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**73-001**

MONTHLY



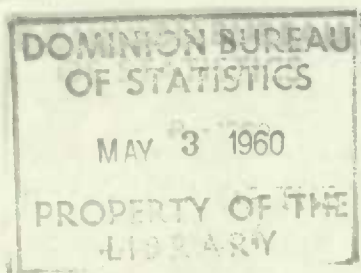
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**STATISTICAL REPORT ON THE OPERATION OF  
THE UNEMPLOYMENT INSURANCE ACT**

**FEBRUARY 1960**

(Compiled from material supplied by the Unemployment Insurance Commission)



*Published by Authority of*

The Honourable Gordon Churchill, Minister of Trade and Commerce

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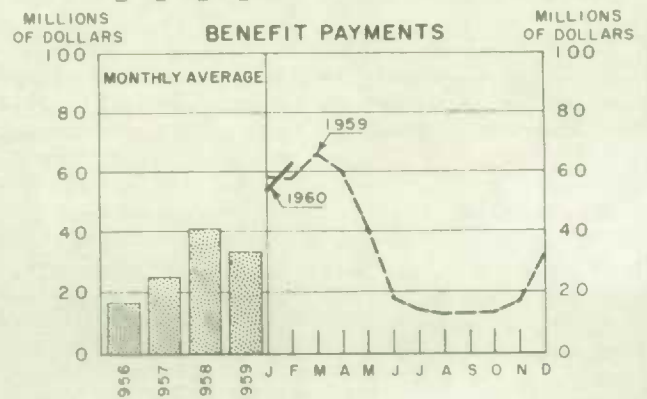
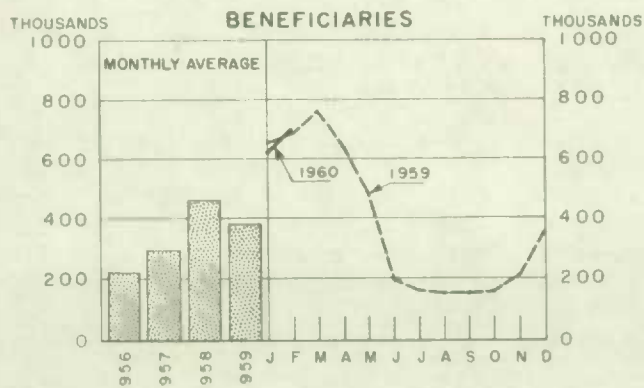
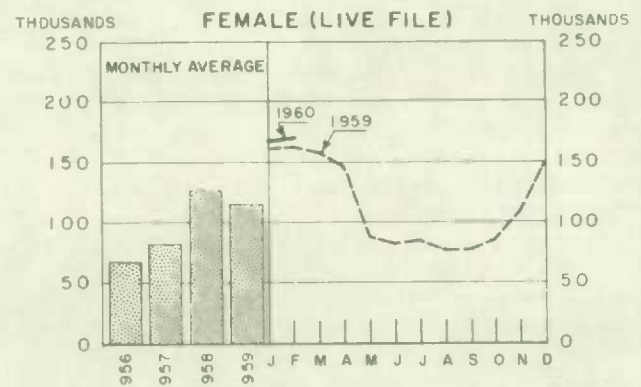
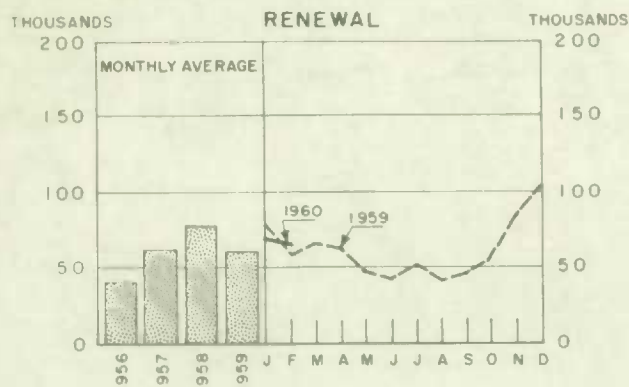
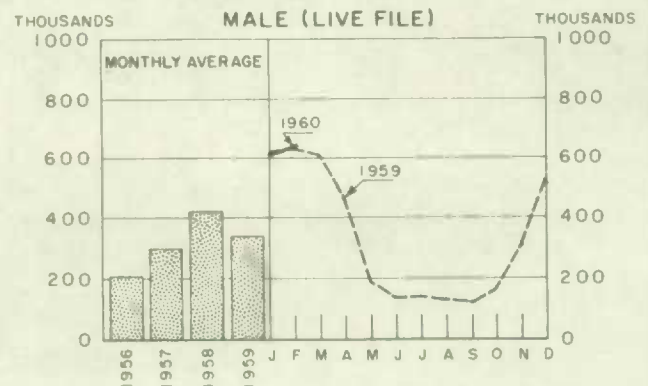
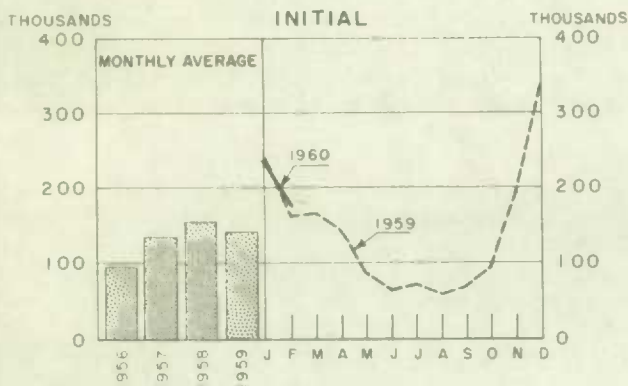
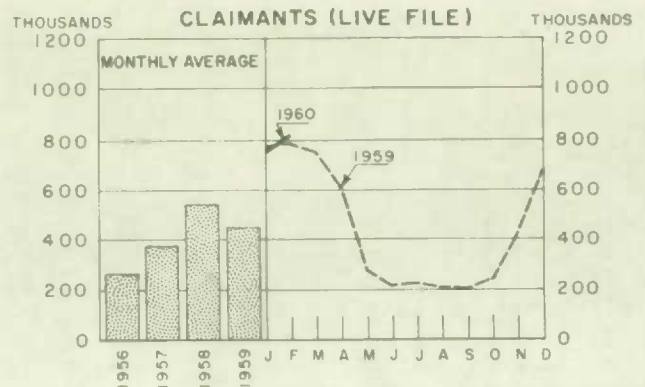
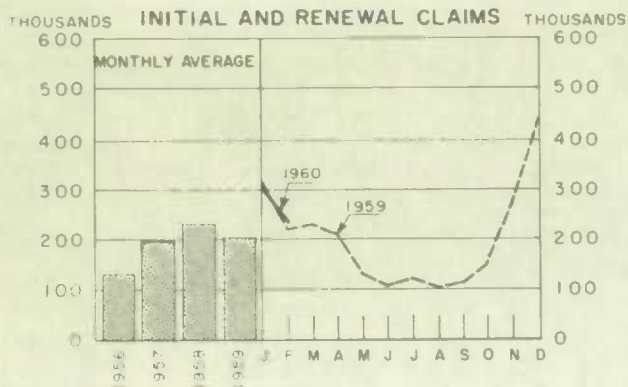
Vol. 19—No. 2

