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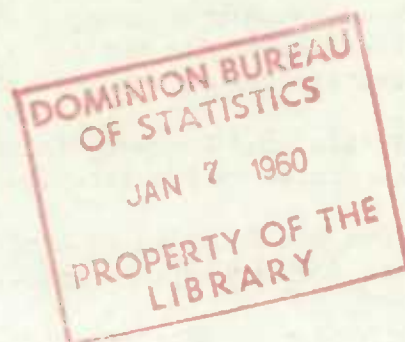
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**STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT**

OCTOBER 1959

(Compiled from material supplied by the Unemployment Insurance Commission)



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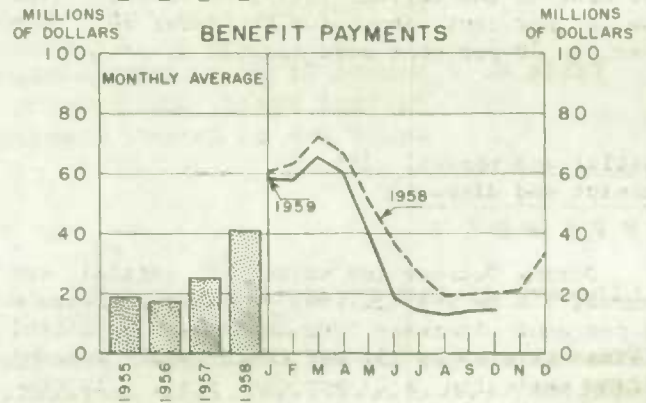
