



Canadian Council of Ministers
of the Environment Le Conseil canadien
des ministres de l'environnement

**Guidance Document
on Achievement Determination**

**Canada-wide Standards
for Particulate Matter and Ozone**

Revised

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The Canadian Council of Ministers of the Environment (CCME) is the major intergovernmental forum in Canada for discussion and joint action on environmental issues of national, international and global concern. The 14 member governments work as partners in developing nationally consistent environmental standards, practices and legislation.

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Ce document est également publié en français.

Foreword

This Guidance Document responds to the commitment by the Canadian Council of Ministers of the Environment (CCME) in the Canada-wide Standards (CWS) for Particulate Matter (PM) and Ozone to develop a Guidance Document on Achievement Determination. It takes into account the direction given in the CWS Reporting Protocol and the important direction on principles, commitments, and roles and responsibilities of the federal, provincial and territorial governments (hereinafter referred to as “jurisdictions”) contained in the CWS themselves, and in the *Canada-wide Accord on Environmental Harmonization* and its *Canada-wide Environmental Standards Sub-Agreement*.

This Guidance Document is intended as a reference tool for jurisdictions and the public, providing information, methodologies, criteria and procedures for reporting on achievement of the CWS for PM and ozone. It also provides the guidelines for ensuring consistency and comparability of data when meeting other CWS reporting requirements.

This document was prepared through an open and transparent process by the Working Group on Monitoring and Reporting, established by the PM and Ozone CWS Joint Action Implementation Coordinating Committee (JAICC). The Working Group included representatives from federal, provincial and regional governments as well as participants from health and environmental groups and industry. This Guidance Document has been endorsed by CCME. It will be updated periodically as directed by CCME.

The Guidance Document on Achievement Determination was originally published in October 2002. During its development, jurisdictions agreed that it may be necessary in the future to review the suitability, effectiveness and resource needs of some of the methodologies and procedures outlined in the GDAD. Appropriate changes would be implemented as warranted in collaboration with the jurisdictions.

Four regional projects (from Alberta, Quebec, Atlantic Region and Ontario) were undertaken to test the methodologies, criteria and procedures contained in the Guidance Document. Following their completion, a national meeting was held in February 2005. Representatives of appropriate federal and provincial government jurisdictions, industry and NGOs reviewed the results of the four demonstration projects to determine the effectiveness of the GDAD and, where necessary, develop recommendations for modifications to the GDAD for consideration by CCME.

The document, in general, was considered to be providing adequate guidance at this point in time. However, the group believed that enhancements were necessary to increase its usability and effectiveness as a guidance tool. The meeting resulted in 27 recommendations for modifications to the Guidance Document and 6 recommendations concerning CWS documents or process.

Cornus Environmental was awarded a contract to incorporate the recommendations from the 2005 Workshop into this revised version of the Guidance Document on Achievement Determination.

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Acronyms and abbreviations

⁷ Be	Beryllium
CA	Census Agglomeration
CAPMoN	Canadian Air and Precipitation Monitoring Network
CCME	Canadian Council of Ministers of the Environment
CEC	Commission on Environmental Cooperation (under NAFTA)
CMA	Census Metropolitan Area
CSD	Census Subdivision
CT	Census Tract
CWS	Canada-wide Standard
EPA	Environmental Protection Agency (U.S.)
km	kilometre
NAPS	National Air Pollution Surveillance (Network)
NARSTO	Originally the North American Research Study on Tropospheric Ozone, rechartered in 1999 to include airborne particulate matter; its name is no longer an acronym
NH ₃	Ammonia
NO	Nitric Oxide
NO _x	Nitrogen Oxides
NO _y	All oxidized nitrogen compounds (NO, NO ₂ , peroxyacetyl nitrate {PAN}, etc.)
PEMA	Pollution Emission Management Area (Ozone Annex, Canada–U.S. Air Quality Agreement)
PM	Particulate Matter
PM _{2.5}	Particulate Matter less than or equal to 2.5 microns in diameter
PM ₁₀	Particulate Matter less than or equal to 10 microns in diameter
ppb	parts per billion
RSA	Reporting Sub-Area
SO ₂	Sulphur Dioxide
µg/m ³	microgram per cubic metre
VOCs	Volatile Organic Compounds

1. INTRODUCTION

1.1 Purpose and Application

This Guidance Document on Achievement Determination is a tool to help federal, provincial and territorial governments (hereinafter referred to as “jurisdictions”) ensure consistent treatment of comparable data within their various regimes for reporting on the Canada-wide Standards (CWS) for particulate matter (PM) and ozone. Jurisdictions should use this document in conjunction with the CWS Monitoring Protocol, which provides technical details on monitoring procedures and methodology.

This document is intended primarily as a reference tool for jurisdictions and the public, providing information, methodologies, criteria and procedures for annual reporting on achievement of the CWS target levels for PM and ozone, beginning in 2011. Applying achievement determination methodologies for the CWS for PM and ozone involves some ground-breaking work, especially with respect to accounting for transboundary flow, background levels and natural events. As jurisdictions gain experience applying these methodologies, it will be necessary to review their applicability and effectiveness, and to make appropriate changes to ensure that accounting is carried out and reported in a fair, consistent and efficient manner. Jurisdictions recognize that achievement determination will take a significant amount of expertise and effort, especially in the early stages. The federal government, together with the provinces and territories, will continue to support this effort.

Where applicable, the methodologies and direction provided in this document should also be followed for the other CWS reporting requirements. This will ensure consistency in reporting parameters and will allow direct comparison of data and results of analyses. Providing all information in a form consistent with the guidance in this document will help the public gauge jurisdictions’ progress toward meeting their CWS commitments. It is recommended that jurisdictions follow the guidance in this document when:

- reporting on progress to their respective publics on a regular basis, the timing and scope of reporting to be determined by each jurisdiction;
- preparing the 5-year comprehensive reports;
- maintaining data on ambient measurements and making it available to the public;
- reporting on other communities (i.e. population less than 100,000);
- reporting on progress for the CWS provisions on Continuous Improvement and Keeping Clean Areas Clean.

It is recommended that jurisdictions begin some form of annual reporting on progress as soon as possible, including, for example, ambient levels in the statistical forms recommended in this document, progress toward identifying communities for reporting, and other findings that are relevant to the criteria and methodologies in this document. Such reporting should begin well in advance of the 2010 target date for achieving the CWS target levels. This will allow jurisdictions to gain experience in applying the methodologies described below.

In accordance with direction provided in the CWS Reporting Protocol, this Guidance Document gives jurisdictions general and specific direction on the information, methodologies, criteria and procedures they need to address the basic elements of reporting on achievement of the CWS for PM and ozone:

- Chapter 2 explains the concepts used to identify CWS reporting areas and gives recommendations and the rationale on who should report on progress toward meeting CWS for PM and ozone.
- Chapter 3 gives recommendations and the rationale for where PM and ozone monitoring sites should be located within CWS reporting communities.
- Chapter 4 defines the PM and ozone data requirements and recommended calculation methodologies for determining achievement.
- Chapters 5 and 6 give recommendations for methodologies to take into account the influence of two significant regional circumstances recognized in the CWS for PM and ozone: first, that some areas of Canada are highly affected by transboundary air pollution; and second, that high background levels of PM and ozone may sometimes occur through natural events in some parts of the country.

1.2 Background to the CWS for PM and Ozone

On June 5, 2000, in accordance with the 1998 Canada-wide Accord on Environmental Harmonization and its Canada-wide Environmental Standards Sub-Agreement, the Canadian Council of Ministers of the Environment (CCME), except Quebec, endorsed CWS for PM and ozone. The CWS Agreement confirms that PM and ozone negatively affect human health and the environment, and establishes the need for nationally coordinated, long-term management aimed at minimizing risk from these pollutants.

In agreeing to the CWS, federal, provincial and territorial jurisdictions across Canada have made strong commitments to implement the CWS, to share information respecting implementation, and to be accountable to their respective publics.

The CWS Agreement consists of several parts:

- Part 1 establishes numerical targets and timeframes for achieving the goals within each jurisdiction.
- Part 2 establishes the steps each jurisdiction will take toward implementing plans, programs and actions to meet the standards within agreed-to timeframes; sets out provisions for subsequent reviews of the standards; and prescribes the scope of content and timing for jurisdictions to report on their progress toward meeting the standards.
- Annex A acknowledges the need to take preventative action in many areas of the country, with provisions for developing strategies such as Continuous Improvement and Keeping Clean Areas Clean.
- Annex B provides direction for jurisdictional reporting on all aspects of the CWS, from management plans and actions to achievement of the numerical targets.

The numerical targets and timeframes for the CWS are:

- **For fine particulate matter (PM_{2.5}):**
30 µg/m³, 24-hour averaging time, achievement to be based on the 98th percentile annual ambient measurement, averaged over 3 consecutive years, by 2010

- **For ozone:**
65 ppb, 8-hour averaging time, achievement to be based on the 4th highest annual ambient measurement, averaged over 3 consecutive years, by 2010

The reporting provisions in Part 2 of the CWS Agreement commit jurisdictions to report on progress toward meeting the numerical targets and timeframes, implementation of emission reduction plans and programs, and review of the standards as follows:

- (a) to the respective publics of each jurisdiction on a regular basis, the timing and scope of reporting to be determined by each jurisdiction;

- (b) to Ministers and the public, with comprehensive reports at 5-year intervals beginning in 2006 and reports on achievement and maintenance of the CWS annually beginning in 2011, in accordance with guidance provided in Annex B.

Annex B to the CWS for PM and ozone (the Reporting Protocol) contains provisions designed to help jurisdictions ensure consistency and comparability in their reporting, and to help the public better understand how jurisdictions plan to track and report on their progress. To help meet these objectives, the CCME committed in the Reporting Protocol to “cooperate in the preparation and periodic update as required, of a Guidance Document on Achievement Determination for the PM and ozone CWS.”

The Reporting Protocol also commits jurisdictions to maintain their own data on ambient measurements of PM_{2.5}, PM₁₀ and ozone and to make it accessible to the public. To ensure the coordination of such monitoring data, jurisdictions will develop a Monitoring Protocol (2002) to help maintain consistent and comparable national monitoring procedures and methodologies.

For further reference, the CWS Agreement is included as Appendix A of this document.

2. IDENTIFYING COMMUNITIES FOR ACHIEVEMENT DETERMINATION

2.1 Context

Section B.3.2 of the Reporting Protocol contains the following provisions:

Jurisdictions will use a community-oriented approach for reporting on achievement of the PM and ozone CWS. Jurisdictions will report on CWS achievement for population centres over 100,000. Jurisdictions may also report on CWS achievement for communities with populations less than 100,000 based on such considerations as regional population density, proximity to sources, local air quality, etc. The geographic units for grouping of municipalities (census metropolitan areas or CMAs, census agglomerations or CAs, census subdivisions or CSDs) established by Statistics Canada will be used as guidance for community identification. Larger CMAs may be subdivided into smaller sub-areas to better capture variation within the CMA.

The Guidance Document will contain a listing of CMAs and CAs in Canada and suggested criteria for subdividing larger CMAs.

2.2 Delineating Reporting Areas

Reporting areas for the PM and ozone CWS serve several purposes:

- to help the public understand the air quality conditions in their local area;
- to identify the areas where emission reductions are necessary to improve air quality;
- to indicate the extent of the air quality problem in a province/territory and across the entire country, and identify trends as air quality improves.

Most of Canada's vast land area is sparsely populated and, with each passing decade, a greater proportion of the total population is found in urban settings. Nearly 80% of Canadians now live in urban centres with a population of 10,000 or greater, comprising only 4% of Canada's total land mass (6% excluding the territories). As a result, Statistics Canada has developed a metropolitan (urban) hierarchy of geographical units to statistically define Canada's political core communities. The census boundary concepts used to define these geographical units are as follows:

- **Census Metropolitan Areas / Census Agglomerations** –Statistics Canada has created groupings of municipalities that are closely interconnected because urban-focused economies tend to expand beyond official municipal or county boundaries in terms of shopping trips and commuter travel. The resulting geographic units are called census metropolitan areas (CMAs) for larger urban centres (100,000 or more in their urban core in the previous census) and census agglomerations (CAs) for smaller urban centres (with an urban core of at least 10,000 but less than 100,000 in the previous census). According to the 2001 Census, there were 27 CMAs and 113 CAs in Canada. See Appendix B for a complete listing of the CMAs/CAs in Canada and Appendix C for maps showing the locations of the CMAs/CAs.

- **Census Subdivision** – Census subdivision (CSD) is the general term applied to municipalities (as determined by provincial legislation) or their equivalent. Adjacent CSDs are used as building blocks for CMAs/CAs if they meet certain criteria. Because most provinces have established their own CSDs, the number and size of CSDs can vary considerably from one province to another. Also, there has been a steady decrease in the number of municipalities, caused by an increasing number of dissolutions and amalgamations.
- **Census Tracts** – Smaller-scale census tracts (CTs) that represent neighbourhood-like areas of 2,500 to 8,000 people have been established within all CMAs and CAs that contain an urban core with a population of 50,000 or more in the previous census. The CT boundaries generally follow permanent physical features such as major streets and railway tracks and attempt to approximate cohesive socio-economic areas.

Table 1 provides a breakdown of CMA/CA size and number and corresponding population coverage. In 2001, there were 34 CMAs/CAs in Canada with populations greater than 100,000, representing more than 20 million people or about two thirds of Canada's total population. In 2001, four out of five Canadians (23.8 million) lived in an urban area with a population greater than 10,000.

Table 1: CMA/CA size and corresponding population coverage (based on 2001 Census)

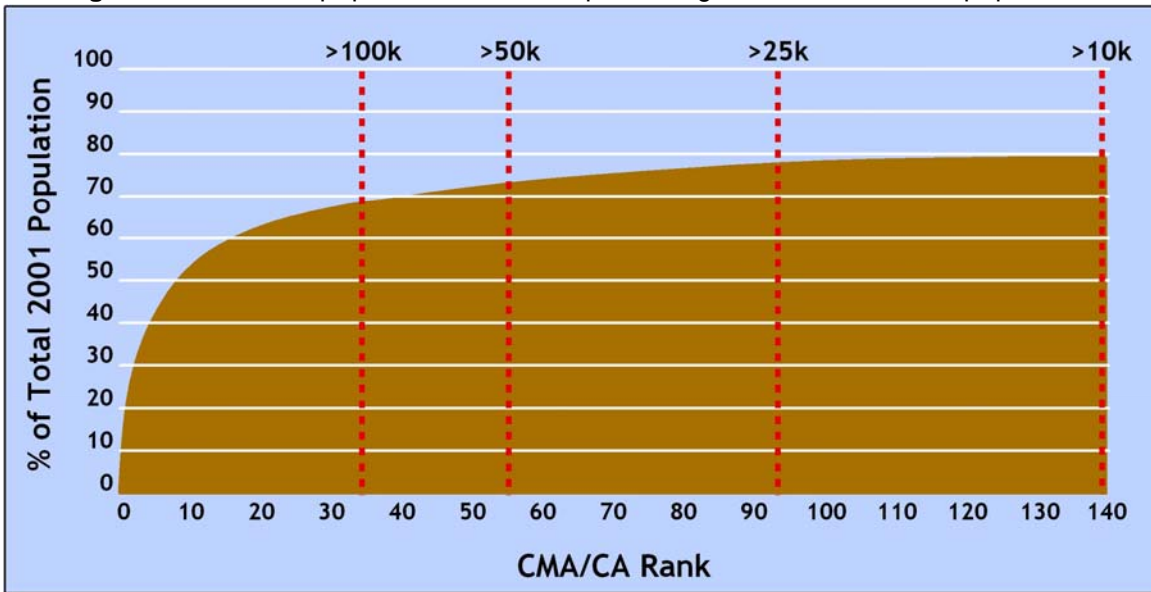
CMA/CA Size	2001 Population	Number of CMAs/CAs	Percentage of Total Population
> 4,000,000	4,682,897	1	15.6
> 2,000,000	8,109,247	2	27.0
> 1,000,000	11,159,876	4*	37.2
> 500,000	15,065,548	9	50.2
> 100,000	20,147,678	35	67.1
> 50,000	21,720,652	56	72.4
> 10,000	23,842,816	139**	79.4
Total	30,007,094		100.0

* Includes the interprovincial Ottawa–Gatineau CMA

** Labrador City CA was not included because its population has fallen below 10,000.

Figure 1 illustrates the population distribution in Canada as a percentage of the total population by CMA/CA size. Various CMA/CA population thresholds are indicated by the red vertical dashed lines. Figure 1 shows the high percentage of Canadians living in our most populated urban centres.

Figure 1: CMA/CA population/size as a percentage of Canada's total population



2.3 CWS Reporting Communities

The CWS Agreement stipulates that “as a basic requirement, jurisdictions will report on CWS achievement for population centres over 100,000.” In identifying communities for reporting, jurisdictions should use the latest available census data. See Appendix B for 2001 census data. For CMAs with populations greater than 500,000, jurisdictions should subdivide the CMA into reporting sub-areas (RSAs) according to the recommendations in Section 2.4. Table 2 summarizes the minimum number of reporting communities for each province and territory.

Table 2: CMA/CAs with Population > 100,000 by Province/Territory (based on 2001 Census)

Province	2001 Population	CMA/CAs >100K	CMA/CA >100K Population	% of Total
Newfoundland & Labrador	512,930	1	172,918	33.7
Prince Edward Island	135,294	0	0	0
Nova Scotia	908,007	2	468,513	51.6
New Brunswick	729,498	2	240,405	33.0
Quebec	7,237,479	6†	4,812,931	66.5
Ontario	11,410,046	15†	8,879,694	77.8
Manitoba	1,119,583	1	671,274	60.0
Saskatchewan	978,933	2	418,727	42.8
Alberta	2,974,807	2	1,889,240	63.5
British Columbia	3,907,738	4	2,593,976	66.4
Yukon	28,674	0	0	0
Northwest Territories	37,360	0	0	0
Nunavut	26,745	0	0	0
Canada	30,007,094	35	20,147,678	67.1

† Includes province portion of Ottawa–Gatineau CMA

Jurisdictions may also report on CWS achievement for communities with populations less than 100,000 based on such considerations as regional population density, proximity to sources, and local air quality.

In reviewing Table 2, it should be noted that Prince Edward Island and the territories do not meet minimum reporting requirements (i.e. they do not have population centres over 100,000). However, the intent behind the principles, concepts and commitments to reporting and accountability in the CWS Agreement would support the need for at least one monitoring station for each of P.E.I., Yukon, the Northwest Territories and Nunavut.

2.4 Subdividing Larger CMAs

CMAs often extend over several municipalities (i.e. CSDs) and cover an area much larger than the urban cores they contain. To ensure adequate representation of ambient air concentrations across highly populated metropolitan areas, jurisdictions should review CMAs with populations greater than 500,000 to determine if there is a need to subdivide the CMA into RSAs. In particular, jurisdictions should examine the spatial uniformity of PM and ozone concentrations across the CMA. The spatial uniformity of PM and ozone concentrations across the CMA may be determined by analyzing existing air quality and meteorological data and by modelling. Short-term passive and mobile monitoring may be useful in providing supplemental data for such analyses. Jurisdictions may also use RSAs as means to describe communities within a CMA in order to better inform the public of their local air quality. While the size and number of RSAs would vary according to these considerations, generally, RSAs should have a population of approximately 500,000 or less.

In establishing RSAs, jurisdictions should:

- Use existing census boundaries (CSDs or CTs) that the public recognizes (e.g. municipalities, neighbourhoods, physical features such as rivers, or major roadways).
- Ensure that the RSAs represent a combined total of at least 90% of the CMA population.
- Ensure that, for PM_{2.5}, ambient concentrations are spatially uniform across the RSA.

Jurisdictions should also consider such other factors as variations in topography, meteorology, land-use and settlement patterns. Table 3 lists the nine CMAs in Canada that had populations greater than 500,000 in 2001.