# T A B L E   O F   C O N T E N T S

As of August 1959, separate editions in French and English replace the former bilingual issue.

	Page
Chart, Unemployment Insurance Activities .....	1
C O M M E N T A R Y .....	2
 L I S T   O F   T A B L E S -	
Consolidated data on claims for regular, seasonal and fishing benefit.	
Summary Table .....	4
Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act	5
Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province .....	5
Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and showing the Percentage Postal, by Sex and Province. ....	6
Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month, by Province .....	7
Table 5. - Number of Claimants Not Entitled to Benefit in each Province, with Chief Reasons for Non-Entitlement .....	8
Table 6. - Estimates of the Number of Beneficiaries, by Province .....	9
Table 7. - Benefit Payments, Showing Number of Weeks and Amount Paid, by Province .	9
Table 8. - Number of Weeks Compensated, Classified as to Complete and Partial Weeks, and Showing Separately the Number of Partial Weeks Due to Excess Earnings, by Province .....	10
 Seasonal benefit including fishing claimants.	
Seasonal benefit, 1959-60 period .....	11
Table 3a. - Seasonal Benefit Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Sex and Province .....	12
Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a. ....	12
Calendar Year totals, 1959, Tables i to iii .....	13
 A P P E N D I X	
Glossary of terms .....	16
Comment on the terms, Claimants, Beneficiaries and Registrations at N.E.S. Offices ..	18

# UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

February, 1960

Claimants at month-end:  
volume and type

Claimants for unemployment insurance benefit, at 814,200 on February 29, were slightly higher than at the end of January (782,500) and were also above the figure of 796,000 for February 27, 1959.

