# COMMODITY INDIRECT TAXES <br> IN THE <br> CANADIAN INPUT-OUTPUT ACCOUNTS, 1984 

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## COMMODITY INDIRECT TAXES

IN THE CANADIAN INPUT-OUTPUT ACCOUNTS, 1964

by<br>Yusuf Siddiqi and P.S.R. Murty*

## I. Introduction

Statistics Canada continuously receives enquiries on the conceptual and developmental aspects of the commodity indirect taxes presented in the Canadian Input-Output Accounts. With the completion of a new study on provincial sales tax commodity allocation for 1984, the need for a comprehensive paper on commodity indirect taxes has become more apparent.

The purpose of this paper is to present a comprehensive account of commodity taxes and to explain briefly the potential of the tax database for further analytical studies.

Yusuf Siddiqi is Assistant Director of the Input-output Division and P.S.K. Murty is the chief of the Public sector of that division. Data required for this ongoing project were developed by Louis David for the period 1961-82 and continued by Pierre Genereux for the period 1982-86. The authors thank them for their contribution. They also thank: Claude Simard, Director, Input-output Division; Joel Diena, Chief of Research and Analysis, Income and Expenditure Division; and Daniel Chamaillard, Technical Advisor, Revenue Canada, Excise Branch for their valuable comments.

Provincial Sales Tax Commodity Allocation Project, 1984: Sources and Methods, Input-Output Division, Statistics Canada, January 1989; also, Highlights of the Provincial Sales Tax Commodity Allocation Project. 1984, Input-Output Division, Statistics Canada, January 1989.

Before dealing with the subject proper, some relevant background information is given in the next section. The three sections that follow contain a brief description of commodity indirect taxes, allocation procedures, and highlights. The last section summarizes the paper.

## II. Background

The Input-Output Accounts are a part of the System of National Accounts (SNA). The other parts are: The National Income and Expenditure Accounts; Canadian Balance of Payments; and Financial Flow Accounts and National Balance Sheets. At the heart of the Input-output Accounts and the Income and Expenditure Accounts is the concept of Gross Domestic Product (GDP) at market prices to measure economic production and disposition. While disposition is measured by expenditure-based GDP, production is measured by income-based $G D P^{2}$. Now we will examine how indirect taxes are

National Income and Expenditure Accounts, Volume 3, A Guide to the National Income and Expenditure Accounts, Definitions - Concepts - Sources - Methods, Statistics Canada, ottawa, September 1975, Catalogue 13-549E, pp. 67-88. It should be noted that in the system of National Accounts, all taxes (federal, provincial and local) are divided into two main categories: direct and indirect. In general, taxes levied on income (i.e. income taxes) are regarded as "direct taxes"; but those taxes that represent a business cost and which are reflected in the market prices paid by purchasers of goods and services are called "indirect taxes" (i.e. property taxes, excise and sales taxes). Such indirect taxes constitute a part of producers' costs but are not a part of the income of the factors of production.

related to this central GDP concept.

In the expenditure-based GDP, ${ }^{3}$ purchases of goods and services measured in components such as personal expenditure, government expenditure and gross fixed capital formation include indirect taxes paid directly by purchasers and also those paid by domestic industries on intermediate inputs used to produce goods and services.

In the income-based GDP, ${ }^{4}$ factor income components such as wages and salaries and operating surplus (the sum of corporation profits, interest and miscellaneous investment income, accrued net income of farm operators and non-farm unincorporated business, and inventory valuation) are measured at the gross level; that is, before deducting direct (income) taxes. However, these factor income components do not include indirect taxes, embodied in the market price values of goods and services measured in the expenditure-based GDP. These indirect taxes (e.g. sales and excise taxes, property taxes, etc.) are therefore added as a separate item

3 National Income and Expenditure Accounts,
estimates, $1976-1987$ Statistics Canada, 19 Onual
November, 1988 Catalogue No. $13-201$, Table 2 Gross
Domestic Product (Expenditure-Based), p.2.

[^0]to arrive at total GDP at market prices. ${ }^{5}$

Thus, both expenditure-based GDP and income-based GDP include the same indirect taxes; in other words, the same indirect taxes are implicitly reflected in the expenditure-based GDP, and explicitly added as a separate item in the income-based GDP. This is the general practice adopted for both the Income and Expenditure Accounts and the Input-Output Accounts. However, the articulation of indirect taxes is somewhat different in the Input-Output (I/O) Accounts mainly because of the extensive details of commodities and industries presented. The I/O Accounts display the commodity and industry structure of economic production and disposition. To meet the requirements of the I/O accounts, indirect taxes are classified into commodity and non-commodity taxes. Commodity taxes are associated with the purchase of goods and services and have to be allocated to I/O commodities and their users, as will be explained later in this section. Non-commodity taxes, however, cannot be identified with any particular commodity: in fact, they are payable even if no productive activity takes place (for example, property

Ibid., p.2. (See Appendix I) In the actual presentation, the positive item of "indirect taxes" is offset by the negative item of "subsidies" and the "ret indirect taxes" are shown in the income-based GDP Table 1. The subsidies are not part of market prices in the expenditure-based G.D.P. and therefore they are deducted from the income-based G.D.P.

taxes and business licenses). ${ }^{6}$ They are allocated directly to the industries and final demand categories that paid them. As this paper is concerned with commodity taxes, non-commodity taxes are not discussed.

We begin our discussion of commodity taxes by explaining the reed for articulating them in the Input-output Accounts.

In the Canadian Input-Output Accounts, supply of commodities is balanced with disposition. The supply consists of domestic output plus imports. The domestic output is reported in producers' values of the producing establishments. For imports, producers' value equals the value of imports at the Canadian border inclusive of import duties. The disposition of commodities, which consists of intermediate inputs of industries and final purchases of "final demand categories" of the Input-output Accounts, is reported in purchasers' values. The differences between the producers' values and the purchasers' values are called "margins" -- ie. "wholesale margin", "retail margin", "transport margin", and the "tax margin". Thus, the need to articulate these margins including the tax margin in the $I / O$ Accounts stems from the recessity to balance the comodities at the same level of valuation. As these margins vary considerably from one purchaser to another, there is additional

6 The Input-output Structure of the canadian Economy, 1961-1981 (Revised data) Statistics Canada, Ottawa, september 1987, catalogue 15-510, pp 41-42.
need to estimate them by type of purchaser (industry and final demand category) of the I/O Accounts.

As was mentioned earlier, commodity taxes paid by the purchaser (industry and final demand category) must be identified for $I / O$ articulation. The new study of the 1984 provincial sales tax commodity allocation project has made this identification possible and has also established consistency in allocating these taxes in the I/O Accounts. Before the study, all federal and some provincial comodity taxes were allocated by commodity and by user, while most of the provincial sales taxes were routed directly to the industries and final demand categories instead of to the specific commodities. This improvement will remain a part of the annual Input-Output Accounts.

The I/O articulation of comodity taxes and the tax database answer questions of general interest such as: how much tax is embodied in the purchaser price value of commodities; which sector of the economy (industry or final demand category) paid those taxes; and how much was paid.

Commodity taxes of all levels of government -- federal, provincial and local -- are discussed in the next section.


## III. commodity Indirect Taxes

Although, as was mentioned earlier, this paper focusses mainly on the commodity indirect taxes, an overview of total indirect taxes is presented here to provide a context for the main subject. We have chosen 1984 for the database because it is the first year for which commodity allocation is available for the entire set of commodity indirect taxes.

Table 1 shows the total indirect taxes collected by federal, provincial and local governments, which amounted to $\$ 55.0$ billion. (See Appendix IA for details). The provincial share was the largest at $\$ 22.4$ billion ( $40.7 \%$ ); the federal portion was next at $\$ 18.1$ billion or $33.0 \%$ and the remaining $\$ 14.5$ billion (26.3\%) was accounted for by local government indirect taxes.

Based on the Input-output classification, commodity indirect taxes collected at all levels of government amounted to $\$ 35.6$ billion or $64.7 \%$ of the total (Table 1). Commodity taxes of both federal and provincial governments stood at the same level (\$17.8 billion).

## 8

| Table $1 \quad$ Indirect Taxes, 1984 |  |
| ---: | :--- |
|  | (See Appendix IA for details) |

Part A. Commodity and Non-Commodity Allocation

|  | commodity | Non-commodity | Total | Distribution |
| :---: | :---: | :---: | :---: | :---: |
|  |  | \$ Millions |  | \% |
| Federal | 17,768.7 | 355.0 | 18,123.7 | 33.0 |
| Provincial | 17,743.7 | 4,624.1 | 22,367.8 | 40.7 |
| Local | 42.4 | 14,423.4 | 14,465.8 | 26.3 |
| Total | 35,554,8 | 19.402.5 | 54.957.3 | 100.0 |
| Percentage | 64.7\% | 35.3\% | 100.0 |  |

## Part B. Breakdown of Commodity Indirect Taxes

| Import duties | Other Commodity | Total Commodity <br> Taxes Including |  |
| :---: | :---: | :---: | :---: |
|  | Taxes | Import Duties | Distribution |
|  | \$ Millions |  | \% |
| $3,802.0$ | 13,966.7 | 17,768.7 | 50.0 |
| ial | 17,743.7 | 17,743.7 | 49.9 |
| - | 42.4 | 42.4 | 0.18 |
| 3.802 .0 | 31.752 .8 | 35,554.8 | 100.0 |
| tage 10.7\% | 89.3\% | 100.0\% |  |



The composition of comodity taxes is shown in Chart 1. For 1984, there were 17 types of commodity taxes. Ten types were federal, five provincial, and two local. If import duties are excluded, there were only 16 types, as summarized in Appendix II. The basis of taxation -- specific or ad valorem -- is also indicated in this appendix. These 16 types of taxes constituted the tax margin for 1984.

