

A Comparison of Disclosure Regimes in Canada

Public Servants Disclosure Protection Tribunal
October 2013

The following is a comparison of existing disclosure regimes across Canada. Provinces that had not enacted whistleblowing regimes as at the date of this analysis are not included in this table.

	TWO-STEP INTEGRATED MODEL			TWO-BRANCH	MODEL		INTEGRATED MODEL EXCLUSIVE TO INTEGRITY COMMISSIONER	
	(COMMISSIONER WHO REFERS CASES TO TRIBUNAL)	(A) OMBUDSMAN AND LABOUR BOARD MODEL				MISSIONER AND LABOUR RD MODEL		
	FEDERAL Act assented to April 15, 2007	MANITOBA Act assented to December 7, 2006	NEW BRUNSWICK Act assented to December 20, 2007	NOVA SCOTIA Act assented to December 10, 2010	ONTARIO Act assented to December 20, 2006	QUEBEC Act assented to June 13, 2011	SASKATCHEWAN Act assented to September 1, 2011	ALBERTA Act assented to December 10, 2012
				GENERAL				
Act	Public Servants Disclosure Protection Act	The Public Interest Disclosure (Whistleblower Protection) Act	Public Interest Disclosure Act	Public Interest Disclosure of Wrongdoing Act	Public Service of Ontario Act, 2006	Anti-Corruption Act	Public Interest Disclosure Act	Public Interest Disclosure (Whistleblower Protection) Act
Purpose of the act on disclosure of wrongdoings	It is recognized that it is in the public interest to maintain and enhance public confidence in the integrity of public servants and public institutions. The Act establishes procedures for the disclosure of wrongdoings in the public sector and the protection of persons who disclose the wrongdoings. It also provides for establishing a Charter of Values of Public Service setting out the values that should guide public servants in their work and professional conduct (preamble).	The purpose of the Act is to facilitate the disclosure and investigation of significant and serious matters in or relating to the public service that are potentially unlawful, dangerous to the public or injurious to the public interest. The Act also aims to protect persons who make those disclosures (s 1).	The purpose of the Act is to facilitate the disclosure and investigation of significant and serious matters in or relating to the public service, that are potentially unlawful, dangerous to the public or injurious to the public interest. The Act also aims to protect persons who make those disclosures (s 2)	The purpose of the Act is to provide a process to facilitate the disclosure and investigation of potential wrongdoing and to provide protection for those who disclose (s 2).	The purpose of the Act is to establish procedures for the disclosure and investigation of wrongdoing in the public service of Ontario and to protect public servants who disclose wrongdoing from reprisals (s 1(7)).	The purpose of the Act is to strengthen actions to prevent and to fight corruption in contractual matters within the public sector. It also establishes a procedure to facilitate the disclosure of wrongdoings to the Anti-Corruption Commissioner (s 1).	There is no provision concerning objectives in the Act. This information can be found on the Web site of the Public Interest Disclosure Commissioner. The Act provides protection for employees of the Government of Saskatchewan who disclose wrongdoings in the work place (Web site, Public Interest Disclosure Commissioner, http://www.saskpidc.ca/faqs/what-is-pida.html)	The purpose of the Act is to facilitate the disclosure and investigation of significant and serious matters in or relating to the public service. The Act is also intended to protect persons who make those disclosures. The Act also aims to promote public confidence in the administration of departments, public entities and offices of the Legislature.
Organization responsible for ruling on reprisals	No person shall take any reprisal against a public servant or direct that one be taken against a public servant (s 19). The <i>Act</i> provides for the establishment of the Public Servants Disclosure Protection Tribunal , which determines whether the complainant has been subject to a reprisal (s 20.4(1)).		No person shall take a reprisal against an employee or direct that one be taken against an employee (s 31). The complainant must file his or her complaint with the New Brunswick Labour and Employment Board in accordance with the Public Interest Disclosure Act.	No reprisal shall be taken against an employee because the employee has in good faith taken any actions under the Act (s 31). A complainant must file his or her complaint with the Labour Standards Tribunal. It will be dealt with under the Labour Standards Code.	No person shall take a reprisal against a public servant (s 139 (1)). Based on the status of the employee, a complainant may file a complaint with the Ontario Labour Relations Board or the Public Service Grievance Board.	It is forbidden to take a reprisal against a person who has disclosed a wrongdoing or has cooperated in an audit or an investigation regarding a wrongdoing; or again to threaten to take a reprisal against a person so that he or she will abstain from making such a disclosure or cooperating in such an audit or investigation (s 32 and see s 122 of <i>An Act Respecting Labour Standards</i>). The complainant must file his or her complaint with the Commission des normes du travail in accordance with the provisions of the <i>Act Respecting</i>	No person shall take or direct a reprisal against a public servant or former public servant (s 36(1)). The complainant must file his or her complaint with the Public Interest Disclosure Commissioner. The Commissioner has the authority to hear reprisal complaints and make recommendations.	No person shall take a reprisal against an employee or direct a person to do so (s 24). The complainant must first his or her complaint with the designated officer for the complainant's organization. Subsequently and in certain circumstances, the complainant may file his or her complaint with the Public Interest Commissioner. The Commissioner has the power to investigate reprisal complaints and make recommendations. If the complaint involves the Commissioner or the

						Labour Standards and the Labour Code.		Ombudsman, the complaint may be filed with the Auditor General.
Access to legal advice	The Commissioner may provide access to legal advice to a particular public servant or person. The maximum amount that may be paid for legal advice is \$1,500. This amount may be increased to \$3,000 in certain cases (s 25.1).	Certain measures may be taken to ensure that legal advice is provided to employees and others involved in any proceeding or investigation under the Act (s 34).	No mention of this in the Act.	No mention of this in the Act.	The Integrity Commissioner may arrange and pay for the provision of legal services to a public servant or other person involved in any investigation or other proceeding (s 147). The maximum amount that can be paid is \$3,000 for a disclosure and \$3,000 for a reprisal complaint (s 2 <i>Ontario Regulation 385/07</i>).	No mention in the Act.	No mention in the Act.	No mention in the Act.
