Ottawa, November 4, 2014

Memorandum D19-4-1

Export and Import of Cultural Property

In Brief

This memorandum has been updated to:

- (a) Include the import of cultural property;
- (b) To remove references to the "Movable Cultural Property Directorate" as this unit has been renamed to the "Heritage Policy and Program Directorate";
- (c) To replace references to the "Movable Cultural Property Directorate" with "Canadian Heritage";
- (d) To reflect changes to regional Canada Border Services Agency's offices.

The Canada Border Services Agency (CBSA) has specific responsibilities to administer and enforce the *Cultural Property Export and Import Act* in collaboration with the Department of <u>Canadian Heritage</u>. This memorandum explains the legislation, how exporters may obtain a cultural property export permit, and the permit issuance procedure. It also provides information on cultural property that may be subject to import controls.

Legislation

<u>Cultural Property Export and Import Act</u> <u>Customs Act</u>, section 101

Guidelines and General Information

- 1. The <u>Cultural Property Export and Import Act</u> is designed to protect Canada's national heritage through the establishment of export controls for objects of historical, scientific, and cultural significance.
- 2. The <u>Cultural Property Export and Import Act</u> enabled Canada to meet its obligations under the <u>1970 UNESCO</u> <u>Convention</u> on the Means of Prohibiting and Preventing the Illicit Import, Export and Transfer of Ownership of Cultural Property to recover and return illegally imported cultural property.
- 3. The Department of Canadian Heritage is responsible for administering the Act. Contact the Department directly for information about the Act, export permits and import controls. Please consult the <u>Canadian Heritage</u> <u>website</u> or refer to this memorandum for contact information.

Export Control

Control List

- 4. Export control is accomplished by means of the <u>Canadian Cultural Property Export Control List</u> which defines categories of cultural property according to age, weight and dollar value limits. The broad categories include mineralogy, palaeontology and archaeology; ethnographic material culture; military objects; objects of applied and decorative art; objects of fine art; scientific or technological objects; textual records, graphic records and sound recordings and; musical instruments.
- 5. The Control List does not apply to objects which are less than 50 years old, or made by a person still living. It should be noted that other restrictions may apply to individual categories identified on the control list.



Application for Export Permits

- 6. The export of controlled cultural property is subject to a permit procedure which is administered only by designated permit issuing officers at specified CBSA offices across Canada (see the Appendix to this memorandum).
- 7. These permit issuing officers, upon completion of the application form by the exporter, will verify the application for completeness. They will then either issue the export permit, or refer the application to an expert examiner for a decision. Expert examiners are affiliated with Canadian institutions designated by the Minister of Canadian Heritage.

Permit Issuance – Permanent or Temporary Exportation

- 8. A permit to export cultural property may be issued by a designated permit issuing officer to authorize either the permanent or temporary export of an object. A permanent export permit is required for exports of five years or more while a temporary export is not to exceed five years from the date the permit was issued.
- 9. In either case, the property must be accompanied by a valid permit to export cultural property and the permit must be presented to a CBSA office at the place of export.
- 10. Upon presentation, the permit will be validated by a border services officer who will:
 - (a) ensure that the permit has been completed and authorized by a designated permit issuing officer in the allocated space;
 - (b) ensure that the permit is in effect; i.e., the effective and expiry dates have been completed on the permit by the permit issuing officer;
 - (c) validate (date stamp and sign) the form; and
 - (d) forward the appropriate copy of the permit to Canadian Heritage.
- 11. In the event that an amendment is required to a permit that has been issued by a permit issuing officer, the exporter must contact Canadian Heritage to request the change before the cultural property is exported.

Permit Issuance – Importation Aafter Temporary Exportation

- 12. Upon importation after temporary export of an object subject to this legislation, the importer/owner is responsible for the presentation to CBSA of a notice of return to Canada.
- 13. Upon presentation, this form will be validated by a border services officer who will:
 - (a) ensure that the importer/owner has properly completed the notice of return to Canada;
 - (b) validate (date stamp and sign) the form; and
 - (c) return the form to the importer/owner; in this case the importer/owner is responsible for forwarding the completed form to Canadian Heritage.

