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STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT AUGUST 1963

(Compiled from material supplied by the Unemployment Insurance Commission)

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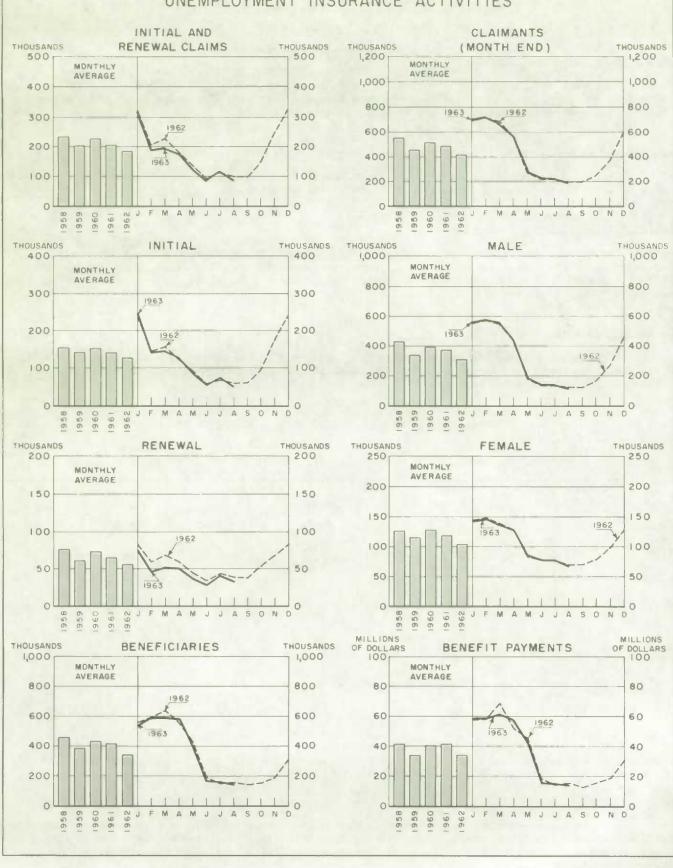
TABLE OF CONTENTS

	Page
Chart, Unemployment Insurance Activities	3
Commentary	4
List of Tables	
Consolidated Data on Claims for Regular, Seasonal and Fishing Benefit:	
Summary Table	5
Table 1 Estimates of the Insured Population under the Unemployment Insurance Act	6
Table 2 Number of Initial and Renewal Claims Filed in Local Offices in each Province	6
Table 3 Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal	2
Table 4 Disposition of Initial and Renewal Claims, and Claims Pending at the End of the Month, by Province	ъ
Table 5 Number of Claimants Not Entitled to Benefit in each Province, with Chief Reasons for Non-Entitlement	9
Table 6 Estimates of the Number of Beneficiaries, by Province	10
Table 7 Benefit Payments, Showing Number of Weeks and Amount Paid, by Province	10
Table 8 Number of Weeks Compensated, Classified as to Complete and Partial Weeks, and Showing Separately the Number of Partial Weeks Due to Excess Earnings, by Province	11
Glossary of Terms	12

Historical data since 1941 are contained in the July 1961 issue in this series, while annual data for the calendar years 1962 and 1961 are included in the January 1963 issue in this series.

For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing benefit periods, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.

UNEMPLOYMENT INSURANCE ACTIVITIES



CLAIMS AND BENEFIT PAYMENTS

AUGUST 1963

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit on August 30 numbered 192,500, about 10 per cent fewer than on July 31 but unchanged from the same date one year ago. The proportion of males, at about 65 per cent, was constant for the three periods under review.

Initial and renewal claims

Initial and renewal claims totalled 86,200 during August, almost 25 per cent below the July total of 112,900. For August 1962, the volume of claims was 98,800.

Beneficiaries and benefit payments

The average weekly estimate of beneficiaries was 141,900 for August, in comparison with 150,800 for July and 157,100 for August 1962. Benefit payments amounted to \$14 million in August, as against \$15.5 million in July and \$15.9 million in August 1962. The average weekly payment was \$23.50 in August, \$23.37 in July and \$22.97 in August 1962.

