were only part of the funding equation - about half of their total income. The balance came from government grants worth \$142.5 million (30%) and private sector (corporate and individual) contributions of \$97.1 million (20%) (table 2).

Continuing support of the public and private sector help sustain the pursuit of financial stability by the sector. Donations also enable companies to set ticket prices lower than would otherwise be possible.

Federal support for the performing arts

Public support for arts and culture began before Confederation. Involvement increased after the turn of the century, evolving into today's large-scale federal, provincial and municipal presence in the performing arts.

In the case of the performing arts, much of the federal support comes through The Canada Council for the Arts. Established in 1957 the Council has been an active catalyst for the growth of performing arts in Canada. Subsequent to its creation, provincial departments or agencies (and some municipal programs) have emerged to complement its efforts. In addition, while the Canada Council has always been the major federal player, other types of specialized funding at the federal level have also been available from the Department of Canadian Heritage (the Cultural Initiatives Program, in particular), Human Resources Development Canada and the Department of Foreign Affairs and International Trade.

Public support

Notwithstanding the ongoing and vital importance of public dollars, government support of the performing arts declined 13% from 1991-92 to 1998-99 (table 3). The lowest point of government funding in the 1990s was in 1995-96 when only \$239 million was spent on the performing arts. Most of the provincial and federal government expenditures on the performing arts were in the form of direct grants. In 1998-99, these grants represented 59% of federal and 73% of provincial performing arts spending. The performing arts receive a higher proportion of their government revenues from direct grants than does the culture sector as a whole.

Governments responded differently to the financial challenges faced by performing arts organizations in the 1990s. Between 1991-92 and 1998-99, federal government expenditures on the performing arts showed no consistent pattern. Funding decreased and increased regularly throughout the decade, with an overall decline of 7%. The low point for funding (\$97 million) was in 1996-97, a decline of 12% from the previous year. The following year, however, it rebounded by 15% to \$112 million, a level that it maintained in 1998-99.

Table 2
Earned revenues provide the largest portion of funding for each performing arts discipline, 1998-99

| | Public se | ector | Private sector | | Earned revenue | | Total revenue | |
|-----------------|------------|-------|----------------|------|----------------|------|---------------|-------|
| | \$ million | % | \$ million | % | \$ million | % | \$ million | % |
| Theatre | 67.4 | 28.1 | 41.2 | 17.2 | 131.5 | 54.8 | 240.1 | 100.0 |
| Music | 41.2 | 31.6 | 31.8 | 24.4 | 57.3 | 44.0 | 130.3 | 100.0 |
| Dance | 22.9 | 38.4 | 12.4 | 20.8 | 24.4 | 40.9 | 59.7 | 100.0 |
| Opera | 10.9 | 24.8 | 11.7 | 26.6 | 21.4 | 48.6 | 44.0 | 100.0 |
| All disciplines | 142.4 | 30.0 | 97.1 | 20.5 | 234.6 | 49.5 | 474.1 | 100.0 |

Source: Performing Arts Survey

Table 3
Government funding of performing arts in decline, 1991-92 to 1998-99

| Government spending* | 1991-92 | 1994-95 | 1995-96 | 1996-97 | 1997-98 | 1998-99 | Annual change, 1997-98 to 1998-99 | Total change, 1991-92 to 1998-99 |
|--|-----------|-----------|-----------|-----------|-----------|-----------|--|---|
| Performing arts | | | \$ r | nillion | | | % | % |
| Federal Grants as % of funding | 121 64 | 106 61 | 109 66 | 97 61 | 112 57 | 112 59 | 0.4 3.1 | -7.4 |
| Provincial Grants as % of funding | 151 59 | 136 70 | 129 70 | 126 68 | 117 69 | 126 73 | 7.5 5.8 | -16.7 |
| Municipal | 35 | 39 | n/a | 62 | 64 | 30 | -53.7 | -15.7 |
| Total - performing arts | 307 | 281 | 239 | 285 | 293 | 268 | -8.5 | -12.9 |
| Culture | | | \$ r | nillion | | | | |
| Federal | 2,884 | 2,876 | 2,923 | 2,776 | 2,668 | 2,826 | 5.9 | -2.0 |
| Grants as % of funding | 15 | 21 | 13 | 15 | 17 | 18 | 8.8 | |
| Provincial | 1,908 | 1,879 | 1,802 | 1,742 | 1,730 | 1,886 | 9.0 | -1.2 |
| Grants as % of funding | 60 | 60 | 60 | 60 | 59 | 61 | 3.5 | |
| Municipal | 1,263 | 1,427 | 1,420 | 1,443 | 1,479 | 1,362 | -7.9 | 7.8 |
| Total - culture Performing arts share of culture | 6,055 | 6,181 | 6,145 | 5,961 | 5,877 | 6,073 | 3.3 | 0.3 |
| expenditures (%) | 5.1 | 4.5 | 3.9 | 4.8 | 5.0 | 4.4 | | |

^{*} This table contains data on all government spending on culture and the performing arts: direct operating and capital expenditures, grants, contributions and transfers. Source: Survey of Government Expenditures on Culture

At the provincial level, particularly in Ontario and Quebec, total expenditures on the performing arts fell steadily from 1991-92 to 1997-98. Spending rebounded in 1998-99, increasing 8% in the one year.