Import Control

- 14. <u>Section 37(2) of the *Cultural Property Export and Import Act*</u> states that after the coming into force of a cultural property agreement in Canada and a reciprocating State, it is illegal to import into Canada any foreign cultural property that has been illegally exported from the reciprocating State. This applies even if the cultural property arrives in Canada via a third state.
- 15. A cultural property agreement includes the <u>1970 UNESCO Convention</u> on the Means of Prohibiting and Preventing the Illicit Import, Export and Transfer of Ownership of Cultural Property. Over 120 states are signatories to the 1970 UNESCO Convention. Cultural property illegally exported from these signatory states, after both Canada and that State became signatories to the Convention, may not be imported into Canada.
- 16. Each signatory state has its own rules regarding the types of cultural property subject to export control. Although not exhaustive, certain types of objects are likely to be controlled. These include: archaeological objects, important historical or scientific objects, works of arts, and old manuscripts and old books. These types of objects,

or other cultural property, may be detained by border services officers who will then contact <u>Canadian Heritage</u> for further instructions on how to proceed.

17. Archaeological objects and works of art from specific countries or regions are also at a heightened risk for illicit traffic. Importers of cultural property should note that given the UN or <u>International Council of Museums</u> warnings, goods from certain countries or regions (which include but are not limited to the following): Syria, Iraq, Egypt, Afghanistan, Africa, Peru, Colombia, Mexico, Latin America, China and Haiti (please note the list is subject to change) may be under additional scrutiny at the border.

Non-compliance, Appeals, Detention and Penalty Information

Non-compliance

- 18. In the event an **exporter** of cultural property presents an invalid or incomplete export permit, the border services officer should immediately seek advice from <u>Canadian Heritage</u>.
- 19. Should an exporter/importer fail to present an export/import permit at the time of export/import, for an object which a border services officer has reason to believe is subject to this Act, the border services officer may detain the shipment and forward a detailed description of the goods and any relevant documentation along with the name and address of the exporter/importer to Canadian Heritage Canadian Heritage will then provide the border services officer with a decision regarding the status of the shipment. If Canadian Heritage advises that the **importer** should have documentation proving the legal export from a foreign state, the importer should have the appropriate documentation readily available to provide to the border services officer.
- 20. Border services officers have general knowledge of the range of goods subject to this program but are not normally expected to determine whether an object is subject to export/import controls under this legislation. The onus is on the exporter/importer, whether it be a dealer, collector, institution, or the public at large, to obtain information and comply with the procedure for objects which may be considered cultural property. Questions regarding objects subject to export/import controls should be directed to Canadian Heritage.

Appeals

21. Decisions to refuse the permanent export of an object included on the Control List may be appealed by the applicant to the <u>Canadian Cultural Property Export Review Board</u>. Questions concerning the appeals procedure should be directed to <u>Canadian Heritage</u>.

Detention

- 22. Cultural property subject to the <u>Cultural Property Export and Import Act</u> may be detained by the CBSA on behalf of Canadian Heritage under Section 101 of the <u>Customs Act</u>.
- 23. Detention periods for cultural property will vary since each **import** must be assessed on a case-by-case basis. If the cultural property is not subject to import controls, detention periods will generally be less than 30 days. Detention periods for cultural property illegally imported into Canada may be lengthy, pending a decision by the Courts. To avoid import delays, importers should ensure that the cultural property they are trying to import into Canada has all the necessary documents, such as the export permit issued by the foreign state.
- 24. In some circumstances special arrangements are required to care for the cultural property during the detention period.

Penalty Information

- 25. Any person who contravenes the provisions contained in the <u>Cultural Property Export and Import Act</u> is guilty of an offence, and is liable:
 - (a) on summary conviction to a fine not exceeding \$5,000, or to imprisonment for a term not exceeding twelve months, or both; or
 - (b) on conviction upon indictment to a fine not exceeding \$25,000, or to imprisonment for a term not exceeding five years, or both.

26. **Exporters** may be subject to CBSA's Administrative Monetary Penalty System (AMPS). For example an AMP penalty may be applied where an exporter fails to provide an export permit when required or the information on the permit is not accurate or complete. Additional information on these penalties may be found on the <u>CBSA</u> website.

