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STATISTICAL REPORT ON THE OPERATION OF THE UNEMPLOYMENT INSURANCE ACT SEPTEMBER 1964

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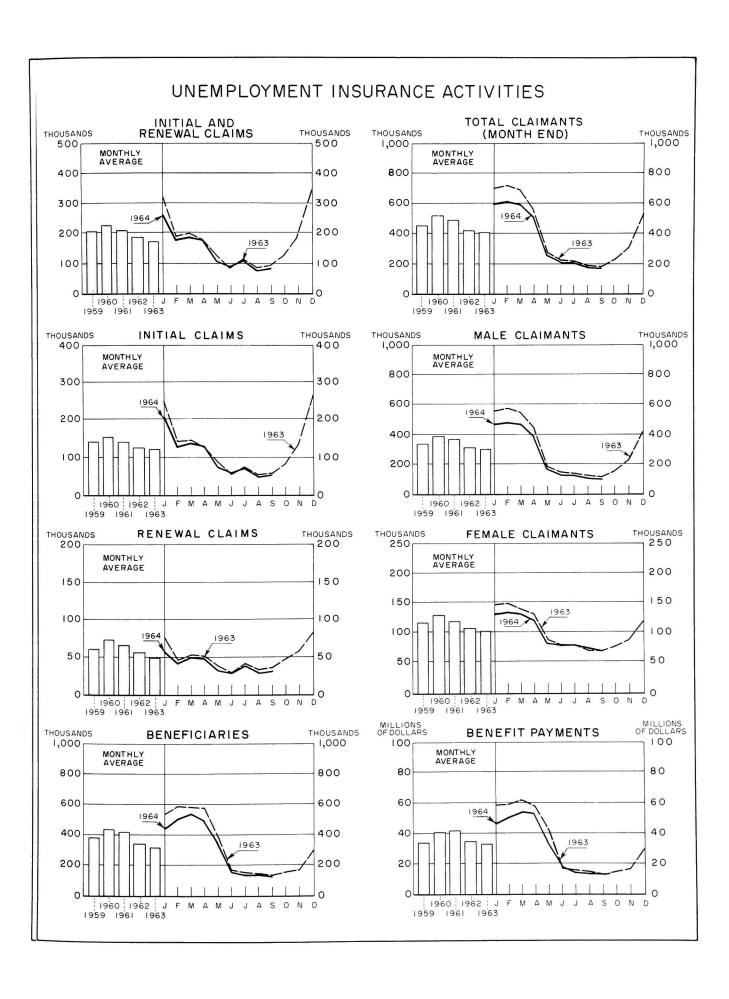


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Historical data since 1941 are contained in the July 1961 issue in this series, while annual data for the calendar years 1963 and 1962 are included in the January 1964 issue in this series.

For information regarding the personal characteristics, occupational and industrial status of both the insured population and persons establishing benefit periods, see the "Annual Report on Benefit Periods Established and Terminated under the Unemployment Insurance Act", D.B.S. Labour Division, Unemployment Insurance and Pensions Section.



CLAIMS AND BENEFIT PAYMENTS

SEPTEMBER 1964

Claimants at month-end: volume and type

Claimants for unemployment insurance benefit totalled 173,600 on September 30, in comparison with 182,000 on August 31 and 186,300 one year ago. The number of female claimants remained constant at approximately 70,000 for each of the dates under review. The count of male claimants, at 104,900 on September 30, showed an over-the-month decline of almost 7,000 and was 12,000 fewer than on September 30, 1963. Lower totals this year reflect the generally higher levels of employment.

The proportion of males, at 60 per cent on September 30, was virtually unchanged from August 31 and only slightly lower than the 63 per cent shown for one year ago. Almost 50 per cent of the 104,900 male claimants recorded at September 30 had come on claim during the month. Less than 40 per cent of the females were in this category. About one-quarter of the males as against one-third of the females had been on continuous claim more than 13 weeks. This is usual at this season of the year, as a significant proportion of the males who filed claims during the summer months did so as the result of temporary displacement and hence did not continue on claim. For example, close to 50,000 of the August 31 male claimants came on claim during August. On September 30, however, the category of 5-13 weeks showed less than 27,000, indicating that almost half the male claimants filing a claim during August withdrew from claimant status in September. For the female segment, however, these figures were 23,500 and 19,500, respectively, thus indicating a higher proportion remaining in claimant status.