DISCLOSURE MECHAN	ISMS							
Definition of disclosure	Disclosure made in good faith and made by a public servant in accordance with the Act, in the course of a parliamentary proceeding, in the course of a proceeding established under any other act of Parliament or when lawfully required to do so (s 2).	Disclosure made in good faith by an employee in accordance with the Act (s 2).	A disclosure made in good faith by an employee in accordance with the Act (s 1).	Disclosure means a report in writing of a wrongdoing or potential wrongdoing made in good faith by an employee (s 3(c)).	Filing of information with an ethics executive or the Integrity Commissioner by a public servant that could show that a member of the public service has committed or is about to commit a wrongdoing, (Web site of the Office of the Integrity Commissioner http://www.oico.on.ca/dow/DOWweb.nsf/vwHTML/faqpage.htm?	Any person may report an act that he or she believes to be a wrongdoing by disclosing information to the Commissioner that could show that a wrongdoing has been committed or is about to be committed or that the person was asked to commit a wrongdoing (s 26).	A disclosure of wrongdoing made in god faith by a public servant in accordance with the Act (s 2c)).	Except where the context requires otherwise, means a disclosure of wrongdoing made in good faith by an employee in accordance with the Act (s 1).
Definition of wrongdoing	A contravention of any Act of Parliament or of the legislature of a province, or of any regulations made thereunder. A misuse of public funds or a public asset. A gross mismanagement in the public sector. An act or omission that creates a substantial and specific danger to the life, health or safety of persons, or to the environment. A serious breach of a code of conduct. Knowingly directing or counselling a person to commit a wrongdoing (s 8).	An act or omission constituting an offence under an Act or a regulation. An act or omission that creates a substantial and specific danger to the life, health or safety of persons, or to the environment (other than a danger that is inherent in the performance of the duties or functions of an employee). Gross mismanagement, including of public funds or a public asset. Knowingly directing or counselling a person to commit a wrongdoing described above (s 3).	An act or omission constituting an offence under an Act of the Legislature or the Parliament of Canada, or a regulation. An act or omission that creates a substantial and specific danger to the life, health or safety of persons, or to the environment, other than a danger that is inherent in the performance of the duties or functions of an employee. Gross mismanagement, including of public funds or a public asset. Knowingly directing or counselling a person to commit a wrongdoing described above (s 3).	A contravention of Provincial or federal statutes or regulations if the contravention related to official activities of the employee or any public funds or assets A misuse or gross mismanagement of public funds or assets. An act or omission that creates a substantial and specific danger to the life, health or safety of persons or the environment. Directing or counselling someone to commit one of these wrongdoings (s 3(j)).	A contravention of an Act of the Assembly or of the Parliament of Canada or of a regulation made under such an Act. An act or omission that creates a grave danger to the life, health or safety of persons or to the environment. Gross mismanagement in the work of the public service. Directing or counselling wrongdoing (s 108(1)).	A contravention of a federal or a Quebec law or of a regulation, if the contravention pertains to - corruption - malfeasance - collusion - fraud - influence peddling. in awarding, obtaining or performing contracts granted, in the exercise of their functions, by a body or person belonging to the public sector. A misuse of public funds or public property or a gross mismanagement of contracts within the public sector. Directing or counselling a person to commit a wrongdoing (s 2).	An act that contravenes a provincial or federal Act. An act that creates a substantial and specific danger to persons or to the environment. Gross mismanagement of public funds or a public asset. Knowingly directing or counselling a person to commit a wrongdoing or a reprisal (s 3).	A contravention of an Act of the Assembly or the Parliament of Canada or a regulation made thereunder. An act or omission that creates a substantial and specific danger to the life, health or safety of individuals or to the environment (other than a danger that is inherent in the performance of an employee's duties or functions). Gross mismanagement of public funds or a public asset Knowingly directing or counselling an individual to commit a wrongdoing mentioned above (s 3).

Confidentiality protection	Unless the disclosure is required by law or permitted by the Act, the Commissioner and every person acting on behalf of the Commissioner shall not disclose any information that comes to their knowledge (s 44). The Office of the Commissioner must protect to the extent possible the identity of persons making disclosures, witnesses, and persons alleged to have committed a wrongdoing, subject to any other Act of Parliament, procedural fairness and natural justice. (Office of the Public Sector Integrity Commissioner's Web site). * Nothing in the Act is to be construed as limiting the application of the Canada Evidence Act to any disclosure, or proposed disclosure, of information under the Act by the Commissioner or any person acting on behalf of or under his	The identity of the employee who disclosed the wrongdoing and other persons involved in the disclosure process is protected (s 5(2)c)). All supervisors, designated public servants and employees are required to maintain the confidentiality of information obtained (s 5(2)d)).	Subject to the laws in force, the Ombudsman is required to protect information about the identity of the person who made the disclosure and the identities of other persons involved (s 26).	Aside from purposes to administer the Act, the identity of the person making a disclosure and of other persons involved in the disclosure process as well as the confidentiality of information collected are protected (s 11 Public Interest Disclosure of Wrongdoing Regulations and s 28 Labour Standards Code).	In carrying out his or her functions, the Commissioner protects the identities of the persons involved in disclosures, including persons who made disclosures, witnesses and persons alleged to be responsible for wrongdoing except where the interests of fairness require that a person's identity be disclosed (s 112).	The Commissioner and the Associate Commissioner must take all necessary measures to protect the identity of persons making a disclosure (s 31).	No person shall disclose information such as the identity of the public servant making a disclosure, the identity of all persons who provide information relating to a disclosure, a wrongdoing or a reprisal and the identity of the person alleged to have committed a wrongdoing (s 8(1) Public Interest Disclosure Regulations). However, a person may disclose this information if - the information is required to administer the Act or the regulations or to perform a duty or exercise a power imposed or conferred by the Act or the regulations - the person to whom the information relates consents (s 8(2)).	Subject to any other Act or regulation and to the principles of procedural fairness and natural justice, the designated officer must establish procedures for protecting the identity of the person making the disclosure, witnesses and the individual alleged to have committed the wrongdoing, However, neither the Act nor its regulation provides confidentiality protection where the investigation is vested in the Commissioner.