Spending patterns of municipal governments were different from those of other levels of government, generally rising through most of the 1990s, then falling significantly in 1998-99. That year municipalities spent \$30 million on the performing arts, a level lower than at any other time in the decade.

Notwithstanding the significant levels of support for this sector, total government spending on the performing arts in 1998-99 represented only 4.4% of total government expenditures on culture as a whole (table 3).

Increased competition for government funding

Individual performing arts companies are experiencing increased competition for funding, even from government sources. While about 30% of their average total operating income came from government grants in 1998-99, this was a smaller portion of company income than in previous years. Seven years earlier grants had accounted for 36% of revenues (table 1).

With the increase in the number of performing arts companies, there has been a decline in the relative size of individual grants. Between 1991-92 and 1998-99, more companies (19%) were given assistance but the average amount received in grants dropped by close to 13%, to \$228,000 (table 1).

The relative importance of government grants to individual companies has changed over the years. The Canada

Council, the largest performing arts granting agency in Canada, reported that in its early years (1968-69) their grants made up 23.2% of the income of the larger performing arts companies. During the time period of this analysis, Canada Council grants provided only 9.3% and 8.4% (in 1993-94 and 1998-99 respectively) of the total income of these same organizations¹. This situation is partly explained by the overall growth (52%) in the number of successful grant applications from 1992 to 2000 and limited new funds to be distributed among these companies.

Competition for arts subsidies has been stiff, as governments across the country have been operating under tight fiscal constraints. To survive, many companies have found ways to

¹ The Canada Council for the Arts, 2001 "Research Report on Large Performing Arts Organizations", p.16.

make up for the losses or have radically changed their operations.

Increased importance of private sector donations

In May 2001, Prime Minister Jean Chrétien underlined the importance of the arts in Canadian society by declaring that "Arts and culture are about more than economic growth. About more than gross domestic product. Our artists, writers and performers enrich the quality of our lives. Build partnerships with business and academia. Engage the young and build audiences for the future"².

The Prime Minister's call for partnership with the business community is not an entirely new concept. In fact, more than a quarter century ago, a group of leading business CEOs came together and founded The Council for Business and the Arts in Canada (CBAC). It was not designed as a grant-giving or fundraising organization but rather as a catalyst for advocacy, research, promotion and education. CBAC acts as a focal point for corporate donors and provides a forum for the corporate sector to interact with the arts community, with governments and with the media. Given the reduced support from government, the role of the private sector in supporting the arts has taken on an increasing importance. Contributions from the private sector climbed to \$97 million in 1998-99, a 58% increase over 1991-92 (table 4). Nearly all non-profit performing arts groups depend upon donations for a substantial fraction - now over 20% of their operating revenues.

The four performing arts disciplines have had varying success at obtaining private sector funds

Table 4

Non-profit theatre companies receive the largest single share of private sector funding

| | 1001.00 | 1000 001 | 1000 04 | 1004.05 | 1000 07: | 1000.00 | Total change, 1991-92 to | |
|------------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|-----------------------------|--|
| | 1991-92 ^r | 1992-93 ^r | 1993-94 ^r | 1994-95 ^r | 1996-97 ^r | 1998-99 ^r | 1998-99 | |
| Private sector funding | | | \$ m | nillion | | | % | |
| Theatre | 21.0 | 24.2 | 27.8 | 26.6 | 32.0 | 41.2 | 96.2 | |
| Music | 21.7 | 24.6 | 25.0 | 26.0 | 30.1 | 31.8 | 46.3 | |
| Dance | 9.4 | 8.8 | 9.3 | 11.6 | 10.6 | 12.4 | 32.1 | |
| Opera | 9.3 | 8.1 | 9.0 | 9.8 | 14.4 | 11.7 | 26.1 | |
| Total* | 61.6 | 65.7 | 71.2 | 74.1 | 87.2 | 97.1 | 57.8 | |
| Total revenues | | \$ million | | | | | | |
| Theatre | 175.2 | 189.5 | 188.8 | 194.0 | 206.9 | 240.1 | 37.1 | |
| Music | 107.8 | 118.5 | 118.3 | 121.4 | 119.5 | 130.3 | 20.9 | |
| Dance | 54.0 | 51.0 | 54.6 | 58.4 | 57.4 | 59.7 | 10.7 | |
| Opera | 38.4 | 36.7 | 38.6 | 41.1 | 44.2 | 44.0 | 14.5 | |
| Total* | 375.4 | 395.6 | 400.3 | 415.1 | 428.3 | 474.1 | 26.3 | |
| Private sector as % of | | | | % | | | | |
| total revenue | | | | 70 | | | | |
| Theatre | 12.0 | 12.8 | 14.7 | 13.7 | 15.5 | 17.1 | | |
| Music | 20.1 | 20.8 | 21.2 | 21.4 | 25.2 | 24.4 | | |
| Dance | 17.4 | 17.3 | 17.1 | 19.9 | 18.4 | 20.8 | | |
| Opera | 24.2 | 22.0 | 23.3 | 23.7 | 32.5 | 26.7 | | |
| Total* | 16.4 | 16.6 | 17.8 | 17.9 | 20.4 | 20.5 | | |

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(table 4). Donations and fundraising revenues for theatre increased by 96% between 1991-92 and 1998-99 while music, dance and opera had lower rates of private funding growth (46%, 32% and 26%, respectively). But, of the four disciplines, opera relies most heavily on the private sector, with 27% of its budget coming from donations and fundraising. Theatre companies are the least dependent, with only 17% of their revenues coming from the private sector. It is important to recognise, however, that the \$41 million³ that the theatre sector received from the private sector in 1998-99 was almost as much as the total operating budgets of all the opera companies (\$44 million).