Initial and renewal claims

A total of 85,800 initial and renewal claims were filed during September, up slightly from August (79,000) but lower than one year ago (92,900). Close to 95 per cent of these claims represented separations from employment during the month concerned.

Beneficiaries and benefit payments

The average weekly number of beneficiaries was estimated at 128,200 for September, in comparison with 139,400 in August and 133,000 in September 1963. Benefit payments amounted to \$12.8 million in September, \$13.2 million in August and \$12.5 million in September 1963. The average weekly benefit payment was \$23.75 for September, \$23.66 for August and \$23.54 for September 1963.

Provincial data

At the provincial level, changes in the month-end claimant count were slight, in comparison with totals for the previous month or for the same month last year.

Percentage changes in month-end claimant count

	Septe	gust 31 mber 30,	1964	Septe	ber 30, mber 30,	1964	Septe	gust 30 mber 30,	1963
	Total	Male	Female	Total	Male	Female	Total	Male	Female
Canada	5	- 6	2	7	- 10	1	- 3	- 5	-
Nfld.	+ 4	1	+ 21	+ 10	+ 9	+ 14	13	17	- 1
P.E.I.	14	- 21		- 18	10	28	- 7	14	+ 5
N.S.	4	4	- 4	+ 4	+ 8	- 4	- 5	7	+ 1
N.B.	+ 6	+ 4	+ 8	- 3	- 11	+ 15	- 1	2	+ 2
Que.	1	2	1	- 6	- 8	- 1	_	+ 1	2
Ont.	13	17	- 8	9	16	-	9	13	- 3
Man.	- 8	10	- 5	3	+ 1	- 7	+ 2	- 2	+ 6
Sask.	+ 2	+ 3	+ 2	+ 3	+ 4	+ 3	_	- 12	+ 11
Alta.	+ 8	+ 6	+ 11	- 4	- 8	+ 2	+ 9	+ 6	+ 16
B.C.	+ 3	+ 5		- 14	- 18	- 6	+ 2	+ 3	-

While, at the national level, the September claim volume was only about 10 per cent higher than August, percentage increases were substantially greater than this in all provinces except Quebec (8 per cent) and Ontario where there was a decline.

Percentage changes in claims filed, by province

	S	August to September 1			tember 196 ptember 19		S	August to September 1	
	Total	Initial	Renewal	Total	Initial	Renewal	Total	Initial	Renewal
Canada	+ 9	+ 10	+ 6	- 8	- 4	- 13	+ 8	+ 9	+ 5
Nfld.	+ 50	+ 45	+ 60	+ 3	+ 6	3	+ 26	+ 25	+ 27
P.E.I.	+ 18	+ 38	- 11	- 8	+ 2	25	+ 34	+ 40	+ 26
N.S.	+ 16	+ 27	=	+ 9	+ 14	1	- 2	+ 4	- 10
N.B.	+ 29	+ 27	+ 33	- 7	2	14	+ 22	+ 13	+ 38
Que.	+ 8	+ 12	+ 2	- 3	2	4	+ 11	+ 15	+ 5
Ont.	- 6	- 8	- 1	- 15	10	22	2	- 2	1
Man.	+ 15	+ 14	+ 17	- 9	4	19	+ 25	+ 23	+ 28
Sask.	+ 24	+ 32	+ 5	+ 11	+ 17	- 6	+ 16	+ 16	+ 17
Alta.	+ 45	+ 47	+ 39	6		- 17	+ 26	+ 28	+ 21
B.C.	+ 28	+ 33	+ 20	- 9	7	- 13	+ 16	+ 18	+ 14

^{..} Figures not available. - Nil.

