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STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT

JUNE 1960

(Compiled from material supplied by the Unemployment Insurance Commission)

Published by Authority of

The Honourable Gordon Churchill, Minister of Trade and Commerce

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Labour Division

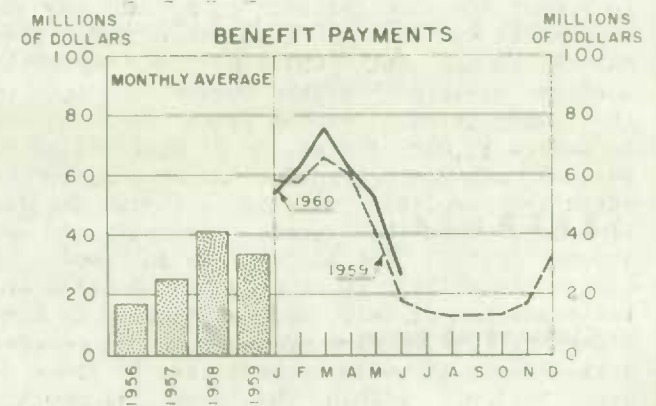
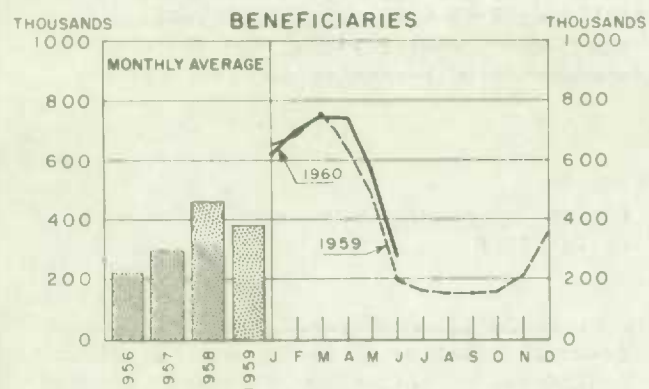
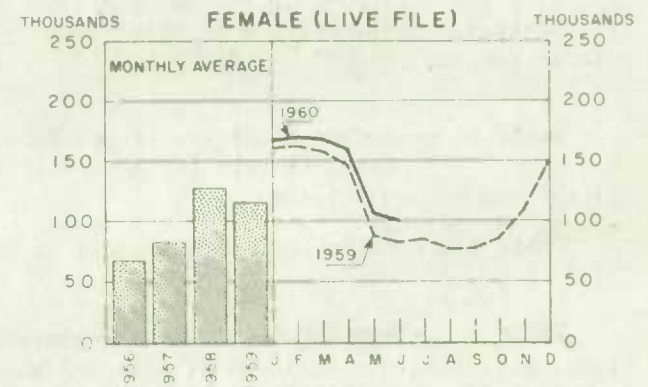
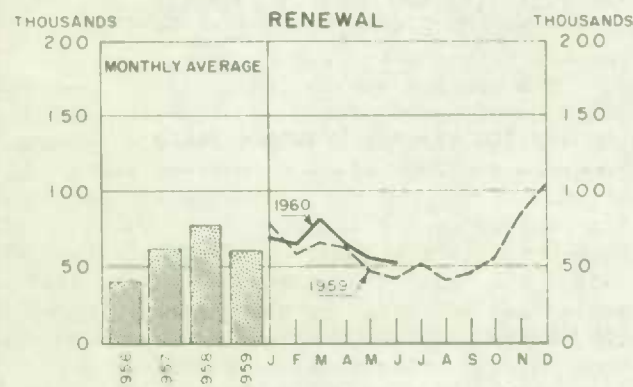
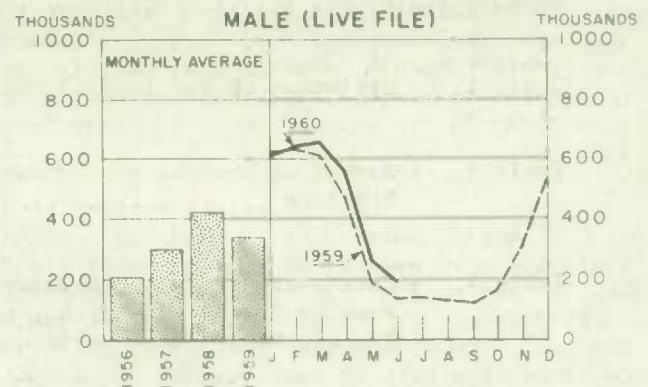
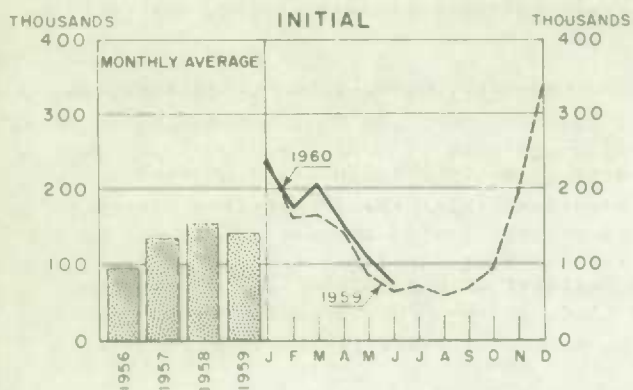
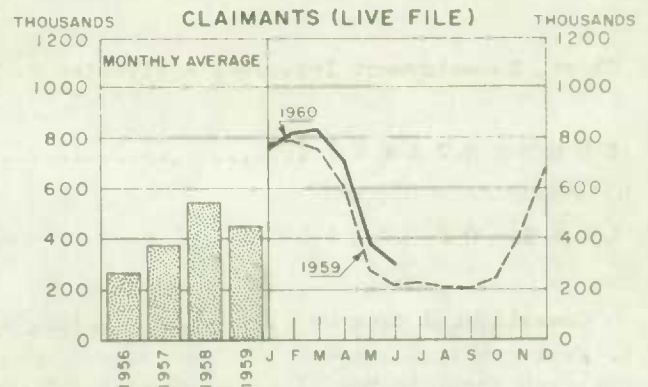
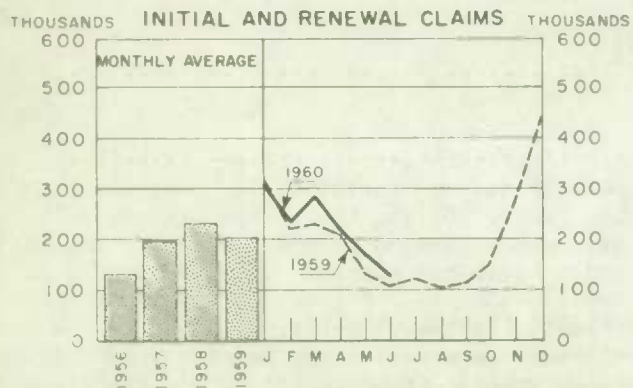
Unemployment Insurance Section