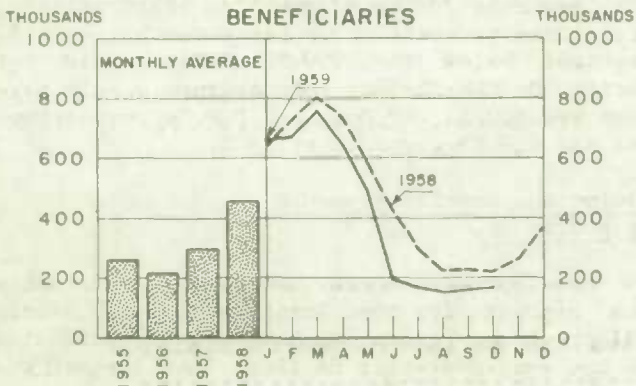
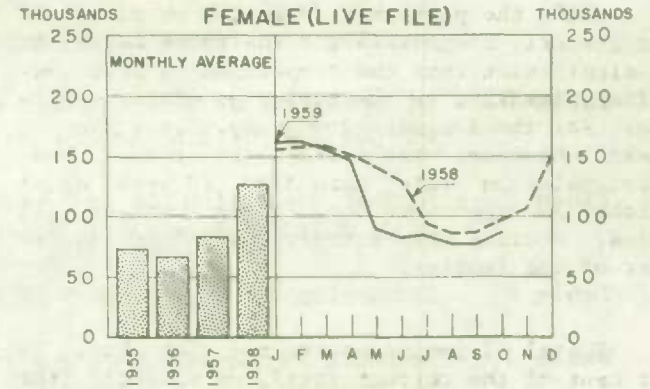
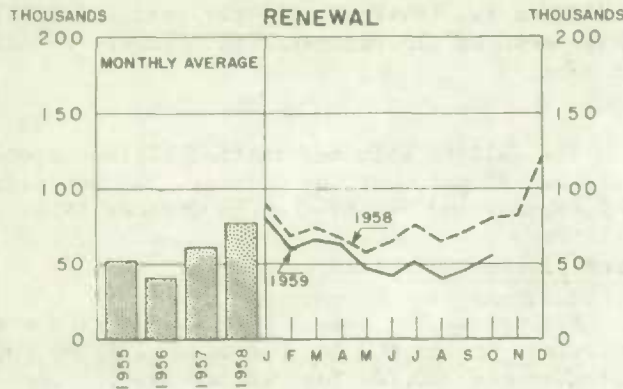
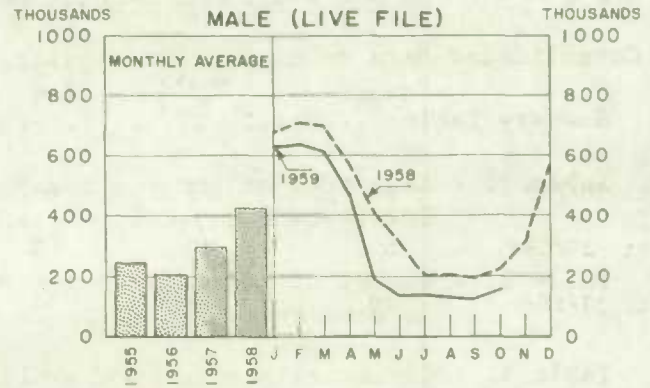
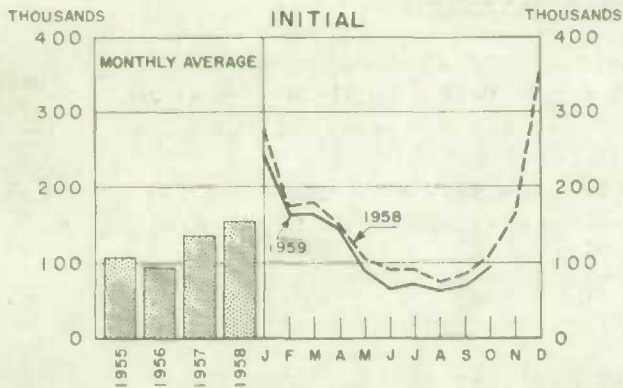
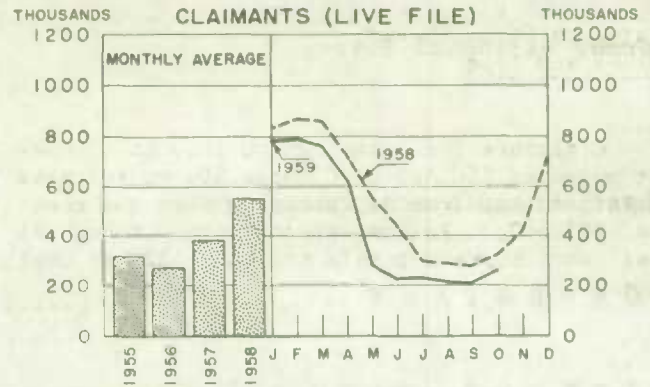
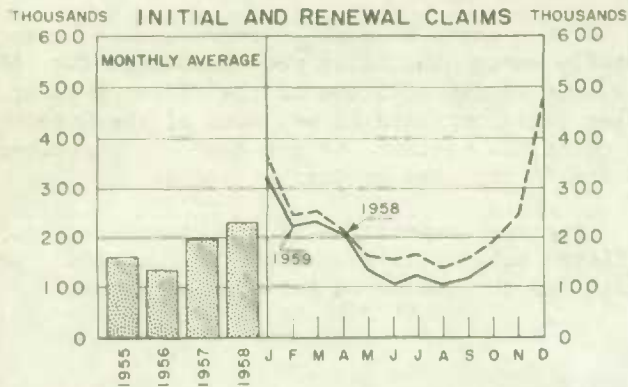
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As of August 1959, separate editions in French and English replace the former bilingual issue.

