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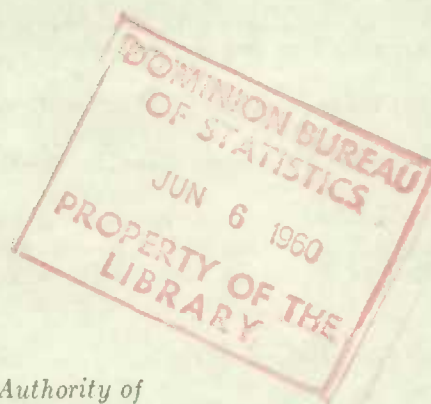
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STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
MARCH 1960

(Compiled from material supplied by the Unemployment Insurance Commission)



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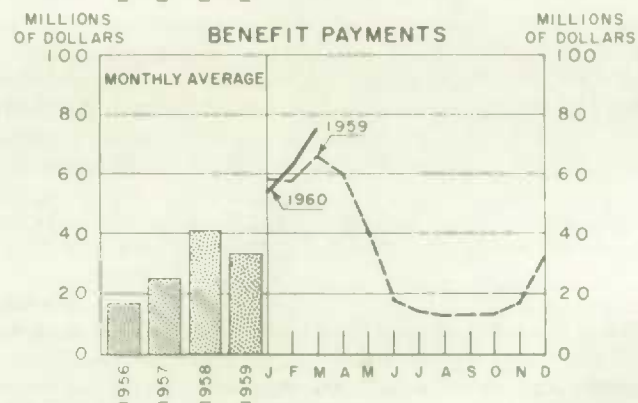
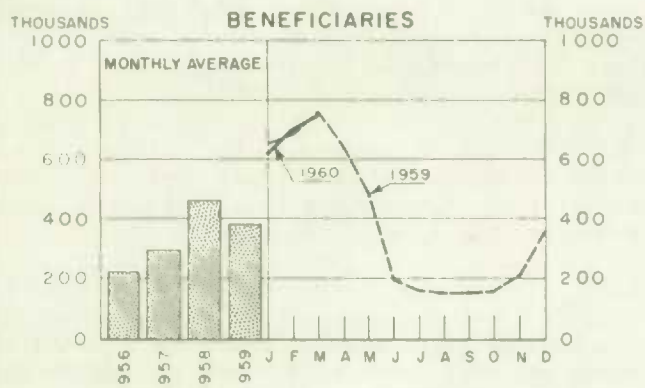
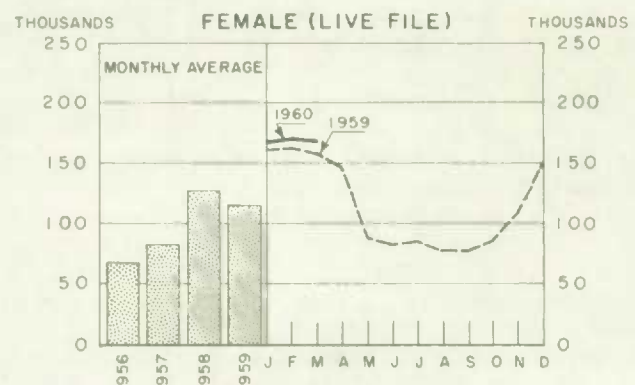
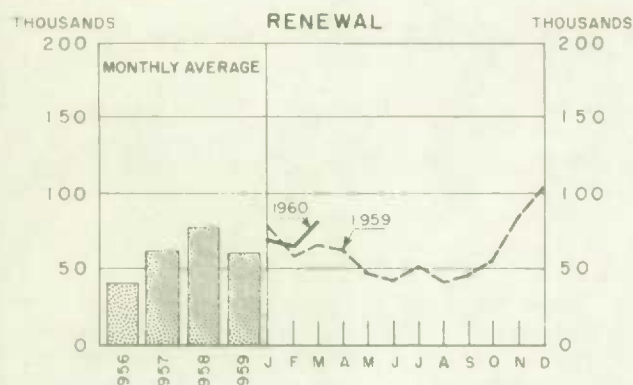
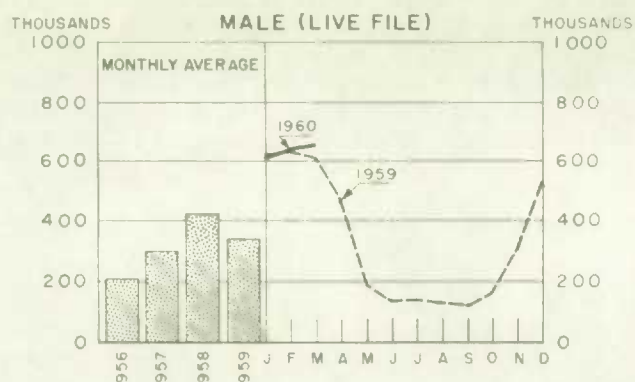
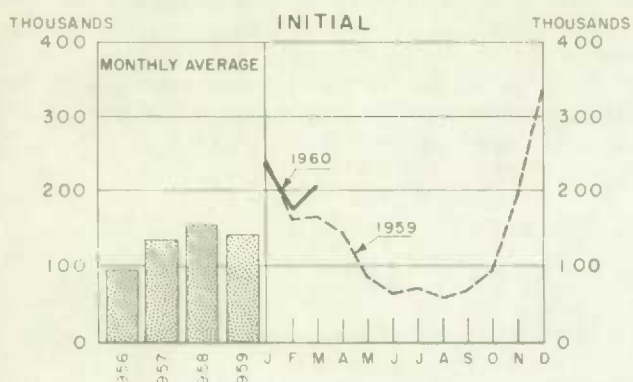
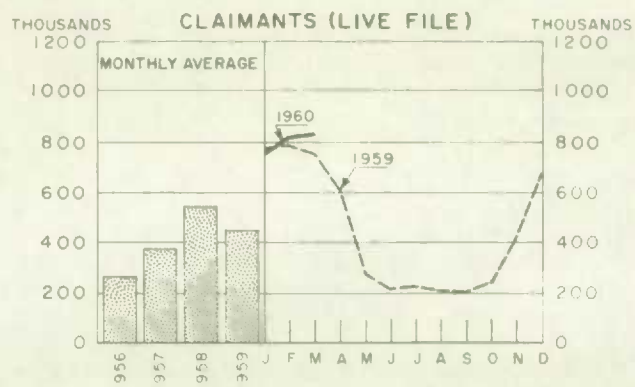
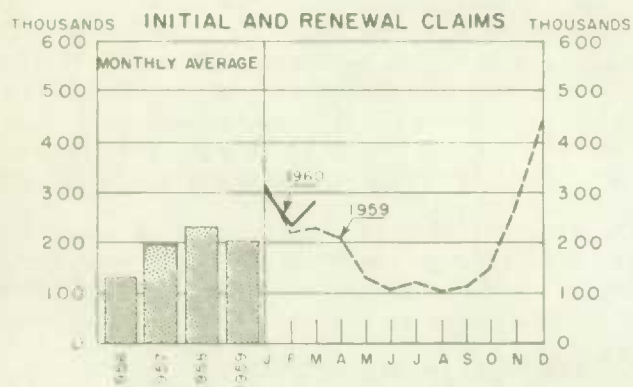
Vol. 19—No. 3

