

68-202 e.3

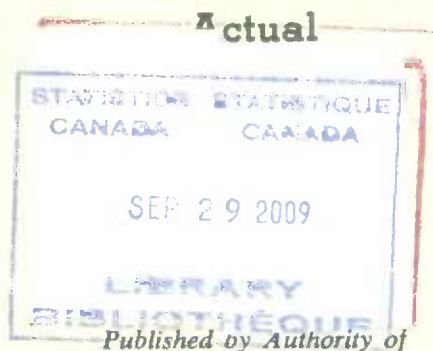


A  
CONSOLIDATION OF  
PUBLIC FINANCE STATISTICS

MUNICIPALITIES, PROVINCES AND  
THE GOVERNMENT OF CANADA

1955

(Fiscal Year Ended Nearest December 31, 1955)



The Honourable Gordon Churchill, Minister of Trade and Commerce

DOMINION BUREAU OF STATISTICS  
Public Finance and Transportation Division  
Public Finance Section

8502-522-125

Price 25 cents

EDMOND CLOUTIER, C.M.G., O.A., D.S.P., Queen's Printer and Controller of Stationery, Ottawa, 1957.

**Annual Publications prepared in the Public Finance and  
Transportation Division dealing with public finance**

Publication Number	Title	Price
8502-509	Summary of Estimates of Revenue and Expenditure of Provincial Governments For 1957 and subsequent years the title of this publication will be "Fi- nancial Statistics of Provincial Governments—Revenue and Expenditure (First Analysis)—Summary of Estimates".	25¢
8502-512	Preliminary Analysis of Revenue and Expenditure of Provincial Governments For 1956 and subsequent years the title of this publication will be "Finan- cial Statistics of Provincial Governments—Revenue and Expenditure (Second Analysis)—Preliminary".	25¢
8502-508	Financial Statistics of Provincial Governments—Direct and Indirect Debt..... For 1955 and subsequent years the above title will be followed by the des- criptive "(Actual)".	25¢
8502-514	Financial Statistics of Provincial Governments—Revenue and Expenditure (Actual) .....	25¢
8503-501	Financial Statistics of Municipal Governments—Summary of Revenue, Expend- iture and Tax Collections (Interim) .....	25¢
8503-502	Financial Statistics of Municipal Governments .....	25¢
8502-504	Principal Taxes and Rates—Federal, Provincial and Selected Municipal Gov- ernments .....	25¢
8502-518	The Control and Sale of Alcoholic Beverages in Canada .....	50¢
8502-521	Financial Statistics of the Government of Canada Revenue and Expenditure (Actual) .....	25¢
	Direct and Indirect Debt .....	
8502-522	A Consolidation of Public Finance Statistics—Municipalities, Provinces and the Government of Canada (Actual) .....	25¢

## INTRODUCTION

This publication consolidates public finance statistics of federal, provincial and municipal governments for the fiscal year ended nearest to December 31, 1955. Inter-governmental relationships have been eliminated to permit presentation of the true relationship between government and the public in respect of revenue raised, expenditures made and debt owed. Consolidation also permits review of the relevant position of each level of government in the raising of revenue.

The statistics for the federal and provincial governments are based on final information obtained from the Public Accounts. For municipal governments the statistics are based primarily on published reports of provincial departments of municipal affairs, supplemented by information from individual municipal reports and other authoritative sources.

The classifications, concepts and definitions followed are those which have been the subject of discussions and agreements at Dominion-Provincial Conferences on provincial and municipal finance statistics. The federal accounts have been analysed and presented in a form comparable thereto to the extent applicable; however, the analysis for 1955 in this report is not strictly comparable with that for 1954 in the 1954 edition of this publication due to certain changes in concepts and procedures introduced in the preparation of "Financial Statistics of the Government of Canada, 1953-54-55". For details of these changes reference should be made to that publication. Details of the bases of presentation for provincial and municipal governments may be obtained by reference to other publications of the Dominion Bureau of Statistics.

## EXPLANATORY COMMENT

### Tables 1 and 2—Net General Revenue and Expenditure

In this presentation transfer payments from one level of government to another have been treated as follows:

(a) Grants-in-aid and shared-cost contributions have been eliminated from revenue and related expenditures of the receiving government but are included in the expenditure of the paying government under the appropriate function of expenditure.

(b) General grants, subsidies and tax rental payments are eliminated from the expenditure of the paying government and from the revenue of the receiving government.

