

# Social Assistance Statistical Report:

2006

Federal-Provincial-Territorial Directors of Income Support August 2009 August 2009

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Report available on the Internet at:

http://www.hrsdc.gc.ca/en/cs/sp/sdc/socpol/page00.shtml

Ce rapport est aussi disponible en français sous le titre

Rapport statistique sur l'aide sociale : 2006

Catalogue number: HS25-2/2006E-PDF

ISBN: 978-1-100-11904-5





























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# **Chapter 1**

# **Summary**

Social assistance in Canada is also known as income support, income assistance, welfare and a few other program names, depending on the jurisdiction. No matter the name, all provincial and territorial social assistance programs provide financial assistance and in-kind goods and services to cover the cost of basic living requirements for an individual or family when all other financial resources of that individual or family have been exhausted. For the purpose of this report, in Chapter 1 and 2, the term social assistance program has been adopted.

In recognition of the growing public demand for comprehensive information on provincial and territorial social assistance programs and caseloads, the *Social Assistance Statistical Report:* 2006 is the third annual joint publication by federal, provincial and territorial governments. The report provides a general overview of social assistance in Canada, as well as a description of income support-related/social assistance programs in each jurisdiction.

This report does not include social assistance rates as this information is currently available to the public on most provincial and territorial government Web sites.

## **Methodology**

The data in this report was provided by provincial and territorial ministries responsible for administering social assistance programs. It was extracted from jurisdictional data systems developed to meet their administrative and case management needs. As such, there are extensive variations in the types of data collected, the manner in which the data is reported, and in the definitions and terminology used. The data in this report should not be used for the purpose of crossjurisdiction comparison.





























# **Chapter 2**

# Social Assistance in Canada: An Overview

The formal division of powers between the federal government and the provincial and territorial governments respecting social services is based on *The Constitution Act*, 1867. The Act itself did not refer to social services; however, the legislative authority for social services has been inferred from the interpretations of sections 91 and 92 of the Act. These sections of the Act set out the division of authority between the federal and provincial governments and the constitution has been interpreted to mean that the provinces have primary jurisdiction over social services. As such, the legislation governing the provision of social assistance varies by jurisdiction.

Following the approach of their provincial or territorial counterpart, Indian and Northern Affairs Canada (INAC) has adopted similar terms and conditions of social assistance programs. Funding for social assistance activities is provided by INAC to First Nations communities, who in turn deliver programs and services to community members.<sup>1</sup>

## **A Brief History of Federal Social Assistance**

**1966 – Canada Assistance Plan (CAP)** – The federal government shared the eligible costs that provincial, territorial and municipal governments incurred in providing provincial social assistance and welfare services to persons in need.

**1996 – The Canada Health and Social Transfer (CHST)** replaced CAP. The CHST was a federal transfer provided to provinces and territories in support of provincial health care, post-secondary education, social assistance and social services, including early childhood development and early learning and child care.

**2004** – The CHST was replaced by the **Canada Health Transfer (CHT)** in support of health care and the **Canada Social Transfer (CST)** in support of post-secondary education, social assistance and social services, including early childhood development and early learning and childcare.

## **Eligibility**

In general, assistance may be granted to any individual or family head who has been determined, on the basis of need, unable to provide adequately for themselves and any dependants. Employable recipients may be required to participate in one or more employment activities as a condition of eligibility for financial assistance. Most jurisdictions require applicants to attain the age of majority prior to application, and be a resident at the time of their application and while receiving benefits.

The following groups of individuals may be eligible for social assistance:

- Canadian citizens;
- persons granted permanent resident status under the *Immigration and Refugee Protection Act*; and

<sup>&</sup>lt;sup>1</sup> Ontario shares the cost of social assistance programs for First Nation individuals and families; a percentage of its costs is then reimbursed by INAC.

 persons who have made a claim for refugee status or have been granted asylum in Canada under the *Immigration and Refugee Protection Act*.

#### **Administrative Requirements**

Depending on the jurisdiction, to establish a social assistance initial eligibility , an applicant may be required to:

- submit a completed application;
- provide additional documentation, such as proof of age, a medical certificate to confirm disability, pay cheque stubs, etc.;
- discuss the financial and social situation of the household;
- provide consent for verification of any statement made in the application and any supporting documents concerning financial resources or any other circumstances of the household;
- report any change in circumstances that may affect continuing program eligibility or the amount of assistance to which the household is entitled.

#### **Employment Requirements**

Eligible employable persons are actively encouraged to pursue, accept, and retain any reasonable offer of employment or retraining as an initial and continuing condition of eligibility for social assistance. Thus, many jurisdictions offer employment services and training opportunities in combination with financial assistance. Should a recipient choose not to pursue employment or retraining, he/she may be subject to penalties ranging from a specified reduction in benefits over a prescribed period of time to the full cancellation of benefits.

To ensure that those who successfully leave social assistance for employment are better off working, a number of provinces and territories have introduced earned income or working income supplements.

#### **Categories of Beneficiaries**

**Employable Persons** – A number of measures promote the entry or re-entry of employable persons into the active labour force. These measures may include different exemption levels on assets and income, lower benefit levels to reflect the temporary nature of their reliance on social assistance, and a wide range of employment support services and programs.

Recipients may be required to sign and adhere to an individualized contract that stipulates training and rehabilitation measures to be undertaken in order to regain financial independence. However, assistance may be granted only when:

- unemployment is due to circumstances beyond the person's control;
- the person is willing to accept employment which he/she is capable of handling, or to engage in academic upgrading, re-training or other measures to reach a state of job readiness; and
- the person is making reasonable efforts to secure employment.

Single-Parent Families – A sole support parent may be required to either initiate legal

proceedings against an absent spouse (or ex-spouse), including common-law partners, respecting maintenance payments, or to subrogate that right to the government. Generally, single parents are considered as employable and required to actively seek and accept reasonable employment, where the parent and dependent child(ren) are physically and mentally healthy and when the dependants have reached a certain age.

**Persons with Disabilities** – An applicant with a disability is generally required to submit a medical certificate completed by a licensed physician indicating the level of the impairment and the potential for rehabilitation. Evidence of a continuing disability on an annual basis may also be required. These requirements may be waived where the disability is obvious.

All programs have design features to assist persons with disabilities, including higher exemption levels on assets and income, higher basic assistance levels, special disability-related allowances, and supplementary health and medical benefits.

**Persons with Multiple Barriers to Employment** – A variety of situations and personal circumstances could make it difficult for recipients to find and maintain employment. They are identified by the fact that they face multiple significant barriers to employment, including substance abuse, childcare or transportation issues, histories of long-term unemployment, and/or low basic skills.

They require interventions to address their personal circumstances in order to be able to find and maintain employment. They may have higher benefit levels and exemptions to reflect their longer-term reliance on social assistance.

**Aged Persons** – Seniors may qualify for social assistance notwithstanding their eligibility for benefits from other federal, provincial and territorial programs. Financial hardship might be due to some age-related special needs, the number of dependants in the household, or ineligibility for Old Age Security benefits. Most jurisdictions have established higher basic assistance benefit levels or other special considerations for aged persons.

**Students** – Post-secondary students are generally not permitted to receive social assistance while attending university, college or trade school. Students requiring financial assistance during their study period are expected to contact the appropriate student loan organization to receive financial assistance.

#### **Financial Eligibility**

**Needs Test** – Social assistance is generally granted to eligible persons on the basis of a needs test. It takes into account the basic needs and the financial resources available to an individual or family (assets and income), and the ability of those financial resources to meet their basic needs.

Assets – A household's assets may be considered as exempt or non-exempt for the purpose of calculating the social assistance entitlement. In most jurisdictions, liquid assets are defined as any assets that are readily convertible into cash including cash on hand, bank accounts, stocks and bonds, or other securities. Certain exemptions are allowed with respect to actual and potential liquid assets and the property of an individual or family. A portion of the cash value of a life insurance policy may be exempt from the calculation of liquid assets.

Homeowners applying for social assistance are not required to sell their principal residence and household effects (within reason) as a condition of eligibility. Similarly, applicants are not required to sell their primary vehicle as long as the value of the

vehicle does not exceed an allowable limit. Provisions regarding the treatment of assets such as Registered Retirement Savings Plans and Registered Education Savings Plans vary between the jurisdictions.

Assistance may be withheld, reduced or terminated where an applicant or recipient has disposed of his/her assets in an unreasonable manner in order to qualify for assistance.

**Income** – In addition to a household's assets, income from all sources is examined in the calculation of entitlement to social assistance. The following types of income may be exempt from the calculation of eligibility:

- Canada Child Tax Benefit;
- foster home payments;
- child welfare payments;
- GST/HST rebates;
- insurance settlements;
- federal compensation payments (such as those under the Hepatitis C Program, those infected with the human immunodeficiency virus (HIV) virus through blood transfusions or blood products, and the Canadian merchant mariners who served in the First and Second World Wars or the Korean War);
- involuntary deductions from pay;
- gifts and inheritances; and
- income from employment held by dependants who are full-time students.

Partial exemptions for employment income exist in most provinces and territories. These earnings exemptions may be granted as an incentive for the individual to gain financial independence. The earnings exemption provision may take effect only after initial eligibility for social assistance has been established.

Other types of unearned income, such as Workers' Compensation benefits and Old Age Security, are non-exempt, and thereby reduces the amount of social assistance payable dollar-for-dollar.

In the determination of financial eligibility, some jurisdictional authorities may include imputed income as part of a household's income even though the household is not actually receiving money from a particular source. Living rent-free in return for janitorial or superintendent services is a common example of imputed income.

#### **Benefits**

**Basic Assistance** – Basic assistance generally covers the cost of food, shelter, clothing, personal and household items, and may cover regularly recurring special needs. There are three basic methods used to calculate the amount of benefits to which an individual or family are entitled:

- i. Pre-added budget method It combines all non-shelter requirements into a single support allowance. A separate shelter component is then provided.
- ii. Itemized budget method It provides a standard allowance for each of the non-shelter and shelter requirements. The sum of the individual items to which the individual or family is entitled then forms the total benefit payable.
- iii. Flat rate of assistance It is for non-shelter and shelter items based on a household's structure and the program in which it is participating.

Variables affecting the amount of shelter allowance payable include the number of beneficiaries in any given household, the type of living arrangement and the cost of fuel and utilities. In some jurisdictions, the shelter amount varies depending on the season, location and relative remoteness of the area in question.

**Special Needs Assistance** – Generally, this type of assistance provides items, services, or allowances related to age, disability, employment, education, training, and other special circumstances. It varies widely between jurisdictions but examples include transportation allowances, employment-related allowances, child-care subsidies, drug and medical services, as well as furniture replacement, minor home repair allowances, special diet allowances, school supply allowances, and funeral services. The provision of items of special need is on a case-by-case basis in accordance with the applicable policies and guidelines.

**Transitional Assistance** – In an effort to increase labour market attachment and reduce reliance on social assistance, attempts have been made to lessen the financial impact of the transition from social assistance to employment. For some jurisdictions, child-care and transportation allowances have been increased to facilitate the participation in employment and retraining activities. Extended drug cards and supplementary health benefits, valid after leaving social assistance (subject to renewal) have further lessened the financial impact of accepting employment.

**Indexation** – Each province and territory is responsible for the indexation of its benefits. While most revise their rates on an adhoc basis, Quebec annually indexes its benefits for those with significant limitation to employment. In addition, the Quebec government commits to partially financial assistance benefits for those able to work to a level equivalent to 50 percent of the indexing rate applied for the personal taxation system.

#### **Administration**

**Referral to Other Government Programs** – An applicant's circumstances are reviewed to determine if social assistance is the most appropriate intervention for them. If it is determined that another government program may be more suitable, then the applicant is referred to that program.

**Method of Payment** – Social assistance benefits can be paid in a variety of ways—by cash, payroll or manual cheque issue, direct deposit, voucher or authorization to purchase, or direct payment to a third party vendor or supplier.

**Case Review** – As a condition of continuing eligibility for assistance, beneficiaries must report immediately any change in the circumstances of their household that would affect their entitlement to assistance. In addition, some jurisdictions require that long-term social assistance clients be reviewed every year, and more frequently for short-term clients.

**Recoveries and Reimbursement** – There are established procedures and policies concerning the recovery of social assistance granted to a person who was not entitled because of a change in household income or other circumstances, accidental or wilful representation, or fraud. Certain forms of assistance may be conditional upon a formal agreement signed by the recipient to reimburse the government for such assistance.

**Appeals** – An applicant or recipient is entitled to file a request for reconsideration or appeal where he/she is dissatisfied with a decision affecting his/her entitlement to social assistance. Some provinces and territories have established limits on issues that may be formally appealed, while others allow an individual to question any determination bearing on his/her case. Most jurisdictions have adopted a two-step appeals process in

which social services personnel first conduct an internal administrative review before being subject to a formal Appeals Board consisting of appointed members.

#### Children's Benefits

Some provinces and territories have child benefit programs for all low-income families with children, whether they are working or on social assistance. Some programs were in existence when the National Child Benefit (NCB) program was established, and others were implemented afterwards.

The NCB is a joint initiative of federal, provincial and territorial governments<sup>2</sup>, which includes a First Nations component, to support Canadian children living in low-income families. The goals of the NCB are to help prevent and reduce the depth of child poverty, to promote attachment to the labour market by ensuring that families will always be better off as a result of working; and to reduce overlap and duplication by harmonizing program objectives and benefits, and through simplified administration.

The NCB is a component of the Canada Child Tax Benefit (CCTB). The CCTB provides a base benefit to all low- and middle-income families with children. The NCB Supplement is provided to low-income families with children, whether the parents are working or receiving social assistance.

#### Approaches to Replacing Social Assistance Benefits for Children

Jurisdictions have the flexibility to adjust social assistance or child benefit payments by an amount equivalent to the NCB Supplement. First Nations follow the approach of the relevant province or territory. Funds resulting from such adjustments support new or enhanced programs benefiting low-income families with children and are referred to as NCB Reinvestment Funds. Jurisdictions may also invest additional funds, known as the NCB Investment Funds, in benefits and services consistent with the objectives of the NCB.

Since the inception of the NCB initiative, three distinct approaches have evolved by which provinces and territories replace social assistance benefits for children with the NCB Supplement.

The Social Assistance Offset Approach – Under this approach child benefits remain within the social assistance system, but these benefits have been gradually displaced by federal increases to the NCB Supplement. Provinces and territories either deduct the NCB Supplement as an unearned income charge against social assistance or reduce their social assistance rates for children. In the case of income offset, social assistance recipients have the amount of the NCB Supplement they receive deducted from their social assistance entitlement. This approach is used in Prince Edward Island³, Ontario⁴, Yukon, Northwest Territories and Nunavut. In the case of rate reduction,

<sup>&</sup>lt;sup>2</sup> The Government of Quebec has stated that it agrees with the basic principles of the NCB. Quebec chose not to participate in the NCB because it wanted to assume control over income support for children in Quebec; however, it has adopted a similar approach to the NCB. The reference to the NCB as a joint federal-provincial-territorial initiative does not include Quebec.

<sup>&</sup>lt;sup>3</sup> Since 2001, any increases in the NCB Supplement have been used to fund an increase in the Healthy Child Allowance, which is a social assistance benefits.

<sup>&</sup>lt;sup>4</sup> Currently, the 2004, 2005, 2006 and 2007 increases to the NCBS are flowed through to social assistance recipients. Beginning in July 2008, social assistance benefits and the Ontario Child Care Supplement for Working Families (OCCS) will be restructured and no portion of the National Child Benefit Supplement will be deducted from social assistance.

the social assistance rate is reduced by the maximum NCB Supplement. Alberta<sup>5</sup> uses this approach. Reinvestment fund under the social assistance offset approach are the savings in social assistance.

The Integrated Child Benefit Approach with Adjustment – Several jurisdictions restructured their social assistance system and children's benefits are now delivered through a separate income-tested child benefit program that is integrated with the CCTB. Under this approach, increases in the NCB Supplement are offset in full or in part against the provincial child benefit. In British Columbia, the savings from this offset become the province's reinvestment funds. In Saskatchewan, the amount of reinvestment funds is set at the amount that was being used for basic child benefits under the social assistance system at the time the system was restructured.

The Integrated Child Benefit Approach without Adjustment – Other jurisdictions also restructured their social assistance system as basic benefits for children were removed from the social assistance program and these benefits are now provided through a separate income-tested program integrated with the CCTB. In these cases, however, there is no offset of the NCB Supplement against provincial child benefits. The amount of reinvestment funds is set at the funds that were being used for basic child benefit under the social assistance system at the time the system was restructured and has remained the same for subsequent years. Newfoundland and Labrador<sup>6</sup> and Nova Scotia<sup>7</sup> have adopted this approach.

Two jurisdictions, New Brunswick and Manitoba<sup>8</sup>, do not adjust social assistance benefits for children.

In 2007, provinces and territories provided NCB programs and services in six key areas: child/day care initiatives, child benefits and earned income supplements, early childhood services and children-at-risk services, supplementary health benefits, youth initiatives, and other NCB programs, benefits and services. First Nations reinvestments covered a broader range of programs in five key areas: childcare, child nutrition, support to parents, home-to-work transition and cultural enrichment.

Additional information on the NCB is available in annual progress reports, which are available on the NCB Web site at: <a href="https://www.nationalchildbenefit.ca">www.nationalchildbenefit.ca</a>

<sup>&</sup>lt;sup>5</sup> In 2003, Alberta enhanced the mix of income and in-kind benefits and services to families receiving assistance through the Supports for Independence program by flowing through the full increase of the NCB Supplement. Alberta extended the flow-through of NCB Supplement increases again in 2004, 2005, 2006 and in 2007 under the new Alberta Works – Income Support program.

<sup>&</sup>lt;sup>6</sup> Newfoundland and Labrador redesigned its income support program in 1999–2000. All basic benefits for children have been removed from the newly created Income Support Program as these benefits are now provided through the combined CCTB and Newfoundland and Labrador Child Benefit. As a result, Newfoundland and Labrador does not adjust its income support benefits for increases in the NCB Supplement, nor does it adjust the Newfoundland and Labrador Child Benefit.