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As of August 1959, separate editions in French and English replace the former bilingual issue.

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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit totalled 823,000 on March 31, slightly above the February 29 total of 814,200 and 7 per cent higher than the 766,900 claimants recorded in March 1959. Seasonal benefit claimants included in these totals were: 248,500 on March 31, 217,100 on February 29 and 258,300 one year ago. Thus, while claimants for regular benefit showed a decline from February to March this year, they were 13 per cent higher than the March 1959 level.

While the number of persons on fishing benefit, at 23,900 on March 31, was virtually unchanged from last year, it declined substantially from the 29,200 persons thus classified at the end of February. This reflects exhaustion of benefit rights. The month-end count of fishing benefit claimants usually declines

between February and March, because, not being eligible for benefit at any other time than December to mid-May, there is no transfer from regular benefit as is the case for non-fishing seasonal benefit claimants. While this latter group loses some of its numbers due to exhaustion after February, this is offset by claimants who terminate their regular benefit and who thus are allowed extended benefit under the seasonal benefit provisions. As a result, the end-of-March count of non-fishing seasonal benefit claimants is generally the peak for the year.

The month-to-month increase in seasonal benefit claimants and the decline in the number on regular benefit brought about an increase in the percentage of seasonal claimants at the end of March. Pertinent changes in the composition of the claimant group as of March 31 are indicated as follows:

Month-end count of claimants

	March 1960			February 1960			March 1959		
	Total	Local	Postal	Total	Local	Postal	Total	Local	Postal
Per cent male	80	74	87	79	74	87	80	75	86
Per cent seasonal benefit	30	25	37	27	22	34	34	30	39
Per cent distribution by duration on claim									
4 weeks or less	25	27	22	27	28	25	Not available		
5 - 12 weeks	31	30	33	49	45	55			
13 weeks or more	44	43	45	24	27	20			
Estimated average weeks duration on continuous claim	12	12	12	10	10	9			

The group of persons on claim 13 weeks or more increased markedly during March, the March 31 total in this class accounting for 44 per cent of the total as against 24 in February. The number on claim 4 weeks or less as of March 31 was only slightly under the February total, but those on claim 5 to 12 weeks declined by more than a third. This pattern is typical for this season of the year, due to the heavy volume of claims filed in December.