Details of the above transfer payments are given in Table 3. Because of differences in fiscal year-ends, accounting methods, etc., the amounts received by one level of government do not necessarily agree with the amounts paid by the other level of government.

The ordinary revenues and expenditures of municipal utilities and enterprises, hospitals, libraries and certain special areas are not included nor is capital expenditure on municipal utilities and enterprises; only surpluses, deficits and levies actually taken into the municipal accounts are reflected. Municipal expenditure on education is included at the amount of local taxation plus capital expenditure, less debt service, which appears under debt charges.

Property taxes include all municipal and school taxes levied on real and personal property, its use and occupancy. Grants in lieu of municipal taxes on federal and provincial property paid to municipal governments have been eliminated from revenue of the municipal governments and from the expenditure of the paying governments. However, similar grants from federal and provincial enterprises have been included in revenue and are shown as a separate item in Table 1.

For provincial and municipal governments, expenditures on capital account (for the construction or acquisition of property, public works and other projects) are combined with ordinary account expenditures. Receipts of the provincial governments in respect of capital account transactions, such as grants, contributions or other recoveries of amounts expended, are deducted from related expenditures. It is not possible, at present, to show municipal capital expenditure on a similar basis.

Provisions for debt retirement, including both principal instalments and sinking fund provisions, have been omitted from expenditure totals and the amounts omitted are shown at the foot of Table 2.

In Table 1, "other revenue", item 24 includes the following:

**Federal**—Exchange Fund profit, revenue of the Post Office Department, revenue from bullion and coinage, fines and penalties and other miscellaneous items.

**Provincial**—fines, penalties and other miscellaneous items.



**Municipal**—rents, concessions, franchises, tax penalties, contributions other than from governments or government enterprises, and sundry items which either do not fall into recommended classifications or cannot be classified properly from information available.

In Table 2, "other expenditure" as indicated by item 23 includes the following:

**Federal and Provincial**—recreation and cultural services, trade and industrial development, local government planning and development, civil defence, housing and other sundry items. On the federal level expenditure of the Post Office Department, and expenditure for immigration and external affairs are also included.

**Municipal**—recreation and community services, joint or special expenditures and sundry miscellaneous items.

Actual municipal revenue, expenditure and debt figures were not available for the Province of Quebec, so estimated figures prepared for "Comparative Statistics of Public Finance—Federal-Provincial Conference 1955" were used.

#### **Table 4—Direct and Indirect Debt**

In arriving at combined debt figures, inter-governmental balances, such as specifically identi-

fiable treasury bills, loans and advances or other liabilities owing to other governments, have been eliminated. Securities such as bonds or debentures issued by one government and held as investments by another government are not considered as inter-governmental debt and consequently have not been eliminated.

Only sinking funds or special debt retirement funds are shown as deductions from funded debt. Otherwise the statistics reflect the gross debt of each level of government.

For the Province of Quebec, in the absence of information on municipal finance in the Province, an estimate of direct and indirect debt was prepared from information supplied by the Bank of Canada.

These statistics, in respect of the federal and provincial governments, are for the year ended March 31, 1956. For municipal governments they are for the calendar year 1955, except for several important cities in the Province of Quebec, notably Quebec and Montreal, where the fiscal year terminates at the end of April or May, 1956. For local school authorities the calendar year applies for all provinces except Prince Edward Island and Quebec where the fiscal year ends June 30, 1955.

Rural district school taxes taken from the Public Accounts of British Columbia are for the year ended March 31, 1956.

**TABLE 1. Net General Revenue - All Governments**  
**After Elimination of Inter-government Transfers**  
**For the Fiscal Year Ended Nearest to December 31, 1955**  
(Thousands of dollars)