Internal and/or external disclosure mechanism	Internal: A public servant may disclose to his or her supervisor or to the designated senior officer (s 12). External: A public servant may disclose a wrongdoing to the Public Sector Integrity Commissioner (s 13). Publicly: A disclosure may be made to the public if the public servant does not have sufficient time and if he or she believes on reasonable grounds that the act or omission is a serious offence under an Act or that there is an imminent risk of a substantial and specific danger (s 16).	Internal: An employee may make a disclosure to the employee's supervisor or to the officer designated to receive disclosures of wrongdoings (s 10). External: The employee may also make a disclosure to the Manitoba Ombudsman (s 10). Publicly: An employee may make a disclosure to the public if the employee reasonably believes that a matter constitutes an imminent risk of a substantial and specific danger such that there is insufficient time to make a disclosure (s 14(1)). However, the employee must first disclose the	Internal: An employee may raise the issue of disclosure to an immediate supervisor or to the organization's designated officer (s 11). External: An employee may submit the issue to the Office of the Ombudsman (s 11). Publicly: A public disclosure in the media will only be protected if the situation is urgent. The wrongdoing in question must pose an imminent risk and jeopardize the life, health or safety of persons, or the environment, and the employee must believe that there is insufficient time to make a formal	Internal: An employee may make a disclosure to his or her immediate supervisor or to the officer designated to receive disclosures at the employee's workplace (s 6). External: An employee may also make a disclosure to the Ombudsman (s 6). Publicly: An employee may make a disclosure to the public where - There is an imminent risk of substantial and specific danger to the life, health or safety of persons or to the environment. - There is insufficient time to make a disclosure pursuant to	Public servants and former public servants may disclose a wrongdoing in two ways: Internal: To the ethics executive if the person making the disclosure is a public servant (s 115). External: To the Integrity Commissioner if the person making the disclosure is a public servant or former public servant and -There is reason to believe that it would not be appropriate to disclose the wrongdoing internally; or - The person has already disclosed the wrongdoing and has concerns that the matter is not being dealt with appropriately (s 116). If the Commissioner is of the opinion that it is in the public	Any person who wishes to disclose a wrongdoing may do so by disclosing to the Commissioner information that the person believes could show that a wrongdoing has been committed or is about to be committed, or that could show that the person has been asked to commit a wrongdoing (s 26).	Internal: A public servant may make a disclosure to the designated officer for receiving disclosures at his or her workplace (s 10). External: A public servant may also make a disclosure to the Public Interest Disclosure Commissioner (s 10).	Internal: A public servant must first make a disclosure to the designated officer responsible for receiving disclosures in the workplace (s 9). External: A public servant may also make a disclosure to the Public Interest Commissioner (s 10).

		wrongdoing to an appropriate law enforcement agency and disclose the situation to his or her supervisor or to the designated officer immediately after disclosing it to the law enforcement agency (s 14(2)).	disclosure. The employee should first make the disclosure to the police. The employee must also make a disclosure to his or her immediate supervisor or designated officer (s 14).	*In the case of a public disclosure, the employee must first have made the disclosure to a law enforcement agency. In addition, after making the public disclosure, the employee must immediately advise the deputy minister or the designated officer about the disclosure.	interest, the Commissioner may make a public report respecting a disclosure of wrongdoing (s 130).			
Requirement to exhaust all internal courses of action before using external courses of action?	No. A disclosure may be made by any of the methods described above (certain restrictions may apply in the case of a public disclosure).	No. There is no requirement to exhaust internal courses of action before making a disclosure externally. However, some restrictions may apply in the case of a public disclosure.	No. There is no requirement to exhaust internal courses of action before making a disclosure externally. However, some restrictions may apply in the case of a public disclosure.	No. There is no requirement to exhaust internal courses of action before making a disclosure externally. However, some restrictions may apply in the case of a public disclosure.	Yes. A wrongdoing disclosure must be done in accordance with the internal disclosure procedures established under the Act. However, it is possible to make a disclosure to the Commissioner if the complainant has reasonable grounds to believe that internal disclosure would not be appropriate or the complainant has already disclosed the wrongdoing and has concerns that the matter is not being dealt with appropriately.	There is no indication in the Act that a person must exhaust all internal courses of action before making an external disclosure.	No. A public servant is not required to exhaust all internal courses of action because the Commissioner is not a body of last resort. The public servant has a choice.	Yes. A disclosure must be made through the internal disclosure procedures established in accordance with the Act. However, An employee may make a disclosure directly to the Commissioner only on the grounds set out in s 10(1) of the Act.
