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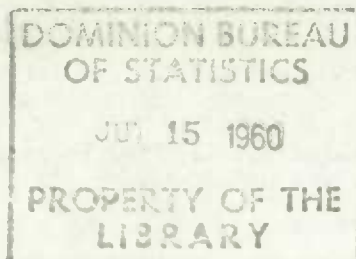


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STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT

MAY 1960

(Compiled from material supplied by the Unemployment Insurance Commission)



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The Honourable Gordon Churchill, Minister of Trade and Commerce

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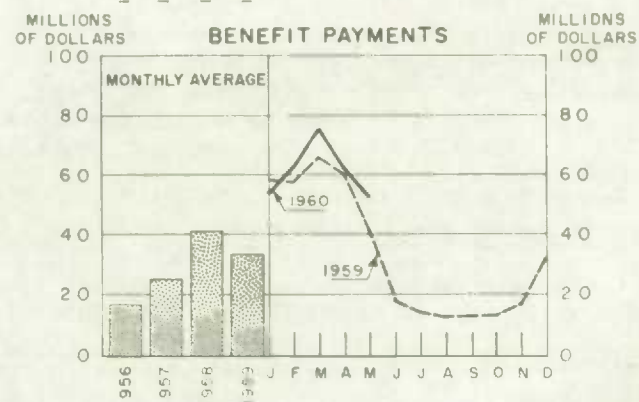
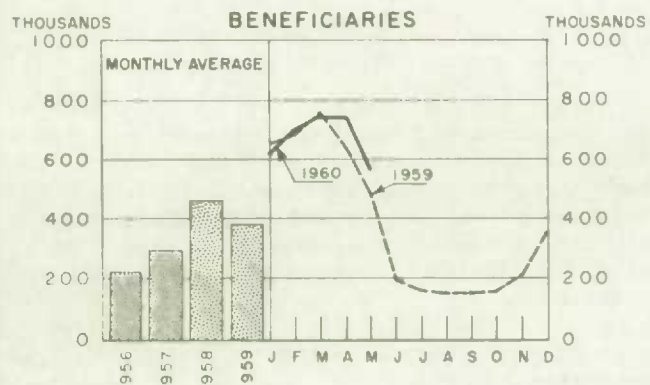
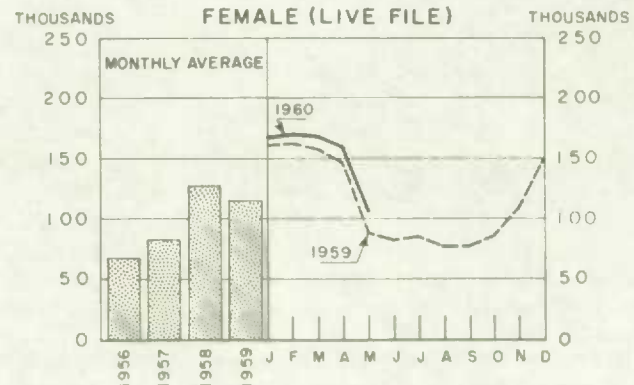
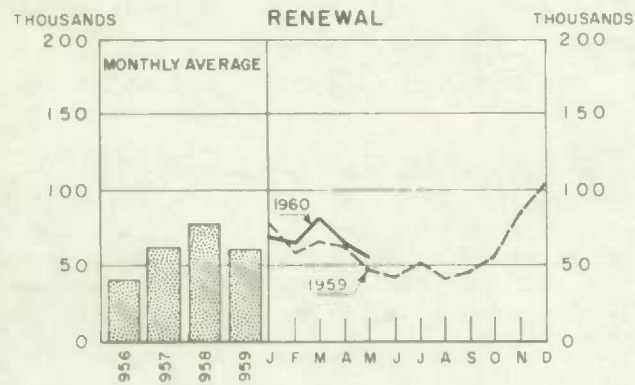
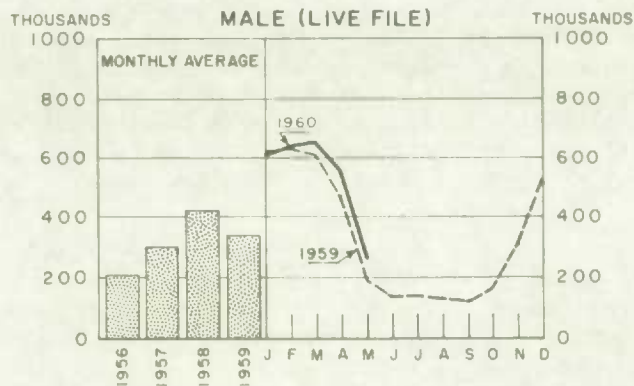
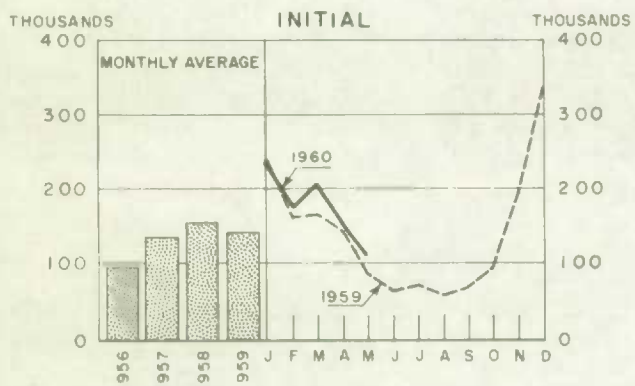
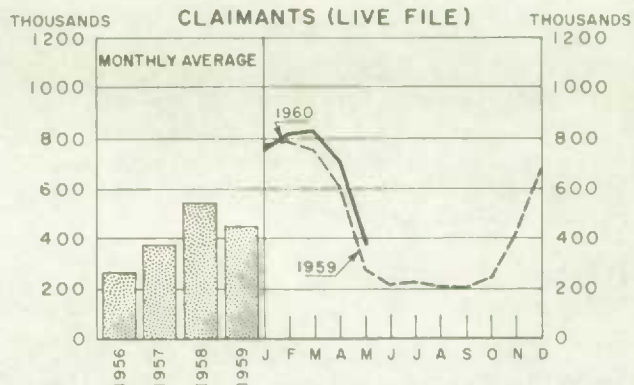
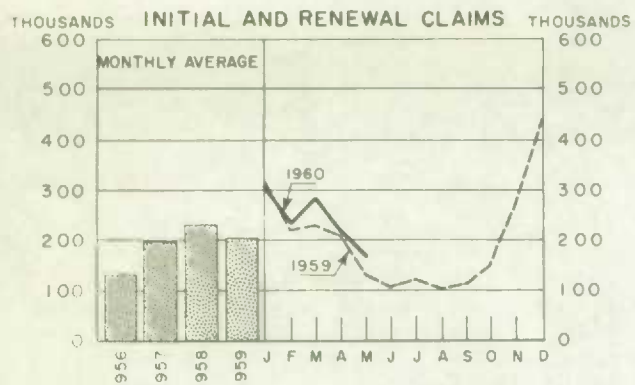
Vol. 19—No. 5