Summary table

				% Char	nge from		Cumulati	ve data	
Activity	Sept. 1964	Aug. 1964	Sept. 1963	Aug. 1964	Sept. 1963	Janua Septe	ry to mber	12 mo ending S	
				1504	1505	1964	1963	1964	1963
	(T	housands)			(Thous	ands)	(Thous	ands)
Insured population as at month-end	••	4,248	4,122	••	* •	••	4,163*		4,151*
Initial and renewal claims filed	86	79	93	+ 9	- 8	1,254	1,377	1,915	2,095
Claimants currently reporting to local offices	174	182	186	- 5	7	368*	418*	364*	414*
Beneficiaries (weekly average)	128	139	133	8	- 4	318*	365*	289*	328*
Weeks compensated	539	558	532	- 3	+ 1	11,885	13,707	14,300	16,441
Benefit paid	\$ 12,792	13,199	12,528	3	+ 2	292,404	335,346	351,221	401,120
Average weekly benefit	\$ 23.75	23.66	23.54	-	+ 1	24.60	24.46	24.56	24.40

^{*} Monthly average.

Table 1. - Estimates of the Insured Population under the Unemployment Insurance Act.

End of:	Total	Employed	Claimants
1964 - August July June May April March February January	4,248,000	4,066,000	182,000
	4,271,000	4,065,700	205,300
	4,241,000	4,039,100	201,900
	4,173,000	3,922,900	250,100
	4,280,000	3,782,300	497,700
	4,348,000	3,750,700	597,300
	4,339,000	3,731,900	607,100
	4,334,000	3,735,400	598,600
1963 - December	4,326,000	3,793,700	532,300
November	4,192,000	3,888,600	303,400
October	4,125,000	3,906,100	218,900
September	4,122,000	3,935,700	186,300
August	4,132,000	3,939,500	192,500

Table 2. - Number of Initial and Renewal Claims Filed in Local Offices in each Province.(1)

Province	1964 - September - 1963									
TTOVINCE	Total	Initial	Renewal	Total	Initial	Renewa1				
Canada -	85,842	55,467	30,375	92,892	57,884	35,008				
Nfld. P.E.I. N.S. N.B. Que. Ont. Man. Sask. Alta. B.C.	1,867 265 3,665 3,238 28,817 28,773 2,528 1,531 4,893 10,265	1,257 185 2,417 2,070 17,896 18,707 1,848 1,174 3,322 6,591	610 80 1,248 1,168 10,921 10,066 680 357 1,571 3,674	1,813 289 3,375 3,470 29,566 33,695 2,766 1,382 5,207 11,329	1,184 182 2,114 2,105 18,209 20,739 1,931 1,003 3,320 7,097	629 107 1,261 1,365 11,357 12,956 835 379 1,887 4,232				

⁽¹⁾ In addition, revised claims received numbered 26,475 8004-114.1

Table 3. Claimants Currently Reporting to Local Offices by Number of Weeks on Claim, Province and Sex.

(Counted on last working day of the month)

