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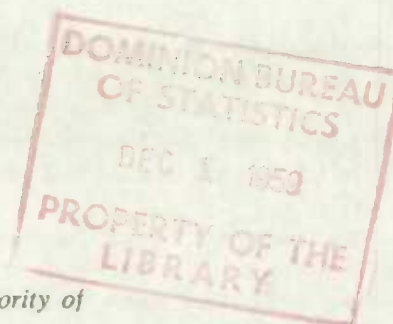
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**STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT**

SEPTEMBER 1959

(Compiled from material supplied by the Unemployment Insurance Commission)



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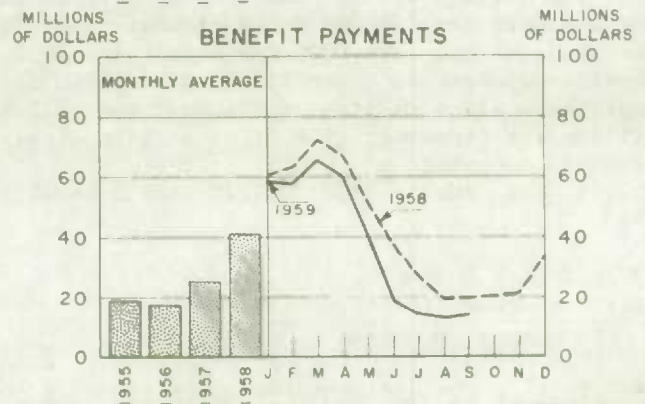
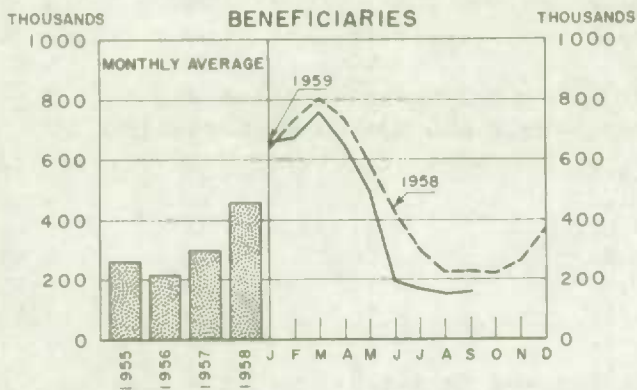
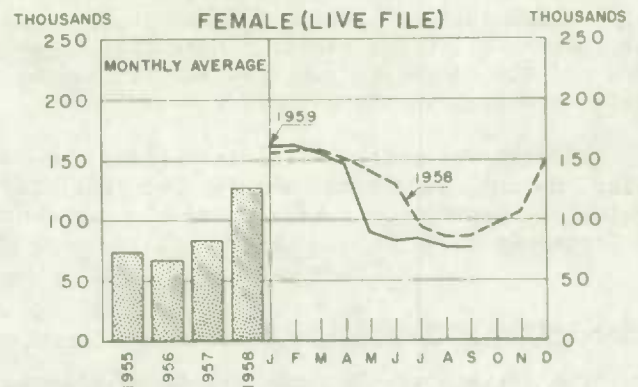
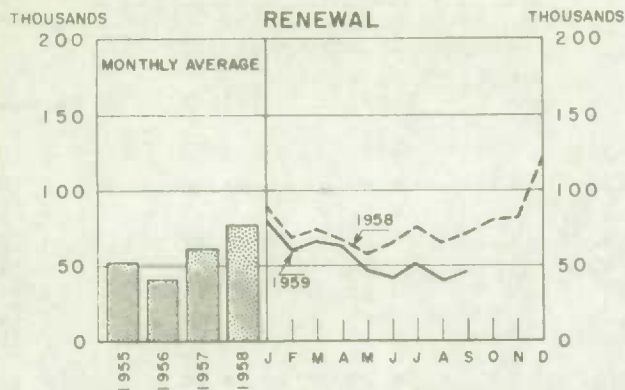
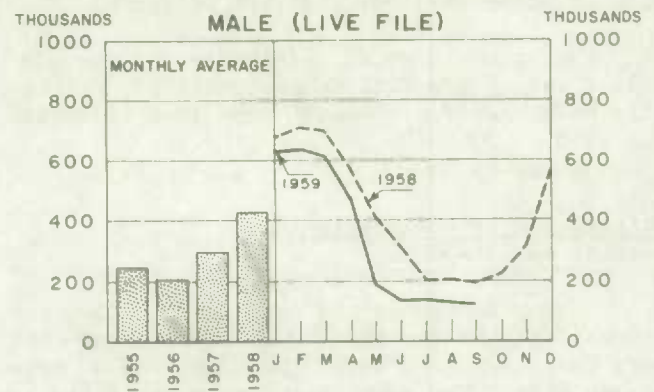
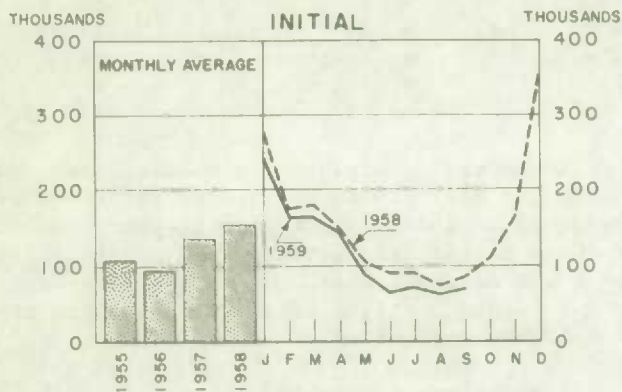
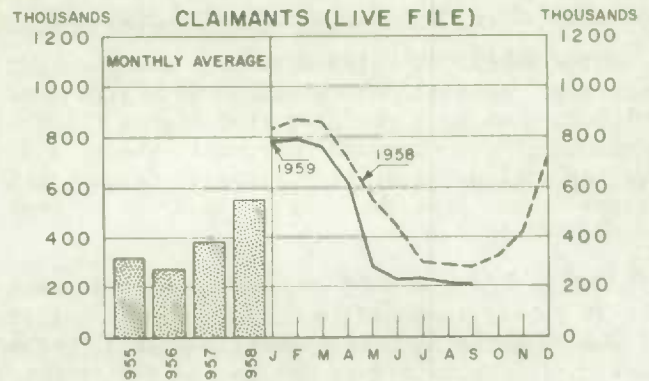
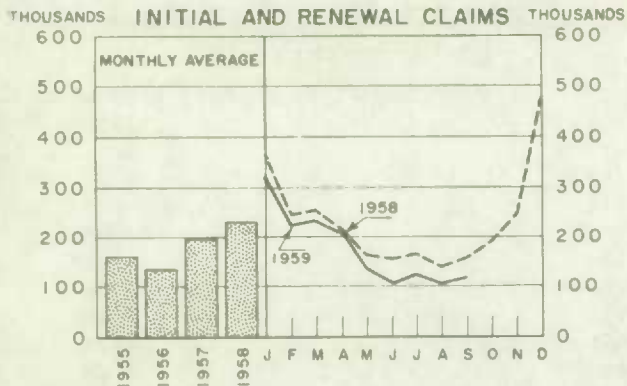
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T A B L E O F C O N T E N T S