Organizations have benefited from strong overall growth in the Canadian economy and increased profits in the corporate sector, which have made available more private sector funds for donations to the arts. In addition, performing arts organizations have invested some of their creativity in fund raising targeted to individuals. Two notable examples come from orchestras in Quebec: in one case, the organization decided to sell the orchestra's chairs one-by-one to the highest bidders; in another, the orchestra sold a Beethoven symphony for \$1 a note and at the end of each concert played the portion of the piece that had been purchased to date.

^{*} See text box entitled 'Methodology used in the Performing Arts Survey'. Source: Performing Arts Survey

² Address by Prime Minister Jean Chrétien announcing a major new government of Canada Investment in Canadian Arts and Culture May 2,2001 < http:// www.gc.ca >

³ Seventy-five percent of this amount was donated to the largest theatre companies (those with revenues exceeding \$800,000).

Audience and market development

The performing arts – theatre, music, dance and opera - increasingly share the entertainment market with movies, TV, and sporting events. Even so, there was a considerable broadening of the audiences for the performing arts in the 1980s. Rising proportions of residents across Canada were participating in the arts as a whole, as evidenced by increased touring activities and audience statistics. These trends were expected to continue into the 1990s, fuelled by rising levels of education, increasing participation of women in the labour force and the aging of the population.

Recently, however, participation in the NFP performing arts has declined. Increases in the cost of admission may be a contributing factor. Competition from other entertainment media may be another. Average attendance per company dropped 22% between 1991-92 and 1998-99 (table 5). Furthermore, the share accounted for by subscriptions, as compared to single ticket sales, has dropped seven percentage points to 34%.

While theatre continued to attract the most spectators, all performing arts sectors reported a decrease in attendance. Music and opera suffered the greatest drop in attendance (11% and 9%

respectively) followed by theatre (4%) and dance (1%). The number of spectators fell in most provinces, but the steepest declines were in Alberta (22%) followed by Manitoba (19%).

A report by the Canada Council confirms these figures^{4.} It suggests that the 17 largest performing arts companies in Canada, funded by the Council, sold 3.2 million tickets in 1998-99, compared to the peak level of 4 million in 1988-89, representing a 20% drop in sales. A decline was also experienced in the United States. The RAND's report *The Performing Arts in a New Era* states

Table 5
Private sector funding and earned revenues increased at a greater rate than government grants, 1991-92 to 1998-99

| • | | • | 3 | 3 | • | | | | |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|--|--|--|
| All not-for-profit performing arts companies | 1991-92 ^r | 1992-93 ^r | 1993-94 ^r | 1994-95 ^r | 1996-97 ^r | 1998-99 ^r | Total change, 1991-92 to 1998-99 | | |
| Companies | 1991-92 | 1992-93 | 1993-94 | 1994-90 | 1990-97 | 1990-99 | 1000 00 | | |
| | | | ſ | Number | | | % | | |
| Number of companies | 514 | 565 | 616 | 655 | 682 | 625 | 21.6 | | |
| Attendance | 14,008,044 | 15,066,511 | 14,593,298 | 14,139,612 | 13,825,718 | 13,319,791 | -4.9 | | |
| Attendance per company | 27,253 | 26,666 | 23,690 | 21,587 | 20,272 | 21,312 | -21.8 | | |
| Performances | 39,902 | 45,060 | 43,365 | 42,624 | 42,994 | 41,759 | 4.7 | | |
| Performances per company | 78 | 80 | 70 | 65 | 63 | 67 | -13.9 | | |
| Revenues* | \$ million | | | | | | | | |
| Earned revenue | 175.0 | 181.6 | 183.5 | 196.6 | 206.2 | 234.6 | 34.1 | | |
| Government grants | 134.4 | 145.1 | 140.9 | 144.2 | 142.6 | 142.5 | 6.0 | | |
| Federal | 57.0 | 59.3 | 56.5 | 57.4 | 54.5 | 60.6 | 6.3 | | |
| Provincial | 55.2 | 60.0 | 60.7 | 62.7 | 57.4 | 58.9 | 6.7 | | |
| Municipal | 21.2 | 21.8 | 22.6 | 22.4 | 22.0 | 21.7 | 2.6 | | |
| Other public funding | 1.0 | 3.9 | 1.1 | 1.8 | 8.6 | 1.3 | 24.2 | | |
| Private sector | 61.6 | 65.7 | 71.2 | 74.1 | 87.2 | 97.1 | 57.8 | | |
| Total operating revenue* | 375.4 | 395.6 | 400.3 | 415.1 | 428.3 | 474.1 | 26.3 | | |
| Expenses | 382.2 | 396.8 | 403.5 | 416.1 | 429.0 | 479.0 | 25.3 | | |
| Deficit | -6.6 | -1.1 | -3.3 | -1.0 | -676.3 | -4.9 | -26.0 | | |
| Accumulated deficit | -27.9 | -26.5 | -27.7 | -22.4 | -26.8 | -16.4 | -41.1 | | |
| | | | ſ | Number | | | | | |
| Total # of paid staff | 29,163 | 31,637 | 36,179 | 38,066 | 37,848 | 37,096 | 27.2 | | |
| Total # of volunteers | 27,736 | 30,508 | 26,651 | 31,035 | 31,549 | 27,408 | -1.2 | | |
| Volunteers as (%) of total staff | 48.7 | 49.1 | 42.4 | 44.9 | 45.5 | 42.5 | | | |
| Total wages (\$) | 225.4 | 234.0 | 236.2 | 241.3 | 240.4 | 264.7 | 17.5 | | |
| | | | | | | | | | |