Initial and renewal claims: receipt and disposal

Initial and renewal claims filed during March numbered 283,500, an increase of almost 20 per cent over February and close to 25 per cent higher than last March. This is the heaviest volume of initial and renewal claims ever filed in March. Seasonal declines in forestry were accompanied by a retarding of construction work because of cold weather and,

in many parts of Canada, by heavy snow. Part of the month-to-month increase in initial claims is attributable to claims received from persons exhausting their regular benefit and wishing to be considered under the seasonal benefit provisions. Such cases do not constitute new separations from employment during the current month.

The failure rate on initial claims processed during March, at 7.3 per cent, was identical with last March but slightly below February when it was 9.8 per cent.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 733 thousand for March, an increase of 8 per cent over February but four per cent below last March, when the estimate was 763,200. Benefit payments, at \$74.8 million, were the highest on record. The

month-to-month increase was 20 per cent, while the increment over last year was 14 per cent. The month-to-month increase in weeks compensated was virtually at the same rate as for payments, but in relation to last March, the percentage increase in weeks compensated was lower (10 per cent). Compared with last year, then, payments in March were relatively higher than the increase in weeks compensated, whereas the average weekly estimate of beneficiaries was lower. The gap between the year-over-year increment in money paid out as against weeks compensated is due partly to the operation of the new benefit rates (\$25-\$27 and \$33-\$36) and partly, also, to the higher proportion of regular claimants for whom the average weekly payment tends to be higher. The relatively lower estimate of beneficiaries this year in contrast to the year-over-year

increase in claimants is explained in part by the fact that the claimant figure reflects the large volume of claims received during March. Not all of these claims would have gone into pay during the month.

Claims and benefit payments,
by province

Small month-to-month increases occurred in the month-end count of claimants in Quebec, Ontario and Manitoba. The increment in Alberta was 9 per cent, while the other provinces showed a decline. In relation to last year, however, sizeable increases occurred in the Prairie provinces (18 per cent), while for the other provinces the percentage increases were under 10 per cent. Newfoundland claimants were 12 per cent above last March.

Percentage change in month-end count of claimants

March 31, 1960

	From Feb. 29/60			From March 31/59			From Feb. 27/59 to March 31/59		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	+ 1	+ 2	- 1	+ 7	+ 8	+ 6	- 4	- 4	- 3
Nfld.	- 8	- 8	- 8	+ 12	+ 12	- 3	- 11	- 12	- 2
P.E.I.	- 13	- 12	- 20	+ 5	+ 8	- 8	- 11	- 10	- 17
N.S.	-	+ 1	- 5	- 3	- 3	- 1	- 4	- 4	- 4
N.B.	- 1	+ 1	- 13	- 1	- 1	- 5	- 2	- 1	- 9
Que.	+ 3	+ 4	- 1	+ 6	+ 6	+ 8	- 1	- 1	- 2
Ont.	+ 3	+ 3	+ 1	+ 8	+ 8	+ 8	- 2	- 2	-
Man.	+ 2	-	+ 7	+ 20	+ 19	+ 21	- 6	- 6	- 7
Sask.	- 3	- 4	- 2	+ 15	+ 16	+ 12	- 7	- 6	- 7
Alta.	+ 9	+ 12	-	+ 18	+ 19	+ 17	- 6	- 5	- 7
B.C.	- 6	- 6	- 6	+ 7	+ 11	- 5	- 13	- 15	- 6

The March volume of initial and renewal claims was up over February by 25 per cent or more in New Brunswick, Alberta and British Columbia. In Prince Edward Island and Nova Scotia the March claim load was between 20 and 25 per cent above February, while for Quebec and Ontario the increase was between 15 and 20

per cent. Claims in Manitoba and Saskatchewan were higher by between 10 and 15 per cent while Newfoundland claims in March were only three per cent above February. Nova Scotia was the only province for which the March claim volume represented a decline over the year previous.

Percentage change in claims filed

	February to March 1960			March 1959 to March 1960			February to March 1959		
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	+ 18	+ 16	+ 25	+ 23	+ 23	+ 23	+ 4	+ 2	+ 11
Nfld.	+ 3	+ 6	- 13	+ 23	+ 25	+ 13	- 28	- 4	- 69
P.E.I.	+ 22	+ 27	- 2	+ 25	+ 24	+ 37	+ 23	+ 32	- 18
N.S.	+ 24	+ 23	+ 29	- 17	+ 25	- 60	+ 16	+ 2	+ 35
N.B.	+ 28	+ 24	+ 45	+ 16	+ 13	+ 26	+ 20	+ 19	+ 26
Que.	+ 18	+ 18	+ 17	+ 25	+ 26	+ 21	+ 6	+ 3	+ 16
Ont.	+ 16	+ 12	+ 24	+ 26	+ 18	+ 45	+ 5	+ 1	+ 15
Man.	+ 11	+ 9	+ 16	+ 28	+ 28	+ 31	+ 1	-	+ 5
Sask.	+ 13	+ 15	+ 6	+ 30	+ 32	+ 26	+ 3	+ 1	+ 14
Alta.	+ 27	+ 24	+ 35	+ 31	+ 42	+ 8	+ 12	+ 1	+ 46
B.C.	+ 25	+ 12	+ 56	+ 30	+ 22	+ 46	- 10	- 9	- 11

.. Figures not available.

