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COMMUNITY NEGOTIATIONS
AND IMPLEMENTATION BRANCH
STATUS REPORT
JULY/AUGUST/SEPTEMBER 1990

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COMMUNITY NEGOTIATIONS
AND IMPLEMENTATION BRANCH

STATUS REPORT

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COMMUNITY NEGOTIATIONS AND IMPLEMENTATION BRANCHSTATUS REPORTJuly/August/September 1990

TOTAL PROJECTS RECEIVED TO DATE	145
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<u>STAGE</u>	<u>BANDS</u>	<u>PROJECTS</u>
SUBSTANTIVE NEGOTIATIONS	29	7
FRAMEWORK NEGOTIATIONS	31	16
DEVELOPMENTAL	160	40

WORKSHOPS IN PROGRESS	1
WORKSHOPS COMPLETED	29

INACTIVE PROPOSALS	52
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STATUS REPORT

July/August/September 1990

REGION	SUBSTANTIVE NEGOTIATIONS	FRAMEWORK NEGOTIATIONS	DEVELOPMENTAL	
			Projects	Bands
British Columbia	Gitksan Wet'suwet'en (9) Westbank (1)	Cape Mudge (1)	7	45
Alberta	Sawridge (1)	Siksika (1) Blood (1)	4	4
Saskatchewan	--	Sakimay (1) Meadow Lake Tribal Council (10)	6	31
Manitoba	--	The Pas (1) Sioux Valley (1)	5	20
Ontario	Whitefish Bay (1) United Indian Councils of Mississauga & Chippewa Nations (9)	Akwesasne (1) Kasabonika (1) Big Trout Lake (1) North Shore (7) Grassy Narrows (1) Tribal Council	5	25
Quebec	--	Kahnawake (1) Hurons Wendat (1)	0	0
Atlantic	--	Kingsclear (1)	7	19
Claims-Related Negotiations:	Yukon First Nations (4) Nisga'a Tribal Council (4)	Selkirk (1)	4	14
Yukon			1	2
Northwest Territories			1	0
TOTALS:	7 projects (29 bands)	16 projects (31 bands)	40	160

Community Negotiations Historical Data

	DEVELOPMENTAL		FRAMEWORK		SUBSTANTIVE	
	Projects	Bands	Projects	Bands	Projects	Bands
April 1988	24	72	12	32	0	0
September 1988	36	114	13	33	0	0
January 1989	50	160	15	43	0	0
April 1989	60	250	13	23	0	0
September 1989	63	175	9	24	3	8
January 1990	60	183	10	25	5	11
April 1990	54	169	10	19	7	29
September 1990	40	160	16	31	7	29

GLOSSARY

- Initial proposal -** community's statement on whether or not to explore the option of establishing a new legislative base for community government. If sufficiently developed, a "framework proposal" is developed by the community which sets out what it wishes to put in place of the existing arrangements.
- Framework submission -** sets out what the community wishes to put in place beyond the Indian Act, the proposed changes to its governing structures and the new legislative arrangements sought to enable these changes; a workplan and budget for substantive negotiations and the ratification process for any agreements.
- Framework documentation -** community provides information clarifying and elaborating the framework submission.
- Discussion paper -** the community and the federal government enter into a process of clarification and further development to the framework submission and documentation.
- Framework agreement -** a mutually acceptable document that describes the arrangement which the negotiations will attempt to put in place in each subject area, as well as establishing a schedule and workplan for the negotiation process.
- Substantive negotiations -** the community and the federal government work out in detail all aspects of the proposed new arrangement and determine what specifically will be required to put them into effect. The result is an "Agreement" which is submitted to community members and Cabinet for formal ratification.
- Workshop -** meeting held by a community or communities to explore and discuss self-government issues.

Note:

**	Denotes a community added
(HQ)	Denotes Headquarters
(R)	Denotes Region
(FTA)	Flexible Transfer Arrangement

COMMUNITY NEGOTIATIONS AND IMPLEMENTATION BRANCH - STATUS REPORT

REGION: Atlantic

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Burnt Church	1	1/87			Developmental	W. McCabe (R)	Development of framework agreement underway. Initial framework agreement was incomplete and an update to proposal is now in process.
Chapel Island	1	2/89			Developmental	W. McCabe (R)	After initial research report no further work is planned at this time.
Confederacy of Mainland Micmacs	6	9/23/87			Developmental	W. McCabe (R)	Agreement was amended to provide additional funds in 1990-1991 to continue developmental work leading to a framework agreement.
Conne River	1	11/24/86			Developmental	W. McCabe (R)	Financial and activity report received for 1989-1990. A proposal for additional developmental funds was received and approved.
Kingsclear	1	8/11/86	1/24/89		Framework Negotiations	K. Haslett (HQ)	The discussion paper was reviewed by the Interdepartmental Steering Committee Working Group. A community consultation and approval process is underway. Framework agreement is anticipated by March 1991.
Membertou	1	2/89			Developmental	W. McCabe (R)	Waiting for Band to submit activity and financial reports covering developmental work.
North Shore Micmac District Tribal Council	8	4/19/89			Developmental	W. McCabe (R)	Funding was provided to the Council to undertake developmental activities as identified in 1989-1990.
Union of Nova Scotia Indians	1	6/1/87			Developmental	W. McCabe (R)	Working to establish a tripartite working group to consider matters of justice, policing, legal systems and law enforcement. As well, reviewing current legislation and programs related to self-government.

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REGION: Quebec

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Hurons-Wendat	1	8/24/88	2/90		Framework Negotiations	G. Ouellet (R)	Discussions between the Band and the region are ongoing. Expect to reach a framework agreement by the end of March 1991.
Kahnawake	1	8/14/88	6/89		Framework Negotiations	F. Vieni/(R) L. Gilbert (HQ)	The framework agreement has been approved by the Steering Committee. Interim funding will permit more consultation. Negotiations will resume beginning of February 1991.

COMMUNITY NEGOTIATIONS AND IMPLEMENTATION BRANCH - STATUS REPORT

REGION: Ontario

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Akwesasne	1	5/1/86	8/89		Framework Negotiations	M. Paulette (HQ)	Due to the spring and summer crisis in Akwesasne ratification of framework agreement did not take place. The Mohawk Council is now reviewing the framework agreement and other self-government options. Changes to the framework agreement may be proposed.
Big Trout Lake	1	1/30/87	1/16/90		Framework Negotiations	S. Jimenez (R) P. Ross (HQ)	First draft of the discussion paper undergoing community consultation.
Grassy Narrows	1	9/5/86	9/90		Framework Negotiations	C. Etkin (R) L. Bouthillette (HQ)	Framework proposal received. Work on discussion paper to begin shortly.
Kasabonika	1	1/89	9/17/90		Framework Negotiations	C. Etkin (R)/ L. Bouthillette (HQ)	Framework proposal received and the Region recommended that work begin on the discussion paper.
North Shore Tribal Council	7	4/15/88	31/07/89		Framework Negotiations	C. Etkin (R)/ R. Vergara (HQ)	Workplan and budget have been approved, framework negotiations and discussion paper underway.
Objiway Tribal Family Service (OTFS)	15	4/4/88			Developmental	S. Jimenez (R)	Final report pursuant of 1988-1989 contribution agreement required before further work.
Onegaming	1	3/8/90			Developmental	C. Etkin (R)	First stage of developmental work completed. Further developmental funding will be provided to continue work.
Oneida of the Thames	1	2/89			Developmental	S. Jimenez (R)	Work is underway pursuant to the terms of the FTA.

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REGION: Ontario

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Shoal Lake 39	7	4/1/87			Developmental	S. Jimenez (R)	Final documentation regarding framework is being prepared.
United Indian Councils of Mississauga and Chippewa Nations	9	9/5/86	10/13/88	2/13/90	Substantive Negotiations	K. Haslett (HQ)	Draft sub-agreements have been initialled on legal status and capacity, structures and procedures of government, elections, membership and a preamble. A budget/workplan for 1991-92 was tabled for consideration on November 19, 1990. It is expected that a decision on this submission will be forth coming by January 1991.
Walpole Island	1	31/10/89			Developmental	S. Jimenez (R)	First stage of developmental work completed. Further developmental funding to be provided to continue work.
Whitefish Bay	1	9/5/86	4/20/88	3/8/90	Substantive Negotiations	B. Zaharoff (HQ)	Negotiations with the Band have been underway since October, 1989. Framework agreement signing ceremonies were held on March 8, 1990.

