REPORT ON THE
TRAINING NEEDS ANALYSIS
PERFORMED IN THE
ECONOMIC DEVELOPMENT SECTOR
OF THE DEPARTMENT OF
INDIAN AFFAIRS & NORTHERN DEVELOPMENT

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# TABLE OF CONTENTS

TAB
NTRODUCTION
METHODOLOGY
COMMON NEEDS
ECOMMENDATIONS
DENTIFYING INDIVIDUAL TRAINING NEEDS
KILLS AND KNOWLEDGE PROFILES
HOW TO CONSULT THE SKILLS PROFILES4
ADMINISTRATIVE SERVICES5
DIRECT SERVICES
COMMUNITY ECONOMIC DEVELOPMENT SERVICES
COMMERCIAL DEVELOPMENT DIRECTORATE8
COMMUNITY ECONOMIC DEVELOPMENT DIRECTORATE9
ECONOMIC POLICY AND ANALYSIS DIRECTORATE10
LABOUR FORCE DEVELOPMENT DIRECTORATE11
PLANNING AND SYSTEMS DIRECTORATE12
POLICY COORDINATION AND COMMUNICATION DIRECTORATE
RESOURCE DEVELOPMENT DIRECTORATE14

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#### INTRODUCTION

Economic Development Sector of Indian Affairs and Northern Development required an in-depth training needs analysis as follow-up to the study previously performed in light of CAEDS implementation.

Consultations Suzanne Côté ( CSC) was asked to execute this study. It consisted of three distinct parts:

- Skills and knowledge profile for three specific job groupings within the sector
- Knowledge profiles for headquarters administrative units
- Workshops for managers on using the profiles to define individual training needs

This report presents the profiles, the documents used in the managers' workshop and a number of recommendations.

#### **METHODOLOGY**

# 1. SKILLS AND KNOWLEDGE PROFILES

The skills profiles were developed according to a methodology called "DACUM" which is an acronym for <u>Develop A CurriculUM</u>. This method calls for a three day intensive work session involving members of the group being studied and a facilitator. The group members come to consensus on each of the skills and knowledge item they identify. They use their own vocabulary and ensure that every idea is clear and specific. The role of the facilitator is to guide the process and lead the group to consensus.

It was decided by the Department to develop skills and knowledge profiles for the following groups within Economic Development Sector.

Administrative Services: ST-SCY's, CR's and AS's in EcDev

<u>Community Economic Development Services</u>: the officers in the regions and at headquarters who work with clients to implement the CAEDS strategy

<u>Direct Services</u>: the officers in the regions and at headquarters who continue to offer direct services to clients

There is often a certain confusion concerning the distinction between "skill" and "knowledge". A skill is an "ability to perform an activity or a task". **Knowledge** refers to information. Skill and knowledge are sometimes independent and sometime interrelated. An example of a skill is the ability to walk. The knowledge that one picks up the right foot, brings it forward and places it down while raising the left foot, etc.. has no impact on a person's ability to walk. Walking is a "pure" skill: knowledge is not needed to excel in it. However, knowledge of the mechanics of walking is extremely useful, even essential to a health professional whose work entails retraining others in this ability.

#### 2. KNOWLEDGE PROFILES FOR ADMINISTRATIVE UNITS AT HEADQUARTERS

Headquarters directorates in ECDEV defined their own knowledge requirements. The following HQ administrative units were then guided through the process to formulate their own knowledge profile:

Commercial Development
Community Economic Development
Economic Policy and Analysis
Labour Force Development
Planning and Systems
Policy Coordination and Communication
Resource Development

The Taxation group chose not to participate in this exercise.

#### 3. WORKSHOP FOR MANAGERS

Two workshops were held in HQ to enable managers to learn a technique for using the skills and knowledge profiles to identify training needs for individual employees. There are plans to offer these workshops to regional managers also. The documents developed by CSC for this workshop are in the section entitled "Identifying Individual Training Needs" under Tab 4.

# **COMMON NEEDS**

This section presents the general findings of this study and a number of recommendations for next steps. The skills and knowledge profiles of individual groups are presented in later sections.

# **COMMON NEEDS - SKILLS**

The two professional skills profiles have certain common points. (Table A) The general area of competence called *Management* in the Direct Services Profile lists the same or similar skills listed in the *Liaison* and *Communication* areas in the other profile. Both have an area called *Advocacy*. In the Community Economic Development Services skills profile, three areas (*Planning and Evaluation*, *Administration* and Self-Development) have an echo in the area titled *Administration* in the other profile. The remaining general areas of competence are particular to each group.

Table A Similar skills requirements by general areas of competence

	Direct Services	Community Economic Development Services
General Area of Competence	F Management	C Liaison D Communication
	A Advocacy & Research	B Advocacy
	H Administration	E Planning & Evaluation F Administration G Self Development

#### COMMON NEEDS - KNOWLEDGE

There are significant areas of common needs apparent in the knowledge profiles. The following areas are identified (in these words or in synonyms) by all groups:

Table B Common knowledge requirements

Legislation, Regulations, Guidelines, etc.

First Nations\*

the knowledge of the organization of Indian, Inuit and Innu peoples, their culture, aspirations, needs, etc.

Work Environment

the knowledge of the federal and provincial bureaucracies, of DIAND, of related organizations and their workings, etc.

Administrative writing

Computer usage and capabilities

<sup>\*</sup> There have been a number of discussions between CSC and the Departmental project managers concerning terminology. Groups variously referred to their clients as "Indians", "natives", "First Nations", "Aboriginal peoples", "Indians and Inuit", "Indians Inuit and Innu". It was decided in the interest of brevity to use the word "Indian" in the profiles to refer to clients, that being the most common oral practice and to include a note to ensure that readers understand that it also includes Inuit and Innu. The only exception is the knowledge category "First Nations" because it is broader and includes knowledge of institutions which may not fit in the other label. We find this terminological morass quite uncomfortable and confusing as do most DIAND employees. We recommend that the Department make a formal decision on the appropriate terminology and communicate it widely to staff, clients and related organizations.

# RECOMMENDATIONS

# TRAINING

It is recommended that the following subject areas be covered in specially designed in-house\* training programs:

SUBJECT AREA	PARTICIPANTS	RAINING MODES
Meeting organization and management	Administrative Services Direct Services Community Economic Development Services	Briefings Workbooks / checklists On-job training
Communications	All groups	Workshops Modelling / mentoring On-job training
Advocacy	Direct Services Community Economic Development Services	Readings Workshops Modelling On-job-training
Planning & Evaluation	Direct Services Community Economic Development Services	Workshops Readings Modelling On-job-training
CED principles and skills	Community Economic Development Services	Workshops Readings On-job-training
Lending & Loan Management	Direct Services	Briefings Manuals On-job-training
First Nations	All groups	Interaction with clients Workshops Readings Modelling On-job-training
Administrative Writing	All groups	On-job-training Workshops Manuals
Work Environment	All groups	Orientation packages Readings Mentoring Postmortem discussions

<sup>\* &</sup>quot;In house" will sometimes mean the Economic Development Sector and sometime DIAND.

- 2. It is recommended that manuals containing the legislation, guidelines and regulations relevant to each administrative unit be visibly and easily available for consultation at any time. In addition to the original texts, the manuals would be an effective training tool if they also included short summaries of the laws, regulations and guidelines. These summaries would describe the purpose, the responsibilities and the general focus in plain language.
- 3. It is recommended that the Economic Development sector make arrangements with Legal Services for regular and short verbal briefings on relevant court decisions including information such as:
  - Background of case
  - Decision
  - Implications on present activities
- It is recommended that the training plans include various modes of training rather than only classroom sessions.
- 5. It is recommended that time for learning computer software packages and their capabilities be considered training time and included in the budget. This implies more time than classroom sessions on a specific software: it includes the actual learning time afterward.
- 6. It is recommended that all managers and supervisors be trained in the technique of identifying individual training needs.

# ORGANIZATION DEVELOPMENT

- 7. It is recommended that the distinction between Direct Services and Community Economic Development Services be discussed between regional and headquarters staff.
- 8. It is recommended that the job titles of the officers in Community Economic Development Services be the same across the country.
- 9. It is recommended that the series of forms which the administrative group needs to know and to be able to use be examined with a view to reducing the number so as to curtail paper burden.
- 10. It is recommended that DIAND decide on the appropriate terminology for refferring to its clients and that it inform all interested parties.