Province	Total	(Number of we based on 20 p			Total	
and Sex	and Sex claimants		5-13	14-26	27 or more(1)	claimants	
		Sept	ember 30, 196	<u>54</u>		September 30, 1963	
CANADA	173,645	77,209	46,308	30,961	19,167	186,261	
MALE	104,858	51,125	26,766	16,524	10,443	117,024	
FEMALE	68,787	26,084	19,542	14,437	8,724	69,237	
Nfld.	4,458	1,724	1,183	970	581	4,053	
Male	3,356	1,321	887	707	441	3,085	
Female	1,102	403	296	263	140	968	
P.E.I.	579	235	224	92	28	703	
Male	371	135	184	42	10	413	
Female	208	100	40	50	18	290	
N.S.	8,835	3,480	2,435	2,004	916	8,466	
Male	6,468	2,739	1,791	1,375	563	5,997	
Female	2,367	741	644	629	353	2,469	
N.B.	7,260	3,052	2,026	1,523	659	7,495	
Male	4,674	1,943	1,303	1,059	369	5,245	
Female	2,586	1,109	723	464	290	2,250	
Que.	56,980	25,809	16,054	9,611	5,506	60,592	
Male	36,985	18,500	10,060	5,224	3,201	40,366	
Female	19,995	7,309	5,994	4,387	2,305	20,226	
Ont.	57,185	25,299	15,221	10,204	6,461	63,161	
Male	31,238	15,240	7,847	4,804	3,347	37,260	
Female	25,947	10,059	7,374	5,400	3,114	25,901	
Man.	6,394	2,796	1,385	1,201	1,012	6,592	
Male	3,519	1,657	726	624	512	3,498	
Female	2,875	1,139	659	577	500	3,094	
Sask.	3,567	1,395	1,010	639	523	3,450	
Male	1,620	751	387	235	247	1,551	
Female	1,947	644	623	404	276	1,899	
Alta.	9,647	4,595	2,343	1,646	1,063	10,041	
Male	5,546	2,900	1,238	844	564	6,037	
Female	4,101	1,695	1,105	802	499	4,004	
B.C.	18,740	8,824	4,427	3,071	2,418	21,708	
Male	11,081	5,939	2,343	1,610	1,189	13,572	
Female	7,659	2,885	2,084	1,461	1,229	8,136	

⁽¹⁾ The bulk of the cases in this group were on claim from 27-39 weeks.

Note: Values less than 50 subject to relatively large sampling variability.

Table 4. - Disposition of Initial and Renewal Claims and Claims Pending at the End of the Month, by province.(1)

0	of the Month	, by provi	.nce.(1)			·	
		A d j	u d i c a	t e d		Pending	
Province	Total	Entit1 Bene		Not Enti Bene		I nitial	Renewa1
		Initial	Renewal	Initial	Renewal		
			September	- 1964			
Canada -	83,763	30,249	25,510	23,500	4,504	22,570	10,353
Nfld. P.E.I. N.S. N.B. Que. Ont. Man. Sask. Alta. B.C.	1,740 246 3,618 2,924 28,226 28,896 2,679 1,497 4,509 9,428	574 93 1,404 1,060 9,992 10,692 1,084 560 1,676 3,114	472 71 1,050 921 9,422 8,623 569 332 1,266 2,784	594 68 957 780 7,424 8,038 879 547 1,301 2,912	100 14 207 163 1,388 1,543 147 58 266 618	594 73 813 898 7,886 7,644 500 392 1,305 2,465	243 26 421 387 3,797 3,436 165 104 523 1,251
			September	- 1963			
Canada -	88,625	32,493	28,690	22,853	4,589	21,305	11,372
Nfld. P.E.I. N.S. N.B. Que. Ont. Man. Sask. Alta. B.C.	1,546 280 3,141 3,367 28,182 32,864 2,597 1,304 4,748 10,596	488 93 1,092 1,181 10,031 12,615 997 524 1,797 3,675	459 96 1,034 1,117 9,651 10,634 650 275 1,481 3,293	488 77 861 909 7,053 7,924 830 448 1,257 3,006	111 14 154 160 1,447 1,691 120 57 213 622	586 59 751 638 7,156 7,585 643 356 1,408 2,123	235 23 402 393 3,640 4,152 254 147 802 1,324

⁽¹⁾ In addition 27,726 revised claims were disposed of. Of these, 2,594 were special requests not granted and 1,567 were appeals by claimants. There were 6,149 revised claims pending at the end of the month.

Table 5. - Number of Claimants Not Entitled to Benefit in each Province during September 1964 and 1963 with Chief Reasons for Non-entitlement.

