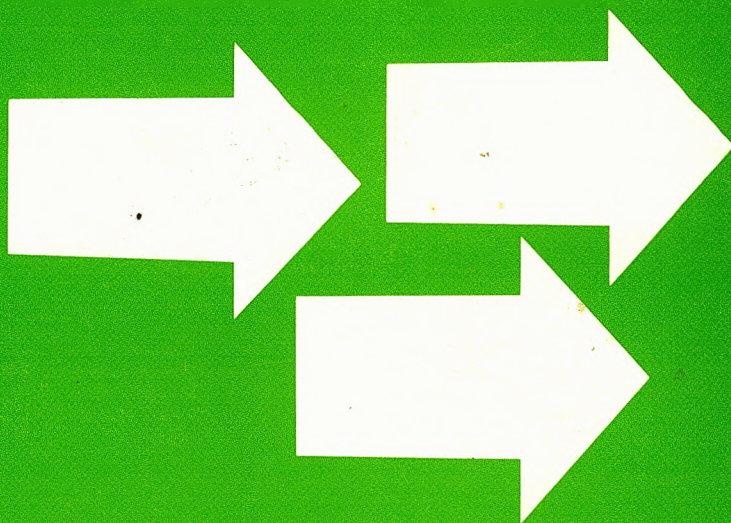
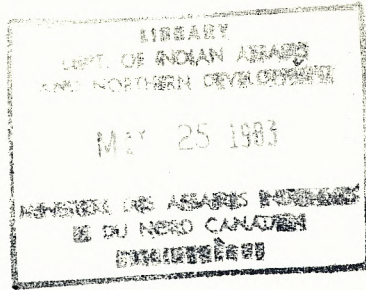


A Progress Report on
The Indian and Inuit
Program Direction
1980



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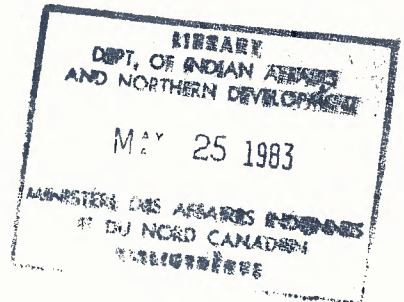
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Canada. Dept. of Indian Affairs
A progress report on the
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Minister of Indian Affairs and
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Introduction



This brochure contains a progress report on the development of a direction for the Indian and Inuit Affairs Program into the 1980's and beyond. The concepts and ideas which make up this direction have already been incorporated into the recently approved Departmental Directional Plan.

A directional plan is simply a description of a "willed future" for any organization. Its usefulness depends on the extent to which that description is appropriate to the mission of the organization or to the effective achievement of its longest term goals and objectives. A directional plan is therefore subject to a continuous review process over time which may well result in its gradual adaptation and revision on the basis of experience with its constituent strategies.

The directional plan described in this brochure represents both a natural extension of the evolving role of the Program in Indian Affairs, as well as a radical shift in the nature of the Program's activities, and its relations with Indian people and with bands.

The detailed plans and strategies that will ultimately give form to this direction can only be developed jointly by Indian people and the Department at all levels. The success of these processes will depend a great deal on the understanding and commitment of all staff to what it is we are trying to achieve. Your participation in this exercise is necessary not only as a means of giving substance to the direction we have chosen, but also because in doing so, you will be contributing to the only true test of its validity.

J.D. Nicholson,
Assistant Deputy Minister,
(Indian and Inuit Affairs).

April, 1980

Jointly Held Indian/Government Objectives:

Improved conditions of the Indian people within a framework which:

- maintains access by individuals to opportunities
- maintains the Minister's Special Responsibility
- recognizes the Federal/Provincial constitutional and resourcing frameworks
- provides for Indian participation in government decision making

Improved Conditions of Indian People

National

Indians recognized as a founding nation with an established cultural identity, a self reliant people and a vital force in Canadian society.