# DEPARTMENT OF INDIAN AFFAIRS & NORTHERN DEVELOPMENT ECONOMIC DEVELOPMENT BRANCH

# INDIVIDUAL TRAINING NEEDS IDENTIFICATION A WORKSHOP FOR MANAGERS FEBRUARY 14, 1991

**OBJECTIVE:** 

To become familiar with a process for effectively identifying individual training

needs.

**RATIONALE:** 

Managers are being asked to define their employees' training and development needs on a yearly basis. However, they find themselves without a framework upon which to base their assessment. As a result, the training needs are often more related to the PSC course catalogue than to the real requirements of the

individual.

To remedy this situation skills and knowledge profiles for various groups have been developed within ECDEV. These can now be individualized and weighted to each job.

METHODOLOGY:

The skills and knowledge profiles will be presented. A method for weighing each item so that it reflects a specific job will be demonstrated and practiced. In addition, participants will learn a method for applying the profiles to an individual staff member and to define that person's training needs.

**OUTPUT:** 

Each manager will leave the workshop with a knowledge profile and a skills profile to be adapted to each specific job and to each individual as well as a method for doing so.



# METHODOLOGY FOR IDENTIFYING INDIVIDUAL TRAINING NEEDS

1. Read through the profile rating each skill/knowledge with respect to importance to the job

A	Mandatory	essential to performing the basic job
В	Desirable	higher level skill or knowledge which would lead to stronger performance
С	Discretionary	nice to know or to be able to do
х	Irrelevant	does not apply to this job

2. Rate each (A, B, or C) skill/knowledge with the degree required to do the job

I	Elementary	basic level of knowledge or skill to perform the job
п	Intermediate	secondary level of knowledge or skill
ш	Superior	in-depth knowledge and skilled expertise

- 3. Assess the individual's performance of each skill or depth of knowledge. Begin with all the "A" skill or knowledge, continue with the "B's" and then the "C".
  - 1 Can perform some parts of the skill satisfactorily and has some knowledge but requires close supervision and instruction
  - 2 Can perform this skill satisfactorily and has sufficient knowledge but requires some supervision or instruction
  - 3 Can perform this skill with expertise and has an in-depth knowledge. Is able to function without supervision or instruction.

- 4. Identify the skills/knowledge which have a high priority for improvement:
  - P1 Important and urgent (must be addressed this year)
  - P2 Important but can wait until a later time
- List the priority items on the "Individual Training Plan worksheet" and plan training activities for each one.

#### **Types of Training**

There are many ways to deliver training, only two of which involve classroom sessions. Nor is the classroom approach always the best way to learn. Some training modes are:

- short courses
- long-term formal classroom courses
- special assignments or projects
- job rotation
- mentoring
- reading
- research
- self-directed learning with various aids: video, audio, workbooks, etc.
- on-the-job coaching
- trial and error
- networking with colleagues from other organizations
- 6. The coordination of these training activities results in the "individual training plan".
- NOTE: For this process to be effective, it must be a joint and common effort by the manager and the individual employee concerned. Otherwise, it has a strong potential for becom,ing a paper exercise with no particular significance or relation to reality.

E

# INDIVIDUAL TRAINING NEEDS IDENTIFICATION

Name

Date

Skill / Knowledge	Degree	Performance	Training plan	Priority
:				

# HOW TO CONSULT THE SKILLS PROFILES

Each skills profile is composed of a number of "general areas of competence" to which are attached certain skills. The skills are stated in active voice and one must mentally precede the statement of each skill with the phrase "one must be able to...". Each profile is presented in two formats: as a list and as a chart. Naturally the formats present identical information but some persons may prefer working with one rather than the other.

To prevent repetition, each skill is listed only once in the profile under the general area to which it applies the most. This is <u>not</u> to be construed to mean that the skill is only applicable to the area under which it is listed.

Under each general area, the skills are divided into three general levels of complexity. The most complex bear the higher numbers and, in the chart format, are usually on the right. The least complex bear the lower numbers and are on the left. The others skills are in the centre and bear the middle-range numbers. There is no chronological sequence or priority rating to the skills presentation.

# ADMINISTRATIVE SERVICES

This Administrative Services profile reflects the skills and knowledge required of secretaries, clerks and AS's in the Economic Development Sector. It has been referred to as "ADMINISTRATIVE SERVICES" because that terminology was found to be best suited to the groups of jobs concerned. It does not refer to a specific work unit such as Planning and Systems. Rather it is understood that there are SCY's, CR's and AS's in all units.

The skills profile is composed of 9 general areas and 129 discreet skills. The general areas of competence in this profile are:

- Office Management
- Administrative Operations
- Interpersonal Skills
- Supervision
- Finance
- · Meeting Coordination
- Personnel
- Office Automation
- Materiel Management

The knowledge profile is composed of 5 general areas and an addendum listing the forms which members of this group must know.

# ECONOMIC DEVELOPMENT - ADMINISTRATIVE\_SERVICES

# SKILLS PROFILE

To provide clerical, secretarial and administrative services, one must be able to...

A	Office Management		
	•	C	Interpersonal Skills
A1	Maintain manuals and reference materials		
A2	Apply security regulations	C1	Apply appropriate telephone manners
A3	Ensure translation	C2	Solicit donations
A4	Research	C3	Maintain sense of humour
A5	Ensure follow-up	C4	Work independently
A6	Manage time	C5	Liaise
A7	Summarize	<b>C</b> 6	Cooperate
A8	Access information quickly	C7	Apply common sense
A9	Maintain BF system	C8	Maintain contacts
	Plan	C9	Demonstrate patience
	Organize social activities	C10	
	Develop office manual	C11	
A13	Advise staff on policy and guidelines		Use discretion
A14	Establish priorities	C13	Deal with multiple demands
7117	Library Provided	C14	
			Handle difficult situations
			Work under pressure
		C17	Deal with native persons
		C18	
			Listen
			Adapt to change
		C21	Demonstrate tact
В	Administrative Operations	C22	
	Auministrative operations	C23	Handle conflict
В1	Take messages	C23	
B2	Log mail		
B3	Screen calls	D	Supervision
B4	Type		Super vision
B5	Take shorthand	D1	Hold staff meetings
B6	Format documents	D2	Assign tasks
B7	Make appointments	D3	Train subordinate staff
B8	Maintain filing system	D3	Provide functional direction
B9	Establish filing system	D5	Praise
	Route mail	D6	Advise staff on career planning
_	Use office equipment	D7	Instill confidence
	Write letters	D8	Be a mentor
	Proofread	D9	Establish goals
	Redirect Callers		Motivate
B15			Prepare PREA's
CIQ	Coordinate Cateridat	D12	
		D12	0
		נוע	Discipline subordinate staff

E	Finance	H	Office Automation
E1	Process service contracts	H1	Consult computer manuals
E2	Verify Documentation	H2	Maintain a diskette inventory
E3	Obtain budget projections	H3	Use document tracking system
E4	Do budget transfers	H4	Use electronic mail
E5	Process financial documents	H5	Use local area network
E6	Act as custodian of funds	Н6	Use word processing software
E7	Act as pay master	H7	Test computer programs
E8	Prepare documentation	H8	Use spreadsheets software
E9	Use transfer payment management system	H9	Use graphics software
E10	Ensure accuracy	H10	Ensure compatibility
E11	Record financial transactions	H11	Suggest systems modifications
E12	Monitor PY utilization	H12	Operate data base
		H13	Adapt to new equipment
E13 E14	Prepare various reports	1113	Adapt to new equipment
	Respond to financial inquiries		
E15	Identify anomalies  Monitor financial situation		
E16		I	Materiel Management
E17	Participate budget allotment process	1	Water fer Wanagement
E18	Reconcile books to budget control system	I 1	Maintain forms inventory
E19	Apply bookkeeping principles	I 2	Prepare documentation for purchasing
E20	Process funding arrangements	13	Arrange for repairs of furniture and office
		13	equipment
F	Meeting Coordination	I 4	Arrange for telephone service
	9	I 5	Arrange for disposal of furniture
F1	Arrange transportation	I 6	Arrange for electrical requirements
F2	Arrange meeting rooms	I 7	Obtain quotes
F3	Invite participants	I 8	Take inventory
F4	Book accommodation	19	Prepare files for archives
F5	Arrange for refreshments	I 10	Prepare floor plans
F6	Coordinate travel		•
F7	Coordinate preparation of meeting material		
F8	Coordinate agenda items		
G	Personnel		
G1	Keep track of leave		
G2	Prepare letters of offer / rejection		
G3	Coordinate PREA exercise		
G4	Act as contact for personnel		
G5	Develop training plan		
G6	Update organizational charts		
G7	Administer tests		
G8	Screen applications		
G9	Process staffing actions		
G10	Conduct interviews		
G11	Write job descriptions		
G12	Develop rating guides		
G13	Develop statement of qualifications		

To provide clerical, secretarial and administrative services, one must be able to...

