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STATISTICAL REPORT ON THE OPERATION OF
THE UNEMPLOYMENT INSURANCE ACT
FEBRUARY 1961

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The Honourable George Hees, Minister of Trade and Commerce

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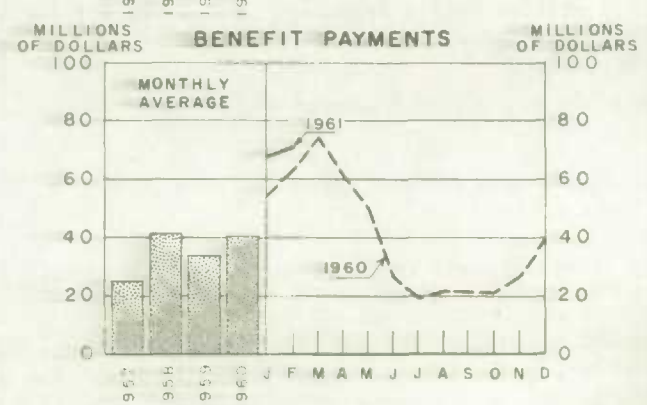
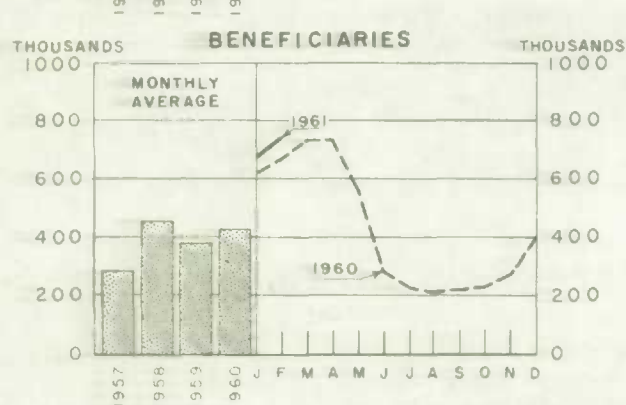
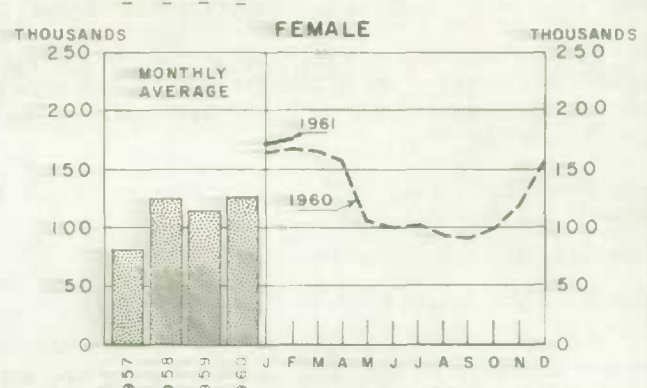
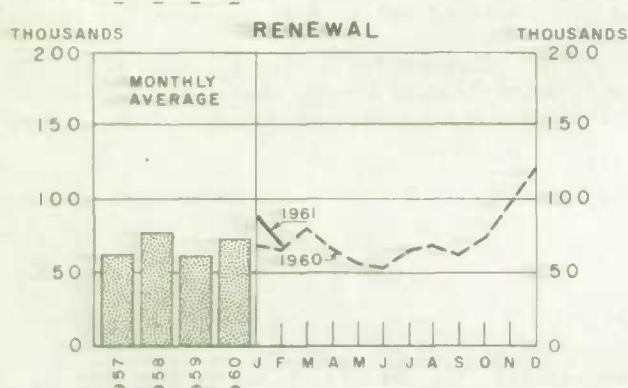
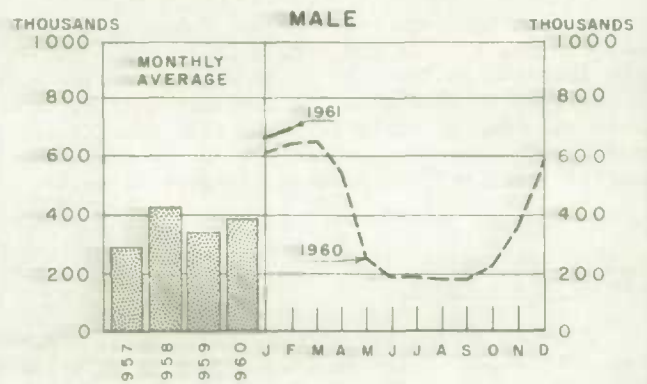
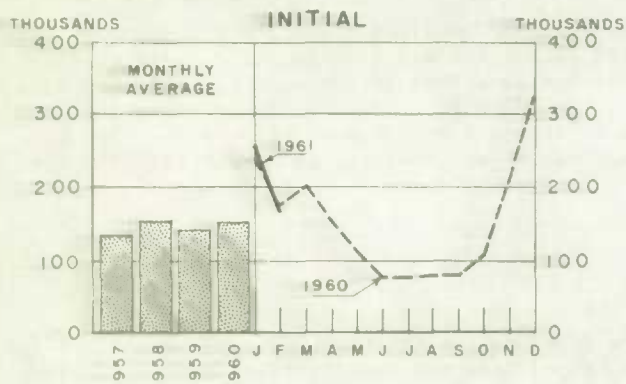
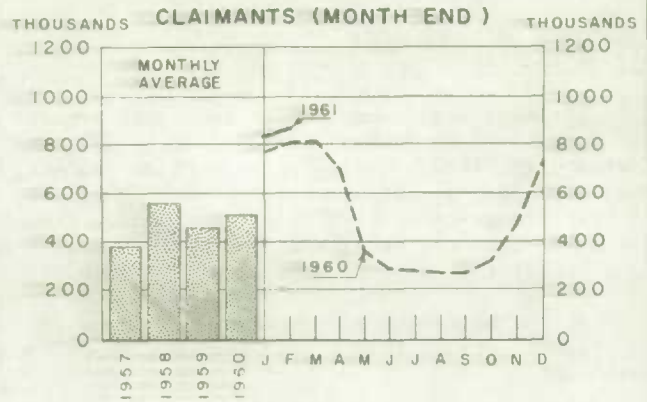
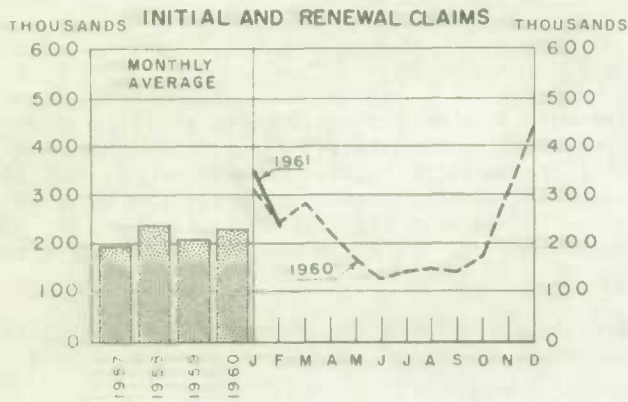
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Annual data for the calendar years 1959 and 1960 are included in the January 1961 issue in this series.