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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit numbered 250,600 on October 30, an increase of 24 per cent from September 30 when the count was 201,600. In comparison with October 31 last year, current totals are some 22 per cent lower.

The month-to-month increase occurred chiefly among the males who accounted for 80 per cent of the addition to the claimant group. Males thus comprised 66 per cent of the October 30 count, as against 62 per cent on September 30 and 70 per cent on October 31/58.

The sex composition of the claimant group differs substantially with the duration on claim, as the following table illustrates:

Per cent male for each duration category

	Total	2 weeks or less	3-4	5-8	9-12	13-16	17-20	Over 20
Oct. 30 /59	66	75	69	62	57	53	50	54
Sept. 30/59*	62	70	68	63	57	53	53	55
Oct. 31/58*	70	77	74	70	67	63	59	62

While the pattern of duration on claim is not strictly comparable for the three dates, it is significant that the proportion of males declines steadily, as the period on claim lengthens. For the longest term group, i.e., over 20 weeks, however, the trend is reversed. However, males on claim more than 20 weeks as at October 30 accounted for 10 per cent of all males, whereas this category contained 16 per cent of the females.

Postal claimants accounted for about 28 per cent of the current total, up slightly from the 27 per cent shown for September 30. One year ago 30 per cent were classed as postal.

Initial and renewal claims: receipt and disposal

During October the volume of initial and renewal claims was 151,200. This represents a 31 per cent increase over September. Initial claims were up by 37 per cent, while renewal claims reflected a 22 per cent rise. In comparison with last October, the current intake

of claims is lower by 21 per cent, initial claims down by 13 per cent and renewals by 32 per cent.

The failure rate on initial claims processed was 30 per cent for October, 24 per cent in September and 31 per cent in October 1958.

Beneficiaries and benefit payments

Average weekly number of beneficiaries was estimated at 159,800 for October, 155,000 for September and 220,700 for October 1958. Benefit payments during October, at \$13.8 million, were three per cent above September but were 32 per cent below the \$20.3 million paid out during October 1958. The average weekly payment was \$20.51 for October, \$20.54 for September and \$20.88 for October 1958.

Claims and benefit payments by provinces

The month-to-month increase in claimants was highest for the Prairies and for males. All provinces except Saskatchewan contributed to the year-over-year decline, the largest occurring in Newfoundland.

* Data covering duration on claim are exclusive of Prairie provinces at these two dates.

Percentage change in month-end count of claimants

	From September 30/59			From October 31/58		
	Total	Male	Female	Total	Male	Female
Canada	+ 24	+ 32	+ 13	- 23	- 27	- 11
Newfoundland	+ 38	+ 44	+ 13	- 31	- 35	- 5
Prince Edward Island	+ 17	+ 29	+ 1	- 7	- 11	-
Nova Scotia	+ 15	+ 17	+ 9	- 21	- 24	- 9
New Brunswick	+ 32	+ 35	+ 25	- 19	- 24	- 2
Quebec	+ 27	+ 34	+ 15	- 22	- 27	- 11
Ontario	+ 16	+ 20	+ 10	- 28	- 36	- 12
Manitoba	+ 62	+115	+ 9	- 16	- 13	- 21
Saskatchewan	+ 75	+143	+ 13	+ 3	+ 4	+ 2
Alberta	+ 34	+ 50	+ 13	- 15	- 18	- 10
British Columbia	+ 24	+ 29	+ 12	- 13	- 13	- 12

The sex composition of the claimant group the various duration categories:
differs significantly, by province, and within

Claimants as at October 30, 1959

Per cent male for each duration category

	Total	2 weeks or less	3-4	5-8	9-12	13-16	17-20	Over 20
Canada	66	75	69	62	57	53	50	54
Newfoundland	84	90	87	83	73	71	70	81
Prince Edward Island	64	78	73	57	50	54	39	43
Nova Scotia	75	82	77	74	70	64	67	71
New Brunswick	71	76	76	70	67	60	55	67
Quebec	66	74	71	64	57	50	48	52
Ontario	61	71	63	58	54	51	47	51
Manitoba	66	78	68	53	46	47	49	52
Saskatchewan	66	79	72	53	45	40	43	46
Alberta	64	75	63	54	52	43	47	49
British Columbia	69	79	71	67	60	61	53	53

In the Atlantic provinces (except for Prince Edward Island) and in British Columbia, the proportion of males in any one category does not fall below 50 per cent. In Quebec and Ontario males on claim continuously from 17 to 20 weeks are outnumbered by females. In the Prairie provinces, female claimants more than eight weeks on claim tend to outnumber males in

that class, with the exception of those more than 20 weeks on claim in Manitoba where the reverse is true.

The magnitude of the percentage change in claims filed varied substantially as between initial and renewal claims and provinces:

Percentage change in claims filed

	From September 1959			From October 1958		
	Total	Initial	Renewal	Total	Initial	Renewal
Canada	+ 31	+ 37	+ 22	- 21	- 13	- 32
Newfoundland	+ 3	+ 70	- 48	- 41	- 26	- 61
Prince Edward Island	+ 41	+ 58	+ 12	+ 10	+ 17	- 3
Nova Scotia	+ 36	+ 43	+ 24	- 29	+ 5	- 57
New Brunswick	+ 51	+ 72	+ 21	- 15	- 10	- 22
Quebec	+ 34	+ 36	+ 31	- 15	- 10	- 23
Ontario	+ 17	+ 22	+ 9	- 31	- 25	- 40
Manitoba	+122	+130	+106	- 10	- 1	- 24
Saskatchewan	+139	+145	+124	+ 16	+ 23	+ 2
Alberta	+ 72	+ 69	+ 76	- 4	- 3	- 5
British Columbia	+ 24	+ 26	+ 20	- 12	+ 1	- 26

Conflicting movements in initial and renewal claims are associated with exhaustion rates which in turn are a reflection of differences both in total authorization and severity of unemployment suffered in individual cases. An increase in initial claims is significant to the extent that initial claims entail a greater work load for the offices. From an economic standpoint it represents an increase in persons seeking to establish (or re-establish) benefit rights and to a degree it can be an indicator of the total volume of claimants in the months ahead.

