

Canadian Radio-television and Telecommunications Commission

2019–20

Departmental Results Report

The Honourable Steven Guilbeault, P.C., M.P.
Minister of Canadian Heritage

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Minister's message

In 2019–20, the organizations in the Canadian Heritage Portfolio—including the Canadian Radio-television and Telecommunications Commission (CRTC)—realized a number of important accomplishments in the fields of broadcasting and telecommunications. By promoting innovation, talent, diversity and inclusion for everyone in our society, they enrich our lives considerably. They also highlight our linguistic duality as well as Indigenous languages and cultures, which are an invaluable treasure.



Over the course of the year, the CRTC completed the first review phase of its Indigenous Broadcasting Policy by inviting Indigenous broadcasters, content creators and artists from Canada's Indigenous broadcasting community to participate in national engagement sessions.

A notice of proceeding to review the commercial radio policy framework was also published. As Canada marks 100 years of radio this year, it is important to continue to ensure that the broadcasting system serves the needs and interests of Canadians while also reflecting their circumstances.

Various measures were also taken in 2019–20 to continue protecting Canadian communications services consumers. Notably, as a follow-up to the Report on Misleading or Aggressive Communications Retail Sales Practices, published in 2018, the commission launched a pilot secret shopper program to better understand how service providers' front-line employees sell services and the customer's experience in the sales process.

Finally, work to bridge the digital divide under the Broadband Fund has been initiated. With this project, the Commission is helping to ensure that all Canadian households, particularly those in rural and remote areas, have adequate access to high-speed Internet services.

As Minister of Canadian Heritage, I invite you to have a look at the *2019–20 Departmental Results Report* for the CRTC. You will see that this organization has spared no effort throughout the year to achieve its mission. I would like to thank the entire team at the CRTC for pursuing their efforts despite the COVID-19 pandemic, and for facing unprecedented challenges in order to serve Canadians.

The Honourable Steven Guilbeault

Chairperson and Chief Executive Officer's message

I am pleased to submit the CRTC's 2019–2020 Departmental Results Report. Again this year, despite world events, we have continued our efforts to ensure that Canadians have access to a world-class communications system.

As a result of the COVID-19 global pandemic, our communications system is playing an essential role in the life of Canadians more than ever before. In this context, we are paying special attention to industry efforts to support consumers in these difficult times.

The Universal Broadband Fund will go a long way to bridge the digital divide. Two calls for applications have been issued this year: one for northern and satellite-dependent communities, and a second one to improve broadband Internet access services across Canada. In August 2020, we announced the first five projects selected in the first call for applications to improve Internet access services for more than 10,100 households in 51 northern communities. With regard to the second call, the Commission has started to evaluate the projects submitted and those selected will be announced as soon as possible.

In February 2020, the Commission also held a public hearing on the mobile wireless review. The objective of this process is to ensure that the regulatory framework promotes sustainable competition that will lead to lower prices, innovative services and continued investment in high-quality networks across the country. We will publish our decision in the coming year.

At the end of 2019, we launched a public consultation as part of CBC/Radio-Canada's licence renewal process. The Commission asked Canadians to consider how CBC/Radio-Canada's content is made available to them on various platforms, among other things. To facilitate participation, in addition to using our usual channels, we organized a consultation on Facebook. The next step in this process will be a public hearing in January 2021.

In 2019–2020, the Commission also continued its efforts to better protect Canadians. In December 2019, telecommunications service providers implemented a call blocking system to better protect their subscribers from unsolicited calls. In addition, the CRTC expects providers to implement new standards called STIR/SHAKEN. These standards verify and authenticate a caller's identity. Finally, the Internet Services Code came into effect in January 2020, providing Canadians with new safeguards when subscribing to Internet services.



I am proud of what we have accomplished over the past fiscal year. Despite the uncertainty of recent months, and given the growing importance of our communications system in the circumstances, we will continue to deliver our mandate and pursue our regulatory efforts in the public interest.

Ian Scott

Results at a glance and operating context

The CRTC's operating context is the global communications landscape, which is subject to continual, rapid technological advancement.

Canadians now rely on high-quality broadband Internet access service that has transformed everyday activities, such as civic participation, and the creation and consumption of audio-visual content, to name a few.

In 2018, the Government of Canada announced a review of the *Telecommunications Act* (1993) and the *Broadcasting Act* (1991) [by an expert review panelⁱ](#) in order to modernize the legislative framework that applies to Canadian communications.

In January 2020, the review panel presented its final report, [Canada's Communications Future: Time to Actⁱⁱ](#) to the Government of Canada. The report made specific recommendations that touched on the following main themes:

- Reducing barriers to access by all Canadians to advanced telecommunications networks;
- Supporting the creation, production and discoverability of Canadian content;
- Improving the rights of the digital consumer; and
- Renewing the institutional framework for the communications sector.

Changes from that review are still pending.

In addition, the *Accessible Canada Act* (ACA) came into force in July 2019. The ACA aims to facilitate the creation of a barrier-free Canada where all persons have access to full and equal participation in society, and to ensure that laws, policies, programs, services and structures take into account the perspectives of people of all abilities. These goals extend to the CRTC and the industries it regulates.

The ACA amended the *CRTC Act*, requiring the CRTC to report annually on specific accessibility indicators. Beginning in 2020, the CRTC must submit an annual report, to be tabled in Parliament, on the number of formal inquiries, inspections, notices of violation or orders it has conducted or issued regarding accessibility matters. This year's annual report, for the period from July 2019 to March 2020, can be found in Appendix 2 to this document.

