

61
CATALOGUE No.

73-001

MONTHLY



DOES NOT CIRCULATE
NE PAS PRÊTER
STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
DECEMBER 1960

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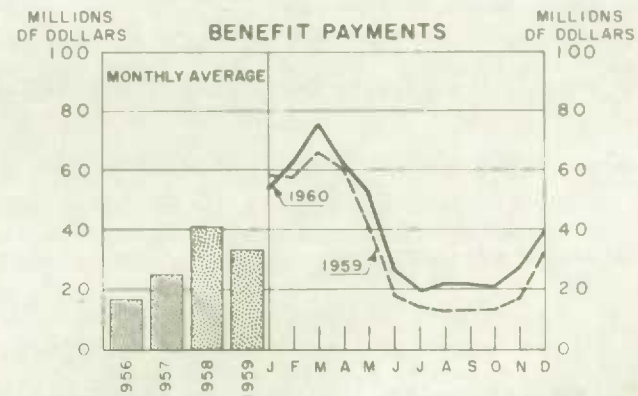
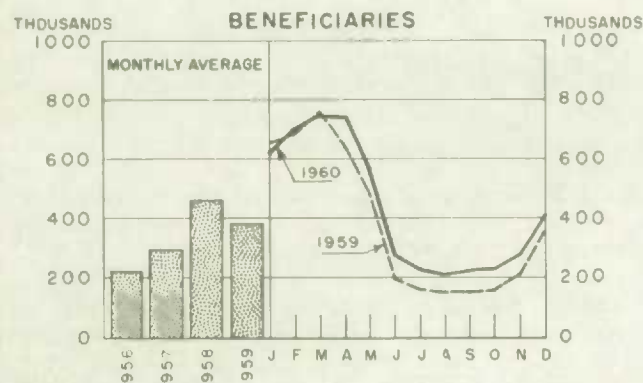
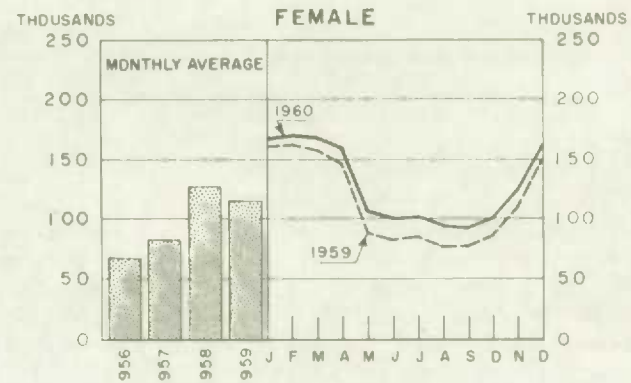
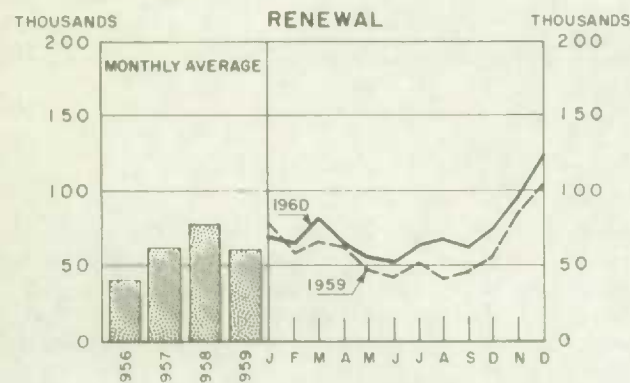
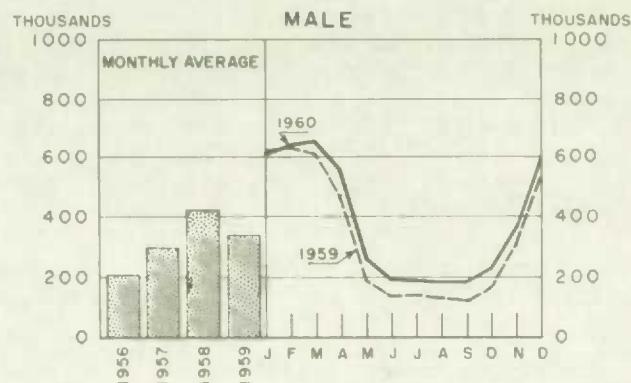
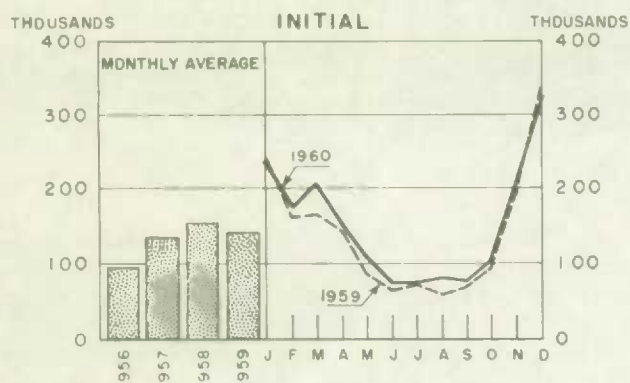
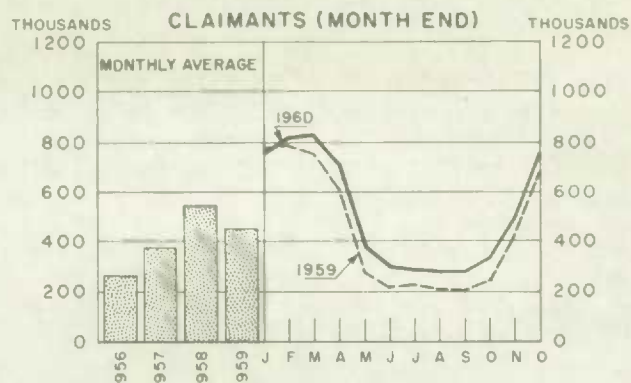
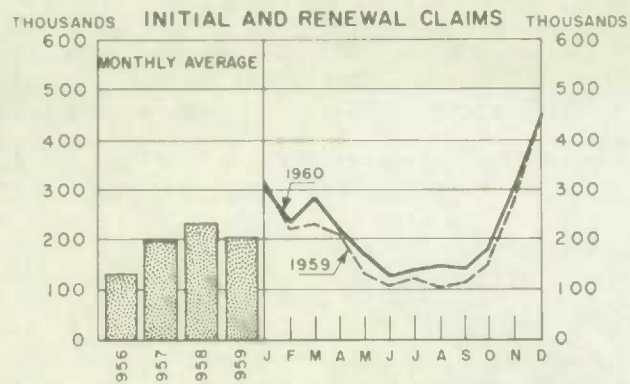
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For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

