CATALOGUE No. 73-001 MONTHLY

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# STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT SEPTEMBER 1961

(Compiled from material supplied by the Unemployment Insurance Commission)

Published by Authority of The Honourable George Hees, Minister of Trade and Commerce

#### DOMINION BUREAU OF STATISTICS

Labour Division Unemployment Insurance Section

8004-509-91

Price \$2.00 per annum

ROCER DUHAMEL, F.R.S.C., Queen's Printer and Controller of Stationery, Ottawa, 1961

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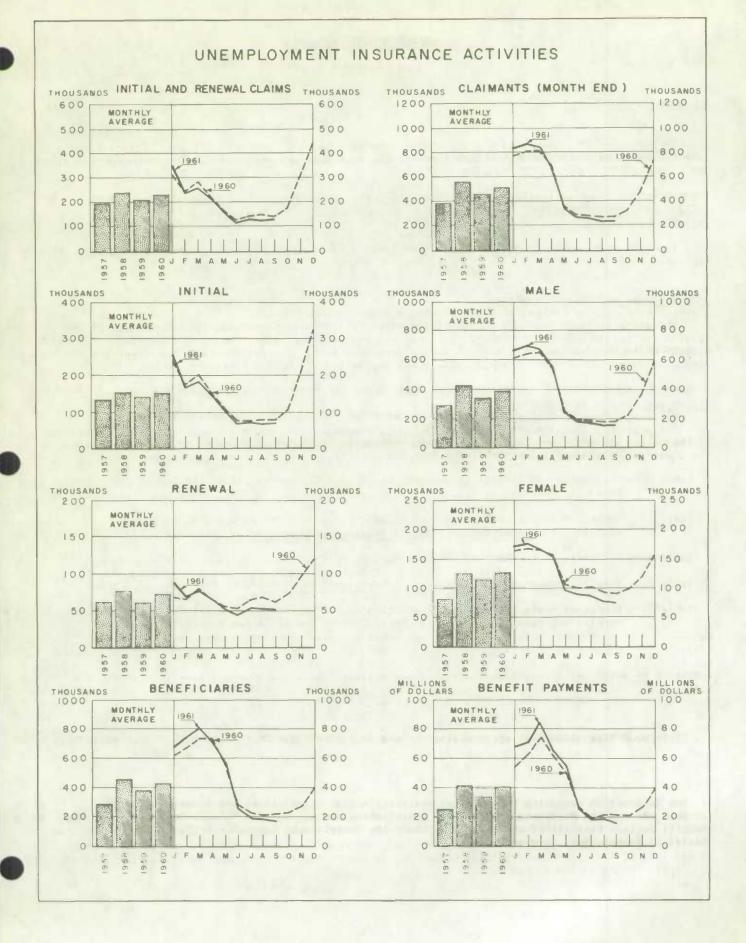
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Historical data since 1941 are contained in the July 1961 issue in this series.

For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing claims, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

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#### CLAIMS AND BENEFIT PAYMENTS

#### September 1961

#### Claimants at month-end: volume and type

On September 29 claimants for unemployment insurance benefit numbered 229,200. This was unchanged from the previous month and 50,000 less than for the same date one year ago. Males accounted for almost two-thirds of the year-to-year decline.

#### Initial and renewal claims: receipt and disposal

The September volume of claims, at 122,000, was unchanged from August and almost 20,000 fewer than September 1960.

#### Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 173,200 for September, 186,600 for August and 222,700 for September 1960. A total of \$16.1 million was paid during September, in comparison with \$18.9 million during August and \$21.2 million during September 1960. The average benefit payment per week compensated was \$23.22 for September, \$22.98 for August and \$22.65 for September 1960.

#### Claims and benefit payments by province

The September 29 claimant count was slightly above August 31 in Ontario and the Prairie provinces. Elsewhere the current count was either unchanged or down. In relation to one year ago, only Saskatchewan showed an increase.