The breakdown of these data, by type of benefit, is shown in the summary table, page 4. From that table it will be seen that regular claimants were down slightly from January but were eight per cent higher than last February. Claimants identified as "seasonal benefit" were up over January by 40,000 (or 23 per cent), but were 26,000 (or 11 per cent) below the level of last February. The lower level of seasonal benefit this year is associated with improved employment conditions in

1959 over 1958 as well as an increase in the maximum duration in effect since September 1959. Fishing claimants were higher on February 29 than on either of the other dates under review.

Forty per cent of the February 29 claimants were postal. Males were 44 per cent postal, females 26 per cent. These rates are slightly above January, following the usual tendency for the per cent postal to rise with the volume of claimants. They are lower than last year, however, and this is partly due to the increase\* in the maximum cost of transportation below which a claimant must report in person.

Postal claimants differ substantially from local claimants, as the following table illustrates:

Month-end count of claimants

	<u>February 1960</u>		<u>January 1960</u>		<u>February 1959</u>	
	Local	Postal	Local	Postal	Local	Postal
Per cent male	74	87	74	86	75	86
Per cent seasonal benefit	22	34	19	29	27	36
Per cent distribution by						
duration on claim						
4 weeks or less	28	25	38	38		
5 - 12 weeks	45	55	44	50	not available	
13 weeks or over	27	20	18	12		
Estimated average weeks						
duration on continuous claim	10	9	8	7		

Local claimants have a smaller percentage classed as males and on seasonal benefit than is shown for postal. From the standpoint of duration, however, they have a heavier proportion on claim 13 weeks or more. This combination of characteristics is associated with the predominance of males among persons affected by employment cutbacks in less accessible areas in the late fall and early winter and with the opening date of the seasonal benefit provisions.

Initial and renewal claims:  
receipt and disposal

A total of 240,300 initial and renewal claims were filed during February, compared with 306,600 in January and 220,900 in February 1959. This is the first month since November that the monthly total of claims filed was in excess of the corresponding month last year. While part of the increase is undoubtedly attributable to economic factors,

\* Effective August 1959, raised from 40 to 60 cents.



some of it may also be due to the influence of the longer duration in effect since September\* 1959. This extended duration may also be a factor in the lower rate of seasonal benefit this year.

The failure rate on initial claims processed was 9.8 per cent for February, 11.2 per cent in January and 9.6 per cent in February 1959.

#### Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 677,300 for February, compared with 620,000 for January and 673,400 for February 1959. Benefit payments, at \$62.6 million for February, were 15 per cent above the January total of \$54.3 million and eight per cent higher than the \$58.1 million paid

out in February last year. The average weekly payment was \$22.00 for February, \$21.91 for January and \$21.56 for February last year.

#### Claims and benefit payments by province

A small month-to-month percentage increase in claimants occurred in all provinces except British Columbia where there was a seven per cent decrease. The increase over last year was less than 5 per cent in Quebec, Ontario and Alberta. Somewhat larger increases were shown over last year in Newfoundland (8 per cent), Prince Edward Island (7 per cent), Manitoba (10 per cent) and Saskatchewan (11 per cent), while small declines were registered in Nova Scotia, New Brunswick and British Columbia. Percentage changes are shown below:

#### Percentage changes in month-end count of claimants

	<u>January 1960 to February 1960</u>			<u>February 1959 to February 1960</u>			<u>January 1959 to February 1959</u>		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	+ 4	+ 5	+ 2	+ 2	+ 2	+ 5	+ 1	+ 2	-
Nfld.	+ 5	+ 5	+ 9	+ 8	+ 8	+ 4	+ 3	+ 2	+ 10
P.E.I.	+ 5	+ 5	+ 3	+ 7	+ 9	- 4	+ 3	+ 3	+ 3
N.S.	+ 3	+ 2	+ 6	- 7	- 8	-	+ 9	+ 9	+ 10
N.B.	+ 9	+ 10	+ 2	- 2	- 3	- 1	+ 5	+ 6	-
Que.	+ 8	+ 10	- 1	+ 2	+ 1	+ 7	+ 4	+ 5	- 2
Ont.	+ 3	+ 3	+ 3	+ 3	+ 2	+ 6	-	- 1	+ 1
Man.	+ 8	+ 8	+ 9	+ 10	+ 12	+ 5	- 2	-	- 9
Sask.	+ 4	+ 5	+ 4	+ 11	+ 13	+ 6	- 1	- 2	+ 4
Alta.	+ 3	+ 3	+ 3	+ 2	+ 1	+ 8	+ 2	+ 1	+ 6
B.C.	- 7	- 9	-	- 1	-	- 5	- 7	- 9	+ 1

The month-to-month percentage decline in claims filed was substantial, in all provinces. However, the decline in Quebec and Ontario (less than 20 per cent), was considerably below that for the other provinces, the largest (43 per cent) occurring in Nova Scotia.