<sup>&</sup>lt;sup>7</sup> With the advent of the NCB Supplement in 1998, Nova Scotia enhanced the supports available for children of low-income families by introducing the Nova Scotia Child Benefit as a provincial reinvestment initiative. In 2001, children's benefits were removed from the province's income assistance program, substantially increased and fully integrated with the CCTB to establish a single, non-taxable monthly payment for all low-income families with children. At the same time, Nova Scotia ensured that any future increases to the NCB Supplement flowed directly through to families receiving income assistance.

<sup>&</sup>lt;sup>8</sup> Effective July 2000, Manitoba discontinued recovering increases in the NCB Supplement for families receiving income assistance. Effective July 2001, Manitoba stopped recovering the NCB Supplement for children age six or under. Effective January 2003, Manitoba stopped recovering the NCB Supplement for children age seven to eleven; and effective January 2004, it stopped recovering the NCB Supplement for children age 12 to 17 years.





























# **Income Support**

In Newfoundland and Labrador, the provincial social assistance program is known as Income Support. The *Income and Employment Support Act* and the Income and Employment Support Regulations govern Newfoundland and Labrador's social assistance program.

Income Support provides basic benefits to adults only. Children's basic benefits are provided through the Newfoundland and Labrador Child Benefit (see p. 12).

## **Service Delivery**

The Department of Human Resources, Labour and Employment is responsible for the delivery of the Income Support program to adults within the province.

#### **Eligibility**

#### General

In order to be eligible for the Income Support program, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

#### **Liquid Assets**

At the time of application, applicants' liquid assets may not exceed the following allowable limits.

Newfoundland and Labrador - Liquid Asset Exemptions  March 2006			
	Clients without Disabilities	Clients with Disabilities <sup>a</sup>	
Single	\$500	\$3,000	
<b>Family</b> \$1,500 \$5,500			
a. These clients must require supportive services.			

#### **Earnings Exemptions**

Once an application for assistance has been approved, Income Support program clients are eligible for the following monthly exemptions on earned income:

Newfoundland and Labrador - Earnings Exemptions March 2006		
	Clients without Disabilities	Clients with Disabilities <sup>a</sup>
Single	\$75, plus 10% of income in excess of \$75 to a maximum total exemption of \$150 a month.	\$95, plus 10% of income in excess of \$95 to a maximum total exemption of \$150 a month.
Family	\$150, plus 10% of income in excess of \$150 to a maximum total exemption of \$275 a month.	\$190, plus 10% of income in excess of \$190 to a maximum total exemption of \$275 a month.
a. These clients must require supportive services.		

#### **Benefits**

Basic assistance consists of individual/family benefits and a shelter allowance. Individual/family benefits cover the cost of food, clothing, and utilities for adults only. Maximum individual/family benefits rates are based on the number of adults in the household. Maximum shelter allowance rates are based on the number of persons in the household (including children) and the type of accommodation.

Newfoundland and Labrador provides clients who leave social assistance for employment with an extended drug card that is valid for six months.

Children's basic benefits are paid through the Newfoundland and Labrador Child Benefit.

#### **Newfoundland and Labrador Child Benefit**

The Newfoundland and Labrador Child Benefit (NLCB) is a non-taxable amount paid monthly to help low-income families with the cost of raising children under the age of 18 years. The creation of the Newfoundland and Labrador Child Benefit, in July 1999, effectively removed children's benefits from the social assistance system.

The Canada Revenue Agency delivers the NLCB as an integrated payment with the CCTB and the NCB Supplement. The NLCB rates are based on net income and number of children. For instance, maximum NLCB benefits are paid to those families whose income is less than \$17,397 per year. Families whose annual income falls between \$17,397 and \$22,397 per year (depending on the number of children) may be eligible for partial NLCB benefits.

Effective July 2005, in addition to the National Child Benefit Supplement, families with one child receive \$250 per year. Families are eligible to receive \$326 per year for their second child, \$350 per year for their third child, and \$375 per year for each additional child.

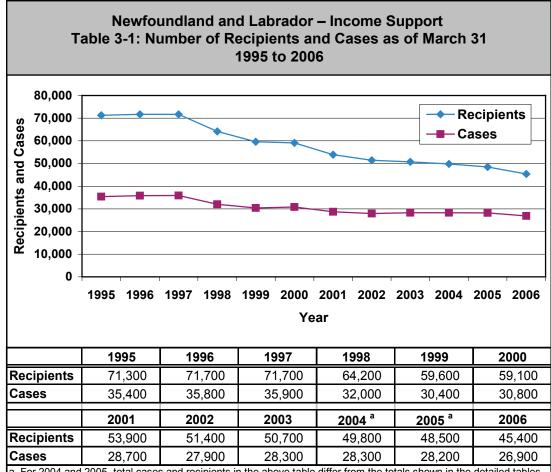
Newfoundland and Labrador Child Benefit Estimated Number of Recipients 2000-2001 to 2005-2006						
	2000-2001	2001-2002	2002-2003	2003-2004	2004-2005	2005-2006
Families	20,629	20,000	20,314	19,800	18,834	18,246
Children	33,182	32,000	31,500	30,000	29,306	28,393

#### More Information

For more information, please consult the Newfoundland and Labrador Department of Human Resources, Labour, and Employment website at: <a href="www.hrle.gov.nl.ca/hrle">www.hrle.gov.nl.ca/hrle</a>.

#### **STATISTICS**

## **Recipients and Cases**



a. For 2004 and 2005, total cases and recipients in the above table differ from the totals shown in the detailed tables that follow. The total caseload for March 2004 and March 2005 includes a small number of cases paid through other means. Additional differences are due to slight variations in the selection criterion used to derive the official count and the criterion used to produce data extracts for subsequent detailed analysis.

#### Cases by Reason for Assistance

Newfoundland and Labrador – Income Support Table 3-2: Number and Percentage of Cases by Reason for Assistance as of March 31, 2006				
Reason for Assistance #				
Employed	1,000	4%		
Unemployed	12,700	47%		
Disability	5,300	20%		
Sole support parent	1,300	5%		
Age-related	300	1%		
Student	400	1%		
Other <sup>a</sup>	6,000	22%		
Total	26,900	100%		

a. "Other" includes clients paid in the new Client Automated Pay System (CAPS). This field did not match upon conversion from the old system. Until cases are reviewed in the new pay system and the reason for assistance field is updated, the number of cases in the "other" category will continue to be higher than previous years. Accuracy in this area will improve over time.

Note: Totals may not add due to rounding.

### **Recipients by Family Type**

Newfoundland and Labrador – Income Support Table 3-3: Number and Percentage of Recipients by Family Type as of March 31, 2006			
Family Type	#		
Adults - Single	15,500	34%	
Adults - Couple, no dependants	6,000	13%	
Adults - Single parent	6,100	13%	
Adults - Couple with dependants	4,400	10%	
Total Adults	32,100		
Children - Single parent	9,300	20%	
Children - Couple with dependants	4,000	9%	
Total Children (29%)	13,300		
Total Recipients 45,400 100%			
Note: Totals may not add due to rounding.			

## Cases by Age of Head

Newfoundland and Labrador – Income Support Table 3-4: Number of Cases by Age of Head as of March 31, 2006		
Age of Head	#	
<20	700	
20-24	2,600	
25-29	2,700	
30-34	3,000	
35-39	3,100	
40-44	3,300	
45-49	3,300	
50-54	3,100	
55-59	2,900	
60-64	2,000	
65+	200	
Total	26,900	

## **Cases by Education of Head**

Newfoundland and Labrador – Income Support Table 3-5: Number and Percentage of Cases by Education of Head as of March 31, 2006		
#		
8,100	30%	
14,600	54%	
2,400	9%	
700	3%	
1,100	4%	
26,900	100%	
	# 8,100 14,600 2,400 700 1,100	

a. Education is defined as level of education attained by the head of the household as of March 31.

b. "Primary" includes Kindergarten to Grade 8.

c. "Secondary" includes Grade 9 to Grade 12.

Note: Totals may not add due to rounding.

## **Cases Reporting Income by Source of Income**

Newfoundland and Labrador – Income Support Table 3-6: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006		
Source of Income	#	
Employment	1,000	17%
Government transfers	2,700	45%
Support payments	1,600	27%
Employment Insurance	400	7%
Other <sup>a</sup>	300	5%
Total <sup>b</sup> (includes double-counting)	6,000	100%

a. "Other" includes training allowances and other income.

b. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentages were calculated based on 6,000 observations.

Note: Totals may not add due to rounding.

Newfoundland and Labrador – Income Support Table 3-7: Number of Cases Reporting Income as of March 31, 2006		
Reporting Income 5,500		
No Income 21,400		
Total 26,900		
Note: Totals may not add due to rounding.		





























# **Chapter 4 – Prince Edward Island**

## **Social Assistance**

In Prince Edward Island, the provincial social assistance program is known as Social Assistance (SA). The *Social Assistance Act* and the Social Assistance Regulations govern Prince Edward Island's Social Assistance program.

Social Assistance provides basic benefits to both adults and children.

Disability supports are provided through Prince Edward Island's Disability Support Program (see p. 18).

## **Service Delivery**

The Department of Social Services and Seniors is responsible for the delivery of the Social Assistance program to adults and children within the province.

## **Eligibility**

#### General

In order to be eligible for the Social Assistance program, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

#### **Liquid Assets**

At the time of application, applicants' liquid assets may not exceed the following allowable limits.

#### **Short-Term Assistance**

Single persons who are expected to receive benefits for less than four months (short-term assistance) and/or who are seasonally unemployed are entitled to retain \$50.

#### Long-Term Assistance9

Prince Edward Island - Long-Term Assistance Liquid Asset Exemptions  March 2006			
	Clients without Disabilities	Clients with Disabilities	
Single	\$200	\$900	
Single-Parent Family	\$900 plus \$300 per dependant to a maximum of \$2,400.	\$900 plus \$300 per dependant to a maximum of \$2,400.	
Childless Couple	\$1,200	\$1,800	
Two-Parent Family	\$1,200 plus \$300 per dependant to a maximum of \$2,400.	\$1,800 plus \$300 per dependant to a maximum of \$2,400.	

<sup>&</sup>lt;sup>9</sup> Long-Term Assistance is for those clients expected to receive benefits for more than four months.

#### Chapter 4 – Prince Edward Island – Social Assistance

#### **Earnings Exemptions**

Social Assistance program clients are eligible for the following monthly exemptions on earned income:

Prince Edward Island - Earnings Exemptions  March 2006	
Single	\$ 75 plus 10% of the excess
Family	\$125 plus 10% of the excess

#### **Benefits**

Basic assistance consists of a basic allowance and a shelter allowance. The basic allowance covers the cost of food, clothing, utilities, and personal and household items. Maximum basic allowance rates are based on the number of persons in the household and the age of the children. Maximum shelter allowance rates are based on the number of persons in the household (including children) and the type of living arrangements.

#### **Disability Support Program**

In October 2001, Prince Edward Island launched the PEI Disability Support Program. Designed to meet the unique needs of persons with disabilities, the Disability Support Program offers both financial and case planning assistance to eligible individuals. It is comprised of three components: Adult Disability Supports, Child Disability Supports, and Employment and Vocational Supports.

The Disability Support Program is available to individuals under 65 years of age who have a physical, neurological, or intellectual disability that limits their ability to perform activities necessary for their independence and well-being.

Individuals and families receiving benefits through the Disability Support Program must assume a portion of the cost associated with the provision of services. The amount of this contribution is based on the individual or family's ability to contribute<sup>10</sup>.

Persons with disabilities continue to receive financial assistance through the Social Assistance program, but now receive targeted disability-related supports through the Disability Support Program. Individuals and families receiving support through the Disability Support Program are ineligible for certain benefits provided by the Social Assistance program.

Prir	Prince Edward Island - Disability Support Program Estimated Number of Recipients 2001-2002 to 2005-2006				
2001-2002 2002-2003 2003-2004 2004-2005 2005-2006					
691	946	1,030	1,117	1,129	

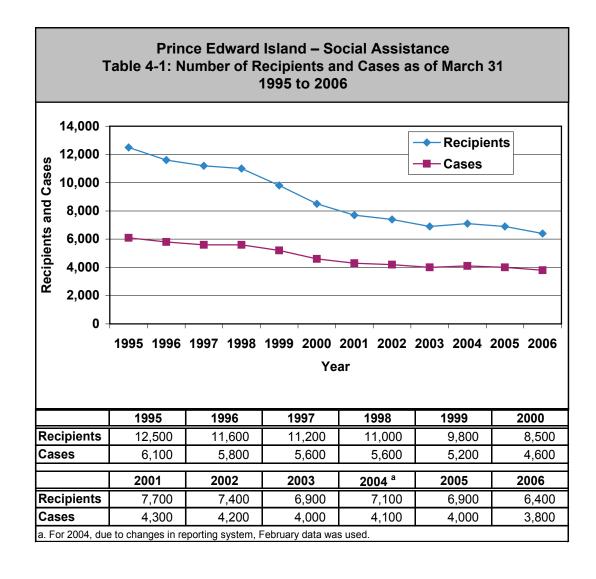
#### More Information

For more information, please consult the Prince Edward Island Department of Social Services and Seniors website at: <a href="www.gov.pe.ca/sss/index.php3">www.gov.pe.ca/sss/index.php3</a>.

<sup>&</sup>lt;sup>10</sup> In July 2007, income testing of the parents of minor children ceased.

#### **STATISTICS**

## **Recipients and Cases**



# Chapter 4 - Prince Edward Island - Social Assistance

# Cases by Reason for Assistance

Prince Edward Island – Social Assistance Table 4-2: Number and Percentage of Cases by Reason for Assistance as of March 31, 2006			
Reason for Assistance	#		
Employed	400	11%	
Unemployed	1,300	34%	
Short term disability	200	5%	
Long term disability	1,600	42%	
High support needs <sup>a</sup>	100	3%	
Unknown	200	5%	
Total	3,800	100%	
<ul> <li>a. "High support needs" includes clients with multiple barrier</li> <li>Note: Totals may not add due to rounding.</li> </ul>	s to employment.	•	

## **Recipients by Family Type**

Prince Edward Island - Table 4-3: Number and Percentag as of March	e of Recipients by Fam	nily Type
Family Type	#	
Adults - Single	2,500	39%
Adults - Couple, no dependants	500	8%
Adults - Single parent	900	14%
Adults - Couple with dependants	400	6%
Total Adults	4,300	
Children - Single parent	1,600	25%
Children - Couple with dependants	500	8%
Total Children (33%)	2,100	
Total Recipients	6,400	100%
Note: Totals may not add due to rounding.		

# Chapter 4 - Prince Edward Island - Social Assistance

## Cases by Age of Head

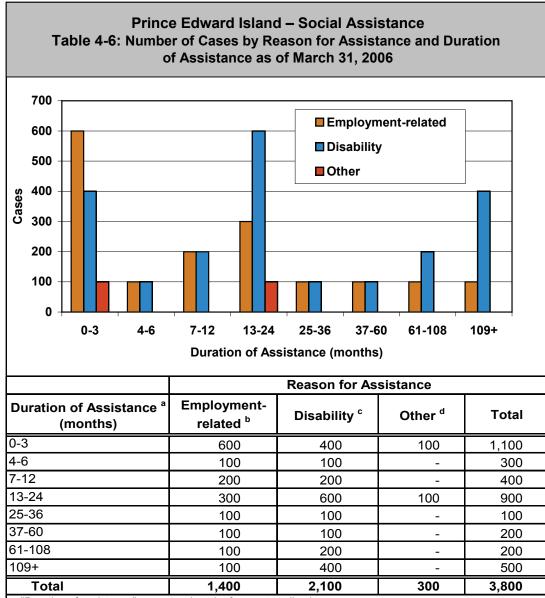
Prince Edward Island – Social Assistance Table 4-4: Number of Cases by Age of Head as of March 31, 2006		
Age of Head	#	
<20	100	
20-24	300	
25-29	400	
30-34	300	
35-39	400	
40-44	400	
45-49	400	
50-54	400	
55-59	400	
60-64	300	
65+	300	
Total	3,800	
Note: Totals may not add due to rounding.	· · · · · · · · · · · · · · · · · · ·	

# **Cases by Education of Head**

Prince Edward Island Table 4-5: Number and Percentage as of March	of Cases by Education	of Head
Education of Head <sup>a</sup>	#	
Primary	700	18%
Secondary	1,700	45%
Community/technical college	300	8%
University	100	3%
Unknown	1,000	26%
Total	3,800	100%

### Chapter 4 – Prince Edward Island – Social Assistance

#### Cases by Reason for Assistance and Duration of Assistance



a. "Duration of assistance" measures length of current spell only.

Note: Totals may not add due to rounding.

b. "Employment-related" includes employed and unemployed.

c. "Disability" includes long-term disability and short-term disability.

d. "Other" includes high support needs, age related and unknown.

# Chapter 4 - Prince Edward Island - Social Assistance

## **Cases Reporting Income by Source of Income**

Prince Edward Island – Social Assistance Table 4-7: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006			
Source of Income	#		
Employment	500	25%	
Government transfers	1,000	50%	
Support payments	100	5%	
Employment Insurance	300	15%	
Other <sup>a</sup>	100	5%	
Total <sup>b</sup> (includes double-counting)	2,000	100%	

a. "Other" includes training allowances and other income.

b. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentages were calculated based on 2,000 observations.

Note: Totals may not add due to rounding.

Prince Edward Island – Social Assistance Table 4-8: Number of Cases Reporting Income as of March 31, 2006			
Reporting Income 800			
No Income 3,000			
Total 3,800			
Note: Totals may not add due to rounding.			





























# Chapter 5 – Nova Scotia

## **Employment Support and Income Assistance**

In Nova Scotia, the provincial social assistance program is known as Employment Support and Income Assistance (ESIA). The *Employment Support and Income Assistance Act* and the Employment Support and Income Assistance Regulations govern Nova Scotia's Employment Support and Income Assistance program.