As of August 1959, separate editions in French and English replace the former bilingual issue.

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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

Claimants at month-end: volume and type

The number of claimants for unemployment insurance benefit on September 30 stood at 201,600, down four per cent from August 31 and continuing the downward movement which, with the exception of July, prevailed since last March. The September total is 29 per cent lower than last year.

Males comprised 62 per cent of the September 30 total, compared to 63 per cent on August 31 and 70 per cent on September 30, 1958. The substantial year-to-year decline in the proportion of males was common to all provinces.

The proportion of claimants classed as postal was 27 per cent on September 30, virtually unchanged from August and from September 30, 1958.

Initial and Renewal Claims: receipt and disposal

During September the intake of initial and renewal claims was 115,100, about 13 per cent more than in August but 27 per cent below September 1958. The monthly increase was slightly higher for initial claims (14 per cent) than for renewals (10 per cent). More than 60 per cent of the decrease from last year's 157,600 claims occurred in the renewal claims.

The failure rate on initial claims processed during the month was 24 per cent, as against 22 per cent in August and 26 per cent in September 1958.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 155,000 for September, 154,700 for August and 224,000 for September 1958. Benefit payments amounted to \$13.4 million for September, \$13.1 million for August and \$19.9 million for September 1958. The average weekly payment amounted to \$20.54 for September, \$20.19 for August and \$21.10 for September 1958.