Chief Reasons for Non-entitlement	Year	Canada	Nfld.	P.E.I.	N.S.	N.B.	Que.	Ont.	Man.	Sask.	Alta.	B.C.
Benefit period not established	1964(1) 1963	12,375	350 261	38	496	455	4,344	3,954 3,958	359	255	579 692	1,545
Claimants disqualified	1964	26,530	598	109	1,115 1,143	899 1,003	8,176 11,161	9,303 12,393	1,164	613 766	1,593	2,960
Not unemployed	1964	540	17 26	5	102 30	13	132	169 156	20	15 16	28 40	39 56
Not capable of and not available for work	1964 1963	8,881 9,642	182 159	28	312	318	2,559	3,196 3,665	506	284 362	551 506	945 1,012
Loss of work due to a labour dispute	1964	244 217	1		2 7	- 2	105	90	26	2 -	5	13
Refused offer of work and neglected opportu- nity to work	1964	1,585	6 9	25 27	63	81 23	559	548	51	39	62	148 103
Discharged for misconduct	1964	1,296	33 31	3	47	37	564 514	418 431	30	14	09	103 114
Voluntarily left employment without just cause	1964	6,924	130	17 22	283 254	205	2,047	2,392	232 229	131	451 380	1,036 1,032
Other reasons	1964	7,060	226	31 57	306	245	2,2105,057	2,490 4,916	299	128 203	449 743	676 982
(1) Previously failed on during September	on initial 1964	claim but	qns 3	sequently esta	stablished 6 85	on revised 91	d claim 759	633	61	27	74	161

Table 6. - Estimates of the Number of Beneficiaries, by Province.

Province	Average per week					
	1964 - Sept	1964 - September - 1963				
	(in the	ousands)				
Canada -	128.2	133.0				
Newfoundland	3.0	3.2				
Prince Edward Island	0.5	0.6				
Nova Scotia	6.6	6.5				
New Brunswick	5.4	5.4				
Quebec	42.4	43.2				
Ontario	44.8	47.1				
Manitoba	4.5	4.5				
Saskatchewan	2.4	2.4				
Alberta	5.9	6.4				
British Columbia	12.6	13.8				

Table 7. - Benefit Payments, by Province.

Province	1964 - September - 1963							
	Weeks	Amount (in dollars)	Weeks	Amount (in dollars)				
Canada -	538,557	12,791,963	532,124	12,527,626				
Nfld. P.E.I. N.S. N.B. Que. Ont. Man. Sask. Alta. B.C.	12,626 2,122 27,839 22,632 178,108 188,300 19,041 10,129 24,684 53,076	281,507 44,197 634,439 492,868 4,280,292 4,497,126 440,954 228,319 603,206 1,289,055	12,748 2,368 25,969 21,595 172,740 188,338 18,110 9,626 25,405 55,225	290,372 46,109 556,996 482,208 4,112,674 4,461,602 412,621 205,430 619,716 1,339,898				

Table 8. - Number of Weeks of Benefit, by Province.

Province	Complete Weeks	Part	ial Weeks
Flovince	Weeks	Total	Due to Excess Earnings

September - 1964

1,897	1,673 225	1,401 179
	A-1/2-14-1	179
4 222		
4,333	3,506	2,784
9,873	2,759	2,179
3,593	.4,515	10,044
2,175 1	.6,125	11,249
7,425	1,616	1,215
9,504	625	460
2,768	1,916	1,445
8,264	4,812	3,564
)	.9,873 53,593 1	24,333 3,506 .9,873 2,759 .3,593 14,515 .2,175 16,125 .7,425 1,616 .9,504 625 .2,768 1,916

September - 1963

Canada -	482,373	49,751	35,300
Newfoundland	11,240	1,508	1,339
Prince Edward Island	2,170	198	132
Nova Scotia	22,036	3,933	3,229
New Brunswick	18,655	2,940	2,218
Quebec	158,201	14,539	9,404
Ontario	171,563	16,775	11,739
Manitoba	16,581	1,529	1,093
Saskatchewan	8,778	848	563
Alberta	22,902	2,503	1,806
British Columbia	50,247	4,978	3,777

Glossary of Terms

Insured population: For purposes of this report, the insured population is defined as the number of persons estimated as currently in contact with the Unemployment Insurance Commission either as contributors or as claimants. The estimates are revised once a year when data from the book renewal are available.