# ECONOMIC DEVELOPMENT BRANCH

ADMINISTRATIVE SERVICES SKILLS PROFILE

A OFFICE MANAGEMENT	Maintain manuals and reference materials A1	Apply security regulations A2	Ensure translation	Research A4	Ensure follow-up	Manage time	Summarize A7	Access information quickly	Maintain BF system	Plan A10	Organize social activities A11	Develop office manual	Advise staff on policy and guidelines A13	Advise staff on policy and guidelines A14	
B ADMINISTRATIVE OPERATIONS	Take messages	Log mail B2	Screen calls	Туре В4	Take shorthand	Format documents	Make appointments	Maintain filing system	Establish filing system	Route mail B10	Use office equipment	Write letters B12	Proofread B13	Redirect Callers B14	Coordinate calendar B15
C INTERPERSONAL SKILLS	Apply appropriate telephone manners	Solicit donations	Maintain senese of humour C3	Work independently C4	Liaise C5	Cooperate C6	Apply common sense	Maintain contacts	Demonstrate assertiveness C9	Establish contacts C10	Deal with all levels of staff C11	Use discretion	Deal with multiple demands	Demonstrate assertiveness C14	Handle difficult situations C15
	Work under pressure C16	Deal with native persons	Handle difficult situations C18	Listen C19	Adapt to change	Demonstrate tact C21	Respond to abuse / rudeness C22	Handle conflict C23							
D SUPERVISION	Hold staff meetings D1	Assign tasks	Train subordinate staff D3	Provide functional direction D4	Praise D5	Advise staff on career planning	Instill confidence	Be a mentor	Establish goals	Motivate D10	Prepare PREA's D11	Delegate D12	Discipline subordinate staff D13		
E FINANCE	Process service contracts	Verify documentation E2	Obtain budjet projections E3	Do budget transfers E4	Process financial documents E5	Act as custodian of funds	Act as pay master E7	Prepare documentation E8	Use transfer payment management system E9	Ensure accuracy E10	Record financial transactions E11	Monitor PY utilization E12	Prepare various reports E13	Respond to financial inquiries E14	Identify anomalies
	Monitor financial situation E16	Participate in budget allotment process E17	Reconcile books to budget control system E18	Apply bookkeeping principles	Process funding arrangements E20										
F MEETING COORDINATION	Arrange transportation	Arrange meeting rooms F2	Invite participants	Book accommodation F4	Arrange for refreshments	Coordinate travel	Coordinate preparation of meeting material	Coordinate agenda items F8							
G PERSONNEL	Keep track of leave	Prepare letters of offer / rejection G2	Coordinate PREA exercice G3	Act as contact for personnel G4	Develop training plan	Update organizational charts	Administer tests G7	Screen applications	Process staffing actions G9	Conduct interviews G10	Write job descriptions	Develop rating guides G12	Develop statement of qualifications G13		
H OFFICE AUTOMATION	Consuit computer manuals H1	Maintain a diskette inventory H2	Use document tracking system H3	Use electronic mail	Use local area network H5	Use word processing software H6	Test computer programs H7	Use spreadsheets software H8	Use graphics software H9	Ensure comptability H10	Suggest systems modifications H11	Operate data base	Adapt to new equipment H13	,	
I MATERIEL MANAGEMENT	Maintain forms inventory	Prepare documentation for purchasing I 2	Arrange for repairs of furniture and office equipment [3]	Arrange for telephone service	Arrange for disposal of furniture	Arrange for electrical requirements	Obtain quotes	Take inventory	Prepare files for archives	Prepare floor plans					

# **ECONOMIC DEVELOPMENT - ADMINISTRATIVE SERVICES\***

#### KNOWLEDGE PROFILE

One must have knowledge such as:

#### 1. LEGISLATION AND GUIDELINES

Indian Act
Financial Administration Act
TB, PSC and DSS directives and guidelines
Financial signing authorities
Security rules re:EDP

#### 2. WORK ENVIRONMENT

Mandate of DIAND
DIAND programs
regulations and guidelines
roles & responsibilities
Program Terms and conditions
TB authorities
Funding vehicles
Resource allocation methods
Management regime
Native Organizations
Government system
The boss's priorities
Acronyms
CAEDS policy and initiatives

#### 3. FINANCIAL ADMINISTRATION

Financial activity process

Budgets
Commitments
Invoice process
expenditure recording process
reconciling methods
report formats
Program evaluation & audit
Planning & resource allocation process
government
DIAND
sector
Resource allocation methodologies

#### **4.OFFICE MANAGEMENT**

Personnel management
Staffing
Training
Classification
Current PY usage
Procurement
EDP
Goods
Services
- temporary help
Accommodation management processes
Local Area Networks
standards
concepts

administrative principles
Hardware / software compatibilities
printer compatibilities

E-Mail
Ministerial tracking system
Installation procedures
Records management system
Project management principles

# 5. GENERAL

Sources of information
Computer terminology
Training information sources
Where to find reference manuals
- pertaining to other programs in the department
- training, contracts, relocation
Grammar and spelling
Communication networks
-formal and informal
Various software and hardware
DOS

<sup>\*</sup> This profile concerns ST-SCY's, CR's and AS's in the Economic Development Sector

## **FORMS**

Application for employment Application for leave

Airline charter

Authorization / cheque release

**Budget** input **Budget transfers** Business card order Central records Check requisition Commitment certificates Compensatory leave

Conference approval Courier requisitions

Data base input

Delegation of financial signing authority

Dental care Direct deposit Hospitality claims Journal vouchers Internal requisitions

Letter of direction of payment

Loan security Pay lists Petty cash

Physician's certificate Printing requisitions

Registration documents A to J Registration schedules 1 to 6 Request for cheque pick-up Service contract request

Staffing request

Taxi chits

Temporary agency request

Training application and authorization

Transfer payment management system action

request

Travel authority and expense claim

Travel exception Variance report

Vehicle user & request/ authority for private use

of departmental vehicles

Workers' compensation

This profile concerns ST-SCY's, CR's and AS's in the Economic Development Sector

# **DIRECT SERVICES**

It was presumed that the "Direct services" function was quite distinct from any other in the sector. This is not quite the case. The delineation between Community Economic Development Services and Direct Services is not as clear-cut in the regions as it is at HQ. It appears that officers attached to Direct Services in in the field are often quite involved in CEDO development. Headquarters staff state that the regional officers do not comprehend clearly the distinction between the two. Regional staff state that a strict delineation is impossible because of circumstances. Communications are not clear.

A related issue is the sense that the Direct Services function is to be curtailed and staff members are confused about the development of training for a "disappearing" function. However, if these concerns can be dealt with, an in-house training program for "Direct Services Officers" should include the following:

Business and Economics
Loan Management
Lending
Economic Development
Access to Resources
Environmental Assessment Review Process
Management
Advocacy
Research
Communication Skills

# DEPARTMENT OF INDIAN AND NORTHERN AFFAIRS

# ECONOMIC DEVELOPMENT - DIRECT SERVICES

# SKILLS PROFILE

. To provide direct services, one must be able to...