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⁴ Canada Council, Ibid.

^{*} See text box entitled 'Methodology used in the Performing Arts Survey'. Source: Performing Arts Survey

that "many of the mid-sized nonprofit organizations in the US are facing the greatest difficulty in attracting enough of the public to cover costs and many of them are likely to disappear" 5. The report suggests that attendance will continue to weaken, as young Americans are less inclined to attend live performances and are more comfortable with entertainment provided through the Internet and other emerging technologies. It also suggests dramatic growth in the future for non-live performing arts, both recorded and broadcast performances. The popularity of electronic media delivery can be attributed, the report says, to several factors: the increasing quality of electronically reproduced substitutes for live performances, the rising direct and indirect costs of attending live performances, and an increasing preference among Americans for home-based leisure activities.

In Canada too the profusion of home-based entertainment options is a major competitive factor facing performing arts organizations. The Internet, satellite broadcasters and pay-per-view television all combine to provide many moderately priced alternatives to live performing arts events. Other factors such as sociodemographic changes and changes in the availability of leisure time could also be playing a role.

Immigration and the performing arts

The changing profile of the Canadian population will continue as immigration plays an increasingly larger role in population growth. Recent data show that with natural increase declining, more that 50% of the population growth in the last census-to-census period was due to immigration.

The sources of immigration to Canada have also changed greatly. European-born continued to account for the largest proportion of all immigrants living in Canada in 1996 but for the first time in the century, they accounted for less than half of the total immigrant population. In 1981, 67% of all immigrants living in Canada were born in Europe. By 1996, this proportion had declined to 47%. In contrast, the share of Canada's immigrant population born in Asia and the Middle East increased from 14% in 1981 to 31% in 1996⁶. In major population centres, where most of the large arts organizations are located, immigrants make up a very significant percentage of the population.

The increased number of immigrants coming from a non-European background may be having an impact on the interest in performing arts of European origin⁷. At the same time, they can encourage a broadening of the focus of the performing arts in Canada and perhaps open up new areas of growth. This, combined with declining attendance and a growing supply of diverse entertainment products, pose major challenges to performing arts organizations seeking new audiences. Bob Rae, Chairman of the Toronto Symphony Orchestra, recently underlined the importance of considering these changes. "We have to make sure every cultural group and people of all backgrounds feel comfortable and at home - and that the symphony belongs to them and not to a small coterie of people"8.

Program delivery and deficit reduction

Performing arts companies have been working to overcome the drop in public funding. While the average operating revenue per company climbed 0.5% annually between 1991-92 and 1998-99 to \$759,000, expenditures rose slightly less (0.4% annually) reaching \$766,000 (table 1). While expenditures continued to exceed revenues, the gap between the two narrowed between 1991-92 and 1998-99. In order to keep costs down many companies opted to reduce the number of performances offered. As a result, the number of performances per company dropped 14% between 1991-92 and 1998-99 (table 5).

Costs were also kept under tighter control (increasing only 2.2% per performance over this period) by companies making continued use of volunteer workers or unpaid staff. Volunteers are especially visible in the performing arts sector where they represented over 42% of all staff in 1998-99. Data suggest, however, that this percentage had been higher at the beginning of the decade, where it had stood at almost 49% (table 5). This may be an indication that it is becoming more difficult to attract volunteer workers⁹.

While these measures have been successful at curtailing costs, performing arts institutions continue to face costs that are rising faster

McCarthy, Kevin F., A. C. Brooks, J. Lowell and L. V. Zakaras, 2001. Rand Report: The Performing Arts in a New Era. Document No. MR-1367-PCT

⁶ Statistics Canada, Census of Population of Canada.

⁷ Canada Council, Ibid., p. 12.

⁸ Toronto Star, 2 August 2002. "Orchestra is Toronto's to lose, Rae warns Harold Levy".

⁹ Statistics Canada, 2001. The National Survey on Giving, Volunteering and Participating, 2000, shows that there has been a decline in the number of volunteers across Canada although the number of hours donated by each volunteer has increased.

than their sources of funding. Overall, performing arts companies reported an average deficit of \$7,900, or 1.0% of total operating revenue. Except for some theatre companies, all large performing arts companies registered a deficit and these 34 companies were responsible for 99% of the reported deficit. At the end of fiscal 1998-99 there was an accumulated deficit of \$16.4 million for the sector, equal to 3.5% of total operating revenue (table 5). Close to 72% of this amount was attributable to 18 large orchestras.

