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STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT SEPTEMBER 1963

(Compiled from material supplied by the Unemployment Insurance Commission)



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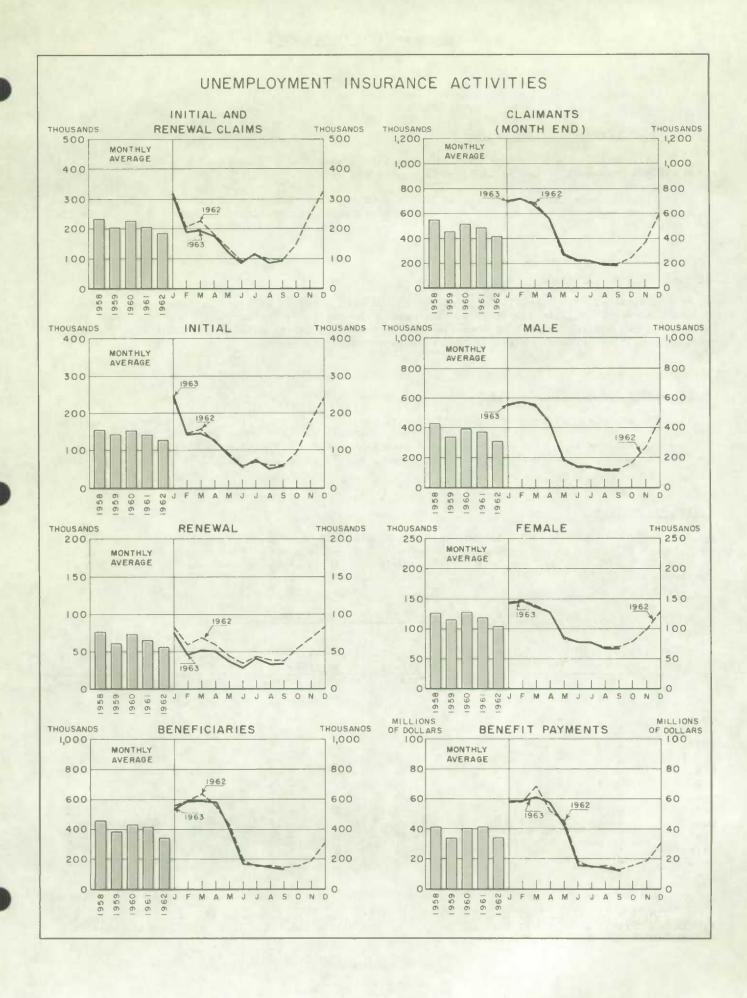
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Historical data since 1941 are contained in the July 1961 issue in this series, while annual data for the calendar years 1962 and 1961 are included in the January 1963 issue in this series.

For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing benefit periods, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance Section.



CLAIMS AND BENEFIT PAYMENTS

SEPTEMBER 1963

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit on September 30, numbered 186,300, down slightly from 192,500 on August 30 and 197,800, on September 28, 1962.

Slightly more than 25 per cent of the current claimants had been on continuous claim more than 13 weeks. The proportion of females in this category, at 30 per cent, was higher than for males (25 per cent).

Initial and renewal claims

A total of 92,900 initial and renewal claims were received at local offices across Canada during September. This is almost 10 per cent above the 86,200 for August but 5 per cent fewer than the 98,300 for September 1962. Ninety-five per cent of the current claim load, about 88,000 claims, were on behalf of persons separating from employment during September.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 133,000 in September, as against 141,900 for August and 142,600 for September 1962. Benefit payments amounted to \$12.5 million during September, in comparison with \$14.0 million during August and \$12.7 million during September 1962. The average weekly payment was \$23.54 for September, \$23.50 for August and \$23.36 for September 1962.

Claims by province

Small declines occurred in the September 30 claimant count in the Atlantic provinces and in Ontario; there was no change in Quebec and Saskatchewan, while elsewhere slight increases occurred. In comparison with one year ago, all provinces recorded decreases except Quebec, where there was virtually no change.