The Employment Support and Income Assistance program provides financial assistance and employment supports to help people maximize their self-sufficiency by increasing their employability and their independence.

Children's basic benefits are provided through the Nova Scotia Child Benefit (see p. 26).

### **Service Delivery**

The Department of Community Services is responsible for the delivery of the Employment Support and Income Assistance program to adults within the province.

## **Eligibility**

#### General

In order to be eligible for the Employment Support and Income Assistance program, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

#### **Liquid Assets**

At the time of application, applicants' liquid assets may not exceed the following allowable limits.

Nova Scotia - Liquid Asset Exemptions March 2006		
	Clients without Disabilities	Clients with Disabilities
Single	\$500	\$500
Family	\$1,000	\$1,000

#### **Earnings Exemptions**

When determining initial eligibility for Employment Support and Income Assistance, earned income is considered completely in determination of eligibility. To determine ongoing eligibility, clients are eligible for the following monthly exemptions on earned income:

Nova Scotia - Earnings Exemptions March 2006				
	Clients without Disabilities	Clients with Disabilities <sup>a</sup>		
Single	30% of net wages	\$150 plus 30% of the excess		
Family	30% of net wages	not applicable		
a. These clients are in supported employment.				

#### **Benefits**

Basic assistance consists of a personal allowance and a shelter allowance. The personal allowance covers the cost of food, clothing, and miscellaneous essentials for adults in the family. The shelter allowance includes the actual amount for rent/mortgage, fuel and utilities, up to the allowed maximum. Maximum shelter allowance rates are based on the number of persons in the household (including children) and the type of accommodation.

Nova Scotia provides transitional drug coverage for twelve months to clients who leave social assistance for employment.

Children's basic benefits are paid through the Nova Scotia Child Benefit.

#### **Nova Scotia Child Benefit**

The Nova Scotia Child Benefit (NSCB) is a non-taxable amount paid monthly to help low-income families with the cost of raising children under the age of 18 years. The implementation of the *Employment Support and Income Assistance Act* and Employment Support and Income Assistance Regulations in August 2001 removed children's benefits from the social assistance system.

The Canada Revenue Agency delivers the NSCB as an integrated payment with the CCTB and the NCB Supplement. The NSCB rates are based on net income and number of children. For instance, maximum NSCB benefits are paid to those families whose income is less than \$15,999 per year, while families whose annual income falls between \$15,999 and \$20,921 per year (depending on the number of children) are eligible for partial NSCB benefits.

Effective July 2001, in addition to the NCB Supplement, families with one child may be entitled to receive a NSCB benefit of up to \$445 per year. Families may be entitled to receive \$645 per year for their second child, and \$720 per year for their third and each additional child.

There continues to be a decline in the number of families receiving the Nova Scotia Child Benefit. The changing demographics and improved economy in the Province of Nova Scotia may be contributing to this decline.

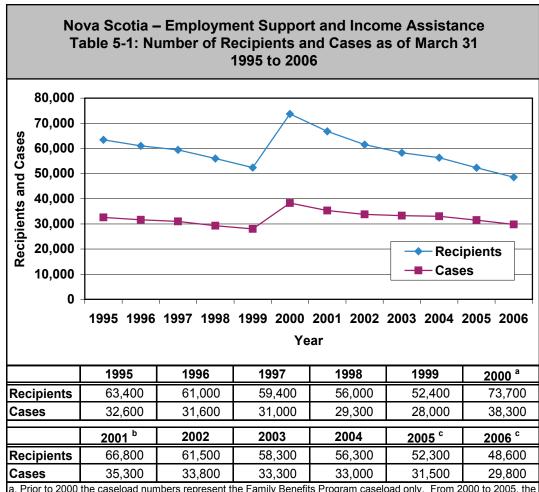
Nova Scotia Child Benefit Estimated Number of Recipients 2000-2001 to 2005-2006						
	2000-2001	2001-2002	2002-2003	2003-2004	2004-2005	2005-2006
Families	34,106	33,224	31,905	30,743	29,292	28,529
Children	57,325	55,986	53,961	52,054	49,732	48,556

#### More Information

For more information, please consult the Nova Scotia Department of Community Services website at: <a href="https://www.gov.ns.ca/coms/">www.gov.ns.ca/coms/</a>.

#### **STATISTICS**

## **Recipients and Cases**



a. Prior to 2000 the caseload numbers represent the Family Benefits Program caseload only. From 2000 to 2005, the
data represents the combination of the previous Municipal Social Assistance and Provincial Family Benefits
 b. Employment Support and Income Assistance (ESIA) replaced the Family Benefits Program (FBA) and Municipal
Social Assistance (MSA) in August 2001.

c. For March 2005 and 2006, recipients and cases do not include Transitional Pharmacare.

#### Cases by Reason for Assistance

Nova Scotia – Employment Support and Income Assistance Table 5-2: Number and Percentage of Cases by Reason for Assistance <sup>a</sup> as of March 31, 2006			
Reason for Assistance	#		
Employed	700	2%	
Unemployed	5,500	18%	
Short term disabled	3,100	10%	
Long term disabled	13,500	45%	
Sole support parent	4,000	13%	
Age-related <sup>b</sup>	900	3%	
Student	400	1%	
Other <sup>c</sup>	1,700	6%	
Total	29,800	100%	

a. Cases do not include Transitional Pharmacare.

Note: Totals may not add due to rounding.

## **Recipients by Family Type**

Nova Scotia – Employment Support and Income Assistance Table 5-3: Number and Percentage of Recipients by Family Type <sup>a</sup> as of March 31, 2006		
Family Type	#	
Adults - Single	19,300	39%
Adults - Couple, no dependants	2,000	4%
-Spouse	2,000	4%
Adults - Single parent	7,400	15%
Adults - Couple with dependants	1,800	4%
-Spouse	1,800	4%
Total Adults	34,300	
Children - Single parent	12,200	24%
Children - Couple with dependants	3,400	7%
Total Children (31%)	15,600	
Total R ecipients	49,900	100%
Total C hildren (31%)  Total R ecipients  Total R ecipients  The above table includes 1 300 recipients receiving Transition	49,900	)

a. The above table includes 1,300 recipients receiving Transitional Pharmacare, which are not to be considered part of the 48,600 social assistance recipients that appears in Table 5-1.

Note: Totals may not add due to rounding.

b. "Age-related" includes persons 55 years and over.

c. "Other" includes clients receiving a one-time payment and clients receiving extended pharmacare (prescription drug benefits).

## Cases by Age of Head

Nova Scotia – Employment Support and Income Assistance Table 5-4: Number of Cases by Age of Head <sup>a</sup> as of March 31, 2006		
Age of Head	#	
<20	600	
20-24	3,200	
25-29	3,000	
30-34	3,100	
35-39	3,200	
40-44	3,800	
45-49	3,800	
50-54	3,400	
55-59	3,400	
60-64	2,400	
65+	100	
Total	29,800	

Note: Totals may not add due to rounding.

#### Cases Reporting Income by Source of Income

Nova Scotia – Employment Support and Income Assistance Table 5-5: Number and Percentage of Cases Reporting Income by Source of Income <sup>a</sup> as of March 31, 2006					
Source of Income	#				
Employment	3,800	16%			
Government transfers	14,000	59%			
Support payments	4,000	17%			
Employment Insurance	400	2%			
Other <sup>b</sup>	1,700	7%			
Total <sup>c</sup> (includes double-counting)	23,900	100%			

a. Cases do not include Transitional Pharmacare.

c. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentages are based on 23,900 observations. *Note: Totals may not add due to rounding.* 

Nova Scotia – Employment Support and Income Assistance Table 5-6:Number of Cases Reporting Income <sup>a</sup> as of March 31, 2006			
Reporting income	14,000		
Not reporting income	16,500		
Total <sup>b</sup>	30,500		

a. Cases do not include Transitional Pharmacare.

Note: Totals may not add due to rounding. Cases do not differentiate between chargeable and nonchargeable income.

b. "Other" includes clients receiving workers' compensation, training income, income tax refunds, or income from rental or from room & board and roomers.

b. Due to differences in reporting systems, the total number of cases reporting income and not reporting income in the above table do not match the total number of cases in previous tables.



























# Chapter 6 – New Brunswick

#### **Social Assistance**

In New Brunswick, the provincial social assistance program is known as Social Assistance (SA). The *Family Income Security Act* and the Family Income Security Regulations govern New Brunswick's Social Assistance program.

Social Assistance provides basic benefits to both adults and children.

### **Service Delivery**

The Department of Family and Community Services is responsible for the delivery of the Social Assistance program to adults and children within the province.

#### **Eligibility**

#### General

In order to be eligible for the Social Assistance program, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

#### **Liquid Assets**

At the time of application, applicants' liquid assets may not exceed the following allowable limits.

New Brunswick - Liquid Asset Exemptions March 2006				
	Clients without Disabilities	Clients with Disabilities		
Single	\$1,000	\$3,000		
Single-Parent Family	\$2,000	\$3,000 for each person with a certified disability plus \$1,000 for each non-disabled person up to a maximum of \$4,000 per household.		
Childless Couple	\$2,000	\$3,000 for each person with a certified disability plus \$1,000 for each non-disabled person up to a maximum of \$4,000 per household.		
Two-Parent Family	\$2,000	\$3,000 for each person with a certified disability plus \$1,000 for each non-disabled person up to a maximum of \$4,000 per household.		

#### **Earnings Exemptions**

Different levels of earning exemptions are in effect for each of the three programs in place: Transitional Assistance Program, Extended Benefits Program, and Interim Assistance Program. For more information on these social assistance programs, please refer to page 32. Once an application for assistance has been approved, program clients are eligible for the following monthly exemptions on earned income:

#### Chapter 6 – New Brunswick – Social Assistance

New Brunswick - Earnings Exemptions  March 2006				
	Transitional Assistance Program	Extended Benefits Program	Interim Assistance Program	
Single	\$150	\$250	\$300	
Family	\$200	\$300	\$350	

There is also the Extended Wage Exemption (EWE) available. The EWE is a benefit structure separate from the usual earnings exemption (provided above). The amount of the EWE is changed according to three different time frames within the two-year duration of the benefit. The first two time frames are six months in duration each, and allow clients the option of having a percentage of their salary exempted; which results in a higher exemption than the usual earnings exemption. In months 13 through 24, the earnings exemption amount will revert back to the appropriate maximum flat rate amount; that is, the usual earnings exemption.

#### **Benefits**

Basic assistance, also known as the basic unit rate, covers the cost of food, clothing, shelter, routine transportation, fuel and utilities, as well as personal and household items. Maximum basic assistance rates are based on the three rate programs involved (see below) and the number of persons in the household.

The Social Assistance program has three rate programs: Transitional Assistance Program (TAP), Extended Benefits Program (EBP), and Interim Assistance Program (INT).

The **Transitional Assistance** provides financial assistance to individuals and families who have a variety of intermittent foreseeable needs. This is a category of financial assistance for individuals and families who have the potential to achieve self-sufficiency once barriers to their employment are addressed.

The **Extended Benefits Program** provides financial assistance to individuals and families who are certified by the Medical Advisory Board as blind, deaf, or disabled. This is a category of financial assistance for those clients who, because of their disability, have long-term predictable needs.

The **Interim Assistance** provides short-term assistance to individuals and families who are in need, yet who are expected to attain self-sufficiency in a relatively short period of time. Benefits and services provided to these clients are generally temporary in nature.

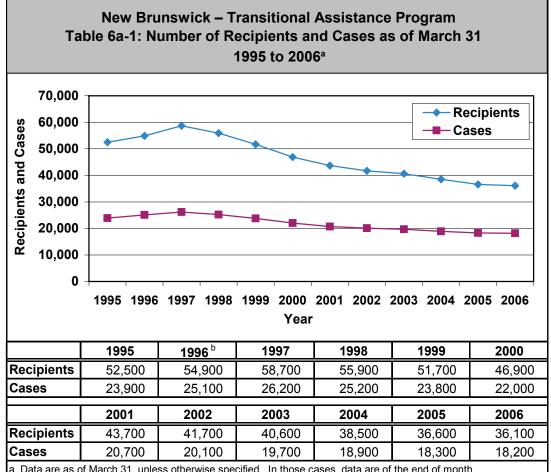
Effective September 2005, New Brunswick provides extended drug coverage for twelve months to clients who leave social assistance for employment.

#### More Information

For more information, please consult the New Brunswick Department of Family and Community Services website at: <a href="https://www.gnb.ca/0017/index-e.asp">www.gnb.ca/0017/index-e.asp</a>.

### STATISTICS: A - Transitional Assistance Program

### **Recipients and Cases**



a. Data are as of March 31, unless otherwise specified. In those cases, data are of the end of month.

b. The Transitional Assistance Program replaced the Upgrading Training and Placement Program in 1996.

# **Chapter 6 – New Brunswick – Transitional Assistance Program**

# **Recipients by Family Type**

New Brunswick – Transitional Assistance Program  Table 6a-2: Number and Percentage of Recipients by Family Type  as of March 31, 2006			
Family Type #			
Adults - Single	7,900	22%	
Adults - Couple, no dependants	3,200	9%	
Adults - Single parent	7,000	19%	
Adults - Couple with dependants	3,900	11%	
Total Adults 22,000			
Children - Single parent	10,400	29%	
Children - Couple with dependants	3,700	10%	
Total Children (39%) 14,100			
Total Recipients 36,100 100%			
Note: Totals may not add due to rounding.			

# Cases by Age of Head

New Brunswick – Transitional Assistance Program  Table 6a-3: Number of Cases by Age of Head  as of March 31, 2006		
Age of Head	#	
<20	500	
20-24	1,600	
25-29	2,000	
30-34	2,000	
35-39	2,100	
40-44	2,300	
45-49	2,200	
50-54	2,000	
55-59	2,000	
60-64	1,300	
65+	100	
Total	18,200	
Note: Totals may not add due to rounding.		

# **Chapter 6 – New Brunswick – Transitional Assistance Program**

### **Cases Reporting Income by Source of Income**

New Brunswick – Transitional Assistance Program  Table 6a-4: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006				
Source of Income #				
Employment	2,300	7%		
Government transfers	24,700	78%		
Support payments 4,000 13%				
Employment Insurance 200 1%				
Other <sup>a</sup> 700 2%				
Fotal <sup>b</sup> (includes double-counting) 31,800 100%				

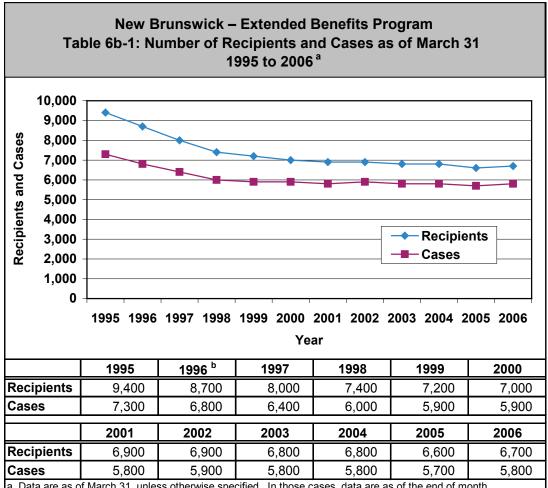
a. "Other" includes training allowances and other income.

b. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentages were calculated based on 31,800 observations.

Note: Totals may not add due to rounding.

### STATISTICS: B - Extended Benefits Program

### **Recipients and Cases**



a. Data are as of March 31, unless otherwise specified. In those cases, data are as of the end of month.

b. The Extended Benefits Program replaced the Established Benefits Program (1996) and the Long Term Established Needs Program (1995)

# Chapter 6 – New Brunswick – Extended Benefits Program

# **Recipients by Family Type**

New Brunswick – Extended Benefits Program  Table 6b-2: Number and Percentage of Recipients by Family Type  as of March 31, 2006			
Family Type	#		
Adults - Single	5,100	76%	
Adults - Couple, no dependants	800	12%	
Adults - Single parent	200	3%	
Adults - Couple with dependants	200	3%	
Total Adults	6,300		
Children - Single parent	200	3%	
Children - Couple with dependants	200	3%	
Total Children (6%)	400		
Total Recipients 6,700 100%			
Note: Totals may not add due to rounding.			

# Cases by Age of Head

New Brunswick – Extended Benefits Program Figure 6b-3: Number of Cases by Age of Head as of March 31, 2006	
Age of Head	#
<20	100
20-24	400
25-29	500
30-34	500
35-39	500
40-44	700
45-49	800
50-54	700
55-59	900
60-64	700
65+	-
Total	5,800

### Chapter 6 - New Brunswick - Extended Benefits Program

### **Cases Reporting Income by Source of Income**

# New Brunswick – Extended Benefits Program Figure 6b-4: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006

Source of Income	#	
Employment	600	7%
Government transfers	5,900	67%
Support payments	100	1%
Other <sup>a</sup>	2,300	26%
Total <sup>b</sup> (includes double-counting)	8,800	100%

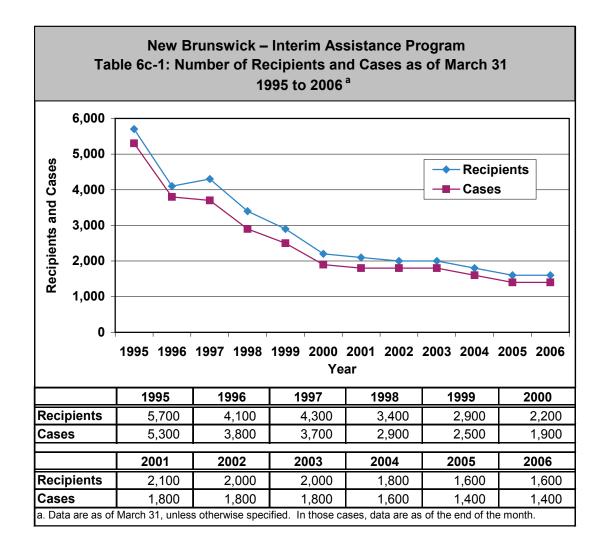
a. "Other" includes training allowances and other income.

b. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentages were calculated based on 8,800 observations.