- Nil.

Summary table

Activity	Mar. 1960	Feb. 1960	Mar. 1959	% Change from		Cumulative data			
				Feb. 1960	Mar. 1959	Calendar year		12 months ending March	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,349	4,239	4,248*	..	4,117*
Initial and renewal claims filed	284	240	230	+ 18	+ 23	830	769	2,490	2,684
Claimants "live file" (month-end)	823	814	767	+ 1	+ 7	807*	783*	460*	534*
S.B. incl. in above	249	217	258	+ 15	- 4				
Fish. claimants included in S.B.	24	29	23	- 18	+ 2				
Beneficiaries (weekly average)	733	677	763	+ 8	- 4	677*	697*	380*	452*
Weeks compensated	3,372	2,845	3,053	+ 19	+ 10	8,697	8,489	19,377	22,513
Benefit paid	\$ 74,845	62,586	65,868	+ 20	+ 14	191,775	182,596	415,276	479,048
Average weekly benefit	\$ 22.20	22.00	21.58	+ 1	+ 3	22.05	21.51	21.43	21.28

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - February	4,348,700	3,534,500	814,200
January	4,317,000	3,534,500	782,500
1959 - December	4,319,000	3,633,300	685,700
November	4,151,000	3,733,500	417,500
October	4,049,000	3,798,400	250,600
September	4,028,000	3,826,400	201,600
August	4,009,000	3,799,000	210,000
July	3,996,000	3,770,100	225,900
June	3,989,000	3,768,500	220,500
May	3,919,000	3,639,600	279,400
April	4,134,000	3,523,200	610,800
March	4,239,000	3,472,100	766,900

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1960 - March - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	283,545	202,589	80,956	230,095	164,049	66,046
Nfld.	6,633	5,655	978	5,376	4,509	867
P.E.I.	1,331	1,161	170	1,062	938	124
N.S.	11,569	8,855	2,714	13,911	7,069	6,842
N.B.	12,844	9,946	2,898	11,102	8,804	2,298
Que.	94,288	70,585	23,703	75,643	55,976	19,667
Ont.	94,534	62,440	32,094	75,030	52,819	22,211
Man.	11,123	8,579	2,544	8,657	6,707	1,950
Sask.	7,570	6,138	1,432	5,804	4,666	1,138
Alta.	16,836	12,311	4,525	12,833	8,644	4,189
B.C.	26,817	16,919	9,898	20,677	13,917	6,760