#### Percentage change in month-end claimant count

	Aug. 3 Sept. 29			t. 30, 1960 ept. 29, 1961		g. 31 to t. 30, 1960
	Total Male	Female	Total	Male Femal	e Total	Male Female
Canada	- + 1	- 3	- 18	- 17 - 19	-	
Nfld.	- 13 - 12	- 16	- 13	- 12 - 13	+ 3	+ 4 - 1
P.E.I.	- 10 - 10	- 11	- 18	- 19 - 17	+ 1	- 4 + 11
N.S.	- 8 - 10	- 2	- 12	- 12 - 10	) + 7	+ 7 + 6
N.B.	1	+ 3	- 18	- 23 - 1	- 2	- 1 - 4
Que.	- 1 + 1	- 5	- 20	- 19 - 22	2 + 2	+ 4 - 2
Ont.	+ 6 + 11	- 4	- 19	- 15 - 25	5 - 6	- 7 - 3
Man.	+ 3 + 7	- 2	- 1	+ 8 - 13	+ 16	+ 23 + 8
Sask.	+ 8 + 9	+ 6	+ 23	+ 37 + 8	3 + 5	+ 7 + 3
Alta.	+ 4 + 5	+ 2	- 21	- 25 - 13	3 + 11	+ 7 + 17
B.C.	- 11 - 18	+ 4	- 23	- 28 - 12	2 + 3	+ 3 + 2

The September intake of claims was up over August in all provinces except Newfoundland, Prince Edward Island, Nova Scotia and British Columbia. In comparison with one year ago, all provinces were down except Manitoba and Saskatchewan.



				t to er 19	961				eptem Sept				August to September 1960					
	Total	1	Init	ial	Rene	ewa 1	Tot	tal	Ini	tal	Reno	ewal	Tot	tal	Ini	tial	Rene	ewa
Canada	+ 1		+	3	-	2	-	3	-	12	-	15	-	6	-	2		11
Nfld.	- 6		+	2	-	19	-	10	-	10	-	10	+	9	+	11	+	6
P.E.I.			+	8	-	9	-	25	-	28		20		23		34	+	
N.S.	- 50		-	22	-	65	-	24	-	14		34		35		4		52
I.B.	+ 12		+	8	+	19	-	11	-	12	-	9		9		15		1
lue.	+ 2		+	1	+	2	-	19	-	17	-	21		2		2		1
nt.	+ 9		+	2	+	18	-	7	-	10		5		12		10		15
lan.	+ 10		+	13	+	4	+	3		8		5		23		21		26
ask.	+ 17		+	26	+	1	+	28	+	29		26		19		28		4
lta.	+ 11		+	14	+	7	-	22	-	16		30		14		17		10
B.C.	- 3		+	7	-	14	-	18	-	14		24		4	+			9

.. Figures not available. - Nil.

#### Summary table

					% Chan	ge from		Cumula	ative data		
Activity		Sept. 1961	Aug. 1961	Sept. 1960	Aug.	Sept.		ary to mber		12 months ending September	
					1961	1960	1961	1960	1961	1960	
			(Thousand	is)		1	(Thous	lands)	(Thousa	unds)	
Insured population as at month-end		• •	3,945	3,998				4,138*		4,142*	
Initial and renewal claims filed		122	121	140	+ 1	- 13	1,692	1,769	2,623	2,641	
Claimants currently reporting to local offices		229	229	280	-	- 18	510*	517*	514*	500*	
Beneficiaries (weekly average)		173	187	223	- 7	- 22	477*	473*	433 <del>*</del>	416*	
Weeks compensated		693	821	935	- 16	- 26	17,910	17,861	21,650	20,888	
Benefit paid	\$	16,082	18,866	21,186	- 15	- 24	426,470	394,836	513,470	458,743	
Average weekly benefit	Ş	23.22	22.98	22.65	+ 1	+ 3	23.81	22.11	23.72	21.96	

\* Monthly average.

