## CANADA

## BUDGET SPEECH

## DELIVERED BY

# HONOURABLE D. C. ABBOTT 

MINISTER OF FINANCE

MEMBER FOR ST. ANTOINE-WESTMOUNT

IN THE

HOUSE OF COMMONS

## MARCH 28, 1950



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# BUDGET SPEECH 

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HON. D. C. ABBOTT<br>MINISTER OF FINANCE

IN THE
HOUSE OF COMMONS, TUESTDAY,MARCH 28, 1950

## Hon. Douglas Abboit (Minister of Finance): I move: <br> That Mr. Speaker do now leave the chair for the house to go into committee of ways and means.

In proposing this annual motion and in opening my budget for the year upon which we are about to enter I begin as is customary by reporting to the house on the general economic situation in which we are operating, and upon the economic prospects for the coming. year.

## WORLD CONDITIONS

The three years 1946, 1947 and 1948 were years of active and expanding business and employment in almost every part of the world. The work' of physical, social and economic reconstruction not only created very high levels of employment and activity, but placed severe strains upon the available resources of manpower, equipment and materials in almost every country. These determined efforts to do so much in so short a time resulted in widespread shortages of various kinds and in open or suppressed inflation of varying degrees of intensity.

The year 1949 saw a considerable change in this balance of demand upon resources, and the improvements in output and in organization have lessened some, though not all of the economic difficulties with which the world is faced. In looking through the figures published by the United Nations I find that in those countries of Europe for which information is available the volume of production increased :about 10 per' cent:during 1949, and that output as a whole is nearly 20 per cent above 1937. In Canada industrial output in 1949 was about two per cent above 1948, but more than 70 per cent above the 1937 level. In passing, I may add that Canada's increase in production over pre-war levels is greater than that recorded for any other country.

These improvements in production have had their effect 'on price levels and inflationary pressures. The December 1949 price levels in most countries of western Europe were less than five per cent above December 1948. It should be added that conditions of suppressed inflation continue to be a danger in some countries; and in "most countries the effects of the September devaluations had not been fully reffected in their price levels by the end of December. Canadian wholesale price levels at the turn of the year were about two per cent below a year ago.

These increases in production have also resulted in a considerable improvement in the balance of payments position of western Europe as a whole. Over the past three years the current account deficits of ERP countries have been reduced from $\$ 7 \frac{1}{2}$ billion to just under $\$ 4$ billion, and their trading deficit with the dollar areas has been reduced from about $\$ 7$ billion to $\$ 3.8$ billion. This improvement in their total deficit has been the result of a five per cent increase in total imports and a 40 per cent increase in total exports, though in respect of the dollar areas the deficit has been reduced by a drop of one-third in imports and an increase of one-quarter in exports. Reductions in imports by European countries were made possible by their improvements in home production and hence their reduced need for the abnormal volume of imports which was essential just after the war; buit are also the result of deliberate administrative measures designed to keep their imports within the dollar resources that are available to them.

Hon. members will realize, of course, that while these improvements are very considerable, Europe still has a difficult road to traverse before viability at a tolerable level can be reached. Hon. members will also realize that, while we stand to benefit very substantially in the longer run by the restoration of a sound balance in world trade, in the
shorter run we shall have posed to us in Canada a number of difficult problems, and the adjustments that we may be required to make in our economy will not always be easy or entirely painless.

## CONDITIONS IN UNITED STATES

Canadian economic activity is heavily influenced by conditions throughout the world, but it is particularly influenced by economic conditions and prospects in the United States.
Economic activity in that country experienced a moderate setback during the spring and early summer of 1949, but recovered during the second half of the year. The decline in United States industrial production during the first half of the year amounted to about 16 per cent, and the later recovery regained about half of this lost ground. While we can never escape the effects of sustained changes in United States business conditions, it is evidence of the current strength of the Canadian economy that we were so little affected by the United States recession. Taking 1949 as a whole, United States industrial production declined about eight per cent and Canadian output advanced about two per cent.

I turn now to a general review of our external trade.

## EXTERNAL TRADE

Exports from Canada to all countries have been sustained at a high level throughout 1949. From a post-war low of about $\$ 2,300$ million at the end of 1946 exports increased steadily and rapidly until the annual rate reached $\$ 3,000$ million toward the end of 1948. During the furst eight months of 1949 there continued to be an upward trend and the peak twelve-month figure of $\$ 3,120$ million was reached in August. Since that month there has been some falling off and the exports for the twelve months ended February 28, 1950, were just under the $\$ 3$ billion mark.
There have, however, been some significant changes in the direction of our exports, and having regard to our exchange problem, these changes have been in a satisfactory direction. Exports to the United States, which reached a post-war low of just under $\$ 900$ million in 1946, climbed slowly through 1947 but very rapidly during 1948 to reach $\$ 1 \frac{1}{2}$ billion at the end of that year. They have remained at this level, with only minor fluctuations, for the past fifteen months.
This remarkable increase of $\$ 600$ million in our exports to the United States in three years has been spread over all our principal industries, but the chief contributors to the increase have been farm and livestock products, wood and paper products, farm machinery and equipment, and non-ferrous metals.
Exports to the United Kingdom were at an annual rate of $\$ 600$ million at the end of

1946; they climbed to $\$ 780$ million early in 1948; dropped back to $\$ 650$ million early in 1949; then recovered to about $\$ 700$ million, and have been fluctuating narrowly about that figure for the past eight months. There has been more variability in the pattern of our exports to the United Kingdom. We have sold them more grains and more base metals, but they have bought less animal products and less timber.
Exports to all other countries increased from $\$ 800$ million late in 1946 to about $\$ 1$ billion at the end of 1947 . Since then they have declined in an irregular pattern and are now at a rate of about $\$ 750$ million a year.

Taking the last two years as a whole, a fall in overseas exports of about $\$ 300$ million has been more than offset by an increase of $\$ 500$ million in our exports to the United States.

On the import side, it would be agreed, I think, by all groups in this house that Canada should welcome increased imports from our overseas customers. But such an increase, to be of a lasting nature, must be based upon supplying goods which we need and like at prices which are competitive with the supplies available to us from our own producers or from other countries. Ever since the war, and more recently as a part of our policy of meeting our own dollar problem, we have taken special measures to help our overseas suppliers to surmount the transitional diffculties of the post-war period; but we cannot continue these indefinitely, nor should we convert temporary devices into permanent policies. It continues, however, to be our policy to encourage as large an increase as possible in our overseas imports, within the framework of our international obligations.

As the house knows, imports into Canada increased rapidly from the $\$ 1 \frac{1}{2}$ billion figure in 1946 to $\$ 22$ billion at the end of 1947. This increase of a billion dollars in imports was in part a reflection of world wide price increases, in part a filling of the accumulated shortages of the war years, and in part the purchase of materials and equipment for incorporation in our heavy post-war capital investments. Largely as a result of our emergency import controls, imports were held at the $\$ 2 \frac{1}{2}$ billion level throughout 1948, and as these controls were relaxed the rate of import climbed slowly during 1949 to about $\$ 2^{\frac{3}{4}}$ billion. There has been little change in the rate of import during the past six months, and such change as is discernible has been slightly downward.

As a result of our emergency import controls our imports from the United States during 1948 were held to a level about $\$ 200$ million below 1947. With the progressive relaxation of these controls our annual rate
of United States imports has come back to within $\$ 25$ million of their earlier peak: Much of this increase has been in the field of capital goods and equipment which have been a necessary part of the continued capital investment program of Canadian industry.

Frankly we have been a little disappointed in the apparent inability of overseas countries to resume their traditional share of our import market during the past year. Late in 1946 our overseas imports were about $\$ 500$ million; they rose steadily to $\$ 860$ million early in 1949 , but from that point they have been drifting downward and are now at about $\$ 800$ million. "If our overseas friends could get back their traditional share of our import market, they would be earning an additional $\$ 200$ million a year with which to balance and eventually expand their consumption of Canadian products.

## EXCHANGE RATES

It is still too early for the world to have witnessed the full effect of the world-wide realignment of exchange rates which occurred Iast September. The immediate arithmetical implications of these currency devaluations, so 'far as we are concerned,' were to raise the cost of our imports from the United States by 10 per cent, to reduce to the United States the cost of our exports by 9 per cent, "to reduce the cost of our imports from most other countries by 24 per cent, and to raise the cost of our exports to most other countries by 31 per cent. At the same time United States exports would cost most other countries 44 per cent more, and relative prices between most of these other countries "would be unchanged.

Changes" in price relationships of this magnitude naturally set in motion all over the world a stream of price adjustments that is still going on. Some basic commodities traded in relatively free international marleets, such as the base metals, were adjusted almost immediately to the United States dollar price; many other prices have moved much more slowly, and some hardly at all. The general effect, however, has been to reduce very considerably the wide international price disparities which had been developing at an alarming rate during the three preceding years.

The effect on Canadian trade has already been noticeable : and is in a satisfactory 'direction. Notwithstanding the relaxation of many of our import controls, our imports from the United States have been declining for the past four months, and our exports have been increasing. In the four months November to February inclusive, our exports to the United States increased by nearly $\$ 60$ million as compared, with the same months a year ago, and our imports declined
by about $\$ 25$ million. That is, for these four months an adverse balance of trade of nearly $\$ 100$ million a year ago has been reduced to an adverse balance of ondy $\$ 15$ million.

In the same four months our exports to the United Kingdom declined by $\$ 20$ million, and our imports from the United Kingdom were down by $\$ 3$ million. Our overseas exports as a whole, however, were down by more than $\$ 100$ million in these four months, and our overseas imports down by $\$ 12$ million.

In a world where so many other factors are changing, one cannot isolate the effects of currency changes in any precise way, but I think that those which took place last fall should play a beneficial role in helping to correct the imbalance in the trading relationships between. North America and the rest of the world. 'I should emphasize, however, that currency changes alone and of themselves are no cure for lbasic problems of maladjustment. They can do little more than give time in which the more fundamental measures can be put to work. However, so far as Canada is concerned, it already seems clear that the action we took in September last has, under the conditions presently prevailing, improved our trading position.

As the house is aware, exports of gold are not included in our merchandise trade figures. Gold production, however, has recently been showing a steady and welcome increase each year, due to the combined stimulus of an improved supply of suitable labour, the emergency assistance payments and more recently the devaluation of the Canadian dollar. Last year total production amounted to $\$ 148$ million and most of that served to increase our exchange reserves.

## balance of payments

Apart from merchandise trade and gold production, there are of counse several other factors which enter into our international balance of payments on current and capital account, including tourist expenditures here and abroad, interest and dividend payments and receipts, freight charges and earnings, and various types of capital inflow and outflow. It is the combined effect of all these factors which account for the net change in our reserves of gold and United States dollars during the course of a year. I do not wish to anticipate the report of the foreign exchange control board for 1949 , which will be available in the very near future and will contain a detailed analysis of our balance of payments during the past year and of the factors accounting for the change in our reserve position. All I need say here is that our surplus on international current account according to preliminary estimates amounted to about $\$ 193$
million in 1949, a decline from the $\$ 450$ mil. lion surplus reported in 1948; and that in the capital account the features of note were total advances of $\$ 120$ million to the United Kingdom under the 1946 loan and a fairly substantial inflow of capital from the United States for direct investment, chiefly in connection with oil developments in western Canada. The end result of both current and capital transactions was a net increase of $\$ 119$ million in our exchange reserves, bringing them to a total of $\$ 1,117 \cdot 1$ million on December 31 last, as I reported early in January.

## exchange reserves

This represents a very substantial increase from the low point of $\$ 461$ million to which they had fallen in December, 1947,-a point so far below a safe margin that we had to secure approval from parliament for special emergency powers to control imports. These special measures were effective, and by the end of 1948 our reserves had recovered to $\$ 998$ million. In the light of this improvement we were able to make extensive relaxations in our import restrictions, one result of which was that our rate of accumulation of reserves in 1949 was more moderate. However, with the improvement of $\$ 119$ : million that did occur, I was able to announce early in February two further groups of relaxations to take effect April 1 and July 1 respectively. When these are in effect I estimate that we will have covered about half the road toward complete removal of the emergency import con' trols.

In the meantime our reserves have shown a further substantial increase. I shall be publishing the March 31 reserve figure sometime next week, but as we are now so close to the end of the month, I think I should depart from our usual practice of reporting the size of our reserves only after the end of each quarter and advise the house that at the close of business on Saturday last they had reached the figure of $\$ 1,204 \cdot 2$ million. This represents an increase during the present quarter of about $\$ 87$ million I should add, however, that a considerable part of the recent increase is accounted for by a rise in Canadian balances held by other governments. To the extent that these balances are abnormally high and will be subsequently reduced it means that some of our experts in coming months will be paid for out of these balances and will not bring in new receipts of excliange. To this extent our reserves at their current level include the proceeds of some future earnings which have in effect been received in advance. Moreover, the second quarter of the year is the season for heavy transfers of earnings on United States investments in Canada. Hon. members who have studied our monthly reserve figures will recall that last year our
reserves dropped by $\$ 90$ million during April and May. Unless some unforeseen developments occur, I expect that our reserves may show a similar decline during the next two or three months. However, I would not, of course, venture to make any prediction in respect to the probable net change in our reserves for the new fiscal year as a whole.

## EMPLOYMENT AND INCOME

As is customary on these occasions, I shall table at the conclusion of my remarks and ask to have printed as an appendix to today's Hansard the usual white paper which puts into convenient form all the more important economic and financial statistics. Accompanying these tables will be found brief explanatory notes and comments. It is not my intention to burden the house by reciting many of these facts and figures. I shall try only to give ai broad and general picture. I do, however, urge hon. members to study the white paper carefully.
The latest estimate published by the dominion Sbureau of statistics over the week end shows Canadian farm cash income in 1949 to have been almost identical with the all-time record reached in 1948, which in turn was twenty-five per cent above 1947. Lower returns on dairy products, poultry products and furs were offset by increased returns on grains and livestock. Earlier estimates of net farm income for 1949, which are given in the white paper, show a moderate decline from 1948. The production of the fisheries was well maintained. Despite export marketing difficulties for some types of fish, returns to fishermen in 1949 were satisfactory, domestic demand being particularly good throughout the year. In those lines of production where our farmers and fishermen rely primarily on overseas markets the outlook for 1950 is less certain, but I would like to remind hon. members that our markets on this side of the Atlantic have increased greatly in recent years, and can, I think, be still further developed, especially for high quality products.

Employment in Canada has continued at a high level. The trend of industrial employment continued upward during 1949 until August or September; since then it has been moderately downward. The latest available figures for industrial employment, which are for January, show a decline of one per cent from a year ago. This, however, is a general average, and conceals a number of divergent trends in the components of the general index. For example, employment in logging and in the agricultural implement industry is down much more than the average; but in mining, in construction work, and in the trade and service occupations it is considerably higher than a year ago.

Total labour income, in spite of the one per cent fall in employment, has continued to increase, and its monthly rate at the end of the year was about five per cent above the same months a year earlier. Average weekly wages rose about three per cent during the year, while the cost of living advanced barely one per cent.

While the decline in employment as a whole has been small, the increase in unemploym nt has been greater, due, of course, to the fact that the total labour force continues to grow. The outlook for 1950 seems to be that the volume of employment will increase moderately, but it possible that it may not catch up with growth in total labour supply.

Total unemployment, even at its seasonal peak, has not been large, judged by normal and usual conditions in this country. It has, however, peén uneven in its regional incidence.

The largest single element in the past winter's unemployment has been the sharp decline in woods operations associated with the policy of the principal pulp and paper companies in reducing their heavy pulpwood inventories. Other pools of unemployment have been created by decline of particular export markets.

The marketing prospects for our pulp and paper industry appear to be good, and if these are maintained I would expect the woods operations next winter to be at a normal level. We shall continue to give all the help we can in finding markets for such other commodities as may from time to time find their markets upset.

## role of central government

I want to make it clear, however, that the central government cannot and should not attempt to assume responsibility for all these regional problems. In my mind the proper role of the central government in our federal state is fourfold. First, through its fiscal and g neral policies it should endeavour to create a favourable climate for healthy economic expansion and development. Second, it should: have careful regard in planning its own operations for the best timing and the best placing of its capital and developmental expenditures." Third, it should recognize a special responsibility for the promotion and development of our basic primary industries and other industries of a national significance. Fourth, it should be ready to co-operate actively with provincial governments, and through the provincial governments... with municipalities, in meeting regional problems that threaten nation wide economic. repercussions.
There have been times in the past when differences of view between the federal and provincial governments have received a kind
of publicity which has led the general public to overlook, or at least to underestimate, the rery large amount of practical day to day cooperation between the two levels of government. There is a great deal of this working together, and we are ready, in all appropriate circumstances, to extend this friendly collaboration.

With particular reference to the current situation I should remind the house that in preparing our estimates for construction projects we have deliberately been severe in cutting down requests for new construction, because in most parts of Canada building is fully employed on private projects. But where we have evidence that building labour will be available we have applied less severe tests to departmental requests for new construction.

The amendments to the Unemployment Insurance Act recently enacted will not only relieve distress but will sustain purchasing power and thus the general level of business activity, in many of the regions where difficulties were encountered this winter.
The consensus of informed views about the outlook for 1950 is that employment, output and price levels in both Canada and the United States will show no great change from 1949.. The balance of probabilities for Canada indicates a moderate increase in the domestic and United States demand for our products; offset in part by a reduction in overseas demands, with prices tending slightly downward, and employment slightly upward.

A minister of finạnce must always remind the house that forecasts of this nature are beset, with uncertainties. But under our parliamentary system, where both programs of expenditure and programs of revenue must be presented and approved in advance for a specified twelve monthis period, such estimates of the future have to be made. To some extent. our expenditures, and to a much greater extent our revenues, will fluctuate with expanding or contracting business activity and with rising or falling prices.

However difficult, forecasts must be made. My forecast and my fiscal program for 195051 are based on the expectation of sustained high levels of production and employment, and can be summed up simply in an estimate that the gross national product; which is in fact the economic tax base, will be about one or two per cent higher in 1950 than in 1949.

## GOVERNIMENT ACCOUNTS: 1949-50

In turning to review our revenue and expenditure for the fiscal year now closing and to forecast revenue and expenditure for next year, may I again call the attention of
hon. members to the detailed accounts provided in the white paper to which I have referred.

A year ago I forecast for the current fiscal year expenditure of $\$ 2,390$ million and revenue, after tax changes, of $\$ 2,477$ million, leaving a prospective surplus of $\$ 87$ million. In re-introducing the budget measures on October 20 last I revised the expenditure figure to $\$ 2,460$ million, including in it in this case the Newfoundland debt we had taken over, and I revised upwards the forecast of revenue, setting it at $\$ 2,545$ million, after taking into account the small additional tax changes then proposed. This left practically unchanged my earlier forecast of the budgetary surplus. We have not yet reached the end of our year, and on the expenditure side in particular it is always difficult to estimate the payments to be made during the closing weeks. It now appears, however, that actual expenditures for the year will be about $\$ 2,438$ million-about one per cent less than our last forecast-and revenue about $\$ 2,549$ million-just a shade more than our October estimate. On this basis our budgetary surplus should be about $\$ 111$ million: It is possible, however, that the actual out-turn when all the accounts are closed may differ slightly from this, but not by very much. In operations of the magnitude and complexity of the government's financial activities, an error amounting to only about one per cent of our expenditure appears to me to reflect exceedingly accurate estimating.
On the revenue side, the notable feature is still the remarkable buoyancy in our direct taxes, notwithstanding the successive reductions in rates that have been made. Direct taxes accounted for half our total revenue, and a large part of the indirect taxes that provide forty per cent of our revenue is levied upon things the purchase of which is usually some evidence of ability, as well as willingness, to pay.
Our non-tax revenue continues high. The post office is paying its way, when we include the wartime increase made in letter rates, and I hope that we can continue to cover the growing cost of postal services by charges for them. It supplies some free services to other departments, of course, and service of some kinds below estimated cost, but on the other hand the post office is not charged for its office accommodation nor for certain services such as those of our accounting and disbursing officers. In due course I would hope we can arrange that it will be charged with all proper expenses of its operations, that it will charge other departments for mail services, and that it will be able to show a modest surplus on a commercial basis of accounting.

We have continued this year to benefit from some abnormal post-war special receipts and credits, though now on a relatively modest scale, the total of this category being about $\$ 60$ million. The chief components of this figure are $\$ 18$ million from the sale of surplus crown assets, $\$ 16$ million recovered on war contract settlements, and about $\$ 9$ million in payments by European governments in settlement for supplies provided by the military authorities to the civil populations at the end of the war. We can still expect some receipts next year under these headings, but on a diminishing scale.

On the expenditure side, the most notable features have been the increased expenditures for social security on the one hand and national security on the other. The increase in social security-chiefiy family allowances and old age pensions-was about $\$ 62$ million; and the increase in national defence and defence research was $\$ 110$ million. Newfoundland, too, added materially to our expenditures-as was evident from the $\$ 55$ million provided in special supplementary estimates to extend our services to Newfoundland, and a non-recurring charge of $\$ 62$ million to cover the assumption of the major portion of the former Newfoundland debt. There was another large non-recurring item in our expenditures represented by the net charge to our premium, discount and exchange account resulting from the revalution of currencies and representing the decreased Canadian dollar value of our sterling obligations, the increased Canadian dollar value of our United States dollar obligations, and the increased Canadian dollar value of our holdings of gold and United States dollar balances.

Offsetting these major increases in expenditures that I have noted were a number of reductions in those items which arose out of the war, notably certain types of noncontinuing payments to veterans, payments of subsidies of various kinds, and various administrative costs for temporary post-war organizations.
In addition to these major changes in our expenditures this year as compared with previous years, there was a wide variety of minor increases representing, on the one hand, higher costs due to the rise in salary, wage and price levels, and, on the other, expansion in various government services. I will not attempt at this stage to comment in any detail upon these, but the combined effect of these factors can be noted in the detailed statements of expenditures given in the white paper.
As usual, I should call the attention of the house not only to our budgetary surplus but also to the non-cash items in our
revenue and expenditure and to the nonincome or extra-budgetary receipts, and disbursements, apart.from security transactions, that must be taken into account in order to appraise our over-all cash position. In the past year we have had more than the usual amount of budgetary charges which did not involve cash expenditures, and consequently when we adjust our budgetary surplus for: purely áccounting items-such as the assumption of the Newfoundland debt, the revaluation of our assets and liabilities which are expressed in other currencies and the addition to our general reserve against active assets-we find that we have a cash surplus of $\$ 287$ million as compared with the budgetary surplus of $\$ 111$ million. To this we should add other receipts that do not constitute revenue, such as the increases in the Fust accounts, for the payment of annuities und pensions," and the increases in various other accounts on our books that we cannot treat as revenue. We must, also take into account the repayments of loans and advances that have previously been made. These various receipts have added another $\$ 200$ million to our cash. On the other hand, we must take into account heeavy disbursements this year that do not appear on our books as expenditures. The largest of these has been the advances to the foreign exchange control board to acquire : gold or United States dollars, which have amounted to $\$ 160$ million. We have also disbursed $\$ 104$ million in loans to the United Kingdom and other governments abroad, after taking into account repayments that we have received from such governments on other loans. We have also made substantial loans to the Central Mortgage and Housing Corporation and under the Veterans Land Act for housing and settlement purposes. Adding these and various small additional items of a similar character, we get a total of cash disbursements other than budgetary expenditures of $\$ 420$ million. This leaves a cash surplus of $\$ 67$ million, apart from security transactions. This year the net sales of securities out of our securities investment account,: the account through which we employ our surplus cash balances, have totalled $\$ 430$ million. Adding this to the $\$ 67$ million cash surplus that I have just mentioned, we have a total of $\$ 497$ million available to reduce outstanding public debt: Actually we used $\$ 486$ million for this purpose, the remaining $\$ 11$ million being our estimated increase in cash balances, at the end of the year.

## FINANCING OPERATIONS

In my budget address of October 20 last I outlined most of the major transactions in what has been a notable record of financing
during the present fiscal year, and here I. need only finish that outline and summarize the results for the year as a whole.
At that time I referred to the campaign just beginning for the sale of the fourth series of Canada savings bonds. That campaign proved highly successful; to date approximately one million buyers have purchased a total of $\$ 304$ million of this fourth series. I wish again to pay my tribute to the splendid work which has been done both by voluntary and professional workers in promoting the sale of these bonds.
On March 1 this year three separate transactions took place. An issue of $\$ 550$ million of $\frac{8}{4}$ per cent six months treasury notes was sold at par to the Bank of Canada to refund a similar issuie maturing on that date. : On the same date a $\$ 325$ million issue sold in 1948 and held very largely . by the banking system became due and was refunded by an issue of $\$ 325$ million 3 -year $1 \frac{1}{2}$ per cent bonds sold at 99.30 to yield 1-74. per cent, per annum. Also on March 1 a new issue of $\$ 100$ milion of six, months deposit certificates bearing interest at $\frac{3}{4}$ of one per cent per annum was sold to the chartered banks at par.

The results of our financial operations and of certain other factors on our funded debt for the fiscal year as a whole may be summarized as follows:

1) Our funded debt payable in sterling increased during the year by a net amount of $\$ 52.6$ million as a result of the assumption of certain Newfoundland sterling indebtedness in accordance with the terms of union offset in part by the effect of the revaluation of sterling.
2. Our direct funded debt payable in United States funds increased by $\$ 100$ million because of the sale of a new issue in New York to retire C.N.R.' and national harbours board obligations which were guaranteed by the government of Canada-a flotation incidentally, which, as hon members will recall, set a new record for Canada's credit in the United States market. The Canadian dollar equivalent of our funded debt payable in United States funds increased a further $\$ 39.8$ million due to the revaluation of the Canadian dollar.
3. Finally, in regard to our funded debt payable in Canada, the amount of our obligations, including refundable taxes, which matured or were called during the year was no less than $\$ 3,137 \cdot 4$ million. We met $\$ 2,213: 3$ million of this amount by refunding or conversion into new issues, $\$ 338 \cdot 2$ million from the proceeds of new borrowing in the form of Canada savings bonds and deposit
certificates, and $\$ 430$ million from the proceeds of sales of securities from securities investment account. Another $\$ 100$ million in Canadian funds, not included in the cash surplus referred to above, was available from the proceeds of our issue in New Yorls. The remaining cash required, $\$ 55 \cdot 9$ million, came from our cash surplus.

While I am on this subject, perhaps I may be permitted to deal with our probable financing requirements for the new fiscal year. As will be apparent from what I have to say later, I expect that we shall be able again next year to malre some modest reduction in our funded debt from available cash resources but this reduction will certainly be much smaller than that effected this year. However, during the year there will become due or payable in Canada funded debt in the aggregate principal amount of . $\$ 2,414 \cdot 1$ million.

Yesterday I made a public announcement to the effect that the government proposed to call for prior redemption on June 15, 1950, the first victory loan 3 per cent bonds which mature on June 15, 1951, and also on June 1, 1950 , an issue of 3 per cent bonds sold in 1935 which mature on June 1, 1955. The amount required to pay off these called issues is approximately $\$ 745$ million, and our cash resources will $n c t$, of course, be adequate for that purpose wichout a refunding loan. For that reason a new issue will be announced shortly before the time for payment of the called issues. It is expected that the new issue will include some longer term bonds suitable for general public investment as well as a substantial amount of short term bonds. This operation will result in a further reduction in the cost of interest on the public debt. Perhaps I should not let this occasion pass without again reminding all those who bought bonds during the war in such large numbers to examine their holdings and if they find they have any first victory loan bonds, make sure to turn them in on the call date, June 15 next, and thereby avoid any loss of interest.
forecast of revenue and expenditure, 1050-51
My forecast of our prospective revenue and expenditure for the new fiscal year is based on the expectations I noted earlier-that in general our national employment and income will be sustained at approximately the present level and that there will be a slight fall in average prices, more than offset by a slight increase in the volume of our production. Should conditions be better than this-as they could be if everything goes well-my forecast will be more than realized. Should economic conditions deteriorate, as they
could, our revenue will fall off and our expenditure increase, as compared with the figures I am now putting forward.

In the light of what I have said, I expect that our present tax laws and other sources of revenue would produce in the next fiscal year a total revenue of about $\$ 2,430$ million. For the convenience of hon. members and others, I have had prepared the usual table, comparing present forecasts with the figure for the year just closing, and I ask leave that this table be printed in Hansard at this point.

## Forecast of Revenue

(Before tax changes)
Fiscal year Fiscal year
1950-51 $1949-50$
(Forecast) (Actual-
preliminary)

|  | (In millions of dollars) |  |
| :---: | :---: | :---: |
| Customs import duties | \$225.0 | \$229-0 |
| Excise duties | $213 \cdot 0$ | $215 \cdot 5$ |
| Sales taxes (net) | 400.0 | 404.1 |
| Other excise taxes | $153 \cdot 0$ | $163 \cdot 9$ |
| Income taxes |  |  |
| Individuals | $530 \cdot 0$ | $611 \cdot 5$ |
| Corporations | $580 \cdot 0$ | $586 \cdot 5$ |
| Interest, dividends, etc | $46 \cdot 0$ | $45 \cdot 5$ |
| Excess profits taxes |  | -2.5 |
| Succession duties | $29 \cdot 0$ | $28 \cdot 5$ |
| Miscellaneous taxes | $4 \cdot 0$ | $4 \cdot 0$ |
| Total tax revenue | 2180.0 | $2286 \cdot 0$ |
| Non-tax revenue | $200 \cdot 0$ | $203 \cdot 0$ |
| Total ordinary revenue | $2380 \cdot 0$ | $2489 \cdot 0$ |
| Special receipts and credits | $50 \cdot 0$ | $59 \cdot 6$ |
| Grand total revenue ...... | $2430 \cdot 0$ | 2548:6 |

I should like to emphasize that our tax structure now is such that it is very sensitive to changes in employment and incomes, and relatively modest changes in these can have a more than proportionate effect upon our revenue.

