

## WINNIPEG



## HOUSING ATLAS

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## PREFATORY ROPER

The Dominion Buran of Statistics has based this statistical atlas upon 1941 housing census data. It is not an official publication for general distribution but has been designed rather to summarize available census data for the local study of housing in the Winnipeg area.

The Bureau gratefully acknowledges the assistance of Mr. L. Y. Bor roman. Assessment Comamisioner, and Mr. P. Pickering. Chief Inspector, Division of Sanitation and Housing, of the City of Winnipeg.

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## Introductory:

In addition to the brisi comments on Winnipeg houning which follow, this brochare contains a statistical oummary of 1941 housing data for Greater Winnipeg and al ao a graphic record of housing within the city limits. The otatistical gunerary includes three groups of records; one for the city proper, another for the metropolitan fringe surrounding the city, and a combined record for the whole metropolitan area. This purpose of the mape is to provide a basio for vibualizing the housing conditions of the wee-earior grnups of houscholds, 1.e., those in which the household head is a wage-earner.

Bocauso of changes which have taken place in Winnipeg aince June, 1941, houring cenaus rocorde do not give a completely accurate picture of the existing situation. They do give useful background material, however, on a basia sufliciently up-tondate to serve as a gulde to intensive surveys of the housing problem. They also provide a basis of comparison with conditions in other citios; iadependent surveya seldom do thio because of different sethode. and differences in the kinde of data collected.

## Comments on Minnipeg Housing

Statistical tablos on pages 5 to 7 pröfide a oumary of data collected during the 1941 housing census of every tenth occupied dwelifing in the hinnipeg metropolitan area. Besides tre city of Finnipeg proper, thi area included the city of Saint Boniface, the town of Turedo, the village of Brooklands, and the manicipalities of. Fort Garry. Eagt Eildonan. West Eildonan. North Elidonan, Old Eildonan, St.James, and St. Fital. These tables cover all tyoes of housoholds wherea: the mape in the second section relate only to wage-earner households in the city. Households with wage-earner heads comprised 70.9 of all households in the metropolitan fringe, and 68.2 p.c. of those in the eits proper.

It has not been posaible to provide separate tabular or map records for housing data in all the suburban sections of the Kinnipog metropoliten area. However, a brief summary of statistical matorial has been prepared for suburbs of more than 1,000 population, and they have been located on a separate map wich indicates 1941 population.

It is apparent that earninga, rentic, and dwelling values wore higher, in the city than in any of its principal cuburbs. The reverse relationship was true of tenure, with the percentage of home omers notably high in Forth Kildonan and in Brooklands; both had more than 80 p.c. of honseholdera falling into this grouping. Average earnings of the head of the household in suburban areas wore highest in St.James and St. Vital, arounting to $\$ 1,464$ and $\$ 1,451$ respoctively. They vere lowest in Forth Kildonan. These high and lov oarnings are reflected ia the rent and dvelling Talue llgares to a conalderable extent.

Summary of Popolation and Housing Data. Minnipeg and Principal Satollites*, 1941.

|  | Population | Bstimated <br> Fumber of Households | Average Farninge of Household Heads | Avorage Monthly Bant | ```Average Talue OI Dwelling``` | Percentage of Home Ornerg |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | \$ | \$ | \$ |  |
| Winnipeg... | 221,960 | 48,963 | 1,642 | 31 | 3,443 | 43.9 |
| Brooklande | 2,240 | 688 | 1,103 | 11 | 751 | 80.6 |
| Fort Oarry | 4,453 | 979 | 1,318 | 17 | 2,481 | 63.5 |
| Kldonan 1. | 8,350 | 2,417 | 1,219 | 22 | 1.812 | 67.5 |
| Elldonan . H . | 1.946 | 469 | 1,054 | 17 | 1.361 | 87.0 |
| EIldonan W. | 6.110 | 1,520 | 1.278 | - 20 | 1.941 | 61.1 |
| 8t. Poniface | 18.157 | 4,009 | 1,310 | 22 | 2.678 | 44.5 |
| 8t.Jamed - | 13,892 | 3,448 | 1,464 | 20 | 2,291 | 64.8 |
| 8t.Fital. | 11.993 | 2,774 | 1.451 | 21. | 2,420 | 64.0 |

- Fhere vere aldo 1.439 perbong 11ving in Tuxedo and Old Eildonan.