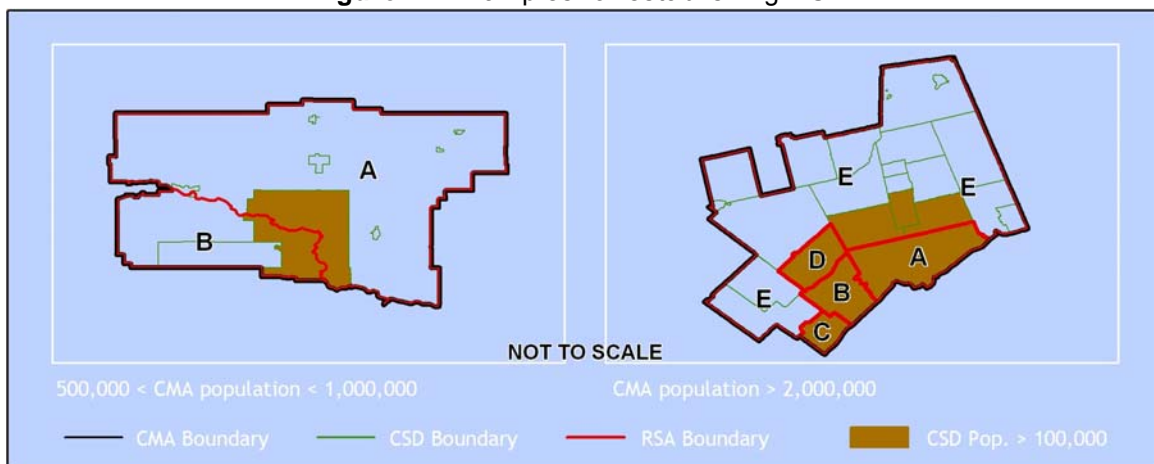
Table 3: Urban Centres with Populations > 500,000 (based on 2001 Census)

CMA	2001 Population	Area (km ²)	Number of CSDs	No. of CSDs population > 100k (% of CMA pop.)
Toronto	4,682,897	5,903	24	7 (87)
Montreal	3,426,350	4,047	109	3 (44)
Vancouver	1,986,965	2,879	39	5 (69)
Calgary	951,395	5,083	9	1 (92)
Edmonton	937,845	9,419	40	1 (71)
Ottawa	806,096‡	5,318	13	2 (82)
Quebec City	682,757	3,154	45	1 (25)
Winnipeg	671,274	4,151	11	1 (92)
Hamilton	662,401	1,372	3	2 (97)

‡Ontario part of the Ottawa–Gatineau CMA. Total 2001 population of this CMA is 1,063,664.

In reviewing Table 3, establishing RSAs may not be straightforward because the number and size of CSDs can vary considerably from one urban centre to another. Figure 2 shows two possible approaches for establishing RSAs in large CMAs. In the example to the left, a CMA with a population between 500,000 and 1,000,000 has one large census subdivision where 90% of the CMA population resides. In this scenario, two RSAs are established by partitioning the CSD along a major roadway. RSA A is made up of the western part of the CSD and RSA B is made up of the eastern part of the CSD plus three adjacent CSDs.

Figure 2: Examples for establishing RSA.



In the example to the right, a CMA with a population greater than 2,000,000 contains several CSDs with populations greater than 100,000. In this scenario, five RSAs have been established using the CSDs with population greater than 100,000 and adjacent CSDs. Together, the five RSAs account for more than 90% of the CMA population. Not all CSDs must necessarily be covered by the RSAs.

Jurisdictions may also choose to establish more than the suggested minimum number of RSAs for large CMAs or to establish RSAs for CMAs with populations less than 500,000. For example, jurisdictions may want to establish RSAs for CMAs that contain more than one urban core within the CMA boundary or that may be subject to variations in ambient particle concentrations due to such factors such as topography, meteorology and land-use.

3. DESIGNATING MONITORING SITES FOR ACHIEVEMENT DETERMINATION

3.1 Context

Section B.3.3 of the Reporting Protocol contains the following provisions:

- i. CWS achievement will be based on community-oriented monitoring (i.e. sites located where people live, work and play rather than at expected maximum impact points for specific emission sources).
- ii. Rural (or background) sites will not be included for CWS achievement determination.
- iii. The Guidance Document will contain guidance on selecting community-oriented monitoring sites.

The stated long-term air quality management goal for PM and ozone is to minimize the risks of these pollutants to human health and the environment. The CWS for PM and ozone were derived from observed human health effects associated with ambient air concentrations measured at central fixed ambient monitoring stations. Ambient concentration measurements from these stations are used to represent the exposure of the people in a community. The primary monitoring objective for PM and ozone CWS achievement determination is to determine representative concentrations in populated areas and (principally for ozone) the highest representative concentrations in a metropolitan area.

Community-oriented monitoring sites are intended to characterize area-wide public exposure in populated areas. Monitors should be located in residential, commercial, industrial or other areas where people spend a significant part of their time. Jurisdictions will review the current monitoring network to determine what modifications and additional monitors are needed to meet the monitoring requirements for CWS achievement determination.

Measurements for achievement determination are taken at fixed monitoring sites at specified time intervals. To satisfy different monitoring objectives, stations are sited by location and varying spatial scales of representativeness. The spatial scale of representativeness is described in terms of the physical dimensions of the air parcel sampled by the monitoring station throughout which actual pollutant concentrations are reasonably similar. Refer to the CWS Monitoring Protocol for probe siting criteria for the various spatial scales, the appropriate spatial scales to be used for the different monitoring objectives, and guidance for locating stations.

The U.S. Environmental Protection Agency (EPA) defines five categories of spatial scales in its guidelines for siting State and Local Air Monitoring Stations and National Air Monitoring Stations^{7, 16}:

Microscale. Localized areas such as downtown street canyons, traffic corridors or a major stationary source such as a power plant where the general public would be exposed to maximum concentrations.

Middle Scale. Downtown areas that people typically pass through, areas near major roadways, areas such as parking lots, and feeder streets generally with dimensions of a few hundred metres.

Neighbourhood Scale. Reasonably homogeneous urban sub-regions with dimensions of a few kilometres and of generally more regular shape than the middle scale.

Urban Scale. Entire metropolitan or rural area ranging in size from 4 to 50 kilometres.

Regional Scale. Dimensions of as much as 100s of kilometres with some degree of homogeneity.

3.2 Designating Monitoring Sites for PM_{2.5}

PM_{2.5} monitoring stations should satisfy “neighbourhood” or “urban scale” requirements as defined in Section 3.1. Measurements at a neighbourhood or urban scale represent appropriate conditions for PM_{2.5} achievement determination purposes because they are reasonably homogeneous sub-regions (i.e. homogeneous in PM_{2.5} concentrations, as well as land-use and land-surface characteristics) with dimensions from a few kilometres up to 10s of kilometres.

Community- or population-oriented measurements are best suited to characterize area-wide exposure levels and the associated population health impacts. Monitors should be located in residential, commercial, industrial or other areas where people live, work and play. Community-oriented monitoring sites should not, however, be unduly influenced by a nearby emission source; for example, they should not be on the fence line of an industrial facility or beside a roadway. The highest ambient measurements of PM in a community are likely to be in areas closest to large emitting sources; however, these measurements are not necessarily representative of the concentration to which the majority of the population is exposed. Community-oriented measurements will promote the design of control strategies that will reduce broader community-wide exposure to PM.

Monitors should be designated for CWS achievement reporting purposes.

3.3 Designating Monitoring Sites for Ozone

As with PM_{2.5}, ozone monitoring stations should satisfy “neighbourhood” or “urban scale” requirements, as defined in Section 3.1 above. Measurements at a neighbourhood or urban scale represent appropriate conditions for ozone achievement determination purposes because they are reasonably homogeneous sub-regions with dimensions from a few kilometres up to 10s of kilometres. These scales are appropriate for assessing health effects because they represent conditions in areas where people spend a large part of their time. Monitors should be located in residential, commercial, industrial or other areas where people live, work and play.

In metropolitan areas urban scale monitoring stations should also be located in areas of expected maximum ozone concentrations. Commonly in large metropolitan areas, maximum ozone concentrations will occur beyond the urban fringe immediately downwind of the most densely populated areas. However, there is also the potential for higher ozone concentrations at upwind sites when regional concentrations are greater than urban concentrations. Similarly, greater up-wind concentrations may occur at higher elevation sites and in areas where topography and synoptic meteorological conditions are conducive to intrusion of stratospheric ozone into the troposphere. Given the complexities of ozone distribution in metropolitan areas, there is a need to determine areas of maximum ozone concentrations by conducting an ozone analysis that considers local sources of ozone precursors, ozone sinks, regional ozone concentrations and meteorology, site elevation and topography.

The lowest ozone concentrations in a metropolitan area typically occur in the urban centre and in locations near ozone precursor sources. Mid-range concentrations typically occur in neighbourhoods and locations surrounding the urban centre.

Community-oriented measurements are best suited to characterize area-wide exposure levels and the associated population health impacts.

Ozone monitoring sites identified for CWS reporting purposes should be established in locations that are both representative of the “neighbourhood” or “urban scale” and not impacted by emissions from local combustion sources. Problematic impacts from local sources may be avoided by seeking out and using local knowledge of NO_x sources and local meteorology when selecting monitoring sites. Passive and mobile monitoring may also be useful additions to local knowledge and data from established monitoring networks for determining optimal locations for ozone monitoring sites. Static monitors and long-term monitoring sites should be designated for CWS achievement reporting purposes. It is desirable to co-locate ozone and PM_{2.5} monitors providing that the representativeness of the monitoring data is not compromised.

4. DETERMINING CWS ACHIEVEMENT

This sections provides information for calculating the required 3-year averages. Appendix D provides a more comprehensive step-by-step instructions on the number handling convention, rounding convention, and data completeness criteria to be used for calculating the 3-year averages. In case of conflict between the information presented in Appendix D and this section, the methods described in Appendix D will take precedence.

4.1 Context

Section B.3.4 of the Reporting Protocol contains the following provisions:

- For PM CWS achievement determination, measurements from each multiple continuous (or daily) population-oriented monitoring station within a CMA/CA or RSA will be spatially averaged for each year (up to three) for which measurement is available.
- For ozone CWS achievement determination, the monitoring station with the highest average ozone concentration within a CMA/CA or RSA will be used.
- The Guidance Document will contain methodology for determining the 98th percentile annual ambient levels for PM_{2.5} and the 4th highest annual ambient levels for ozone from monitors that measure at various frequencies or for which there are fewer than 365 measurements per year. It will also contain methodologies for determining spatial averages.

4.2 Calculation Methodologies and Criteria for PM_{2.5}

The level and form of the achievement statistic specified for PM_{2.5} in the CWS is:

- 30 µg/m³, 24-hour averaging time, achievement to be based on the 98th percentile annual ambient measurement, averaged over 3 consecutive years, by 2010.

For determining achievement of the CWS for PM_{2.5}, jurisdictions should use the following calculation methodologies, which are listed in sequence.

4.2.1 Sampling Frequency

Daily sampling is required for determining achievement of the CWS for PM_{2.5}.

4.2.2 Data Completeness

Valid Daily Value

A daily value for PM_{2.5} refers to the 24-hour average concentration of PM_{2.5} in µg/m³ measured from midnight to midnight (local time). For continuous monitors, at least 18 hourly measurements are required to calculate a valid daily value. For manual samplers, the sampler must run for at least 18 hours during the day.

Annual Data Completeness

An annual data set should be considered complete if at least 75% of the scheduled sampling days in each quarter have valid data. Years with less than 75% data in any quarter and a 98th percentile value greater than or equal to the CWS (30 µg/m³) should be flagged and included in the 3-year average calculation.

4.2.3 Calculating the 24-hour Average Concentration

A daily value for PM_{2.5} refers to the 24-hour average concentration of PM_{2.5} in µg/m³ covering the period from midnight to midnight (local time). The 24-hour PM_{2.5} is to be reported to one decimal place based on the rounding procedures in Appendix D. It is calculated from:

$$X_d = (x_1 + x_2 + \dots + x_n) / n$$

where,

- X_d is 24-hour average concentration
- x is hourly PM_{2.5} concentration for hours 1 to n
- n is the number of valid hourly measurements in the day (≥ 18)

4.2.4 Spatial Averaging of Daily Values

If there is more than one qualifying monitoring site in the reporting area, the arithmetic average of the valid daily values for all qualifying monitors should be calculated to provide the representative daily PM_{2.5} concentrations in µg/m³ for the community for each day. The arithmetic average value should be rounded to the nearest 0.1 µg/m³.

The example below shows several scenarios for determining the spatial average for an RSA with three CWS designated monitors.

EXAMPLE: Spatial Averaging of Daily Values				
Date	Monitor 1	Monitor 2	Monitor 3	Spatial Average (µg/m³)
01-01-08	31.4	30.5	33.9	[(31.4 + 30.5 + 33.9) ÷ 3] = 31.933 (31.9 rounded)
02-01-08	25.6	N/A	26.3	[(25.6 + 26.3) ÷ 2] = 25.95 (26.0 rounded)
31-12-08	10.3	N/A	N/A	(10.3 ÷ 1) = 10.3

4.2.5 Calculating the Annual 98th Percentile Value

Use of percentiles is a means of adjusting for differences in sample sizes and ensuring that the values used for achievement determination are not unduly affected by extreme

events. The 98th percentile is the daily value out of a year of monitoring data below which 98 percent of all values fall. Annual 98th percentiles are to be reported to one decimal place.

For the purpose of the PM_{2.5} CWS, the annual 98th percentile (98P) is determined and defined as follows:

Sort all the daily 24-hour PM_{2.5} concentration values for the given year into an array of numbers ordered from lowest to highest ($x_1, x_2, x_3, \dots, x_n$). Repeat equal values as many times as they occur. Then Calculate the number "id" defined as,

$$id = 0.98 * n \text{ (the product of 0.98 and } n\text{),}$$

where,

i = the integer part of the number

d = the decimal part of the number

n = total number of the daily 24-hour concentration values

The annual 98P is then defined to be the (i + 1)th largest value in the ordered array ($x_1, x_2, x_3, \dots, x_n$)

For the daily 24-hour PM_{2.5} concentrations that satisfy the data completeness criteria, the above steps yield a 98P that correspond to the following based on the total number of available daily concentration values.

EXAMPLE: 98th Percentiles	
Number of Samples per Year (n) with 75–100% data completeness	98th Percentile ($\mu\text{g}/\text{m}^3$)
275 – 300	6 th highest concentration
301 – 350	7 th highest concentration
351 – 366	8 th highest concentration

For areas with more than one qualifying monitor, the daily values to use are the daily spatial averages of the daily PM_{2.5} concentrations from each qualifying monitor. Spatial averages are rounded to the nearest 0.1 $\mu\text{g}/\text{m}^3$.

The above definition of percentiles differs somewhat from the common statistical definition of percentiles. As such, the use of commercial statistical software may yield a 98P that differs from a 98P calculated using the methods prescribed above. Consequently, jurisdictions should ensure that any statistical software used to calculate the annual 98th percentile does so in a manner that is consistent with the method delineated in this section.

4.2.6 Calculating the 3-Year Average

Jurisdictions should calculate the 3-year average of the annual 98th percentile values for each reporting area using the three most recent consecutive calendar years of monitoring data that meet annual data completeness criteria. If only two of the three years' data are available, then jurisdictions should base the value for comparison with the CWS on the average of the two years. The 3-year averages of annual 98th percentile value should be reported as integers by rounding based on the procedures in Appendix D.

4.3 Calculation Methodologies and Criteria for Ozone

The level and form of the achievement statistic specified for ozone in the CWS is:

- 65 ppb, 8-hour averaging time, achievement to be based on the 4th highest annual ambient measurement, averaged over 3 consecutive years, by 2010.

For determining achievement of the CWS for ozone, jurisdictions should use the following calculation methodologies, which are listed in sequence.

4.3.1 Sampling Frequency

Jurisdictions should record ozone concentrations as hourly averages continuously over a calendar year. One-hour averages are the integration of continuous ozone readings taken over a 1-hour time period, with the result stored in the end hour of the period (e.g. the hourly average for hour 02:00 is the average concentration from 01:00 hours to 02:00 hours). Hourly ozone values are to be reported as integers by rounding based on the procedures in Appendix D.

4.3.2 Data Completeness

Valid Daily Value

Jurisdictions should count an ozone monitoring day as a valid day if valid 8-hour averages are available for at least 75% of the possible hours in the day (i.e. 18 of the 24 averages). If less than 75% of the 8-hour averages are available, jurisdictions should count a day as a valid day if the computed daily maximum 8-hour average ozone concentration is greater than 65 ppb.

Annual Data Completeness

Jurisdictions may consider an annual data set complete if daily maximum 8-hour average concentrations are available for at least 75% of the days during the combined 2nd and 3rd quarters of the year (April to September). Years with incomplete data should be flagged and included in the 3-year average calculation only if the annual 4th highest daily maximum 8-hour ozone concentration is greater than 65 ppb.

4.3.3 Calculating 8-hour Averages

Jurisdictions should compute running 8-hour averages for each hour of the year, with the result reported for the end hour of each 8-hour period. They should compute an 8-hour average if at least 6 (i.e. 75%) of the hourly averages are available for the 8-hour period. If only 6 or 7 hours are available, they should compute the average using the sum of values divided by 6 or 7. Because the 8-hour averages are reported by end hour, there will be some overlap with the previous day's hourly data. The 8-hour averages are to be reported to one decimal place based on the rounding procedures in Appendix D.

The running 8-hour average reported for hour 01 on a given day is the average of hourly values reported for the hours of 18:00 of the previous day through to and including hour 01:00 of the current day. The running 8-hour average reported for hour 24 in a given day is the average of hourly values reported for the hours of 17:00 of the current day through to and including hour 24:00 of the current day.

Given a set of consecutive hourly values $y_1, y_2, y_3 \dots$ the running 8-hour averages are defined by the sequence of arithmetic means,

$$\frac{y_1 + y_2 + \dots + y_8}{8}, \frac{y_2 + y_3 + \dots + y_{(8+1)}}{8}, \frac{y_3 + y_4 + \dots + y_{(8+2)}}{8}, \dots$$

4.3.4 Calculating Daily Maximum 8-hour Average Concentration

Twenty-four possible running 8-hour averages can be calculated for each day (except the first day). The daily maximum 8-hour average concentration for a given calendar day is the highest of the 24 possible 8-hour averages computed for that day. Jurisdictions should compute these values for each day with ambient ozone monitoring data.

4.3.5 Calculating the Annual 4th Highest Daily 8-hour Ozone Value

The annual 4th highest daily 8-hour ozone value for a given monitor is the 4th highest value in the array of daily maximum 8-hour average concentrations for the year. If there is more than one qualifying monitor in a reporting area, the value to choose for the purpose of CWS achievement determination is the highest, annual 4th highest daily 8-hour ozone of all qualifying monitors.

Year	Percentage of Valid 2 nd and 3 rd Quarter Data	8-hour Daily Maximum Concentrations (ppb)			
		1 st Highest	2 nd Highest	3 rd Highest	4 th Highest
2003	≥75%	71.6	65.5	65.5	59.8
2004	≥75%	90.2	82.6	79.5	75.6
2005	≥75%	87.4	85.3	83.6	81.7

4.3.6 Calculating the 3-Year Average

Jurisdictions should compute the 3-year average of the annual 4th highest daily 8-hour average ozone value for each reporting area using the three most recent consecutive calendar years of monitoring data that meet the annual data completeness criteria. If only two of the three years' data are available, then jurisdictions should base the value for comparison with the CWS on the average of the two years. The computed 3-year or 2-year averages should be rounded to an integer based on the rounding procedures in Appendix D.

The 3-year average of the annual 4th highest daily maximum 8-hour average for the tabular data in 4.3.6 above is:

$$\text{Avg 4}^{\text{th}} \text{ highest} = (59.8 + 75.6 + 81.7)/3 = 72.3667 \text{ ppb}$$

which is rounded to 72 ppb for CWS reporting purposes.

5. ACCOUNTING FOR TRANSBOUNDARY FLOW

5.1 Context

Section B.3.5 of the Reporting Protocol contains the following provisions:

- Communities will be identified in reporting as “transboundary influenced communities” that are unable to achieve the CWS until further reduction in transboundary flow occurs if jurisdictions demonstrate (i) that continued exceedance of the CWS is due primarily to transboundary flow of PM, ozone or their precursor pollutants from the United States or from another province/territory, and (ii) that they have made “best efforts” to reduce contributions to the excess levels from pollutant sources within the jurisdiction.
- For the province of Ontario, a 45% reduction in NO_x and volatile organic compound (VOC) emissions from 1990 levels by 2010 or earlier, subject to successful negotiations this fall [2002] with the U.S. for equivalent reductions, will be considered the province’s appropriate level of effort toward achieving the ozone CWS. Any remaining ambient ozone levels above the CWS in Ontario will be considered attributable to the transboundary flow from the U.S. of ozone and its precursor pollutants.
- Demonstration of the influence of transboundary flow will be a shared responsibility of the federal government and the affected province/territory.
- Demonstration of best efforts will include measures in both provincial/territorial and federal implementation plans.
- The Guidance Document will contain methodologies for demonstrating the influence of transboundary flow and criteria on what would constitute best efforts.