The government became aware several months ago of these revenue prospects and of the desirability of keeping our expenditures this next year within the total revenue that we could foresee in the economic conditions I have described. We decided that we should plan to do this, and that, except in the event of a deterioration of economic conditions or an unexpected emergency, wè should hold our expenditure in the coming year down to approximately $\$ 2,400$ million. Consequently the treasury board, at the cabinet's direction, made substantial reductions in the estimates submitted by various departments, particularly those involving construction or the expansion of activities not of an urgent or highly productive nature. As a result, the main estimates, laid before the house on February 24 were held down to a total of about $\$ 2,309$ million, despite the increase in costs of
social security and defence and the expenditures required for federal services in Newfoundland. Moreover, we propose to continue this same policy in considering supplementary estimates, unless a major change in the economic outlook occurs. However, we must anticipate, some supplementary and further supplementary estimates, including substantial amounts for the 1950. deficits of the Canadian National. Railways and Trans-Canada Air Lines. In addition, I would expect to make some provision in our accounts for reserves against our active assets and for contingent benefits under the Veterans Land Act. On the other hand we may expect some short-fall of expenditures below the limits provided in appropriation votes, but this is likely to be lower than in recent years, due to the outlook for more stable economic conditions and to the pressure put on the departments to keep, estimates down to the minimum practicable amounts. All in all,' I think we can reasonably expect to keep our expenditures in this new fiscal year to a total of about $\$ 2,410$ million. On this basis our budget surplus should amount to around $\$ 20$ million.
In so far as our prospective cash position is concerned, we must take into account noncash items in revenue and expenditure and other cash receipts and disbursements. After adjusting our probable revenue and expenditure for non-cash items I believe we can expect a cash surplus somewhat higher than the budgetary surplus. To.this we should add cash receipts in annuity, pension, and similar trust funds', and various deferred credits and suspense accounts.' Taking all these items together we should have something in excess of $\$ 200$ million dollars in cash over and above that required for cash expenditures.
Against this we must set our disbursements other than budgetary expenditure and redemption of 'our own securities. We shall probably require something over $\$ 100$ million for housing loans and investments, including the married quarters program for the armed services, and nearly $\$ 30$ million for Veterans. Land Act loans. There will, I expect, be other minor loans and investments. There remains to be drawn $\$ 85$ : million under the United Kingdom. loan agreement, but drawings on this loan will be offset in part by repayments on loans previously made to the United Kingdom and other governments abroad: ' On the whole, I would expect that our total cash disbursements would about balance with our total cash requirements for all purposes-apart from the sale, purchase, or redemption of our own securities, and apart from possible advances to or repayments by the foreign exchange control board because of changes in the size of our exchange
reserves. As. I have already indicated, it is impossible to forecast with any assurance whether our exchange reserves will increase or decrease by a significant amount and therefore whether we shall need to advance further Canadian funds to buy exchange, or can expect repayments on advances outstanding. On the whole I would not expect at present a movement in either direction large enough to affect our cash requirements to any important degree.

## CONTINUING LEVEL OF.EXPENDITURE

Our efforts to hold expenditures this coming year to the level I have described, despite the increases necessary for the social security legislation of last year and for defence, have caused me to realize that. we must now expect for some time to have budgets as large as this one-that we must cope somehow with a continuing level of expenditure of $\$ 2,400$ million, even in the absence of large scale economic difficulties or widespread unemployment. Our special post-war demobilization and transitional expenditures are now almost all behind us; we can expect a tapering off of some of the remaining payments for ,the veterans program and some of the other, items which we have labelled "Terminable Services" in the estimates, but these we must expect to be offset.by. increases in other services required in normal times, particularly those on the development of " natural resources. In years when economic conditions are adverse; we must expect not only lower revenues but higher expenditures to assist in overcoming these economic difficulties and to maintain satisfactory levels of employment and income. In good years we can hope to avoid such special expenditures and have buoyant rev-enues-but.I doubt if the public or this House of Commons will really wish government services or activities to be reduced in years of prosperity to the degree necessary to get our expenditures much below this level of $\$ 2,400$ million. If we get a substantial improvement in the international situation we may expect a reduction in defence costs that will materially lighten the burden on the budget, but it would be a bold man who would predict this with any confidence now.

Our union with. Newfoundland has been warmly welcomed in every part of the country, and I am confident that the mutual advantages of this union will be demonstrated with increasing force as each year passes. But I think it is fair to remind the house that during the past year and over the next few years the accession of Newfoundland to Canada has imposed and will continue to impose a considerable net burden on the federal treasury. We share with our fellow citizens in Newfoundland a great confidence in their future, but in the meantime the social
and developmental costs to be borne or shared by the central government will involve large net financial outlays.

Payments to provinces for statutory subsidies and compensation under the tax rental agreements totalled $\$ 104$ million in the current fiscal year; and for the remaining term of these agreements the annual payments to the provinces concerned will be even larger than this year, whether or not any downturn in economic activity should occur in the next year or two. As already announced, there will be another conference with the provinces this fall, and whatever may be the eventual outcome of that conference, I think it is fair to assume that its decisions will not result in a lessening of the net burden on the federal budget.

Naturally we hope to reduce expenditures by improved efficiency in operation and by economies in administration. We have been making good progress in this direction in recent years in many of our departmentsquietly but effectively. Since it has been accompanied in many cases by an expansion in the work of the department or unit concerned, it is frequently not evident from the figures. We are pressing ahead further with this work, and building up a corps of efficient operating and administrative officers. But we should not delude ourselves with the belief that we can significantly alter the scale of the budget in this way. Our civilian payroll is only about $\$ 310$ million a year out of total expenditures of $\$ 2,400$ million, or about 12 cents out of every dollar spent. The other 88 cents goes either for transfer payments or is paid for goods and outside services. It is only by reducing government activities or social security payments that any major reductions can be made.

## REASONS FOR EXPENDITURES

This is an important and serious conclusion. We should realize how this situation has come about. Mainly it has been by reason of war and the danger of future war. Our huge debt service is almost entirely a legacy of war. We have a heavy continuing charge for pensions and other provision for war veterans, and expenditures on defence now total $\$ 425$ million. All told, then, we must provide something over a billion dollars a year because of past wars or the need to prevent future war. This huge outlay from which we get no tangible return is unfortunate-but let us remember that this, in addition to the blood and treasure expended in the past, is the price we pay for the personal freedom, the civil liberties, the democratic politics and the economic prosperity that we enjoy as part of the western world.

The second major category of expenditure that has brought us to budgets of this size is
social security payments-old age pensions, family allowances, and unemployment insurance, as well as other smaller items. For these three huge programs we are having to provide $\$ 457$ milion next year. I need hardly point out that this house and those parties to which its members belong stoutly uphold the need for old age pensions on at least the present scale and we must, of course, make adequate pro-vi-ion for the unemployed.

Our family allowances, though costly because of the huge numbers involved, are among the most constructive forms of social security; for they provide improved opportunities for health and education for the children of our country. We can expect in future years to gain material benefits from the better citizens this program makes possible.

Apart from these costs of defence and social - security, there is a great variety of services provided to business and the public, on which we spend hundreds of millions each year but which are demanded just as are the services of business itself-the post offee, the canals, the airports and airways, the wharves and harbours and river works, the aids to navigation, the technical services to agriculture and the fisheries, the foreign trade services, to assist our exporters and importers, the statistical services, the employment service, and others of a like character. Money spent on these provides services which the public use every day; whether they pay for them directly, as in the case of the post ofice, or indirectly, as in the case of most others.

Finally, I think it is important for the house to realize how much is being done to improve our productive resources in the future. Our health program, for example, for which we provide now over $\$ 40$ million a year, is not only improving significantly the treatment of the sick, but making real strides in helping o reduce the amount of disease and illness. That will reflect itself in due course in our national production. We are now spending large sums in discovering, developing, improving and conserving our natural resources-through such departments as Agriculture, Fisheries, Mines and Technical Surveys and Resources and Development. This is valuable, sensible work that will increase our national income just as surely and effectively as much private business expenditure will. The same is true also of the extensive work in the field of scientific research, which has been greatly increased in scale and of which we may, I think, be justly proud.

I shall not try to enumerate all the classes of activities. I have said nothing, for example, of such an important one as our housing program. The point I wish to emphasize is that the public, the responsible political
parties, and this parliament have all willed the ends to which these efforts are directed, and it is here in the budget that we must provide the means. Unless we are prepared to reduce the scope or scale of government activities, we must now expect $\$ 2,400$ million budgets in future years.

Nor can we escape the tax implications of this conclusion. We must have' a tax system that will at-Ieast balance the budget in good years,' in those times when private expenditures and exports will sustain our employment and incomes at high levels; for otherwise we should slide' quickly into inflation at such times and pile up our national debt more quickly than we add to the economic and financial capacity of the nation to carry it:

The conclusion then which I reach is that no minister of finance in the foreseeable future will have an easier task than I have, namely, that of covering about $\$ 2,400$ million of expenditure. In considering proposals for further major increases in our expenditures of a continuing nature, we must be ready to balance them with increased taxes. We can afford some modest increases in expenditures from year to year, or alternatively modest reductions in taxation, as our productivity and national income grow, but this dividend of progress is gradual and modest in size in relation to the ambitious plans that are so much in the air these days. What is important, I believe, is that we should now realize clearly that there is no prospective surplus from which proposed new programs of expenditure can be met. If the expenditure is worthwhile, it should be provided for by new or increased taxes or charges or by reducing some other services or activities of lower priority.

## TAX POLICY AND TAX CHANGES

Given the conditions I have outlined, of continuing prosperity in which the positive and negative factors are rather evenly balanced, the wise and prudent fiscal policy calls for a balanced budget, or a budget which provides for no more than a modest surplus for the retirement of debt.
Last year I budgeted for a surplus of $\$ 87$. million, and it now appears that we shall have a surplus of about $\$ 111$ million. For the coming year I have already estimated expenditures at $\$ 2,410$ million and revenues at existing tax rates of $\$ 2,430$ million. That would leave us with a prospective surplus before tax changes of only $\$ 20$ million. This leads me to
conclude that no major changes in taxation would be wise this year: I am, therefore, proposing no important changes, but, as occurs each year, experience or changing circumstances require us to make a number of minor or technical changes in the tax laws, to remove anomalies, to secure greater equity, to clarify obscure points, or to meet special circumstances. In only two or three instances will there by any significant revenue impli. cations in my proposals.

First, with regard to taxes on commodities, I: propose that purchases by certain defined classes of institutions caring for orphans, the aged and the incapacitated be exempt from the sales tax effective July' 1 , 1950. The loss of revenue resulting from this change will not be large, but the saving in costs to these institutions will, I believe, be welcomed by those responsible for maintaining them. We have for many years exempted hospitals from the sales tax, and the institutions I have referred to are in many respects analogous to hospitals.

There is at present an extra five per cent tax on toilet soaps. For reasons which I shall not elaborate, chief among them the difficulty of drawing a clear line between toilet and laundry soaps, this tax has been very difficult to administer, and I am proposing that it be repealed effective midnight tonight. The loss of revenue will be about $\$ 600,000$ in a full year.

The only other commodity tax change that I propose is the removal, effective midnight tonight, of the sales tax on ice cream, on drinks prepared from fresh milk and on prepared whipping cream. We have received strong representations from the dairy interests that the removal of this tax will give encouragement to the consumption of ice cream and dairy drinks, at a time when sales of certain other milk products are declining: The loss of revenue in this item will be about $\$ 2$ million in a full year.

The bill amending the Excise Tax Act giving effect to the above proposals will contain a" number of other unimportant technical changes in the law.

As usual I wish to give public notice that no claims for refund arising out of the excise tax changes in respect of goods on which tax has been paid or is payable will be entertained by my colleague the Minister of National Revenue.

With regard to the Income Tax Act, no changes are being recommended in the rate
structure. However, I am proposing certain amendments which will be of specialized but fairly widespread interest.
Last year we made some changes in the corporate tax structure, including a reduction to 10 per cent in the tax on the first $\$ 10,000$ of profit of corporations. This tax abatement was intended to allow the small businessman to retain a larger proportion of his profits for growth. It was necessary, in order to confine the benefits to those who were intended to receive it, to allow only one corporation in a group of related corporations to secure the lower rate. At the time of the last budget and since, I have received many representations on this point, and I have given careful study to the suggestions which have been made for a less rigid limitation. Under the law as introduced last year companies are related if one controls another or is controlled by another, or if they are subject to common control. It is proposed that these provisions be relaxed in order to relieve particularly the cases where there is a substantial minority interest in the corporation. Under the new proposal, mere control will not be the criterion. I think it will achieve our original intention if some higher percentage of ownership is adopted in defining what we mean by related companies. It is proposed that companies shall not be deemed to be related companies unless there is related ownership of common stock to the extent of 70 per cent or more. This, I believe, will allow a wider group to obtain the preferred rate on the first $\$ 10,000$ of profit, and will take care of most of the reasonable complaints against the law as passed last year.
Last year parliament approved a new system for depreciation allowances. Following considerable discussion in the house it was agreed to allow farmers and fishermen to continue under the old system. I expressed the opinion at that time that farmers would probably be better off under the new system than under the old. Apparently after having studied the new system many farmers are now inclined to agree with that view. Accordingly it is proposed to give farmers and fishermen the option of adopting the new system. It will, of course, have to be provided that once a taxpayer elects to adopt the new system it will not be permissible to revert to the old system.
The special write-off privilege for exploration and prospecting expenses in the oil and mining industries should, we suggest, be extended by adding a further year to the present periods provided in the law. It is
also proposed to repeal the provision in our law which imposes a corporation tax on the income received by a trustee for holders of oil royalties.

During the past year there has been considerable uncertainty in the mining industry with regard to the position of prospectors and those who are engaged in developing our mineral resources. From the early forties onward, it has been the practice to interpret the law as not subjecting to tax gains made by bona fide prospectors and developers in discovering and proving up mining properties. As the house knows, our Income Tax Act was completely rewritten, and the new act has been in force since the beginning of 1949. The new act contains no clear-cut authority for the practice which has been followed during the past decade. The position under the law of these important groups should be clarified, and we are proposing this year to introduce an amendment which should allay the fears of many who have in recent months been concerned about this matter.
Perhaps I might also take this opportunity, in view of recent public interest in the question, to assure the house that it is not the policy of the government to tax capital gains. Under any income tax law there is always a very difficult problem in drawing a line between gains which are profits from carrying on a trade or business and those which are not. To my knowledge no tax legislation has ever been passed in any country that has removed all doubts on this score. In England, where our basis of income tax had its origin, the matter has been settled almost entirely by the courts, taking into account the facts in each individual case. Much as I would like to introduce greater certainty, I do not believe that it can be done satisfactorily by legislation. We now have a readily available income tax appeal board that has been set up to determine questions of this sort. I might add that, in order to facilitate the appeal procedure, it is now proposed to allow members of the board to hear cases individually, and also to allow the taxpayer, if he wishes, to go direct to the exchequer court instead of being required to proceed first to the tax appeal board.
In the budget of last March I announced that I had been considering further legislation to deal with the position of closely-held companies where their growth had been financed out of retained profits. I now have definite proposals which will be placed before the house for consideration. The new sections are bound to be complicated, and I hesitate
to attempt to summarize them. I should, however, mention a few of the main features, with the warning that what I say cannot cover all the provisions which will have to be in the law.

Generally speaking, I propose to deal with the surpluses accumulated up to the end of 1949 in much the same way as surpluses up to the end of 1939 were dealt with in accordance with the recommendations of the Ives. commission. This earlier legislation provided for a tax payable by the corporation, graduated, however, according to amounts receivable by individual shareholders. In the legislation now proposed, closely-held corporations may elect to pay a tax on undistributed income on hand at a flat rate of 15 per cent. This change will remove many of the troublesome problems encountered under the earlier legislation.

If the proposed legislation did no more than take care of past surpluses, a new problem with respect to the future, would immediately start developing. I think it desirable, therefore, that the present legislation should provide a comprehensive solution to the problem as a whole rather than merely deal in ad hoc fashion with the past.

The Ives commission made a recommendation in respect of surpluses accruing after 1939 under which a proportion of annual profits might be retained by closely-held companies and be entirely free from personal income tax upon subsequent distribution. We have been giving a great deal of thought to this proposal but we feel that we cannot go quite as far as that recommendation: Under the proposals which we are recommending, a closely-held company may, to the extent that it pays out earnings in dividends, earn the right to capitalize an equivalent amount upon payment of a special tax of fifteen per cent. It appeals to me as sensible to encourage these family corporations to pay reasonable dividends while at the same time making it possible for them to retain profits essential for growth and expansion without imposing : on shareholders an almost impossible potential tax burden.

There will be proposed a number of other amendments of a technical character, but I need not burden the house with an attempt to explain them at this stage.

## TARIFF PROPOSALS

When I presented the budget last October, I said that plans were under way for another. set of multilateral trade negotiations under the general agreement on tariffs and trade. The concluding work on these plans is at present
nearing completion in Geneva, where the countries participating in the general agreement are holding their fourth session. It has now been decided, to hold the third round of tariff negotiations in Torquay, England, beginning September 28 of this year, and it is anticipated that some forty countries will take part. The proposed Torquay negotiations are a further step in the post-war program of international co-operation to reduce tariffs and remove other barriers which stand in the way. of a freer flow of international trade. The original Geneva agreement of 1947 was widened last year at the Annecy conference to include ten additional countries. The main purpose of the Torquay conference will be to increase the value of the general agreement by expanding it to include more countries, to cover a broader range of commodities, and, in addition, to provide further tariff concessions on products previously negotiated. It is intended that at the conclusion of the Torquay conference all the tariff concessions resulting from the new negotiations, together with the original Geneva and Annecy tariff concessions, will be incorporated in a new set of tariff schedules which will run until January, 1954.

Canada will have an opportunity at Torquay to negotiate for further tariff reductions "with the United States; the other participants in the Geneva and Annecy agreements, and also with a number of new countries. While the United States will, on this occasion, still be governed by the Reciprocal Trade Agreements Act which empowers the president to reduce tariffs by not more than fifty per cent of the 1945 rates, there is a considerable number of important items on which further concessions may be made.

I believe that in the present conditions. of unbalanced world trade, the success of the Torquay conference will depend largely on the leadership given by the United States. If the United States is prepared to make significant tariff reductions, I am confident that these coming trade talks will make an important contribution to the restoration of a saner trading world. We in Canada are not unmindful of our own responsibility, and I can say that we will take this opportunity to consider appropriate adjustments in our customs tariff which should contribute to a better ibalance in our trade with the United States, the sterling area and western Europe.

In view of the important tariff negotiations which are scheduled to commence in a few months' time, the budget resolutions relating to the customs tariff which I am
tabling contain very few changes in so far as customs duties are concerned, but in order to facilitate the compilation of a new consolidation of the Customs Tariff, several hundred items have been renumbered and rearranged covering products in respect of which changes have been made in recent years "as a result of tariff negotiations at Geneva and Annecy. These items which are shown in resolution 3 continue rates of 'duty that have been in effect for several years, except in the case of tin plate, on which the British preferential tariff is being increased from free to 15 per cent ad valorem. During the negotiations at Geneva in 1947 the elimination of this British preference, coupled with a reduction in the most-favoured-nation rate from $17 \frac{1}{2}$ to 15 per cent, was agreed to by the British and ourselves as an essential part of the bargain by which we obtained very important concessions in the United States tariff, and at that time Canada gave an undentalking to make this increase effective as soon as the necessary legislation could be enacted. It is proposed that resolution 3 go into effect on June 1, 1950.

My other tariff proposals, which for the reason mentioned are of only minor significance, are included in resolution 2. The tariff is being reduced on dates for packaging and on compounds imported mainly from the United Kingdom for the manufacture of phonograph records. The other changes are mainly for the purpose of facilitating administration and the elimination of obsolete phraseology. Somewhat related to this latter category is an amendment being proposed in connection with the tariff item covering biological products. For some years the administrative authorities have held that pencillin and similar antibiotics were dutiable as chemicals. An importer appealed this ruling and his appeal was allowed by the tariff board. The decision of that board is now before the exchequer court. The whole field is one in which there have been important technological and industrial developments in recent years, and there is a need for investigation of all the pertinent facts and clarification of the tariff situation. What we are now proposing therefore is to insert in the tariff an appropriate definition of biological products to maintain the existing practice, and then refer the whole question of biological products to the tariff board for thorough investigation and considered recommendation. The tariff changes in resolution 2 which cover about twenty-five items will go into effect tomorrow.

I: should add that the amendments being made to the Customs Tariff in these budget resolutions will not affect in any way the carrying out of the provisions and intent of the Emergency Exchange Conservation Act.

## REVISED ESTIMATES AFTIER TAX CHANGES

I may now summarize the effects of the proposed tax changes on the balance of revenues and expenditures. The various tax reductions which I have proposed should not in all involve a loss of revenue of more than $\$ 3$ million. The revenue from the new tax available to closely-held companies in respect of accumulated earnings cannot be predicted, because we cannot tell how many of these companies will elect to take advantage of the new provisions in the next fiscal year. The revenue we receive could be quite large. I believe that it will at least be sufficient to offset the reductions just mentioned.

This, then, leaves our expected expenditures at $\$ 2,410$ million, our expected revenues at $\$ 2,430$ million, and our expected surplus for the coming year at $\$ 20$ million.

## conclusion

There is little that I need add, Mr. Speaker, by way of conclusion. Canada is in a prosperous state of economic health. There are difficulties and uncertainties ahead of us; but when in our history have we been without difficulties and uncertainties? During the past year Canada has demonstrated the soundness and the resilience of her economy.
My hon, friends opposite have been discovering imminent crises and catastrophes almost every month for the past two years or more, and almost every month our trade has increased; our employment has increased, and new resources are discovered or developed. We all know, of course, that our geography and the nature of many of our basic resources make us vulnerable to sudden economic changes in the countries with which we do the greater part of our trade. But I suggest to all my hon. friends opposite that the calamities they fear are not imminent, and that if at some future time we have to face serious difficulties we shall find that we have never been better equipped and prepared to resolve them.
I wish now to table the budget resolutions:

## INCOME TAX ACT

Resolved that it is expedient to amend the Income Tax Act and to provide, amongst other things:-

1. That for the 1949 and subsequent taxation years, the provision under which the 10 per cent tax rate on the first $\$ 10,000$ of income of 9 corporation applies only to one of several related companies be amended so that the test of relationship of companies shall be ownership of 70 per cent or more of all the issued common shares of capital stock of the corporation instead of mere control.
2. That in order to permit a private company to pay tax on undistributed income so that it may capitalize the undistributed income, the company may elect
(a) to pay a tax of 15 per cent on undistributed income held by the corporation at the end of the 1949 taxation year. and
(b) to pay a tax of 15 per cent on undistributed income earned thereafter equal to the dividends distributed from time to time by the corporation during the period when the undistributed income was earned.
3. That for the 1949 and subsequent taxation years, there shall not be included in computing income amounts received in consideration for mining propérties by prospectors who have prospected, explored or developed the properties, or by persons who have financed prospectors to do so, other than perscns who carry on the business of dealing with the public in shares or securities or who dispose of the shares after carrying on a campaign to sell them to the public.
4. That' special deductions from income to taxpayers whose principal business is the production, refining, or marketing of petroleum or petroleum products or the exploring or drilling for oil or natural gas or mining or exploring for minerals, be allowed for expenses incurred in the 1953 operations on the same basis as for expenses in the operations in the years 1949 to 1952 .
5. That special deductions from income and taxes to taxpayers whose principal business is production, refining or marketing of petroleun or drilling for petroleum be allowed for expenses incurred in respect of deep-test oil wells in 1951 operations on the same basis as for similar expenses in 1950 operations.
6. That for the 1950 and subsequent taxation years, section 73 of the Income Tax Act, which imposes a tax on income from oil royalty. rights held by a trustee as if the trustee was a corporation, be repealed.
7. That for the $1950^{\circ}$ and subsequent taxation years, section 18 of the Income Tax Act, under which lease-option or hire purchase or like agreements, relating to movable property are deemed to be agreements for sale and the payments to be purchase price and the purchaser to be the owner for purposes of depreciation, be extended to apply to all property except-real or immovable property used in the business of farming.
8. That a non-resident be exempt from the $\mathbf{1 5}$ per cent tax on dividends received by non-residents in respect of dividends received by him from a company resident in Canada that derives substantially all of its income, directly or indirectly, from the operation of public utilities in the country in which., the non-resident resides.
9. That individuals who were resident in Newfoundland on March 31, 1949, may, for the purposes of computing tax payable by them, elect to report their actual incomes for the whole year 1949 instead of that for the period after March 31, 1949, which is now adjusted to an amount that would correspond to his income for the whole year for the purpose of computing the tax.

## THE EXCISE TAX ACT

Resolved that it is expedient to introduce a measure to amend The Excise' Tax Act and to provide, amongst other things:-

1. That the excise tax of 5 per cent on toilet soap be repealed effective on and after March 20, 1950.
2. That the sales tax on the following articles be repealed effective on and after March 29, 1950-ice cream; drinks prepared from fresh milk; prepared whipping cream.

3; That the sales tax on the following articles and materials be repealed: effective on and after July: $\cdot 1$, 1950: Articles' and materials for the sole use of any bona fide public institution, certified to be such by the Department of National Health and Welfare in accordance with regulations approved by the governor in council, whose principal purpose is to provide permanent or semipermanent shelter and care in residence for children or for aged, infirm or incapacitated persons, and that is in recelpt annually of aid for their
maintenance from the government of Canada or of a province when those articles or materials are purchased in good faith by that public institution for its own use and not for resale.

## CUSTOMS TARIFF

1. Resolved, that it is expedient to introduce a measure to amend the Customs Tariff, being Chapter forty-four of the Revised Statutes of Canada, 1927, as amended, as follows:-
(a) By repealing subsection four of section five and substituting the following:-
"4. The said discount shall not apply in the case in which the duty. does not. exceed fifteen per centum ad valorem, or, in the case of a specific duty or a specific and ad valorem duty combined in which the computed rate does not exceed fifteen. per centum ad valorem, or where the rate of customs duty under the British Preferential Tariff is: the same as the rate of customs duty under the Most-Favoured-Nation Tariff, or to goods admitted into Canada which have the benefit of reductions; provided for in the Canada-West Indies Trade. Agreement, 1926."
(b) By repealing section fourteen and substituting the following:-
"14. (1) The ad valorem rate of duty set forth in Tariff Item 84, 85, $87,92,94$ or 95 in Schedule A applies to goods specified in the Item imported at any time except during a period in which an order of. the Minister under subsection two has applied the rate of specific duty set forth in the Item in lieu of the ad valorem rate of duty in which case the rate of specific duty set forth in the Item applies to goods imported during that period.
(2) The Minister may order that the rate of specific duty set out in a Tariff Item mentioned in subsection one shall apply to goods specified in the Item in lieu of the rate of ad valorem duty set forth therein for such period during each fiscal year as may be fixed by the Minister not exceeding the number of weels mentioned in the Item: Pro. vided, that; in the case of sub-items (b), (d), (e), (f), (g), or (i), of Tariff Item 87, the Minister may order that the rate of specific duty shall apply during two separate periods in a fiscal year but the number of weeks in the two periods shall not exceed the number specified in that sub-item.
(3) The Minister may exclude from an order made under subsection two, either at the time of making the order or at any time thereafter, goods to which the order would otherwise apply imported through ports in a specified region or part of Canada during the whole or any part of the period mentioned in the order in' which case the: ad valorem rate of duty applies to the goods. so imported."
(c) By repealing subsection three of section sixteen and substituting the following:-
"16." (3) All such goods imported into Canada after the date of the coming into force of any such. order of the Governor in Council which do not: comply with the requirements, of such order shalls not be released from Customs possession until theyr have been so marked, stamped; branded or labelled under customs supervision $a t_{i}$ the expense of the impórter."
2. Resolved, that Schedule A to the Customs Tariff be amended by striking thereout tariff items 16, 17, $28 \mathrm{~b}, .77,99 \mathrm{e}, 101 \mathrm{~b}, 206 \mathrm{a}, 208 \mathrm{v}, 209 \mathrm{~d}, 446 \mathrm{~h}, 480 \mathrm{a}, 520 \mathrm{c}$, 558 b (a) and (b), 558d (a) and (b) $605 \mathrm{a}, 607,696 \mathrm{a}$, 705, 705a, 709 (a) and (b), 779 and 779 a , the several enumerations of goods respectively and the several rates of duties of customs, if any, set opposite each of the said items, and by inserting the following items, enumerations and rates of duty in said Schedule A:-


284 b
446 h 6h Stampings of metal, or assemblies thereof, for use in the manufacture of bath tubs.

15 p.c
Metal parts, n.o.p., in any degree of manufacture but not coated, plated nor covered in any manner, for use exclusively in the manufacture of spectacle cases and jewellery boxes..
nvalid wheel chairs, with or without motive power parts of the foregoing, including motive power and parts thereof

Linters of sbort fibres of cotton, bleached, when iraported by manufacturers of paper, for use exclusively in the manufacture of blotting or other grade of paper, in their own factories.

Rovings, yarns and warps wholly of synthetic textile fibres or flaments, not more advanced than singles, not coloured, with not more than seven turns to the inch, under such regulations as the Minister may prescribe:-
(a) Produced from cellulose acetate

Provided that, in no case, shall the duty under the Most-Favoured-Nation or the General Tariff be less than. . . . . . . . .................................
(b) N.o.p.

Provided that, in no case, shall the duty unde. the Most-Favoured-Nation or the General Tariff be less than............................................. pound
ovings, yarns and warps wholly or in part of syithetic textile fibres or flaments, n.o.p., including threads, cords or twist for sewing, embroidering or other purposes, not to contain silk; yarns of synthetic textile fibres or filaments wholly or partially covered with metallic strip, one pound of which shall contain not less than 10,000 yards; under such regulations as the Minister may prescribe:-
(a) Produced Wholly from cellulose acetate

Provided that, in no case, shall the duty under the Most-Favoured-Nation or the General Tarif be less than. ........................................... pound
(b) N.o.p.

Provided that, in no case, shall the duty under the Most-Favoured-Nation or the General Tariff be less than.................................... pound

10 p.c.

10 p.c

10 p.c

5 p.c.

20 p.c
$\qquad$

| . |  |
| :---: | :---: |
| - |  |
| 25 p.c. | 35 p.c |
| 24 cts |  |
| 24 cts. | 28 ct |
| 25 p.c. | 35 p. |

25 p.c

35 p.c

15 p.c.

12 $\frac{1}{2}$ p.c.

35 p.c.

28 cts.
35 p.c.

28 cts.

25 p.c.


20 p.c.
10 p.e.

12雰 p.c.;
25 p.c.

10 p.c.

10 p.c.

25 p.c.

24 cts.
25 p.c.

24 cts.

25 p.c.

24 cts:
25 p.c.

24 cts.

25 p.c.

25 p.c.

35 p.c.
35 p.c.

15 p.c.

12 ${ }_{2}^{2}$ p.c.

35 p.c.

28 cts.
35 p.c.

28 ets.

35 p.c.

28 cts.
35 p.c.
28 cts.

| Tariff Item | . - - | British Preferential Tarifi | Most-FavouredNation Tarifi | General Tarifi | Rates in Effect Prior to Rates Proposed in this Budget |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | British Preferential Tariff | Most-FavouredNation Tariff | General Tariff |  |
| 605a | Genuine pig leathers, n.o.p., and genuine Morocco leathers; so-called roller leathers. | Free | 20 p.c. | 272 p.c. | Free | 20 p.c. | 27 ${ }^{\frac{1}{2}}$ p.c. |  |
| 607 | Leather, n.o.p., when imported by manufacturers of gloves or leather clothing, for use exclusively in manufacturing gloves or leather clothing in their own factories. | Free | 7 ${ }^{\frac{1}{2} \text { p.c. }}$ | 10 p.c. | Free | 7 7 p.c. | $10 \text { p.c. }$ |  |
| 696 a | Moving picture films, sound or silent, separate sound film track, slides and slide films, positive or negative; sound discs, records and transcriptions; models, static and moving; wall charts, maps and posters; when certified by the Government or by a recognized representative authority of the Governmeat of the country of production or by an appropriate representative of the United Nations Educational, Scientific and Cultural Organization as being of an international educational, scientific or cultural character; subject to such regulations as the Minister may prescribe. | Free | Free | Free | Free (various) | Free <br> (various) | Free (various) |  |
| 705 | Settlers' effects, viz.:-Wearing appareI, books, usual and reasonable household furniture and other household effects; instruments and tools of trade, occupation or employment, guns, musical instruments, domestic sewing machines, typewriters, bicycles, carts, wagons and other highway vehicles, agricultural implements and live stock for the farm, not to include live stock or articles for sale, or for use as a contractor's outfit, nor vehicles nor implements moved by mechanical power, nor machinery for use in any manufacturing establishment; all the foregoing if actually owned abroad by the settler for at least six months before his removal to Canada, and subject to regulations prescribed by the | Free | Free | Free | Free | Free | Free | ' |
| - | Provided tbat the six months' ownership requirement as specified in this Item shall not apply in the case of bona fide brides' trousseaux and wedding presents. |  | . |  |  | - ${ }^{\text {- }}$ |  |  |

Provided further that any dutiable article entered as "settlers' effects may not be so entered unless brought by the settler on his first arrival, and shall not be sold or otherwise disposed of with out payment of duty until after twelve months' actual use in Canada.
Settlers' effects, viz.:-Machines and implements for agricultural purposes, moved by mechanical power and motor vehicles valued at not more than fifteen hundred dollars, and boats for fishing purposes, if actualy $o$ ned abir by six months berore his removal to canada, and subject to regulations prescribed by the Minister o
National Revenue.