T A B L E O F C O N T E N T S

As of August 1959, separate editions in French and English replace the former bilingual issue.

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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

May, 1960

The period during which seasonal benefit was operative terminated on May 21 this year (May 16 one year ago). Data for May therefore represent only claimants for regular benefit whereas April figures represented both regular and seasonal claimants.

Claimants at month-end:
volume and type

Claimants for regular benefit totalled 364,300 on May 31, in comparison with 279,400 on May 29, 1959. On April 29, 1960, the claimant count was 714,900 comprising 486,300 classed as regular and 228,600 identified as seasonal benefit. The May 31 count of regular claimants was thus 25 per cent lower than at the end of April, but it was 30 per cent higher than at the same date last year. The

April-May decline in regular claimants last year, at 27 per cent, was slightly greater than for this year.

The sharp drop which occurred in the postal content of the claimant group at the end of May when fewer than a third were thus classified (in comparison with two-fifths on April 29) is explained partly by seasonal benefit claimants (1). However, the postal composition of the regular claimant group rises with the large volume of claims from males during the fall and winter seasons and declines sharply with the significant decline in the number and proportion of male claimants in the spring. The following comparisons indicate clearly the relatively larger decline during May in the postal segment of the male claimants:

Percentage decline in regular claimants, April to May, 1960

T o t a l			L o c a l			P o s t a l		
Both sexes	Male	Female	Both sexes	Male	Female	Both sexes	Male	Female
- 25	- 31	- 6	- 20	- 26	- 6	- 33	- 38	- 7

Initial and renewal claims:
receipt and disposal

Claims filed in May, numbering 165,600, were 23 per cent fewer than in April when 214,600 claims were received. Last May the total was 134,400. Of the 110,200 initial claims for May, it is estimated that some 45 per cent represented cases in which the claimant exhausted regular benefit and wished to be considered again for regular benefit or for an extension⁽²⁾ of benefit under seasonal benefit class B. The latter group accounted for more than three-quarters of the cases seeking re-establishment of entitlement.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 560,800 for May, 732,900

for April and 485,800 for May 1959. Benefit payments, at \$52.2 million for May, were 15 per cent lower than for April (\$61.8 million). During May 1959 benefit payments amounted to \$40.4 million. The average weekly payment was \$22.17 for May, \$22.18 for April and \$20.81 for May 1959.

Claims and benefit payments,
by province

The magnitude of the April to May decline in the month-end count of claimants by province is largely caused by variations in the seasonal pick-up in employment. However, the relative proportion of seasonal benefit claimants for the various provinces at April 29 is also significant in explaining the month-to-month change.

(1) On April 29, regular claimants were 37 per cent postal, whereas 50 per cent of seasonal benefit claimants were thus identified.

(2) Class A is not operative after March 31.

Year-to-year comparisons indicate a smaller in the Atlantic provinces other than higher level of claimants for all provinces, Nova Scotia*: the relative increase being considerably

Percentage change in month-end count of claimants

May 1959 to May 1960

	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	+ 30	+ 36	+ 19
Newfoundland	+ 2	+ 1	+ 6
Prince Edward Island	+ 1	- 3	+ 13
Nova Scotia	+ 35	+ 41	+ 12
New Brunswick	+ 11	+ 11	+ 14
Quebec	+ 29	+ 32	+ 23
Ontario	+ 34	+ 44	+ 18
Manitoba	+ 37	+ 46	+ 24
Saskatchewan	+ 30	+ 39	+ 16
Alberta	+ 33	+ 35	+ 27
British Columbia	+ 36	+ 46	+ 17

All provinces shared in the month-to-month decline in claims filed, which was relatively greater for initial than for renewal claims. Some of the decline in initial claims is associated with the termination of the sea-

sonal benefit period during May. Compared with last year, claims filed in Newfoundland and Nova Scotia were down, but all other provinces reflected a substantial increase.

Percentage change in claims filed

	<u>April to May 1960</u>			<u>May 1959 to May 1960</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	- 23	- 26	- 14	+ 23	+ 27	+ 17
Newfoundland	- 38	- 36	- 49	- 19	- 15	- 35
Prince Edward Island	- 55	- 57	- 45	+ 29	+ 31	+ 20
Nova Scotia	- 40	- 55	- 11	- 23	+ 6	- 38
New Brunswick	- 44	- 42	- 50	+ 17	+ 14	+ 27
Quebec	- 25	- 27	- 19	+ 23	+ 22	+ 24
Ontario	- 9	- 13	-	+ 36	+ 41	+ 29
Manitoba	- 35	- 35	- 34	+ 24	+ 26	+ 18
Saskatchewan	- 44	- 48	- 28	+ 31	+ 31	+ 34
Alberta	- 36	- 39	- 25	+ 29	+ 26	+ 38
British Columbia	- 16	- 16	- 17	+ 29	+ 28	+ 30

* Production cutbacks in the coal mines, commenced during April, continued through May.

.. Figures not available.

- Nil.

