# Directorate of Military Training and Cooperation



**2015–2016** ANNUAL REPORT

# MESSAGE FROM THE DIRECTOR

It has truly been an outstanding year for the Directorate of Military Training and Cooperation (DMTC) and it is my honour to present our 2015/2016 Annual Report.

Since joining DMTC, I have had the privilege of working with a great team dedicated to building enduring international relations through training and cooperation initiatives that contribute to global peace and security. I have seen the unique value that their diverse activities bring to the armed forces of the Military Training and Cooperation Program (MTCP) membership. DMTC consistently stands apart due to its responsiveness, cost-effectiveness, scalability, and world-class training catalogue.

I am especially proud of the initiatives we have launched over the past year to advance the cooperative nature of our relationships with MTCP members. For example, DMTC partnered for the first time with the Armed Forces of the Philippines to deliver a regional course and symposium on gender, peace and security in Baguio City. This activity was developed in response to demands from MTCP member countries for professional development courses to address changes in the cultural environment of armed forces around the world, and to foster an expanded role for women in military organizations. In Ukraine, DMTC unveiled a course on defence resource management which explores core economic and defence management concepts practiced in Western national defence establishments at the strategic level. The course was so successful that another iteration was conducted later that same year. DMTC also hosted a Colombian delegation in Ottawa to assist that country's armed forces with the development of a NATO standardized language training and testing system.

Over the coming year, DMTC will continue to build upon existing, multi-faceted training initiatives in order to compliment and amplify wider Canadian defence diplomacy objectives. Our dedicated staff and implementing partners will continue to deliver targeted, high-value capacity-building activities, both in Canada and abroad.



Captain (N) Robert J. Clark Director

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## What is DMTC/MTCP?

#### **History**

The MTCP emerged from a series of international agreements made during the early 1960s, with the aim of providing military advisors and training assistance to select, newly-independent, developing, non-NATO, Commonwealth countries.

In the years that followed, the DMTC was established under the Department of National Defence and the Canadian Armed Forces' (DND/CAF)
Directorate General of International Security
Policy (DGIS Pol) to develop the policy governing the MTCP and direct its implementation. Today, the Program uses military training and capacity building in the area of peace support operations to develop and enhance bilateral defence relationships with countries of strategic interest to Canada.

Over the past 60 years, the MTCP has proven itself a key instrument of Canadian foreign and defence diplomacy. The Program is generally the first, and often only, point of entry with many emerging or strategically-relevant countries. In this capacity, the MTCP directly contributes to DND's mission of "defending Canada and Canadian interests and values while contributing to international peace and security".



#### **Mandate**

The MTCP's mandate has evolved over the years to reflect the changing times and accommodate a broader range of emerging countries. Today, the Program aims to:

- Promote Canadian foreign and defence policy interests
- Target assistance to achieve influence in areas of strategic interest to Canada
- Promote Canadian bilateral defence relations
- Raise Canada's independent national profile as a valuable player in the international arena
- Build peace support operations capacity among Canada's peacekeeping partners
- Promote democratic principles, the rule of law, international stability, and the protection of human rights

By delivering on this mandate, the MTCP enables senior departmental representatives to establish and maintain reciprocal relations between Canada and its allies. MTCP activities also benefit the international community as a whole through the promotion of democratic principles, the rule of law and human rights.

#### **Policy Directives:**

The 2008 Canada First Defence Strategy establishes three roles for the Canadian Armed Forces: to defend Canada, defend North America, and contribute to international peace and security. The MTCP directly supports these roles through activities that enhance peace and security at home and abroad.

The MTCP also supports DND/CAF's priority of ensuring sustainable operational excellence at home and abroad, including through the promotion of Canadian interests and values, as described in the 2015/16 Departmental Report on Plans and Priorities.



Finally, the Program is a key enabler of DND/CAF's Global Engagement Strategy, which provides guidance on international defence diplomacy activities and promotes prioritization and coherence in resource allocation. The strategy outlines the fundamental interests that drive defence diplomacy and provides a framework for prioritization.

# **GOVERNANCE & MEMBERSHIP**

Oversight of MTCP activities is provided by an interdepartmental Military Assistance Steering Committee (MASC) composed of officials from DND/CAF, the Department of Foreign Affairs, Trade and Development (DFATD and other governmental departments, as required.

 MTC reports annually to the MASC on the Program's strategic and operational achievements, as well as its financial administration. The MASC is empowered to review the MTCP's membership, recommend adjustments of funding priorities, and ensure that MTCP's training activities are broadly aligned with the member countries' needs. The admission of new countries to the Program is recommended by the MASC and relies on a dual-key approval system involving concurrent endorsement by the Ministers of National Defence and Foreign Affairs. Applications for MTCP membership can be channeled through regional Canadian Defence Attachés, who refer them to DMTC for review by the MASC.

