Report to

THE INTERNATIONAL JOINT COMMISSION

On

THE DIVISION OF THE WATERS OF

THE ST. MARY AND MILK RIVERS

2014



Cover Photo:

Milk River near the mouth of Verdigris Coulee

Photograph by Chelsea Selman, Environment Canada, Calgary, Alberta

REPORT TO

THE INTERNATIONAL JOINT COMMISSION

ON

THE DIVISION OF THE WATERS OF

THE ST. MARY AND MILK RIVERS

FOR THE YEAR 2014

Submitted By

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Representing Canada

And

Dr. Max M. Ethridge

Representing the United States

April 2015

International Joint Commission Ottawa, Ontario, and Washington, D.C.

Commissioners:

In compliance with the provisions of Article VI of the Boundary Waters Treaty of 1909 and Clause VIII(c) of your Order of October 4, 1921, directing the division of the waters of the St. Mary and Milk Rivers between the United States and Canada, we are transmitting herewith a report on the operations during the irrigation season ended October 31, 2014.

Respectfully submitted,

Dr. Alain Pietroniro Accredited Officer of Her Majesty

Dr. Max M. Ethridge Accredited Officer of the United States

SYNOPSIS

During the 2014 irrigation season, the natural flow of the St. Mary River was 124 percent of the long-term average.

The natural flow of the St. Mary River at the International Boundary during the irrigation season, April 1 to October 31, 2014, was 884 700 cubic decametres (dam³) (717,200 acre-feet). Under the terms of the Boundary Waters Treaty, the Canadian allotment was 517 000 dam³ (419,100 acre-feet). The total flow recorded at the International Boundary during the irrigation season was 140 percent of the Canadian allotment.

The natural flow of the Milk River during the 2014 irrigation season was 144 percent of the longterm average.

The natural flow of the Milk River at the Eastern Crossing of the International Boundary from March 1 to October 31, 2014, was 196 900 dam³ (159,600 acre-feet). Under terms of the Treaty, the United States' allotment was 128 400 dam³ (104,100 acre-feet). The United States received 149 percent of its allotment at Eastern Crossing, in addition to its share of St. Mary River water diverted into the Milk River through the St. Mary Canal.

The March 1 to October 31, 2014 natural flows of the three apportioned tributaries of the Milk River were 53 percent of the long-term average for Lodge Creek at the International Boundary, 70 percent for Battle Creek at the International Boundary, and 172 percent for Frenchman River at the International Boundary. The total flow recorded at the International Boundary during the irrigation season for Lodge Creek, Battle Creek, and Frenchman River was 132 percent, 120 percent, and 175 percent, respectively, of the United States allotment.

The annual meeting of the Field Representatives was held in Helena, Montana on February 19, 2015. Mutual problems, future plans, and changes in computational procedures were discussed and a schedule of field operations for 2015 was adopted.

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Map of St. Mary and Milk River Drainage Basins

INTRODUCTION

The apportionment of the waters of the St. Mary and Milk Rivers is governed by Article VI of the Boundary Waters Treaty of 1909 between Great Britain and the United States. The terms of the Treaty were further clarified by the 1921 Order of the International Joint Commission. A copy of the 1921 Order, including Article VI, is contained in Annex A of this report.

To comply with this Treaty, staff of the United States Geological Survey and Environment Canada, Water Survey Division collected, compiled, verified, and tabulated hydrometric data at 35 international gauging stations on a cooperative basis, under the direction of the Field Representatives of the United States and Canada. An additional 72 gauging stations were operated independently by the United States and Canada in the St. Mary and Milk River basins. Several of these stations were operated to obtain data on diversions, reservoir contents, return flows and index runoff which was used to improve the accuracy of natural-flow computations.

This report summarizes the year 2014 natural-flow computations, apportionment of the natural flow, unusual occurrences during the year, and procedural modifications designed to increase the accuracy of the natural-flow computations. Summary natural-flow tables are included. Detailed natural-flow computations are included in Appendix A. Daily discharge and other related data are included in Appendix B. Appendices A and B are submitted with this report under separate cover.

In accordance with the International System of Units (SI) conversion schedule adopted by the International Joint Commission, this report uses SI units first, followed by inch-pound units in parentheses. Data in tables are shown in SI units first, followed by the respective inch-pound units (for example, Tables 1 and 1A). The format for Appendices A and B of the report is SI units only. All Canadian data are collected, computed and published in SI units. The United States' data, which are collected and computed in inch-pound units, were converted to SI units using the appropriate conversion factors. A summary of the conversion factors is contained in Annex D.

Dr. Max M. Ethridge, as the Accredited Officer of the United States, was represented in the field by Mr. John M. Kilpatrick, United States Geological Survey, Helena, Montana. Dr. Alain Pietroniro, as the Accredited Officer of Her Majesty, was represented in the field by Mr. Russell G. Boals. At the time of this report publication, the position held by Mr. Russell Boals has been replaced by Mr. Jeff Woodward, Environment Canada, Regina, Saskatchewan. This report was prepared jointly by personnel of Environment Canada, Water Survey Division, and the United States Geological Survey, under the supervision of Messrs. Kilpatrick and Boals. The annual meeting of the Field Representatives was held in Helena, Montana on February 19, 2015. Mutual concerns, future plans, and changes in computational procedures were discussed and a schedule of field operations for 2015 was adopted.

ST. MARY RIVER

During the irrigation season, April 1 to October 31, Canada's share of the natural flow of the St. Mary River at the International Boundary, as stipulated by the 1921 Order, is three-fourths of the natural flow when that flow is 666 cubic feet per second (18.86 cubic metres per second) or less. Flow in excess of that quantity is divided equally between Canada and the United States. During the non-irrigation season, November 1 to March 31, the flow is divided equally between the two countries.

To comply with the above Order, representatives of both countries make twice-monthly computations of the daily natural flow of the St. Mary River to determine flow apportionment during the irrigation season. These 15 to 16 day periods are termed 'division periods' and serve to provide an opportunity to respond to varying use and flow conditions. For example, if use by the United States is in excess of its share during a division period, then a surplus delivery (or an amount in excess of its share in the subsequent division period) of an equivalent quantity of water is normally made to Canada at the earliest opportunity. Regular interim reports of these computations are sent to all agencies involved in the water use and management of the flow of the St. Mary River. The interim reports keep these agencies informed as to the quantity of water that is available and the status of apportionment.

Tentative computations and interim reports are not made during the non-irrigation season when use by the United States is limited to storage in Lake Sherburne. The flow into Lake Sherburne is considerably less than 50 percent of the natural flow. Occasionally, water is diverted into the St. Mary Canal during the non-irrigation season, necessitating additional computations.

Lake Sherburne, the only storage reservoir within the St. Mary River basin in the United States, is used to store part of the United States' share of flow for later diversion to the Milk River. This water, which passes through Canada, is used by the United States for irrigation in the eastern portion of the Milk River basin.

Storage in Lake Sherburne (station 5015500) was 30 440 dam³ (24,680 acre-feet) on October 31, 2013. Storage increased to 41 670 dam³ (33,780 acre-feet) on February 28, 2014, when the 2014 irrigation-season began. Maximum storage was 81 290 dam³ (65,900 acre-feet) on June 21, 2014 and storage had decreased to 36 630 dam³ (29,700 acre-feet) by the end of irrigation releases on September 19, 2014.

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Water was diverted from the St. Mary River into the Milk River via the St. Mary Canal beginning on May 13, 2014 and continued through September 15, 2014. The total flow recorded at the gauging station on the St. Mary Canal at St. Mary Crossing (station 5018500) was 161 100 dam³ (130,600 acre-feet). Any seepage from the canal between the point of diversion and the crossing of the St. Mary River is assumed to return to the river and eventually become available to Canada.

The computed natural flow of the St. Mary River at the International Boundary (station 05AE027) from November 1, 2013 to October 31, 2014 was 953 700 dam³ (773,200 acre-feet) of which 884 700 dam³ (717,200 acre-feet) occurred during the irrigation season, April 1 to October 31, 2014. For the irrigation season, Canada's share was 517 000 dam³ (419,100 acre-feet) and the United States' share was 367 700 dam³ (298,100 acre-feet). During the irrigation season, a total discharge of 725 400 dam³ (588,100 acre-feet) was recorded at the International Boundary, which was 140 percent of the Canadian share. The computed natural flow during the irrigation season was 124 percent of the average of the previous 111 years of record.

A deficit delivery was recorded in 2 of the 16 division periods during the 2014 irrigation season. In accordance with the 2001 Letter of Intent respecting the St. Mary and Milk Rivers streamflow transfers (a copy is available in Annex B of this report), the United States is allowed to accumulate deficits on the St. Mary River of up to 4,000 cfs-days (9 800 dam³) (7,940 acre-feet) between March 1 and May 31 of each year. At the discretion of the United States, the deficits may be reduced to no less than 2,000 cfs-days (4 900 dam³) (3,970 acre-feet) between June 1 and July 15 of each year with surplus deliveries of St. Mary River water. The remaining deficits incurred by the United States on the St. Mary River may be offset by deficits incurred by Canada on the Milk River from June 1 through September 15. Any outstanding deficits remaining on September 15 are to be equalized by October 31 of each year.

The United States accumulated a deficit on the St. Mary River of 720 dam³ (584 acre-feet) for the August 1-15 division period. The United States, using August 16-31 surplus deliveries, eliminated the August 1-15 deficit. A deficit of 102 dam³ (83 acre-feet) incurred due to a rain event resulting in Lake Sherburne storage during the October 16-31 division period was refunded with surplus flows by November 3, 2014.

The division of St. Mary River natural flow is summarized in Tables 1 and 1A and Figure 1, which follow. The detailed computation of the natural flow is given in Table 6 and the historical summary is given in Table 7 of Appendix A.