T A B L E O F C O N T E N T S

As of August 1959, separate editions in French and English replace the former bilingual issue.

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UNEMPLOYMENT INSURANCE ACTIVITIES



UNEMPLOYMENT INSURANCE CLAIMS AND BENEFIT

June, 1960

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit totalled 296,400 on June 30, down 19 per cent from the May 31 count of 364,300 but almost 35 per cent higher than the 220,500 shown on the same date last year. Although the month-to-month decline was largely attributable to males, they still accounted for more than 75 per cent of the increase over last year.

Slightly more than a quarter of the claimants were postal, as against one-third on May 31 and on June 30, 1959. The month-to-month decrease is typical for this season of the year. However, the lower level this year in comparison with a year earlier is associated with the increase in the maximum cost of transportation below which a claimant must report in person.

Initial and renewal claims: receipt and disposal

A total of 128,500 initial and renewal claims were received at local offices in June, in comparison with 165,600 in May and 107,100 in June 1959. Initial claims were down from May by 30 per cent, while a 7 per cent reduction occurred in the renewal claims. Of the 76,900 initial claims filed in June, an estimated 12,000 (or one in 6) were filed by persons exhausting benefit and seeking to re-establish credits. This is a sharp decline from May, when this group was estimated at about 50,000 (or almost one in two). A claimant's ability to re-establish benefit entitlement immediately upon exhaustion is considerably less outside of the seasonal benefit period since it would be necessary to prove 24 contributions within the past 12 months, (eight since the commencement of the benefit

period) and an overall of 30 contributions in two years. During the seasonal benefit period, such a claimant qualifies for an extension under seasonal benefit class B by virtue of having exhausted his regular benefit. As a result, he is not so likely to file a new claim on termination of benefit from mid-May to December, if he realizes his inability to re-establish a benefit period.