Summary table

Activity	May 1960	Apr. 1960	May 1959	% Change from		Cumulative data			
				Apr. 1960	May 1959	Calendar year		12 months ending May	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	4,220	4,073	4,190*	..	4,121*
Initial and renewal claims filed	166	215	134	- 23	+ 23	1,211	1,110	2,529	2,643
Claimants "live file" (month-end)	364**	715**	279**	- 49**	+ 30**	700*	648*	476*	502*
Beneficiaries (weekly average)	561	733	486	- 23	+ 15	665*	643*	394*	436*
Weeks compensated	2,355	2,785	1,943	- 15	+ 21	13,837	13,249	19,757	21,738
Benefit paid	\$ 52,206	61,768	40,446	- 15	+ 29	305,749	283,007	428,838	461,127

Average weekly benefit	\$	22.17	22.18.	20.81	-	+ 7	22.10	21.36	21.71	21.21
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* Monthly average.

** May data represent regular benefit only. April comprises 486,300 regular and 228,600 S.B. claimants.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - April	4,219,800	3,504,900	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500
October	4,032,000	3,781,400	250,600
September	4,019,000	3,817,400	201,600
August	3,990,000	3,780,000	210,000
July	3,975,000	3,749,100	225,900
June	3,974,000	3,753,500	220,500
May	4,072,900	3,630,000	442,900(1)

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (2)

Prov.	1960 - May - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	165,635	110,237	55,398	134,389	86,997	47,392
Nfld.	3,610	3,144	466	4,433	3,714	719
P.E.I.	467	367	100	363	280	83
N.S.	8,356	3,981	4,375	10,818	3,747	7,071
N.B.	5,919	4,552	1,367	5,069	3,989	1,080
Que.	50,378	35,200	15,178	41,040	28,823	12,217
Ont.	61,769	39,523	22,246	45,277	28,014	17,263
Man.	5,400	3,939	1,461	4,366	3,125	1,241
Sask.	3,211	2,403	808	2,442	1,841	601
Alta.	8,101	5,518	2,583	6,269	4,395	1,874
B.C.	18,424	11,610	6,814	14,312	9,069	5,243

(1) The number of persons reporting to local offices as claimants during the first two weeks of book renewal. For other months, the claimants are as shown in Table 3.

(2) In addition, revised claims received numbered 40,113.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total claimants	Duration on the Register (weeks)							Percent- age Postal	May 29, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	M a y 31, 1960									
CANADA -	364,323	81,072	35,015	57,387	49,336	38,126	33,407	69,980	32.6	279,431
MALE	258,117	58,322	24,949	42,449	36,976	27,745	23,109	44,567	36.5	190,483
FEMALE	106,206	22,750	10,066	14,938	12,360	10,381	10,298	25,413	23.1	88,948
Nfld.	9,295	1,142	702	1,388	1,361	1,296	1,292	2,114	71.1	9,122
Male	8,229	984	636	1,265	1,237	1,173	1,145	1,789	73.8	8,118
Female	1,066	158	66	123	124	123	147	325	50.6	1,004
P.E.I.	1,046	167	74	136	115	107	129	318	59.1	1,032
Male	732	113	50	104	92	74	89	210	64.6	753
Female	314	54	24	32	23	33	40	108	46.2	279
N.S.	18,626	5,842	2,530	2,265	1,679	1,506	1,570	3,234	33.0	13,782
Male	15,733	5,348	2,336	1,927	1,347	1,148	1,216	2,411	32.2	11,190
Female	2,893	494	194	338	332	358	354	823	37.6	2,592
N.B.	14,167	2,180	1,131	2,858	2,097	1,623	1,247	3,031	59.4	12,715
Male	11,237	1,662	937	2,534	1,809	1,351	929	2,015	62.3	10,150
Female	2,930	518	194	324	288	272	318	1,016	48.4	2,565
Que.	120,681	23,801	10,640	18,760	18,899	14,401	11,029	23,151	36.7	93,431
Male	87,285	16,117	7,194	13,921	15,339	11,533	8,274	14,907	42.0	66,197
Female	33,396	7,684	3,446	4,839	3,560	2,868	2,755	8,244	23.0	27,234
Ont.	122,049	30,802	12,106	18,198	14,855	11,275	10,768	24,045	22.6	91,193
Male	79,996	21,591	8,046	12,125	9,761	7,214	6,826	14,433	24.0	55,516
Female	42,053	9,211	4,060	6,073	5,094	4,061	3,942	9,612	20.0	35,677
Man.	13,180	2,229	1,101	2,210	1,879	1,768	1,527	2,466	26.4	9,586
Male	8,566	1,494	767	1,475	1,214	1,110	913	1,593	32.6	5,861
Female	4,614	735	334	735	665	658	614	873	14.7	3,725
Sask.	7,674	1,231	669	1,197	1,035	944	895	1,703	51.3	5,883
Male	5,206	833	452	852	759	655	586	1,069	58.5	3,756
Female	2,468	398	217	345	276	289	309	634	36.0	2,127
Alta.	19,762	4,199	2,000	3,836	2,861	2,090	1,911	2,865	36.9	14,857
Male	14,660	3,123	1,552	3,144	2,101	1,476	1,353	1,911	40.8	10,826
Female	5,102	1,076	448	692	760	614	558	954	25.4	4,031
B.C.	37,843	9,479	4,062	6,539	4,555	3,116	3,039	7,053	27.4	27,830
Male	26,473	7,057	2,979	5,102	3,317	2,011	1,778	4,229	30.2	18,116
Female	11,370	2,422	1,083	1,437	1,238	1,105	1,261	2,824	20.9	9,714