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DIVISION PERIOD	NATURAL	CANADA'S	RECEIVED	RECEIVED BY CANADA	
AT	FLOW	SHARE	BY		
INTERNATIONAL BOUNDARY			CANADA	ABOVE SHARE	BELOW SHARE
MAR 1 - MAR 15	7,151	3,576	4,747	1,171	
MAR 16 - MAR 31	13,651	6,825	10,992	4,167	
APR 1 - APR 15	14,146	10,611	11,175	564	
APR 16 - APR 30	25,374	18,515	26,097	7,582	
MAY 1 - MAY 15	46,512	29,364	51,229	21,865	
MAY 16 - MAY 31	140,030	76,529	100,237	23,708	
JUNE 1 - JUNE 15	123,318	67,767	91,502	23,735	
JUNE 16 – JUNE 30	219,886	116,052	192,424	76,372	
JULY 1 - JULY 15	121,031	66,624	98,179	31,555	
JULY 16 – JULY 31	70,371	41,701	50,125	8,424	
AUG 1 - AUG 15	33,536	22,876	22,156		720
AUG 16 - AUG 31	29,231	21,007	24,161	3,154	
SEP 1 - SEP 15	18,900	14,175	22,819	8,644	
SEP 16 - SEP 30	14,192	10,645	13,783	3,138	
OCT 1 - OCT 15	13,108	9,832	10,267	435	
OCT 16 - OCT 31	15,108	11,331	11,229		102
TOTAL	905,545	527,430	741,122		

Summary of St. Mary River Division for 2014* Table 1: **Quantities in Cubic Decametres**

* This is a summary of data from Table 6, Appendix A.

Note:

Canadian share of St. Mary River waters deficit outstanding: as of May 31, 2014: 0 dam³ (0 acre-feet) (0 cfs-days) as of June 15, 2014: 0 dam³ (0 acre-feet) (0 cfs-days)

as of September 15, 2014: 0 dam³ (0 acre-feet) (0 cfs-days).

U.S.A. share of Milk River waters outstanding as of September 15, 2014: 0 dam³ (0 acre-feet) (0 cfs-days).

Allowable deficit carryovers, as per 2001 Letter of Intent respecting St. Mary-Milk Rivers streamflow transfers, are: as of May 31, 2014: 9 800 dam³ (7,940 acre-feet) (4,000 cfs-days) as of July 15, 2014: 4 900 dam³ (3,970 acre-feet) (2,000 cfs-days).

Any deficits outstanding as of September 15 are to be equalized by October 31 of each year.

DIVISION PERIOD	NATURAL	CANADA'S	RECEIVED		VCANADA
AT	FLOW	SHARE	BY	RECEIVED BY CANADA	
INTERNATIONAL BOUNDARY			CANADA	ABOVE SHARE	BELOW SHARE
MAR 1 - MAR 15	5,797	2,899	3,848	949	
MAR 16 - MAR 31	11,067	5,533	8,911	3,378	
APR 1 - APR 15	11,468	8,602	9,060	457	
APR 16 - APR 30	20,571	15,010	21,157	6,147	
MAY 1 - MAY 15	37,707	23,805	41,531	17,726	
MAY 16 - MAY 31	113,522	62,042	81,262	19,220	
JUNE 1 - JUNE 15	99,974	54,939	74,181	19,242	
JUNE 16 – JUNE 30	178,262	94,084	155,998	61,915	
JULY 1 - JULY 15	98,120	54,012	79,594	25,582	
JULY 16 – JULY 31	57,050	33,807	40,636	6,829	
AUG 1 - AUG 15	27,188	18,546	17,962		584
AUG 16 - AUG 31	23,698	17,030	19,587	2,557	
SEP 1 - SEP 15	15,322	11,492	18,499	7,008	
SEP 16 - SEP 30	11,505	8,630	11,174	2,544	
OCT 1 - OCT 15	10,627	7,971	8,323	353	
OCT 16 - OCT 31	12,248	9,186	9,103		83
TOTAL	734,126	427,588	600,829	·	

Table 1A: Summary of St. Mary River Division for 2014* **Quantities in Acre-Feet**

* All values are conversions of data from Table 1. Totals and shares may not add or subtract exactly as a result of rounding.

Note:

Canadian share of St. Mary River waters deficit outstanding:

as of May 31, 2014: 0 acre-feet (0 dam³) (0 cfs-days)

as of June 15, 2014: 0 acre-feet (0 dam³) (0 cfs-days)

as of September 15, 2014: 0 acre-feet (0 dam³) (0 cfs-days).

U.S.A. share of Milk River waters outstanding as of September 15, 2014: 0 acre-feet (0 dam³) (0 cfs-days).

Allowable deficit carryovers, as per 2001 Letter of Intent respecting St. Mary-Milk Rivers streamflow transfers, are: as of May 31, 2014: 7,940 acre-feet (9 800 dam³) (4,000 cfs-days) as of July 15, 2014: 3,970 acre-feet (4 900 dam³) (2,000 cfs-days).

Any deficits outstanding as of September 15 are to be equalized by October 31 of each year.

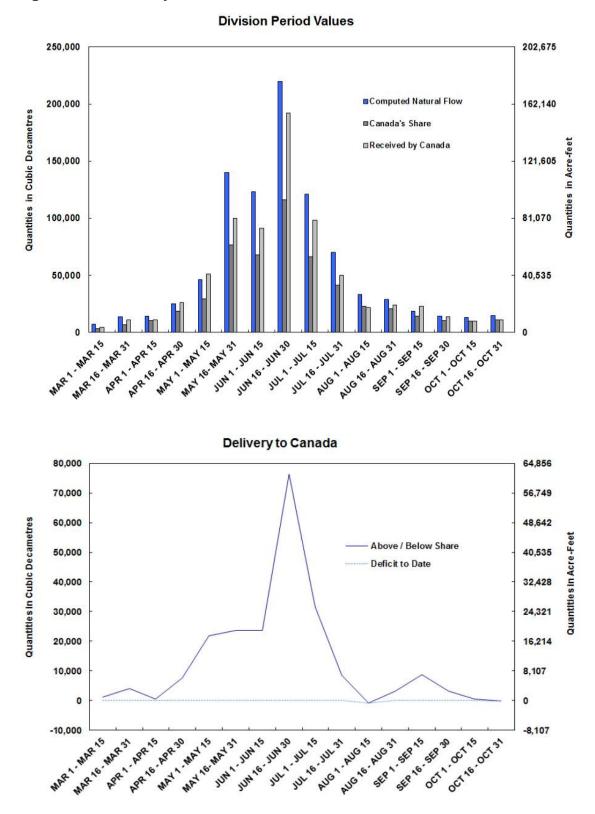


Figure 1. St. Mary River Division, 2014

MILK RIVER

During the irrigation season, April 1 to October 31, the United States' share of the natural flow of the Milk River at the Eastern Crossing of the International Boundary, as stipulated by the 1921 Order, is three-fourths of the natural flow when that flow is 666 cubic feet per second (18.86 cubic metres per second) or less. Flows in excess of that quantity are divided equally between the United States and Canada. During the non-irrigation season, November 1 to March 31, the entire flow is divided equally between the two countries.

Prior to the mid 1970's, uses of the natural flow of the Milk River by Canada and the United States upstream from Eastern Crossing were assumed to be less than their respective shares and no formal apportionment was made. By 1977, it became apparent that the increasing numbers of irrigation systems were capable of using all of the natural flow for long periods of time. Consequently, a more comprehensive natural-flow computation and water-division procedure was developed and has been used since 1985. The revised computation procedure includes an approximate accounting of irrigation consumptive uses in both countries, and the inter-basin transfer of water in Canada. An additional refinement was made in 1988 when F.I. Morton's evapo-transpiration model replaced the adjusted pan evaporation method in the natural flow computations.

Data required for Morton's model is resource intensive. The equipment used to collect the data is highly specialized, less than robust, and located in a remote area. Data collected at the evapotranspiration monitoring site near Milk River, Alberta needed frequent supplementation from the Onefour, Alberta pan evaporation site due to equipment malfunction. This coupled with the fact that the analysis program required extensive re-writing to port it from the obsolete DEC-VMS computer operating system suggested that an alternative needed to be investigated.

Data from the results of Morton's model were found to have a strong linear correlation with the Onefour, Alberta Class A evaporation pan results and therefore evapo-transpiration was estimated using the Onefour pan evaporation data as an index of Morton's model results.

The method for estimating evapo-transpiration losses has undergone another transition, moving from the Onefour, Alberta Class A pan derived method to a modified Penman application. Since 2013, a modified Penman equation has been used to estimate evaporative losses for interim and final natural flow computations for Milk River. Data for use in the modified Penman method have been collected from a weather station located near the Milk River at the Eastern Crossing of the International Boundary.

During 2014, the United States' estimated consumptive use was 5 050 dam³ (4,090 acre-feet) and Canada's estimated consumptive use was 5 160 dam³ (4,180 acre-feet). No inter-basin transfers from Verdigris Coulee near the Mouth (station 11AA038) were credited to the Canadian consumptive use.

The computed natural flow of the Milk River at the Eastern Crossing of the International Boundary (station 6135000) from March 1 to October 31, 2014 was 196 900 dam³ (159,600 acre-feet). This flow was 144 percent of the average computed natural flow of the previous 102 years of record. It is important to note, however, that natural-flow computations prior to 1985 did not account for consumptive use. Consequently, natural-flow values after 1985 are not directly comparable with natural-flow values of previous years. For the period March 1 to October 31, 2014, the United States' share was 128 400 dam³ (104,100 acre-feet) and Canada's share was 68 410 dam³ (55,460 acre-feet). The United States received 149 percent of its allotment at the Eastern Crossing, in addition to its share of St. Mary River water diverted into the Milk River through the St. Mary Canal.

There were no deficit deliveries recorded in the 16 division periods during the irrigation season on the Milk River. At present, Canada does not have facilities to store and release water into the Milk River Basin. Deficits are made up by transfer of Canada's share of St. Mary River water if excess capacity exists both in the stream and in the American St. Mary Canal, or as allowed by the 2001 Letter of Intent respecting the St. Mary and Milk Rivers streamflow transfers (a copy of which is available in Annex B of this report) whereby Canada is allowed to accumulate a deficit on the Milk River of up to 2,000 cfs-days (4 900 dam³) (3,970 acre-feet) between June 1 and September 15 of each year. The incurred deficits on the St. Mary and Milk Rivers may be offset and the outstanding deficits as of September 15 are to be equalized by October 31 of each year.

The division of Milk River natural flow is summarized in Table 2 and 2A and Figure 2, which follow. The detailed computation of the natural flow is given in Table 8 and the historical summary is given in Table 9 of Appendix A.