Percentage changes in month-end claimant count

	August 3	0 to Septe	ember 30,		mber 28, 1		August 31	to Sep	tember 28,
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	- 3	- 5	-	- 6	- 8	- 2	-	- 1	+ 1
Nfld.	- 13	- 17	- 1	- 30	- 35	- 4	- 1	+ 2	- 11
P.E.I.	- 7	- 14	+ 5	- 2	- 3		- 3	- 6	+ 1
N.S.	- 5	- 7	+ 1	- 17	- 24	+ 9	- 4	- 2	- 12
N.B.	- 1	- 2	+ 2	- 14	- 20	+ 4	-	-	+ 1
Que.	_	+ 1	- 2	+ 1	-	+ 2	+ 5	+ 7	-
Ont.	- 9	- 13	- 3	- 3	- 3	- 4	- 9	- 13	- 2
Man.	+ 2	- 2	+ 6	- 24	- 32	- 12	+ 12	+ 17	+ 7
Sask.	-	- 12	+ 11	- 19	- 25	- 14	+ 3	-	+ 5
Alta.	+ 9	+ 6	+ 16	- 6	- 6	- 5	+ 5	+ 3	+ 10
B.C.	+ 2	+ 3	-	- 7	- 8	- 5	+ 8	+ 7	+ 9

The monthly claim load showed a substantial increase over August in all provinces except Nova Scotia and Ontario where small declines occurred. The volume was below last year's in all provinces except Quebec and Ontario where there was no change.

Percentage changes in claims filed

	Augi	ust to Septem	nber		tember 196		Augu	st to September 1962
	Total	Initial F	Renewal	Total	Initial	Renewal	Total	Initial Renewal
Canada	+ 8	+ 9	+ 5	- 5	- 4	- 7	- 1	+ 2 - 3
Nfld.	+ 26	+ 25	+ 27	- 19	- 17	- 22	- 2	+ 9 - 16
P.E.I.	+ 34	+ 40	+ 26	- 13	- 11	- 16	+ 20	+ 8 = + 48
N.S.	- 2	+ 4	- 10	- 19	- 11	- 28	- 8	- 2 - 16
N.B.	+ 22	+ 13	+ 38	- 10	- 9	- 12	- 4	- 4 - 4
Que.	+ 11	+ 15	+ 5	-	- 1	+ 2	+ 7	+ 11 + 1
Ont.	- 2	- 2	- 1			40	- 10	- 11 - 9
Man.	+ 25	+ 23	+ 28	- 25	- 21	- 33	+ 21	+ 24 + 17
Sask.	+ 16	+ 16	+ 17	- 21	- 11	- 40	+ 4	- 3 + 18
Alta.	+ 26	+ 28	+ 21	- 3	-	- 7	+ 3	+ 10 - 7
B.C.	+ 16	+ 18	+ 14	- 17	- 12	- 25	+ 9	+ 12 + 4

^{..} Not available.

Summary table

				% Chan	ge from	18.	Cumulativ	ve data	
Activity	Sept. 1963	Aug. 1963	Sept. 1962	Aug.	Sept.	January to	September	12 months ending September	
				1963	1962	1963	1962	1963	1962
	(7	housands	;)			(Thous	ands)	(Thous	ands)
Insured population as at month-end		4,065	3,998	0 0			4,067*	• •	4,059*
Initial and renewal claims filed	93	86	98	+ 8	- 5	1,377	1,474	2,095	2,243
Claimants currently reporting to local offices	186	193	198	- 3	- 6	418*	417*	414*	418*
Beneficiaries (weekly average)	133	142	143	- 6	- 7	365*	380*	328*	343*
Weeks compensated	532	596	542	- 11	- 2	13,707	14,195	16,441	17,020
Benefit paid \$	12,528	14,007	12,664	- 11	- 1	335,346	343,434	401,120	410,935
Average weekly \$	23.54	23.50	23.36		+ 1	24.47	24.19	24.40	24.14

