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Directorate of History
National Defence Headquarters
Ottawa, Canada
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18 May 42

REPORT No. 71.

HISTORICAL OFFICER
CANADIAN MILITARY HEADQUARTERS

Taking of Conscription Plebiscite
for Canadian Forces Overseas.

1. This Report deals with the Plebiscite recently held by Canada on the question of "conscription" for service abroad, with particular reference to the arrangements made for taking the vote of members of the Canadian armed forces serving in the United Kingdom.

2. The Report is primarily based upon an interview of the writer (5 May 42) with Lieutenant-Colonel E.H. MINNS, who served as Special Returning Officer to take the overseas vote. Copies of the printed forms used in conducting the plebiscite were obtained from Lieut.-Col. Minns and are attached as Appendices.

3.

BACKGROUND OF THE PLEBISCITE

3. It is unnecessary in this Report to go into detail concerning the background of the recent Plebiscite. It is sufficient to recall that in March, 1939, previous to the outbreak of the present war, the major political parties of Canada committed themselves to a policy of no conscription for overseas service in any future war. This attitude was maintained by the Government and Opposition during the election campaign of February and March 1940; and later in the year the same reservation was written into the National Resources Mobilization Act, 1940, which gave the Government sweeping general powers over persons and property subject to the single proviso that these powers did not extend to obliging men to serve outside of Canada.

4. Subsequent to the passing of this legislation, the scope of the war steadily extended, and the demands of the Canadian armed services for men increased in proportion. It was found necessary to appeal for recruits in terms which had not been required earlier in the war, and an intensive recruiting campaign was conducted in the early summer of 1941, beginning with an appeal by the Minister of National Defence on 12 May. There was considerable popular demand for a policy of general conscription, and this increased following the entrance of Japan into the war on 7 Dec 41, and the resulting expansion of the Canadian military effort.

5. The Speech from the Throne at the opening of the Third Session of the Dominion's 19th Parliament (22 Jan 42) contained the following passage (Montreal Gazette, 23 Jan 42)

The Government is of the opinion that, at this time of gravest crisis in the world's history, the Administration, subject only to its responsibility to Parliament, should in this connection and

irrespective of any previous commitments, possess complete freedom to act in accordance with its judgment of the needs of the situation as they may arise.

My Ministers accordingly will seek, from the people, by means of a plebiscite, release from any obligation arising out of any past commitments restricting the methods of raising men for military service.

6. Provision for the Plebiscite was made by a statute which received the royal assent on 5 Mar (Montreal Gazette, 10 Mar 42) and subsequently it was announced that the national vote would be taken on 27 Apr 42, with the services voting from April 16 to April 25, both inclusive.

CONDUCT OF THE PLEBISCITE OVERSEAS

7. On 18 Mar 42 it was announced in Ottawa that Lieutenant-Colonel E.H. Minns, former Assistant Dominion Franchise Commissioner, had been appointed Special Returning Officer in the United Kingdom, for the purpose of taking the Active Service Vote. He was to be assisted by Captain J.R. GIROUX. Colonel Minns had assisted in the taking of the Active Service Vote overseas in the 1940 General Election (Montreal Gazette, 19 Mar 42).

8. Canadian Army Overseas Routine Order No. 1836 (10 Apr 42) published a notice announcing the Plebiscite. The question presented to the voters, it was stated, was to be

Are you in favour of releasing the government from any obligation arising out of any past commitments restricting the methods of raising men for military service?

It was notified that "every Canadian on service in His Majesty's Forces or Corps (including Auxiliary Service Canadian civilian personnel)" was entitled to vote, and that Canadian service voters might cast their votes before any commissioned officer designated by the Commanding Officer of the voter's unit (including units to which voters might be, at the time, attached), "on the nine week days between the 16th day of APRIL 1942 and the 25th day of APRIL 1942 both inclusive". The voting place in each unit was to be opened "during at least three hours between nine o'clock in the forenoon and nine o'clock in the afternoon, on every voting day above mentioned."

9. The attention of Commanding Officers was directed to "Canadian Service Voter Plebiscite Regulations", a copy of which is attached to this Report as an Appendix; and it was provided that the notice concerning the taking of the Plebiscite should be re-published in all unit Orders.

10. The Plebiscite was accordingly taken in keeping with these regulations. The individual voter on presenting himself provided the information required on the back of the outer envelope (Form No. 7, attached) and signed his name to it. The voter then marked his ballot in private, inserted it in the inner (white) envelope, sealed this envelope, inserted it in the outer envelope, and himself deposited the latter in the Post Office. The Government provided the twopence-halfpenny stamp required to carry it to Colonel Minns.

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11. Every effort was made to enable every soldier to cast his vote. Men of the detachment of 2 Cdn Div engaged in special training in combined operations (see Report No. 70) voted on the train that brought them back from Scotland. The writer has had it suggested, however, that the large-scale exercise known as "BEAVER III" (also mentioned in Report No. 70) may possibly have exercised some influence in keeping the vote small.

COUNTING OF BALLOTS

12. The Special Returning Officer was provided with a staff of six scrutineers nominated from Ottawa, as follows:-

- (1) John H. STURDY, Esq.,
Educational Adviser,
1 Cdn Div.
- (2) Major M. FORGET, Fus. M.R.
- (3) Major E.J.D. EDMONDS, R.C.A.
- (4) Captain A.E. HALL, S.D. & G. Highrs.
- (5) Lieutenant R.J. HARRIS, Essex Scottish.
- (6) Lieutenant J.R. BEULLAC, Fus. M.R.

These gentlemen counted the ballots under the supervision of Lieut.-Col. Minns.

13. Counting ballots involved (a) checking the entries on the outer envelope (and rejecting the ballot if these had not been properly made); (b) slitting the outer envelope; (c) clitting the inner envelope and making the necessary count. The outer envelopes were arranged and dealt with in bundles of 500. The proceeding was necessarily tedious, but it was completed on time. No ballots received by Colonel Minns after midnight 27-28 April were counted; about 5,000 were so received. Counting began on 28 Apr and continued through 4 May.

14. The count is not "broken down" on a provincial, service, or unit basis. The only figures available for historical purposes, so far as the overseas vote is concerned, will be the gross statistics given below.

RESULT OF THE PLEBISCITE

15. The figures of the United Kingdom vote, as given to the writer by Lieut.-Col. Minns, are as follows:-

Yes	55,537
No	22,929
Rejected	992

Total	79,458

Lieut.-Col. Minns believed that about 55% to 60% of the Army voters exercised the franchise. It was, however, difficult to poll the R.C.A.F., many of

the personnel of which are scattered in small groups through various R.A.F. units; and Lieut.-Col. Minns doubted whether more than about 25% of them were reached, particularly as it was necessary for a Canadian commissioned officer to be present if voting was to take place. The figures just given include not only the R.C.A.F. vote but also that of the Canadian Naval services in the United Kingdom.

16. As stated in the Canadian Press News of 9 May 42, (1) the total vote, civilian and service, with "some 748 isolated civilian polls not yet reported" stood at "Yes" 2,921,206, and "No" 1,606,609. The "Yes" vote percentage is 64. Persons in the services in Canada voted 190,644 to 37,707, or 84%, to release the Government from its pledge, while those outside of Canada voted 60,474 to 23,707, or 72%.

NOTES ON THE OVERSEAS VOTE

17. It is interesting to observe that the service voters in this country were apparently less strongly in favour of releasing the Government from its pledges than those in Canada. While the reasons for this must be largely a matter of mere speculation, it is desirable for historical purposes to provide what evidence can be discovered on the subject.