(1) In addition, revised claims received numbered 46,203.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total claimants	Duration on the Register (weeks)							Percent- age Postal	March 31, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	March 31, 1960									
CANADA -	823,005	141,666	66,246	113,950	142,497	160,420	97,570	100,656	40.6	766,862
MALE	655,913	114,984	53,554	91,475	114,842	137,024	79,264	64,770	44.5	609,798
FEMALE	167,092	26,682	12,692	22,475	27,655	23,396	18,306	35,886	25.2	157,064
Nfld.	35,484	2,801	1,803	3,976	7,082	12,723	3,970	3,129	81.5	31,818
Male	33,744	2,641	1,699	3,755	6,720	12,454	3,778	2,697	83.2	30,028
Female	1,740	160	104	221	362	269	192	432	49.9	1,790
P.E.I.	7,229	319	238	521	1,270	2,733	1,512	636	78.0	6,869
Male	6,300	268	209	451	1,099	2,503	1,322	448	80.3	5,854
Female	929	51	29	70	171	230	190	188	62.3	1,015
N.S.	43,245	5,610	2,800	4,957	9,606	9,921	5,413	4,938	60.8	44,565
Male	37,611	4,964	2,471	4,167	8,531	9,134	4,751	3,593	63.7	38,874
Female	5,634	646	329	790	1,075	787	662	1,345	41.6	5,691
N.B.	41,203	5,438	2,824	5,691	7,586	9,618	5,812	4,234	71.2	41,777
Male	35,408	4,878	2,546	5,108	6,592	8,579	4,898	2,807	74.1	35,691
Female	5,795	560	278	583	994	1,039	914	1,427	53.3	6,086
Que.	274,492	44,710	23,793	40,858	45,587	54,966	32,281	32,297	43.6	258,793
Male	225,420	36,629	19,915	34,785	38,450	48,030	26,852	20,759	47.6	213,472
Female	49,072	8,081	3,878	6,073	7,137	6,936	5,429	11,538	25.1	45,321
Ont.	244,872	49,074	20,261	32,938	40,380	40,640	27,128	34,451	24.7	226,950
Male	180,018	37,854	15,255	24,045	29,785	32,020	20,452	20,607	26.1	166,695
Female	64,854	11,220	5,006	8,893	10,595	8,620	6,676	13,844	20.7	60,255
Man.	34,651	5,165	2,745	5,521	7,137	6,555	4,014	3,514	36.2	28,974
Male	26,576	3,914	2,071	4,093	5,362	5,346	3,303	2,487	42.3	22,308
Female	8,075	1,251	674	1,428	1,775	1,209	711	1,027	16.3	6,666
Sask.	26,301	3,305	1,715	3,749	5,499	5,975	3,491	2,567	54.7	22,834
Male	21,460	2,698	1,393	2,941	4,439	5,191	3,060	1,738	59.2	18,493
Female	4,841	607	322	808	1,060	784	431	829	34.8	4,341
Alta.	43,636	9,835	4,274	7,288	8,131	6,253	4,324	3,531	34.4	36,846
Male	35,204	8,251	3,521	5,865	6,371	5,332	3,624	2,240	36.8	29,608
Female	8,432	1,584	753	1,423	1,760	921	700	1,291	24.8	7,238
B.C.	71,892	15,409	5,793	8,451	10,219	11,036	9,625	11,359	30.5	67,436
Male	54,172	12,887	4,474	6,265	7,493	8,435	7,224	7,394	32.3	48,775
Female	17,720	2,522	1,319	2,186	2,726	2,601	2,401	3,965	25.0	18,661

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
<u>M a r c h - 1 9 6 0</u>							
Canada -	274,772	167,273	74,981	27,679	4,839	56,979	15,561
Nfld.	6,422	4,485	1,170	714	53	2,430	396
P.E.I.	1,231	999	156	68	8	312	42
N.S.	10,673	7,143	2,483	897	150	2,565	511
N.B.	12,390	8,411	2,690	1,160	129	2,390	520
Que.	91,697	57,485	22,261	10,045	1,906	21,170	4,824
Ont.	93,887	53,784	30,090	8,475	1,538	15,665	4,870
Man.	11,231	7,536	2,447	1,071	177	1,635	428
Sask.	7,454	5,205	1,386	778	85	1,532	312
Alta.	15,221	9,495	3,865	1,647	214	3,894	1,407
B.C.	24,566	12,730	8,433	2,824	579	5,386	2,251

M a r c h - 1 9 5 9

Canada -	225,244	139,448	61,252	21,360	3,184	47,480	12,983
Nfld.	5,504	3,945	879	601	79	1,686	259
P.E.I.	859	694	104	58	3	338	34
N.S.	13,364	5,875	6,606	762	121	2,265	541
N.B.	10,514	7,268	2,115	1,037	94	2,642	546
Que.	71,173	45,267	18,307	6,728	871	17,857	3,759
Ont.	77,315	48,261	20,824	7,044	1,186	12,643	4,483
Man.	8,475	5,625	1,782	935	133	1,665	426
Sask.	5,736	3,926	1,103	658	49	1,422	249
Alta.	12,166	7,161	3,685	1,157	163	2,939	1,107
B.C.	20,138	11,426	5,847	2,380	485	4,023	1,579

* In addition 46,602 revised claims were disposed of. Of these, 4,609 were special requests not granted and 1,741 were appeals by claimants. There were 7,544 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during March 1960 and 1959 with Chief Reasons for Non-entitlement.

∞

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	14,175	421	37	519	815	5,144	4,085	500	374	786	1,494
	1959	11,788	337	36	466	719	3,980	3,731	458	338	557	1,166
Claimants disqualified	1960	32,888	707	97	1,075	979	12,629	10,583	1,238	830	1,667	3,083
	1959	24,202	594	90	784	776	8,130	8,441	1,034	585	1,202	2,566
Not unemployed	1960	1,350	35	8	31	26	696	289	57	85	64	59
	1959	1,000	51	3	17	38	507	195	31	51	33	74
Not capable of and not available for work	1960	9,555	164	23	304	318	2,913	3,812	405	282	505	829
	1959	7,613	95	24	225	200	2,356	3,149	345	187	365	667
Loss of work due to a labour dispute	1960	1,977	-	-	1	-	1,867	94	14	-	-	1
	1959	374	75	-	2	-	9	95	3	-	3	187
Refused offer of work and neglected opportunity to work	1960	2,244	15	3	123	73	776	820	120	84	122	108
	1959	2,107	8	2	81	100	711	745	145	68	89	158
Discharged for misconduct	1960	1,441	23	2	62	25	512	587	35	19	55	121
	1959	1,174	11	5	39	22	431	472	22	15	53	104
Voluntarily left employment without just cause	1960	8,552	203	20	244	256	2,791	2,754	417	209	657	1,001
	1959	6,287	108	12	187	204	1,968	2,062	306	180	441	819
Other reasons	1960	7,769	267	41	310	281	3,074	2,227	190	151	264	964
	1959	5,647	246	44	233	212	2,148	1,723	182	84	218	557