Stabilization funds in Canada

The Alberta Performing Arts
Stabilization Fund and the Vancouver
Arts Stabilization Team have existed
since 1995. Since then, others have
been created, including the Quebec
fund (1999) sponsored by the Quebec
government, and the Nova Scotia
fund (2000) sponsored by the public
and private sectors. Other projects
are in development in Manitoba,
Saskatchewan and the HamiltonWentworth and Burlington
communities in southern Ontario.

Debt management is a huge challenge for these companies. To help them overcome this obstacle to their development, arts stabilization programs have been launched recently in some jurisdictions and a number of others are under study. The stabilization programs, which are the initiatives of private and public sector partners, are aimed at supplying technical assistance in management as well as stabilisation grants to help performing groups eliminate their cumulative deficits and build up working capital. Such programs try to provide the means to achieve long-term stability by cutting deficits. To this end, they support companies' efforts to diversify their funding sources and help them establish reserves for creation or development.

Casting the future

The battle for the mind, soul and wallet of today's consumer will require innovation and consultation as performing arts companies strive to maintain a strong culture presence in an increasingly competitive market place. And this must be done while government is faced with greater demands and scarcer resources.

To ensure that Canadians are not deprived of the many kinds of cultural performances that contribute to the spread of culture in Canada and abroad, sustained effort will be required on all fronts. The continued expansion of artistic creativity in the performing arts will almost certainly require new and increased sources of funding. However, this alone will not be sufficient. It will also depend on the building of future audiences and, in particular, encouraging our youth to participate and attend the performing arts. This means not only bringing new people into the theatres and concert halls but also reengaging lapsed attendees.

One example of such an approach is a marketing initiative at the National Arts Centre in Ottawa. Aimed at students and intended to attract youth to the performing arts, Live Rush offers inexpensive seats to students by taking advantage of unsold inventory. This successful program has also recently been implemented in Calgary as part of an undertaking to build bridges to youth. The National Arts Centre also provides another example. They recently launched a performing arts website for young people. It is an interactive way for students to learn about the arts while also providing teachers with new teaching tools. This is but one example of the type of youth programs we should expect to

see in communities across Canada. Success in the long run in maintaining and increasing audience sizes and rejuvenating audiences will undoubtedly require the continuation or even intensification of education and outreach programs.

By their very survival to date, Canada's performing arts companies have demonstrated their commitment to their art form. However, just like any performance, only when all the players come together in harmony be they performing artists or educators, governments or private companies - can their work transcend itself.

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Culture Data Analysis

Often Culture Statistics Program data users want more than just the numbers - they want to know what the numbers are saying and why. That is, they want to have access to an analysis of the data that highlights the key findings and where possible, points to the reasons behind them. An excellent source of such information (in addition to Focus itself) is Statistics Canada's Daily, the official release vehicle for all of our data and analysis. The chart below was prepared to draw your attention to releases of culture data in the Daily over the past few years. All back issues are available free of charge by going to the STC web site www.statcan.ca and selecting The Daily, previous issues. Those releases that did not include analysis but were just a notification that the data were available are indicated as such.

| Culture data releases | The Daily |
|--|-------------------------------------|
| Film, video and audio-visual production, laboratories, and post-production | |
| services 1999/2000 | July 22, 2002 |
| Government expenditures on culture 1999/2000 | May 27, 2002 |
| Film and video distribution 1999/2000 | March 25, 2002 |
| Periodical publishing 1998/1999 (announcement of data availability only) | March 18, 2002 |
| Movie theatres and drive-ins 1999/2000 | February 7, 2002 |
| Sound recording 1998 (announcement of data availability only) | January 30, 2002 |
| Television viewing Fall 2000 | October 23, 2001 |
| Radio listening Fall 2000 (announcement of data availability only) | August 29, 2001 |
| Film, video and audio-visual production, laboratories, and post-production | |
| services 1998 (announcement of data availability only) | March 30, 2001 |
| Performing arts 1998/1999 (announcement of data availability only) | March 6, 2001 |
| Government expenditures on culture 1998/1999 | January 25, 2001 |
| Television viewing Fall 1999 | January 25, 2001 |
| Canadian Culture in Perspective: A Statistical Overview 2000 | December 22, 2000 |
| Film and video distribution 1998/1999 | December 1, 2000 |
| Movie theatres and drive-ins 1998/1999 | October 16, 2000 |
| Book publishers and exclusive agents 1998/1999 | July 26, 2000 |
| Radio listening Fall 1999 | July 26, 2000 |
| Film, video and audio-visual production, laboratories, and post-production | 4 " 0 0000 |
| services 1997/1998 | April 3, 2000 |
| Heritage institutions 1997/1998 (announcement of data availability only) | March 30, 2000 |
| Film and video distribution 1997/1998 | February 3, 2000 |
| Television viewing Fall 1998 (announcement of data availability only) | December 24, 1999 |
| Government expenditures on culture 1997/1998 Movie theatres and drive-ins 1997/1998 | October 13, 1999 August 24, 1999 |
| Radio listening Fall 1998 | July 22, 1999 |
| • | • ' |
| Radio and television statistics 1998 | June 18, 1999 |

Provincial and territorial data

Often in our analysis of survey data, we look at the national picture only, and do not highlight particular provincial or territorial patterns. In order to place more provincial culture data in front of our users, we are presenting selected provincial and territorial data in each issue of *Focus on Culture*. This time, we have chosen to include recently released data on federal, provincial and territorial, and municipal government expenditures on culture.