Note: Totals may not add due to rounding.

### STATISTICS: C - Interim Assistance Program

#### **Recipients and Cases**



# **Chapter 6 – New Brunswick – Interim Assistance Program**

# **Recipients by Family Type**

New Brunswick – Interim Assistance Program  Table 6c-2: Number and Percentage of Recipients by Family Type  as of March 31, 2006		
Family Type	#	
Adults - Single	1,300	81%
Adults - Couple, no dependants	200	13%
Adults - Single parent	-	-
Adults - Couple with dependants	-	-
Total Adults	1,500	
Children - Single parent	-	-
Children - Couple with dependants	-	-
Total Children (6%) 100 6%		
Total Recipients 1,600 100%		
Note: Totals may not add due to rounding.		

# Cases by Age of Head

New Brunswick – Interim Assistance Program Table 6c-3: Number of Cases by Age of Head as of March 31, 2006		
Age of Head	#	
<20	-	
20-24	200	
25-29	200	
30-34	200	
35-39	200	
40-44	200	
45-49	200	
50-54	200	
55-59	-	
60-64	-	
65+	-	
Total	1,400	
Note: Totals may not add due to rounding.		

# Chapter 6 – New Brunswick – Interim Assistance Program

### **Cases Reporting Income by Source of Income**

New Brunswick – Interim Assistance Program  Table 6c-4: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006				
Source of Income #				
Employment	200	17%		
Government transfers 900 75%				
Others 100 8%				
Total <sup>a</sup> (includes double-counting) 1,200 100%				

a. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentages were calculated based on 1,200 observations.

Note: Totals may not add due to rounding.





























# Chapter 7 – Quebec

### **Employment Assistance**

In Quebec, the provincial social assistance program is known as Employment Assistance (EA). The *Individual and Family Assistance Act*<sup>11</sup> and the *Règlement sur le soutien du revenu* govern Quebec's Employment Assistance program.

Employment Assistance provides basic benefits to adults only. Between September 1997 and January 2005, children's basic benefits were provided through the Quebec Family Allowance. Since January 2005, children's basic benefits have been provided through the Child Assistance Measure.

### **Service Delivery**

The Department of Employment and Social Solidarity is responsible for the delivery of the Employment Assistance program to adults within the province.

#### **Eligibility**

#### General

In order to be eligible for the Employment Assistance program, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

### Liquid Assets

At the time of application, applicants' liquid assets may not exceed the following allowable limits:

Quebec - Liquid Asset Exemptions at Application  March 2006				
Number of Adults	Number of Adults Number of Children Liquid Assets			
1	0	\$836		
1	1	\$1,195		
1	2	\$1,416		
2	0	\$1,241		
2	1	\$1,480		
2	2	\$1,701		

Once an application for assistance has been approved, clients' liquid assets may not exceed the following allowable limits:

<sup>&</sup>lt;sup>11</sup> The Quebec National Assembly adopted the *Individual and Family Assistance Act* on June 16, 2005. This Act replaces the *Act respecting income support, employment assistance and social solidarity*.

Quebec - Liquid Asset Exemptions after Enrolment March 2006		
Clients with no limitations Clients with limitation to employment to employment		Clients with limitations to employment
Single	\$1,500	\$2,500
Family	\$2,500	\$5,000

#### **Earnings Exemptions**

Once an application for assistance has been approved, Employment Assistance program beneficiaries are eligible for the following monthly exemptions on earned income:

Quebec - Earnings Exemptions March 2006			
Clients with clients with no limitations to employment to employment comployment complex comployment complex c			
Single	\$200	\$200	\$100
Single-parent family	\$200	\$200	\$100
Two-parent family	\$300	\$300	\$100

#### **Benefits**

Financial assistance consists of a basic benefit, paid monthly, which may be supplemented by an allowance for individuals who are facing temporary or severe employment limitations. The basic benefit covers the cost of food and clothing, shelter, as well as personal and household items for adults only. Maximum basic benefit rates are based on family composition.

In order to receive a benefit for temporary limitations to employment, an applicant must be 55 years of age or older, unable to participate in the labour market for health reasons for a period of no more than 12 months, caring for a child who does not yet attend school (5 years of age or under) or is disabled, or pregnant. In order to receive the allowance for severe employment limitations, the person's physical or mental state must be significantly altered or deficient for what will most likely be a permanent or indeterminate period of time.

The program also offers advance payment of the tax credit for the Quebec sales tax (TVQ).

### **Quebec Family Allowance**

The Quebec Family Allowance was a non-taxable amount paid monthly to help low-income families with the cost of raising children under 18 years of age. The creation of the Quebec Family Allowance in September 1997 effectively had removed children's benefits from the social assistance system.

The *Régie des rentes du Québec* was responsible for administering the Quebec Family Allowance.

In August 2004, families were entitled to receive a Family Allowance in the amount of \$625 per year per child. Single-parent families could also receive an additional family supplement of \$1,300 per year. An additional amount of \$1,431 was provided for each child with disabilities.

Maximum Family Allowance benefits were paid to single-parent families with one child whose income was less than \$20,603 per year. Single-parent families with one child whose annual income fell between \$20,603 and \$51,600 per year were eligible for partial Family Allowance benefits.

Maximum Family Allowance benefits were paid to two-parent families with one child whose income was less than \$24,005 per year. Two-parent families with one child whose annual income fell between \$24,005 and \$51,600 per year were eligible for partial Family Allowance benefits.

Quebec Family Allowance / Child Assistance Measure <sup>a</sup> Estimated Number of Recipients 1999 - 2006				
	1999	2000	2001	2002
Families	629,815	586,953	554,007	538,660
Children	1,125,985	1,047,699	989,020	959,313
	2003	2004 b	2005	2006
Families	516,230	503,520	872,220	873,260
Children	918,470	893,280	1,493,070	1,490,680

<sup>&</sup>lt;sup>a</sup> The Child Assistance Measure replaced the Quebec Family Allowance on January 1, 2005.

#### Child Assistance Measure

In 2004-2005 Budget Speech, the Quebec government announced a new Child Assistance measure to increase support for families. The Child Assistance Measure came into force on January 1, 2005, to cover the basic needs of dependent children under 18 years old. Child Assistance replaces and improves upon three measures: the Family Allowance, the non-refundable tax credit for dependent children and tax reduction for families. This measure provides more generous assistance than the Family Allowance, particularly to low-income families.

The amount of the Child Assistance Measure varies. Its amount is based on the following factors: net family income, the number of dependent children under the age of 18, and the type of family (single-parent or two-parent).

The maximum amounts paid for 2006, are as follows: for a family with one child: \$2,049 per year; for a family with two children: \$3,073; for a family with three children: \$4,097; and for a family with four children: \$5,633.

For each additional child, an amount of \$1,536 is added to the maximum of \$5,633. Single-parent families are entitled to a supplement of up to \$717, which is added to the basic Child Assistance Measure amount.

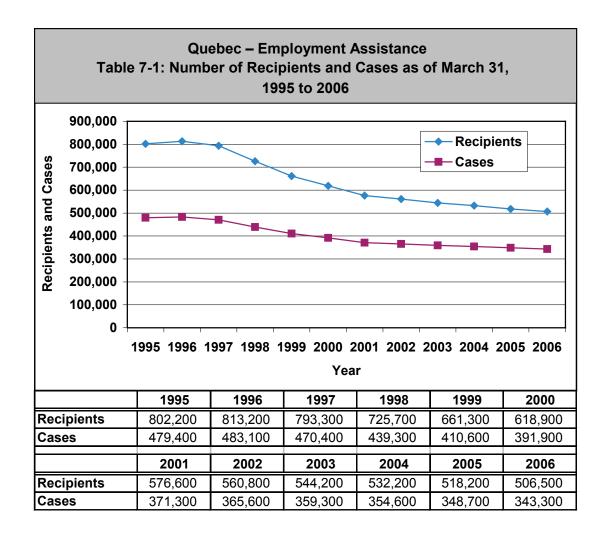
<sup>&</sup>lt;sup>b</sup> These figures are from April 1, 2004 to December 31, 2004.

#### More information

For more information, please consult the Quebec Department of Employment and Social Solidarity website at: <a href="https://www.mess.gouv.qc.ca/Index">www.mess.gouv.qc.ca/Index</a> en.asp.

#### **STATISTICS**

### Recipients and Cases<sup>12</sup>



<sup>&</sup>lt;sup>12</sup> In Quebec, statistics are reported under the heading of "ménages prestataires", i.e. households. As the concept is the same as the one used for "cases" in other jurisdictions, the latter is used throughout the English version as an equivalent.

#### Cases by Type of Benefit

Quebec – Employment Assistance Table 7-2: Number and Percentage of Cases by Type of Benefits as of March 31, 2006		
Type of Benefits	#	
Basic benefit only <sup>a</sup>	129,300	38%
Basic benefit (housed beneficiaries) b	3,600	1%
Allowance - severe constraints <sup>c</sup>	116,900	34%
Allowance - temporary constraints d	83,300	24%
Mixed allowance (severe) <sup>e</sup>	6,400	2%
Mixed allowance (temporary) '	4,000	1%
Total	343,300	100%

a. "Basic benefit ony": Basic amount applicable to a single adult or a couple.

The following benefits include an amount added to the basic benefit:

Note: Totals may not add due to rounding.

### **Recipients by Family Type**

Quebec – Employment Assistance Table 7-3: Number and Percentage of Recipients by Family Type as of March 31, 2006		
Family Type	#	
Adults - Single	254,900	50%
Adults - Couple, no dependants	35,000	7%
Adults - Single parent	51,100	10%
Adults - Couple with dependants	45,800	9%
Adults - Spouse of students <sup>a</sup>	800	0.16%
Total adults	387,600	
Children - Single parent	74,500	15%
Children - Couple with dependants	44,400	9%
Total children (24%) 118,900		
Total	506,500	100%

a. "Spouse of students": An adult whose spouse is studying full-time at the post-secondary level and is receiving benefits from the financial assistance program of the Ministry of Education. This category includes adults only, since the needs of the children of either spouse are met by the student spouse.

Note: Totals may not add due to rounding.

b. "Basic benefit (housed beneficiaries)": Basic amount applicable to a housed adult admitted to a home-care centre, reception centre, general hospital or rehabilitation centre, as well as to a former inmate housed in a recognized institution for the purpose of his/her social rehabilitation.

c. "Allowance - severe constraints": Where a single adult/adult member of the family is subject to severe
employment constraints due to a significant physical or mental impairment, and is unable to support him/herself
and any dependants.

d. "Allowance - temporary constraints": Where a single adult/adult member of the family is subject to temporary employment constraints.

e. "Mixed allowance (severe)": Where at least one of the two adults in the household is subject to a severe
employment constraint and the other adult to a severe or temporary employment constraint.

f. "Mixed allowance (temporary)": Where both adults in the household are subject to temporary employment constraints.

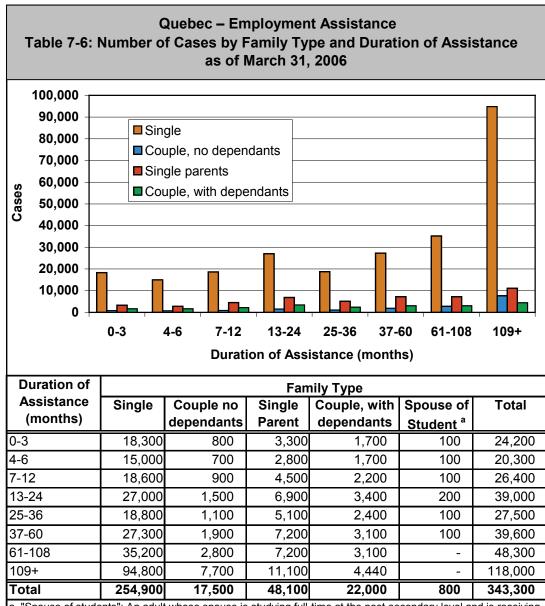
# Cases by Age of Head

Quebec – Employment Assistance Table 7-4: Number of Cases by Age of Head as of March 31, 2006		
Age of Head	#	
<21	18,600	
21-24	17,500	
25-29	31,500	
30-34	30,000	
35-39	34,400	
40-44	43,000	
45-49	44,600	
50-54	42,900	
55-59	42,900	
60-64	35,200	
65+	2,700	
Total	343,300	
Note: Totals may not add due to rounding.		

# **Cases by Education of Head**

Quebec – Employment Assistance Table 7-5: Number and Percentage of Cases by Education of Head as of March 31, 2006		
Education of Head <sup>a</sup>	#	
Primary	31,600	9%
Secondary	171,500	50%
College	17,700	5%
University	16,100	5%
Unknown	106,400	31%
Total	343,300	100%
a. Education is defined as the level of education attained a Note: Totals may not add due to rounding.	as of the date of application.	

#### Cases by Family Type and Duration of Assistance



a. "Spouse of students": An adult whose spouse is studying full-time at the post-secondary level and is receiving benefits from the financial assistance program of the Ministry of Education. This category includes adults only, since the needs of the children of either spouse are met by the student spouse. Note: Totals may not add due to rounding.

### **Cases Reporting Income by Source of Income**

Quebec – Employment Assistance Table 7-7: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006			
Source of income #			
Employment	31,300	29%	
Employment-Assistance allowance	11,200	10%	
Employment Insurance	2,000	2%	
Parental contribution and child support	14,800	14%	
Other <sup>a</sup>	49,800	46%	
Total <sup>b</sup> (includes double-counting)	109,100	100%	

a. "Other" includes wage subsidies and other sources of income.b. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentages were calculated based on 109,100 observations. *Note: Totals may not add due to rounding.* 

Quebec – Employment Assistance Table 7-8: Number of Cases Reporting Income as of March 31, 2006		
Reporting Income	100,400	
No Income 243,000		
Total 343,300		
Note: Totals may not add due to rounding.		



# **Chapter 8 – Ontario**

#### A - Ontario Works

In Ontario, the provincial social assistance program for able bodied persons is known as Ontario Works. The *Ontario Works Act*, 1997, and the Ontario Works Regulations govern the Ontario Works program.

Ontario Works provides basic benefits to both adults and children.

Social assistance for persons with severe disabilities is provided through the Ontario Disability Support Program (see p. 59).

#### **Service Delivery**

Under Ontario Works legislation, delivery agents are designated for a geographical area. Ontario Works delivery agents include 47 Consolidated Municipal Service Managers (CMSMs) and District Social Services Administration Boards (DSSABs) and 109 First Nations who deliver the program across the province.

#### **Eligibility**

#### General

In order to be eligible for Ontario Works, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

#### **Liquid Assets**

At the time of application for Ontario Works, applicants' liquid assets may not exceed the following allowable limits.

Ontario - Ontario Works - Liquid Asset Exemptions March 2006	
Single	\$536
Single-Parent Family	\$1,487 plus \$500 for each additional dependant
Childless Couple	\$929
Two-Parent Family	\$1,562 plus \$500 for each additional dependant

#### **Earnings Exemptions**

Once an application for assistance has been approved, Ontario Works clients are eligible for a 50% exemption on their monthly earned income.

#### **Benefits**

Basic financial assistance consists of a basic needs allowance and a shelter allowance. The basic needs allowance covers the cost of food, clothing, and personal needs. Maximum basic needs allowance rates are based on the presence of a spouse, the number of members in the unit, and the ages of the children in the unit. The shelter

allowance pays an amount equal to a recipient's actual shelter costs, up to a maximum that is based on the number of persons (including children) in the benefit unit.

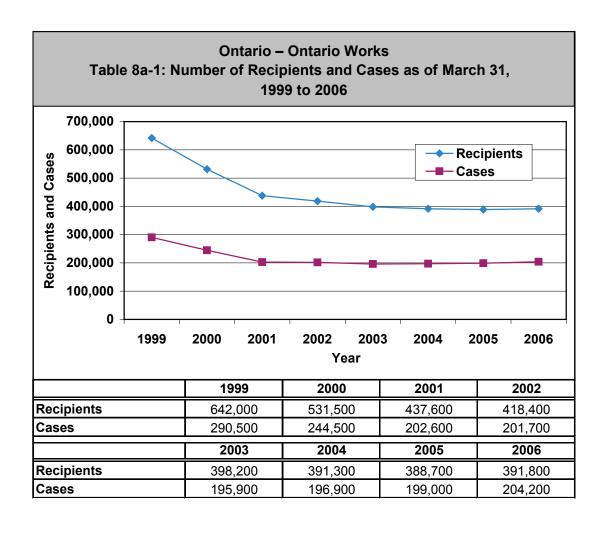
Effective August 2005, Ontario Works provides extended drug coverage for up to twelve months to clients who leave social assistance for employment. Under extenuating circumstances, drug coverage can be extended for an additional six months after the first twelve month period.

#### **More Information**

For more information, please consult the Ontario Ministry of Community and Social Services website at: <a href="https://www.cfcs.gov.on.ca/CFCS/en/default.htm">www.cfcs.gov.on.ca/CFCS/en/default.htm</a>.

