



Aboriginal Affairs and
Northern Development Canada

Affaires autochtones et
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Aboriginal Affairs and Northern Development Canada's Role as a Funder in First Nations Child and Family Services

Updated: May 2013



ROLES

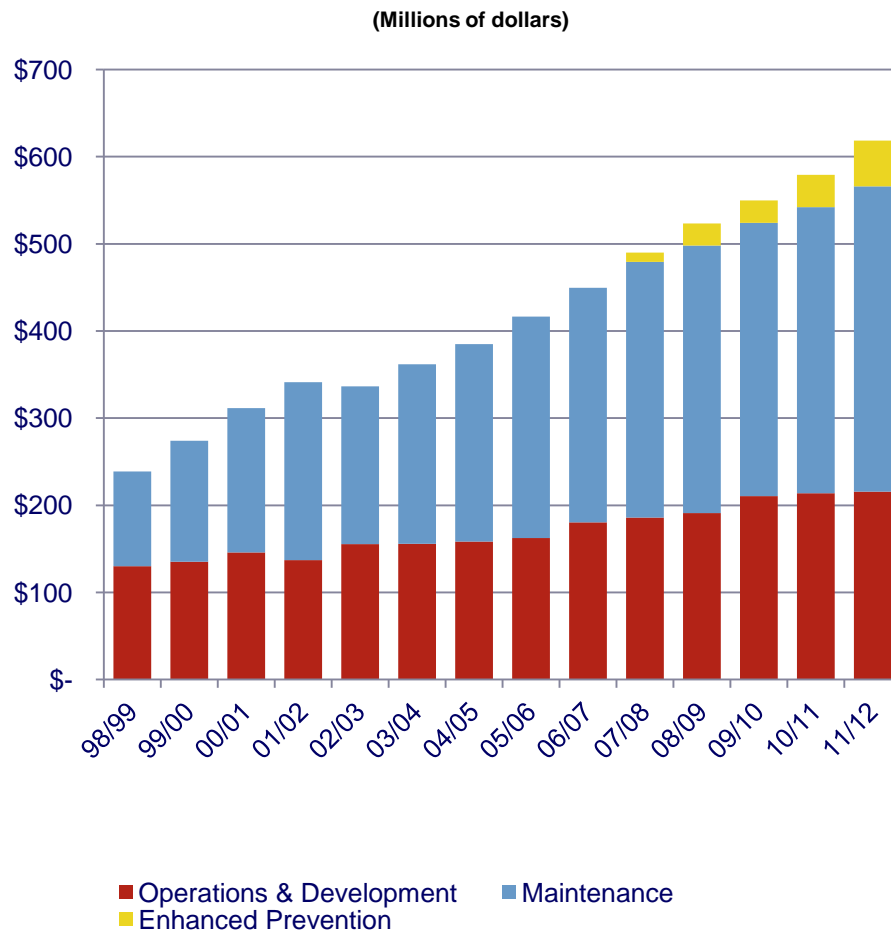
- All children are protected by provincial or territorial child welfare legislation, which is a matter of provincial or territorial jurisdiction. Provincial or territorial governments can delegate authority for Child and Family Services to First Nation service providers on reserve and are responsible for ensuring that they comply with the legislation and standards.
- [The First Nation Child and Family Services program](#) provides funding to those service providers who deliver culturally appropriate child and family services to First Nation children and families on reserve.
- AANDC provides funding to 105 First Nation agencies in the 10 provinces to deliver child and family services to children ordinarily resident on reserve.
- In areas where First Nation Child and Family Services agencies do not exist, AANDC funds services provided by provincial or territorial organizations.



Over the last 14 years federal funding has more than doubled

- In the early 1990s, AANDC funded 34 child welfare service providers on reserve.
- However, since 1998, AANDC has steadily increased funding to the provinces, Yukon and to more than 100 First Nation Child and Family Service agencies who are responsible under provincial or territorial law for the delivery of child and family services within their jurisdiction.
- AANDC funding to these service providers has more than doubled over the 14 years, from \$238 million in 1998-1999 to approximately \$618 million in 2011-2012.
- Funding in Ontario is provided through the *Ontario 1965 Welfare Agreement*, under which AANDC pays Ontario at a rate of approximately 92 per cent.
- Funding in Nunavut and the Northwest Territories is provided by the Department of Finance through transfer agreements with the territorial governments.