Claims by province

All provinces shared in the July-to-August reduction in the month-end claimant count. In comparison with one year ago, current totals were lower in all provinces but Prince Edward Island and Quebec where small increases occurred.

Percentage changes in the month-end claimant count

	July	31 to Aug 1963	ust 30,		st 31, 196 gust 30, 1		July 31 to August 31, 1962		
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	- 12	- 13	- 11	- 3	- 4	- 1	- 6	- 5	- 9
Nfld.	- 7	- 8	- 4	- 20	- 21	- 14	- 1	- 3	+ 9
P.E.I.	- 6	- 5	- 9	+ 2	+ 6	- 4	- 9	- 14	- 1
N.S.	- 2	- 2	- 3	- 16	- 20	- 5	+ 7	+ 8	+ 4
N.B.	- 7	- 8	- 6	- 13	- 18	+ 3	+ 7	+ 10	- 2
Que.	- 9	- 9	- 10	+ 5	+ 6	+ 4	- 9	- 7	- 12
Ont.	- 19	- 21	- 15	- 3	- 3	- 3	- 10	- 9	- 12
Man.	- 12	- 12	- 13	- 16	- 19	- 11	- 10	- 12	- 6
Sask.	- 10	- 8	- 12	- 17	- 15	- 19	- 7	- 8	- 6
Alta.	- 11	- 10	- 12	- 9	- 9	- 10	+ 2	+ 3	+ 1
B.C.	- 3	- 1	- 7	- 1	- 4	+ 4		+ 2	- 3

All provinces reported a substantial reduction in claims filed during August except Newfoundland, Alberta and British Columbia, where the declines were slight and Nova Scotia, where a slight increase occurred. In relation to August 1962, Quebec and Ontario reported relatively smaller declines than elsewhere.

Percentage changes in claims filed

	July to August 1963		int	4	August 1962 August 196		July to August 1962			
	Total	Initial	Renewal	Total	Initial	Renewa 1	Total	Initial	Renewa 1	
					Street 1				34 30	
Canada	- 24	- 27	- 18	- 13	- 11	- 15	- 12	- 14	- 9	
Nfld.	- 3	- 4	- 2	- 37	- 28	- 49	+ 4	+ 6	+ 2	
P.E.I.	- 39	- 45	- 28	- 22	- 32	- 1	- 30	- 30	- 30	
N.S.	+ 6	- 3	+ 24	- 24	- 16	- 33	+ 12	- 2	+ 34	
N.B.	- 17	- 21	- 9	- 29	- 23	- 38	+ 5	+ 1	+ 13	
Que,	- 19	- 21	- 15	- 3	- 5	- 1	- 17	- 18	- 15	
Ont.	- 35	- 38	- 28	- 9	- 9	- 8	- 22	- 23	- 20	
Man.	- 23	- 23	- 24	- 27	- 21	- 38	- 8	- 6	- 11	
Sask.	- 17	- 16	- 20	- 30	- 26	- 39	- 4	- 6	+ 1	
Alta.	- 5	- 8	-	- 21	- 15	- 29	+ 14	+ 12	+ 17	
B.C.	- 4	- 6	- 2	- 22	- 16	- 31	+ 12	+ 10	+ 14	

^{..} Not available.

Summary table

				% Chan	ge from		Cumulati	ve data	
Activity	Aug. 1963	July 1963	Aug. 1962	July	Aug. 1962	January t	o August	12 months ending August	
				1963		1963	1962	1963	1962
	(Thousand	s)			(Thous	ands)	(Thousa	nds)
Insured population as at month-end		4, 154	4,022	• •			4,076*		4,052*
Initial and renewal claims filed	86	113	99	- 24	- 13	1,284	1,376	2,100	2,266
Claimants currently reporting to local offices	193	219	199	- 12	- 3	447*	445*	415*	420*
Beneficiaries (weekly average)	142	151	157	- 6	- 10	394*	409*	329*	346*
Weeks compensated	596	664	691	- 10	- 14	13,175	13,653	16,451	17,171
Benefit paid \$	14,007	15,506	15,878	- 10	- 12	322,819	330,770	401,257	414,353
Average weekly senefit \$	23.50	23.37	22.97	+ 1	+ 2	24.50	24.23	24.39	24.13