The failure rate on initial claims processed in June was 25.2 per cent, as against 11.1 per cent for May and 26.1 per cent for June 1959. The sharp rise in June over May is associated with the termination of the seasonal benefit period whereby claimants must fulfil the contribution requirements for regular benefit.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 275,900 for June, 560,800 for May, and 197,000 for June 1959. Benefit payments amounted to \$26.8 million during June, \$52.2 million in May and \$18.2 million in June 1959. The average weekly payment was \$22.11, for June, \$22.17 for May, and \$20.95 for June 1959. The higher average rate this year is explained, in part, by the combined impact of the relatively higher male content (66 per cent in June this year as against 62 per cent last year) for whom the average weekly rate is substantially higher than for females, and the four new benefit rates arising out of the amendments of September 1959.

Claims and benefit payments, by province

While all provinces shared in the month-to-month decline in the number of claimants, considerable variation occurred between the provinces and sexes.

Percentage change in month-end count of claimants

	<u>May 31 to June 30, 1960</u>			<u>June 30, 1959 to June 30, 1960</u>			<u>May 29 to June 30, 1959</u>		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
Canada	- 19	- 24	- 5	+ 34	+ 43	+ 20	- 21	- 28	- 6
Nfld.	- 34	- 38	- 1	+ 6	+ 3	+ 18	- 36	- 39	- 11
P.E.I.	- 16	- 23	- 1	+ 35	+ 40	+ 28	- 37	- 46	- 13
N.S.	- 22	- 24	- 9	+ 26	+ 31	+ 8	- 16	- 19	- 5
N.B.	- 33	- 39	- 10	+ 9	+ 7	+ 15	- 32	- 37	- 11
Que.	- 24	- 31	- 6	+ 27	+ 30	+ 21	- 22	- 30	- 5
Ont.	- 9	- 12	- 3	+ 43	+ 62	+ 20	- 15	- 22	- 4
Man.	- 32	- 41	- 17	+ 31	+ 41	+ 20	- 29	- 38	- 14
Sask.	- 27	- 37	- 4	+ 35	+ 43	+ 25	- 29	- 39	- 11
Alta.	- 26	- 31	- 11	+ 52	+ 63	+ 31	- 35	- 42	- 14
B.C.	- 12	- 15	- 6	+ 44	+ 59	+ 21	- 17	- 22	- 8

The smallest rate of decrease during the month was in Ontario, and this was true for males, also. Insignificant percentage declines were shown for females in Newfoundland, Prince Edward Island, Ontario and Saskat-

chewan. In comparison with one year ago, males in Alberta, British Columbia and Ontario showed a relatively heavier increase (about 60 per cent) than the national rate of 43 per cent.

Relative changes in the receipt of claims are as follows:

Percentage change in claims filed

	<u>May to June 1960</u>			<u>June 1959 to June 1960</u>			<u>May to June 1959</u>		
	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>	<u>Total</u>	<u>Initial</u>	<u>Renewal</u>
Canada	- 22	- 30	- 7	+ 20	+ 20	+ 19	- 20	- 27	- 9
Nfld.	- 54	- 56	- 37	- 43	- 7	- 80	- 34	- 60	+ 100
P.E.I.	- 21	- 41	+ 51	+ 31	+ 7	+ 91	- 23	- 28	- 5
N.S.	- 33	- 8	- 56	- 49	- 18	- 70	-	+ 19	- 9
N.B.	- 42	- 54	- 3	+ 1	- 4	+ 12	- 33	- 45	+ 9
Que.	- 30	- 38	- 11	+ 10	+ 10	+ 10	- 22	- 31	-
Ont.	- 10	- 20	+ 7	+ 47	+ 37	+ 63	- 17	- 18	- 16
Man.	- 42	- 48	- 26	+ 8	+ 3	+ 21	- 34	- 37	- 28
Sask.	- 37	- 45	- 14	+ 19	+ 18	+ 21	- 30	- 39	- 5
Alta.	- 28	- 36	- 10	+ 46	+ 35	+ 66	- 36	- 40	- 26
B.C.	- 15	- 21	- 4	+ 38	+ 31	+ 49	- 20	- 23	- 16

In comparison with last year, the money value of payments in all provinces was relatively higher than the number of weeks compensated, as the following percentages indicate:

.. Figures not available.