AANDC funding for First Nation Child and Family Services over time

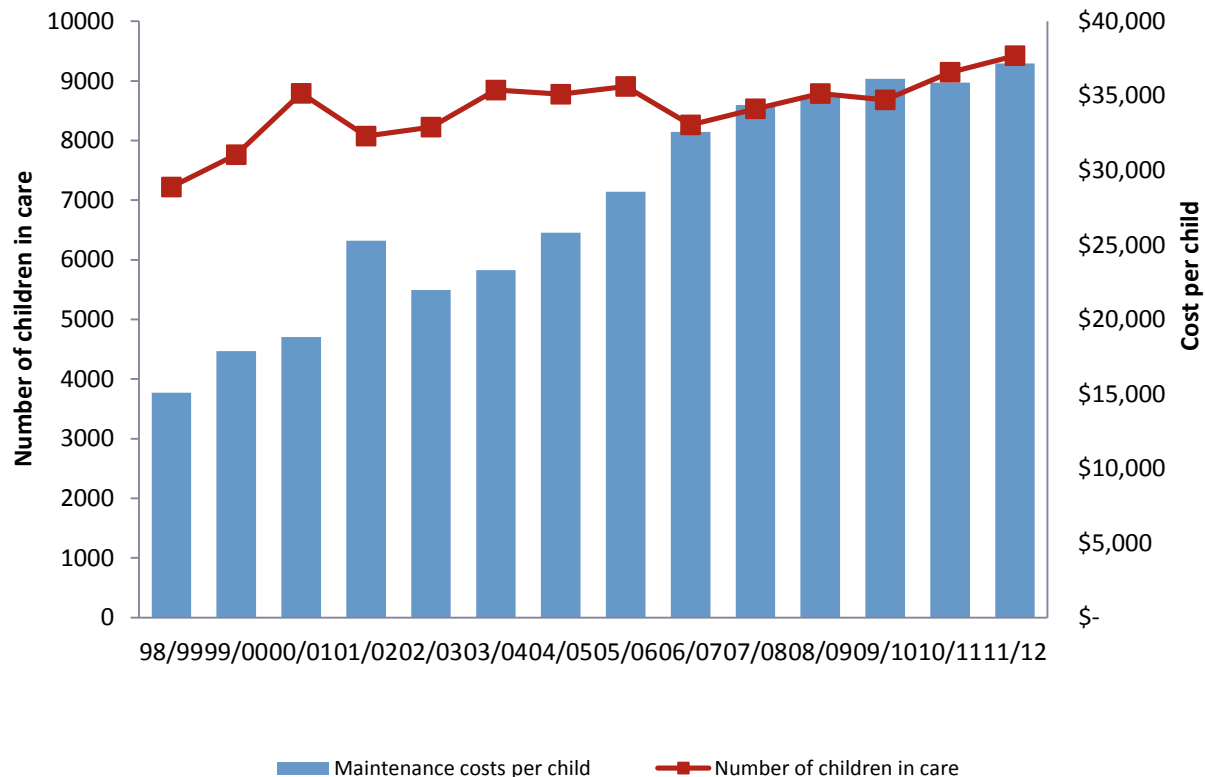




Shift in Funding Approach

- Despite the significant increase in funding from 1998 to the mid-2000s, the number of on reserve First Nation children in care remained relatively stable.
- The reason for this growth in funding was mainly due to the fact that maintenance costs per child had more than doubled since 1998-1999.
- This increase in maintenance costs was driven by: increases in the rates charged by the provinces; an increase in costs for, and the number of, special needs children in care; and greater reliance by agencies on institutional care.
- In light of these challenges and in alignment with changing provincial approaches, AANDC introduced a new approach to funding First Nation Child and Family Services on reserve: the Enhanced Prevention Focused Approach (EPFA).

Comparison of number of First Nation children in care and maintenance costs per child over time



* Children in care figures for 2011-2012 are still in the process of being validated and confirmed.