18. Undoubtedly a proportion of the men voting "No" did so from conviction, but the conviction may have owed something to personal boredom resulting from the long "inactivity" of the Canadian force in this country. Two comments by disgruntled soldiers, quoted in the Notes of the Field Censors (Home) on Canadian Army mail examined during the period 18 Mar to 1 Apr 42 (cf. Report No. 51) may be noted :

We are not doing anything to help win the damn war and yet they talk of conscription to bring some more boys over to do the same thing. My opinion is that they are better off at home with their families making munitions for the boys who are fighting than sitting here doing nothing like we are.
(No. 1 R.C.A.S.C. Reinforcement Unit).

We have been talking about conscription and if soldiers could vote we think after talking amongst various fellows of different units, only about 10% would vote in favour. The balance would hate to force anybody into this mess.
(No. 2 Cdn Lt Fd Amb).

19. The nature of these quotations suggests something concerning the nature of the motives behind some at least of the "No" votes. There is not a great deal of doubt that the vast majority of Canadian soldiers favour a policy of general conscription: but the result of the fact that

(1) The Canadian Press News, "published weekly for the Canadian Forces Overseas", is distributed free to Canadian service men on the basis of one copy for every six officers and other ranks. It is "edited and produced by the Canadian Press with the approval of the Government of Canada", and gives much more Canadian news, both national and local, than is found in British newspapers. Vol. I, No. 1, bears the date 2 May 42.

The attention of the Records Office, C.M.H.Q., has been called to the desirability of preserving a complete file of this publication.

the Canadian forces in this country have seen no active service has been, as noted in various previous Reports, to produce a large degree of boredom, sometimes shading into disgust. The Field Censor's Notes on mail examined during the period 2 - 17 Apr 42, contain the following comment :

Criticism of Canadian War Effort and Conscription Issue. - Most of the criticism is directed against the Canadian Government, and many writers mention that they will vote against Conscription - which they favour - just to embarrass the Government in Canada and to show their disapproval.

One example quoted runs as follows :

I see on our side there is to be a vote on Conscription in Canada. Its no good so far as I'm concerned. If they had a system like the States where everybody has an equal chance it would be O.K. but the kind of compulsory service we have we'd only be voting the poor man's boy into it and the rich man's son would come home and hold down a job for the duration. There's no doubt there is lots of other fellows I would like to see called up but I think taking it all over they'll have to change the system or I'll have nothing to do with it, and I believe most of the fellows feel the same way.

(6 Cdn Armd Regt).

This letter, it is fair to say, suggests that its writer is neither especially intelligent nor completely conversant with the facts of the case. Nevertheless it doubtless represents the feeling of a proportion of the troops.

20. Another letter, quoted in the same fortnight's notes, remarks that there is "general disgust and thumbs down" when Canadian politics and the Canadian war effort are discussed, and proceeds :

The lads here, and officers too, can't forget the hundreds they know who stayed behind to fill their bank accounts and live a life of comparative ease and positive safety, and they can't forget the strikers in the munition plants.

(Officer's letter, 54 Cdn Lt A.A. Bty).

The present writer's own observation suggests that this quotation represents a pretty general feeling.

21. Disregarding all questions of motive, the important fact remains that the Canadian forces overseas voted considerably more than two to one in favour of releasing the Government from its pledges. The proportion voting "yes" was considerably higher than that of the general average of the civilian vote in Canada, of which 63% was favourable.

22. It is noted in The Times (London) of 12 May 42 that the Prime Minister of Canada has now introduced in the House of Commons a Bill to amend the National Resources Mobilization Act by altering the terms of its reference to conscription for service outside the Dominion, and that

Mr. CARDIN, Minister of Public Works and Transport,
has resigned in consequence. At the moment of writing the
precise terms of the amendment are not known in this
country.

C.P. Stacey

(C.P. Stacey) Major,
Historical Officer,
Canadian Military Headquarters.



At least two copies of this card must be posted up by the Commissioned Officer in conspicuous places wherever and whenever Canadian Service voters are casting their votes.



CANADA

THE CANADIAN SERVICE VOTER PLEBISCITE REGULATIONS

CARD OF INSTRUCTIONS

TO CANADIAN SERVICE VOTERS

(Issued by the Chief Plebiscite Officer for Canada)

1. A Canadian Service voter shall vote either in the affirmative or in the negative to the question submitted at the plebiscite which has been ordered to be held in Canada.
2. During the hours fixed by the Commanding Officer for voting, any Canadian Service voter may cast his vote before the commissioned officer designated for that purpose.
3. The commissioned officer will require each Canadian Service voter to make the declaration printed on the back of the outer envelope.
4. After the declaration has been duly completed and signed by both the Canadian Service voter and the commissioned officer, the Canadian Service voter may cast his vote in the manner set out in the following paragraphs.
5. Upon receiving a ballot paper and inner envelope from the commissioned officer, the Canadian Service voter will secretly cast his vote by making a cross, within one of the spaces opposite the question, after the word "**YES**" or after the word "**NO**", according to the manner in which such voter desires to vote and then fold the ballot paper.
6. The Canadian Service voter will then, in full view of the commissioned officer, place the folded ballot paper in the inner envelope, seal such inner envelope and hand it to the commissioned officer.
7. The commissioned officer will then, in full view of the Canadian Service voter, place the inner envelope into the outer envelope and seal such outer envelope.
8. The commissioned officer will then hand the completed outer envelope to the Canadian Service voter.
9. The Canadian Service voter will forthwith mail the completed outer envelope in the nearest Post Office or mail box.
10. If a Canadian Service voter inadvertently spoils a ballot paper he will return it to the commissioned officer who, on being satisfied of the fact, will give him another.
11. Any ballot paper, upon which the Canadian Service voter has intentionally made a mark by which he might afterwards be identified, will not be counted.

In the following form of ballot paper, given for illustration, the voter has marked his ballot paper in the affirmative.

Are you in favour of releasing the government from any obligation arising out of any past commitments restricting the methods of raising men for military service?	YES	X
	NO	

In the following form of ballot paper, given for illustration, the voter has marked his ballot paper in the negative.

Are you in favour of releasing the government from any obligation arising out of any past commitments restricting the methods of raising men for military service?	YES	
	NO	X

CANADIAN SERVICE VOTER PLEBISCITE REGULATIONS

AS PASSED BY THE GOVERNOR IN COUNCIL
PURSUANT TO SECTION NINE OF *The*
Dominion Plebiscite Act, 1942.

ISSUED BY

The Chief Plebiscite Officer for Canada.

OTTAWA
EDMOND CLOUTIER
PRINTER TO THE KING'S MOST EXCELLENT MAJESTY
1942

THE CANADIAN SERVICE VOTER PLEBISCITE REGULATIONS

To enable Canadians on service in any of His Majesty's Forces or Corps, whether stationed within or without Canada, to vote at a plebiscite ordered by Proclamation of the Governor in Council, issued under the provisions of *The Dominion Plebiscite Act, 1942*.

1. These Regulations may be cited as *The Canadian Service Voter Plebiscite Regulations*. Short title.

2. (1) These Regulations shall apply only to a plebiscite taken during the period of the present war and until demobilization is complete. Application.

(2) The Chief Plebiscite Officer shall exercise general direction and supervision over the administrative conduct of a plebiscite taken under these Regulations.

Interpretation.

3. In these Regulations unless the context otherwise requires, the expression Definition.

(a) "Canadian Service voter" means and includes a member of any of His Majesty's forces or corps, entitled to vote at a plebiscite by virtue of the provisions of paragraph twenty-one of these Regulations, or who has voted at such plebiscite; "Canadian Service voter."

(b) "Chief Assistant" means the person appointed by the Governor in Council under these Regulations to assist the Special Returning Officer in the performance of his duties; "Chief Assistant."

(c) "Chief Plebiscite Officer" means the person who is appointed and holds office as Chief Electoral Officer under sections three and four of *The Dominion Elections Act, 1938*; "Chief Plebiscite Officer."

