

Department of Finance Canada

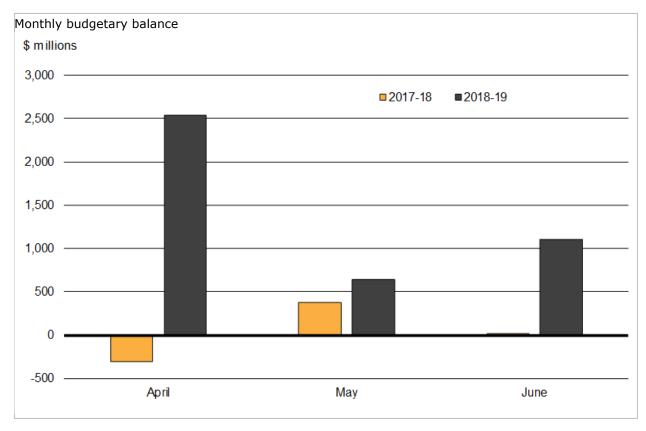
Canada

The Fiscal Monitor A publication of the Department of Finance

Highlights

June 2018

There was a budgetary surplus of \$1.1 billion in June 2018, compared to a surplus of \$16 million in June 2017. Revenues increased by \$2.2 billion, or 8.6 per cent, reflecting increases in income tax revenues, Employment Insurance (EI) premium revenues and other revenues. Program expenses increased by \$0.9 billion, or 3.9 per cent, reflecting increases in major transfers to persons and other levels of government and direct program expenses. Public debt charges increased by \$0.2 billion, or 8.6 per cent, reflecting in part a higher average effective interest rate on the stock of Government of Canada treasury bills.



April to June 2018

For the April to June 2018 period of the 2018–19 fiscal year, the Government posted a budgetary surplus of \$4.3 billion, compared to a surplus of \$0.1 billion reported in the same period of 2017–18. Revenues were up \$6.5 billion, or 8.6 per cent, reflecting increases in tax revenues, EI premium

revenues and other revenues. Program expenses were up \$1.6 billion, or 2.3 per cent, reflecting increases in major transfers to persons and other levels of government and direct program expenses. Public debt charges were up \$0.7 billion, or 11.1 per cent, reflecting higher Consumer Price Index adjustments on Real Return Bonds and a higher average effective interest rate on the stock of Government of Canada treasury bills.

The financial results for the first three months of the fiscal year provide limited information with respect to the outlook for the year as a whole. That being said, the financial results through the April to June 2018 period are broadly in line with the fiscal projection for 2018–19 presented in the budget as expenses are expected to be concentrated later in the fiscal year, consistent with prior-year trends.

An update of the economic and fiscal outlook will be provided in the Fall Economic Statement.

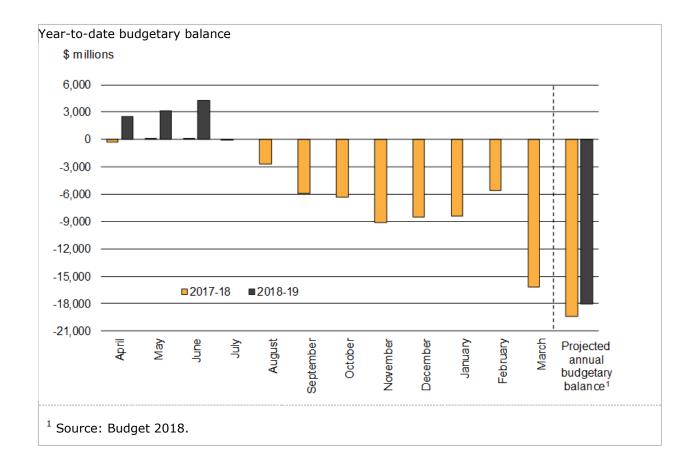


Table 1
Summary statement of transactions (\$ millions)

	June		April to June		
	2017	2018	2017-18	2018-19	
Budgetary transactions					
Revenues	24,977	27,132	75,270	81,774	
Expenses					
Program expenses	-22,924	-23,809	-69,068	-70,688	
Public debt charges	-2,037	-2,213	-6,119	-6,800	
Budgetary balance (deficit/surplus)	16	1,110	83	4,286	
Non-budgetary transactions	-2,271	-8,243	-16,461	-11,181	
Financial source/requirement	-2,255	-7,133	-16,378	-6,895	
Net change in financing activities	-879	-7,214	21,945	5,909	
			<u>'</u>		
Net change in cash balances	-3,134	-14,347	5,567	-986	
Cash balance at end of period			42,469	36,691	

Notes: Positive numbers indicate net source of funds. Negative numbers indicate net requirement for funds.