For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES



CLAIMS AND BENEFIT PAYMENTS

February 1961

Claimants at month end: volume and type

Claimants for unemployment insurance benefit on February 28 numbered 872,800, an increase of 3 per cent from the January 31 total of 846,900 and 7 per cent above the 814,200 claimants recorded on February 29, 1960. These totals include seasonal benefit claimants, totalling 249,600 on February 28, 205,000 on January 31 and 217,100 on February 29, 1960. The number of seasonal benefit claimants on February 28 was more than 20 per cent above January 31 and 15 per cent higher than on February 29, 1960. Claimants for regular benefit, however, showed a slight decline during the month, and were only 4 per cent higher than for the same date last year.

At the beginning of February this year, one in five insured persons was recorded on claim. This is slightly higher than the 18 per cent shown for the previous month and for the corresponding date last year.

Almost three-quarters of the February 28 claimants had come on claim since the beginning of December. In the case of the female claimants, however, this proportion was substantially smaller, i.e. less than two-thirds. In other words, females accounted for less than 20 per cent of those who came on claim at or subsequent to December 1, (i.e. were on claim 12 weeks or less as at February 28); of those who came on claim prior to that date, (i.e. 13 weeks and over group) more than 25 per cent were female. The average number of weeks on continuous claim was about 10 weeks, as at February 28; for females, however, the average was over 12 weeks.

Initial and renewal claims: receipt and disposal

A total of 234,600 initial and renewal claims were filed during February. This is one-third less than the 344,200 filed in January but is relatively unchanged from the 240,300 filed during February 1960. The monthly decline in initial claims was 35 per cent, in contrast with 24 per cent for renewals.

It is estimated(1) that some 60,000 of the 166,700 initial claims filed during February were from persons terminating their benefit rights and requesting re-establishment, under either the regular or the seasonal benefit provisions. Such cases(2) do not represent new cases of separation from employment during the month.

The failure rate on initial claims processed during February was 9.0 per cent, down from 10.8 for January and 9.8 last February.

Beneficiaries and benefit payments

For February the average weekly estimate of beneficiaries was 737,400, ten per cent above the January estimate of 672,500. Last February the estimate was 677,300. Benefit payments amounted to \$71.0 million during February, as against \$67.7 million for January and \$62.6 million for February 1960. The average weekly benefit was \$24.07 for February, \$23.96 for January and \$22.00 for February 1960.

- (1) This estimate is based on an examination of claim documents filed, processed and forwarded to the Bureau during February.
- (2) The incidence of these cases rises markedly during the seasonal benefit period, since termination on regular benefit constitutes the basis for an extension under seasonal, class B. During the months when seasonal benefit is not operative, such a claimant must fulfill the more rigid statutory requirements for regular benefit. As a consequence, the probability of submitting another claim, immediately, is considerably lower for the months outside the seasonal benefit period.

Claims and benefit payments, by province

Small percentage increases occurred in the claimant count, in comparison with January 31, in all provinces except British Columbia:

Percentage change in month-end claimant count

| | <u>January 31 to February 28, 1961</u> | | | <u>February 29, 1960 to February 28, 1961</u> | | | <u>January 29 to February 29, 1960</u> | | |
|--------|--|-------------|---------------|---|-------------|---------------|--|-------------|---------------|
| | <u>Total</u> | <u>Male</u> | <u>Female</u> | <u>Total</u> | <u>Male</u> | <u>Female</u> | <u>Total</u> | <u>Male</u> | <u>Female</u> |
| Canada | + 3 | + 3 | + 1 | + 7 | + 8 | + 4 | + 4 | + 5 | + 2 |
| Nfld. | + 5 | + 6 | - 4 | + 4 | + 4 | + 9 | + 5 | + 5 | + 9 |
| P.E.I. | + 2 | + 2 | + 3 | - 5 | - 7 | + 6 | + 4 | + 5 | + 3 |
| N.S. | + 1 | + 1 | + 4 | + 11 | + 13 | - 1 | + 3 | + 2 | + 6 |
| N.B. | + 5 | + 6 | + 2 | + 7 | + 8 | - 1 | + 9 | + 10 | + 2 |
| Que. | + 5 | + 7 | - 3 | + 3 | + 4 | + 1 | + 8 | + 10 | - 1 |
| Ont. | + 2 | + 2 | + 2 | + 8 | + 10 | + 3 | + 3 | + 3 | + 3 |
| Man. | + 8 | + 7 | + 10 | + 16 | + 18 | + 7 | + 8 | + 8 | + 9 |
| Sask. | + 4 | + 4 | + 5 | + 4 | + 4 | + 4 | + 4 | + 5 | + 4 |
| Alta. | + 4 | + 3 | + 10 | + 14 | + 15 | + 9 | + 2 | + 2 | + 2 |
| B.C. | - 2 | - 4 | + 3 | + 13 | + 13 | + 12 | - 6 | - 8 | - |

Claims established under the seasonal benefit provisions this year are 10 per cent in excess of last year, whereas establishments under the regular provisions are lower than last year. Out of a total of 707,400 benefit periods established since the end of November, some 281,600 or 40 per cent were identified as seasonal benefit. This compares with a total of 694,000 benefit periods, and 255,700 (or 37 per cent) seasonal benefit over the same period last year. Data for the provinces, this year and last, are presented below:

| | <u>Cumulative benefit periods established December(1) to February 28</u> | | | | <u>Seasonal benefit claimants as a per cent of all claimants at the end of February</u> | |
|--------|--|-----------------|------------------|-----------------|---|------------------|
| | <u>this year</u> | | <u>last year</u> | | <u>this year</u> | <u>last year</u> |
| | <u>Total</u> | <u>Per cent</u> | <u>Total</u> | <u>Per cent</u> | <u>Per cent</u> | |
| | <u>000</u> | <u>SB</u> | <u>000</u> | <u>SB</u> | | |
| | <u>(1)</u> | <u>(2)</u> | <u>(3)</u> | <u>(4)</u> | <u>(5)</u> | <u>(6)</u> |
| Canada | 707.4 | 40 | 694.0 | 37 | 29 | 27 |
| Nfld. | 31.5 | 63 | 31.9 | 60 | 51 | 50 |
| P.E.I. | 6.9 | 65 | 7.0 | 64 | 55 | 54 |
| N.S. | 36.6 | 49 | 36.1 | 49 | 35 | 39 |
| N.B. | 35.1 | 54 | 33.8 | 53 | 42 | 42 |
| Que. | 218.9 | 39 | 221.2 | 35 | 28 | 24 |
| Ont. | 217.2 | 34 | 210.6 | 31 | 24 | 22 |
| Man. | 30.9 | 34 | 29.1 | 32 | 23 | 22 |
| Sask. | 22.9 | 35 | 22.4 | 33 | 24 | 24 |
| Alta. | 34.7 | 34 | 34.6 | 28 | 20 | 19 |
| B.C. | 72.8 | 42 | 67.2 | 38 | 29 | 27 |

(1) includes the few cases established on seasonal benefit during November.

As of February 28, close to 90 per cent of persons who established the right to seasonal benefit this year were still on claim. Since the minimum(1) authorization is 12 weeks, each person who established a claim, either regular or seasonal, on or since the first week of December, would not have exhausted his benefit by February 28 and could have been in the claimant count then. This comparison is less meaningful for regular claimants since the February 28 count includes persons on regular benefit as at the commencement of the seasonal benefit period. Reference to Table 3 indicates that, as of February 28, some 240,600 persons had been on claim 13 weeks or more. Some of these persons will now be drawing seasonal benefit, having terminated on regular and re-established immediately as seasonal(2). Hence, claimants identified as seasonal benefit are not necessarily concentrated in the "under 13 weeks on claim" in Table 3. The relationship between the number of persons identified as seasonal benefit, as of February 28, and the number who established the right to seasonal benefit since the commencement of the season is shown below:

Per cent of SB claimants to SB claims established

| | Canada | Nfld. | P.E.I. | N.S. | N.B. | Que. | Ont. | Man. | Sask. | Alta. | B.C. |
|----------|--------|-------|--------|------|------|------|------|------|-------|-------|------|
| Per cent | 89 | 100 | 99 | 92 | 100 | 90 | 83 | 86 | 86 | 77 | 83 |

A percentage of 100 indicates that all persons who established seasonal benefit were on claim as of the end of February, and Newfoundland and New Brunswick are the only provinces showing this rate. Variations in the industrial composition of the work force and in employment opportunities as between the provinces are the main factors contributing to these differences.

The month-to-month decline in claims filed was substantial in all provinces. Relatively smaller variations occurred over last year, increases in Newfoundland, Nova Scotia, Manitoba, Alberta and British Columbia being offset by declines elsewhere.