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REGION: Manitoba

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Chemawawin	1	6/9/86			Developmental	G. Brygidyr (R)	The Band is reassessing its self-government initiative. To date no indication has been received from the Band.
Fort Alexander	1	5/4/90			Developmental	G. Brygidyr (R)	Developmental work is underway, community workshops and discussions are being held.
Mathias Colomb	1	6/9/86			Developmental	G. Brygidyr (R)	Referred back to developmental stage for update of discussion paper.
Sioux Valley	1	3/1/88	3/14/90		Framework Negotiations	G. Brygidyr (R)/ P. Ross (HQ)	Community is preparing the first draft of the discussion paper. A meeting is tentatively scheduled for November 1990.
Southeast Resource Development Council (SERDC)	9	12/9/87			Developmental	G. Brygidyr (R)	The Tribal Council has now submitted a framework proposal which is under review.
The Pas	1	6/1/86	2/88		Framework Negotiations	P. Ross (HQ)	Community involved in consultation process.
West Region Tribal Council	8	13/7/87			Developmental	G. Brygidyr (R)	Developmental work is currently underway with a view to tabling a framework submission.

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REGION: Saskatchewan

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Dakota Nations (3 in Sask.)	3				Developmental	A. Pinter/ A. Seibel (R)	Developmental work is not complete.
Federation of Saskatchewan Indian Nations (FSIN)	0	11/01/90			Developmental	A. Pinter/ A. Seibel (R)	A draft Indian Justice document has been submitted but no indication as yet of future activity.
Meadow Lake Tribal Council (MLTC)	10	7/22/87	3/26/90		Framework Negotiations	B. Depew (HQ)	Pursuant to the FTA, the Tribal Council is proceeding with work leading to the completion of a framework agreement before end of fiscal year. Discussion paper is in final form and discussions are ongoing to finalize budget and workplan for substantive negotiations.
Sakimay	1	29/08/89	9/5/90		Framework Negotiations	A. Seibel (R)/ B. Bedwell (HQ)	First draft of discussion paper underway.
Shoal Lake	1	3/27/89			Developmental	A. Pinter/ A. Seibel (R)	The department is currently assessing the band's financial position prior to framework entry.
**Star Blanket	1	04/90			Developmental	A. Pinter/ A. Seibel (R)	The band is conducting band meetings to determine the scope of self-government they wish to pursue.
**Touchwood File Hills Qu'Apelle District Chiefs	16	28/8/90			Developmental	A. Pinter/ A. Seibel (R)	The Tribal Council is producing a self-government video for use by its member bands which outlines the department's self-government option.
**Yorkton District Chiefs	10	5/90			Developmental	A. Pinter/ A. Seibel (R)	The Tribal Council is undertaking developmental work with emphasis in the justice area.

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REGION: Alberta

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Blood	1	3/17/88	1/11/90		Framework Negotiations	S. Serediak (R)/ B. Bedwell (HQ)	First draft of the discussion paper undergoing community consultation.
Enoch	1	9/1/88			Developmental	S. Serediak (R)	Developmental work pursuant to the contribution agreement is underway.
Peigan	1	2/24/88			Developmental	S. Serediak (R)	Funding was provided to assist the Band in their developmental activities.
Sarcee Nation	1	3/24/87			Developmental	S. Serediak (R)	Work on framework documentation has been put on hold.
Sawridge	1	7/29/88	7/29/88	9/26/89	Substantive Negotiations	K. Kipping (HQ)	Draft sub-agreements have been concluded on twenty-five elements. Agreement-in-principle prepared for community ratification expected by mid-November. Memorandum to Cabinet being redrafted, second draft expected to be circulated by October 25, 1990 and to outside departments by November 30, 1990.
Siksika	1	5/9/88	6/89		Framework Negotiations	B. Zaharoff (HQ)	Discussions are underway to develop a framework agreement.
Whitefish Lake	1	11/28/88			Developmental	S. Serediak (R)	The community's developmental report is complete. Further developmental work will require the cooperation of the Saddle Lake Band and Whitefish Lake Band in their submission either jointly or individually.

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REGION: British Columbia

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Cape Mudge	1	2/17/89	6/1/90		Framework Negotiations	R. Budgel (HQ)/ J. Weir (R)	A preliminary framework meeting has been held and work has begun on a discussion paper.
Carrier-Sekani Tribal Council	13	3/4/88			Developmental	M. Sakamoto (R)	New funding proposal received, including framework proposal. Funding not available this fiscal year.
Gitksan Wet'suwet'en Tribal Council (GWTC)	9	12/88	6/9/89	1/13/90	Substantive Negotiations	B. Depew/ R. Vergara (HQ)	Framework agreement was signed on January 13, 1990. Draft sub-agreements on all essential elements are under revision. An Agreement-in-Principle on the essential elements is expected by March 31, 1990.
Lake Babine	1	8/27/86			Developmental	M. Sakamoto (R)	1989 -1990 work complete. Framework submission and budget request received. Funding not available this fiscal year.
McLeod Lake	1	9/1/86			Developmental	J. Weir (R)	Developmental work is underway.
Nuu-chah-nulth Tribal Council	14	9/26/88			Developmental	D. Adams (R)	Community's proposal accepted, FTA for negotiation complete and funding to flow in September 1990.