DIVISION PERIOD	NATURAL	U.S.A.	RECEIVED	RECEIVED BY U.S.A.	
AT	FLOW	SHARE	BY	ABOVE	BELOW
INTERNATIONAL BOUNDARY			U.S.A.	SHARE	SHARE
MAR 1 - MAR 15	30,350	15,175	30,350	15,175	
MAR 16 - MAR 31	24,410	12,205	24,410	12,205	
APR 1 - APR 15	16,172	12,129	16,172	4,043	
APR 16 - APR 30	9,904	7,428	9,904	2,476	
MAY 1 - MAY 15	11,682	8,762	11,683	2,921	
MAY 16 - MAY 31	11,227	8,420	10,246	1,826	
JUNE 1 - JUNE 15	4,003	3,002	3,044	42	
JUNE 16 – JUNE 30	43,382	27,035	43,019	15,984	
JULY 1 - JULY 15	15,662	11,740	15,001	3,261	
JULY 16 – JULY 31	4,458	3,344	3,753	409	
AUG 1 - AUG 15	2,830	2,122	2,285	163	
AUG 16 - AUG 31	6,563	4,922	5,982	1,060	
SEP 1 - SEP 15	5,371	4,028	5,008	980	
SEP 16 - SEP 30	4,428	3,321	4,428	1,107	
OCT 1 - OCT 15	3,362	2,521	3,361	840	
OCT 16 - OCT 31	3,056	2,292	3,056	764	
TOTAL	196,860	128,446	191,703		

Table 2:Summary of Milk River Division for 2014*Quantities in Cubic Decametres

* This is a summary of data from Table 8, Appendix A.

Note:

U.S.A. share of Milk River waters deficit outstanding: as of September 15, 2014: 0 dam³ (0 acre-feet) (0 cfs-days).

Canadian share of St. Mary River waters deficit outstanding: as of May 31, 2014: 0 dam³ (0 acre-feet) (0 cfs-days).

Allowable deficit carryover from June 1 and September 15 as per 2001 Letter of Intent respecting St. Mary - Milk River streamflow transfers cannot be less than the outstanding deficit to Canada on St. Mary River Division as of May 31st, nor exceeding 4 900 dam³ (2,000 cfs-days) (3,970 acre-feet), whichever is less.

DIVISION PERIOD AT	NATURAL FLOW	U.S.A. SHARE	RECEIVED BY	RECEIVED BY U.S.A.	
INTERNATIONAL BOUNDARY			U.S.A.	ABOVE SHARE	BELOW SHARE
MAR 1 - MAR 15	24,605	12,302	24,605	12,302	
MAR 16 - MAR 31	19,789	9,895	19,789	9,895	
APR 1 - APR 15	13,111	9,833	13,111	3,278	
APR 16 - APR 30	8,029	6,022	8,029	2,007	
MAY 1 - MAY 15	9,471	7,103	9,471	2,368	
MAY 16 - MAY 31	9,102	6,826	8,306	1,480	
JUNE 1 - JUNE 15	3,245	2,434	2,468	34	
JUNE 16 - JUNE 30	35,170	21,917	34,876	12,958	
JULY 1 - JULY 15	12,697	9,518	12,161	2,644	
JULY 16 - JULY 31	3,614	2,711	3,043	332	
AUG 1 - AUG 15	2,294	1,720	1,852	132	
AUG 16 - AUG 31	5,321	3,990	4,850	859	
SEP 1 - SEP 15	4,354	3,265	4,060	794	
SEP 16 - SEP 30	3,590	2,692	3,590	897	
OCT 1 - OCT 15	2,726	2,044	2,725	681	
OCT 16 - OCT 31	2,477	1,858	2,478	620	
TOTAL	159,594	104,131	155,413		

Table 2A: Summary of Milk River Division for 2014*Quantities in Acre-Feet

* All values are conversions of data from Table 2. Totals and shares may not add or subtract exactly as a result of rounding.

Note:

U.S.A. share of Milk River waters deficit outstanding: as of September 15, 2014: 0 acre-feet (0 dam³) (0 cfs-days).

Canadian share of St. Mary River waters deficit outstanding: as of May 31, 2014: 0 acre-feet (0 dam³) (0 cfs-days).

Allowable deficit carryover from June 1 and September 15 as per 2001 Letter of Intent respecting St. Mary - Milk River streamflow transfers cannot be less than the outstanding deficit to Canada on St. Mary River Division as of May 31st, nor exceeding 4 900 dam³ (2,000 cfs-days) (3,970 acre-feet), whichever is less.

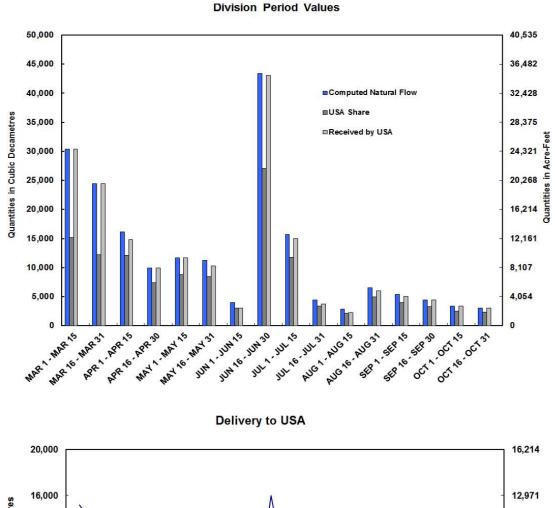
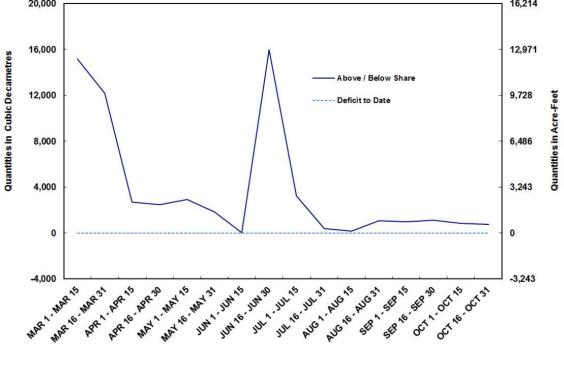


Figure 2. Milk River Division, 2014



SOUTHERN TRIBUTARIES OF THE MILK RIVER

Responding to concerns expressed by Canadian water users, the International Joint Commission at its executive session on December 8, 1986, agreed in principle that the issue of utilization of the southern tributaries should be addressed in an informal, pragmatic manner. The Commission instructed the Accredited Officers to proceed with discussions to resolve Canadian concerns. To assist them in implementing the Commission's instructions, the Accredited Officers established a four-member ad hoc task force composed of officials from the State of Montana and the Province of Alberta water-management agencies and the United States and Canadian Field Representatives for the St. Mary and Milk Rivers.

The task force met with United States and Canadian water users, conducted public meetings, toured water-use projects, compiled information on water availability and use, investigated ground-water supplies, and considered various options for resolving issues. The task force determined that United States water users were reluctant to participate in options that might limit their use of water and jeopardize their water claims in future adjudication of water rights. They also determined that basic Canadian water-user needs for domestic and stock-water use were being satisfied with wells and dugouts. Solutions to water-utilization problems were limited because the cost of storage facilities, pumpage from the Milk River, and formal apportionment of southern tributary waters would not be cost effective.

In September 1991, the Montana Department of Natural Resources and Conservation, in response to requests from the task force and others, issued an Order to close the southern tributaries to issuance of additional water permits.

The final report was forwarded to the International Joint Commission in May 1994. At its executive session on September 21, 1994, the Commission agreed that the task force should be terminated as recommended. The Commission also agreed not to act at that time on the three recommendations related to the adjudication process, but requested that the Accredited Officers continue to monitor the situation and report annually, or more frequently if appropriate, on such matters as complaints by Canadian ranchers and changes in the status of basin adjudication.

No Canadian complaints or changes in the Montana adjudication process were noted in 2014.

Flows for March through October 2014 for the southern tributaries were as follows:

- Bear Creek near International Boundary 2 370 dam³ (1,920 acre-feet)
- Miners Coulee near International Boundary 974 dam³ (790 acre-feet).

EASTERN TRIBUTARIES OF THE MILK RIVER

The waters of the eastern tributaries of the Milk River are divided in accordance with the 1921 Order of the International Joint Commission, which stipulates under Rule III that "The natural flow of the eastern (otherwise known as the Saskatchewan or northern) tributaries of the Milk River at the points where they cross the International Boundary shall be divided equally between the two countries." This order might well be interpreted as requiring that the division of water be made on a continuing daily basis; however, the physical limitation due to transit time in the flow system was recognized to be an impediment to the most beneficial use of the water if a daily apportionment were adopted. Further analysis showed that the minimum practical time frame for compilation of the natural flows at the International Boundary was every ten days. In 1994 the time frame was increased to twice monthly to reduce lag-time anomalies, reduce costs, and conform to St. Mary and Milk Rivers computation periods.

Prior to 1937, Canadian use along the eastern tributaries consisted of domestic projects, and the Canadian share of the natural flow was not fully used. In the late 1930's, the Government of Canada constructed three dams on the Frenchman River creating Eastend Reservoir (station 11AC055), Huff Lake (station 11AC063), and Newton Lake (station 11AC056) which necessitated an operational division of flow on this tributary by 1937. In 1938, dams were constructed at both ends of Cypress Lake (station 11AC037) near the Battle Creek-Frenchman River divide to allow inter-basin storage and transfers of water. In the early 1950's, the redevelopment of several private irrigation projects and the construction of the Vidora Irrigation Project resulted in increased use of Battle Creek water in Canada and made an operational division of the flow on this tributary necessary by 1957. In 1960, construction of Altawan Reservoir (station 11AB089) and Spangler Irrigation Project (station 11AB060) on Lodge Creek made an operational division of flow on this tributary necessary by 1961.

During the period March 1 to October 31, twice-monthly computations of the natural flow of Lodge Creek, Battle Creek, and the Frenchman River are made to determine each country's share. If use by Canada is in excess of its share, then a delivery of an equivalent quantity of water is made to the United States at the earliest opportunity. When mutually agreed to, the United States or Canada may request that deficit deliveries be delayed to allow for more efficient use of the water.

Regular interim reports on the progress of the division of the natural flows of Lodge Creek, Battle Creek, and Frenchman River at the International Boundary are distributed to interested agencies during the irrigation season. Additional computations may be made to account for significant usages before October 31. Generally, no division of flow is made during winter as flow and use are low and streamflow records are impractical to obtain.

Volumes for unmeasured diversions to private irrigation projects in the Lodge Creek, Battle Creek, and Frenchman River basins in Saskatchewan were based on year-end reports provided by the Saskatchewan Water Security Agency, and by Alberta Environment and Sustainable Resource Development for the Lodge Creek and Battle Creek basins located in Alberta. Lists of reported diversions are contained in Appendix B.