Provided that in respect to motor vehicles valued in excess of fifteen humdred dollars duty shall be payable only on the amount in excess of fifteen hunpayable only

- Provided further that the said machines, vehicles, implements and boats may not be so vehicles, implements and boats may not be so arrival, and shall not be sold or otherwise disposed arrival, and shall not be sold or otherwise disposed months' actual use in Canada............................ Free
(a) Goods, including containers or coverings filled or empty, the growth, produce or manufacture of Canada, after having been exported therefrom..
(b) Goods, including containers or coverings filled or empty, which have once. heen entered for consumption in Canada and have been exported therefrom.

All the foregoing under such regulations as the Minister may. prescribe.

Provided that the goods are returned within five years from the time of exportation withou having been advanced in value or improved in condition by any process of manuiacture or other means, or combined with any other article abroad;
Provided also that any such goods on which a refund of duty or allowance of drawback has been made shall not be admitted to entry under this item except upon payment of duties equal to the refund or drawbat allowed;

| 709 <br> -Con. <br> Tariff <br> Item |  | British Preferential Tariff | Most-FavouredNation Tariff | General Tariff | Rates in Effect Prior to Rates Proposed in this Budget |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  |  |  | British Preferential Tariff | Most-FavouredNation Tariff | General Tariff |
|  | Provided further that any of such goods manufactured in bond or under excise regulations in Canada and exported shall not be admitted to entry except upon payment of the Customs or Excise duties to which they would have been liable had they not been exported from Canada; <br> Provided further that where the Minister is satisfied that a quantity of containers in a usable condition has previously been exported from Canada he may by regulation permit the importation free of customs duty of a like quantity of similar containers which are not the growth, produce or manufacture of Canada. | - |  | - |  | . | - |

3．Resolved，that Schedule A to the Customs Tariff be amended by striking thereout tariff items 5 （a）（b）and（c）， 7 （a）（b）and（c）， 8 $8 \mathrm{a}, 13,22,23,26,27,28,28 \mathrm{a}, 29,29 \mathrm{a}, 30,31,39 \mathrm{a}, 39 \mathrm{~b}, 41,45,47,62,62 \mathrm{a}, 66 \mathrm{a}, 74,75,76,76 \mathrm{a}, 76 \mathrm{~b}, 76 \mathrm{c}, 76 \mathrm{~d}, 79 \mathrm{~b}, 79 \mathrm{c}, 79 \mathrm{~d}, 81$（a）（b）and（c）， 82 （a）
 and（c）， 106 ； $108,109,109 \mathrm{a}, 109 \mathrm{~b}, 110,111,114,120$（a）（b）（c）and（d），123；123a，141，152，152a，152b，152c，154，156，160（a）and（b），161，162，163， 163a，167， 178 （i）and（ii），178a，178b，179，184a，184b（i）and．（ii），184c，184d，199b，207，207a，207b，208i（i）and（ii），208j，208t，232，232a，247a，
 368， 383 （b） 384 （a）and（b）， $402 \mathrm{~b}, 414,414 \mathrm{a}, 414 \mathrm{c}, 429$（g）， 430 b （（I）and（II）， $434,440 \mathrm{~m}$（i）and（ii）， $440 \mathrm{~g}, 446 \mathrm{~g}, 450,451 \mathrm{~b}$（i）and（ii）， 518 ， $519,520,522 \mathrm{c}$ ，
 597，597a，598，598a，604，605，607 2t．2，607a， several enumerations of goods respectively and the several rates of duties of customs，if any，set opposite each of the said items，and by inserting the following items，enumerations and rates of duty in said Schedule A：

| Tariff Item |  | British Preferential Tariff | Most－ Favoured－ Nation Tariff | General Tariff | Rates in Effect Prior to Rates Proposed in this Budget |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | British Preferential Tariff | Most－ Favoured－ <br> Nation <br> $\therefore$ Tariff | General Tariff |
| 5 | Animals，living，n．o．p．－： |  |  |  |  |  |  |
|  | （a）Cattle．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．per pound | Free | ${ }^{17}$ cts． | 3 cts ． | Free | ${ }^{1}$ I cts． | 3 cts ． |
|  | （b）Sheep，lambs and goats．．．．．．．．．．．per head | Free | \＄2．00 | \＄3．00 | Free ： | \＄2．00 | \＄3．00 |
|  | （c）Silver or black foxes． | Free | 20 p．c． | 25 p．c． | Free | 20 p．c． | 25 p．c． |
|  | （d）N．o．p． | Free |  | 25 p．c． | Free | $7 \frac{1}{2}$ p．c． | 25 p．c． |
| 7. | Meats，fresh |  |  |  |  |  |  |
| 7. | Meats，fresh，Beef and veal．．．．．． | 3 cts ． | 3 cts ． | 8 cts． | 3 cts ． | 3 cts ． | 8 cts． |
|  | （b）Edible offal of beef and veal：．．．．．．per pound | $\frac{1}{2} \frac{1}{2}$ cts．${ }^{\text {c }}$ | $1 \frac{1}{2}$ cts． | 8 cts ． | $1 \frac{1}{2}$ cts． | 12 ${ }^{2}$ cts． | 8 cts. |
|  | －but not less than | $7 \frac{1}{2}$ p．c． | $7 \frac{1}{2}$ p．c． |  | $7 \frac{1}{3} \mathrm{p} . \mathrm{c}$ ． | $7 \frac{1}{3} \mathrm{p.c}$ ． |  |
|  |  | $4 \mathrm{cts}$. | 6 cts． | 8 5 cts． 5 cts． | 4 cts． | 6 cts． | 8 cts． <br> 5 cts． |
|  | （d）Pork． | $2{ }^{15} 4$ | ： $2 \frac{1}{2} \mathrm{cts}$ cts． | 5 cts． | 2 cts ． | ${ }^{12}{ }^{\frac{1}{2}}$ cts． | 5 cts． |
| 8 | Canned beef | 15 p．c． | 30 p．c． | $35 . \mathrm{p} . \mathrm{c}$ ． | 15 p．e． | 30 p．c． | 35 p．c． |
| 8 a | Canned | 15 p．c． | 30 p．c． | 35 p．c． | 15 p．c． | 30 p．c． | 35 pic． |
| 8 b | Canned hams． | 15 | 22 | 35 p．c． | 15 p．c． | 22⿺⿻⿻一㇂㇒丶⿱一口刂土 p．c． | 35 p．c． |
|  |  |  |  |  |  |  |  |
| 8 c | Pâtés de foie gras，foies gras，preserved，in tins or otherwise；lark pâtés． | 10 p．c． | 10 p．c． | 35 p．c． | 10 p．c． | 10 p．c．．－－ | － 35 p．c． |
| 8d | Animal liver paste | 15 p．c． | 20 p．c． | 35 p．c． | 15 p．c | 20 p．c． | 35 p．c． |
| 8 e | Canned meats，n．o．p | 15．p．c．＝ | 20 p．c． | 35 p．c． | 15 p．c． | 20 p．c． | 35 p．c． |
| 8 f | Canned poultry or game，n．o． | 15 p．c． | 20 p．c． | 35 p．c． | 15 p．c． | 20．p．c． | 35 p．c． |
|  |  |  | 0 | 35 p．c． | 10 p．c． | 30 p．c． | 35 p．c． |


| Tariff Item |  | British Preferential Tariff | Most－ Favoured－ Nation Tariff | General Tariff | Rates in Effect Prior to Rates Proposed in this Budget |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | British Preferential Tariff | －Most－ Favoured－ Nation Tariff | General Tariff |
| 13132 | Lard and animal stearine of all kinds，n．o．p．per pound | $1 \frac{1}{2}$ cts． | $1 \frac{3}{4} \mathrm{cts}$ ． | 2 cts ． | $1 \frac{1}{2} \mathrm{cts}$. | $1 \frac{3}{4} \mathrm{cts}$. | 2 cts ． |
|  | Lard compound and similar substances；cottolene ．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．er pound | $1{ }_{2}^{1} \mathrm{cts}$ ． | $1 \frac{3}{4} \mathrm{cts}$ ． | 2 cts ． | $1 \frac{1}{2} \mathrm{cts}$ ． | $1 \frac{3}{4} \mathrm{cts}$ ． | 2 cts ． |
| 15a | Honey－comb foundations，of wax． | 15 p．c． | 15 p．c． | $20 . \mathrm{p.c}$ ． | 15 p．c． | 15 p．c． | ． 20 p．c． |
| 20 c | Shea butter． | Free | $10 \text { p.c. }$ | 10 p．c． | Free | 10 p．c． | $10 \mathrm{p} . \mathrm{c}$ ． |
| 22 | Preparations of cocoa or chocolate in powder form．．．． | 22 ${ }^{2}$ p．c． | 22 | 35 p．c． |  | $22 \frac{1}{2}$ p．c． | 35 p．c．or 3 cts．per lb． whichever is higher． |
| 23 | Preparations of cocoa or chocolate，n．o．p．，and con－ fectionery，coated with or containing chocolate，the weight of the wrappings and cartons to be included |  |  |  |  |  |  |
|  | in the weight for duty and，per pound | ${ }_{22}^{10} \text { p.c. }$ | $\begin{array}{r} 20 \mathrm{p} . \mathrm{c} . \\ 20 \end{array}$ | 35 p．c． $2 \frac{1}{2} \mathrm{cts}$ ． | ${ }_{2}^{1}$ | ${ }_{2}^{20} \mathrm{p} \text { p.c. }$ | 35 p．c． $2 \hat{2}$ cts． |
| 26 | Coffee，roasted or ground．．．．．．．．．．．．．．．per pound | 3 cts ． | 5 cts． | 5 cts ． | $\begin{aligned} & 3 \mathrm{cts.} \text { or } \\ & 3 \mathrm{cts.} \text { and } \\ & 7 \frac{\mathrm{c}}{2} \text { p.c. } \end{aligned}$ | $\begin{aligned} & 5 \mathrm{cts.} \text { or } \\ & 5 \mathrm{cts.} \text { and } \\ & 10 \text { p.c. } \end{aligned}$ | 5 cts ．or <br> 5 cts．and <br> 10 p．c． |
| 262 | Imitations of and substitutes for roasted or ground coffee，including acorn nuts．．．．．．．．．．．．．．．．．per pound | 3 cts ． | $5 \mathrm{cts}$. | 5 cts ． | 3 cts． | 5 cts ． | 5 －cts． |
| 28 | Coffee，green，n．o．p．．．．．．．．．．．．．．．．．．．．．．．per pound | Free | 2 cts． | 5 cts ． | Free | 2 cts ． | 5 cts．or 5 cts ．and 10 p．c． 8 cts ．or 10 cts ． |
| 28 a | Tea．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．pound When in packages weighing five pounds，each，or the weight for duty． | Free | 2 cts. | 8 cts. | Free or 4 cts． | $\begin{aligned} & 2 \mathrm{cts.} \text { or } \\ & 6 \mathrm{cts} . \end{aligned}$ |  |
| 30 | Pepper，unground．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．． | Free | 5 p．c． | $12 \frac{1}{2}$ p．c． | Free | 5．p．c． | $\begin{aligned} & 12^{\frac{1}{3}} \text { p.c. } \\ & 12^{\frac{1}{3}} \text { p.c. } \end{aligned}$ |
| 30a | Cloves，unground． | Free | 10 p．c． | $12 \frac{1}{2}$ p．c． | Free <br> Free | $\begin{aligned} & 10 \text { p.c. } \\ & 12 \frac{1}{2} \text { p.c. } \end{aligned}$ |  |
| 30b | Cinnamon，unground． | Free | $12^{\frac{1}{2}}$ p．c． | $12 \frac{1}{2}$ p．c． |  |  | 12妾p．c． <br> 12 p．c． |
| 30 c | Ginger，unground． | Free <br> Free <br> Free | $12_{2}^{1}$ p．c． <br> 122 p．c． <br> 5 p．c． | $12_{2}^{\frac{1}{2}}$ p．c． <br> 12零 p．c． <br> $12_{2}^{1}$ p．c． | FreeFreeFree | $12 \frac{1}{2}$ p．c．$122^{\frac{1}{2}}$ p．c．5 p．c． | 12 ${ }^{2}$ p．c． <br> 12亲 p．c． <br> 12 ${ }^{\text {x }}$ p．c． |
| 30d | Spices，unground，n．o．p．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．． |  |  |  |  |  |  |
| 30 e | Chilli pepper，unground |  |  |  |  |  |  |



|  |  | British Preferential Tariff | Most-FavouredNation Tariff | General Tariff | Rates in Effect Prior to Rates Proposed in this Budget |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Tarifif Item | - - - |  |  |  | $\begin{aligned} & \text { British } \\ & \text { Preferential } \\ & \text { Tariff } \end{aligned}$ | Most-FavouredNation Tariff | General Tarifi |  |
| 75 | Seeds, as hereunder, when in packages weighing more than one pound each:- <br> (a) Radish, leek, lettuce, carrot, borecole or kale.. $\qquad$ $\qquad$ .per pound <br> (b) Cabbage and cucumber. $\qquad$ per pound | Free Free | 2 cts. 4 cts. | 10 cts. 10 cts . | Free | $\begin{aligned} & 2 \text { cts. } \\ & 4 \text { cts. } \end{aligned}$ | 10 cts. 10 cts . |  |
| 76 | Seeds, as hereunder, when in packages weighing more than one pound each:- <br> (a) Tomato and pepper........................per pound <br> (b) Cauliflower .......................................... <br> (c) Onion. <br> .per pound | Free <br> Free <br> Free | $7 \frac{1}{2}$ cts. $12 \frac{1}{2} \mathrm{cts}$. 15 cts. | 25 cts. 25 cts. 25 cts . | Free Free Free | $7 \frac{1}{2}$ cts. $12 \frac{1}{2}$ cts. 15 cts. | 25 cts. <br> 25 cts. <br> 25 cta. |  |
| 76 d | Root, garden and other seeds, i.o.p., when in package weighing more than one pound each.... per pound | Free | $2 \frac{1}{2}$ cts. | $10 . \mathrm{cts}$. | Free | $2 \frac{1}{2} \mathrm{cts}$. | 10 cts. |  |
| 76 e | Seeds, viz.:-Field, root, garden and other seeds, when in packages weighing one pound each, or less | 15 p.c. | 20 p.c. | 35 p.c. | 15 p.c. | 20 p.c. | 35 p.c. |  |
| 765 | Annatto seed and mushroom spawn. | Free | Free | Free | Free | Free | Free |  |
| 76 g | Seeds, viz.:-Canary, mustard, celery and sunflower, when in packages weighing more than one pound each imported for use exclusively in manufacturing or blending operations. | 5 p.c. | $7 \frac{1}{2}$ p.c. | 10 p.c. | 5 p.c. | $7 \frac{1}{2}$ p.c. | 10 p.c. |  |
| 793 | Orchids, natural, cut, whether in designs or bouquets or not. | Free | 25 p.c. | 40 p.c. | Free | 25 p.c. | 40 p.c. |  |
| 79 c | Flowers and foliage, natural, cut, whether in designs or bouquets or not, n.o.p. | Free | 121 p.e. | 40 p.c. | Free | 123 ${ }^{\frac{1}{2}}$ p.c. | 40 p.c. |  |
| 79d | Trees, bcing seedling stock for grafting, viz.:Apple, plum, pear, peach and other fruit trees, and buds and scions for grafting such trees; peach pits for planting purposes. | Free | Free | Free | Free | Free | Free | . |
| 79 e | Mulberry trees, cuttings, roots and buds, for sericultural purposes. | Free | Free | 30 p.c. | Free | Free | 30 p.c. |  |
| 81 | Trees, n.o.p., viz.:- <br> (a) Apple:- <br> September 15 to October 5, inclusive. .....each October 6 to September 14, inclusive.......each | $\begin{aligned} & \text { Free } \\ & \text { Free } \end{aligned}$ | 3 cts. 6 cts. | 3 cts. $7 \frac{1}{2} \mathrm{cts}$. | $\begin{aligned} & \text { Free } \\ & \text { Free } \end{aligned}$ | 3 cts. 6 cts . | 3 cts. 7弪 cts. |  |




## (b) Beans; green

Provided that, when the beans specified in sub item (b) of Item 87 are imported under the Most-Favoured-Nation or General Tariff the specific be maintained in force in any twelve months ending March 31 for a period in excess of 14 weeks and the number of weeks during which the specific duty may be maintained in force may be divided into two separate periods, the combined duration of which shall not exceed 14 . Weeks; and

Provided that; whenever the specific duty of one and one-half cents per pound is not levied the ad valorem duty of 10 per centum shall apply.
(c) Brussels sprouts.
(d) Cabbage per pound
Provided that, when the cabbage specified in sub-item (d) of Item 87 is imported under the Most-Favoured-Nation or General Tariff the specific duty of nine-tenths of one cent per pound shall iot be maintained in force in any twelve 26. weeks and the number of weeks during which 26 . weeks and the number of weeks during which the speeific duty may be maintained in force may be divided into two separate periods, the combl ned.
Provided that; whenever the specific duty : nine-tenths of one cent per pound is not levied the ad valorem duty of 10 per centum shall apply.
(e) Carrots and beets; no.p................er pound

Provided that, when the carrots and beets specified in sub-item ( $e$ ) of Item 87 are imported specified in sub-item (e) ot Item se are imported under the Most-Favoured-Nation or General 1ar be maintained in force in any twelve months end ing March 31 for a period in excess of 26 weeks and the number of weeks during which the specific duty-may be maintained in force may be divided into two separate periods, the combined duration of which shall not exceed 26 weeks; and
Provided that, whenever the specific duty of one cent per pound is not levied the ad valorem duty of 10 per centum shall apply


## 30 p.c.

30 p.c. but not less than 1 ct. per pound rom June 15 to Jan. 31. 30 p.c. but not per pound per pound to Feb. 28.

\begin{tabular}{|c|c|c|c|c|c|c|c|}
\hline \multirow[b]{2}{*}{Tariff Item} \& \& \multirow[b]{2}{*}{British Preferential Tariff} \& \multirow[b]{2}{*}{Most-FavouredNation Tariff} \& \multirow[b]{2}{*}{General Tariff} \& \multicolumn{3}{|c|}{Rates in Effect Prior to Rates Proposed in this Budget} \\
\hline \& - \& \& \& \& British
Preferential
Tariff \& Most-FavouredNation Tariff \& Genéral Tariff \\
\hline - 87 \& \begin{tabular}{l}
(f) Cauliflower. . . . . . . . . . . . . . . . . . . . . . . per pound \\
Provided that, when the cauliflower specified in sub-item ( \(f\) ) of Item 87 is imported under the Most-Favoured-Nation or General Tariff the specific duty of three-quarters of one cent per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 20 weeks and the number of weeks during which the specific duty may be maintained in force may be divided into two separate periods, the combined duxation of which shall not exceed 20 weeks; and \\
Provided that, whenever the specific duty of three-quarters of one cent per pound is not levied the ad valorem duty of 10 per centum shall apply.
\end{tabular} \& Free \& 3
10 ct. or

p.c. \& $$
\begin{aligned}
& \frac{3}{4} \text { ct. or } \\
& 10 \text { p.c. }
\end{aligned}
$$ \& Free \& $\frac{3}{4} \mathrm{ct}$. or

$10 \mathrm{p} . \mathrm{c}$. \& 30 p.c. but not less than 2 cts. per pound from May 15, to Oct. 31. <br>

\hline \& | (g) Celery............................................... per pound |
| :--- |
| Provided that, when the celery specified in sub-item ( $g$ ) of Item 87 is imported under the Most-Favoured-Nation or General Tariff the specific duty of one cent per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 24 weeks and the number of weeks during which the specific duty may be maintained in force may be divided into two separate periods, the combined duration of which shall not exceed 24 weeks; and |
| Provided that, whenever the specific duty of one cent per pound is not levied the ad valorem duty of 10 per centum shall apply. | \& Free \& \[

$$
\begin{aligned}
& 1 \text { ct. or } \\
& 10 \text { p.c. }
\end{aligned}
$$

\] \& 1 ct . or 10 p.c. \& Free \& \[

$$
\begin{aligned}
& 1 \text { ct. or } \\
& 10 \text { p.c. }
\end{aligned}
$$
\] \& 30 p.c. but not less than 2 cts . per pound from July 1, to Feb. 28. <br>

\hline * \& | ( $h$ ) Cucumbers.......................................... per pound |
| :--- |
| Provided that, when the cucumbers specified in sub-item ( $h$ ) of Item 87 are imported under the Most-Favoured-Nation or General Tariff the specific duty of two and one-quarter cents per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 12 weeks, and whenever the specific duty of two and one-quarter cents per pound is not levied the ad valorem duty of 10 per centum shall apply. | \& Free \& \[

$$
\begin{aligned}
& 2 \frac{1}{\mathrm{cts} .} \text { or } \\
& 10 \mathrm{p.c.} .
\end{aligned}
$$
\] \& 23 cts or 10 p.c. \& Free \& 21 cts. or

10 p.c. \& | 30 p.c. |
| :--- |
| but not less than 1 ct . per pound from June 1, to Oct. 31. | <br>

\hline
\end{tabular}

Provided that, when the lettuce specified in sub-item (i) of Item 87 is imported under the Most-Favoured-Nation or General Tariff the specific duty of one cent per pound shall not be speciac duty of one cent per pound shall not be March 31 for a period in excess of 18 weeks and the number of weeks during which the specific duty may be maintained in force may be divided into two separate periods, the combined duration of which shall not exceed 18 weeks; and

Provided that, whenever the specific duty of one cent per pound is not levied the ad valorem duty of 10 per centum shall apply:

## (j) Parsley

(k) Peas, green

Provided that tem ( $k$ ) of item, when the peas specified in sub-Favoured- item 87 are imported under the Most-Favoured-Nation or General Tariff the specific duty of two cents per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 12 weeks, and whenever the specific duty of two cents per pound is not levied the ad valorem duty of 10 per centum. shall apply.
(l) Rhubarb
per pound

Provided that, when the rhubarb specified in sub-item ( $)$ ) of Item 87 is imported under the Most-Favoured-Nation Or General Tariff the specific duty of one-half cent per pound shall not ending March 31 in force in any twelve months and whenever the specific in excess or 10 weeks, per pound is not levied the ad valorem duty of 10 per centum shall apply.
( $m$ ) Spinach .

Free

30 p.c.
30 p.c.

$$
10 \text { p.c. }
$$

## 30 p.c.

but not less than 1 ct. per pound from Mar. 1 , to May 31.

## 30 p.c.

but not less than
1 ct. per pound ct. per pound
from May 1, to Oct. 31.


Provided that, when the apricots specified in sub-item (a) of Item 92 iare imported funder the Most-Favoured-Nation or. General Tariff th specific duty of one cent per pound shall not be maintained in force in any twelve months ending Miarch. 31 for a period in excess of 10 weeks, and whenever the specific duty of one cent per pound is not levied the ad valorem duty of 10 per centum shall apply.

## (b) Cherries.

"Provided that, when the cherries specified in sub-item ( $b$ ) of Item 92 are imported under the Most-Fayoured-Nation or General Tariff the specific duty of two cents per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 7 weelss, and whenever the specific duty of two cents per and whenever the specigic duty of two cents per centum shall apply.

## (c) Cranberries.

Provided that, when the cranberries specified in sub-item (c) of Item 92 are imported under the Most-Favoured-Nation or General Tariff the specific duty of one cent per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 12 weeks, and whenever the specific duty of one cent per pound is not levied the ad valorem duty of 10 per centum shall apply.
(d) Peaches

Provided that, when the peaches specified in sub-item (d) of Item 92 are imported under the Most-Favoured-Nation or General Tariff the specific duty of one and one-half cents per pound shall not be maintained in lorce in any twelve weeks, and wharer the specific duty of and half ont per pound is not loviod the ad valorem duty of 10 per centum shall apply. valorem duty of 10 per centum shall apply.


20 p.c.
but not less than
2 cts. per poünd

20,p.c.
but notless than 2k cts. per pound.

20 p.c.
but not less than $1 \frac{1}{2}$ cts. per pound from July 20 to. Oct. 1.

| Tariff Item |  | British Preferential Tarifi | Most-FavouredNation Tariff | General Tarifi | Rates in Effect Prior to Rates Proposed in this Budget |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | $\begin{gathered} \text { British } \\ \text { Preferential } \\ \text { Tariff } \end{gathered}$ | Most-FavouredNation Tariff | General Tariff |
| $\stackrel{92}{\text { Con }}$ | (e) Pears. ............................................ per pound. <br> Provided that, when the pears specified in sub-item ( $e$ ) of Item 92 are imported under the Most-Favoured-Nation or General Tariff the specific duty of one cent per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 15 weeks, and whenever the specific duty of one cent per pound is not levied the ad valorem duty of 10 per centum shall apply. | Free | $\begin{aligned} & 1 \text { ct. or } \\ & 10 \text { p.c. } \end{aligned}$ | $\begin{aligned} & 1 \text { ct. or } \\ & 10 \mathrm{p.c.} \end{aligned}$ | Free | 1 ct. or 10 p.e. | 20 p.c. <br> but not less than $\frac{3}{4}$. ct. per pound from Aug. 1 to Dec. 31. |
|  | (f) Plums and prunes. . . . . . . . . . . . . . . . . . . . per pound <br> Provided that, when the plums and prunes specified in sub-item ( $f$ ) of Item 92 are imported under the Most-Favoured-Nation or General Tariff the specific duty of one cent.per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 10 weeks, and whenever the specific duty of one cent per pound is not levied the ad valorem duty of 10 per centum shall apply. | Free | 1 ct. or 10 p.c. | 1 ct . or 10 p.c. | Tree | 1 ct. or 10 p.c. | 20 p.c. <br> but not less than 3 .ct, per pound from July 15 to Oct. 31. |
| . | ( 0 ) Strawberries....................................... per pound <br> Provided that, when the strawberries specified in sub-item ( $g$ ) of Item 92 are imported under the Most-Favoured-Nation or General Tariff the specific duty of one and three-fifth cents per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 6 weeks, and whenever the specific duty of one and three-fifth cents per pound is not levied the ad valorem duty of 10 per centum shall apply. | Free | $1-3 / 5$ cts. or 10 p.c. | $\left\lvert\, \begin{array}{cc} 1-3 / 5 & \text { cts. } \end{array} \quad\right. \text { or } \mid$ | Free | $\begin{aligned} & 1-3 / 5 \text { cts. or } \\ & 10 \text { p.c. } \end{aligned}$ | 20 p.c. but not less than 3 cts. per pound from June 1 to July 31. |
| . ${ }^{-}$ | ( $h$ ) Raspberries and loganberries.......... per pound <br> Provided that, when the raspberries and loganberries specified in sub-item ( $h$ ) of Item 92 are imported under the Most-Favoured-Nation or General Tariff the specific duty of two cents per | Free | $\begin{aligned} & 2 \text { cts. or } \\ & 10 \text { p.c. } \end{aligned}$ | $\begin{aligned} & 2 \text { cts. or } \\ & 10 \text { p.c. } \end{aligned}$ | Free | $\begin{aligned} & 2 \text { cts. or } \\ & 10 \text { p.c. } \end{aligned}$ | 20 p.c. <br> but not less than 3 cts. per pound from June 1 to July 31. |

Cantaloupes and muskmelons, the weight of the packages to be included in the weight for duty


Provided that, when imported under the Most-Favoured-Nation or General Tariff the specific duty of one and one-quarter cents per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 8 weeks,
and whenever the specific duty of one and oneand whenever the specind is not levied the ad quarter cents per pound is not levied the ad
valorem duty of 10 per centum shall apply.....

99c
Apples, fresh, in their natural state, the weight of the packages to be included in the weight for duty:July 13 to May 19 , inclusive . per pound

Grapes, fresh, in their natural state, the weight of the packagea to be included in the weight for duty. (a) Vitis Vinifera species....................per pound (b) Vitis Labrusca species. per pound

Provided that, when the grapes specified in sub-item. ( $b$ ) of Item 94 are imported under the Most-Favoured-Nation or General Tariff the specific duty of one cent per pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 15 .Weeks, and whenever the specific duty of one cent per pound is not levied the ad valorem duty of 10 per centum shall apply.

Raisin
When in packares weighing two .................................. pound
pound shall not be maintained in force in any twelve months ending March 31 for a period in excess of 6 weeks, and whenever the specific duty of two cents per pound is not levied the ad valorem duty of 10 per centum shall apply.
(i) Berries, edible, n.o.p.
(j) Quinces and nectarines When in packages weighing two pounds each, in the weight for duty.

10 p.c.

10 p.c.

Free

20 p.c.
but not less than $1 \frac{1}{3}$ cts. per pound Oct. 31
20 p.c.
but not less than 2 cts: per pound. 20 p.c. but not less than 1 ct . per pound.

20 p.
but not less than $3 / 5 \mathrm{ct}$. per pound. 20 p.c.
but not less than $3 / 5$ ct. per pound.
$2 \mathrm{cts}:$
2 cts.