The existence of regional transport of pollutants such as PM and ozone and their precursors, especially in eastern North America, has been well documented. Scientific literature includes a number of assessments dating as far back as the 1980s, and, most recently, the 1997 Canadian Acid Rain Assessment,⁴ the 1996 NO_x/VOC Assessments,³ the 2000 North American Research Study on Tropospheric Ozone (NARSTO) Assessment of Tropospheric Ozone Pollution,² the 1997 Commission for Environmental Cooperation (CEC) Report on Long-Range Transport of Ground-Level Ozone and its Precursors,⁹ and the final report of the Ozone Transport Assessment Group in the United States.¹¹

Indeed, it is now accepted that tropospheric ozone and PM_{2.5} reside in the atmosphere for several days, and thus, that a given source area can affect a receptor 100s to 1,000s of kilometres downwind. The Ozone Annex of the Canada–U.S. Air Quality Agreement, for example, includes in its Pollution Emission Management Area (PEMA) for ozone all the states in the eastern United States within 500 kilometres of the Canada–U.S. border. It also requires biennial reports containing ambient air quality information for all relevant ozone monitors within 500 kilometres of the entire border.¹⁰ This is not to say that the impact of transboundary transport from the United States does not extend beyond 500 kilometres of the border, either for ozone or PM. Because the atmospheric lifetime of

PM_{2.5} is typically 8 to 10 days, about twice that for ozone (3 to 5 days), transboundary transport of PM_{2.5} could penetrate considerably deeper into southern Canada than ozone.⁶ Significant interprovincial transport of ozone and its precursors has also been demonstrated.³

In the United States, assessment of transboundary contributions, at least for ozone, is based largely on modeling using various types of deterministic photochemical transport models that are specified by the U.S. EPA, with a focus on air pollution episodes. However, evaluation of these models has shown that they can often be in error by 10 to 20 ppb or even more when predicting hourly ozone concentrations. For these reasons, the recommendations for demonstrating the influence of transboundary flow on CWS achievement contained in the following sections are based on a combination of measurements and modeling.

5.2 Application

Section B.3.5 of the Reporting Protocol requires that before a community can be designated as a “transboundary influenced community,” jurisdictions must demonstrate both the influence of transboundary flow and best efforts to reduce emissions.

For CWS purposes, “primarily due to transboundary flow” is defined as evidence that the air flow came from a transboundary source region and that the pollutant concentration of the transboundary air parcel, as measured at a designated upwind monitor, is $\geq 90\%$ of the CWS ($\geq 27 \mu\text{g}/\text{m}^3$ for PM_{2.5} and ≥ 59 ppb for ozone). In some circumstances, modeling will be required to remove the ambient portion attributable to sources within the province/territory.

It is important that jurisdictions determine the transboundary influence and best efforts in sequence because both steps are likely to require considerable effort and resources. In demonstrating the influence of transboundary flow, they can rely to some degree on available ambient data, but they may also have to perform atmospheric modeling if a community may be affected by transport from a variety of source regions both within and outside of the province/territory in which it is located.

To demonstrate best efforts, jurisdictions would have to analyze control measures that have actually been put in place and perform modeling analysis based on estimates of the emission reductions achieved. Estimating the extent of implementation of controls and emission reductions achieved has proven to be a difficult task in the past. In addition, demonstrating best efforts, in most cases, would build upon the findings of demonstrating transboundary flow influence. Furthermore, if jurisdictions cannot demonstrate that the CWS exceedance is primarily due to transboundary flow, then they do not need to demonstrate best efforts.

For the province of Ontario, a 45% reduction in NO_x and volatile organic compound (VOC) emissions from 1990 by 2010 or earlier, subject to successful negotiations this fall [2002] with the U.S. for equivalent reductions, will be considered for the province’s appropriate level of effort towards achieving the ozone CWS. Any remaining ambient ozone levels above the CWS in Ontario will be considered attributable to the transboundary flow from the U.S. of ozone and its precursor pollutants.

In some cases, it may take jurisdictions several years to collect supporting data and to perform analyses and modeling for demonstrating the influence of transboundary flow and best efforts. This should not, however, delay their annual reporting of measured values and calculated statistics for CWS achievement determination. When reporting on CWS achievement in these cases, jurisdictions should flag the information as “potentially influenced by transboundary flow” until the appropriate analyses have been completed.

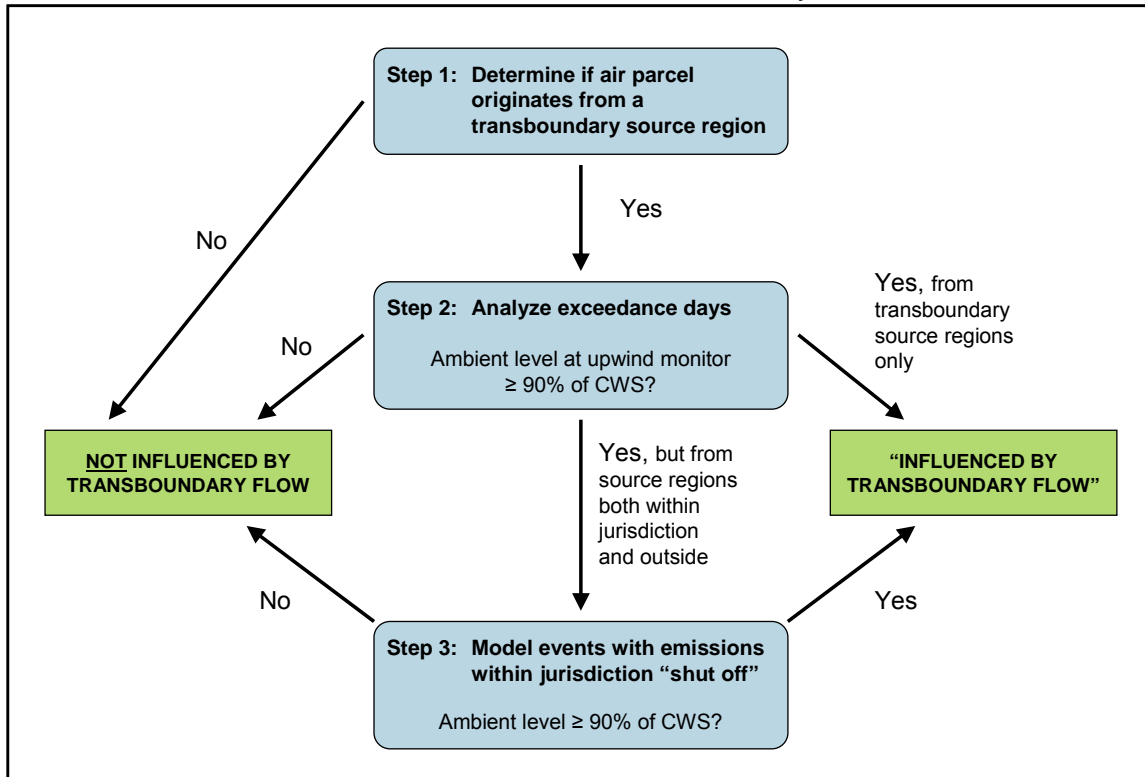
5.3 Demonstrating the Influence of Transboundary Flow

To demonstrate that transboundary flow is the main reason for exceedance of the CWS, jurisdictions will need to recalculate the 3-year averages after discounting the contribution attributed to transboundary flow. If the recalculated values show that the CWS is achieved, the jurisdiction has demonstrated a significant transboundary influence; that is, the jurisdiction would have met the CWS if there had not been significant influence from transboundary transport. To do this, jurisdictions should follow the three-step approach illustrated in Figure 4.

Jurisdictions should carry out these three steps for each year that the annual ozone or PM value exceeds the CWS. To reduce unnecessary work and analyses, the three steps should be carried out in sequence for a single exceedance day (starting with the highest) before proceeding to analyze the next highest exceedance day. In addition, performing each subsequent step is dependent on whether a positive result was achieved in the previous step; for example, jurisdictions need not proceed to Step 2 for that exceedance day if Step 1 did not show a transboundary influence.

It should be noted that where an upwind monitor is not affected by other anthropogenic sources from within its province or territory – that is, it is clear that transboundary sources are the only influence on the upwind monitor – jurisdictions may only need to carry out Steps 1 and 2 to demonstrate the influence of transboundary flow. In other cases – for example, where anthropogenic emission sources in the province may be affecting the upwind monitor – jurisdictions will also need to carry out the modeling in Step 3 to identify the sole contribution of the transboundary flow.

Figure 3: The Three-Step Approach to Demonstrating Significant Transboundary Influence for Each Exceedance Day



Jurisdictions should carry out the three steps until:

- four daily ozone values, or 7 or 8 daily $PM_{2.5}$ values exceeding the CWS level that are not transboundary influenced are identified (using the 4th highest value as the readjusted annual 4th highest daily 8-hour ozone value, or the 7th or 8th value as the readjusted 24-hour average concentration for $PM_{2.5}$); or
- a daily value falls below the CWS (using this number as the readjusted daily value for either $PM_{2.5}$ or ozone).

Jurisdictions should use the “adjusted” values to recalculate the 3-year average. If this figure falls below the CWS, then the jurisdiction has demonstrated “transboundary influence” for this community. See the example of “Community A” in Figure 6 of Section 5.3.3 for a further explanation of this.

The next step would be for jurisdictions to determine whether best efforts have indeed been made to reduce contributions to the excess levels from pollution sources within the jurisdiction or whether further controls are necessary.

5.3.1 Step 1: Determining the Origin of the Air Parcel on CWS Exceedance Days

An aerometric analysis should be carried out to establish the origin of the air parcel for each exceedance day. Various aerometric data analysis approaches are available, such as those carried out in the NO_x/VOC Assessment Data Analysis Work Group report³ and the CEC Report on Long-Range Transport of Ground-Level ozone and Its Precursors.⁹ In any case, an aerometric analysis of CWS exceedance days preferably would include an air parcel trajectory analysis but may be adequately served using simpler qualitative or quantitative analyses as appropriate for the particular exceedance event. The only days that should be considered for further analysis are those where the air parcel traversed a transboundary source region, during the 2-3 days of travel prior to arriving at the area of interest. Transboundary source regions may be identified using any applicable combination of emissions inventory information, previous aerometric analyses, or regional modeling studies. When reporting transboundary influences jurisdictions should describe the analytical methods used and identify the aerometric parameters considered in the analysis.

5.3.2 Step 2: Analyzing the Transboundary Contribution on Exceedance Days

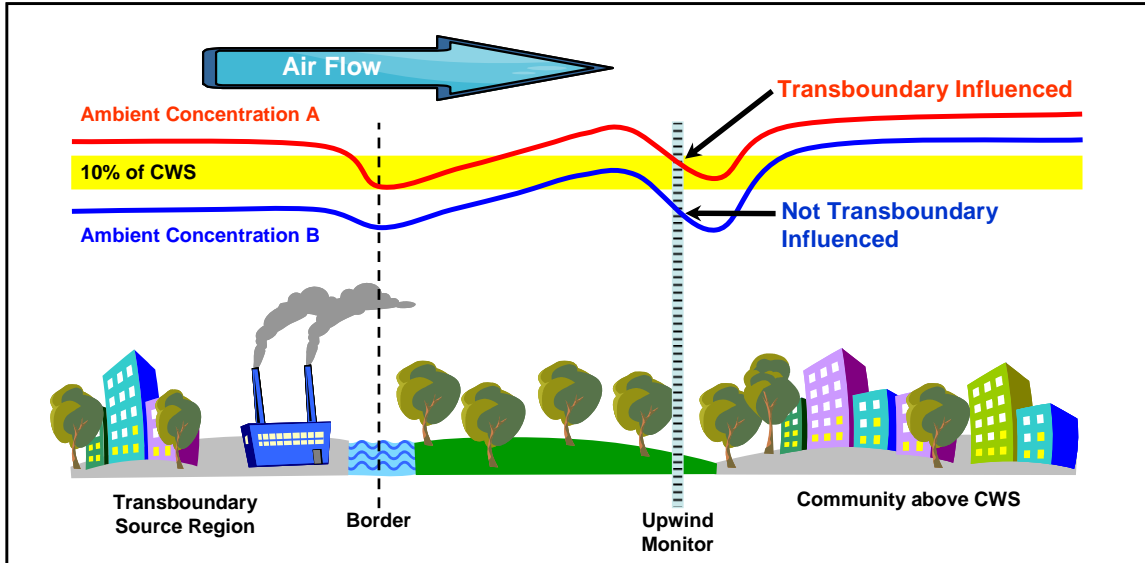
Jurisdictions should identify one or more monitoring sites upwind of the non-compliant community in question, located between the community and the major source area that may be affecting the community. In the case of a community adjacent to the Canada–U.S. border or a border with another province/territory, the measurement site may have to be at a near-border location within the community, upwind from the community core. Similarly, for a community on the shores of a border water body, the measurement site may have to be sited within the community near the shoreline, upwind from the community core.

Jurisdictions should measure PM_{2.5} (including chemical speciation for major inorganic ions as a minimum), ozone and meteorological conditions at the upwind site using standard methods accepted by the National Air Pollution Surveillance (NAPS) Monitoring Network or the Canadian Air and Precipitation Monitoring Network (CAPMoN). Hourly wind speed and direction should be monitored as well as any other meteorological parameter that may be required by jurisdictions for the model selected for potential use in Step 3. If it is likely that precursor pollutants are being transported from the upwind jurisdiction and are contributing to PM_{2.5} or ozone levels in the community, then jurisdictions should measure ambient concentrations of NO, all oxidized nitrogen compounds (NO_y), ammonia (NH₃), sulphur dioxide (SO₂) and VOC (including speciation).

For each exceedance day that was influenced by transboundary flow, as identified in Step 1, jurisdictions should determine the maximum concentration (24-hour concentration for PM_{2.5} or the maximum 8-hour average concentration for ozone) at the upwind monitoring site on the exceedance day. If this measurement is within 10% of the CWS, then a significant transboundary influence has been demonstrated for that exceedance day.

Figure 5 illustrates Step 2 of the three-step approach to demonstrating significant transboundary influence for each exceedance day.

Figure 4: Step 2 Analysis for Demonstrating Significant Transboundary Influence for Each Exceedance Day



An alternate method¹ for determining the influence of transboundary flow on exceedance events may be used when there are no reliable upwind monitors to support the analysis. This method seeks to determine whether or not a CWS exceedance within the jurisdiction is a part of a more spatially widespread episodic event.

The approach requires a detailed examination of the data for each CWS exceedance event using meteorological data and trajectory analyses to aid in comparing local contaminant concentrations with concurring concentrations at other regional monitoring stations. A determination is made whether the CWS exceedance was part of a broader regional episodic event ($\geq 90\%$ of CWS) originating from outside of the jurisdiction. If so, the exceedance is considered to be subject to significant transboundary influence and is removed from the dataset for calculation of the CWS metric.

5.3.3 Step 3: Modeling Events

A modeling analysis should be conducted when ambient concentrations at upwind monitors are $\geq 90\%$ of the CWS and those concentrations might be influenced by sources

¹ Ontario CWS Pilot Project: *Preliminary Application and Evaluation of the Provisions of the Guidance Document on Achievement Determination for the PM 2.5 and Ozone Canada-wide Standards*, 2005.

both within and outside the jurisdiction. This analysis is to determine the relative contribution of transboundary transported contaminants to each episodic event. A number of approaches, models and modeling scenarios may be used in this analysis as appropriate to the particular model domain and exceedance event. Jurisdictions should choose which approach to adopt on a case-by-case basis in consultation between the province/territory and the federal government. Whatever combination of modeling tools and approaches ultimately is used must be scientifically defensible.

A modeling base case scenario should be established to serve as a point of reference for all subsequent modeling runs. The model then should be run for two source scenarios for each exceedance event:

- (i) actual emissions for all sources 'turned on', both within and outside of the jurisdiction; and
- (ii) actual emissions for all sources outside the jurisdiction 'turned on' and all upwind anthropogenic sources within the jurisdiction 'shut off'.

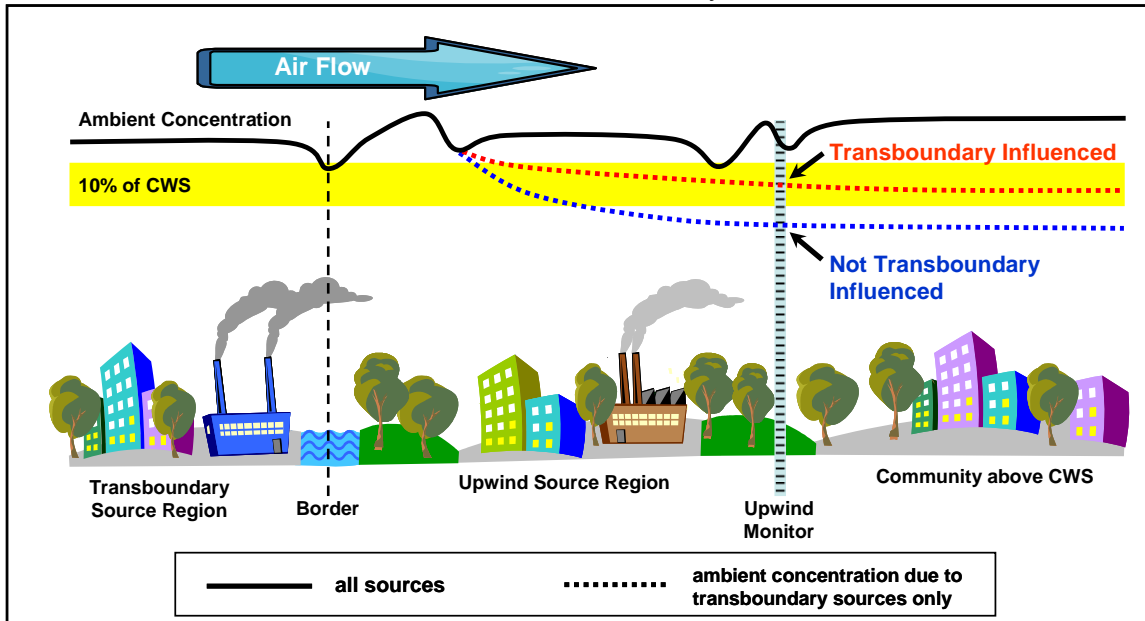
Subtract the results of (b) from (a) to determine the incremental impact due to emission sources within the jurisdiction. Next, subtract the result from the actual $PM_{2.5}$ or ozone concentration measured at the upwind monitoring site to generate an "adjusted" value that represents an estimate of the concentration due solely to transboundary transport. If this adjusted value is $\geq 90\%$ of the CWS, then a significant transboundary influence has been demonstrated for that exceedance day.

Optionally an increment reduction modeling scenario may be used. The concentration increment from the community or upwind site is removed to generate an 'adjusted' value that provides an estimate of concentrations due solely to transboundary transport.

The model should be run with the local sources 'shut off' where there is no appropriate up-wind monitor. If modeled concentrations are $\geq 90\%$ of the CWS then it has been demonstrated that the modeled exceedance day is transboundary influenced.

Figure 5 illustrates Step 3 of the three-step approach to demonstrating significant transboundary influence for each exceedance day.

Figure 5: Step 3 Analysis for Demonstrating Significant Transboundary Influence for Each Exceedance Day.



To demonstrate that continued exceedance of the CWS is due primarily to transboundary flow, jurisdictions should determine whether the 3-year average – recalculated to remove the influence of transboundary flow – would otherwise have achieved the CWS. Below are two examples, one for ozone and one for PM_{2.5}.

Ozone Example

In the example below for ozone, Community A has arranged, from highest to lowest, its maximum daily measurement data for each of the three years in the reporting period used to calculate the CWS. The 3-year average of the 4th highest 8-hour ozone concentration for the 2010 reporting year is 70 ppb $[(78.1 + 72.1 + 58.9)/3 \text{ rounded}]$, which exceeds the 65 ppb CWS numerical target for ozone.

Example Demonstrating 'Community A' Transboundary Influence for Ozone

Daily maximum 8-hour ozone concentration (ppb)				
	2008	2009	2010	3-year Average
Highest	92.1	80.3	79.4	
2nd	80.3	76.5	72.3	
3rd	79.5	76.2	66.5	
4th	78.1	72.1	58.9	70
5th	76.0	70.6	56.6	
6th	75.8	69.8	55.1	
7th	72.4	63.3	54.1	
8th	70.4	63.0	54.0	67
9th	67.4	62.3	53.6	64
10th	64.5	62.1	53.6	
...				
365th	20.	22.6	21.1	

Next, the meteorological information and the upwind monitoring data for the exceedance days in 2008 and 2009 are analyzed. The 2010 data do not require analysis because the 4th highest measurement is below the CWS value. Beginning with the highest measurement from the 2008 data, each day is analyzed to determine if the transboundary influence criteria have been met; that is, if the air flow came from a transboundary source region and the concentration at the upwind site is $\geq 90\%$ of CWS (≥ 59 ppb). If the criteria are met, the day is flagged and the next highest value is analyzed to determine transboundary influence, provided that it exceeds the CWS value. The procedure is repeated for each exceedance day until a 4th highest 8-hour ozone concentration that is **not** transboundary influenced is determined.