The percentage increase exceeded 50 per cent in New Brunswick and the three Prairies; it was between 40 and 50 per cent in Prince Edward Island, and between 30 and 40 for Quebec. British Columbia claims were up by 24

per cent, Ontario by 17 per cent and Newfoundland by less than 5 per cent. The direction of the month-to-month change, which varied in intensity as between initial and renewal, was the same for all provinces except Newfoundland, where an increase of 70 per cent in initial claims was accompanied by a decline of 48 per cent in renewals. In comparison with last year, the current claim load represented a decline ranging from four per cent in Alberta to 41 per cent in Newfoundland. Prince Edward Island and Saskatchewan showed an increase over last year. Initial claims were higher in Prince Edward Island, Nova Scotia, Saskatchewan and British Columbia, but renewals in these provinces (except in Saskatchewan) registered a decline. All other provinces recorded a decrease in both initial and renewal claims from last year.

.. Figures not available.

- Nil.

Summary table

Activity	Oct. 1959	Sept. 1959	Oct. 1958	% Change from		Cumulative data			
				Sept. 1959	Oct. 1958	Calendar year		12 months ending October	
						1959	1958	1959	1958
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	3,982	3,987	4,097*	..	4,103*
Initial and renewal claims filed	151	115	191	+ 31	- 21	1,708	2,059	2,430	2,807
Claimants "live file" (month-end)	251	202	324	+ 24	- 23	435*	548*	457*	553*
Beneficiaries (weekly average)	160	155	221	+ 3	- 28	405*	488*	390*	457*
Weeks compensated	671	651	971	+ 3	- 31	16,813	20,595	19,369	22,981
Benefit paid	\$ 13,766	13,371	20,273	+ 3	- 32	355,956	438,207	410,650	489,124
Average weekly benefit	\$ 20.51	20.54	20.88	-	- 2	21.17	21.28	21.20	21.28

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1959 - September	3,982,000	3,780,000	202,000
August	4,009,000	3,799,000	210,000
July	3,996,000	3,770,100	225,900
June	3,989,000	3,768,500	220,500
May	3,919,000	3,639,600	279,400
April	4,134,000	3,523,200	610,800
March	4,239,000	3,472,100	766,900
February	4,248,000	3,452,000	796,000
January	4,257,000	3,471,900	785,100
1958 - December	4,265,000	3,550,000	715,000
November	4,060,000	3,640,800	419,200
October	3,987,000	3,663,500	323,500

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1959 - October - 1958					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	151,191	96,354	54,837	191,215	110,725	80,490
Nfld.	3,021	2,143	878	5,164	2,905	2,259
P.E.I.	468	328	140	426	281	145
N.S.	6,291	4,138	2,153	8,906	3,937	4,969
N.B.	5,491	3,689	1,802	6,426	4,115	2,311
Que.	44,672	28,126	16,546	52,661	31,302	21,359
Ont.	51,753	32,441	19,312	75,148	43,118	32,030
Man.	5,997	4,114	1,883	6,647	4,165	2,482
Sask.	4,620	3,287	1,333	3,979	2,678	1,301
Alta.	8,480	5,249	3,231	8,805	5,396	3,409
B.C.	20,398	12,839	7,559	23,053	12,828	10,225

