

Community Development.
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A SELECTED PROFILE OF 3 NORTHERN MANITOBA COMMUNITIES

THE PAS, NORWAY HOUSE, OXFORD HOUSE

INDIAN AND NORTHERN AFFAIRS
POLITIQUE ET CONSULTATION
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Background

The origins of The Pas, Norway House, and Oxford House are linked to the cultural and traditional roots of aboriginal peoples. These areas represented good resource areas for a hunting and gathering society and served as strategic points on transportation routes. The fur trade resulted in the establishment of wintering posts or fur trade depots and eventually developed into formalized settlements.

Native Economic Programming

The current federal non-DIAND development instruments available in these communities include Northern Development Agreement (NDA), Special ARDA and Native Economic Development Program (NEDP). These are largely provisional and respond to selected initiatives with NDA focussing on physical development and resource opportunity, Special ARDA focussing on local entrepreneurial initiatives over a range of tertiary commercial activities as well as traditional primary harvest activity to improve marginal incomes, and the NEDP responding to initiatives for strategic investments.

While the communities have economic potential to varying degrees, a substantial short-term constraint to development remains because of lack of access to capital, limited availability of technical and managerial expertise in addition to high production costs, limited market and similar issues. Also, Native communities are currently engaged in developing local educational, health and local government services and the urgency of these latter items causes attention and energy to be focussed on them despite awareness of the need for economic development.

A list of approved projects for each community is attached.

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THE PAS

Overview

The Pas is a northern urban community, but unlike other mining or hydro based centres, it grew because of its role as a service, transportation, educational and government administrative center. Commercial agriculture developed after World War II as a result of a government sponsored initiative on the Pasqua Delta, west of The Pas. As well, The Pas was provided a significant economic boost when Manfor (sawmill and pulpmill) came on stream in the early 70's. Sawmilling had been a local economic activity of The Pas area for a considerable period.

Strategic Prognosis for Native Economic Development

Major expansions in The Pas economy are not expected, but the discussions on privatization of Manfor Ltd. offers prospects for innovative approaches for Native participation beyond the existing service roles, which already include some contract cutting by Native operators at Moose Lake Loggers Ltd. There have been suggestions that a Native directed woodlands operation be part of the Manfor complex privatization deal. Operating under contract to a major pulp and paper industry, this would represent a significant gain for Native people in terms of investment, jobs, and a managerial role in regional scale business.

Currently, aboriginal groups in northern Manitoba have a significant capacity to influence the level of Native involvement because major tracts of forestry resources may be tied to negotiations on land claims and compensation for Hydro flooding.

(See Attachment A)

NORWAY HOUSE

Overview

The community is located at the north end of Lake Winnipeg on a site on the east channel of the Nelson River. It is two closely related and adjoining communities, but with separate systems of local government (Norway House Indian Reserve under the jurisdiction of DIAND and Norway House Community under the jurisdiction of Manitoba Northern Affairs).

The community economy is based on a local service sector, forestry for local use, construction, education and government services together with some fishing and trapping. Until the mid 70's, Norway House was served by air and the winter ice road in season. Norway House was provided with a road link under the Northlands Agreement. Norway House is one of the communities affected by Hydro development.

Prognosis for Native Economic Development

No major resource opportunities are imminent at Norway House. Community economic initiatives based on local services, construction and similar activities will likely be the core of a developmental thrust in the medium term although the Reserve community will experience major construction activity as it undertakes improvements to its infrastructure in the short term. While the scale and orientation of such investments are limited in comparison to participation in Manfor, for example, they are nonetheless significant in the community fabric of Norway House. The community income and job availability could be further enhanced if subcontract work to Manfor in forest harvest was available to Norway House.

(See Attachment B)

OXFORD HOUSE

Overview

Oxford House Indian Reserve is located on the eastern shore of Oxford Lake and serves the community needs of the residents. The reserve is served by regional air carriers and a winter ice road in season. Economic opportunities are provided through the commercial service requirements, construction, tourism and traditional resource harvest.

Prognosis for Native Economic Development

Except for tourism and Hydro line construction, there are limited options for Native involvement in economic development in this area other than to prepare for future service to the Native community.

A community economic strategy might be undertaken under Element II - NEDP, for example, and would prove beneficial because of the distinct geographic regime of Oxford House. In hindsight, it might have served to reduce early difficulties experienced between the partners at Knee Lake Resort (Bunbonbee Development Corporation).