- "Clerical Assistant." (d) "Clerical Assistant" means a person appointed by the Special Returning Officer for duty in his office;
- "Commanding Officer." (e) "Commanding Officer" means the Officer Commanding any unit, formation, detachment, ship or establishment;
- "Commissioned Officer." (f) "Commissioned Officer" means the person designated by the Commanding Officer to take the votes of Canadian Service voters;
- "inner envelope." (g) "inner envelope" means the small envelope in which the ballot paper is to be placed after it has been marked by the Canadian Service voter, and before it is transmitted to the Special Returning Officer in the outer envelope hereinafter defined;
- "outer envelope." (h) "outer envelope" means the envelope provided for transmission by mail of the ballot paper (when enclosed in the inner envelope) of a Canadian Service voter to the appropriate Special Returning Officer, which envelope has been printed as follows: on the front with the complete post office address of such Special Returning Officer, and on the back with the declaration in Form No. 7 of these Regulations;
- "polling day." (i) "polling day" means the date fixed as polling day in every electoral district in Canada at a plebiscite ordered to be taken by Proclamation issued under *The Dominion Plebiscite Act, 1942*;
- "Proclamation." (j) "Proclamation" means the Proclamation of the Governor in Council ordering the taking of a plebiscite under the provisions of *The Dominion Plebiscite Act, 1942*;
- "Scrutineer." (k) "Scrutineer" means and includes the persons appointed by the Chief Plebiscite Officer for duty in the office of the Special Returning Officers;
- "Special Returning Officer." (l) "Special Returning Officer" means the person appointed by the Governor in Council to superintend the taking, receiving and counting of the votes of Canadian Service voters;
- "Unit." (m) "Unit" means and includes a military, naval or air unit, detachment, formation, ship or establishment.

Special Returning Officers and Their Staffs.

Appointment
by Governor
in Council.

4. (1) The Governor in Council for the purpose of these Regulations shall appoint Special Returning Officers to superintend the taking, receiving, and counting of the votes cast by Canadian Service voters as follows:

For Ontario
and Quebec.

(a) For the provinces of Ontario and Quebec, a Special Returning Officer who shall be located at Ottawa, Ontario;

(b) For the provinces of Nova Scotia, New Brunswick, and Prince Edward Island, a Special Returning Officer who shall be located at Halifax, Nova Scotia;

For
Nova Scotia,
New Brunswick,
and
Prince
Edward
Island.

(c) For the provinces of Manitoba, Saskatchewan, Alberta, British Columbia, and the Yukon Territory, a Special Returning Officer who shall be located at Edmonton, Alberta;

For
Manitoba,
Saskatchewan,
Alberta,
British
Columbia,
and Yukon
Territory.

(d) For Newfoundland, a Special Returning Officer who shall be located at St. John's, Newfoundland;

For New-
foundland.

(e) For the United Kingdom, a Special Returning Officer who shall be located at London, England.

For the
United
Kingdom.

(2) If at the time of the Plebiscite, there are Canadian Service voters stationed in another country or place than those mentioned in subparagraph (1) of this paragraph, and the taking, receiving and counting of the votes of Canadian Service voters stationed in any such country or place cannot be efficiently superintended by one of the Special Returning Officers above mentioned, the Governor in Council, if he deems it advisable, may appoint a Special Returning Officer who shall superintend the taking, receiving and counting of the votes of Canadian Service voters stationed in any such country or place.

Appointment
for other
countries.

5. (1) Special Returning Officers shall act under direction of the Chief Plebiscite Officer, and shall be sworn to the faithful performance of their duties in Form No. 1 of these Regulations before the Chief Plebiscite Officer or before a Judge of a Court of Record, and upon completion of such duties the tenure of office of the Special Returning Officers shall cease.

Oath and
tenure of
office of
Special
Returning
Officer.

(2) If, during the plebiscite, the Special Returning Officer dies or becomes unable to act, the Chief Assistant, appointed as hereinafter provided, shall until the appointment of a new Special Returning Officer, or until the Special Returning Officer is able to resume his duties, assume and perform all the duties of the Special Returning Officer.

When
Special
Returning
Officer
unable to act.

6. The Governor in Council shall appoint a person to act as Chief Assistant to each Special Returning Officer. Each Chief Assistant appointed shall be sworn in Form No. 2 of these Regulations before the appropriate Special Returning Officer to the faithful performance of the duties imposed upon him by these Regulations.

Appointment
and oath of
Chief
Assistant.

7. (1) The Chief Plebiscite Officer shall appoint in Form No. 3 of these Regulations, six scrutineers for duty in the office of each Special Returning Officer appointed

Selection,
appointment
and oath of
scrutineers.

pursuant to the provisions of paragraph four of these Regulations. Three of such six scrutineers shall declare in their oaths of office that they represent the persons interested in promoting an affirmative answer, and the other three scrutineers shall declare in their oaths of office that they represent the persons interested in promoting a negative answer to the question submitted at the plebiscite. Two of such six scrutineers shall be nominated by the Prime Minister, two by the Leader of the Opposition and two on the joint recommendation of the Leaders of political groups having a membership in the House of Commons of six or more. In addition, each scrutineer shall be sworn in Form No. 3 before the appropriate Special Returning Officer to the faithful performance of the duties imposed upon him by these Regulations. Provided, that if within two weeks after the date of the Proclamation insufficient or no nominations of scrutineers are received by the Chief Plebiscite Officer, he may himself select and appoint to any necessary extent.

To be
qualified
voter.

(2) Every scrutineer appointed pursuant to the next preceding subparagraph must be a qualified voter at the plebiscite either as an ordinary voter or as a Canadian Service voter.

When
outside of
Canada.

(3) Every scrutineer appointed for duty in the office of a Special Returning Officer outside of Canada must be stationed in the country or place where the office of such Special Returning Officer is located.

Appointment,
oath, etc., of
clerical
assistants.

8. Each Special Returning Officer shall select and appoint, subject to the approval of the Chief Plebiscite Officer, and swear such clerical assistants as may be necessary for the proper performance of the duties of his office, and such appointment and oath shall be in Form No. 4 of these Regulations. Clerical assistants shall be discharged as soon as their services are no longer needed.

Remunera-
tion and
expenses.

9. Special Returning Officers, Chief Assistants, Scrutineers and clerical assistants hereinbefore mentioned shall be paid for their personal services and expenses as the Governor in Council may provide. They shall also be reimbursed their actual travelling expenses.

Record of
distribution
of ballot
papers.

10. (1) Each Special Returning Officer shall keep a record of the quantity and serial numbers of ballot papers supplied by him to each Commanding Officer, on the special form supplied for that purpose by the Chief Plebiscite Officer.

Record of
unused
ballot papers.

(2) The Special Returning Officer shall also keep a record, on the special form prescribed by the Chief Plebiscite Officer, of the quantity and serial numbers of the unused ballot papers returned to him by each Commanding Officer, pursuant to paragraph thirty-three of these Regulations.

(3) After the plebiscite, the Special Returning Officer shall transmit to the Chief Plebiscite Officer the records referred to in the last two preceding subparagraphs, as directed in paragraph forty-nine of these Regulations.

Transmitted
to Chief
Plebiscite
Officer.

11. Every Special Returning Officer, Chief Assistant, scrutineer or clerical assistant who wilfully omits to comply with the provisions of these Regulations shall be liable on summary conviction to a penalty of not less than fifty dollars nor more than two hundred dollars, and every Special Returning Officer, Chief Assistant, scrutineer or clerical assistant who refuses to comply with any of the provisions thereof, shall on summary conviction, be liable to a penalty of not less than two hundred dollars nor more than five hundred dollars.

Liability of
Special
Returning
Officer and
staff.