(1) In addition, revised claims received numbered 23,338.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total Claimants	Duration on the Register (weeks)							Percent- age Postal	October 31, 1958 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	October 30, 1959									
CANADA	250,583	101,820	32,342	37,006	21,949	15,813	10,762	30,891	27.9	323,530
MALE	164,391	76,097	22,330	23,109	12,462	8,306	5,340	16,747	30.1	226,527
FEMALE	86,192	25,723	10,012	13,897	9,487	7,507	5,422	14,144	23.8	97,003
Nfld.	5,659	2,266	778	778	398	284	200	955	67.9	8,258
Male	4,754	2,033	674	644	292	203	139	769	71.4	7,305
Female	905	233	104	134	106	81	61	186	49.2	953
P.E.I.	852	335	109	118	74	69	54	93	56.8	918
Male	542	260	80	67	37	37	21	40	61.6	607
Female	310	75	29	51	37	32	33	53	48.4	311
N.S.	10,927	3,778	1,350	1,758	1,013	688	547	1,793	41.9	13,808
Male	8,225	3,092	1,034	1,307	711	439	369	1,273	44.0	10,826
Female	2,702	686	316	451	302	249	178	520	35.7	2,982
N.B.	9,357	3,962	1,117	1,351	752	572	374	1,229	55.6	11,564
Male	6,679	3,005	852	942	506	343	205	826	59.1	8,829
Female	2,678	957	265	409	246	229	169	403	47.1	2,735
Que.	78,010	31,650	10,335	11,645	7,067	4,909	3,372	9,032	26.4	100,322
Male	51,122	23,458	7,352	7,487	4,059	2,461	1,605	4,700	28.0	70,150
Female	26,888	8,192	2,983	4,158	3,008	2,448	1,767	4,332	23.5	30,172
Ont.	86,444	33,714	10,467	12,556	7,737	5,899	3,961	12,110	21.5	120,875
Male	53,044	23,849	6,645	7,264	4,167	3,022	1,872	6,225	21.5	82,888
Female	33,400	9,865	3,822	5,292	3,570	2,877	2,089	5,885	21.4	37,987
Man.	8,828	4,384	977	1,053	675	447	334	958	25.4	10,518
Male	5,827	3,421	661	562	311	210	165	497	29.3	6,708
Female	3,001	963	316	491	364	237	169	461	17.9	3,810
Sask.	6,456	3,237	828	779	479	349	243	541	46.9	6,248
Male	4,273	2,554	599	415	214	139	105	247	53.6	4,118
Female	2,183	683	229	364	265	210	138	294	34.0	2,130
Alta.	11,505	5,348	1,397	1,720	952	694	397	997	30.8	13,604
Male	7,316	4,039	884	923	493	298	185	494	36.4	8,966
Female	4,189	1,309	513	797	459	396	212	503	21.0	4,638
B.C.	32,545	13,146	4,984	5,248	2,802	1,902	1,280	3,183	24.0	37,415
Male	22,609	10,386	3,549	3,498	1,672	1,154	674	1,676	25.5	26,130
Female	9,936	2,760	1,435	1,750	1,130	748	606	1,507	20.8	11,285

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
<u>O c t o b e r - 1 9 5 9</u>							
Canada -	138,239	51,457	48,465	34,455	3,862	30,077	11,575
Nfld.	2,517	926	740	786	65	1,010	270
P.E.I.	440	177	140	111	12	115	32
N.S.	5,926	2,552	1,904	1,332	138	1,183	473
N.B.	4,604	1,699	1,517	1,236	152	1,308	486
Que.	40,967	15,300	14,716	9,816	1,135	8,575	3,125
Ont.	49,210	18,158	17,621	12,055	1,376	9,314	3,778
Man.	4,902	1,962	1,452	1,364	124	1,210	491
Sask.	3,816	1,472	1,103	1,159	82	1,070	299
Alta.	6,956	2,448	2,681	1,680	147	2,115	868
B.C.	18,901	6,763	6,591	4,916	631	4,177	1,753

<u>O c t o b e r - 1 9 5 8</u>							
Canada -	185,160	62,921	74,008	42,220	6,011	30,474	13,829
Nfld.	4,865	1,107	2,239	1,432	87	1,078	313
P.E.I.	356	154	119	69	14	107	30
N.S.	8,707	2,145	4,774	1,629	159	1,134	519
N.B.	5,953	2,082	2,069	1,700	102	1,032	485
Que.	49,689	18,193	19,599	10,835	1,062	8,801	3,795
Ont.	75,508	26,364	29,630	16,081	3,433	10,689	4,994
Man.	5,823	2,061	2,046	1,552	164	1,187	567
Sask.	3,483	1,243	1,164	1,002	74	871	267
Alta.	7,459	2,665	2,818	1,751	225	2,047	1,026
B.C.	23,317	6,907	9,550	6,169	691	3,528	1,833

* In addition 23,211 revised claims were disposed of. Of these, 2,072 were special requests not granted and 1,149 were appeals by claimants. There were 3,887 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during October 1959 and 1958 with Chief Reasons for Non-entitlement.