In the **red** scenario in this example, the 4th highest ozone value not attributable to transboundary influence for 2008 is determined to be the 8th highest; that is, the 1st, 2nd, 6th and 8th exceedances did not meet the transboundary influence criteria. The recalculated 3-year average of **67 ppb** [(70.4 + 72.1 + 58.9)/3 rounded] is still above the CWS, and because the community would have exceeded the CWS even after all transboundary influenced exceedance days were excluded, "transboundary influence" has not been demonstrated.

In the **blue** scenario, the 2nd, 3rd and 6th highest measurement values from 2009 are determined to be transboundary influenced. The next value falls to 63.3 ppb, making this the 4th highest measurement. This value from 2009 is used with the 8th highest from 2008 and the 4th highest from 2010 to calculate the 3-year average. In this scenario, the recalculated 3-year average of **64 ppb** [(70.4 + 63.3 + 58.9)/3 rounded] is below the CWS and "transboundary influence" has therefore been demonstrated.

PM_{2.5} Example

In the example for PM_{2.5}, Community A has arranged, from highest to lowest, its daily maximum PM_{2.5} data for each of the three years in the reporting period used to calculate the CWS. The red scenario shows that the 3-year average of the 98th percentiles for the 2010 reporting year is 33 µg/m³ [(25.4 + 35.4 + 38.0)/3 rounded] and exceeds the 30 µg/m³ CWS numerical target for PM_{2.5}.

Example Demonstrating ‘Community A’ Transboundary Influence for PM_{2.5}

	Daily mean PM _{2.5} concentration (µg/m ³)			
	2008	2009	2010	3-year Average
Highest Rank	32.3	48.9	45.1	
	32.4	45.5	41.8	
	30.2	39.5	40.7	
	28.9	39.8	39.9	
	28.0	38.1	38.1	
6th highest	27.5	36.3	38.0	
7th highest	25.4 (25.4)	36.1	34.3	33
8th highest	23.1	35.4	31.4	
	22.3	31.3	30.3	30
	21.5	29.3	29.3	
	21.2	28.4	28.7	27
	21.0	28.2	28.6	
	...	26.5	28.3	
		24.9	27.2	
		
# of Valid Days	350	352	295	
98 th Percentile	7th Highest	8th Highest	6th Highest	
Revised # of Valid Days	350	347	290	
Revised 98 th Percentile	7th Highest	7th Highest	6th Highest	

Since the CWS is exceeded there is a need to identify and eliminate from the calculation daily values that are significantly influenced by transboundary flow. This analysis potentially would be applied to 2009 and 2010 data since the 98th percentile in these years exceed the CWS value. The 2008 data do not require analysis because the 98th percentile is below the CWS value.

Beginning with the highest measurement from the 2009 data, each daily maximum value is analyzed to determine if the transboundary influence criteria have been met; that is, if the air flow came from a transboundary source region and the concentration at the upwind site is ≥90% of CWS (≥27 µg/m³). If the criteria are met, the value is flagged and the next highest value is analyzed to determine transboundary influence, provided that it exceeds the CWS value. The procedure is repeated for each exceedance day until a 98th percentile PM_{2.5} concentration that is **not** transboundary influenced is determined.

The blue scenario demonstrates the 98th percentiles after transboundary influences have been accounted for. Shaded cells in the table identify transboundary influenced values. Discarding the values influenced by transboundary flows reduces the number of valid days of data in the dataset and potentially changes the ranking of the 98th percentile as seen in 2009.

The 3-year average is recalculated after eliminating values from the 2009 dataset that are influenced by transboundary flow. The recalculated average now is 31 $\mu\text{g}/\text{m}^3$ [(25.4 + 28.2 + 38.0)/3 rounded] and still exceeds the CWS. Consequently, “transboundary influence” has not been demonstrated since the community would have exceeded the CWS even after all transboundary influenced exceedance days were excluded. The analysis now is extended to identify and remove values from the 2010 dataset that are significantly influenced by transboundary flow.

The revised 98th percentile value is identified and the 3-year average recalculated after values influenced by transboundary flow are removed from the 2010 dataset. The new 3-year average of 27 $\mu\text{g}/\text{m}^3$ [(25.4 + 28.2 + 28.7)/3 rounded] now is less than the CWS and, in this case, “transboundary influence” has been demonstrated for CWS reporting purposes.

5.4 Demonstrating “Best Efforts”

Jurisdictions can be considered to have demonstrated “best efforts” if the level of domestic effort undertaken would have achieved the CWS if a “reasonable and appropriate” level of emission reductions had occurred at upwind sources in the United States or in another province/territory.

There are three possible scenarios for transboundary flow of pollutants into a community:

- a) transboundary flow from the United States only; for example, flow from Michigan into southern Ontario, from the U.S. eastern seaboard into the Atlantic provinces, or from Washington State into the Fraser Valley of British Columbia;
- b) transboundary flow from an upwind province/territory only; for example, flow from the oil sands area of northern Alberta into northern Saskatchewan or from the Flin Flon area of Manitoba into northern Saskatchewan;
- c) transboundary flow from an upwind province/territory and from the United States; for example, flow from the United States passing through emission source areas in southern Ontario and then continuing on to affect communities in Quebec or the Atlantic provinces.

Jurisdictions should carry out regional modeling where Best Efforts are to be demonstrated. Modeling will determine whether the CWS could have been achieved if the upwind jurisdictions in the applicable scenario had applied a reasonable and appropriate level of control. Jurisdictions should determine which of these scenarios best fits the situation for the exceedance events in question and which atmospheric models would be most suitable for this analysis based on the information gathered and the analysis and modeling they conducted in demonstrating the influence of transboundary flow. The 98th percentile annual ambient $\text{PM}_{2.5}$ events used in computing the CWS $\text{PM}_{2.5}$ metric should

be modeled for demonstrating fine particulate Best Efforts. The 4th highest annual ambient ozone events used in computing the CWS ozone metric should be modeled for demonstrating ozone Best Efforts.

For the appropriate scenario, best efforts should be deemed to have been made within the jurisdiction if the CWS would have been met had the upwind jurisdiction reduced emissions as follows:

- a) Transboundary flow from the United States only
 - (i) the United States reduced emissions from 1990 levels in the contributing source areas by a percentage comparable with those actually achieved by the federal and provincial/territorial jurisdictions in the source region; or
 - (ii) the United States reduced emissions sufficiently to achieve the CWS in U.S. border communities located in the path of transport into Canada.
- b) Transboundary flow from an upwind province/territory only
 - (i) the upwind province/territory and the federal government reduced emissions sufficiently to achieve the CWS in all communities within the upwind jurisdiction located in the path of transport to the community in non-achievement.
- c) Transboundary flow from an upwind province/territory and from the United States
 - (i) the upwind province/territory and the federal government reduced emissions sufficiently to achieve the CWS in accordance with (b) above, or would have achieved the CWS as in (b) above if contributing sources in the United States had been reduced in accordance with either condition in (a) above; and
 - (ii) the United States reduced emissions from contributing sources in accordance with either condition in (a) above.

If the jurisdiction meets the criteria for best efforts, the community will be classified as “influenced by transboundary flow” and unable to achieve the CWS until further reduction in transboundary air pollution flow occurs. If modeling shows the CWS is still being exceeded, then best efforts have not been made and additional reduction measures would be required to satisfy the best efforts criterion.

6. ACCOUNTING FOR BACKGROUND LEVELS AND NATURAL EVENTS

6.1 Context

Section B.3.6 of the Reporting Protocol contains the following provisions:

- Communities will be identified in reporting as “communities influenced by background or natural events” if jurisdictions demonstrate (i) that continued exceedance of the CWS is due primarily to naturally occurring local or regional PM and/or ozone and (ii) that “best efforts” have been made to reduce contributions to the excess levels from pollution sources within the jurisdiction.
- Demonstration of background or natural influence is the responsibility of the affected jurisdiction.
- Demonstration of best efforts will include measures in both provincial/territorial and federal implementation plans.
- The Guidance Document will contain methodologies for demonstrating background or natural influence and criteria on what would constitute best efforts.

“Background concentrations” generally refer to concentrations observed in remote areas that are relatively unaffected by local pollution sources¹⁶; however, several definitions of background concentrations are possible. Two definitions chosen by the U.S. EPA for PM are:

- (i) the [ambient] concentration [of particulate] resulting from anthropogenic and natural emissions outside North America, and natural sources within North America;
- (ii) the [ambient] concentration [of particulate] resulting from natural sources only, both within and outside North America.

In both definitions, ‘background’ accounts for global concentrations due to emissions from natural sources both within and beyond North America. This is appropriate since there is evidence of PM transport into western Canada⁸ from the deserts of Asia, and into the State of Maine from the Sahara Desert in North Africa,¹² the later inferring that ambient levels in Atlantic provinces would probably also be influenced. Definition (a) includes concentrations due to anthropogenic emissions from beyond North America in large part because of the difficulty in differentiating between concentrations due to intercontinental anthropogenic and natural sources. This definition may be constraining for CWS reporting in the long-term if Annex B of the Reporting Protocol for the CWS is ever modified to require consideration of transboundary flows from beyond North America. In the meantime this Guidance Document for practical purposes uses definition (i) above to define background PM_{2.5}.

Similarly, 'background' ozone is defined for CWS reporting purposes as the ambient concentration of ozone resulting from emissions of ozone precursors from anthropogenic and natural sources beyond North America and emissions of ozone precursors from natural sources within North America. Ozone concentrations vary by geographic location, altitude and season.

The natural component of background ozone results from the synergies of three physical mechanisms:

- down-mixing of stratospheric ozone to the troposphere;
- photochemical oxidation of biogenic and geogenic methane and carbon monoxide (CO);
- photochemical initiated oxidation of biogenic VOC.

It has been estimated that an annual ozone average of about 30 to 40 ppb in the Canadian setting could be attributed to "naturally occurring" ozone.³ However, monitoring data show that annual 4th highest, 8-hour ozone concentrations can reach or exceed 60 ppb in a number of locations across Canada that appear to be relatively unaffected by anthropogenic NO_x or VOC emission sources or transboundary influences in areas where major NO_x and VOC emission sources in adjacent U.S. states are a considerable distance from the border. Table 4 shows examples of ozone levels at six sites across Canada from 1997 to 1999.

Table 4: Ozone Levels at Selected Sites in Canada, 1997 – 1999

Community	4th Highest, 8-hour Ozone Concentration (ppb)			
	1997	1998	1999	3-Year Average
Brandon, Manitoba	68	58	67	64.3
Experimental Lakes Area, Ontario	69	61	79	69.7
Fort Francis, Ontario	62	62	73	65.7
La Pêche, Quebec	65	73	85	74.3
Violet Grove, Alberta	62	72	67	67.0

Source: Environment Canada, 2001

It should be noted that the locations identified in Table 4 are not required to report on achievement of the CWS (i.e. they are either rural transport sites or communities with populations less than 100,000). The ambient data for these communities are provided only to illustrate that the levels being measured are in the range of the CWS target, that they are not that infrequent, and that they occur in different locations across Canada.

Natural background PM_{2.5} arises from:

- physical processes of the atmosphere that entrain small particles (e.g. crustal material, sea salt spray);
- volcanic eruptions (e.g. sulphates);
- natural combustion such as forest fires (e.g. elemental and organic carbon, and inorganic and organic PM precursors);
- the activities of wild animals and plants (e.g. fine organic aerosols, inorganic and organic PM precursors).

It is difficult to determine the actual magnitude of background PM_{2.5} for a given location because of the influence of long-range transport of anthropogenic particles and precursors.

Typically, in communities lacking significant PM_{2.5} precursor emission sources, there is insufficient monitoring data to conclusively determine background PM_{2.5} concentrations. However, limited data from some communities show 98th percentile, 24-hour PM_{2.5} levels well below the CWS primary target level (e.g. 19 and 16 µg/m³ in 1998 and 1999, respectively, in Kamloops, B.C.; 12 µg/m³ at the Wildlife Sanctuary in Powell River, B.C., in 1999). This suggests that PM_{2.5} background levels may not present the same concern as ozone background levels.

6.2 Application

Section B.3.6 of the Reporting Protocol requires that before a community can be designated as a “community influenced by background or natural events,” jurisdictions must demonstrate both the influence of naturally occurring local or regional PM and/or ozone, and best efforts to reduce emissions. For CWS purposes, high background levels are divided into two categories:

- events likely caused by frequent or regular emissions from biogenic and geogenic sources;
- natural events, which are caused by more infrequent or rare occurrences.

It is important that jurisdictions demonstrate the influence of background/natural events and best efforts in sequence because both steps are likely to require considerable effort and resources. For the first category, demonstrating the influence of high background levels, jurisdictions can rely to some degree on available ambient data, but they may also have to perform considerable atmospheric modeling if numerous exceedance events are involved.

For CWS purposes, “due primarily to high background levels” is defined as evidence that the pollutant concentration of the air parcel, as measured at a designated upwind monitor (in some cases adjusted by modeling to remove the anthropogenic contribution), is ≥90% of the CWS.

For the second category, infrequent or rare natural events, jurisdictions may use specific analytical evidence to demonstrate their occurrence and contribution to community ambient concentrations.

Demonstrating best efforts would require an analysis of control measures that have actually been put in place and modeling analysis based on estimates of the emission reductions achieved. In most cases, this would build upon the findings of demonstrating background or natural event influence.

In some cases, it may take jurisdictions several years to collect supporting data and to perform analyses and modeling for demonstrating the influence of background levels or natural events and best efforts. This should not, however, delay their annual reporting of measured values and calculated statistics for CWS achievement determination. When reporting on CWS achievement in these cases, jurisdictions should flag the information as “potentially influenced by” either background levels or natural events until the appropriate analyses have been completed.

6.3 Demonstrating the Influence of Background Levels

To demonstrate that continued exceedance of the CWS is primarily due to the influence of high background levels, jurisdictions will need to recalculate the 3-year averages after discounting the contribution attributed to background levels. This approach is similar to that recommended in Chapter 5 above. If the recalculated values show that the CWS has been achieved, the jurisdiction has demonstrated a significant influence due to background levels. To do this, jurisdictions should follow the three-step approach outlined below, based on both observations and the use of regional models.

Jurisdictions should carry out these steps for each year that the annual value exceeds the CWS. To reduce unnecessary work and analyses, they should carry out the three steps in sequence for a single exceedance day (starting with the highest) before proceeding to analyze the next highest exceedance day. In addition, performing each subsequent step is dependent on whether a positive result was achieved in the previous step; for example, jurisdictions need not proceed to Step 2 for that exceedance day if Step 1 did not show an influence due to background levels.

It should be noted that where an upwind monitor is not affected by anthropogenic sources from within its province or territory (i.e. it is clear that non-anthropogenic sources are the primary influence on the upwind monitor), jurisdictions may only need to carry out Steps 1 and 2 to demonstrate the influence of background levels. In other cases (e.g. where the primary source is not clearly non-anthropogenic), jurisdictions will also need to carry out the modeling in Step 3 to identify the sole contribution of the non-anthropogenic sources.

Jurisdictions should carry out these three steps until:

- a) four daily ozone values, or 7 or 8 daily PM_{2.5} values exceeding the CWS level that are not influenced by high background levels are identified (using the 4th highest value as the adjusted annual 4th highest daily 8-hour ozone value, or the 7th or 8th value as the adjusted 24-hour average concentration for PM_{2.5}); or
- b) a daily value falls below the CWS (using this number as the readjusted daily value for either PM_{2.5} or ozone).

Jurisdictions should use the “adjusted” values to recalculate the 3-year average. If the recalculated 3-year average falls below the CWS, then the jurisdiction has demonstrated influence by high background levels for this community.

The next step would be for jurisdictions to determine whether they have indeed made best efforts to reduce contributions to the excess levels from pollution sources within the jurisdiction, or whether further controls are necessary.

6.3.1 Step 1: Determining the Origin of the Air Parcel on CWS Exceedance Days

To establish the origin of the air parcel for each exceedance day, jurisdictions should carry out an aerometric analysis. This should include air parcel trajectory analysis as a minimum.

6.3.2 Step 2: Analyzing the Contribution of High Background Levels on Exceedance Days

Jurisdictions should identify one or more monitoring sites upwind of the non-compliant community in question and in a location that is not downwind of any major anthropogenic sources. It is assumed that it is possible to find such a site – a community will not be under dominating natural impacts if it is surrounded by large anthropogenic sources.

Depending on the pollutant in question, jurisdictions should measure PM_{2.5} (including chemical speciation for major inorganic ions as a minimum), ozone and local winds at this site using standard methods accepted by NAPS or CAPMoN. They should also measure ambient concentrations of VOC, including isoprene and terpenes. Isoprene is a primary precursor of ozone, and terpenes are an important precursor for the organic component of PM_{2.5}.

For each exceedance day that was influenced by background levels, as identified in Step 1, determine the concentration (24-hour concentration for PM_{2.5} or the maximum 8-hour average concentration for ozone) at the upwind monitoring site on the exceedance day. If this measurement is ≥90% of the CWS and is associated only with air parcel trajectories that come from sectors having low population density and industrial sources (i.e. having low anthropogenic emissions), then a significant impact due to high background levels has been demonstrated for that exceedance day. High levels of isoprene or terpene can be used as additional evidence of significant biogenic contributions to ambient levels of ozone and PM_{2.5}.

6.3.3 Step 3: Modeling Events

Jurisdictions should carry out a modeling diagnosis for each exceedance day during the reporting period to determine the contribution to PM_{2.5} or ozone levels at the monitoring station resulting from natural causes only. It is assumed that an acceptable inventory of natural emissions data is available (in addition to the anthropogenic emissions affecting the community in question); otherwise, this analysis cannot proceed further. A number of approaches and acceptable models may be used in this analysis, but whichever one is selected, it must be scientifically defensible. Jurisdictions should choose which approach to adopt on a case-by-case basis in consultation between the province/territory and the federal government.

For each exceedance event, the model should be run for two cases:

- a) with the actual emissions at all sources (natural and anthropogenic), both within and outside of the jurisdiction; and
- b) with all the upwind anthropogenic sources within the range of possible significant pollutant transport “shut off.”

For each exceedance event, subtract the results of (b) from (a) to determine the incremental impact due to anthropogenic emission sources within the jurisdiction. Next, subtract the result from the actual PM_{2.5} or ozone concentration measured at the upwind monitoring site to generate an “adjusted” value that represents an estimate of the concentration due solely to background levels. If this recalculated value is ≥90% of the CWS then a significant impact due to background levels has been demonstrated for that exceedance day.

6.4 Demonstrating the Influence of Natural Events

Ambient levels of PM_{2.5} and ozone may be significantly increased by certain rare or infrequent natural events. Such events require specific analytical approaches to demonstrate that they did occur, that they had an influence on ambient levels in the community in question, and that their contribution relative to anthropogenic contributions was significant. Once jurisdictions demonstrate the significant influence of natural events, they should next determine whether best efforts have been made in reducing contributions to the excess levels from pollution sources within the jurisdiction or whether further controls are necessary (section 6.5.2).

The following sections give recommendations for demonstrating influence from the most common events likely to be encountered (i.e. stratospheric intrusion of ozone, forest fires, and extreme wind events). It should be noted that some of these events are not infrequent occurrences on a national scale (e.g. there can be several thousand forest fires across Canada in a given year), but they are likely to be infrequent events in terms of their effect on any given community.

Other rarer events may also contribute to elevated ambient levels of PM_{2.5} and ozone. These may include, for example, volcanic activity and periods of elevated ambient pollution levels generated by human response to extreme safety or life-threatening situations, such as the widespread use of wood burning for survival during the ice storm of 1998. Jurisdictions should choose the approach to account for these types of natural events on a case-by-case basis.

6.4.1 Demonstrating the Influence of Stratospheric Intrusion on Levels of Ozone

At certain times of the year and in special geographical settings, there may be stratospheric intrusions of ozone, penetrating down to ground level. Generally, such intrusions are infrequent, of short duration, and typically associated with strong frontal passages or severe thunderstorms. They usually occur during the spring and fall.

To determine if a community is influenced by stratospheric ozone intrusions, jurisdictions should provide evidence that:

- the meteorological conditions during an observed ozone 8-hour average in excess of 65 ppb are consistent with the high occurrence probability of a stratospheric intrusion – for example, there has been strong frontal activity or a severe thunderstorm, the time of year (season) is not normally associated with high photochemical ozone (i.e. late winter or early spring) and the time of day when the most elevated ozone levels occur is atypical; and
- additional measurements near the monitoring station confirm that such an event is stratospheric in origin – for example, persistence of vorticity structures determined from upper air soundings, relatively high ⁷Be in PM samples, or vertical ozone profiles from an ozone sonde.

Jurisdictions should then demonstrate, in a scientifically defensible way, that these events occurred sufficiently often during the 3-year period in question to have caused exceedance of the CWS.

6.4.2 Demonstrating the Influence of Forest Fires on Levels of PM_{2.5} and Ozone

Forest fires could lead to exceedances of the CWS for both PM_{2.5} and ozone.