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
<u>M a y - 1 9 6 0</u>							
Canada -	180,704	99,122	53,585	23,979	4,018	29,416	9,784
Nfld.	4,919	3,669	590	612	48	720	93
P.E.I.	557	414	83	48	12	47	24
N.S.	11,205	5,947	4,319	801	138	932	285
N.B.	7,416	5,059	1,429	829	99	1,067	300
Que.	54,424	31,962	14,864	6,478	1,120	10,171	2,836
Ont.	62,689	31,710	20,848	8,630	1,501	11,316	3,824
Man.	6,230	3,565	1,487	1,001	177	611	267
Sask.	4,191	2,645	868	605	73	398	167
Alta.	9,809	5,181	2,754	1,623	251	1,192	655
B.C.	19,264	8,970	6,343	3,352	599	2,962	1,333

M a y - 1 9 5 9

Canada -	145,714	71,601	46,996	23,771	3,346	19,616	6,470
Nfld.	4,505	2,895	797	744	69	1,519	237
P.E.I.	457	309	78	57	13	32	3
N.S.	11,529	3,238	7,076	1,026	189	781	198
N.B.	5,833	3,724	1,149	864	96	785	208
Que.	45,903	25,898	12,165	6,886	954	5,802	1,729
Ont.	47,116	20,669	16,750	8,469	1,228	6,608	2,630
Man.	4,764	2,508	1,199	927	130	413	162
Sask.	2,802	1,497	548	710	47	341	140
Alta.	7,536	4,143	2,024	1,219	150	1,083	378
B.C.	15,269	6,720	5,210	2,869	470	2,252	785

* In addition 40,381 revised claims were disposed of. Of these, 3,352 were special requests not granted and 1,329 were appeals by claimants. There were 6,354 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during May 1960 and 1959 with Chief Reasons for Non-entitlement.

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Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	13,695	436	18	445	518	3,731	4,799	597	280	925	1,946
	1959	15,379	506	25	719	616	4,469	5,489	581	456	673	1,845
Claimants disqualified	1960	28,790	540	91	1,017	1,007	9,466	10,074	1,126	709	1,679	3,081
	1959	24,761	493	85	870	628	7,741	9,917	926	509	1,195	2,397
Not unemployed	1960	725	19	2	18	25	185	319	28	42	33	54
	1959	491	26	3	22	19	165	157	14	12	27	46
Not capable of and not available for work	1960	8,895	120	20	249	268	2,785	3,543	342	238	529	801
	1959	7,530	88	20	218	206	2,375	3,132	308	177	370	636
Loss of work due to a labour dispute	1960	408	-	-	7	-	152	29	2	-	-	218
	1959	1,108	11	-	3	-	92	992	1	2	1	6
Refused offer of work and neglected opportunity to work	1960	2,352	9	4	139	169	747	772	177	103	121	111
	1959	2,426	4	12	103	41	664	1,011	156	59	105	271
Discharged for misconduct	1960	1,099	5	3	34	23	405	466	24	15	42	82
	1959	983	9	2	55	15	369	381	17	7	38	90
Voluntarily left employment without just cause	1960	7,513	141	21	230	187	2,079	2,689	365	218	582	1,001
	1959	6,326	104	25	226	182	1,848	2,198	288	136	445	874
Other reasons	1960	7,798	246	41	340	335	3,113	2,256	188	93	372	814
	1959	5,897	251	23	243	165	2,228	2,046	142	116	209	474