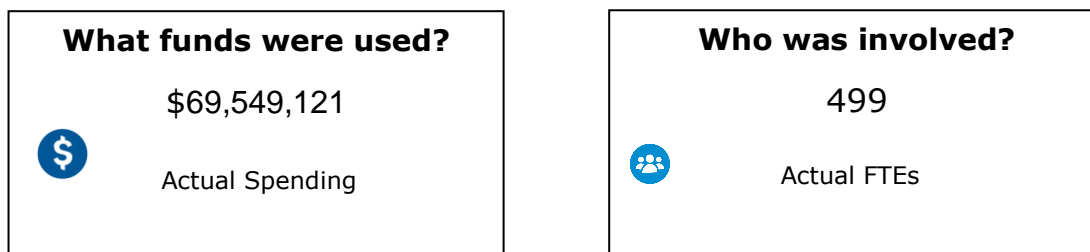
In this context, the CRTC achieved the following key results for 2019-20:

- Launched calls for applications for the Broadband Fund, requesting applications first to improve broadband access in the Canadian territories and satellite-dependent communities, then for projects in Canada's underserved regions.
- Established a mandatory code of conduct for Internet service providers that addresses contract clarity, reduces barriers to switching service providers and will help resolve consumers' problems with bill shock.

- Addressed caller ID spoofing¹ by requiring telecommunications service providers (TSPs) to implement universal network-level call blocking within their networks and by expecting them to authenticate the origins of calls by implementing the STIR/SHAKEN² technical standard.
- Protected Bell Canada subscribers from losing access to the TVA Sports signal by imposing a mandatory order requiring TVA Group to comply with the Commission’s regulations after urgently calling it to appear at a public hearing to explain its decision to block the signal for Bell Canada subscribers.

The CRTC’s total actual spending in 2019-20 was \$69,549,121 and its total number of actual full-time equivalents was 499.

For more information on the CRTC’s plans, priorities and results achieved, see the “Results: what we achieved” section of this report.



¹ Your caller ID display normally indicates the phone number and name associated with the line used to call you. Spoofing occurs when callers deliberately alter their caller ID information when placing a call. Spoofing is often used by illegitimate telemarketers to misrepresent themselves and fool called parties into answering a call. It should be noted that there are instances where altering caller ID information is used for legal and legitimate purposes, such as a doctor who is calling a patient to discuss lab results and wants the hospital’s general call back number to be displayed in order to direct all future inquiries appropriately.

² STIR (Secure Telephony Identity Revisited)/SHAKEN (Signature-based Handling of Asserted information using toKENS) is a technical standard that would provide a means for call-originating TSPs to certify the identity of callers, thus enabling the caller’s identity to be validated by the call-terminating TSP.

Results: what we achieved

Core responsibility

Regulate and Supervise the Communications System

Description:

The CRTC is an administrative tribunal that is responsible for regulating and supervising Canada's communications system in the public interest.

Established to develop, implement and enforce regulatory policies on the Canadian communications system, the CRTC performs a wide range of functions, including rule making and policy development. It has the quasi-judicial powers of a superior court with respect to the production and examination of evidence and the enforcement of its decisions. As an administrative tribunal it operates at arm's length from the federal government.

The CRTC develops regulatory policies for Canada's communication system; approves mergers, acquisitions and changes of ownership of broadcasting distribution undertakings; approves tariffs and agreements for certain telecommunication services; issues, renews and amends licenses for broadcasting distribution and programming undertakings; and resolves competitive disputes. The CRTC intervenes specifically in situations where market forces alone cannot achieve the policy objectives set out within its legislative mandate.

Results:

Departmental Results 1 and 4: "Canadian content is created" as a result of processes that are efficient and fair

The CRTC met its results with respect to its role in creating Canadian content. The total investment in Canadian TV programming production for 2019-20 exceeded the minimum target of \$4 billion at \$4.16 billion.

To fulfil its commitments set out in the 2019–20 Departmental Plan, the CRTC:

- Protected Bell Canada subscribers from losing access to the TVA Sports signal by imposing a [mandatory order](#)ⁱⁱⁱ requiring TVA Group to comply with the Commission's regulations after urgently calling it to appear at a [public hearing](#)^{iv} to explain its decision to block the signal for Bell Canada subscribers;
- [Approved](#)^v a licence for Rogers' OMNI Regional service following the issuance of a [competitive call for applications](#)^{vi} for a new multilingual and multi-ethnic television service to receive mandatory distribution. The new licence takes effect on September 1, 2020, and will enhance the television broadcasting content,

including news and information, available to Canada’s ethnically diverse communities;

- Initiated a public consultation, which will include a public hearing in January 2021, to renew the Canadian Broadcasting Corporation/Société Radio-Canada’s broadcasting licences;
- Launched several public consultation processes to:
 - [co-develop a new policy for Indigenous broadcasting](#)^{vii} in Canada with Indigenous Peoples;
 - [review the commercial radio policy framework](#),^{viii} which includes policies on diversity of ownership, Canadian content levels, local news, French vocal music requirements and Canadian content development; and
 - [update its policy on Canadian programming expenditures](#)^{ix} with a view of ensuring that broadcasters are effectively supporting the production of Canadian content;
- Established a new quality standard for the accuracy of closed captioning for live English-language television programming based on a proposal by a working group composed of closed captioning users and providers, a captioning school and broadcasters;
- Began monitoring metrics related to women in key creative positions in Canadian productions and to programming produced by Indigenous producers through a new annual Production Report filed by the large French- and English-language ownership groups;
- Began developing a digital system for monitoring programming compliance in the radio market, which will also improve business processes and data analytics, and will be accompanied by a music database available to the public;
- Conducted a proceeding to begin gathering new information from Canadian broadcasters on their digital media activities through an annual digital media survey to gain a better understanding of how those activities are related to their traditional services and how all of their services are changing in an increasingly digital environment.