A brief description of how each of these 16 types of taxes is allocated to commodities and industries and final demand categories in the I/O Accounts follows:

## FEDERAL COMMODITY INDIRECT TAXES

1. Excise duties (TFEXDUTY)

Excise duties, in existence since 1846, are levied under the Excise Act on domestic production of tobacco and its products and alcoholic beverages. According to Revenue Canada, "when goods subject to excise duties are sold, the excise duties form part of the sale price ${ }^{\prime 7}$. Manufacturers of goods subject to excise duties are licensed by Revenue Canada, which maintains a degree of control over the production and distribution of the taxable goods through this licensing process. Exports are exempted from excise duties. In the I/O Accounts, excise duties are allocated to the users of the commodities concerned.

7
Revenue Canada, Customs and Excise, Excise Technical Support, Excise Small Business Guide, Ottawa, July 1988, p.8. Excise Act and Excise Tax Act are two different Acts. While the Excise Act levies excise duties on alcoholic beverages and tobacco, the Excise Tax Act levies excise taxes on various commodities.


2. Excise taxes (TFEXTAX)

Excise taxes have been in existence since 1915. They are imposed under the Excise Tax Act on both domestic and imported comodities. According to Revenue Canada:
"where goods subject to excise tax are manufactured or produced and sold in Canada, the excise tax becomes payable by the manufacturer or producer at the time of delivery of the goods to the purchaser." (underlining added)

Another publication, A History of Federal Sales and Excise Taxes, by Revenue Canada (October 1973, p.3), clearly indicates that the excise tax is a consumption tax:
"Excise taxes [were] payable by the purchaser to the vendor on the sale at retail of a list of articles, the extent of which can be gauged by the fact that five pages of the 1920 Act were required to enumerate them. These taxes which came to be commonly known as "luxury taxes", to use the politest term applied to them, were levied at rates which varied from 10\% to $50 \%$ and which in most instances applied on the total purchase price of the specific article..."

Hence, in the I/O Accounts, excise taxes are allocated to the users of comodities.

Ibid., p. 13. Excise taxes measured for the Input-output Accounts include tax on telecommunication programming services also. See Section II. 1 of the Excise Tax Act.

3. Other Taxes under the Excise Tax Act

Different parts of the Excise Tax Act cover different taxes, as shown below.

Taxes
(a) Gasoline tax
(TFGASTAX)

## Brief description

The federal gasoline tax came into effect on June 25,1975 . See Schedule I of the Excise Tax Act. This is a tax on gasoline-type fuels for use in internal combustion engines other than aircraft engines. This tax is allocated in the I/O Accounts to the personal sector because business and government sectors are deemed to be exempt (i.e. in practice, this exemption is implemented through refunds) from this tax. This allocation to the personal sector implies that businesses entitled to refund did file the claim and received the refund in the same calender year as their remittance. To the extent that this is not true, the personal sector would have an over-allocation of this tax. This problem is under review for possible correction in the 1985 I/O Accounts.

(b) Oil export charges ${ }^{9}$ (TFOECH)
(c) Air transportation tax (TFAIRTR)

Oil export charges were levied on the export of bulk crude oil and refined petroleum products from Oct. 1, 1973 to May 31, $1985^{10}$. The tax was originally imposed under part III. 1 of the Excise Tax Act, and was called the oil export tax. Effective April 1, 1974, it was imposed under the Petroleum Administration Act and was called the oil export charge. This Act was subsequently renamed the Energy Administration Act. The tax was allocated to exports in the I/O Accounts.

This tax came into effect on December 1, 1974 and is levied on air transportation of persons. See Part II of the Excise Tax Act. It is payable on ticket purchases and is allocated to the purchasing sectors in the I/O Accounts.

9 See Sean O'Dell and Jane Pearse, Petroleum Fiscal Systems in Canada, Third edition, Fiscal Analysis Division, Energy, Mines and Resources, Canada, December 1988, pp. 108-111.

Public Accounts of Canada, Vol. 1, 1987/88, p. 3-6.

(d) Natural gas, and gas licuids tax
(TFNATGLIQ)

This tax came into effect on Nov. 1, 1980 under Part IV. 1 of the Excise Tax Act and was imposed on all sales of natural gas and gas liquids. It was eliminated as of June 1, 1985. The tax was allocated to exports and domestic purchases in the I/O Accounts.

Until the First World War, customs duties, excise duties and excise taxes were the only federal indirect taxes. After the war, increased revenues were needed. In 1920 , sales tax, also referred to as consumption tax, was introduced. At that time, the sales tax was applied on sales by manufacturers and wholesalers - the manufacturer paid half the rate when selling to a wholesaler, who paid the other half on his sales. This system was abolished in 1924, when the present system of applying the tax only once was

introduced. ${ }^{11}$

The federal sales tax is levied on the manufacturers' sale price ${ }^{12}$ of all goods manufactured or produced in canada and on the duty-paid value of all imported goods (See Section 27 of the Excise Tax Act). Therefore, the tax base for domestic goods is the selling price of the manufacturers. Here is an extract from a Revenue Canada pamphlet on Federal Sales Tax published under the small Business Advisors Program, 1987 (See Appendix III):

## "When is the tax payable?

on goods manufactured or produced in canada, the tax is payable by the manufacturer when the goods are delivered to the purchaser or when the property in the goods passes. For a licensed wholesaler, tax is payable at the time of delivery. For importers, tax is payable when the goods are imported or taken from the warehouse." (Underlining added.)

Thus, the tax applies only when goods are sold by the manufacturer or a licensed wholesaler. Manufacturers and wholesalers are licensed by the Excise Branch of Revenue Canada. They do not pay tax on production or when they buy from each other (unless it is for own-use). They must apply (or charge) the tax on their sales to non-licensed customers, such as retailers or consumers. Licensed wholesalers may import free of sales tax if the goods are
C.C.H. Canadian Ltd. and the Canadian Manufacturers' Association, Sales Tax Guide - Canada, 1970-1971, revised to October 1, 1970, Toronto, P 2. Also see Federal Budget 1989: The Goods and Services Tax, April 27, 1989, Department of Finance, Canada, p.3.

The National Finances, 1986-87, Canadian Tax Foundation, Toronto, p. 7:46.

meant for resale. However, they must apply (or charge) the tax when the goods are sold to non-licensed customers. ${ }^{13}$ This basic principle of federal sales tax is also discussed in the tax literature of the Canadian Tax Foundation:
"The Basic Structure of the Sales Tax
The federal sales tax is levied upon the sale by the manufacturer, or in some cases by the wholesaler, of all domestically produced commodities except those specifically exempted, and upon the importation of the same comodities... The tax usually applies only when a taxable good is sold by a licensed firm (manufacturer or wholesaler) to an unlicensed customer." ${ }^{14}$

Licensed manufacturers and wholesalers are fully responsible for the remittance of the federal sales tax to the federal government. This is similar to a retailer's responsibility for collecting provincial retail sales tax.

In 1988, there were 75,261 licensees (manufacturers and wholesalers) under the federal Excise Tax Act (see Appendix IV for details). It is worth repeating that these licensees do not pay federal sales tax when sales are between themselves, unless the 1962-63. CCH Canadian Ltd. September 1962, pp. 11-13.

John $F$. Due, The General Manufacturers Sales Tax in Canada, Canadian Tax Paper No. 3, Canadian Tax Foundation, Toronto, October 15, 1951, p. 41 and p. 73.

goods are purchased for own-use. ${ }^{15}$ Exports ${ }^{16}$ and inventories of licensees are also non-taxable.

Basic data for federal sales tax are available only in the form of total revenue, but the details by commodity or user (industry and final demand category) are not available. Therefore, the procedures used to estimate the required tax estimates are explained in section IV.

## 4. Canadian ownership charge (TFCANOWN)

This was a special charge levied under the Energy Administration Act, Part III.2, from May 1, 1981 to May 31, 1985 on petroleum products and marketable pipeline gas, aimed at increasing public ownership of the oil and gas industry in Canada. ${ }^{17}$ For the I/O Accounts, it was allocated to all users of the commodities concerned.