Lyons Creek (station 11AB075) is monitored by Canada, but does not have sufficient use in Canada at this time to warrant an operational division of flow. Total flow from March to October of 510 dam³ (410 acre-feet) was recorded on Lyons Creek for the year 2014.

The major reservoirs in the Lodge Creek, Battle Creek, and Frenchman River basins were at or near full storage by the end of April 2014. The Altawan Reservoir in Lodge Creek basin achieved a seasonal maximum storage of 7 050 dam³ (5,720 acre-feet) by the end of April, full storage capacity. In the Battle Creek basin, Cypress Lake was at 116 100 dam³ (94,120 acre-feet) storage by the end of April, 91 per cent of full storage capacity. In the Frenchman River basin, the Eastend Reservoir and Newton Lake were at full storage by the end of April. Huff Lake was near full storage by the end of April.

Net reservoir evaporation computations in the eastern tributaries of the Milk River were made using a modified Penman equation.

The Lodge Creek, Battle Creek, and Frenchman River basins received water for irrigation during the 2014 season. In the Lodge Creek basin, water was received for irrigation on the Spangler Project during May and June with a total flow of 2 000 dam³ (1,620 acre-feet) diverted down the Spangler Ditch. In the Battle Creek basin, the Vidora, Richardson, and McKinnon projects irrigated during division periods in May. Gaff Ditch was operated mainly from the end of March through to the beginning of June. The Nashlyn Project received water in the March to early May division periods for the spring backflood irrigators. In the Frenchman River basin, the Eastend, Newton, and Huff Lake Projects irrigated from approximately mid-May to mid-June. In the Eastend Project a second irrigation occurred in late July to early August.

In the Lodge Creek basin there was no year-end deficit for the 2014 irrigation season. The natural flow was negligible on Lodge Creek from mid-July to mid-August.

The Battle Creek basin finished the 2014 irrigation season with no year-end deficit.

The Frenchman River basin finished the 2014 irrigation season with no year-end deficit.

Figures 3a to 3e show month-end and mean contents of major reservoirs in Lodge Creek, Battle Creek, and Frenchman River basins.

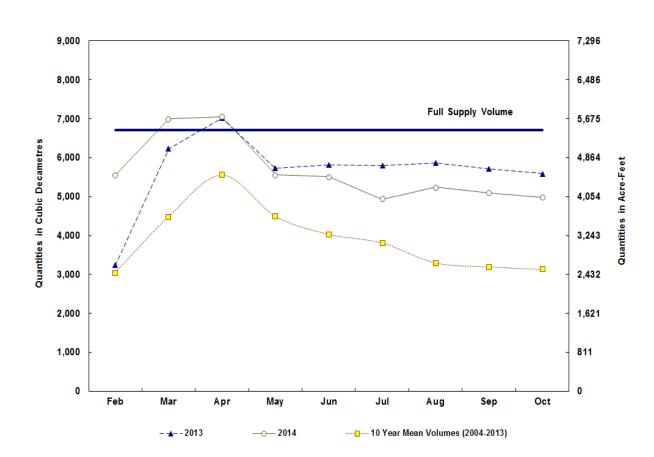


Figure 3a. Altawan Reservoir

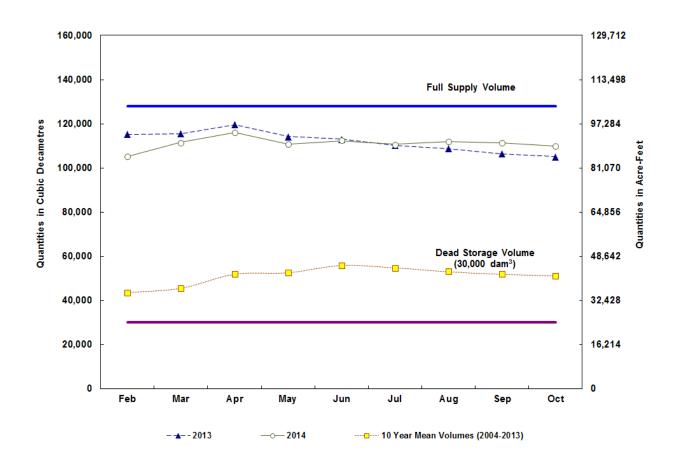


Figure 3b. Cypress Lake

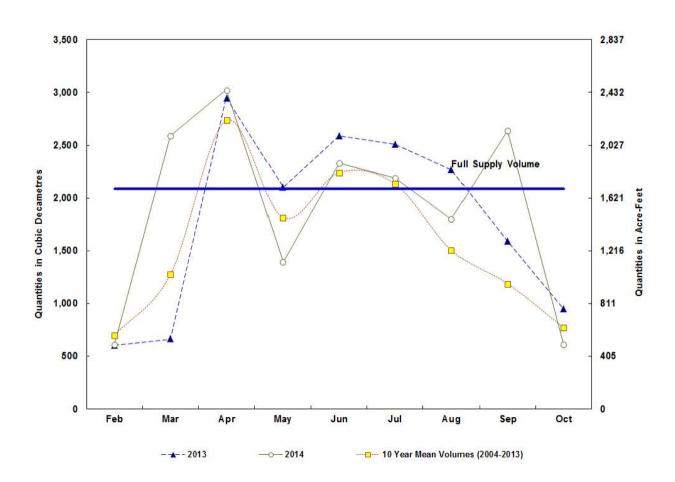


Figure 3c. Eastend Reservoir

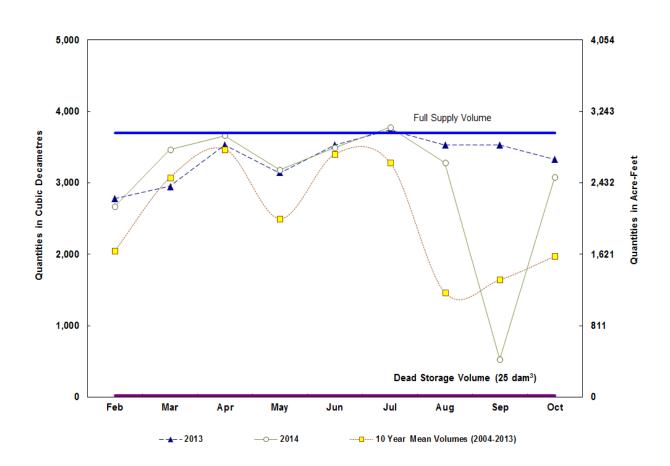


Figure 3d. Huff Lake

Huff Lake stage-storage table was revised in 2004, increasing the dead storage and decreasing the full supply storage volumes from previous years.

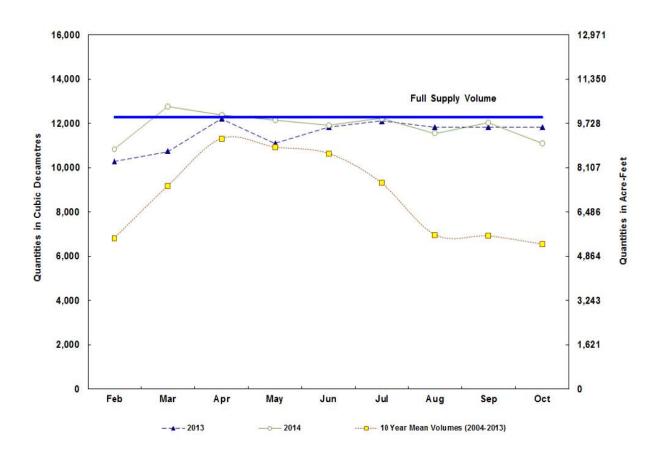


Figure 3e. Newton Lake

LODGE CREEK

The computed natural flow of Lodge Creek at the International Boundary from March 1 to October 31, 2014 was 15 150 dam³ (12,280 acre-feet). This volume is 53 percent of the average natural flow of the previous 64 years of record. Each country is entitled to 50 percent of the natural flow, or 7 575 dam³ (6,140 acre-feet) for the irrigation season. A total flow of 9 980 dam³ (8,090 acre-feet) was recorded at Lodge Creek below McRae Creek at the International Boundary (station 11AB083) from March 1 to October 31. This volume was 132 percent of the United States allotment.

Deficit deliveries were recorded for 2 of the 16 division periods during the irrigation season. There is not an outstanding deficit for Lodge Creek in 2014.

The division of the Lodge Creek natural flow is summarized in Tables 3 and 3A and in Figure 4 which follow. The detailed computation of the natural flow is given in Table 10 and the historical summary is given in Table 11, both in Appendix A.

DIVISION PERIOD AT	NATURAL	U.S.A. SHARE	RECEIVED	RECEIVED BY U.S.A.	
INTERNATIONAL BOUNDARY			U.S.A.	ABOVE SHARE	BELOW SHARE
MAR 1 - MAR 15	423	211	278	67	
MAR 16 – MAR 31	6,887	3,444	4,268	824	
APR 1 - APR 15	3,363	1,682	2,418	736	
APR 16 - APR 30	1,681	840	1,282	442	
MAY 1 - MAY 15	988	493	775	282	
MAY 16 - MAY 31	214	107	123	16	
JUNE 1 - JUNE 15	164	82	81		1
JUNE 16 - JUNE 30	693	346	33		313
JULY 1 - JULY 15	26	13	37	24	
JULY 16 – JULY 31	0	0	118	118	
AUG 1 - AUG 15	0	0	12	12	
AUG 16 - AUG 31	582	291	428	137	
SEP 1 - SEP 15	101	51	101	50	
SEP 16 - SEP 30	19	10	19	9	
OCT 1 - OCT 15	3	2	3	1	
OCT 16 - OCT 31	5	3	5	2	
TOTAL	15,148	7,576	9,981		

Table 3:Summary of Lodge Creek Division for 2014*
Quantities in Cubic Decametres

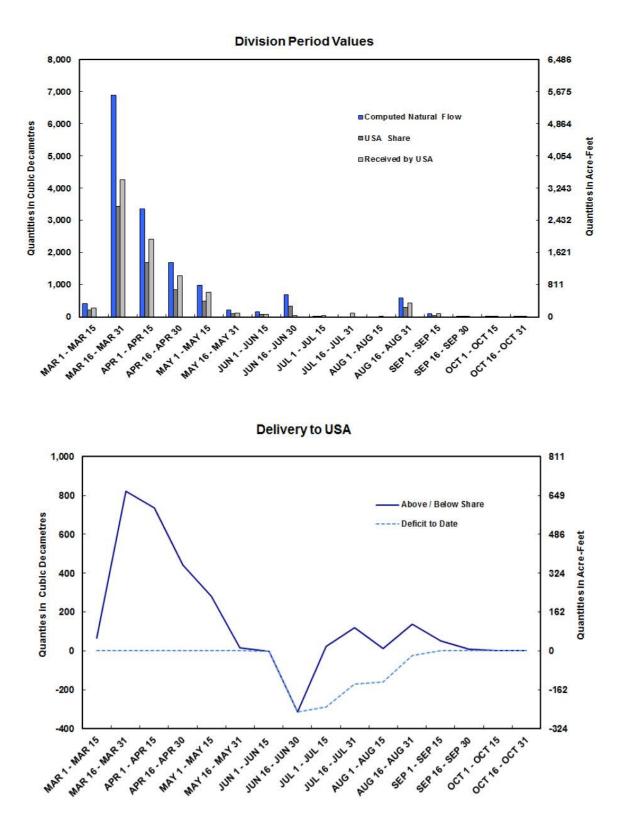
* This is a summary of data from Table 10, Appendix A. Totals and shares may not add or subtract exactly as a result of rounding.