Revenues

Revenues in June 2018 totalled \$27.1 billion, up \$2.2 billion, or 8.6 per cent, from June 2017.

- Tax revenues increased by \$1.9 billion, or 9.4 per cent, due mainly to growth in personal and corporate income tax revenues.
- EI premium revenues were up \$0.1 billion, or 6.0 per cent.
- Other revenues, consisting of net profits from enterprise Crown corporations, revenues of consolidated Crown corporations, revenues from sales of goods and

services, returns on investments, net foreign exchange revenues and miscellaneous revenues, were up \$0.1 billion, or 3.8 per cent.

For the April to June period of 2018–19, revenues were \$81.8 billion, up \$6.5 billion, or 8.6 per cent, from the same period the previous year.

- Tax revenues increased by \$6.1 billion, or 10.0 per cent, driven largely by growth in income tax revenues and Goods and Services Tax revenues.
- EI premium revenues were up \$0.3 billion, or 5.4 per cent.
- Other revenues were up \$23 million, or 0.3 per cent.

Table 2
Revenues

Ju	June		April to		
2017	2018	Change	2017-18	2018-19	Change
(\$ mil	lions)	(%)	(\$ mil	lions)	(%)
11,546	12,433	7.7	35,024	37,743	7.8
3,889	5,253	35.1	11,070	13,642	23.2
498	650	30.5	1,611	2,063	28.1
-					
15,933	18,336	15.1	47,705	53,448	12.0
3,286	2,763	-15.9	9,838	10,132	3.0
361	441	22.2	1,229	1,320	7.4
502	455	-9.4	1,383	1,314	-5.0
535	567	6.0	1,465	1,548	5.7
4,684	4,226	-9.8	13,915	14,314	2.9
	2017 (\$ mil 11,546 3,889 498 15,933 3,286 361 502 535	(\$ millions) 11,546	2017 2018 Change (\$ millions) (%) 11,546 12,433 7.7 3,889 5,253 35.1 498 650 30.5 15,933 18,336 15.1 3,286 2,763 -15.9 361 441 22.2 502 455 -9.4 535 567 6.0	2017 2018 Change 2017–18 (\$ millions) (%) (\$ mill 11,546 12,433 7.7 35,024 3,889 5,253 35.1 11,070 498 650 30.5 1,611 15,933 18,336 15.1 47,705 3,286 2,763 -15.9 9,838 361 441 22.2 1,229 502 455 -9.4 1,383 535 567 6.0 1,465	2017 2018 Change 2017-18 2018-19 (\$ millions) (%) (\$ millions) 11,546 12,433 7.7 35,024 37,743 3,889 5,253 35.1 11,070 13,642 498 650 30.5 1,611 2,063

6.0	6,286	6,625	5.4
3.8	7,364	7,387	0.3
8.6	75,270	81,774	8.6
32	8.6	8.6 75,270	82 8.6 75,270 81,774

Note: Totals may not add due to rounding.

Expenses

Program expenses in June 2018 were \$23.8 billion, up \$0.9 billion, or 3.9 per cent, from June 2017.