Departmental Results 2 and 4: “Canadians are connected to world-class communications services” as a result of processes that are efficient and fair

The CRTC is on track to meet its targets for connecting Canadians to world-class communications services. In 2019-20, 87.3% of households have access to fixed broadband 50/10 Internet access services with the option of an unlimited data plan: on track to meet the 90% target by December 2021. The percentage of households that have access to the latest mobile wireless technology (LTE) is 99.48%: on track to meet the 100% target by December 2026. Finally, Canada had a 6.4 percentage point lead on the OECD average of total high capacity fixed broadband subscriptions. Although the

target of a 7.9 percentage point lead was not met, Canada registered its largest increase in subscriptions to high capacity broadband connections in 2019.³ The lower 2019 percentage point result can therefore be attributed to other OECD countries registering faster take-up for these connections, and especially fibre connections, than in previous years. It can also be attributed in part to the continued, albeit slowly decreasing, reliance by Canadian households on digital subscriber line (DSL) connections, which are not considered high capacity broadband connections.

The 2019–20 Departmental Plan stated that the CRTC would continue to ensure that Canadians are connected to world-class communications services. In fulfilment of these commitments, the CRTC:

- Launched the [first^x](#) and [second calls for applications^{xi}](#) for the Broadband Fund. The first call requested applications for funding for projects to build or upgrade access and transport broadband infrastructure or mobile wireless networks in the Canadian territories and satellite-dependent communities (decision published August 12, 2020). The second call requested applications for all eligible projects to improve broadband access in all regions of Canada;
- Set final rates for wholesale high-speed access services, which will facilitate greater competition and promote innovative broadband services and more affordable prices for consumers. Following applications by the incumbent local exchange carriers (ILECs) and the cable companies, Telecom Order [CRTC 2019-288^{xii}](#) was stayed after appeals with the Federal Court of Appeal and petitions to the Governor in Council. The Order is also being reviewed following review and vary and stay applications filed with the CRTC by the ILECs and cable companies;
- Held a [public hearing^{xiii}](#) in February 2020 to review the regulatory framework for mobile wireless services in order to explore ways to further improve the choice and affordability of these services for Canadians;
- Completed its review of the price cap and local forbearance regimes to ensure that the interests of consumers continue to be protected in less competitive markets and that the tariffed rates in those areas remain just and reasonable;
- Launched a [public consultation^{xiv}](#) to review the methodology and approach to rate setting for wholesale telecommunications services in order to establish a more transparent and efficient rate-setting process while ensuring that wholesale rates continue to be just and reasonable;
- Launched a public consultation to address barriers to the extension of competitive broadband-capable networks into underserved areas in order to improve access to high-quality voice services and broadband Internet access services;

³ Canada saw 1,036,409 new broadband subscribers in 2019 and moved from 12th rank (of 37 OECD countries) in 2018 to 8th rank in 2019.

- Commissioned public opinion research through online qualitative interviews with video relay service⁴ (VRS) customers as an initial step for the review of the regulatory framework for VRS. The findings will provide a better understanding of the lived experiences of VRS users as input to the upcoming proceeding;
- Launched a second phase in the Measuring Broadband Canada project, which tests the speeds of home wireline broadband Internet services across Canada. The results of this project will provide Canadians with insight into the performance of their broadband services, including whether participating Internet service providers (ISPs) are delivering speeds as advertised, while helping ISPs improve their networks to better serve Canadian consumers;
- Established an exemption to the telecommunications services resellers' registration obligations. This exemption prevents placing an unnecessary burden on the Commission, carriers and resellers, while it enhances and protects the rights of consumers and enables innovation of telecommunications services.

Departmental Results 3 and 4: Canadians are protected within the communications system as a result of processes that are efficient and fair

The CRTC met two of its three results targets for protecting Canadians within the communications system: 100% of facilities-based telecommunications service providers (TSPs) were in compliance with 9-1-1 requirements (target of 100%); and 100% of organizations remained compliant⁵ after enforcement action was taken on unsolicited commercial communications, surpassing the target of 80%. However, 87.5% of broadcasters and wireless service providers (WSPs) participated in the National Public Alerting System (NPAS), missing the target of 90% participation. Because of the COVID-19 pandemic, the CRTC was unable to obtain accurate results from all WSPs regarding their public alerting services. The current result is therefore based on broadcasters' results only. Furthermore, the current indicator measures the compliance rate of entities. It measures entities with multiple large undertakings serving major urban centers on an equal footing with entities with only a single community, Indigenous or other independent broadcaster serving a small community. The majority of non-compliant entities are small and have ongoing financial and personnel challenges that have prevented them from meeting their public alerting commitments, whereas the large entities have fully met their commitments towards public alerting. Accordingly, the current result does not reflect the actual rate of public alerting services available to Canadians. Two new indicators, which can be found in the [2020-21 Departmental Plan^{xv}](#), will better measure the availability of public alerting services in Canada.

⁴ Video relay service is a telecommunications service that enables people with hearing or speech disabilities who use sign language to communicate with voice telephone users as well as other sign-language users.

⁵ In terms of enforcement actions on unsolicited commercial communications taken in 2019-20, there have been zero cases of recidivism.