* Previously failed on initial claim but subsequently established on revised claim during May

1960	4,591	160	16	124	225	1,560	1,536	106	91	281	492
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Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - May - 1959	
	(in thousands)	
Canada -	560.8	485.8
Newfoundland	22.7	21.2
Prince Edward Island	3.2	3.5
Nova Scotia	25.7	29.1
New Brunswick	28.7	30.5
Quebec	194.9	167.1
Ontario	168.8	140.9
Manitoba	22.5	18.0
Saskatchewan	15.9	11.9
Alberta	27.2	20.8
British Columbia	51.2	42.8

Table 7. - Benefit Payments, by Province.

Prov.	1960 - May - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	2,355,280	52,205,580	1,943,207	40,446,281
Nfld.	95,321	2,169,954	84,847	1,825,946
P.E.I.	13,578	275,645	13,909	266,844
N.S.	107,857	2,198,857	116,471	2,348,537
N.B.	120,772	2,585,391	121,758	2,492,689
Que.	818,477	18,315,464	668,344	14,235,561
Ont.	709,135	15,608,139	563,708	11,441,206
Man.	94,314	2,043,395	72,008	1,408,325
Sask.	66,722	1,440,135	47,479	959,935
Alta.	114,074	2,657,960	83,334	1,760,936
B.C.	215,030	4,910,640	171,349	3,706,302

Table 8. - Number of Weeks of Benefit, by Province

Province	Complete Weeks	Partial Weeks	
		Total	Due to Excess Earnings

May - 1960

Canada -	2,211,955	143,325	103,473
Nfld.	89,399	5,922	4,397
P.E.I.	12,703	875	662
N.S.	96,203	11,654	9,521
N.B.	111,618	9,154	6,767
Que.	775,548	42,929	29,514
Ont.	666,881	42,254	30,790
Man.	87,879	6,435	4,993
Sask.	62,644	4,078	3,157
Alta.	108,658	5,416	3,150
B.C.	200,422	14,608	10,522

May - 1959

Canada -	1,810,363	132,844	91,038
Nfld.	79,670	5,177	3,345
P.E.I.	12,904	1,005	777
N.S.	105,123	11,348	8,833
N.B.	112,372	9,386	6,563
Que.	630,444	37,900	25,908
Ont.	528,338	35,370	25,126
Man.	64,944	7,064	4,404
Sask.	43,113	4,366	2,636
Alta.	74,047	9,287	5,069
B.C.	159,408	11,941	8,377

Seasonal Benefit December to May, 1959-60 and 1958-59

Table I - (S.B.) Initial claims considered* under the Seasonal Benefit provisions 1959-60 and 1958-59 periods, by province.