Claims and benefit payments by province

The national decline of 29 per cent from last year in the claimant count was exceeded in four of the provinces, while a month-to-month decline occurred in only two provinces. Without the substantial decline in Ontario, the Canada total for September would have been higher than in August.

Percentage change in month-end count of claimants

	From August 31, 1959	From September 30, 1958
Canada	- 4	- 29
Nfld.	+ 5	- 36
P.E.I.	-	- 9
N.S.	+ 3	- 47
N.B.	- 2	- 24
Atl.	+ 2	- 38
Que.	-	- 30
Ont.	- 12	- 28
Man.	+ 3	- 34
Sask.	+ 2	- 18
Alta.	+ 3	- 13
Pr.	+ 3	- 22
B.C.	+ 4	- 23

The monthly increase in claims filed obtained in all provinces except Ontario where there was no change. The year-to-year decline in Nova Scotia and Manitoba was substantially above the national rate. The Nova Scotia claim load in September 1958 was unusual due to lay-offs in the coal mines.

Percentage change in claims filed

August to September 1959

	Total	Initial	Renewal
Canada	+ 12	+ 14	+ 10
Nfld.	+ 19	+ 34	+ 10
P.E.I.	+ 37	+ 27	+ 58
N.S.	+ 24	+ 32	+ 12
N.B.	+ 26	+ 22	+ 31
Atl.	+ 24	+ 29	+ 17
Que.	+ 19	+ 22	+ 13
Ont.	-	- 1	+ 2
Man.	+ 19	+ 16	+ 28
Sask.	+ 30	+ 33	+ 22
Alta.	+ 17	+ 27	+ 4
Pr.	+ 20	+ 25	+ 12
B.C.	+ 29	+ 32	+ 25

September 1958 to September 1959

Canada	- 27	- 19	- 37
Nfld.	- 10	- 40	+ 44
P.E.I.	+ 11	+ 18	-
N.S.	- 66	- 07	- 84
N.B.	- 15	- 18	- 11
Atl.	- 47	- 19	- 63
Que.	- 21	- 15	- 30
Ont.	- 28	- 24	- 34
Man.	- 38	- 31	- 49
Sask.	- 17	- 09	- 31
Alta.	- 18	- 06	- 33
Pr.	- 25	- 15	- 38
B.C.	- 15	- 12	- 19

While September benefit payments were virtually unchanged from August, they were almost a third below September 1958. The most pronounced reduction occurred in Nova Scotia

where \$572,000 was paid out this month, in comparison with \$1,111,000 in September 1958, (the September 1959 claimant count for Nova Scotia was 47 per cent lower than a year earlier).

Amendments to the Unemployment Insurance Act

On June 19, Parliament passed an Act to amend the Unemployment Insurance Act. Effective September 27th, Bill C-43 introduced several significant changes into the 1955 Act. The most important of these amendments are summarized as follows:

(1) The wage ceiling of insurable employment for salaried employees was raised to \$5,460 from the level of \$4,800 established in 1950. This amendment does not affect employees paid on an hourly, daily, piece or mileage basis who are insured irrespective of earnings.

(2) Contribution rates were increased by approximately thirty per cent and provision made for two new contribution classes at the upper end of the schedule. No change occurred in the proportionate share of contributions by employers, employees and government.

(3) The benefit schedule has been revised to include two additional benefit classes at the upper end to correspond to the two new contribution classes.

(4) The maximum duration of benefit has been increased from 36 to 52 weeks. This will apply not only on benefit periods established after September 27th, but also on benefit periods established prior to and in existence at that date. Claims showing 36 weeks authorized will be reviewed for possible increase in duration.

(5) The level of allowable earnings has been increased, with a differential for those claiming at the dependency rate.

(6) While the basis for calculating the weekly rate of benefit was not altered a proviso was added to the effect that the rate of benefit on a subsequent regular benefit period within a two-year period should not

fall lower than one class below that established on the preceding regular benefit period. This is intended to minimize the effect of a reduction in earnings, and consequently in benefit, resulting from a period of partial weeks of employment.

(7) Circumstances under which the qualifying period may be extended are expanded to include a term of imprisonment in any goal, penitentiary or other place of confinement.