To determine if a community is influenced by forest fires, jurisdictions should provide the following evidence:

- documentation that a fire did in fact occur upwind of the affected community when the CWS exceedance occurred (information on the occurrence of forest fires in Canada may be available from sources such as the Canadian Forest Service website); and
- aerial photographs or satellite images that show the plume from the fire did in fact pass over the community (information on the distribution of aerosols in the atmosphere may be available from sources such as the NASA Total Ozone Mapping Spectrometer website).

If such information is unavailable, jurisdictions should provide, at a minimum:

- trajectory modeling calculations showing that air parcels originating at the fire passed over the community at the time of the CWS exceedance.

Jurisdictions should then demonstrate, in a scientifically defensible way, that the influx of PM_{2.5} or ozone due to forest fires occurred sufficiently often during the 3-year period in question to have caused exceedance of the CWS.

6.4.3 Demonstrating the Influence of Extreme Wind Events on Levels of PM_{2.5}

While high levels of windblown crustal particles during wind events can constitute the major part of the coarse PM fraction in the atmosphere, they have also been shown to constitute a substantial fraction of the intermodal fine particles (PM_{10-2.5}), at times contributing significantly to ambient levels of PM_{2.5}.⁵

To determine if a community is influenced by extreme wind events, jurisdictions should provide the following evidence:

- documentation of wind data during the occurrence from a meteorological station within the community in question; and
- documentation showing that conditions were consistent with the potential for high windblown dust concentrations, including, but not necessarily limited to, evidence that there were no precipitation events that would have led to wet surfaces during the period in question, the ground was not snow covered, and there are large areas of sandy ground or bare soil in the vicinity of the community; and
- if samples collected on a filter medium are available, time-series analysis of the PM_{2.5} samples taken during the exceedance event showing an increase in soil-related constituents such as selenium, calcium, magnesium and aluminum.
- Jurisdictions should then demonstrate, in a scientifically defensible way, that extreme wind events occurred sufficiently often during the 3-year period in question to have caused exceedance of the CWS.

6.5 Demonstrating “Best Efforts”

A jurisdiction can be considered to have demonstrated “best efforts” if the level of domestic effort undertaken would have achieved the CWS if an infrequent natural event or high background levels were not a dominant factor.

6.5.1 CWS Exceedances Attributed to Background Levels

Jurisdictions should proceed with a best efforts demonstration only if they had demonstrated that natural background levels are $\geq 90\%$ of the CWS primary target level. In such cases, the CWS primary target level may be exceeded no matter what the level of effort undertaken to reduce anthropogenic emissions, short of cutting them off entirely. This means that control efforts may be aimed at reducing the magnitude of exceedance of the CWS rather than achieving it, and a certain amount of interpretation of what constitutes best efforts would need to apply. In addition, the analysis in support of claims of best efforts may not be as straightforward as for a case of transboundary influence, because it would not make much sense to attempt to model certain levels of natural emission reductions.

Jurisdictions should choose methods for demonstrating best efforts when CWS exceedances are due primarily to high natural background levels on a case-by-case basis. They may encounter various situations that call for different levels of analysis. Measures that would qualify as best efforts would depend on such things as the size of the community, the types and magnitude of existing emission sources, which CWS (PM_{2.5} or ozone) has been exceeded and by how much.

For example, if the community in non-achievement of the ozone CWS is relatively small (e.g. population less than 50,000) and has few significant stationary source emissions, it may be sufficient to conclude that best efforts have been made based on national measures that reduce emissions from, for example, vehicles and fuels and products containing solvents, possibly combined with some uptake of available national codes and guidelines and some community-oriented episode management programs.

If one or more major industrial emission source (e.g. power plant, pulp mill) or residential wood burning is shown to be significantly affecting ambient levels, some level of emission reduction from these sources might also be expected for the emission reduction measures to qualify as best efforts.

For larger communities where numerous emission sources within the region are contributing to the CWS exceedance, a solid program of emission reduction measures for major new and existing sources in the region, in addition to national measures for vehicles and fuels and products containing solvents, would be needed to meet the best efforts criteria. Those measures should be directed at achieving the CWS or, where achievement of the CWS is unlikely because of natural background influence, minimizing the magnitude of the exceedance as much as possible. Measures comparable with those required to meet the CWS in the worst air quality regions of the country may be an appropriate yardstick. This is because there would be similar concerns with protection of public health regardless of whether the elevated PM_{2.5} or ozone levels are caused by anthropogenic emissions.

6.5.2 CWS Exceedances Attributed to Natural Events

When a CWS exceedance has been demonstrated to be caused primarily by an infrequent natural event, various scenarios could exist. Two possible scenarios are:

- The natural event has been shown clearly to be the dominant cause of the high daily maximum ozone level or high daily PM_{2.5} level causing the exceedance – for example, very high PM_{2.5} levels in the vicinity of a forest fire, high ozone levels in late winter or spring due to stratospheric ozone intrusion when anthropogenic sources can be shown to not be making a significant contribution.
- The natural event is less of a dominant factor but is responsible for pushing ambient levels “over the top” – for example, a significant but not dominant increase in ambient levels of PM_{2.5} in a community due to a forest fire some distance away, but where anthropogenic emissions are still identified as the larger contributor to the elevated ambient levels.

To determine the appropriate scenario, jurisdictions should use ambient levels upwind of the community in non-achievement of the CWS and other evidence from the demonstration of significant influence. If jurisdictions demonstrate that the natural event is the primary cause of ambient levels upwind of the community and ambient levels are ≥90% of the CWS, then the “dominant cause” scenario applies. If they demonstrate that the natural event is the primary cause of ambient levels upwind of the community and ambient levels fall between natural background levels and 10% of the CWS, then the “pushing over the top” scenario would apply. Jurisdictions should carry out the appropriate analysis, described below.

Natural events that are the dominant cause

To demonstrate best efforts when natural events are the dominant cause, jurisdictions should recalculate the 4th highest annual value for ozone or the 98th percentile annual value for PM_{2.5}, respectively, for the community in non-achievement by ignoring the daily maximum 8-hour ozone value or the daily 24-hour PM_{2.5} value associated with the event. They should instead use the next highest value measured for that year. They should then recalculate the 3-year (consecutive) average required for comparison with the CWS using the adjusted value.

If the 3-year average recalculated in this manner no longer exceeds the CWS, then jurisdictions have demonstrated best efforts and the community will be classified as “influenced by natural events.” If the CWS is still being exceeded, then best efforts have not been made and additional reduction measures would be required to satisfy the best efforts criteria.

Natural events that push levels over the top

When natural events push levels over the top, jurisdictions can demonstrate best efforts if the level of domestic effort undertaken would have achieved the CWS if the event had not occurred.

To demonstrate best efforts in these cases, jurisdictions should carry out regional atmospheric modeling with emissions from the event set to zero. If the model results show the CWS being met, then jurisdictions have demonstrated best efforts and the community will be classified as “influenced by natural events.” If the results show that the CWS is still being exceeded, then best efforts have not been made and additional reduction measures would be required to satisfy the best efforts criteria.

Canadian Council of Ministers of the Environment

***CANADA-WIDE STANDARDS for
PARTICULATE MATTER (PM)
and OZONE***

CANADA-WIDE STANDARDS for PARTICULATE MATTER (PM) and OZONE

These Canada-Wide Standards (CWSs) for particulate matter (PM) and ozone are established pursuant to the 1998 Canada-wide Accord on Environmental Harmonization of the Canadian Council of Ministers of the Environment (CCME) and its Canada-wide Environmental Standards Sub-Agreement.

RATIONALE

Significant adverse effects have been demonstrated for the air pollutants PM and ozone on human health and the environment.

DEFINITIONS

PM₁₀ refers to airborne particles that are 10 microns or less in diameter

PM_{2.5} refers to airborne particles that are 2.5 microns or less in diameter

PM_{10-2.5} refers to airborne particles in the size range 2.5 to 10 microns in diameter, known as the coarse fraction of PM₁₀

Ozone refers to an oxygen compound (O₃) occurring in the form of a gas in the atmosphere at ground-level

CONTEXT

The long-term air quality management goal for PM and ozone is to minimize the risks of these pollutants to human health and the environment. However, recent scientific evidence indicates that there is no apparent lower threshold for the effects of these two pollutants on human health.

These CWSs for PM and ozone are an important step towards the long-term goal of minimizing the risks they impose to human health and the environment. They represent a balance between the desire to achieve the best health and environmental protection possible in the relative near-term and the feasibility and costs of reducing the pollutant emissions that contribute to elevated levels of PM and ozone in ambient air. As such, while they will significantly reduce the effect of PM and ozone on human health and the environment, they may not be fully protective and may need to be re-visited at some future date. There are also additional benefits to reducing and maintaining ambient levels below the CWSs where possible.

Uncertainty and gaps exist and new data/information that becomes available will be acknowledged. However, Ministers are confident that taking action now to reduce PM and ozone levels

will improve ambient air quality and result in benefits to the environment and to human health. Jurisdictions will have considerable flexibility in the detailed design of implementation plans and sectoral emission reduction strategies over the next few years, and an opportunity to reduce information gaps and uncertainties.

In jurisdictions highly impacted by transboundary air pollution from the United States, achieving the CWSs will be strongly dependent on reductions of this transboundary contribution. Also, high background levels of PM and ozone that may occur through natural events (such as forest fires, natural formation and stratospheric intrusion) will need to be considered in assessing achievement of the CWSs.

The CWS for PM established here is for the fraction of PM recognized as having the greatest effect on human health, the fine fraction or PM_{2.5}. The PM_{2.5} CWS has been established for the interim period prior to the planned review of the standard to be completed by 2005, which will incorporate advancements in scientific, technical and economic information and analysis. The PM_{2.5} CWS will ensure that PM management efforts are focused on the sources of PM and PM precursor emissions that provide the greatest health benefit. It is acknowledged that health effects are also associated with the coarser fraction of PM, or PM_{10-2.5}, and that actions to reduce the concentrations of these coarser fractions in the atmosphere are needed. Reductions in ambient PM₁₀ levels will occur as ancillary benefits from reducing PM_{2.5}. In addition, some jurisdictions currently have ambient air quality objectives, guidelines or standards related to the coarser fraction of PM. These should continue to be used to design air quality management programs for PM₁₀. CWSs related to the coarser fraction may be a useful addition at a later date.

There are other aspects that should be considered in any future update of these PM and ozone CWSs. Forms of the PM and ozone CWSs other than the relatively short term exposure forms established here, such as seasonal or annual average targets, may also be useful additions at a later date. Since the current CWSs are related primarily to protection of human health, their adequacy for the protection of vegetation, visibility impairment, material damage or other adverse effects may need to be assessed.

PART 1:

NUMERICAL TARGETS and TIMEFRAMES

The CWS and related provisions for PM are:

A CWS for PM_{2.5} of 30 µg/m³, 24 hour averaging time, by year 2010

Achievement to be based on the 98th percentile ambient measurement annually, averaged over 3 consecutive years

The CWS and related provisions for ozone are:

A CWS of 65 ppb, 8-hour averaging time, by 2010

Achievement to be based on the 4th highest measurement annually, averaged over 3 consecutive years

Specific provisions related to transboundary flow of ozone are contained in Section B.3.5, Accounting for Transboundary Flow, of Annex B.

PART 2:

IMPLEMENTATION

Jurisdictions will undertake the following implementation actions:

Development and implementation of jurisdictional implementation plans to achieve the CWSs.

Implementation of continuous improvement, pollution prevention, and keeping-clean-areas-clean programs in areas with ambient concentrations below the CWS levels, in accordance with the guidance provided in Annex A.

In areas where jurisdictional implementation plans need to be augmented by reductions in transboundary flow of pollution from the United States or from other countries to achieve the CWSs, the federal government, with support from the provinces and territories, will aggressively pursue further reductions in the transboundary flow into Canada of PM and ozone and their precursor pollutants.

Establishment and maintenance of the PM and ozone monitoring networks needed to characterize the PM and ozone air quality problems across Canada, design management programs, and track progress.

REVIEW

The CWSs will be reviewed as follows:

- (a) by the end of year 2005, complete additional scientific, technical and economic analysis to reduce information gaps and uncertainties and revise or supplement the PM and ozone CWSs as appropriate for year 2015; and report to Ministers in 2003 on the findings of the PM and ozone environmental and health science, including a recommendation on a PM_{10-2.5} CWS.
- (b) by the end of year 2010, assess the need, and if appropriate, revise the CWSs for PM and ozone for target years beyond 2015.

REPORTING on PROGRESS

Progress towards meeting the above provisions will be reported as follows:

- (a) to the respective publics of each jurisdiction on a regular basis, the timing and scope of reporting to be determined by each jurisdiction
- (b) to Ministers and the public, with comprehensive reports at five year intervals beginning in year 2006 and reports on achievement and maintenance of the CWSs annually beginning in 2011, in accordance with guidance provided in Annex

ADMINISTRATION

Jurisdictions will review and renew Part 2 and Annexes A and B five years from coming into effect.

Any party may withdraw from these Canada-Wide Standards upon three month's notice.

These Canada-Wide Standards come into effect for each jurisdiction on the date of signature by the jurisdiction.

ANNEX A

GUIDANCE FOR CONTINUOUS IMPROVEMENT AND KEEPING-CLEAN-AREAS-CLEAN PROGRAMS FOR PM AND OZONE

In most areas of Canada, ambient levels are lower than the CWSs for PM and ozone established here. Ministers have agreed to include in the CWSs a provision on environmental management in areas where ambient air quality is “better” than the levels set out in the standards.

(a) Continuous Improvement

There are numerous locations across Canada that have ambient levels of PM and/or ozone below the CWS levels but still above the levels associated with observable health effects. There is a need to ensure that the public recognizes that the CWS levels are only a first step to subsequent reductions towards the lowest observable effects levels. It would be wrong to convey the impression that no action is required in these areas or that it would be acceptable to allow pollutant levels to rise to the CWS levels. Jurisdictions should take remedial and preventative actions to reduce emissions from anthropogenic sources in these areas to the extent practicable.

(b) Keeping Clean Areas Clean

Jurisdictions recognize that polluting “up to a limit” is not acceptable and that the best strategy to avoid future problems is keeping clean areas clean. Jurisdictions should work with their stakeholders and the public to establish programs that apply pollution prevention and best management practices, by, for example:

- developing and implementing strategies consistent with the CCME commitment to pollution prevention
- ensuring that new facilities and activities incorporate the best available economically feasible technologies to reduce PM and ozone levels
- requiring that upgrades carried out in the course of normal capital stock turnover incorporate the best available economically feasible technologies to reduce PM and ozone levels
- reviewing new activities that could contribute to an increase in PM and ozone levels with stakeholders and the public in terms of their social, economic and environmental merits

ANNEX B

REPORTING PROTOCOL FOR CANADA-WIDE STANDARDS FOR PARTICULATE AND OZONE

B.1 Introduction

It is intended under the Harmonization Accord and its Standards Sub-Agreement that all jurisdictions will report on a regular basis to their publics and to Ministers of the Canadian Council of Ministers of the Environment on their progress towards achieving the CWSs for particulate matter (PM) and ozone.

This reporting protocol is intended to provide guidance for reporting on all provisions of the CWSs for PM and ozone. Its provisions are designed to help ensure consistency and comparability in the reporting by jurisdictions, and better understanding by the public on how jurisdictions plan to track and report on progress.

B.2 Frequency, Timing and Scope of Reporting

There will be two types of reporting by jurisdictions:

1) Annual Reporting on Achievement of the CWSs

These reports will be completed by each jurisdiction in a standardized “report card” format, the format to be developed and agreed to by all jurisdictions, and provided to Ministers and the public by 30 September of each year, beginning in 2011. These annual reports will be limited in scope containing mainly summary information on levels and trends in ambient PM and ozone concentrations in communities within each jurisdiction, identifying communities where ambient levels are exceeding or approaching the CWS levels. They may also note the reason for any significant change in ambient levels or trends from previous years.

2) Five-Year Reports

These reports will be completed for the year 2005 and for every fifth year thereafter and provided to Ministers and the public by 30 September of the following year. The report for 2005 will be an interim report on progress towards meeting the CWSs, and subsequent reports will focus on achievement of the CWSs applicable at that time.

Five-year reports will be comprehensive, assessing progress on all provisions of the CWSs. The format and general content will be determined and agreed to by all jurisdictions 2 years in advance of the reporting year. They will include, assessment of ambient levels and trends in communities within each jurisdiction, identifying communities where ambient levels are exceeding or approaching the CWS levels,

information on PM and ozone precursor emissions and trends, comprehensive descriptions of smog management efforts, progress with implementation of measures in implementation plans, actions to ensure continuous improvement in areas with ambient levels below the CWS levels but within the effects range, actions to ensure that clean areas are kept clean, actions on co-operation in monitoring and science, and any other provision of the CWSs. The federal government will include in its reports an assessment of trends in U.S. emissions and ambient levels in border regions affecting ambient PM and ozone levels in Canada, and of the effectiveness of U.S. control programs in reducing those emissions and of Canadian efforts to secure such reductions.

The CCME will co-ordinate the collation of the information from the various jurisdictional reports in (1) and (2) above into a national overview report for the public, CCME Ministers and international audiences.

In addition to the reporting in (1) and (2) above, individual jurisdictions may report to their publics on a more frequent basis. The scope and timing of any such reporting would be determined by the jurisdiction.

B.3 Reporting on Achievement of the CWSs

B.3.1 Guidance Document on Achievement Determination

Jurisdictions will co-operate in the preparation and periodic update as required, of a Guidance Document on Achievement Determination for the PM and ozone CWSs. This document will elaborate on information, methodologies, criteria and procedures related to each of the basic elements of achievement reporting identified below.

B.3.2 Communities for CWS Achievement Determination

Jurisdictions will use a community-oriented approach for reporting on achievement of the PM and ozone CWSs. As a basic requirement, jurisdictions will report on CWS achievement for population centres over 100,000. As well, jurisdictions may also report on CWS achievement for communities with population less than 100,000 based on considerations such as regional population density, proximity to sources, local air quality, etc.

To provide consistency and comparability in reporting across jurisdictions, the geographic units for grouping of municipalities (Census Metropolitan Areas (CMAs)/Census Agglomerations (CAs)/Census Subdivisions) established by Statistics Canada will be used as guidance for community identification. Larger CMAs may be subdivided into smaller sub-areas to better capture geographic variation within the CMA. [refer to the Guidance Document for a listing of CMAs and CAs in Canada and suggested criteria for subdividing larger CMAs].

B.3.3 Monitoring Sites for Determining Achievement

CWS achievement will be based on community-oriented monitoring sites i.e. sites located where people live, work and play rather than at the expected maximum impact point for specific emission sources. Rural (or background) and source specific sites will not be included for CWS achievement determination. [See the Guidance Document for guidance on selection of community-oriented monitoring sites].

B.3.4 Calculation Methodologies for Determining Achievement

It is important that common statistical parameters be used by all jurisdictions in reporting on CWS achievement so that there will be consistency and comparability in assessing progress in achieving the CWSs. These parameters stem initially from the basic form and achievement statistics specified for the CWSs. That is:

For PM_{2.5}:

24-hour averaging time, achievement to be based on 98th percentile annual value, averaged over three consecutive years

For Ozone:

8-hour averaging time, achievement to be based on 4th highest annual measurement, averaged over three consecutive years

For PM CWS achievement determination, measurements from each multiple continuous (or daily) population-oriented monitoring station within a CMA/CA or CMA reporting sub-area will be spatially averaged for each year (up to three) for which measurements are available.

For ozone CWS achievement determination, the monitoring station with the highest average ozone concentration within a CMA/CA or CMA reporting sub-area will be used.

[See the Guidance Document for methodology for determination of 98th percentile annual levels for PM_{2.5} and 4th highest annual levels for ozone from monitors that measure at various frequencies or for which there are less than 365 measurements per year, and methodologies for determining spatial averages]

B.3.5 Accounting for Transboundary Pollution

Communities for which jurisdictions demonstrate (i) that continued exceedance of the CWS levels is primarily due to transboundary flow of PM and ozone or their precursor pollutants from the U.S. or from another province/territory, and (ii) that “best efforts” have been made to reduce contributions to the excess levels from pollution sources within the jurisdiction, will be identified in reporting as “transboundary influenced communities” that are unable to reach attainment of the CWSs until further reduction in transboundary air pollution flow occurs. Demonstration of transboundary flow influence will be a shared responsibility of the federal government and the affected province/territory, and demonstration of best efforts will include measures in both provincial/territorial and federal implementation plans. [See the Guidance

Document for methodologies for demonstrating the influence of transboundary and criteria on what would constitute “best efforts”]

For the province of Ontario, a 45% reduction in NO_x and VOC emissions from 1990 levels by 2010 or earlier, subject to successful negotiations this fall with the U.S. for equivalent reductions, will be considered the province’s appropriate level of effort towards achieving the ozone CWS. Any remaining ambient ozone levels above the CWS in Ontario will be considered attributable to the transboundary flow from the U.S. of ozone and its precursor pollutants.