- Nil.

Percentage change in payments, June 1959 to June 1960

	<u>Weeks</u>	<u>Amount</u>
Canada	+ 40	+ 48
Newfoundland	+ 22	+ 28
Prince Edward Island	+ 83	+ 102
Nova Scotia	+ 16	+ 20
New Brunswick	+ 27	+ 38
Quebec	+ 33	+ 40
Ontario	+ 47	+ 52
Manitoba	+ 54	+ 75
Saskatchewan	+ 66	+ 71
Alberta	+ 70	+ 80
British Columbia	+ 44	+ 57

Summary table

Activity	June 1960	May 1960	June 1959	% Change from		Cumulative data			
				May 1960	June 1959	Calendar year		12 months ending June	
						1960	1959	1960	1959
	(Thousands)					(Thousands)		(Thousands)	
Insured population as at month-end	..	3,988	3,974	4,154*	..	4,106*
Initial and renewal claims filed	128	166	107	- 24	+ 20	1,339	1,217	2,550	2,595
Claimants "live file" (month-end)	296	364	221	- 19	+ 35	633*	576*	482*	483*
Beneficiaries (weekly average)	276	561	197	- 51	+ 40	600*	569*	400*	417*
Weeks compensated	1,214	2,355	867	- 48	+ 40	15,051	14,116	20,105	20,819
Benefit paid \$	26,842	52,206	18,157	- 49	+ 48	332,591	301,164	437,523	442,292

Average weekly benefit \$	22.11	22.17	20.95	-	+ 6	22.10	21.33	21.76	21.24
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* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1960 - May	3,988,000	3,623,700	364,300
April	4,222,000	3,507,100	714,900
March	4,307,000	3,484,000	823,000
February	4,308,000	3,493,800	814,200
January	4,296,000	3,513,500	782,500
1959 - December	4,295,000	3,609,300	685,700
November	4,131,000	3,713,500	417,500
October	4,032,000	3,781,400	250,600
September	4,019,000	3,817,400	201,600
August	3,990,000	3,780,000	210,000
July	3,975,000	3,749,100	225,900
June	3,974,000	3,753,500	220,500

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

Prov.	1960 - June - 1959					
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	128,465	76,949	51,516	107,080	63,922	43,158
Nfld.	1,671	1,377	294	2,913	1,477	1,436
P.E.I.	368	217	151	281	202	79
N.S.	5,591	3,669	1,922	10,883	4,476	6,407
N.B.	3,419	2,098	1,321	3,372	2,194	1,178
Que.	35,285	21,801	13,484	32,017	19,757	12,260
Ont.	55,364	31,645	23,719	37,610	23,057	14,553
Man.	3,122	2,041	1,081	2,879	1,982	897
Sask.	2,021	1,325	696	1,700	1,127	573
Alta.	5,873	3,557	2,316	4,034	2,639	1,395
B.C.	15,751	9,219	6,532	11,391	7,011	4,380

(1) In addition, revised claims received numbered 32,295.

Table 3. - Claimants having an Unemployment Register in the "Live File" on the Last Working Day of the Month, by Duration, and Showing the Percentage Postal, by Sex and Province.