4 cts.

| Tariff Item | —— | British Preferential Tariff | －Most Favoured－ Nation Tariff | General Tariff | Rates in Effect Prior to Rates Proposed in this Budget |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | British Preferential Tariff | Most－ Fayoured－ Nation Tariff | General Tarifi |
| 99h | Dried currants．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．pound When in packages weighing two pounds each，or less，the weight of such packages to be included in the weight for duty． | Free | 4 cts ． | 4 cts ． | Free | 4 cts ． | 4 cts ． |
| 100 | Grape fruit．．．．．．．．．．．．．．．．．．．．．．．．．．．．per．pound | Free | Free | $1 \mathrm{ct}$. | Free | Free | 1 ct ． |
| 105 | Fruit pulp，with sugar or not，n．o．p，and fruits， crushed．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．er pound | $1 \frac{1}{2} \mathrm{cts}$ ． | 2 cts ． | 3 cts. | 172 cts． | 2 cts | 3 cts |
| 105b | Olives，ripe，in brine | Free | Free | 30 p．c． | Free | Free | 30 p．c． |
| 105c | Olives，sulphured or in brine，not bottled． | 10 p．c． | $17 \frac{2}{2}$ p．c． | 30 p．c． | 10 p．c． | 171 ${ }^{1}$ p．c． | 30 p．c． |
| 105d | Cherries，sulphured or in brine，not bottled．．．．．．．．．．． | 10 p．c． | 173 p．c． | 30 p．c． | 10 p．c． | 17⿺辶⿳亠二口欠刂 p．c． | 30 p．c． |
| 1053 | Fruits and nuts，pickled or preserved in salt，brine， oil，or any other manner，n．o．p． | 20 p．c． | 25 p．c．． | 35 p．c． | 20 p．c． | 25 p．c． | 35 p．c． |
| 105f | Jellies，jams，marmalades，preserves，fruit butters and condensed mincemeats．．．．．．．．．．．．．．．．．．．．．．．per pound | $1 \frac{1}{2} \mathrm{cts}$ ． | $3 \frac{1}{4} \mathrm{cts}$. | 5 cts. | $1 \frac{1}{2} \mathrm{cts}$ ． | $3 \frac{1}{4} \mathrm{cts}$ ． | 5 cts. |
| 105g | Fruits and peels，crystallized，glacé，candied or drained；cherries and other fruits of crème de menthe，maraschino or other flavour．．．．．．．．．．．．．．．． | 20 p．c． | $27 \frac{1}{2}$ p．c． | 35 p．c． | 20 p．c． | 27를 p．c． | 35 p．c． |
| 105h | Oranges，grapefruit，or lemons，sliced or in the form of pulp，with or without the addition of preservatives．． | Free | 20 p．c． | 35 p．c． | Free； 20 p．c． | $\begin{aligned} & 20 \text { p.c.; } \\ & 25 \text { p.c. } \end{aligned}$ | 35 p．c．； 35 p．c． |
| $105 i$ | Fruits，frozen．．．．．．．．．．．．．．．．．．．．．．．．．．per pound | 12 ${ }_{2} \mathrm{cts}$ ． | 2 cts ． | 3 cts ． | 13 cts ． | 2 cts． |  |
| 106 | Fruits，prepared，in air－tight cans or other air－tight containers，the weight of the containers to be included in the weight for duty：－ <br> （a）Peaches． <br> ．per pound |  |  |  |  |  |  |
|  | （a）Peaches．．．．．．．．．．．．．．．．．．．．．．．．．．．．per per pound | 2 cts． | $2 \frac{1}{2}$ cts． 2 cts． | 5 cts ． | 2 cts. | ${ }_{2}^{2} 2 \mathrm{cts}$ ． | 5 cts． <br> 5 cts ． |
|  | （c）Pineapples．．．．．．．．．．．．．．．．．．．．．．．．．．．．．per peund | $1 \mathrm{ct}$. | 2 cts． | 5 cts． | $1 \mathrm{ct}$. | 2 cts． | 5 cts ． |
|  | （d）N．o．p．．．．．．．．．．．．．．．．．．．．．．．．．．．．．per pound | 1 ct ． |  | 5 cts． | $1 \mathrm{ct}$. ． |  | 5 cts ． |
| 108 | Honey in the comb or otherwise，and imitations thereof．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．． | 112 cts． | $1 \frac{1}{2} \mathrm{cts}$. | 3 cts ． | $1 \frac{1}{2} \mathrm{cts}$ ． | $1 \frac{1}{2} \mathrm{cts}$. | 3 cts ． |




Provided, (1) that when the goods specified in Item 150 are or greater or less: strength than the strength of proof, the measurement thereof and the amount of duty payable thereon shall be increased or decreased in proportion for any greater or less strength than the strength of proof.
Provided, (2) that bottles and flasks and pack ages of gin, rum, whisky and brandy of all kinds and imitations thereof, shall be beld to contain the following quantities (subject to the provisions for addition or deduction in respect of the degree of strength). viz.:-
Bottles, flasks and packages, containing not more than three-fourths of a gallon per dozen, as three fourths of a gallon per dozen;

Bottles; flasks and packages, containing more than three-fourths of a gallon but not more than one gallon per dozen, as one gallon per dozen;

Bottles, flasks and packages, containing more than one gallon but not more than one and one-hal gallon per dozen, as one and oue-half gailon per dozen;

Bottles, flasks and packages, containing more than one and one-half gallon but not more than two gallons per dozen, as two gallons per dozen;

Bottles, flasks and packages, containing more than two gallons but not-more than two and four fifths gallons per dozen, as two and four-fifths gallons per dozen;

Bottles, flasks and packages, containing more than two and four-fifths gallons but not more than three gallons per dozen, as three gallons per dozen;

Bottles, flasks and packages, containing more than three gallons but not more than three and one-fifth gallons per dozen, as three and one-fifth gallons per dozen.
Provided, (3) that bottles or phials of liquors for special purposes, such as samples not for sale to the trade, may be entered for duty according to actual measurement, under regulations prescribed by the Minister
Angostira bitters. ... per gallon of the strength of proof
Nitrous ether, sweet spirits of nitre and aromatic spirits of ammonia. ................................ gallon


(2) Wines of all kinds, i.o.p., including orange, lemon, strawberry; 'raspberry, elder and currant wines, containing twenty-four per cent or less of bottles....................................eer gallon
(3) Wines of all kinds, n.o.p., including orange lemon, strawberry, raspberry, elder and curran wines, containing more than twenty-four per cent but not more than twenty-six per cent of proo spirit, whether imported in wood or in bottles.

And in addition thereto, for each degree of strength in excess of twenty-six per cent of proof spirit until the strength reaches forty per cent of proof spirit

Provided, that six quàrt bottles or twelve pint bottles shall be held to contain a gallon for duty purposes under this Item.
(1) Prune wine, not sparkling, when containing not more than twenty-six per cent of proof spirit
(2) Prune wine, not sparkling, when containing more than twenty-six per cent of proof spirit and not more than thirty-eight per cent of proof spirit

And in addition thereto, for each and and strength in excess of twenty-six per cent of proof spirit until the strength reaches thirty-eight per cent of proof spirit.

Provided, that six quart bottlees or tiwelve pint bottles shall be held to contain a gallon for duty purposes under this Item
Malt, whole, crushed or ground, n.o.p., upon entry for warehouse subject to excise regulations... .per pound Malt flour, n.o.p., upon entry for warehouse subject to excise regulations. per pound
Tourist literature issued by national or state governments or departments thereof, boards of trade, chambers on commere, munipal and automobile associations, and similar organizations

20 cts.

55 cts.

3 cts .
20 cts.

3 cts.

55 cts.

55 cts

3 cts.
3 cts.

Free...
55 cts.
30 p.c.

55 cts.
30 p.c.

3 cts.

55 cts.
30 p.c.

Free
$\%$

Free

20 ct

25 cts.

- 25 cts.


## 1/3 ct.

## $1 / 3 \mathrm{ct}$ :

Free




Free




| Tariff Item | British <br> Preferential Tariff |  | Most-FavouredNation Tariff | General Tariff | Rates in Effect Prior to Rates Proposed in this Budget |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | British Preferential Tariff |  | Most-TavouredNation Tariff | General Tariff |
| 353 | Aluminum 'and alloys thereof, crude or semi-fabri-cated:- <br> (a) Pigs, ingots, blocks, notch bars, slabs, billets, blooms, and wire bars.....................per pound <br> (b) Bars, rods, plates, sheets, strips, circles, squares, discs and rectangles........................per pound (c) Angles, channels, beams, tees and other rolled, drawn or extruded sections and shapes. | . |  |  |  |  |  |  |
|  |  | Free |  |  | Free | 2 cts. | 30 p.c. |
|  |  | Free ... | 3 cts . | $7 \frac{1}{2}$ cts. | Free | 3 cts . | 30 p.c. |
|  |  | Free | $22 \frac{1}{2}$ p.c. |  | Free | 22i p.c. | 30 p.c. |
|  | (d) Wire and cable, twisted or stranded or not, and whether reinforced with steel or not. <br> (e) Pipes and tubes. | Free Free | $\begin{aligned} & 22 \frac{1}{2} \text { p.c. } \\ & 22 \frac{1}{2} \text { p.c. } \end{aligned}$ | $\begin{aligned} & 30 \text { p.c. } \\ & 30 . \text { p.c. } \end{aligned}$ | Free | $\begin{aligned} & 22_{2}^{1} \text { p.c. } \\ & 22_{2}^{\frac{1}{2}} \text { p.c. } \end{aligned}$ | 30 p.c. 30 p.c. |
|  |  |  |  |  | Free |  |  |
|  | (f) Leal, n.o.p., or foil, less than 005 inch in thick- ness, plain or embossed, with or without backing | Free | 30 p.c. | 30 p.c. | Free | 30 p.c. |  |
|  | (a) Aluminum powder........................... | Free | 30 p.c. | 30 p.c. | Free | 30 p.e. | $30 \text { p.c. }$ $30 \text { p.c. }$ |
|  | (h) Aluminum leaf, less than .005 millimetre in thickness. | $\begin{aligned} & \text { Free } \\ & \text { Free } \end{aligned}$ | Free <br> Free | Frée Free | Free Free | Free Free | Free Free |
|  | (i) Aluminum scrap. <br> Provided, that nothing shall be deemed to be aluminum scrap except waste or refuse aluminum, fit only to be remelted. |  |  |  |  |  |  |
| 366 | Watches of all kinds. <br> Provided, that when imported under the Most- | 20 p.c. | 30 p.c. | 35 p.c. | 20 p.c. | 30 p.c. | 35 р.c. |
|  | Favoured-Nation or the General Tariff, the duty <br> shall be not less than............................each |  | 40 cts. | 40 cts . |  | 40 cts. | 40 ets. |
| 366a | Watch actions and movements, finished or unfinished Provided, that when imported under the Most-Favoured-Nation or the General Tariff, the duty shall be not less than. $\qquad$ | Free | 15 p.c. | 15 p.c. | Free | 15 p.c. | 15 p.c. |
|  |  |  | 40 cts | 40 cts . | . . . . . . . . . . . | 40 cts . | 40 cts. |
| 366h | Parts of watch movements, finished or unfinished... <br> Provided, that when imported under the Most-Favoured-Nation or General Tariff, the duty on plates designed to hold in place four or more wheels or other moving parts shall be not less than per plate | Free | 15 p.c. | 15 p.c. | Free | 15 p.c. | 15 p.c. |
|  |  |  |  | 10 cts . |  |  |  |
| 368 | Clocks, time recorders, clock movements; clockwork mechanisms, and clock cases. | 15 p.c. | 30 p.c.$40 \mathrm{cts}$. | 35 p.e.50 cis. | 15 p.c. | 30 p.c.40 cts. | 35 p.c. |
|  | Provided, that when imported under the Most-Favoured-Nation or the General Tariff, the duty shall be not less than. . . . . . . . . . . . . . . . . . . . . . . .each |  |  |  |  |  |  |

Skelp of iron or steel, hot rolled, when imported by manufacturers of pipes and tubes for use exclusively in the manufacture of pipes and tubes, in their own factories, under regulations prescribed by the Minister
er....
Forged golf club heads of iron or steel, with or withou face or similar marking, but not. ground, polished plated or otherwise finished

402b Woven netting, of iron or steel, coated, made from wire of 17 gauge or heavier, with meshes not smalle specially strengthened joints when for use exclus vely on fur farms, under regulations prescribed by ively on fur farms, under reguations prescribed by
ae Minister:-

1) Of a class or kind not made in Canada
(2) N.o.p.

414 Typewriters
414 a
Complete parts of typewriters
414 b Dictating, transcribing and cylinder shaving machines and complete parts thereof, including cylinders and unfinished wax blanks:
$414 e^{\circ}$ Bookkeeping, calculating and invoicing machines and complete parts thereor, n.o.p.

414d Adding machines.
414e
Complete parts of adding machines
s....
$425 a$ Lawn mowers designed for use with motive power, whether or not containing the power unit. . . . . . . . . .
426a Machinery and apparatus enumerated in Tariff Item 412a. when for use by manufacturers of articles made from regenerated cellulose or cellulose acetate; complete parts on such machiery and apparatus, not to include saws, knives; and motive power.

426b Veneer-drying machines, and complete parts thereof

426c
Wire stitchers and staplers, either hand or power type, but not including motive power; complete parte of the foreroing.

15 p.

15 p.c.
$12 \frac{1}{2}$ p.c.

10 p.c.
$17 \frac{1}{2}$ p.c.
15 .p.c.

15 p.c.

5 p.c.

5 p.c.

| Tariff Item |  | British Preferential Tariff | Most Favoured－ Nation Tariff | General Tarifi | Rates in Effect Prior to Rates Proposed in this Budget |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | － |  |  |  | British Preferential Tariff | Most－ Favoured－ Nation Tariff | General Tariff |  |
| 429 | Cutlery of íron or steel，plated or not：－ <br> （0）Razors and complete parts thereof；razor blades， <br> n．o．p． <br> （h）Safety razor blades． | Tree Free | $\begin{aligned} & 27^{\frac{1}{2}} \text { p.c. } \\ & 20 \text { p.c. } \end{aligned}$ | 30 p．c． 30 p．c． | Free | $\begin{aligned} & 27 \frac{1}{2} \text { p.c. } \\ & .20 \text { p.c. } \end{aligned}$ | $\begin{aligned} & 30 \text { p.c. } \\ & -30 \text { р.c. } \end{aligned}$ |  |
| 430 b | Screws，or iron or steel，coated or not：－ <br> （1）Wood screws． <br> （2）Machine and other screws，n．o．p． and，per one bundred pounds | $\begin{aligned} & 15 \text { p.c. } \\ & 15 \text { p.c. } \end{aligned}$ | 20 p．c． 173 p．c． 50 cts． | 30 p．c． 30 p．c． | 15 15 p．c．c． | $\begin{aligned} & 20 \text { p.c. } \\ & 17 \frac{1}{2} \text { p.c. } \\ & 50 \text { cts. } \end{aligned}$ | 30 p．c． 30 p．c． |  |
| 434 | （1）Locomotives and motor cars for railways，for use exclusively in mining，metallurgical or sawmill operations，n．o．p．，and chassis，tops，wheels and bodies for the same，n．o．p．．．．．．．．．．．．．．．．．．．．．．．．．．．．．．． <br> （2）Locomotives for use on railways，and chassis， tops，wheels and bodies for the same，n．o．p． | 15 p．c． | 20 p．c． 25 p．c． | $3 \overline{\text { p．c．}}$ $35 \text { р.c. }$ | 15 p．c． <br> 15 p．c． | 20 p．c． 25 p．c． | 35 p．c． 35 p．c． |  |
| 440g | （1）Manufactures of iron，brass or other metal， of a class or kind not made in Canada，for use exclusively in the construction or equipment of ships or vessels，under regulations prescribed by the Minister． <br> （2）Diesel and semi－diesel engines，of a class or kind not made in Canada，and complete parts thereof，for use exclusively in the construction or equipment of ships or vessels． | Free <br> Free | Free Free | Free <br> Free | Free <br> Free | Free <br> Free | Free Free |  |
| 440 m | （i）Unfinished parts of aircraft，n．o．p．，not including parts of aircraft engines：． <br> （ii）Direct or inertia starters with or without related operating gear and parts thereof；gene－ rators；voltage control boxes；batteries；de－icing and anti－icing equipment and parts thereof，not including parts of rubber；vacuum pumps with related operating gear and parts thereof；landing and navigation lights；propellers；hydraulic jacks and pumps and parts thereof；aircraft wheels； aircraft brakes with related operating gear and parts thereof；aircraft tires and tubes；oil coolers； fucl pressure warning devices；exhaust gas analy－ sers；pressure fire extinguishers；primer pumps； instruments excepting fuel contents gauges；bolts nuts，cocks，turnbuckles，clevis and pins，swaged wires and tie rods；bars，tubes，extrusions and | Free ${ }^{\text {－}}$ | 15 p．c． | 27⿺⿱土龰己 | Free | 15 p．c． | 2712 p．e |  |

forgings of aluminum, aluminum alloys and mag nesium alloys, steel tubing, all the foregoing whe of types and sizes not made in Canada and im ported for use exclusively in the manufacture or for spares, overhaul or repair of the goods enu merated in Tariff Item 4401 under such regula tions as the Minister may prescribe

| 446\% | (1) Electric apparatus designed for welding and parts thereof, not including motors. |
| :---: | :---: |
|  | (2) Mechanically-operated gas apparatus designed for cutting or welding and parts thereof, not including motors: |
|  | (3) Gas apparatus designed for welding or cutting and parts thereof, n.o.p. |
| 446k | Tools of iron or steel, for use in machines, n.o.p., of ${ }^{\text {a }}$ class or kind not made in Canada. |
| 446 m | Welding rods or welding wires of rust, acid or heat resisting steel, whether or not flux-coated............ |
| 0 | Roller skates and parts thereof |
| 02 | Skates of all |
| 451 b | Pins manufactured from wire of any meta <br> (1) Specially designed for marking sy <br> (2). N.o.p.. |
| 461 a | Automatic scales or weighing machines, of a class or kind not made in Canada, and complete parts of the foregoing, for use in Canadian manufactures......... |
| 505b | Shingles of cedar, creosoted, vulcanized or otherwise processed or treated. |
| 511c | Skis. |
| 5118 | Ski fittings |
| 511e | Ski poles. |
| 518 | Bagatelle and other game tables or boards |
| 5183 | Billiard tables, with or without poc |






| Tariff Item |  | British Preferential Tariff | Most-Favoured-- Nation Tariff | General Tariff | Rates in Effect Prior to Rates Proposed in this Budget |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  |  |  | British Preferential Tarifi | Most-FavouredNation Tarifi | General Tarifi |
| 549 | Wool not further prepared than combed, n.o.p. per pound | Free | 10 cts . | 15 cts. | Free | 10 cts . | 15 cts. |
| 549a | Wool, not further advanced than scoured, not including wool of the sheep of the type commonly known as karakul, when imported by carpet manufacturers for use exclusively in the manufacture of carpets, in their own factories. . per pound | Free | Free | 15 cts. | Free | Free | 15 cts. |
| 549b | (1) Hair of the camel, alpaca, goat or other like animal. $\qquad$ .per pound | Free | Free | 15 cts. | Free | Free | 15 cts. |
| - | (2) Hair, cleaned or uncleaned, but not curled, dyed nor otherwise manufactured; and horise hair not further manufactured than simply cleaned and dipped or dyed | Free | Free | Free | Free | Free | Free |
|  | (3) Hair, curled or dyed, n.o.p | 121 ${ }^{\frac{1}{2}} \mathrm{p} . \mathrm{c}$. | 15 p.c. | 20 p.c. | $12 \frac{1}{2}$ p.c. | 15 p.c. | 20 p.c. |
| $549 f$ | Nets made from human hair. | 15 p.c. | 15 p.c. | 35 p.c. | 15 p.c. | 15 p.c. | 35 p.c. |
| 552a | Felt, splint, for use in making molded splints for medicinal purposes. | Free | 10 p.c. | 25 p.c. | Free | 10 p.c. | 25 p.c. and <br> 20 cts , per pound |
| 553 | Blankets of any material, not to include automobile rugs, steamer rugs, or similar articles:- <br> (1) Household blankets, wholly of cotton....... and, per pound | $17 \frac{1}{2}$ p.c. 5 cts . | $17 \frac{1}{2} \text { p.c. }$ $5 \text { cts. }$ | 35 p.c. 30 cts. | 172 p.c. 5 cts . | $17 \frac{1}{2}$ p.c. 5 cts. | 35 p.c. 30 cts . |
|  | (2) Blankets, wholly or in part of wool or hair... and, per pound | 20 p.c. 5 cts. | 25 p.c. 20 cts. | 35 p.c. 30 cts. | 20 p.c. | 25 p.c. | 35 p.c. 30 cts . |
|  | (3) Blankets, n.o.p and, per pound | 20 p.c. 5 cts . | 30 p.c. 25 cts. | 35 p.c. 30 cts . | 20 p.c. 5 cts. | 30 p.c. 25 cts. | 35 p.c. 30 cts . |
| 554 e | Filter press cloth"of wool orihair"(except human hair) and, per pound | Free | 15 p.c. <br> 30 cts. | 40 p.c. <br> 35 cts. | Free | 15: j p.c. 30 'cts. | 40 p.c. 35 cts . |
| 568 b | (1) Gloves of kid, n.o.p. <br> (2) Gloves and mitts of all kinds, n.o.p............ | $\begin{aligned} & 20 \text { p.c. } \\ & 20 \text { p.c. } \end{aligned}$ | $\begin{aligned} & 22 \frac{1}{2} \text { p.c. } \\ & 25 \text { p.c. } \end{aligned}$ | $\begin{aligned} & 45 \text { p.c. } \\ & 45 \text { p.c. } \end{aligned}$ | $\begin{aligned} & 20 \text { p.c. } \\ & 20 \text { p.c. } \end{aligned}$ | $\begin{aligned} & 22 \frac{3}{2} \text { p.c. } \\ & 25 \text { p.c. } \end{aligned}$ | $45 \text { p.c. }$ $45 \text { p.c. }$ |
| 569 | Hats, hoods and shapes of fur felt or of wool-and-iur felt, under such regulations as the Minister may prescribe. | 17 $\frac{1}{2}$ p.c. | 22곡 p.c. | 35 p.c. | 172 $\frac{1}{2}$ p.c. | $22 \frac{1}{2}$ p.c. | 35 p.c. |



(1) Rubber, crude, caoutchouc or India-rubber, unmanufactured, n.o.p................................ waste or junk...........................................
(3) Recovered rubber and rubber substitute.

5 p.c


35 p.c.
35 p.c.

$17 \frac{1}{2}$ p.c.
1.

5 p.c.

Free
Free

Free
35 p.c.
50 cts.
40 p.c.
40 p.c.
40 p.c.
40 p.c.
$27 \frac{1}{2}$ p.c.
$27 \frac{1}{3}$ p.c.
35 p.c.
35 p.c.
35 p.c.
35 p.c.

| Tariff Item |  | British Preferential Tariff | Most: FavouredNation Tariff | General Tariff | Rates in Effect Prior to Rates Proposed in this Budget |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\qquad$ |  |  |  | British Preferential Tariff | Most-FavouredNation Tariff | General Tariff |
| 663h | Oyster shells, not further manufactured than crushed or screened, or both, for use as poultry feeds or in the manufacture of poultry feeds.................. | $10 \text { p.c. }$ | -10 p.c. | 25 p.c. | 10 p.c. | 10 p.c. | 25 p.c. |
| 710 | Coverings, inside and outside, used in covering or hoiding goods imported therewith, shall be subject to the following provisions, viz.:- <br> (b) Usual coverings containing goods subject to any ad valorem duty, when not included in the invoice value of the goods they contain.. | Free | 7 $\frac{1}{2}$ p.c. | 20 p.c. | Free | 72 p.c. | $20 \text { p.c. }$ |

4. Resolved, that Schedule C to the Customs Tariff, being chapter forty-four of the Revised Statutes of Canada, 1927, as amended, be further amended by deleting therefrom Items 1211 and 1214 and by inserting in said Schedule $C$ the following Item:-
5. Common mongcose (Herpestes griseus) or mongoose of any kind;
6. Any bird of the Starling family (Sturnidae), except the European Starling (Sturnus vulgaris);
7. Any other non-game bird, except any of the following:-
a) a domestic bird of a kind kept for food purposes
(b) a bird intended solely for exhibition in a public zoological park
c) a bird intended solely to be kept in confnement in a cage or to be used for purposes of public entertainment.
8. Resolved, that any enactment founded upon Resolutions. 1 and 3 of the foregoing Resolutions to amend the Customs Tariff or Schedules thereto shall come into force on the first day of June, one thousand nine hundred and fifty, and shall apply to all goods mentioned in the foregoing Resolutions imported, or taken out of warehouse for consumption on and after that date, and shall apply to goods previously imported for which no entry for consumption was made before that date.
9. Resolved, that any enactment founded upon Resolutions 2 and 4 of the foregoing Resolutions to amend the Customs Tariff or Schedules thereto shall be deemed to have come into force on the twenty-ninth day of March, one thousand nine hundred and fifty, and to have applied to all goods mentioned in the foregoing Resolutions imported: or taken out of warehouse for consumption on and after that date, and to have applied to goods previously imported for which no entry for consumption was made before that date.

## ECONOMIC INDICATORS

## REVIEW OF GOVERNMENT ACCOUNTS, 1949-50

## BUDGET PAPERS

presented by Honourable D. C. Abbott, M.P., for the information of Parliament on the occasion of the Budget of 1950-51

## FOREWORD

The purpose of these Papers is twofold:
(1) to make available in one place and in convenient form, as a supplement to the Budget, some of the more comprehensive indicators of economic conditions prepared by the Dominion Bureau of Statistics, and other Government agencies, together with brief comments;
(2) to present a preliminary review of the Government accounts for the fiscal year ending on March 31, 1950.

## PART I

## ECONOMIC INDICATORS

1. The National Accounts

National Income, Output and Expenditure
Personal Income and its Disposition
Saving
Investment
Revenue and Expenditure of All Governments
2. Employment and Wages
3. Trend of Prices
4. Balance of International Payments

The tables in this Budget Paper are based upon estimates provided by the Dominion Bureau of Statistics and other Government Departments. Some of the figures appear for the first time; others have been published elsewhere. All 1949 estimates are preliminary and subject to revision.

Except where indicated, the figures for Canada do not include the Province of Newfoundland because of the lack of comparable data for the period prior to Union, March 31, 1949.

## THE NATIONAL ACCOUNTS

National Income, Output and Expenditure

National Income measures the annual earnings of Canadian residents from productive operations. As such it includes salaries, wages and other forms of earnings by employees, in cash or otherwise, plus military pay and allowances. It includes corporation profits and other returns on invested capital. It includes the net income of farmers and of others who are in business on their own account.

Gross Nationai Product is the value at market prices of all the goods and services produced in a year by the labour, capital and enterprise of Canadian residents. It is obtained by adding to National Income indirect taxes and such costs as depreciation allowances which may be regarded as entering into the cost of the goods and services produced, but do not form part of the incomes of Canadians. 'On the other hand, government subsidies, which reduce the price to the consumer or add to the income of producers, have to be deducted since they form part of the income of Canadians but do not enter into costs of production.

The goods, and services produced in a year are either sold at home or abroad or added to inventories. Gross National Expenditura indicates how the Gross National Product was disposed of. Thus it measures the same total as Gross National Product but in a different way. Since foreign expenditures on Canadian goods and services, i.e., exports, form part of the earnings of Canadians in the Gross National Product, they are likewise included in Gross National Expenditure. While Canadian expenditure on imported goods and services is included in the totals of 'consumer expenditure, government expenditure and gross home investment, it is not part of the disposition of Canadian production and is therefore deducted:

NATIONAL INCOME 'AND GROSS NATIONAL PRODUCT


## Production and Income

The total value of goods and services produced by Canadians continued to rise during 1949, though at a lower rate than in the previous year. Eliminating the upward price change, it is estimated that national production in terms of physical volume increased by about $2 \%$ between 1948 and 1949.

Looking back to 1939, the national product has grown in value by over $180 \%$ and in physical terms by about $70 \%$. Most of the increase in physical output occurred during the war years and, can be attributed in large measure to the absorption of unemployed labour and resources. During the postwar years of high employment; output has shown a small but steady annual rise.

Income received in the form of wages and salaries rose by $7 \%$ between 1948 and 1949, reflecting the continued high level of employment and a further increase in rates of pay. Farm income, which has risen proportionately more than any part of the National Income since prewar years and which increased by about one-third from 1947 to 1948, fell by $5 \%$ between 1948 and 1949. Both lower prices and reduced crops account for the decline.

Investment income and the income of unincorporated businesses other than farming were up very slightly from the previous year.

TABLE 1
NATIONAL INCOME AND GROSS NATIONAL PRODUCT

|  |  |
| :--- | :--- | ---: | ---: | ---: | ---: |

## Expenditure

The additional output produced by Canadians in 1949 was absorbed at home. Exports, which are a measure of the demand from outside the country, were about equal in value to the previous year.

Personal expenditure on consumer goods and services increased by $\$ 667$ million, or $7 \%$ from 1948. This increase, though substantial, is lèss both in absolute amount and proportionately than in recent years.

Investment demands for plant, equipment and housing absorbed an even higher proportion of available labour and materials than in 1948.

From the peak of war expenditures in 1944 until 1947 the claims of federal, provincial and münicipal'governments on the available supply of goods and services declined steadily and sharply. In 1948 the trend was reversed and in 1949 there was another increase of $18 \%$.

These changes in the expenditure side of the national accounts are analyzed in greater detail in the following pages.

TABLE 2
GROSS NATIONAL EXPENDITURE

|  | - 1930 | 1947 | 1948 | $\begin{gathered} \text { Prelim. } \\ 1949 \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: |
|  | (Millions of Dollarg)$\begin{array}{r\|r\|r\|r} 3,801 & & 9,120 & 10,083 \\ \hline, 724 & 1,551 & 1,787 & 10,750 \\ \hline \end{array}$ |  |  |  |
| 1. Personal expenditure on consumer goods and services. |  |  |  |  |
| 2. Government expenditire on goods and services.. |  |  |  |  |
| 3. Gross home investment- |  |  |  |  |
| (a) plant, equipment and housing | 554 | 2,057 | 2,663 | 2,820 |
| (b) inventories. | 327 | - $\because 879$ |  |  |
| 4. Txport of goods and services | , 351 | 3,629 $-3,612$ | 4,044 | 3,974 3,824 |
| 6. TResidual error of estimate |  |  | - 3 -1070 |  |
| 7: Gross National Expenditure at Market Prices $(1+2+3+4+5+6)$. | $5,598$ | 13,591 | $\therefore 15,471$ | 15,943 |
| 8. G.N.E. in Constant (1935-30) Doll | 5,523 | . 8,990. | 0,201 | 9,412 |

[^0]
## Personal Income and Its Disposition

How much Canadians spend for consumer goods and services depends upon their personal incomes, their taxes and how much they decide to save, borrow, or spend out of previous savings.

The total of personal income differs from the National Income in several respects. For example, it includes only that part of corporation income which is actually distributed. Deductions from employees' total earnings. must also be made for unemployment insurance contributions and similar contributions which, although forming part of the compensation for services performed; are not actually received by the employee within the year. On the other hand, transfer payments such as family allowances, old age pensions, veterans benefits and charitable contributions by corporations are included in arriving at the total of personal income.

TABLE 3
SOURCES OF PERSONAT INCOME

| . | 1939 | 1947 | 1948 | Prelim. 1949 |
| :---: | :---: | :---: | :---: | :---: |
|  | (Milmons of Dominas) |  |  |  |
| 1. Salaries, wages and supplementary labour income. . Deduct: Employer and employee contribution to social ins. rnd govt. pension funds. | 2,583 -34 | $\begin{aligned} & 6,212 \\ & -181 \end{aligned}$ | 7,113 -223 | 7,630 -238 |
| 2. Military pay and allowances....................... | 32 | 83 | 82 | 115 |
| 3. Net income of agriculture and other unincorporated business. | 891 | 2,336 | 2,912 | 2,859 |
| 4. Interest, dividends and net rental income of persons | 564 | 1,032 | 1,141 | 1,196 |
| 5. Transter payments to persons (excluding interest) <br> (a) from government <br> (b) charitable contributions made by corporations. | 249 0 | 848 15 | 851 16 | 917 16 |
| 6. Personal Income ( $1+2+3+4+5$ ) | 4,291 | 10,345 | 11,882 | 12,495 |

Personal income, like the National Income, continued to rise during 1949, but at a less rapid rate than in previous years. Wages and salaries were higher. Substantial payments by the Canadian Wheat Board and payment of the refundable portion of wartime income taxes added to personal incomes $\left({ }^{1}\right)$. As already indicated, however, farm incomes were somewhat lower as a result of poorer crops and lower average prices.