B.3.6 Accounting for Background and Natural Events

Communities for which jurisdictions demonstrate (i) that continued exceedance of the CWS levels is primarily due to naturally occurring local or regional PM and/or ozone and (ii) that “best efforts” have been made to reduce contributions to the excess levels from pollution sources within the jurisdiction, will be identified in reporting as “communities influenced by background or natural events”. Demonstration of background or natural influence is the responsibility of the affected jurisdiction, and demonstration of best efforts will include measures in both provincial/territorial and federal implementation plans. [See the Guidance Document for methodologies for demonstrating background or natural influence and criteria on what would constitute “best efforts”]

B.3.7 Maintenance and Provision of Monitoring Information

It is important to have up-to-date PM and ozone monitoring data. Jurisdictions will maintain their own data on ambient measurements of PM_{2.5}, PM₁₀ and ozone and make it publicly accessible. Accessibility may be accomplished by posting on Internet Sites, which would be linked to the CCME Website.

Jurisdictions will also co-operate in establishing and maintaining a Monitoring Protocol, which will ensure the coordination of monitoring data. This will allow for better co-ordination of monitoring program design and operation, ambient air quality trends analyses, regional source-receptor assessments, transboundary air quality analyses and implementation plan design.

APPENDIX B – Canadian Census Metropolitan Areas and Census Agglomerations

The Metropolitan Hierarchy of Geography

Most of Canada's vast land area is sparsely populated and, with each passing decade, a greater proportion of the total population is found in urban settings. Canada is one of the most urbanized nations, according to the Organisation for Economic Cooperation and Development (OECD). In 2001, 79.4% of Canadians lived in an urban centre of 10,000 people or more.

Urban-focused economies tend to expand beyond official municipal or even county boundaries in terms of shopping trips and commuter travel. As a result, Statistics Canada has created groupings of municipalities, or **census subdivisions (CSDs)**, to encompass the area under the influence of a major urban centre. Specific guidelines are used to group municipalities that are closely interconnected due to people working in one municipality and living in another. The resulting geographic units are called **census metropolitan areas (CMAs)** for larger urban centres (100,000 or more in their urban core in the previous census) and **census agglomerations (CAs)** for smaller urban centres (with an urban core of at least 10,000 but less than 100,000 in the previous census). In the 2001 Census, there are 27 CMAs and 113 CAs in Canada.

While the criteria for CMAs and CAs have changed slightly over time, the key element has always been the notion of the commuter shed. The internal structure of the CMA has also reflected the relative differences between urban and rural areas; the three major distinctions within the CMA are the urbanized core, the urbanized fringe and the rural fringe. The urban core is a large urban area around which a CMA or CA is delineated. The urban fringe is the urban area within a CMA or CA that is not contiguous to the urban core. The rural fringe encompasses all remaining territory. Adjacent CSDs are used as building blocks if they meet certain criteria.

Census subdivision is the general term applied to municipalities (as determined by provincial legislation) or their equivalent (e.g. Indian reserves, Indian settlements and unorganized territories). In Newfoundland, Nova Scotia and British Columbia, the term also describes geographic areas that have been created by Statistics Canada in cooperation with the provinces as equivalents for municipalities for the dissemination of statistical data.

Users often need data for areas that are smaller than a municipality. As a result, Statistics Canada created **census tracts (CTs)** to equal neighbourhood-like areas of 2,500 to 8,000 people (preferably close to 4,000) within all CMAs and CAs that contain an urban core with a population of 50,000 or more in the previous census. The CT boundaries generally follow permanent physical features such as major streets and railway tracks and attempt to approximate cohesive socio-economic areas. CTs are generally held constant from one census to the next, so that they are comparable over time. CTs do not necessarily follow CSD or CD boundaries. In practice, however, there are few cases of CTs not nesting perfectly within CSDs and CDs.

The definitions of geographic terms and census concepts are presented here in summary form only. Users should refer to the *2001 Census Dictionary* (Catalogue No. 92-378-XIE01000, ISBN 0-662-31155-8) for the full definitions and additional remarks related to these concepts and definitions.

Please note that several CMAs and CAs have undergone name changes since the 2001 census; the new names are reflected in the following table. The changes include the following: Chicoutimi – Jonquière has become Saguenay; Ottawa - Hull has become Ottawa - Gatineau; Port Hope and

Hope has become Port Hope; Greater Sudbury has become Greater Sudbury/Grand Sudbury; and Haileybury has become Temiskaming Shores.

Table 1. Current CMAs and CAs in Canada (based on 2001 Census)

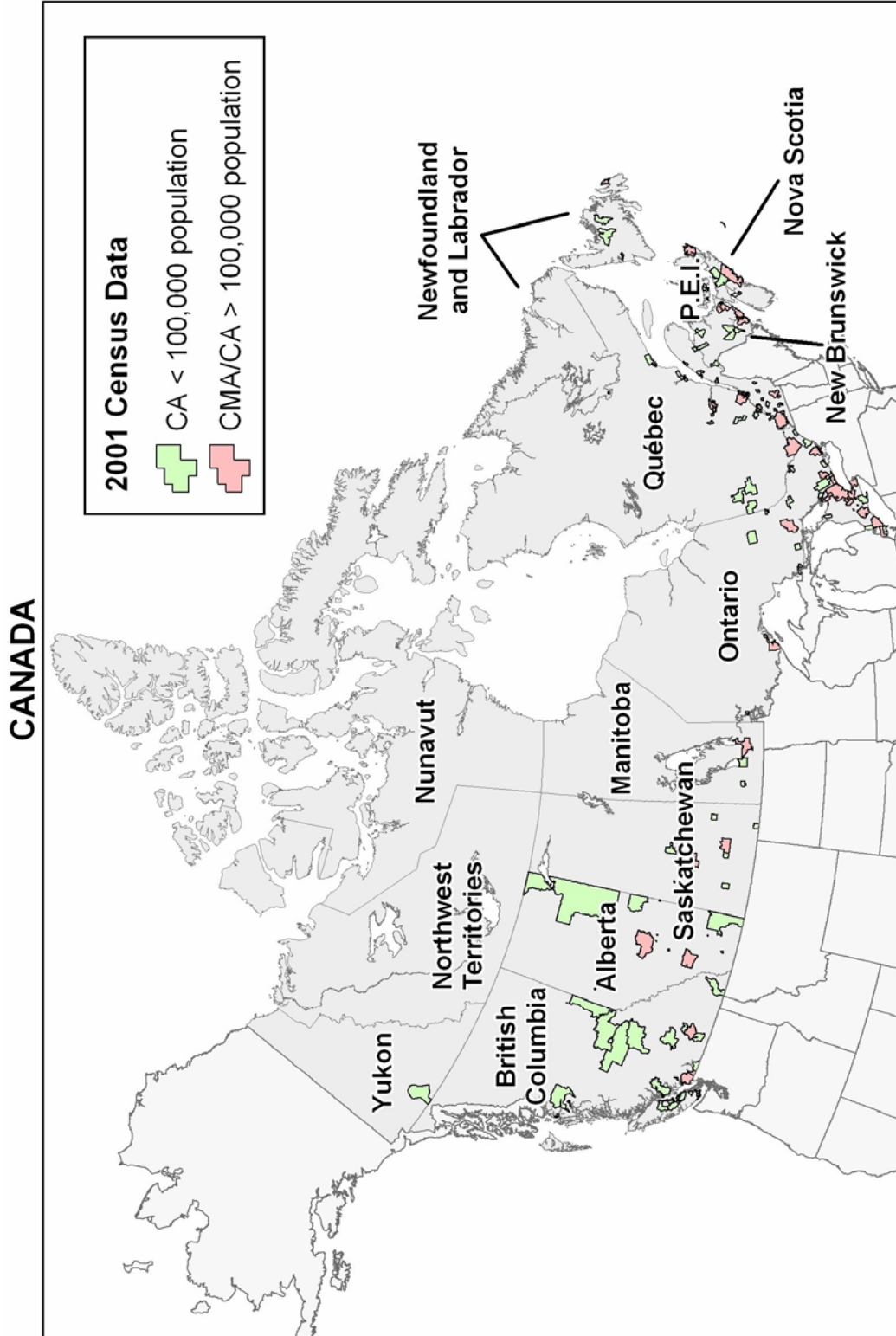
Num.	Name	Type	Population (2001)	Area (km²)	CMA/CAs > 100,000
1	St. John's	CMA	172,918	805	1
10	Grand Falls–Windsor	CA	18,981	4,168	
11	Gander	CA	11,254	2,428	
15	Corner Brook	CA	25,747	248	
25	Labrador City	CA	9,638	56	
Total for Newfoundland			512,930	370,502	1
105	Charlottetown	CA	58,358	823	
110	Summerside	CA	16,200	92	
Total for Prince Edward Island			135,294	5,684	0
205	Halifax	CMA	359,183	5,496	1
210	Kentville	CA	25,172	608	
215	Truro	CA	44,276	2,733	
220	New Glasgow	CA	36,735	2,066	
225	Cape Breton	CA	109,330	2,471	1
Total for Nova Scotia			908,007	52,917	2
305	Moncton	CA	117,727	2,177	1
310	Saint John	CMA	122,678	3,360	1
320	Fredericton	CA	81,346	4,522	
328	Bathurst	CA	23,935	1,628	
330	Campbellton	CA	16,265	1,509	
335	Edmundston	CA	22,173	902	
Total for New Brunswick			729,498	71,356	2
403	Matane	CA	16,249	292	
404	Rimouski	CA	47,688	600	
405	Rivière-du-Loup	CA	22,339	300	
406	Baie-Comeau	CA	28,940	1,062	
408	Saguenay	CMA	154,938	1,754	1
410	Alma	CA	30,126	196	
411	Dolbeau	CA	14,879	296	
412	Sept-Îles	CA	26,952	1,697	
421	Québec	CMA	682,757	3,154	1
428	Saint-Georges	CA	28,127	198	
430	Thetford Mines	CA	26,323	227	
433	Sherbrooke	CMA	153,811	1,108	1
435	Magog	CA	22,535	144	
437	Cowansville	CA	12,032	46	
440	Victoriaville	CA	41,233	152	
442	Trois-Rivières	CMA	137,507	880	1
444	Shawinigan	CA	57,304	662	
446	La Tuque	CA	12,376	1,267	
447	Drummondville	CA	68,451	467	
450	Granby	CA	60,264	267	

Num.	Name	Type	Population (2001)	Area (km ²)	CMA/CAs > 100,000
452	<i>Saint-Hyacinthe</i>	CA	49,536	167	
454	<i>Sorel</i>	CA	40,956	173	
456	<i>Joliette</i>	CA	35,821	60	
459	<i>Saint-Jean-sur-Richelieu</i>	CA	79,600	226	
462	Montréal	CMA	3,426,350	4,047	1
465	<i>Salaberry-de-Valleyfield</i>	CA	39,028	107	
468	<i>Lachute</i>	CA	11,628	109	
480	<i>Val-d'Or</i>	CA	32,423	3,549	
481	<i>Amos</i>	CA	21,749	3,083	
485	<i>Rouyn-Noranda</i>	CA	36,038	2,543	
505	Ottawa-Gatineau*	CMA	257,568	2,044	1
Total for Quebec			7,237,479	1,357,743	6
501	<i>Cornwall</i>	CA	57,581	509	
502	<i>Hawkesbury</i>	CA	11,629	12	
505	Ottawa-Gatineau*	CMA	806,096	3,274	1
512	<i>Brockville</i>	CA	44,741	1,143	
515	<i>Pembroke</i>	CA	23,608	753	
516	<i>Petawawa</i>	CA	14,398	165	
521	Kingston	CMA	146,838	1,907	1
522	<i>Belleville</i>	CA	87,395	741	
527	<i>Cobourg</i>	CA	17,172	22	
528	<i>Port Hope</i>	CA	15,605	279	
529	Peterborough	CA	102,423	1,200	1
530	<i>Kawartha Lakes</i>	CA	69,179	3,059	
532	Oshawa	CMA	296,298	903	1
535	Toronto	CMA	4,682,897	5,903	1
537	Hamilton	CMA	662,401	1,372	1
539	St. Catharines - Niagara	CMA	377,009	1,406	1
541	Kitchener	CMA	414,284	827	1
543	<i>Brantford</i>	CA	86,417	72	
544	<i>Woodstock</i>	CA	33,061	30	
546	<i>Tillsonburg</i>	CA	14,052	22	
547	<i>Norfolk</i>	CA	60,847	1,607	
550	Guelph	CA	117,344	378	1
553	<i>Stratford</i>	CA	29,676	22	
555	London	CMA	432,451	2,333	1
556	Chatham – Kent	CA	107,709	2,471	1
557	<i>Leamington</i>	CA	46,757	509	
559	Windsor	CMA	307,877	1,023	1
562	<i>Sarnia</i>	CA	88,331	800	
566	<i>Owen Sound</i>	CA	31,583	627	
567	<i>Collingwood</i>	CA	16,039	33	
568	Barrie	CA	148,480	897	1
569	<i>Orillia</i>	CA	40,256	563	
571	<i>Midland</i>	CA	33,692	193	
575	<i>North Bay</i>	CA	63,681	1,031	
580	Greater Sudbury/Grand Sudbury	CMA	155,601	3,536	1
582	<i>Elliot Lake</i>	CA	11,956	698	
584	<i>Temiskaming Shores</i>	CA	12,867	320	

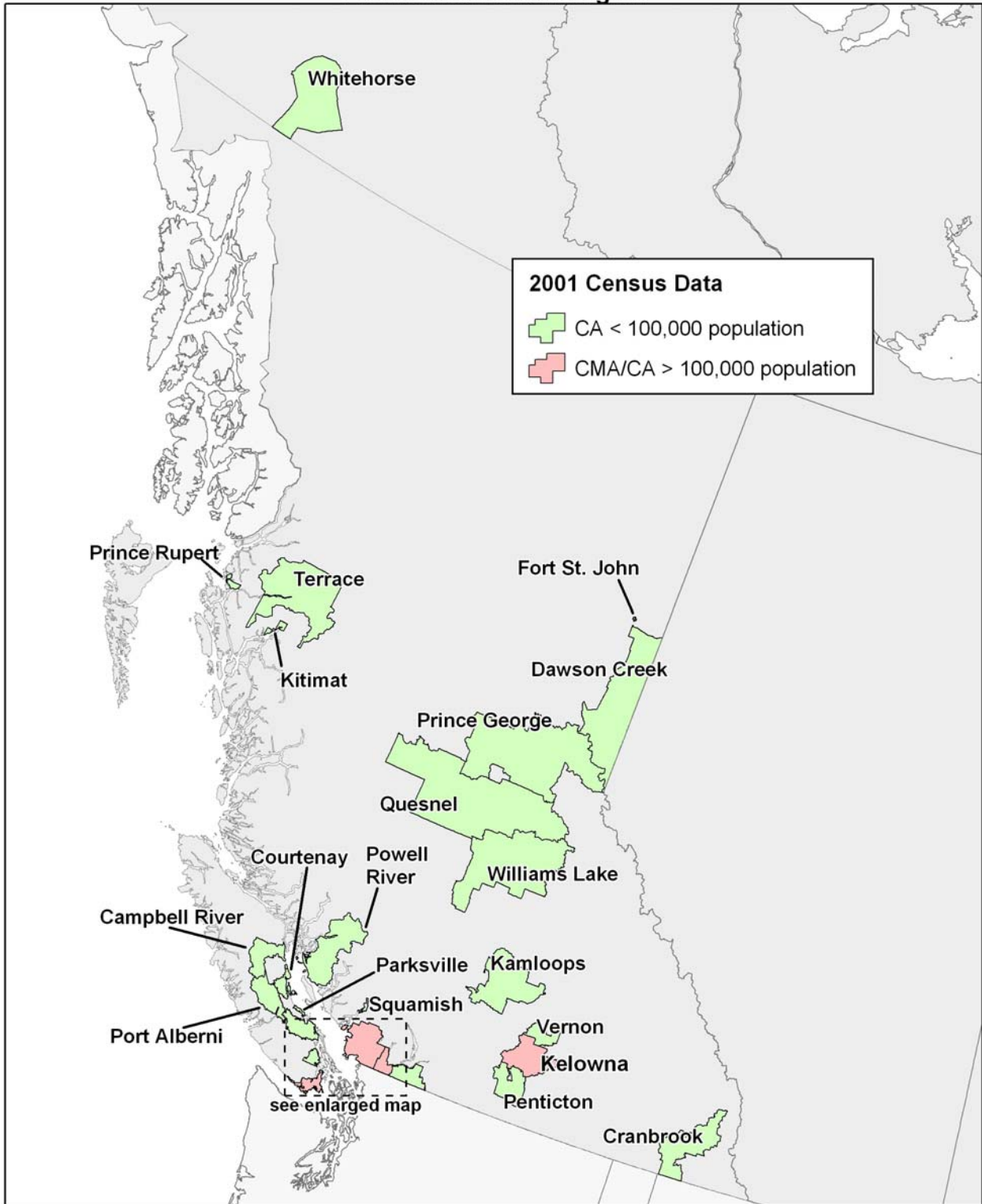
Num.	Name	Type	Population (2001)	Area (km ²)	CMA/CAs > 100,000
586	Timmins	CA	43,686	2,962	
590	Sault Ste. Marie	CA	78,908	715	
595	Thunder Bay	CMA	121,986	2,548	1
598	Kenora	CA	15,838	211	
Total for Ontario			11,410,046	907,656	15
602	Winnipeg	CMA	671,274	4,151	1
607	Portage la Prairie	CA	20,617	2,030	
610	Brandon	CA	41,037	646	
640	Thompson	CA	13,256	17	
Total for Manitoba			1,119,583	551,938	1
705	Regina	CMA	192,800	3,408	1
710	Yorkton	CA	17,554	842	
715	Moose Jaw	CA	33,519	844	
720	Swift Current	CA	16,527	1,132	
725	Saskatoon	CMA	225,927	5,192	1
735	North Battleford	CA	17,512	57	
745	Prince Albert	CA	41,460	1,886	
750	Estevan	CA	12,083	794	
Total for Saskatchewan			978,933	586,561	2
805	Medicine Hat	CA	61,735	13,291	
806	Brooks	CA	11,604	17	
810	Lethbridge	CA	67,374	122	
825	Calgary	CMA	951,395	5,083	1
830	Red Deer	CA	67,707	61	
833	Camrose	CA	14,854	26	
835	Edmonton	CMA	937,845	9419	1
840	Lloydminster	CA	20,988	42	
845	Cold Lake	CA	27,935	6,319	
850	Grande Prairie	CA	36,983	60	
860	Wood Buffalo	CA	46,602	63,837	
865	Wetaskiwin	CA	11,154	16	
Total for Alberta			2,974,807	639,987	2
905	Cranbrook	CA	24,275	4,553	
913	Penticton	CA	41,574	2,217	
915	Kelowna	CMA	147,739	2,904	1
918	Vernon	CA	51,530	1,042	
925	Kamloops	CA	86,491	5,648	
930	Chilliwack	CA	69,776	1,253	
932	Abbotsford	CMA	147,370	626	1
933	Vancouver	CMA	1,986,965	2,879	1
934	Squamish	CA	14,435	96	
935	Victoria	CMA	311,902	695	1
937	Duncan	CA	38,813	372	
938	Nanaimo	CA	85,664	1,279	
939	Parksville	CA	24,285	81	
940	Port Alberni	CA	25,396	1,731	
943	Courtenay	CA	47,051	617	
944	Campbell River	CA	33,872	1,748	

Num.	Name	Type	Population (2001)	Area (km²)	CMA/CAs > 100,000
945	<i>Powell River</i>	CA	18,269	4,718	
950	<i>Williams Lake</i>	CA	25,122	12,466	
952	<i>Quesnel</i>	CA	24,426	21,766	
955	<i>Prince Rupert</i>	CA	15,302	223	
960	<i>Kitimat</i>	CA	10,285	243	
965	<i>Terrace</i>	CA	19,980	9,748	
970	<i>Prince George</i>	CA	84,035	17,729	
975	<i>Dawson Creek</i>	CA	17,444	11,695	
977	<i>Fort St. John</i>	CA	16,034	22	
Total for British Columbia			3,907,738	926,492	4
	<i>990 Whitehorse</i>	CA	21,405	8,488	
Total for Yukon			28,674	474,706	0
	<i>995 Yellowknife</i>	CA	16,541	105	
Total for Northwest Territories and Nunavut			64,105	3,066,567	0
Total Number of CMAs/CAs			140		
Total CMA/CA Population and Area			23,842,816	348,282	
Total for Canada			30,007,094	9,012,112	34
Percentage of Population Residing in CMAs/CAs			79	3.9	
* Portion of Ottawa–Gatineau CMA (1,063,664) population in that province.					
CMA	Census Metropolitan Area				
CA	Census Agglomeration				