Canada aims at encouraging long term and sustainable strategic results by accepting new member countries that:

- Meet Canadian Defence and Foreign Policy strategic interests
- Have historic bilateral relations with Canada
- Are non-oppressive and in line with human rights considerations
- Do not threaten their neighboring nations
- Demonstrate the ability to accept and absorb Canadian assistance
- Meet Canadian Forces' operational goals and interests
- Demonstrate political/military relevance to Canada
- Participate in peace support operations
- Have a per capita GDP of US \$15,000 per year or less



In addition to these criteria, the strategic relevance of a given country being considered for MTCP membership is also assessed through a number of additional considerations such as Government of Canada policy priorities, CAF operational requirements, Defence diplomacy objectives, geography, regional security considerations, transnational security issues, armed forces proficiency, etc. This evaluation is conducted jointly by DND and DFATD.

# **2015-2016 MEMBER STATES**



#### **AFRICA & MIDDLE EAST**

Benin Botswana Burkina Faso Cameroon Cote d'Ivoire Djibouti Ghana Jordan Kenya Kuwait Malawi Mali Morocco Namibia Nigeria Oman Senegal Sierra Leone South Africa Tanzania

Uganda Zambia

#### **EUROPE**

Bosnia-Herzegovina Georgia Kazakhstan Kyrgyzstan Macedonia Montenegro Serbia Tajikistan Ukraine Uzbekistan

#### **ASIA-PACIFIC**

Afghanistan Bangladesh Indonesia Malaysia Mongolia Nepal Pakistan Philippines Rep of Korea Singapore Timor-Leste

## STRATEGIC RELEVANCE

The MTCP uses military training assistance to develop and enhance bilateral defence relationships with countries of strategic interest to Canada as well as build the capacity of its members. The Program achieves this goal through four main areas of activity delivered in Canada or in various locations around the world.

- 1. Enhancing Peace Support Operations **Interoperability among Canada's Partners** 
  - The MTCP develops member countries' interoperability with the CAF and other allies through a broad range of training and military professional development activities that enhance the effectiveness of military formations in a peace support context, including courses on civil-military relations, UN staff duties, and military observer duties. This benefits Canada by promoting burdensharing and operational success.
- 2. Expanding and Reinforcing Canadian Bilateral **Defence Relations through Mutual Training Activities with Member States** 
  - MTCP training activities facilitate the expansion of bilateral defence relationships with member nations, including by encouraging collaboration with the CAF at military training facilities in Canada and regional training institutions abroad. The development of a multi-facetted capacity-building program in the Caribbean in collaboration with the Jamaica Defence Force is an example of this approach. This has helped Canada build a close relationship with Jamaica and partner in providing capacity-building initiatives on a regional level.



- **Promoting Canadian Democratic Principles**, the Rule of Law, and the Protection of Human Rights in the International Arena
  - MTCP interactions with member countries provide opportunities for our personnel to demonstrate and impart Canadian values and perspectives. Activities conducted in Canada, such as language training, are particularly effective in enabling foreign participants to gain an understanding of Canadian culture.
- 4. Establishing a Mutual Understanding and Closer Relationships between Canada and the Member States through Exchange of Knowledge, Ideas, and Perspectives
  - The MTCP helps Canada to establish longterm relationships with officials in member countries. Canada's diplomatic and military representatives are more easily able to work in concert with countries that have a core group of Canadian-trained professional military leaders.

## **MTCP ACTIVITIES**

In 2015-2016, DMTC delivered training to more than 1,500 candidates from 58 member countries. MTCP activities were conducted both in Canada and abroad.

In Canada	Abroad
Language Training	Staff Training
Staff Training	Peace Support Operations Training
Peace Support Operations Training	Military Professional Development Training
Military Professional Development Training	International Exercises
Delegation Visits	Expert Team Visits

#### **Language Training**

MTCP-sponsored English and French language courses, as well as the English Language Train-the-Trainer Course (LTTC), are delivered in partnership with Canadian Forces Language Schools in St. Jean (QC) and Gatineau (QC). Language training courses serve to increase member nations' interoperability by enabling them to communicate effectively with the Canadian Armed Forces, NATO, and United Nations partners in two official languages. The Language Teacher Trainer Course prepares participants to teach language skills in a military context, using multimedia to support the learning process.

#### **Staff Officer Training**

Staff officer training is designed to prepare officers to perform staff duties in a joint and combined coalition operational environment. For example, the Junior Officer Training and Education Programme (JOTEP) provides a combination of military officer qualification and higher education in Canada over a two to five-year period, enabling successful candidates to become leaders within their respective countries. The JOTEP provides an opportunity for Canada to carve out a niche role in providing a comprehensive junior officer training and education platform for MTCP member nations. and allows Canada to build enduring strategic international defence relationships between Canada and selected nations through the capacity building of its future leadership.