Tourism, such as Knee Lake Resorts, nevertheless, represents a significant mechanism to participate in economic ventures where the reciprocal relationship of co-design and co-management can evolve between partners. In the case of Knee Lake, the vested interests are equal because the Native investor (Oxford House Band) was able to influence the project initiation by having access to financial capital (government assistance) and having influence in decisions of government in allocating resources (resort licenses). The non-Native partner contributed the merchandizing and management expertise and is also very much interested in training local people to take over day-to-day operations to enhance the financial base of the company.

(See Attachment C)

ATTACHMENT "A"

THE PAS

Northern Development Agreement

OTINEKA DEVELOPMENT CORP. Pre-operating costs associated with the proposed establishment of a restaurant in the mall	\$ 51,071
THE PAS TRAPPERS & FISHERMAN To construct a warehouse and maintenance shop for equipment	28,256
THE SASKATCHEWAN RIVER FISHERMAN Purchase of a common transportation mode to transport men and equipment to Spring and Fall fishing grounds	15,036
THE PAS WILD RICE Purchase of test seed and equipment for wild rice operation for two individuals	39,780
CHIMO HARDWARE Shadow management and training for one year for a Band owned lumber yard	43,436
NORTH COUNTRY WILD RICE Feasibility study to establish a wild rice processing plant	4,862
NORTH COUNTRY WILD RICE Establishment of a wild rice processing plant jointly owned by private interests and the new Wild Rice Co-op	101,662
OPASQUIA NON-PROFIT MANUFACTURING Booth rental fees at the Toronto Native Exhibition for The Pas parka project	2,000
NORTHWEST WILD RICE CO-OP Test seed, promotion, marketing, management of wild rice in the Northwest area	231,578
ALLIED HARDWARE Shadow management and training for one year for a Band owned hardware store	35,000
NORTH FEEDING THE NORTH Establishment of a potato farm in The Pas area	227,000
POLAR HOMES Establishment of a house construction company in The Pas area, owned by one non-Native and four Métis partners	127,515
OPASQUIA MANUFACTURING Operational overview of a "LEAD Funded" park a manufacturing plant on the Reserve	1,000

ATTACHMENT "A"

THE PAS

Northern Development Agreement (cont'd)

THE PAS INDIAN BAND HOLDINGS CORPORATION Organizational development of all the Band corporate holdings into a single corporate structure	\$ 197,600
CHARLES CONSTANT Charlie's hotel feasibility study in The Pas area	28,900

Special ARDA

3 IN 1 SPORTS SHOP Market analysis/feasibility study of sportswear	23,500
59512 MANITOBA LTD. II Expand hair salon	15,972
72902 MANITOBA LTD. Expansion - full line haware/sporting goods	144,000
ABRAHAM BIGNELL To establish a skidder operation	32,386
ALEX CONSTANT III Expansion of garbage removal service	1,900
ANDREW KIRKNESS Establish a Native crafts business	12,600
BRETT'S POOL & LUNCH BAR Establish a convenience store, restaurant	26,989
CAROL MAURICE Expand cube/block ice business	13,600
CARROLL MOTORS (1981) LTD. Establish automotive shop	31,400
COOK'S AUTO BODY Establish an auto body repair/paint shop	29,100
DEANO'S CRAFT SHOP Purchase ceramic shop	25,000
DEBBIE AND JOE HIGGINS Establish a second video rental retail outlet	40,150
DECOR WORLD INC. To establish a hardware lumber business	105,225
DUCHARME'S OTINEKA BOWL (TBI) Purchase bowling alley	43,000

ATTACHMENT "A"

THE PASSpecial ARDA (cont'd)

EMIL'S HAIRSTYLING Establish a hairstyling shop	16,991
EMIL'S HAIRSTYLING III Remodeling existing facility	11,978
EMILE'S TAXI Establish a taxicab operation	18,000
FRANCIS SENTENAC Establish skidder operation	35,000
HEAD & SONS BUS SERVICE Purchase/operate taxi business	6,458
HENRY WILSON Establish roller skating facility	18,480
HERB & ALMA JACQUES Establish mobile repair shop	32,162
JAMES P. BUCK Skidder operation	35,000
JAMES ROGER COOK Expansion of harvesting/hauling sales	6,500
JOHN FIDDLER Expansion of refuse disposal-salvage	10,750
KISSISSING LAKE LODGE Conduct real-estate/business	4,800
KOZY'S KITCHEN/GONDOLA PIZZA Licensed restaurant	59,500
L. ROSS CONSTRUCTION II CESO Business & Marketing Plan Development	1,500
MAYO'S OTINEKA HAIRSTYLING Purchase equiment/assume lease of hairstyling salon	11,510
NANCY SPENCE TAXI Acquire/operate taxi service	7,213
NEW FAIRVIEW CARE HOME Build a new senior citizens facility	141,400