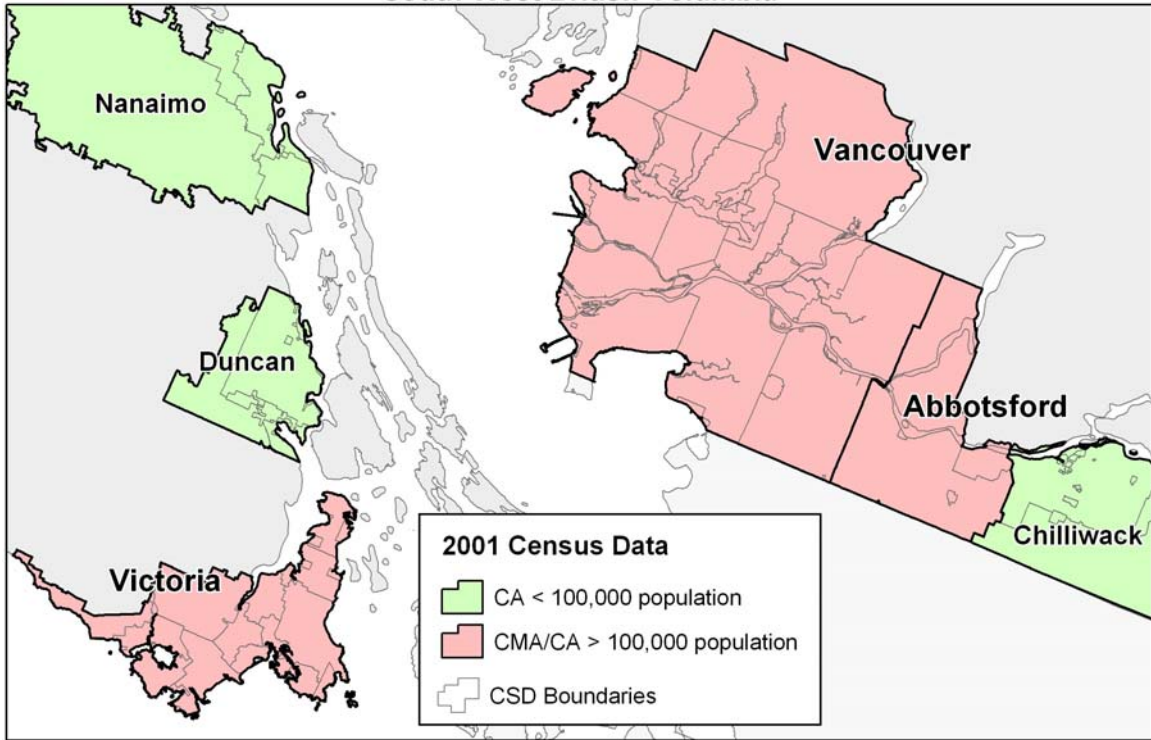
APPENDIX C – Maps Showing CMAs and CAs



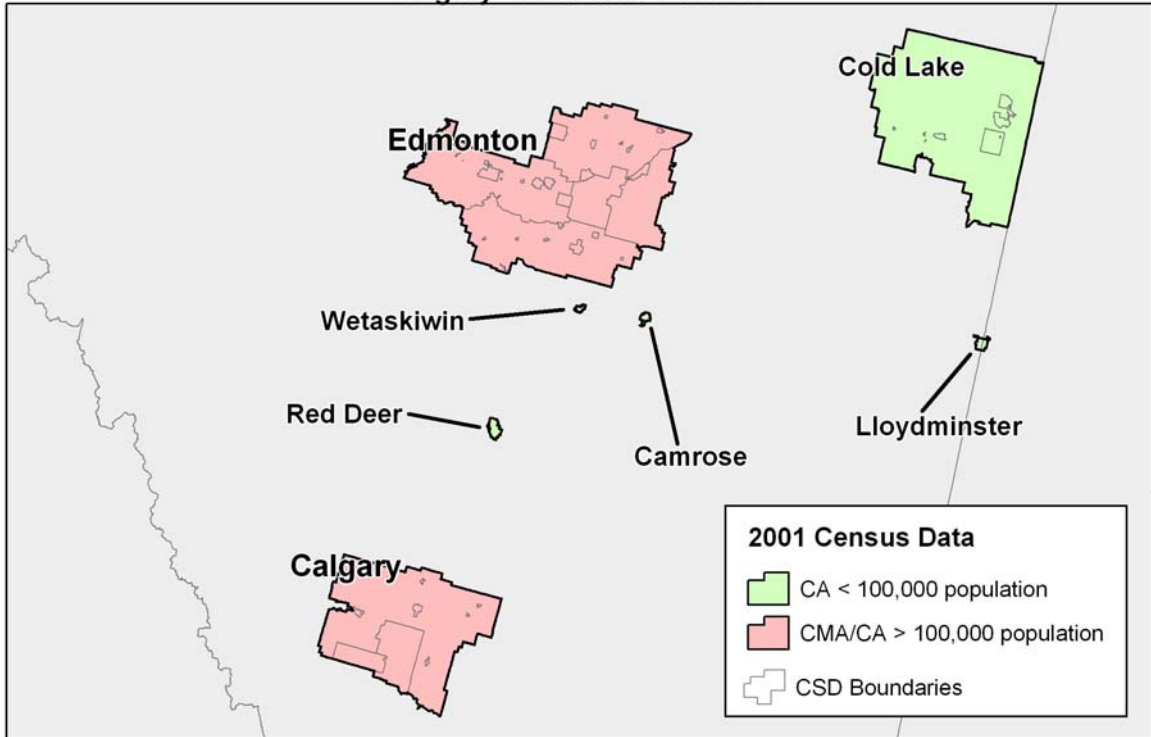
Pacific and Yukon Region



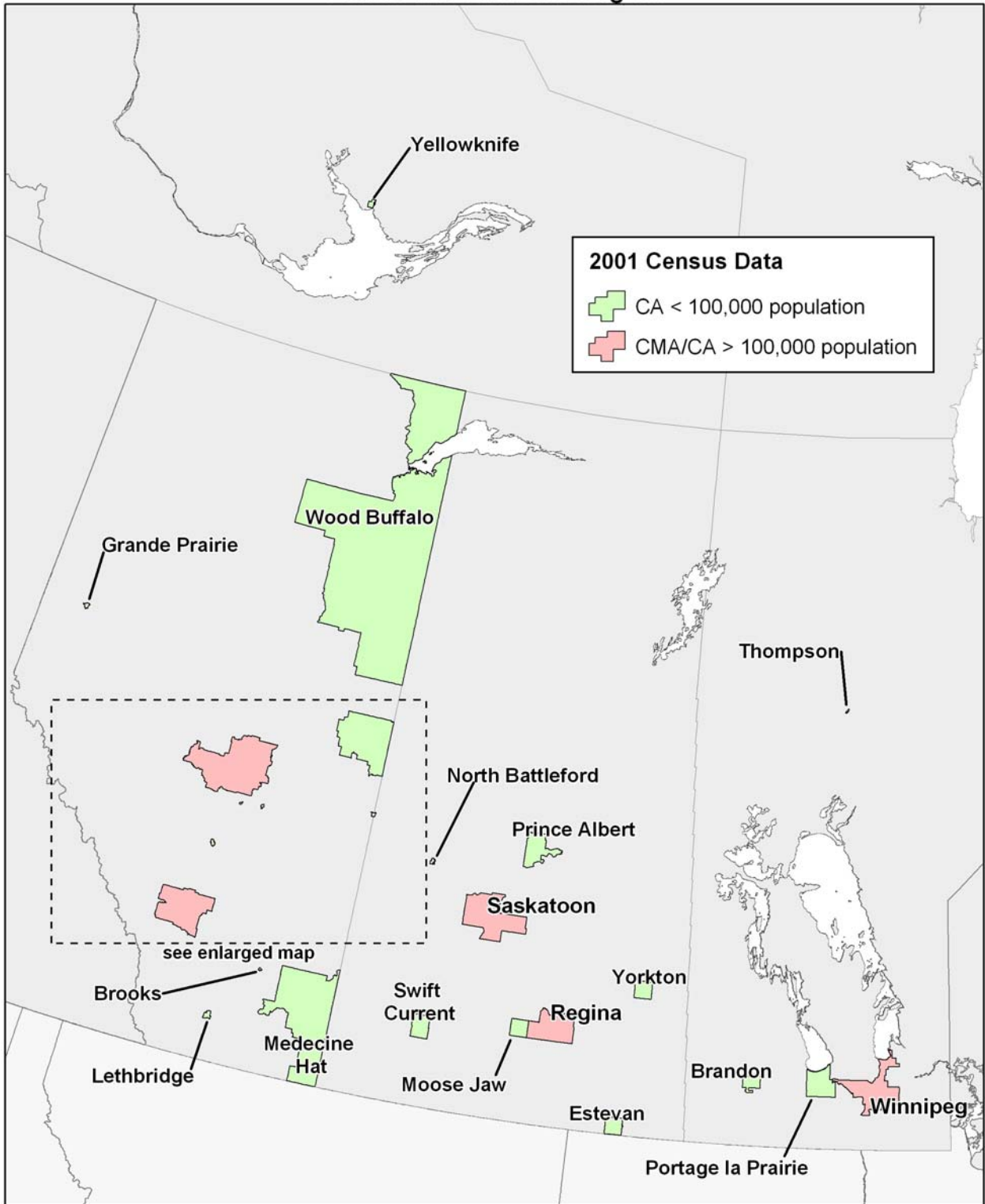
South-West British Columbia



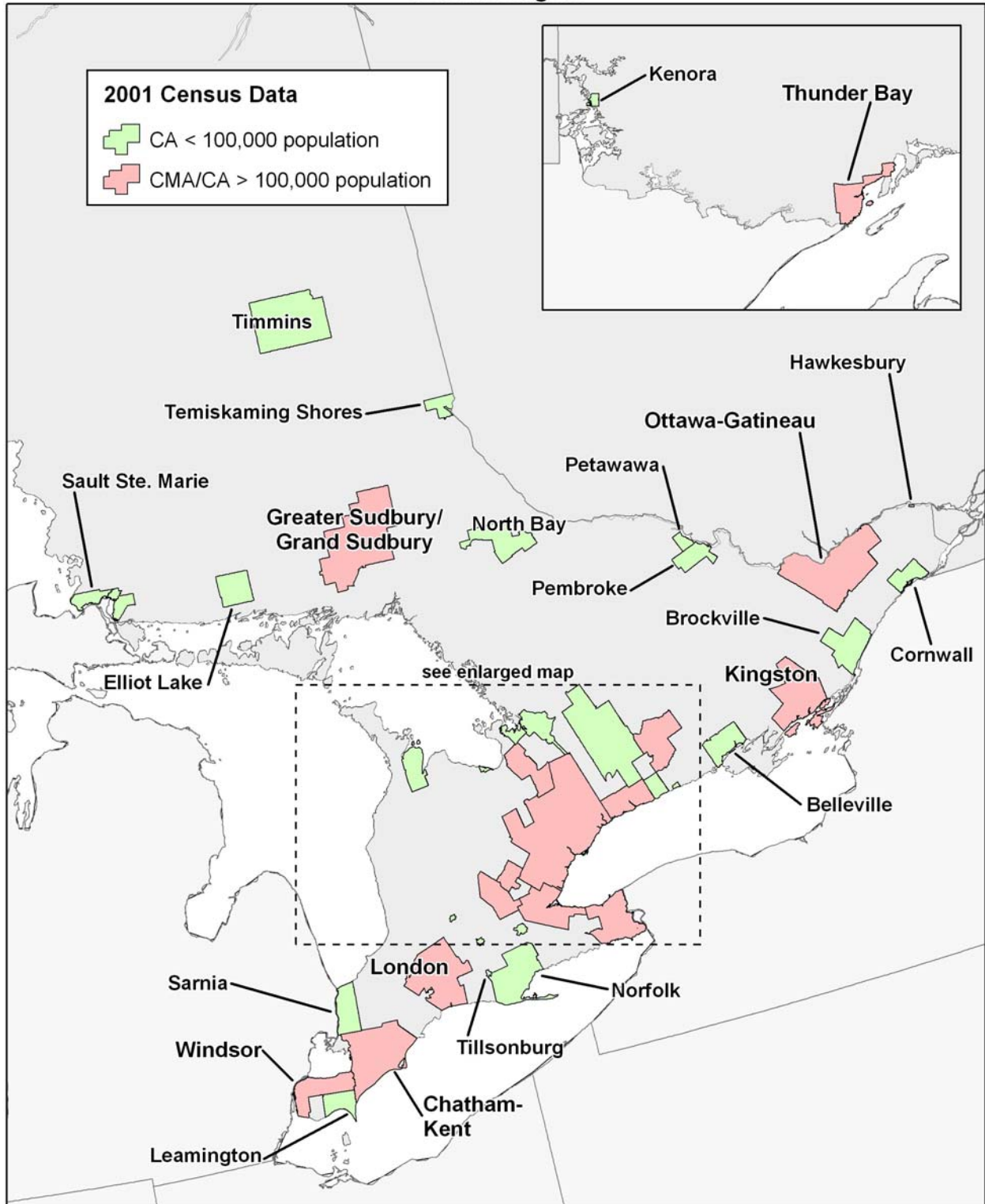
Calgary-Edmonton Corridor

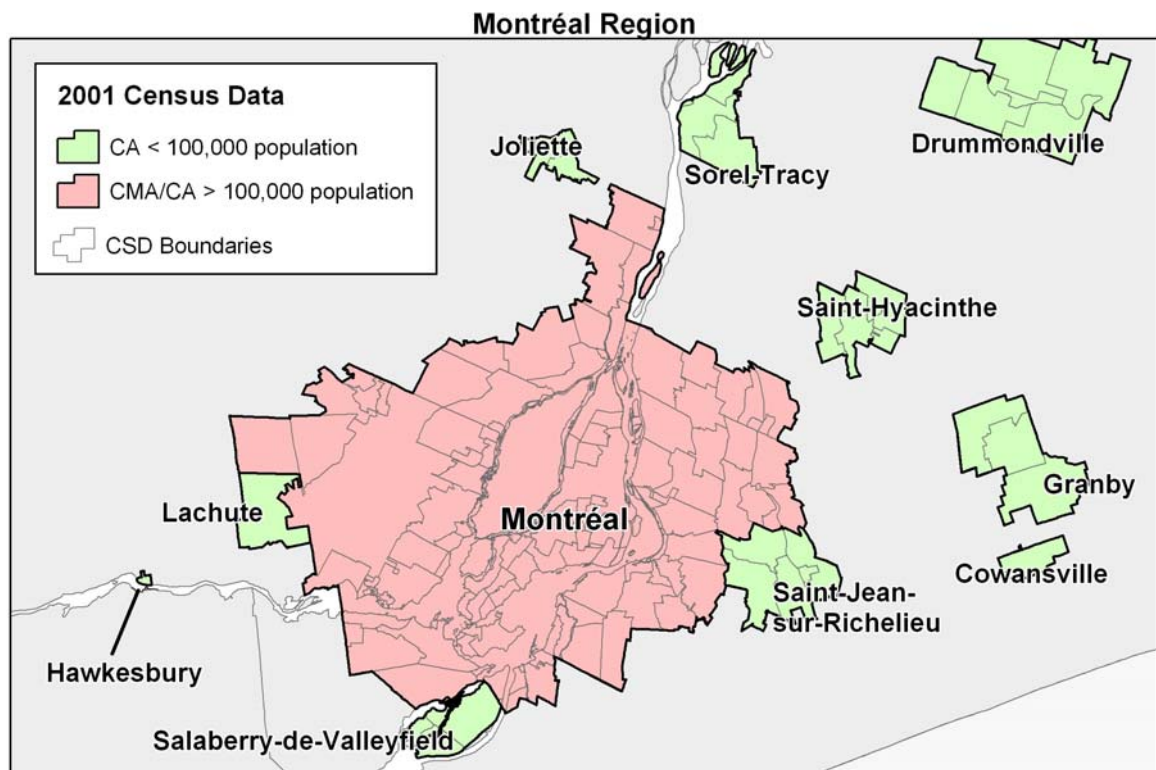
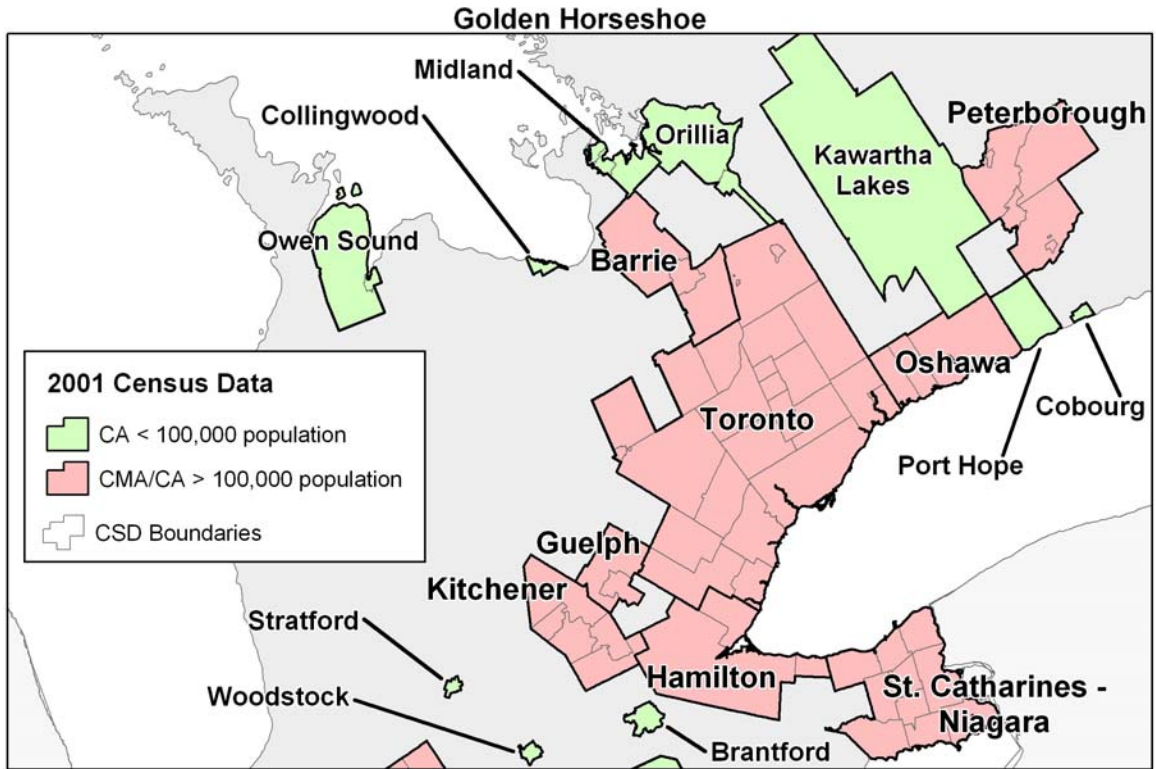