Percentage change in claims filed

| | <u>January to February 1961</u> | | | <u>February 1960 to February 1961</u> | | | <u>January to February 1960</u> | | |
|--------|-------------------------------------|---------|---------|---|---------|---------|-------------------------------------|---------|---------|
| | Total | Initial | Renewal | Total | Initial | Renewal | Total | Initial | Renewal |
| Canada | - 32 | - 35 | - 24 | - 2 | - 5 | + 5 | - 22 | - 26 | - 6 |
| Nfld. | - 30 | - 38 | + 14 | + 5 | - 5 | + 48 | - 37 | - 39 | - 20 |
| P.E.I. | - 51 | - 53 | - 39 | - 10 | - 12 | - 1 | - 40 | - 42 | - 28 |
| N.S. | - 44 | - 46 | - 40 | + 25 | + 2 | +103 | - 43 | - 47 | - 20 |
| N.B. | - 38 | - 41 | - 27 | - 7 | - 9 | + 1 | - 24 | - 26 | - 13 |
| Que. | - 29 | - 32 | - 22 | - 5 | - 8 | + 3 | - 14 | - 18 | + 3 |
| Ont. | - 32 | - 35 | - 24 | - 7 | - 7 | - 7 | - 18 | - 25 | + 1 |
| Man. | - 27 | - 27 | - 25 | + 4 | + 4 | + 5 | - 22 | - 24 | - 18 |
| Sask. | - 38 | - 38 | - 38 | - 4 | - 4 | - 6 | - 30 | - 33 | - 19 |
| Alta. | - 24 | - 25 | - 20 | + 8 | + 4 | + 19 | - 24 | - 25 | - 19 |
| B.C. | - 34 | - 38 | - 22 | + 6 | + 2 | + 16 | - 33 | - 36 | - 25 |

- (1) The only exception to this occurs when fewer than 12 weeks remain between the establishment date of a seasonal benefit claim and the closing date of the seasonal benefit period (mid-May).
- (2) For purposes of grouping the claimants in this table, where no break occurs in the claimant's report calls, the cumulative weeks of continuous claim are carried over on to the new claim and the count continued.

.. Figures not available.

- Nil.

Summary table

| Activity | Feb. 1961 | Jan. 1961 | Feb. 1960 | % Change from | | Cumulative data | | | |
|--|--------------|--------------|--------------|---------------|--------------|-----------------|---------|------------------------------|---------|
| | | | | Jan. 1961 | Feb. 1960 | Calendar year | | 12 months ending February | |
| | | | | | | 1961 | 1960 | 1961 | 1960 |
| | (Thousands) | | | | | (Thousands) | | (Thousands) | |
| Insured population as at month-end | .. | 4,259 | 4,308 | .. | .. | .. | 4,302* | .. | 4,122* |
| Initial and renewal claims filed | 235 | 344 | 240 | - 32 | - 2 | 579 | 547 | 2,732 | 2,437 |
| Claimants currently reporting to local offices | 873 | 847 | 814 | + 3 | + 7 | 860* | 798* | 528* | 455* |
| Regular | 623 | 642 | 597 | - 3 | + 4 | | | | |
| SB | 250 | 205 | 217 | + 22 | + 15 | | | | |
| SB Fishing | 29 | 28 | 29 | + 4 | - | | | | |
| Beneficiaries (weekly average) | 737 | 673 | 677 | + 10 | + 9 | 705* | 649* | 439* | 382* |
| Weeks compensated | 2,950 | 2,824 | 2,845 | + 4 | + 4 | 5,774 | 5,325 | 22,050 | 19,058 |
| Benefit paid | \$ 70,989 | 67,660 | 62,586 | + 5 | + 13 | 138,649 | 116,931 | 503,555 | 406,299 |

| | | | | | | | | | |
|---------------------------|----------|-------|-------|---|-----|-------|-------|-------|-------|
| Average weekly benefit | \$ 24.07 | 23.96 | 22.00 | - | + 9 | 24.01 | 21.96 | 22.84 | 21.32 |
|---------------------------|----------|-------|-------|---|-----|-------|-------|-------|-------|

* Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

| End of: | Total | Employed | Claimants |
|-----------------|-----------|-----------|-----------|
| 1961 - January | 4,259,000 | 3,412,100 | 846,900 |
| 1960 - December | 4,288,000 | 3,533,900 | 754,100 |
| November | 4,151,000 | 3,665,800 | 485,200 |
| October | 4,042,000 | 3,711,800 | 330,200 |
| September | 4,037,000 | 3,757,500 | 279,500 |
| August | 4,040,000 | 3,759,800 | 280,200 |
| July | 4,024,000 | 3,729,900 | 294,100 |
| June | 4,048,000 | 3,751,600 | 296,400 |
| May | 3,988,000 | 3,623,700 | 364,300 |
| April | 4,222,000 | 3,507,100 | 714,900 |
| March | 4,307,000 | 3,484,000 | 823,000 |
| February | 4,308,000 | 3,493,800 | 814,200 |
| January | 4,296,000 | 3,513,500 | 782,500 |

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province. (1)

| Prov. | 1961 - February - 1960 | | | | | |
|----------|------------------------|---------|---------|---------|---------|---------|
| | Total | Initial | Renewal | Total | Initial | Renewal |
| Canada - | 234,604 | 166,702 | 67,902 | 240,271 | 175,348 | 64,923 |
| Nfld. | 6,761 | 5,095 | 1,666 | 6,465 | 5,342 | 1,123 |
| P.E.I. | 981 | 809 | 172 | 1,091 | 917 | 174 |
| N.S. | 11,627 | 7,354 | 4,273 | 9,313 | 7,205 | 2,108 |
| N.B. | 9,373 | 7,363 | 2,010 | 10,050 | 8,055 | 1,995 |
| Que. | 76,000 | 55,149 | 20,851 | 80,078 | 59,772 | 20,306 |
| Ont. | 75,872 | 51,840 | 24,032 | 81,774 | 55,822 | 25,952 |
| Man. | 10,484 | 8,195 | 2,289 | 10,062 | 7,872 | 2,190 |
| Sask. | 6,396 | 5,133 | 1,263 | 6,681 | 5,333 | 1,348 |
| Alta. | 13,742 | 9,893 | 3,849 | 12,780 | 9,537 | 3,243 |
| B.C. | 23,368 | 15,871 | 7,497 | 21,977 | 15,493 | 6,484 |