Claims filed in Newfoundland, Nova Scotia and British Columbia this month were fewer than during the corresponding month last year, but the reverse was true in all other provinces.

\* Effective September 27, 1959, the maximum duration on regular benefit was increased from 36 to 52 weeks. This applied not only to new benefit periods established since that date, but to certain ones existing at that date. Of the latter, those on which the original authorization was 36 weeks were examined for possible extension, on the basis of one benefit week for every two contributions in excess of 72 weeks earned during the prescribed two-year interval.

## Percentage change in claims filed

	January to February 1960			February 1959 to February 1960			January to February 1959		
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	- 22	- 26	- 6	+ 9	+ 9	+ 9	- 30	- 32	- 25
Nfld.	- 37	- 39	- 20	- 14	+ 14	- 60	- 43	- 48	- 33
P.E.I.	- 40	- 42	- 28	+ 26	+ 29	+ 14	- 54	- 56	- 42
N.S.	- 43	- 47	- 20	- 22	+ 4	- 58	- 33	- 47	+ 6
N.B.	- 24	- 26	- 13	+ 9	+ 8	+ 9	- 28	- 32	- 8
Que.	- 14	- 18	+ 3	+ 13	+ 10	+ 20	- 26	- 28	- 19
Ont.	- 18	- 25	+ 1	+ 14	+ 7	+ 34	- 29	- 28	- 29
Man.	- 22	- 24	- 18	+ 18	+ 18	+ 18	- 40	- 39	- 43
Sask.	- 30	- 33	- 19	+ 19	+ 16	+ 34	- 42	- 41	- 46
Alta.	- 24	- 25	- 19	+ 16	+ 15	+ 17	- 33	- 32	- 36
B.C.	- 34	- 37	- 26	- 6	- 1	- 16	- 34	- 39	- 23

Tables i to iii, pages 13 to 15 present year ended December 31, 1959.  
data on a national basis, for the calendar

.. Figures not available.

- Nil.

## Summary table

Activity	Feb. 1960	Jan. 1960	Feb. 1959	% Change from		Cumulative data			
				Jan. 1960	Feb. 1959	Calendar year		12 months ending February	
						1960	1959	1960	1959
Insured population as at month-end	..	4,325	4,248	..	..	..	4,253*	..	4,114*
Initial and renewal claims filed	240	307	221	- 22	+ 9	547	538	2,437	2,708
Claimants "live file" (month-end)	814	783	796	+ 4	+ 2	798*	791*	455*	541*
S.B. incl. in above	217	177	243	+ 23	- 11				
Fishing claimants included in S.B.	29	26	28	+ 12	+ 4				
Beneficiaries (weekly average)	677	620	673	+ 9	+ 1	649*	663*	382*	456*
Weeks compensated	2,845	2,480	2,694	+ 15	+ 6	5,325	5,436	19,058	22,830
Benefit paid	\$ 62,586	54,345	58,076	+ 15	+ 8	116,931	116,728	406,299	485,562
Average weekly benefit	\$ 22.00	21.91	21.56	-	+ 2	21.96	21.47	21.32	21.27

\* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - January	4,325,000	3,542,500	782,500
1959 - December	4,319,000	3,633,300	685,700
November	4,151,000	3,733,500	417,500
October	4,049,000	3,798,400	250,600
September	4,028,000	3,826,400	201,600
August	4,009,000	3,799,000	210,000
July	3,996,000	3,770,100	225,900
June	3,989,000	3,768,500	220,500
May	3,919,000	3,639,600	279,400
April	4,134,000	3,523,200	610,800
March	4,239,000	3,472,100	766,900
February	4,248,000	3,452,000	796,000

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1 9 6 0 - F e b r u a r y - 1 9 5 9					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	240,271	175,348	64,923	220,942	161,476	59,466
Nfld.	6,465	5,342	1,123	7,506	4,680	2,826
P.E.I.	1,091	917	174	864	712	152
N.S.	9,313	7,205	2,108	12,002	6,941	5,061
N.B.	10,050	8,055	1,995	9,254	7,431	1,823
Que.	80,078	59,772	20,306	71,155	54,258	16,897
Ont.	81,774	55,822	25,952	71,612	52,245	19,367
Man.	10,062	7,872	2,190	8,543	6,692	1,851
Sask.	6,681	5,333	1,348	5,615	4,612	1,003
Alta.	13,262	9,899	3,363	11,450	8,581	2,869
B.C.	21,495	15,131	6,364	22,941	15,324	7,617

(1) In addition, revised claims received numbered 50,484.



Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total Claimants	Duration on the Register (weeks)							Percent- age Postal	February 27, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	February 29, 1960									
CANADA	814,241	143,507	73,573	175,703	225,573	91,531	36,722	67,632	40.0	795,999
MALE	645,123	114,565	58,382	142,401	190,421	74,281	26,115	38,958	43.8	634,330
FEMALE	169,118	28,942	15,191	33,302	35,152	17,250	10,607	28,674	25.7	161,669
Nfld.	38,702	4,269	2,533	8,923	17,186	2,790	1,023	1,978	82.2	35,761
Male	36,804	4,015	2,373	8,527	16,731	2,617	914	1,627	83.9	33,937
Female	1,898	254	160	396	455	173	109	351	49.4	1,824
P.E.I.	8,305	594	351	1,650	4,339	823	202	346	79.3	7,746
Male	7,137	516	300	1,435	3,831	683	169	203	81.3	6,528
Female	1,168	78	51	215	508	140	33	143	67.0	1,218
N.S.	43,144	5,333	3,301	11,686	13,253	4,549	1,605	3,417	60.8	46,419
Male	37,209	4,499	2,815	10,414	11,939	4,007	1,263	2,272	63.7	40,511
Female	5,935	834	486	1,272	1,314	542	342	1,145	42.9	5,908
N.B.	41,719	5,701	3,830	8,434	15,206	4,487	1,727	2,334	73.0	42,670
Male	35,079	5,000	3,383	7,200	13,155	3,698	1,231	1,412	76.1	35,997
Female	6,640	701	447	1,234	2,051	789	496	922	56.8	6,673
Que.	266,287	50,137	25,361	54,922	72,994	29,855	12,058	20,960	41.4	261,305
Male	216,807	41,296	21,092	46,278	62,864	24,565	8,775	11,937	45.1	215,184
Female	49,480	8,841	4,269	8,644	10,130	5,290	3,283	9,023	25.5	46,121
Ont.	238,286	46,473	21,835	50,937	57,170	26,395	10,841	24,635	24.0	230,495
Male	174,111	34,808	15,913	38,468	44,401	19,962	7,109	13,450	25.2	170,047
Female	64,175	11,665	5,922	12,469	12,769	6,433	3,732	11,185	20.6	60,448
Man.	34,096	5,815	3,595	8,178	8,669	4,316	1,528	1,995	36.2	30,900
Male	26,522	4,426	2,667	6,205	7,219	3,591	1,170	1,244	41.9	23,706
Female	7,574	1,389	928	1,973	1,450	725	358	751	16.3	7,194
Sask.	27,222	3,974	2,380	6,525	8,267	3,627	1,149	1,300	54.8	24,426
Male	22,300	3,186	1,875	5,244	7,239	3,198	841	717	59.2	19,763
Female	4,922	788	505	1,281	1,028	429	308	583	35.2	4,663
Alta.	39,941	8,635	4,537	9,499	8,749	4,723	1,670	2,128	33.2	38,995
Male	31,488	6,869	3,604	7,499	7,343	3,934	1,098	1,141	35.5	31,188
Female	8,453	1,766	933	2,000	1,406	789	572	987	24.6	7,807
B.C.	76,539	12,576	5,850	14,949	19,740	9,966	4,919	8,539	29.9	77,282
Male	57,666	9,950	4,360	11,131	15,699	8,026	3,545	4,955	31.9	57,469
Female	18,873	2,626	1,490	3,818	4,041	1,940	1,374	3,584	23.9	19,813



Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.\*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
F e b r u a r y - 1 9 6 0							
Canada -	246,270	152,667	59,378	30,746	3,479	49,342	14,425
Nfld.	7,060	5,125	800	1,085	50	1,974	641
P.E.I.	1,027	734	152	137	4	218	36
N.S.	10,009	6,708	1,943	1,233	125	1,750	430
N.B.	10,946	7,148	2,115	1,578	105	2,015	441
Que.	79,679	51,009	17,597	10,005	1,068	18,115	5,288
Ont.	82,489	47,442	24,279	9,547	1,221	15,484	4,404
Man.	10,563	7,024	2,067	1,319	153	1,663	508
Sask.	7,324	4,943	1,339	965	77	1,377	351
Alta.	13,864	8,646	3,176	1,857	185	2,725	961
B.C.	23,309	13,888	5,910	3,020	491	4,021	1,365