The 1941 population of the Minnifig metropolitan community wac 290,540. Of thie total 221,960 ifved in the city and 68,580 in the suburbe. Growth since 1931 has beon small. amounting to only 1.5 p.c. in the city, and 4.7 p.c. in the iringe. Thie rould point to a considorable emigration of people from Minnipog between 1931 and 1941, oinco the natural increase during a decade would have been more than 1.5 p.c.

On June 1, 1941, there vore 541 vacant drollings in Minnipeg propor, and 26 in St. Bonflaco. Some of these vould be vacant only tomporarily, while othors almont certainly vere unfit for muman habitation. Fiven whon unrevisod to take care of these tro points, tho P1gures of vacant howec above ars negligible in comparison with the number of lodging families in the Winnipeg area.

The average number of years occupents had lived in their presont dwelling vas 8.4 for the city and 8.7 for the fringe area. The higher percentage of home ovners in the fringe area probably accounte for most of the difference. Tenants move more frequently than home owara.

## Doscription of Dwellinge:

In the friage area 92.0 p.c. of the dwellinge were single houses, while in the city the percentage vas 65.8. These figures are fairly tfpical if the five metropolitan cantres vest of Hamilton. Corresponding ifgurea for plats and apariments vere 6.5 p.c: and 28.0 p.c. respectively. A striting feature of Winnipeg city dvelinggs was the high percentags, 14.5 , situated in buildinge containing 16 or more dwelilings. Dwellings in the city were generaliy in a bettor otate of external repeir than those in the iringe area, with 21.8 p.c. of city dwellings requiring repaire compared witin 28.4 p.c. in the fringe.

The arerage dwelling in the fringe area contained 4.9 rooms, and in the city 5.2 roome. The most comsion number of rooms was 5, in both areas. Hith the erception of Vancouver, the average number of rooms por dwelling was less in metropolitan Winnipeg than in any other motropolitan area.

## Description of Households:

In the housing census the household is the complete group of persons occupylag a dvelling undt. Wot infrequently, the household includes lodging families eating at the eame table with the principal family, and may also include two or more separate housekeeping groupe in the dwelling. Since it includes all parsons living in the dwelling, the housohold is the most oignificant unit for measuremonts of crowding. The mere presence of lodging families prorides a rough index of crowding.

The average number of persons per household was 4.1 in the fringe area, and 4.3 in the city. Compared with the average number of rooms for the two areas-4.9 and 5.2 respectively-an average of moro than one reom per person is obtained: Actualiy, 19 p.c. of familior in the city occupiod dvelling units providing leas than one roon per person. A close correlation of earnings per persen and rooms per person is show in one of the tables following this section.

The percentage of households with individual lodgers was 4.7 in the iringe area, and 10.9 in the city. Both percentages vore gilghty lese than the average for the 12 metropolitan contren. Percentages of households with lodging families vere higher, amounting to 7. 2 p.c. in the fringe area and $15.1 \mathrm{p} . \mathrm{c}$. In the city. The eatimated mumer of lodging lamilios in the Kinnipeg metropolitan area was 12,100. This suggeated a considerablo neod for new dvelling unite, aince the number of vacent duellings arsounted to less then 1,000 at the time of the 1941 consus.

## Dwolling Fiquipmont and Conveniences:

A conaideration of dvelling equipment and conveniences is useful as a guide to existing housing conditions. It provides a rough basin for comparing the quality of city and fringe houalng.