The 2019–20 Departmental Plan stated that the CRTC would help protect Canadians within the communications system. It fulfilled this commitment in the following ways:

Consumer protection

- Established a mandatory [code of conduct for Internet service providers^{xvi}](#). The Code applies to individual retail consumers of the large Internet service providers (ISPs). It addresses contract clarity, reduces barriers to switching service providers and helps resolve consumers' problems with bill shock;
- Identified malicious websites associated with the COVID-19 pandemic⁶ and worked with partners to have them shut down as quickly as possible;
- Used its social media platforms to advise Canadians on how to report and stay vigilant against emerging scams related to COVID-19;
- Continued to implement and monitor its activities to address issues identified in the February 2019 [Report on Misleading or Aggressive Communications Sales Practices^{xvii}](#), including:
 - CRTC Secret Shopper Program: The CRTC commissioned a Secret Shopper Program in 2019-20. The results will be made public later in 2020;
 - [Internet Code^{xviii}](#): The CRTC has been monitoring the implementation of and compliance with the Code by ISPs since it took effect in January 2020;
- Initiated a [show cause proceeding^{xix}](#) in August 2019 to consider whether cellphone financing plans, including those with terms longer than 24 months, are compliant with the Wireless Code;
- Co-created the [Council of Federal Accessibility Agencies^{xx}](#) to allow organizations responsible for enforcing the *Accessible Canada Act* to work collaboratively to refer federal accessibility complaints to the right organization and to foster complementary policies and practices;
- Initiated a [public proceeding^{xxi}](#) in March 2020 to obtain a better understanding of whether and in what circumstances Canadians should receive paper or electronic bills as many communications service providers transition from paper to electronic billing;
- Supported the development and implementation of additional technical solutions to restore trust in caller ID information by:
 - requiring telecommunications service providers (TSPs) to implement universal network-level call blocking within their networks by December 2019;
 - assigning the CRTC Interconnection Steering Committee (CISC) Network Working Group to examine and report on measures that could be

⁶ Agencies worldwide saw a spike in scam activity related to the COVID-19 pandemic.

implemented to reduce caller ID spoofing and to determine the origins of nuisance calls; and

- issuing a call for comments on its proposal to require Canadian carriers and other TSPs to implement the STIR/SHAKEN technical standard to further combat caller ID spoofing and authenticate the origins of nuisance calls, as a condition of offering and providing telecommunications services;
- Continued to promote and enforce compliance with the Unsolicited Telecommunications Rules (UTRs), the Voter Contact Registry, and Canada’s Anti-Spam Legislation (CASL);
- Issued a total amount of \$943,330 in administrative monetary penalties for alleged violations under either the UTRs or CASL;
- Issued a \$100,000 administrative monetary penalty on an individual, for the first time, for [violations of CASL committed by a corporation^{xxii}](#).

Public safety

- Monitored the implementation of its [2017 directive^{xxiii}](#) to telephone and mobile wireless service companies to update their networks to support next-generation 9-1-1 services in Canada in 2020. This included the achievement of various milestones, including the completion, in September 2019, of a first successful test call placed over the Bell Canada next-generation 9-1-1 network to a 9-1-1 call centre in the Centrale des Appels d’Urgence Chaudière-Appalaches in Quebec;
- Monitored the participation of Canadian broadcasters and wireless service providers in the [National Public Alerting System \(NPAS\)^{xxiv}](#). This system ensures that Canadians receive emergency alert messages at times of imminent or unfolding hazards to life and property, which includes amber alerts and natural or environmental disasters, for example.

Experimentation

The CRTC continued to experiment with new approaches and instill a culture of measurement, evaluation and innovation in program and policy design. However, no specific experimentation activities and no additional financial or human resources were planned for activities in 2019-20.

Results achieved

| Departmental results | Performance indicators | Target | Date to achieve target | 2017–18 Actual results | 2018–19 Actual results | 2019–20 Actual results |
|---|--|--|---|------------------------|------------------------|------------------------|
| Canadian content is created. | Total investment in Canadian television programming production | Between \$4.0 and \$4.5B | March 2020 | 4.11 B | 4.21 B | 4.16 B |
| Canadians are connected to world-class communications services. | % of households that have access to fixed broadband Internet access services ⁷ | At least 90% 100% | December 2021 December 2036 ⁸ | 84.1% | 85.7% | 87.3% ⁹ |
| | % of households that have access to the latest generally deployed mobile wireless technology ¹⁰ | 100% | December 2026 | 99% | 99.2% | 99.48% ¹¹ |
| | % of total fixed broadband subscriptions that are high capacity network connections ¹² compared to the OECD average | At least a 7.9 percentage point lead ¹³ | December 2020 | Not available | 7.6 | 6.4 ¹⁴ |

⁷ This indicator measures Internet access service speeds of at least 50 megabits per second (Mbps) download and 10 Mbps upload (50/10) with the option of an unlimited data plan.

⁸ The date to reach the target of 100% of households was further refined by the Commission in 2018 as the range of years between 2026 and 2031 (TRP 2018-377). To reflect the clarification made in 2018, the 100% target year should be 2031. This TBS-approved amendment will be reflected in the 2020-21 DRR.

⁹ Data reflects the 2019 calendar year.

¹⁰ The latest generally deployed mobile wireless technology is currently long-term evolution (LTE).

¹¹ Data reflects the 2019 calendar year.

¹² High-capacity network connections refer to broadband connections that are capable of providing minimum access speeds of 50/10, which are generally delivered via networks based on cable and fibre technologies.

¹³ As of June 2016, 60.1% of Canada's fixed broadband subscriptions were delivered via high-capacity networks, 7.9 percentage points higher than the OECD average. The CRTC's target for this indicator is to maintain or improve Canada's 7.9 percentage point lead in comparison with the OECD average.

¹⁴ As of 31 December 2019.