* Previously failed on initial claim but subsequently established on revised claim during March

1960	7,874	585	41	324	466	2,877	2,361	153	162	283	622
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Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - March - 1959	
	(in thousands)	
Canada -	733.0	763.2
Newfoundland	35.9	37.0
Prince Edward Island	7.4	8.6
Nova Scotia	37.3	44.4
New Brunswick	36.6	42.0
Quebec	235.6	252.2
Ontario	226.7	225.5
Manitoba	29.5	28.8
Saskatchewan	23.9	24.1
Alberta	34.4	31.6
British Columbia	65.7	69.0

Table 7. - Benefit Payments, by Province.

Prov.	1960 - March - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	3,371,925	74,844,833	3,052,734	65,868,439
Nfld.	165,082	3,611,179	148,078	3,111,152
P.E.I.	33,968	694,806	34,310	641,738
N.S.	171,540	3,623,359	177,711	3,625,098
N.B.	168,409	3,537,113	168,044	3,438,641
Que.	1,083,903	24,331,050	1,008,907	22,148,465
Ont.	1,042,602	23,082,308	902,174	19,174,934
Man.	135,550	2,983,361	115,202	2,523,274
Sask.	110,118	2,522,069	96,247	2,165,540
Alta.	158,388	3,575,683	126,200	2,925,428
B.C.	302,365	6,883,905	275,861	6,114,169

Table 8. - Number of Weeks of Benefit, by Province

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earning
<u>March - 1960</u>			
Canada -	3,207,742	164,183	110,482
Nfld.	158,714	6,368	4,613
P.E.I.	32,997	971	722
N.S.	159,489	12,051	9,997
N.B.	160,062	8,347	5,748
Que.	1,038,358	45,545	26,601
Ont.	990,227	52,375	36,191
Man.	128,844	6,706	4,675
Sask.	105,435	4,683	3,111
Alta.	149,400	8,988	5,659
B.C.	284,216	18,149	13,165
<u>March - 1959</u>			
Canada -	2,900,420	152,314	100,450
Nfld.	142,772	5,306	3,705
P.E.I.	33,248	1,062	860
N.S.	166,123	11,588	9,205
N.B.	159,733	8,311	5,641
Que.	967,814	41,093	25,523
Ont.	856,757	45,417	31,266
Man.	106,876	8,326	4,401
Sask.	90,738	5,509	3,280
Alta.	114,648	11,552	6,263
B.C.	261,711	14,150	10,306

Seasonal benefit, 1959-60 period

The provisions governing the operation of the seasonal benefit terms are unchanged from last year. Effective November 22, 1959, to May 21, 1960, claims failing the regular statutory requirements are considered for seasonal benefit. Benefit is payable under these provisions for unemployment occurring with the week of December 6*. Only one seasonal benefit period may be established by a claimant during the afore-mentioned interval. As a result, claimants exhausting their right to seasonal benefit and wishing to re-qualify must fulfil the conditions required for regular benefit.

In testing for seasonal benefit, claims are considered first under the terms of class A. To qualify under this class, a minimum of 15 contribution weeks is required since the preceding March 31. It follows, then, that entitlement under class A can be established only during the period November 29 to March 31. The method of calculating entitlement under class A is similar to that used in calculating entitlement under the regular provisions, i.e., total entitlement is a product of the "duration factor" and the "weekly rate". In the case of seasonal benefit, however, the

formula for the duration factor provides five benefit weeks for every six contribution weeks since March 31 whereas in the case of regular benefit it is one benefit week for two contribution weeks during the 104 weeks preceding the claim. The duration factor may not be greater than the number of possible weeks remaining in the seasonal benefit period.

Cases failing under class A are examined further to determine if a regular benefit period terminated in the interval since the closing date of the preceding seasonal benefit period. Where this has happened, a seasonal benefit period class B is automatically established. In this case, the duration factor will be that shown for the regular benefit period or the number of possible weeks to the closing date of the seasonal benefit period, whichever is the lesser. The weekly rate will be that of the preceding regular benefit period, subject to adjustment for a change in dependency status.

Claimants for seasonal benefit must comply with all the provisions of the Act and Regulations excepting as mentioned above.