12. (1) Special Returning Officers, Chief Assistants and scrutineers appointed pursuant to paragraphs four, six and seven of these Regulations shall be permitted to vote at the plebiscite in the same manner as Canadian Service voters, if they are entitled to vote at such plebiscite, either as ordinary voters in Canada, or as Canadian Service voters.

Voting by
Special
Returning
Officer and
his staff.

(2) For the purpose of this paragraph, the Special Returning Officer or the Chief Assistant, may act in the capacity of a commissioned officer designated as herein provided in order to take the votes of Special Returning Officers, Chief Assistants, and scrutineers, who are entitled to vote at the plebiscite as aforesaid.

13. Every Special Returning Officer, when duly appointed and sworn, shall:

Duties of
Special
Returning
Officers.

- (a) Secure suitable quarters to be used as an office for the proper performance of his duties;
- (b) Maintain such office until the counting of the votes has been completed;
- (c) Select and appoint the clerical assistants required for the performance of his duties, as directed in paragraph eight of these Regulations;
- (d) Secure a statement of the approximate number of members in each unit stationed in the territory under his jurisdiction, as directed in paragraph nineteen of these Regulations;
- (e) Distribute a sufficient number of copies of these Regulations, ballot papers, envelopes and other plebiscite supplies to the Commanding Officer designated to him and stationed in the territory under his jurisdiction, as directed in paragraph twenty of these Regulations;
- (f) Receive outer envelopes containing marked ballot papers and arrange them in lots of five hundred, as directed in paragraph thirty-seven of these Regulations;

- (g) Immediately after the close of the polls in Canada, proceed with the counting of votes, as directed in paragraphs thirty-nine to forty-six inclusive, of these Regulations;
- (h) Communicate by telegraph or cable to the Chief Plebiscite Officer the total number of votes cast in the affirmative and in the negative respectively, at the plebiscite in the territory under his jurisdiction, as directed in paragraph forty-seven of these Regulations;
- (i) Transmit to the Chief Plebiscite Officer by mail a statement of the number of votes cast in the affirmative and in the negative respectively, in each given lot of five hundred, as directed in paragraph forty-eight of these Regulations;
- (j) Transmit to the Chief Plebiscite Officer at Ottawa the statement of the count, the used outer envelopes, ballot papers and other plebiscite documents, as directed in paragraph forty-nine of these Regulations.

Notice of
plebiscite
how given.

14. As soon as convenient after the issue of the Proclamation, the Chief Plebiscite Officer shall notify each Special Returning Officer of such issue and instruct him to proceed with the necessary preparations for the taking of the vote at the plebiscite of Canadian Service voters stationed in the territory assigned to him.

Supplies to
Special
Returning
Officers.

15. The Chief Plebiscite Officer shall provide each Special Returning Officer with a sufficient supply of ballot papers, envelopes, copies of these Regulations, Cards of Instructions and other materials required for the taking of the vote of Canadian Service voters.

Procedure to be Followed in Taking the Votes.

Communi-
cation with
and by
Minister of
National
Defence.

16. As soon as possible after the issue of the Proclamation by the Governor in Council, the Chief Plebiscite Officer shall forward to the Minister of National Defence the names and addresses of the Special Returning Officers appointed to superintend the taking of the votes of Canadian Service voters at the plebiscite, stating the territory assigned to each of them. The Minister of National Defence shall forthwith advise each such Special Returning Officer the name, rank and address of every Commanding Officer of any of His Majesty's Forces or Corps with whom the said Special Returning Officer should communicate for the purpose of arranging for the taking of the votes of Canadian Service voters. Every such Commanding Officer shall comply with the relevant provisions of these Regulations and any instructions issued by the Chief Plebiscite Officer.

17. The Special Returning Officer, upon receipt of the names, ranks, and addresses of the Commanding Officers of units stationed within the territory for which he has been appointed, shall notify each such Commanding Officer of the issue of the Proclamation ordering the taking of the plebiscite.

Notification
to Com-
manding
Officers.

18. The Commanding Officer shall forthwith publish, as a part of Orders, Form No. 5 of these Regulations, informing all Canadian Service voters under his Command that a plebiscite has been ordered to be taken in Canada, and stating the date fixed as polling day, together with the question submitted to the voters at the plebiscite. The said notice shall also state that all Canadian Service voters may cast their votes before any Commissioned Officer designated by the Commanding Officer of his Unit for that purpose, on application to such Officer during such hours as may be indicated by the Commanding Officer, and not being less than three each day, between nine o'clock in the forenoon and nine o'clock in the afternoon, during the period between the twelfth and second days immediately preceding the date fixed as polling day, both days inclusive, but excepting the intervening Sunday.

Publication
in Orders of
notice of the
plebiscite.

19. As soon as possible after publication of the notice in Orders, in Form No. 5 of these Regulations, the Commanding Officer of each unit shall furnish to the Special Returning Officer for the territory in which the unit is stationed a statement of the approximate number of Canadian Service voters in the unit under his command.

Statement
of number
of voters in
each unit.

20. Each Special Returning Officer shall as early as possible provide a sufficient supply of ballot papers, outer envelopes, inner envelopes, copies of these Regulations, Cards of Instructions and other necessary plebiscite materials to the Commanding Officer of each unit containing Canadian Service voters within his particular territory. Such ballot papers, envelopes, copies of these Regulations, Cards of Instructions and other plebiscite materials shall be safely held by such Commanding Officer until required for the taking of the vote of Canadian Service voters.

Distribution
of supplies to
Commanding
Officers.

21. Every person, man or woman, and irrespective of age, who being a British subject, is a member of the Naval, Military or Air Forces of Canada and who, having been placed on active service or called out for training, service or duty, is serving in any of the said Forces, or who, being a member of the Canadian Women's Army Corps or the Royal Canadian Air Force (Women's Division), is serving therein with full pay and allowances, shall (whether stationed within or without Canada) be entitled to vote at a

Qualification
of Canadian
Service
voter.

plebiscite: Provided such person at the time he or she became a member of any such Forces or Corps was ordinarily resident in Canada.

Facilities
for voting.

22. The Commanding Officer shall afford all necessary facilities for Canadian Service voters to cast their votes in the manner prescribed by these Regulations, so far as may be done consistently with the proper performance of their duties, and shall designate sufficient commissioned officers for that purpose.

Before whom
votes to
be cast.

23. (1) The vote of every Canadian Service voter shall be cast before any commissioned officer who is himself a Canadian Service voter and who has been designated by his Commanding Officer for that purpose.

Place of
voting.

(2) The Commanding Officer shall designate the place or premises where Canadian Service voters may cast their votes. Before any voting is done, the commissioned officer shall provide in each such place or premises one or two compartments so arranged that each voter may be screened from observation, and may, without interference or interruption, mark his ballot paper.

Posting up
of Card of
Instructions.

(3) In any place or premises, and at any time at which Canadian Service voters are casting their votes, the commissioned officer before whom such votes are cast shall cause at least two Cards of Instructions, in Form No. 8 of these Regulations, supplied by the Chief Plebiscite Officer, to be posted up in conspicuous places.

Voter acting
as agent.

24. Any person entitled to vote at a plebiscite under *The Dominion Plebiscite Act, 1942*, may act as an agent representing the persons interested in promoting or opposing the question submitted at the plebiscite. Such agent may be present whenever Canadian Service voters are casting their votes, but no such agent shall, except with the permission of the commissioned officer in charge, have any right to take part or intervene in the proceedings.

Incapacitated
voters.

25. If a Canadian Service voter is unable to read or write, or is incapacitated from any physical cause, and therefore unable to mark his ballot paper in the manner prescribed in these Regulations, the commissioned officer before whom the vote is to be cast, shall assist such voter by marking the ballot paper in the manner directed by the voter, in his presence, and in the presence of another Canadian Service voter who is able to read and to write and who has been selected by the incapacitated voter.