Plumbing and cooking facilitios show decided variations between the two areas. Al though more than 99 p.c. of eity homea had runing wator, the corrosponding percentage in the fringe area was 71.0 p.c. This difference naturaily reflected 1 tsolif in toilot and bathing facilities. In the city, 99.1 p.c. of households had access to a fush tollet, oither private or shared, while in the Pringe area only 68.0 p.c. of housoholde had such access. Similarly $88.5 \mathrm{p} . \mathrm{c}$. of city dwollings had oither a private or ahared bathtub or shower compared with 59.0 p.c. in the fringe area. Proportions of chared tollet and bathing facilities were higher in the city than in the fringe area
corresponding with the higher percentage of city lodging families.
Gas and electricity were the most popular cooking fuels. One or the other van uged in. 76.9 p. 0 . of city drellings and 67.4 p.c. of fringe dwellings. A mechanical or an ice refrigerator was installed in $77.4 \mathrm{p} . \mathrm{c}$. of the former dwellings and $69.3 \mathrm{p} . \mathrm{c}$. of the latter. Electric lighting was practically universal in the metropolitan area.

Almost half of the city dvellings vere heated by hot air furnaces, and a third by steam or hot water, ofth stoves heating the remaining dwellings. In the fringe area, stoves vere the most prevalent, heating $43.8 \mathrm{p} . \mathrm{c}$. of duellings, with hot air furnaces a close eecond.

A further index of oconomic atatue is provided by proportions of duellings with a telephone, vacuum cleaner, automobile, and radio. In the fringe area 14.4 p.c. of duellinge had all of these conveniences, and 5.2 p.c. had none. In the city, corresponding percentages were 17.8 and 5.0. The city led in percentages of households with telephone and vacuum cleaner. but it fell behind the fringe area in percontages with automobiles and radios.

Orner-Occupied Homes--Value, Mortgage Outatanding, Taxes:
Average valuec of owned homes in 1941 as declared by the owners were $\$ \dot{3}, 443$ in the ofty, and $\$ 2,484$ in the Iringe area. These values vere less than those for metropolitan centres in Ontario and Quebec, but higher than for Vancouver or Saint John. In the firinge area over half the homes vere valued at lesa than $\$ 2,000$. The average nortgage outstanding amounted to $\$ 1,480$ in the iringe area where $32.3 \mathrm{p} . \mathrm{c}$. of homea were BO encumbered, and to $\$ 1,607$ in the city. where 39.3 p. c. vere mortgaged. Average interest rates were almost identical in the two areas, amount. ing to 6.2 p.c. and 6.3 p.c. respectively. Tax paymenta provide an interesting feature, with city taxes lower in relation to value of dvelling than the corresponding ratio for the fringe area. Hoveror, actual tax paynente vere lower in the fringe area than in the city because of the comparatively low increase value of fringe area homes.

## Rente

Average monthly rents in Minnipeg amounted to $\$ 31$, and in the fringe area to $\$ 22$. In the city almost three-quarters of the renta were fairly evenly diotributed in $\$ 5$ intervals from $\$ 10$ to $\$ 40$, while in the fringe rentale were concentrated more between $\$ 10$ and $\$ 20$ per month.

## Earnings of Nage-Earnsr Families:

. 6.0 . of all familios in the Vinnipeg metropolitan area. They provide a good index of the earning power of the city as a whole, since a large portion of the remaining households were headed by. emall independent enterprisers who balance the more wealthy but comparatively amall group of amployers. Farnings of wage-earner family heade averaged $\$ 1,372$ in the fringe area and $\$ 1,542$ in the city. In the finge 64.7 p.c. of family heads earned lese than $\$ 1,500$, and in the city the corresponding percentage was 59.7 .

## Tenant Rent-Rarninge Relationshipa:

Whother homos are to be built for ronting or for sels, relationships between rent and earnings are an important considoration. One-flfth of income is a reasonable maximum proportion which can be devoted to shelter conte for familise with incomes under $\$ 2,000$, wi thout sacrificing food or other living requiremonts. Any conelderable proportion of houegholde paying more than this fraction provides evidence of financial sirain and may be an indication of malnutrition or crowding.

To get a clear-cut picture of relationships between earninga and rents fromi 2941 census rocords, it is necessary to limit conaidoration to aingle family wage-earner households. Mase-earner aingle fasily tenant houesholda in the finnipeg metropolitan area numbered approximately 28,300 out of a total of 33,900 tenant households of all kinds. The over-all total included at least 5,100 tenant households composed of two or more families, a group in which rent-earnings relationahips are typically less satisffetory than for the ingle family type.