Employed population: The number of persons estimated as currently contributing under the scheme. Estimates are based on a 10 per cent sample and hence are subject to sampling variability.

Claimant population: The count of persons currently reporting to the local offices as at the end of the month. An exception occurs in the month which serves as a benchmark, i.e., May or June, when the claimant count represents the number of persons reporting to local offices as claimants during the first two weeks of book renewal.

Initial claim: An application for benefit from a person for whom there is no benefit period in existence. This category includes both regular and seasonal claims, since it is impossible to determine, at the time of filing a claim, the type of benefit for which the claimant will subsequently qualify. On an initial claim the contribution history for the two years preceding the claim is examined. This is required in order to test attachment to insured employment and thus determine the type of benefit for which the claimant is eligible, if at all. In cases of eligibility, the record of the qualifying period is used to calculate the weekly rate of benefit and maximum entitlement for the benefit period. Only one initial claim is required for each benefit period.

Benefit period: A period commencing with the week in which the initial claim is made, provided the qualifying conditions are fulfilled. The maximum length of the benefit period is 52 weeks, in the case of claimants qualifying under the regular terms of the Act. Seasonal benefit periods may be established only from December 1 to mid-May, with a maximum length of 24 weeks. In either case, however, the benefit period terminates with exhaustion of benefit.

Renewal claim: An application for benefit from an insured person during the currency of a benefit period. As in the case of initial claims, this category includes renewal claims from all classes of claimants, i.e., regular, seasonal and fishing.

Initial and renewal claims filed: An approximation of the number of new cases of recorded unemployment among insured persons during a period. However, an initial claim representing a request for re-establishment of a benefit period with no actual interruption in the period on claim would not constitute a new case of unemployment. To the extent that such claims are filed in any month, the total overstates the number of new cases.

Revised claims: Those, other than initial or renewal, which must be considered by an insurance officer, e.g., involving dependency, extension of qualifying period, etc. A revised claim is thus an administrative device to initiate action for reconsideration of an existing initial or renewal claim.

Claimants currently reporting to local offices: All persons currently reporting to local offices to claim unemployment insurance benefit, either regular, seasonal or fishing. Under the Unemployment Insurance Act a person may claim benefit for any week during which he did not work a full working week.

Number of weeks on claim: The cumulative number of weeks during which a claimant has reported to prove unemployment during the current period on claim. The count commences with the week in which the initial (or renewal) claim is filed and continues unbroken so long as the claimant continues to report as directed. Cases occur in which a spell of unemployment extends beyond the termination of a benefit period and a new benefit period is immediately established with no actual interruption of the period on claim. In such cases the cumulative number of weeks is transferred from the previous claim document to that covering the subsequent benefit period and the count continued. This procedure applies also for contiguous periods on regular and seasonal benefit. Excluded from the count are any weeks for which a claimant reported "non-availability" during a complete week.

Entitled to benefit: For purposes of this report, this category comprises those adjudications arising from initial claims on which a benefit period (regular, seasonal or fishing) is shown as established and no disqualification imposed and adjudications indicating "approval" on renewal claims, either regular, seasonal or fishing.

Not entitled to benefit: Claimants disqualified on initial and renewal claims, and those for whom the adjudication on an initial claim was to the effect that the claimant was ineligible to establish either a regular, seasonal or fishing benefit period.

Benefit period not established: The minimum contribution requirements for any type of benefit have not been met. This figure thus represents the net total of persons with insufficient contributions to establish a benefit period under either the regular, seasonal or fishing benefit provisions, based on decisions arising from initial claims only. Subsequent decisions arising from a revised claim and constituting a reversal of the initial adjudication are not taken into account, but such decisions would reduce the number of benefit periods not established.

Disqualification: A disqualification is imposed because of circumstances surrounding the claim which render the claimant ineligible for the receipt of benefit either for a stated period or so long as the condition causing the disqualification continues.