Voter in
hospital, etc.

26. Every Canadian Service voter in a hospital or convalescent institution during the period prescribed by these Regulations for the casting of votes at the plebiscite

shall be deemed to be a member of the unit to which such hospital or convalescent institution belongs.

27. The ballot papers supplied by the Chief Plebiscite Officer for the taking of the vote of Canadian Service voters, shall be in Form No. 6 of these Regulations.

Form of
ballot paper.

28. There shall be no list of voters nor poll book kept at the place or premises where Canadian Service voters cast their votes, but the commissioned officer before delivering a ballot paper to a Canadian Service voter shall require such voter to make a declaration before him, which declaration shall be in Form No. 7 of these Regulations and shall be printed on the back of the outer envelope in which the inner envelope containing the ballot paper, when marked, is to be placed. Such declaration shall state the Canadian Service voter's name, rank, and number, that he is a British subject, that he has not previously voted at the plebiscite, that he was ordinarily resident in Canada immediately preceding becoming a member of His Majesty's Forces or Corps, and give the name of the place, with street address, if any, of such ordinary residence.

Declaration
by voter.

29. (1) Voting by Canadian Service voters shall be by ballot. After the declaration of the Canadian Service voter has been completed and signed by the commissioned officer and the voter, the commissioned officer shall hand a ballot paper and an inner envelope to such voter, who shall forthwith proceed to one of the voting compartments and mark the ballot paper by making a cross, either with ink or pencil of any colour, within one of the spaces opposite the question, after the word "Yes" or after the word "No," according to the manner in which the voter desires to vote, and the voter shall then fold the ballot paper in such a manner that no person present can see how he has voted. Then, in full view of the commissioned officer, the Canadian Service voter shall place the ballot paper so folded in the inner envelope, seal such inner envelope, and hand it to the commissioned officer, who shall in full view of the voter forthwith place it in the outer envelope addressed to the Special Returning Officer, seal the said outer envelope and hand it to the voter.

Manner of
voting.

(2) The commissioned officer shall at the same time inform the voter that his ballot paper should be mailed immediately to the Special Returning Officer to whom the envelope is addressed in order that it may reach its destination in time to be counted.

Warning to
voters.

30. (1) The Canadian Service voter upon receiving the outer addressed envelope containing his ballot paper from the commissioned officer before whom his vote was cast,

Disposition
of completed
outer
envelope.

shall himself forthwith despatch it by ordinary mail to the Special Returning Officer whose name and address has been printed on the face of the envelope.

No postage
paid by
voter.

(2) Every such envelope mailed in Canada shall be carried free of postage. In other countries the Special Returning Officer shall affix thereto the necessary postage stamps to carry such envelope to its proper destination.

Voting by
commissioned
officer.

31. A commissioned officer before whom Canadian Service voters have cast their votes at the plebiscite may cast his own vote in the manner prescribed in these Regulations before any other commissioned officer.

Spoiled
ballot paper.

32. (1) A Canadian Service voter who, when casting his vote, has inadvertently dealt with a ballot paper in such manner that it cannot be used shall return it to the commissioned officer, who shall deface it and deliver another in its place. All ballot papers thus defaced shall be classified as spoiled ballot papers, and when voting is completed, shall be parcelled and transmitted to the appropriate Commanding Officer.

(2) At the same time as he transmits the spoiled ballot papers to the Commanding Officer, the commissioned officer shall also return all unused ballot papers, and unused inner and outer envelopes.

Disposition
of spoiled
ballot papers
and unused
supplies.

33. The Commanding Officer, upon receipt from his commissioned officers of the spoiled ballot papers, the unused ballot papers and the unused inner and outer envelopes, shall transmit the same to the appropriate Special Returning Officer.

If at home
may vote as
ordinary
voter.

34. Any Canadian Service voter who is in the place of his ordinary residence in Canada on the date fixed as polling day at the plebiscite may cast his vote in the manner prescribed by *The Ordinary Voter Plebiscite Regulations*.

One vote
only.

35. No Canadian Service voter shall be entitled, because of anything contained in these Regulations, or in *The Ordinary Voter Plebiscite Regulations*, to vote more than once at a plebiscite.

Procedure on Receiving the Votes Cast

Procedure
upon receipt
of used outer
envelopes.

36. Every operation relating to the receiving of the envelopes containing the ballot papers cast by Canadian Service voters, shall be conducted under the supervision of the Special Returning Officer and his Chief Assistant by the scrutineers who shall work in pairs, one scrutineer representing persons interested in promoting an affirmative

answer and the other scrutineer representing persons interested in promoting a negative answer to the question submitted at the plebiscite.

37. Upon the receipt of outer envelopes containing ballot papers marked by Canadian Service voters the Special Returning Officer or his Chief Assistant shall:

Checking
and
parcelling
outer
envelopes.

- (a) stamp each envelope with the date of its receipt;
- (b) carefully examine each envelope to ascertain if the declaration printed on the back thereof is properly filled in and signed by both the commissioned officer and the Canadian Service voter;
- (c) lay aside all incorrectly completed outer envelopes as directed in paragraph thirty-eight of these Regulations.

When this has been done, the Special Returning Officer shall cause the correctly completed outer envelopes to be parcelled, in separate lots of 500. Such envelopes shall be parcelled as they are received without sorting or classification, each parcel being securely tied and sealed, and plainly labelled with a consecutive lot number beginning with 1. The parcels will then be stored away in a safe place until the counting of the votes is proceeded with as directed in paragraphs thirty-nine to forty-six inclusive, of these Regulations.

38. (1) An outer envelope which does not bear the signatures of both a commissioned officer and the Canadian Service voter concerned shall be laid aside, unopened. The Special Returning Officer shall endorse upon such outer envelope the reason why that envelope has not been opened, and the ballot paper contained therein shall be deemed a rejected ballot paper.

Incomplete
outer
envelope.

(2) All outer envelopes received by a Special Returning Officer after the date fixed as polling day at the plebiscite, shall also be laid aside unopened. The Special Returning Officer shall endorse upon each such envelope the reason why the envelope has not been opened, and the ballot paper contained therein shall be deemed a rejected ballot paper.

Outer
envelope
received
too late.

(3) The Special Returning Officer shall retain all unopened envelopes mentioned in subparagraphs (1) and (2) of this paragraph in his possession, and, after the counting of the vote is complete, transmit them, unopened, to the Chief Plebiscite Officer, as directed in paragraph forty-nine of these Regulations.

Transmis-
sion to the
Chief
Plebiscite
Officer.

Procedure on Counting Votes Cast.

Commence-
ment of
counting
of votes.

39. At eight o'clock in the afternoon on the date fixed as polling day at the plebiscite, the Special Returning Officer shall cause the actual counting of the vote to be commenced. Such counting shall be carried on with all possible despatch, and shall be completed not later than Monday, the seventh day next following the day fixed as polling day at the plebiscite.

Scrutineers
to work
in pairs.

40. In the counting of votes, scrutineers shall work in pairs under the immediate supervision of either the Special Returning Officer or his Chief Assistant, one scrutineer representing persons interested in promoting an affirmative answer, and the other scrutineer representing persons interested in promoting a negative answer to the question submitted at the plebiscite.

Opening
outer
envelopes.

41. The contents of one lot of 500 outer envelopes parcelled as directed in paragraph thirty-seven of these Regulations, shall be placed upon a table. Each outer envelope contained in such parcel shall then be opened and the inner envelope taken therefrom and immediately placed, unopened, in the ballot box supplied by the Chief Plebiscite Officer, such ballot box having a slit or narrow opening in the top which has been so constructed that inner envelopes may be easily introduced therein. While the outer envelopes belonging to a given lot are being opened, the ballot box shall be locked and its key retained by either the Special Returning Officer or his Chief Assistant.