December 1960

Claimants for unemployment insurance benefit on December 30 totalled 754,000, an increase of ten per cent above the December 31, 1959 total of 686,000. These totals include seasonal benefit claimants, numbering 134,000 this year as against 116,500 one year ago. On November 30, the claimant count was 485,000, of whom 15,000⁽¹⁾ were identified as seasonal. The November - December increase in claimants was 270,000 (or 55 per cent) of whom 85 per cent were male.

The month-end claimant count this year constitutes a slightly higher proportion of the insured persons than last year. For November 30, the proportion was almost 12 per cent this year, 10 per cent last year. At the end of December last year, claimants comprised 16 per cent of the total, and while this year's estimate is not yet available, indications are that it will be up slightly.

During the 12 months ending November 1959, the insured population⁽²⁾ averaged

4,111,000. Over the same period this year the average was 4,147,000 or an increase of 1.0 per cent. Since a 12 per cent increase occurred in the average monthly claimant total, the employed segment suffered a decline. The insured employed figures do not reflect recent expansionary movements among certain service groups, e.g., education and hospitals, since, in the main, these are not covered employments. Further, it is likely that a substantial number of teenagers are in the labour force but not in the insured population. They have had little opportunity to build up credits which would enable them to become claimants for unemployment insurance benefit. On the average about 82,000 teenagers in the labour force⁽³⁾ were unemployed during 1960.