- Major transfers to persons, consisting of elderly, EI and children's benefits, were up \$0.1 billion, or 2.0 per cent. Elderly benefits increased by \$0.2 billion, or 4.8 per cent, reflecting growth in the elderly population and changes in consumer prices, to which benefits are fully indexed. EI benefits decreased by \$0.1 billion, or 7.7 per cent. Children's benefits were up \$0.1 billion, or 2.6 per cent.
- Major transfers to other levels of government were up \$0.2 billion, or 3.5 per cent, largely reflecting legislated growth in the Canada Health Transfer, the Canada Social Transfer, Equalization transfers and transfers to the territories.
- Direct program expenses were up \$0.5 billion, or 5.5 per cent. Within direct program expenses:
 - Other transfer payments increased by \$0.3 billion, or 9.4 per cent, largely reflecting an increase in infrastructure spending and yearover-year differences in the timing of transfers.
 - Other direct program expenses, made up of operating expenses of the Government's departments, agencies, and consolidated Crown corporations and other entities, increased by \$0.3 billion, or 3.9 per cent.

Public debt charges were up \$0.2 billion, or 8.6 per cent, reflecting in part a higher average effective interest rate on the stock of Government of Canada treasury bills.

For the April to June period of 2018-19, program expenses were \$70.7 billion, up \$1.6 billion, or 2.3 per cent, from the same period the previous year.

- Major transfers to persons were up \$0.3 billion, or 1.1 per cent. Elderly benefits increased by \$0.6 billion, or 5.0 per cent, reflecting growth in the elderly population and changes in consumer prices, to which benefits are fully indexed. EI benefits decreased by \$0.6 billion, or 11.7 per cent. Children's benefits were up \$0.2 billion, or 3.7 per cent.
- Major transfers to other levels of government were up \$0.6 billion, or 3.6 per cent, largely reflecting legislated growth in the Canada Health Transfer, the Canada Social Transfer, Equalization transfers and transfers to the territories.

- Direct program expenses were up \$0.7 billion, or 2.6 per cent. Within direct program expenses:
 - $_{\circ}\,$ Other transfer payments increased by \$3 million, or 0.0 per cent.
 - $\,{}_{^{\circ}}$ Other direct program expenses increased by \$0.7 billion, or 3.7 per cent.

Public debt charges increased by \$0.7 billion, or 11.1 per cent, reflecting higher Consumer Price Index adjustments on Real Return Bonds and a higher average effective interest rate on the stock of Government of Canada treasury bills.

Table 3 **Expenses**

	June	e		April to June		
-	2017	2018	Change	2017-18	2018-19	Change
	(\$ millio	ons)	(%)	(\$ mill	ions)	(%)
Major transfers to persons						
Elderly benefits	4,160	4,361	4.8	12,404	13,024	5.0
Employment Insurance benefits	1,358	1,254	-7.7	4,954	4,373	-11.7
Children's benefits	1,981	2,033	2.6	5,894	6,110	3.7
-					(\$ millions) 12,404 13,024 4,954 4,373	
Total	7,499	7,648	2.0	23,252	23,507	1.1
Major transfers to other levels of government						
Canada Health Transfer	3,096	3,215	3.8	9,287	9,646	3.9
Canada Social Transfer	1,146	1,180	3.0	3,437	3,540	3.0
Equalization	1,521	1,580	3.9	4,563	4,740	3.9
Territorial Formula Financing	251	257	2.4	1,429	1,469	2.8
Gas Tax Fund	0	0	n/a	0	0	n/a
Home care and mental health	n/a	0	n/a	n/a	17	n/a
Other fiscal arrangements ¹	-397	-416	4.8	-1,189	-1,248	5.0
-						
Total	5,617	5,816	3.5	17,527	18,164	3.6
Direct program expenses						
Other transfer payments	2,816	3,082	9.4	8,483	8,486	0.0
Other direct program expenses	6,992	7,263	3.9	19,806	20,531	3.7

Total direct program expenses	9,808	10,345	5.5	28,289	29,017	2.6
Total program expenses	22,924	23,809	3.9	69,068	70,688	2.3
Public debt charges	2,037	2,213	8.6	6,119	6,800	11.1
Total expenses	24,961	26,022	4.3	75,187	77,488	3.1