In the linnipeg metropolitan area, one-thind of wage-earner familles received $\$ 1,000$ or lese in 194, while another third received prom $\$ 1,001$ to $\$ 1,800$. Family earninge
avarages in the lower- and middle-thirde of the wage-earner group amounted to $\$ 614$ and 81,354 resprctively. These figures are of special aignificance in coneldering the distribution of rents in the lover- and middle-third earning group.

## Proportions of Single Family Hage-Earner Householde in the Lovor- and Middlo-Third Fam11y Farnings Groups Paying Specified Ronta, Winnipeg, 1941.



Fanllies with average income of $\$ 614$ cannot afford monthiy aholtor costs averaging more than $\$ 10.23$ if one-iffth of income be accepted as the upper limit which may reasonably be devoted to shelter. Likewite families wth average incomes of $\$ 1,384$ can afford monthly shelter coste avaraging not more than \$22.57.

Actual rents for tenants in the lover-third of the Winniper ingle femily earninge range, 1.e. $\$ 1,000$ or leso, averaged $\$ 18$. In 1941 ; it 1 s probable that there vere 11,300 tenant households of all kinds in this earninge group, about 10,400 of whith vere paying sore than 20 p.c. (or $\$ 10.23$ ) of monthly income for shelter. In the middie earninge range (irom $\$ 1,001$ to $\$ 1,800$ ) the situstion was better. Rents averaged $\$ 26$ a month as compared with $\$ 22.57$ wich represented one-fifth of earnings. About 7,800 tenant households in this group vere estimated to hare exceoded onemfift of income for shelter.

Two factor tend to make these estimates of tonants paying exceselve rentale somerhat high. First, family income tends to axceod family earnings by a amall amount, and it is posalble also that reported earainge may be understated. However, both these considerations are likely to be much lese important in the low than in the high earalnge ranges. Second, approximately 45 p.c. of Winnipeg tenanta reported heating coots included with rents; heating ordinarily accounte for lesa than $5 \mathrm{p} . \mathrm{c}$. of a wage-earner family budget. It is improbable that these combinod considerations would reduce the above estimates by more than $10 \mathrm{p} . \mathrm{c}$.


6.
c. - 0ity eroper.
F. - Kotropolitan Friago.
M. 1. Motropolitan Area.




| Drath18fe |  | Poraentege of Droltioge |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | c. | 7. | X.A. |
|  | Yeedias external ropait | 21.8 | 29.4 | 33.4 |
| 3. | With olectio ligeting | 99.8 | 97.1 | 99.1 |
| 3. | With: runniag vater ... | 99.1 | 7.0 | 92.2 |
| 4. | With mechanfeal rofrigeration | 43.7 | 29.0 | 40.3 |
| 5. | With lee refrigeration | 33.7 | 40.3 | 35.3 |
| 6. | With en or oleotrio cookng | 76.9 | 67.4 | 74.6 |
| 7. | With private flush tollot.. | 85.3 | 84.5 | 80.3 |
| 6. | With ohared fiuch tollot | 13.9 | 3.8 | 11.4 |
| 9. | With private bathtub or ahover | 78.6 | 55.8 | 70.7 |
| 10. | With ahared bathtub or ehover. | 12.9 | 3.2 | 10.6 |
| 11. | With telephone ...... | 5.9 | 39.9 | 49.0 |
| 12. | With ractum aloanor | 43.1 | 38.8 | 39.8 |
| 18. | With sutomobile ... | 31.4 | 85.7 93.7 | 32.5 93.4 |
| 14. | With radio....... | 93.3 | 93.7 | 88.6 |
| 18. | With 11. 12, 13 asd 14 above | 17.8 | 14.4 | 16.9 |

C. - CLtr Proper.
F. - Motropolitan Priage.
K.A. - Motropolitan Arga.

ROOSIEO DATA - GREATAR MIMIPAG. 1942.