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REGION: British Columbia

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Squamish	1	10/7/88			Developmental	J. Weir (R)	Developmental work has been completed. Evaluation of contribution agreement to be completed.
Sto:lo Tribal Council	10	7/8/90			Developmental	J. Weir (R)	Developmental work is underway.
Treaty 8 Tribal Association	5	10/31/88			Developmental	J. Weir (R)	Developmental work complete. New proposal received, no funding available this year.
Westbank	1	2/17/89	8/23/89	07/25/90	Substantive Negotiations	K. Kipping (HQ)	Framework agreement signed by Band and Minister in July 1990, formal ceremony expected by late November 1990. Substantive negotiations commenced August 1990. Four (4) sub-agreements currently under discussion: Membership, Structures and Procedures of Government, Powers of Council and Lands. Legal Status and Capacity signed off September 18, 1990.

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Region: Northwest Territories

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	REGION	DESIGNATED OFFICER	STATUS
Inuvialuit Regional Corporation	0				Northwest Territories	R. Budgel(HQ)	A contribution agreement has been signed for developmental work, and funding will be made available contingent upon support from the Government of the Northwest Territories.

COMMUNITY NEGOTIATIONS AND IMPLEMENTATION BRANCH - STATUS REPORT

Claims - Related Negotiations

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COMMUNITY	NO. OF BANDS	REGIONS	INITIAL PROPOSAL	STAGE	DESIGNATED OFFICER	STATUS
Nisga'a Tribal Council (NTC)	4	British Columbia	11/6/89	Substantive Negotiations	C. Asselin/ R. Vergara (HQ)	Sub-agreements have been completed and commented upon by DIAND programs, policy and legal services. These sub-agreements cover the following subject areas: 1. Legal Status and Capacity. 2. Political and Financial Accountability. 3. Structures and Procedures of Government. 4. Powers of Village and Central Governments. 5. Lands and Resources. Those are now final versions as far as DIAND and Nisga'a are concerned. Negotiations are now underway with the Province of British Columbia to amend the Claims Framework Agreement to include the Province in the Nisga'a claims negotiations. (The Province joined negotiations October 10, 1990).
<u>Yukon First Nations</u>		Yukon	12/12/88		E. Hanson/ K. Haslett (HQ)	Negotiations have resumed with the CATCO Bands and Nacho N'yak Dun. It is expected that one of these four bands will have a Band Final Agreement by March 31, 1991. In addition a contribution agreement was recently signed with the Council Indians, which will be negotiating the guidelines for Yukon wide Self-Government Legislation on behalf of the 14 Yukon First Nations. Target date for completion is also March 31, 1991.
1) Champagne-Aishihik, Teslin and Old Crow (CATCO)	3	Yukon		Substantive Negotiations		
2) Nacho N'yak Dun (Mayo)	1	Yukon		Substantive Negotiations		
3) Ross River/Liard River	2	Yukon		Developmental		
4) Selkirk	1	Yukon		Framework Negotiations		

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WORKSHOPS IN PROGRESS

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
United Indian Councils of Mississauga and Chippewa Nations		7/89				K. Haslett (HQ)	The United Indian Councils of Mississauga and Chippewa Nations were funded to conduct a self-government conference in October, 1990.

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WORKSHOPS COMPLETED

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Advisory Council of Treaty Women		1/89				J. Fleury (R)	A workshop was held in June/89.
**Assembly of First Nations (AFN)		11/88				C. Asselin (HQ)	The AFN self-government conference was held September 30 - October 3, 1990 in Toronto.
Atlantic Bands		10/88				P. Garrow/ W. Mc Cabe (R)	Representatives from 29 Atlantic Bands attended a self-government workshop Febuary 14-16, 1989. A report has been received and the final payment of the workshop contribution agreement has been released to the organizing committee.
Battleford's Treaty #6 Tribal Council		8/90				A. Pinter/ A. Seibel (R)	The tribal council held a two day self-government workshop on February 22-23, 1990. Final report has been received. No further activity is planned by the tribal council.
Black Lake		2/89				A. Pinter/ A. Seibel (R)	A 3 day workshop was held March 14-16/89.
Caribou Tribal Council		1/88				J. Weir (R)	Representatives from 10 bands and 2 tribal councils in British Columbia met March 14-16/88 to establish a process to deal with self-government. A report has been received.
Carrier-Sekani		4/87				R. Vergara (HQ)	Representatives from 14 British Columbia Bands met March 31/87 to discuss self-government issues. A report has been received.