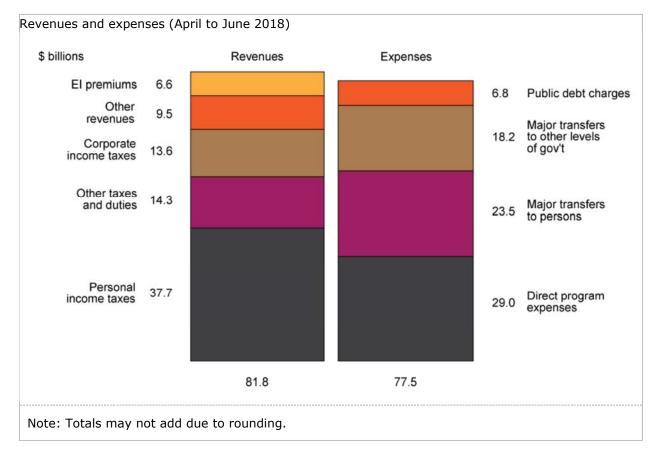
Note: Totals may not add due to rounding.

The following table presents total expenses by main object of expense.

¹ Other fiscal arrangements include the Youth Allowances Recovery and Alternative Payments for Standing Programs, which represent a recovery from Quebec of a tax point transfer; statutory subsidies; payments under the 2005 Offshore Accords; and payments to provinces in respect of common securities regulation.

Table 4 **Total expenses by object of expense**

2017 (\$ mil 15,932		Change (%)		2018-19	Change
		(%)			
15,932	16,546		(\$ mil	lions)	(%)
		3.9	49,262	50,157	1.8
4,125	4,187	1.5	11,733	12,471	6.3
231	252	9.1	486	541	11.3
20	15	-25.0	37	40	8.1
784	853	8.8	1,634	1,715	5.0
163	201	23.3	735	782	6.4
196	231	17.9	382	411	7.6
210	199	-5.2	514	510	-0.8
865	934	8.0	3,048	2,831	-7.1
385	374	-2.9	1,209	1,196	-1.1
13	17	30.8	28	34	21.4
6,992	7,263	3.9	19,806	20,531	3.7
22,924	23,809	3.9	69,068	70,688	2.3
2,037	2,213	8.6	6,119	6,800	11.1
24,961	26,022	4.3	75,187	77,488	3.1
	20 784 163 196 210 865 385 13 6,992 22,924 2,037	20 15 784 853 163 201 196 231 210 199 865 934 385 374 13 17 6,992 7,263 22,924 23,809 2,037 2,213 24,961 26,022	20 15 -25.0 784 853 8.8 163 201 23.3 196 231 17.9 210 199 -5.2 865 934 8.0 385 374 -2.9 13 17 30.8	20 15 -25.0 37 784 853 8.8 1,634 163 201 23.3 735 196 231 17.9 382 210 199 -5.2 514 865 934 8.0 3,048 385 374 -2.9 1,209 13 17 30.8 28 6,992 7,263 3.9 19,806 22,924 23,809 3.9 69,068 2,037 2,213 8.6 6,119 24,961 26,022 4.3 75,187	20 15 -25.0 37 40 784 853 8.8 1,634 1,715 163 201 23.3 735 782 196 231 17.9 382 411 210 199 -5.2 514 510 865 934 8.0 3,048 2,831 385 374 -2.9 1,209 1,196 13 17 30.8 28 34



Financial requirement of \$6.9 billion for April to June 2018

The budgetary balance is presented on an accrual basis of accounting, recording government revenues and expenses when they are earned or incurred, regardless of when the cash is received or paid. In contrast, the financial source/requirement measures the difference between cash coming in to the Government and cash going out. This measure is affected not only by changes in the budgetary balance but also by the cash source/requirement resulting from the Government's investing activities through its acquisition of capital assets and its loans, financial investments and advances, as well as from other activities, including payment of accounts payable and collection of accounts receivable, foreign exchange activities, and the amortization of its tangible capital assets. The difference between the budgetary balance and financial source/requirement is recorded in non-budgetary transactions.

With a budgetary surplus of \$4.3 billion and a requirement of \$11.2 billion from non-budgetary transactions, there was a financial requirement of \$6.9 billion for the April to June 2018 period, compared to a financial requirement of \$16.4 billion for the same period the previous year.