(1) In addition, revised claims received numbered 52,893.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

| Prov. and Sex | Total claimants | Number of weeks on claim | | | | | | | Percent- age Postal | February 29, 1960 Total claimants |
|------------------|--------------------|--------------------------|--------|---------|---------|---------|--------|------------|---------------------------|--|
| | | 2 or Less | 3-4 | 5-8 | 9-12 | 13-16 | 17-20 | Over 20 | | |
| | February 28, 1961 | | | | | | | | | |
| CANADA - | 872,842 | 145,485 | 77,064 | 175,223 | 234,466 | 102,977 | 45,144 | 92,483 | 39.0 | 814,241 |
| MALE | 697,239 | 117,094 | 62,441 | 142,425 | 199,298 | 83,487 | 33,766 | 58,728 | 42.5 | 645,123 |
| FEMALE | 175,603 | 28,391 | 14,623 | 32,798 | 35,168 | 19,490 | 11,378 | 33,755 | 25.0 | 169,118 |
| Nfld. | 40,164 | 4,095 | 2,382 | 7,551 | 17,864 | 4,195 | 1,413 | 2,664 | 81.5 | 38,702 |
| Male | 38,101 | 3,840 | 2,232 | 7,141 | 17,416 | 4,008 | 1,281 | 2,183 | 82.9 | 36,804 |
| Female | 2,063 | 255 | 150 | 410 | 448 | 187 | 132 | 481 | 55.9 | 1,898 |
| P.E.I. | 7,915 | 530 | 414 | 1,647 | 4,081 | 771 | 186 | 286 | 79.2 | 8,305 |
| Male | 6,673 | 451 | 357 | 1,407 | 3,502 | 651 | 142 | 163 | 81.4 | 7,137 |
| Female | 1,242 | 79 | 57 | 240 | 579 | 120 | 44 | 123 | 67.3 | 1,168 |
| N.S. | 47,972 | 7,482 | 4,528 | 11,116 | 13,819 | 4,810 | 2,000 | 4,217 | 55.7 | 43,144 |
| Male | 42,068 | 6,668 | 3,964 | 9,814 | 12,606 | 4,229 | 1,658 | 3,129 | 57.4 | 37,209 |
| Female | 5,904 | 814 | 564 | 1,302 | 1,213 | 581 | 342 | 1,088 | 43.3 | 5,935 |
| N.B. | 44,584 | 5,447 | 3,340 | 10,050 | 15,078 | 5,338 | 2,097 | 3,234 | 72.6 | 41,719 |
| Male | 38,034 | 4,802 | 2,917 | 8,862 | 13,378 | 4,268 | 1,563 | 2,244 | 75.1 | 35,079 |
| Female | 6,550 | 645 | 423 | 1,188 | 1,700 | 1,070 | 534 | 990 | 57.9 | 6,640 |
| Que. | 274,572 | 49,037 | 26,146 | 55,812 | 70,429 | 30,703 | 13,459 | 28,986 | 40.9 | 266,287 |
| Male | 224,537 | 40,852 | 22,390 | 47,596 | 60,611 | 25,028 | 10,239 | 17,821 | 44.4 | 216,807 |
| Female | 50,035 | 8,185 | 3,756 | 8,216 | 9,818 | 5,675 | 3,220 | 11,165 | 25.3 | 49,480 |
| Ont. | 257,967 | 45,150 | 23,057 | 48,959 | 62,978 | 29,909 | 14,591 | 33,323 | 23.5 | 238,286 |
| Male | 191,748 | 33,653 | 17,380 | 36,861 | 49,841 | 22,973 | 10,365 | 20,675 | 24.7 | 174,111 |
| Female | 66,219 | 11,497 | 5,677 | 12,098 | 13,137 | 6,936 | 4,226 | 12,648 | 19.7 | 64,175 |
| Man. | 39,390 | 7,110 | 3,943 | 9,155 | 10,121 | 5,001 | 1,678 | 2,382 | 32.5 | 34,096 |
| Male | 31,264 | 5,505 | 3,027 | 7,153 | 8,618 | 4,154 | 1,263 | 1,544 | 36.9 | 26,522 |
| Female | 8,126 | 1,605 | 916 | 2,002 | 1,503 | 847 | 415 | 838 | 15.2 | 7,574 |
| Sask. | 28,398 | 3,935 | 2,399 | 6,419 | 8,794 | 3,993 | 1,274 | 1,584 | 52.7 | 27,222 |
| Male | 23,261 | 3,199 | 1,937 | 5,085 | 7,751 | 3,463 | 965 | 861 | 56.9 | 22,300 |
| Female | 5,137 | 736 | 462 | 1,334 | 1,043 | 530 | 309 | 723 | 34.1 | 4,922 |
| Alta. | 44,116 | 8,214 | 4,569 | 9,770 | 9,767 | 6,103 | 2,368 | 3,325 | 32.2 | 38,635 |
| Male | 35,161 | 6,670 | 3,669 | 7,731 | 8,325 | 5,088 | 1,693 | 1,985 | 34.9 | 30,454 |
| Female | 8,955 | 1,544 | 900 | 2,039 | 1,442 | 1,015 | 675 | 1,340 | 21.6 | 8,181 |
| B.C. | 87,764 | 14,485 | 6,286 | 14,744 | 21,535 | 12,154 | 6,078 | 12,482 | 30.9 | 77,845 |
| Male | 66,392 | 11,454 | 4,568 | 10,775 | 17,250 | 9,625 | 4,597 | 8,123 | 33.3 | 58,700 |
| Female | 21,372 | 3,031 | 1,718 | 3,969 | 4,285 | 2,529 | 1,481 | 4,359 | 23.3 | 19,145 |