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WORKSHOPS COMPLETED

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Dakota Nations		12/86				B. Depew (HQ)	On January 26-28/87 representatives from Indian bands and organizations from across Canada met to present reports on and discuss a broad range of self-government issues and options. A report of the workshop has been received.
Dene/Metis		10/25/88				C. Asselin/ R. Budgel (HQ)	The Dene/Metis held information workshops and have submitted an interim report.
Devolution Negotiating Committee		1/88				R. Vergara (HQ)	Representatives from a number of British Columbia Indian Bands and communities met to develop an understanding of Indian government based on their customs and traditions, to discuss the self-government process and to examine the various options available to them. A report has been received.
Federation of Saskatchewan Indian Nations		1/89				A. Pinter/ A. Seibel (R)	A workshop was held on January 18-20/89 to discuss self-government options.
Fond du Lac		2/89				A. Pinter/ A. Seibel (R)	A 3 day workshop was held on March 14-16/89.
Garden River		12/89				S. Jimenez (R)	Workshop held.
Hatchet Lake		2/89				A. Pinter/ A. Seibel (R)	A 3 day workshop was held on March 14-16/89.
Institut de Formation Autochtone		9/87				L. Gilbert (HQ)	Representatives from 54 Quebec Indian and Inuit communities met November 7-10/88 to discuss the conditions necessary for self-government.

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WORKSHOPS COMPLETED

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Kahnawake		1/87				L. Gilbert (HQ)	Representatives from 5 Canadian and 2 American Haudenosaunee communities met February 20-22/87 to discuss sovereignty, self-government and self-determination.
Lucky Man		12/21/89				A. Pinter/ A. Seibel (R)	The department is awaiting the Band's final developmental report.
Native Women's Association		9/87				C. Asselin (HQ)	The Association met in March 1988 to discuss self-government options and the role of women in self-government at the community level.
Onion Lake						A. Pinter/ A. Seibel (R)	Final report on workshops is completed. No further self-government activity is currently planned by the Band.
Peter Ballantyne		11/07/89				A. Pinter/ A. Seibel (R)	The department is awaiting the Band's final developmental report.
Prince Albert District Chiefs		10/87				B. Depew (HQ)	Representatives from the Prince Albert District Chiefs met June 26-28/88 to consider a broad range of self-government issues. A report has been received.
Saskatoon District Chiefs		02/10/89				A. Pinter/ A. Seibel (R)	The Tribal Council is completing its final developmental report.
Touchwood File Hills Qu'Appelle District Chiefs		12/02/88				A. Pinter (R)	A workshop was held, the District Chiefs decided not to pursue developmental activities at that time.

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WORKSHOPS COMPLETED

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COMMUNITY	NO. OF BANDS	INITIAL PROPOSAL	FRAMEWORK SUBMISSION	FRAMEWORK AGREEMENT	STAGE	DESIGNED OFFICER	STATUS
Touchwood File Hills Qu'Appelle District Chiefs		4/89				A. Pinter/ A. Seibel (R)	The Tribal Council has submitted its final report. They do not plan to proceed further at this time.
Union of Nova Scotia Indians (UNSI)		12/86				B. Bedwell (HQ)	Representatives from 13 Nova Scotia bands met November 24/87 to examine various self-government options.
West Region Tribal Council		2/89				D. Crellin (R)	The Tribal Council held an enhanced autonomy workshop for its 8 member bands.
Yellowhead Tribal Council-Alexander Band National Conference		11/87				P. Ross (HQ)	Representatives from 25 Indian bands and organizations from across Canada involved in the self-government process met February 24/88 to discuss issues of common concern relevant to the negotiation of self-government arrangements.
Yellowhead Tribal Council		2/88				B. Bedwell (HQ)	Representatives from 15 Alberta bands in the three treaty areas met June 28-30/88 to examine and clarify self-government options.
Yukon First Nations [Champagne-Aishihik, Teslin and Old Crow, (CATCO)]		12/12/88				E. Hanson/ K. Haslett (HQ)	CATCO sponsored a self-government workshop attended by representatives of Yukon First Nations, the territorial and federal governments.