The Enhanced Prevention Focused Approach

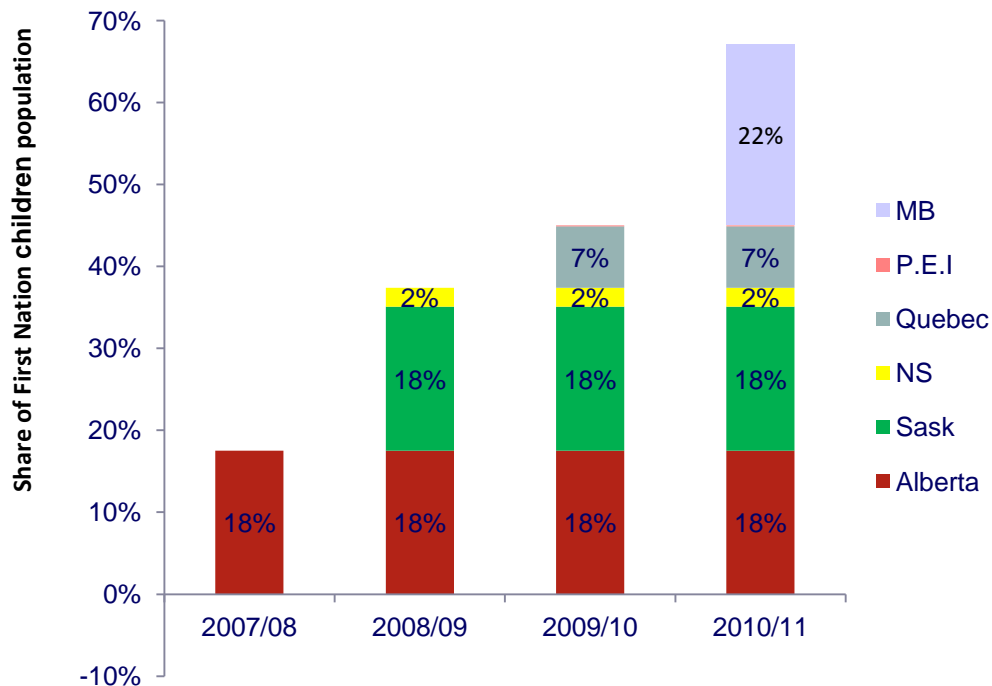
- Provinces began to shift to a greater emphasis on enhanced prevention in their own approaches to child and family services.
- In 2007, the federal government followed suit and looked at a new funding approach that would ensure enhanced prevention practices were brought to reserves.
- In 2007, AANDC, in conjunction with willing provincial and First Nation partners, started to roll out its new Enhanced Prevention Focused Approach on a province-by-province basis.

Today, the enhanced prevention model is underway in six provinces – Alberta, Saskatchewan, Nova Scotia, Quebec, PEI and Manitoba – reaching about 68 percent of First Nation children ordinarily resident on reserve across Canada. Under the six current frameworks, more than \$100 million in additional ongoing investments is now dedicated to the new approach on an annual basis.

- In addition to the new funding approach, AANDC also updated its authorities in 2007 to ensure that service providers were able to make use of culturally appropriate tools such as kinship care and post-adoption subsidies in accordance with child welfare legislation. Agencies/delivery organizations in all jurisdictions have access to these tools.