15

Canadian Sales and Excise Tax Guide, 1962. op. cit. p.11. See John F. Due, The General Manufacturers Sales Tax in Canada, op. cit., p. 71 for exports.
public Accounts of Canada, Vol. 1, 1987/88, op. cit p. 3.6 .
5. Petroleum compensation charge (TFPETL)
(Also called Petroleum compensation fund levy)

This is a charge intended to subsidize the higher cost of new domestic oil and imports. It existed from 1978 to May 31, 1985. ${ }^{18}$ In the I/O Accounts, it was allocated to the I/O commodity crude mineral oils and to the refining industries that paid the levy.

## 6. Customs import duties (TIMPORT)

These are mostly ad valorem taxes paid on the importation of goods. In the $I / O$ Accounts, they are included in the value of imports to conform to the producer-price concept, and as such are not part of the "tax margin". However, import duties are part of indirect taxes collected by the federal government and are mentioned here only to account for total commodity indirect taxes.

## PROVINCIAL COMMODITY INDIRECT TAXES

7. Profits of liquor commissions (TPLCPROF)

Profits of Provincial Liquor Commissions are akin to taxation

18
Canadian Tax Foundation, The National Finances, 1985-86, Toronto, P 148; and The National Finances, 1986-87, Toronto, $P$ 11:19. Also see, Sean O'Dell and Jane Pearse, Petroleum Fiscal System in Canada, op. cit, P 108. Also see National Income and Expenditure Accounts, Annual Estimates, 1976-1987, op. Cit p. 133.

for the System of National Accounts because the publicly-owned Liquor Commissions are government monopolies on the sale of alcoholic beverages. While total trading profit data are available, the breakdown by commodity is not and is estimated for the I/O Accounts.
8. Liquor gallonage taxes (TPRGALTX)

This tax is levied in Newfoundland, Quebec, Ontario and British columbia mostly on the volume of liquor sales. The breakdown of this tax by commodity is estimated based on provincial Public Accounts and other relevant data.

## 9. Provincial gasoline tax (TPRGASTX)

This tax is levied by all provinces on gasoline and petroleum products. In terms of $I / O$ commodities, this tax covers aviation gasoline, motor gasoline, diesel fuel, natural gas, and petroleum and natural gas liquids. Exemptions and rates vary from province to province, depending on usage. Most provinces exempt home heating 0il. ${ }^{19}$ The following Acts deal with this tax:

Newfoundland
Prince Edward Island
Nova Scotia
New Brunswick
Québec
Ontario
Gasoline Tax Act
Gasoline and Diesel Oil $\operatorname{Tax}$ Act
Gasoline and Diesel Oil $\operatorname{Tax}$ Act
Gasoline and Motive Fuel Tax Act
Fuel Tax Act
Gasoline Tax Act
Fuel Tax Act

Gasoline Tax Act Gasoline and Diesel Oil Tax Act Gasoline and Diesel Oil Tax Act Gasoline and Motive Fuel Tax Act Fuel Tax Act Gasoline Tax Act Fuel Tax Act

| Manitoba | Motive Fuel Tax Act |
| :--- | :--- |
| Saskatchewan | Gasoline Tax Act |
| Alberta | Fuel Petroleum Products Act |
| British columbia | Fuel Oil Tax Act |
|  | Gasoline Tax Act |
| Yukon | Gasoline Coloured) Tax Act |
| Northwest Territories | Motive Fuel Tax Act |
| Fuel Oil Tax Act |  |
| Petroleum Products Act |  |

The above provincial statutes contain, among other things, information on rates related to various uses such as on-highway, off-highway, and industrial uses etc. This information along with related data from provincial governments are used for allocating control totals to I/O commodities.
10. Provincial amusement taxes (TPAMUSE)

In most provinces, this is a tax on admissions to movie theatres and other places of entertainment, and on racetrack betting. The tax is allocated to the commodity entitled "amusement and recreation services" of the $I / O$ accounts.
11. Provincial sales taxes (TPST)

These taxes are levied by all provincial governments, except in Alberta, the Yukon and Northwest Territories. They are paid by consumers of goods and services and are levied under various Acts:

Newfoundland
Prince Edward Island

## Retail Sales Act

Revenue Tax Act


| Nova Scotia | Health Services Tax Act; and |
| :--- | :--- |
|  | Theatres and Amusements Act (for |
| New Brunswick | cable television tax only). |
| Québec | Social Services and Education Tax Act |
|  | Retail Sales Tax Act; Meals and Hotel |
| Ontario Act; and Telecommunications Tax |  |
| Manitoba | Act |
|  | Retail Sales Tax Act |
| Saskatchewan | Retail Sales Tax Act Revenue Act (for |
| British columbia on utilities). |  |
|  | Education and Health Tax Act |
|  | Social Services Tax Act and |
|  | Hotel Room Tax Act |

Although the provinces have different legislation, the purpose of all these Acts is to collect general sales taxes.

In addition to these sales taxes, the tobacco taxes of all provinces including Alberta and the Territories and a separate liquor tax in Prince Edward Island and the Yukon are also included in this Provincial sales Tax category, as they are also identifiable as sales taxes. The procedures for allocating provincial sales taxes to commodities were discussed fully in a paper released by Statistics Canada's Input-output Division. ${ }^{20}$ op. cit. p. 26.

LOCAL COMMODITY INDIRECT TAXES
12. Local amusement (TMAMUSE) and
13. Local retail sales taxes (TMST)

These local taxes are applicable to some provinces only. For example, in 1984, amusement taxes were levied only in Newfoundland, Québec, Manitoba and Saskatchewan. Local retail sales taxes were applicable in Manitoba for natural gas and in Saskatchewan and Manitoba for electricity.

The above brief description of the 16 commodity taxes (excluding import duties) that existed in 1984 (see also chart 1) provides the basis for allocation in the I/O Accounts. Some additional details of the allocation procedures are presented in the next section.
IV. Commodity Tax Allocation Procedures

Commodity taxes are allocated to comodities and purchasers of those commodities in the National Input-output Accounts using the following information:
(a) The control totals of each category of tax are established using basic source data such as public


Accounts, direct correspondence, worksheet details of the Public Institutions Division of Statistics Canada, etc. These control totals represent net collections (gross collections less refunds).
(b) The commodities to which these taxes are applicable and the sectors (industries and final demand categories) which have paid these taxes are determined based on legislation or basic data sources as noted below. The assumption implicit in this allocation procedure is that net collections represent remittances from taxable sectors on taxable comodities.

## Type of tax

1. Oil export charge (Eliminated as of June 1, 1985)
2. Petroleum compensation fund levy (Eliminated as of June 1, 1985)
3. Canadian ownership charge (Eliminated as of June 1, 1985)
4. Natural gas and gas liquids tax (Eliminated as of June 1, 1985)
5. Federal gascoline taxes
6. Air transportation tax
7. Excise taxes
8. Excise duties

Legislation or basic data source

Public Accounts of Canada These taxes were phased out in 1985-86. Legislation was the source for information on commodity content. See Excise Tax Act and the Energy Administration Act.

Excise Tax Act and Annual Reports of Revenue Canada. Annual Reports of Revenue Canada, Excise Branch and monthly information on collections from Revenue canada.

9. Provincial gasoline taxes
10. Trading profits of provincial
government liquor commission
11. Liquor gallonage taxes
12. Provincial amusement taxes
13. Municipal amusement taxes
14. Municipal sales taxes
15. Federal sales taxes
16. Provincial sales taxes:
(includes tobacco taxes and liquor taxes)

Public Accounts of provincial governments supplemented by information obtained from the authorities concerned

Annual Reports of provincial Departments of Municipal Affairs, and other direct surveys by the Public Institutions Division of statistics Canada.

Excise Tax Act and Public Accounts of Canada.

Provincial PublicAccounts and worksheet details from the Public Institutions Division of Statistics Canada.

For both federal and provincial sales taxes, (items 15 and 16 above), I/O commodities as well as taxable sectors (industries and final demand categories) were initially determined based on legislation, and were later checked with tax specialists at the federal and provincial levels. ${ }^{21}$

A blueprint of the federal and provincial sales tax status for I/O commodities was developed for 1984. (The Sources and Methods

21 For details, see Provincial Sales Tax commodity Allocation Project, 1984, op. cit.

paper, Provincial Sales Tax Commodity Allocation Project, 1984, contains the methodology used to determine tax status of commodities by sector). The blueprint provides information on the taxability (whether taxable or not) and the taxable portion by commodity and by sector (industry and final demand category).