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Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1959*	25,726	615	72	987	997	7,637	8,665	950	859	1,160	3,784
	1958	32,270	1,238	38	1,302	1,466	8,888	11,227	1,101	703	1,179	5,128
Claimants disqualified	1959	21,567	393	95	831	716	6,750	7,923	797	529	1,001	2,532
	1958	24,210	424	66	829	538	5,852	11,498	886	573	1,115	2,429
Not unemployed	1959	413	9	2	16	12	121	134	20	33	13	53
	1958	537	18	3	34	15	129	139	24	34	32	109
Not capable of and not available for work	1959	6,555	117	21	193	186	1,877	2,697	278	207	383	596
	1958	6,084	131	16	227	198	1,616	2,517	302	212	374	491
Loss of work due to a labour dispute	1959	531	-	-	15	10	127	170	-	4	-	205
	1958	4,195	14	1	2	1	64	4,084	5	1	6	17
Refused offer of work and neglected opportunity to work	1959	1,507	11	10	84	34	476	579	106	27	84	96
	1958	1,449	1	3	56	21	398	682	38	56	65	129
Discharged for misconduct	1959	1,007	12	1	45	35	376	377	25	15	49	72
	1958	1,161	19	5	45	17	488	412	22	14	48	91
Voluntarily left employment without just cause	1959	6,474	114	36	239	202	1,853	2,309	278	177	368	898
	1958	6,534	109	24	250	176	1,741	2,200	354	184	448	1,048
Other reasons	1959	5,080	130	25	239	237	1,920	1,657	90	66	104	612
	1958	4,250	132	14	215	110	1,416	1,464	141	72	142	544

* Previously failed on initial claim but subsequently established on revised claim during October

1959	3,265	79	10	121	147	1,161	1,218	37	60	58	374
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Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1959 - October - 1958	
	(in thousands)	
Canada -	159.8	220.7
Newfoundland	3.4	4.3
Prince Edward Island	0.6	0.7
Nova Scotia	7.2	10.7
New Brunswick	5.7	7.7
Quebec	50.1	71.9
Ontario	58.5	81.6
Manitoba	4.7	7.2
Saskatchewan	2.7	3.7
Alberta	6.5	7.3
British Columbia	20.4	25.6

Table 7. - Benefit Payments, by Province.

Prov.	1959 - October - 1958			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	671,150	13,765,753	970,917	20,273,443
Nfld.	14,148	297,642	18,775	391,060
P.E.I.	2,467	44,027	2,919	52,432
N.S.	30,300	581,072	47,077	944,359
N.B.	24,061	458,874	34,005	672,630
Que.	210,238	4,236,250	316,474	6,650,956
Ont.	245,805	5,109,663	358,933	7,535,349
Man.	19,834	390,394	31,777	612,930
Sask.	11,538	265,874	16,345	328,367
Alta.	27,218	563,265	31,846	644,799
B.C.	85,541	1,818,692	112,766	2,440,561

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

O c t o b e r - 1 9 5 9

Canada -	619,103	52,047	34,814
Nfld.	12,730	1,418	1,065
P.E.I.	2,285	182	131
N.S.	26,468	3,832	3,014
N.B.	21,085	2,976	2,112
Que.	195,450	14,788	9,112
Ont.	228,849	16,956	11,367
Man.	18,334	1,500	1,017
Sask.	10,685	853	578
Alta.	25,084	2,134	1,294
B.C.	78,133	7,408	5,124

O c t o b e r - 1 9 5 8

Canada -	891,059	79,858	52,861
Nfld.	16,542	2,233	1,413
P.E.I.	2,667	252	177
N.S.	41,060	6,017	4,864
N.B.	30,069	3,936	2,773
Que.	294,449	22,025	13,746
Ont.	330,290	28,643	19,578
Man.	28,280	3,497	1,921
Sask.	14,928	1,417	760
Alta.	28,694	3,152	1,615
B.C.	104,080	8,686	6,014

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$13.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$15.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries, i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary during the month may not be included in the count of claimants at the month end because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.

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