Power of the Commissioner (or organization responsible for receiving disclosures)	The Commissioner has all the powers of a commissioner under Part II of the <i>Inquiries Act</i> (s 29(1)). The Commissioner has the discretion to refuse to intervene (s 24(1)) or to dismiss the complaint (s 20.5). The Commissioner may also make recommendations to chief executives concerning corrective measures but does not issue a decision with respect to wrongdoings (s 26(1)). The Commissioner may report any matter that arises out of an investigation to the Minister of the relevant department (s 37), and the Commissioner must prepare an annual report within three months after the end of each financial year (s 38).	The Ombudsman has investigative powers under <i>The</i> Ombudsman <i>Act</i> . The Ombudsman also has the protection and powers of a commissioner appointed under Part V of <i>The Manitoba Evidence Act</i> . The Ombudsman is responsible for investigating disclosures that he or she receives under the Act (s 20 (1)). The Ombudsman has the authority to refuse to conduct an investigation and/or to cease an investigation in certain circumstances (s 21(1)).	The Ombudsman has all the powers, privileges and immunities conferred on a commissioner under the <i>Inquiries Act</i> (s 24). The Ombudsman is responsible for investigating disclosures that he or she receives (s 20(1), and the Ombudsman may refuse to investigate in certain cases (s 21). On completing the investigation, the Ombudsman does not issue a decision but prepares a report containing the Ombudsman's findings and recommendations	For the purpose of investigation, the Ombudsman has all the powers and protections provided for in the <i>Ombudsman Act</i> (s 24). The Ombudsman must investigate the disclosures that public servants make to the Ombudsman. Once the investigation is complete, the Ombudsman does not render a decision but prepares a report containing the Ombudsman's findings and recommendations concerning the disclosure of wrongdoing (s 26(1)). The Ombudsman may	The Commissioner may decide to refuse to deal with a disclosure (s 117). The Commissioner chooses, among certain persons, the person who, in the opinion of the Commissioner, is in the best position to investigate the disclosure (s 118(1)) and asks that person to provide a report following his or her investigation (s 118(2)). Those persons are a deputy minister, an ethics executive, the chair of a public body, the Secretary of the Cabinet or an individual designated by the Premier (s 118(3)). After receiving the report, the Commissioner may request further information and may make recommendations, but the Commissioner does not make a	The Commissioner makes recommendations to the Chair of the Conseil du trésor and to the Minister of Municipal Affairs, Regions and Land Occupancy concerning any measure with respect to the awarding of contracts. However, the Commissioner does not make a decision with respect to the disclosure of a wrongdoing (s 9(4)). The Commissioner also makes recommendations to the Minister of Public Security on any measure to prevent and fight corruption (s 9(5)). Upon receipt of a disclosure of wrongdoing, the Commissioner must designate a member of the Commissioner's personnel to examine it (s 28). After the disclosure of	The Commissioner may decide to take any step the Commissioner believes appropriate to help resolve the disclosure internally (s 15(1)). The Commissioner may refer the matter to the government institution involved (s 15(1)). If the Commissioner believes it is necessary, the Commissioner may conduct an investigation into the allegations of wrongdoing (s 15(1)). The Commissioner has the power to decide whether an investigation is appropriate and must inform the parties of that decision (s 16(1)). On completing an investigation, the Commissioner does not make a decision about the disclosure but prepares a report that contains	The Commissioner may decide to take steps the Commissioner considers appropriate to help resolve the disclosure internally (s 17). The Commissioner has the discretion to refuse to intervene (s. 19(1)). If the Commissioner considers it necessary, the Commissioner may initiate an investigation into allegations of wrongdoings that have occurred in the course of an investigation (s 20). If the Commissioner receives an allegation of wrongdoing that has been made anonymously or by an individual who is not an employee, the Commissioner may decide to refer it to the affected entity (s 21).

	If, during the course of an investigation or as a result of any information provided to the Commissioner by a person who is not a public servant, the Commissioner has reason to believe that a wrongdoing has been committed, he or she may commence an investigation into the wrongdoing if he or she believes on reasonable grounds that the public interest requires an investigation (s 33(1)). An application for judicial review may be made to the Federal Court (s 51.2(1)).	Upon completing an investigation, the Ombudsman does not render a decision but prepares a report containing his or her findings and recommendations (s 24(1)). The Ombudsman gives a copy of the report to the employee and the chief executive of the appropriate department (s 24(2)). The Ombudsman may also refer a disclosure to the Auditor General if the Ombudsman believes that it would be dealt with more appropriately by the Auditor General in accordance with <i>The Auditor General Act</i> (s 21(2)). If a person who is not an employee reasonably believes that he or she has information that could show that a wrongdoing has been committed or is about to be committed, the person may provide that information to the Ombudsman (s 30(1)). No proceeding of the Ombudsman is void for want of form and, except on the ground of lack of jurisdiction, no proceedings or decisions of the Ombudsman may be challenged, reviewed, quashed or called in question in any court (s 39 <i>Ombudsman Act</i>). Ombudsman reviews	about the disclosure (s 27). If the Ombudsman receives a claim of wrongdoing that has been made anonymously or by a person who is not an employee, the Ombudsman may, in his or her discretion, forward the claim to the chief executive of that portion of the public service that is the subject of the allegation (s 23). No proceeding of the Ombudsman is void for want of form and, except on the ground of lack of jurisdiction, no proceedings or decisions of the Ombudsman may be challenged, reviewed, quashed or called in question in any court (s 22 Ombudsman Act).	also request a response from the government body respecting the steps it has taken to give effect to the Ombudsman's recommendations (s 27). The Ombudsman must also prepare an annual report (s 28(1)). A person who is not an employee and who reasonably believes that he or she has information that a wrongdoing has been committed or is about to be committed may provide that information to the Ombudsman (s 30(1)). No proceeding of the Ombudsman is void for want of form and, except on the ground of lack of jurisdiction, no proceedings or decisions of the Ombudsman are to be challenged, reviewed, quashed or called in question in any court (s 22 Ombudsman Act).		wrongdoing has been examined, the Commissioner may decide no further action is required if the matter is frivolous or does not fall within the Commissioner's mission. If the Commissioner decides to take further action regarding the disclosure, the Commissioner sends the case file to the Associate Commissioner or to the investigation units concerned, as the case may be (s 29). The Commissioner submits an annual management report to the Minister, who lays it before the National Assembly (s 25). Except on a question of jurisdiction, no recourse under article 33 of the Code of Civil Procedure or extraordinary recourse within the meaning of that Code may be exercised, nor any injunction granted, against the Commissioner, the Commissioner, the Commissioner, members of the audit teams or investigation units designated by the Government in the exercise of their functions under the Act (s 21).	the Commissioner's opinion and findings as well as the recommendations the Commissioner considers appropriate (s 21(1)). The Commissioner must submit an annual report on the Commissioner's activities (s 23(1)). No proceeding of the Commissioner is invalid for want of form and, except on the ground of lack of jurisdiction, no proceeding or decision of the Commissioner can be challenged, reviewed, quashed or called into question in any court (s 43).	The Commissioner has the power to decide whether an investigation is warranted and must inform the parties of his or her decision (s 19(3)). On completing an investigation, the Commissioner does not issue a decision on the disclosure but prepares a report setting out the Commissioner's opinion and findings as well as any recommendations the Commissioner considers appropriate (s 22(1)). The Commissioner may request the entity affected by the Commissioner's report to notify him or her of the steps that have been taken to correct the situation (s 22(2)). The Commissioner must submit an annual report on the Commissioner's activities (s 33(1)). No proceeding of the Commissioner is invalid for want of form and, except on the ground of lack of jurisdiction, no proceeding or decision of the Commissioner may be challenged, reviewed, quashed or called into question in any court (s 52).