The contribution and benefit schedules together with the allowable earnings rates, both old and new, are shown below:

A - Contribution schedule

Range of weekly earnings	Weekly contribution (cents)	
	New	Old
Less than \$9.00	10	8
\$ 9.00 and under 15.00	20	16
15.00 " 21.00	30	24
21.00 " 27.00	38	30
27.00 " 33.00	46	36
33.00 " 39.00	54	42
39.00 " 45.00	60	48
45.00 " 51.00	66	52
51.00 " 57.00	72	56
57.00 " 63.00	78	60
63.00 " 69.00	86	60
69.00 and over	94	60

B - Benefit schedule and allowable earnings rates

Range of Average Weekly Contributions	Weekly rate of benefit		Allowable earnings rates (weekly)	
	No dependent	With dependent	No dependent	With dependent
(cents)	(1) New rates			
Less than 25	\$ 6.00	\$ 8.00	\$ 3.00	\$ 4.00
25 and under 34	9.00	12.00	5.00	6.00
34 " 42	11.00	15.00	6.00	8.00
42 " 50	13.00	18.00	7.00	9.00
50 " 57	15.00	21.00	8.00	11.00
57 " 63	17.00	24.00	9.00	12.00
63 " 69	19.00	26.00	10.00	13.00
69 " 75	21.00	28.00	11.00	14.00
75 " 82	23.00	30.00	12.00	15.00
82 " 90	25.00	33.00	13.00	17.00
90 and over	27.00	36.00	14.00	18.00
(2) Old rates				
Less than 20	6.00	8.00	2.00	
20 and under 27	9.00	12.00	3.00	
27 " 33	11.00	15.00	4.00	
33 " 39	13.00	18.00	5.00	
39 " 45	15.00	21.00	6.00	
45 " 50	17.00	24.00	7.00	
50 " 54	19.00	26.00	9.00	
54 " 58	21.00	28.00	11.00	
58 " 60	23.00	30.00	13.00	

Provision has been made whereby a claimant's equity in respect of contributions prior to September 27th, 1959 will be maintained on claims filed after that date.

This summary is not intended to be a complete coverage of the amendments for which reference should be made to Bill C-43.

.. Figures not available.
- Nil.

Summary table

Activity	Sept. 1959	Aug. 1959	Sept. 1958	% Change from		Cumulative data			
				Aug. 1959	Sept. 1958	Calendar year		12 months ending September	
						1959	1958	1959	1958
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	3,980	4,000	4,109*	..	4,103*
Initial and renewal claims filed	115	102	158	+ 13	- 27	1,557	1,868	2,470	2,783
Claimants "live file" (month end)	202	210	283	- 4	- 29	455*	573*	463*	548*
Beneficiaries (weekly average)	155	155	224	-	- 31	432*	518*	395*	453*
Weeks compensated	651	650	941	-	- 31	16,142	19,624	19,669	22,791
Benefit paid	\$ 13,371	13,123	19,854	+ 2	- 33	342,190	417,934	417,157	485,182

Average weekly benefit \$	20.54	20.19	21.10	+ 2	- 3	21.20	21.30	21.21	21.29
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* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1959 - August	3,980,100	3,770,100	210,000
July	3,996,000	3,770,100	225,900
June	3,989,000	3,768,500	220,500
May	3,919,000	3,639,600	279,400
April	4,134,000	3,523,200	610,800
March	4,239,000	3,472,100	766,900
February	4,248,000	3,452,000	796,000
January	4,257,000	3,471,900	785,100
1958 - December	4,265,000	3,550,000	715,000
November	4,060,000	3,640,800	419,200
October	3,987,000	3,663,500	323,500
September	4,000,000	3,717,400	282,600
August	4,015,000	3,720,400	294,600
July	4,024,000	3,723,200	300,800
June	4,149,000	3,703,500	445,500

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1959 - September - 1958					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	115,137	70,091	45,046	157,556	86,093	71,463
Nfld.	2,945	1,257	1,688	3,266	2,097	1,169
P.E.I.	332	207	125	298	175	123
N.S.	4,621	2,885	1,736	13,740	3,102	10,638
N.B.	3,641	2,146	1,495	4,286	2,605	1,681
Que.	33,274	20,689	12,585	42,314	24,457	17,857
Ont.	44,265	26,498	17,767	61,566	34,713	26,853
Man.	2,703	1,789	914	4,386	2,586	1,800
Sask.	1,937	1,342	595	2,341	1,473	868
Alta.	4,943	3,103	1,840	6,026	3,299	2,727
B.C.	16,476	10,175	6,301	19,333	11,586	7,747