DIVISION PERIOD	NATURAL	U.S.A. SHARE	RECEIVED	RECEIVED	BY U.S.A.
INTERNATIONAL BOUNDARY			U.S.A.	ABOVE SHARE	BELOW SHARE
MAR 1 - MAR 15	343	171	225	54	
MAR 16 - MAR 31	5,583	2,792	3,460	668	
APR 1 - APR 15	2,726	1,364	1,960	597	
APR 16 - APR 30	1,363	681	1,039	358	
MAY 1 - MAY 15	801	400	628	229	
MAY 16 - MAY 31	173	87	100	13	
JUNE 1 - JUNE 15	133	66	66		1
JUNE 16 - JUNE 30	562	281	27		254
JULY 1 - JULY 15	21	11	30	19	
JULY 16 - JULY 31	0	0	96	96	
AUG 1 - AUG 15	0	0	10	10	
AUG 16 - AUG 31	472	236	347	111	
SEP 1 - SEP 15	82	41	82	41	
SEP 16 - SEP 30	15	8	15	7	
OCT 1 - OCT 15	2	2	2	1	
OCT 16 - OCT 31	4	2	4	2	
TOTAL	12,281	6,142	8,092		

Table 3A:Summary of Lodge Creek Division for 2014*Quantities in Acre-Feet

* All values are conversions of data from Table 3. Totals and shares may not add or subtract exactly as a result of rounding.

Figure 4. Lodge Creek Division, 2014



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BATTLE CREEK

The computed natural flow of Battle Creek at the International Boundary from March 1 to October 31, 2014 was 21 240 dam³ (17,220 acre-feet). This volume is 70 percent of the average natural flow of the previous 74 years of record. Each country is entitled to 50 percent of the natural flow or 10 620 dam³ (8,610 acre-feet) for the irrigation season. A total flow volume of 12 760 dam³ (10,340 acre-feet) was recorded at Battle Creek at International Boundary (station 11AB027) from March 1 to October 31, 2014. This volume was 120 percent of the United States allotment.

There were 4 deficit deliveries recorded for the 16 division periods during the irrigation season to the end of October 2014.

The division of the Battle Creek natural flow is summarized in Tables 4 and 4A and in Figure 5, which follow. The detailed computation of the natural flow is given in Table 12 and the historical summary is given in Table 13, both in Appendix A.

DIVISION PERIOD	NATURAL	U.S.A.	RECEIVED	RECEIVED BY U.S.A.	
AT	FLOW	SHARE	BY	ABOVE	BELOW
INTERNATIONAL BOUNDARY			U.S.A.	SHARE	SHARE
MAR 1 - MAR 25	2,813	1,407	1,429	22	
MAR 26 - APR 9	1,210	605	521		84
APR 10 - APR 24	2,878	1,439	1,172		267
APR 25 – MAY 9	2,046	1,023	1,098	75	
MAY 10 - MAY 25	1,957	979	1,584	605	
MAY 26 - JUNE 9	1,282	641	1,413	772	
JUNE 10 - JUNE 24	1,920	960	832		128
JUNE 25 - JULY 9	1,661	831	456		375
JULY 10 - JULY 25	331	166	255	89	
JULY 26 – AUG 9	368	184	368	184	
AUG 10 - AUG 25	611	306	611	305	
AUG 26 - SEP 9	1,403	702	798	96	
SEP 10 - SEP 24	991	496	543	47	
SEP 25 - OCT 9	512	256	418	162	
OCT 10 - OCT 25	961	481	961	480	
OCT 26 - OCT 31	297	149	297	148	
TOTAL	21,241	10,625	12,756		

Table 4:Summary of Battle Creek Division for 2014*Quantities in Cubic Decametres

* This is a summary of data from Table 12, Appendix A. Totals and shares may not add or subtract exactly as a result of rounding.

Table 4A:	Summary of Battle Creek Division for 2014*
	Quantities in Acre-Feet

DIVISION PERIOD AT	NATURAL FLOW	U.S.A. SHARE	RECEIVED	RECEIVED	BY U.S.A.
INTERNATIONAL BOUNDARY			U.S.A.	ABOVE SHARE	BELOW SHARE
MAR 1 – MAR 25	2,280	1,141	1,158	18	
MAR 26 – APR 9	981	490	422		68
APR 10 - APR 24	2,333	1,167	950		216
APR 25 – MAY 9	1,659	829	890	61	
MAY 10 - MAY 25	1,587	794	1,284	490	
MAY 26 - JUNE 9	1,039	520	1,146	626	
JUNE 10 - JUNE 24	1,557	778	675		104
JUNE 25 - JULY 9	1,347	674	370		304
JULY 10 - JULY 25	268	135	207	72	
JULY 26 - AUG 9	298	149	298	149	
AUG 10 – AUG 25	495	248	495	247	
AUG 26 - SEP 9	1,137	569	647	78	
SEP 10 - SEP 24	803	402	440	38	
SEP 25 - OCT 9	415	209	339	131	
OCT 10 - OCT 25	779	390	779	389	
OCT 26 - OCT 31	241	121	241	120	
TOTAL	17,220	8,614	10,341		

* All values are conversions of data from Table 4. Totals and shares may not add or subtract exactly as a result of rounding.

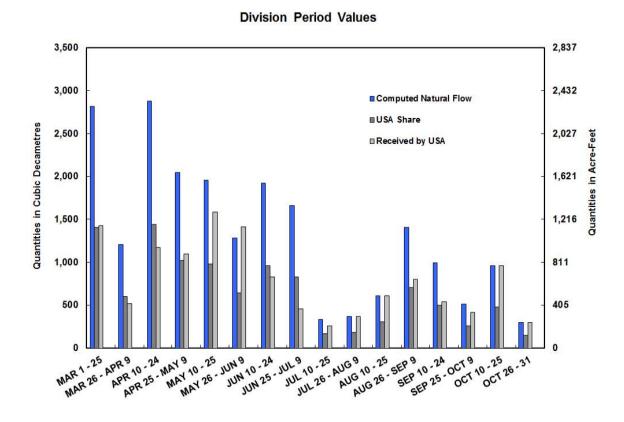
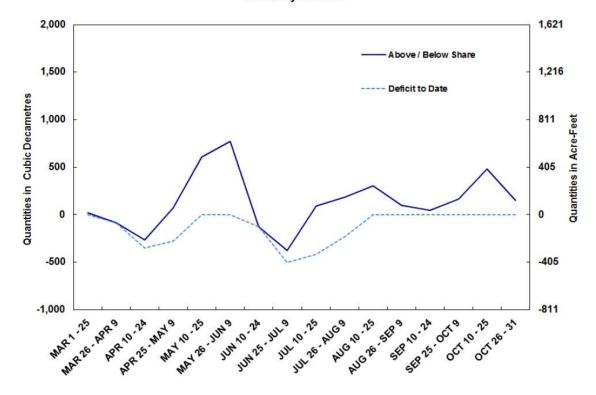


Figure 5. Battle Creek Division, 2014

Delivery to USA



FRENCHMAN RIVER

The computed natural flow of the Frenchman River at the International Boundary from March 1 to October 31, 2014 was 133 900 dam³ (108,500 acre-feet). This volume of natural flow is 172 percent of the average natural flow of the previous 74 years of record. Each country is entitled to 50 percent of the natural flow, or 66 950 dam³ (54,280 acre-feet) for the irrigation season. A total flow of 117 200 dam³ (95,010 acre-feet) was recorded at Frenchman River at International Boundary (station 11AC041) from March 1 to October 31. This volume was 175 percent of the United States allotment.

A deficit delivery was recorded in 1 of the 16 division periods during the irrigation season. There was no outstanding deficit at the end of October 2014.

The division of the Frenchman River natural flow is summarized in Tables 5 and 5A and in Figure 6, which follow. The detailed computation of the natural flow is given in Table 14 and the historical summary is given in Table 15, both in Appendix A.

DIVISION PERIOD	NATURAL	U.S.A.	RECEIVED	RECEIVED BY U.S.A.	
AT	FLOW	SHARE	BY		
INTERNATIONAL BOUNDARY			U.S.A.	ABOVE SHARE	BELOW SHARE
MAR 1 - MAR 15	25,440	12,720	21,711	8,991	
MAR 16 - MAR 31	30,765	15,382	26,851	11,469	
APR 1 - APR 15	8,250	4,125	7,443	3,318	
APR 16 - APR 30	6,594	3,297	5,808	2,511	
MAY 1 - MAY 15	4,293	2,147	3,395	1,248	
MAY 16 - MAY 31	3,198	1,599	1,307		292
JUNE 1 - JUNE 15	4,096	2,048	2,511	463	
JUNE 16 - JUNE 30	30,016	15,008	26,968	11,960	
JULY 1 - JULY 15	2,862	1,431	2,391	960	
JULY 16 - JULY 31	5,308	2,654	4,881	2,227	
AUG 1 - AUG 15	1,199	599	959	360	
AUG 16 - AUG 31	4,069	2,034	4,563	2,529	
SEP 1 - SEP 15	3,441	1,720	3,190	1,470	
SEP 16 - SEP 30	1,821	910	2,743	1,833	
OCT 1 - OCT 15	898	449	1,259	810	
OCT 16 – OCT 31	1,625	813	1,217	404	
TOTAL	133,875	66,936	117,197		

Table 5:Summary of Frenchman River Division for 2014*Quantities in Cubic Decametres

* This is a summary of data from Table 14, Appendix A. Totals and shares may not add or subtract exactly as a result of rounding.