End of:	Total	Employed	Claimants
is reasoning to the second			
1961 - August	3,945,000	3,715,700	229,300
July	3,971,000	3,715,700	255,300
June	3,943,000	3,676,100	266,900
May	3,891,000	3,550,000	341,000
April	4,126,000	3,412,900	713,100
March	4,210,000	3,372,000	838,000
February	4,247,000	3,374,200	872,800
January	4,240,000	3,393,100	846,900
1960 - December	4,251,000	3,496,900	754,100
November	4,110,000	3,624,800	485,200
October	4,002,000	3,671,800	330,200
September	3,998,000	3,718,500	279,500
August	4,003,000	3,722,800	280,200
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Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

Table 2 Number of	f Initial	and Renewal	Claims Filed	in Local	Offices in each
Province	. (1)				

Deneus	1961 - September - 1960											
Prov.		Total	Initial	Renewal	Total	Initial	Renewal					
Canada -		121,980	69,836	52,144	140,328	79,173	61,155					
Nfld.		1,702	1,127	575	1,894	1,252	642					
P.E.I.	10	238	142	96	316	196	120					
N.S.		4,866	2,663	2,203	6,424	3,081	3,343					
N.B.		3,434	1,997	1,437	3,855	2,272	1,583					
Que.		32,647	19,102	13,545	40,299	23,117	17,182					
Ont.		50,571	27,411	23,160	54,644	30,296	24,348					
Man.		4,307	2,737	1,570	4,198	2,544	1,654					
Sask.		2,912	1,933	979	2,280	1,504	776					
Alta.	10	5,736	3,476	2,260	7,361	4,151	3,210					
B.C.		15,567	9,248	6,319	19,057	10,760	8,297					

(1) In addition, revised claims received numbered 37,640.

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### Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

				Number o	f weeks	on claim			Percent-	September 30, 1960
Prov. and Sex	Total claimants	2 or Less	3-4	5-8	9-12	13-16	17-20	Over 20	age Postal	Total claimants
			Se	ptember	29, 1961					
CANADA	229,197	83,875	24,653	31,972	21,872	16,023	12,021	38,781	25.8	279,531
CANADA - MALE	153,887	62,774	17,252	21,073	13,021	9,089	6,911	23,767	26.5	186,162
FEMALE	75,310	21,101	7,401	10,899	8,851	6,934	5,110	15,014	24.4	93,369
Nfld.	4,583	1,148	449	755	507	307	252	1,165	60.1	5,244
Male	3,599	943	355	619	390	214	180	898	62.1	4,112
Female	984	205	94	136	117	93	72	267	52.8	1,132
P.E.I.	641	135	76	89	107	64	45	125	57.9	785
Male	391	87	46	58	74	35	29	62	65.0	482
Female	250	48	30	31	33	29	16	63	46.8	303
N.S.	10,966	3,033	1,379	1,625	1,041	795	606	2,487	32.6	12,417
Male	8,451	2,371	1,114	1,274	768	551	453	1,920	32.6	9,632
Female	2,515	662	265	351	273	244	153	567	32.8	2,785
N.B.	7,515	2,287	812	1,032	771	571	424	1,618	47.4	9,122
Male	5,194	1,701	594	695	498	341	249	1,116	49.8	6,767
Female	2,321	586	218	337	273	230	175	502	42.1	2,355
Que.	67,696	22,976	7,354	9,525	7,025	5,343	4,020	11,453	27.0	84,717
Male	45,481	17,038	5,428	6,469	4,179	3,036	2,314	7,017	27.7	56,271
Female	22,215	5,938	1,926	3,056	2,846	2,307	1,706	4,436	25.5	28,446
Ont.	85,990	36,030	8,563	11,518	7,413	5,214	3,898	13,354	19.7	105,656
Male	58,071	27,742	5,789	7,486	4,362	2,825	2,129	7,738	19.4	68,643
Female	27,919	8,288	2,774	4,032	3,051	2,389	1,769	5,616	20.2	37,013
Man.	8,755	2,605	1,027	1,249	1,036	776	567	1,495	23.3	8,837
Male	5,562	1,785	649	760	592	432	330	1,014	24.7	5,148
Female	3,193	820	378	489	444	344	237	481	21.0	3,689
Sask.	5,806	1,747	669	928	650	456	351	1,005	40.4	4,707
Male	3,376	1,159	407	536	335	227	189	523	43.2	2,466
Female	2,430	588	262	392	315	229	162	482	36.5	2,241
Alta.	10,442	3,664	1,012	1,593	1,021	779	656	1,717	27.6	13,178
Male	6,078	2,387	583	850	509	417	362	970	30.6	8,146
Female	4,364	1,277	429	743	512	362	294	747	23.5	5,032
B.C.	26,803	10,250	3,312	3,658	2,301	1,718	1,202	4,362	24.0	34,868
Male	17,684	7,561	2,287	2,326	1,314	1,011	676	2,509	24.9	24,495
Female	9,119	2,689	1,025	1,332	987	707	526	1,853	22.3	10,373