## F e b r u a r y - 1 9 5 9

Canada -	231,003	142,535	56,693	27,487	4,288	44,239	11,373
Nfld.	9,413	5,179	2,771	1,318	145	1,723	350
P.E.I.	1,009	726	173	108	2	152	17
N.S.	12,462	6,295	4,941	1,096	130	1,833	426
N.B.	9,221	6,284	1,702	1,136	99	2,143	457
Que.	74,414	48,093	16,224	9,252	845	13,876	3,270
Ont.	71,608	43,746	17,890	7,691	2,281	15,129	4,282
Man.	10,017	6,562	1,929	1,392	134	1,518	391
Sask.	6,375	4,495	968	864	48	1,340	263
Alta.	12,956	8,291	2,845	1,672	148	2,613	766
B.C.	23,528	12,864	7,250	2,958	456	3,912	1,151

\* In addition 51,678 revised claims were disposed of. Of these, 4,824 were special requests not granted and 1,505 were appeals by claimants. There were 7,943 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during February 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	17,979	703	73	791	1,158	6,030	5,273	681	502	1,045	1,723
	1959	16,327	894	72	763	834	5,592	4,326	729	495	913	1,709
Claimants disqualified	1960	29,833	829	118	1,120	1,078	10,368	9,739	1,201	865	1,576	2,939
	1959	26,735	1,011	66	850	736	8,880	9,425	1,223	663	1,303	2,578
Not unemployed	1960	1,381	26	18	52	31	663	267	64	102	74	84
	1959	1,098	26	1	24	36	507	252	48	65	68	71
Not capable of and not available for work	1960	8,881	219	25	260	320	2,787	3,368	368	267	480	787
	1959	7,493	122	23	232	206	2,223	2,927	460	211	432	657
Loss of work due to a labour dispute	1960	124	-	-	18	-	24	58	17	4	2	1
	1959	2,801	375	-	3	-	671	1,478	-	-	5	269
Refused offer of work and neglected opportunity to work	1960	2,001	19	-	98	65	821	647	87	75	80	109
	1959	2,063	4	2	82	63	766	744	104	58	77	163
Discharged for misconduct	1960	1,404	18	5	57	35	463	585	41	16	66	118
	1959	1,269	16	2	58	30	474	470	39	20	55	105
Voluntarily left employment without just cause	1960	8,523	253	33	285	291	2,943	2,607	442	222	592	855
	1959	6,327	163	22	184	223	2,115	1,931	359	173	466	691
Other reasons	1960	7,519	294	37	350	336	2,667	2,207	182	179	282	985
	1959	5,684	305	16	267	178	2,124	1,623	213	136	200	622

\* Previously failed on initial claim but subsequently established on revised claim during February

1960	10,623	648	60	486	741	3,939	3,020	214	191	378	946
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Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - February - 1959	
	(in thousands)	
Canada -	677.3	673.4
Newfoundland	34.2	29.9
Prince Edward Island	7.4	6.6
Nova Scotia	37.4	35.9
New Brunswick	34.3	35.1
Quebec	215.6	219.8
Ontario	194.1	189.1
Manitoba	29.8	30.7
Saskatchewan	24.1	23.0
Alberta	31.8	33.6
British Columbia	68.6	69.7

Table 7. - Benefit Payments, by Province.

Prov.	1960 - February - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada-	2,844,711	62,585,967	2,693,527	58,076,106
Nfld.	143,731	3,137,483	119,596	2,572,628
P.E.I.	31,001	633,561	26,405	513,760
N.S.	157,228	3,220,974	143,684	2,928,734
N.B.	144,050	3,017,838	140,542	2,873,314
Que.	905,446	20,202,341	879,227	19,265,633
Ont.	815,113	17,619,146	756,282	16,259,641
Man.	125,321	2,721,726	122,863	2,474,750
Sask.	101,239	2,268,396	91,876	1,974,639
Alta.	133,627	3,078,503	134,446	2,904,565
B.C.	287,955	6,685,999	278,606	6,308,442

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings
<u>F e b r u a r y - 1 9 6 0</u>			
Canada -	2,709,261	135,450	87,678
Nfld.	138,287	5,444	3,850
P.E.I.	30,284	717	547
N.S.	146,629	10,599	8,326
N.B.	136,719	7,331	4,947
Que.	865,615	39,831	22,280
Ont.	776,688	38,425	24,923
Man.	119,757	5,564	3,955
Sask.	97,035	4,204	2,783
Alta.	125,981	7,646	4,968
B.C.	272,266	15,689	11,099