There was an increase in the total of transfer payments by governments. Family allowances and old age pensions involved significantly larger transfers in 1949, as a result both of higher average rates of benefits and a growing number of recipients. Unemployment insurance benefits were on a higher level, reflecting the increase in the numbers of unemployed, a high proportion of whom were covered by the insurance scheme. These gains were reduced by a further tapering off in payments of such postwar benefits to veterans as gratuities, rehabilitation benefits and re-establishment credits, which were at their peak in 1946.

[^1]The amount of personal income available for spending or saving is the total of personal income less direct taxes on personal income. In 1949, direct taxes fell sharply, accounting for less in absolute amount than in any year since 1945, and for a smaller proportion of personal income than in any year since 1941. As a result, personal disposable income rose by about $6 \%$ between 1948 and 1949.

Consumer spending increased in about the same proportion, indicating that net savings out of personal income were about the same as in 1948. There was a modest increase in dollar expenditure on perishable goods such as food, tobacco and beverages, and an even smaller increase in spending for semi-durable goods such as clothing. When price changes are eliminated, there was probably a small decrease in total volume of purchases of perishables and semi-durabless. On the other hand, expenditure for durables-automobiles, furniture, household appliances, etc--rose by an estimated $14 \%$ in value and about $9 \%$ in physical volume. Expenditure on services also increased substantially, reflecting in part the rising level of rentals.

As shown in table 4, it is estimated that consumer expenditure was $180 \%$ higher in dollar terms in 1949 than in 1939. Eliminating price changes in the interval and making allowances for the population increase; it would appear that, on the average, each Canadian is now consuming about $50 \%$ more of goods and services than in immediate prewar years.

DISPOSITION OF PERSONAL INCOME


TABLE 4
DISPOSITION OF PERSONAL INCOME

|  | 1939 | 1947 | 1948 | $\begin{aligned} & \text { Prelim: } \\ & 1049 \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: |
|  | (Milhons of Dollars) |  |  |  |
| 1. Personal direct taxes <br>  |  |  |  |  |
| (b) succession duties | $28$ | 61 |  | ${ }_{56}$ |
| (c) miscellaneous... | 21 |  |  | 56 |
| Total direct trxes. | 110 | 791 | 821 | 786 |
| 2. Personal expenditure on consumer goods and services-GOODS |  |  |  |  |
| (a) Perishable--foods, tobaceo, beverages, drugs, |  |  |  |  |
| - fuel, ete. . . . . . . . . . . . . . . . . . . . . . . . . . . . | 1,644 | 4,305 | 4,852 | 5,074 |
| (b) Semi-durable-Clothing, , house furnishings, |  |  |  |  |
| auto accossories, etc. <br> (c) Durable-automobiles .........................id | 508 | 1,430 | 1,580 | 1,602 |
| appliances, hardware, jewellery, etc............ | 245 | 751 | 820 |  |
| $\because(d)$ Miscellaneous.................................. |  | 152 | 190 | 202 |
| Services.. | 1,475 | 2,529 | 2,758 | 3,011 |
| Net Personal Expenditure Abroad | -56 | -41 | -123 | $-77$ |
| Total Consumer Expendituro | 3,861 | 9,126 | , 10,083 | 10,750 |
| 3. Personal saving- <br> (a) personal saying excluding farm inventories.... 200 ${ }^{\prime}$ 317 1,053 $\mathbf{1 , 0 6 5}$ |  |  |  |  |
|  |  |  |  |  |
| (b) net changes in farm inventories................. | 60 | 111 | -65 | -106 |
| Total personal saving | 320 | 428 | 988 | 959 |
| 4. Personal Mncome ( $1+2+3$ ) | 4,291 | 10,345 | 11,892 | 12,495 |

Saving
For the purpose of the National Accounts, saving is defined as being equal to investment.

Thus, a balance sheet can be constructed showing, on the one side, the sums which Canadians do not spend out of their incomes on immediate consump-tion-which are defined as saving-and, on the other side; the total amount spent for non-consumption goods such as factories, machinery; houses, additions to inventories, etc.- which are defined as investment.

Saving can therefore he regarded as the source of funds out of which invest. ment expenditure is financed or, alternatively, investment expenditure can be regarded as providing an outlet for the savings set aside out of income.

A surplus of goyernment revenue over expenditure adds to the total of saving. It is in effect a form of community saving. A government deficit, on the other hand, is a claim upon, and therefore a deduction from, private saving.

TABLE 5
SOURCES OF SAVING

(1) The adjustment has been made only to grain held in commercial channels.
$\left.{ }^{(2}\right)$ See Table 10.
${ }^{(3)}$ See Tables 1 and 2.
Because of limited supplies of goods and services, particularly durables, and under the stimulus of loans and savings campaigns, personal saving was at a very high level during war years. During 1945, 1946 and 1947 consumption expenditures revived quickly and personal saving fell proportionately. In 1948, however, the trend was again reverised; incomes rose much more rapidly than expenditure for current consumption-probably because of sharply rising prices-leaving proportionately as much over for saving as in 1946. Personal saving remained at approximately the same level in 1949.

Corporate profits both before and after taxes were at levels somewhat below 1948. Dividends paid out increased by $\$ 73$ million, leaving retained profits of about $\$ 625$ million as against $\$ 716$ million in 1948 .

TABLE 6
CORPORATION PROFITS AND CORPORATE SAVINGS

|  | 1939 | 1947 | 1948 | $\underset{1949}{\text { Prelim. }}$ |
| :---: | :---: | :---: | :---: | :---: |
|  | (Millions of Dollars) |  |  |  |
| Corporate profits before taxes (2) Deduct corporate taxes(3)... | 618 -112 | 1,828 -724 | 1,969 -710 | 1,914 -673 |
| Corporate profits after taxes.... Deduct dividends paid out ${ }^{(3)}$ | 506 -287 | 1,104 -502 | 1,259 -543 | 1,241 -616 |
| Undistributed corporate profits(4) | : $\quad 219$ | . 602 | 716 | 625 |

${ }^{(1)}$ Includes depletion charges and is adjusted for corporate losses, renegotiation of war contracts and conversion to a calendar year basis.
${ }^{(2)}$ Taxes paid or payable in respeot of the calendar year's income, exoluding the refundable portion of the excess profit tax. (See Table 10).
${ }^{(3)}$ Includes charitable contributions made by corporations. (See Table 3 Item 5(b)).
(4) See Table 5.

The gradual return to a position of balance between the expenditure and revenue of federal, provincial and municipal governments is reflected in the decline in the amount of saving accounted for by government surplus from $\$ 807$ million in 1948 to $\$ 398$ million in 1949.

The other substantial change in private saving was the further reduction in undistributed profits of the Canadian Wheat Board which, during 1949, made substantial participation payments to pioducers.

TABLE 7
DISPOSITION OF SAVING

| $\cdots \quad$, $\quad$, . . . | 1939 | 1947 | 1948 | Prelim. 1949 |
| :---: | :---: | :---: | :---: | :---: |
|  | (Millions of Dollaris) |  |  |  |
| Gross Home Investment. . . . . . . . . . . . . . . . . . . . . | 881 | 2,936 | 3,309 | 2,841 |
| Net increase in foreign assets (inoluding foreign exchange) adjusted (¹). <br> Pesidull error of cstimate ( ${ }^{(2}$ | 123 9 |  | 399 -107 | [ <br> 150 <br> 94 |
| Total. | 1,013. | 2,914 | 3,601 | 3,085 |

[^2]
## Investment

The claims upon saving represented by investment expenditure in plant, equipment and housing were sustained at a high level in 1949. Net investment abroad and in foreign exchange, i.e., the net balance of international payments on current account, however, fell sharply from 1948 to 1949 (For more detailed discussion see section on Balance of International Payments). There was no appreciable investment in additional inventory.

TABLE 8
GROSS HOME INVESTMENT

| $\because \quad . \quad$ | 1939 | 1947. | 1048 | $\begin{gathered} \text { Prelim: } \\ 1949 \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: |
| ' ', | (Milliong of Dollarb) |  |  |  |
| Plant, Equipment, and Housing-Total(1). | 554 | 2,057 | 2,663 | 2,829 |
| Now Residential Construction( ${ }^{2}$ )................ | 145 | 492 564 | 647 806 | 753 847 |
| : Other New Construction....... | 126 | 564 | 806 | 1.847 |
| Now Machinery and Equipment Inventories-Total................ | 283 327 | 1,001 | $\begin{array}{r}1,210 \\ \hdashline 640\end{array}$ | 1,229 12 |
| $\because \because$ Grain in Commercial Channels ${ }^{(3)}$. | 127 | 22 |  |  |
| Farm Grain and Livestook (3) ........ | 60 | -111 | -65 | -106 |
| All Other Inventories( ${ }^{4}$ )....................... . . | 140 | 968 | 656 | 119 |
| Gross Home Investment ${ }^{(5)}$ | 881 | 2,936 | 3,309 | 2,841 |
| Percentage of Gross National Product. | 16\% | 22\% | 21\% | 18\% |

(1) Includes private businesses and institutions, and public̈ly owned public utilities.
${ }^{2}$ ) Excludes construction by Wartime Housing Limited which is included with Government expenditure on goods and services (Table 2).
${ }^{(3)}$ Value of physical change.
(4) Change in value. Includes privately financed industrial and trade inventories.
(b) See Table 2, Item 3.

Analysis of investment expenditure in 1949 reveals some decline in capital expenditure by manufacturing industries and by trade, finance and commercial services, but this was more than offset by investment on a rising scale by primary industries, institutions and public utilities and in housing:

Capital expenditure by governments, too, rose substantially even though the policy of the Federal Government was to postpone projects wherever possible in order to avoid competition with private demand for labour and materials.

The forecast for 1950, prepared by the Economic and Research Development Branch of the Department of Trade and Commerce, is for a continued upward movement in over-all capital outlay. Expenditure by institutions, public utilities and government are likely to comprise an increasing proportion of the total programme. House building activity may tend to level off.

TABLE 9
PUBLIC AND PRIVATE CAPITAL EXPENDITURE

|  | 1946 | 1947 | 1948 |  | 1950(1) |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | (Millions of Dollars) |  |  |  |  |
| Primary industries and construetion industry...... | 229 | 395 | 529 | 575 | 536 |
| Manufacturing.................................... | 321 | 539 | 579 | 522 | 496 |
| Utilities, | 239 | 379 | 551 | 642 | 703 |
| Trade, Finance and Commercial Services. | 164 | 203 | 281 | 258 | 291 |
| Institutions, | 54 | 80 | 137 | 187 | 232 |
| Housing. | 412 | 533 | 682 | 786 | 785 |
| Direct Government | 194 | 290 | 392 | 457 | 553 |
| Total Capital Expenditure | 1,613 | 2,419 | 3,151 | 3,427 | 3,596 |
| Total Capital Expenditure as a percentage of G.N.P. | 14 | 18 | 20 | 21 | 22 |
| Total Capital Expenditure in Constant (1939) Dollars. | 1,067 | 1,407 | 1,589 | 1,643 | 1,711 |

(1) Foreoast.
'PUBLIC' AND PRIVATE CAPITAL EXPENDITURE


## Revenue and Expenditurd of all Governments

In Table 10, "Government Transactions Related to the National Accounts", an attempt is made to bring together in one statement and under uniform headings the activities of all governments in Canada on a calendar year basis.

The table is designed to include only those transactions which have relevance for the National Accounts, and consequently the surpluses or deficits shown here do not agree with those shown in the various public accounts. It has been necessary to adjust the conventional accounting statements of fiscal year revenue and expenditure to exclude purely bookkeeping transactions as well as the purchase and sale of existing capital assets. Extra-budgetary funds such as unemployment insurance, workmen's compensation and pension funds have been added, and surpluses or deficits of Government enterprises are likewise included. In the federal accounts some of the more substantial adjustments are as follows: addition of national defence recoverable expenditure, allocation of war refunds to prior years, adjustment of corporate taxes to an accrual basis, elimination of sales of war assets to business, and elimination of British Commonwealth Air Training Plan write-off from expenditure. In addition the federal figures have been adjusted to a calendar year basis by using the monthly figutes published by the Comptroller of the Treasury. Government loans to foreign countries or accumulation of gold or foreign exchange are not included with government expenditure.

For purpose of analysis, expenditures by governments may be divided into two main categories: expenditures for the purchase of goods and services, and so-called transfer payments, i.e., family allowances, old age pensions, veterans benefits, the greater part of the interest on the public debt, etc., which do not arise from current production of goods and services. The first category represents the demands which governments place on the annual output of the nation: Transfer payments, on the other hand, simply add to the sums available for spending or saving by the recipient.

GOVERNMENT EXPENDITURES ON GOODS AND SERVICES AS A PERCENTAGE OF GROSS NATIONAL PRODUCT


TABLE 10
GOVERNMENT TRANSACTIONS RELATED TO THE NATIONAL ACCOUNTS

| - | 1939 | 1947 | 1948 | Prelim. |
| :---: | :---: | :---: | :---: | :---: |
|  | (Mylons of Dotiars) |  |  |  |
| Govbrnaent Revende- ${ }_{\text {Direct Taxes-P-Persons........................................... }}$ | 110 | 791 | 821 | 786 |
| Income and Excess Profits- |  |  |  |  |
| Federal. | 46 | 694 | 717 | 674 |
| Provincial and Municipal........................................ . . 15 |  |  |  |  |
| Succession Duties-Federal |  |  |  |  |
| Provincial...... | 28 | 31 | 28 | 30 |
| - Miscellanieous- | 3 | 4 | 6 | 7 |
| Provincial and Municipal. | 18 | 32 | 41 | 49 |
| Direet Taxes-Corporations.. | 123 | 759 | 751 | 720 |
| Income and Excess Profits- |  |  |  |  |
| Federal..... | 98 | 652 | 588 | 547 |
| Provincial. | 14 | 72 | 122 | 126 |
| Withholding taxes-federal. | 11 | 35 | 41 | 47 |
| Indireot Taxes.. | 720 | 1,781 | 1,842 | 1,857 |
| Federal. | 310 | 1,136 |  |  |
| Provincial and Mumicipal | 410 | 645 | 757 | 814 |
| Investment Income. | 99 | 345 | 346 | 365 |
| Federal. | -11 | 115 | 105 | 124 |
| Provincial and Municipal | 110 | 230 | 241 | 241 |
| Employer and Employee Contributions to Social Security and Pension Funds. | 34 | 181 | 223 | 238 |
| Federal. | 6 | 100 | 129 | 139 |
| $\therefore$ Provincial and Municipal. | 28 | 81 | 94 | 99 |
| Transfors from Other Governments- |  |  |  |  |
| Provincial and Municipal. | 83 | 208 | 150 | 181 |
| Total Rovenue. | 1,169 | 4,065 | 4,133 | 4,147 |
| Federal. | 463 | 2,766 | 2,700 |  |
| Provincial and Municipal. | 706 | 1,299 | 1,433 | 1,540 |
| Defteit (or surplus-). | 42 | -816 | -807 | -398 |
| Federal..: |  |  | $-802$ |  |
| Provincial and Munioipai. | 40 | - 99 | -5 | 82 |
| Total Revenue plus Defleit (or minus Surplus). | 1,211 | 3,249 | 3,326 | 3,749 |
| Federal. | 459 | 2,049 | 1,898 | 2,127 |
| Provincial and Municipal. | 752 | 1,200 | 1,428 | 1,622 |

TABLE 10-Concluded
GOVERNMENT TRANSACTIONS RELATED TO THE NATIONAL ACCOUNTS


## EMPLOYMENT AND WAGES

During 1949 the civilian labour force of Canada, including Newfoundland; averaged approximately $5,200,000$, a gain through natural increase and net immigration, of 110,000 over 1948. Employment averaged 5,055,000, an increase of 80,000 over 1948. Unemployment, defined as those wholly unemployed and looking for work, averaged 145,000 in 1949, an increase of 30,000 over the previous year.

There is a considerable shift in and out of the labour force during certain seasons of the year. The labour force and employment is normally at its peak around September 1. The total number employed at the seasonal peak in 1949 numbered $5,255,000$ an all-time high for Canada.

The following table presents a comparative picture of the civilian labour force, employment and unemployment for the years 1946-1949. The annual averages do not include Newfoundland which was first surveyed in October 1949. Results showed a total Labour Force in Newfoundland of 114,000 composed of 95,000 males and 19,000 females.

TABLE 11
THE LABOUR FORCE*
Anmual Averages
(Thousands of Persons)

| - | 1946 | 1947 | 1948 | 1949 |
| :---: | :---: | :---: | :---: | :---: |
| Civilian Labour ForcoMale.Female............. | 4,794 | 4,908 | 4,082 | 5,090 |
|  | 3,720 1,074 | 3,841 1,067 | 3,919 1,063 | 4,002 |
|  | 1,074 | 1,067 | 1,003 | 1,088 |
| Unemployed.. Employed.. | 143 | 98 | 103 | 133 |
|  | 4,651 | 4,810 | 4,879 | 4,957 |
| Paid Workers. | 3,124 | 3,262 | 3,372 | 3,469 |
|  | 146 | 119 | 134 | 144 |
| Non-farm. | 2,978 | 3,143 | 3,238 | 3,325 |
| Self Employed. | 1,120 | 1,158 | 1,160 | 1,160 |
| Farm........................................... | 679 | 661 | 668 | 670 |
|  | 447 | 407 | 492 | 490 |
| Unpaid Family Workers. | 401 | 390 | 347 | 328 |
| Farm...... | 360 | 335 | 294 | 274 |
|  | 41 | 55 | 53 | 54 |

* Data do not include Nowfoundland.

An indication of the trend of unemployment during the recent winter is provided by data on persons who have applied for work at National Employment Service offices. The average figures for November and December, 1949; were 206,000 and 274,000 respectively; and for January and February, 1950, an average of 362,000 and 377,000 respectively. Caution must be used in interpreting them as a measure of unemployment because they include some persons who had a job and exclude some unemployed persons who did not register. The increase in the number of persons looking for work was basically seasonal but reflected in some degree the impact of adverse weather conditions, lower overseas exports and currency revaluations. Present unemployment is concentrated in specific areas and industries; in many areas there is virtually full employment. The underlying employment trend is firm.

Labour income during 1949 was estimated at $\$ 7,630$ million; $7 \%$ higher than in 1948. This increase was accounted for by a gain in employment of $2 \%$ and an overall rise in wage rates estimated at slightly under $5 \%$. Per capita weekly earnings, excluding agriculture, were estimated at about: $\$ 43$, compared to the 1948 average of $\$ 40$.

Towards the end of the year, earnings showed a tendency to level off. Wage settlements generally showed provision for smaller increases' in wage rates. As well; the easing of the labour market tended to retard the upward movement of wage rates in the unorganized sections of the labour market, such as agriculture.

Changes in hours worked per week had little effect on labour income in the aggregate, although short-time work was of significance in certain industries and a reduction of the standard work week was evident in others. On the whole, the number of hours worked per week in manufacturing during the year showed little change, the average of 42.9 being down fractionally from the figure of 43.2 for 1948 .

BALANCE OF INTERNATIONAL PAYMENTS


## BALANCE OF INTERNATIONAL PAYMENTS

When goods are exported (unless they are given away) they give rise to payments or debts in favour of Canada. Similarly, when goods are imported they give rise to payments or debts in favour of the rest of the world. Other transactions, such as interest and dividend payments; the tourist trade, freight and shipping charges, also give rise to similar payments or debts in either direction. The difference between the debits and credits arising from these current transactions is referred to as the net balance of international payments on current account. When total credits exceed total debits within a year, the rest of the world has gone into debt to Canada or Canada has paid off some of her debt to the rest of the world. When total debits exceed total credits, the net position is, of course, reversed.

TABLE 12

## BALANCE OF INTERNATIONAL PAYMENTS

Estimated Cumbent Account between Canada and All Countries
(Millions of Canadian dollars)

| - | 1939 | 1947 | 1948 | 1949(1) |
| :---: | :---: | :---: | :---: | :---: |
| Current Credits |  |  |  |  |
| Exports (adjusted). | 906 | 2,723 | 3,030 | 2,988 |
| Non-monetary gold. | 184 | 99 | 119 | 139 |
| Tourist expenditures... | 149 | 251 | 282 | 288 |
| Interest and dividends. | 57 | 62 | 70 | 73 |
| Freight and shipping............... | ( 102 | 322 | $\begin{array}{r}337 \\ 83 \\ \hline\end{array}$ | 310 64 |
| Other current receipts.............. | \{ 59$\}$ | 220 | - 218 | 210 |
| Total Credits. | 1,457 | 3,746 | 4,139 | 4,072 |
| Current Debits |  |  |  |  |
| Imports (adjusted). | 713 | 2,535 | 2,598 | 2,686 |
| Tourist expenditures. | 81 | 167 | 132 | 191 |
| Interest and dividends. | 306 | 337 | 325 | 390 |
| Freight and shipping. ............ | 119 | 278 | 275 | 257 |
| Inheritances and emigrants' funds.. | $\{.112\}$ | - 49 | 49 | 49 |
| Other current payments........... | \{ 112$\}$ | 333 | 307 | 306 |
| Total Debits. | 1,331 | 3,699 | 3,686 | 3,879 |
| Net Balance on Cumbent Account.. | +120 | +47 | $+453$ | +193 |

Dstimated Geographical Distribution of tefe Net Balance on Curient Account .

|  | 1939 | 1947 | 1948 | 1949 |
| :---: | :---: | :---: | :---: | :---: |
| Between Canada and- |  |  |  |  |
| United States.... | -110 | -1,135 | -401 | -604 |
| United Kingdom... | +137 | +633 | - +488 | +445 |
| Rest of sterling area <br> E.R.P. countries. | +39 | +241 +274 | +129 +229 | +145 |
| Other countries.. | $\{+60\}$ | +274 +34 | +229 +8 | +182 +25 |
| All countries | $+120$ | +47 | +453 | +193 |

(1) Estimates for 1949 are tentative and subject to significant alteration.

Canada's net surplus on current account of $\$ 193$ million in 1949 was $\$ 260$ million less than in 1948. The change is split evenly between commodity trade and other current transactions. : About $\$ 190$ million of the change is the result of an increase in Canadian payments, very largely in payments to the United States, arising from increased imports from that country. The other $\$ 70$ million of the change is the result of a decrease in Canadian receipts, chiefly in receipts from E.R.P. countries other than the United Kingdom, and resulted mainly from a reduction in exports to those countries. There was very little change from 1948 to 1949 in either the value of exports to or of imports from the countries of the sterling area (including the United Kingdom); consequently Canada's surplus on current account with the sterling area was substantially the same as in the previous year.

Compared with 1948 there were in 1949 considerably increased exports of wheat, newsprint; non-ferrous metals, and a few types of fully manufactured goods, and substantially reduced exports of other agricultural products, especially of meats, of most other forest products, and of manufactured goods generally. Export prices were slightly higher in 1949 than in 1948 and the volume of exports in 1949 was lower than in 1948 by some $3 \%$.

An appreciable decline occurred in imports of coal and petroleum. Otherwise imports generally were higher, including large increases in fruits and vegetables and motor vehicles and parts. Import prices were slightly higher in 1949 and there appears to have been little change in the volume of imports.

The available detail of Canada's international transactions on capital account in 1949 may be compared with 1948 as follows:


[^3]TABLE 13

## CANADA'S HOLDINGS OF GOLD AND U.S. DOLLARS

(millions of U.S. dollars)


[^4]WHOLESALE PRICES


## PRICE TRENDS

Faking the year as a whole, price levels in Canada in 1949 were higher than in 1948. The year ended, however, with the indexes of both general wholesale prices and the cost of living several points below the postwar peak.

General wholesale prices reached their highest point in December 1948 at a level about double 1939. Subsequently there has been a decline of about $2 \%$. The prices of Canadian farm products reached their peak somewhat earlierin' July of 1948-at a level more than two and a half times the 1939 average and have since declined by: about $9 \%$.

The decline in agricultural prices found its reflection in a decline in food prices to consumers, which form a high proportion of the items included in the cost-of-living index.: As a result, in spite of rising rents, the cost-of-living index is now about $1 \%$ below its peak of Augúst 1949. However, rent increases which took place under the recent changes in rentals regulations are not yet recorded in the official inclex.:

TABLE 14
WHOLESALE PRICE INDEXES
$(1935-39=100)$


TABLE 15

## COST OF LIVING INDEXES

$(1935-30=100)$

| Monthly Averages | Canada |  | United States |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Total | Food | Total | Food |
| 1939. | 101.5 | $100 \cdot 6$ | 99:4 | 95.2 |
| 1940. | 105.6 | $105 \cdot 6$ | - $100 \cdot 2$ | 96.6 |
| 1941 | 111.7 | $116 \cdot 1$ | $105 \cdot 2$ | 105.5 |
| 1943. | 118.4 | $130 \cdot 7$ | 123.6 | $138 \cdot 0$ |
| 1944. | 118.9 | $131 \cdot 3$ | 125.5 | $136 \cdot 1$ |
| 1945. | $119 \cdot 5$ | 133.0 | $\therefore 128.4$ | $139 \cdot 1$ |
| 1946. | $123 \cdot 6$ | $140 \cdot 4$ | $139 \cdot 3$ | $159 \cdot 6$ |
| 1947 : | $135 \cdot 5$ | $159 \cdot 5$ | - 159.2 | $193 \cdot 8$ |
| 1948. | $155 \cdot 0$ | 195.5 | 171.2 | $210 \cdot 2$ |
| 1949-January. | $159 \cdot 6$ | $202 \cdot 2$ | $170 \cdot 9$ | 204.8 |
| February. | 159.5 | $200 \cdot 4$ | $169 \cdot 0$ | 199.7 |
| . Maroh. | 159.2 | $199 \cdot 1$ | $169 \cdot 5$ | $201 \cdot 6$ |
| April... | $159 \cdot 3$ | 198.5 | 169.7 | $202 \cdot 8$ |
| May... | 159.5 | 199.5 | $169 \cdot 2$ | 202.4 |
| June.. | $100 \cdot 5$ | $202 \cdot 9$. | $169 \cdot 6$ | $204 \cdot 3$. |
| July.. | $162 \cdot 1$ | 207.2 | 168.5 | 201.7 |
| August. | $162 \cdot 8$ | $209 \cdot 2$ | 168.8 | 202.6 |
| September | $162 \cdot 3$ | $207 \cdot 0$ | $169 \cdot 6$ | $204 \cdot 2$ |
| October... | $162 \cdot 2$ | $205 \cdot 0$ | 168.5 | $200 \cdot 6$ |
| . November | 161.7 | 203.3 | 168.6 | $200 \cdot 8$ |
| ${ }^{1050}$ December. | 161.5 | 201.9 | 167.5 | 197.3 |
| 1950-January | $161 \cdot 0$ | $109 \cdot 1$ | $160 \cdot 9$ | 190.0 |



## Part II

REVIEW OF GOVERNMENT ACCOUNTS 1949-50

## PART II

## REVIEW OF GOVERNMENT ACCOUNTS 1949-50

## 1. Introduction

1. The figures appearing in this Part must be regarded as necessarily preliminary and subject to revision. Although the Government's fiscal year ends on March 31st, the books must remain open for several weeks after that date in order to record various adjusting entries, as well as all payments up to April 30th made on account of expenditures originating in, and properly chargeable to, the current fiscal year. For these reasons final figures for the current year will not be available for some considerable time.

## 2. SUMMARY OF GOVERNMENTAL FINANCIAL OPERATIONS DURING THE YEAR

2. Total revenues of the Government for the year ending March 31, 1950, are now estimated at $\$ 2,548$ million. Expenditures, on the other hand, are estimated at $\$ 2,437$ million. On the basis of these figures it would appear that the Government's accounting or budgetary surplus for the current year will probably total something in the neighbourhood of $\$ 111$ million compared with $\$ 595.5$ million for the year ended March 31, 1949. As a result of the current year's estimated surplus of $\$ 111$ million, the Government's net debt (i.e. the excess of total liabilities over total active assets) will reflect a reduction of an equivalent amount.
3. In addition to collecting revenues and making expenditures in the narrow accounting or budgetary sense of those terms, the Government also receives and disburses substantial amounts of cash in other ways. These other receipts and disbursements relate to transactions which give rise to increases or decreases in the Government's assets and liabilities, and they do not, therefore, appear in what might be called the Government's income account for the year, nor do they enter into the calculation of the Government's annual.surplus or deficit. In 1949-50 the total of these other disbursements exceeded the total of other receipts, and a large part of the cash provided by the 1949-50 surplus had to be used to finance the difference. The balance of cash available for the reduction of funded debt was, therefore, considerably reduced.
4. The following summary shows the nature and extent of these nonincome account transactions and their effect upon the Government's net cash position. The figures indicate that although a total cash sum of $\$ 287$ million became available to the Government as a result of the current year's budgetary surplus, this was reduced to an over-all "cash surplus" of only $\$ 67$ million after' financing the large cash requirements on non-income account.

[^5]Deduct other disbursments- -
Advances to the Foreign Exchange Control Board.................. . 160
Loans to the United Kingdom and other governments (net)......... 104
Loans to Central Mortgage and Housing Corporation................ : 100
Loans to the National Harbours Board................................ 20
Increases in other loans and investments (net)......................... 25
Acquisition of sinking funds
Increases in Canada's subseriptions to the capital of the International Monetary Fund and of the International Bank for Reconstruction and Development. 3.
Cost of loan flotations (portion to be amortized).......................... $\quad 7$

Cash surplus i. ie., balance available for debt reduction....................... $\overline{\$ 67}$
5. As shown above the total of other receipts during the year amounted to $\$ 200$ million, while the total of other disbursements amounted to no less than $\$ 420$ million. The Government nevertheless reduced its outstanding funded debt by a net cash amount of $\$ 486$ million. This reduction in funded debt was made possible through the sale of bonds out of the Securities Investment Account. This account is the one used to record temporary holdings by the Government of its own securities, such securities being held as a temporary investment of surplus cash balances.
6. A reconciliation between the "cash surplus" of $\$ 67$ million, the net cash reduction in funded debt of $\$ 486$ million and the net change in the Government's cash position during the year, is shown below:

| Cash surplus-i.e. excess of total receipts from all sources over total disbursements. $\qquad$ |  |
| :---: | :---: |
| Add-net sales of securities from Securities Investment Accou | 430 |
|  | \$497. |
| Deduct-net cash reduction in funded debt. | \$486 |
| Net increase in cash balances during the year (i.e. balance sheet increase of $\$ 13$ million less $\$ 2$ million of an increase effected through revaluation of currencies) | \$ 11 |

* To calculate the amount of cash made available to the Government as a result of the current year's surplus there must be added back to the accounting' or budgetary suiplus figure of $\$ 111$ million the following items included in total expenditure which did not involve current outlays of cash: provision for possible losses on ultimate realization of active assets, $\$ 75$ million; provision for conditional benefits under The Veterans' Land Act $\$ 7$ million; the annual a mortization of bond discounts and commissions, $\$ 10$ million; assumption of part of Newfoundland's debt in accordance with Terms of Union, 862 million (after deducting sinking fund); and adjustments in various assets and liabilities consequent upon the revaluation of currencies on September 19, 1949, \$22 million.