### (Counted on last working day of the month)

						ling	
Prov. Total	Bene	efit	Ben	efit	Initial	Renewal	
	Initial	Renewa1	Initial	Renewal			
	<b>Total</b>	Bend Bend		Benefit  Ben    Total	Benefit  Benefit    Iotal	Benefit  Benefit    Initial	

# Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.\*

Canada -	115,995	38,964	45,734	26,826	4,471	22,964	13,190
Nfld.	1,695	544	493	565	93	347	140
P.E.I.	234	77	82	61	14	37	19
N.S.	5,622	2,368	2,093	986	175	723	406
N.B.	3,188	1,086	1,159	837	106	575	420
Que.	31,378	10,582	11,952	7,690	1,154	6,261	3,615
Ont.	45,964	14,897	20,061	9,242	1,764	10,663	5,627
Man.	4,365	1,619	1,406	1,189	151	390	383
Sask.	2,768	1,040	826	748	154	477	267
Alta.	5,725	1,967	2,053	1,456	249	826	558
B.C.	15,056	4,784	5,609	4,052	611	2,665	1,755

September - 1960

Canada -	143,276	52,738	56,482	29,605	4,451	21,409	13,005
Nfld.	1,740	637	543	497	(2	171	160
P.E.I.					63	474	163
	306	114	117	62	13	59	22
N.S.	6,315	1,827	3,207	1,086	195	979	475
N.B.	4,070	1,547	1,516	874	133	604	327
Que.	41,451	15,287	15,960	8,961	1,243	6,307	3,632
Ont.	56,778	22,148	22,260	10,679	1,691	8,223	5,126
Man.	4,107	1,540	1,509	915	143	512	347
Sask.	2,175	851	667	583	74	358	188
Alta.	7,385	2,644	2,842	1,612	287	1,217	1,119
B.C.	18,949	6,143	7,861	4,336	609	2,676	1,606

\* In addition 40,908 revised claims were disposed of. Of these, 3,896 were special requests not granted and 1,448 were appeals by claimants. There were 9,738 revised claims pending at the end of the month.

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Table 5. - Number of Claimants Not Entitled to Benefit in each Province during September 1961 and 1960 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1961 <b>*</b> 1960	17,334 20,060	353 336	34 32	618 722	560 577	5,226 6,368	5,470 6,943	751 459	448 307	813 1,000	3,061 3,316
Claimants disqualified	1961 1960	33,624 28,746	570 487	88 118	1,057 1,057	703 871	11,549 9,326	12,618 10,812		908 653	1,784 1,523	3,341 2,825
Not unemployed	1961 1960	594 491	20 23	3 1	41 23	22 26	179 170	158 166	33 15	35 14	34 18	69
Not capable of and not available for work	1961 1960	8,772 8,764	132 148	23 25	272 269	201 25 <b>3</b>	2,655 2,690	3,410 3,665	335 352	261 238	610 447	873 677
Loss of work due to a labour dispute	1961 1960	252 474	-	ī	3	2 1	89 90	55 193	48	52	42 120	9 18
Refused offer of work and neglected opportu- nity to work	1961 1960	2,297 2,178	6 16	22 25	91 81	25 39	880 841	892 799	57 97	29 39	105 111	190 130
Discharged for misconduct	1961 1960	1,201 1,241	24 30	7 4	36 39	20 31	432 479	470 479	34 30	19 13	63 50	96 86
Voluntarily left employment without just cause	1961 1960	6,862 7,052	119 104	17 18	248 289	187 219	2,137 2,104	2,350 2,509	306 282	185 169	479 481	834 877
Other reasons	1961 1960	13,646 8,546	269 166	16 44	366 353	246 302	5,177 2,952	5,283 3,001	241 250	327 180	451 296	1,270