#### **STATISTICS**

### **Recipients and Cases**



# **Recipients by Family Type**

Ontario – Ontario Works Table 8a-2: Number and Percentage of Recipients by Family Type as of March 31, 2006			
Family Type		#	
Adults			
Single	Cases 110,000		28%
Couple, no dependants	Cases 6,000		3%
·	Spouses 6,000		
Single parent	Cases 71,300		20%
<b>.</b>	Dependants 18 and over <sup>a</sup>	6,200	
Couple with dependants	Cases 16,900		9%
·	Spouses 16,900		
	Dependants 18 and over	2,200	
Total Adults		235,500	
Children			
Single parent	Children under 18	120,200	31%
Couple with dependants	Children under 18	36,000	9%
Total Children (40%)		156,200	
Total Recipients		391,800	100%
	porized as dependent adults, other than spo		

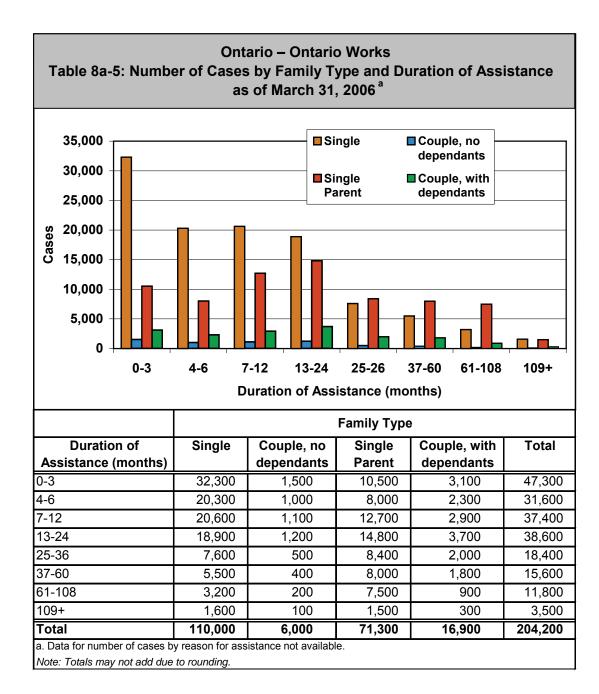
Cases by Age of Head

Ontario – Ontario Works Table 8a-3: Number of Cases by Age of Head as of March 31, 2006		
Age of Head	#	
<20	12,400	
20-24	31,300	
25-29	28,600	
30-34	25,800	
35-39	27,000	
40-44	27,100	
45-49	21,400	
50-54	14,200	
55-59	9,800	
60-64	5,700	
65+	800	
Total	204,200	
Note: Totals may not add due to rounding.	•	

# **Cases by Education of Head**

Ontario – Ontario Works Table 8a-4: Number and Percentage of Cases by Education of Head as of March 31, 2006			
Education of Head #			
Primary	18,100	9%	
Secondary	139,900	69%	
Post secondary	44,500	22%	
Unknown	1,700	1%	
Total	204,200	100%	
Note: Totals may not add due to rounding.	•		

#### Cases by Family Type and Duration of Assistance





### **B - Ontario Disability Support Program**

In Ontario, the provincial social assistance program for persons with disabilities is known as the Ontario Disability Support Program (ODSP). The *Ontario Disability Support Program Act* and its Regulations govern the program.

Ontario Disability Support Program provides income support and benefits, including health-related benefits, to people with disabilities and their families who are in financial need. It also provides employment supports on a voluntary basis.

#### **Service Delivery**

The Ministry of Community and Social Services is responsible for the delivery of Ontario Disability Support Program through a network of nine regional offices located throughout the province.

#### **Eligibility**

#### General

In order to be eligible for the Ontario Disability Support Program, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

#### **Liquid Assets**

At the time of application for the Ontario Disability Support Program, applicants' liquid assets may not exceed the following allowable limits.

Ontario - Ontario Disability Support Program Liquid Asset Exemptions March 2006	
Single	\$5,000
Couple	\$7,500 plus \$500 for each additional dependant

#### **Earnings Exemptions**

Once an application for assistance has been approved, Ontario Disability Support Program clients are eligible for the following monthly exemptions on earned income:

Ontario - Ontario Disability Support Program		
Earnings Exemptions <sup>a</sup>		
March 2006		
Single	\$160 plus 25% of the net remainder	
Family	\$235 plus 25% of the net remainder	
a. Earnings exemptions will change in November 2006 to a flat rate exemption of 50% of net earnings.		

#### Chapter 8 – Ontario – Ontario Disability Support Program

The Ontario Disability Support Program earnings exemptions are applied to net employment earnings for the purpose of reducing chargeable income in order to encourage recipients to pursue employment as a means of self-sufficiency.

#### **Benefits**

Services provided through the Ontario Disability Support Program can be categorized as either income support (basic assistance) or employment supports.

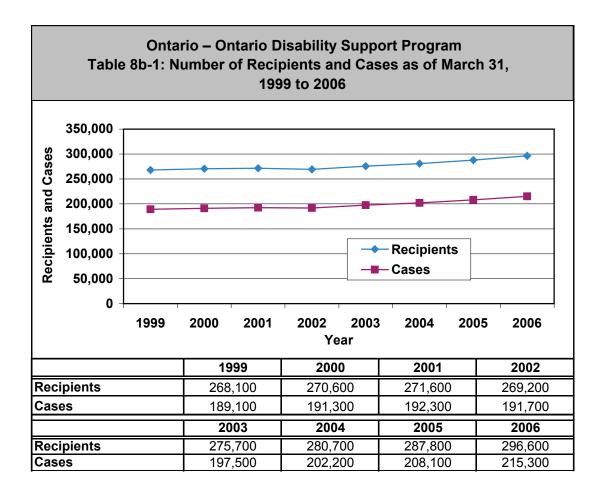
Basic assistance consists of a basic needs amount and a shelter allowance. The basic needs cover the cost of food, clothing, transportation, personal and non-shelter needs. Maximum basic needs rates are based on the number of members in the benefit unit, the ages of the children in the unit, and the unit's geographical location. Maximum shelter allowance rates are based on the number of people in the benefit unit.

#### **More Information**

For more information, please consult the Ontario Ministry of Community and Social Services website at: <a href="https://www.mcss.gov.on.ca/mcss/english/index.htm">www.mcss.gov.on.ca/mcss/english/index.htm</a>.

#### **STATISTICS**

### **Recipients and Cases**



#### Cases by Reason of Assistance

Ontario – Ontario Disability Support Program  Table 8b-2: Number and Percentage of Cases by Reason for Assistance as of March 31, 2006			
Reason for Assistance	#		
Disability <sup>a</sup>	207,600	96%	
Age 65 and over	6,000	3%	
Other	1,600	1%	
Total	215,300	100%	

a. "Disability" is defined as a substantial physical or mental impairment that is continuous or recurrent and expected to last one year or more. The impairment must substantially restrict the person in one or more activities of daily living.

Note: Totals may not add due to rounding

# **Chapter 8 – Ontario – Ontario Disability Support Program**

# **Recipients by Family Type**

Ontario – Ontario Disability Support Program Table 8b-3: Number and Percentage of Recipients by Family Type as of March 31, 2006				
Family Type # #				
Adults				
Single	Cases 166,600		56%	
Couple, no dependants	Cases 19,300		13%	
•	Spouses 19,300			
Single parent	Cases 17,000		7%	
0 .	Dependants 18 and over <sup>a</sup>	4,100		
Couple with dependants	Cases 12,300		9%	
·	Spouses 12,300			
	Dependants 18 and over <sup>a</sup>	3,000		
Total Adults		253,900		
Children				
Single parent	Children under 18	21,100	7%	
Couple with dependants	Children under 18	21,500	7%	
Total Children (14%)		42,600		
Total Recipients		296,600	100%	
a. "Dependants 18 and over" are categ Note: Totals may not add due to round	orized as dependent adults, other than spoing.	ouses.		

Cases by Age of Head

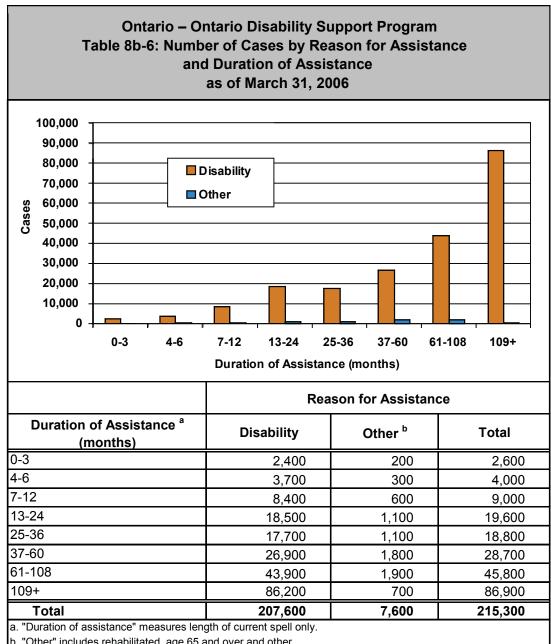
Ontario – Ontario Disability Support Program Table 8b-4: Number of Cases by Age of Head as of March 31, 2006		
Age of Head	#	
<20	3,700	
20-24	12,300	
25-29	13,400	
30-34	15,400	
35-39	20,100	
40-44	29,300	
45-49	31,500	
50-54	30,200	
55-59	28,100	
60-64	22,300	
65+	8,900	
Total	215,300	
Note: Totals may not add due to rounding.		

# **Chapter 8 – Ontario – Ontario Disability Support Program**

# **Cases by Education of Head**

Ontario – Ontario Disability Support Program Table 8b-5: Number and Percentage of Cases by Education of Head as of March 31, 2006			
Education of Head <sup>a</sup>	#		
Primary	35,700	17%	
Secondary	123,200	57%	
Post secondary	33,900	16%	
Unknown	22,400	10%	
Total	215,300	100%	

#### Cases by Reason for Assistance and Duration of Assistance



b. "Other" includes rehabilitated, age 65 and over and other.

Note: Totals may not add due to rounding.



























# Chapter 9 – Manitoba

# **Employment and Income Assistance**

In Manitoba, the provincial social assistance program is known as Employment and Income Assistance (EIA). The *Employment and Income Assistance Act* and its Regulation govern Manitoba's Employment and Income Assistance program.

Employment and Income Assistance provides basic benefits to both adults and children.

### **Service Delivery**

The Department of Family Services and Housing is responsible for the delivery of the Employment and Income Assistance program to adults and children within the province.

#### **Eligibility**

#### General

In order to be eligible for the Employment and Income Assistance program, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

#### **Liquid Assets**

Employable clients are not allowed liquid assets at application, but are allowed the following levels after enrolment. Other clients are allowed the following liquid assets at the time of application and after enrolment.

Manitoba - Liquid Asset Exemptions March 2006			
ner <sup>a</sup>			
000			
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d			

#### **Earnings Exemptions**

Employment and Income Assistance program clients are eligible for the following monthly exemptions on earned income<sup>13</sup>:

<sup>&</sup>lt;sup>13</sup> Applicants and new clients are eligible only for the basic exemption (\$100 or \$115). Clients are eligible for the additional percentage after receiving Employment and Income Assistance for one month.

### Chapter 9 - Manitoba - Employment and Income Assistance

Manitoba - Earnings Exemptions <sup>a</sup> March 2006			
Clients without	Clients with	Single Parents	Single Parents with
Disabilities <sup>b</sup>	Disabilities <sup>c</sup>	without Disabilities	Disabilities
\$100 plus 25% of the	\$100 plus 30% of the	\$115 plus 25% of the	\$115 plus 30% of the
net remainder	net remainder	net remainder	net remainder

a. Earnings exemptions apply to each employed person in the household. The earnings of children who are in full-time attendance at an approved educational institution are totally exempt.

#### **Benefits**

Basic assistance consists of a basic allowance and a shelter allowance. The basic allowance covers the cost of food and clothing, as well as personal and household needs. Maximum basic allowance rates are based on the household's composition, as well as the number of children in the household and their ages. Maximum shelter allowance rates are based on the number of persons in the household (including children).

#### More Information

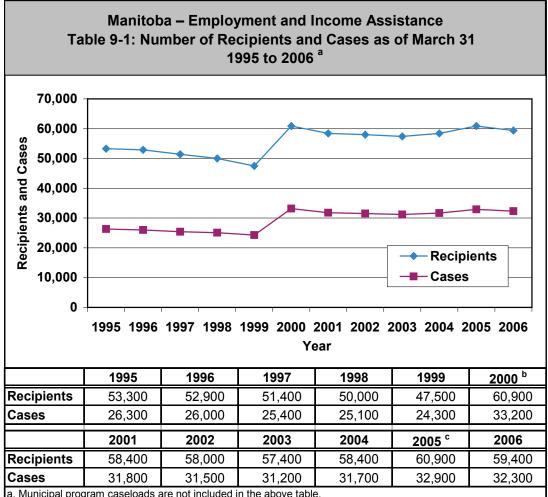
For more information, please consult the Manitoba Department of Family Services and Housing website at: <a href="https://www.gov.mb.ca/fs/">www.gov.mb.ca/fs/</a>.

b. Able-bodied employable persons (general assistance)

c. Persons with disabilities and aged persons who are not single parents.

#### **STATISTICS**

#### **Recipients and Cases**



a. Municipal program caseloads are not included in the above table.

b. Effective April, 1999, the Province assumed responsibility for the delivery and administration of municipal assistance in the City of Winnipeg.

c. Effective June 1, 2004, the Province assumed responsibility for the delivery and administration of municipal assistance in rural and northern Manitoba

### Chapter 9 - Manitoba - Employment and Income Assistance

#### Cases by Reason for Assistance

Manitoba – Employment and Income Assistance Table 9-2: Number and Percentage of Cases by Reason for Assistance as of March 31, 2006			
Reason for Assistance	#		
Unemployed	5,700	18%	
Disability	17,600	54%	
Sole support parent	8,700	27%	
Other <sup>a</sup>	200	1%	

a. "Other" includes aged, children under age 18 who head their own household, children whose parents are unable to support them and who live in a household not in receipt of income assistance, persons requiring the protection of a crisis facility, and persons granted eligibility as a special case under the discretion of the Minister.

32,300

Total

### **Recipients by Family Type**

Manitoba – Employment and Income Assistance Table 9-3: Number and Percentage of Recipients by Family Type as of March 31, 2006			
Family Type	#		
Adults - Single	19,700	33%	
Adults - Couple, no dependants	2,000	3%	
Adults - Single parent	9,900	17%	
Adults - Couple with dependants	3,200	5%	
Total Adults	34,800		
Children - Single parent	20,200	34%	
Children - Couple with dependants	4,400	7%	
Children - Head of household a	100		
Total Children (41%)	24,700		
Total Recipients 59,400 100%			

a. "Children - Head of household" includes children under age 18 who head their own household, as well as children whose parents are unable to support them and who live in a household not in receipt of income assistance.

Note: Totals may not add due to rounding.

100%

Note: Totals may not add due to rounding.

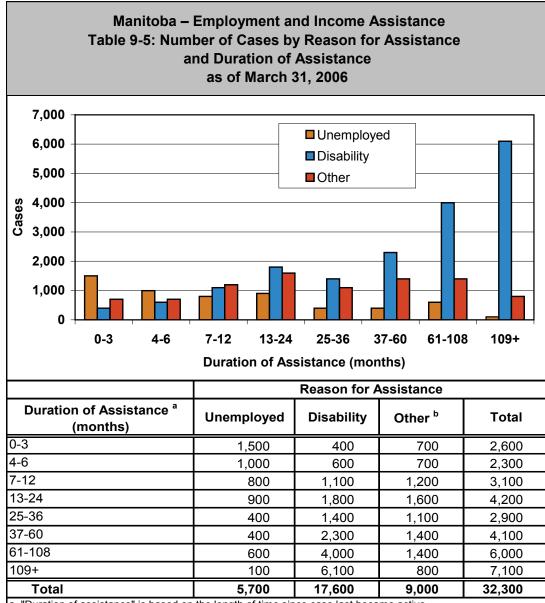
# Chapter 9 - Manitoba - Employment and Income Assistance

# Cases by Age of Head

Manitoba – Employment and Income Assistance Table 9-4: Number of Cases by Age of Head as of March 31, 2006		
Age of Head	#	
<20	1,300	
20-24	4,100	
25-29	3,900	
30-34	3,800	
35-39	3,700	
40-44	4,000	
45-49	3,500	
50-54	3,100	
55-59	2,600	
60-64	1,900	
65+	300	
Total	32,300	
Note: Totals may not add due to rounding.		

# Chapter 9 - Manitoba - Employment and Income Assistance

### Cases by Reason for Assistance and Duration of Assistance



a. "Duration of assistance" is based on the length of time since case last became active.

b. "Other" includes single parent, aged, children under age 18 who head their own household, children whose parents are unable to support them and who live in a household not in receipt of income assistance, persons requiring the protection of a crisis facility, and persons granted eligibility as a special case under the discretion of the Minister.

# Chapter 9 – Manitoba – Employment and Income Assistance

# Cases Reporting Income by Source of Income

Manitoba – Employment and Income Assistance Table 9-6: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006				
Source of Income	#			
Employment	3,400	40%		
Government transfers	2,300	27%		
Support payments <sup>a</sup>	1,600	19%		
Employment Insurance 200 2%				
Other <sup>b</sup>	900	11%		
Total <sup>c</sup> (includes double-counting)	8,400	100%		

a. "Support payments" do not include maintenance payments assigned directly to Employment and Income Assistance. There were an additional estimated 3,100 Employment and Income Assistance cases with maintenance payments in 2005/06 that are not reflected in the data.

c. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentages were calculated based on 8,400 observations. *Note: Totals may not add due to rounding.* 

Manitoba – Employment and Income Assistance Table 9-7: Number of Cases Reporting Income as of March 31, 2006		
Reporting Income	7,600	
No Income 24,800		
Total 32,300		
Note: Totals may not add due to rounding.		

b. "Other" includes training allowances and other income.





























# Chapter 10 – Saskatchewan

# **Social Assistance Programs**

In Saskatchewan, the provincial social assistance programs are known as the Saskatchewan Assistance Plan (SAP) and the Transitional Employment Allowance (TEA). The Saskatchewan Assistance Act, and the Saskatchewan Assistance Regulations govern the Saskatchewan Assistance Plan. The Saskatchewan Assistance Act and the Transitional Employment Allowance Regulations govern the Transitional Employment Allowance.

The Saskatchewan Assistance Plan provides basic benefits to adults only. Children's basic benefits are provided through the Canada Child Tax Benefit, the NCB Supplement and the Saskatchewan Child Benefit (see p. 74).

# **Service Delivery**

The Department of Community Resources<sup>14</sup> is responsible for the delivery of the Saskatchewan Assistance Plan to adults within the province.

# Eligibility

#### General

In order to be eligible for the Saskatchewan Assistance Plan, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

# **Liquid Assets**

At the time of application, applicants' liquid assets may not exceed the following allowable limits.