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.*

| Prov. | A d j u d i c a t e d | | | | | P e n d i n g | |
|------------------------|-----------------------|---------------------|---------|-------------------------|---------|---------------|---------|
| | Total | Entitled to Benefit | | Not Entitled to Benefit | | Initial | Renewal |
| | | Initial | Renewal | Initial | Renewal | | |
| <u>February - 1961</u> | | | | | | | |
| Canada - | 250,038 | 152,417 | 65,479 | 28,233 | 3,909 | 46,191 | 16,787 |
| Nfld. | 7,032 | 4,559 | 1,284 | 1,094 | 95 | 1,594 | 551 |
| P.E.I. | 1,072 | 761 | 179 | 117 | 15 | 187 | 48 |
| N.S. | 12,695 | 7,270 | 4,222 | 1,048 | 155 | 1,746 | 408 |
| N.B. | 9,998 | 6,625 | 1,942 | 1,305 | 126 | 1,701 | 504 |
| Que. | 80,562 | 50,118 | 19,851 | 9,469 | 1,124 | 17,059 | 5,916 |
| Ont. | 81,788 | 48,215 | 23,540 | 8,587 | 1,446 | 14,174 | 5,497 |
| Man. | 11,423 | 7,521 | 2,456 | 1,282 | 164 | 1,669 | 700 |
| Sask. | 6,842 | 4,652 | 1,257 | 834 | 99 | 1,375 | 319 |
| Alta. | 14,342 | 8,643 | 3,871 | 1,627 | 201 | 2,373 | 1,042 |
| B.C. | 24,284 | 14,053 | 6,877 | 2,870 | 484 | 4,313 | 1,802 |

| | | | | | | | |
|------------------------|---------|---------|--------|--------|-------|--------|--------|
| <u>February - 1960</u> | | | | | | | |
| Canada - | 246,270 | 152,667 | 59,378 | 30,746 | 3,479 | 49,342 | 14,425 |
| Nfld. | 7,060 | 5,125 | 800 | 1,085 | 50 | 1,974 | 641 |
| P.E.I. | 1,027 | 734 | 152 | 137 | 4 | 218 | 36 |
| N.S. | 10,009 | 6,708 | 1,943 | 1,233 | 125 | 1,750 | 430 |
| N.B. | 10,946 | 7,148 | 2,115 | 1,578 | 105 | 2,015 | 441 |
| Que. | 79,679 | 51,009 | 17,597 | 10,005 | 1,068 | 18,115 | 5,288 |
| Ont. | 82,489 | 47,442 | 24,279 | 9,547 | 1,221 | 15,484 | 4,404 |
| Man. | 10,563 | 7,024 | 2,067 | 1,319 | 153 | 1,663 | 508 |
| Sask. | 7,324 | 4,943 | 1,339 | 965 | 77 | 1,377 | 351 |
| Alta. | 13,864 | 8,646 | 3,176 | 1,857 | 185 | 2,725 | 961 |
| B.C. | 23,309 | 13,888 | 5,910 | 3,020 | 491 | 4,021 | 1,365 |

* In addition 56,189 revised claims were disposed of. Of these, 7,424 were special requests not granted and 1,516 were appeals by claimants. There were 13,188 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during February 1961 and 1960 with Chief Reasons for Non-entitlement.

| Chief Reasons for Non-entitlement | Year | Canada | Nfld. | P.E.I. | N.S. | N.B. | Que. | Ont. | Man. | Sask. | Alta. | B.C. |
|---|-------|--------|-------|--------|-------|-------|--------|--------|-------|-------|-------|-------|
| Benefit period not established | 1961* | 16,194 | 594 | 57 | 636 | 900 | 5,721 | 4,505 | 667 | 405 | 930 | 1,779 |
| | 1960 | 17,979 | 703 | 73 | 791 | 1,158 | 6,030 | 5,273 | 681 | 502 | 1,045 | 1,723 |
| Claimants disqualified | 1961 | 30,930 | 1,077 | 137 | 1,082 | 1,074 | 10,754 | 10,268 | 1,417 | 844 | 1,499 | 2,778 |
| | 1960 | 29,833 | 829 | 118 | 1,120 | 1,078 | 10,368 | 9,739 | 1,201 | 865 | 1,576 | 2,939 |
| Not unemployed | 1961 | 1,590 | 29 | 5 | 35 | 49 | 801 | 367 | 76 | 88 | 79 | 61 |
| | 1960 | 1,381 | 26 | 18 | 52 | 31 | 663 | 267 | 64 | 102 | 74 | 84 |
| Not capable of and not available for work | 1961 | 8,918 | 220 | 36 | 307 | 316 | 2,551 | 3,483 | 471 | 289 | 412 | 833 |
| | 1960 | 8,881 | 219 | 25 | 260 | 320 | 2,787 | 3,368 | 368 | 267 | 480 | 787 |
| Loss of work due to a labour dispute | 1961 | 187 | - | - | - | - | 5 | 117 | - | - | - | 65 |
| | 1960 | 124 | - | - | 18 | - | 24 | 58 | 17 | 4 | 2 | 1 |
| Refused offer of work and neglected opportunity to work | 1961 | 1,986 | 16 | 20 | 121 | 41 | 767 | 649 | 92 | 60 | 87 | 133 |
| | 1960 | 2,001 | 19 | - | 98 | 65 | 821 | 647 | 87 | 75 | 80 | 109 |
| Discharged for misconduct | 1961 | 1,424 | 26 | 2 | 44 | 33 | 491 | 580 | 45 | 19 | 55 | 129 |
| | 1960 | 1,404 | 18 | 5 | 57 | 35 | 463 | 585 | 41 | 16 | 66 | 118 |
| Voluntarily left employment without just cause | 1961 | 7,136 | 265 | 29 | 265 | 251 | 2,523 | 2,047 | 439 | 192 | 491 | 634 |
| | 1960 | 8,523 | 253 | 33 | 285 | 291 | 2,943 | 2,607 | 442 | 222 | 592 | 855 |
| Other reasons | 1961 | 9,689 | 521 | 45 | 310 | 384 | 3,616 | 3,025 | 294 | 196 | 375 | 923 |
| | 1960 | 7,519 | 294 | 37 | 350 | 336 | 2,667 | 2,207 | 182 | 179 | 282 | 985 |