Period	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
(in thousands)											
<u>1959-60 Period</u>											
December	164.7	12.3	3.3	10.3	11.7	46.8	44.1	5.3	4.8	6.1	20.0
January	113.1	8.4	1.3	9.1	6.8	34.7	29.8	4.3	3.3	4.7	10.7
February	75.9	3.1	0.5	3.6	5.0	26.6	20.9	3.3	2.3	3.6	6.9
March	90.2	3.2	0.8	3.9	5.9	32.5	24.8	4.2	3.2	4.4	7.4
April	82.2	3.7	0.8	4.0	4.6	29.7	22.0	3.3	2.9	4.5	6.6
May	54.4	2.9	0.3	2.3	3.0	19.3	15.3	2.0	1.7	2.5	5.1
Total 1959-60	580.4	33.6	6.9	33.1	37.0	189.5	157.0	22.4	18.3	25.9	56.8
<u>1958-59 Period</u>											
December	183.1	12.2	3.0	10.7	13.6	52.8	50.8	5.4	4.0	6.1	24.3
January	125.9	7.4	1.4	9.7	8.0	40.0	33.1	4.6	3.8	4.8	13.1
February	75.7	3.4	0.5	3.6	4.4	27.5	19.8	3.3	2.1	3.7	7.3
March	76.1	2.7	0.5	3.3	5.3	27.2	20.3	3.6	2.6	3.7	6.9
April	88.6	3.8	0.9	4.2	6.2	32.2	22.9	3.7	3.2	4.5	7.0
May	40.1	2.6	0.2	1.7	2.4	16.0	8.9	1.4	0.9	2.1	3.8
Total 1958-59	589.5	32.3	6.6	33.2	39.9	195.8	156.0	22.1	16.6	24.8	62.3

* Includes cases processed during November but excludes residual cases processed after May 31.

Table II - (S.B.) Initial claims considered under the Seasonal Benefit provisions as a percentage of initial claims processed, 1959-60 and 1958-59 periods. 12

Period	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
<u>1959-60 Period</u>											
December	54.5	81.6	83.1	67.9	68.4	50.6	48.6	48.4	49.5	45.4	59.6
January	38.4	57.7	51.8	50.5	51.5	36.8	33.1	33.8	35.1	31.8	39.0
February	41.4	50.5	55.8	45.7	56.8	43.5	36.7	39.5	39.6	34.4	41.0
March	46.3	61.6	70.4	48.3	61.7	48.1	39.8	48.9	52.7	39.7	47.7
April	49.9	67.4	78.8	51.1	59.0	53.0	44.8	51.2	60.6	42.9	42.5
May	44.2	66.7	68.8	33.8	51.6	50.1	38.0	43.5	53.4	36.7	41.3
Total Period	45.9	66.1	70.3	52.1	59.4	46.3	40.3	43.4	46.7	38.4	46.8
<u>1958-59 Period</u>											
December	58.6	78.9	79.2	66.7	70.7	56.6	55.3	47.7	46.2	43.9	63.4
January	42.2	63.4	58.5	57.7	59.8	41.0	37.0	37.8	37.9	34.3	43.0
February	44.5	52.9	57.0	48.3	59.4	48.0	38.6	42.0	39.7	37.2	46.1
March	47.3	60.3	69.3	49.6	63.8	52.3	36.7	54.4	56.4	44.3	49.7
April	54.1	71.3	81.7	54.5	64.5	56.2	49.1	56.8	64.2	45.9	47.4
May	42.1	72.6	65.8	40.5	52.7	48.9	30.7	40.2	41.8	38.3	39.5
Total Period	49.1	68.3	70.9	56.4	63.8	50.1	42.8	45.9	46.4	40.5	50.8

Table III - (S.B.) Number of claims established⁽¹⁾ under the Seasonal Benefit provisions, by month, 1959-60 and 1958-59 periods.

Period	Dec. (2)	Jan.	Feb.	Mar.	Apr.	May (2)	Total for the Period
(in thousands)							
<u>1959-60 Period</u>							
Total	118.0	79.8	57.9	76.0	67.0	43.7	442.4
Non-fishing	100.6	70.4	56.1	75.1	66.7	43.7	412.6
Fishing	17.4	9.4	1.8	0.9	0.3	-	29.8
<u>1958-59 Period</u>							
Total	132.2	92.4	59.4	64.3	72.2	31.0	451.4
Non-fishing	115.3	84.0	57.5	63.3	71.9	31.0	423.0
Fishing	16.9	8.4	1.9	1.0	0.3	-	28.5

(1) The contribution requirement of 15 weeks since the preceding March 31 was proven or a regular benefit period had terminated since the Saturday following the week in which May 15 occurred.

(2) Includes cases processed during November but excludes residual cases processed after May 31.

Table IV - (S.B.) Number of claims established under the Seasonal Benefit provisions, by province, 1959-60 and 1958-59 periods.