## 3. SUMMARY OF THE 1949-50 REVENUE AND EXPENDITURE STATEMENT

7: The table which follows gives a summarized statement of revenues and expenditures for the year ended March 31, 1950, with comparable figures for the four preceding fiscal years.' More detailed tables, in comparative form, may be found at the end of this Appendix.
(In millions of dollars)

8. Total revenues, estimated at $\$ 2,548$ million for 1949-50, are expected to show a decrease of $\$ 223$ million from the total for the previous fiscal year. Total expenditures, on the other hand, are estimated at $\$ 2,438$ million, an increase of $\$ 262$ million over the total for 1948-49.
9. Ordinary revenues are estimated at $\$ 2,489$ million, a reduction of $\$ 160$ million from the total for the previous year. The total of $\$ 60$ million for special receipts and credits represents a decrease of $\$ 62$ million from the total of $\$ 122$ million received in 1948-49. The reduction in these receipts, which consists largely of refunds of previous years' war, demobilization and reconversion expenditures and sales of surplus Crown assets, continues to reflect the normal decline which is to be expected in revenues from this source.
10. On the expenditure side, all categories contributed to the over-all increase of $\$ 262$ million. The total of ordinary expenditures increased by $\$ 139$ million (from $\$ 1,573$ million in $1948-49$ to $\$ 1,712$ million in $1949-50$ ) and was attributable largely to increases of $\$ 26.7$ million in family allowances, $\$ 27.2$ million in old age pensions and pensions to blind persons and $\$ 21 \cdot 9$ million in premium, discount and exchange expenditures. The total for demobilization and reconversion expenditures, more than half of which represents defence costs, increased by $\$ 38$ million (from $\$ 426$ million in 1948-49 to $\$ 464$ million in the current year). Other charges, including the write-down of assets, reflect an increase of $\$ 60$ million from $\$ 84$ million in 1948-49 to $\$ 144$ million in 1949-50. The remainder is accounted for by increases of $\$ 6$ million in capital expenditures, $\$ 13$ million : in government-owned enterprises, and $\$ 6$ million in special expenditures.

## BUDGETARY REVENUES AND EXPENDITURES



BUDGETARY SURPLUS OR DEFICIT


## 4. ANALYSIS OF REVENUES

11. Estimated revenues for the year 1949-50, classified according to major categories, are presented in the following table, along with corresponding figures for the previous fiscal year.

SUMMARY OF REVENUES, BY MAJOR CLASSIFICATIONS, FOR THE YEARS ENDED MARCH 31, 1950 AND MARCH 31; 1949
(In millions of dollars)

| $\because$ | Fiscal Year Ended March 31 |  |  |  | $\left\{\begin{array}{c} \text { Increase }(+) \\ \text { or } \\ \text { Decrease }(-) \\ \text { in 1940-50 } \end{array}\right.$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 1950 \\ \text { (Estimated) } \end{gathered}$ |  | 1949 |  |  |
|  | Amount | Percent | Amount | Percent |  |
| Direct Taxes- | \$ |  | S |  | \$ |
| Individual Income Tax........................ | 611.5 | 24.0 | $762 \cdot 6$ | 27.5 | -151.1 |
| Corporation Income Tax........................ | . 586.5 | 23.0 | $492 \cdot 0$ | 17.8 | + 94.5 |
|  | $-2.5$ | -0.1. | 44.8 | 1.6 | $-47.3$ |
| Tax on Interest, Dividends, Rents and Royalties. | 45.5 | 1.8 | $43 \cdot 4$ | $1.6^{\circ}$ | $+2.1$ |
| Succession Duties. | 28.5 | 1.1 | $25 \cdot 5$ | 0.9 | $+3.0$ |
| Total Direct Taxes, | 1,260.5 | 49.8 | 1,368.3 | 49.4 | -98.8 |
| Indirect Taxes- : |  |  |  |  |  |
| Customs Duties. | $229 \cdot 0$ | $9 \cdot 0$ | $223 \cdot 0$. | $8 \cdot 0$ | $+6.0$ |
| Exciso Duties.. | $215 \cdot 5$ | - 8.5 | $204 \cdot 7$ | $7 \cdot 4$ | $+10.8$ |
| Excise Taxes.......... | 568.0 | $22 \cdot 3$ | 636.1 | 23.0 | $-68.1$ |
| Other Indirect Taxes. | $4 \cdot 0$ | $0 \cdot 1$ | $4 \cdot 0$ | $0 \cdot 1$ | - |
| Total Indirect Taxes. | 1,016.5 | 39.9 | 1,067•8 | 38.5 | $-51.3$ |
| Non-Tax Revenue- |  |  |  |  |  |
| Post Office.......... | $84 \cdot 0$ | $3 \cdot 3$ | 80.6 | $2 \cdot 9$ | + 3.4 |
| Return on Investments. | $90 \cdot 4$ |  | $107 \cdot 9$ | $3 \cdot 9$ | $-17.5$ |
| Other Non-Tax Revenue. | 28.6 | $1 \cdot 1$ | $24 \cdot 5$ | $0 \cdot 9$ | + 4.1 |
| Total Non-Tax Revenue | $203 \cdot 0$ | $8 \cdot 0$ | $213 \cdot 0$ | $7 \cdot 7$ | $-10.0$ |
| Total Ordinary Revenue. | 2,480.0 | 97.7 | 2,649.1 | $95 \cdot 6$ | $-160.1$ |
| Special Receipts and Crodits. | $59 \cdot 6$ | $2 \cdot 3$ | 122.3 | $4 \cdot 4$ | $-62.7$ |
| Total Revenue. | 2,548.6 | $100 \cdot 0$ | 2,771-4 | $100 \cdot 0$ | -222.8 |

12. It will be noted that $49.8 \%$ of grand total revenues for the year was derived from direct taxes, $39.9 \%$ was obtained from indirect taxes, and the remaining $10.3 \%$ was attributable to non-tax revenues and special receipts and credits.

## Tan on Personal Incomes.

13. The personal income tax yielded an estimated total of $\$ 611.5$ million and retained its position as the largest single source of revenue. Total collections from this tax showed a decrease of $\$ 151 \cdot 1$ million from the 1948-49 total due to the reduction in tax rates announced in March, 1949, effective from January 1, 1949. The full effect of this reduction in rates was not apparent in 1949-50, because of substantial payments received during the fiscal year in respect of 1948 and previous taxation years, and also because tax deductions at the source continued for a period at the higher rates.

TAXES ON PERSONAL INCOME


Corporation Income and Excess Profits Taves.
14. Corporation income taxes yielded a total of $\$ 586.5$ million, an increase of $\$ 94.5$ million over the previous year's total. "This increase is attributable to the decline during the year in tax refunds and adjustments in connection with the re-negotiation of war contracts, and apparently to somewhat higher profits in 1949.

The excess profits tax ceased to be levied on profits earned after December 31, 1947. Small clean-up payments were received during the year but were exceeded by refunds and adjustments.


Taves on Interest, Dividends, Rents and Royalties.
15. Revenues under this heading come from withholding taxes on certain payments made to non-residents. The 1949-50 total of $\$ 45 \cdot 5$ million is approximately $\$ 2 \cdot 1$. million greater than for the previous year, an increase largely due to a higher level of dividend payments during 1949.

Succession Dutics.
16. Revenue from succession duties is estimated at $\$ 28 \cdot 5$ million for $1949-50$. This is an increase of $\$ 3 \cdot 0$ million over the previous year's total.

Customs Duties.
17. Net revenues from customs duties for the current year are estimated at $\$ 229 \cdot 0$ million, representing a moderate increase of $\$ 6 \cdot 0$ million over the 1948-49 total.

## CUSTOMS DUTIES



## Excise Duties.

18. Excise duties are levied exclusively on alcoholic beverages and tobacco products. In 1949-50 they yielded an estimated total revenue of $\$ 215 \cdot 5$ million, an increase of approximately $\$ 10.8$ million over the previous year. Gross receipts from these duties, before deducting refunds,' are divided as follows: $\$ 104.5$ million from alcoholic beverages ( $\$ 101 \cdot 1$ million in 1948-49) ; and $\$ 114.0$ million from tobacco products ( $\$ 106 \cdot 2$ million in 1948-49).

## EXCISE DUTIES



Excise Tawes.
19. Excise taxes are levied on a variety of items under the Excise Tax Act. Total net collections for the year are estimated at $\$ 568 \cdot 0$ million, a reduction of 'about $\$ 68 \cdot 1$ million from 1948-49. The most important of these taxes in terms of revenue is the sales tax, which yielded a gross revenue of $\$ 415 \cdot 5$ million, an increase of $\$ 25 \cdot 3$ million over the previous year. This increase took place despite the fact that during the year fuel oils were added to the list of exempt. items.
20. The second largest revenue source among the excise taxes is the tax on tobacco products which yielded approximately $\$ 83.4$ million. This is an increase of $7 \cdot 3 \%$ over the previous year's total reflecting the continued upward trend in tobacco consumption. Other tax sources showing small amonnts of increase during the year were cigarette papers and tubes ( $\$ 71,000$ ) and wines ( $\$ 110,000$ ).
21. Despite these increases the over-all yield from excise taxes was reduced from the preceding year by the elimination, or reduction in rates, of taxes on a number of commodities and services. The taxes on beverages, candy and chewing gum, transportation tickets and communications were all repealed on March 22, 1949, and only yielded clean-up amounts during the year. The taxes. on toilet articles, luggage, matches and lighters, smokers' supplies, and pens. and pencils, were all reduced to $10 \%$ on March 22, 1949, and as a result yielded sharply reduced revenue during the year. The change of the retail purchase tax to a $10 \%$ tax at the manufacturer's level resulted in ar lower yield from this source. The revenue from the tax on automobiles and rubber tires and tubes also showed a decline from the previous year. This occurred because therevenue from this source in the previous year reflected in part the temporary high tax rates imposed on automobiles up until the end of July, 1948, as part. of the exchange conservation program.
22. The tax sources showing the largest decrease, and the amount of the decrease in each case, are given below:

Estimated<br>decrease<br>from<br>1948-49

Beverages . . ......................................... $\$ 226,059,000$
Transportation and communications. . . . . . . . . . . . 25,084,000.
Candy and chewing gum . . . . . . . . . . . . . . . . . . . . . . . . . 18,868,000
Toilet preparations and soaps. ....................... . . 3,337,000
Trunks, bags, luggage, etc. $\because . . .$.
Automobiles, rubber tires and tubes................ . 2,743;000
Matches and lighters : . . . ........................... . 2, 332,000
EXCISE TAXES


Other Indirect Taxes.
23. Small amounts of tax revenue were derived from the tax on chartered bank note circulation; from the tax on the net, premium income of insurance companies; from a tax on the export of electric energy from Canada; and from a tax on the export of furs from the Northwest Territories. Total" revenue from all these sources in 1949-50 is estimated at $\$ 4 \cdot 0$ million; about the same as the previous year.

Non-Tax Revenues:
24: Non-tax revenues for 1949-50 are estimated at $\$ 203.0$ million, a decrease of $\$ 10$ million from the 1948-49 total. Revenue classified as "Return on Investments', is expected to reach $\$ 90 \cdot 4$ million in 1949-50 as compared with a total of $\$ 107 \cdot 9$ million in 1948-49. The larger items entering into total receipts under this classification are: interest on advances to the Canadian National

Railways, $\$ 21.8$ million; Bank of Canada profits, $\$ 20 \cdot 4 \cdot$ million; interest on loans to, and operating profits of, the Foreign Exchange Control Board, \$16.0 million; interest on bonds held in Securities Investment Account, $\$ 5 \cdot 6$ million; interest on loans to foreign governments under Part II of The Export Credits Insurance Act, $\$ 15 \cdot 0$ million; and interest on advances under the Soldier Settlement and Veterans' Land Act, $\$ 3.5$ million.
25. Also included in the general category of non-tax revenues are post office receipts, which are estimated at $\$ 84 \cdot 0$ million for $1949-50$ as compared with a total of $\$ 80 \cdot 6$ million during 1948-49. It may be of interest to note that the total costs of operating the Post Office Department during the yyear are estimated at $\$ 83 \cdot 1$ million, so that receipts on this account exceeded costs by approximately $\$ 0.9$ million. In making this comparison, however, it should be borne in mind that the total shown for Post Office receipts does not reflect the value of services rendered free of charge to other departments. Similarly the total shown for operating expenses does not reflect any charges for premises owned by the Government and occupied by the Post Office Department.
26. Other non-tax revenues of $\$ 28.6$ million represent receipts derived from the following sources: services and service fees, $\$ 10 \cdot 6$ million; privileges, licences, and permits, $\$ 7 \cdot 8$ million; bullion and coinage, $\$ 4.1$ million; proceeds from sales of publications, experimental farm produce, etc., $\$ 3 \cdot 0$ million; refunds of previous years' expenditures, $\$ 1.3$ million; and miscellaneous non-tax receipts,,$\$ 1.8$ million.

## Special Receipts and Credits.

27. The total of Special Receipts and Credits for the fiscal year 1949-50 is estimated at $\$ 59.6$ million as compared with total receipts of $\$ 122.3$ million for the preceding year. Special Receipts and Credits are made up largely of sales of surplus Crown assets and sundry refunds arising out of war, demobilization and reconversion expenditures of previous years. The following summary gives an estimate of the principal items and receipts under this general heading,-

Receipts from the Crown Assets Disposal Corporation, after allowing for transfers to "Active Assets" of amounts applicable to "Balances Receivable under Agreements of Sale of Crown Assets"
Amount to be recovered from contractors and Income Tax Division of the Department of National Revenue in respect of re-negotiation of war contracts with private contractors
Amount received from the Central Mortgage and Housing Corporation representing a sum in excess of the $\$ 5$ million reserve fund established by the Company.
Payments by foreign governments in settlement of military relief supplies
Amount to be credited to revenue in connection with Park Steamship Company Limited vessels chartered by the United Kingdom Government ..... $2 \cdot 7$
Estimated surplus of the Canadian Arsenals Limited. ..... $2 \cdot 0$
liental of land and buildings, revenue from meals and quarters and sundry receipts received by the Department of National Defence. ..... $3 \cdot 3$
Miscellaneous receipts, sundry departments ..... $2 \cdot 9$

## 5. COMPARISON OF ACTUAL REVENUE WITH BUDGET FORECAST

28. The total revenues now estimated for the year 1949-50 will be only $\$ 3 \cdot 6$ million more than the revised forecast of revenues made in the budget speech of October 20, 1949. The revenues from sales tax, personal income tax and corporation income tax proved more buoyant than expected last March. By October it was possible to make a more accurate estimate and the revenues actually received during the year from all sources are quite close to the forecast made at that time.

## DETALLED STATEMENT OF BUDGET FORECAST COMPARED WITH ACTUAL REVENUE FOR 1949-50

(in millions of dollars)


## 6. ANALYSIS OF EXPENDITURES

29. The table which follows presents a summary of expenditures, by major classifications, for the fiscal year 1949-50, together with corresponding figures for the previous fiscal year.

SUMMARY OF EXPENDITURES, BY MAJOR CLASSIFICATIONS, FOR THE YEARS
ENDED MARCH 31, 1950, AND MARCH 31, 1949 (in millions of dollars)


## Debt Charges

30. Interest on public debt was again the largest single item of government expenditure, the estimated total of $\$ 439 \cdot 2$ million for $1949-50$ being $18 \%$ of the total expenditure for the year. Of the total interest payments, $\$ 408$ million represents interest paid on the government's outstanding funded debt, while the balance of $\$ 31.2$ million represents interest paid or credited to various annuity; superannuation, insurance and trust accounts. The substantial decrease of $\$ 25.9$ million from $1948-49$ is attributable in part to a reduction in the outstanding funded debt and in part to the absence of any payment during 1949-50 comparable to that in 1948-49 for the accumulated interest on the 1943 and 1944 refundable portion of personal income taxes, which were repaid in March, 1949. The reduction of $\$ 10 \cdot 8$ million in the payment of interest on the outstanding funded debt, and of $\$ 19 \cdot 1$ million on the payment of interest on the refundable portion of personal income taxes, was partially offset by an increase of $\$ 4$ million in interest paid or credited to the various annuity, superannuation, insurance and trust funds.
31. The annual charges for the amortization of discounts and commissions, for other costs of new loan flotations which are not amortized, and for miscellaneous debt servicing expenses bring the total of all public debt charges for the year to $\$ 449 \cdot 7$ million.

## Payments to Provinces

32. Payments, to provinces for statutory subsidies and compensation under the Dominion-Provincial Tax Rental Agreements amounted to $\$ 103.9$ million. The net increase of $\$ 2.5$ milijon over the total for the previous year is explained in the following table.

|  | Tiscal Year TndedMarch 311950 <br> (Estimated)$\| 1949$ | Increase or Decrease $(-)$ |
| :---: | :---: | :---: |
|  | (millions of dollan |  |
| All Provinecs (excluding Newfoundland)Statutory subsidies. Compensation under tax rental agreements. $\qquad$ | $17 \cdot 3$  <br> 73.4 $\because 17.1$ <br> $30 \cdot 7$ $84 \cdot 3$ <br>  $101 \cdot 4$ | 0.2 -10.9 -10.7 |
| Newroundland- <br> Statutory subsidy Compensation under tax rental agreement Transitional grant. | 1.9  <br> 4.8  <br> 6.5 - | $\begin{aligned} & 1 \cdot 9 \\ & 4.8 \\ & 6.5 \end{aligned}$ |
|  | 18.2 | 13.2 |
| $\therefore \quad: \quad$ : $\because \cdot ;$ | $103 \cdot 9 \ldots{ }^{101.4}$ | , $2.5 \ldots$ |

A reduction of $\$ 20 \cdot 2$ million, equivalent to the amount which it is anticipated that the Government will have paid during the year to the seven provinces participating in the 1947 tax rental agreements on account of collections of the provincial $5 \%$ corporation taxes, offset by a general increase of $\$ 9 \cdot 3$ million in basic payments, accounts for the net decrease of $\$ 10.9$ million in tax compensation payments.

Details of payments, by provinces, for the current fiscal year are:

| - | Statutory Subsidies | Compensation under the DominionProvincial Tax Rental Agreements | Transitional Grant | Total |
| :---: | :---: | :---: | :---: | :---: |
|  | (millions of dollars) |  |  |  |
| Newfoundland. | 1.9 | 4.8 | 6.5 | $13 \cdot 2$ |
| Nova Scotia.. | $2 \cdot 0$ | $9 \cdot 8$ | - | 11.8 |
| Prince Edward Island. | 0.7 | 1.8 | - | $2 \cdot 5$ |
| New Brunswick.. | 1.6 | $7 \cdot 6$ | - | $9 \cdot 2$ |
| Quebec....... | $2 \cdot 9$ | - | - | $2 \cdot 9$ |
| Ontario., | $3 \cdot 1$ | - | - | $3 \cdot 1$ |
| Manitoba..... | 1.8 | 11.0 | - | $12 \cdot 8$ |
| Saskatchewan. | $2 \cdot 1$ | $12 \cdot 6$ | - | 14.7 |
| Alberta.. | $2 \cdot 1$ | 12.3 |  | $14 \cdot 4$ |
| British Columbia. | 1.0 | $18 \cdot 3$ | - | $19 \cdot 3$ |
|  | 19.2 | 78.2: | 6.5 | $103 \cdot 9$ |

Family Allowances, Old Age Pensions and Pensions to Blind Persons
33. Payments for family allowances are estimated at $\$ 297.6$ million for 1949-50, representing approximately $12 \cdot 2$ per cent of the total expenditures for the year. Part of the estimated increase of $\$ 26 \cdot 7$ million over the preceding year is attributable to the payment of $\$ 9.8$ million to residents of Newfoundland. Elimination of the reduction in allowances payable for children after the fourth child, the reduction in the period of residence in Canada required for immigrants and settlers to one year prior to registration, and the natural increase in population in the eligible age groups, account for the remainder of the increase.
34. Expenditures for old age pensions and pensions to blind persons are expected to total $\$ 94$ million, an increase of approximately $\$ 27 \cdot 2$ million over the total for 1948-49. Of the total increase, $\$ 2 \cdot 2$ million is attributable to payments to residents of Newfoundland; the remainder is due to an increase from $\$ 30$ to $\$ 40$ per month in the basic rate of pension provided in legislation enacted in April, 1949, and to an increase in the numbers receiving aid.
35. The estimated distribution of these payments, by provinces, is as follows:

| - | Family Allowances | Old Age <br> Pensions and <br> Pensions to Blind Persons |
| :---: | :---: | :---: |
|  | (millions of dollars) |  |
| Newfoundland. | 9.8 | $2 \cdot 2$ |
| Nova Scotia............ | $15 \cdot 3$ | $6 \cdot 4$ |
| New Brunswick. ...... | $13 \cdot 4$ | $\stackrel{5}{5 \cdot 5}$ |
| Quebec... | 95.9 | $23 \cdot 7$ |
| Ontario.... | 84.9 | 29.1 |
| Manitoba.. | $15 \cdot 7$ | $5 \cdot 8$ |
| Saskatchewan. | 19.0 | $5 \cdot 6$ |
| Alberta. | $19 \cdot 8$ | $5 \cdot 4$ |
| British Columbia.. | 20.8 | $9 \cdot 4$ |
| Northwest and Yukon Territories: | $0 \cdot 6$ | - |
|  | $297 \cdot 6$ | 94.0 |

## Premium, Discount and Exchange

36. The revaluation of the Canadian dollar on September 19, 1949 is chiefly responsible for the increase of $\$ 21.9$ million in premium, discount and exchange expenditures: Assets and liabilities payable in sterling and United States dollars, previously carried on the balance sheet of Canada at $£ 1$ sterling $=\$ 4: 03$ Canadian and $\$ 1$ U.S. $=\$ 1$ Canadian, were revalued as of that date to $£ 1$ sterling $=\$ 3.08$ Canadian and $\$ 1$ U.S. $=\$ 1.10$ Canadian. An increase of $\$ 35.7$ million in net indebtedness payable in United States dollars (consisting of an exchange debit of $\$ 39.9$ million on matured and unmatured funded debt and outstanding interest, less a credit of $\$ 4.2$ million on cash and securities held in New York) was offset by a decrease of $\$ 14.4$ million in net indebtedness payable in sterling (consisting of an exchange credit of $\$ 19.4$ million on matured and unmatured funded debt and outstanding interest, less a debit of $\$ 5 \cdot 0$ million on cash and securities held in London).

## Citizenship and Immigration

Mines and Technical Surveys
Resources and Development
37. During the year the functions and services of the Department of Mines and Resources and the Department of Reconstruction and Supply were transferred to the newly created Departments of Citizenship and Immigration, Mines and Technical Surveys and Resources and Development. The administration of Indian Affairs and Immigration Services was transferred from the Department of Mines and Resources to the Department of Citizenship and Immigration, which also took over the citizenship and citizen registration services which formerly came under the Secretary of State. The administration of mines, and topographic, geological, hydrographic and geodetic surveys and certain other technical services, including the operation of the Dominion observatories, was transferred from the Department of Mines and Resources to the Department of Mines and Technical Surveys. -The Department of Resources and Development took over the forests, water resources, wild life, national parks and other services, including the administration of the Northwest and Yukon Territories, from the Department of Mines and Resources and the housing and planning and development services, and the administration of the Canadian Government Travel Bureau and the National Film Board from the Department of Reconstruction and Supply.
38. To compare satisfactorily the expenditures on these services as between the years 1948-49 and 1949-50, it is necessary to consider the expenditures of these departments together. The following table is a comparative summary of the expenditures for the last two years:


The net increase of $\$ 17.4$ million is accounted for in part by increases in payments under the Emergency Gold Mining Assistance Act, and in part by an extension of services and a general increase in service costs.

## Public Worlcs

39. Public Works expenditures still reflect the policy in effect during recent years of deliberately deferring, wherever possible, all expenditures on new construction and equipment. There was however an increase of approximately $\$ 16.2$ million over the total for the preceding year, accounted for by a general increase in operational, maintenance and repair costs for public works and buildings and in the costs of dredging and improving harbours and rivers.

## Transport

40. A general expansion of Air Services, with expenditures of $\$ 24 \cdot 1$ million in 1949-50 as compared with the total of $\$ 15 \cdot 9$ million in the previous year, accounts for the major part of the increase of $\$ 13 \cdot 2$ million in the expenditures of the Department of Transport. The remainder is attributable largely to a general increase in the costs of departmental services.

## Veterans Affairs

41. The ordinary expenditures of the Department of Veterans Affairs for 1949-50 are estimated at $\$ 175 \cdot 2$ million, a decrease of $\$ 7.8$ million as compared with the total for the previous year. The greater part of this decrease is attributable to a reduction in payments of pensions to veterans.

## BUDGET EXPENDITURES

FISCAL YEARS ENDING MARCH 3i'


## Capital Expmaditures.

42. Expenditures charged to capital account are estimated at $\$ 24 \cdot 2$ million for the fiscal year as compared with a total of $\$ 18.5$ million for 1948-49. The principal items in this category are the costs of constructing and improving civil airways and airports, the costs of clredging the St. Lawrence ship channel, and expenditures' for construction and improvement of terminal facilities for the Prince Edward Island Car Ferry and Terminals:

## Demobintzation and Reconversion Expenditures.

43. Demobilization and Reconversion expenditures for 1949-50 are estimated at $\$ 464 \cdot 1$ million, an increase of $\$ 38.5$ million as compared with the total of $\$ 425 \cdot 6$ million for the previous year. An increase of $\$ 109.6$ million in the expenditures of the Bepartment of National Defence for Army, Navy and Air Services and for Defence Research was offset by decreases of $\$ 34 \cdot 5$ million for the Department of Veterans Affairs, $\$ 25 \cdot 2$ million for Wartime Prices and Trade Board, $\$ 7.3$ million for the Department of Trade and Commerce, and a total of $\$ 4.1$ million for other departments.
44. The greater part of the decrease in the demobilization and reconversion expenditures of the Department of Veterans Affairs is due to substantial reductions of $\$ 20$ million in post-discharge rehabilitation benefit payments, and $\$ 13 \cdot 3$ million in payments of war service gratuities and re-establishment credits.
45. Of the estimated decrease of $\$ 25.2$ million in the expenditures of the Wartime Prices and Trade Board, $\$ 14.9$ million is accounted for by a decrease in the cost of subsidies, and $\$ 9 \cdot 7$ million by a reduction in the amount of payments of drawback claims to millers.
46. Reductions of $\$ 2 \cdot 4$ million in payment of production and transportation subsidies for Canadian steel producers, and of $\$ 2 \cdot 6$ million in the cost of administration, reconversion and operation of Crown companies and plants, account for the reduction in the demobilization and reconversion expenditure of the Department of Trade and Commerce.

## Special Expenditures.

47. Special expenditures are estimated at $\$ 40 \cdot 8$ million for the year, an increase of $\$ 6$ million compared with the $1948-49$ expenditures. Increases of $\$ 4 \cdot 2$ million under the Prairie Farm Assistance Act for the deficit of the Prairie Farm Emergency Fund and of $\$ 7 \cdot 4$ million in agricultural and other projects, are offset by a decrease of, $\$ 5$ million due to the grant in 1948-49 to British Columbia for emergency relief and rehabilitation in connection with the Fraser River flood disaster. The principal items making up the 1949-50 total of expenditures are: the deficit of the Prairie Farm Emergency Fund, $\$ 12.8$ million; expenditures under the Prairie Farm Rehabilitation Act, $\$ 3$ million; the net operating loss of the Agricultural Prices Support Account for 1948-49, in connection with the 1947 and 1948 Nova Scotia apple crops and the 1948 Ontario crop of white beans, $\$ 3 \cdot 5$ million; irrigation and water conservation projects in the prairie provinces, $\$ 7 \cdot 1$ million; the deficit of the Canadian Wheat Board for 1947 and 1948 flaxseed and 1948 rapeseed operations, etc., $\$ 4 \cdot 6$ million; and Canada's share of the cost of repairing and reconstructing dykes and other protection of works in the Fraser Valley, $\$ 4.1$ million.

## Government Owned Enterprises.

48. Expenditures under this heading consist of the operating deficits of, and non-active loans to, wholly owned governmental enterprises established prior to World War.II.
49. The increase of $\$ 12 \cdot 6$ million in this category of expenditures as compared with the previous year is accounted for largely by an increase of $\$ 8.5$ million in the deficit of the Canadian National Railways from $\$ 33.5$ million for the calendar year 1948 to. $\$ 42$ million for the year 1949 . The over-all C.N.R. deficit for the year includes all interest charges paid on government advances. It should be noted, therefore, that although the charges to the government's expenditures for 1949-50 reflect the absorption of the C.N.R.'s total deficit of $\$ 42$ million, the government's revenues for the year also included, under "Return on Investments", an amount of $\$ 21.8$ million received from the Railways for interest on such advances.
50. Other charges under this classification include $\$ 4 \cdot 3$ million for the 1949 operating deficit of Trans-Canada Air Lines (as compared with the 1948 deficit of $\$ 2.9$ million); $\$ 1.2$ million for the 1949 operating deficit of the Prince Edward Island Car Ferry and Terminals ( $\$ 1.2$ million in 1948) and $\$ 4 \cdot 3$ million for losses of, and non-active loans to, the National Harbours Board ( $\$ 2$ million in 1948-49).

## Other Charges, Including the Write-Down of Assets.

51. The total expenditures for the fiscal year in this category are estimated at $\$ 143.9$ million, an increase of $\$ 60$ million as compared with the total of $\$ 83.9$ million for 1948-49. The increase is attributable to the non-recurring cliarge of $\$ 62 \cdot 3$ million in connection with the assumption by Canada of part of the Newfoundland debt in accordance with the Terms of Union.
52. The largest single item is again an amount of $\$ 75$ million transferred to the general reserve for possible losses on ultimate realization of active assets. This reserve was established in 1940-41, and $\$ 25$ million was set aside annually from that time up to and including the fiscal year 1946-47. In 1947-48, 1948-49 and again this year, the annual provision has been $\$ 75$ million-the larger provision being deemed advisable to offset the charges that have been made to the reserve during recent years and to establish the reserve at a level commensurate with the government's active assets. The reserve now stands at $\$ 320.8$ million.
53. Also included under this classification is the reserve provision of $\$ 6 \cdot 6$ million for conditional benefits under the Veterans' Land Act.