\* Previously failed on initial claim but subsequently established on revised claim

during September. 1961 2,265 56 15 81 97 798 731 50 38 73 326 0

Province	Average	per week	
	1961 - Sept	ember - 1960	
	(in thousands)		
Canada -	173.2	222.7	
Newfoundland	3.5	3.8	
Prince Edward Island	0.6	0.7	
Nova Scotia	9.5	9.2	
New Brunswick	6.0	7.6	
Quebec	51.9	66.5	
Ontario	62.5	89.9	
Manitoba	6.8	6.2	
Saskatchewan	4.3	3.7	
Alberta	7.1	9.0	
British Columbia	20.8	26.1	

Table 6. - Estimates of the Number of Beneficiaries, by Province.

# Table 7. - Benefit Payments, by Province.

1

		1961 - September	1961 - September - 1960		
Prov. Weeks	Amount (in dollars)	Weeks	Amount (in dollars)		
Canada -	692,684	16,082,313	935, 396	21,186,260	
	( <u>)</u>			A STATE OF A DEST	
Nfld.	13,972	317,605	15,876	348,895	
P.E.I.	2,499	49,828	2,963	56,623	
N.S.	38,145	889,849	38,492	817,107	
N.B.	24,083	509,759	32,125	678,914	
Que.	207,632	4,764,191	279,371	6,070,122	
Ont.	250,193	5,845,200	377,449	8,861,929	
Man.	27,017	602,352	26,184	553,504	
Sask.	17,244	374,793	15,326	315,924	
Alta.	28,550	674,941	37,988	855,515	
B.C.	83,349	2,053,795	109,622	2,627,727	

Table 8. - Number of Weeks of Benefit, by Province.

		Par	tial Weeks
Province	Complete Weeks		
		Total	Due to Excess Earnings

## September - 1961

Canada -	627,365	65,319	46,202
	12.1/0	1 00/	1 / 66
Newfoundland	12,148	1,824	1,466
Prince Edward Island	2,335	164	125
Nova Scotia	32,895	5,250	3,937
New Brunswick	20,776	3,307	2,421
Quebec	191,117	16,515	10,640
Ontario	226,945	23,248	16,508
Manitoba	24,922	2,095	1,456
Saskatchewan	15,839	1,405	993
Alberta	25,769	2,781	1,890
British Columbia	74,619	8,730	6,766

Septemb	er -	1960
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Canada -	861,148	74,248	51,985
Newfoundland	14,028	1,848	1,586
Prince Edward Island	2,786	177	151
Nova Scotia	33,002	5,490	4,485
New Brunswick	28,274	3,851	2,824
Quebec	259,734	19,637	12,603
Ontario	350,461	26,988	18,676
Manitoba	24,152	2,032	1,408
Saskatchewan	14,236	1,090	768
Alberta	34,729	3,259	2,252
British Columbia	99,746	9,876	7,232

**Insured population:** For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

**Employed population:** The number of persons estimated as currently contributing under the scheme.

**Claimant population:** The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from an insured person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the claimant's contribution history for the two years preceding the claim is examined. This is required in order to test the claimant's attachment to insured employment and thus determine the type of benefit for which he is eligible, if at all. In cases of eligibility, this record is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

**Benefit period**: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

**Renewal claim:** An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: The number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of unemployment. To the extent that such claims are filed in any month, these claims overstate the number of new cases.

**Revised claims:** Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established; The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Failure rate: The number of initial claims on which a benefit period was not established in a month expressed as a per cent of initial claims cleared during that month. During the period when seasonal benefit is effective, the failure rate represents the net cases with insufficient contributions to qualify for either regular, seasonal or fishing benefit. In some cases additional contributions are located necessitating a recomputation whereby the claimant subsequently establishes a benefit period. No account is taken of such cases.

Disgualification: A disgualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disgualification continues. Where it is established that loss of employment was voluntary on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disgualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

**Complete week:** A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

prescribed waiting period.

**Beneficiaries:** Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiarles.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

**Fishermen:** For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

**Fishing contribution week:** Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.