•	Advises of C. Desearch	С	Landing
A	Advocacy & Research	C	Lending
A1	Identify barriers to development	C1	Conduct credit investigation
A2	Identify sources of funding	C2	Prepare loan agreement
A3	Conduct surveys	C3	Assess ownership structure
A4	Identify opportunities	C4	Prepare security documents
A5	Identify Indian interests	C5	Analyse financial package
A6	Stay abreast of Indian businesses	C6	Assess loan repayment capability
A7	Communicate successes	C7	Assess management strategy
A8	Defend project	C8	Assess management capability
A9	Sell project	C9	Assess market study
A10	Promote opportunities	C10	Analyse financial statement and forecast
A11	Negotiate with partners/bands	C11	Assess joint venture partners
A12	Ensure constituent support	C12	Assess applicants
A13	Coordinate CAEDS partners	C13	Assess business environment
A14	Interface with other programs	C14	Assess political climate
	& departments	C15	Say "no"
A15	Interface with Provincial/Territoria	_	
	governments	D	Access to Resources
A16	Represent Indian interests		
A17	Assess opportunities	D1	Explain Provincial /Territorial legislation
A18	Research commercial development	D2	Prepare submissions
		D3	Issue leases & permits
		D4	Analyse memoranda of agreement
В	Development	D5	Negotiate opportunities for Indian
		D6	Negotiate commercial transactions
B1	Explain corporate structures	D7	Negotiate leases, permits & royalties
B2	Review annual reports	D8	Develop memoranda of agreement
В3	Assess organizational structure	D9	Motivate clients
В4	Assist in community development	10	Envisormental Assessment
B5	Respect cultural differences	E	Environmental Assessment
B6	Advise on assessment of business plans		Review
B7	Provide linkage to CAEDS	E1	Sensitize clients to environmental issues
B8	Assist in policy & procedures	E1	
DO	development	E2 E3	Train CEDO's in environment procedures Direct Environmental Assessment Review
B9	Assist in assessing operational plans	E3	Process
B10	Assess political will	E4	Obtain expert opinion
B11	Assess political support	E5	Identify appropriate criteria
B12	Teach	E6	Perform site investigation
B13	Train	E3 E7	Recruit consultants
B14	Assist in development of performance	E8	Ensure implementation of mitigation
D15	indicators Develop entrepreneurship	Lo	measures
B15	Provide business advice	E9	Define responsibility for EARP
B16	Provide dusiness advice	E10	Estimate cost of EARP
		E10	Establish terms of reference
		E11	Determine potential environmental impact
.—		EIZ	Dominie potentiai environnientai impact

<sup>\*</sup> For the purposes of this document only, the term "Indian" is deemed to include Indian, Inuit and Innu.

F	Management	Н	Administration
F1	Organize meetings	H1	Use word processing software
F2	Work with consultants	H2	Use graphics software
F3	Coordinate	H3	Use computerized data base
F4	Give directions	H4	Use spreadsheet software
F5	Manage consultants	H5	Respond to inquiries
F6	Manage meetings	Н6	Assist in preparation of financial
F7	Prepare presentations		management plan
F8	Make presentations	H7	Review department financial audits
F9	Provide counselling	Н8	Review band/CEDO audits
F10	Write effectively	Н9	Perform operational reviews
F11	Consult clients	H10	Assess policy
F12	Communicate	H11	Prepare plan of action
F13	Listen	H12	Prepare reports
F14	Do cost benefit analysis	H13	Implement procedures
F15	Influence clients	H14	Analyse reports
F16	Work within government system	H15	Respond to parliamentary questions
F17	Manage projects	H16	Prepare documents
F18	Map power centres	H17	Prepare briefing cards
F19	Participate in working groups	H18	Prepare briefing notes
F20	Obtain consensus	H19	Develop policies and procedures
F21	Work under pressure	H20	Interpret legislation
F22	Resolve crises	H21	Anticipate parliamentary questions
1 22	11000110 01200	H22	Draft orders-in-council
G	Loan Management	H23	Make recommendations
J	Man Manuel Manuel	H24	Write TB submissions
G1	Monitor loan payments		
G2	Assess claims for loss		
G3	Maintain loan accounting system		
G4	Perform site visits		
G5	Obtain legal opinions		
G6	Prepare debt deletions		
G7	Evaluate securities		
G8	Assess debt deletions		
`G9	Assess compromise settlements		
G10	Participate in developing loan accounting systems		
G11	Convince Department of Justice officials		
G12	Negotiate repayment		
G13	Contract administration of portfolios		
G14	Sell portfolios		
G15	Perform operational review		
G16	Negotiate access to collateral		
G17	Realize on securities		
G18	Negotiate compromise settlement		

ECONOMIC DEVELOPMENT BRANC

IRECT SERVICES SKILLS PROFIL

		To provide direct serv	ices, one must be able t	to															
`	ADVOCACY& RESEARCH	Identify barriers to development A1	Identify sources of funding	Conduct surveys	ldentify opportunities A4	ldenniy indun* interests A5	Stay abreast of Indian businenesses	Correnuncate successes A7	Defend project	Sell project	Ртогносе орротивания А10	Negociate with perners / band	Ensure consument support A12	Coordinate CAEDS puritiess	Interface with other programs & departments 114	Interface with Provincial / Territorial governments A 15	Represent India interests	Assess opportunities A17	Research commercial development A18
	DEVELOPMENT	Explain corporate structures	Review annual reports	Assess organizational structure R3	Anst to community development	Respect cuimnal dull'erences	Advise on assessment of business plans	Provide bakage to CAEDS B7	Assist in policy and procedures development bg	Assist in assessing operational plans	Assess political will	Assess pointeal support B11	Teach R12	Train B13	Assist in development of performance indicators R14	Develop entrepreneurship BIS	Provide business advice 916		
	LENDING	Conduct credit investigation	Prepare loan agreement	Assess ownership structure	Prepare security occuments	Analyse financial package	Assess ionn repayment capability	Assess management strategy	Assess management capability	Assess market study	Analyse financial statement and forecast	Assess joint venture partners	Assess applicants	Assess business coveroament	Assess political clumate	Say "no" C15			
,	ACCESS TO RESOURCES	Expiain Provincial / Territorial legitianos	Prepare submissions	Issue leases & permus	Analyse memoranda of agreement D4	opportunities for industrial	Negotiate commercial transactions	Negonate icasea, permits & royalnes	Develop memoranda of agreement DS	Modvate circuta									
	ENVIRONMENTAL ASSESSMENT REVIEW	Sensitize clients to environmental issues	Trun CEDO's in environmental procedures E2	Direct Environmental Assessment Review Process E3	Б4	Identify appropriate criteria ES	Perform nue investigation	Receipt consultants	Ensure unmiementation of mingation measures	Define responsibility for EARP	Estimate cost of EARP	Establish terms of reference	Desermine potential environmental impact E12						
	MANAGEMENT	Organize meenings	Work with consultants	Coordinate	Give direction	Manage constitutes	Manage meenings	Prepare presenutions	Make presentations	Provide counselling	Write effectivery	Соляна сцева	Communicate	Listen F13	Do сом велейн камуна F14	Influence cuents	Work within government system F15	Manage projects	Map power centres
		Stocher in souring	Обила сопъспана	Work under pressure	Resolve cruses						,								
	LOAN MANAGEMENT	Monitor loss payments	Assess claums for loss	Maintain loan accounting system	Perform the visits	Operm jedari oóumous	Prepare debt deletions	Evaluate securioes	Assess och delebous	Assess compromise sensements	Participate in developing system.	Convince Departement of Justice of District	Negotiate repayment	Contract auministration of portlobos G13	Seil portiolios	Perform occranonal review G15	Negotiate access to consisteral	Reshite on sectimines	Negotiale conforming settlement G18
		Use word processing software	Use grapoues sofware	Use computerzod dara base	Use presented	Respond to todamen	Assist in preparation of financial management plant	Review occurrencest figurerial audits	Review band / CEDO andits	Perform operational reviews	Aucu policy H10	Propure plan of action	Prepare reports	impenent procedures H13	Analyse reports H14	Remond to partitioned by questions H15	Propere cocuments U16	Propere tracing cards H17	Prepare bracking boses H18
	ADMINISTRATION	Develop policies and procedures H19	Interpret legislation H20	Anocroste periementary questions U7]	Draft orocra-us-council	Make recommendations H23	Write TB submissions H24												

DIRECT SERVICES

DIRECT SERVICES

\* For the purposes of this document only, the term "inches" is decreed to sociate indian, inset and inc