Table 5
The budgetary balance and financial source/requirement (\$ millions)

	Jur	June		April to June	
	2017	2018	2017-18	2018-19	
Budgetary balance (deficit/surplus)	16	1,110	83	4,286	
Non-budgetary transactions					
Accounts payable, accrued liabilities and accounts receivable	-11,028	-5,523	-18,916	-10,147	
Pensions, other future benefits, and other liabilities	302	667	535	1,457	
Foreign exchange accounts	5,022	-2,774	-60	-316	
Loans, investments and advances	3,401	-602	1,615	-2,387	
Non-financial assets	32	-11	365	212	
Total non-budgetary transactions	-2,271	-8,243	-16,461	-11,181	
Financial source/requirement	-2,255	-7,133	-16,378	-6,895	
Note: Totals may not add due to rounding.			I		

Net financing activities up \$5.9 billion

The Government financed this financial requirement of \$6.9 billion by decreasing cash balances by \$1.0 billion and increasing unmatured debt by \$5.9 billion. The increase in unmatured debt was achieved primarily through the issuance of treasury bills.

The level of cash balances varies from month to month based on a number of factors including periodic large debt maturities, which can be quite volatile on a monthly basis. Cash balances at the end of June 2018 stood at \$36.7 billion, down \$5.8 billion from their level at the end of June 2017.

Table 6
Financial source/requirement and net financing activities (\$ millions)

	June		April to June		
	2017	2018	2017-18	2018-10	
inancial source/requirement	-2,255	-7,133	-16,378	-6,895	
Net increase (+)/decrease (-) in financing activities	_,	-,		7,777	
Unmatured debt transactions					
Canadian currency borrowings					
Marketable bonds	-10	-4,059	9,703	-2,109	
Treasury bills	3,400	-4,600	13,800	8,600	
Retail debt	71	-29	-75	-114	
Total	3,461	-8,688	23,428	6,377	
Foreign currency borrowings	-855	706	32	523	
Total	2,606	-7,982	23,460	6,900	
Cross-currency swap revaluation	-3,167	846	-1,035	-367	
Unamortized discounts and premiums on market debt	-267	-32	-375	-520	
Obligations related to capital leases and other unmatured debt	-51	-46	-105	-104	
	,				
Net change in financing activities	-879	-7,214	21,945	5,909	
Change in cash balance	-3,134	-14,347	5,567	-986	
Cash balance at end of period			42,469	36,691	

Notes

- 1. The Fiscal Monitor is a report on the consolidated financial results of the Government of Canada, prepared monthly by the Department of Finance Canada. The Government is committed to releasing *The Fiscal Monitor* on a timely basis in accordance with the International Monetary Fund's Special Data Dissemination Standard Plus, which is designed to promote member countries' data transparency and promote the development of sound statistical systems.
- 2. The financial results reported in *The Fiscal Monitor* are drawn from the accounts of Canada, which are maintained by the Receiver General and used to prepare the annual *Public Accounts of Canada*.
- 3. *The Fiscal Monitor* is generally prepared in accordance with the same accounting policies as used to prepare the Government's annual consolidated financial statements, which are summarized in Section 2 of Volume I of the *Public Accounts of Canada*, available through the Public Services and Procurement Canada website.
- 4. The financial results presented in *The Fiscal Monitor* have not been audited or reviewed by an external auditor.
- 5. There can be substantial volatility in monthly results due to the timing of revenue receipts and expense recognition. For instance, a large share of government spending is typically reported in the March *Fiscal Monitor*.
- 6. The April to March results reported in *The Fiscal Monitor* are not the final results for the fiscal year as a whole. The final results are published in the annual *Public Accounts of Canada* and incorporate post-March end-of-year adjustments made once further information becomes available, including the accrual of tax revenues reflecting assessments of tax returns and valuation adjustments for assets and liabilities. Post-March adjustments may also include the accrual of measures announced in the budget that are recorded upon receipt of Royal Assent of enabling legislation.
- 7. Table 7, Condensed Statement of Assets and Liabilities, is included in the monthly *Fiscal Monitor* following the finalization and publication of the Government's financial results for the preceding fiscal year, typically in the fall.

Note: Unless otherwise noted, changes in financial results are presented on a year-over-year basis.

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August 2018

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