Percentage of First Nation on-reserve population covered by

New Enhanced Prevention Focused Approach





Early Results

The Alberta Experience

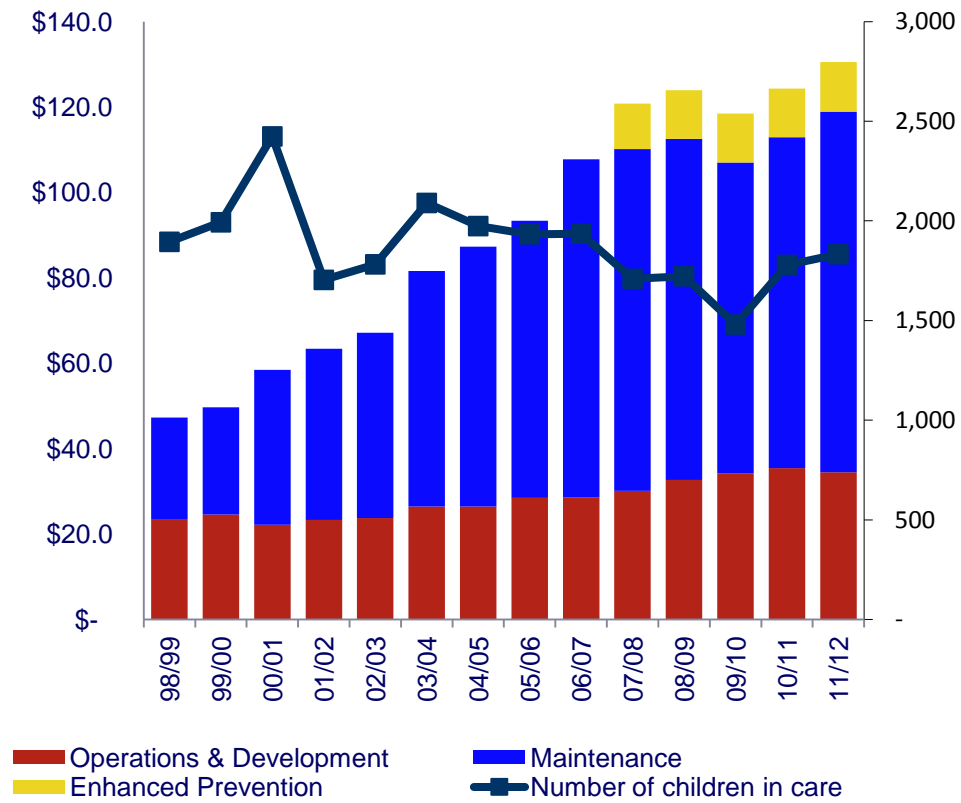
On April 27, 2007, AANDC announced the first [tripartite accountability framework](#) that allowed Canada to provide an investment of \$98.1 million over a five year period in Alberta.

Early indications from the province shows: a decrease in caseloads; an increase in families accessing family enhancement programming (prevention-focused services); a rise in permanent placements of children; and an increase in the use of kinship care.

The [Implementation Evaluation](#) of the Enhanced Prevention Focused Approach in Alberta for the First Nation Child and Family Services Program report confirms positive results, while at the same time, shows First Nation agencies need time to develop partnerships and enhance capacity.

AANDC Funding for First Nation Child and Family Services in Alberta

(Millions of dollars)