Steps in dealing with the disclosure	the disclosure will be dealt with. - Decision by Commissioner as	the disclosure Investigation	Ombudsman reviews the disclosure to determine whether to deal with it and	the disclosure will be accepted. - If the Ombudsman is	decision as to whether the Commissioner has jurisdiction over it.	wrongdoing, the Commissioner must designate a member of the Commissioner's personnel to examine it and determine what	investigation is warranted. - Investigation into the	disclosure. - Investigation conducted as to

	investigation is necessary.	basis of the disclosure.	whether an	of the opinion that an	- Referral to the person or	action should be taken.	the Commissioner's opinion and	
	in conguton is necessary.	custs of the discresure.	investigation is	investigation is	organization responsible for	detion should be taken.	recommendations.	- Report and recommendations
	- Commissioner commences an	- Prepares report and	necessary.	warranted, the	investigating the validity of the	- If the Commissioner decides		to the affected entity about the
	investigation and notifies the	recommendations to the	·	Ombudsman advises the	disclosure. That person then	to take further action regarding	- When making a report, the	corrective measures to be
	chief executive.	appropriate bodies	- The Ombudsman	parties and commences	submits a report to the	the disclosure, the	Commissioner may request the	taken.
		regarding corrective	investigates and	an investigation.	Commissioner (see subsection	Commissioner may send the	department affected by the	
	- If the Commissioner is of the	measures to be taken and	prepares a report		118(3) of the Act for a list of	case file to the Associate	disclosure to notify the	- Informs the complainant that
	opinion that the allegations are	gives a copy of it to the	containing his or her	- Once the investigation	persons who have jurisdiction to	Commissioner or to the	Commissioner of the steps taken	a report has been made and
	founded, the Commissioner	employee and the chief	findings and	is complete, the	investigate).	investigation units.	or proposed to be taken to give	provides the complainant with
	sends a report to the chief	executive.	recommendations and	Ombudsman prepares a			effect to the Commissioner's	information respecting the
	executive and requests notice of		gives a copy to the	report containing the	- The Commissioner reviews the		recommendations.	report (s 22(4)).
	any action taken or proposed to		employee and the chief	Ombudsman's findings	report's findings and decides			
	be taken.		executive.	and recommendations	whether further information is		- The Commissioner must also	- When the Commissioner
				and provides it to the	required, whether the		notify the public servant that a	makes a report to the chief
	- Where the Commissioner		- In the report to the	deputy head.	Commissioner will make		report has been made.	officer, the Commissioner may
	makes a report to a chief		chief executive, the		recommendations, request			request notification of the steps
	executive, the Commissioner		Ombudsman may ask	- The Ombudsman may	notification of the			taken or proposed to be taken.
	must, within 60 days after		to be notified of the	also request information	implementation of the recommendations or initiate his			If the Commission of the
	making the report, prepare a case report setting out the		steps that have been taken or are proposed	from the government body respecting the steps				- If the Commissioner believes that the entity has not followed
	Commissioner's findings and		to be taken.	it has taken or proposes	of her own investigation.			up on the Commissioner's
	recommendations.		to be taken.	to take.	- On concluding an investigation,			recommendations, the
	recommendations.		- If the chief executive	to take.	the Commissioner provides a			Commissioner may make a
			does not notify the	- If the government	copy of the report to the minister			report to the minister
			Ombudsman, the	body does not follow	responsible.			responsible and to the board of
			Ombudsman may make	through, the	responsible.			directors (s 22(5)).
			a report to the minister	Ombudsman may make	- If the Commissioner is of the			an ectors (5 22(5)).
			responsible or to the	a report to the minister	opinion that it is in the public			
			board of directors.	responsible.	interest, the Commissioner may			
				1	prepare a public report.			
Disciplinary action		An employee who	An employee who					An employee who commits a
		commits a wrongdoing	commits a wrongdoing					wrongdoing is subject to
		is subject to disciplinary	is subject to					disciplinary action, including
		action including	disciplinary action,					termination of employment
		termination of	including termination					(s 4).
		employment (s 4)	of employment and other sanctions					
			provided for by law					
			(s 4).					