#### ECONOMIC DEVELOPMENT - DIRECT SERVICES

#### KNOWLEDGE PROFILE

One must have knowledge such as:

# 1. <u>LEGISLATIONS</u>, <u>REGULATIONS</u> <u>AND GUIDELINES</u>

Security requirements for laws
Indian mining regulations
Indian oil and gas regulations
Indian timber regulations
Taxation (legislation, issues, etc)
Resource Access Negotiations (RAN)
policies and standards

Legal precedents

Provincial legislation of the following resources:

agriculture forestry mining fisheries tourism Commercial law

Indian Act

Central agencies regulations

Loan orders-Direct/guarantee (legislation)

Memoranda of agreement ie:

forestry fisheries tourism

Indian Economic Development Fund (IEDF)

Regulations

Basic law- Commercial law Treaty Land Entitlement Financial Administration Act Signing authorities Staff Relations Act

Environmental assessment review process

Collection procedures and laws

Respective treaties

Indian referendum regulations Indian Band by-law process

# 2. BUSINESS AND ECONOMICS

Accounting
Provincial/National economy
Board of Directors functions
(legal responsibilities etc.)
Business structures (proprietorships, joint ventures, etc.)
Business practices
Sustainable development principles
Bonding - Tendering - Bidding
Financial analysis

# 2. BUSINESS AND ECONOMICS (cont'd)

Marketing assessment Economics Community economic development Types of guarantees Types of financing Program funding allocations and management regime Cost / Benefit Analysis Contribution terms and conditions - flexible transfer payments - alternative funding arrangements Job related employment and training initiatives Tribal Council funding formula License (permits) ie: mining forestry tourism sand and gravel

#### 3. WORK ENVIRONMENT

**Employment opportunities** 

Statutory and fiduciary responsibilities

Political environment Indian cultures' aspirations, barriers etc. Other Department programs Provincial programs Private sector activity (economy) Performance indicators New products Existing Community Economic Development Organizations, ie: Saskatchewan Indian Agricultural Program (SIAP) tribal councils bands DIAND - structure, programs, mandate, mission Indian Oil and Gas Canada - structure Land designation (reserve status) Federal Government Funding Process Regional development opportunities

#### 4. GENERAL

Project management Computer hardware and software Large scale projects Technological change

# COMMUNITY ECONOMIC DEVELOPMENT SERVICES

It was a specific and difficult task to develop a title for this group because the job titles are so varied across the country. It is recommended that a consistent job title be defined such as CED Advisor or CAEDS Advisor.

A training program for this group should be developed consisting of several different modules on specific knowledge or skill areas and lasting only a few days each. Individual training needs could be identified and managers can direct employees to such and such modules. Some knowledge and skill areas should be expected of employees as they are hired, some are learned on the job without particular training, some require more formal instruction.

The following subject areas are recommended for a general training program for this group:

Community Economic Development
Organization Development
First Nations: knowledge and communication skills
Professional/Technical Development
Advocacy
Liaison
Planning and Evaluation

# COMMUNITY ECONOMIC DEVELOPMENT SERVICES

# SKILLS PROFILE

To assist in organizational capacity development, one must be able to...

A	Professional/Technical Development	C	Liaison					
	20,0101	C1	Organize conferences and work sessions					
<b>A1</b>	Provide opinions	C2	Organize agendas					
A2	Assist in selection of human resources	C3	Chair meetings					
A3	Deliver training	C4	Exercise authority					
A4	Analyse requests	C5	Coordinate					
A5	Advise on strategy	C6	Network ·					
A6	Advise on financial management	<b>C</b> 7	Interpret policy					
A7	Advise on organizational structure	C8	Work with partners					
A8	Advise on CED principles	C9	Take initiative					
A9	Propose CED approaches	C10	Lead					
A10	Respond to various needs	C11	Compromise					
A11	Negotiate funding agreement	C12	Obtain commitment					
A12	Negotiate memoranda of agreement	C13	Facilitate work sessions					
A13	Participate in the development of	C14	Establish common ground					
	training	C15	Act as information broker					
A14	Evaluate training	C16	Discover hidden agendas					
A15	Propose scenarios	C17	Work within political environments					
A16	Identify options	C18	Work with Indian political scene					
A17	Involve others	C19	Work in cross-cultural situations					
A18	Empower others							
В	Advocacy	D	Communication					
	1121001103							
B1	Promote Indian* interests	D1	Select communication tools					
B2	Explain Indian interests	D2	Prepare presentations					
B3	Work with the media	D3	Make presentations					
B4	Identify issues	D3	Develop communication plans					
B5	Build on-going relationships	D4	Get to the point					
В6	Defend Indian interests	D5	Take the fuzz out of the system					
В7	Influence others	D6	Report					
B8	Build consensus	D7	Write succinctly					
В9	Solve problems	D8	Say "no"					
B10	Build trust	D9	Exchange ideas and feelings					
B11	Obtain a clear mandate	D10	Deal with silence					
		D11	Provide feedback					
		D12	Accept feedback					
		D13	Read audience					
		D14	Listen					
		D15	Adapt communications to listener					

<sup>\*</sup> For the purposes of this document only, the term "Indian" is deemed to include Indian, Inuit and Innu.

E	Planning and Evaluation	F	Administration
E1	Develop action plans/steps	F1	Follow procedures
E2	Gather information	F2	Manage budgets
E3	Assess operational plan	F3	Negotiate contracts
E4	Forecast	F4	Handle new technology
E5	Define criteria	F5	Use computers
E6	Analyse information	F6	Manage time
E7	Monitor results	F7	Manage people
E8	Make recommendations	F8	Work with consultants
E9	Assist in training needs analysis		
E10	Define goals		
E11	Develop scenarios		
E12	Work within committees	G	Self Development
		G1	Work with little supervision
		G2	Keep up to date
		G3	Cope with change
		G4	Follow through
		G5	Make decisions
		G6	Adapt to environment
		G7	Demonstrate confidence
•		G8	Deal with stress
		G9	Assess oneself

FEBRUARY 1991	To assist in organizati	DPMENT	ECONOMIC DEVELOPMENT BRANCH							COMMUNITY ECONOMIC DEVELOPMENT SERVICES				SKILLS PROFILE					
TECHNICAL TECHNICAL DEVELOPMENT	Provide openion A I	Assist in selection of human resources A2	Deliver training	Analyse requests A4	Advise on sublegy	Advise on financial munagement A6	Advise on organizational structure  A7	Advise on CED principles A8	Epproaches A0	Respons to verious normals	Negotiate funding agroement AII	Negotiale memoranda of agreement A12	Farticipate in the development of training	Evaluate training	Рторове всепятюз ————————————————————————————————————	kientify opnons	Envolve others A17	Empower others A18	
ADVOCACY	interests B1	Express Indian mureus B2	Work with the media B3	мениу вымя В4	Bond out-torust	Defend Indian micres B6	Influence others B7	Bund consensus	Solve problems	Build trust B10	Obtain a clear mandate B11								
L'ALSON	Organiza conferences and work resistors	Organize agendas	Chair meetings	Exercise surrority	Coordinate	Network C6	Inserpret poucy	Work with partners	Take minalive	Lead C10	Compromise C11	Obtain commitment	FECULIE WORK SCHOOLS	Establish common ground C14	Act as miormation broker C15	Discover motion agendas	Work within political citystoments C17	Point with indian point as ease C18	Work in cross-cu simusions
COMMUNICATION	Scient communication 100 is	Prepare presentations D2	Make presentations	Get to the bottl	Take the fuzz out of the system	Report D6	Write successibly	. 24y	Exchange soess and feelings	Deal with silence	Provide feedback	Accept lessiback	Read modernox	Lissen D14	Adapt communications to listener				
FLANNING AND EVALUATION	Develop accon planymena E1	Gather milormanon	Assess operational pian E3	Forecast E4	Define criteria E.5	Analyse micromanon E6	Monutor restuits	Make recommendations	Assist in training needs malysis	Define goals E10	Develop scenamos E11	Work within committees E12							
ADACNISTRATION	Follow processors	Manage budgets	Negotiate contracts	Handle new technology	Use computers	Manage time	Manage people	Work with consultants											
SELF DEVELOPMENT	Work with little	Keep up to date	Cope with change	Follow through	Make decisions	Adapt to environment	11		Assess oneself					s of this document only, th	e serm "Indian" js docmed t	o include Indian, Innit and I	inea.		