Saskatchewan - Liquid Asset Exemptions March 2006		
Single	\$1,500	
Family	\$3,000 plus \$500 for each additional dependant	

<sup>&</sup>lt;sup>14</sup> The Department of Community Resources and Employment was renamed the Department of Community Resources effective February 2006.

### Chapter 10 – Saskatchewan – Social Assistance Programs

### Earnings Exemptions<sup>15</sup>

Once an application for assistance has been approved, Saskatchewan Assistance Plan clients are eligible for the following monthly exemptions on earned income:

Saskatchewan - Earnings Exemptions March 2006				
	Clients without Disabilities	Clients with Disabilities		
Single	\$50 plus 25% of the remaining income, to a maximum of \$200.	\$100 plus 25% of the remaining income, to a maximum of \$225.		
Childless Couple	\$75 plus 25% of the remaining income, to a maximum of \$275.	\$125 plus 25% of the remaining income, to a maximum of \$300.		
Single Parent Family	\$125	\$200		
Two-Parent Family	\$125	\$200		

#### **Benefits**

Basic assistance consists of a basic allowance and a shelter allowance. The basic allowance covers the cost of food and clothing for adults only. Maximum shelter allowance rates are calculated using a four-tier scale based on geographic location and family  $size^{16}$ .

# **Transitional Employment Allowance**

Effective February 2003, a new financial benefit for short-term clients was introduced. Known as the Transitional Employment Allowance, this allowance has since been enhanced, most recently in May 2005. The most recent enhancement to the allowance resulted in the eligibility of new applicants who have a reasonable expectation of becoming self-sufficient through employment, as well as people who, in the past, received social assistance because of a short-term issue or crisis<sup>17</sup>. The Department of Community Resources administers the allowance through its client contact centre.

#### Saskatchewan Child Benefit

Children's basic benefits are paid through the Saskatchewan Child Benefit.

The Saskatchewan Child Benefit (SCB) is a non-taxable amount paid monthly to help low-income families with the cost of raising children under the age of 18 years. The creation of the Saskatchewan Child Benefit in July 1998 effectively removed children's benefits from the social assistance system.

The Canada Revenue Agency delivers the SCB as an integrated payment with the CCTB and the NCB Supplement. The SCB rates are based on family type, net income and number of children. For instance, maximum SCB benefits are paid to those families whose income is less than \$15,921 per year. Two-parent families with two children,

<sup>&</sup>lt;sup>15</sup> These exemptions do not apply to farmers, self-employed clients or, for the first three months on assistance, to those Saskatchewan Assistance Plan clients who are capable of full-time work.

<sup>&</sup>lt;sup>16</sup> Effective April 1, 2005, a four-tier scale is being used.

<sup>&</sup>lt;sup>17</sup> The four month eligibility restriction on the TEA was also removed as part of the enhancement that occurred in May 2005.

### Chapter 10 – Saskatchewan – Social Assistance Programs

whose annual income falls between \$15,921 and \$15,944 per year, are eligible for partial SCB benefits. Single-parent families with two children, whose annual income falls between \$15,921 and \$16,638 per year, are also eligible for partial SCB benefits.

Effective July 2005, in addition to the NCB Supplement, two-parent families with two children may be entitled to receive an SCB benefit of up to \$7 per year. Families with three or more children receive an additional \$86 per year per child. Single parent families may be entitled to an additional amount of up to \$209. The Saskatchewan Child Benefit will be fully phased out by July 2006. At this point, all federal increases to the NCB Supplement will flow through directly to families.

Saskatchewan Child Benefit Estimated Number of Recipients 2000-2001 to 2005-2006						
	2000-2001	2001-2002	2002-2003	2003-2004 a	2004-2005	2005-2006
Families	33,070	29,020	26,090	15,260	18,770	17,910
Children	67,820	56,960	53,530	40,070	45,520	36,900

a. In 2003-2004, the number of families and children declined due to a large NCB Supplement increase, which reduced the number of families eligible for the Saskatchewan Child Benefit. Futhermore, a large number of families with entitlements of less than \$10 per month, received a lump-sum payment at the beginning of the year rather than monthly payments, so they are not reflected in the statistics.

# Saskatchewan Rental Housing Supplement

The Saskatchewan Rental Housing Supplement is designed to help low-income tenant families and people with disabilities access quality affordable housing. The Saskatchewan Rental Housing Supplement took effect in April 2005.

The Saskatchewan Rental Housing Supplement consists of two programs: the Family Rental Housing Supplement and the Disability Rental Housing Supplement.

Eligibility for the Family Rental Housing Supplement is based on the number of children in the household; household income; the amount of rent paid; and the rental property meeting minimum health and safety standards.

The Disability Rental Housing Supplement helps with some of the additional costs that people with disabilities have for disability-related housing supports. It is available to people with disabilities that live in rental housing, including single individuals, couples without children, and families.

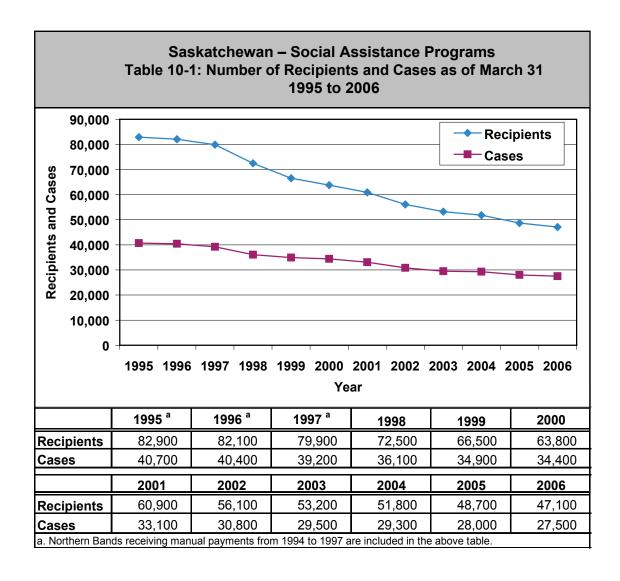
To qualify for the Disability Rental Housing Supplement, at least one family member must have a disability that produces a recognized housing impact and the support to address the housing impact must be in place at the time of the application. Eligibility for the Disability Rental Housing Supplement is further based on household income, the amount of rent paid, and the rental property meeting minimum health and safety standards.

#### **More Information**

For more information, please consult the Saskatchewan Department of Community Resources and Employment website at: <a href="https://www.cr.gov.sk.ca">www.cr.gov.sk.ca</a>.

### **STATISTICS**

# **Recipients and Cases**



# Chapter 10 – Saskatchewan – Social Assistance Programs

## Cases by Reason for Assistance

Saskatchewan – Social Assistance Programs Table 10-2: Number and Percentage of Cases by Reason for Assistance as of March 31, 2006			
Reason for Assistance	#		
Employed <sup>a</sup>	700	3%	
Unemployed b	2,400	9%	
Health <sup>c</sup>	20,500	75%	
Sole support parent d	200	1%	
Student <sup>e</sup>	700	3%	
Other <sup>f</sup>	3,000	11%	
Total	27,500	100%	

a. "Employed" includes clients expecting income and those receiving an income supplement.

Note: Totals may not add due to rounding.

# **Recipients by Family Type**

Saskatchewan – Social Assistance Programs  Table 10-3: Number and Percentage of Recipients by Family Type  as of March 31, 2006				
Family Type	#			
Adults - Single	18,200	39%		
Adults - Couple, no dependants	1,800	4%		
Adults - Single parent	7,200	15%		
Adults - Couple with dependants	2,400	5%		
Total Adults	29,600			
Children - Single parent	14,600	31%		
Children - Couple with dependants	2,900	6%		
Total Children (37%) 17,500				
Total Recipients 47,100 100%				
Note: Totals may not add due to rounding.				

b. "Unemployed" includes clients who quit working, or were fired, laid off, etc.

c. "Health" includes mental and physical health restrictions.

d. "Sole support parent" includes single parents receiving grants for child care problems and loss of spousal

e. "Student" includes clients attending school and post-secondary students with no jobs.

f. "Other" includes all reasons for assistance not named in the above categories, including: pending appeal and refugee claimant, as well as miscellaneous codes no longer in use.

# **Chapter 10 – Saskatchewan – Social Assistance Programs**

# Cases by Age of Head

Saskatchewan – Social Assistance Programs Table 10-4: Number of Cases by Age of Head as of March 31, 2006		
Age of Head	#	
<20	1,400	
20-24	3,900	
25-29	3,300	
30-34	3,000	
35-39	2,900	
40-44	3,200	
45-49	2,900	
50-54	2,600	
55-59	2,300	
60-64	1,700	
65+	300	
Total	27,500	
Note: Totals may not add due to rounding.		

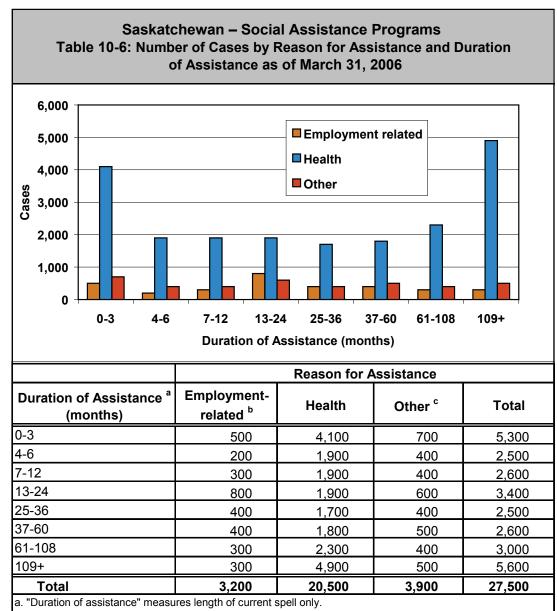
# **Cases by Education of Head**

Saskatchewan – Social Assistance Programs Table 10-5: Number and Percentage of Cases by Education of Head as of March 31, 2006		
Education of Head <sup>a</sup>	#	
Primary	6,100	22%
Secondary	16,000	58%
Post secondary <sup>b</sup>	900	3%
Unknown	4,600	17%
Total	27,500	100%
a. Education is defined as level of education attained as of date of application.		

b. "Post secondary" includes community/technical college, university and other post secondary.

# Chapter 10 - Saskatchewan - Social Assistance Programs

### Cases by Reason for Assistance and Duration of Assistance



b. "Employment-related" includes employed and unemployed.

c. "Other" includes sole support parent, student and other.

# **Chapter 10 – Saskatchewan – Social Assistance Programs**

# **Cases Reporting Income by Source of Income**

Saskatchewan – Social Assistance Programs Table 10-7: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006			
Source of Income	#		
Employment	3,100	52%	
Government transfers	1,600	27%	
Support payments	600	10%	
Training allowance	100	2%	
Employment Insurance	100	2%	
Other	500	8%	
Total <sup>a</sup> (does not include double-counting) 6,000 100%  a. Cases receiving income from more than one source are counted only once.  Note: Totals may not add that to requiring			

Saskatchewan – Social Assistance Programs Table 10-8: Number of Cases Reporting Income as of March 31, 2006		
Reporting Income	6,000	
No Income 21,600		
Total 27,500		
Note: Totals may not add due to rounding.		





























# Chapter 11 – Alberta

# A – Alberta Works – Income Support

In Alberta, the provincial social assistance program is known as Alberta Works – Income Support. The *Income and Employment Supports Act* and the Income Supports, Health and Training Benefits Regulations govern the Alberta Works – Income Support program.

Alberta Works provides basic benefits to both adults and children. It includes four components: Employment and Training Services, Income Support, Child Support Services, and Health Benefits.

Alberta Works – Income Support replaced the Supports for Independence program effective April 1, 2004.

Social assistance for persons with severe disabilities is provided through Alberta's Assured Income for the Severely Handicapped (AISH) program (see p. 89).

# **Service Delivery**

Alberta Employment Immigration and Industry<sup>18</sup> is responsible for the delivery of the Alberta Works – Income Support program to adults and children within the province.

# **Eligibility**

#### General

In order to be eligible for Alberta Works – Income Support, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

# Liquid Assets19

At the time of application for Alberta Works – Income Support, applicants' liquid assets may not exceed the following allowable limits.

Alberta - Alberta Works - Income Support Cash and Liquid Asset Exemptions March 2006		
Expected to Work <sup>a</sup> Not Expected to Work <sup>a</sup>		
Cash and liquid assets of the same value as		
one month of core benefits. value of one month of core benefits.		
a. See next page for description.		

<sup>&</sup>lt;sup>18</sup> In December 2006 the Ministry was reorganized and the name changed to Alberta Employment Immigration and Industry.

<sup>&</sup>lt;sup>19</sup> These two tables apply to the Expected to Work and the Not Expected to Work client groups only.

#### Earnings Exemptions<sup>19</sup>

Once an application for assistance has been approved, Alberta Works – Income Support clients are eligible for the following monthly exemptions on earned income:

Alberta - Alberta Works - Income Support Earnings Exemptions March 2006	
Singles \$115 per month plus 25% of additional earnings	
Single-Parent Family \$230 per month plus 25% of additional earnings	
Couples (with or without children)	\$115 per month plus 25% of additional earnings for each working adult

#### **Benefits**

Core benefits consist of a core essential benefit and a core shelter benefit. The core essential benefit covers the cost of food, clothing, household and personal needs, the installation of a telephone, as well as laundry and transportation. The core shelter benefit is for rent, mortgage, utilities, heating fuel, municipal taxes, insurance, condominium fees, lot rental, homeowner's maintenance and damage deposit.

The amount of the monthly core benefit depends on family size, the number of adults in the family unit, the ages of the children in the family unit, the family unit's level of employability, and available financial resources.

Alberta Works - Income Support clients are placed in one of three client groups: Expected to Work, Not Expected to Work, or Learners.

The "Expected to Work" category includes those individuals and families that:

- Are working full-time or part-time, but whose income is less than the financial benefits provided under Alberta Works – Income Support;
- Are able to work, but unable to find employment; or
- Are temporarily not available for work for a short time due to illness, or the presence of a child under twelve months of age, fleeing an abusive relationship, etc.

The "Not Expected to Work" category includes those individuals and families that:

- Have a permanent disability as defined by the AISH program, but require benefits that are not provided under the AISH program; or
- Have multiple barriers or suffer from a chronic medical condition that inhibits their ability to seek and accept employment, but are not considered as having a permanent disability as defined by the AISH program.

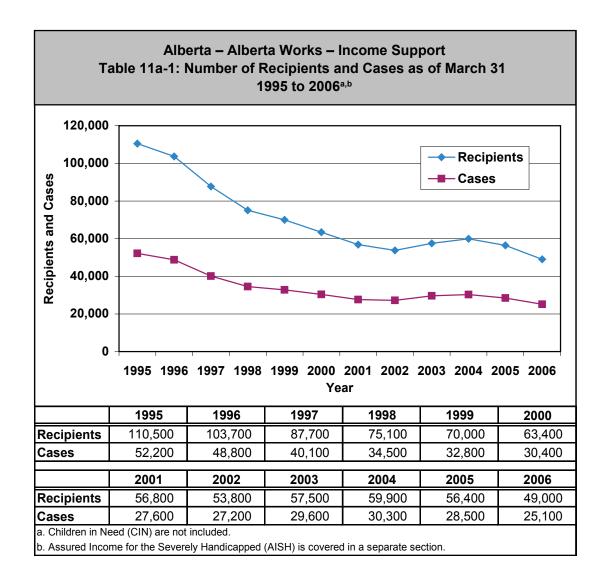
The "Learners" category includes those individuals and families that are participating in occupational training or attending classes or courses to improve their employability. Tuition, books, supplies, and a living allowance may be provided.

#### **More Information**

For more information, please consult the Alberta Employment Immigration and Industry website at: <a href="http://employment.alberta.ca/">http://employment.alberta.ca/</a>.

### **STATISTICS**

# **Recipients and Cases**



## Cases by Reason for Assistance

Alberta – Alberta Works – Income Support Table 11a-2: Number and Percentage of Cases by Reason for Assistance as of March 31, 2006		
Reason for Assistance	#	
Employed	3,400	14%
Unemployed	5,800	23%
Short term disability <sup>a</sup>	4,600	18%
Long term disability b	11,300	45%
Total	25,100	100%

a. "Short-term disability" includes clients whose circumstances make them unavailable for work or training at present, but who will likely be able to return to work in the future. This category includes those with short-term medical problems or family responsibilities, and single persons age 50 years or older, who are unlikely to obtain continuous employment.

Note: Totals may not add due to rounding.

# **Recipients by Family Type**

Alberta – Alberta Works – Income Support Table 11a-3: Number and Percentage of Recipients by Family Type as of March 31, 2006		
Family Type	#	
Adults - Single	13,400	27%
Adults - Couple, no dependants	1,900	4%
Adults - Single parent	9,200	19%
Adults - Couple with dependants	3,100	6%
Total Adults	27,600	
Children - Single parent	17,500	36%
Children - Couple with dependants	3,900	8%
Total Children (44%)	21,300	
Total Recipients	49,000	100%
Note: Totals may not add due to rounding.	•	-

b. "Long-term disability" includes clients who may never be able to return to full time work in the labour force. Often these clients suffer from multiple barriers, such as a combination of medical impairment, lack of education, and poor work history. This category may include AISH clients who have been transferred to the Alberta Works - Income Support program to access supplemental benefits which are not available through AISH.