No.	Source	Federal	Provincial	Municipal	Total
	<b>Taxes:</b>				
	Income:				
1	Corporations .....	1,081,056	53,950	—	1,135,006
2	Individuals .....	1,288,100	30,208	—	1,318,308
3	Interest, dividends and other income going abroad .....	66,176	—	—	66,176
4	General sales .....	801,887	149,444	44,007	995,338
5	Motor fuel and fuel oil sales .....	—	269,429	238	269,667
6	Other sales .....	—	42,764	2,049	44,813
7	Excise duties and special excise taxes .....	509,658	—	—	509,658
8	Customs import duties .....	481,240	—	—	481,240
9	Real and personal property .....	—	7,375	703,483	710,858
10	Business .....	—	—	64,874	64,874
11	Succession duties .....	66,607	72,046	—	138,653
12	Other .....	16,771	39,540	17,710	74,021
13	<b>Total taxes .....</b>	<b>4,311,495</b>	<b>664,756</b>	<b>832,361</b>	<b>5,808,612</b>
	<b>Privileges, licences and permits:</b>				
14	Liquor control and regulation .....	10	32,710	—	32,720
15	Motor vehicles .....	—	114,264	—	114,264
16	Natural resources .....	3,973	256,905	—	260,878
17	Other .....	14,821	18,256	18,198	51,275
18	<b>Total privileges, licences and permits .....</b>	<b>18,804</b>	<b>422,135</b>	<b>18,198</b>	<b>459,137</b>
19	Sales and services .....	42,835	24,196	—	67,031
	<b>Receipts from government enterprises:</b>				
	Own enterprises:				
20	Liquor boards and commissions .....	—	139,167	—	139,167
21	Other .....	60,473	3,458	33,468	97,399
22	In lieu of municipal taxes from federal and provincial government enterprises .....	—	—	2,905	2,905
23	<b>Total receipts from government enterprises .....</b>	<b>60,473</b>	<b>142,625</b>	<b>36,373</b>	<b>239,471</b>
24	Other revenue .....	182,177	6,228	73,560	261,965
25	<b>Sub-total items 1 to 24 .....</b>	<b>4,615,784</b>	<b>1,259,940</b>	<b>960,492</b>	<b>6,836,216</b>
26	Non-revenue and surplus receipts .....	51,941	2,226	—	54,167
27	<b>Total net general revenue after elimination of inter-government transfers .....</b>	<b>4,667,725</b>	<b>1,262,166</b>	<b>960,492</b>	<b>6,890,383</b>

**TABLE 2. Net General Expenditure - All Governments**  
**After Elimination of Inter-government Transfers**  
**For the Fiscal Year Ended Nearest to December 31, 1955**  
(Thousands of dollars)

No.	Function	Federal	Provincial	Municipal	Total
1	Defence services .....	1, 643, 260	—	—	1, 643, 260
2	Veterans' pensions and other benefits .....	244, 948	—	—	244, 948
	Health:				
3	Hospital care .....	24, 009	214, 257	..	..
4	Other .....	33, 378	32, 645	..	..
5	<b>Total health .....</b>	<b>57, 387</b>	<b>246, 902</b>	<b>61, 784</b>	<b>366, 073</b>
	Social welfare:				
6	Aid to aged persons .....	387, 229	42, 801	..	..
7	Aid to unemployed and unemployables .....	5, 836	22, 057	..	..
8	Family allowances .....	385, 068	—	—	385, 068
9	National employment services .....	62, 113	—	—	62, 113
10	Other .....	13, 130	69, 073	..	..
11	<b>Total social welfare .....</b>	<b>853, 376</b>	<b>133, 931</b>	<b>33, 422</b>	<b>1, 020, 729</b>
12	Education .....	25, 496	332, 938	428, 790	787, 224
	Transportation and communications:				
13	Highways, roads and bridges .....	27, 838	443, 434	233, 099	704, 371
14	Other .....	145, 171	4, 554	—	150, 725
15	<b>Total transportation and communications .....</b>	<b>174, 009</b>	<b>447, 988</b>	<b>233, 099</b>	<b>855, 096</b>
16	Natural resources and primary industries .....	158, 759	122, 149	—	280, 908
17	Debt charges excluding debt retirement .....	436, 414	54, 817	57, 840	549, 071
18	Payments to government enterprises .....	76, 808	10, 108	6, 571	93, 487
	Other expenditure:				
19	General government .....	208, 135	64, 921	93, 905	366, 961
20	Protection of persons and property .....	51, 676	82, 387	148, 591	282, 654
21	Sanitation and waste removal .....	—	—	108, 729	108, 729
22	International co-operation and assistance .....	122, 892	—	—	122, 892
23	Other .....	261, 347	36, 140	98, 856	396, 343
24	<b>Total other expenditure .....</b>	<b>644, 050</b>	<b>183, 448</b>	<b>450, 081</b>	<b>1, 277, 579</b>
25	<b>Sub-total items 1 to 24 .....</b>	<b>4, 314, 507</b>	<b>1, 532, 281</b>	<b>1, 271, 587</b>	<b>7, 118, 375</b>
26	Non-expense and surplus payments .....	339	6, 414	—	6, 753
27	<b>Total net general expenditure after elimination of inter-government transfers .....</b>	<b>4, 314, 846</b>	<b>1, 538, 695</b>	<b>1, 271, 587</b>	<b>7, 125, 128</b>
28	<b>Funded debt retirement reported as ordinary expenditure and excluded from above .....</b>	<b>—</b>	<b>83, 706</b>	<b>97, 590</b>	<b>181, 296</b>