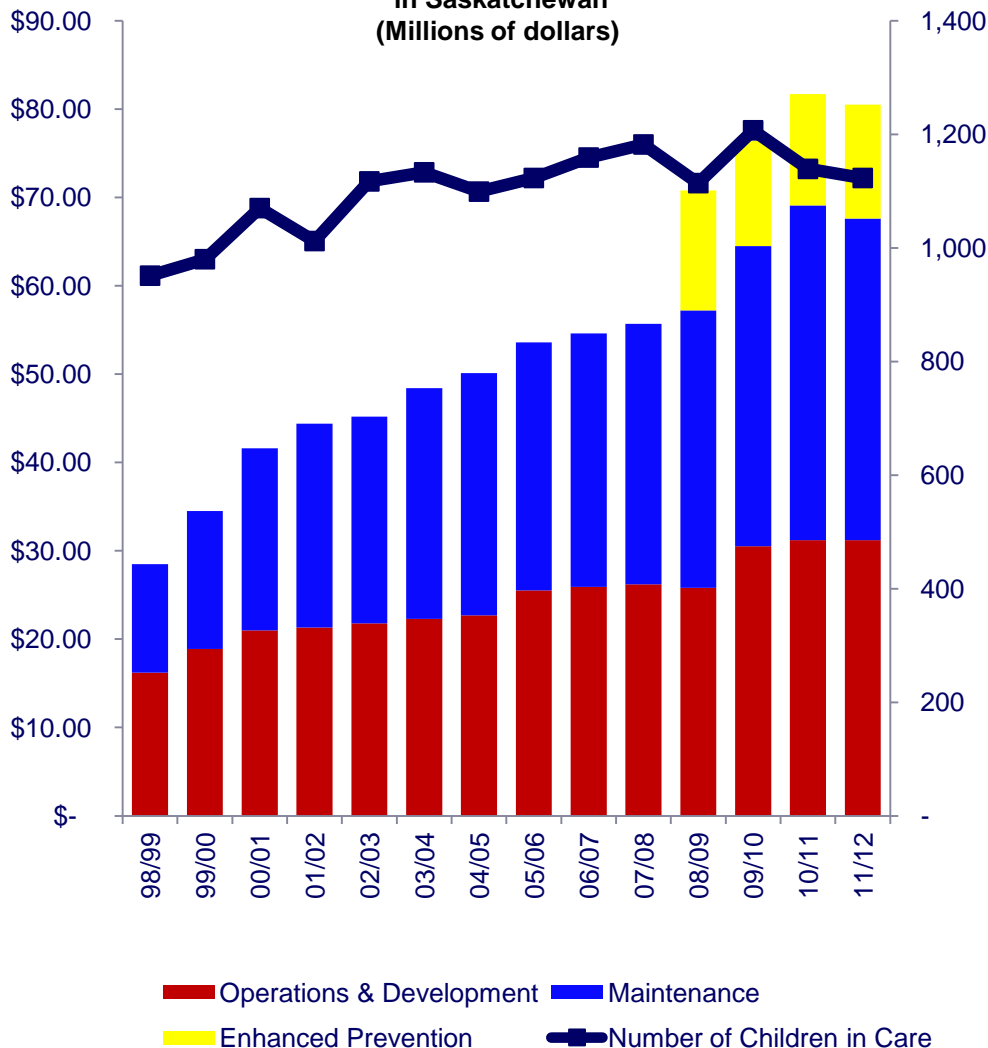


Early Results (Continued)

The Saskatchewan Experience

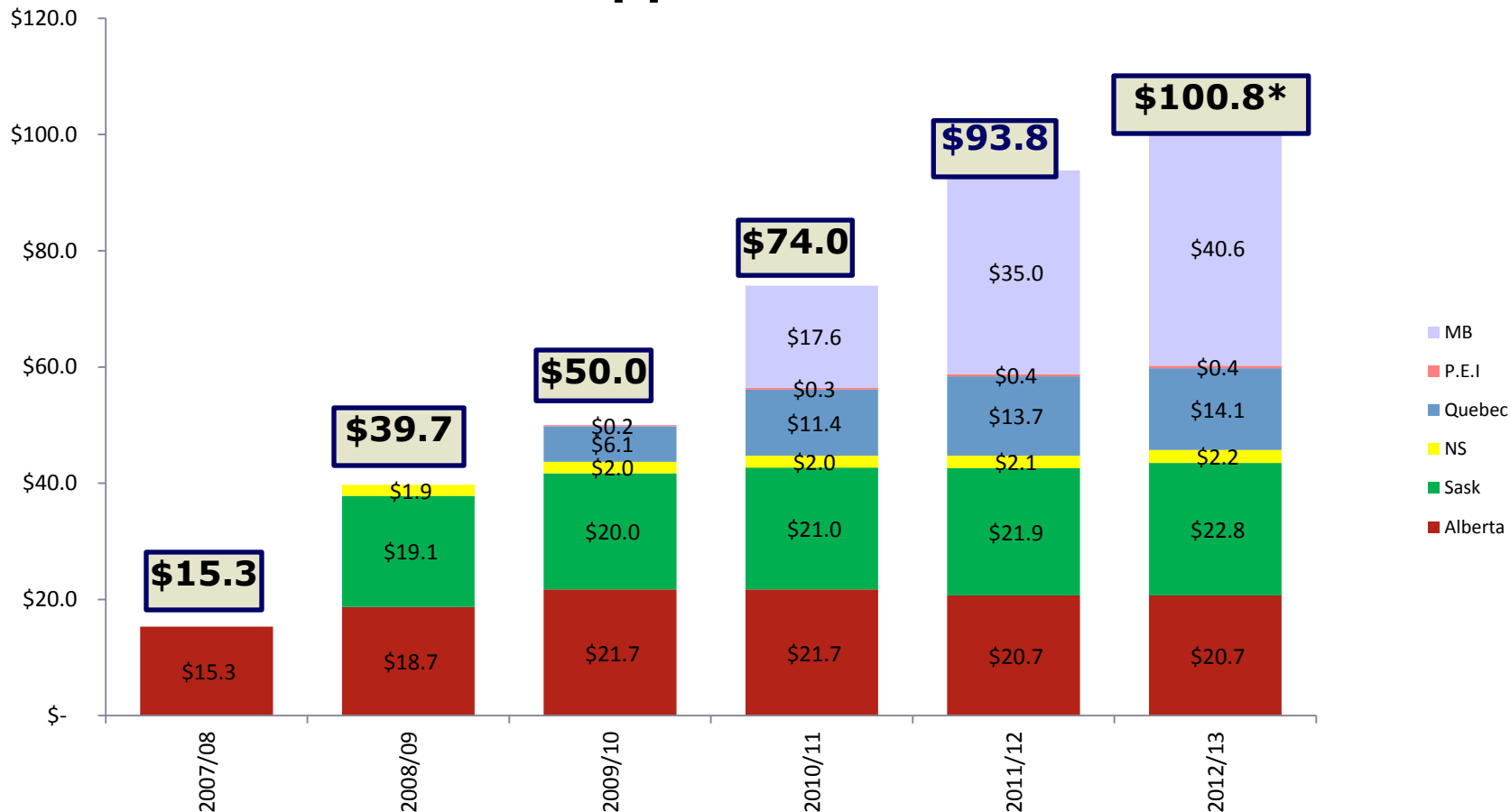
- In 2008, AANDC [announced](#) the [Tripartite Accountability Framework in Saskatchewan](#) to provide Saskatchewan with an investment of \$105 million over a five-year period.
- Statistics indicate an increase in kinship care (placement with immediate family or extended family members) from a single case in 2007-2008 to 476 in 2011-2012, and a decrease in the use of institutional care.
- This represents a substantial increase in kinship care placements (also known as Alternate Care in Saskatchewan), which support an increased sense of family in the form of culturally-appropriate placements.
- As results become available for the remaining four jurisdictions implementing the EPFA, it will be added to the [First Nation Child and Family Service Program](#) website.