(1) In addition, revised claims received numbered 22,765.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total Claimants	Duration on the Register (weeks)							Percent- age Postal	September 30, 1958 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	September 30, 1959									
CANADA -	201,598								26.6	282,587
MALE	124,992	N o t A v a i l a b l e							28.6	196,514
FEMALE	76,606								23.3	86,073
Excluding T.	183,866	63,676	20,715	27,778	19,932	14,155	10,613	26,997	26.1	259,946
Prairie M.	115,635	44,840	13,983	17,503	11,362	7,551	5,624	14,772	27.7	182,855
Provinces F.	68,231	18,836	6,732	10,275	8,570	6,604	4,989	12,225	23.3	77,091
Nfld.	4,103	1,188	462	595	355	284	453	766	64.7	6,376
Male	3,301	1,033	372	465	265	199	387	580	68.5	5,510
Female	802	155	90	130	90	85	66	186	48.9	866
P.E.I.	727	203	95	111	115	72	39	92	54.1	802
Male	421	148	47	60	73	33	18	42	60.6	515
Female	306	55	48	51	42	39	21	50	45.1	287
N.S.	9,522	2,892	1,158	1,385	1,018	785	655	1,629	37.3	17,812
Male	7,051	2,269	897	1,032	705	545	453	1,150	38.1	15,046
Female	2,471	623	261	353	313	240	202	479	34.9	2,766
N.B.	7,104	2,298	791	1,040	767	599	464	1,145	49.5	9,340
Male	4,964	1,704	583	743	507	347	300	780	54.7	6,979
Female	2,140	594	208	297	260	252	164	365	37.4	2,361
Que.	61,519	20,813	7,102	9,621	6,651	4,930	3,886	8,516	25.9	87,718
Male	38,101	14,694	4,773	5,931	3,601	2,573	1,986	4,543	27.3	61,281
Female	23,418	6,119	2,329	3,690	3,050	2,357	1,900	3,973	23.7	26,437
Ont.	74,552	25,397	7,958	11,264	8,268	5,817	3,881	11,967	20.9	103,857
Male	44,319	17,059	5,027	6,820	4,445	2,950	1,827	6,191	20.8	69,613
Female	30,233	8,338	2,931	4,444	3,823	2,867	2,054	5,776	21.0	34,244
Man.	5,450								23.9	8,217
Male	2,705								28.6	4,820
Female	2,745								19.3	3,397
Sask.	3,690								39.5	4,501
Male	1,762	N o t A v a i l a b l e							47.2	2,594
Female	1,928								32.4	1,907
Alta.	8,592								33.8	9,923
Male	4,890								42.4	6,245
Female	3,702								22.3	3,678
B.C.	26,339	10,885	3,149	3,762	2,758	1,668	1,235	2,882	23.9	34,041
Male	17,478	7,933	2,284	2,452	1,766	904	653	1,486	25.7	23,911
Female	8,861	2,952	865	1,310	992	764	582	1,396	20.5	10,130

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
S e p t e m b e r - 1 9 5 9							
Canada -	111,730	43,065	39,881	25,115	3,669	19,635	9,065
Nfld.	2,774	672	1,643	419	40	579	197
P.E.I.	280	95	87	90	8	75	44
N.S.	4,250	1,577	1,534	1,002	137	929	362
N.B.	3,473	1,161	1,297	891	124	554	353
Que.	31,485	12,047	11,121	7,320	997	5,565	2,430
Ont.	45,474	18,771	16,020	9,333	1,350	7,086	3,463
Man.	2,500	966	751	680	103	422	184
Sask.	1,711	684	477	496	54	414	151
Alta.	4,455	1,713	1,593	1,022	127	994	465
B. C.	15,328	5,379	5,358	3,862	729	3,017	1,416

S e p t e m b e r - 1 9 5 8							
Canada -	151,336	53,285	63,849	30,096	4,106	24,886	13,358
Nfld.	3,274	975	921	1,129	249	708	380
P.E.I.	257	76	102	70	9	49	18
N.S.	13,789	2,175	10,353	1,146	115	971	483
N.B.	4,276	1,437	1,596	1,152	91	699	345
Que.	39,924	14,594	16,088	8,193	1,049	6,527	3,097
Ont.	59,866	23,862	23,286	11,208	1,510	10,016	6,027
Man.	4,179	1,467	1,566	1,026	120	635	295
Sask.	2,033	778	682	511	62	438	204
Alta.	5,602	1,860	2,331	1,246	165	1,067	660
B. C.	18,136	6,061	6,924	4,415	736	3,776	1,849