			(3 7).					
PROTECTION MECHAN	NISMS							
	D ' 1' 1 " 1	A 1' ' 1'	D 1 1	D 1110	T I d	D 1110 1	D 11.10.1	D ' 1 1 1' ' 1
	Reprisal is defined as a	Any disciplinary	Reprisal may be a	Reprisal is defined as a	Ending or threatening to end a	Reprisal is defined as the	Reprisal is defined as a dismissal,	Reprisal may be a dismissal,
Definition of reprisal	disciplinary measure, demotion,	measure, demotion,	disciplinary measure, a	disciplinary measure, a	public servant's employment or	demotion, suspension,	layoff, suspension, demotion or	layoff, suspension, demotion or
1	termination of employment, any	termination of	demotion, termination	demotion, termination of	appointment; disciplining or	termination of employment or	transfer, discontinuance or	transfer, discontinuation or
	measure that adversely affects employment or working	employment, any measure that adversely	of employment, any measure that adversely	employment, any measure that adversely	suspending a public servant or threatening to do so; imposing or	transfer of that person or any disciplinary or other measure	elimination of a job, change of job location, reduction in wages,	elimination of a job, change of job location, reduction in
1	conditions or a threat in this	affects employment or	affects an employee's	affects an employee's	threatening to do so; imposing of threatening to impose a penalty	that adversely affects	change in hours of work or	wages, change in hours of
	regard (s 2).	working conditions or	employment or	employment or working	related to the employment or	employment or working	reprimand.	wages, change in nours of work or reprimand. A reprisal
	105ulu (5 2).	threats in this regard (s	working conditions or a	conditions or a threat to	appointment of a public servant	conditions (s 33).	It may also be a threat to take any	may also be any measure that
		2).	threat to take such	take any of those	or intimidating or coercing a	Conditions (5 33).	of these actions (s $2(1)(j)$).	adversely affects the
		<i>-</i> _j .	measures (s 1).	measures (s 3).	public servant in relation to his or		or mose actions (5.2(1)(j)).	employee's employment or
			(0.1).		her employment or appointment			working conditions or a threat
					(s 139(2)).			to take such measures (s 24).
	<u> </u>		I	1	· (//:	1	•	

	Cinco it is a two stan process	A public compant man	A mublic compone was-	A public compant man	A public compant may file his as	A public compant may file big an	A public compant may file his an	An amplayed may make
Procedure	Since it is a two-step process, a public servant must first file a	A public servant may file his or her reprisal	A public servant may file his or her reprisal	A public servant may file his or her	A public servant may file his or her complaint with the	A public servant may file his or her reprisal complaint directly	A public servant may file his or her reprisal complaint with the	An employee may make a reprisal complaint to the Public
Trocedure	reprisal complaint with the	complaint directly with	complaint directly with	reprisal complaint	appropriate body based on his or	with the Commission des	Public Interest Disclosure	Interest Commissioner (s
	Commissioner, who will	The Manitoba Labour	the Labour and	directly with the	her employee status.	normes du travail.	Commissioner.	25(1)).
	conduct an investigation.	Board.	Employment Board.	Labour Board of Nova	ner employee status.	normes du travair.	Commissioner.	23(1)).
	conduct an investigation.	Board.	Employment Board.	Scotia.	- public servant subject to a	Other remedies are available	Other remedies are available such	
	Then, if the Commissioner is of	Other remedies are	Other remedies are	Scotta.	collective agreement:	such as resolving the complaint	as resolving the complaint	
	the opinion that an application is	available such as	available such as	Other remedies are	May have the complaint dealt	through an internal agreement,	through an internal agreement,	
	warranted, the Commissioner	resolving the complaint	resolving the complaint	available such as	with by arbitration in accordance	filing a grievance or an	filing a grievance or an	
	applies to the Public Servants	through an internal	through an internal	resolving the complaint	with the collective agreement (s	application for unfair labour	application for unfair labour	
	Disclosure Protection Tribunal	agreement, filing a	agreement, filing a	through an internal	140(2)).	practices before a labour	practices before a labour relations	
	for a determination of whether	grievance or an	grievance or an	agreement, filing a	140(2)).	relations board.	board.	
	or not a reprisal was taken.	application for unfair	application for unfair	grievance or an	- public servant not subject to a	Telations board.	board.	
	or not a reprisar was taken.	labour practices before	labour practices before	application for unfair	collective agreement:		Moreover, the provisions of the	
	Other procedures are available,	the labour relations	the labour relations	labour practices before	Files the complaint with the		Act are in addition to the	
	such as settling the complaint by	boards.	boards.	the labour relations	Public Service Grievance Board		provisions of any other Act	
	an internal agreement,	boards.	boards.	boards.	(s. 140(1)).		pursuant to which remedies are	
	submitting a grievance or filing			boards.	(5. 140(1)).		provided, and nothing in the Act	
	an application for unfair labour				- Other public servant:		limits these measures (s 44).	
	practices with a labour board.				A public servant employed by a		mints these measures (\$ 44).	
	practices with a labour board.				public body who is not subject to			
					the terms and conditions of a			
					collective agreement may file his			
					or her complaint with the Ontario			
					Labour Relations Board (s			
					\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \			
					140(4)).			
					Other procedures are available,			
					such as settling the complaint by			
					an internal agreement, submitting			
					a grievance or filing an			
					application for unfair labour			
					practices with a labour board.			