AANDC Funding for First Nations Child and Family Services in Saskatchewan (Millions of dollars)





Total Incremental Funding under New Enhanced Prevention Focused Approach



***The amounts for 2012/13 are forecasted expenditures and may vary.**



Summary

- The welfare of all children, including First Nations children, is a priority of the Government of Canada.
- Funding under the First Nations Child and Family Services Program is provided according to several funding models across the country. Each model provides for the delivery of protection and prevention services to improve the safety and well-being of First Nation children on-reserve.
- As provinces have shifted to a greater emphasis on enhanced prevention in their own approaches, AANDC has moved forward with willing partners in taking concrete actions to implement an enhanced prevention approach to funding child and family services on reserve.
- AANDC continues to share lessons learned and remains willing to work with other jurisdictions as they shift their own approaches to enhanced prevention.



FNCFS Expenditures by Region

(In Thousands of Dollars)							
AANDC First Nations Child and Family Services Expenditures by Region							
Region		2006/2007	2007/2008	2008/2009	2009/2010	2010/2011	2011/2012
BC	A Based	37 688	49 782	52 095	50 354	52 544	56 665
	EPFA	0	0	0	0	0	0
AB	A Based	107 787	105 438	105 214	96 747	103 314	109 877
	EPFA	0	15 300	18 700	21 700	21 700	20 700
SK	A Based	54 614	55 725	51 839	56 571	60 961	58 951
	EPFA	0	0	19 100	20 000	21 000	21 900
MB	A Based	72 819	78 384	85 244	95 566	85 436	89 284
	EPFA	0	0	0	0	17 600	35 000
ON	A Based	104 087	102 966	104 338	114 352	116 246	119 067
	EPFA	0	0	0	0	0	0
QC	A Based	38 283	45 913	45 797	49 292	49 215	51 275
	EPFA	0	0	0	6 100	11 400	13 700
AT	A Based	25 933	28 119	29 954	27 938	28 936	31 322
	EPFA**	0	0	1 900	2 200	2 300	2 500
YK	A Based	8 283	8 264	8 887	8 819	8 400	8 400
	EPFA	0	0	0	0	0	0
All Regions	A Based	449 495	474 591	483 367	499 638	505 051	524 840
	EPFA	0	15 300	39 700	50 000	74 000	93 800
Total FNCFS		449 495	489 891	523 067	549 638	579 051	618 640

* Please note that these are contribution dollars only that go to direct service delivery for First Nations on reserve.

**These figures are for Nova Scotia and Prince Edward Island.

A-Based = Existing Funding prior to EPFA

EPFA = Enhanced Prevention Focused Approach