Prairie and Northern Region

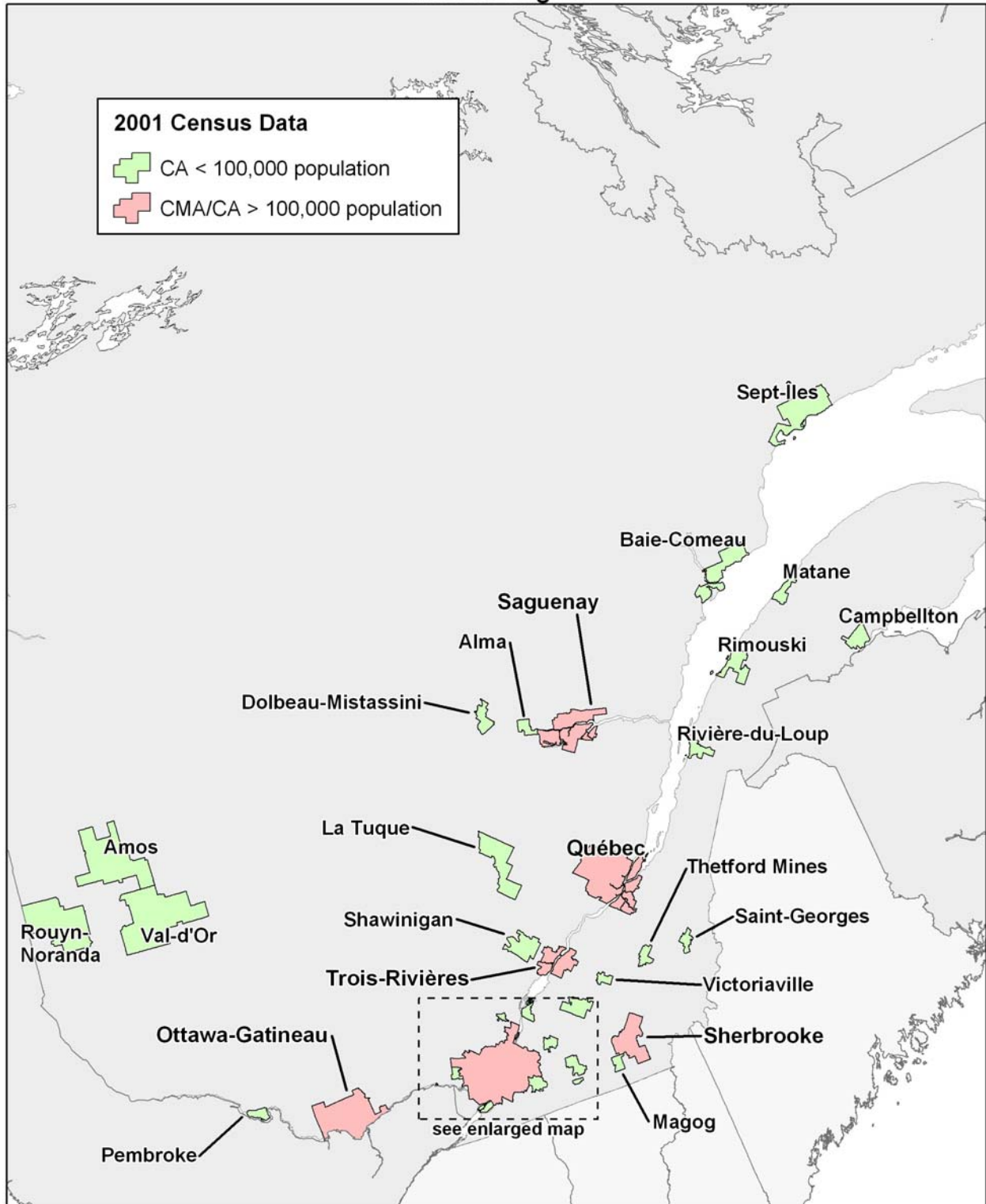


Ontario Region

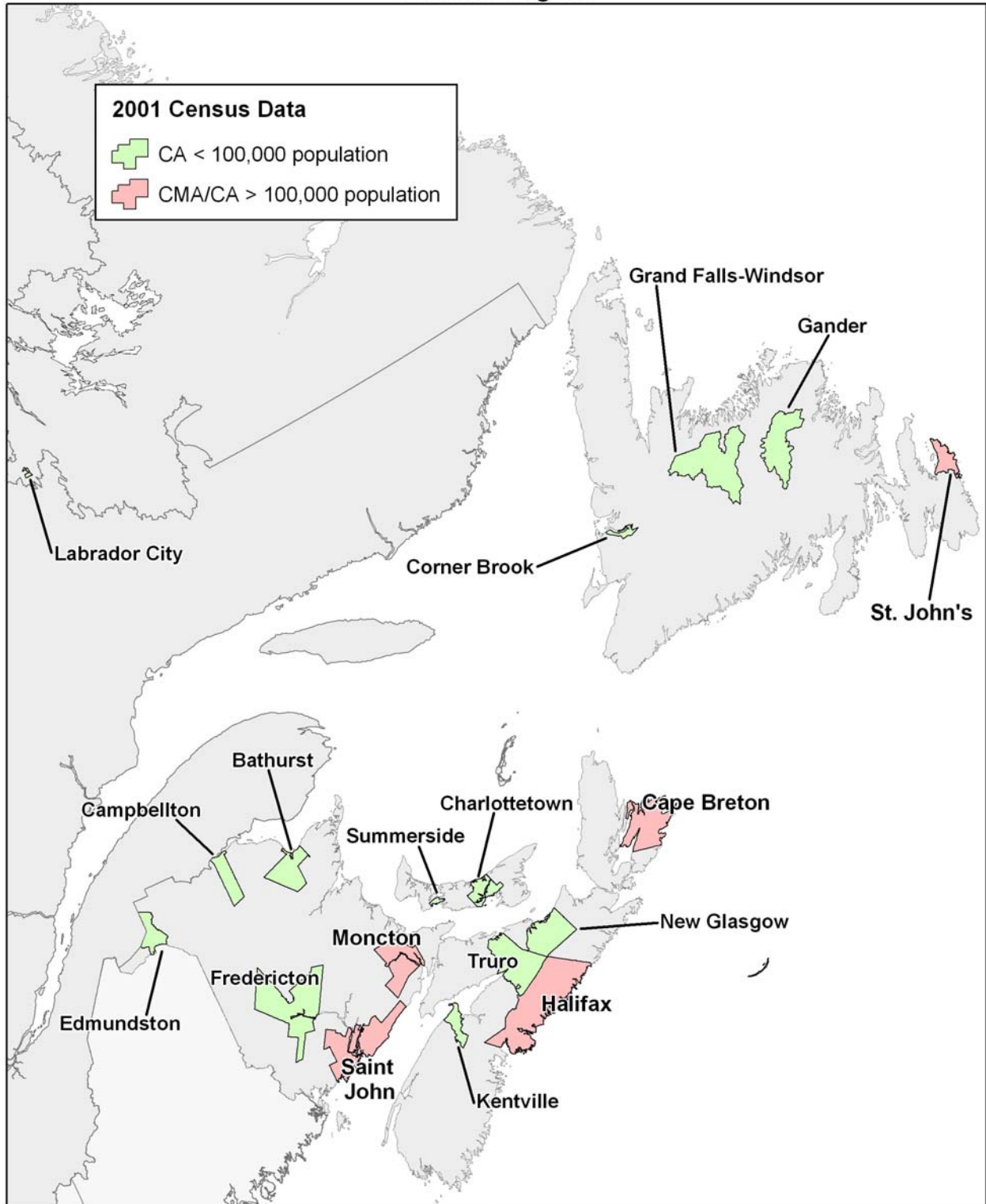




Québec Region



Atlantic Region



APPENDIX D – Number Handling and Rounding Conventions, and Data Completeness Criteria

D.1 NUMBER HANDLING AND ROUNDING CONVENTIONS

This section provides step-by-step instructions on the number handling and rounding convention for the main steps needed for reporting the 3-year averages as integers. It also includes rounding procedures for the spatial averaging of the daily 24-hour $PM_{2.5}$ for communities or reporting sub-areas with more than one $PM_{2.5}$ CWS reporting station, and rounding procedures for the purpose of counting the number of exceedances of the CWS targets. These step-by-step instructions should be read in conjunction with Sections D.2.1 and D.2.2 on the data completeness criteria that have to be satisfied to arrive at the 3-year averages to report.

The number handling convention adopted in this report is dictated by the defined precision of the $PM_{2.5}$ and ozone CWS targets ($30 \mu\text{g}/\text{m}^3$ and 65 ppb respectively). These targets are expressed as integers with two significant digits (it is assumed that the “0” in the $30 \mu\text{g}/\text{m}^3$ and the “5” in the 65 ppb are both significant). According to this defined precision, the calculated 3-year averages that are to be compared to the targets have to be necessarily expressed as integers as well.

D.1.1 $PM_{2.5}$

(i) **The 1-hour average $PM_{2.5}$** concentrations (1-hour $PM_{2.5}$) are to be reported as integers by rounding. 1-hour $PM_{2.5}$ with first decimal ≥ 0.5 are to be rounded upward, and < 0.5 downward.

Rounding example for 1-hour $PM_{2.5}$

$10.577 \mu\text{g}/\text{m}^3$ rounded to $11 \mu\text{g}/\text{m}^3$
 $10.479 \mu\text{g}/\text{m}^3$ rounded to $10 \mu\text{g}/\text{m}^3$

(ii) **The 24-hour average $PM_{2.5}$** concentrations (24-hour $PM_{2.5}$) calculated from the 1-hour $PM_{2.5}$ are to be reported to one decimal place by rounding. 24-hour $PM_{2.5}$ with *second* decimal ≥ 0.05 are to be rounded upward, and < 0.05 downward.

Rounding example for 24-hour $PM_{2.5}$

$10.567 \mu\text{g}/\text{m}^3$ rounded to $10.6 \mu\text{g}/\text{m}^3$
 $10.849 \mu\text{g}/\text{m}^3$ rounded to $10.8 \mu\text{g}/\text{m}^3$

(iii) The 24-hour average concentrations obtained from filter-based samplers operated for 24-hours are to be rounded to the nearest $0.1 \mu\text{g}/\text{m}^3$ as in (ii).

(iv) **The spatial averaging** of the daily 24-hour $PM_{2.5}$ is required for reporting areas with more than one qualifying monitoring site. These spatial averages are to be rounded to the nearest $0.1 \mu\text{g}/\text{m}^3$ as in (ii).

(v) **The annual 98th percentiles** are to be reported, by default, to one decimal place since the daily 24-hour $PM_{2.5}$ are reported to one decimal place.

- (vi) **The 3-year averages** of the annual 98th percentiles of the daily 24-hour $PM_{2.5}$ are to be reported as integers by rounding. 3-year averages with first decimal ≥ 0.5 are to be rounded upward, and with first decimal < 0.5 are to be rounded downward.

Rounding the 3-year average of the annual 98th percentiles

30.567 $\mu\text{g}/\text{m}^3$ becomes 31 $\mu\text{g}/\text{m}^3$

30.4699 $\mu\text{g}/\text{m}^3$ becomes 30 $\mu\text{g}/\text{m}^3$

- (vii) **Counting the number of exceedances** of the CWS targets is required in Sections 5 and 6 of GDAD. For this purpose, a daily 24-hour $PM_{2.5} \geq 30.5 \mu\text{g}/\text{m}^3$ is considered an exceedance, and a daily 24-hour $PM_{2.5} < 30.5 \mu\text{g}/\text{m}^3$ a non-exceedance. This is equivalent to first applying the rounding procedures discussed in (vi) and then comparing the resulting value (an integer) to the CWS target of 30 $\mu\text{g}/\text{m}^3$.

D.1.2 Ozone

- (i) **The 1-hour average ozone** concentrations (1-hour O_3) are to be reported as integers by rounding. 1-hour O_3 with first decimal ≥ 0.5 are to be rounded upward, and < 0.5 downward.

Rounding example for 1-hour O_3

55.577 ppb rounded to 56 ppb

55.479 $\mu\text{g}/\text{m}^3$ rounded to 55 ppb

- (ii) **The 8-hour average ozone** concentrations (8-hour O_3) calculated from the 1-hour ozone are to be reported to one decimal place by rounding. 8-hour O_3 with second decimal ≥ 0.05 are to be rounded upward, and < 0.05 downward.

Rounding example

65.567 ppb rounded to 65.6 ppb

65.4499 ppb rounded to 65.4 ppb

- (iii) **The annual 4th highest** of the daily maximum 8-hour O_3 are to be reported, by default, to one decimal place since the 8-hour ozone are reported to one decimal place.

- (iv) **The 3-year averages** of the annual 4th highest daily maximum 8-hour O_3 are to be reported as integers by rounding. 3-year averages with first decimal ≥ 0.5 are to be rounded upward, and with first decimal < 0.5 are to be rounded downward.

Rounding the 3-year average of the annual 4th highest

65.568 becomes 66 ppb

65.489 ppb becomes 65 ppb

- (v) **Counting the number of exceedances** of the CWS targets is required in Sections 5 and 6 of GDAD. For this purpose, a daily maximum 8-hour $O_3 \geq 65.5$ ppb is considered an exceedance and a daily maximum 8-hour $O_3 < 65.5$ ppb a non-exceedance. This is equivalent to first applying the rounding procedures discussed in (iv) and then comparing the resulting value (an integer) to the CWS target of 65 ppb.

D.2 DATA COMPLETENESS CRITERIA FOR DATA TO BE VALID

To ensure that the annual 98th percentile of the daily 24-hour (average) $PM_{2.5}$ and the annual 4th highest daily maximum 8-hour (average) O_3 for a given year are adequately representative of such levels, it is important that the daily 24-hour $PM_{2.5}$ and the daily maximum 8-hour O_3 be available for a minimum number of days. Similarly, a minimum number of 1-hour $PM_{2.5}$ and 1-hour O_3 should be available for obtaining representative daily 24-hour $PM_{2.5}$ and hourly 8-hour O_3 . The minimum number of data that have to be available for a corresponding level to be considered *valid* is known as the **data completeness criteria**. Valid data can be reported and used in subsequent calculations; unless otherwise noted, invalid data cannot.

This section specifies the data completeness criteria for the main $PM_{2.5}$ and ozone levels that are needed to arrive at the values of the 3-year averages to report. These criteria apply specifically for the purpose of reporting on the CWS. Also specified are the data completeness criteria for the daily spatial averaging of the daily 24-hour $PM_{2.5}$ and for the highest 4th highest of the daily maximum 8-hour O_3 for communities or reporting sub-areas (RSA) with multiple $PM_{2.5}$ and ozone CWS reporting stations. These data completeness criteria should be read in conjunction with Section D.1 on the number handling and rounding convention.

D.2.1 $PM_{2.5}$

- (i) **Daily 24-hour (average) $PM_{2.5}$.** In a calendar day (midnight to midnight), a total of 24 measurements of the 1-hour (average) $PM_{2.5}$ concentrations are possible from continuous monitors. A 24-hour $PM_{2.5}$ concentration from continuous monitors is considered valid if it is calculated from at least 75% of the 24 possible 1-hour measurements. The daily average will be the sum of the hourly concentrations divided by the number of 1-hour measurements. For a filter-based sampler, the 24-hour $PM_{2.5}$ is considered valid if the sampler was operated for a minimum of eighteen hours.
- (ii) **Multiple reporting stations.** In communities or RSA with multiple reporting stations, the daily 24-hour $PM_{2.5}$ from each station must be spatially averaged on a daily basis. This daily spatial average is considered acceptable if a valid daily 24-hour $PM_{2.5}$ is available from at least one station. That is, the daily spatial average is to be calculated based on whatever valid daily 24-hour $PM_{2.5}$ is available for that day, even if just a single one.
- (iii) **Annual 98th percentile.** An annual 98th percentile is considered valid if daily 24-hour $PM_{2.5}$ values are available for at least 75% of the days in **each** calendar quarter (i.e. January-March, April-June, July-September, October-December).
- (iv) **Annual 98th percentile when completeness criteria not satisfied.** The annual 98th percentile is to be calculated based on all available daily 24-hour $PM_{2.5}$ even when the data completeness criteria in (iii) is not satisfied. However, different rules apply depending on whether this 98th percentile is greater than or equal to $30.0 \mu\text{g}/\text{m}^3$ or less than $30.0 \mu\text{g}/\text{m}^3$.
 - a. If the calculated 98th percentile is $\geq 30.0 \mu\text{g}/\text{m}^3$, it is considered valid and **is to be** reported and used in the 3-year average with a footnote stating that the data completeness criteria was not satisfied.
 - b. If the calculated 98th percentile is $< 30.0 \mu\text{g}/\text{m}^3$, it is not considered valid and it will not be used in the 3-year average calculation.

- (v) **Annual 98th percentile for multiple CWS stations.** The criteria in (iii) and (iv) apply also to the 98th percentile of the daily spatially averaged 24-hour PM_{2.5}.
- (vi) **3-year average.** A 3-year average is considered valid and will be reported if it is calculated from at least two of the three possible years' annual 98th percentiles.
- (vii) **3-year average when 98th percentile criteria not satisfied.** If a 98th percentile is reported under (iv)-a, the obtained 3-year average will be reported with a note informing that for the identified 98th percentile(s), the data completeness criteria was not satisfied.
- (viii) **3-year average for multiple CWS stations.** The criteria in (vi) and (vii) apply also to the 98th percentile of the daily spatially averaged 24-hour PM_{2.5}.

D.2.2 Ozone

- (i) **8-hour (average) O₃.** 8-hour ozone levels are computed every hour and they are based on the 1-hour O₃ measurements obtained in the hour in question and the previous seven. An 8-hour O₃ level over a given 8-hour period is considered valid if it is calculated from at least 75% (or 6) of the eight 1-hour measurements over that period. In a calendar day, a total of twenty-four 8-hour ozone are possible.
- (ii) **Daily maximum 8-hour O₃.** The daily maximum 8-hour O₃ is the highest of the 24 possible 8-hour ozone in the calendar day. A daily maximum 8-hour O₃ is considered valid if there are at least 75% (or 18) of the 24 possible hourly 8-hour O₃.
- (iii) **Daily maximum 8-hour O₃ and criteria not satisfied.** If the criteria in (ii) is not satisfied, the daily maximum 8-hour O₃ from the available 8-hour O₃ is to be considered valid if it is greater than or equal to 65.0 ppb, otherwise it is not considered valid.
- (iv) **Annual 4th highest.** An annual 4th highest daily maximum 8-hour O₃ is considered valid if the daily maximum 8-hour O₃ are available for at least 75% of the days in the **combined** 2nd and 3rd calendar quarters (i.e. April to September).
- (v) **Annual 4th highest when completeness criteria not satisfied.** The annual 4th highest is to be calculated based on all available daily maximum 8-hour O₃ even when the data completeness criteria in (iv) is not satisfied. However, different rules apply depending on whether this 4th highest is greater than or equal to 65.5 ppb or less than 65.5 ppb.
 - a. If the calculated 4th highest value is ≥ 65.5 ppb, it is considered valid and **is to be** reported and used in the 3-year average with a footnote stating that the data completeness criteria was not satisfied.
 - b. If the calculated 4th highest value is < 65.5 ppb, it is not considered valid and it will not be used in the 3-year average calculation.
- (vi) **Annual 4th highest for multiple CWS stations.** In communities or RSA with multiple reporting stations, the 4th highest value to be used in the calculation of the 3-year average for the community or RSA is the highest of the 4th highest from each reporting station. These 4th highest station values are to be considered valid as per (iv) and (v).

- (vii) **3-year average.** A 3-year average is considered valid and will be reported if it is calculated from at least two of the three possible years' annual 4th highest.
- (viii) **3-year average when 4th highest criteria not satisfied.** If a 4th highest is reported under (v)-a, the calculated 3-year average will be reported with a footnote stating that for the identified 4th highest value(s), the data completeness criteria was not satisfied.

APPENDIX E – Monitoring and Reporting Working Group Members

Jurisdiction	Member
Active Members	
Co-Chairs	
Environment Canada – Environmental Protection Service	Carmelita Olivotto
Ontario – Ministry of the Environment	Gary Debrou
Members	
Alberta – Ministry of Alberta Environment	Long Fu
British Columbia – Ministry of Environment Lands and Parks	Robert Marsh
Canadian Electricity Association	Vickie Christie
Canadian Lung Association	Barbara MacKinnon
Canadian Public Health Association	Tim Lambert
Canadian Pulp and Paper Association	Tim Whitford
Environment Canada – Environmental Protection Service	Tom Dann
Environment Canada – Environmental Protection Service	Dennis Herod
Environment Canada – Environmental Protection Service	Kerri Timoffee
Environment Canada – Environmental Protection Service	Domenic Mignacca
Environment Canada – Meteorological Service of Canada	Marjorie Shepherd
Environment Canada – Meteorological Service of Canada	Maris Lusic
Environment Canada – Meteorological Service of Canada	Fred Conway
Greater Vancouver Regional District	Ken Stubbs
Health Canada	Barry Jessiman
Montreal Urban Community	Claude Gagnon
Manitoba - MC	Don Regehr
New Brunswick – Department of the Environment and Local Government	Rob Hughes
Newfoundland – Department of Environment	Geoff Dawe
Nova Scotia – Department of Environment	Michael Hingston
<u>Québec - Ministère du Développement durable, de l'Environnement et des Parcs</u>	Ghislain Jacques
Prince Edward Island – EPD	Todd Frasier
STOP	Bruce Walker
Corresponding Members	
Environment Canada – EP Atlantic	Gerry Ternan
Environment Canada – EP Ontario	Esther Bobet
Environment Canada – EP P&N	Frank Letchford
Environment Canada – EP P&Y	Morris Mennell
Environment Canada – EP Québec	Alain Gosselin
Environment Canada – Environmental Protection Service	Tom Furmanczyk
Environment Canada – Environmental Protection Service	Richard Turle
Environment Canada – MSC	Phil Blagden
Environment Canada – MSC Atlantic	David Waugh

Environment Canada – MSC Ontario	Carry Lillyman
Environment Canada – MSC Ontario	Heather Auld
Environment Canada – MSC P&N	Bill Hume
Environment Canada – MSC P&Y	Bill Taylor
Environment Canada – MSC P&Y	Bruce Thompson
Environment Canada – MSC Québec	Julie Dion
Consultant – ARMS Consulting	Wayne Draper

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