DIVISION PERIOD	NATURAL	U.S.A.	RECEIVED	RECEIVED BY U.S.A.	
AT	FLOW	SHARE	BY	ABOVE	BELOW
INTERNATIONAL BOUNDARY			U.S.A.	SHARE	SHARE
MAR 1 - MAR 15	20,624	10,312	17,601	7,289	
MAR 16 - MAR 31	24,941	12,470	21,768	9,298	
APR 1 - APR 15	6,688	3,344	6,034	2,690	
APR 16 - APR 30	5,346	2,673	4,709	2,036	
MAY 1 - MAY 15	3,480	1,741	2,752	1,012	
MAY 16 - MAY 31	2,593	1,296	1,060		237
JUNE 1 - JUNE 15	3,321	1,660	2,036	375	
JUNE 16 - JUNE 30	24,334	12,167	21,863	9,696	
JULY 1 - JULY 15	2,320	1,160	1,938	778	
JULY 16 - JULY 31	4,303	2,152	3,957	1,805	
AUG 1 - AUG 15	972	486	777	292	
AUG 16 - AUG 31	3,299	1,649	3,699	2,050	
SEP 1 - SEP 15	2,790	1,394	2,586	1,192	
SEP 16 - SEP 30	1,476	738	2,224	1,486	
OCT 1 - OCT 15	728	364	1,021	657	
OCT 16 – OCT 31	1,317	659	987	328	
TOTAL	108,532	54,265	95,012		

Table 5A:Summary of Frenchman River Division for 2014*Quantities in Acre-Feet

* All values are conversions of data from Table 5. Totals and shares may not add or subtract exactly as a result of rounding.

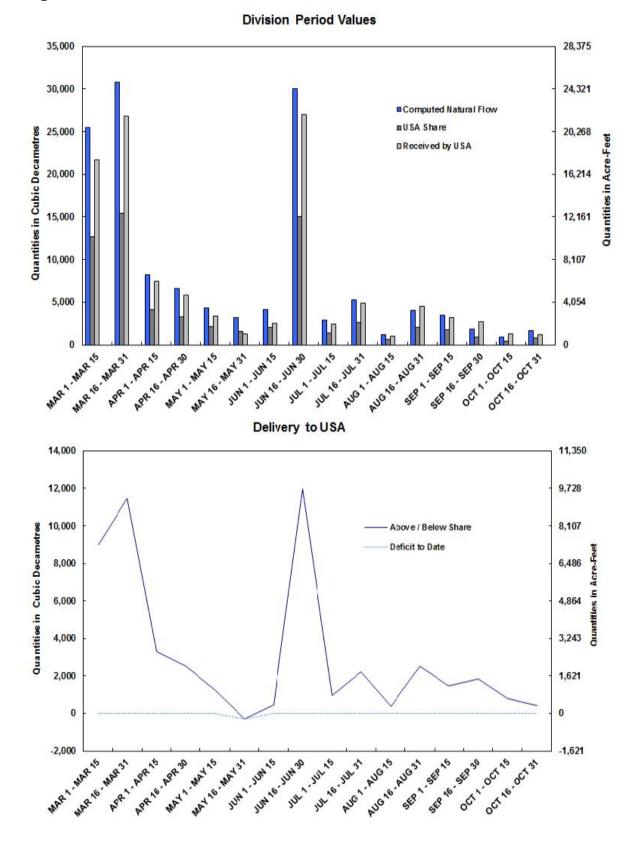


Figure 6. Frenchman River Division, 2014

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ANNEX A

1921 Order of the International Joint Commission Respecting the St. Mary-Milk Rivers

INTERNATIONAL JOINT COMMISSION ORDER IN THE MATTER OF THE MEASUREMENT AND APPORTIONMENT OF THE WATERS OF THE ST. MARY AND MILK RIVERS AND THEIR TRIBUTARIES IN THE STATE OF MONTANA AND THE PROVINCES OF ALBERTA AND SASKATCHEWAN.

Whereas by Article VI of the Treaty entered into between the United States of America and His Majesty, the King of the United Kingdom of Great Britain and Ireland and of the British Dominions beyond the Seas, Emperor of India, signed at Washington on the 11th of January 1909, it is provided as follows:

The High Contracting Parties agree that the St. Mary and Milk Rivers and their tributaries (in the State of Montana and the Provinces of Alberta and Saskatchewan) are to be treated as one stream for the purposes of irrigation and power, and the waters thereof shall be apportioned equally between the two countries, but in making such equal apportionment more than half may be taken from one river and less than half from the other by either country so as to afford a more beneficial use to each. It is further agreed that in the division of such waters during the irrigation season, between the 1st of April and 31st of October, inclusive, annually, the United States is entitled to a prior appropriation of 500 cubic feet per second of the waters of the Milk River, or so much of such amount as constitutes three-fourths of its natural flow, and that Canada is entitled to a prior appropriation of 500 cubic feet per second of the flow of St. Mary River, or so much of such amount as constitutes three-fourths of its natural flow.

The channel of the Milk River in Canada may be used at the convenience of the United States for the conveyance, while passing through Canadian territory, of waters diverted from the St. Mary River. The provisions of Article II of this treaty shall apply to any injury resulting to property in Canada from the conveyance of such waters through the Milk River.

The measurement and apportionment of the water to be used by each country shall from time to time be made jointly by the properly constituted reclamation officers of the United States and the properly constituted irrigation officers of His Majesty under the direction of the International Joint Commission. And whereas, the said Reclamation and Irrigation Officers have been unable to agree as to the manner in which the waters mentioned in the said Article VI should be measured and apportioned;

And whereas, before giving directions as to the measurement and apportionment of the said waters, the International Joint Commission deemed it proper to hear such representations and suggestions thereon as the Governments of the United States and Canada, the Provinces of Alberta and Saskatchewan, and the State of Montana, and as corporations and persons interested might see fit to make, and for such purposes sittings of the Commission were held at the following times and places: At the city of St. Paul, in the State of Minnesota, on the 24th, 25th, 26th, 27th, and 28th days of May, 1915; at the city of Detroit, in the State of Michigan, on the 15th, 16th, and 17th days of May, 1917; at the city of Ottawa, in the Province of Ontario, on the 3rd, 4th, and 5th days of May, 1920; at the village of Chinook, in the State of Montana, on the 15th day of September 1921; and at the city of Lethbridge, in the Province of Alberta, on the 17th day of September, 1921, when counsel and representatives of the said Governments, corporations, and persons appeared and presented their views;

And whereas, pending final decision as to the proper method of measuring and apportioning said waters, interim orders with reference thereto have been made by the International Joint Commission from time to time, the last of such orders bearing the date of 5th day of April, 1921;

And whereas the members of the International Joint Commission have unanimously determined that the said Reclamation and Irrigation Officers should be guided in the measurement and apportionment of said waters by the directions and instructions hereinafter set forth;

IT IS THEREFORE ORDERED AND DIRECTED by the Commission in pursuance of the powers conferred by the said Article VI of the said Treaty that the Reclamation and Irrigation Officers of the United States and Canada shall, until this order is varied, modified, or withdrawn by the Commission, make jointly the measurement and apportionment of the water to be used by the United States and Canada in accordance with the following rules:

St. Mary River

I. (a) During the irrigation season when the natural flow of the St. Mary River at the point where it crosses the international boundary is six hundred and sixty-six (666) cubic feet per second or less Canada shall be entitled to three-fourths and the United States to one-fourth of such flow.

(b) During the irrigation season when the natural flow of the St. Mary River at the point where it crosses the international boundary is more than six hundred and sixty-six (666) cubic feet per second Canada shall be entitled to a prior appropriation of five hundred (500) cubic feet per second, and the excess over six hundred and sixty-six (666) cubic feet per second shall be divided equally between the two countries.

(c) During the non-irrigation season the natural flow of the St. Mary River at the point where it crosses the international boundary shall be divided equally between the two countries.

Milk River

II. (a) During the irrigation season when the natural flow of the Milk River at the point where it crosses the international boundary for the last time (commonly and hereafter called the Eastern Crossing) is six hundred and sixty-six (666) cubic feet per second or less, the United States shall be entitled to three-fourths and Canada to one-fourth of such natural flow.

(b) During the irrigation season when the natural flow of the Milk River at the Eastern Crossing is more than six hundred and sixty-six (666) cubic feet per second the United States shall be entitled to a prior appropriation of five hundred (500) cubic feet per second and the excess over six hundred and sixty-six (666) cubic feet per second shall be divided equally between the two countries.

(c) During the non-irrigation season the natural flow of the Milk River at the Eastern Crossing shall be divided equally between the two countries.

Eastern Tributaries of Milk River

III. The natural flow of the eastern (otherwise known as the Saskatchewan or northern) tributaries of the Milk River at the points where they cross the international boundary shall be divided equally between the two countries.

Waters not naturally crossing the boundary

IV. Each country shall be apportioned such waters of the said rivers and of any tributaries thereof as rise in that country but do not naturally flow across the international boundary.

V. For the purpose of carrying out the apportionment directed in Paragraphs I, II, and III hereof the said Reclamation and Irrigation Officers shall jointly take steps:

(a) To ascertain and keep a daily record of the natural flow of the St. Mary River at the international boundary, of the Milk River at the Eastern Crossing, and of the eastern tributaries of the Milk River at the international boundary by measurement in each case:

- (1) At the gauging station at the international boundary;
- (2) At all places where any of the waters which would naturally flow across the international boundary at that particular point are diverted in either country prior to such crossing;
- (3) At all places where any of the waters which would naturally flow across the international boundary at that particular point are stored, or the natural flow thereof increased or decreased prior to such crossing;

(b) To fix the amount of water to which each country is entitled in each case by applying the directions contained in paragraphs 1, 2, and 3 hereof to the total amount of the natural flow so ascertained in each case.

(c) To communicate the amount so fixed to all parties interested, so that the apportionment of the said waters may be fully carried out by both countries in accordance with the said directions.