ATTACHMENT "A"

THE PAS

Special ARDA (cont'd)

NOR WEST HOLDINGS Establish a small equipment rental service	40,800
NORTHERN LIGHTS RESTAURANT Establish a family restaurant in Otineka	16,071
NORTHGATE MOTORS Purchase of 50% ownership in Northgate Motors	157,500
RELIC'S LANDSCAPING Establish a landscaping business	18,750
RICK & LOU - THE HANDIMAN Carpentry-repairs/painting/fences/landscaping	19,850
SPRUCE POINT ENTERPRISES LTD. 12 site trailer camp in conjunction	12,375
TED BIGNELL TAXI Acquisition and operation of taxicab service	8,445
THE IMAGE BOUTIQUE Acquisition of ladies wear shop	50,617
THE PAS INDIAN BAND ARENA CONCESSION Establish a food service counter in arena	7,725
THE RELIC STOP Establish a convenience store	20,292
TRAVIS KENNELS Establish a dog kennel facility	2,446
UNISEX LEATHERS & JEANS Market analysis/feasibility	9,657
WALTER APETAGON To establish a skidder operation	10,000
SASKATCHEWAN RIVER FA FISH HOLDING SHED Purchase material to erect fish holding	27,264
SASKATCHEWAN RIVER FISHERMEN'S ASSOCIATION Construct wood frame/retail clad fish shed	18,375
SASKATCHEWAN RIVER FISHERMEN'S ASSOCIATION Purchase essential fishing equipment	6,506

ATTACHMENT "A"

THE PAS

Special ARDA (cont'd)

THE PAS BAND VEGETABLE GARDEN ASSOCIATION Equipment/seed/fertilizer-development	4,000
THE PAS BAND VEGETABLE GARDEN ASSOCIATION - GREENHOUSE Construct a greenhouse - provide seed	5,000
THE PAS INDIAN BAND VEGETABLE GARDEN PLOTS Provide equipment/seed/fertilizer	4,493
THE PAS LOCAL FUR COUNCIL Purchase essential trapping equipment	20,089

Native Economic Development Program

NISTO DEVELOPMENT AUTHORITY INC. Developmental phase for regional development authority and financial institution	170,600
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ATTACHMENT "B"

NORWAY HOUSE

Northern Development Agreement

ROSS ISLAND RIGHT OF WAY (Forest harvesting)	\$ 131,000
NORWAY HOUSE LOCAL HOUSING AUTHORITY	34,428
NORWAY HOUSE PLUMBING	39,174
PLAYGREEN DEVELOPMENT CORP.	322,098
JOE PAUPANEKIS	37,058
NORWAY HOUSE LOGGING & MLLING	175,233
FORT ISLAND ENTERPRISES	39,049
NORWAY HOUSE COMMERCIAL COMPLEX	75,340
MUSKEGO AIR SERVICES	27,876
NORWAY HOUSE CAGED FISH	20,717
NORWAY HOUSE CAGED FISH II	2,800
MUSKEGO AIR SERVICES (Hangar)	85,784
NORWAY HOUSE COMMUNICATIONS	155,000
LESLIE ARTHURSON/CHARLIE DAOUST	9,100
SEA FALLS STUDY	5,500
NORWAY HOUSE COMMUNITY COUNCIL	31,800
GUNASO ENTERPRISES	4,076
GUNASO ENTERPRISES II	2,200
PLAYGREEN DEVELOPMENT CORP.	23,865
NORWAY HOUSE EMPLOYMENT STUDY	5,000

Special ARDA

BRADBURN'S TAXI	17,500
Establish taxi operation	
CAPTAIN HOOK MARINE	7,500
Small motor repairs and maintenance service	
CHARLES SCRIBE (SCRIBE AIR LTD.)	50,400
Expand a flying service	
FORT ISLAND ENTERPRISES INC.II	55,250
Establish a community laundromat	
JACK RIVER BLASTING CO.	49,245
Establish a drilling and blasting operation	
JACK RIVER WOOD SUPPLY & SERVICES LTD.	21,000
Log cutting and hauling	
JOSEPH JAMES PAUPANEKIS	154,030
Motel and restaurant including meeting room	
KEEWATIN TAXI COMPANY	11,975
Taxicab business	

ATTACHMENT "B"

NORWAY HOUSE

Special ARDA (cont'd)