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| | | | | | | |
|--|---|--------------|------------|---------------|---------------------|---------------------|
| Canadians are protected within the communications system. | % of organizations that remain compliant within 12 months after compliance / enforcement action is taken on unsolicited commercial communications | At least 80% | March 2020 | 100% | 100% | 100% |
| | % of broadcasters and wireless service providers participating in public alerting system | At least 90% | March 2020 | Not available | 83.4% ¹⁵ | 87.5% ¹⁶ |
| | % of facilities-based telecommunications service providers in compliance with 911 requirements | 100% | March 2020 | 100% | 100% | 100% |
| Proceedings related to the regulation of the communications system are efficient and fair. | % of decisions on telecom and broadcasting applications (Part 1) issued within four months of the close of record | At least 75% | March 2020 | 74% | 81% | 64% |
| | Number of decisions overturned on judicial appeal related to procedural fairness | 0 | March 2020 | Not available | 0 | 0 |

¹⁵ The CRTC has worked with TBS to amend the current indicator to better measure the rate of public alerting services available to Canadians. The two new indicators will be reported in the CRTC's 2020-21 DRR.

¹⁶ Because of the COVID-19 pandemic, the CRTC was unable to obtain accurate results from all WSPs regarding their public alerting services. The current result is therefore based on broadcasters' results only.

Note: Some data in the table above are not available because the departmental result indicators were new and the CRTC hadn't started reporting data on these indicators.

Budgetary financial resources (dollars)

| | 2019–20 Main Estimates | 2019–20 Planned spending | 2019–20 Total authorities available for use | 2019–20 Actual spending (authorities used) | 2019–20 Difference (Actual spending minus Planned spending) |
|---------------------|---------------------------|--------------------------------|---|--|--|
| Gross Expenditures | 57,103,290 | 57,103,290 | 62,767,902 | 53,718,550 | -3,384,740 |
| Respendable Revenue | 46,917,773 | 46,917,773 | 48,602,285 | 44,264,578 | -2,653,195 |
| Net Expenditures | 10,185,517 | 10,185,517 | 14,165,617 | 9,453,972 | -731,545 |

Human resources (full-time equivalents)

| 2019–20 Planned full-time equivalents | 2019–20 Actual full-time equivalents | 2019–20 Difference (Actual full-time equivalents minus Planned full-time equivalents) |
|--|---|---|
| 389 | 365 | -24 |

Financial, human resources and performance information for the CRTC's Program Inventory is available in [GC InfoBase^{xxv}](#).

Internal Services

Description

Internal Services are those groups of related activities and resources that the federal government considers to be services in support of programs and/or required to meet corporate obligations of an organization. Internal Services refers to the activities and resources of the 10 distinct service categories that support Program delivery in the organization, regardless of the Internal Services delivery model in a department. The 10 service categories are:

- ▶ Acquisition Management Services
- ▶ Communication Services
- ▶ Financial Management Services
- ▶ Human Resources Management Services
- ▶ Information Management Services
- ▶ Information Technology Services
- ▶ Legal Services
- ▶ Material Management Services
- ▶ Management and Oversight Services
- ▶ Real Property Management Services

Results

In 2019-20, the CRTC continued to transform the organization into one that is “digital by design” through the following actions:

- Ensured that all employees could concurrently and securely access the CRTC network and collaborate with their colleagues from anywhere at any time by:
 - Equipping all employees with mobile devices, including tablets, laptops and smartphones;
 - Adopting Commission-wide instant messaging, and audio and video conferencing functionality; and
 - Increasing overall Internet bandwidth and VPN access;
- Reviewed and automated several new and legacy business processes; and
- Improved the usability and accuracy of the external search engine to allow Canadians to more easily find information on the CRTC website.

The CRTC also committed to implement the Government of Canada Financial and Materiel Management solution in 2019-20. However, given that the project is currently a year behind schedule, the CRTC will implement the solution April 1, 2022.

In 2019-20, the CRTC prepared to implement its responsibilities under the *Accessible Canada Act* through numerous activities and educational events, such as the following:

- development of an internal briefing to outline the CRTC's mandate and internal responsibilities in regards to accessibility;
- participation in all *Spotlight on ACCESSibility* Series sessions and in the February 2020 virtual town hall discussion on accessibility in the public service; and
- creation of an accessibility practices inventory to document existing Commission practices and identify gaps.

The CRTC also participated in the Employment and Social Development Canada (ESDC) pre-engagement consultations on proposed regulations under the *Accessible Canada Act*.

Finally, to ensure a healthy and respectful workplace, in September 2019, the CRTC entered into a memorandum of understanding with Health Canada to access their Ombuds services for all employees. This supported the implementation of the CRTC harassment action plan (updated in 2020), and included information sessions and the launch of tools to help employees and managers navigate through the various services available to them in regards to workplace harassment, violence, conflict resolution and wellness (EAP). The CRTC also launched the second edition of its new internal survey entitled *Introspect*, which allowed for a deeper analysis of questions related to workplace issues.

Budgetary financial resources (dollars)

| | 2019–20 Main Estimates | 2019–20 Planned spending | 2019–20 Total authorities available for use | 2019–20 Actual spending (authorities used)* | 2019–20 Difference (Actual spending minus Planned spending) |
|---------------------|---------------------------|--------------------------------|---|---|--|
| Gross Expenditures | 17,035,910 | 17,035,910 | 17,647,442 | 15,830,571 | -1,205,339 |
| Respendable Revenue | 14,374,033 | 14,374,033 | 14,502,512 | 13,224,445 | -1,149,588 |
| Net Expenditures | 2,661,877 | 2,661,877 | 3,144,930 | 2,606,126 | -55,751 |

Human resources (full-time equivalents)