Opening
inner
envelopes
and
counting
votes.

42. (1) When all the outer envelopes contained in a given lot have been opened and the inner envelopes placed in the ballot box, the ballot box shall be unlocked and opened and its contents placed upon a table. The scrutineers shall then proceed to count the votes cast in the affirmative and the negative respectively, to the question submitted at the plebiscite and when this has been done, shall make two copies of a statement of the count in Form No. 9 of these Regulations, one copy of such statement to be sent to the Chief Plebiscite Officer in the same parcel as the used outer envelopes and the counted ballot papers enclosed in their proper envelopes, as directed in paragraph forty-six of these Regulations; and the second copy to be also forwarded to the Chief Plebiscite Officer as directed in clause (b) of paragraph forty-nine of these Regulations. The inner envelopes shall then be destroyed.

Statement of
the count.

Certification
of statement.

(2) Each copy of the statement of the count, as directed in the preceding subparagraph, must be certified to by either the Special Returning Officer or his Chief Assistant.

(3) Statements of the count, as above directed, must be prepared and certified to in the case of every given lot of 500 used outer envelopes.

Statements
for each lot.

43. In counting the votes of each given lot, the Special Returning Officer or his Chief Assistant shall reject all ballot papers,

Rejection of
ballot papers
during count.

- (a) which are not the official ballot papers supplied by the Special Returning Officer,
- (b) which have not been marked in either space, after the word "Yes" or after the word "No."
- (c) which have been marked in both of these spaces,
- (d) which have been marked otherwise than with a cross, for example, with a circle, a single line, or any other figure which is not a cross,
- (e) upon which the Canadian Service voter appears to have intentionally made a mark by which he might afterwards be identified.

Procedure to be Followed After Counting of Votes.

44. After the counting of the ballot papers of a given lot of 500 is complete, the Special Returning Officer or his Chief Assistant shall place all rejected ballot papers in the special envelope supplied for that purpose and, after inserting the necessary details thereon, shall place such envelope in the package of used outer envelopes and counted ballot papers relating to such given lot, as directed in paragraph forty-six of these Regulations.

Disposition
of rejected
ballot papers.

45. Either the Special Returning Officer or his Chief Assistant will place all the ballot papers taken out of each given lot, and cast in the affirmative and in the negative, at the plebiscite, in separate special envelopes provided for that purpose, and indicate on such envelopes the exact number of ballot papers cast in the affirmative or in the negative respectively.

Counted
ballot papers
in separate
envelopes.

46. In the case of each given lot, the Special Returning Officer or his Chief Assistant shall parcel together the used outer envelopes from which the ballot papers have been taken, the envelopes containing the ballot papers cast in the affirmative and in the negative, the envelopes containing the rejected ballot papers, and one copy of the official statement of the count. The consecutive number of the lot will be plainly written on the parcel after it has been securely tied and sealed. The Special Returning Officer shall then store each of such parcels in a safe place until such time as he transmits them to the Chief Plebiscite Officer as directed in paragraph forty-nine of these Regulations.

Parcelling
of used outer
envelopes,
ballot papers,
etc.

Result of
voting to be
communicated to the
Chief
Plebiscite
Officer.

47. Immediately after the counting of all the votes of Canadian Service voters has been completed, but not later than Tuesday, the eighth day next following the date fixed as polling day at the plebiscite, the Special Returning Officers in the United Kingdom and Newfoundland and other countries, if any, shall advise the Chief Plebiscite Officer by cable as to the total number of votes counted in their offices both in the affirmative and in the negative to the question submitted at the plebiscite, together with the total number of ballot papers rejected under paragraph forty-three of these Regulations. And the Special Returning Officers at Ottawa, Halifax and Edmonton shall deliver or communicate by telegraph a similar statement to the Chief Plebiscite Officer.

Detailed
statement
of voting to
Chief
Plebiscite
Officer.

48. As soon as the Chief Plebiscite Officer has been advised by cable or otherwise of the total number of votes cast in the affirmative and in the negative by Canadian Service voters, the Special Returning Officer shall transmit by mail to the Chief Plebiscite Officer a statement giving the number of ballot papers cast in the affirmative and in the negative, together with the number of ballot papers rejected under paragraph forty-three, in each lot of 500 outer envelopes parcelled as directed in paragraph forty-six and counted as directed in paragraph forty-two of these Regulations.

Transmission
of ballot
papers, etc.,
to Chief
Plebiscite
Officer.

49. Immediately after all the votes of Canadian Service voters, received by the Special Returning Officer, have been counted, the Special Returning Officer shall transmit to the Chief Plebiscite Officer, at Ottawa, the following plebiscite documents and supplies:

- (a) the several lots of returns parcelled as directed in paragraph forty-six of these Regulations;
- (b) a complete set of the official statements of the count signed by either the Special Returning Officer or his Chief Assistant, as directed in paragraph forty-two of these Regulations;
- (c) the unopened outer envelopes, laid aside pursuant to paragraph thirty-eight of these Regulations;
- (d) the complete files of correspondence, reports and records in the office of the Special Returning Officer on the subject of the plebiscite, including the oaths of the Chief Assistant, the scrutineers and the clerical assistants;
- (e) all office equipment and supplies furnished by the Chief Plebiscite Officer;
- (f) the ballot papers spoiled by Canadian Service voters and transmitted to the Special Returning Officer pursuant to paragraph thirty-three of these Regulations;

- (g) the record of the distribution of ballot papers to Commanding Officers referred to in paragraph ten of these Regulations;
- (h) the unused ballot papers and envelopes;
- (i) the record of unused ballot papers received from Commanding Officers, as directed in paragraph ten of these Regulations.

Offences and Penalties.

50. Any Canadian Service voter who

- (a) attempts to obtain or communicate any information as to the manner in which any ballot paper has been marked by a Canadian Service voter, or prevents or endeavours to prevent any Canadian Service voter from voting,
- (b) knowingly applies for a ballot paper to which he is not entitled, or
- (c) makes any untrue statement in the declaration signed by him before a commissioned officer,

shall be guilty of an offence against these Regulations and liable to a fine not exceeding two hundred dollars and costs, or to imprisonment for a term not exceeding six months, or to both such fine and such imprisonment.

Liability of
Canadian
Service
Voter.

51. Every person is guilty of an offence against these Regulations who, directly or indirectly, by himself or by any other person on his behalf, makes use of, or threatens to make use of, any force, violence or restraint, or inflicts, or threatens the infliction, by himself or by or through any other person, of any temporal or spiritual injury, damage, harm or loss, or in any manner practises intimidation upon or against any Canadian Service voter, in order to induce or compel such voter to vote or to refrain from voting, or on account of such Canadian Service voter having voted, or refrained from voting at the plebiscite, or who, by abduction, duress, or any false or fraudulent pretence, device or contrivance, impedes, prevents or otherwise interferes with the free exercise of the franchise of any such voter, or thereby compels or induces or prevails upon any such voter either to vote or to refrain from voting at the plebiscite.

Penalty for
intimidation,
etc., of
Canadian
Service
Voter.

52. (1) Any offence against these Regulations may be prosecuted alternatively on indictment or by way of summary conviction.

(2) Any person who is guilty of any offence against these Regulations, the punishment for which is not otherwise provided for, is liable on indictment or on summary conviction to a fine not exceeding one thousand dollars and costs of prosecution or to imprisonment for a term not exceeding two years, with or without hard labour, or to both such fine

Penalty for
indictable
offence.

and costs and such imprisonment, and if the fine and costs imposed are not paid forthwith, in case only a fine and costs are imposed, or are not paid before the expiration of the term of imprisonment imposed, in case imprisonment, as well as fine and costs, is imposed, to imprisonment with or without hard labour for such term or such further term, as such fine and costs or either of them remain unpaid, not exceeding three months.