## WIMNIPHP ROUSING MAPS

The usefulnegs of housing census maps depends apon a clear understanding of the material they represint, And the method of presentation. These maps have not tha preciaion of material obtained from a completo surrey; as already noted. they havo been based upon recorda from overy tenth wage-earner household in the area. Consug sub-divinions are the amallest unit avallable for analysis of housing censua data. These areas genorally include several blocks grouped without regerd to housing conditions, so that the boundaries of conditione indicated are likely to be approximate.

The shading of the maps is based upon certain charactorietics of vage-earnor familled In each area. Wage-earner familles, i.e., those whose chief bread winnor rocelven a salary, waget upon a rate or plece-work basis, or works upon a commission basis, usually form a preponderant proportion of all households. Those fainilies wll. ordinarily live in homes comensurate with the income they receiva. The third map is of apecial aignificance aince it indicater the proportion of wage-earner households in each sub-district. Other maps should be gtudied in relation to this one, and to the map showing population density which is based on the total population regardless of houephold type.

Considerable proportions of any large city are non-residential, and the character of adincent residential areas is influenced by the land use of these non-residential sections. $A$ distinction has been nade, therefore, between section which are primarily residential, nonresidential, and pariss and non-occupied areas. The population density map shows that many poople live in non-residential areab. Land marked as park areas may not reprosent. formal parks, bat also includes play fields and extensive open space around institutions euch as hospitals, convents, etc.

## Comment on Individual Maps

1. Roference Map - This map has been prepared to show transportation routes, and the locetion of primary achools, both of which have a direct bearing upon the houring problem. Nemes of nome of the principal streets have bean listed for reference purposes.

2 Population Density - Hach dot represents 50 persons. There is no signifieance in the $\therefore$ : t position of the dota, but the total mumer within a gub-district is algniflcant, and serves to indicate clearly the congested aress, and the more sparsely populated areas.
3. Froportion of Wage-Parner Houecholds - Since all ubsequent map ar based cily upon recnrds for wage-earner households, it is important to have a correct impreseion of the proportions of trep-earner housobolds in each area. Kage-earnor households comprise at leazt 40 p. 6 of the total In almost all Wianipeg residential ureas.
4. Crowding - Study of this map particularly in relation to population density, and the occurrence of two or more family households is guggested. Any household with less than one room per parson is constitered to be crowded. For oxample. 4 persons in a 4 -room dwelling would have to sleep two to a room in order to have a kitchen and one other room free for lifing purposict another person in this home would produce crowding in oither sleoping or iiving space.
5. Households with Two or More Pamilies - Two or more families living in a dwelling originaliy weant ior one family represents an unsatiafactory housing condition, which way ba due -ither to poverty or lack of space. It is not uncomon for gingle families to have sufficient meanm to provite for a swall, low rent dwelling without being able to secure one. Thalr only alternative $1:$ to thare a higher rent dwelling with another family.
6. Prepalling Family Farnings Lnvole - Family earnings are closely related to housing and living atandards. Fanily earninga linclude the total annaal earnings of all wembere of privat familias, but oxclude those of lodgers or domestics. Rent from boardars or lodgers is not counted as earnings. In honseholde of two or more fanilise, only the earninga of the principal family ere counted, all sub-tenant family earning being oxcluded. (Seo definition of vage-carner.)
7. Levols of Housing and Livine Conventences - Accurate criteria for judging the quality of housing accomodation are extremely difilcult to determine. This map has been based on information about the dwalling and about living conveniences avallable to the household. The large number of factors amployed has necessitated a complicated eyatem of combinations in order to allocate all dwellings into six groups. The reasonableness of this grouping, however, is supported by the close relationship between this map and the previous one besed on family earnings. Pactors considered in establishing the aix groups were: condition of external repair, plumbing facilities, electric lightigg, cooking and refrigeration, facilities, vacum cleaner, telephone and automobllo.