The I/O Accounts are first balanced at purchasers' prices, and then converted to producers' prices. For purchasers' price balance, a preliminary estimate of taxes by commodity is required. These preliminary estimates are obtained as follows:
(a) For federal and provincial sales taxes, detailed calculations by commodity are needed. The methodology used is explained below. For all other types of comodity taxes (e.g. excise taxes), basic information by each commodity is available.
(b)

For federal sales taxes, preliminary estimates applicable to each commodity are calculated using the following formula:


* value is derived as follows:

Domestic output by commodity
$+\quad$ imports by commodity
(duty paid value
including import
duties and excluding
transportation
charges to the border)

- exports by commodity
$+\quad$ withdrawals from
inventories
addition to
inventories
+ excise duties by
commodity

These preliminary estimates are replaced by calculations based on producer-price values as soon as these data are available.
(c) The provincial sales taxes are allocated to comodities and to sectors, as outlined in the sources and methods paper. ${ }^{22}$ As mentioned earlier, the control totals were based on the sales tax collections reported by provincial governments in their Public Accounts. The distribution of the control totals to I/O commodities was based on the following formula: op. cit.


Provincial sales tax = Expenditures by commodity and sector, by province $x$ taxable \% by commodity and sector, by province $x$ tax rate by commodity and sector, by province.

After the allocation is completed, the results of the calculations are compared to the control totals by each type of tax. Differences between the two series are reviewed, taking into account comodities that have partial taxability and other factors outlined below.

Appropriate adjustments are made to eliminate differences. Aside from statistical reasons, the following are some of the factors that account for these differences:
(a) Accrual versus cash basis

The control totals are based on cash collections. There is some time-lag between collections by vendors and their cash remittances to the govermments. This time-lag could cause some differences, particularly for federal and provincial sales taxes. For example, tax collections by vendors for December 1984 sales might be higher than those for December 1983, but remittances reflecting those higher 1984 sales would not be normally received by the governments until January 1985. Since the control totals of taxes for 1984 are on a cash basis, they would not reflect the higher sales of December.
(b) Refunds of previous year's taxes

The control totals represent net collections (gross collections less refunds) and hence refunds reduce the level of gross collections. While the calculated totals reflect the higher level of gross collections before the offsetting effect of refunds applicable to prior years, the control totals represent the lower level of net collections.
(c) Additional collections due to tax audits for prior years

The control totals also include collections from tax audits of previous years' transactions. These collections make the control totals higher than what expenditures alone would generate.
(d) Other reasons

The reasons already discussed account for most of the differences between the control totals and the calculated totals. Another factor is weaknesses in data: for example, some comodities are partly tax exempt. Tax status in such cases was estimated using available information or through discussions with officials of the data sources. Another example is the level of net collections which is derived by deducting refunds from gross collections. If refunds relating to non-taxable transactions are not reflected in the same year of collections, the control totals

will be different from the calculated totals.

In view of the above, the $I / O$ allocation of taxes to commodities and to industries and final demand categories should be regarded as estimates but not actual data.

This completes our brief description of procedures used in allocating the 16 commodity taxes to the relevant commodities of the Input-Output Accounts.

At the Medium level of aggregation, ${ }^{23}$ there were 67 taxable commodities in 1984 - 49 for federal taxes, 66 for provincial taxes, and 3 for local taxes. See Chart 2 and see Appendix $V$ for details.

## V. Highlights of Commodity Taxes for 1984

The highlights presented here cover only areas of general interest. A great deal of data are now available on commodity taxes and a variety of analytical studies could be done.

## A. Top 5 commodities

At the Input-Output Medium level of commodity aggregation, 67 of the 94 commodities ${ }^{24}$ are taxable and thus have the tax margin (See Appendix V). The federal sales tax (TFST) is applicable to 44 commodities while the provincial sales tax (TPST) is applicable to 65 commodities. Other commodity taxes are applicable only to a few specific commodities (See Appendix II and Chart 2).

24
Ibid, pp 115-122. The total number of Medium level commodities in the Input-output Accounts are 100, of which six primary inputs (95-100) are not relevant for taxation.

Chart 2. Number of Taxable Medium Level Commodities in 1/0 Allocation, 1984

| federal <br> (excluding import duties) |  | Provincial |  | Local |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1. Excise duties | 2 | 1. Profits of liquar commissions | 1 | 1. Amusement tax | 1 |
| 2. Excise taxes | 7 | 2. Liquor gallonage tax | 1 | 2. Retail sales tax | 2 |
| 3. Oil export charge | 3 | 3. Gasoline tax | 3 |  |  |
| 4. Canadian ownership charge | 3 | 4. Amusement tax | 1 |  |  |
| 5. Watural gas liquid gas tex | 2 | 5. Provincial sales tax | 65 |  |  |
| 6. Petroleum compensation fund levy | 1 |  |  |  |  |
| 7. Gasoline tax | 1 |  |  |  |  |
| 8. Air transportation tax | 1 |  |  |  |  |
| 9. Federal sales tax | 46 |  |  |  |  |

L2

Table 2 shows that about $50 \%$ of commodity taxes were accounted for by five Medium level commodities: gasoline and fuel oils; crude mineral oils; alcoholic beverages; tobacco; and transportation $\&$ storage.

Table 2. Commodity Taxes on Selected Medium Level commodities, 1984
Commodity Description \$ Millions
No.
(i) 62

Gasoline \& fuel oils
(a) Federal
gasoline tax 407.7
(b) Oil export
charge $\quad 157.0$
(c) Federal
sales tax $1,084.1$
(d) Provincial
gasoline tax 3,161.7
(e) Provincial
sales tax $\quad 15.4$
(f) Subtotal
(ii) 24 Alcoholic beverages
(a) Federal
excise tax 94.6
(b) Federal excise duty 861.1
(C) Federal sales tax 434.9
(d) Provincial liquor gallonage tax 381.2
(e) Provincial liquor commission profits

1,997.7


## Table 2. Commodity Taxes on Selected

 Medium Level Commodities, 1984 (cont'd)| Commodity Description |
| :--- | :--- |
| No. \$ Millions |

(f) Provincial sales tax 671.0
(g) Subtotal

4,440.5
(iii)

Cigarettes \& manufactured tobacco
(a) Federal
excise tax 613.2
(b) Federal
excise duty 562.5
(c) Federal
sales tax 215.8
(d) Provincial sales tax
$1,661,3$
(e) Subtotal
3.052.8
(iv) $10 \quad$ Crude mineral oils
(a) Federal oil export charge
518.0
(b) Federal petroleum compensation fund levy
$2,105.0$
(c) Federal Canadian ownership charge 603.9
(d) Provincial sales tax
1.3
(e) Subtotal



## B. Sectoral Distribution

The sectoral distribution ${ }^{25}$ of the commodity taxes by type of tax is given in Appendix VI. The personal sector paid $\$ 17,790.3$ million or $56.0 \%$ of the total, while the business sector paid $\$ 12,890.6$ or $40.6 \%$. The government sector paid the balance of $\$ 1,071.9$ or $3.4 \%$. Table 3 shows industries and final demand categories (Medium level) that generated $\$ 1$ billion or more in tax revenue. Input-Output Accounts. Later the taxes thus allocated to the fictive industries are routed through the relevant sectors and industries. The analysis presented here is based on that database.


## Table 3. Selected Industries and Final Demand categories, 1984

| Industry/ Final Demand |  |  | Business Sector | Millions | Ratio to Total $\qquad$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| (i) | INDUSTRY | 26 | Refined petroleum and coal products | 2,764.8 | 8.7 |
| (ii) | INDUSTRY | 29 | Construction industries | $2,796.5$ | 8.8 |
| (iii) | INDUSTRY | 30 | Transportation industries | 1,106.1 | 3.5 |
| (iv) | FINAL DEMAND | 21 | Machinery \& Equipment: Other business | 1.438.4 | 4.5 |
| (v) | Total: | ness | sector (selected items) | 8.105.8 | 25.5 |


|  | Personal Sector | Amount <br> s Millions | Ratio <br> to <br> Total $\qquad$ |
| :---: | :---: | :---: | :---: |
| (vi) | Motor vehicles, parts and repairs | 1,801.2 | 5.7 |
| (vii) | PE:3 Other durable goods | 1,101.1 | 3.5 |
| (viii) | PE: 7 Motor fuels \& lubricants | 2,457.7 | 7.7 |
| (ix) | PE:9 Other non-durable goods | 8,112.9 | 25.6 |
| (x) | ```Total: Personal sector (selected items)``` | 13.472.9 | 42.4 |
| (xi) | Total: Business and personal sectors (selected items) | 21,578.7 | 68.0 |
| (xii) | All others excluding the above: Business, Personal and Government sectors | 10,174.1 | 32.0 |

The bulk ( $68 \%$ ) of commodity taxes in 1984 was accounted for by the above industries and the expenditure categories of the personal sector.

The sectoral distribution of each type of commodity tax is summarized in Table 4. Two types of federal taxes, Oil Export Charge and Petroleum Compensation Fund Levy, were allocated entirely to the business sector While federal gasoline tax and amusement taxes - both provincial and municipal - were allocated entirely to the personal sector. All other taxes were allocated to the three sectors - Business, personal and Government.