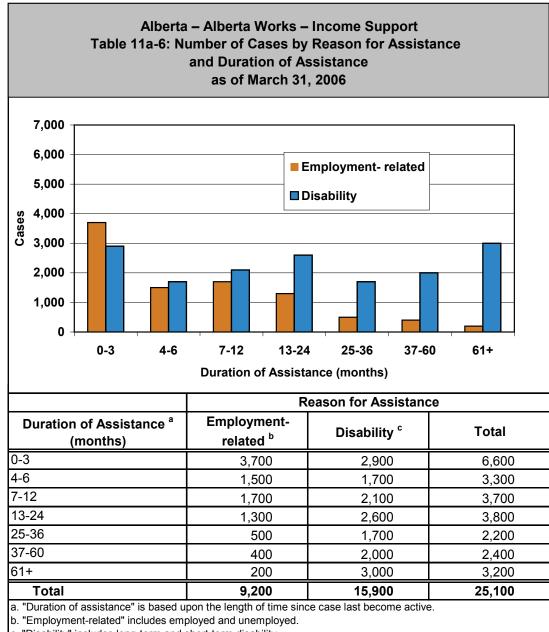
# Cases by Age of Head

Alberta – Alberta Works – Income Support Table 11a-4: Number of Cases by Age of Head as of March 31, 2006	
Age of Head	#
<20	600
20-24	3,000
25-29	2,900
30-34	2,900
35-39	3,200
40-44	3,400
45-49	3,000
50-54	2,400
55-59	1,900
60-64	1,500
65+	300
Total	25,100
Note: Totals may not add due to rounding.	•

# **Cases by Education of Head**

Alberta – Alberta Works – Income Support  Table 11a-5: Number and Percentage of Cases by Education of Head  as of March 31, 2006		
Education of Head <sup>a</sup>	#	
Primary	6,000	24%
Secondary	15,000	60%
Community/technical college	1,800	7%
University	600	2%
Other post secondary	1,200	5%
Unknown	500	2%
Total	25,100	100%
a. Education is defined as level of education attained as of date Note: Totals may not add due to rounding.	e of application.	

### Cases by Reason for Assistance and Duration of Assistance



c. "Disability" includes long-term and short-term disability.

Note: Totals may not add due to rounding.

# **Cases Reporting Income by Source of Income**

Alberta – Alberta Works – Income Support Table 11a-7: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006			
Source of Income #			
Employment	2,900	48%	
Government transfers	1,700	28%	
Support payments	1,100	18%	
Employment Insurance	100	2%	
Other <sup>a</sup>	200	3%	
Total <sup>b</sup> (includes double-counting)	6,000	100%	

a. "Other" includes training allowances and other income.

b. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentages were calculated based on 6,000 observations.

Note: Totals may not add due to rounding.

Alberta – Alberta Works – In Table 11a-8: Number of Cases I as of March 31, 2	Reporting Income
Reporting Income 5,500	
No Income 19,600	
Total 25,100	
Note: Totals may not add due to rounding.	





























# B – Assured Income for the Severely Handicapped

In Alberta, the provincial income assistance program for adults with a severe and permanent disability that substantially limits their ability to earn a living is known as Assured Income for the Severely Handicapped (AISH). The *Assured Income for the Severely Handicapped Act*<sup>20</sup>, the Assured Income for the Severely Handicapped Regulation, the Facilities, Institutions, Health Benefits Regulation and the *Income and Employment Supports Act* govern Alberta's AISH program.

AISH provides program recipients with a monthly living allowance, health related assistance and personal benefits.

# **Service Delivery**

Alberta Seniors and Community Supports is responsible for the delivery of AISH throughout the province.

# **Eligibility**

#### General

In order to be eligible for the Assured Income for the Severely Handicapped program, recipients must meet the general eligibility criteria for severe handicap, age, residence, assets, and income.

#### **Assets**

AISH recipients and their spouses/cohabiting partners may not have assets exceeding \$100,000. Assets considered part of the \$100,000 limit include cash or cash equivalent assets, investments, and business/farm or other property. Key assets not included in the \$100,000 limit are the house where the recipient resides, a vehicle plus an adapted vehicle. Other exempt assets include insurance payments for damages or stolen goods, special compensation payments and locked-in retirement accounts.

### **Income Exemptions**

The level of benefits that a recipient receives from AISH depends on the type and amount of income of the recipient and his/her spouse/cohabiting partner. Under AISH, income is classified into four categories: fully exempt (e.g. income tax refunds, an education or training grant, a goods and service tax credit), partially exempt (e.g. interest/investment, rental income), non-exempt (e.g. Canada Pension Plan Disability Benefits, Employment Insurance) and employment exemptions.

<sup>&</sup>lt;sup>20</sup> A new AISH Act was introduced in the spring session of the Alberta Legislature (March 2006).

The level of exemption on partially exempt income and employment income varies depending on the composition of the household. The following are examples of monthly employment income exemptions:

Alberta - Assured Income for the Severely Handicapped Employment Income Exemptions March 2006		
Single Person, \$400 of employment income, plus 50% of the net remainder to a maximum of \$1,000 per month.		
Single Parent,  Childless Couple (one AISH),  Couple with Children (both AISH) <sup>a</sup> \$975 of employment income, plus 50% of the net remainder to a maximum of \$2,000 per month.		
a. Only one AISH recipient qualifies for this exemption. The other AISH recipient qualifies as a single person.		

#### **Benefits**

AISH provides a monthly living allowance, health related assistance and personal benefits.

The health benefits are available to the recipient, his/her spouse/cohabiting partner, and dependent children under the age of 18 years, or up to the age of 20 years if attending high school, who reside with the recipient. The health benefits include prescription drugs, optical, dental, emergency ambulance, and essential diabetic supplies. AISH recipients also receive premium-free Alberta Health Care Insurance, and an exemption of the Alberta Aids to Daily Living (AADL) cost-share portion.

Personal Benefits are provided to recipients with \$3,000 or less in assets. These benefits help AISH recipients to meet their extra needs, such as special diets, specialized clothing related to their disability, caring for a guide animal, and assistance with health-related travel. Recipients who live in facilities designated by the Facilities, Institutions, Health Benefits Regulation receive Modified AISH. Modified AISH benefits include the facility daily accommodation rate, plus a living allowance.

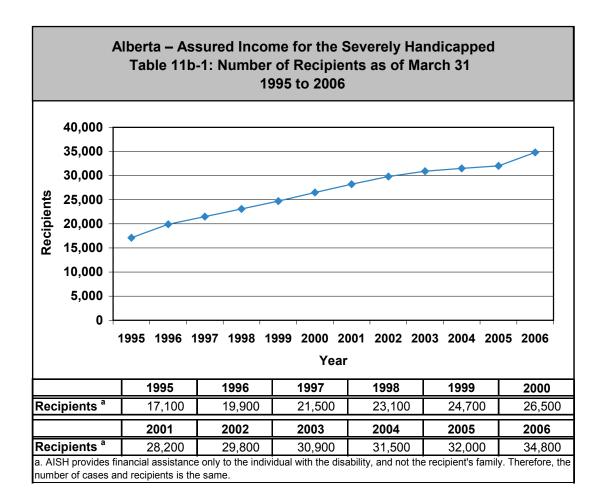
AISH recipients who have Canada Pension Plan Disability income, or who become employed and earn enough income to make them ineligible for AISH, may be eligible for the Alberta Adult Health Benefit, which provides the same health benefits received by AISH recipients. Rapid reinstatement of AISH benefits is also available for those eligible former AISH recipients who need to come back onto AISH due to a reduction in their employment earnings.

#### More Information

For more information, please consult the Alberta Seniors and Community Supports website at: <a href="https://www.seniors.gov.ab.ca/aish">www.seniors.gov.ab.ca/aish</a>.

# **STATISTICS**

# **Recipients**



# **Recipients by Medical Condition**

Alberta – Assured Incom Table 11b-2: Number and Percent as of M	<u> </u>	
Medical Condition	#	
Physical disabilities	16,200	47%
Mental illness disorders	11,000	32%
Cognitive disorders	7,500	22%
Total 34,800 100%		
Note: Totals may not add due to rounding.	-	

# **Recipients by Family Type**

Alberta – Assured Income for the Severely Handicapped Table 11b-3: Number and Percentage of Recipients by Family Type as of March 31, 2006			
Family Type #			
Single	31,200	90%	
Couple with no children	1,300	4%	
Single parent	1,600	5%	
Couple with children	600	2%	
Total 34,800 100%			
Note: Totals may not add due to rounding.		,	

# **Recipients by Age**

Alberta – Assured Income for the Severely Handicapped Table 11b-4: Number of Recipients by Age as of March 31, 2006	
Age	#
18-19	700
20-24	3,000
25-29	2,800
30-34	2,700
35-39	3,200
40-44	4,400
45-49	4,800
50-54	4,700
55-59	4,500
60-64	3,800
65+	200
Total	34,800

# **Recipients by Education**

Alberta – Assured Income for the Severely Handicapped Table 11b-5: Number and Percentage of Recipients by Education as of March 31, 2006				
Education <sup>a</sup> #				
Grade school	26,600	76%		
Post secondary <sup>b</sup>	2,000	6%		
Trades	300	1%		
University	1,400	4%		
Unknown	4,600	13%		
Total	34,800	100%		

a. Education is defined as level of education attained as of date of application.

b. "Post secondary" includes community/technical college and other post secondary.

# **Recipients Reporting Income by Source of Income**

Alberta – Assured Income for the Severely Handicapped Table 11b-6: Number and Percentage of Recipients Reporting Income by Source of Income as of March 31, 2006			
Source of Income #			
mployment 5,400 25%			

Source of Income	#	
Employment	5,400	25%
Canada Pension Plan Disability	6,500	30%
Other partially-exempt income	9,600	45%
Total <sup>a</sup> (includes double-counting)	21,500	100%

a. Total recipients in these categories may include double-counting, since recipients that have more than one source of income are counted for each source reported. Percentages were calculated based on 21,500 cases *Note: Totals may not add due to rounding.* 

Alberta – Assured Income for the Severely Handicapped Table 11b-7: Number of Recipients Reporting Income as of March 31, 2006	
Reporting Income	17,000
No Income 17,800	
Total	34,800
Note: Totals may not add due to rounding.	



























# **Chapter 12 – British Columbia**

# **Employment and Assistance**

In British Columbia, the provincial social assistance program is known as Employment and Assistance (BCEA). The British Columbia Employment and Assistance Act, the British Columbia Employment and Assistance for Persons with Disabilities Act, the British Columbia Employment and Assistance Regulations, and the British Columbia Employment and Assistance for Persons with Disabilities Regulations govern British Columbia's Employment and Assistance program.

Employment and Assistance provides basic support and shelter benefits to family units. Children's basic support benefits are provided separately through the British Columbia Family Bonus<sup>21</sup> (see p.97).

# Service Delivery

The Ministry of Housing and Social Development<sup>22</sup> is responsible for the delivery of Employment and Assistance to adults within the province.

# Eligibility

#### General

In order to be eligible for Employment and Assistance, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

Prior to applying for Employment and Assistance, all adults in the family unit must complete an applicant orientation program and prior to their application interview, complete a reasonable work search with the three-week period. There are six exemptions to the work search requirement. In addition, at least one person in the family unit must demonstrate that they have received remuneration for at least 840 hours of paid employment, or earned at least \$7,000 in gross employment income in each of any two consecutive years prior to applying for assistance. There are 16 exemptions to this requirement in order to avoid hardship.

# Liquid Assets

At the time of application for Employment and Assistance, applicants' liquid assets may not exceed the following allowable limits.

<sup>&</sup>lt;sup>21</sup> Children aged 18 years living in a family receiving social assistance are paid a support allowance equivalent to the British Columbia Family Bonus (BCFB). For the purpose of British Columbia Employment and Assistance, children are defined as persons less than 19 years of age, while the BCFB is paid only for children under 18 years of age.

<sup>&</sup>lt;sup>22</sup> The Ministry of Employment and Income Assistance was renamed the Ministry of Housing and Social Development effective March 2009.

### Chapter 12 – British Columbia – Employment and Assistance

British Columbia - Liquid Asset Exemptions March 2006		
	Clients without Disabilities <sup>a</sup>	Clients with Disabilities
Single	\$1,500	\$3,000
Single-Parent Family	\$2,500	\$5,000
Childless Couple	\$2,500	\$5,000
Two-Parent Family	\$2,500	\$5,000
<ul> <li>a. The amount of cash assets may not exceed one month of social assistance plus \$150 for single or \$250 for families.</li> </ul>		

#### **Earnings Exemptions**

Employment and Assistance clients are eligible for the following monthly exemptions on earned income following three months on assistance:

British Columbia - Earnings Exemptions March 2006	
Employable Persons	\$0
Persons with Persistent Multiple Barriers	\$500
Persons with Disabilities (Single or 1 PWD couple)	\$500
Single parents with a disabled child	\$500
2 Persons with Disabilities Couple	\$750

### Benefits<sup>23</sup>

Basic assistance consists of a support allowance and a shelter allowance. The support allowance covers the cost of food, clothing, personal and household items. Maximum support allowance rates are based on the composition of the family unit and the age or marital status of the applicant. The shelter allowance pays actual shelter costs to a maximum amount. Maximum shelter allowance rates are based on the number of persons in the family unit.

Employment and Assistance has three rates schedules: Income Assistance, Disability Assistance, and Hardship Assistance. Income Assistance rates apply to two separate groups of clients across a range of family types. One group is classed as employable and these clients receive an assistance rate that is based on a temporary need for assistance. The other group consists of clients with persistent multiple barriers to employment (PPMB) and their rate is higher than employable clients since they typically require income assistance over a longer time period. Disability Assistance rates apply to all households that include at least one person aged 18 years or older who has a severe and confirmed mental or physical impairment that restricts their ability to perform daily living activities and that is expected to continue for at least two years. Hardship Assistance rates apply to those persons requiring temporary financial assistance on a month-to-month basis who are not eligible for income or disability assistance for a number of specific reasons, but present circumstances of undue hardship if no assistance is provided.

<sup>&</sup>lt;sup>23</sup> Effective April 1, 2002, social assistance for singles and childless couples is limited to two years out of every five. This limit is waived for recipients in compliance with their employment obligations under an Employment Plan, as well as under many other conditions.

### Chapter 12 – British Columbia – Employment and Assistance

### **British Columbia Family Bonus**

The British Columbia Family Bonus (BCFB) is a non-taxable amount paid monthly to help low-income families with the cost of raising children under the age of 18 years. The creation of the British Columbia Family Bonus, in July 1996, effectively removed children's support benefits, but not shelter benefits, from the social assistance system.

The Canada Revenue Agency delivers the BCFB as an integrated payment with the CCTB and the NCB Supplement. The BCFB rates are based on net income and number of children. For instance, maximum combined benefits from the NCB Supplement and the British Columbia Family Bonus benefits are paid to those families whose income is less than \$20,500 per year.

Since July 2004, the NCB Supplement increases have been fully offset from the BCFB. In 2006, families with net income greater than \$20,500 may receive a positive amount of BCFB in addition to NCBS.

The BCFB portion for families with net income below \$20,500 was eliminated for the first child in July 2004 and for those with two or more children in July 2005. This change resulted in a decrease in recipients as shown in the 2004-2005 and 2005-2006 periods in the table below.

British Columbia Family Bonus (including BC Earned Income Benefit) <sup>a</sup> Estimated Number of Recipients 1998-1999 to 2005-2006						
	1998-1999 1999-2000 2000-2001 2001-2002					
Families	207,830	211,533	205,286	204,000		
Children	384,869	384,191	370,253	364,433		
	2002-2003	2003-2004	2004-2005 <sup>b</sup>	2005-2006 <sup>b</sup>		
Families	194,000	203,700	190,310	113,710		
Children	368,637	348,390	340,760	246,000		

a. The BC Eamed Income Benefit (BCEIB) was introduced in July 1998 as an additional incentive for low-income families to seek work and remain employed. The BCEIB pays an additional monthly amount based upon the eamed income that a family receives from working.

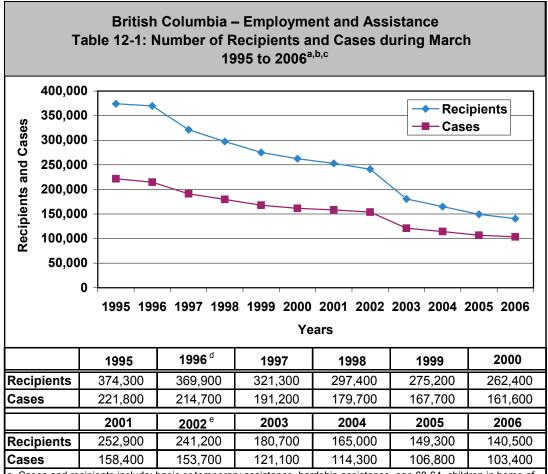
#### More Information

For more information, please consult the British Columbia Ministry of Housing and Social Development website at: <a href="https://www.hsd.gov.bc.ca">www.hsd.gov.bc.ca</a>.

b. As of 2004-2005, the number of families and children benefiting from the BC Family Bonus starts to decline as a result of the full offset of the BC Family Bonus for most families.

### **STATISTICS**

# **Recipients and Cases**



a. Cases and recipients include: basic or temporary assistance, hardship assistance, age 60-64, children in home of relative (CIHR), persons with disability (Handicapped or Disability Benefits II), persons with persistent multiple barriers (Unemployable or Disability Benefits I), and seniors in receipt of basic assistance.

b. No transients are included in data.

c. Data represents all actual cases active during the month of March.

d. BC Benefits (1996-2002) replaced the GAINS (1976-1996).

e. Employment and Assistance (EA) replaced BC Benefits (Income Assistance) in 2002.

# Chapter 12 – British Columbia – Employment and Assistance

### Cases by Reason for Assistance

British Columbia – Employment and Assistance Table 12-2: Number and Percentage of Cases by Reason for Assistance during March 2006		
Reason for Assistance	#	
Expected to work <sup>a</sup>	18,200	18%
Temporarily excused from working <sup>b</sup>	13,600	13%
Child in the home of a relative <sup>c</sup>	4,700	5%
Persons with disabilities d	58,900	57%
Persistent multiple barriers <sup>e</sup> 8,000 8%		8%
Total	103,400	100%

a. Includes EA recipients who are expected to search for and accept employment. It also includes persons who are expected to work with a temporary medical condition.