Period	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
(in thousands)											
<u>1959-60 Period</u>											
Total	442.4	27.9	6.2	26.5	29.5	146.9	115.6	17.3	14.2	18.4	40.1
Non-fishing	412.6	17.6	4.3	20.5	25.2	145.4	114.9	16.6	14.2	18.4	35.6
Fishing	29.8	10.3	1.9	6.0	4.3	1.5	0.7	0.7	-	-	4.5
<u>1958-59 Period</u>											
Total	451.4	24.8	5.9	26.4	31.8	152.6	115.9	17.3	12.9	18.8	45.0
Non-fishing	423.0	15.8	3.8	20.6	27.5	151.0	115.1	16.7	12.9	18.8	40.6
Fishing	28.5	9.0	2.1	5.8	4.3	1.6	0.8	0.6	-	-	4.4

Table V - (S.B.) Seasonal benefit claimants having an unemployment register in the "live file" on the last working day of the month, 1959-60, and 1958-59 periods. 14

Period	December	January	February	March	April	Average for the Period
(in thousands)						
<u>1959-60 Period</u>						
Total- Claimants	116.5	177.1	217.1	248.5	228.6	197.6
Male	91.8	139.9	171.6	199.9	182.3	157.1
Female	24.7	37.2	45.5	48.6	46.3	40.5
Non-fishing	98.7	151.1	187.9	224.6	215.5	175.6
Male	74.1	114.0	142.5	176.1	169.3	135.2
Female	24.6	37.1	45.4	48.5	46.3	40.4
Fishing	17.8	26.0	29.2	23.9	13.1	22.0
Male	17.7	25.9	29.1	23.8	13.0	21.9
Female	0.1	0.1	0.1	0.1	-	0.1
<u>1958-59 Period</u>						
Total- Claimants	126.9	203.0	242.7	258.3	228.4	211.9
Male	102.1	162.1	194.2	206.6	178.7	168.8
Female	24.8	40.9	48.5	51.7	49.7	43.1
Non-fishing	110.0	177.6	215.0	235.0	217.0	190.9
Male	85.3	136.8	166.7	183.4	167.4	147.9
Female	24.7	40.7	48.3	51.6	49.7	43.0
Fishing	16.9	25.4	27.7	23.3	11.4	20.9
Male	16.8	25.3	27.5	23.2	11.3	20.8
Female	.1	.2	.2	.1	-	.1

Table VI - (S.B.) Seasonal benefit claimants having an unemployment register in the "live file" on the last working day of each month, by province, 1959-60 and 1958-59 periods.

Period	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
		(in thousands)									
<u>1959-60 Period</u>											
December	116.5	10.4	3.0	8.2	9.4	34.1	28.0	4.0	3.2	3.8	12.5
January	177.1	16.8	3.1	14.4	13.9	52.5	42.6	5.4	5.1	6.0	17.5
February	217.1	19.5	4.5	16.6	17.6	64.1	52.6	7.4	6.6	7.4	20.9
March	248.5	18.2	4.1	17.2	18.7	81.5	60.8	10.0	7.8	9.4	20.9
April	228.6	14.4	2.9	13.9	16.4	80.7	57.4	9.2	7.0	8.9	17.7
Average for the Period	197.6	15.9	3.5	14.1	15.2	62.6	48.3	7.2	5.9	7.1	17.9
<u>1958-59 Period</u>											
December	126.9	9.8	2.9	8.2	11.0	37.0	33.9	3.5	2.7	3.4	14.4
January	203.0	15.0	4.0	15.0	16.4	60.6	51.3	7.0	4.9	6.3	22.7
February	242.7	17.8	4.3	17.2	19.6	77.2	59.1	8.0	6.0	8.4	25.0
March	258.3	16.5	3.9	17.4	20.2	86.6	63.4	9.8	7.0	8.8	24.7
April	228.4	12.3	2.6	14.6	17.7	82.7	55.6	8.4	6.1	8.6	19.8
Average for the Period	211.9	14.3	3.5	14.5	17.0	68.8	52.7	7.3	5.3	7.1	21.3

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.



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Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries, i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary **during the month** may not be included in the count of claimants **at the month end** because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.