Per-capita expenditures by government on culture, 1995-96 to 1999-2000

Federal government expenditures on culture on per-capita basis, 1995-96 to 1999-2000

| | 1995-96 | 1996-97 | 1997-98 | 1998-99 | 1999-2000 |
|-------------------------|---------|---------|---------|---------|-----------|
| | | | \$ | | |
| Newfoundland & Labrador | 85 | 80 | 70 | 74 | 79 |
| Prince Edward Island | 90 | 99 | 111 | 123 | 119 |
| Nova Scotia | 92 | 92 | 95 | 99 | 95 |
| New Brunswick | 63 | 63 | 58 | 65 | 64 |
| Quebec | 109 | 116 | 113 | 126 | 123 |
| Ontario | 107 | 103 | 101 | 98 | 97 |
| Manitoba | 59 | 58 | 54 | 59 | 82 |
| Saskatchewan | 43 | 40 | 34 | 43 | 43 |
| Alberta | 57 | 52 | 45 | 45 | 39 |
| British Columbia | 39 | 38 | 33 | 38 | 36 |
| Yukon | 379 | 411 | 397 | 468 | 439 |
| Northwest Territories | 504 | 563 | 434 | 456 | 876 |
| Nunavut | - | - | - | - | 411 |
| Canada | 100 | 94 | 89 | 93 | 92 |

Provincial and territorial government expenditures on culture on per-capita basis, 1995-96 to 1999-2000

| | 1995-96 | 1996-97 | 1997-98 | 1998-99 | 1999-2000 |
|-------------------------|---------|---------|---------|---------|-----------|
| | | | \$ | | |
| Newfoundland & Labrador | 54 | 72 | 82 | 66 | 68 |
| Prince Edward Island | 74 | 74 | 78 | 74 | 79 |
| Nova Scotia | 57 | 59 | 63 | 72 | 72 |
| New Brunswick | 44 | 47 | 55 | 52 | 53 |
| Quebec | 81 | 80 | 78 | 89 | 89 |
| Ontario | 47 | 39 | 40 | 43 | 44 |
| Manitoba | 76 | 74 | 75 | 75 | 80 |
| Saskatchewan | 64 | 63 | 63 | 68 | 68 |
| Alberta | 47 | 48 | 44 | 45 | 48 |
| British Columbia | 69 | 71 | 67 | 71 | 73 |
| Yukon | 318 | 576 | 367 | 347 | 405 |
| Northwest Territories | 227 | 127 | 122 | 146 | 181 |
| Nunavut | - | - | - | - | |
| Canada | 61 | 59 | 58 | 62 | 63 |

Municipal government expenditures on culture on per-capita basis, 1995 to 1999

| | 1995 | 1996 | 1997 | 1998 | 1999 |
|-------------------------|------|------|------|------|------|
| | | | \$ | | |
| Newfoundland & Labrador | 21 | 22 | 20 | 20 | 21 |
| Prince Edward Island | 9 | 9 | 12 | 12 | 13 |
| Nova Scotia | 37 | 34 | 32 | 34 | 36 |
| New Brunswick | 26 | 25 | 26 | 25 | 26 |
| Quebec | 35 | 33 | 38 | 30 | 33 |
| Ontario | 54 | 54 | 53 | 47 | 51 |
| Manitoba | 45 | 43 | 52 | 46 | 46 |
| Saskatchewan | 54 | 51 | 57 | 60 | 55 |
| Alberta | 43 | 48 | 48 | 52 | 48 |
| British Columbia | 76 | 76 | 74 | 69 | 72 |
| Yukon | 13 | 73 | 114 | 17 | 19 |
| Northwest Territories | 20 | 38 | 34 | 25 | 37 |
| Nunavut | - | - | - | - | - |
| Canada | 48 | 49 | 49 | 45 | 47 |

DID YOU KNOW?

A comparison of performing arts companies by discipline, 1991-92 to 1998-99

By producing average data for key variables for the performing arts, it is possible to compare theatre, dance, music and opera companies over a period of eight years (six survey years). The methodology used to ensure that survey data are comparable is described in a text box entitled 'Methodology used for Performing Arts Survey data' on p. 3 of this publication.