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# COMMUNITY ECONOMIC DEVELOPMENT SERVICES

#### KNOWLEDGE PROFILE

One must have knowledge such as:

# 1. <u>LEGISLATION</u>, <u>REGULATIONS</u> <u>AND GUIDELINES</u>

Indian act
Canadian Human Rights Act
Employment Equity Act
Financial Administration Act
Tax laws: Bill C115
James Bay Agreement
Cree-Naskapi Act
Environmental legislation and acts
Supreme Court decisions
Sparrow
Rafferty
Bill C 31
Treasury Board guidelines
Federal and Provincial jurisdiction

Federal and Provincial jurisdiction
Forest and wildlife management
legislation

Treaty domain

Government policy and procedures CEIC

guidelines for aboriginal programming Canadian Job Strategy ISTC program guidelines

Contributions CFA, FTP and AFA process Memoranda of understanding (MOU) between DIAND and other government departments

Various ECDEV operating policies:

- funding of sectorial development corporations
- funding of CEDO's

# 2. ECONOMIC DEVELOPMENT

Development interventions
Local, regional and national economic climate
Basic principles and tools of planning
Accounting and financial management
Employment trends: national and provincial
Funding vehicles with DIAND (AFA, CFA,
Self-government)
Types of DIAND payments

# 2. ECONOMIC DEVELOPMENT (cont'd)

Statistical analysis
Theory of community economic development
Business plan analysis
Principles of budgeting
Economics
Basic principles of marketing
Start up programs for small businesses
(assistance)
Business expansion programs
Business improvement loans
Small business venture capital program
Human resource development planning practices
First Peoples Fund
Industrial Adjustment Service
Organizations

e.g. Aboriginal credit corporations
Aboriginal development corporations
Federal Business Development Bank
Canadian Executive Services Overseas
Business development centres
Community future offices

Chambers of commerce Indian and Inuit business internship program Indian management assistance programs

# 3. ORGANIZATION DEVELOPMENT

Organizations and individuals':
 issues, concerns, needs, goals, ways of
 working, values, strengths and weaknesses
Theory and framework for organizations
Planning techniques
Project management system and procedures
Administrative systems
How organizations develop, function, change
Organizational theories
Training consultants
Organizational design and development
Evaluation techniques

#### 4. FIRST NATIONS

Implications of Indian land claims First nations aims and objectives

Treaties 8 and 11

Differences between Indian and Inuit cultures Implications of Indian and Inuit court decisions

Cross cultural knowledge

Resource people and organizations

Native languages

Indian and Inuit issues and concerns

Indian and Inuit organizational structures

- Tribal Council
- Band
- Union
- Sectorial institutions
- ACC's
- Training Institutions

Protocol

Socio-economic conditions

# 5. WORK ENVIRONMENT

DIAND structure and lines of authority

mission statement

administrative process

contracting process

Programs & policies

Management regimes

Policies and procedures;

Other players and their roles

Federal government

How the bureaucracy works

Planning system

Other governments' programs and services

Personnel management (PREA's, unions, etc.)

Environmental Assessment Review Process

CAEDS strategy: - p.

- partners

- program components

Indian and Inuit political organization/background

Federal government esp. ISTC, CEIC

**EDA** agreements

Economic and political trends of the region

Economic and employment priorities unique to each region

Western diversification program

Training institutions' programs

# 6. **GENERAL**

Standards of correspondence

Briefing notes

Capacity of various computer programs and their

functions

Statistical analysis

Data collection evaluation

Collective agreements

Rules for administrative writing in English and

French

Sources of information

# ECONOMIC DEVELOPMENT - COMMERCIAL DEVELOPMENT

#### KNOWLEDGE PROFILE

One must have knowledge such as:

# 1. LEGISLATIONS, REGULATIONS, **POLICIES AND GUIDELINES**

Indian Act Bank Act & regulations Indian mining regulations Indian oil and gas regulations Indian timber regulations Taxation (legislation, issues, etc) Resource Access Negotiations (RAN) policies and standards Legal precedents Comprehensive claim process and legislation Cree-Naskapi Act Self-Government legislation Commercial aspects of federal, provincial, & municipal legislation Procurement review policy - ISTC / TB Canadian Annual Procurement Strategy (CAPS) Band Governance - land bylaws - process Commercial law Central agencies guidelines Loan orders-Direct/guarantee (legislation) Indian Economic Development Fund (IEDF) and Eskimo Loan Fund operating guidelines Financial Administration Act Signing authorities Environmental assessment and review process Collection procedures and laws Land Regimes Federal/Provincial regional development

#### 2. COMMERCIAL DEVELOPMENT

Comprehensive Claims

Accounting and auditing Provincial, national & regional economies and demographics **Board of Directors** functions roles & responsibilities, etc. Business legal structures e.g. sole proprietorship corporations partnerships

agreements re small business

## 2. COMMERCIAL DEVELOPMENT (Cont'd)

Business development options **Bonding** Tendering **Bidding** Licensing Business planning Business assessment financial viability technical marketing management environmental **Business Financing options** e.g. tax incentives venture capital leasing debt financing equity financing Public financing e.g. municipal bonds **Demographics** Economic principles - micro - macro Community economic development Sustainable development principles Types of guarantees/ securities e.g. Franchising joint ventures industrial parks Cost / Benefit Analysis Contribution agreements (terms and conditions) Comprehensive Funding Arrangements - contributions - flexible transfer payments

- alternative funding arrangements

Business / commercial opportunities Statutory and fiduciary responsibilities

Regional development opportunities Land administration

Banking administration

# 3. WORK ENVIRONMENT

Political environment
Management regime
DIAND Program funding allocations
Other Department programs
CEIC programs / ISTC programs
Other Federal programs
Provincial programs
Private sector activity (economy)
Performance indicators
New products & technology
DIAND - structure, programs, mandate, mission
Federal Government Policy and Funding Process
Central agency processes

# 4. FIRST NATIONS

Indian & Inuit conditions, cultures, aspirations, barriers etc.

Land designation (reserve status)

# 5. GENERAL

Policy/procedure writing process
Project management
Computer hardware and software
Large scale projects
Technological change
Statistical techniques
Computer analysis techniques
System development
Training techniques
Ministerial correspondence /Q & A/
briefing note standards & process

# COMMUNITY ECONOMIC DEVELOPMENT DIRECTORATE

#### KNOWLEDGE PROFILE

One must have knowledge such as:

# 1. <u>LEGISLATION</u>, <u>REGULATIONS</u> AND GUIDELINES

Indian act

**CAEDS Strategy** 

Canadian Human Rights Act

**Employment Equity Act** 

Financial Administration Act

Tax laws

James Bay Agreement

Cree-Naskapi Act

Environmental legislation and acts

Legal issues such as Sparrow

Rafferty

Sioui

Laws such as

Bill C 31 Bill C21

Bill C115

Sechelt Act

Treasury Board guidelines

Federal and Provincial jurisdiction

Treaty domain

Government policy and procedures

CEIC

guidelines for aboriginal programming

Pathways process

Community Futures

Canadian Job Strategy

ISTC/AEP program guidelines

Contributions: FTP, CFA & AFA processes

Memoranda of understanding (MOU) between

DIAND and other government departments

Federal/provincial agreements:

EDA's MOU's

Various ECDEV operating policies

# 2. <u>COMMUNITY ECONOMIC</u> <u>DEVELOPMENT</u>

Development interventions

Regional & national economic climate and trends

Basic principles and tools of planning

Accounting and financial management

Employment trends: national and provincial

Funding vehicles with DIAND (AFA, CFA,

Self-government)

Types of DIAND payments

Statistical analysis

# 2. <u>COMMUNITY ECONOMIC</u> <u>DEVELOPMENT</u> (cont'd)

Theory and principles of community economic

development

Business cycle

Business plan preparation and analysis

Principles of budgeting

Marketing principles

Assistance programs

Industrial Adjustment Service

Business community

**Organizations** 

e.g. Aboriginal credit corporations

Aboriginal development corporations

Federal Business Development Bank

C.A.S.E.

Canadian Executive Services Overseas

C.C.N.B.