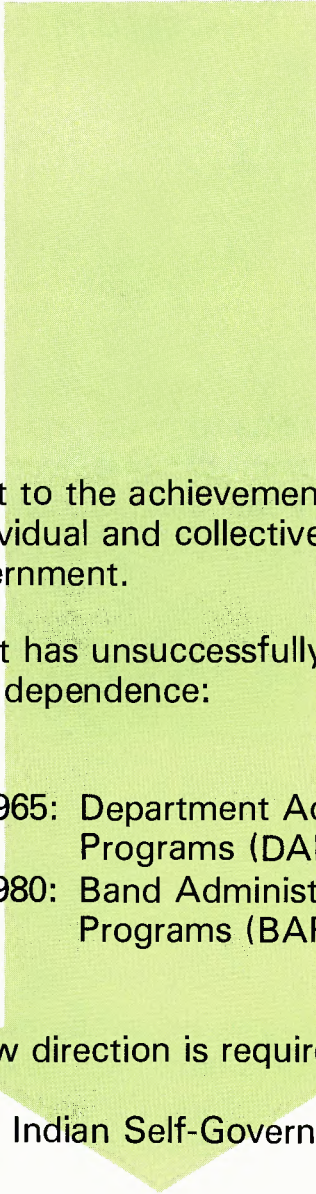
Community

Self-reliant Indian governments designing, managing and controlling local programs and services, confident that local decisions can solve local problems, with equal participation in, benefits from and contribution to surrounding region.

Individual

Satisfaction with physical, social and economical environment, and self-reliant with a sense of future and pride.

Dependence



The impediment to the achievement of the desired objective is individual and collective dependence of Indians on government.

The government has unsuccessfully used two strategies to reduce dependence:

1. 1951-1965: Department Administered Programs (DAP)
2. 1965-1980: Band Administered Programs (BAP)

A new direction is required:

1980 + Indian Self-Government

Self-Reliance

Department Administered Programs



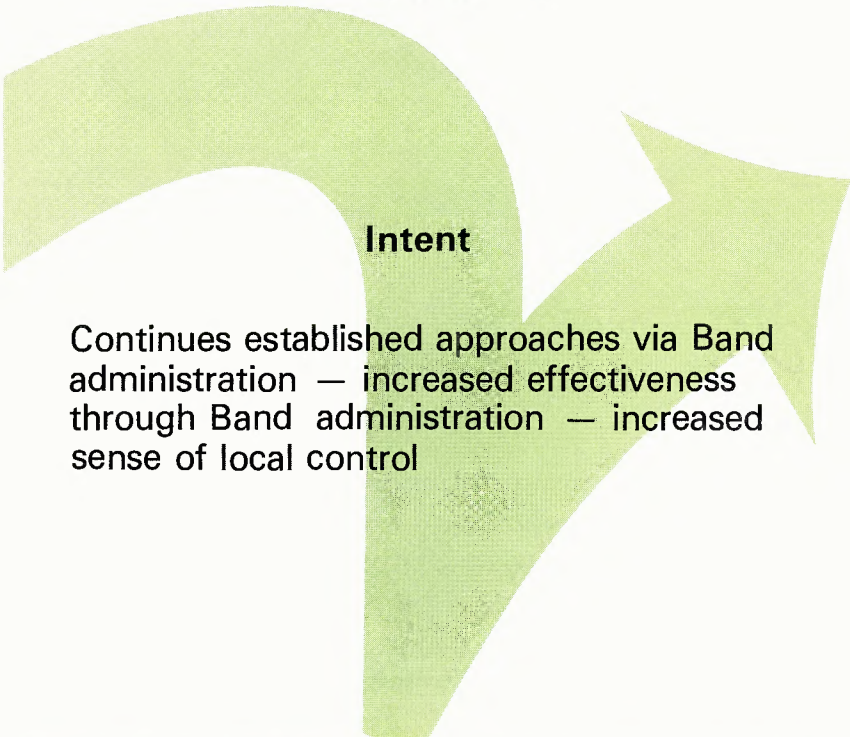
Intent

Protection of individual rights, land and capital base — programs to meet “basic needs”— ensure application of social legislation — apply conventional solutions to personal problems

Effects

Segmented remedial programs — departmental controls limit individual and Band initiative — reinforced dependency — no incentives for individual or community self-reliance