^{*} Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1963 - August	4,065,000	3,872,500	192,500
July	4,078,000	3,859,000	219,000
June	4,068,000	3,847,700	220,300
May	3,996,000	3,725,100	270,900
April	4,173,000	3,607,100	565,900
March	4,242,000	3,556,700	685,300
February	4,264,000	3,543,500	720,500
January	4,259,000	3,555,900	703,100
1962 - December	4,223,000	3,631,000	592,000
November	4,110,000	3,735,800	374,200
October	4,009,000	3,764,900	244,100
September	3,998,000	3,800,200	197,800
August	4,022,000	3,823,300	198,700

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province.(1)

Prov.	1963 - September - 1962									
	Total	Initial	Renewa1	Tota1	Initial	Renewa1				
Canada -	92,892	57,884	35,008	98,293	60,512	37,781				
Nfld.	1,813	1,184	629	2,232	1,422	810				
P.E.I.	289	182	107	332	205	127				
N.S.	3,375	2,114	1,261	4,142	2,388	1,754				
N.B.	3,470	2,105	1,365	3,857	2,312	1,545				
Que.	29,566	18,209	11,357	29,530	18,447	11,083				
Ont.	33,695	20,739	12,956	33,712	20,779	12,933				
Man.	2,766	1,931	835	3,681	2,437	1,244				
Sask.	1,382	1,003	379	1,760	1,131	629				
Alta.	5,207	3,320	1,887	5,371	3,333	2,038				
B.C.	11,329	7,097	4,232	13,676	8,058	5,618				

⁽¹⁾ In addition, revised claims received numbered 34,940.

Table 3. - Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex, and Percentage Postal.

(Counted on last working day of the month)

Prov.	Total		umber of we sed on 20 p			Percent-	September 28
and Sex	claimants	1-4	5-13	14-26	27 or more(1)	Posta1	total claimants
			September	30, 1963			
CANADA -	186,261	85,830	50,011	30,080	20,340	29.0	197,799
MALE	117,024	58,081	29,915	16,869	12,159	29.7	126,914
FEMALE	69,237	27,749	20,096	13,211	8,181	28.0	70,885
Nfld.	4,053	1,456	1,124	814	659	74.2	5,783
Male	3,085	1,136	892	541	516	73.5	4,774
Female	968	320	232	273	143	76.7	1,009
P.E.I.	703	293	246	83	81	55.8	718
Male	413	149	139	60	65	63.4	427
Female	290	144	107	23	16	44.8	291
N.S.	8,466	3,420	2,420	1,595	1,031	38.3	10,183
Male	5,997	2,529	1,613	1,191	664	38.6	7,912
Female	2,469	891	807	404	367	37.5	2,271
N.B.	7,495	3,315	1,969	1,534	677	47.1	8,744
Male	5,245	2,300	1,392	1,138	415	49.2	6,582
Female	2,250	1,015	577	396	262	42.3	2,162
Que.	60,592	27,155	17,265	9,990	6,182	26.1	60,286
Male	40,366	19,933	11,051	5,693	3,689	26.0	40,545
Female	20,226	7,222	6,214	4,297	2,493	26.4	19,741
Ont.	63,161	30,749	16,197	9,416	6,799	23.4	65,210
Male	37,260	19,577	9,003	4,803	3,877	23.1	38,309
Female	25,901	11,172	7,194	4,613	2,922	23.8	26,901
Man.	6,592	2,136	1,854	1,424	1,178	24.1	8,647
Male	3,498	1,143	884	740	731	25.2	5,124
Female	3,094	993	970	684	447	22.9	3,523
Sask.	3,450	1,451	1,069	465	465	37.4	4,277
Male	1,551	727	391	206	227	40.4	2,070
Female	1,899	724	678	259	238	35.0	2,207
Alta.	10,041	4,658	2,537	1,720	1,126	56.1	10,678
Male	6,037	2,959	1,486	900	692	59.6	6,446
Female	4,004	1,699	1,051	820	434	50.7	4,232
B.C.	21,708	11,197	5,330	3,039	2,142	22.3	23,273
Male	13,572	7,628	3,064	1,597	1,283	23.1	14,725
Female	8,136	3,569	2,266	1,442	859	21.0	8,548

⁽¹⁾ The bulk of the cases in this group were on claim from 27-39 weeks.