Table 1
Theatre companies

| Averages for theatre companies | 1991-92 ^r | 1992-93 ^r | 1993-94 ^r | 1994-95 ^r | 1996-97 ^r | 1998-99 ^r | Total change (%), 1991-92 to 1998-99 |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|--|
| Number of companies | 282 | 332 | 353 | 368 | 385 | 350 | 24.1 |
| Performances per company | 115 | 111 | 99 | 92 | 89 | 95 | -17.3 |
| Attendance per company | 29,111 | 28,077 | 24,948 | 22,337 | 21,173 | 22,462 | -22.8 |
| Attendance per performance | 254 | 252 | 251 | 242 | 239 | 237 | -6.8 |
| Total operating revenue per company (\$) | 621,307 | 570,874 | 534,721 | 527,231 | 537,337 | 686,069 | 10.4 |
| Earned revenue | 328,540 | 294,933 | 274,229 | 279,511 | 291,944 | 375,805 | 14.4 |
| Government grants | 206,407 | 198,181 | 173,386 | 175,135 | 162,211 | 192,627 | -6.7 |
| Private sector grants | 74,436 | 72,805 | 78,777 | 72,188 | 83,052 | 117,638 | 58.0 |
| Expenses per company (\$) | 632,263 | 570,720 | 539,927 | 529,741 | 528,993 | 685,649 | 8.4 |
| Total staff per company | 114 | 99 | 89 | 88 | 81 | 93 | -18.6 |
| Paid staff per company | 54 | 48 | 49 | 47 | 44 | 53 | -0.6 |
| Wages per paid worker (\$) | 6,568 | 6,647 | 6,300 | 6,221 | 6,387 | 6,765 | 3.0 |
| Volunteers as (%) of total staff | 53.1 | 51.1 | 45.0 | 45.8 | 45.7 | 42.8 | -19.5 |
| Deficit per company (\$) | 1,277 | -2,464 | 8,548 | 3,344 | -5,972 | 420 | -67.1 |
| Accumulated deficit per company (\$) | 1,758 | -16,006 | -26,221 | -21,206 | -8,943 | -827 | -147.0 |

Table 2 Music companies

| Averages for music companies | 1991-92 ^r | 1992-93 ^r | 1993-94 ^r | 1994-95 ^r | 1996-97 ^r | 1998-99 ^r | Total change (%), 1991-92 to 1998-99 |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|--|
| | | | | | | | |
| Number of companies | 145 | 152 | 165 | 173 | 173 | 160 | 10.3 |
| Performances per company | 31 | 32 | 30 | 29 | 27 | 31 | 0.3 |
| Attendance per company | 25,146 | 24,487 | 22,398 | 21,663 | 20,604 | 21,261 | -15.4 |
| Attendance per performance | 821 | 769 | 736 | 753 | 764 | 692 | -15.7 |
| Total operating revenue per company (\$) | 743,319 | 779,425 | 716,829 | 701,542 | 690,955 | 814,323 | 9.6 |
| Earned revenue | 313,169 | 320,584 | 295,389 | 296,051 | 289,995 | 358,071 | 14.3 |
| Government grants | 276,250 | 292,157 | 265,634 | 254,315 | 226,703 | 257,752 | -6.7 |
| Private sector grants | 149,768 | 162,016 | 151,741 | 150,407 | 174,245 | 198,499 | 32.5 |
| Expenses per company (\$) | 761,200 | 781,546 | 725,007 | 706,658 | 699,450 | 832,602 | 9.4 |
| Total staff per company | 107 | 110 | 123 | 134 | 144 | 131 | 22.8 |
| Paid staff per company | 52 | 59 | 74 | 71 | 73 | 72 | 37.8 |
| Wages per paid worker (\$) | 10,130 | 8,740 | 6,446 | 6,434 | 6,221 | 7,556 | -25.4 |
| Volunteers as (%) of total staff | 51.3 | 46.8 | 40.5 | 46.8 | 49.0 | 45.4 | -11.6 |
| Deficit per company (\$) | -17,611 | -3,469 | -8,801 | -6,122 | -8,822 | -18,280 | 3.8 |
| Accumulated deficit per company (\$) | -86,020 | -85,699 | -71,854 | -58,822 | -80,151 | -69,497 | -19.2 |

Table 3 Dance companies

| Averages for dance companies | 1991-92 ^r | 1992-93 ^r | 1993-94 ^r | 1994-95 [,] | 1996-97 ^r | 1998-99 ^r | Total change (%), 1991-92 to 1998-99 |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|--|
| Number of companies | 68 | 65 | 82 | 91 | 98 | 92 | 35.3 |
| Performances per company | 33 | 35 | 30 | 28 | 34 | 33 | 0.9 |
| Attendance per company | 21,759 | 20,194 | 17,444 | 14,343 | 14,335 | 15,911 | -26.9 |
| Attendance per performance | 656 | 578 | 588 | 508 | 426 | 475 | -27.6 |
| Total operating revenue per company (\$) | 793,603 | 784,395 | 665,641 | 641,575 | 586,082 | 649,054 | -18.2 |
| Earned revenue | 292,202 | 280,394 | 244,106 | 258,525 | 254,169 | 264,856 | -9.4 |
| Government grants | 353,803 | 353,354 | 294,804 | 255,464 | 223,893 | 248,984 | -29.6 |
| Private sector grants | 138,454 | 135,345 | 113,932 | 127,732 | 108,038 | 135,214 | -2.3 |
| Expenses per company (\$) | 801,865 | 770,525 | 650,261 | 634,457 | 598,686 | 663,420 | -17.3 |
| Total staff per company | 57 | 90 | 60 | 80 | 62 | 56 | -2.0 |
| Paid staff per company | 36 | 37 | 36 | 37 | 34 | 32 | -12.6 |
| Wages per paid worker (\$) | 10,920 | 11,264 | 9,489 | 8,577 | 8,197 | 9,559 | -12.5 |
| Volunteers as (%) of total staff | 36.6 | 58.8 | 40.7 | 54.2 | 45.6 | 43.4 | 18.8 |
| Deficit per company (\$) | -8,668 | 12,223 | 13,786 | 5,883 | -12,604 | -14,366 | 65.7 |
| Accumulated deficit per company (\$) | -79,964 | -76,495 | -49,248 | -47,051 | -58,228 | -50,377 | -37.0 |