Heritage Canada

Economic Council of Canada

Community Crossroads

Entrepreneurship Institute of Canada

Funding organizations & institutions

Advisory and support services

# 3. ORGANIZATION DEVELOPMENT

Human resource development planning practices

Project management

Administrative systems

How organizations develop, function, change

Organizational principles & theories,

e.g.: issues, concerns, needs, goals

ways of working

values

strengths and weaknesses

Theory and framework for organizations

How organizations develop, function, change

Organizational design and development

Audit and evaluation techniques

Motivational theories

Strategic planning

Management theory

Management of consultants

System development

Performance measurement tools

# 4. FIRST NATIONS

Indian land claims Specific claims Comprehensive claims First nations aims, objectives and aspirations Indian and Inuit political organization/background First Nations' Protocol Indian, Inuit and Innu cultures Values Implications of Indian and Inuit court decisions Broad cultural barriers Barriers to business development Resource people and organizations Native languages Indian and Inuit issues and concerns Indian, Inuit and Innu organizational structures Socio-economic conditions

# 5. WORK ENVIRONMENT

#### DIAND

organizational structure mission administrative process contracting process policies and procedures program structure management regimes

Federal government

Structure

Program and approval process

Planning system

Human Resources management

(PREA's, unions, etc.)

Other governments' programs and services

## 5. WORK ENVIRONMENT (cont'd)

Central Agencies processes
How the bureaucracy works
Environmental Assessment Review Process
CAEDS strategy: - partners
- program components
Capacity building / CED
program
tools
materials
organizations

Land regimes

Land leasing/designation

# 6. GENERAL

Standards of administrative writing

e.g. Cabinet documents
Briefing notes
TB Submissions
Aide-mémoire
Q & A
Dockets

Capacity of various computer software and their functions

Analytical techniques (computer)

Training techniques Statistical analysis

Data collection & evaluation

Collective agreements Sources of information

# DEPARTMENT OF INDIAN AND NORTHERN AFFAIRS

# ECONOMIC DEVELOPMENT - ECONOMIC POLICY ANALYSIS

#### KNOWLEDGE PROFILE

One must have knowledge such as:

#### 1. ACADEMIC KNOWLEDGE

Principles of economic theory Computer literacy

e.g. Word Perfect

Lotus D-Base

Statistical Analysis System

Harvard Graphics

Data analysis

# 2. KNOWLEDGE OF NATIVE ECONOMIC AND EMPLOYMENT SITUATION

Education
Employment and earning
Industry profile of employment
Transfer payment dependency
On-reserve economic activity and spending
pattern
Community Futures

# 3. GOVERNMENT POLICY & PROGRAMS FOR INDIANS

Key Government Policies Existing key government programs (Federal/provincial) affecting Aboriginal population

#### 4. GOVERNMENT OPERATIONS

Machinery of Government

**PMO** 

**Cabinet Documents** 

Main Estimates

**Expenditure Review Committee** 

**PCO** 

Current focus / objectives of government Functionning of DIAND

# 5. <u>INDIAN LEGAL ISSUES</u>

Indian Act Royalty regimes

Legal aspects of land claim settlements

Jay Treaty

Broader interpretation and implications of recent

Supreme Court decisions

e.g. Sparrow Guérin

# 6. OTHER LEGISLATIONS AND REGULATIONS

Employment Equity Act Environment Legislation

# 7. SOCIO-ECONOMIC ISSUES

Social structures Historical perspectives within Canadian system

# 8. ECONOMIC DEVELOPMENTS

Economic priorities for Indians
Economic barriers
Economic climate
ACCs - Aboriginal Capital Corporations
Business prospects
Taxation and fiscal regimes

# DEPARTMENT OF INDIAN AFFAIRS AND NORTHERN DEVELOPMENT ECONOMIC DEVELOPMENT - LABOUR FORCE DEVELOPMENT KNOWLEDGE PROFILE

#### A. CORE KNOWLEDGE

"Core Knowledge refers to those elements that could be considered necessary not only to do jobs in this group, but also to operate at a middle or senior management position in government. Thus, the core knowledge is both essential in this area and transferable to other areas."

# 1. JURISDICTIONS

i.e. federal / provincial / territorial responsibilities

# 2. <u>ORGANIZATION OF THE GOVERNMENT</u> OF CANADA

- responsibilities and roles of departments
- responsibilities of central agencies
- financial and program accountability mechanisms
- how accountability is achieved
  - e.g. Deputy Ministers contracts
    Estimates process
    evaluations
    audits

#### 3. MACHINERY/PROCESS OF GOVERNMENT

- Bureaucracy

Cabinet paper system
Cabinet committees and responsibilities support for Cabinet committees
Treasury Board authorization process

- Government side

Roles of standing committees legislative committees

# 4. PROCESS FOR PROVIDING ADVICE TO MINISTERS AND SENIOR OFFICIALS

- briefing notes
- correspondence
- preparation for Question Period

# 5. PROJECT MANAGEMENT

- TB Administration Policy
- Financial Administration Act
- contracting

#### B. SPECIFIC KNOWLEDGE

"Specific Knowledge is specific first of all to jobs in DIAND (Knowledge of Department Knowledge of Clients) then to all jobs in the sector (i.e. Sector Knowledge and Interface plus Knowledge of the Department and Knowledge of Clients); and finally to what (for the current fiscal year) we have been calling "Labour Force Development" (Interface Labour Market / Labour Force)." \*

#### 1. KNOWLEDGE OF DEPARTMENT

- legislative base: source and content of DIAND's mandate
- mission statement
- organizations (IIAP; NAP)
- sector responsibilities and roles
- importance to Economic Development Sector
- funding mechanisms and procedures:

AFA FTP contributions contracts

muchell

<sup>\*</sup> Quoted from an internal memorandum signed by Margaret Mitchell and dated Januray 28, 1991.

# B. SPECIFIC KNOWLEDGE (cont'd)

#### 2. KNOWLEDGE OF CLIENTS

- cross-cultural awareness
- key aboriginal representative organizations and their memberships
- organization of Indian and Inuit governing / administration structures

e.g. bands,

tribal councils sectorial institutions

- socio-economic conditions, especially related to labour force participation
- issues of key concern to clients

e.g. self-government treaty land entitlement division of NWT

# 3. SECTOR KNOWLEDGE

- objectives of economic development
- sector priorities
- work plans
- responsibilities of organizational units
- region vs headquarters responsibilities and roles
- CAEDS:

partners program components CEDO mandate and funding

# 4. INTERFACE

- federal departments with specific responsibility for DIAND clients

e.g. CEIC

**ISTC** 

**PSC** 

provincial governments: aboriginal priorities and plans

e.g. Ontario

Non-governmental organizations

e.g. CCNB CESO

**CANDO** 

# 5. LABOUR MARKET/LABOUR FORCE

- Employment Equity Act and related regulations
  - e.g. Federal Contractors Program
- EIC's "pathways to Success" and its impact on aboriginal labour force participation
- other EIC programs
  - e.g. Native Outreach
- Census of Canada: analysis and presentation of data
- regional and national economic and employment trends

# ECONOMIC DEVELOPMENT - PLANNING & SYSTEMS

# KNOWLEDGE PROFILE

One must have knowledge such as:

#### 1. LEGISLATION AND GUIDELINES

Indian Act
Financial Administration Act
TB, PSC and DSS directives and guidelines
Financial signing authorities
Security rules re:EDP

#### 2. WORK ENVIRONMENT

Mandate of DIAND
DIAND programs
regulations and guidelines
roles & responsibilities
Program Terms and conditions
TB authorities
Funding vehicles
Resource allocation methods
Management regime
Native Organizations
Government system
The boss's priorities
Acronyms
CAEDS policy and initiatives

## 3. PLANNING / RESOURCE CONTROL

Financial activity process Budgets Commitments Invoice process expenditure recording process reconciling methods report formats Program evaluation & audit Planning & resource allocation process government DIAND sector Resource allocation methodologies Personnel management staffing training classification

Current PY usage

# PLANNING / RESOURCE CONTROL (cont'd)

Procurement
EDP
Goods
Services
- temporary help
Accomodation management processes