Additional Information

27. Additional information on this legislation may be obtained from:

Heritage Policy and Programs Directorate Department of Canadian Heritage 25 Eddy Street, 9th Floor (25-9-P) Gatineau QC K1A 0M5

Email: mcp-bcm@pch.gc.ca

Telephone: 819-997-7761 Toll-free: **1-866-811-0055** Facsimile: 819-997-7757

28. The <u>CBSA's Border Information Service (BIS)</u> line responds to public inquiries related to import requirements of other government departments, including the Department of <u>Canadian Heritage</u>. You can access BIS free of charge throughout Canada by calling **1-800-461-9999**. If you are calling from outside Canada, you can access BIS by calling 204-983-3500 or 506-636-5064 (long distance charges will apply). To speak directly to an agent, please call during regular business hours from Monday to Friday (except holidays), 8 a.m. to 4 p.m. local time.

Appendix

Permit Issuing Locations – Cultural Property Permits

Province/Region	Address	Telephone	Fax
British Columbia	Canada Border Services Agency	604-666-2325	604-666-6453
	1611 Main St.		
	412-4th Floor		
	Vancouver, BC V6A 2W5		
	Canada Border Services Agency	250-363-3531	250-363-3179
	400-1321 Blanshard Street		
	Victoria, BC V8W 1X1		
Whitehorse, Yukon	Canada Border Services Agency	867-667-3944	867-668-2869
(West Coast, Yukon	300 Main Street, Suite 110		
District, Pacific Region)	Whitehorse, Yukon Y1A 2B5		
Alberta and Northwest	Canada Border Services Agency	403-292-5705	-5705 403-292-4141
Territories	Central Alberta District		
	Commercial Operations		
	By Mail:		
	2588 27th Street NE		
	Calgary, Alberta T1Y 7G1		
	In Person:		
	175 Aero Way NE Unit 162		
	Calgary, Alberta T2E 6K2		
	Canada Border Services Agency	780-890-4306	780-890-4311
	Edmonton Commercial Operations		
	Central Alberta District		
	#100-1727 35 Avenue E		
	Edmonton International Airport		
	Edmonton, Alberta T9E 0V6		
	Canada Border Services Agency	403-344-3766	403-344-4427
	Hwy 4, P.O. Box 220		
	Coutts, Alberta T0K 0N0		
Saskatchewan	Canada Border Services Agency	306-780-5218	306-780-5630
	2510 Sandra Schmirler Way		
	P.O. Box 4080		
	Regina, Saskatchewan S4P 3W5		
	Canada Border Services Agency	306-975-4755	306-975-5917
	2130 Airport Drive		
	Saskatoon, Saskatchewan S7L 6M6		
Manitoba	Canada Border Services Agency	204-983-3030	204-983-0330
	Unit 130 - 1821 Wellington Avenue		
	Winnipeg, Manitoba R3H 0G4		
Ontario	Canada Border Services Agency	705-669-2197	705-669-2194
	Northern Ontario Region		
	40 Elm Street, Suite 278		
	Sudbury, Ontario P3C 1T7		
	Canada Border Services Agency	905-676-3626	905-676-5034
	Greater Toronto Area Region		
	Lester B. Pearson International Airport		
	(LBPIA), Commercial Operations District		
	2720 Britannia Rd East, Cargo 3		
	Mississauga, Ontario L5P 1A2		

Quebec	Agence des services frontaliers du Canada	514-350-6132	514-283-0384
	Quebec Region – salle des comptoirs		
	400 Place d'Youville		
	Montréal, Quebec H2Y 2C2		
New Brunswick	Canada Border Services Agency	506-452-3274	506-452-3587
	495 Prospect Street	or	
	Fredericton, NB E3B 9M4	506-452-4054	
Prince Edward Island	Canada Border Services Agency	902-566-7364	902-566-7275
	250 Maple Hills Avenue Suite 194		
	Charlottetown, P.E.I. C1C 1N2		
Nova Scotia	Canada Border Services Agency	902-426-2072	902-426-5648
	1583 Hollis Street		
	Halifax, Nova Scotia B3J 2R7		
Newfoundland and Canada Border Services Agency		709-772-5544	709-772-2286
Labrador	6th Floor, 165 Duckworth Street		
	St. John's, NL A1C 5V3		

References		
Issuing Office	Program and Policy Management Commercial Programs Directorate Programs Branch	
Headquarters File	7614-5-1	
Legislative References	Cultural Property Export and Import Act Customs Act	
Other References	1970 UNESCO Convention	
Superseded Memorandum D	D19-4-1 dated August 9, 2013	