## Table 4: SECTORAL DISTRIBUTION OF COMMODITY TAXES, 1984 PERCENTAGES AFTER REALLOCATION OF FICTIVE (DUMMY) INDUSTRIES TO USERS



## C. Federal and Provincial Sales Taxes

(i) In 1984, total commodity taxes collected by all levels of government amounted to $\$ 31,752.8$ million. of this total, federal sales taxes were $\$ 7,353.6$ million (23.2\%) and provincial sales taxes were $\$ 12,004.7$ million (37.8\%). Other commodity taxes were $\$ 12,394.5$ million (39.0\%).
(ii) The sectoral distribution of the above is sumarized in Table 5. The data presented in this table show:
(a) About 47\% of federal sales taxes were paid by the business sector while $46 \%$ were paid by the personal sector and $7 \%$ by the government sector.
(b) By contrast, about $63 \%$ of provincial sales taxes were paid by the personal sector while $34 \%$ were paid by the business sector and $3 \%$ by the government sector.
(c) About $56 \%$ of other commodity taxes were paid by the personal sector while $43 \%$ were paid by the business sector and $2 \%$ by the government sector.
(d) Thus the personal sector paid the bulk of commodity taxes (56\%) while the business sector paid about $41 \%$.

The above highlights are only a few that can be drawn from the data.


| Commodity Taxes, 1984 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|    Sub-total:   <br> Sector Federal Provincial Federal and Other Total <br>  Sales Sales Provincial Commodity Commodity <br>  Tax $\underline{T a x}$ Sallions  Sales Taxes |  |  |  |  |  |
| 1. Business | 3,478.6 | 4,131.2 | 7,609.8 | 5,280.8 | 12,890.6 |
| 2. Personal | 3,356.1 | 7,519.0 | 10,875.1 | 6,915.2 | 17,790.3 |
| 3. Government | 518.9 | 354.5 | 873.4 | 198.5 | 1.071.9 |
| 4. Total | 7.353 .6 | 12,004.7 | 19,358.3 | 12,394.5 | 31,752.8 |
| B. | Distribu | ion of above | sector |  |  |
| 1. Business | 47.3 | 34.4 | 39.3 | 42.6 | 40.6 |
| 2. Personal | 45.6 | 62.6 | 56.2 | 55.8 | 56.0 |
| 3. Government | 7.1 | 3.0 | 4.5 | 1.6 | 3.4 |
| 4. Total | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |

This paper described the commodity indirect taxes included in the Input-output Accounts. It also examined sources of basic data and the method of allocating taxes to commodities in the National Input-output Accounts.

The data for commodity indirect taxes for 1984 were analyzed and some highlights presented. Sales taxes of both federal and provincial governments constituted the bulk of commodity indirect taxes. The federal sales taxes for 1984 amounted to $\$ 7,354$ million, while provincial sales taxes were $\$ 12,005$ million. Thus, the sales taxes of both federal and provincial governments amounted to $\$ 19,359$ million or $54.4 \%$ of total commodity indirect taxes of $\$ 35,555$ million.

The commodities that contributed a significant portion of commodity indirect taxes in 1984 were: gasoline and fuel oils ( $\$ 4,826$ million) : alcoholic beverages ( $\$ 4,441 \mathrm{million}$ ): cigarettes and manufactured tobacco ( $\$ 3,053$ million); and crude mineral oils ( $\$ 3,228$ million). The programs under which crude mineral oils were taxed were discontinued during 1985 and 1986. If this comodity is excluded from analysis, the three remaining commodities, (gasoline and fuel oils, alcoholic beverages, and cigarettes and manufactured tobacco) alone generated $\$ 12,320$ million in taxes for all levels of government, accounting for $34.7 \%$ of total commodity taxes.

The paper pointed out that liability for federal sales tax

arises at the point of consumption. (See Appendix III and also Federal Budget document The Goods and Services Tax, April 27, 1989, p.7.).

We hope this paper, together with the database developed from 1984 onwards, will give researchers a better understanding of the details of commodity indirect taxes.
(2)

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ANNUAL ESTIMATES, 1976-1987, p. 2

TABLE 1. Gros: Domestic Product
income Based

|  | CANSIM matrix No 008621 | 1984 |
| :---: | :---: | :---: |
|  | millions at doliars |  |
| 1 | Wages. Lalarues. and supplemenlary labour income (i) | 238849 |
| 2 | Corporation profis belor lakes | 45855 |
| 3 | interest and miscellaneous investment income | 4085 |
| 4 | Acerved nel income of larm operators liom larm groduciron | 3.300 |
| 5 | Net necome of non-larm unincorporaled business uncluating rent | 23.227 |
| 5 | Inventory valuation aopusiment | - 2625 |
| 7 | Mat domestic income al factor conf | 350.274 |
| * | Indweel laxes less subsudies | 42.114 |
| - | Capriar consumption allowances | 50 緒4 |
| 10 | Sialistical discrepuncy | \%3 |
| 11 | Crosa Domealic Product al markel prices | 444.725 |

TABLE 2. Gros: Domestic Product
Expenditure Based





APPENOIX IA:CLASSIFICATION OF 1984 INOIRECT TAXES INTO INPUT-DUTPUT CATEGORIES (SOURCE: NATIONAL INCOME \& EXPENOITURE ACCOUNTS ANNUAL ESTIMATES. 1976-1987

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5 MI SCELLANEOUS TAXES ON NATURAL RESOURCES
6. REAL PROPERTY TAX
7. RETAIL SALES TAX
A) TOBACCO TAX

BJLIQUOR TAXES
CJOTHER RETAIL SALES TAXES
O) SUB-TOTAL
8. PROFITS OF LIQUOR COMMISSIONS
9. OTH LICENSES, FEES \& PERMITS
A) NATURAL RESOURCE PERMITS
B) LIOUOR LICENCES
C) IIOUOR GALLONAGE TAX
C) LIOUOR GALLONAGE TAX
O) QUEBEC ELEC. INSTALLATION FEES
O) OUEBEC ELEC INSIALLATION FEES
E) OUEBEC PUBLICITE
F) COMPANY ACT

GIRESIOUAL OF OTH LICENCES \& FEES
H) SUE-TOTAL

| 22.2 | 22.2 |
| ---: | ---: |
| 59.9 | 59.9 |
| 7.1 | 113.1 |
| 6.2 | 7.1 |
| 24.1 | 6.2 |
| 43.7 | 24.1 |
|  | 43.7 |

SNA

APPENDIX IA:CLASSIFICATION OF 1984 INOIRECT TAXES INTO INPUT-OUTPUT CATEGORIES (SOURCE: NATIONAL INCUME \& EXPENDITURE ACCOUNTS ANNUAL ESIIMATES. 1976-1987

10 MI SCEL LANEOUS
A) INSURANCE FREMIUMS
B) FIRE PREVENTION
C)CROP INSURANCE
O)PUBLIC UTILITY
E) LAND SPECULATION
F) LAND TRANSFER
G) FARM INCOME ASSIJRANCE
G) FARM INCOME ASSURANCE HIFOREST PROTECTION \& TIMBER MANAGEMENT

I JMINERAL LAND TAX
JIMINERAL ACREAGE TAX
KIMINERAL IAX INCREMENT
IMINERAL RESOURCE IAX
M)GYPSUM TAX

NIFOREST MANAGEMENT
OIHEALTH \& EDUCATION PAIO BY
EMPLOYERS $1.5 \%$ OF PAYROLL
P)PRIOR REGISTRATION (VEHICLE

REGISTRATION FEESI
Q)PROPERTY TRANSFER TAX
R)BC HOTEL TAX

S IOUEBEC MEALS \& HOTEL TAX
T) DUEBEC TELECOMMUNICATIONS TAX

UIBC HOTEL \& MOTEL ROOM TAX
VILI IOUOR GALLONAGE TAX
W) LIQUOR LICENCE TAX
X)PRELEVEMENT (NORMES OES SALAIRES)
Y)RESIUUAL

SUB-TOTAL
11. TOTAL PROVINCIAL AOJUSTEO
12. PROVINCIAL SUMMARY
A) II IQUOR GALLONAGE TAX
B) AMUSEMENT TAX

CIGASOLINE TAX
DIPROFITS OF LIQUOR COMMISSIONS
E ISUB-TOTAL
FIPROVINCIAL SALES TAX
GIOTHER
H)TOTAL

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TOTAL
INDIRECT TAXES

IN TABLE 52
CAT. $13 \cdot 201$ TOTAL

| 328.4 | 328.4 |
| ---: | ---: |
| 4.6 | 4.6 |
| 199.1 | 199.1 |
| 0.6 | 0.6 |
| 0.1 | 0.1 |
| 128.7 | 128.7 |
| 33.9 | 33.9 |
| 3.6 | 3.6 |
| 17.9 | 17.9 |
| 3.5 | 3.5 |
| 0.0 | 0.0 |
| 6.0 | 6.0 |
| 0.8 | 0.8 |
| 0.9 | 0.9 |
| 113.0 | 113.0 |
| 16.7 | 16.7 |

17743.7


APPENDIX IA:CLASSIFICATION OF 19R4 INDIRECT TAXES INTO INPUT-OUTPUT CATEGORIES (SOURCE: NATIONAL INCOME \& EXPENDITURE ACCOUNTS ANNUAL ESTIMATES. 1976-1987