Note: Values less than 50 subject to relatively large sampling variability.

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month.(1)

		ء د ۸	udica	*		B 0 =	4 4 5 5
		Adj	ren	Pending			
Prov.	Total		led to			Initial	Renewal
		Initial	Renewal	Initial	Renewa 1		
			September	r = 1963			
			осресшос.	1703			
Canada -	88,625	32,493	28,690	22,853	4,589	21,305	11,372
Nfld.	1,546	488	459	488	111	586	235
P.E.I.	280	93	96	77	14	59	23
N.S.	3,141	1,092	1,034	861	154	751	402
N.B.	3,367	1,181	1,117	909		638	
Que.	28,182	10,031		7,053		7,156	
Ont.	32,864	12,615	10,634	7,924	1,691	7,585	
Man.	2,597	997	650	830	120	643	254
Sask.	1,304	524	275	448	57	356	147
Alta. B.C.	4,748	1,797 3,675	1,481 3,293	1,257	213 622	1,408 2,123	
			September	nert vi			
Canada -	96,489	34,944	32,231	24,685	4,629	20,201	10,687
Nfld.	2,228	758	690	653	127	523	252
P.E.I.	306	106	103	83	14	66	33
N.S.	3,971	1,392	1,493	917	169	813	449
N.B.	3,765	1,358	1,313	942	152	725	459
Que.	28,300	10,211	9,550	7,090	1,449	6,635	3,186
Ont.	34,383	13,270	10,871	8,569	1,673	6,845	3,668
Man.	3,301	1,152	1,003	1,035	111	723	502
Sask.	1,569	582	476	433	78	448	207
Alta.	5,310	1,818	1,867	1,375	250	1,306	556
B.C.	13,356	4,297	4,865	3,588	606	2,117	1,375

⁽¹⁾ In addition 36,885 revised claims were disposed of. Of these, 2,867 were special requests not granted and 2,068 were appeals by claimants. There were 8,186 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during September 1963 and 1962 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	196 3(1) 1962	12,306 14,389	261 341	35 47	433 506	589 635	3,986 4,279	3,958 4,552	419 668	203 229	692 816	1,730 2,316
Claimants disqualified	1 963 1962	33,820 34,962	792 893	160 111	1,143 1,291	1,003 1,101	11,161	12,393 12,725	1,305 913	766 573	1,797	3,300
Not unemployed	1963 1962	566 585	26 73	7 3	30 27	33 33	169 170	156 152	33 17	16 22	40 21	5(
Not capable of and not available for work	1963 1962	9,642	159 172	46 26	312 278	302 298	2,787	3,665 3,445	491 323	362 231	506 498	1,01
Loss of work due to a labour dispute	1963 1962	217 159	-	-	7 -	2	159 37	47 67	- 8	**	1	4
Refused offer of work and neglected opportu- nity to work	1963 1962	1,711	6 7	27 17	66 98	23 47	546 687	761 692	53 23	59 27	67 64	10
Discharged for misconduct	1963 1962	1,257 1,170	31 36	1 1	34 46	31 40	514 444	431 416	27 18	14 11	60 47	11 11
Voluntarily left employment without just cause	1963 1962	6,668 6,533	123 146	22 27	254 222	170 178	1,929	2,417 2,343	229 217	112 116	380 377	1,03
Other reasons	1963 1962	13,759 15,725	447 459	57 37	440 620	442 504	5,057 5,900	4,916 5,610	472 307	203 166	743 413	98:

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week					
	1963 - Sep	tember - 1962				
	(in thousands)					
Canada -	133.0	142.6				
Newfoundland	3.2	4.2				
Prince Edward Island	0.6	0.6				
Nova Scotia	6.5	7.7				
New Brunswick	5.4	6.7				
Quebec	43.2	41.3				
Ontario	47.1	50.3				
Manitoba	4.5	5.9				
Saskatchewan	2.4	3.2				
Alberta	6.4	7.1				
British Columbia	13.8	15.8				

Table 7. - Benefit Payments, by Province.