**TABLE 3. Analysis of Inter-government Transfers**  
**For Fiscal Year Ended Nearest to December 31, 1955**  
(Thousands of dollars)

Eliminated from Revenue of Receiving Governments as Reported in Table 1				
	Received by Provincial from		Received by Municipal from	
	Federal	Municipal	Federal	Provincial
Tax rentals .....	320,310	—	—	—
Share of income tax on power utilities .....	7,947	—	—	—
Subsidies .....	23,421	—	—	38,745
Special payments .....	—	244	142	—
Grants in lieu of municipal taxes on federal and provincial property .....	—	—	5,992	705
<b>Total .....</b>	<b>351,678</b>	<b>244</b>	<b>6,134</b>	<b>39,450</b>

Eliminated from Expenditure of Paying Governments as Reported in Table 2				
	Paid by Federal to		Paid by Provincial to Municipal	Paid by Municipal to Provincial
	Provincial	Municipal		
Tax rentals .....	320,166	—	—	—
Share of income tax on power utilities .....	7,948	—	—	—
Subsidies .....	23,422	—	35,834 <sup>1</sup>	—
Special payments .....	—	800 <sup>2</sup>	—	246
Grants in lieu of municipal taxes on federal and provincial property .....	—	7,215 <sup>3</sup>	736	—
<b>Total .....</b>	<b>351,536</b>	<b>8,015</b>	<b>36,570</b>	<b>246</b>

Eliminated from Revenue and Expenditure of Receiving Governments					
	Received by Federal from Provincial	Received by Provincial from		Received by Municipal from	
		Federal	Municipal	Federal	Provincial
Grants-in-aid and shared-cost contributions:					
Highways, roads and bridges .....	—	17,460	124	253	49,346
Hospital care .....	—	10,754	12,996	—	2,839
Other health .....	—	22,976	1,307	—	1,957
Aid to aged persons .....	—	20,911	5	—	2,657
Aid to unemployed and unemployables .....	—	8,125	110	—	9,860
Education .....	—	4,937	189	—	—
Natural resources and primary industries .....	51	3,229	65	—	—
Other .....	53	4,032	1,315	67	5,398
Total .....	104	92,424	16,111	320	72,057

1. Includes shared-revenue contributions.
2. Special assistance grants to Town of Oromocto, N.B.
3. Excludes 27 paid to municipalities in Yukon Territory.

**TABLE 4. Direct and Indirect Debt - All Governments**  
**After Elimination of Inter-government Debt<sup>1</sup>**  
**As at Fiscal Year End Nearest to December 31, 1955**  
(Thousands of dollars)

No.		Federal	Provincial	Municipal	Total before elimination	Inter-government debt eliminated	Total after elimination
	<b>Direct Debt</b>						
	Funded debt:						
1	Bonded debt .....	13,307,570	2,641,923	2,407,199	18,356,692	115,855	18,240,837
2	Deduct sinking funds .....	210,847	470,456	92,920	774,223	—	774,223
3	Item 1 less item 2 .....	13,096,723	2,171,467	2,314,279	17,582,469	115,855	17,466,614
4	Treasury bills <sup>2</sup> .....	—	72,504	1,228	73,732	73,032	700
5	Item 3 plus item 4 .....	13,096,723	2,243,971	2,315,507	17,656,201	188,887	17,467,314
6	Short term treasury bills <sup>3</sup> .....	2,100,000	14,446	—	2,114,446	—	2,114,446
7	Savings deposits and certificates .....	36,164	2,068	—	38,232	—	38,232
8	Temporary loans and overdrafts ..	—	17,578	127,731	145,309	—	145,309
	Accounts and other payables:						
9	Trust funds and other deposits .....	2,185,615	80,050	8,321	2,273,986	2,380	2,271,606
10	Other <sup>4</sup> .....	865,862	132,314	100,617	1,098,793	15,580	1,083,213
11	Other liabilities .....	271,950	28,302	94,997	395,249	20,286	374,963
12	Total direct debt less sinking funds <sup>5</sup> .....	18,556,314	2,518,729	2,647,173	23,722,216	227,133	23,495,083
	<b>Indirect Debt</b>						
13	Guaranteed bonds or debentures ..	792,553	1,589,522	14,969	2,397,044	81,305	2,315,739
14	Deduct sinking funds .....	—	16,235	378	16,613	1,730	14,883
15	Item 13 less item 14 .....	792,553	1,573,287	14,591	2,380,431	79,575	2,300,856
16	Guaranteed bank loans .....	130,112	49,539	332	179,983	1,416	178,567
17	Municipal Improvement Assistance Act loans .....	—	2,867	—	2,867	2,867	—
18	Other guarantees .....	581,073	28,637	—	609,710	511	609,199
19	Total indirect debt less sinking funds .....	1,503,738	1,654,330	14,923	3,172,991	84,369	3,088,622
20	Total direct and indirect debt less sinking funds ..	20,060,052	4,173,059	2,662,096	26,895,207	311,502	26,583,705