## 7. ESTIMATED BALANCE SHEET POSITION AT MARCH 31, 1950

54. The following table presents, in summary form, the Government's estimated balance sheet position as at March 31, 1950, with the comparable figures for March 31, 1949.
(In millions of dollars)

| , . . ... | Fiscal Year Ended March 31 |  | Increase or |
| :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 1950 \\ \text { (Estimated) } \end{gathered}$ | 1949 | $\underset{(-)}{\text { Decrease }}$ |
| 8 | 5 | \$ | \$ |
| Floating Debt.................................................. | 494.2 | $450 \cdot 7$ | $43 \cdot 5$ |
| Deposit and Trust Accounts....................................... | $136 \cdot 6$ | 107.5 | 29.1 |
| Annuity, Insurance, Pension and Guaranty Accounts.............. | 816.6 | - 718.0 | 98.6 |
|  | $11 \cdot 7$ .68 .7 | 4.4 $=60.6$ | 7.3 $: 9.1$ |
| Province Debt Accounts.. | $11 \cdot 9$ | $11: 9$ |  |
| Reserve for conditional benefits-Veterang Land Act | 19.9 | $13 \cdot 3$ | $6 \cdot 6$ |
| Funded Debt........... | 15,191:6 | 15,585.0 | -303.4 |
| Total Liabilities | 16,751-2 | 16,050-4 | -100.2 |
| Active 'Assets |  |  |  |
|  | 1,428.8 | 1,060.3 | -231.5. |
| Loans to, and Investments in, Crown Agencies....................., | 1,163.0 ${ }^{\prime}$ | 1,058-9 | $\bigcirc 104.1$ |
| Other Loans and Investments...................................... | 2,724.6 | 2,578.6 | 146:0 |
| Province Debt Accounts.i.......................................... | $2 \cdot 3$ | $2 \cdot 3$ |  |
| Deférred Charges................................................. | 62.6 | 65.8 | $-3.2$ |
| Sundry Suspense Accounts. | 25.7 | 54.2 | $-28.5$ |
| otal Active Asse | $5,407 \cdot 0$ | $5,420 \cdot 1$ | $-13.1$ |
| Less reserve for possible losses on ultimate realization of active assets. | -320.8. | -245.8 | - $75 \cdot 0$ |
| Net Active Asset | 5,086-2 | 5,174-3 | $\bigcirc 88.1$ |
| Net Debt (Excess of Liabilities over Net Active Arsets) | 11,665.0 | 11,776.1. | -111.1 |

55. The aggregate liabilities of the Government at March 31, 1950, are estimated at $\$ 16,751: 2$ million, a reduction of $\$ 199 \cdot 2$ million from the comparable total at the end of the previous year. Unmatured funded debt outstanding, including bonds, treasury bills, deposit certificates and the estimated refundable portion of excess profits taxes, accounts for $\$ 15,191 \cdot 6$ million or approximately 91 per cent of all liabilities. ' Of the total unmatured funded debt now outstanding, only $\$ 499.7$ million, or approximately $3 \cdot 3$ per cent is payable in foreign currencies- $\$ 437.8$ million payable in United States dollars and $\$ 61.9$ million in pounds sterling. A complete statement in tabular form of the Government's unmatured funded debt at March 31, 1950, with details of interest rates, dates of maturity, annual interest charges, and principal amounts for each loan may be found at the end of this Appendix.
56. Floating debt, consisting of outstanding cheques and interest, matured funded debt and similar demand liabilities is estimated at $\$ 494.2$ million. Amounts at the credit of annuity, insurance, pension and guaranty accounts are. expected to total $\$ 816 \cdot 6$ million:
57. The other principal items on the liabilities side of the balance sheet are: deposit and trust accounts (consisting of moneys deposited with or held in trust by the Receiver General for various purposes), $\$ 136 \cdot 6$ million; sundry suspense accounts (where some uncertainty as to disposition exists), $\$ 68 \cdot 7$ million; reserve for conditional benefits under the Veterans' Land Act, $\$ 19.9$ million; province debt accounts (representing settlements arising from agreements at the time of confederation), $\$ 11.9$ million; and deferred credits (consisting of balances whose ultimate accounting treatment is known, but which are held until certain conditions are met), $\$ 11.7$ million.
58. Offsetting these liabilities; and in a measure explaining their existence -for a substantial portion of the total debt is attributable to loans, advances, and investments-are the Government's active assets. Essentially, these consist of assets which yield interest, profits, or dividends, together with very liquid assets such as cash and departmental working funds.

It is estimated, although some of the items are very difficult to forecast, that the totals of the principal asset categories at March 31, 1950, will be:cash and other current assets, $\$ 1,428 \cdot 8$ million; loans to, and investments in, Crown agencies, $\$ 1,163$ million; other loans and investments, $\$ 2,724 \cdot 6$ million; deferred charges (discounts and commissions on loan flotations in the process of being amortized over the life of the loans), $\$ 62 \cdot 6$ million; sundry suspense accounts, $\$ 25 \cdot 7$ million; and province debt accounts, $\$ 2 \cdot 3$ million,
59. The reserve for possible losses on the ultimate realization of active assets which now stands on the books at $\$ 320 \cdot 8$ million is shown on the balance sheet as a deduction from the total of the active assets.

## 8. ANALYSIS OF CHANGEES IN PRINCIPAL LIABILITY CLASSIFICATIONS DURING THE YEAR

60. The most significant change on the liabilities side of the balance sheet was again the substantial reduction in the Government's outstanding funded debt. The unmatured funded debt decreased from $\$ 15,585$ million at Mareh 31, 1949 to an estimated total of $\$ 15,191 \cdot 6$ million at March 31, 1950, representing a total net reduction of $\$ 393.4$ million. The various loan redemptions and flotations which resulted in this net decrease, are described in greater detail in the following section.
61. Annuity, pension, insurance and guarantee accounts show an estimated increase of $\$ 98 \cdot 6$ million, attributable largely to increases of $\$ 59 \cdot 3$ million in government annuities; $\$ 16$ million in the permanent forces pension fund; $\$ 8.9$ million in the Civil Service Superannuation account; and $\$ 7.6$ million in the cash balance of the Unemployment Insurance Fund.
62. It is estimated that there will be an increase of $\$ 43.5$ million in floating debt. An increase of $\$ 49.4$ million in the amount of demand notes payable to the International Monetary Fund is offset by a decrease of $\$ 4.4$ million in the amount of such notes payable to the International Bank for Reconstruction and Development.
63. Other increases on the liabilities side of the balance sheet are: deposit and trust accounts, $\$ 29.1$ million ( $\$ 24 \cdot 1$ million of which is attributable to the deposit by the Government of Newfoundland of a portion of its financial surplus, as provided under the Terms of Union); sundry suspense accounts, $\$ 9 \cdot 1$ million; deferred credits, $\$ 7.3$ million; and reserve for conditional benefits under the Veterans' Land Act, $\$ 6 \cdot 6$ million.

## 9. SUMMARY OF SECURITY ISSUES AND REDEMPTIONS DURING THE YEAR

64. During the fiscal year ending March 31, 1950, Government obligations totalling $\$ 3,137.4$ million and all payable in Canada matured or were called for redemption. The financing of these retirements was effected as follows:
(Millions)
By refunding or conversion into new issues
$\$ 2,213 \cdot 3$
By proceeds of new borrowings-
Sale of Canada Savings Bonds Series IV . . . . . . . . . . . . . . . . . . . . . . $293 \cdot 2$
Sale of Deposit Certificates (part)....................................... . . . . . . . . $45 \cdot 0$
From available cash........................................................... $585 \cdot 9$
$\$ 3,137 \cdot 4$
65. The retirement of $\$ 585.9$ million out of available cash represents the net reduction achieved during the year in the total funded debt payable in Canadian dollars:
66. Funded debt payable in United States funds increased by $\$ 139: 8$ million in the fiscal year. Most of this increase represented merely a switch from guaranteed debt to direct debt resulting from the $\$ 100$ million twenty-five year $2 \frac{3}{4} \%$ bonds dated September 1, 1949, which were issued in New York in August, 1949, at a cost to the Government of $2.79 \%$. The proceeds of this issue to the extent of $\$ 98.8$ million were sold to the Canadian National Railways and the National Harbours Board to provide United States dollars to redeem obligations of these agencies payable in U.S. dollars, which bore the guarantee of the Government of Canada. In addition, Canada's funded debt payable in United States dollars was written up by $\$ 39.8$ million due to the revaluation of the Canadian dollar in September, 1949.
67. Funded debt payable in pounds sterling increased during the fiscal year by $\$ 52 \cdot 6$ million. This was due to the assumption as of April $1 ; 1949$, in accordance with the Terms of Union; of liability for $\$ 71.7$ million of Newfoundland $3 \%$ Guaranteed Stock less a reduction of $\$ 19 \cdot 1$ million in the amount of sterling debt expressed in Canadian dollars as a result of the revaluation of the pound in September, 1949.

UNMATURED FUNDED DEBT

68. From the above analysis it will be seen that the over-all reduction in the Government's outstanding funded debt during the year amounted to $\$ 393.4$ million, i.e., the net reduction of $\$ 585.9$ million in Canadian debt less the increase of $\$ 139.8$ million in funded debt payable in New York and the net increase of $\$ 52.6$ million in funded debt payable in sterling.
69. It is interesting to note that the average coupon rate on the Government's outstanding funded debt at the close of the current fiscal year is estimated at $\$ 2.61 \%$. The comparable figure at the close of the previous fiscal year was $\$ 2.64 \%$ and on March 31, 1939 was $3.52 \%$.
aVERAGE INTEREST RATE ON FUNDED DEBT

70. More complete details of redemptions and new issues of securities during the year are set out in the following tables.

REDEMPTION OF FUNDED DEBT DURING FISCAL YEAR ENDED MARCH 31, 1950

| Maturity or Call Date | Interest Rate | Where Payable | Amount |
| :---: | :---: | :---: | :---: |
|  | \% |  | \$ |
| May 1, 1940. | $\frac{5}{8}$ | Crnada | 200,000,000 |
| July 1, 1949. |  | Canada | 33, 293,471 |
| Sopt. 1, 1940. | $\frac{3}{4}$ | Canada | 550, 000, 000 |
| Sopt. 2, 1949. |  | Canada | 100, 000,000 |
| Oct. 1, 1949. | 3 | Canada | 324, 945,700 |
| Nov. 1, 1949. | $4 \frac{1}{3}$ | Canada | 289, 693,300 |
| Nov. 1, 1949. |  | Canada | 200, 000, 000 |
| Nov. 1, 1949. | $1{ }_{4}$ | Canada | 207,800,000 |
| Feb. 1, 1950. | $3 \frac{1}{3}$ | Canada | 50, 080,750 |
| Mar. 1, 1950 |  | Canada | 550,000,000 |
| Mar. 1, 1950 | $1 \frac{1}{3}$ | Canada | 325, 000,000 |
| Non-Interest Bearing Certificates |  | Canada | 122,954 |
| War Savings Certificates....... |  | Canada | 42,682, 632 |
| Total Bonds and Certificates. Repayment of Refundable Portion of Excess Profits Tax........ <br> Total Redomptions of Debt. $\qquad$ | $2 \frac{3}{4}$ | Canada | 148, 312, 810 |
|  |  |  | 3, 081, 937,617 |
|  |  |  | 55,410,413 |
|  |  |  | 3,137,354,030 |

NEW SECURITY ISSUES DURING FISCÄL YEAR ENDED MÁRCH 31, 1950

| -_ | $\therefore$ Issue | Maturity Date | Interest Rate | Price to Government | Yield at Price to Government | Total Amount Issued | Renewals or Reconversion Included in Amount Issued | Amount Issued for Cash |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Payable in Canada |  |  | $\%$ |  | $\%$ | \$ | \$ | \$ |
| Issued to Chartered Banks- |  |  |  |  |  |  |  |  |
| Three Year Bonds. | Nov. 1, 1949 Mar. 1, 1950 | Nov. 1, 1952 | $1{ }^{\frac{1}{2}}$ | 99.45 99.30 | 1.69 1.74 | $210,000,000$ $139,505,000$ | $210,000,000$ $139,505,000$ |  |
| Deposit Certificates. | Mar. 1, 1950 | Aug. 30, 1950 |  | $100 \cdot 00$ | $0 \cdot 75$ | 100,000 000 | 55, 000, 000 | 45,000,000 |
| - . . . . . . . |  |  |  |  |  | 449,505,000 | 404, 505, 000 | 45,000,000 |
| Issued to Bank of Canada- |  |  |  |  |  |  |  |  |
| Six Months Treasury Notes........... | May 1, 1949 | Nov. 1, 1949 |  | $100 \cdot 00$ | 0.75 | 200,000,000 | 200,000,000 |  |
| : Six Months Treasury Notes........... | Sept. 1, 1949 | Mar. 1, 1950 | - ${ }^{1}$ | $100 \cdot 00$ | 0.75 | 550,000,000 | 550;000,000 |  |
| Three Year Bonds.. | Nov. 1, 1949 | Nov. 1, 1952 | - 1.1 | 99.45 | 1-69 | 90,000,000 | 90,000,000 |  |
| Six Months Treasury Notes. | Nov. 1, 1949 | May 1, 1950 | - | 100.00 | 0.75 | 200,000,000 | 200,000,000 |  |
| Six Months Treasury Notes. | Mar. - 1, 1950 | Sept. 1, 1950 | - ${ }^{\frac{3}{1}}$ | 100.00 | 0.75 | 550,000, 000 | 550,000, 000 |  |
| Three Year Bonds. . | Mar. 1, 1950 | Mar. 1, 1953 | 13 | $99 \cdot 30$ | 1.74 | 185, 495,000 | 185, 495, 000 | ................. |
| . . . | - |  | $\cdots \quad \because$ | ; |  | 1,775, 495,000 | 1,775, 495,000 |  |
| Issued to General Publi |  |  |  |  | . |  |  |  |
| Net.............................. | Nov. 1, 1949 | Nov. 1, 1959 | $2 \frac{3}{4}$ | $99 \cdot 375$ | $2 \cdot 82$ | 293, 200, 000 |  | 293,200,000 |
| sued to Prairie Provin |  |  | $\therefore$ |  |  |  |  |  |
| School Lands Debentures. | July . 1, 1949 | July 1, 1950 | 4 | 100.00 | 4.00 | 33,293, 471 | -33,293,471 |  |
| Total Issues Payable in Canada. |  |  |  |  |  | 2,551,493,471 | 2,213, 293, 471 | 338,200,000 |
| - Payabie in United States |  |  |  |  |  |  |  |  |
| Issued to General Public-Twenty-Five Year Bonds.... | pt. 1, 1949 | Sept. 1, 1974 | $2{ }^{3}$ | $99 \cdot 25$ | 2.79 | 100,000,000 |  | 100,000,000 |
| Grand Total. |  |  |  |  |  | 2,651,493,471 | 2,213, 298, 471 | 438,200,000 |

## 10. ANALYSIS OF CHANGES IN PRINCIPAL ASSET CLASSIFICATIONS DURING THE YEAR

## Cash and Other Current Assets.

71. Cash and other current assets decreased by approximately $\$ 231.5$ million during the fiscal year. The following table summarizes the changes in the various accounts in this category:

CASH AND OTHER CURRENT ASSETS
(In millions of dollars)

|  | Balance at March 31 |  | $\begin{gathered} \text { Increase } \\ \text { or } \\ \text { Decrease } \\ (-) \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 1950 \\ \text { (Estimated) } \end{gathered}$ | 1949 |  |
|  | \$ | 3 | \$ |
| Cash in current and speaial deposits including blocked currenoy... | 103.8 | 90.7 | $13 \cdot 1$ |
| Other Liquid Assets- |  |  |  |
| Advances to Foreign Exchange Control Board................. | 1,260.0 | 1,071.2 | 188.8 |
| Securities Investment Account.................................. | 18.3 | 455.8 | -437.5 |
| Sinking Punds............ | 8.0 |  | 8.0 |
| Departmental...... | $25 \cdot 1$ | 21:9 | $3 \cdot 2$ |
| Commodity Prices Stabilization Corporation | 2.7 | $5 \cdot 8$ | - 3.1 |
| Other Crown Corporations............. | 10.9 | 14.9 | - 4.0 |
|  | 1,428.8 | 1,660.3 | -231.5 |

72. The two principal changes were a decrease of $\$ 437 \cdot 5$ million in the temporary investments held in the Securities Investment Account and an increase of $\$ 188.8$ million in the advances to the Foreign Exchange Control Board, of which $\$ 160$ million represents additional cash advances for financing. the purchase of gold and foreign exchange, and $\$ 28.8$ million, the elimination the Board's revaluation deficit consequent upon revaluation of the Canadian dollar in September, 1949.

## Loans to, and Investments in, Crown Agencies.

73. The aggregate amount of loans to, and investments in, Crown agencies increased from $\$ 1,058 \cdot 9$ million at March 31, 1949, to $\$ 1,163$ million at March 31, 1950, a net increase of $\$ 104 \cdot 1$ million. The changes in this category of assets are summarized in the following table:

LOANS TO, AND INVESTMENTS IN, CROWN AGENCIES

- (In millions of dollars)

| . | Balance at March 31 |  | $\begin{gathered} \text { Increase } \\ \text { or } \\ \text { Decrease } \\ (-) \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 1950 \\ \text { (Lstimated) } \end{gathered}$ | 1949 |  |
|  | S | \$ | \$ |
| Bank of Canada Capital Stock. | 5.9 | $5 \cdot 9$ |  |
| Central Mortgage and Housing Corporation- |  |  |  |
| Capital advances........ | 25.0 | 25.0 | .......... |
| Loans................ | 190.0 | 90.5 | 99.5 |
| Canadian Farm Loan Board-Capital stook and bonds | 23.9 744.4 | 22.2 764.8 | 1.7 20.4 |
| Canadian Broadcasting Corporation.... | $7 \cdot 7$ |  | $\bigcirc \begin{array}{r}4.5 \\ -\quad .5\end{array}$ |
| National Harbours Board............ | 105.6 | 85.3 | 20.3 |
| Other Crown Agencies.. | 60.5 | 62.0 | $-1.5$ |
| . . . .. . | 1,163.0. | 1,058.9 | 104.1 |

74. Loans during the year to the Central Mortgage and Housing Corporation for housing loans, house construction and other building activities of the Corporation are expected to amount to $\$ 99.5$ million. The total advanced to March 31 , 1950, 'including capital advances of $\$ 25$ million, is estimated at $\$ 215$ million.
75. Loans to the Canadian National Railways, of $\$ 744.4$ million represent advances by the Government for capital expenditures, including the purchase of railway equipment; the retirement of maturing debt and the temporary financing of current operations.' The decrease of $\$ 20.4$ million reflects net repayments during the year.
76. The amount of $\$ 105.6$ million shown for the National Harbours Board represents the net outstanding adýances in connection with harrbour developments at Montreal and Vancouver. These are the only advances to the National Harbours Board which are classified as active assets. in the Government's accounts. The increase of $\$ 20 \cdot 3$ million during the year is largely accounted for by advances to the Board for the retirement of bonds originally issued to the public by the Harbour Commissioners of Montreal for the construction of the Jacques Cartier Bridge.
77. The total of $\$ 60.5$ million shown for Other Crown Agencies represents subscriptions to capital stock of, or advances to, sundry government agenciés for capital, construction and other purposes. Of the total, $\$ 42.9$ million represents the Government's investment in Polymer Corporation Limited. The remainder includes loans to, or investments in, Eldorado Mining and Refining (1944) Limited ( $\$ 8.2$ million); Export Credits Insurance Corporation ( $\$ 5$ million); and Northwest Territories Power Commission ( $\$ 4.4$ million).

## Other Loans and Investments.

78. This group of assets includes loans to provincial and municipal governments; loans to the United Kingdom and foreign governments; the Government's subscriptions to the capital of the International Monetary Fund and the International Bank for Reconstruction and Development; and loans to veterans under the Soldier Settlement and Veterans':Land Acts. Details of the loans and investments in this category are shown in the following table:

## OTHER LOANS AND INVESTMENTS

(In millions of dollars)

|  | Balance at March 31 |  | $\begin{aligned} & \text { Increase } \\ & \text { or } \\ & \text { Decrease } \\ & (-) \end{aligned}$ |
| :---: | :---: | :---: | :---: |
| $\therefore \therefore \quad \because \quad \therefore \quad \therefore \quad \therefore \quad \ldots \quad \%$ | $\begin{gathered} 1950 \\ \text { (Fistimated) } \end{gathered}$ | 1949 |  |
| . | \$ | \$ | \$ |
| Loans to Provincial and Municipal Governments. | 98.5 | 102.4 | - 3.9 |
| Loans to 'United Kingdom and Other Governments.............. | 2;028.1 | 1,923.8 | $104 \cdot 3$ |
| Canada's subscription to capital of the International Monetary Fund | . $322 \cdot 5$ | $300 \cdot 0$ | $22 \cdot 5$ |
| Canad'l's subscription to capital of the International Bank for Reconstruction and Development. | $70 \cdot 7$ | 65.0 | $5 \cdot 7$ |
| Advances under the Soldier Settlement and Veterans Land Acts.. | 185.8 | 167.3 | 18.5 |
| Miscellaneous loans and investments. $\therefore$ | $19 \cdot 0$ | $20 \cdot 1$ | - 1.1 |
|  | 2,724-6 | 2;578.6 | 146.0 |

79. Loans to provincial and municipal governments include the loans to provinces made originally under the Unemployment and Farm Relief Acts and other legislation, and the loans to municipalities under the Municipal Improvements Assistance Act.: The reduction of $\$ 3.9$ million represents, repayments during the year.
80. The loans to United Kingdom and other governments consist of loans to the Government of the United Kingdom under the authority of The War Appropriation (United Kingdom Financing) Act, 1942, and The United Kingdom Financial Agreement Act, 1946, loans to other countries under Part II of the Export Credits Insurance Act and miscellaneous foreign loans. Details of the changes in each of these categories are shown in the following table:

## LOANS TO THE UNITED KINGDOM AND OTHER GOVERNMENTS

(In millions of dollars)


81. It is estimated that during 1949-50 the United Kingdom Government will have repaid $\$ 10$ million of the interest-free loan granted under the provisions of The War Appropriation (United Kingdom Financing). Act, 1942, reducing the balance outstanding on this account to $\$ 292$ million at March 31, 1950. During the year, however, additional advances of $\$ 120$ million were made to the Government of the United Kingdom as part of the $\$ 1,250$ million loan authorized by The United Kingdom Financial Agreement Act of 1946. The total amount advanced under this agreement now stands at $\$ 1,165$ million.
82. The advances under Part II of The Export Credits Insurance Act represent loans to certain foreign countries to assist them in purchasing goods and services in Canada. It is estimated that the total of outstanding advances under this Act will be $\$ 523.5$ million at March 31, 1950, representing a net decrease of $\$ 11$ million compared with the total outstanding at March 31, 1949. A classification of these advances by recipient governments, showing the repayments during the year, is given in the following table:
ADVANCES TO FOREIGN GOVERNMENTS UNDER PART II OF THE EXPORT CREDITS INSURANCE ACT
(In millions of dollars)

| - : | Total Outstanding at March 31, 1940 | $\begin{aligned} & \text { Repay- } \\ & \text { ments } \\ & \text { during } \\ & \text { 1049-50 } \end{aligned}$ | Total Outstanding at March 31, 1950 (Estimated) |
| :---: | :---: | :---: | :---: |
|  | \$ | \$ | S |
| Belgium. | $64 \cdot 6$ | $2 \cdot 3$ | 62.3 |
| China... | 50.5 | $0 \cdot 3$ | 50.2 |
| Czechoslovakia. | 16.7 |  | 16.7 |
| France.... | 242.7 | $8 \cdot 4$ | $234 \cdot 3$ |
| Indonesia..... | $15 \cdot 4$ |  | $15 \cdot 4$ |
| Norway........ | 23.6 |  | 118.1 |
| Union of Soviot Socialist Republics. | 2.9 2.9 |  | 2.6 2.9 |
|  | $534 \cdot 5$ | 11.0 | $523 \cdot 5$ |

## Sundry Suspense Accounts.

83. The decrease of $\$ 28 \cdot 5$ million in this asset classification is attributable mainly to the elimination of the revaluation deficit of the Foreign Exchange Control Board following the revaluation of the Canadian dollar in September, 1949. The revaluation surplus which will appear in the Board's balance sheet will not be shown in the Government's accounts.

## Reserve for Possible Losses on Ultimate Realization of Active A ssets.

84: For the third successive year an amount of $\$ 75$ million was added to this reserve with a corresponding amount being shown as an expenditure in the Government's accounts. "There was no charge to the reserve during the year under review; the balance at the credit of the account being $\$ 320.8$ million at the fiscal year-end.

## 11. INDIRECT OR CONTINGENT LIABILITIES

85. It should be noted that the balance sheet as summarized above does not reflect any of the government's indirect or contingent liabilities. Included under this heading, for example, are the government's guarantees of certain securities issued by yarious government owned enterprises such as the Canadian National Railways, the Canadian National (West Indies) Steamships Limited, and the Saint John Harbour Commission; the guarantee of deposits maintained by the chartered banks in the Bank of Canada; guarantees of certain loans made by chartered banks to veterans or farmers for certain authorized purposes; guarantees under The Export Credits Insurance Act; and certain commitments under housing legislation.
86. The following table gives details of the bonds and debenture stocks guaranteed by the government, and also indicates the nature and approximate extent of the government's other guarantees and contingent liabilities.

BONDS AND DEBENTURE STOCKS GUARANTEED BY. THE GOVERNMENT AS AT MARCH 31, 1950

| $\begin{aligned} & \begin{array}{c} \text { Date } \\ \text { of } \\ \text { Maturity } \end{array} \end{aligned}$ | İssue | Interest Rato | Estimated Amount Outstanding |
| :---: | :---: | :---: | :---: |
|  |  | \% |  |
| Sept. 1, 1951.. | Canadian National. | $4 \frac{1}{2}$ | 48,022,000 |
| Aug. 1, 1952.. | Saint John Harbour Commission | 5 | 667,953 |
| July 10, 1953.. | Canadian Northern | 3 | 1,162,768 |
| Feb. 1, 1954.. |  | 5 | 50,000,000 |
| May . 1, 1954.. | City of Saint John Debentures assumed by Saint John Harbour Commissioners. | $5 \frac{1}{4}$ | 3,329 |
| Mar. 1, 1955. | Canadian National (West Indies) Steamships Limited.... | 5 | 9,400,000 |
| June 15, 1955.. | Canadian National. | $4 \frac{3}{4}$ | 48,496,000 |
| Feb. 1, 1956. | Canadian National. | $4 \frac{1}{2}$ | 67,368,000 |
| July 1, 1957. | Canadian National. | $4 \frac{1}{2}$ | 64, 136,000 |
| July 20, 1958. | Canadian Northern | $3 \frac{1}{2}$ | 5,630,507 |
| Jan. 15, 1050. | Canadian National. | 3 | 35,000,000 |
| May 4, 1960.. | Canadian Northern Alberta | $3 \frac{1}{3}$ | 550,727 |
| May 19, 1961.. | Canadian Northern Ontario | $3^{3 \frac{1}{4}}$ | 3,597,518 |
| Jan. 1, 1962.. | Grand Trunk Pacific. | 3 | 26,465,130 |
| Jan. . 1, 1962.. | Grand Trunk Pacific | 3 | 7,999,074 |
| Jan. 3, 1966.. | Canadian National. |  | $35,000,000$ |
| Jan. 2, 1967.. | Canadian National | ${ }_{2}{ }^{\frac{3}{4}}$ |  |
| Sept. 15, 1089.. | Canadian National. | ${ }^{27}$ | 70,000,000 $40,000,000$ |
| Jan.' 16, 1971.. | Canadian National. | ${ }^{27}$ | 40,000,000 |
| Perpetual... | Grand Trunk Dobenture Stock, | 5 | $1,016,092$ 499,709 |
| Perpetual.. Perpetual. | Great Western Debenture Stock Grand Trunk Debenture Stock. | 4 | $\dot{5}, 446,783$ |
| Perpetual....... | Northern Railway of Canada Debenture Stock............ | 4 | 22,591 |
|  |  |  | 570,490,181 |

# Other Ouprstanding Guarantees and Contingent Liabilities $\Delta \mathrm{s}$ at March 31, 1950. 


#### Abstract

Estimated Amoint Outstanding Deposits maintained by the chartered banks in the Bank of Canada (Feb. 28, 1950) . . . . . . . . ...................... . $\$ 554,839,714$ Bank advances, re Province of Manitoba Savings Office (Feb. 28, 1950)

3,740,078 Province of Manitoba Treasury Bill (Feb. 28, 1950)....... . 2,500,000 Loans made by chartered banks under the Farm Impiovement Loans Act, 1944 (Jan. 31, 1950)

10,755,301 Loans made by chartered banks under the Veterans' Business and Professional Loans Act (Dec. 31, 1949).... 1,717,190 Guaranteed Bank Loans-Acadia Coal Company (Teb. 28, 1950)

438,000 Guarantees under Part II of The Export Credits Insurance. Act (Feb. 28, 1950)

12,750,000 Loans made by approved lending institutions under The Home Improvement: Loans Guarantee Act, 1937 (Dec. 31, 1949)

11,551 Loans made by approved lending institutions under Part IV of the National. Housing Act, 1944, for home exten=. sions (Dec. 31, 1949) Loans made by approved lending institutions under Dominion and National Housing Acts

Indeterminate Guarantees of land assembly projects under National Housing Act (Dec. 31, 1949)............................ 806,035 Bank Advances, re Canadian Wheat Board (Feb. 28, 1950) 30,754,234 87. It will be noted that the total of guaranteed bonds and debentures outstanding at March 31, 1950, is estimated at $\$ 570.5$ million, an increase of approximately $\$ 15.9$ million over the amount outstanding at March 31, 1949. This increase was the net result of several transactions. The Canadian National Railways issued $\$ 70$ million in $2 \frac{7}{8} \%$ Bonds dated September 15, 1949 and maturing September 15, 1969 and $\$ 40$ million in $2 \frac{7}{8} \%$ Bonds dated January 16, 1950 and maturing January 16, 1971; less redemption on October 1, 1949 of $\$ 57.7$ million $5 \%$ Bonds and on February 1, 1950 of $\$ 17.3$ million $5 \%$ Bonds. In addition the National Harbours Board paid off on November 1, 1949, an issue of $\$ 19 \cdot 0$ million $5 \%$ Bonds.