^{*} Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants	
1963 - July	4, 154, 000	3,935,000	219,000	
June	4,068,000	3,847,700	220,300	
May	3,996,000	3,725,100	270,900	
April	4,173,000	3,607,100	565,900	
March	4,242,000	3,556,700	685,300	
February	4,264,000	3,543,500	720,500	
January	4,259,000	3,555,900	703,100	
1962 - December	4,223,000	3,631,000	592,000	
November	4,110,000	3,735,800	374,200	
October	4,009,000	3,764,900	244,100	
September	3,998,000	3,800,200	197,800	
August	4,022,000	3,823,300	198,700	
July	3,996,000	3,784,000	212,000	

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province.(1)

Prov.			1963 - Aug	ust - 1962		
	Total	Initial	Renewal	Total	Initial	Renewal
Canada -	86,162	52,942	33,220	98,752	59,609	39,143
Nfld.	1,444	949	495	2,276	1,310	966
P.E.I.	215	130	85	276	190	86
N.S.	3,439	2,042	1,397	4,520	2,426	2,094
N.B.	2,849	1,859	990	4,015	2,413	1,602
Que.	26,694	15,828	10,866	27,640	16,640	11,000
Ont.	34,227	21,099	13,128	37,504	23,289	14,215
Man.	2,218	1,565	653	3,032	1,972	1,060
Sask.	1,188	865	323	1,700	1,169	531
Alta.	4,146	2,584	1,562	5,229	3,035	2,194
B.C.	9,742	6,021	3,721	12,560	7,165	5,395

⁽¹⁾ In addition, revised claims received numbered 36,604.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov.	Total			eks on classer cent sar	Percent-	August 31 1962	
and Sex	claimants	1-4	5-13	14-26	27 or more(1)	Postal	total
			August	30, 1963			
CANADA -	192,511	81,453	55,684	31,988	23,386	29.3	198,694
MALE	123,058	57,150	33,745	18,074	14,089	30.1	128,234
FEMALE	69,453	24,303	21,939	13,914	9,297	27.8	70,460
Nfld.	4,676	1,389	1,583	811	893	63.6	5,824
Male	3,701	1,103	1,330	563	705	63.9	4,693
Female	975	286	253	248	188	62.4	1,131
P.E.I.	757	230	323	112	92	60.9	744
Male	481	130	214	72	65	67.4	455
Female	276	100	109	40	27	49.6	289
N.S.	8,918	3,178	2,636	1,733	1,371	38.4	10,633
Male	6,475	2,429	1,871	1,300	875	38.7	8,058
Female	2,443	749	765	433	496	37.7	2,575
N.B.	7,566	2,919	2,111	1,672	864	43.1	8,709
Male	5,359	2,147	1,392	1,304	516	44.5	6,572
Female	2,207	772	7 19	368	348	39.8	2,137
Que.	60,778	25,325	18,103	10,428	6,922	26.6	57,618
Male	40,146	18,324	11,521	6,043	4,258	26.8	37,797
Female	20,632	7,001	6,582	4,385	2,664	26.1	19,821
Ont.	69,404	31,770	19,591	10,313	7,730	23.6	71,631
Male	42,688	21,719	11,252	5,165	4,552	23.2	44, 188
Female	26,716	10,051	8,339	5,148	3,178	24.3	27,443
Man.	6,486	1,838	2,102	1,379	1,167	26.4	7,693
Male	3,565	1,039	1,096	798	632	28.2	4,398
Female	2,921	799	1,006	581	535	24.1	3,295
Sask.	3,465	1,362	978	570	555	40.9	4,164
Male	1,759	736	447	308	268	43.9	2,063
Female	1,706	626	53 1	262	287	37.7	2,101
Alta.	9,177	3,619	2,577	1,780	1,201	59.8	10,131
Male	5,722	2,553	1,460	937	772	62.7	6,278
Female	3,455	1,066	1,117	843	429	55.0	3,853
B.C.	21,284	9,823	5,680	3,190	2,591	23.6	21,547
Male	13,162	6,970	3,162	1,584	1,446	25.6	13,732
Female	8,122	2,853	2,518	1,606	1,145	20.4	7,815