Band Administered Programs



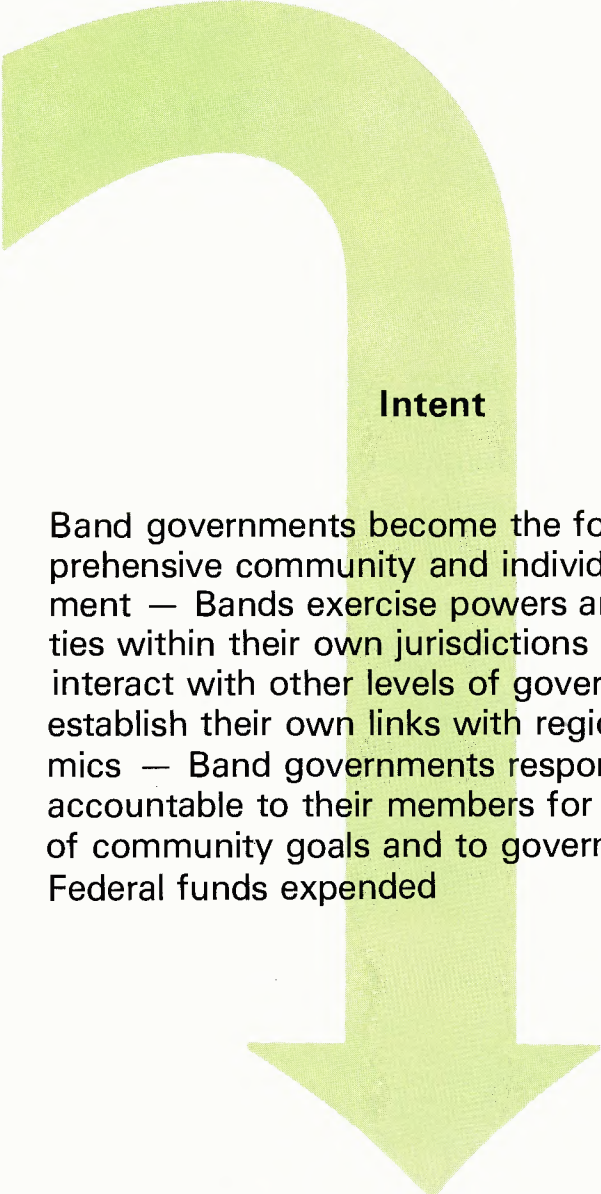
Intent

Continues established approaches via Band administration — increased effectiveness through Band administration — increased sense of local control

Effects

Continued departmental financial and administrative control and direction — Band prevented from defining problems and designing solutions — continued absence of incentives for self-reliance and reinforcement of dependency

Indian Self-Government



Intent

Band governments become the focus of comprehensive community and individual development — Bands exercise powers and authorities within their own jurisdictions — Bands interact with other levels of government and establish their own links with regional economics — Band governments responsible and accountable to their members for achievement of community goals and to government for Federal funds expended

Self-Reliance

```

graph TD
    subgraph Government_System [Government System]
        Govt_Policy[Gov't Indian Policy]
        Dept_Role[Dept Role and Mandate]
        Minister_Resp[Minister's Responsibility]
        Programs_Services[Programs and Services]
    end

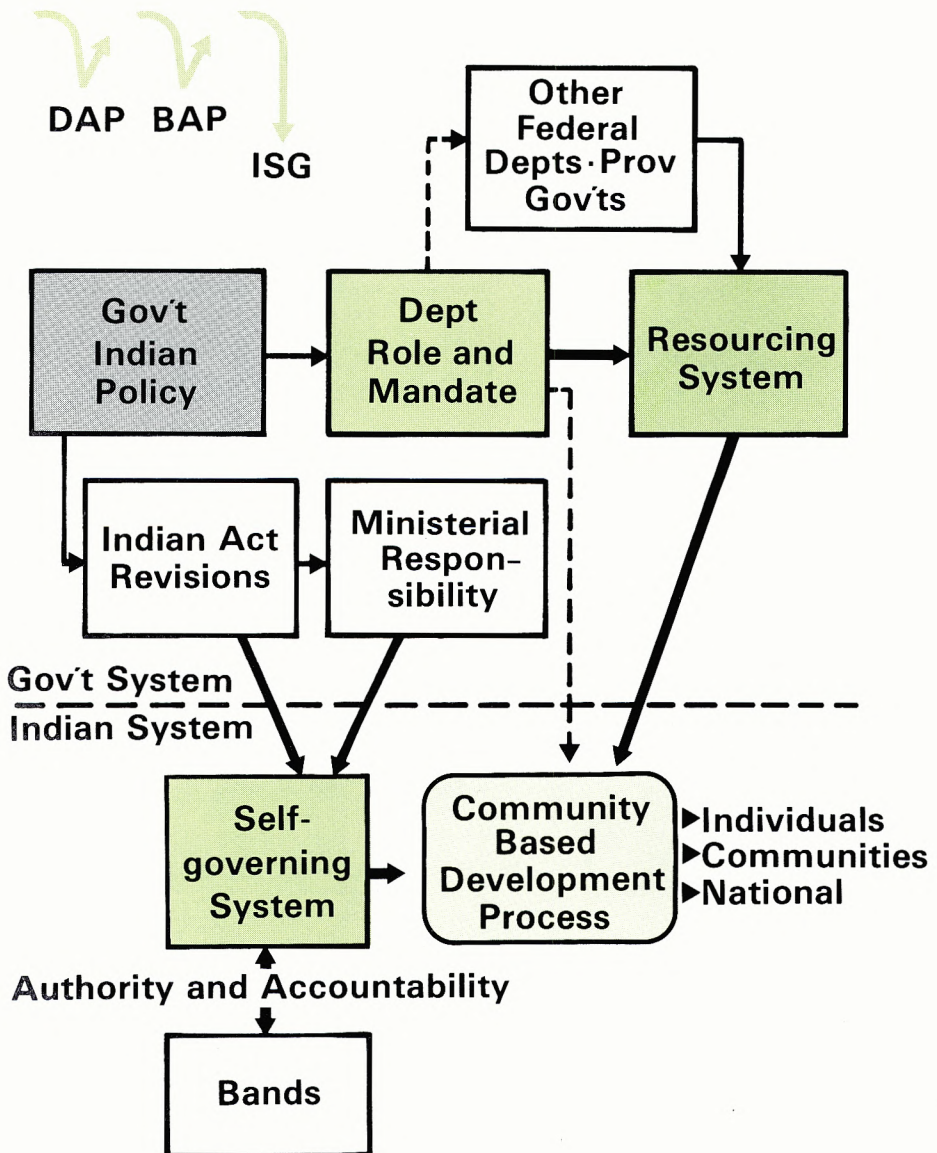
    subgraph Indian_System [Indian System]
        Indian_Act[Indian Act]
        Band_Councils[Band Councils]
        Bands[Bands]
        Individuals[Individuals]
    end

    Govt_Policy --> Dept_Role
    Govt_Policy --> Indian_Act
    Dept_Role -.-> Other_Federal[Other Federal Depts]
    Dept_Role --> Delivery_System[Delivery System]
    Dept_Role --> Minister_Resp
    Delivery_System --> Programs_Services
    Prov_Govts[Prov Gov'ts] --> Programs_Services
    Indian_Act --> Minister_Resp
    Minister_Resp --> Programs_Services
    Programs_Services --> Band_Councils
    Programs_Services --> Bands
    Programs_Services --> Individuals
    Band_Councils --> Cumulative_Impact
    Bands --> Cumulative_Impact
    Individuals --> Cumulative_Impact
    Cumulative_Impact --> Conditions

    Govt_System -.- Indian_System
  