* Previously failed on initial claim but subsequently established on revised claim during February

| | | | | | | | | | | | |
|------|-------|-----|----|-----|-----|-------|-------|-----|-----|-----|-----|
| 1961 | 8,650 | 617 | 65 | 387 | 667 | 3,005 | 2,481 | 219 | 180 | 338 | 691 |
|------|-------|-----|----|-----|-----|-------|-------|-----|-----|-----|-----|

Table 6. - Estimates of the Number of Beneficiaries, by Province.

| Province | Average per week | |
|----------------------|------------------------|-------|
| | 1961 - February - 1960 | |
| | (in thousands) | |
| Canada - | 737.4 | 677.3 |
| Newfoundland | 37.0 | 34.2 |
| Prince Edward Island | 6.5 | 7.4 |
| Nova Scotia | 38.0 | 37.4 |
| New Brunswick | 36.9 | 34.3 |
| Quebec | 224.0 | 215.6 |
| Ontario | 225.1 | 194.1 |
| Manitoba | 32.4 | 29.8 |
| Saskatchewan | 25.7 | 24.1 |
| Alberta | 37.0 | 31.8 |
| British Columbia | 75.1 | 68.6 |

Table 7. - Benefit Payments, by Province.

| Prov. | 1961 - February - 1960 | | | |
|----------|------------------------|------------------------|-----------|------------------------|
| | Weeks | Amount (in dollars) | Weeks | Amount (in dollars) |
| Canada - | 2,949,539 | 70,988,922 | 2,844,711 | 62,585,967 |
| Nfld. | 147,858 | 3,420,997 | 143,731 | 3,137,483 |
| P.E.I. | 25,824 | 545,170 | 31,001 | 633,561 |
| N.S. | 152,022 | 3,404,317 | 157,228 | 3,220,974 |
| N.B. | 147,403 | 3,253,126 | 144,050 | 3,017,838 |
| Que. | 895,828 | 21,563,499 | 905,446 | 20,202,341 |
| Ont. | 900,225 | 21,885,857 | 815,113 | 17,619,146 |
| Man. | 129,409 | 3,146,673 | 125,321 | 2,721,726 |
| Sask. | 102,762 | 2,493,876 | 101,239 | 2,268,396 |
| Alta. | 147,842 | 3,663,309 | 133,627 | 3,078,503 |
| B.C. | 300,366 | 7,612,098 | 287,955 | 6,685,999 |

Table 8. - Number of Weeks of Benefit, by Province.

| Province | Complete Weeks | Partial Weeks | |
|----------|----------------|---------------|------------------------|
| | | Total | Due to Excess Earnings |

February - 1961

| | | | |
|----------------------|-----------|---------|---------|
| Canada - | 2,794,202 | 155,337 | 107,594 |
| Newfoundland | 142,591 | 5,267 | 3,949 |
| Prince Edward Island | 25,082 | 742 | 567 |
| Nova Scotia | 142,057 | 9,965 | 7,834 |
| New Brunswick | 140,181 | 7,222 | 4,694 |
| Quebec | 853,595 | 42,233 | 26,230 |
| Ontario | 848,745 | 51,480 | 35,743 |
| Manitoba | 122,954 | 6,455 | 4,620 |
| Saskatchewan | 98,231 | 4,531 | 3,404 |
| Alberta | 138,612 | 9,230 | 6,547 |
| British Columbia | 282,154 | 18,212 | 14,006 |

February - 1960

| | | | |
|----------------------|-----------|---------|--------|
| Canada - | 2,709,261 | 135,450 | 87,678 |
| Newfoundland | 138,287 | 5,444 | 3,850 |
| Prince Edward Island | 30,284 | 717 | 547 |
| Nova Scotia | 146,629 | 10,599 | 8,326 |
| New Brunswick | 136,719 | 7,331 | 4,947 |
| Quebec | 865,615 | 39,831 | 22,280 |
| Ontario | 776,688 | 38,425 | 24,923 |
| Manitoba | 119,757 | 5,564 | 3,955 |
| Saskatchewan | 97,035 | 4,204 | 2,783 |
| Alberta | 125,981 | 7,646 | 4,968 |
| British Columbia | 272,266 | 15,689 | 11,099 |

Seasonal benefit, 1960-61 period

The provisions regulating the operation of seasonal benefit are unchanged from last year. Effective November 20, 1960, to May 20, 1961, claims failing the regular contribution requirements are considered for seasonal benefit. Benefit is not payable under these terms for unemployment occurring before December 5 (1). Only one seasonal benefit period may be established by a claimant during this period. As a result, claimants exhausting their right to seasonal benefit during this interval would be tested under the regular provisions if they wished to be re-considered for benefit. However, since the minimum establishment is 12 weeks, (2) exhaustions would not occur before February 18.