⁽¹⁾ The bulk of the cases in this group were on claim from 27-39 weeks.

Note: Values less than 50 subject to relatively large sampling variability.

B.C.

10,012

3,525

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.(1)

		Adj	udica	t e d		Pending		
Prov.	Total		led to		itled to	Initial	Renewa 1	
		Initial	Renewal	Initial	Renewa 1			
Canada -	99,105	40,470	August - 31,125	1611	4,881	18,767	9,643	
M£1.i	1 502	507	/ 02	106	26	270		
Nfld. P.E.I.	1,502 254	527 92	40 3 66	486 70	86 26	378 47	176 26	
N.S.	3,479		1,236	873	169	590	329	
N.B.	2,887		859	869	136	623	305	
Que.	29,748	10,626		7,287	1,579	6,031	3,381	
Ont.	43,312	20,419	12,807			7,385		
Man.	2,389	984	575	718	112	539	189	
Sask.	1,319	558	326	375	60	325	100	
Alta.	4,203		1,384	1,089	215	1,142	609	
D C	10 010	2 5 2 5	0 0 1 0	0 /		1 202	- 00-	

August - 1962

2,657

617

1,707

1,007

3,213

Canada -	106,077	40,595	35,493	24,954	5,035	19,318	9,766
Nfld.	2,337	678	873	635	151	512	259
P.E.I.	292	119	69	91	13	50	23
N.S.	4,565	1,549	1,922	890	204	734	357
N.B.	4,036	1,405	1,493	998	140	713	379
Que.	29,217	10,315	10,093	7,491	1,318	5,489	3,102
Ont.	42,836	18,792	13,052	9,058	1,934	7,905	3,279
Man.	3,381	1,245	989	934	213	473	372
Sask.	1,772	696	465	519	92	332	132
Alta.	5,057	1,673	1,864	1,282	238	1,166	635
B.C.	12,584	4,123	4,673	3,056	732	1,944	1,228

⁽¹⁾ In addition 35,545 revised claims were disposed of. Of these, 2,890 were special requests not granted and 2,118 were appeals by claimants. There were 10,132 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Antitled to Benefit in each Province during August 1953 and 1982 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1963(1) 1962	11,374 13,803	243 415	33 42	466 500	571 675	3,832 4,408	3,924 4,691	326 409	138 221	511 630	1,330 1,812
Claimants disqualified	1963 1962	33,901 35,194	615 764	180 124	1,491 1,390	1,209 1,080	10,910	12,092 11,927	1,117 1,253	724 841	1,448	4,115 4,884
Not unemployed	1963 1962	562 557	38 33	10	37 33	27 30	154 146	176 198	26 26	21 17	21 19	52 50
Not capable of and not available for work	1963 1962	9,423 9,827	120 166	40 40	273 288	261 237	2,811 3,073	3,637 3,590	487 394	278 295	439 528	1,077 1,216
Loss of work due to a labour dispute	1963 1962	340 547	12	-	5	1	164 183	100 203	154	-	1	63 1
Refused offer of work and neglected opportu- nity to work	1963 1962	1,616	9	10 11	97 77	33 31	550 697	638 591	40 36	46 48	76 84	117 143
Discharged for misconduct	1963 1962	1,411	26 22	1 10	48 45	54 43	561 443	491 470	43 29	10 17	57 52	120 116
Voluntarily left employment without just cause	1963 1962	7,140 7,066	167 112	28 12	259 247	168 197	2,076 2,108	2,550 2,409	225 315	135 166	436 485	1,096 1,015
Other reasons	1963 1962	13,409 14,226	243 • 425	91 46	777 695	666 541	4,594 4,609	4,500 4,466	296 299	234 298	418 504	1,590 2,343