Fishing claimants

Identification of a fisherman is made by regional contribution offices at the time of computation of initial claim. A claimant with five or more fishing contribution weeks in the 52 weeks preceding his initial claim is regarded as a fisherman. However, in cases where one or more of the contributions required to allow a claimant to qualify for either regular or seasonal benefit are fishing contributions, the claimant's documents are identified by the letter "F". As a result of this procedure, fishing seasonal benefit

claimants (included in table 3a and shown separately in Table 3b) fall into either of the following categories:

- 1) one or more of the contribution weeks required to enable qualification under class A was a fishing contribution.
- 2) the last regular benefit period by virtue of which claimant now qualified for seasonal benefit class B was also designated "F".

* Only those claimants eligible to have their waiting period waived may be paid seasonal benefit for the week commencing November 29.

Table 3a. - Seasonal Benefit Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Sex and Province.

Prov.	1960 - March - 1959					
	Total	Male	Female	Total	Male	Female
Canada -	248,541	199,898	48,643	258,292	206,573	51,719
Nfld.	18,237	17,708	529	16,461	15,850	611
P.E.I.	4,064	3,598	466	3,886	3,369	517
N.S.	17,186	15,187	1,999	17,395	15,288	2,107
N.B.	18,709	16,132	2,577	20,245	17,285	2,960
Que.	81,463	67,212	14,251	86,642	71,588	15,054
Ont.	60,779	42,713	18,066	63,392	44,329	19,063
Man.	9,978	7,982	1,996	9,767	7,779	1,988
Sask.	7,824	6,414	1,410	7,019	5,686	1,333
Alta.	9,364	7,372	1,992	8,796	7,111	1,685
B.C.	20,937	15,580	5,357	24,689	18,288	6,401

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

Prov.	1960 - March - 1959					
	Total	Male	Female	Total	Male	Female
Canada -	23,908	23,845	63	23,326	23,247	79
Nfld.	8,473	8,471	2	7,618	7,618	-
P.E.I.	1,565	1,537	28	1,640	1,599	41
N.S.	5,285	5,284	1	5,032	5,029	3
N.B.	3,288	3,275	13	3,490	3,477	13
Que.	1,376	1,374	2	1,298	1,293	5
Ont.	533	529	4	501	495	6
Man.	526	525	1	457	457	-
Sask.	2	2	-	2	2	-
Alta.	23	23	-	9	9	-
B.C.	2,837	2,825	12	3,279	3,268	11

Table 1. - Number of initial and renewal claims filed in local offices in each province, by month 1959.

Prov.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Total 1959
'000													
<u>Initial and renewal claims</u>													
Canada -	318	221	230	207	134	107	122	102	115	151	279	442	2,428
Nfld.	13	8	5	7	4	3	2	2	3	3	9	20	80
P.E.I.	2	1	1	1	-	-	-	-	-	-	2	5	14
N.S.	18	12	14	10	11	11	4	4	5	6	10	22	127
N.B.	13	9	11	11	5	3	3	3	4	5	11	21	100
Que.	96	71	76	67	41	32	36	28	33	45	77	145	747
Ont.	100	72	75	63	45	38	52	44	44	52	97	137	818
Man.	14	9	9	8	4	3	3	2	3	6	12	16	89
Sask.	10	6	6	5	2	2	2	1	2	5	9	13	63
Alta.	17	11	13	12	6	4	5	4	5	8	16	19	122
B.C.	35	23	21	22	14	11	15	13	16	20	35	44	270

Initial claims

Canada -	239	161	164	144	87	64	72	62	70	96	194	339	1,691
Nfld.	9	5	5	5	4	1	1	1	1	2	8	19	60
P.E.I.	2	1	1	1	-	-	-	-	-	-	2	4	12
N.S.	13	7	7	7	4	4	2	2	3	4	8	18	79
N.B.	11	7	9	8	4	2	2	2	2	4	8	18	78
Que.	75	54	56	49	29	20	22	17	21	28	54	111	536
Ont.	73	52	53	42	28	23	29	27	26	32	62	99	546
Man.	11	7	7	6	3	2	2	2	2	4	9	13	66
Sask.	8	5	5	4	2	1	1	1	1	3	7	11	49
Alta.	13	9	9	9	4	3	3	2	3	5	11	14	85
B.C.	25	15	14	13	9	7	10	8	10	13	24	33	181

Renewal claims

Canada -	79	59	66	63	47	43	51	41	45	55	85	103	737
Nfld.	4	3	1	2	1	1	1	2	2	1	1	2	20
P.E.I.	-	-	-	-	-	-	-	-	-	-	-	-	2
N.S.	5	5	7	4	7	6	2	2	2	2	3	4	47
N.B.	2	2	2	3	1	1	1	1	1	2	3	3	23
Que.	21	17	20	18	12	12	15	11	13	17	22	34	211
Ont.	27	19	22	21	17	15	23	17	18	19	34	38	272
Man.	3	2	2	2	1	1	1	1	1	2	3	3	23
Sask.	2	1	1	1	1	1	1	-	1	1	2	3	14
Alta.	5	3	4	3	2	1	2	2	2	3	5	5	37
B.C.	10	8	7	9	5	4	6	5	6	8	10	11	88

Table ii. - Claimants having an unemployment register in the "live file" on the last working day of each month, 1959.