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18 & M A Y & 1989
\end{array}
$$

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|  | COMMODITY TAXES | TAXES | NONCOMMODITY | fotal INDIRECI | IN TABLE 52 CAT.13-201 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |
| IMPOR T | OTHER |  | TAXES | TAXES | TOTAL |
| DUTIES | COMMOOITY | cos |  |  |  |
|  | TAXES |  |  |  |  |

## C. LOCAL

|  | AMUSEMENT TAX | 26.4 | 26.4 | 26.4 |  | 26 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | LICENCES. FEES \& PERMITS |  |  | 166.4 | 166.4 | 166 |
| 3 | . REAL \& PERSONAL PROPERTY TAX |  |  | 1265:.7 | 12651.7 | 12652 |
| 4 | .retail sales iax | 16.0 | 16.0 |  | 16.0 | 16 |
|  | MISCELGANEOUS |  | 0.0 | 1605.3 | 1605.3 | 1605 |
|  | TOTAL LOCAL | 42.4 | 42.4 | 14423.4 | 14465.8 | 14465 |

(2)

APPENDIX IA:CLASSIFICATION OF 1984 INDIRECT TAXES INTO INPUT-OUTPUT CATEGORIES (SOURCE: NATIONAL INCOME \& EXPENDITURE ACCOUNTS ANNUAL ESTIMATES, 1976-1987




## INEW ITEMS TRANSFERRED FROM

 PROVINCIAL MISCELLANEOUS CATEGORY1) QUE MEALS \& HOTEL TAX
2) QUE TELECOM TAX (1)
3)BC \& NWT FUEL OIL IAX
4)BC HOTEL \& MOTEL ROOM TAX
3) NS LONG DISTANCE TELE TAX 6) OTHER ADJUSTMENTS

| 0 | 0 | 0 | 0 | 294743 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 294743 |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 0 | 0 | 0 | 0 | 101839 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 101839 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 26555 | 0 | 0 | 26555 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 0 | -2000 | 25129 | 0 | -15000 | -61729 | 15000 | 0 | 0 | 0 | 0 | 0 | -38600 |
|  |  |  |  |  |  |  | 0 |  | 0 | 0 | 26555 | 0 | 001384537

C)CDNTRDL TOTAL - PROVINCIAL
$\begin{array}{lllllllllllllllllll}372306 & 72251 & 431175 & 390496 & 3342726 & 4916240 & 464822 & 393904 & 105802 & 1508888 & 2648 & 3537 & 12004795\end{array}$
RETAIL SALES TAXES (5.A+5.B)
6.TOTAL (1 TO 5)

```
510451 100381 657598 569708 4774794 7042026 738247 534227 419331 2362630 11356 23024 17743773
```

(1) QUEBEC TELECOMMUNICATIONS TAX INCLUDES TAX ON CABLE, LONG DISTANCE AND OTHER COMMUNICATIONS (COMPUTER LINES, TELEGRAPH LINES): NOTE THAT THE TAX ON LOCAL TELEPHONE IS PART OF RETAIL SALES TAX


## APPENOIX 11: TYPES OF COMMODITY TAXES, 1984



GASIS OF TAXATION

SPECIFIC
SPECIFIC

MAINLY SPECIFIC

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AD VALOREM E SPECIFIC
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(NOT APPLICABLE)

AD VALOREM \& SPECIFIC
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## HPYLED

## Federal Sales Tax

## WHAT IS FĘDERAL SALES TAX?

Federal Sales Tax is a general sales tax imposed on goods manufactured or produced in Canada or imported into Canada.

## WHO PAYS THE TAX?

Licensed manufacturers, licensed wholesalers and importers pay Federal Sales Tax. The tax is imposed once on any goods and a system of exemptions and refunds ensures its single application.

## WHEN IS THE TAX PAYABLE?

On goods manulactured or produced in Canada, the tax is payable by the manufacturer when the goods are delivered to the purchaser or when the property in the goods passes. For a licensed wholesaler, tax is payable at the time of delivery For importers, tax is pavable when the goods are imported or laken from the warehouse.

## ARE ALL GOODS TAXABLE?

The lax is imposed on sales of all goods except those for which there is specific provision for exemption. These exemptions can be categorized into production goods, necessities of life, administrative convenience, purchases by public institulions and exports.

## HOW IS THE TAX ADMINISTERED?

Manufaclurers or producers of goods in Canada, if they meet cernain conditions, are required to apply to their local Excise office for a licence and are required to remit
lax on the value of goods sold or manufactured for their own use. On imperted goods, tax is collected by Customs at the point of enlry into Canada.

HOW DOES THE TAX WORK?



(1) The goods are imported into Canada by an unlicensed wholesaler. The wholesaler pays Federal Sales Tax on the duty-paid value at time of import.
(2) The wholesaler sells the goods to a licensed manufacturer entitled to purchase the goods lax free. The wholesaler sells the goods tax free and applies to the local Excise office for a relund of the tax paid.
(3) The licensed manufacturer sells finished goods to a licensed wholesaler entitled to purchase the goods tax exempt. Because the components of the finished goods were purchased tax exempl by the manutacturer, the goods continue to move in a taxfree status.
(4) The licensed wholesaler sells to a non-exempt party, in this case a retailer, and accounts for tax on purchase price. This provides tax equality between the licensed manufacturer and the licensed wholesaler.
(5) The licensed manulacturer sells to a non-exempt party, in this case a retailer, and accounts for tax on sale price. The manufacturer remits the tax to the local Excise office.
(6) The retailer, who musi purchase tax paid, sells to an exempt person and applies to the local Excise office for a refund.
(7) The retailer sells to a non-exempt consumer. Federal Sales Tax has been paid and no action is required.

## WHERE CAN YOU GET MORE INFORMATION?

Please note that this pamphlet contains general information and is not intended as a formal interpretation of the Excise Tax Act and Regulations Information on matters relating to your operations is available from your local Excise office

APPENDIX IV: LICENSEES BY NATIONAL REVENUE REGIONS, 1988


SOURCE: REVENUE CANADA, CUSTOMS \& EXCISE


APPENDIX $V$ : TAX DISTRIBUTIDN BY CDMMDDITY. 1984 (MEDIUM LEVEL)
BEFORE REALLOCATIDN OF FICTIVE (DUMMY) INDUSTRIES TO USERS
(\$000)
rfgastax tFnatglio tfextax tfexduty rfoech tfpetl taalRtR tFcandwn

LIVE ANIMALS
OTHER AGRICULTURAL PRODUCTS
FDRESTRY PRDDUCTS
OTHER METAL ORES \& CONCENTRAT CDAL
CRUDE MINERAL DILS
NATURAL GAS
MON-METALLIC MINERALS
SERVICES INCIDENTAL TO MINING FEEDS
MISC. FDOD PRODUCTS
SOFT ORINKS
ALCDHOLIC BEVERAGES
CIGARETTES \& TDBACCO MFG.
TIRES \& TUBES
OTHER RUBBER PRDDUCTS
PLASTIC FABRICATED PRODUCTS
LEATHER \& LEATHER PRODUCTS
YARNS \& MAN MADE FIBRES

## FABRICS

OTHER TEXTILE PRDDUCTS
HOSIERY \& KNITTED WEAR
CLDTHING \& ACCESSDRIES
LUMBER \& TIMBER
VENEER \& PLYWDOD
OTHER WDOD FABRICATED MATERIAL FURNITURE \& FIXTURES
NEWSPRINT \& OTHER PAPER STOCK PAPER PRODUCTS
PRINTING \& PUBLISHING GOVERTISING. PRINT MEDIA IRON \& STEEL PRDDUCTS
ALUMINUM PRDDUCTS
CDPPER \& COPPER ALLOY PRODUCTS NICKEL PRDDUCTS
OTHER NDN FERROUS METAL PRODUC BDILERS, TANKS \& PLATES FABRICATED STRUCTURAL METAL PR OTHER METAL FABRICATED PRODUCT AGRICULTURAL MACHINERY
OTHER INDUSTRIAL MACHINERY MOTDR VEHICLES
MDTDR VEHICLE PARTS
OTHER TRANSPORT EQUIPMENT
APPLIANCES \& RECEIVERS, HOUSEHO OTHER ELECIRICAL PRDDUCTS CEMENT \& CONCRETE PRDDUCTS OTHER NON-METALLIC MINERAL PRO GASOLINE \& FUFI. DIL OTHER PETROIEUM \& CDAL PRDD