	The Act gives the Commissioner	The Ombudsman does	The Ombudsman does	The Ombudsman does	The Integrity Commissioner does	The Anti-Corruption	The Commissioner is not only	The Commissioner is not only
Role and powers of the	exclusive jurisdiction to	not play a role in the	not play a role in the	not play a role in the	not play a role in the reprisal	Commissioner does not play a	responsible for the process of	responsible for the process of
Commissioner (or	investigate reprisal complaints.	reprisal complaint	reprisal complaint	reprisal complaint	complaint process because the	role in the reprisal complaint	disclosure of wrongdoings but	disclosure of wrongdoings but
organization responsible	investigate reprisar compianits.	process because the	process because the	process because the	Commissioner deals only with the	process because the	also for reprisal complaints.	also for reprisal complaints.
for receiving disclosures)		Ombudsman deals only	Ombudsman deals only	Ombudsman deals only	disclosure of wrongdoings.	Commissioner deals only with	aiso for reprisar complaints.	aiso for reprisar complaints.
101 receiving disclusures)		with the disclosure of	with the disclosure of	with the disclosure of	disclosure of wrongdomgs.	the disclosure of wrongdoings.		
		wrongdoings.	wrongdoings.	wrongdoings.	However, the Commissioner	the disclosure of wrongdomgs.		
		wrongdoings.	wronguonigs.	wronguoings.	includes a summary of what the	The Commissioner must take all		
					Commissioner knows respecting	necessary measures to protect		
					the outcomes of findings of			
						the identity of persons making a		
					reprisals (s 133(1) g)).	disclosure to the extent possible		
						(s 31).		

	The Tribunal has all the powers	The Labour Board has	The Labour and	The Labour Board's	If the Labour Relations Board or	An employee who believes he or	The Commissioner must deal	The Commissioner must
Role and powers of the	of a commissioner under the	all the powers, privileges	Employment Board	mission is to hear and	the Public Service Grievance	she has been the victim of a	with a reprisal complaint in the	manage and investigate a
organization responsible	Inquiries Act.	and rights of	may refuse to accept a	determine any matter	Board determines that a reprisal	prohibited practice because of a	same manner as a disclosure of	reprisal complaint in the same
for determining reprisals		commissioners	complaint in certain	submitted to it.	was taken in contravention of	wrongdoing disclosure under the	wrongdoing (s 36(4)). The	manner as a disclosure of
	The Tribunal may	appointed under Part V	circumstances (s 32(2)).	T. 1. 1. 1	subsection 139(1), the Board may	Anti-Corruption Act may file a	Commissioner must conduct his	wrongdoing (s 26).
	- Make an order granting a	of The Manitoba	10.1 D 1	It also has the power to	make an order that it considers	complaint with the Commission	or her investigations into reprisals	
	remedy to the complainant (s	Evidence Act (s 142(2)	If the Board accepts a	decide whether a party	just and reasonable directing the	des normes du travail (s 123 of	under Division 1 of Part IV of the	On completing an
	21.4(1))	of the <i>Labour Relations</i>	complaint, the Board must refer it to be dealt	has contravened the Act.	relevant ministry or public body to do or refrain from doing	the Act Respecting Labour Standards).	Act.	investigation, the Commissioner must prepare a
	- Make an order granting a	Act).	with by an adjudicator.	After hearing the parties,	anything in relation to the	Sianaaras).	On completing an investigation,	report setting out the
	remedy to the complainant and	Where the board accepts	with by an adjudicator.	it issues its decision and	contravention (s 140(8)).	The Commission may appoint a	the Commissioner must prepare a	Commissioner's findings and
	imposing disciplinary action	the complaint, it may	The adjudicator hears	makes an order in		person to settle the complaint,	report setting out the	reasons for those findings as
	against any person who took the	refer the complaint to a	the parties and issues a	writing (s 26(1)(b) of the	The Board may also rule on	but if no settlement is reached, it	Commissioner's opinion and	well as the Commissioner's
	reprisal.	representative of the	decision as to whether a	Labour Standards	remedies in favour of the	refers the complaint to the	reasons for it as well as the	recommendations (s 22(1)).
		board, hold a hearing or	reprisal was taken.	Code).	complainant (s 140(9)).	Commission des relations du	Commissioner's	
	- The Tribunal may also add a	decline to take further				travail (s 123.4 of the Act	recommendations (s 21(1)).	The Commissioner must
	person or a party to the case if	action (s 30(3) Labour	At the conclusion of the		Where a board makes a finding	Respecting Labour Standards).	The Commission of the Comm	inform the affected
	the Tribunal considers it	Relations Act).	hearing, the adjudicator		that a reprisal has been taken, the board informs the Commissioner	It also has the nervers and	The Commissioner must inform the affected government	government institution of the Commissioner's
	necessary (s 21.4(3)).		may order the employer to take certain		of the finding (s 140(12)).	It also has the powers and immunity of commissioners	institution of the Commissioner's	recommendations and request
			measures.		of the finding (\$ 140(12)).	appointed under the <i>Act</i>	recommendations and request that	that it provide information on
			measures.			respecting public inquiry	it provide information on the	the steps it has taken or
			An adjudicator has all			commissions.	steps it has taken or proposes to	proposes to take to give effect
			the powers, privileges				take to give effect to the	to the Commissioner's
			and immunities				Commissioner's	recommendations (s 22(2)).
			conferred on				recommendations (s 21(2)).	
			commissioners under					
			the <i>Inquiries Act</i> (s				The Commissioner provides a	
			37(2)).				copy of the report to the deputy	
							minister and the designated officer of the affected	
							government institution (s 21(3)).	
	The evidentiary threshold that	Since there is no	Since there is no	Where a complainant	Where a complainant files a valid	Where the complainant files a	Since there is no mention of the	Since there is no mention of
	applies to the Commissioner's	mention of the burden of	mention of the burden	files a valid reprisal	reprisal complaint, the burden of	valid reprisal complaint, the	burden of proof, it rests on the	the burden of proof, it rests on
	application differs from the	proof, it rests on the	of proof, it rests on the	complaint, the burden of	proof shifts.	burden of proof shifts.	complainant.	the complainant.
	burden of proof before the	complainant.	complainant.	proof shifts.				