Group 1 includes nothing but dwellings which are almost certainly below acceptable houetng otandards. All such dwellings were defective elther with regard to condition of repair or plumbing, and occupent households possessed none of the usual city conventences such as olectric or gas cooling stoves, or refrigeratora; neither had they vacuum cleaners, telephones, or automobiles. Group 2 was only slightiy better, including many buildings in need of ropalr, or Whout standard plumbing, but with a few conveniences. Groups 3, 4 and 5 are similar, but not untll Group 5 is reached, are dwellings always astiafactory so far as external repairs and plurbing are concerned, al though many households in Groups 3 and 4 have most of the conveniences noted above. Oroup 6 has all conveniences, satiefactory condition of repair, and standard plumbing. Pamily earnings averages in Prairie cities for the six levels of housing and ilving conveniences were as follows in 1941.

|  |  |  |  |
| :--- | :--- | :--- | :--- |
| Lerel | 1 | $\ldots \ldots \ldots \ldots \ldots$ | $\$$ |
| $n$ | 2 | $\ldots \ldots \ldots \ldots \ldots$ | 1,095 |
| $n$ | 3 | $\ldots \ldots \ldots \ldots$ | 1,464 |


| Level | 4 | $\ldots \ldots \ldots \ldots$ | 1,787 |
| :---: | :---: | :---: | :---: | :---: |
| $n$ | 5 | $\ldots \ldots \ldots \ldots$ | 1,928 |
| $n$ | 6 | $\ldots \ldots \ldots \ldots$ | 3,008 |

8. Low Ront Dwellings - This map shovs the proportion of dwellings in each area ronting for lese than $\$ 20$ a month. Such dwellings are most prevalent in crowded areas with low levels of housing and convoniences.
7) Owner-Occupied Homes - This map may be used for two purposes. The shading for tenant-occupled dwellings would be roughly reversed from that show for owner-occupled dwellings. Temare, earninge, and standards mape show generally similar patterns.

## Definitions for Statistical Tables

1. Drolling - The dwelling may be considered as the home of the household. It must be structurally soparate but may be a single house, apartmont, one section of a semi-detached house, etc. Dwelling, dwelling unit, and home are used intorchangeably.
2. Hounehold - For purposes of housing analysis, all persons slesping in a dwelling unit are conaidered as members of the same household. The housing census household, therefore, is a broader unit than the household as defined by a population census. The latter considers a household to be a person or group of persons living as a separate house-keeping unit. The housing census household adde to this, the multiple family groups in which each one maintaine separate living and eating quarters in the same dwelling. Two or more families may live this way in a single house which has not been partitioned of into flats or apartments.
3. Pamily Farnings - This tern is epplied to the total wages recelved in the year ending June 2 , 1941, by parente and children of private families whose head is a vage-oarner. Averages of family carninga give a useful index of income lovels in urban areas, ince familles of this type comprise nearly 70 p.c. of all urban households. It will be noted that lamily earniage oxclude the income of lodgers and servants living with wage-earnor lamilies, and that the sum of family vages may be something less than the total of family income from all sources. The latter difference is usually small.
4. Value of Homes - This is the ovner's estinate of the market value of the home on June 2. 1941.
5. 留ternal Repaire - Fmumerators were asked to consider the following defects under the hoading of oxternal repairs: (1) cracked or leaning exterlor walls; (2) shingled roofs whth warped or mieoing ahingles; (3) chimnoye cracked or withmiseing bricks; and (4) uneafo outside steps or otal rway.
6. Homemaker - A woman responsible for the domostic management of a home, but not recolving $1$


## WINNIPEG,MAN.

1941
REFERENCE MAP
LEGEND

- Car Lines
---- Bus Lines [Including
rush hour routes]
+ Schools
+ Churches
G.P. Government Properlies





## WINIIPEG:MAN.

1941
Proportions of wage-earner ${ }^{\prime}$
households
LEGEND
Less than 40 p.c.
$40-59$ p.c.
$60-79 . \mathrm{c}$.
80 and overCommercial and Industrial. Sparsely populated [areas Parks.
Non-occupied areas
G.P. Government properties

- haga-earner hozinaholda as a percentage of
El thouseholde in each cansus sub-district.
is s wref-enrnar. i.e. any perfor vho veris
houecholde were of thls type in 1941