Table 4 Opera companies

| Averages for opera companies | 1991-92 ^r | 1992-93 ^r | 1993-94 ^r | 1994-95 ^r | 1996-97 [,] | 1998-99 ^r | Total change (%), 1991-92 to 1998-99 |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|--|
| Number of companies | 19 | 16 | 16 | 23 | 26 | 23 | 21.1 |
| Performances per company | 42 | 49 | 43 | 44 | 34 | 26 | -37.5 |
| Attendance per company | 34,261 | 40,834 | 38,995 | 37,244 | 26,789 | 25,755 | -24.8 |
| Attendance per performance | 824 | 828 | 900 | 842 | 780 | 991 | 20.2 |
| Total operating revenue per company (\$) | 2,022,753 | 2,295,228 | 2,414,711 | 1,786,582 | 1,698,809 | 1,913,285 | -5.4 |
| Earned revenue | 895,715 | 1,047,193 | 1,121,964 | 820,839 | 717,225 | 929,353 | 3.8 |
| Government grants | 638,293 | 744,332 | 732,035 | 542,267 | 429,816 | 473,400 | -25.8 |
| Private sector grants | 490,251 | 505,379 | 561,965 | 424,263 | 552,036 | 510,532 | 4.1 |
| Expenses per company (\$) | 2,048,412 | 2,403,117 | 2,496,109 | 1,780,184 | 1,743,790 | 1,948,758 | -4.9 |
| Total staff per company | 271 | 427 | 388 | 270 | 269 | 249 | -8.2 |
| Paid staff per company | 205 | 262 | 243 | 209 | 186 | 175 | -14.5 |
| Wages per paid worker (\$) | 5,791 | 5,355 | 5,547 | 5,030 | 5,393 | 5,906 | 2.0 |
| Volunteers as (%) of total staff | 24.3 | 38.6 | 37.3 | 22.4 | 30.7 | 29.5 | 21.4 |
| Deficit per company (\$) | -25,953 | -106,076 | -80,366 | 5,425 | -44,912 | -35,473 | 36.7 |
| Accumulated deficit per company (\$) | -110,734 | -159,342 | -100,051 | -30,592 | -117,169 | -17,619 | -84.1 |

Table 5
All disciplines

| Averages for all disciplines | 1991-92 ^r | 1992-93 ^r | 1993-94 ^r | 1994-95 [,] | 1996-97 [,] | 1998-99 ^r | Total change (%), 1991-92 to 1998-99 |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|--|
| Number of companies | 514 | 565 | 616 | 655 | 682 | 625 | 21.6 |
| Performances per company | 78 | 80 | 70 | 65 | 63 | 67 | -13.9 |
| Attendance per company | 27,253 | 26,666 | 23,690 | 21,587 | 20,272 | 21,312 | -21.8 |
| Attendance per performance | 351 | 334 | 337 | 332 | 322 | 319 | -9.1 |
| Total operating revenue per company (\$) | 730,396 | 700,237 | 649,760 | 633,731 | 627,946 | 758,615 | 3.9 |
| Earned revenue | 340,397 | 321,360 | 297,914 | 300,155 | 302,356 | 375,304 | 10.3 |
| Government grants per company | 261,428 | 256,790 | 228,694 | 220,209 | 197,692 | 227,927 | -12.8 |
| Private sector grants | 119,770 | 116,366 | 115,662 | 113,193 | 127,884 | 155,384 | 29.7 |
| Expenses per company (\$) | 743,535 | 702,324 | 655,099 | 635,304 | 628,989 | 766,479 | 3.1 |
| Total staff per company | 111 | 110 | 102 | 105 | 102 | 103 | -6.8 |
| Paid staff per company | 57 | 56 | 59 | 58 | 55 | 59 | 4.6 |
| Wages per paid worker (\$) | 7,728 | 7,398 | 6,530 | 6,340 | 6,352 | 7,136 | -7.7 |
| Volunteers as (%) of total staff | 48.7 | 49.1 | 42.4 | 44.9 | 45.5 | 42.5 | -12.8 |
| Deficit per company (\$) | -12,918 | -2,023 | -5,321 | -1,542 | -992 | -7,864 | -39.1 |
| Accumulated deficit per company (\$) | -54,358 | -46,836 | -45,003 | -34,255 | -39,350 | -26,318 | -51.6 |

r Revised

Source: Performing Arts Survey

How are we doing?

We hope you find Focus on Culture to be both informative and useful. Your views on the data and analysis contained in this or previous issues are important to us. We want to meet your needs for statistical information and we rely on your feedback to help us plan new analysis for future issues. Please let us know how we are doing.

Send your comments to:

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