	Tribunal.				Under subsection 140(13) of the	If it is shown to the satisfaction		
				In any proceeding under	Act, the burden of proof that an	of the Commission that the		
	Evidentiary threshold for the			the <i>Labour Standards Code</i> , the burden of	employer or a person acting on	employee exercised a right arising from the Code, there is a		
	Commissioner's decision to apply to the Tribunal:			proof that an employer	behalf of an employer did not take a reprisal contrary to	simple presumption in his favour		
	appry to the 11 bunar.			did not contravene a	subsection 139(1) of the Act lies	that the sanction was imposed on		
	- The Commissioner must have			provision in the Act lies	on the employer or the person	him or the action was taken		
	reasonable grounds for believing			with the employer (s	acting on behalf of the employer.	against him because he		
	that a reprisal was taken in order			30(3) Labour Standards		exercised such right, and the		
	to send the matter to the			Code).		burden of proof is upon the		
	Tribunal (20.4(3)).					employer that he resorted to the		
	T 1 PITT 1 0.4					sanction or action against the		
	- In decision El-Helou nº 4					employee for good and		
	(2011-PT-04), Justice Martineau said that "[t]he term					sufficient reason (art 17 of the <i>Labour Code</i>).		
	[reasonable] relates to a lower					Luvoui Couej.		
	threshold, and is clearly							
	different from the 'balance of							
1	probabilities" and "the							
1	Commissioner is performing a							
	commissioner is performing a							

	- Compensate the complainant, by an amount of not more than \$10,000, for pain and suffering (s 21.7(1)) The Act does not provide for an express power to order interim relief.	reprisal - Do or refrain from doing anything in order to remedy any consequence of the reprisal (s. 28(3) The Public Interest Disclosure Act) The board may make interim orders on such terms and conditions as it deems fit, pending a final determination of the complaint (s 31 (2) Labour Relations Act).	The Act does not provide for an explicit power to make interim orders.					
Disciplinary action	The Tribunal may, by order, require the employer or chief executive to take all necessary measures to take disciplinary action, including termination of employment or revocation of appointment, against any person who took the reprisal (s 21.8(1)).	A person who commits a reprisal commits a crime and is liable on summary conviction to a fine of not more than \$10,000 (s 33(4) The Public Interest Disclosure Act)	No disciplinary action is provided for a public servant who took a reprisal against a public servant who made a disclosure. However, the employer must take any action required under the adjudicator's decision (s 39(3).	A person who takes a reprisal may be liable to a fine of not more than \$10,000 (s 35).	A person who contravenes subsection 139(1) of the Act is subject to disciplinary measures, including suspension or dismissal (s 143).	Any person who takes a reprisal against a person who has disclosed a wrongdoing is liable to a fine of \$2,000 to \$20,000 for a natural person and from \$10,000 to \$250,000 for a legal person. For any subsequent offence, the amounts are doubled (s 34).	Every person who contravenes the Act and commits a reprisal is liable to a fine of not more than \$10,000 (s 40). A public servant who commits a wrongdoing is subject to disciplinary action, including termination of employment (s 4).	A person who takes a reprisal is liable to a fine of not more than \$25,000 for a first offence and not more than \$100,000 for a second offence (s 49).
Alternative conflict resolution methods	Office of the Commissioner: The Act provides for conciliation to settle a complaint (s 20(2)). Tribunal: The Act does not refer to it specifically.	On request of the parties, the board may appoint a mediator to endeavour to bring about an agreement (s 95(1) Labour Relations Act)	The Act does not explicitly refer to it.	The Act does not explicitly refer to it.	The Act does not explicitly refer to it.	The Commission, with the agreement of the parties, may appoint a person who shall endeavour to settle the complaint to the satisfaction of the parties (s 123.3 of the <i>Act Respecting Labour Standards</i>).	The Act does not explicitly refer to it.	When an employee makes a disclosure to the Commissioner, the Commissioner may take any steps the Commissioner considers appropriate to help resolve the matter internally (s 17).
Judicial review of the decision	An application for judicial review may be brought in the Federal Court (51.2 (1)).	It is possible to bring an application for judicial review in the Court of Queen's Bench (s 143(6) of the Labour Relations Act).	Yes, it is possible to bring an application for judicial review in the Court of Queen's Bench.	Yes, it is possible to bring an application for judicial review in Nova Scotia's Court of Queen's Bench.	Yes, it is possible to bring an application for judicial review in Ontario's Divisional Court.	Yes, it is possible to bring an application for judicial review in the Superior Court of Québec.	Yes, it is possible to bring an application for judicial review in Saskatchewan's Court of Queen's Bench.	Except on the ground of lack of jurisdiction, no proceeding or decision of the Commissioner may be challenged, reviewed, quashed or called into question in any court (s 52).

Power to award costs	There is no explicit provision	There is no explicit	There is no explicit		Under subsection 140 (11) of the	There is no explicit provision	There is no explicit provision	There is no explicit provision
	concerning the power to award	provision concerning the	provision concerning	provision concerning the		concerning the power to award	concerning the power to award	concerning the power to award
	costs.	power to award costs.	the power to award	power to award costs.	2006, a board may not make an	costs.	costs.	costs.
			costs.		order for punitive damages or for			
					costs.			
			However, the employer					
			and the complainant					
			each pay half of the					
			remuneration and					
			expenses of the					
			adjudicator. If, in the					
			opinion of the Board,					
			special circumstances					
			exist, the remuneration					
			and expenses of the					
			adjudicator may be paid					
			in whole or in part by					
			the Board. (s 40(1) and					
			(2))					