VI. Each country may receive its share of the said waters as so fixed at such point or points as it may desire. A gauging station shall be established and maintained by the Reclamation or Irrigation Officers of the country in which any diversion, storage, increase or decrease of the natural flow shall be made at every point where such diversion, storage, increase, or decrease takes place.

VII. International gauging stations shall be maintained at the following points:

St. Mary River near international boundary; the north branch of Milk River near international boundary; the south branch of Milk River near international boundary; Milk River at Eastern Crossing; Lodge Creek, Battle Creek, and Frenchman River, near international boundary; and gauging stations shall be established and maintained at such other points as the Commission may from time to time approve.

VIII. The said Reclamation and Irrigation Officers are hereby further authorized and directed:

(a) To make such additional measurements and to take such further and other steps as may be necessary or advisable in order to insure the apportionment of the said waters in accordance with the directions herein set forth.

(b) To operate the irrigation works of either country in such a manner as to facilitate the use by the other country of its share of the said waters and subject hereto to secure to the two countries the greatest beneficial use thereof.

(c) To report to the Commission the measurements made at all international and other gauging stations established pursuant to this order.

IX. In the event of any disagreement in respect to any matter or thing to be done under this order the said Reclamation and Irrigation Officers shall report to the Commission, setting forth fully the points of difference and the facts relating thereto.

X. The said order of the Commission dated the 6th day of April 1921, is hereby withdrawn, except with respect to the report to be furnished to the Commission thereunder.

Dated at Ottawa, Canada, this 4th day of October, 1921. O. GARDNER, C.A. MAGRATH, C.D. CLARK, HENRY A. POWELL, W.H. HEARST, MARK A. SMITH.

ANNEX B

Letter of Intent Respecting the St. Mary - Milk Rivers Streamflow Transfers

LETTER OF INTENT TO BETTER UTILIZE THE WATERS OF THE ST. MARY AND MILK RIVERS

Whereas Article VI of the Boundary Waters Treaty of 1909 states that the St. Mary and Milk Rivers and their tributaries are to be treated as one for the purposes of irrigation and power;

And whereas, the Boundary Waters Treaty of 1909 and the International Joint Commission Order of 1921 authorizes the Reclamation and Irrigation Officers of the United States and Canada (currently designated as the Accredited Officers of the United States and Canada) to make the greatest beneficial use of the waters of the St. Mary and Milk Rivers;

And whereas, Canada finds it beneficial to use more than its share of the Milk River in the June-September period each year to supply water to Canadian Milk River irrigators;

And whereas, the United States finds it beneficial to use more than its share of the St. Mary River in the March-May period each year to supply water to United States Milk River irrigators;

It is therefore ordered and directed by said Accredited Officers or their designates that the United States be allowed to accumulate a deficit on the St. Mary River of up to 4,000 cfs-days (9 800 dam³) between March 1 and May 31 of each year which, at the discretion of the United States, may be reduced to no less than 2,000 cfs-days (4 900 dam³) between June 1 and July 15 of each year with surplus deliveries of St. Mary River water, and that Canada be allowed to accumulate a deficit on the Milk River of up to 2,000 cfs-days (4 900 dam³) between June 1 and September 15 of each year. The incurred deficits on the St. Mary and Milk Rivers can be offsetting and the outstanding deficits as of September 15 will be equalized by October 31 of each year under administration by Field Representatives of the Accredited Officers. Detailed accounting procedures for the computation of deficit and surplus deliveries under this Letter Of Intent are outlined in Appendix A, "Procedures for the Computation of Deficit and Surplus Deliveries to Better Utilize Waters of the St. Mary and Milk Rivers".

In signing this letter, the parties recognize this agreement is within the 1921 Order of the International Joint Commission. Additionally, the parties recognize that this Letter of Intent and Appendix A will form part of the St. Mary - Milk River Procedural Manual.

Termination of this Letter Of Intent will be allowed upon request by either the United States or Canada notifying the other party in writing two months prior to the commencement of the irrigation season (April 1st as specified by the 1921 Order).

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Tim Goos Accredited Officer of Her Majesty Dated this 8th day of February, 2001

Willand Commentil

William J, Carswell, Jr. for the Accredited Officer of the United States Dated this 8th day of February, 2001

PROCEDURES FOR THE COMPUTATION OF DEFICIT AND SURPLUS DELIVERIES TO BETTER UTILIZE WATERS OF THE ST. MARY AND MILK RIVERS

ST. MARY RIVER

As of January 2001, the accounting procedures for the computation of deficit and surplus deliveries during March 1 through September 15 of each year on the St. Mary River are:

- 1. During March 1 through May 31 of each year, deficit deliveries from the United States to Canada at the end of each division period will carry over from one division period to another for the year, are cumulative for the year, and are allowed up to a cumulative total of 4,000 cfs-days (9 800 dam³). Deficit deliveries greater than the allowed cumulative total of 4,000 cfs-days (9 800 dam³) are to be refunded in the subsequent division period. Surplus deliveries at the end of a division period are not cumulative, cannot be used to reduce the accumulated deficit from previous division periods to below the allowed total deficit of 4,000 cfs-days (9 800 dam³), and cannot be used as a credit to make up future deficits. Exceptions to these procedures for this period are allowed only if agreed upon in writing by the Field Representative for Canada.
- 2. During June 1 through July 15 of each year, the United States, at its discretion, may reduce the deficit accumulated in the March 1 through May 31 period to 2,000 cfs-days (4 900 dam³) by making surplus deliveries of St. Mary River water. The remaining deficit is not refundable until after September 15 of that year unless agreed upon in writing by the Field Representative for Canada.
- 3. During June 1 through September 15 of each year, deficit deliveries from the United States to Canada at the end of each division are not to be incurred. However, if deficits are incurred, they are to be refunded by surplus deliveries in the subsequent division period or at a time agreed upon by both parties. Surplus deliveries do not carry over from one division period to another, are not cumulative, and cannot be used as a credit to make up future deficits.
- 4. On September 15 of each year, outstanding deficits are to be determined using the best available data, even though those data may be provisional. Any outstanding deficits as of September 15 are to be equalized by October 31 of each year. Deficit deliveries accumulated by Canada on the Milk River can be used to offset deficit deliveries accumulated by the United States on the St. Mary River.
- 5. The United States Bureau of Reclamation shall contact Canada (Environment Canada), the United States (U.S. Geological Survey), Montana (Montana Department of Natural Resources and Conservation), and Alberta (Alberta Environment) when they plan to begin deficit deliveries during the March 1 through May 31 period and when they plan to make surplus deliveries to reduce the accumulated deficits to 2,000 cfs-days (4 900 dam³) during June 1 through July 15. On or about July 1, and again by September 15 of each year, the parties shall participate in a conference call or meeting to discuss refund of remaining deficit deliveries.

MILK RIVER

As of January 2001, the accounting procedures for the computation of deficit and surplus deliveries during March 1 through September 15 of each year on the Milk River are:

- 1. During March 1 through May 31 of each year, deficit deliveries from Canada to the United States at the end of each division period are not to be incurred. However, if deficits are incurred, they are to be refunded by surplus deliveries in the subsequent division period or at a time agreed upon by both parties. Surplus deliveries do not carry over from one division period to another, are not cumulative, and cannot be used as a credit to make up future deficits.
- 2. During June 1 through September 15 of each year, deficit deliveries from Canada to the United States at the end of each division period will carry over from one division period to another for the year, are cumulative for the year, and are allowed up to a cumulative total of 2,000 cfs-days (4 900 dam³). Deficit deliveries greater than the allowed total of 2,000 cfs-days (4 900 dam³) are to be refunded in the subsequent division period. Surplus deliveries at the end of a division period cannot be used to reduce the deficit accumulated during the June 1 through September 15 period to below the lesser of the allowed total deficit of 2,000 cfs-days (4 900 dam³) or the outstanding United States' deficit accumulated on the St. Mary River in the March 1 through May 31 period, and cannot be used as credits to make up future deficits. The remaining deficit is not refundable until after September 15 of that year unless agreed upon in writing by the Field Representative for the United States.
- 3. On September 15 of each year, outstanding deficits are to be determined using the best available data, even though those data may be provisional. Any outstanding deficits as of September 15 are to be equalized by October 31 of each year. Deficit deliveries accumulated by Canada on the Milk River can be used to offset deficit deliveries accumulated by the United States on the St. Mary River.
- 4. Canada (Environment Canada), the United States (U.S. Bureau of Reclamation and U.S. Geological Survey), Alberta (Alberta Environment) and Montana (Montana Department of Natural Resources and Conservation) shall participate in a conference call or meeting on or about July 1, and again by September 15 of each year to decide on the approach to be used to reconcile outstanding deficit deliveries.

ANNEX C

Letter of Intent Respecting the Eastern Tributaries of the Milk River Streamflow Transfers

LETTER OF INTENT

ТО

BETTER UTILIZE THE WATERS OF THE EASTERN TRIBUTARIES OF THE MILK RIVER

Whereas, the Boundary Waters Treaty of 1909 and the International Joint Commission Order of 1921 authorize the Accredited Officers of the United States and Canada to make the greatest beneficial use of the waters of the St. Mary and Milk Rivers, and the Eastern Tributaries of the Milk River;

And, whereas the Order of 1921 identifies an equal-sharing arrangement as the basis for apportionment on the Eastern Tributaries;

And, whereas apportionment procedures have been developed and accepted identifying the manner in which the equal-sharing arrangement is to be met;

And whereas, Canada and the United States have identified that beneficial use of the respective shares of the waters of both countries may be improved by providing for increased flexibility in the application of the accepted procedures;

It is therefore ordered and directed by the Accredited Officers that:

1. Acceptable means by which to provide increased flexibility and benefit may include:

For all formally apportioned Eastern Tributaries

a. Management of deficit deliveries to allow for prolonged periods of deficit storage in Canadian reservoirs in the Province of Saskatchewan, interim partial deficit discharge, and release rates coordinated with downstream Montana needs and uses where such operations would provide mutually determined and incidental benefits.

For the Frenchman River Tributary

b. Notwithstanding that reasonable water-management operations will be made by Canada to balance outstanding deficits, residual season-end deficits of less than 300 dam³ (240 acre-feet) shall be allowed and forgiven if live-channel flow at the international boundary is anticipated to continue beyond the apportionment season.