* In addition 22,462 revised claims were disposed of. Of these, 1,719 were special requests not granted and 1,009 were appeals by claimants. There were 3,760 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during September 1959 and 1958 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1959*	16,387	306	45	643	581	4,976	5,941	344	260	606	2,685
	1958	21,578	853	41	831	880	6,115	8,093	599	298	715	3,153
Claimants disqualified	1959	22,350	348	70	808	826	6,906	8,536	710	486	873	2,787
	1958	21,584	987	62	749	627	6,281	7,850	805	449	1,046	2,728
Not unemployed	1959	316	22	1	12	11	90	110	7	13	14	36
	1958	464	22	-	20	22	142	181	4	18	18	37
Not capable of and not available for work	1959	6,886	81	15	226	198	2,021	2,991	316	220	320	498
	1958	6,137	79	11	227	190	1,771	2,601	306	172	293	487
Loss of work due to a labour dispute	1959	536	-	-	-	-	22	59	2	1	3	449
	1958	1,717	646	-	7	2	170	297	-	-	4	591
Refused offer of work and neglected opportunity to work	1959	1,855	7	3	53	26	656	759	86	47	69	149
	1958	1,693	6	1	51	32	510	738	54	50	97	154
Discharged for misconduct	1959	1,053	9	6	31	35	476	382	10	11	22	71
	1958	1,119	10	4	35	28	430	416	22	17	56	101
Voluntarily left employment without just cause	1959	6,603	91	35	277	249	1,926	2,472	191	121	335	906
	1958	6,282	107	25	228	198	1,743	2,161	312	144	444	920
Other reasons	1959	5,101	138	10	209	307	1,715	1,763	98	73	110	678
	1958	4,172	117	21	181	155	1,515	1,456	107	48	134	438

* Previously failed on initial claim but subsequently established on revised claim during September

1959	2,451	18	2	20	17	904	1,069	27	20	64	310	6
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Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1959 - September - 1958	
	(in thousands)	
Canada -	155.0	224.0
Newfoundland	3.1	4.7
Prince Edward Island	0.6	0.7
Nova Scotia	7.1	12.6
New Brunswick	5.5	7.8
Quebec	46.0	69.1
Ontario	60.3	84.9
Manitoba	4.4	6.6
Saskatchewan	2.9	3.3
Alberta	5.9	7.0
British Columbia	19.2	27.3

Table 7. - Benefit Payments, by Province.

Prov.	1959 - September - 1958			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	651,114	13,371,386	940,861	19,854,067
Nfld.	13,129	272,980	19,910	423,903
P.E.I.	2,361	41,364	2,938	54,107
N.S.	29,829	572,103	52,887	1,110,784
N.B.	22,903	436,747	32,854	652,654
Que.	193,327	3,855,732	290,263	6,077,028
Ont.	253,380	5,354,812	356,532	7,625,498
Man.	18,225	346,034	27,820	531,453
Sask.	12,285	232,149	13,698	259,709
Alta.	24,880	497,388	29,507	596,218
B. C.	80,795	1,762,077	114,452	2,522,713

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete weeks	Partial Weeks	
		Total	Due to Excess Earnings

September - 1959

Canada -	597,709	53,405	35,087
Nfld.	11,876	1,253	1,027
P.E.I.	2,196	165	137
N.S.	25,815	4,014	3,195
N.B.	20,033	2,870	2,078
Que.	179,842	13,485	8,550
Ont.	234,015	19,365	12,378
Man.	16,695	1,530	844
Sask.	11,375	910	549
Alta.	21,723	3,157	1,897
B.C.	74,139	6,656	4,432

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Canada -	869,334	71,527	48,640
Nfld.	18,114	1,796	1,289
P.E.I.	2,740	198	162
N.S.	46,973	5,914	4,735
N.B.	29,170	3,684	2,697
Que.	271,158	19,105	11,614
Ont.	330,526	26,006	18,195
Man.	25,303	2,517	1,182
Sask.	12,821	877	611
Alta.	26,493	3,014	2,281
B.C.	106,036	8,416	5,874

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$13.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$15.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries, i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary **during the month** may not be included in the count of claimants **at the month end** because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-term employment may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not registered for employment while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.

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