Prov. and Sex	Total claimants	Duration on the Register (weeks)							Percent- age Postal	June 30, 1959 Total claimants
		2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20		
	June 30, 1960									
CANADA -	296,445	82,476	28,921	43,637	35,214	28,575	19,693	57,929	26.6	220,548
MALE	196,066	59,846	18,978	28,434	23,631	19,226	12,302	33,649	28.6	137,152
FEMALE	100,379	22,630	9,943	15,203	11,583	9,349	7,391	24,280	22.7	83,396
Nfld.	6,147	817	525	819	826	694	618	1,848	63.4	5,825
Male	5,089	645	421	694	727	598	520	1,484	66.6	4,928
Female	1,058	172	104	125	99	96	98	364	48.0	897
P.E.I.	876	232	101	114	93	68	52	216	58.7	647
Male	566	178	65	66	62	44	34	117	64.8	405
Female	310	54	36	48	31	24	18	99	47.4	242
N.S.	14,570	5,262	999	2,481	1,498	955	825	2,550	28.1	11,569
Male	11,926	4,751	759	2,130	1,235	698	591	1,762	26.1	9,111
Female	2,644	511	240	351	263	257	234	788	37.1	2,458
N.B.	9,437	1,899	874	1,397	1,739	943	605	1,980	48.3	8,660
Male	6,808	1,428	573	1,031	1,475	729	427	1,145	50.3	6,377
Female	2,629	471	301	366	264	214	178	835	43.2	2,283
Que.	91,831	22,691	9,046	13,576	11,551	10,538	6,935	17,494	28.9	72,518
Male	60,361	15,386	5,699	8,491	7,841	7,795	4,767	10,382	32.1	46,579
Female	31,470	7,305	3,347	5,085	3,710	2,743	2,168	7,112	23.0	25,939
Ont.	111,104	35,790	10,924	15,825	11,534	9,225	6,451	21,355	19.8	77,628
Male	70,284	26,098	6,975	9,741	6,845	5,316	3,540	11,769	19.7	43,485
Female	40,820	9,692	3,949	6,084	4,689	3,909	2,911	9,586	19.9	34,143
Man.	8,907	1,621	805	1,234	1,203	1,036	820	2,188	23.4	6,803
Male	5,072	1,023	444	735	679	566	411	1,214	29.5	3,607
Female	3,835	598	361	499	524	470	409	974	15.5	3,196
Sask.	5,635	1,200	466	831	759	557	446	1,376	44.5	4,175
Male	3,267	686	269	501	474	337	257	743	50.7	2,285
Female	2,368	514	197	330	285	220	189	633	35.8	1,890
Alta.	14,710	3,654	1,435	2,221	2,057	1,602	1,073	2,668	31.5	9,702
Male	10,184	2,673	1,087	1,524	1,491	1,131	680	1,598	34.7	6,246
Female	4,526	981	348	697	566	471	393	1,070	24.2	3,456
B.C.	33,228	9,310	3,746	5,139	3,954	2,957	1,868	6,254	24.3	23,021
Male	22,509	6,978	2,686	3,521	2,802	2,012	1,075	3,435	26.4	14,129
Female	10,719	2,332	1,060	1,618	1,152	945	793	2,819	20.0	8,892

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

Prov.	A d j u d i c a t e d					P e n d i n g	
	Total	Entitled to Benefit		Not Entitled to Benefit		Initial	Renewal
		Initial	Renewal	Initial	Renewal		
J u n e - 1 9 6 0							
Canada -	133,641	51,985	47,804	30,220	3,632	24,160	9,864
Nfld.	2,042	1,028	272	710	32	359	83
P.E.I.	340	105	140	87	8	72	27
N.S.	4,523	1,705	1,741	941	136	1,955	330
N.B.	3,921	1,611	1,186	1,013	111	541	324
Que.	37,496	15,795	11,869	8,862	970	7,315	3,481
Ont.	57,091	21,251	22,822	11,627	1,391	10,083	3,330
Man.	3,469	1,446	1,062	836	125	370	161
Sask.	2,082	862	607	529	84	332	172
Alta.	6,213	2,355	2,198	1,483	177	911	596
B.C.	16,464	5,827	5,907	4,132	598	2,222	1,360