1. See Table 5 for details.

2. Having a term of two or more years.

3. Consists of treasury bills, treasury notes and deposit certificates having a term of less than two years.

4. Includes bonds (or debentures) due and bond (or debenture) interest due.

5. Does not include surplus, reserves, unexpended balances and deferred revenue.



**TABLE 5. Analysis of Inter-government Debt<sup>1</sup>**  
**As at Fiscal Year End Nearest to December 31, 1955**  
(Thousands of dollars)

	Due by Federal to		Due by Provincial to		Due by Municipal to		Total
	Provincial	Municipal	Federal	Municipal	Federal	Provincial	
<b>Direct Debt</b>							
Funded debt .....	—	—	71,804	—	4,612	112,471	188,887
Other liabilities .....	12,178	—	2,220	10,712	852	12,284	38,246
<b>Total direct inter-government debt .....</b>	<b>12,178</b>	<b>—</b>	<b>74,024</b>	<b>10,712</b>	<b>5,464</b>	<b>124,755</b>	<b>227,133</b>
<b>Indirect Debt</b>							
Guaranteed bonds or debentures .....	—	—	—	81,305	—	—	81,305
Deduct sinking funds .....	—	—	—	1,730	—	—	1,730
Net guaranteed bonds or debentures .....	—	—	—	79,575	—	—	79,575
Guaranteed bank loans .....	—	—	—	1,416	—	—	1,416
Municipal Improvement Assistance Act loans .....	—	—	2,867	—	—	—	2,867
Other guarantees .....	500	—	11	—	—	—	511
<b>Total indirect inter-government debt ..</b>	<b>500</b>	<b>—</b>	<b>2,878</b>	<b>80,991</b>	<b>—</b>	<b>—</b>	<b>84,369</b>
<b>Total direct and indirect inter-government debt .....</b>	<b>12,678</b>	<b>—</b>	<b>76,902</b>	<b>91,703</b>	<b>5,464</b>	<b>124,755</b>	<b>311,502</b>

1. Excluding bonds and debentures of other governments held as investments.

**TABLE 6. Analysis of Gross Bonded Debt — All Governments By Place of Payment**  
**As at Fiscal Year End Nearest to December 31, 1955**  
(Thousands of dollars)

No.	Payable in	Federal	Provincial	Municipal	Total
1	Canada only .....	12,955,759	1,766,728	1,212,135	15,934,622
2	London (Eng.) only .....	51,811	9,587	1	61,399
3	London (Eng.) and Canada .....	—	2,974	1,142	4,116
4	New York only .....	300,000	483,325	100,264	883,589
5	New York and Canada .....	—	221,964	22,711	244,675
6	London (Eng.), New York and Canada .....	—	156,395	9,047	165,442
7	Unclassified .....	—	—	1,061,899 <sup>1</sup>	1,061,899
	<b>Total .....</b>	<b>13,307,570</b>	<b>2,640,973<sup>2</sup></b>	<b>2,407,199</b>	<b>18,355,742</b>

1. Place of payment not indicated in Municipal reports, but probably mostly payable in Canada only.

2. Excludes bonds assumed by provinces — 950 payable in Canada.



[illegible][illegible]



STATISTICS CANADA LIBRARY  
BIBLIOTHEQUE STATISTIQUE CANADA



1010463062