The sex and postal composition of the December 31, 1960 claimants, by type of benefit, were as follows:

	All claimants	Regular only	Seasonal benefit only	Fishing seasonal benefit, only	Non-fishing seasonal benefit
Per cent male	79	79	79	99	76
Per cent postal	35	33	47	87	40

As a result of the very high proportion of males in the December claim intake, between 80 and 85 per cent of those classed as four weeks or less on claim, December 31, were male. Females accounted for less than 20 per cent of the persons eight weeks or less on claim as at December 31; however, they comprise between 35 and 40 per cent of those on claim 13 weeks or more. Only slightly more than 10 per cent of the males had been on claim 13 weeks or more as at December 31 in comparison with 25 per

cent of the females. In total, male claimants outnumber females by almost four to one. Males on claim less than nine weeks as at the end of December outnumber females by almost five to one, but the ratio is less than two to one for those on claim 13 weeks or more.

Seasonal benefit claimants constituted between 15 and 20 per cent of the month-end claimant total, virtually unchanged from last year. In total, however, claimants classed as

(1) As claims are filed in anticipation of seasonal benefit, a substantial proportion of the other 470,000 claimants would have been eligible for seasonal; however, as the computation was not yet completed at the end of the month, such cases are included as regular.

(2) Contributions and benefit are both on a weekly basis, and it is possible for a person to be a contributor and a claimant in the same week. To the extent that such cases occur in the last week of a month, the insured population would contain an element of duplication.

(3) Source: The Labour Force, Special Surveys Division, Dominion Bureau of Statistics.

"seasonal benefit" number 15 per cent more than at the same date last year. Some 20,000 were identified as "Fishing SB"* (17,800 last year).

Initial and Renewal claims:
receipt and disposal

A total of 448,300 initial and renewal claims were filed during December, an advance of almost 50 per cent over November. Initial claims during the month increased by more than 55 per cent, while a 27 per cent rise occurred in the volume of renewal claims. In comparison with last year, the current claim volume represents a slight rise; initial claims were slightly lower than last year but renewal claims were up by 20 per cent.

The failure rate on initial claims processed during December was 13.5 per cent, compared with 14 per cent last year. The operation of seasonal benefit was evident in the

sharp drop from the November rate (24.4 per cent)**.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 400,400 for December, 272,900 for November and 361,500 for December 1959. Payments in December amounted to \$39.8 million, a 50 per cent increase over the November total of \$26.6 million and more than 20 per cent in excess of last December's sum of \$32.7 million. The average weekly payment was \$23.64 for December, \$23.19 for November and \$21.51 for December, 1959.

Claims and benefit payments,
by province

The rate of increase in the claimant group from November to December varied substantially, by province.

Percentage change in month-end count of claimants

	November 30 to December 30, 1960			December 31, 1959 to December 30, 1960			November 30 to December 31, 1959		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	+ 55	+ 63	+32	+10	+11	+ 7	+ 64	+ 74	+38
Nfld.	+ 98	+106	+21	+ 9	+ 8	+25	+140	+150	+31
P.E.I.	+149	+169	+78	- 6	- 8	+ 6	+160	+185	+69
N.S.	+ 75	+ 84	+23	+17	+21	- 7	+ 96	+109	+40
N.B.	+ 84	+ 95	+42	+ 6	+ 7	- 2	+ 94	+108	+46
Que.	+ 64	+ 75	+33	+ 4	+ 3	+ 5	+ 80	+ 96	+41
Ont.	+ 51	+ 56	+38	+12	+13	+ 9	+ 46	+ 49	+40
Man.	+ 45	+ 52	+21	+21	+25	+ 7	+ 63	+ 68	+44
Sask.	+ 66	+ 75	+31	+ 8	+ 8	+ 6	+ 68	+ 79	+31
Alta.	+ 31	+ 38	+ 8	+20	+21	+16	+ 42	+ 56	+ 3
B.C.	+ 32	+ 34	+24	+17	+20	+ 7	+ 41	+ 44	+31

Provincial differences in claimants from November to December are influenced by the importance of claims for seasonal benefit. Com-

parison of the first three columns with the last three reveal a striking similarity in the month-to-month movements, this year and last.