J u n e - 1 9 5 9

Canada -	107,507	40,204	38,850	25,304	3,149	18,030	7,629
Nfld.	4,076	1,771	1,511	762	32	463	130
P.E.I.	245	110	58	69	8	55	16
N.S.	10,302	2,859	6,118	1,210	115	1,188	372
N.B.	3,556	1,477	989	978	112	524	285
Que.	30,787	12,244	10,654	7,018	871	6,297	2,464
Ont.	37,662	13,853	13,128	9,461	1,220	6,351	2,835
Man.	3,013	1,256	825	814	118	325	116
Sask.	1,780	694	536	489	61	285	116
Alta.	4,259	1,753	1,274	1,115	117	854	382
B.C.	11,827	4,187	3,757	3,388	495	1,688	913

* In addition 33,837 revised claims were disposed of. Of these, 2,934 were special requests not granted and 1,241 were appeals by claimants. There were 4,812 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during June 1960 and 1959 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1960*	20,712	550	54	628	695	6,117	8,014	484	288	907	2,975
	1959	17,089	611	33	934	711	4,775	6,375	470	295	685	2,200
Claimants disqualified	1960	26,262	425	69	809	924	9,292	9,198	888	575	1,297	2,785
	1959	23,308	421	74	757	735	7,309	9,107	856	513	941	2,595
Not unemployed	1960	570	28	7	30	35	160	195	17	18	29	51
	1959	621	66	3	31	11	215	189	19	24	19	44
Not capable of and not available for work	1960	8,044	107	14	213	235	2,590	3,206	319	231	447	682
	1959	7,256	80	16	203	210	2,299	2,922	296	209	371	650
Loss of work due to a labour dispute	1960	367	-	-	2	-	127	105	1	-	-	132
	1959	480	1	-	3	15	39	396	6	1	3	16
Refused offer of work and neglected opportunity to work	1960	2,583	14	6	69	88	1,429	616	97	48	101	115
	1959	2,014	12	8	63	55	603	770	145	77	72	209
Discharged for misconduct	1960	1,065	17	3	32	29	381	431	28	7	31	106
	1959	1,050	5	1	50	17	393	393	22	5	39	125
Voluntarily left employment without just cause	1960	7,265	123	26	220	243	2,035	2,667	289	186	502	974
	1959	6,381	83	29	192	216	1,777	2,277	268	123	342	1,074
Other reasons	1960	6,368	136	13	243	294	2,570	1,978	137	85	187	725
	1959	5,506	174	17	215	211	1,983	2,160	100	74	95	477

* Previously failed on initial claim but subsequently established on revised claim during June

1960	4,565	128	12	90	95	1,678	1,889	65	33	173	402
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Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week	
	1960 - June - 1959	
	(in thousands)	
Canada -	275.9	197.0
Newfoundland	9.6	7.9
Prince Edward Island	1.1	0.6
Nova Scotia	13.3	11.5
New Brunswick	10.7	8.4
Quebec	85.6	64.4
Ontario	93.3	63.6
Manitoba	10.6	6.9
Saskatchewan	6.8	4.1
Alberta	15.4	9.1
British Columbia	29.5	20.5

Table 7. - Benefit Payments, by Province.

Prov.	1960 - June - 1959			
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	1,214,155	26,841,961	866,654	18,157,149
Nfld.	42,255	942,061	34,696	736,944
P.E.I.	4,840	95,093	2,639	47,146
N.S.	58,611	1,276,851	50,683	1,062,097
N.B.	47,096	1,011,033	37,053	731,534
Que.	376,859	8,245,917	283,429	5,870,785
Ont.	410,315	9,121,077	279,957	6,004,879
Man.	46,836	1,021,925	30,377	584,049
Sask.	29,788	632,762	17,918	369,185
Alta.	67,833	1,486,492	39,868	828,113
B.C.	129,722	3,008,750	90,034	1,922,417

Table 8. - Number of Weeks of Benefit, by Province

Province	Complete Weeks	Partial Weeks	
		T o t a l	Due to Excess Earnings

J u n e - 1 9 6 0

Canada -	1,115,504	98,651	73,968
Nfld.	38,548	3,707	3,045
P.E.I.	4,485	355	281
N.S.	51,112	7,499	6,311
N.B.	41,878	5,218	4,097
Que.	349,048	27,811	19,766
Ont.	380,100	30,215	21,954
Man.	42,669	4,167	3,399
Sask.	27,630	2,158	1,689
Alta.	62,546	5,287	3,822
B.C.	117,488	12,234	9,604