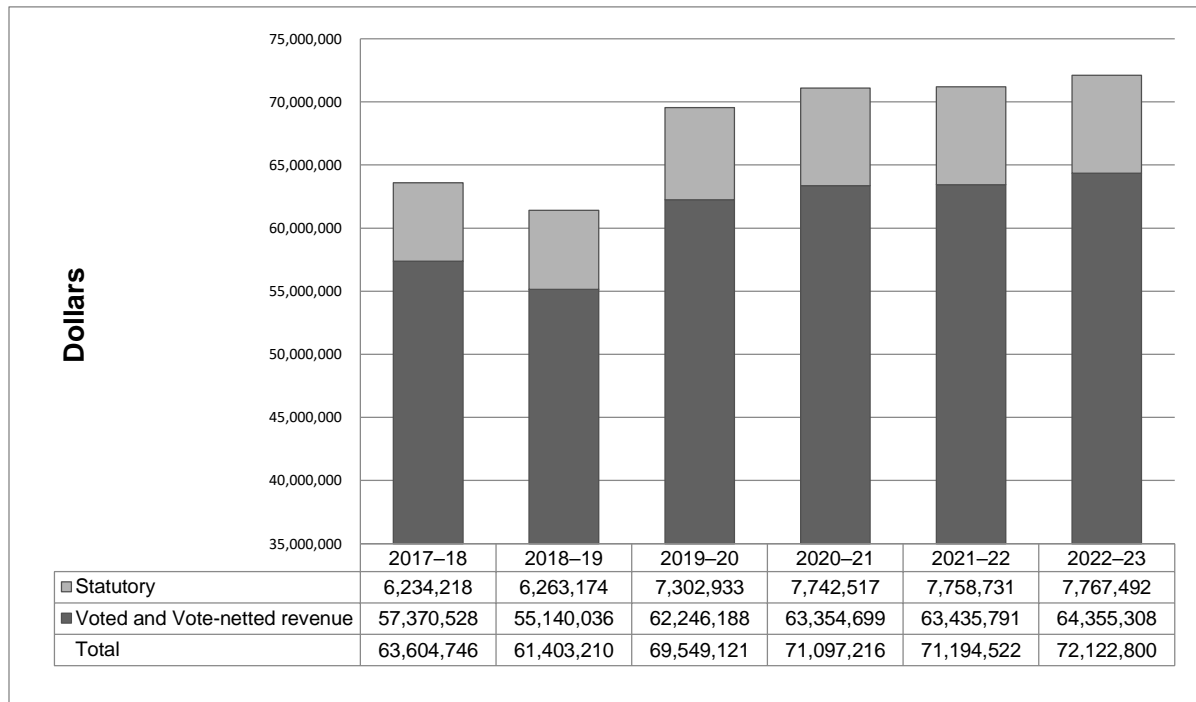
| 2019–20 Planned full-time equivalents | 2019–20 Actual full-time equivalents | 2019–20 Difference (Actual full-time equivalents minus Planned full-time equivalents) |
|--|---|---|
| 138 | 134 | -4 |

Analysis of trends in spending and human resources

Actual expenditures

Departmental spending trend graph

The following graph presents planned (voted and statutory spending) over time.



Total spending pertains to expenditures incurred by the CRTC in relation to all funding authorities approved during the fiscal year. Funding authorities include all parliamentary appropriations and revenue sources: Main Estimates, Supplementary Estimates, Treasury Board Vote transfers (including the operating budget carry forward), and revenues from broadcasting licence fees (Part I), telecommunications fees and unsolicited telecommunications fees.

For fiscal years 2017-18 to 2019-20, actual spending represents the actual expenditures as reported in the Public Accounts of Canada. For the period from 2020-21 to 2022-23, the planned spending reflects approved funding by Treasury Board to support CRTC's programs, which includes the implementation and the operationalization of the project management function of the Broadband Fund, which started in 2019-20.

Budgetary performance summary for Core Responsibilities and Internal Services (dollars)

| Core responsibilities and Internal Services | 2019–20 Main Estimates | 2019–20 Planned spending | 2020–21 Planned spending | 2021–22 Planned spending | 2019–20 Total authorities available for use | 2019–20 Actual spending (authorities used) | 2018–19 Actual spending (authorities used) | 2017–18 Actual spending (authorities used) |
|--|------------------------|--------------------------|--------------------------|--------------------------|---|--|--|--|
| Regulate and Supervise the Communications System | 57,103,290 | 57,103,290 | 54,504,884 | 54,732,947 | 62,767,902 | 53,718,550 | 46,767,108 | 47,332,930 |
| Subtotal | 57,103,290 | 57,103,290 | 54,504,884 | 54,732,947 | 62,767,902 | 53,718,550 | 46,767,108 | 47,332,930 |
| Internal Services | 17,035,910 | 17,035,910 | 16,592,332 | 16,461,575 | 17,647,442 | 15,830,571 | 14,636,102 | 16,271,816 |
| Total gross expenditures | 74,139,200 | 74,139,200 | 71,097,216 | 71,194,522 | 80,415,344 | 69,549,121 | 61,403,210 | 63,604,746 |
| Revenues netted against expenditures | 61,291,806 | 61,291,806 | 58,301,542 | 58,430,072 | 63,104,797 | 57,489,023 | 50,322,766 | 51,560,113 |
| Total net expenditures | 12,847,394 | 12,847,394 | 12,795,674 | 12,764,450 | 17,310,547 | 12,060,098 | 11,080,444 | 12,044,633 |

Note: Actual spending reflects gross expenditures, which include spendable revenues.

For fiscal years 2017-18 to 2019-20, actual spending represents the actual expenditures as reported in the Public Accounts of Canada.