* During the seasonal benefit period the composition of the failure group differs substantially from other months of the year. For the months when seasonal benefit is not operative, exhaustion of benefit could be a contributing factor in a declining total. This does not hold, from December to February, however, since (1) termination of regular benefit constitutes a qualifying condition for seasonal and (2) the minimum seasonal is 12 weeks.

** A claimant is categorized as "Fishing SB" if his qualifying contributions include any weeks of contributions on behalf of employment in fishing.

The varying impact of seasonal benefit claims is clearly illustrated in the following table:

Per cent distribution of claims established,*
separately for regular and seasonal benefit

	<u>December 1960</u>		
	Regular	Seasonal	Per cent established on SB
	Per cent		
Canada	100	100	44.8
Nfld.	3.0	9.4	71.8
P.E.I.	0.7	2.3	70.9
N.S.	4.0	6.0	55.0
N.B.	4.3	7.0	57.3
Que.	30.6	27.9	42.4
Ont.	32.6	25.9	39.2
Man.	4.9	3.1	33.6
Sask.	3.8	2.7	36.4
Alta.	5.4	3.5	34.2
B.C.	10.6	12.2	48.4

The most marked difference occurs in the Atlantic Provinces where one-quarter of the seasonal benefit claims were set up as against 12 per cent of the regular. Ontario accounted for a third of regular claims established but only a quarter of the seasonal. Differences in employment opportunities are a contributing

factor.

The month-end count of seasonal benefit claimants accounts for less than 20 per cent of the total claimant count, at the national level, and it is substantially higher in the Atlantic provinces.

Month-end seasonal benefit claimants
as a per cent of total claimants

	<u>December 30, 1960</u>	<u>December 31, 1959</u>
Canada	17.8	17.0
Nfld.	41.3	34.9
P.E.I.	43.8	43.4
N.S.	20.6	24.4
N.B.	27.3	28.7
Que.	17.5	15.4
Ont.	13.9	13.3
Man.	13.1	15.0
Sask.	15.7	14.9
Alta.	11.7	12.7
B.C.	18.1	16.9

* i.e., have fulfilled the contribution requirements for that type of benefit.

Percentage changes in claims filed during December, by province and by type of claim, are as follows:

Percentage change in claims filed

	November to December, 1960			December 1959 to December 1960			November to December, 1959		
	Total (1)	I (2)	R (3)	Total (4)	I (5)	R (6)	Total (7)	I (8)	R (9)
Canada	+ 47	+ 57	+27	+ 2	-4	+ 20	+ 59	+ 75	+21
Nfld.	+ 56	+ 66	- 1	- 8	-9	+ 2	+128	+144	+36
P.E.I.	+122	+138	+42	- 5	-7	+ 14	+116	+130	+33
N.S.	+ 87	+108	+60	+22	-7	+155	+113	+136	+47
N.B.	+ 86	+112	+18	+ 1	-2	+ 18	+ 95	+119	+21
Que.	+ 64	+ 74	+43	- 4	-8	+ 11	+ 89	+104	+52
Ont.	+ 52	+ 63	+31	+ 3	-1	+ 13	+ 41	+ 58	+11
Man.	+ 17	+ 21	+ 7	+ 5	-2	+ 31	+ 37	+ 45	+15
Sask.	+ 30	+ 37	+13	- 1	-4	+ 13	+ 44	+ 54	+15
Alta.	+ 2	+ 8	- 9	+ 7	-	+ 29	+ 11	+ 22	-13
B.C.	+ 9	+ 11	+ 3	+ 5	+1	+ 19	+ 24	+ 34	+ 3

.. Figures not available.

- Nil.