Supplemental Provisions.

Special
powers of
Chief
Plebiscite
Officer.

53. For the purpose of carrying into effect the provisions of these Regulations, or supplying any deficiency therein, the Chief Plebiscite Officer may issue such instructions, not inconsistent therewith, as may be deemed necessary to the execution of its intent.

Taxation and
payment of
accounts.

54. All accounts for services and expenses in connection with these Regulations shall be taxed and paid by the Auditor General.

SCHEDULE ONE

FORM No. 1.

OATH OF A SPECIAL RETURNING OFFICER. (Par. 5).

I, the undersigned.....,
 appointed Special Returning Officer for.....

 pursuant to the provisions of Paragraph 4 of *The Canadian Service Voter Plebiscite Regulations*, do swear (or solemnly affirm) that I will act faithfully in my said capacity of Special Returning Officer, without partiality, fear, favour or affection, and that I will keep secret the manner in which any Canadian Service voter has marked his ballot paper at the plebiscite, if any such information comes under my observation, during my tenure of office as Special Returning Officer. So help me God.

.....
Signature of Special Returning Officer.

CERTIFICATE OF OATH OF SPECIAL RETURNING OFFICER.

I, the undersigned, do hereby certify that on the.....
 day of....., 19...., the Special Returning Officer
 above named made and subscribed the above set forth oath
 (or affirmation). In testimony whereof I have issued this
 certificate under my hand.

.....
Chief Plebiscite Officer.

(or)

.....
Judge of the.....Court.

I, the undersigned, do hereby certify that on the
 day of....., 19...., the Scrutiniser above
 named made and subscribed the above set forth oath (or
 affirmation). In testimony whereof I have issued this
 certificate under my hand.

.....
Special Returning Officer.

FORM No. 2.

OATH OF A CHIEF ASSISTANT. (Par. 6).

I, the undersigned, appointed Chief Assistant to
 the Special Returning Officer for pursuant to
 the provisions of Paragraph 6 of *The Canadian Service Voter
 Plebiscite Regulations*, do swear (or solemnly affirm) that I
 will act faithfully in my said capacity as such Chief Assistant
 without partiality, fear, favour or affection, and that I will
 keep secret the manner in which any Canadian Service
 voter has marked his ballot paper at the plebiscite, if any
 such information comes under my observation, during my
 tenure of office as such Chief Assistant. So help me God.

.....
Signature of Chief Assistant.

CERTIFICATE OF OATH OF CHIEF ASSISTANT.

I, the undersigned, do hereby certify that on the
 day of, 19....., the Chief Assistant above
 named made and subscribed the above set forth oath (or
 affirmation). In testimony whereof I have issued this
 certificate under my hand.

.....
Special Returning Officer.

FORM No. 3.

APPOINTMENT AND OATH OF A SCRUTINEER. (Par. 7).

APPOINTMENT.

To.....whose address is.....
and whose occupation is.....
 Know you that, pursuant to the authority vested in me under the provisions of Paragraph 7 of *The Canadian Service Voter Plebiscite Regulations* I do hereby appoint you as Scrutineer for duty in the office of the Special Returning Officer for.....in connection with the taking, receiving, and counting of the votes cast by Canadian Service voters at the pending plebiscite.

Dated at.....this.....
 day of.....19.....

.....
Chief Plebiscite Officer.

OATH.

I, the undersigned, appointed Scrutineer, pursuant to the provisions of Paragraph 7 of *The Canadian Service Voter Plebiscite Regulations*, do swear (or solemnly affirm) that I represent the persons interested in (*Insert promoting or opposing*) the question submitted at the plebiscite which has been ordered to be taken in Canada, and that I will act faithfully in my said capacity as Scrutineer, without partiality, fear, favour or affection, and that I will keep secret the manner in which any Canadian Service voter has marked his ballot paper at the plebiscite, if any such information comes under my observation during the performance of my duties as such Scrutineer. So help me God.

.....
Signature of Scrutineer.

CERTIFICATE OF OATH.

I, the undersigned, do hereby certify that on the.....
 day of....., 19....., the Scrutineer above named made and subscribed the above set forth oath (or affirmation). In testimony whereof I have issued this certificate under my hand.

.....
Special Returning Officer.

FORM No. 4.

APPOINTMENT AND OATH OF A CLERICAL ASSISTANT.
(Par. 8).

APPOINTMENT.

To.....whose address is
.....and whose occupation is
.....

Know you that, pursuant to the authority vested in me under the provisions of Paragraph 8 of *The Canadian Service Voter Plebiscite Regulations*, I do hereby appoint you a Clerical Assistant in my office.

.....
Special Returning Officer.

OATH OF CLERICAL ASSISTANT.

I, the undersigned, appointed Clerical Assistant in the office of the Special Returning Officer for....., pursuant to the provisions of Paragraph 8 of *The Canadian Service Voter Plebiscite Regulations*, do swear (or solemnly affirm) that I will act faithfully in my said capacity as such Clerical Assistant without partiality, fear, favour or affection, and that I will keep secret the manner in which any Canadian Service voter has marked his ballot paper at the plebiscite, if any such information comes under my observation, during my tenure of office as such Clerical Assistant. So help me God.

.....
Clerical Assistant.

CERTIFICATE OF OATH OF CLERICAL ASSISTANT.

I, the undersigned, do hereby certify that on the..... day of, 19...., the Clerical Assistant above named made and subscribed the above set forth oath (or affirmation). In testimony whereof I have issued this certificate under my hand.

.....
Special Returning Officer.

FORM No. 5.

NOTICE TO CANADIANS ON SERVICE
IN HIS MAJESTY'S FORCES OR CORPS. (Par. 18).

NOTICE IS HEREBY GIVEN:

THAT By Virtue of a Proclamation of the Governor in Council, dated the.....day of....., 19..., a plebiscite has been ordered to be taken in Canada on the following question: (*Here insert question submitted at the Plebiscite as it appears on the ballot paper printed in form 6 of these Regulations*).

THAT the date fixed as polling day in Canada will be Monday the.....day of....., 19....

THAT every Canadian on Service in His Majesty's Forces or Corps is entitled to vote at such plebiscite.

THAT for the purposes of the plebiscite, Canadians in His Majesty's Forces or Corps entitled to vote thereat shall be known as Canadian Service voters.

THAT the procedure to be followed in the taking of the vote at the plebiscite of Canadian Service voters is laid down in *The Canadian Service Voter Plebiscite Regulations*.

THAT Canadian Service voters may cast their votes before any Commissioned Officer designated by the Commanding Officer of his unit for that purpose.

THAT the votes of Canadian Service voters shall be cast on the nine week days between the (*insert the date of Thursday the twelfth day before polling day*) and (*insert the date of Saturday the second day immediately preceding polling day*) both inclusive.

THAT the voting place in each unit shall be opened during at least three hours between nine o'clock in the forenoon and nine o'clock in the afternoon, on every voting day above mentioned.

Of which all Canadians on Service in any of His Majesty's Forces or Corps are hereby required to take notice and to govern themselves accordingly.

Given under my hand at.....this.....day
of.....19....

.....
Commanding Officer.

Form No. 6.

FORM No. 6.

FORM OF BALLOT PAPER. (Par. 27).

Front

Vote by making a cross, thus **X**, after the word 'Yes' or after the word 'No'.

Are you in favour
of releasing the gov-
ernment from any
obligation arising
out of any past com-
mitments restrict-
ing the methods of
raising men for mili-
tary service?

YES**NO**

Given under my hand at . . . this . . . day . . .