<u>February - 1959</u>			
Canada -	2,552,614	140,913	89,116
Nfld.	114,647	4,949	3,515
P.E.I.	25,591	814	693
N.S.	134,034	9,650	7,455
N.B.	133,784	6,758	4,591
Que.	841,018	38,209	23,899
Ont.	717,765	38,517	26,261
Man.	112,403	10,460	4,390
Sask.	86,630	5,246	2,745
Alta.	122,842	11,604	4,870
B.C.	263,900	14,706	10,697



### Seasonal benefit, 1959-60 period

The provisions governing the operation of the seasonal benefit terms are unchanged from last year. Effective November 22, 1959, to May 21, 1960, claims failing the regular statutory requirements are considered for seasonal benefit. Benefit is payable under these provisions for unemployment occurring with the week of December 6\*. Only one seasonal benefit period may be established by a claimant during the afore-mentioned interval. As a result, claimants exhausting their right to seasonal benefit and wishing to re-qualify must fulfil the conditions required for regular benefit.

In testing for seasonal benefit, claims are considered first under the terms of class A. To qualify under this class, a minimum of 15 contribution weeks is required since the preceding March 31. It follows, then, that entitlement under class A can be established only during the period November 29 to March 31. The method of calculating entitlement under class A is similar to that used in calculating entitlement under the regular provisions, i.e., total entitlement is a product of the "duration factor" and the "weekly rate". In the case of seasonal benefit, however, the

formula for the duration factor provides five benefit weeks for every six contribution weeks since March 31 whereas in the case of regular benefit it is one benefit week for two contribution weeks during the 104 weeks preceding the claim. The duration factor may not be greater than the number of possible weeks remaining in the seasonal benefit period.

Cases failing under class A are examined further to determine if a regular benefit period terminated in the interval since the closing date of the preceding seasonal benefit period. Where this has happened, a seasonal benefit period class B is automatically established. In this case, the duration factor will be that shown for the regular benefit period or the number of possible weeks to the closing date of the seasonal benefit period, whichever is the lesser. The weekly rate will be that of the preceding regular benefit period, subject to adjustment for a change in dependency status.

Claimants for seasonal benefit must comply with all the provisions of the Act and Regulations excepting as mentioned above.

### Fishing claimants

Identification of a fisherman is made by regional contribution offices at the time of computation of initial claim. A claimant with five or more fishing contribution weeks in the 52 weeks preceding his initial claim is regarded as a fisherman. However, in cases where one or more of the contributions required to allow a claimant to qualify for either regular or seasonal benefit are fishing contributions, the claimant's documents are identified by the letter "F". As a result of this procedure, fishing seasonal benefit

claimants (included in table 3a and shown separately in Table 3b) fall into either of the following categories:

- 1) one or more of the contribution weeks required to enable qualification under class A was a fishing contribution.
- 2) the last regular benefit period by virtue of which claimant now qualified for seasonal benefit class B was also designated "F".

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\* Only those claimants eligible to have their waiting period waived may be paid seasonal benefit for the week commencing November 29.

Table 3a. - Seasonal Benefit Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Sex and Province.

Prov.	1 9 6 0 - F e b r u a r y - 1 9 5 9					
	Total	Male	Female	Total	Male	Female
Canada -	217,079	171,593	45,486	242,706	194,234	48,472
Nfld.	19,506	18,970	536	17,795	17,244	551
P.E.I.	4,456	3,870	586	4,316	3,700	616
N.S.	16,620	14,638	1,982	17,188	15,177	2,011
N.B.	17,570	14,852	2,718	19,645	16,647	2,998
Que.	64,089	51,330	12,759	77,221	63,133	14,088
Ont.	52,553	35,624	16,929	59,095	41,553	17,542
Man.	7,426	5,863	1,563	8,024	6,198	1,826
Sask.	6,553	5,226	1,327	6,028	4,815	1,213
Alta.	7,417	5,710	1,707	8,398	6,739	1,659
B.C.	20,889	15,510	5,379	24,996	19,028	5,968

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1 9 6 0 - F e b r u a r y - 1 9 5 9					
	Total	Male	Female	Total	Male	Female
Canada -	29,225	29,098	127	27,680	27,523	157
Nfld.	10,359	10,357	2	9,263	9,263	-
P.E.I.	2,084	2,035	49	2,171	2,084	87
N.S.	5,785	5,782	3	5,554	5,546	8
N.B.	4,355	4,311	44	4,370	4,343	27
Que.	1,591	1,586	5	1,517	1,510	7
Ont.	568	563	5	720	714	6
Man.	339	339	-	303	303	-
Sask.	1	1	-	1	1	-
Alta.	23	23	-	7	7	-
B.C.	4,120	4,101	19	3,774	3,752	22

Table i. - Estimates of Insured Population, Number of Initial and Renewal Claims Filed, Count of Claimants at month-end, by month, 1959.