Summary table

Activity	Dec. 1960	Nov. 1960	Dec. 1959	% Change from		Cumulative data			
				Nov. 1960	Dec. 1959	Calendar year		12 months ending December	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,160	4,295	4,114*	..	4,114*
Initial and renewal claims filed	448	304	442	+47	+ 2	2,700	2,428	2,700	2,428
Claimants currently reporting to local offices	754	485	686	+55**	+10	518*	454*	518*	454*
Regular	620	470	569	+32	+ 9				
SB	134	15	117	**	+15				
SB Fishing	20	1	18	**	+11				
Beneficiaries (weekly average)	400	273	362	+47	+11	430*	385*	430*	385*
Weeks compensated	1,682	1,146	1,518	+47	+11	21,592	19,170	21,592	19,170
Benefit paid	\$ 39,766	26,584	32,661	+50	+22	481,836	406,097	481,836	406,097

Average weekly benefit \$ 23.64 23.19 21.51 + 2 +10 22.32 21.18 22.32 21.18

* Monthly average.

** November to December comparisons affected by commencement of seasonal benefit on November 28.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - November	4,160,000	3,674,800	485,200 ⁽¹⁾
October	4,042,000	3,711,800	330,200
September	4,037,000	3,757,500	279,500
August	4,040,000	3,759,800	280,200
July	4,024,000	3,729,900	294,100
June	4,048,000	3,751,600	296,400
May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (2)

Prov.	1960 - December - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	448,319	325,011	123,308	441,645	338,584	103,061
Nfld.	18,847	17,025	1,822	20,470	18,685	1,785
P.E.I.	4,414	3,948	466	4,644	4,236	408
N.S.	26,853	16,833	10,020	22,024	18,091	3,933
N.B.	21,485	17,735	3,750	21,265	18,089	3,176
Que.	139,588	101,736	37,852	144,975	110,909	34,066
Ont.	140,941	97,990	42,951	136,584	98,533	38,051
Man.	17,156	12,596	4,560	16,293	12,813	3,480
Sask.	13,203	10,190	3,013	13,277	10,610	2,667
Alta.	19,193	13,336	5,857	17,887	13,348	4,539
B.C.	46,639	33,622	13,017	44,226	33,270	10,956

(1) By virtue of seasonal benefit class B, the claimant count during the seasonal benefit period may include a number of persons who were not represented in the insured population within the last six months. This explains, in part, unequal variations in the month-to-month movement of the employed and claimants.

(2) In addition, revised claims received numbered 52,580.

Table 3. - Claimants* Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov. and Sex	Total claimants	Number of weeks on claim							Percent-age Postal	December 31, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	December 30, 1960									
CANADA -	754,117	287,325	166,201	122,473	64,393	35,752	22,450	55,523	35.2	685,689
MALE	594,232	239,452	134,730	99,064	48,915	24,304	14,550	33,217	38.1	535,683
FEMALE	159,885	47,873	31,471	23,409	15,478	11,448	7,900	22,306	24.3	150,006
Nfld.	32,463	12,905	10,509	4,514	1,715	740	467	1,613	83.1	29,772
Male	30,688	12,478	10,190	4,274	1,547	608	353	1,238	84.6	28,351
Female	1,775	427	319	240	168	132	114	375	56.8	1,421
P.E.I.	6,415	2,361	2,725	782	209	103	46	189	80.5	6,821
Male	5,386	2,078	2,294	655	165	63	28	103	82.2	5,850
Female	1,029	283	431	127	44	40	18	86	71.7	971
N.S.	39,439	18,728	8,172	4,870	2,632	1,501	938	2,598	50.3	33,694
Male	35,284	17,700	7,297	4,274	2,199	1,189	705	1,920	51.1	29,210
Female	4,155	1,028	875	596	433	312	233	678	43.5	4,484
N.B.	34,568	12,845	9,481	5,611	2,560	1,231	893	1,947	67.9	32,711
Male	29,181	11,614	8,075	4,543	2,028	926	673	1,322	69.4	27,191
Female	5,387	1,231	1,406	1,068	532	305	220	625	59.4	5,520
Que.	229,345	93,030	48,405	34,912	18,055	10,820	6,851	17,272	34.7	221,122
Male	177,854	77,023	38,329	27,814	13,398	7,259	4,281	9,750	37.8	172,042
Female	51,491	16,007	10,076	7,098	4,657	3,561	2,570	7,522	23.7	49,080
Ont.	234,136	87,505	48,630	36,618	20,342	12,465	8,099	20,477	21.6	209,867
Male	172,570	67,956	36,763	27,856	14,529	8,322	5,183	11,961	22.5	153,153
Female	61,566	19,549	11,867	8,762	5,813	4,143	2,916	8,516	19.0	56,714
Man.	32,127	10,884	7,304	6,802	2,941	1,752	854	1,590	31.9	26,467
Male	26,119	9,081	6,168	5,754	2,316	1,240	556	1,004	35.7	20,830
Female	6,008	1,803	1,136	1,048	625	512	298	586	15.5	5,637
Sask.	22,937	8,207	5,805	4,759	1,827	823	491	1,025	51.9	21,256
Male	19,033	7,061	5,098	4,130	1,407	506	283	548	55.4	17,577
Female	3,904	1,146	707	629	420	317	208	477	34.6	3,679
Alta.	35,985	12,300	7,913	7,494	3,599	1,762	875	2,042	30.9	29,984
Male	29,306	10,666	6,778	6,360	2,707	1,093	521	1,181	32.5	24,213
Female	6,679	1,634	1,135	1,134	892	669	354	861	23.8	5,771
B.C.	86,702	28,560	17,257	16,111	10,513	4,555	2,936	6,770	30.9	73,995
Male	68,811	23,795	13,738	13,404	8,619	3,098	1,967	4,190	32.7	57,266
Female	17,891	4,765	3,519	2,707	1,894	1,457	969	2,580	23.7	16,729