KEEWATIN TAXI COMPANY II Expand taxi service	\$ 8,150
KRYSTAL FASHIONS Retail sales of jeans and tops	23,150
LESLIE SAUNDERS Amusement centre - video games and pool	29,500
MAGGIE BALFOUR Establish a pizza take-out service	13,000
MOWAT SALES LTD. Construct building for hardware and furniture	163,750
MUSKEGO AIR LIMITED Lease of aircraft to Scribeair Limited	106,775
NORTHSIDE AUTO Business appraisal on "Monkman's Garage"	3,000
NORWAY HOUSE BUS SERVICE To establish a bus service	16,570
WALTER APETAGON Establish a community store	17,951
WILLIAM M. FOLSTER Establish a trucking operation	22,950
YOGIE'S Acquisition of Yogie's snack bar	11,875
NORWAY HOUSE FISHERMEN'S COOP FISH STATION Purchase services of qualified structura	5,788
NORWAY HOUSE INDIAN BAND VEGETABLE GARDEN ASSOCIATION Develop and maintain vegetable garden	4,700
NORWAY HOUSE INDIAN BAND VEGETABLE GARDEN PROJECT Provide equipment/seed/fertilizer	4,678
NORWAY HOUSE LFC COMMUNICATION & TRAPPER CABIN Purchase/transport communication equipment	18,375
NORWAY HOUSE LOCAL FUR COUNCIL Cutting direct snowmobile trails to trap	5,250
NORWAY HOUSE FISHERMEN'S COOP LTD. To purchase a vessel for hauling fish	17,026

Native Economic Development Program

PLAYGREEN DEVELOPMENT CORPORATION	974,000
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ATTACHMENT "C"

OXFORD HOUSE

Northern Development Agreement

WEENUSK WOOD PRODUCTS	\$ 12,000
MUNROE'S OUTCAMPS	85,767
JEG-JEG	90,000
OSKATIS PIMAJHIWIN	155,350

Special ARDA

BRADBURN GROCERY STORE Establish a full-line grocery/confectionary	44,225
GILBERT NORTH Expand construction business-winter road	30,893
JOHN GEORGE WEENUSK Establish a garage hauling operation	13,935
JOHN SINCLAIR JR. Expand road maintenance operation	32,500
OXFORD HOUSE AMUSEMENT CENTRE Establish a pool hall arcade and fast food	11,325
SINCLAIR'S SNACK BAR & POOL HALL Snack bar and pool hall	15,000
THOMAS OKEMOW Establish a taxicab operation	12,500
OXFORD HOUSE BAND VEGETABLE GARDEN ASSOCIATION Equipment/seed/fertilizer-development	5,382
OXFORD HOUSE F.A. FISH HOLDING STATION MACHINERY Purchase/install essential fish station	21,000
OXFORD HOUSE FISHERMAN'S ASSOCIATION Purchase essential material for fish shelter	4,683
OXFORD HOUSE FISHERMEN'S ASSOCIATION Purchase essential fishing equipment	21,000
OXFORD HOUSE FISHERMEN'S ASSOCIATION FISH SHED Purchase essential materials for fish shed	25,660
OXFORD HOUSE FISHERMEN'S ASSOCIATION IV Purchase essential fishing equipment	25,995

ATTACHMENT "C"

OXFORD HOUSE

Special ARDA (cont'd)

OXFORD HOUSE INDIAN BAND VEGETABLE GARDEN ASSOCIATION Develop and maintain land for vegetable	\$ 2,800
OXFORD HOUSE INDIAN BAND VEGETABLE GARDEN ASSOCIATION Provide water pump and hose unit	5,000
OXFORD HOUSE LFC (COMMUNITY EQUIPMENT/TRAPPER CABIN BUILDING Purchase community equipment/trapper cabin building material	18,000
OXFORD HOUSE LOCAL FUR COUNCIL Purchase/transport community equipment/trapper cabin	23,500
OXFORD HOUSE LOCAL FUR COUNCIL (TRAPLINE ACCESS) Cutting direct snowmobile trails to trap	5,400
OXFORD HOUSE LOCAL FUR COUNCIL TRAPLINE ACCESS PROJECT Cutting direct snowmobile trails to trap	7,500
OXFORD HOUSE FISHERMEN'S ASSOCIATION Extend and upgrade existing road to fish	9,000
OXFORD HOUSE FISHERMEN'S ASSOCIATION Costs to extend hydro services to fish plant	9,000

Native Economic Development Program

BUNBONBEE DEVELOPMENT CORPORATION Establish a 50 guest world class 5 star fly-in resort	1,305,000
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