```

The flowchart illustrates the relationship between the Government System and the Indian System. The Government System (top) includes Gov't Indian Policy, Dept Role and Mandate, Minister's Responsibility, and Programs and Services. The Indian System (bottom) includes Indian Act, Band Councils, Bands, and Individuals. A dashed line separates the two systems. Arrows show the flow of influence and responsibility between these components, leading to a Cumulative Impact and finally to Conditions.

Elements of the New Direction



Goals

Self government

Enabling Systems

Establish enabling systems for Indian self-government through legislation and land claims resolution processes.

Resourcing

Existing Authorities/ Resources

Identify and formalize ways and means within existing program authorities and resource allocations, of providing resources directly to bands, or of delegating program and resourcing allocation decisions to the band level.

Incremental Authorities/ Resources

Identify through consultative process the requirements for

community based development in terms of incremental changes to existing program authorities and resource allocations.

New Authorities/ Resources

Develop through consultative processes legislation and programs in support of community based developmental initiatives in all areas.

Indian Government Funding

Establish an assured funding base for basic Indian government operations.

Multiyear Financing

Develop multiyear financial arrangements supporting community based programs with provisions for appropriate management control and accountability systems.

Roles

Federal Delivery System

Co-ordinate and harmonize the federal government delivery system to ensure the compatibility and appropriateness of programs and resources available to Indians.

Federal/Provincial/ Indian Relations

Establish a framework for discussions and negotiations of a tripartite nature with respect to the constitutional position of Indians, the compatibility of jurisdictions amongst federal, provincial and Indian governments, and the access of Indians to provincial programs, services and natural resources.

Off Reserve Development





























Establish a federal policy ensuring the access by Indians to adequate mechanisms for the prevention or redress of damages arising from major

developments which impact on them and availability to Indian's of the social and economic opportunities associated with such developments.