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| 613200 | 562472 | 0 |
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| 4146 | 0 |
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| 434895 | 381239 |
| 215815 | 0 |
| 85584 | 0 |
| 28115 | 0 |
| 134704 | 0 |
| 23149 | 0 |
| 5469 | 0 |
| 26015 | 0 |
| 151656 | 0 |
| 0 | 0 |
| 0 | 0 |
| 49723 | 0 |
| 21996 | 0 |
| 97690 | 0 |
| 247302 | 0 |
| 18585 | 0 |
| 252871 | 0 |
| 257703 | 0 |
| 1084080 | 0 |
| 88825 | 0 |
| 62510 | 0 |
| 2063 | 0 |
| 2757 | 0 |
| 222 | 0 |
| 3526 | 0 |
| 24928 | 0 |
| 99438 | 0 |
| 291152 | 0 |
| 8647 | 0 |
| 522662 | 0 |
| 1035595 | 0 |
| 205961 | 0 |
| 140018 | 0 |
| 460221 | 0 |
| 2853 | 0 |
| 183 |  |



TFGASTAX TFNATGLIQ TFEXTAX TFEXDUTV TFOECH TFPETL TFAIRTR TFCANDWN TFST TPRGALTX

| INDUSTRIAL CHEMICALS | 0 |
| :--- | :--- |
| FERTILIZERS | 0 |
| PHARMACEUTICALS | 0 |
| OTHER CHEMICAL PRODUCTS | 0 |
| SCIENTIFIC EQUIPMENT | 0 |
| OTMER MANUFACTURED PRODUCTS | 0 |
| TRANSPORTATION \& STORAGE | 0 |
| RADID \& TELEVISION BROADCASTIN | 0 |
| TELEPHONE \& TELEGRAPH | 0 |
| ELECTRIC PDWER | 0 |
| RETAIL MARGINS | 0 |
| OTHER FINANCE.INS. REAL ESTATE | 0 |
| BUSINESS SERVICES | 0 |
| AMUSEMENT \& RECREATIDN SERVICE | 0 |
| ACCOMMODATION \& FOOD SERVICES | 0 |
| DTHER PERSONAL \& MISC. SERVICE | 0 |
| UNALLOCATED IMPORTS \& EXPDRTS | 0 |

0
0

## FERTILIZERS

0
RMACEUTICALS
SCIENTIFIC EQUIPMENT 0
OTHER MANUFACTURED PRDDUCTS
TRANSPORTATION \& STORAGE

| 0 | 0 | 0 |
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INDUSTRIAL CHEMICALS
FERTILIZERS
PHARMACEUTICALS
OTHER CHEMICAL PRODUCTS
SCIENTIFIC EQUIPMENT
OTHER MANUF ACTURED PROOUCTS
TRANSPORTATION \& STORAGE
RAOIO \& TELEVISION BROADCASTIN TELEPHONE \& TELEGRAPH
ELECTRIC POWER
RETAIL MARGINS
OTHER FINANCE.INS. REAL ESTATE BUSINESS SERVICES
AMUSEMENT \& RECREATION SERVICE
ACCOMMODATION \& FOOD SERVICES
DTHER PERSONAL \& MISC. SERVICE UNALLOCATED IMPORTS \& EXPORTS

TPST TMAMUSE TMST TOTAL

TOTAL

## 19977113176010 <br> 3176010

184019 12004702



APPENDIX VI: SECIORAL UISIKIBUIION OF COMMODITY TAXES; 1364 ( (SOOO)
TAX BREAKDOWN BY INDUSTRY (MEDIUM LEVEL)
AFTER REALLOCATION OF FICTIVE (DUMMY) INDUSTRIES TO USERS

1 AGRICULTURAL \& RELATED SERVICES
2 FISHING 8 TRAPPING INDUSTRIES
3 LOGGING 8 FORESTRY INDUSTRIES
4 MINING INDUSTRIES
5 CRUDE PETROLEUM \& NATURAL GAS
6 OUARRY \& SAND PIT INDUSTRIES
7 SERVICE RELATED TO MINERAL EXTRA
8 FOOD INDUSTRIES
9 BEVERAGE INDUSIRIES
10 TOBACCO PROOUCTS INDUSTRIES
11 RUBBER PROOUCTS INDUSIRIES
12 PLASTIC PRODUCTS INDUSTRIES
13 LEATHER \& ALLIED PRODUCTS IND.
14 PRIMARY TEXIILE \& TEXTILE PROD
15 CLOTHING INDUSTRIES
16 WOOD INDUSTRIES
17 FURNITURE \& FIXTURE INDUSTRIES
18 PAPER \& ALLIED PRODUCTS INDUSTRI
19 PRINTING. PUBLISHING \& ALLIED IN
20 PRIMARY METAL INDUSTRIES
21 FABRICATEO METAL PRODUCT INDUSTR 22 MACHINERY INOUSTRIES
23 TRANSPORTATION EQUIPMENT INDUSTR 24 ELECTRICAL \& ELECIRONIC PRODUCTS 25 NON-METALLIC MINERAL PRODUCTS IN

27 CHEMICA PETROLEUM 28 OTHER MANUFACIURING INOUSTRIES
29 CONSTRUCTION INDUSTRIES
30 TRANSPORTATION INDUSTRIES
31 PIPELINE TRANSPORT INDUSTRIES 32 STORAGE 8 WAREHOUSING INDUSTRIES 33 COMMUNICATION INDUSTRIES
34 DTHER UTIIIIY INDUSTRIES 35 WHOLESALE TRADE INDUSTRIES 36 RETAIL TRAOE INDUSIRIES 37 FINANCE 8 REAL ESTATE INDUSTRIES 38 INSURANCE INDUSTRIES
40 OWNER OCCUPIED DWELLINGS
41 BUSINESS SERVICE INDUSTRIES
42 EDUCATIONAL SERVICE INOUSTRIES
43 HEALTH SERVICES INDUSTRY
44 ACCDMMODATION \& FOOD SERVICE IND 45 AMUSEMENT \& RECREATIONAL SERVICE 46 PERSONAL HOUSEHOLO SERVICE IND 47 OTHER SERVICE INDUSTRIES
16 CON HOUSING \& REAL ESTATE COM
19 MEE MANUFACTURING
20 MBE MINING, QUARRYING \& OIL WELLS 21 M\&E OTHER BUSINESS
24 DOMESTIC EXPORTS
9


> APPENOIX VI: SECTORAL DISTRIBUTION OF CDMMODITY TAXES. 1984 - (\$000)
> TAX BREAKDOWN BY INDUSTRY (MEDIUM LEVEL)
> AFTER REALLOCATION OF FICTIVE (DUMMY) INOUSTRIES TO USERS
> IPRGALTX TPLCPROF TPRGASTX TPAMUSE

1 AGRICULTURAL \& RELATED SERVICES
2 FISHING \& TRAPPING INDUSTRIES
3 LOGGING \& FORESTRY INOUSTRIES
4 MINING INOUSTRIES
5 CRUDE PETROLEUM \& NATURAL GAS
6 QUARRY \& SANO PIT INOUSTRIES
7 SERVICE RELATED TO MINERAL EXTRA
8 FOOD INDUSTRIES
9 BEVERAGE INDUSTRIES
O TOBACCO PRODUCTS INDUSTRIES
11 RUBEER PRODUCTS INDUSTRIES
12 PLASTIC PRODUCTS INDUSTRIES
13 LEATHER \& ALLIED PRODUCTS IND
14 PRIMARY TEXTILE \& TEXTILE PROD
15 CLOTHING INDUSTRIES
6 WOOD INDUSTRIES
17 FURNITURE \& FIXTURE INDUSTRIES
18 PAPER \& ALLIED PRODUCTS INDUSTRI
19 PRINTING. PUELISHING \& ALLIED IN
20 PRIMARY METAL INDUSTRIES
21 FABRICATED METAL PRODUCT INDUSTR
22 MACHINERY INOUSIRIES
3 TRANSPORTATION EOUIPMENT INDUSTR
24 ELECTRICAL \& ELECTRDNIC PRODUCTS
5 NON-METALLIC MINFRAL PRODUCTS IN