	1963 - September - 1962								
Province	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)					
Canada -	532,124	12,527,626	542,054	12,664,177					
Nfld.	12,748	290,372	15,865	363,665					
P.E.I.	2,368	46,109	2,329	47,104					
N.S.	25,969	556,996	29,123	648,812					
N.B.	21,595	482,208	25,419	556,446					
Que.	172,740	4,112,674	156,753	3,701,881					
Ont.	188,338	4,461,602	191,234	4,510,681					
Man.	18,110	412,621	22,238	494,549					
Sask.	9,626	205,430	12,201	264,086					
Alta.	25,405	619,716	26,978	638,514					
B.C.	55,225	1,339,898	59,914	1,438,439					

Table 8. - Number of Weeks of Benefit, by Province.

		Par	tial Weeks
Province	Complete Weeks		
		Total	Due to Excess Earnings

September - 1963

Canada -	482,373	49,751	35,300
Newfoundland	11,240	1,508	1,339
Prince Edward Island	2,170	198	132
Nova Scotia	22,036	3,933	3,229
New Brunswick	18,655	2,940	2,218
Quebec	158,201	14,539	9,404
Ontario	171,563	16,775	11,739
Manitoba	16,581	1,529	1,093
Saskatchewan	8,778	848	563
Alberta	22,902	2,503	1,806
British Columbia	50,247	4,978	3,777

September - 1962

Canada -	494,725	47,329	32,946
Newfoundland	13,692	2,173	1,808
Prince Edward Island	2,155	174	127
Nova Scotia	24,892	4,231	3,500
New Brunswick	22,053	3,366	2,471
Quebec	146,752	10,001	4,933
Ontario	174,140	17,094	12,134
Manitoba	20,268	1,970	1,269
Saskatchewan	10,875	1,326	1,023
Alberta	24,826	2,152	1,559
British Columbia	55,072	4,842	4,122

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme. Estimates are based on a 10 per cent sample and hence are subject to sampling variability.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from a person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the contribution history for the two years preceding the claim is examined. This is required in order to test attachment to insured employment and thus determine the type of benefit for which the claimant is eligible, if at all. In cases of eligibility, the record of the qualifying period is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: An approximation of the number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of unemployment. To the extent that such claims are filed in any month, the total overstates the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period(regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues.

Where it is established that loss of employment was voluntary and without just cause on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks; claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in Class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Industrial Classification of persons filing new claims for Unemployment Insurance: This information is based on a sample of documents in respect of initial claims filed in local offices during a month. To ensure that all such claims have an equal chance of being included in the study, the documents are accumulated until the end of the third week following the month in which the claim was filed.

The sampling ratio varies from one hundred per cent in the Atlantic provinces (during the period of low claim) to five per cent in Ontario. The sample embraces all new initial claims without regard to benefit status, i.e. failures as well as disqualifications are included. However, it excludes initial claims classed as transitional, i.e., those taken on behalf of persons terminating one benefit period and seeking re-establishment of credits, since such claims are not new cases of separation from employment.

At the present time only the new separations requiring an initial claim are included in this study, as these are the only documents forwarded to the Bureau for analysis. The ratio of initial to renewal claims fluctuates with the claim load, so that during the months of heavy claim, it is approximately 3:1.

Geographical classification: The provinces as defined in this bulletin are administrative entities. Hence, Ontario excludes Sioux Lookout for which data are included with Manitoba; British Columbia includes Whitehorse; Quebec excludes Magdalen Islands for which data are included in New Brunswick.