- b. Includes single parents with children under age 3 years or who are caring for a child with a physical or mental condition, seniors over age 64 years, persons in a special care facility or hospital, participating in drug or alcohol treatment, recently separated from an abusive spouse/relative, caring for a spouse with a physical or mental condition, or who do not meet landed immigrant requirements.
- c. Benefit paid under EA to a relative who is taking care of a child where the parents are unable to provide the financial contributions required for the child's support and shelter needs.
- d. Refers to cases which include a person 18 years of age or over with a severe mental or physical impairment, which restricts the person's ability to perform daily living activities. The person must require an assistive device, the help or supervision of another person, or the services of an assistance animal to perform daily living activities.
- Includes EA recipients who have barriers that seriously impede their ability to work. Their medical condition
  must have existed for at least one year and be expected to continue for at least two more years. They are
  excused from working.

Note: Totals may not add due to rounding.

# **Recipients by Family Type**

British Columbia – Employment and Assistance Table 12-3: Number and Percentage of Recipients by Family Type during March 2006		
Family Type	#	
Adults - Single	81,000	58%
Adults - Couple, no dependants	8,300	6%
Adults - Single parent	15,700	11%
Adults - Couple with dependants	5,100	4%
Total Adults	110,100	
Children - Single parent	25,200	18%
Children - Couple with dependants	5,100	4%
Total Children (22%)	30,300	
Total Recipients 140,500 100%		
Note: Totals may not add due to rounding.		

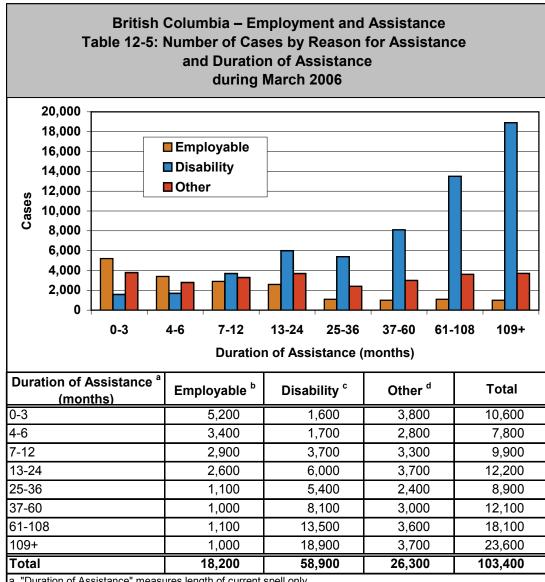
# Chapter 12 - British Columbia - Employment and Assistance

# Cases by Age of Head

British Columbia – Employment and Assistance Table 12-4: Number of Cases by Age of Head during March 2006	
Age of Head	#
<20	6,600
20-24	8,400
25-29	8,800
30-34	9,000
35-39	11,200
40-44	14,100
45-49	14,200
50-54	12,300
55-59	10,700
60-64	7,300
65+	900
Total	103,400
Note: Totals may not added due to rounding.	•

### Chapter 12 – British Columbia – Employment and Assistance

## Cases by Reason for Assistance and Duration of Assistance



a. "Duration of Assistance" measures length of current spell only.

b. "Employable" includes cases that are expected to work.

c. "Disability" includes cases with persons with disabilities.

d. "Other" includes children living in the home of relatives, cases with persistent multiple barriers and cases temporarily excused from working.



























# Chapter 13 – Yukon

# **Social Assistance**

In the Yukon, the territorial social assistance program is known as Social Assistance (SA). The *Social Assistance Act* and the Social Assistance Regulations govern the Yukon's Social Assistance program.

The Social Assistance program provides basic benefits and supplementary benefits to both eligible adults and children.

# **Service Delivery**

The Department of Health and Social Services is responsible for the delivery of the Social Assistance program to adults and children within the territory.

# **Eligibility**

#### General

In order to be eligible for the Social Assistance program, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

### **Liquid Assets**

At the time of application, applicants' liquid assets may not exceed the following allowable limits.

	Yukon - Liquid Asset Exemptions March 2006		
	Clients without Disabilities	Clients with Disabilities	
Single	\$500	\$1,500	
Family	\$1,000 (for a family unit of 2) plus \$300 for each additional dependant.	\$2,500 (2 or more persons)	
		An additional exemption up to \$1,500 for each person deemed permanently excluded from the labour force or a single parent or a dependent child under the age of 19 where such an amount has been placed irrevocably in trust for his or their future funeral or burial expenses or education.	

### **Earnings Exemptions**

Once an application for assistance has been approved, Social Assistance clients are

### Chapter 13 - Yukon - Social Assistance

eligible for the following monthly exemptions on earned income:

Yukon - Earnings Exemptions March 2006	
Single	\$100 of all income plus 25% of earned income, after the third consecutive month of receiving assistance.
Family	\$150 of all income plus 25% of earned income, after the third consecutive month of receiving assistance.

#### **Benefits**

Basic assistance consists of a basic allowance and a shelter allowance. The basic allowance covers the cost of food, clothing, and personal and household items. The maximum basic assistance rates are based on the household's size, its composition, and its geographical location.<sup>24</sup> Maximum shelter allowance rates are based on the number of persons in the household (including children).

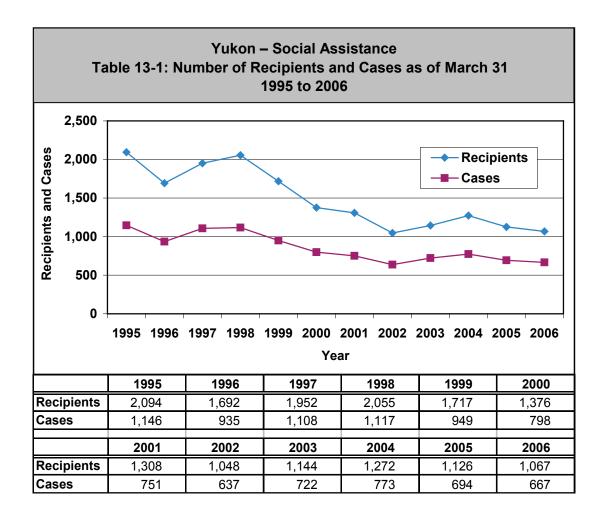
#### More Information

For more information, please consult the Yukon's Department of Health and Social Services website at: <a href="https://www.hss.gov.yk.ca/">www.hss.gov.yk.ca/</a>.

<sup>&</sup>lt;sup>24</sup> The amount of financial assistance that a family is entitled to receive is linked to a three-tier scale based on location. Tier 1 encompasses Whitehorse, while Tiers 2 and 3 include Dawson City, Mayo, Carcross, Carmacks, and Old Crow.

#### **STATISTICS**

### **Recipients and Cases**



## Chapter 13 – Yukon – Social Assistance

### **Cases by Reason for Assistance**

Yukon – Social Assistance Table 13-2: Number and Percentage of Cases by Reason for Assistance as of March 31, 2006		
Reason for Assistance	#	
Employable	364	55%
Physical Illness/Disability	126	19%
Mental Illness	25	4%
Developmental Disability	12	2%
Over 60	75	11%
Children <sup>a</sup>	34	5%
Unsuitable for employment	31	5%
Total	667	100%

a. Children: applicants receiving SA (exempt from seeking employment) for taking care of one or more of his or her own children under the age of 6 years, or children of any age with a severe disability.

### **Recipients by Family Type**

Yukon – Social Assistance Table 13-3: Number and Percentage of Recipients by Family Type as of March 31, 2006			
Family Type #			
Adults - Single	462	43%	
Adults - Couple, no dependants	74	7%	
Adults - Single parent	130	12%	
Adults - Couple with dependants	76	7%	
Total Adults	742		
Children - Single parent	242	23%	
Children - Couple with dependants	83	8%	
Total Children (31%)	325		
Total Recipients	1,067	100%	

## Chapter 13 – Yukon – Social Assistance

# Cases by Age of Head

Yukon – Social Assistance Table 13-4: Number of Cases by Age of Head as of March 31, 2006		
Age of Head	#	
15-19	24	
20-29	133	
30-39	125	
40-49	166	
50-59	144	
60-64	62	
65+	13	
Total	667	

## **Cases by Education of Head**

Yukon – Social Assistance Table 13-5: Number and Percentage of Cases by Education of Head as of March 31, 2006		
#		
20	3%	
102	15%	
221	33%	
202	30%	
102	15%	
20	3%	
667	100%	
	2006 # 20 102 221 202 102 20	

a. Other: Includes Special Education, Partial Apprentice, Journeyman Certificate, Partial Tech Certificate/Partial College Diploma, Tech Certificate/College Diploma, Partial University, University/Professional Graduate.

## Chapter 13 – Yukon – Social Assistance

## **Cases Reporting Income by Source of Income**

Yukon – Social Assistance Table 13-6: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006			
Source of Income #			
Employment	80	32%	
Government transfers	127	50%	
Support payments	16	6%	
Employment Insurance	10	4%	
Other <sup>a</sup>	20	8%	
Total b (includes double-counting)	253	100%	

Total (includes double-counting) 253 100% a. Other includes: training allowances (non-government), pensions (other than universal government pensions), rental income, and other sources of income not mentioned above.

b. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentages were calculated based on 253 observations.

Yukon - Social Assistance Table 13-7: Number of Cases Reporting Income as of March 31, 2006	
Reporting Income 253	
No Income 414	
Total	667



























# **Chapter 14 – Northwest Territories**

#### **Income Assistance**

In the Northwest Territories, the territorial social assistance program is known as Income Assistance (IA). The *Social Assistance Act* and the Social Assistance Regulations govern the Northwest Territories' Income Assistance program.

The Income Assistance program provides basic and enhanced benefits to both adults and children.

### **Service Delivery**

The Department of Education, Culture, and Employment is responsible for the delivery of the Income Assistance program to adults and children within the territory.

### **Eligibility**

#### General

In order to be eligible for the Income Assistance program, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

#### **Assets**

At the time of application, applicants' current assets may not exceed the following allowable limits. Persons with disabilities are entitled to retain \$5,000. Aged persons are also entitled to retain \$5,000. For all other applicants, all assets are reviewed and may be included in the calculation of eligibility.

#### **Earnings Exemptions**

Once an application for assistance has been approved, Income Assistance clients are eligible for the following monthly exemptions on earned income:

Northwest Territories - Earnings Exemptions March 2006		
Clients without Disabilities		Clients with Disabilities
Single	\$200	\$200
Family	\$400	\$400

#### **Benefits**

Basic assistance consists of allowances for food, room and board or accommodations, utilities and fuel. The basic allowance rates are based on the family's size and its geographical location. Room and board or accommodation allowance rates are based on an applicant's eligibility, family size and what is available in the community. The actual amount of fuel and utilities is paid.

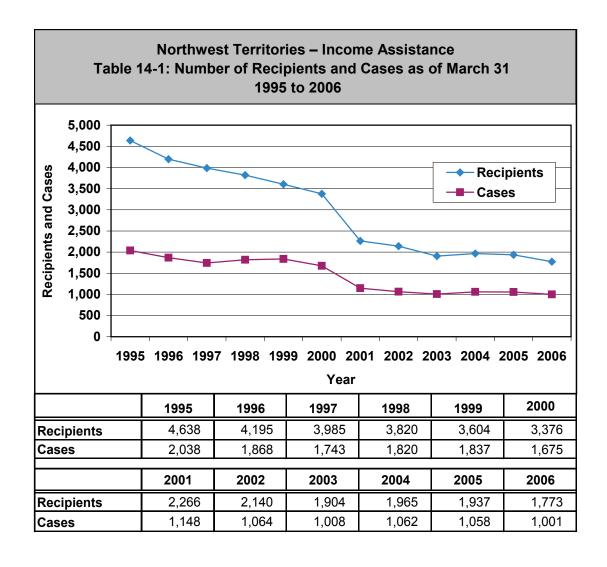
An enhanced benefit is also available for persons with disabilities, seniors and to applicants who participate in a program, such as employment or volunteering. The enhanced benefit provides allowances for clothing, furnishings, security deposits, emergencies and day care.

#### **More Information**

For more information, please consult the Northwest Territories Department of Education, Culture, and Employment website at: <a href="https://www.ece.gov.nt.ca">www.ece.gov.nt.ca</a>.

#### **STATISTICS**

### **Recipients and Cases**



# **Cases by Reason for Assistance**

Northwest Territories – Income Assistance Table 14-2: Number and Percentage of Cases by Reason for Assistance as of March 31, 2006			
Reason for Assistance #			
Employment	165	16%	
Disability	332	33%	
Other	504	50%	
Total	1,001	100%	

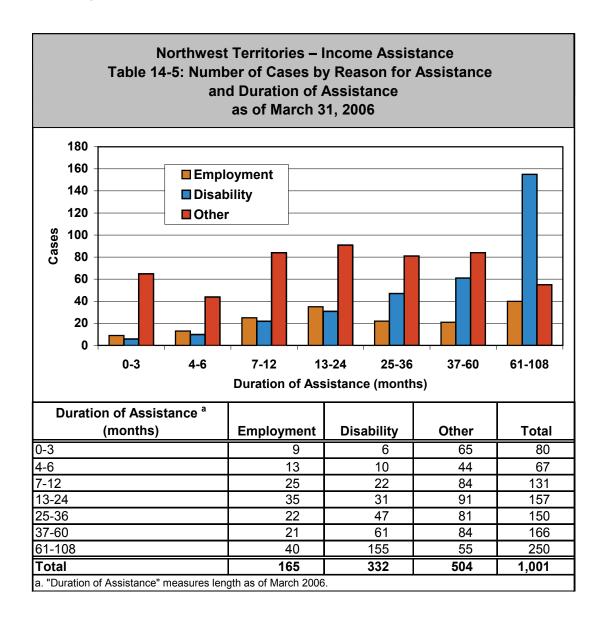
# **Recipients by Family Type**

Northwest Territories – Income Assistance Table 14-3: Number and Percentage of Recipients by Family Type as of March 31, 2006		
Family Type	#	
Adults - Single	631	36%
Adults - Couple, no dependants	92	5%
Adults - Single parent	237	13%
Adults - Couple with dependants	174	10%
Total Adults	1,134	
Children - Single parent	439	25%
Children - Couple with dependants	200	11%
Total Children (36%) 639		
Total Recipients	1,773	100%

# Cases by Age of Head

Northwest Territories – Income Assistance Table 14-4: Number of Cases by Age of Head as of March 31, 2006	
Age of Head	#
<20	-
20-24	177
25-29	149
30-34	93
35-39	126
40-44	93
45-49	78
50-54	79
55-59	71
60-64	107
65+	28
Total	1,001

#### Cases by Reason for Assistance and Duration of Assistance



## **Cases Reporting Income by Source of Income**

Northwest Territories – Income Assistance Table 14-6: Number and Percentage of Cases Reporting Income by Source of Income as of March 31, 2006			
Source of Income #			
Employment	181	26%	
Government transfers	440	64%	
Support payments	18	3%	
Employment Insurance	9	1%	
Other	38	6%	
Total <sup>a</sup> (includes double-counting) 686 100%			

a. Total cases in these categories may include double-counting, since cases that have more than one source of income are counted for each source reported. Percentage were calculated based on 686 observations.

Northwest Territories – Income Assistance Table 14-7: Number of Cases Reporting Income as of March 31, 2006		
Reporting Income 686		
No Income 315		
Total 1,001		





























# Chapter 15 - Nunavut

## **Income Support**

In Nunavut, the territorial social assistance program is known as Income Support. The *Social Assistance Act* and the Social Assistance Regulations govern Nunavut's Income Support program.

The Income Support program provides basic and extended benefits to eligible heads of households and their dependants.

### **Service Delivery**

The Department of Education is responsible for the delivery of the Income Support program within the territory.

### **Eligibility**

#### General

In order to be eligible for the Income Support program, applicants must meet the general eligibility requirements outlined in the "Social Assistance Overview" in this report.

#### **Assets**

At the time of application, applicants' assets may not exceed the following allowable limits. Persons with disabilities are entitled to retain \$5,000. Aged persons are also entitled to retain \$5,000.

#### **Earnings Exemptions**

Once an application for assistance has been approved, Income Support clients are eligible for the following monthly exemptions on earned income:

Nunavut - Earnings Exemptions March 2006			
	Clients without Disabilities	Clients with Disabilities	
Single	\$200	\$200	
Family	\$400	\$400	

#### **Benefits**

Income Support consists of basic benefits and extended benefits. The basic benefits cover the cost of food, shelter, and utilities. The food allowance component of basic benefits may be used to purchase personal and/or household items. Maximum shelter allowance rates depend on the composition of the household: single-person or including dependants. The actual cost of fuel and utilities is paid.

### **Chapter 15 – Nunavut – Income Support**

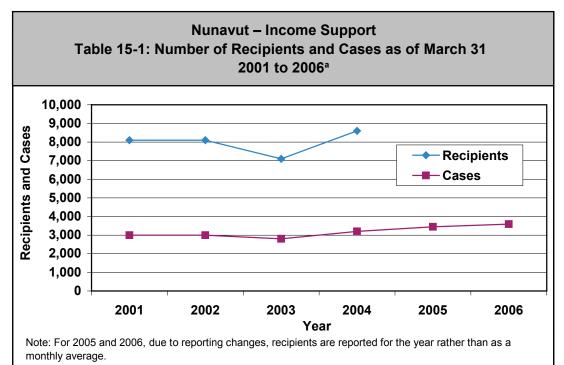
An extended benefit is also available for persons with disabilities, seniors and applicants who participate in a program, such as employment, education/training or volunteering. The extended benefit provides allowances for clothing, furnishings, security deposits, emergencies and day care.

#### **More Information**

For more information, please consult Nunavut's Department of Education, website at: <a href="https://www.gov.nu.ca/education/eng/">www.gov.nu.ca/education/eng/</a>.

### **STATISTICS**

### **Recipients and Cases**



	2001	2002	2003	2004	2005 <sup>b</sup>	2006 <sup>b</sup>
Recipients	8,100	8,100	7,100	8,600	13,380	13,562
Cases	3,000	3,000	2,800	3,200	3,447	3,577

a. Nunavut is still operating without an electronic case management information system, and therefore unable to provide detailed profile data.

b. The number of recipients is the total recipients estimated during the year.

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