* Changes in the wording of this heading do not involve any change in concept.

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
D e c e m b e r - 1 9 6 0							
Canada -	429,960	257,146	113,349	55,059	4,406	94,126	28,301
Nfld.	20,110	14,911	1,822	3,227	150	4,472	406
P.E.I.	4,587	3,734	435	393	25	741	83
N.S.	24,949	12,813	9,846	2,108	182	5,339	1,049
N.B.	20,489	14,385	3,289	2,660	155	3,954	962
Que.	126,778	75,401	33,384	16,795	1,198	33,491	9,395
Ont.	132,929	76,159	39,422	15,755	1,593	29,567	9,786
Man.	16,943	10,427	4,203	2,075	238	2,878	1,412
Sask.	13,086	8,323	2,856	1,790	117	2,687	826
Alta.	20,185	11,616	5,824	2,518	227	3,075	1,285
B.C.	49,904	29,377	12,268	7,738	521	7,922	3,097

D e c e m b e r - 1 9 5 9

Canada -	401,608	246,713	95,260	55,571	4,064	116,824	22,250
Nfld.	16,448	12,975	1,312	2,102	59	8,574	830
P.E.I.	4,354	3,577	397	369	11	1,090	57
N.S.	18,872	12,210	3,598	2,932	132	6,847	862
N.B.	20,284	14,257	3,089	2,818	120	5,012	644
Que.	124,778	76,136	31,164	16,306	1,172	40,417	6,920
Ont.	127,552	73,788	35,189	17,075	1,500	32,526	7,807
Man.	14,255	9,054	3,060	1,951	190	4,536	984
Sask.	12,183	7,887	2,462	1,754	80	3,472	728
Alta.	18,458	10,616	4,831	2,815	196	4,999	1,213
B.C.	44,424	26,213	10,158	7,449	604	9,351	2,205