27 CHEMICAL \& CHEMICAL PRODUCTS IND
29 CONSTRUCIION INDUSTRIES
30 TRANSPORTATION INDUSTRIES
3I PIPELINE TRANSPORI INOUSTRIES
32 STORAGE \& WAREHOUSING INDUSTRIES
33 COMMUNICATION INDUSTRIES
34 OTHER UTILITY INDUSTRIES
35 WHOLESALE TRADE INOUSTRIES
36 RETAIL TRADE INDUSTRIES
37 FINANCE \& REAL ESTATE INDUSTRIES
38 INSURANCE INDUSTRIES
40 OWNER DCCUPIED OWELLINGS
41 BUSINESS SERVICE INDUSTRIES
42 EDUCATIONAL SERVICE INOUSTRIES
43 HERLTH SERVICES INDUSTR
44 ACCOMMODATION \& FOOD SERVICE IND
45 AMUSEMENT \& RECREATIONAL SERVICE
46 PERSONAL \& HOUSEHOLD SERVICE IND
47 OTHER SERVICE INDUSTRIES
16 CDN MDUSING \& REAL ESTATE CDM
19 M\& E MANUFACTURING
20 M\&E MINING.QUARRIING 8 OIL WELLS
1 M\&E OTHER BUSINESS
24 DOMESTIC EXPORTS

| 6989 | 0 | 30769 |
| ---: | ---: | ---: |
| 2307 | 0 | 334 |
| 4321 | 0 | 24633 |
| 17515 | 0 | 30643 |
| 2209 | 0 | 41486 |
| 5361 | 0 | 3338 |
| 4251 | 0 | 28940 |
| 23522 | 0 | 44908 |
| 5194 | 0 | 12582 |
| 521 | 0 | 2749 |
| 1120 | 0 | 7010 |
| 2336 | 0 | 8135 |
| 340 | 0 | 2462 |
| 1516 | 0 | 10815 |
| 1844 | 0 | 6555 |
| 19475 | 0 | 35571 |
| 1341 | 0 | 4477 |
| 6827 | 0 | 76972 |
| 5669 | 0 | 18070 |
| 4830 | 0 | 52797 |
| 6237 | 0 | 21700 |
| 2550 | 0 | 11767 |
| 7025 | 0 | 42963 |
| 4731 | 0 | 25004 |
| 9531 | 0 | 19679 |
| 1152 | 0 | 16241 |
| 11086 | 0 | 47505 |
| 3146 | 0 | 10291 |
| 146360 | 0 | 1621848 |
| 589249 | 0 | 202121 |
| 1667 | 0 | 6504 |
| 1195 | 0 | 3611 |
| 20186 | 0 | 74342 |
| 35778 | 0 | 12750 |
| 176440 | 0 | 119534 |
| 118372 | 0 | 113024 |
| 54828 | 0 | 204008 |
| 3955 | 0 | 20090 |
| 0 | 0 | 41 |
| 31588 | 0 | 74096 |
| 1176 | 0 | 6490 |
| 19324 | 0 | 42814 |
| 15074 | 0 | 54312 |
| 5422 | 0 | 26002 |
| 32491 | 0 | 26700 |
| 0 | 0 | 33948 |
| 0 | 0 | 124552 |
| 0 | 0 | 26051 |
| 0 | 0 | 699925 |
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71701 25793 136061 56317
75111
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1106099
29786 11093
167168 66931 471484 375098 36170
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M\&E = MACHINERY

    40828 \& EQUIPMENT
    * EQUIPMENT
PERSONAL SECIOR

APPENOIX VI: SECTORAL DISTRIBUTION OF COMMODITY TAXES, 1984 - ( $\$ 000$ )
TAX BREAKDOWN BY INDUSTRY (MEDIUM LEVEL)
AFTER REALIOCATION OF FICTIVE (OUMMY) INDUSTRIES TO USERS
TFGASTAX TFNATGLIQ TFEXTAX TFEXDUTY TFOECH TFPETL TFAIRTR TFCANOWN

IFGASTAX TFNATGLIQ TFEXTAX TFEXDUTY TFOECH TFPETL TFAIRTR TFCANOWN TFST TPRGALTX TPLCPROF

1 PE MOTOR VEHICLES PARTS REPAIR 2 PE FURNITURE, HOUSEIILD APPLIANCES 3 PE OTHER DURABLE GOODS
4 PE CLOTHING \& FOOTWEAR
5 PE OTHER SEMI-DURABLE GOODS
6 PE FOOO. NON At COHOL IC BEVERAGES 7 PE MOTOR FUELS \& LUBRICANTS 8 PE ELECTRICITY.GAS \& OTIIER FUELS 9 PE OTHER NON-DURABLE GOODS
11 PE RESTAURANIS \& HUTELS
13 PE OTHER SERVICES
SUB-TOTAL PERSONAL SECTOR
GOVERNMENT SECTOR
22 M\&E GOVERNMENT
27 GOVT GROSS CURRENT EXPENDITURES
SUB-TOTAL GOVERNMENT SECTOR
SUMMARY
BUSINESS SECTOR PERSONAL SECTOR GOVERNMENT SECTOR TDJAL ALL SECTORS PERCENTAGE BY SECTOR
BUSINESS SECTOR
PERSONAL SECTOR GOVERNMENT SECTOR TOTAL ALL SECTORS PERCENIAGE BY TYPE OF TAX BUSINESS SECTOR PERSONAL SECTOR GOVERNMENT SECTOR TOTAL ALL SECTORS
PERSONAL SECTOR

| 0 | 0 | 25005 | 0 |
| :---: | :---: | :---: | :---: |
| 0 | 0 | 0 | 0 |
| 0 | 0 | 44708 | 0 |
| 0 | 0 | 0 | 0 |
| 0 | 0 | 7489 | 0 |
| 0 | 0 | 0 | 0 |
| 407700 | 398 | 0 | 0 |
| 0 | 14793 | 0 | 0 |
| 0 | 0 | 706289 | 1374355 |
| 0 | 0 | 0 | 0 |
| 0 | 353 | 40700 | 1651 |
| 407700 | 15544 | 824191 | 1376006 |
|  | ----- | -....-. |  |


| 0 | 0 |
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| 8023 | 0 |
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| 1376006 | 0 | 0 |
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| 0.0 | 73.0 | 2.2 | 2.8 | 100.0 | 100.0 | 29.8 | 90.6 | 47.3 | 2.6 | 4.6 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 100.0 | 22.9 | 97.6 | 96.7 | 0.0 | 0.0 | 62.4 | 8.1 | 45.6 | 96.7 | 94.5 |
| 0.0 | 4.1 | 0.2 | 0.6 | 0.0 | 0.0 | 7.8 | 1.3 | 7.1 | 0.7 | 0.9 |
| 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |

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PERSONAL SECTOR
1 PE MOTOR VEHICLES, PARTS, REPAIR 2 PE FURNITURE, HOUSEHIO APPLIANCES 3 PE OTHER DURABLE GOOOS
4 PE CIOTHING \& FOOIWEAR
5 PE OTHER SEMI-DURABLE GOODS
6 PE FOOO. NON-ALCOHOL IC BEVERAGES
7 PE MOIGR FUELS \& LUBRICANTS
8 PE ELECTRICIIY,GAS \& OTHER FUELS 9 PE OTHER NON-DURARLE GOOOS
11 PE RESTAURANTS \& HOTELS
13 PE OTHER SERVICES
SUB-TOTAL PERSONAL SECTOR GOVERNMENT SECTOR

22 MBE GOVERNMENT
27 GOVT GROSS CURRENT EXPENDITURES
SUB-total government sector
SUMMARY BUSINESS SECTOR PERSONAL SECTOR GOVERNMENT SECTOR TOTAL ALL SECTORS PERCENTAGE BY SECTOR
BUSINESS SECTOR PERSONAL SECTOR GOVERNMENT SECTOR TOTAL ALL SECTORS PERCENTAGE BY TYPE OF TAX
BUSINESS SECTOR
PERSONAL SECTOR GOVERNMENT SECTOR TOTAL ALL SECTORS

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APPENDIX VI: SECTORAL DISTRIBUTION OF COMMODITY TAXES, 1984 - ($000)
                    TAX BREAKDOWN BY INDUSTRY (MEDIUM LEVEL)
TAX BREAKDOWN BY INDUSTRY (MEDIUM LEVEL)
AFTER REALIOCATION OF FICTIVE (DUMMY) INDUSTRIES TO USERS AFTER REALLOCATION OF FICTIVE (DUMMY) IN
TPAMUSE TMST TOTAL
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| 0 | 1801190 |
| ---: | ---: |
| 0 | 747487 |
| 0 | 1101084 |
| 0 | 510651 |
| 0 | 898996 |
| 0 | 150974 |
| 1 | 2457696 |
| 2187 | 255637 |
| 0 | 8112867 |
| 0 | 873899 |
| 133 | 879790 |
| --1 | -1779071 |
| 2321 | 17790271 |


| 0 | 211498 |
| ---: | ---: |
| 2264 | 860412 |
| --- | $-2 .-\ldots$ |
| 2264 | 1071910 |


| 1616423 | 184019 | 7519015 | 26405 | 2321 | 17790271 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 134841 | 0 | 354534 | 0 | 2264 | 1071910 |
| 3176017 | 184019 | 12004708 | 26405 | 16000 | 31752745 |


| 44.9 | 0.0 | 34.4 | 0.0 | 71.3 | 40.6 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 50.9 | 100.0 | 62.6 | 100.0 | 14.5 | 56.0 |
| 4.2 | 0.0 | 3.0 | 0.0 | 14. 2 | 3.4 |
| 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| 11.1 | 0.0 | 32.0 | 0.0 | 0.1 | 100.0 |
| 9.1 | 1.0 | 42.3 | 0.1 | 0.0 | 100.0 |
| 12.6 | 0.0 | 33. 1 | 0.0 | 0.2 | 100.0 |
| 10.0 | 0.6 | 37.8 | 0.1 | 0.1 | 100.0 |
| ---- | -- |  |  |  | ----- |

STATISTICS CANADA LIBRARY $\square$


[^0]:    Ibid. p.2. Table 1 Gross Domestic Product (Income Based), (See Appendix I).