12. SUPPLEMENTARY DETAILED TABLES

Revienues
Expenditures
Loans and Adyances and Investments
Unmatured Funded Debt

STATEMENT OF REVENUES FOR THE LAST FIVE FISCAL YEARS
(thousands of dollars)


STATEMENT OF REVENUES FOR THE LAST TIVE FISCAL YEARS-Concluded
(thousands of dollars)

(thousands of dollars)

| - | 1945-46 | 1046-47 | 1947-48 | 1948-49 | Estimated |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Ordinary Expmnditure | \$ | \$ | \$ | \$ | \$ |
| Agriculture. | 10,319 | 13,300 | 16,311 | 20,376 | 24,974 |
| Auditor General's Office. | 379 | 390 | 395 | 533 | 566 |
| Citizenship and Immigrat |  |  |  |  | 5,833 |
| Cudian Affairs Branch. | 479 |  |  | 771 | 12,450 1,523 |
| External Affairs.......... | 4,522 | 5,128 | 7,195 | 8,676 | 8,500 |
| Finance- |  |  |  |  |  |
| Interest on Public Debt. Cost of Loan Flotations and Apural | 409, 134 | 464,395 | 455,455 | 465,138 | 439, 200 |
| Cost of Loan Flotations and Annual Amortization of Bond Discounts and Commissions. | 22,311 | 12,139 | 10,914 | 0,745 | 10,495 |
| Premium paid on redemption of called bonds. | 5,842 | 271 |  |  |  |
| Subsidies to Provinces.................. | 14,447 | 14,383 | 33,394 | 17,095 | 19,170 |
| Transitioual Grant to Newfoundland., |  |  |  |  | 6,500 |
| Miscellaneous Grants and Contributions | 617 | 95 | 113 | 147 | 497 |
| Civil Pensions and Superannuation..... | 293 | 253 | 224 | 100 | 167 |
| Government's contribution to Superannuation Fund. | 2,696 | 3,161 | 3,488 | 4,050 | 5,463 |
| Premium, Discount and Exchange. | 14,734 | 9,172 |  | 111 | 22,000 |
| Compensation to Provinces under Dom-inion-Provincial Taxation Agrce-ments- |  |  |  |  |  |
| Income and Corporation Tases...... | 94,343 | 04,380 | 122,497 | 84,387 | 78,206 |
| Grsoline Tax................... | 3,709 |  |  |  |  |
| Special payments in respect to matters supplementary to Terms of Union of Newfoundland with Canada |  |  |  |  | 1,432 |
| Offiee of the Comptroller of the |  |  |  |  |  |
| Treasury.......................... | 5,565 | 7,521 | 8,933 | 11, 103 | 11, 162 |
| Administrative and Sundry Expenditure Fisheries.............................. | 2,004 | 2,078 | 2,380 | 3,515 | 5,143 |
| Fisheries.............................. | 3,262 | 3,599 | 4,097 | 5,158 | 6,646 |
| Governor General and LieutenantGovernors. | 227 | 252 | 239 | 242 | 276 |
| Insurance | 199 | 212 | 237 | 263 | 315 |
| Justice. | 2,848 | 3,194 | 3,917 | 4,025 | 4,364 |
| Penitentiaries | 3,258 | 3,800 | 4,564 | 5,863 | 7,232 |
| Labour................................ | 1,620 | 2,010 | 2,319 |  | 5,335 |
| Unemployment Insurance Act, 1940Administration. | 6,185 | 7,496 | 17,641 | 1,18 18,965 | -5,016 |
| Government's Contribution | 12,514 | 15, 200 | 17, 500 | 20,103 | 21,500 |
| Government AmuitiesPayment to maintain reserve $\qquad$ | 294 | 977 | - 332 | 11,408 | 1,500 |
| Legislation- |  |  |  |  |  |
| House of Commons. | 2,235 | 2,786 | 3,022 | 2,628 | 3,770 |
| Library of Parliament | 74 | 90 | 103 | 127 | 128 |
| Senate. | 727 | 881 | 940 | 736 | 1,184 |
| General. | 98 | 167 | 270 | 272 | 265 |
| Chief Electoral Officer, including elections. | 3,091 | 144 | 151 | 287 | 4,447 |
| Mines and Resources-* |  |  |  |  |  |
| Administration. | 164 | 173 | 268 | 366 |  |
| Immigration. | 1,524 | 2,047 | 2,665 | 5,564 |  |
| Indian Affairs. | 4,466 | 5,048 | 7,180 | 10,378 |  |
| Lands, Parks and Forests. | 2,689 | 4,962 |  |  |  |
| Lands and Development Sorvice |  |  | 5,630 | 11,863 |  |
| Surveys and Engineering. | 1,323 | 3,444 |  |  |  |
| Special Projects. <br> Mines and Geological Survey.............. |  |  | 2,554 | 126 |  |
| Mines and Geological Survey.......... <br> Mines, Forests and Scientific Services. | 1,303 | 1,847 | 5,318 | 17,970 |  |
| Mines and Teelmical Surveys*........... |  |  | 8,318 | 17,90 | $\ddot{22,911}$ |
| National Defenco- |  |  |  |  |  |
| Administration and sundry services... | 127 | 253 | 615 | 1,127 | 353 |
| Pensions-Militin Pensions set........ |  | (1) - |  | 4,863 | 5,000 |
| Government's contribution to Permanent Forces Pension Fund............. |  |  |  | 7,867 | 9,046 |

[^6]STATEMENT ÓF EXPENDITURES BY MAJOR CATEGORIESAND BY DEPARTMENTS FOR THE LAST FIVE FISCAL YEARS-Continued
(thousands of dollars)

${ }^{3}$ ) See Department of Trade and Commerce.
(4) See Department of Transport.
(5) See War, Demobilization and Reconversion Expenditure

* See paragraphs 37 and 38 .

STATEMENT OF EXPENDITURES BY MAJOR CATEGORIES AND BY DEPARTMENTS FOR THE LAST FIVE FISCAL YEARS-Continued
(thousands of dollars)

| - | 1945-46 | 1946-47 | 1947-48 | 1948-49 | $\begin{gathered} \text { Estimated } \\ 1949-50 \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| War, Demobilization and Reconverision Expenditure | \$ | S | \$ | \$ | \$ |
| National Defence-Army, Navy and Air Services. |  |  | 189, 360 | 238,915 | 348,467 |
| National Defence-Defence Research. |  | 4,090 | 6,024 | 16,083 | 21,005 |
| Army Services... | 949,578 | 219,124 |  |  |  |
| Naval Services.. | 241,759 | 64,878 |  |  |  |
| Air Services.... | 524,330 | 90, 271 |  |  |  |
| Reoonstruction and Supply (formerly Munitions and Supply)- | , |  |  |  |  |
| Administration, reconversion and operation of Crown Companies and/ or Crown Plants. |  | 10,784 | 1,558 | (6) - | - |
| Administration. . . . . . . . . . . . . . . . . . . . | 0,858 | 4,140. | 1,305 |  |  |
| Housing development.................. |  | 35, 323 | 38,558 | 1,013 |  |
| Production and transportation subsidies for Canadian steel producers, etc..... | (7) - | 12, $\stackrel{\zeta}{6}^{6}$ | 7,950 | (6) - | (6) |
| Research and development of jet engines and aircraft. |  |  | 4,500 | (6) - | ${ }^{(0)}$ |
| Expansion of industry................... | 112,075 |  |  |  |  |
| Acquisition of U.S. Asset | 1,900 |  |  |  |  |
| Liquidation of contracts. |  | 24,743 | 1,007 |  |  |
| Termination of contracts. | 151, 846 | 55, 200 | 6, 400 |  |  |
| Other.. | 5,522 278,807 | 4,287 147 | 1,056 62,834 | 242 1,377 |  |
| Resources and Development. |  |  |  |  | 317 |
| Agrioulture- |  |  |  |  |  |
| Disposal of agricultural products rendered surplus by the war. | 354 | 958 | 7 |  |  |
| Freigltt assistance on western feed grains. | 17,317 | 18,828 | 20,002 | 18,154 | 16,900 |
| Fertilizer subventions and freight allowance. | 438 | 283 |  |  |  |
| Subsidies and bulk purehasing of fertilizer................................. |  |  | 597 |  |  |
| Subsidy on-western whent used exclusively as feed for live-stock. | 7,804 | 6,474 | 4,421 |  |  |
| Subsidy on milk and milk products:.. | 41,059 | 30,759 | 1,861 |  |  |
| Premium on hog careasses suitable for export to U.K. | 0,573 | 4,506 | 5,474 | 4,585 | 5,100 |
| To provide for reserve stocks of feed grains. | 1,274 | 1,551 | 434 |  |  |
| Sundry................................ | 4,499 82,978 | 1,757 71,116 | 347 35,239 | $\begin{array}{r} 430 \\ 28,178, \end{array}$ | $\begin{gathered} 491 \\ 22,491 \end{gathered}$ |
| External Affairs- |  |  |  |  |  |
| Contribution to International Refugee Organization. |  |  | 5,468 | 5,412 | 5,827 |
| General post UNRRA relief |  |  | 16, 927. | 325 |  |
| Sundry... | $\begin{aligned} & \dddot{383} \\ & 388 \\ & 383 \end{aligned}$ | 837 887 | 22,400 | 102 5,889 | $\begin{aligned} & 1,133 \\ & 6,960 \end{aligned}$ |
| Finance- |  |  |  |  |  |
| Comptroller of the Treasury... | 9,369 | 6,072 | 1;702 | ${ }^{(6)}$ - | ${ }^{(8)}$ |
| Wartime Pricos and Trade BoardAdministration. | 14,753 | 12,738 | 5,794 | 3,321 | 2,621 |
| Subsidjes due to application of Order placing a ceiling over all prices. | 97,819 | 88,778 | 34,341 | 14,011. | 25 |
| Advances for payment of drawback clains to millers and other manufacturers of whoat products.......... | 14,750 | (9) 26,000 | ${ }_{(9)} 17,000$ | (9) 11,000 | (9) 1,350 |
| House Conversion Program.. | 1,764 | $\left(^{9}\right.$ ) - |  | ${ }^{(3)}$ - | ${ }^{(9)}$ - |
| Halifax V-E Day disorders and explosion. |  |  |  |  |  |
| Payment of olaims.. | 4,610 | 2,127 |  |  |  |
| Expenses of investigations | 248 958 | 161 999 |  |  |  |
|  | 144,2011 | 186,875 | 59,200 | 30,689 | 4,088 |

(6) See Department of Trade and Commerce.
(7) Included in Expansion of Industry.
${ }^{(8)}$ Ineluded in ordinary expenditure.
(9) See Department of Reconstruction and Supply.

STATEMENT OF EXPENDITURES BY MAJOR CATEGORIES AND BY DEPARTMENTS FOR THE LAST FIVE FISCAL YEARS-Continued
(thousands of dollars)

| . - | 1945-46 | 1046-47 | 1947-48 | 1948-49 | Estimated 1949-50 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| War, Demobllization and <br> Reconversion Expenditure-Con. | \$ | \$ | 8 | \$ | \$ |
| Labour- |  |  |  |  |  |
| National Selective Service program... | 11,268 | 11,230 | (10) - | ${ }^{(10)}$ - | $\left.{ }^{10}\right)$ |
| Removal of enemy aliens from protected areas. | 2,203 | 3,161 |  |  |  |
| Vocational training for discharged members of Canada's Armed Forces | 4,305 | 13,049 | 6,405 | 3,472 | 2,386 |
|  | 607 | 2,442 | 3,264 | (11) - | (11) - |
| Sundry................................... | 4,416 | 2,772 | 1,723 | (1,767 | (1) 1,402 |
|  | 22,859 | 32,654 | 11,392 | 5,299 | 3,788 |
| Mines and Resources. | 8,475 | 2,498 | 1,812 | 989 |  |
| Mines and Technical Surveys........... National War Services............. |  |  |  |  | 1,354 |
| National War Services. <br> National Health and Welfare- | 14,245 | 29 |  |  |  |
| Old Age Pensions increased benefits... | 9,103 | 9,517 | 996 | (11) - | (11) - |
| Sundry............................... | 2,135 | 157 | 107 | 31 |  |
|  | 11,238 | 9,674 | 1,103 | 31 |  |
| Privy Council. <br> Public Works. | 1,278 6. | 9,651 | 1,242, |  |  |
| Royal Canadian Mounted Police......... | 4,775 | 1,896 | 1,627 |  |  |
| Trade and Commerce- |  |  |  |  |  |
| Administration: ....... |  |  |  | 1,000 |  |
| Administration, reconversion and operation of Crown Companies and/or Crown Plants. |  |  |  | 2,585 |  |
| Production and transportation subsidiesfor Canadian'steel producers, etc. |  |  |  | 7,062 | 4,665 |
| Research and development of jet engines and aircraft. . |  |  |  | 2,000 | 1,500 |
| Sundry................................. | 1,772 | 682 | 120 | 1,157 | 316 |
|  | 1,778 | 682 | 126 | 18,804 | 6,481 |
| Trunsport........ | 15,019 | 9,783 | 6,387 | 1,637 | 1,273 |
| Veterans Affairs- Treatment-Defence Forces........... |  |  |  |  |  |
| Treatment-Defence Forces............ | 26,298 22,200 | 50,982 33,763 | 27,180 40,517 | (12) | $\left({ }_{(12)}^{(12)}\right.$ - |
| Additions, alterations and improvements to departmental bospitals, ineluding land purchasee. | 7,371 | 8,334 | 6,805 | 5,095 | 3,700 |
| Post-discharge rehabilitation benefits. | 32,131 | 96,762 | 78,323 | 44,826 | 24,900 |
| War service gratuities and re-establishment credits. | 239,585 | 318,325 | 84,176 | 36,148 | 22,800 |
| Sundry ................................ | 774 | 273 | 418 | 1,181 | 1,390 |
|  | 328,359 | 508,439 | 287,368 | 87, 260 | 62,790 |
| Other Departments................... | 2,459 | 2,181 | 805 | 593 | 67 |
| Write-off of Air Training Plan Loans and |  |  |  |  |  |
| Advance as per United Kingdom |  |  |  |  |  |
| Mutual Aid (excluding administration)... | 766,862 |  |  |  |  |
| Military Relief........................ | 34, 163 |  |  |  |  |
| Canada's Contribution to UNRRA. | 142,852 |  |  |  |  |
| Total War, Demobilization and Reconversion Expenditures. | 4,002,949 | 1,314,798 | 634,421 | 425,574 | .464,081 |
|  |  |  |  |  |  |
| Agricultural and Other Projects......... <br> Prairie Farm Assistance Act, 1939- | 4,423 | 4,432 | 5,253 | 10,489 | 17,858 |
|  |  |  |  |  |  |
| Advances to Prairic Farm Emergency | 327 | 333 | 450 | 402 | 450 |
| Advances to Prairic Farm Emergency <br> Fund. | 12,052 | 6,597 | 10,744 | 8,640 | 12,800 |
| Wheat acreage reduction plan- |  |  |  |  |  |
| Administration................... | $\begin{aligned} & 109 \\ & 397 \end{aligned}$ | - ........... |  |  |  |

[^7]STATEMENT OF EXPENDITURES BY MAJOR CATEGORIES AND BY DEPARTMENTS FOR THE LAST FIVE FISCAL. YEARS-Continued
(thousands of dollars)

| - | 1945-46 | 1946-47 | 1947-48 | 1048-49 | Estimated 1949-50 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ | \$ | \$ |
| Spectal Impenditunes-Con. |  |  |  |  |  |
| Deficits-Canadian Wheat Board. |  | 20,562 | 31,450 | 4,454 | 4,580 |
| Subsidies on oats and barloy, used as feed for live stock-Dept. of Agriculture.... |  |  |  |  |  |
| Reimbursement to Canadian Wheat Board for expenses of regulating deliveries of grain-Department of Trade and Commerce. |  |  | 733 | 128 |  |
| Reimbursement to Canadian Commercial Corporation for expenses in purchasing matorials, etc., on behalf of Dept. of National Defence-Dept. of Trade and Commerce. |  |  | 548 | 776 | 1,005 |
| Fraser Valley, B.C., Flood AreaRepairing and reconstructing dykes... |  |  |  | 4,500 | 3,000 |
| Grant for emergency relief and rehabilitation. |  |  |  | 5,000 |  |
| Repairs to Federal Government structures and telegraph and telephone lines. |  |  |  | 424 |  |
| Protection of works: |  |  |  |  | 1,125 |
| Total Special Expenditure... | 17,358 | 31,926 | 63, 141 | 34,813 | 40,818 |
| Government Owned Enfmrprises |  |  |  |  |  |
| Losses charged to Consolidated Deficit Account- |  |  |  |  | $\cdots$ |
| Prince Edward Island Car Ferry and Terminals. | 688 | 888 |  | 1,220 | 1,221 |
| Canadian National Railways.......... |  | 8,962 | 15,885 | 33,533 | 42,043 |
| Canadian National (West Indies) Steamships, Itd |  |  |  |  | 461 |
| Trans-Canada Airlines. |  |  | 1,370 | 2,933 | 4,318 |
| National Harbours Board | 80 | 114 | 137 | 238 | 83 |
| Total charged to Consolidated Deficit Account..... | 774 | 9,964 | 18,324 | 37,924 | 48, 120 |
| Loans and advances non-active-- National Harbours Board...... | 560 | 718 | 371 | 1,739 | 4,219 |
| Total Goverrment Orned Enterprises. | 1,334 | 10,682 | 18,695 | 39,663 | 52,345 |
| Othor Charges |  |  |  |  |  |
| Write-down of assets chargeable to Consolidated Deficit Account- |  |  |  |  |  |
| Reduction of soldier and general land settlement loans. | 36 | 232 | 7 |  | ${ }^{(18)}$ |
| Reduction of Voterans' Land Act Loans. |  | 129 | 2,097 | 1,000 | (13) |
| Yearly established losses in seed grain and relief accounts- <br> Departinent of Resources and Development. | 45 | 54 | 63 | 45 | 20 |
| Cancellation of Canadian Farm Loan Board Capital Stock. | 1 |  |  |  |  |
| Canadian National Railways Securities Trust Stock-reduction due to rotirement of equipment. |  | 1,308 | 1,885 |  |  |
| Provision for reserve for possible losses on ultimate realization of Active Assets. | 25,000 | 25,000 | 75,000 | 75,000 | 75,000 |

( ${ }^{13)}$ Included in ordinary expenditure.

STATEMENT OF TXPENDITURES BY MAJOR CATEGORIES AND BY DEPARTMENTE FOR THE LAST FIVE FISCAL' YEARS-Concluded
(thousands of dollars)

| - | 1945-46 | 1940-47 | 1947-48 | 1948-49 | Estimated 1949-50 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ | \$ | \$ |
| Other Charges-Conc. |  |  |  |  |  |
| Provision for reserve for conditional benefits under Veterans' Land Act... | 464 | 2,663 | 4,505 | 5,631 | 6,600 |
| Assumption of part of Newfoundland debt under Terms of Union. |  |  |  |  | $62,293$ |
| Canadian National Railways Securities Trust Stock- |  |  |  |  |  |
| Net change in Dominion's equity in Canadian National Railways. . | 22,631 |  |  |  |  |
| - Transfer from Capital Account to Consolidated Deficit Account............ |  |  | 158 | 2,243 |  |
| Total Other Charges. | 48,177 | 29,386 | 83,711 | 83,919 | 143,913 |
| Grand Total Expenditures..... | 5,136,228 | 2,634,227 | 2,195,626 | 2,175, 892 | 2,437,545 |


| ANNUAL CHANGES IN ACTIVE LOANS AND IN <br> FIVE FISCAL YEARS <br> (In thousands of dollars) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Fiscal Years Ended March 31 |  |  |  |  |
|  | 1946 | 1947 | 1948 | 1949 | $\begin{gathered} \text { Estimated } \\ 1950 \end{gathered}$ |
| Working Capital Advances to Crown Corporations |  |  |  |  |  |
|  |  |  |  |  |  |
| Canadian Arsenals, Itd. |  |  | 2,500 | 2,500 |  |
| Canadian Commercial Corporation |  | 2,500 |  | 1,000 | Cr. 3,000 |
| Canadian Wool Board. . . . | Cr. 6,947 | Cr. 6,457 |  |  |  |
| Commodity Prices Stabilization Corporation. | Cr. 7,819 | 15,638 | Cr. 19,341 | Cr. 14,911 | Cr. 3,016 |
| Crown Assets Disposal Corporation..... Export Credits Insurance CorporationCapital Surplus............................. | 1,293 |  | Cr . 345 | Cr. 108 | Cr. 1,085 |
|  | 2,000 |  | 2,500 |  |  |
|  | Cr. 11,473 | 11,681 | Cr. 14,686 | Cr. 11,519 | Cr. 7,101 |
| Loans to, and Investments in, Crown Agencies |  |  |  |  |  |
|  |  |  |  |  |  |
|  |  |  |  |  |  |
| Central Mortgage Bank Capital Stock... Cr. 250 |  |  |  |  |  |
| Canadian Broadcasting Corporation..... |  | 2,000 |  | 1,250 | 4,500 |
|  |  |  |  |  |  |
| National Harbours Board. ................. | Cr. 66 | 151 | Cr. $\quad 26$ | 213 | 20,273 |
|  |  |  |  |  |  |
|  |  |  |  |  |  |
| Other Crown Agencies. . . . . . . . . . . . . . . . . | Cr. 0,013 | Cr. 14,767 | 2,500 | 4,015 | Cr. 1, 498 |
|  | 53,837 | Cr. 74,838 | 106,790 | 79,195 | 104,053 |
| Other Loans and Investments |  |  |  |  |  |
|  | Cr. 4,350 | Cr. 2,530 | Cr. 03,029 | Cr. 5,376 | Cr. 3,852 |
| United Kingdom and Other Govern-ments- |  |  |  |  |  |
| United Kingdom, Australia and New Zealand-Air Training Accounts.... | Cr. 249,504 | Cr. 2 |  |  |  |
| United Kingdom-British Common- <br> wealth Air Training Plan-Settle- <br> ment. <br> Cr. 200,000 |  |  |  |  |  |
| United Kingdom-Loan under The |  |  |  |  |  |
| War Appropriation (U.K. Financing) <br> Act, 1942. | Cr. 63,946 | Cr. 95,800 | Cr. 111,285 | Cr. 29,487 | Cr. 9,927 |
|  |  |  |  |  |  |
| Export Credits Insurance Act.......... | 67,412 | C. 267,983 | Cr $\begin{array}{r}130,034 \\ 5,712\end{array}$ | 68,196 | Cr. 10,904 |
| Other (U.XX, and Other Governments) | 111,497 | Cr. 165,415 | Cr. 5,712 | 2,060 | 5,336 |
| Cannda's subscription to Capital of- | 33 | 299,970 |  |  | 22,499 |
| International Bank for Reconstruction and Development. | 36 | 4S,750 | 16,250 |  | 5,658 |
| Miscellaneous- |  |  |  |  |  |
| Loans to veterans under the Soldier Settlement and Veterans' Land Acts $\qquad$ | 18,677 | 55,202 | 37,522 | 21,901 | 18,521 |
| Dominion and National Housing Acts Loans. | Cr. 14,721 |  |  |  |  |
| Balances receivable under agreements of sale of Crown Assets. |  | C. 13,503 | Cr. 1,972 | Cr. 1,230 | $\begin{array}{ll}\mathrm{Cr} . & 349 \\ \mathrm{Cr} & 751\end{array}$ |
| Other miscellaneous loans...... . . . . . . . | Cr. 61 | Cr. 10,550 | $\text { Cr. } 1,157$ | $\mathrm{Cr} . \quad 588$ | $\mathrm{Cr} . \quad 751$ |
|  | Cr. 334, 927 | 1,051,111 | 368, 951 | 92,476 | 146,171 |
| Net Total of Changes in Loans and Investments. | Cr. 292,563 | 987,954 | 461,055 | 160,152 | 243,123 |

UNMATURED FUNDED DEBT AND TREASURY BILLS AS AT MARCH 31, 1950, AND ANNUAL INTEREST THEREON

| Date of Maturity | Rate per Cent | Where Payable | $\begin{gathered} \text { Amount } \\ \text { of } \\ \text { Loan } \end{gathered}$ | Annual Interest Charge |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | cts. | cts. |
| 1950, May 1. | $\frac{3}{3}$ | Canada | 200,000,000 00 | 1,500,000 00 |
| July 1. |  | Canada | 33,293,470 85 | 1,331,738 83 |
| Sept. 1. | ${ }^{\frac{3}{3}}$ | Canada | $550,000,00000$ | 4,125, 00000 |
| Nov. ${ }^{\text {Nov. }} 1$ | ${ }^{1}{ }^{\frac{\text { ² }}{\text { a }}}$ | Canada | $335,690,000$ 400 400000000 | 5,874,575 00 |
| '1951, Feb. 1. | ${ }_{3}^{1}$ | Canada | (1) $\begin{array}{r}400,000,000 \\ 50 \\ \text { (1) } \\ \\ \hline\end{array}$ | 7,000,000 $1,621,93200$ |
| June 15. | $3^{4}$ | Canada | (2) 649,969,592 50 | 19,306,027 50 |
| Nov. 1 | $1{ }^{1}$ | Canada | 500,000,000 00 | 8,750,000 00 |
| 1952, Teb. 1. | $3 \frac{1}{1}$ | Canada | ${ }^{(3)} 500,500,00000$ | 1,625,000 00 |
| Nov. 1 | $1 \frac{1}{2}$ | Canada | 300,000,000 00 | 4,500,000 00 |
| 1953, Mar. 1. | $1{ }^{\frac{1}{2}}$ | Canada | $325,000,00000$ | 4,875, 00000 |
| 1954, Mar. 1. | 3 | Canada | $\left.{ }^{4}\right)^{\text {2 }}$ 676,355,489 480 | 20,089,767 00 |
| 1955, May 1 | $3 \frac{1}{4}$ | London | 2,930,121 84 | 95,228 96 |
| June 1 | 3 | Canada | 40,000,000 00 | 1,200,000 00 |
| June 1 | 3 | Canada | 55,000,000 00 | 1,650,000 00 |
| 1956, Nov. 1 | 3 | Canada | (5) 855,607,410 50 | 25,414, 08150 |
| Nov. 1 | $2{ }^{3}$ | Canada | *284,780,000 00 | 7,831,450 00 |
| 1957, May 1 | 3 | Canada | 1,111,261,650 00 | 33, 337,849 50 |
| Nov. 1 | $2 \frac{3}{1}$ | Canada | *155, 850,00000 | 4,285,875 00 |
| 1958, June 1. | 3 | Canada | 88,200,000 00 | 2,646,000 00 |
| Sept. 1 | 4 | London | 1,967,941 43 | -78,717 66 |
| Nov. 1 | $2{ }^{\frac{3}{1}}$ | Canada | *161,325,000 00 | 4,436,437 50 |
| 1959, Jan. 1 | 3 | Canada | 1,197, 324,750 00 | 35,919,742 50 |
| Nov. 1 | $2{ }^{3}$ | Canada | *293,200,000 00 | 8,063,000 00 |
| 1960, June 1. | , | Canada | 1,165,300,350 00 | 34,959,010 50 |
| Oct. 1 |  | New York | 110,000,000 00 | 4,400,000 00 |
| 1901, Jan. 15. | $3 \frac{1}{4}$ | New York | 52,800,000 00 | 1,716,000 00 |
| 1962, Feb. 1 | 3 | Canada | 1,315,639,200 00 | 39,460, 17600 |
| 1963, July | $3{ }^{\frac{1}{4}}$ | London | 2,176,198 85 | 70,726 46 |
| July | 3 | London | *54,812,834 29 | 1,644,385 03 |
| Aug. 1 | 3 | New York | 165,000,000 00 | 4,950,000 00 |
| Oct. 1 | 3 | Canada | 1,295, 819,350 00 | 38,874,580 50 |
| 1906, Junie | $3 \frac{1}{4}$ | Canada | 54,703, 00000 | 1,777,847 50 |
| Sept. | 3 | Canada | 1,691,796,700 00 | 50,753,901 00 |
| 1974, Sept. | $2{ }^{\frac{3}{4}}$ | New York | 110,000,000 00 | 3,025,000 00 |
| Perpetual. | 3 | Canada | 55,000,000 00 | 1,650,000 00 |
| 1950, April 6 Treasury Bills. | $\cdot 513$ | Canada | $75,000,00000$ | 384,750 00 |
| April 21 Treasury Bills. | . 512 | Canada | 75,000,000 00 | 384,00000 |
| May 5 Treasury Bills. | - 512 | Canada | 75,000,000 00 | 384,000 00 |
| May 26 Treasury Bills. | - 513 | Canada | 75,000, 00000 | 384,750 00 |
| June 9 Treasury Bills. | . 513 | Canada | 75,000,000 00 | 384,750 00 |
| June 23 Treasury Bills. | . 512 | Canada | 75,000,000 00 | 384,000 00 |
| Aug. 30 Deposit Certificates.... June 15 Non-Interest Bearing | .75 | Canada | 100,000,000 00 | 750,000 00 |
| War Certificates... |  | Canada | *148,700 00 |  |
| War Savings Certificates. | 3 | Canada | *135,000,000 00 | 4,050,000 00 |
| Refundable portion of excess profits tax (estimated). |  | Canada | 15,076,607,359 26 | 395,854,209 94 |
|  |  |  | * $115,000,00000$ |  |
|  |  |  | 15,191,607,359 26 | 395,954, 29994 |
| Payable in Canada. $\therefore . . . . . . .$. <br> Payable in New York. <br> Payable in London. |  |  | $\begin{array}{r} 14,691,920,26285 \\ 437,800,00000 \\ 61,887,096 \end{array}$ |  |
|  |  |  |  |  |
|  |  |  |  |  |
|  |  |  | 15,191,607,359 26 | 100.00\% |

(i) Redeemable at $100 \frac{1}{2}$ per cent. Amount outstanding includes $\$ 250,000.00$ redemption bonus.
${ }^{2}$ (2) Redeemable at 101 per cent. Amount outstanding includes $\$ 6,435,342.50$ redemption bonus.
${ }^{(3)}$ Redeemable at 101 per cent. Amount outstanding includes $\$ 500,000,00$ redemption bonus.
${ }^{4}$ ) Redeemable at 101 per cent. Amount outstanding includes $\$ 6,696,589.00$ redemption bonus.
${ }^{(5)}$ Redeemable at 101 per cent. Amount outstanding includes $\$ 8,471,300.50$ redemption bonus.
Estimated.



[^0]:    (1) Minor adjustments have been made to the figures of current receipts and payments shown in Table $12^{\circ}$ and in "The Canadian Balance of International Payments, 1926-48", Dominion Bureau of Statistics, to achicve consistenoy with the other component series.

[^1]:    (1) However, the total of personal income shown in Table 3 does not include the payment of the refundable portion of wartime income taxes.

[^2]:    (1) Minor adjustments have been made to the figures appearing in Table 12.
    ( ${ }^{2}$ ) See Tables 1 and 2.

[^3]:    ${ }^{1}$ Excludes funds borrowed to retire securities guaranteed by the Government of Canada and payable in U.S. dollars.
    ${ }^{2}$. Equal in size but opposite in sign to net balance on current account:- .... '... , y

[^4]:    (1) Not including $\$ 18.2$ million in United States dollars borrowed by the Goverument of Canada in August, 1949, and set aside for the retirement on February 1, 1950, of a security issue guaranteed by it and payable at the holder's option in United States dollars.
    $\left.{ }^{(2}\right)$ Exclusive of working belances.

[^5]:    Net cash balance arising from the current year's budgetary surplus (i.e., budgetary surplus of $\$ 111$ million adjusted for non-casli items)*
    (millions)

    Add other receipts-
    Increases in annuity, pension, insurance and guaranty accounts...... \$ 99
    Increases in floating debt, deposit and trust accounts, deferred credits and sundry suspense accounts.71

    Repayments of loans-
    By Canadian National Railways.................................. $\$ 20$
    By provincial and municipal governments.............................
    By Crown agencies and others.................................... 6

[^6]:    (1) Included under Veterans Afiairs.
    ${ }^{(2)}$ Included under Demobilization and Reconversion-Army, Navy and Air Services.

    * See paragraphs 37 and 38 .

[^7]:    (10) Included in ordinary expenditure (Unemployment Insurance administration)
    (11) Included in ordinary expenditure.
    (12) Included in ordinary expenditure.