* In addition 49,541 revised claims were disposed of. Of these, 5,988 were special requests not granted and 1,226 were appeals by claimants. There were 13,553 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during December 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	42,136	2,373	285	1,635	2,171	12,778	11,845	1,394	1,251	1,842	6,562
	1959	42,423	1,567	306	2,537	2,364	12,182	12,956	1,278	1,261	1,931	6,041
Claimants disqualified	1960	30,717	1,309	183	1,027	1,031	10,254	10,301	1,417	949	1,425	2,821
	1959	27,451	761	117,	911	974	8,744	9,436	1,227	801	1,494	2,986
Not unemployed	1960	1,233	21	16	30	29	476	345	64	98	82	72
	1959	1,141	17	17	22	28	495	250	58	105	59	90
Not capable of and not available for work	1960	8,159	269	58	284	322	2,487	3,011	361	286	387	694
	1959	7,841	174	22	259	264	2,309	3,020	357	287	426	723
Loss of work due to a labour dispute	1960	331	-	-	19	-	123	101	33	-	51	4
	1959	306	-	-	1	-	54	207	-	-	-	44
Refused offer of work and neglected opportunity to work	1960	1,781	14	9	98	30	461	843	60	59	94	113
	1959	1,748	4	3	68	35	546	723	125	56	80	108
Discharged for misconduct	1960	1,333	26	8	41	32	427	548	35	24	62	130
	1959	1,348	11	5	41	28	460	552	39	23	56	133
Voluntarily left employment without just cause	1960	7,267	331	43	245	289	2,515	1,998	456	252	469	669
	1959	8,527	292	46	244	331	2,868	2,400	432	236	661	1,017
Other reasons	1960	10,613	648	49	310	329	3,765	3,455	408	230	280	1,139
	1959	6,540	263	24	276	288	2,012	2,284	216	94	212	871

* Previously failed on initial claim but subsequently established on revised claim during December

1960	11,292	753	133	437	933	3,389	3,285	295	421	476	1,170
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Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - December - 1959	
	(in thousands)	
Canada -	400.4	361.5
Newfoundland	10.6	7.8
Prince Edward Island	2.3	2.1
Nova Scotia	16.7	12.6
New Brunswick	15.8	13.7
Quebec	120.6	111.2
Ontario	130.0	125.3
Manitoba	18.2	16.0
Saskatchewan	11.6	11.4
Alberta	22.7	17.0
British Columbia	51.9	44.4

Table 7. - Benefit Payments, by Province.

Prov.	1960 - December - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	1,681,843	39,765,534	1,518,168	32,661,333
Nfld.	44,634	1,079,506	32,626	722,960
P.E.I.	9,677	198,370	8,866	174,913
N.S.	69,978	1,496,185	53,107	1,036,192
N.B.	66,313	1,441,301	57,425	1,157,142
Que.	506,653	11,596,805	467,059	9,905,607
Ont.	546,094	13,226,431	526,231	11,477,125
Man.	76,461	1,736,699	67,024	1,432,866
Sask.	48,481	1,147,749	47,783	1,040,820
Alta.	95,490	2,335,499	71,638	1,578,042
B.C.	218,062	5,506,989	186,409	4,135,666

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		Total	Due to Excess Earnings

December - 1960

Canada -	1,548,124	133,719	90,866
Newfoundland	40,983	3,651	2,584
Prince Edward Island	9,030	647	477
Nova Scotia	61,280	8,698	6,820
New Brunswick	59,578	6,735	4,319
Quebec	467,876	38,777	24,778
Ontario	504,187	41,907	28,110
Manitoba	70,173	6,288	4,493
Saskatchewan	45,073	3,408	2,380
Alberta	88,380	7,110	4,830
British Columbia	201,564	16,498	12,075

December - 1959

Canada -	1,408,658	109,510	67,567
Newfoundland	30,124	2,502	1,745
Prince Edward Island	8,350	516	376
Nova Scotia	47,511	5,596	4,153
New Brunswick	52,298	5,127	3,263
Quebec	434,474	32,585	18,785
Ontario	490,189	36,042	22,385
Manitoba	63,191	3,833	2,485
Saskatchewan	44,861	2,922	1,837
Alberta	66,251	5,387	3,217
British Columbia	171,409	15,000	9,321

Seasonal benefit, 1960-61 period

The provisions regulating the operation of seasonal benefit are unchanged from last year. Effective November 20, 1960, to May 20, 1961, claims failing the regular contribution requirements are considered for seasonal benefit. Benefit is not payable under these terms for unemployment occurring before December 5 (1). Only one seasonal benefit period may be established by a claimant during this period. As a result, claimants exhausting their right to seasonal benefit during this interval would be tested under the regular provisions if they wished to be re-considered for benefit. However, since the minimum establishment is 12 weeks, (2) exhaustions would not occur before February 18.