#### 4. **SYSTEMS**

Local Area Networks standards concepts administrative principles Hardware / software compatibilities printer compatibilities E-Mail Ministerial tracking system Installation procedures Records management system Project management principles Computer programming Technical writing principles Systems development methodologies PC operation & basic maintenance Security & housekeeping procedures for computer usage Procurement process Products in market place Economic Development Resource products Existing systems

# 5. GENERAL

DOS

Sources of information
Computer terminology
Training information sources
Where to find reference manuals
- pertaining to other programs in the department
- training, contracts, relocation
Grammar and spelling
Communication networks
-formal and informal
Various software and hardware

#### ECONOMIC DEVELOPMENT - POLICY COORDINATION & COMMUNICATION

#### KNOWLEDGE PROFILE

One must have knowledge such as:

# 1. <u>LEGISLATION</u>, <u>REGULATIONS</u> <u>AND GUIDELINES</u>

Indian act

Significance of:

Tax laws: Bill C115

James Bay Agreement

Cree-Naskapi Act

Supreme Court decisions:

Sparrow

Rafferty

Sioui

Bill C 31

Federal and Provincial jurisdiction

Divison & responsibilities of the

Constitution

Government policy and procedures

Taxation issues

Memoranda of understanding (MOU) between

DIAND and other government departments

Various ECDEV operating policies:

- funding of sectoral development corporations
- funding of CEDO's

#### 2. ECONOMIC DEVELOPMENT

Local, regional and national economic climate Employment trends: national and provincial Basic principles & tools of planning Funding vehicles with DIAND (AFA, CFA, Self-government)

\*Theory of community economic development<sup>1</sup>

Economic development theory

\*Resource development practices

Basic principles of marketing

- \*Business expansion programs
- \*Business improvement loans
- \*Small business venture capital program
- \*Human resource development planning practices
- \*First Peoples Fund
- \*Industrial adjustment service

# 1 Starred items are knowledge of lesser importance

# 2. **ECONOMIC DEVELOPMENT** (cont'd)

Aboriginal capital corporations

Aboriginal development corporations

- \*Federal Business Development Bank
- \*Canadian Executive Services Overseas
- \*Business development centres and community future offices
- \*Indian management assistance programs
- \*Chambers of commerce
- \*Indian and Inuit business internship program

# 3. FIRST NATIONS

Implications of Indian land claims

First nations aims and objectives

\*Treaties 8 and 11

Differences between Indian and Inuit cultures

Implications of Indian and Inuit court decisions

Cross cultural knowledge

Resource people and organizations

Indian and Inuit issues and concerns

Indian and Inuit organizational structures

- Tribal Council
- Band
- Union
- Sectoral institutions
- ACC's
- Training Institutions

Socio-economic conditions

History of Aborigina economic development

#### 4. ORGANIZATION DEVELOPMENT

Organizations and individuals':

issues, concerns, needs, goals, ways of working, values, strengths and weaknesses

Planning techniques

- \*Project management system and procedures
- \*Administrative systems

Policy analysis

#### 5. WORK ENVIRONMENT

DIAND mission statement

other program/sector mandates

E.D. sector mandate branch mandates

individual responsibilities

DIAND \*objectives, programs

**DIAND** \*administrative process policies and procedures

structure and lines of authority

\*Program policies and management

\*contracting process

How government operates

Federal/provincial break-out of programs Other governments' programs and services

How the bureaucracy works

Protocol?

Federal government

Programs, policies relating to Indian

economic development

Departments with policies which could make

a greater economic contribution to benefit

Indian & ommunities, businesses &

individuals

Interdepartmental linkages

\*Planning system of federal government

\*Environmental Assessment Review Process

CAEDS strategy:

- partners

- program components

Indian and Inuit political organization/background

EDA agreements

National and regional conomic and political

Economic and employment priorities

Western diversification program

ACOA

(Potential) Private sector partner's needs,

aboriginal opportunities

# 6. **GENERAL**

Standards of correspondence

Briefing notes

\*Capacity of various computer programs and

their functions

Rules for administrative writing in English and

French

Sources of information

Departmental

government wide

central agencies

#### ECONOMIC DEVELOPMENT

#### RESOURCE DEVELOPMENT

#### KNOWLEDGE PROFILE

One must have knowledge such as:

# 1. LEGISLATION, REGULATIONS AND GUIDELINES

British North American Act Indian Act Indian mining Regulations Mining laws **Timber Regulations** Tax laws: Bill C115 James Bay Agreement Cree-Naskapi Act Sechelt Act Environmental legislation and acts **Exclusion list** EA Act Self-Government Acts Fed./Prov. Supreme Court decisions Constitutional framework Federal and Provincial resource legislation Forest and wildlife legislation **Treaties** CEIC guidelines for aboriginal programming ISTC program guidelines Contributions CFA, FTP and AFA process Memoranda of understanding (MOU) between DIAND and other government departments Various ECDEV operating policies:

- funding of sectorial development corporations
- funding of CEDO's

LRT operating policies vis-à-vis natural resources

**International Policies** 

**GATT** 

Natural resources

FTA conventions/ policies

Federal/Provincial Mining Agreements

Federal Brovincial land agreements

Financial Administration Act

Government policy and procedures

Treasury Board guidelines

Principals of designing regulations

les

#### 2. ECONOMIC DEVELOPMENT

Local, regional and national economic climate Marketing & feasibility research Market development techniques Community planning/priorizing Community economic development process Basic principles and tools of planning Accounting and financial management Employment trends: mining industry Funding vehicles with DIAND (AFA, CFA, Self-government) Statistical analysis Business plan analysis Small Business Venture Capital Program **Organizations** 

e.g. Aboriginal development corporations

Federal Business Development Bank Canadian Executive Services Overseas Indian management assistance programs

Joint ventures

# 3. FIRST NATIONS

Implications of Indian and Inuit land claims First nations aims and objectives Treaties - comprehensive claims agreements Implications of Indian and Inuit court decisions Cross cultural knowledge Resource people and organizations Indian and Inuit issues, concerns, sensibilities Indian and Inuit organizational structures **Aboriginal Institutions** 

- political
- sectorial
- business

Indian entrepreneurs Motivations & Obstacles Support groups Values & ethics Strengths of traditional economy Traditional socio-economic situation

#### 4. WORK ENVIRONMENT

DIAND structure and lines of authority

Programs & policies
Management regimes
Policies and procedures
contracting process

Other players and their roles

Fiduciary responsibilities of Minister

Central Agencies processes

Federal government

ISTC CEIC EMR

Fisheries & Oceans Forestry Canada

Agriculture

Environment: Canadian Wildlife Service

**Tourism** 

Regulatory change process Federal/provincial relationships

Personnel management (PREA's, unions, etc.)

Other governments' programs and services

Provincial ministries of resources

Fur Institute of Canada

**Environmental Assessment Review Process** 

CAEDS strategy:

- partners

- program components

Economic and political trends of the region Economic and employment priorities unique to

each region

Western diversification program ACOA's, EDA's and ERDA's Training institutions' programs

#### 5. RESOURCE DEVELOPMENT

Resource Access Negotiations
Permit & Lease Process
Provincial Resource Activity
Resource industry
Mitigation measures
Land and resource management
Professional and industry organizations

Consulting industry Service industry

#### 6. Non-renewable resources

Geology Geophysics Geochemistry Remote sensing Engineering Drilling Geostatistics Earth sciences Hydrology

## 6. NON-RENEWABLE RESOURCES (Cont'd)

Geography

Stock market & financial mechanism

Exploration techniques, procedures, technology

Mining property evaluation New discoveries, technologies Monitoring of mining operations

within this of maning operant

Mining royalty structures

Mining & exploration equipment

Mineral processing Mineral markets

Mineral uses, application (industry)

Safety

**Employment** 

Mitigation - rehabilitation mined lands

Pollution/Environment

#### 7. RENEWABLE RESOURCES

**Ecology** 

Private sector interest

e.g. Forestry

Fur

International Development

Market situation

Policies/conventions/situations

development current status

Status of inventory

natural resources eduction

capital requirements

narket

Current academic studies/research

Public attitudes
Forestry Management
Fishing
Tourism
Agriculture

#### 8. GENERAL

Standards of correspondence

Briefing notes Computer programs Data collection evaluation Collective agreements

Rules for administrative writing

in English and French

Communication options