In testing for seasonal benefit, claims failing the regular requirements are considered first under class A, i.e. a minimum of 15 contribution weeks since the preceding March 31. It follows, then, that no claims can be established in this class after March 31, 1961. Total entitlement for claimants qualifying in this class will be based entirely on contributions during this qualifying period. The duration will be 5 weeks of benefit for every 6 weeks of contribution, or a minimum of 13 weeks (subject to the exception in footnote 2).

Cases failing under class A are then examined for possible qualification under class B which represents an extension of benefit for those for whom a regular benefit period terminated during the interval since May 21, 1960. The duration will be that shown on the preceding regular benefit, subject to the maximum of 25 weeks (2). The weekly rate (3) will be that of the preceding claim, adjusted, if necessary, for any change in dependency status.

Claimants for seasonal benefit (except fishermen)(4) must comply with all the provisions of the Act and Regulations, except where mentioned above.

Fishing Claimants

Table 3b, Fishing seasonal benefit claimants, includes those seasonal benefit claimants whose claim documents carry the identification F, for fishing. This indicates that the person is eligible for seasonal benefit by virtue of fishing contributions, i.e. his countable contributions for the 15 weeks included at least one week of fishing contributions (or his preceding regular benefit period was also designated as F).

- (1) A claimant eligible to have the waiting period waived could draw seasonal benefit for the week commencing November 28.
- (2) Where fewer than 12 weeks remain between the date of establishing the claim and May 20, the duration authorized will be equal to that number of weeks. For SB claims established subsequent to March 4 the duration will be under 12 weeks.
- (3) Section 47 (2a) of the Act is not applicable to seasonal benefit claims. This section was added in September 1959 in order to minimize the impact of short-term employment on the weekly rate for subsequent regular claims filed within a two-year period.
- (4) During the seasonal benefit period, claimants classed as fishermen will be considered available and unemployed in respect to any activity in commercial fishing or in the repair of fishing gear, equipment or boat. However, income from fishing is taken into consideration in determining the amount of benefit payable.

Table 3a. - Seasonal Benefit Claimants Currently Reporting to Local Offices on the Last Working Day of the Month, by Sex and Province.

| Prov. | 1961 - February - 1960 | | | | | |
|----------|------------------------|---------|--------|---------|---------|--------|
| | Total | Male | Female | Total | Male | Female |
| Canada - | 249,573 | 199,841 | 49,732 | 217,079 | 171,593 | 45,486 |
| Nfld. | 20,294 | 19,618 | 676 | 19,506 | 18,970 | 536 |
| P.E.I. | 4,366 | 3,771 | 595 | 4,456 | 3,870 | 586 |
| N.S. | 16,622 | 14,624 | 1,998 | 16,620 | 14,638 | 1,982 |
| N.B. | 18,824 | 16,129 | 2,695 | 17,570 | 14,852 | 2,718 |
| Que. | 77,249 | 62,973 | 14,276 | 64,089 | 51,330 | 12,759 |
| Ont. | 61,672 | 43,262 | 18,410 | 52,553 | 35,624 | 16,929 |
| Man. | 9,018 | 7,279 | 1,739 | 7,426 | 5,863 | 1,563 |
| Sask. | 6,825 | 5,474 | 1,351 | 6,553 | 5,226 | 1,327 |
| Alta. | 8,959 | 7,163 | 1,796 | 7,115 | 5,472 | 1,643 |
| B.C. | 25,744 | 19,548 | 6,196 | 21,191 | 15,748 | 5,443 |

Table 3b. - Fishing Seasonal Benefit Claimants included in Table 3a.

| Prov. | 1961 - February - 1960 | | | | | |
|----------|------------------------|--------|--------|--------|--------|--------|
| | Total | Male | Female | Total | Male | Female |
| Canada - | 29,362 | 29,227 | 135 | 29,225 | 29,098 | 127 |
| Nfld. | 10,707 | 10,706 | 1 | 10,359 | 10,357 | 2 |
| P.E.I. | 2,020 | 1,974 | 46 | 2,084 | 2,035 | 49 |
| N.S. | 5,848 | 5,833 | 15 | 5,785 | 5,782 | 3 |
| N.B. | 4,235 | 4,218 | 17 | 4,355 | 4,311 | 44 |
| Que. | 1,299 | 1,296 | 3 | 1,591 | 1,586 | 5 |
| Ont. | 627 | 607 | 20 | 568 | 563 | 5 |
| Man. | 268 | 268 | - | 339 | 339 | - |
| Sask. | 1 | 1 | - | 1 | 1 | - |
| Alta. | 25 | 25 | - | 23 | 23 | - |
| B.C. | 4,332 | 4,299 | 33 | 4,120 | 4,101 | 19 |

APPENDIX

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of

unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and

constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

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