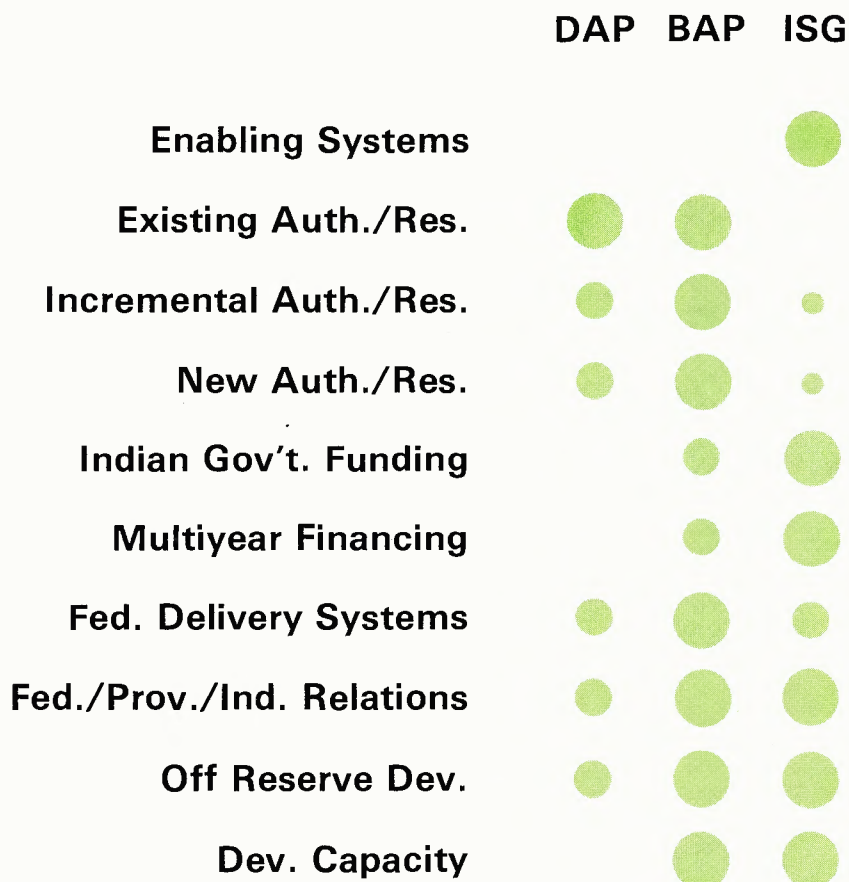
Developmental Capacity

Increase the capacity of the department from a human resources and organizational point of view to support and assist the process of community based planning and development.

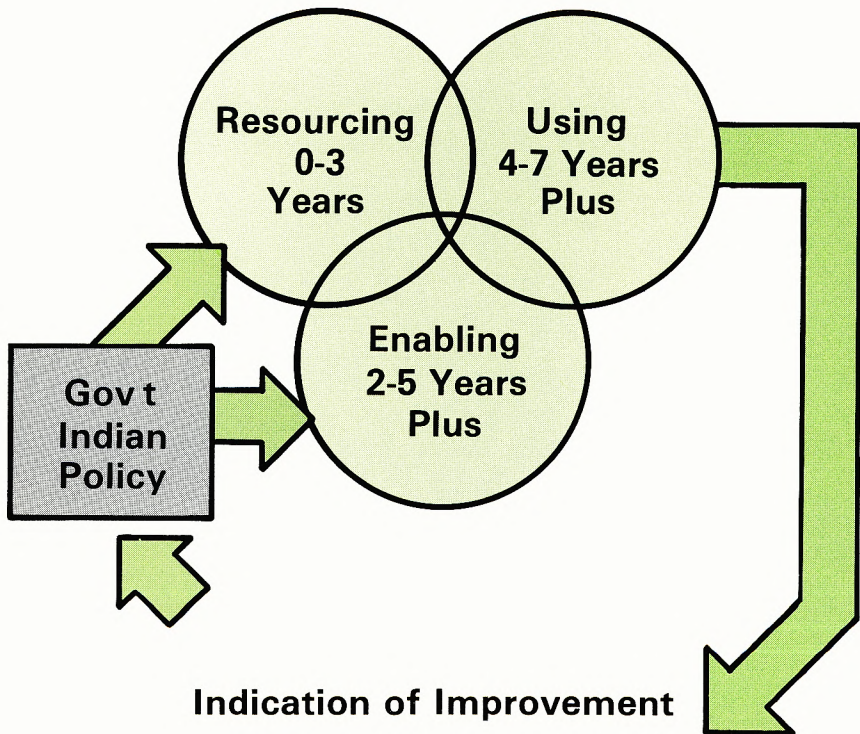
Relationship of Goals to Objective

	Nat.	Com.	Ind.
Enabling Systems			
Existing Authorities/Res.			
Incremental Auth./Res.			
New Auth./Res.			
Indian Gov't. Funding			
Multiyear Financing			
Fed. Delivery Systems			
Fed./Prov./Ind. Relations			
Off Reserve Dev.			
Dev. Capacity			

Relationship of Goals to Departmental Strategies



Timeframe, Monitoring and Control



- Incarceration rates
- Morbidity, mortality
- Individual, and family breakdown
- Individual income replacement
- Community economic self sufficiency
- Indian defined measures