Joint Staff Operations Program, Guatemala, 2-12 February 2016

#### **Peace Support Operations Training**

Peace support operations training improves the capacity of military and civilian participants to undertake multi-lateral peace support operations (e.g. courses on the logistics of Peace Support Operations, Peace Support Observer courses, or Civil-Military Relations courses). Examples of capability-building initiatives include helping countries to enhance their capabilities in such areas as command and control, communications. technical training and intelligence.



Civil Military Relations - Interaction Course, Colombia, 23 - 27 November 2015

#### **Military Professional Development** Training

Military professional development training helps foreign officers improve their occupational knowledge, specialist qualifications and technical abilities, in areas such as aerospace systems. public affairs, defence resource management, information technology, ethics and gender issues.



Defence Resource Management Course, Ukraine, 2-6 November 2015

#### International Exercise & Exercise **Development Training**

The MTCP leads and funds specific international exercises. It also offers Exercise Planning and Preparation Courses (EPPCs) to select member states. The aim of EPPCs is to prepare personnel to perform the duties of an Exercise Planner, including exercise design, exercise development, exercise delivery facilitation, confirmation techniques, and follow-up procedures. In 2015-16, EPPCs were held in Kenya, Georgia and Ukraine. International Exercises that took place in 2015-16 were Ex Maple Arch, Ex Rapid Trident and Ex Saber Guardian.



Exercise Planning and Preparation Course, Kenya, 2-13 November 2015

#### **Visits (Expert & Delegation)**

The MTCP can undertake special projects, such as sponsoring expert team visits to provide Canadian expertise in a member country or delegation visits of member countries to Canada. These activities must originate from urgent members' requests that must be conceived, developed and implemented in keeping with Canadian priorities.

# **GENDER, PEACE & SECURITY**



The MTCP is committed to improving the capacity of military personnel to prevent violence and protect the human rights of women and girls, including by encouraging female participation in peace support operations. These efforts are a key element of DND/CAF's contribution to the Government of

Canada's Action Plan for the Implementation of UN Security Council Resolution 1325 on Women, Peace and Security.

In 2015-2016, several MTCP activities conducted in Canada and around the world addressed gender concerns. For example, our United Nations Staff Officer Courses (UNSOCs) included sections on protection of women and children, sexual exploitation, abuse and diversity, and our Ethics in the Military Profession Workshops and Caribbean Junior Command and Staff Course included components on gender issues.



The MTCP also continued to actively encourage the participation of women on its training activities. Beginning in 2014, the MTCP began systematically reporting on female participation in MTCPsponsored activities conducted in Canada and in various locations around the world. In 2015-2016, a total of 150 female participants took part in MTCPsponsored training – a significant increase over the 80 female participants trained in 2014-2015.

#### Highlight

In 2015-16, the MTCP held the inaugural version of its new Gender, Peace and Security Workshop and Symposiums in the Philippines, with participants from across Asia-Pacific. The workshop was attended by 43 participants, and the series of one-day symposiums by a total of 560 participants. The workshop provided an overview of the participation of women in military organizations, including national security and human rights agendas and international commitments to women, peace and security. The symposiums facilitated further discussion on military culture and gender.



# **SPOTLIGHT ON JAMAICA**





Jamaica joined the MTCP as an originating member in 1965-66, and has since received significant training assistance from the Program. In 2015-16, DMTC continued working together with the Jamaica Defence Force (JDF) to develop training programs and construct facilities that accommodate regional training. DMTC has funded construction of the following regional training Centres of Excellence (COEs):

- the Caribbean Military Aviation School (CMAS)
- the Caribbean Military Maritime Training Centre (CMMTC)
- the Caribbean Junior Command and Staff College (CJCSC)

These COEs provide MTCP-funded training that benefits not only Jamaica, but other member countries in the Caribbean and Central America. Examples of some of the training courses include:

- Aircraft Technician (Basic and Advanced)
- Helicopter Simulation
- Construction Engineering
- Bridge Watch Keeper
- Naval Boarding Party

The partnership between DMTC and the JDF also extends to the Technical Training Institute, which was established by the JDF in cooperation with the HEART Institute of the Caribbean, which is leveraged by DMTC to deliver construction engineering training. From the outset, each establishment was designed on the premise that it would enhance the capability of the region and not just Jamaica. This concept has been embraced by the JDF as they continue to encourage the participation of foreign students.

In addition to the COEs, DMTC has also assisted with the establishment of a Joint Information and Operations Centre in Jamaica, a capability that helps to counter transnational crime and enhance disaster and search and rescue response.