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average	per week				
	1963 - August - 1962					
	(in thousands)					
Canada -	141.9	157.1				
Newfoundland	4.1	4.7				
Prince Edward Island	0.6	0.7				
Nova Scotia	6.5	8.3				
New Brunswick	5.4	7.1				
Quebec	44.1	45.5				
Ontario	52.7	56.8				
Manitoba	5.3	6.7				
Saskatchewan	2.7	3.7				
Alberta	6.8	7.4				
British Columbia	13.7	16.3				

Table 7. - Benefit Payments, by Province.

		1963 - Aug	gust - 1962	
Prov.	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)
Canada -	596,026	14,007,035	691,346	15,878,047
Nfld.	17,380	428,097	20,817	494,454
P.E.I.	2,527	50,774	3,060	61,673
N.S.	27,385	602,281	36,447	799,405
N.B. Que.	22,757	495,150	31,305	677,508
Ont.	185,279 221,350	4,347,862 5,258,742	200,050	4,593,067
Man.	22,177	495,301	249,810 29,544	5,735,821 670,663
Sask.	11,352	245,312	16,157	355,913
Alta.	28,481	680,982	32,455	778,984
B.C.	57,338	1,402,534	71,701	1,710,559

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Partial Weeks	
		Total	Due to Excess Earning

August - 1963

Canada -	540,196	55,830	37,248
Newfoundland	15,840	1,540	1,327
Prince Edward Island	2,359	168	115
Nova Scotia	23,578	3,807	3,013
New Brunswick	19,975	2,782	2,058
Quebec	170,312	14,967	9,128
Ontario	199,395	21,955	14,074
Manitoba	20,241	1,936	1,343
Saskatchewan	10,313	1,039	667
Alberta	25,524	2,957	2,068
British Columbia	52,659	4,679	3,455

August - 1962

Canada -	625,666	65,680	43,402
Newfoundland	18,717	2,100	1,628
Prince Edward Island	2,801	259	195
Nova Scotia	31,618	4,829	3,907
New Brunswick	27,238	4,067	2,841
Quebec	183,091	16,959	10,027
Ontario	224,352	25,458	15,934
Manitoba	27,444	2,100	1,426
Saskatchewan	14,930	1,227	805
Alberta	29,349	3,106	2,179
British Columbia	66,126	5,575	4,460

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme. Estimates are based on a 10 per cent sample and hence are subject to sampling variability.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from a person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the contribution history for the two years preceding the claim is examined. This is required in order to test attachment to insured employment and thus determine the type of benefit for which the claimant is eligible, if at all. In cases of eligibility, the record of the qualifying period is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: An approximation of the number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of unemployment. To the extent that such claims are filed in any month, the total overstates the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period(regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating 'approval' on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues.

Where it is established that loss of employment was voluntary and without just cause on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit subscrized on that benefit period.

Partial week: A week for which a claimant meetived less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries. Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in Class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Industrial Classification of persons filing new claims for Unemployment Insurance: This information is based on a sample of documents in respect of initial claims filed in local offices during a month. To ensure that all such claims have an equal chance of being included in the study, the documents are accumulated until the end of the third week following the month in which the claim was filed.

The sampling ratio varies from one hundred per cent in the Atlantic provinces (during the period of low claim) to five per cent in Ontario. The sample embraces all new initial claims without regard to benefit status, i.e. failures as well as disqualifications are included. However, it excludes initial claims classed as transitional, i.e., those taken on behalf of persons terminating one benefit period and seeking re-establishment of credits, since such claims are not new cases of separation from employment.

At the present time only the new separations requiring an **initial** claim are included in this study, as these are the only documents forwarded to the Bureau for analysis. The ratio of initial to renewal claims fluctuates with the claim load, so that during the months of heavy claim, it is approximately 3:1.