The increase in actual spending between 2018-19 and 2019-20 is attributable to the ratification of collective agreements and, more importantly, to an increase in salary and O&M expenditures for the project management function of the Broadband Fund. A number of factors led to a significant underutilization of the CRTC's authorities in 2019-20, such as the progressive implementation of the project management function of the Broadband Fund, the fact that the CRTC did not access the funding earmarked in Budget 2019 for Protecting Canada's Critical Infrastructure from Cyber Threats, temporary authorities that were not required in the fiscal year.

The planned spending for the fiscal years 2020-21 to 2021-22 corresponds to the planned spending level approved in the Main Estimates. Other items such as salary adjustments for new collective agreements and carry-forward adjustments are unknown at this time. Therefore, none of these adjustments is reflected. The planned spending for 2020-21 and 2021-22 is slightly lower than for 2019-20 as the CRTC had

more spending authorities for the project management function of the Broadband Fund in the implementation year (2019-20) than in the following fiscal years.

2019–20 Budgetary actual gross spending summary (dollars)

| Core responsibilities and Internal Services | 2019–20 Actual gross spending* | 2019–20 Actual gross spending for specified purpose accounts | 2019–20 Actual revenues netted against expenditures | 2019–20 Actual net spending (authorities used) |
|--|--------------------------------|--|---|--|
| Regulate and Supervise the Communications System | 53,718,550 | 0 | 44,264,578 | 9,453,972 |
| Subtotal | 53,718,550 | 0 | 44,264,578 | 9,453,972 |
| Internal Services | 15,830,571 | 0 | 13,224,445 | 2,606,126 |
| Total | 69,549,121 | 0 | 57,489,023 | 12,060,098 |

CRTC's revenues come from fees recovered pursuant to fee regulations established under the authority of the *Broadcasting Act*^{xxvi} and the *Telecommunications Act*.^{xxvii} These fees and the associated regulations are as follows:

- Part I broadcasting licence fees (*Broadcasting Licence Fee Regulations, 1997*^{xxviii});
- Annual telecommunications fees (*Telecommunications Fees Regulations, 2010*^{xxix}); and
- Unsolicited telecommunications fees for compliance and enforcement activities related to the National Do Not Call List (DNCL) (*Unsolicited Telecommunications Fees Regulations*^{xxx}).

Actual human resources

Human resources summary for core responsibilities and Internal Services

| Core responsibilities and Internal Services | 2017–18 Actual full-time equivalents | 2018–19 Actual full-time equivalents | 2019–20 Planned full-time equivalents | 2019–20 Actual full-time equivalents | 2020–21 Planned full-time equivalents | 2021–22 Planned full-time equivalents |
|--|--------------------------------------|--------------------------------------|---------------------------------------|--------------------------------------|---------------------------------------|---------------------------------------|
| Regulate and Supervise the Communications System | 320 | 330 | 389 | 365 | 394 | 394 |
| Subtotal | 320 | 330 | 389 | 365 | 394 | 394 |
| Internal Services | 129 | 124 | 138 | 134 | 142 | 141 |
| Total | 449 | 454 | 527 | 499 | 536 | 535 |

The increase in full-time equivalents between fiscal years 2018-19 and 2019-20 is attributable to the implementation and the operationalization of the project management function of the Broadband Fund. Due to the progressive implementation of this new activity, the CRTC hired fewer employees than anticipated in 2019-20. The number of full-time equivalents is expected to continue to increase in 2020-21, but it will then stabilize as the project management function of the Broadband Fund is fully implemented and operationalized.

Expenditures by vote

For information on the CRTC's organizational voted and statutory expenditures, consult the [Public Accounts of Canada 2019–2020](#).^{xxxii}

Government of Canada spending and activities

Information on the alignment of the CRTC's spending with the Government of Canada's spending and activities is available in [GC InfoBase](#).^{xxxii}

Financial statements and financial statements highlights

Financial statements

The CRTC's financial statements (unaudited) for the year ended March 31, 2020, are available on the [departmental website](#).^{xxxiii}

Financial statement highlights

Condensed Statement of Operations (unaudited) for the year ended March 31, 2020 (dollars)

| Financial information | 2019–20 Planned results | 2019–20 Actual results | 2018–19 Actual results | Difference (2019–20 Actual results minus 2019–20 Planned results) | Difference (2019–20 Actual results minus 2018–19 Actual results) |
|--|-------------------------------|---------------------------|---------------------------|---|--|
| Total expenses | 84,208,000 | 77,619,000 | 68,612,000 | -6,589,000 | 9,007,000 |
| Total revenues | 61,292,000 | 57,489,000 | 50,323,000 | -3,803,000 | 7,166,000 |
| Net cost of operations before government funding and transfers | 22,916,000 | 20,130,000 | 18,289,000 | -2,786,000 | 1,841,000 |

Note: These figures are net departmental revenues and do not include the revenues collected on behalf of the Government of Canada, which totalled \$132.6 million for 2019–20 as compared to \$127.1 million for 2018-19.

Note: [The CRTC's Future-Oriented Statement of Operations \(unaudited\) for the year ended March 31, 2021, is available on the departmental website](#).^{xxxiv}

Revenues

Revenues collected in 2019-20 totalled \$190.1 million (\$132.6 million + \$57.5 million), a net increase of \$12.7 million when compared to the total revenues collected in 2018-19. The increase is mainly attributable to an increase in regulatory fees and Part II broadcasting licence fees.

Expenses

Expenses in 2019-20 totalled \$77.6 million, an increase of \$9.0 million when compared to 2018-19 total expenses. The increase is mainly attributable to the implementation of the Broadband Fund project management function and an increase in salaries due to

the ratification of collective agreements, including retroactive payments dating back to 2014-15.