Month	Estimate of Insured Population at month-end	Initial and Renewal Claims filed			Count of Claimants at month-end		
		Total	Initial	Renewal	Total	Male	Female
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
	(Thousands)						
January	4,257	318	239	79	785	624	161
February	4,248	221	161	59	796	634	162
March	4,239	230	164	66	767	610	157
April	4,134	207	144	63	611	465	146
May	3,919	134	87	47	279	190	89
June	3,989	107	64	43	221	137	83
July	3,996	122	72	51	226	141	85
August	4,009	102	62	41	210	133	77
September	4,028	115	70	45	202	125	77
October	4,049	151	96	55	251	164	86
November	4,151	279	194	85	418	308	109
December	4,319	442	339	103	686	536	150
Calendar Year	4,112*	2,428	1,691	737	454*	339*	115*

\* Average of month-end data.

Table ii. - Disposition of Initial and Renewal Claims, by month, 1959.

Month	C l a i m s   A d j u d i c a t e d						Benefit Period Not Established		
	Initial			Renewal					
	Total	Entitled	Not <sup>(3)</sup> Entitled	Total	Entitled	Not Entitled	As Reported Each Month	Net <sup>(1)</sup> (cumulative)	Failure Rate <sup>(2)</sup>
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
	(Thousands)								
January	298	251	48	86	83	4	34	19	6.4
February	170	143	27	61	57	4	16	27	5.8
March	161	139	21	64	61	3	12	33	5.2
April	164	137	26	66	62	4	16	44	5.5
May	95	72	24	50	47	3	15	57	6.4
June	66	40	25	42	39	3	17	70	7.3
July	69	44	25	50	46	4	16	84	8.2
August	65	43	22	42	38	4	14	95	8.7
September	68	43	25	44	40	4	16	109	9.4
October	86	51	34	52	48	4	26	131	10.5
November	143	98	45	78	74	4	36	162	11.7
December	302	247	56	99	95	4	42	192	11.4
Calendar Year	1,687	1,308	379	735	691	44	262		11.4

(1) The net figure of "benefit periods not established" is calculated by deducting cases recomputed because additional contributions were located, thus enabling the claimant to fulfil the statutory requirements.

(2) Based on columns 1 and 8.

(3) No adjustment made for cases referred to in footnote (1).



Table iii. - Payment data, by month, 1959.

Month	Average Weekly Estimate of Beneficiaries	Weeks (1) Compensated	Complete Weeks	Amount of Benefit	Average(2) Weekly Rate
	(1)	(2)	(3)	(4)	(5)
	'000	'000	'000	\$'000	\$
January	653	2,743	2,565	58,652	21.38
February	673	2,694	2,553	58,076	21.56
March	763	3,053	2,900	65,868	21.58
April	640	2,817	2,649	59,965	21.29
May	486	1,943	1,810	40,446	20.81
June	197	867	793	18,157	20.95
July	165	725	666	14,531	20.04
August	155	650	598	13,123	20.19
September	155	651	598	13,371	20.54
October	160	671	619	13,766	20.51
November	210	838	750	17,479	20.85
December	362	1,518	1,409	32,661	21.51
Calendar Year	385 <sup>(3)</sup>	19,170	17,910	406,097	21.18

(1) Includes partial weeks.

(2) Based on columns 2 and 4.

(3) Monthly average.

## APPENDIX

## Glossary of Terms

**Insured population:** For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

**Employed population:** The number of persons estimated as currently contributing under the scheme.

**Claimant population:** The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

**Initial claim:** An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

**Benefit period:** A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

**Renewal claim:** An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

**Initial and renewal claims filed:** The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

**Revised claims:** Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

**Unemployment register:** A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

**Live file:** The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the



waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

**Claimants having an unemployment register in the "live file":** A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

**Duration on the register:** The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

**Entitled to benefit:** For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

**Not entitled to benefit:** Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

**Benefit period not established:** The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

**Failure rate:** The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

**Disqualification:** A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

**Weeks compensated:** Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

**Amount of benefit:** The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

**Complete week:** A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

**Partial week:** A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

**Excess earnings:** Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$13.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$15.00 his benefit will be reduced to \$28.00.

**Beneficiaries:** Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.



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**Seasonal benefit:** Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

**Fishermen:** For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

**Fishing contribution week:** Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

### Comment on the Terms

#### Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries, i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary during the month may not be included in the count of claimants at the month end because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.