In testing for seasonal benefit, claims failing the regular requirements are considered first under class A, i.e. a minimum of 15 contribution weeks since the preceding March 31. It follows, then, that no claims can be es-

ablished in this class after March 31, 1961. Total entitlement for claimants qualifying in this class will be based entirely on contributions during this qualifying period. The duration will be 5 weeks of benefit for every 6 weeks of contribution, or a minimum of 13 weeks (subject to the exception in footnote 2).

Cases failing under class A are then examined for possible qualification under class B which represents an extension of benefit for those for whom a regular benefit period terminated during the interval since May 21, 1960. The duration will be that shown on the preceding regular benefit, subject to the maximum of 25 weeks (2). The weekly rate (3) will be that of the preceding claim, adjusted, if necessary, for any change in dependency status.

Claimants for seasonal benefit (except fishermen (4) must comply with all the provisions of the Act and Regulations, except where mentioned above.

Fishing Claimants

Table 3b, Fishing seasonal benefit claimants, includes those seasonal benefit claimants whose claim documents carry the identification F, for fishing. This indicates that the person is eligible for seasonal benefit by virtue

of fishing contributions, i.e. his countable contributions for the 15 weeks included at least one week of fishing contributions (or his preceding regular benefit period was also designated as F.).

- (1) A claimant eligible to have the waiting period waived could draw seasonal benefit for the week commencing November 28.
- (2) Where fewer than 12 weeks remain between the date of establishing the claim and May 20, the duration authorized will be equal to that number of weeks. For SB claims established subsequent to March 4 the duration will be under 12 weeks.
- (3) Section 47 (2a) of the Act is not applicable to seasonal benefit claims. This section was added in September 1959 in order to minimize the impact of short-term employment on the weekly rate for subsequent regular claims filed within a two-year period.
- (4) During the seasonal benefit period, claimants classed as fishermen will be considered available and unemployed in respect to any activity in commercial fishing or in the repair of fishing gear, equipment or boat. However, income from fishing is taken into consideration in determining the amount of benefit payable.

Table 3a. - Seasonal Benefit Claimants Currently Reporting to Local Offices on the Last Working Day of the Month, by Sex and Province.

Prov.	1 9 6 0 - D e c e m b e r - 1 9 5 9					
	Total	Male	Female	Total	Male	Female
Canada -	134,052	106,082	27,970	116,509	91,756	24,753
Nfld.	13,399	13,012	387	10,392	10,126	266
P.E.I.	2,807	2,409	398	2,960	2,585	375
N.S.	8,109	7,201	908	8,238	7,324	914
N.B.	9,435	7,765	1,670	9,392	7,757	1,635
Que.	40,088	30,883	9,205	34,080	26,091	7,989
Ont.	32,472	22,369	10,103	28,014	19,280	8,734
Man.	4,208	3,485	723	3,965	3,220	745
Sask.	3,595	2,973	622	3,164	2,626	538
Alta.	4,223	3,511	712	3,820	3,048	772
B.C.	15,716	12,474	3,242	12,484	9,699	2,785

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1 9 6 0 - D e c e m b e r - 1 9 5 9					
	Total	Male	Female	Total	Male	Female
Canada -	19,997	19,886	111	17,768	17,666	102
Nfld.	8,257	8,257	-	6,164	6,164	-
P.E.I.	1,525	1,488	37	1,640	1,598	42
N.S.	2,712	2,708	4	2,396	2,392	4
N.B.	2,708	2,675	33	3,056	3,023	33
Que.	744	742	2	889	886	3
Ont.	404	396	8	265	262	3
Man.	42	42	-	89	89	-
Sask.	4	4	-	-	-	-
Alta.	9	9	-	7	7	-
B.C.	3,592	3,565	27	3,262	3,245	17

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of **initial** claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

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