J u n e - 1 9 5 9

Canada -	793,227	73,427	49,294
Nfld.	31,785	2,911	2,067
P.E.I.	2,435	204	172
N.S.	44,971	5,712	4,479
N.B.	32,762	4,291	3,119
Que.	262,239	21,190	14,033
Ont.	259,000	20,957	14,282
Man.	26,675	3,702	2,148
Sask.	15,964	1,954	1,037
Alta.	34,871	4,997	2,635
B.C.	82,525	7,509	5,322

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons having an unemployment register in the "live file" at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Unemployment register: A document prepared when the initial claim is taken and providing a means whereby a composite record of the claimant's weekly reports and of other action taken on the claim can be maintained currently. The upper portion of the document contains information on the personal characteristics of the claimant, i.e., name, insurance number, sex, occupation. On receipt of the adjudication, data pertinent to the payment of benefit are recorded, i.e., the type of benefit to which the claimant is entitled, dependency status, weekly rate of benefit authorized, total entitlement in terms of dollars, allowable weekly earnings and the date beyond which benefit may not be paid on this benefit period. Provision is made for recording changes in dependency status or other factors and disqualifications imposed. The lower or ledger portion serves to record information on the claimant's benefit status for each week reported, i.e., claimant is required to make a statement regarding his employment, earnings and unemployment for the week covered by the report, and this is recorded on the register, in addition to payments made.

Live file: The file of unemployment registers for claimants currently reporting to local offices. A claimant's unemployment register is placed in the "live file" at the local office as soon as the claim is filed, and remains in the "live file" so long as the claimant reports as directed to the local office during the currency of the benefit period. It is removed from this file after the claimant fails to report over a certain interval; in the case of a claimant who reports weekly, this interval is ten days, while for one reporting once every two weeks the limit is twenty-one days. Claimants generally report in person once weekly, but the Commission has authority to vary this and does so, for example, when the return cost of ordinary transportation to the local office is excessive, in which case the claimant is directed to report by mail, once in two weeks (postal claimant). There are cases, too, in which the one-week report for claimants calling at local offices may be varied. This would occur during a period when the volume of claims being currently handled is excessive, and claimants would be asked to report, in person, once in two weeks. Due to these administrative procedures and because of cases in which the adjudication has not yet been received or the

waiting period, only, served, the "live file" inevitably contains a number of cases on which no compensated unemployment is shown.

Claimants having an unemployment register in the "live file": A count of all unemployment registers, (regular, seasonal, fishing) in the "live file" at the close of business on the last working day of the month and used as a measure of recorded unemployment among insured persons at a point in time.

Duration on the register: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous unemployment register to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or

fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Comment on the Terms

Claimants, Beneficiaries and Registrations at N.E.S. Offices

The concept of "claimants" is more comprehensive in scope than beneficiaries. While the majority of claimants at any time are beneficiaries; i.e., actually receiving benefit payments, there is always a certain number not in receipt of compensation. The minimum lag between the date of filing a claim and receipt of a benefit payment is one week, but in the case of initial claims which must be forwarded to Regional offices for processing of contributions, the interval may be longer. Since the average time required to process initial claims is about one week, initial claimants may be directed to make their first report in the second week following that in which the claim was filed. The week during which the initial claim was filed will be credited as the "waiting" week, unless this requirement is waived.

On the other hand, a person reported as a beneficiary during the month may not be included in the count of claimants at the month end because his claim is no longer active.

The fundamental difference between "claimants" and "registrations at N.E.S. offices" lies in the fact that they represent a count of two different sets of records which are not intended to be identical. Applications for employment are received from claimants and non-claimants, the latter including such groups as persons seeking work who were previously engaged in non-insured employment, persons seeking first jobs and persons who have exhausted their entitlement to benefit. On the other hand, claimants experiencing a regular pattern of short-time employment with the same employer may claim benefit for lost time but such persons are not registered for employment unless they are looking for another job. Claimants receiving compensation in respect of periods of disability are not included in the registration count while disabled. Commencing with the 1958-59 seasonal benefit period, fishing benefit claimants are excluded from the count of registrations during such periods.

The above is only a partial resumé of differences between these series but it indicates the main factors involved.

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