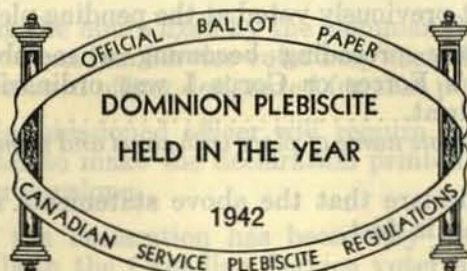
Special Registrar General

Commanding Officer

FORM No. 6. (Concluded)

FORM OF BALLOT PAPER.

Back.



Supplied by the Chief Plebiscite Officer, pursuant to the provisions of Paragraph 27 of *The Canadian Service Voter Plebiscite Regulations*.

Printed by.....
(Insert name and address of printer)

Form No. 7.

DECLARATION TO BE MADE BY A CANADIAN SERVICE VOTER.
(Par. 28).

I HEREBY CERTIFY THAT

1. My name is.....
2. My rank is.....
3. My number is.....
4. I am a British subject.....
5. I have not previously voted at the pending plebiscite....
6. Immediately preceding becoming a member of His Majesty's Forces or Corps I was ordinarily resident in Canada at.....
(State name of place with street and number, if any)

I hereby declare that the above statements are true in substance and in fact.

Dated this.....day of.....19....

.....
Signature of Canadian Service voter.

I hereby certify that the above named Canadian Service voter did this day make before me the above set forth declaration.

*

Signature of Commissioned Officer.

.....
(Here insert rank and name or number of unit).

At least two copies of this card must be posted up by the Commissioned Officer in conspicuous places wherever and whenever Canadian Service voters are casting their votes.

CANADIAN SERVICE VOTER PLEBISCITE REGULATIONS.

FORM No. 8.

CARD OF INSTRUCTIONS. (Par. 23).

1. A Canadian Service voter shall vote either in the affirmative or in the negative to the question submitted at the plebiscite which has been ordered to be held in Canada.
2. During the hours fixed by the Commanding Officer for voting, any Canadian Service voter may cast his vote before the commissioned officer designated for that purpose.
3. The commissioned officer will require each Canadian Service voter to make the declaration printed on the back of the outer envelope.
4. After the declaration has been duly completed and signed by both the Canadian Service voter and the commissioned officer, the Canadian Service voter may cast his vote in the manner set out in the following paragraphs.
5. Upon receiving a ballot paper and inner envelope from the commissioned officer, the Canadian Service voter will secretly cast his vote by making a cross, within one of the spaces opposite the question, after the word "Yes" or after the word "No", according to the manner in which such voter desires to vote and then fold the ballot paper.
6. The Canadian Service voter will then, in full view of the commissioned officer, place the folded ballot paper in the inner envelope, seal such inner envelope and hand it to the commissioned officer.
7. The commissioned officer will then, in full view of the Canadian Service voter, place the inner envelope into the outer envelope and seal such outer envelope.
8. The commissioned officer will then hand the completed outer envelope to the Canadian Service voter.
9. The Canadian Service voter will forthwith mail the completed outer envelope in the nearest Post Office or mail box.
10. If a Canadian Service voter inadvertently spoils a ballot paper he will return it to the commissioned officer who, on being satisfied of the fact, will give him another.

11. Any ballot paper, upon which the Canadian Service voter has intentionally made a mark by which he might afterwards be identified, will not be counted.

In the following form of ballot paper, given for illustration, the voter has marked his ballot paper in the affirmative.

Insert facsimile of ballot paper printed with the question submitted at plebiscite and marked in the affirmative.

In the following form of ballot paper, given for illustration, the voter has marked his ballot paper in the negative.

Insert facsimile of ballot paper printed with the question submitted at plebiscite and marked in the negative.

1. The voter must first mark his ballot paper in the affirmative or negative, as the case may be, by making a cross in the space opposite the question, after the word "Yes" or after the word "No", according to the manner in which each voter desires to vote and then fold the ballot paper.

2. The Canadian Service voter will then in full view of the commissioned officer place the folded ballot paper in the inner envelope, seal each inner envelope and hand it to the commissioned officer.

3. The commissioned officer will then in full view of the Canadian Service voter place the inner envelope into the outer envelope and seal each outer envelope.

4. The commissioned officer will then hand the completed outer envelope to the Canadian Service voter.

5. The Canadian Service voter will forthwith mail the completed outer envelope in the nearest Post Office or mail box.

6. If a Canadian Service voter inadvertently spoils a ballot paper he will return it to the commissioned officer who, on being satisfied of the fact, will give him another.

CANADIAN SERVICE VOTER PLEBISCITE REGULATIONS

FORM No. 9.

Office of the Special Returning Officer at.....

STATEMENT OF THE COUNT AFTER THE BALLOT PAPERS FOR
A GIVEN LOT OF 500 USED OUTER ENVELOPES
HAVE BEEN COUNTED. (Par. 42).

Lot No.....

Number of ballot papers cast IN THE AFFIRMATIVE.
Number of ballot papers cast IN THE NEGATIVE.
Number of ballot papers rejected during count.

Total Number of ballot papers found in ballot box.....

I hereby certify that the above statement is correct.

Dated this.....day of.....19...

.....
*Special Returning Officer or
Chief Assistant.*

Vote by making a cross, thus **X**, after the word 'Yes' or after the word 'No'.

Are you in favour
of releasing the gov-
ernment from any
obligation arising
out of any past com-
mitments restrict-
ing the methods of
raising men for mili-
tary service?

YES

NO

REPORT
No. 71
APPENDIX "C"

THE CANADIAN SERVICE VOTER PLEBISCITE REGULATIONS

INNER ENVELOPE

In which the ballot paper of a Canadian Active Service voter is to be placed immediately after it has been MARKED and FOLDED.

THIS ENVELOPE MUST BE SEALED BY THE CANADIAN
SERVICE VOTER

REPORT No. 71
APPENDIX "D"

REPORT No. 71
APPENDIX "E"

Affix
Postage
Stamp
Here

LT.-COL. E. H. MINNS

Special Returning Officer,

OFFICE OF THE HIGH COMMISSIONER FOR CANADA,

TRAFALGAR SQUARE,

LONDON, S.W.1,

ENGLAND.

OUTER ENVELOPE
THE CANADIAN SERVICE VOTER PLEBISCITE REGULATIONS
FORM NO. 7
DECLARATION TO BE MADE BY A CANADIAN SERVICE VOTER
I HEREBY CERTIFY THAT

1. My name is
2. My rank is..... 3. My number is.....
4. I am a British subject.
5. I have not previously voted at the pending plebiscite.
6. Immediately preceding becoming a member of His Majesty's Forces or Corps

I was ordinarily resident in Canada at.....

.....
(State name of place with street and number, if any)

I hereby declare that the above statements are true in substance and in fact.

Dated this..... day of April 1942.

.....
Signature of Canadian Service voter.

I hereby certify that the above named Canadian Service voter did this day
make before me the above set forth declaration.

.....
Signature of Commissioned Officer.

.....
(Here insert rank and name or number of unit)

(To be completed by the Special Returning Officer or his Chief Assistant immediately after the votes of each given lot of 500 outer envelopes have been counted.)

THE CANADIAN SERVICE VOTER PLEBISCITE REGULATIONS

Office of the Special Returning Officer at

Statement of the Count after the Ballot Papers for a given lot of 500 Used Outer Envelopes have been counted.

Lot No.

Number of ballot papers cast IN THE AFFIRMATIVE

Number of ballot papers cast IN THE NEGATIVE

Number of ballot papers rejected during count

Total Number of ballot papers found in ballot box

I hereby certify that the above statement is correct.

Dated this.....day of.....19.....

.....
Special Returning Officer or Chief Assistant.