Through their partnership, DMTC and the JDF are also working towards the completion of a JDF Directorate of Training and Doctrine to provide oversight and coordination to existing COEs. This organisation will be the crown jewel to the various COEs, as it will place them under a dedicated commanding officer whose focus will be on achieving leading edge results through a constantly evolving, doctrinally-based training system.

# SPOTLIGHT ON UKRAINE





Since 1993, approximately 1,900 Ukrainian defence personnel have participated in MTCPsponsored training and military exercises in Canada and various locations around the world, including 280 in 2015-16. DMTC continues to provide targeted capacity-building assistance to Ukraine in four key areas: English and French language training, staff officer development, peace support operations training, and international exercise & exercise development training. Ukraine is currently the largest participant in the MTCP.

Defence cooperation through the MTCP has enhanced the Ukrainian Armed Forces' ability to participate in NATO-led and peace support operations, enabling Ukraine to become an active participant in various allied military efforts.

A practical example of our engagement with Ukraine through the MTCP is our funding of the country's participation in the Maple Arch series of exercises, which build the capacity of the Ukrainian Forces to become an effective part of the peace support operations-oriented Lithuanian-Polish-Ukrainian Rapid Reaction Brigade. The MTCP has been supporting Maple Arch since planning for the first exercise began in 1994, in accordance with the Program's Treasury Board mandate to enhance PSO interoperability among Canada's partners and achieve influence in areas of strategic interest to Canada.





### DMTC STAFF HIGHLIGHTS

DMTC is supported by civilian and military staff at National Defence Headquarters and various locations across Canada who manage and provide oversight to the MTCP. DMTC also receives support from foreign-based CAF members who assist with the implementation of the MTCP at the regional level.



Major Chris Buckham, DMTC out of Canada officer in Africa, arrived in Kenya in September 2015 as the Head Logistics Training Officer at the Peace and Conflict Studies School (PCSS) within International Peace Support Training Centre (IPSTC). He acted as facilitator and coordinator for a variety of nationally-sponsored and -hosted courses. Of particular note, Major Buckham helped deliver MTCP's first Defence Resource Management Course at the IPSTC. In an effort to further engage and support MTPC's partners, he also acted as staff on the NODEFIC Logistics course held in Addis Ababa. Finally, Major Buckham was asked to attend the First Annual Pan-African Logistics Conference as a guest presenter in Johannesburg, South Africa.

In 2015-16, Major Dan McNeil continued to work at the Malaysian Peacekeeping Centre (MPC) in Port Dickson, Malaysia, primarily as a Directing Staff (DS). He coordinated and helped deliver the UN Logistics and UN Staff Officer courses at MPC that were sponsored and funded by Canada. Both courses were attended by Malaysian and international students alike and marked the first time that DMTC conducted courses in Malaysia. More courses are planned for next fiscal year and it is envisioned that this partnership will continue to grow.



## STUDENT ACKNOWLEDGMENTS

#### **OCdt Luis Carlos Jaimes Sanabria**

OCdt Jaimes was selected by Colombia to attend MTCP's Junior Officer Training and Education Program (JOTEP) at the Royal Military College of Canada (RMCC). The JOTEP includes eight phases and is subdivided into two components. the Junior Officer Training and Education Short Programme (JOTESP - Phases 1 to 5) and the Junior Officer Training and Education Long Program (JOTELP – Phases 6 to 8). OCdt Jaimes performed exceedingly well on JOTESP. His performance on DP 1.1 Infantry (Phase 5), one of the most difficult courses in the Canadian Forces, was remarkable. He has been characterized as an outstanding officer, a superb Colombian ambassador and a role model for Canadian officer cadets.

After completion of JOTESP in 2013, OCdt Jaimes was loaded on JOTELP, marking the first time an MTCP candidate was loaded on this course. This is guite an achievement. After residing and studying at Royal Military College Saint-Jean (RMCSJ) under the supervision of dedicated teachers, OCdt Jaimes became the first MTPC candidate to earn an RMCC Bachelor of Military Arts and Science (BMASc) under JOTEP. He excelled militarily and academically.

In May 2016, OCdt Jaimes' degree was conferred by the Chancellor (MND) in absentia at the RMCC Convocation. OCdt Jaimes was present for the hooding that took place at RMCSJ in front of his colleagues. The Vice-Principal Academic, Dr. Phil Bates, attended the RMCSJ Convocation.



"Jaimes was an outstanding candidate, and a role model for our Canadian OCdts, on both fronts - militarily and academically."

# **FINANCIALS**

Funding by Activity	
Language Training	30%
Professional Development	25%
Staff Training	28%
Peace Support Training	14%
Personnel/ Administrative Support	3%
	100%
Funding by Region	
Language Training	30 %
Professional Development	30 %
Staff Training	22 %
Peace Support Training	18 %
	100 %





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