Prov.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Monthly Ave.
'000													
<u>Male and female</u>													
Canada -	785	796	767	611	279	221	226	210	202	251	418	686	454
Nfld.	35	36	32	25	9	6	5	4	4	6	12	30	17
P.E.I.	8	8	7	4	1	1	1	1	1	1	3	7	4
N.S.	42	46	45	34	14	12	9	9	10	11	17	34	24
N.B.	41	43	42	35	13	9	8	7	7	9	17	33	22
Que.	252	261	259	213	93	73	70	61	62	78	123	221	147
Ont.	231	230	227	176	91	78	89	85	75	86	143	210	143
Man.	32	31	29	22	10	7	6	5	5	9	16	26	16
Sask.	25	24	23	16	6	4	4	4	4	6	13	21	12
Alta.	38	39	37	29	15	10	10	8	9	12	22	31	22
B.C.	83	77	67	56	28	23	25	25	26	33	52	73	47
<u>Male</u>													
Canada -	624	634	610	465	190	137	141	133	125	164	308	536	339
Nfld.	33	34	30	24	8	5	4	3	3	5	11	28	16
P.E.I.	6	7	6	4	1	-	-	-	-	1	2	6	3
N.S.	37	41	39	28	11	9	7	7	7	8	14	29	20
N.B.	34	36	36	30	10	6	6	5	5	7	13	27	18
Que.	204	215	213	170	66	47	43	38	38	51	88	172	112
Ont.	171	170	167	120	56	43	54	53	44	53	103	153	99
Man.	24	24	22	16	6	4	3	3	3	6	12	21	12
Sask.	20	20	18	12	4	2	2	2	2	4	10	18	9
Alta.	31	31	30	23	11	6	6	5	5	7	16	25	16
B.C.	63	57	49	39	18	14	16	17	17	23	39	56	34
<u>Female</u>													
Canada -	161	162	157	146	89	83	85	77	77	86	109	150	115
Nfld.	2	2	2	2	1	1	1	1	1	1	1	1	1
P.E.I.	1	1	1	1	-	-	-	-	-	-	1	1	1
N.S.	5	6	6	5	3	2	2	2	2	3	3	4	4
N.B.	7	7	6	5	3	2	2	2	2	3	4	6	4
Que.	47	46	45	43	27	26	27	24	23	27	35	49	35
Ont.	60	60	60	56	36	34	35	32	30	33	41	57	44
Man.	8	7	7	6	4	3	3	3	3	3	4	6	5
Sask.	5	5	4	4	2	2	2	2	2	2	3	4	3
Alta.	7	8	7	6	4	3	3	3	4	4	6	6	5
B.C.	20	20	19	17	10	9	8	8	9	10	13	17	13

Table iii. - Benefit payments by province and month, 1959.

Prov.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Total 1959
	\$'000												
Canada	58,652	58,076	65,868	59,965	40,446	18,157	14,531	13,123	13,371	13,766	17,479	32,661	406,097
Nfld.	2,074	2,573	3,111	2,664	1,826	737	368	257	273	298	344	723	15,248
P.E.I.	518	514	642	529	267	47	41	45	41	44	56	175	2,919
N.S.	2,740	2,929	3,625	3,379	2,349	1,062	642	566	572	581	665	1,036	20,146
N.B.	2,793	2,873	3,439	3,450	2,493	732	548	457	437	459	580	1,157	19,418
Que.	19,290	19,266	22,148	20,496	14,236	5,871	4,734	3,937	3,856	4,236	5,163	9,906	133,139
Ont.	17,932	16,260	19,175	17,580	11,441	6,005	5,314	5,089	5,355	5,110	6,452	11,477	127,190
Man.	2,123	2,475	2,523	2,221	1,408	584	433	369	346	390	657	1,433	14,962
Sask.	1,852	1,975	2,166	1,737	960	369	268	230	232	266	439	1,041	11,535
Alta.	2,652	2,905	2,925	2,624	1,761	828	610	515	497	563	819	1,578	18,277
B.C.	6,678	6,308	6,114	5,284	3,706	1,922	1,571	1,657	1,762	1,819	2,304	4,136	43,261

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$13.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$15.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.



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Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries; i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary during the month may not be included in the count of claimants at the month end because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resume of differences between these series but it indicates the main factors involved.