Where it is established that loss of employment was voluntary and without just cause on the part of the claimant, i.e., he left employment of his own volition or was dismissed because of misconduct, the maximum disqualification is six weeks: claimants participating in a labour dispute in which they are directly interested are disqualified for the duration of the work stoppage. In assessing the number of cases of disqualification, no distinction is made as to the type of claim, hence disqualifications arising from revised claims are included. The cases mentioned here serve as examples only and do not constitute a complete summary of conditions under which a disqualification may be imposed. Sections 59-66 of the Act contain a description of these conditions.

Weeks compensated: Calendar weeks in respect of which some benefit, either regular, seasonal or fishing, was paid. A compensated week is counted in the month in which the copy of the payment voucher is received in the District Treasury Office, which is not necessarily the month in which the week of unemployment occurred.

Amount of benefit: The sum of all benefit payments made during the month. This comprises regular, seasonal or fishing benefit.

Complete week: A week in respect of which a claimant received the full weekly rate of benefit authorized on that benefit period.

Partial week: A week for which a claimant received less than the full weekly rate authorized. A partial week may be due to excess earnings resulting in a reduced payment in direct proportion to the amount of such earnings. If a claimant was "not available for work" on any day or days during a week, a reduction will be made in the weekly rate proportionate to the number of days of "non-availability". A reduction will occur also if a portion of a week was designated as part of the prescribed waiting period.

Excess earnings: Earnings during a week in excess of the allowable earnings for a claimant's weekly benefit rate. As an example, a claimant whose weekly rate is \$30.00 may earn up to \$15.00 in a week without suffering a reduction in benefit; however, in a week where he earns \$17.00 his benefit will be reduced to \$28.00.

Beneficiaries: Persons who received one or more benefit payments. The estimate, based on the number of payment documents, represents the average weekly number of beneficiaries.

Seasonal benefit: Benefit payable during the period commencing with the Sunday prior to December 1 and ending with the Saturday after May 15, to

certain classes of claimants unable to fulfil the requirements under the regular benefit provisions of the Act. Claimants in Class A must prove 15 contributions since the Saturday preceding the 31st day of March immediately prior to the date of claim, while qualification under class B is contingent upon a regular benefit period having terminated since the Saturday following the 15th day of May immediately prior to the claim.

Fishermen: For purposes of regular benefit, a fisherman is a claimant showing five or more fishing contribution weeks during the last 52 weeks. For purposes of seasonal benefit, however, any claimant whose qualifying contributions include even one fishing contribution week is classed as a fishing claimant.

Fishing contribution week: Any week for which a fishing contribution is recorded, whether or not a contribution was also made in respect of other insured employment. Specially designed stamps are used to record insured employment in fishing and employers using the bulk pay method must report employee's fishing contributions separately from those relating to other insurable employment.

Industrial Classification of persons filing new claims for Unemployment Insurance: This information is based on a sample of documents in respect of initial claims filed in local offices during a month. To ensure that all such claims have an equal chance of being included in the study, the documents are accumulated until the end of the third week following the month in which the claim was filed.

The sampling ratio varies from one hundred per cent in the Atlantic provinces (during the period of low claim) to five per cent in Ontario. The sample embraces all new initial claims without regard to benefit status, i.e. failures as well as disqualifications are included. However, it excludes initial claims classed as transitional, i.e., those taken on behalf of persons terminating one benefit period and seeking re-establishment of credits, since such claims are not new cases of separation from employment.

At the present time only the new separations requiring an **initial** claim are included in this study, as these are the only documents forwarded to the Bureau for analysis. The ratio of initial to renewal claims fluctuates with the claim load, so that during the months of heavy claim, it is approximately 3:1.

Geographical classification: The provinces as defined in this bulletin are administrative entities. Hence, Ontario excludes Sioux Lookout for which data are included with Manitoba; British Columbia includes Whitehorse; Quebec excludes Magdalen Islands for which data are included in New Brunswick.