For the Lodge/Middle Creek Tributary

- c. Notwithstanding that reasonable water-management operations will be made by Canada to balance outstanding deficits, small deficits on the order of 200 dam³ (160 acre-feet) which arise in the latter apportionment season shall be concluded by mutual agreement, giving due consideration to factors including, but not limited to, available Canadian storage in Saskatchewan reservoirs, existing channel conditions, and beneficial use of the deficit volume. Where it is concluded that a specified deficit volume cannot reasonably and beneficially be offset by a release from Canadian storage, the deficit volume shall be allowed and forgiven.
- 2. Mutual agreement for the extent and application of Clause 1 above shall be determined by designates of Montana Department of Natural Resources and Conservation (DNRC) and the Saskatchewan Watershed Authority. The intended actions determined by mutual agreement shall be communicated to the Field Representatives for the United States and Canada for approval.
- 3. Normally accepted calculations of deficit and surplus flows shall continue to determine the apportionment balance.
- 4. All apportionment balances within the general limits stated in Clause 1 shall be considered resolved at the end of the apportionment season and resulting deficits shall not be carried forward to the next apportionment season.
- 5. In the event operations arising from Clause 1 cannot be agreed upon between the Montana DNRC and the Saskatchewan Watershed Authority, the original terms of the procedures shall be the default position. Such default may be initiated by request of the Montana DNRC or the Saskatchewan Watershed Authority to the Field Representatives for the United States and Canada.
- 6. Environment Canada and the U.S. Geological Survey will provide apportionment information to all parties in a timely manner. A list of the parties is included as Annex A and will be updated annually, or more often as required.
- 7. Termination of this Letter of Intent will be allowed upon request by either the United States or Canada notifying the other party in writing by February 1 of the year of intended termination.

NumberMarketTim GoosMilliam J Carswell Jr. for theAccredited Officer of Her MajestyAccredited Officer of the United StatesDated this 23 day of August, 2007Dated this 1/ day of Synchology 2007

CONTACT LIST REGARDING

LETTER OF INTENT – TO BETTER UTILIZE THE WATERS OF THE EASTERN TRIBUTARIES OF THE MILK RIVER

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Legend

ESRD	Alberta Environment and Sustainable Resource Development (formerly
EC	Environment Canada
Montana DNRC	Montana Department of Natural Resources and Conservation
AESB	Agri-Environment Services Branch
WSA	Water Security Agency (formerly Saskatchewan Watershed Authority)
USGS	United States Geological Survey
F.R.	Field Representative

ANNEX D

Conversion Factors

FACTORS FOR CONVERSION BETWEEN INCH-POUND UNITS AND INTERNATIONAL SYSTEM (SI) UNITS

Since 1975, the Report to the International Joint Commission on the Division of the Waters of the St. Mary and Milk Rivers has used dual units (SI and inch-pound).

The two inch-pound units that were used in previous reports were cfs-days and acre-feet.

1 cfs-day = 86,400 cubic feet 1 acre-foot = 43,560 cubic feet 1 cfs-day = 1.9835 acre-feet

The SI unit replacing the inch-pound units for volume is the cubic decametre (dam^3) .

1 dam³ = 1 000 cubic metres 1 cubic metre = 35.315 cubic feet 1 dam³ = 35,315 cubic feet 1 acre-foot = 1.2335 dam³ 1 cfs-day = 2.4466 dam³ 1 dam³ = 0.8107 acre-feet

ANNEX E

List of Gauging Stations

INTERNATIONAL GAUGING STATIONS OPERATED JOINTLY BY THE UNITED STATES AND CANADA ST. MARY AND MILK RIVER BASINS 2014

Stations listed in downstream order

Map Index Station Name

ST. MARY RIVER BASIN Lake Sherburne at Sherburne. Montana St. Mary Canal at St. Mary Crossing near Babb, Montana 5015500 5018000 St. Mary River at International Boundary 05AE027 MILK RIVER BASIN 6133500 N. Fork Milk River above St. Mary Canal near Browning, Montana 11AA001 North Milk River near International Boundary 11AA025 Milk River at Western Crossing of International Boundary 11AA005 Milk River at Milk River, Alberta 11AA031 Milk River at Eastern Crossing of International Boundary LODGE CREEK TRIBUTARY BASIN 11AB089 Altawan Reservoir near Govenlock 11AB060 Spangler Ditch near Govenlock 11AB009 Middle Creek near Saskatchewan Boundary 11AB001 Middle Creek below Middle Creek Reservoir 11AB108 Middle Creek near Govenlock 11AB008 Middle Creek above Lodge Creek 11AB083 Lodge Creek below McRae Creek at International Boundary BATTLE CREEK TRIBUTARY BASIN 11AB102 Gaff Ditch near Merryflat 11AB078 Cypress Lake West Inflow Canal

- 11AB085 Cypress Lake West Inflow Canal Drain
- 11AB077 Cypress Lake West Outflow Canal
- 11AB084 Vidora Ditch near Consul
- 11AB058 **Richardson Ditch near Consul**
- 11AB044 McKinnon Ditch near Consul
- 11AB018 Nashlyn Canal near Consul
- 11AB027 Battle Creek at International Boundary

FRENCHMAN RIVER TRIBUTARY BASIN

- 11AC064 Belanger Creek Diversion to Cypress Lake
- 11AC037 Cypress Lake
- 11AC060 Cypress Lake East Outflow Canal
- 11AC052 Eastend Canal near Eastend
- 11AC055 Eastend Reservoir
- 11AC063 Huff Lake
- 11AC066 Huff Lake Pumping Canal
- Huff Lake Gravity Canal 11AC065
- 11AC056 Newton Lake
- 11AC054 Newton Lake Main Canal
- 11AC041 Frenchman River at International Boundary

GAUGING STATIONS OPERATED INDEPENDENTLY BY EITHER THE UNITED STATES OR CANADA ST. MARY AND MILK RIVER BASINS 2014

*Data for these stations are not included in this report or appendices **Station not operated in 2014

Map Index	Station Name	Operated by
5013900** 5014300* 5014500* 5017500* 5018000* 05AE043* 05AE002* 05AE025* 05AE025*	ST. MARY RIVER BASIN Grinnell Cr at Grinnell Glacier near Many Glacier, Montana Swiftcurrent Creek above Swiftcurrent Lake, at Many Glacier, Montana Swiftcurrent Creek at Many Glacier, Montana St. Mary River near Babb, Montana St. Mary Canal at intake, near Babb, Montana St. Mary River at Highway 501, near Kimball, Alberta Rolph Creek near Kimball, Alberta Lee Creek at Cardston, Alberta St. Mary Reservoir near Spring Coulee, Alberta Canadian St. Mary Canal near Spring Coulee, Alberta	U.S.A. U.S.A. U.S.A. U.S.A. U.S.A. Canada Canada Canada Canada Canada
05AE021*	MacGrath Irrigation District Canal near Spring Coulee, Alberta	Canada
6132200** 11AA028* 11AA029* 11AA038* 6137400** FRR* 6139500* 6140500* 6142400* FTBELKMT* ALFVALMT* PARDISMT* 6151500* HARLEMMT* HSCM* 6154100* FBCM* 6154400* 6154400* 615440* 615440* 615440* 61550* DODM* DSCM* 6155030* DPCM* 6155900* NELFDRMT* NELR* NSCM* 6166000* 8CHM* 6LASGOMT*	MILK RIVER BASIN South Fork Milk River near Babb, Montana Bear Creek near International Boundary Miners Coulee near International Boundary Verdigris Coulee near International Boundary Verdigris Coulee near International Boundary, near Rocky Boy, Montana Fresno Reservoir Big Sandy Creek at reservation boundary, near Rocky Boy, Montana Fresno Reservoir Big Sandy Creek near Havre, Montana Milk River at Havre, Montana Clear Creek near Chinook, Montana Fort Belknap Main Diversion Canal Alfalfa Valley Diversion Canal Paradise Main Diversion Canal Battle Creek near Chinook, Montana Harlem Main Pump Diversion Harlem Secondary Pump Diversion Milk River at Harlem, Montana BIA – Fort Belknap Main Diversion Canal Peoples Creek near Hays, Montana BIA – Fort Belknap Main Diversion Canal Peoples Creek near Hays, Montana Dodson North Canal Dodson South Canal Milk River near Dodson, Montana Dodson Pump Diversion Milk River at Cree Crossing, near Saco, Montana Nelson Reservoir Nelson Reservoir Nelson South Canal Milk River at Juneburg Bridge, near Saco, Montana Beaver Creek below Guston Coulee, near Saco, Montana	U.S.A. Canada Canada U.S.A.
6172310* 6174500*	Milk River at Tampico, Montana Milk River at Nashua, Montana	U.S.A. U.S.A.

LODGE CREEK TRIBUTARY BASIN

11AB082*	Lodge Creek at Alberta Boundary	Canada
11AB091	Michel Reservoir near Elkwater	Canada
11AB092	Greasewood Reservoir near Elkwater	Canada
11AB094	Bare Creek Reservoir near Elkwater	Canada
11AB097	Cressday Reservoir near Cressday	Canada
11AB098	Jaydot Reservoir near Jaydot	Canada
11AB099	Mitchell Reservoir near Elkwater	Canada
11AB103	Squaw Coulee near Willow Creek	Canada
11AB104	Massy Reservoir near Elkwater	Canada
11AB114	Middle Creek Reservoir Bedford Outlet	Canada
11AB115	Middle Creek Reservoir Flood Spillway	Canada

BATTLE CREEK TRIBUTARY BASIN

11AB020*	Shepherd Ditch near Consul	Canada
11AB075	Lyons Creek at International Boundary	Canada
11AB090	Reesor Reservoir near Elkwater	Canada
11AB095*	Adams Lake	Canada
11AB096*	Battle Creek near Consul	Canada
11AB101*	Battle Creek below Nashlyn Project	Canada
11AB117*	Battle Creek at Alberta Boundary	Canada
11AB118*	Battle Creek below Wilson's Weir	Canada
6151500*	Battle Creek near Chinook, Montana	U.S.A.
	FRENCHMAN RIVER TRIBUTARY BASIN	
11AC025*	Denniel Creek near Val Marie	Canada
11AC062*	Frenchman River below Newton Lake	Canada
11AC068*	Val Marie Pump No. 1	Canada
	ROCK CREEK TRIBUTARY BASIN	
6169500*	Rock Creek below Horse Creek near International Boundary	U.S.A.
	SAGE CREEK TRIBUTARY BASIN	
11AA026*	Sage Creek at Q Ranch near Wildhorse	Canada