Condensed Statement of Financial Position (unaudited) as of March 31, 2020 (dollars)

| Financial information | 2019–20 | 2018–19 | Difference (2019–20 minus 2018–19) |
|-------------------------------------|------------|------------|--|
| Total net liabilities | 12,959,000 | 12,072,000 | 887,000 |
| Total net financial assets | 8,098,000 | 7,807,000 | 291,000 |
| Departmental net debt | 4,861,000 | 4,265,000 | 596,000 |
| Total non-financial assets | 3,620,000 | 3,795,000 | -175,000 |
| Departmental net financial position | -1,241,000 | -470,000 | -771,000 |

Assets

Assets in 2019-20 totalled \$11.7 million, which increased slightly (\$11.6 million) when compared to 2018-19 total assets.

Liabilities

Liabilities in 2019-20 have increased by \$0.9 million when compared to 2018-19 total liabilities. The increase is mainly attributable to an increase in accounts payable and vacation pay.

Additional information

Organizational profile

Appropriate ministers: The Honourable Steven Guilbeault, Minister of Canadian Heritage, P.C., M.P.

Institutional head: Ian Scott, Chairperson and Chief Executive Officer

Ministerial portfolio: Canadian Heritage

Enabling instruments:

- [Canadian Radio-television and Telecommunications Commission Act](#)^{xxxv}
- [Bell Canada Act](#)^{xxxvi}
- [Broadcasting Act](#)^{xxxvii}
- [Telecommunications Act](#)^{xxxviii}
- [Canada Elections Act](#)^{xxxix}
- [An Act to promote the efficiency and adaptability of the Canadian economy by regulating certain activities that discourage reliance on electronic means of carrying out commercial activities, and to amend the Canadian Radio-television and Telecommunications Commission Act, the Competition Act, the Personal Information Protection and Electronic Documents Act, and the Telecommunications Act](#),^{xl} referred to as “Canada’s anti-spam legislation” or “CASL” in this document.

Year of incorporation / commencement: 1968

Raison d’être, mandate and role: who we are and what we do

“Raison d’être, mandate and role: who we are and what we do” is available on the [CRTC’s website](#).^{xli}

Reporting framework

CRTC’s Departmental Results Framework and Program Inventory of record for 2019–20 are shown below.

| | | | |
|---------------------------------------|---|---|--------------------------|
| Departmental Results Framework | Regulate and Supervise the Communications System | | Internal Services |
| | Canadian content is created | Total investment in Canadian television programming production | |
| | Canadians are connected to world-class communications services | % of households that have access to fixed broadband Internet access services | |
| | | % of households that have access to the latest generally deployed mobile wireless technology | |
| | | % of total fixed broadband subscriptions that are high capacity network connections compared to the OECD average | |
| | Canadians are protected within the communications system | % of organizations that remain compliant within 12 months after compliance / enforcement action is taken on unsolicited commercial communications | |
| | | % of broadcasters and wireless service providers participating in public alerting system | |
| | | % of facilities-based telecommunications service providers in compliance with 911 requirements | |
| | Proceedings related to the regulation of the communications system are efficient and fair | % of decisions on Part 1 Applications issued within four months of the close of record | |
| | | Number of decisions overturned on judicial appeal related to procedural fairness | |
| Program Inventory | Support for Canadian content creation | | |
| | Connection to the communications system | | |
| | Protection within the communications system | | |

Supporting information on the program inventory

Financial, human resources and performance information for the CRTC's Program Inventory is available in [GC InfoBase](#).^{xlii}

Supplementary information tables

The following supplementary information tables are available on the CRTC's website:

- ▶ [Departmental Sustainable Development Strategy](#)^{xliii}
- ▶ [Gender-based analysis plus](#)^{xliv}

Federal tax expenditures

The tax system can be used to achieve public policy objectives through the application of special measures such as low tax rates, exemptions, deductions, deferrals and credits. The Department of Finance Canada publishes cost estimates and projections for these measures each year in the [Report on Federal Tax Expenditures](#)^{xlv}. This report also provides detailed background information on tax expenditures, including descriptions, objectives, historical information and references to related federal spending programs. The tax measures presented in this report are the responsibility of the Minister of Finance.

Organizational contact information

CRTC Central Office

Les Terrasses de la Chaudière
Central Building
1 Promenade du Portage
Gatineau, Quebec J8X 4B1

or

Ottawa, Ontario K1A 0N2

In Canada:

Toll-free: 1-877-249-CRTC (2782)

Toll-free TTY line: 1-877-909-CRTC (2782)

Outside Canada:

819-997-0313

TTY line: 819-994-0423

Fax: 819-994-0218

Website: <http://www.crtc.gc.ca>

Appendix 1: definitions

appropriation (crédit)

Any authority of Parliament to pay money out of the Consolidated Revenue Fund.

budgetary expenditures (dépenses budgétaires)

Operating and capital expenditures; transfer payments to other levels of government, organizations or individuals; and payments to Crown corporations.

core responsibility (responsabilité essentielle)

An enduring function or role performed by a department. The intentions of the department with respect to a core responsibility are reflected in one or more related departmental results that the department seeks to contribute to or influence.

Departmental Plan (plan ministériel)

A report on the plans and expected performance of an appropriated department over a 3-year period. Departmental Plans are usually tabled in Parliament each spring.

departmental priority (priorité)

A plan or project that a department has chosen to focus and report on during the planning period. Priorities represent the things that are most important or what must be done first to support the achievement of the desired departmental results.

departmental result (résultat ministériel)

A consequence or outcome that a department seeks to achieve. A departmental result is often outside departments' immediate control, but it should be influenced by program-level outcomes.

departmental result indicator (indicateur de résultat ministériel)

A quantitative measure of progress on a departmental result.

departmental results framework (cadre ministériel des résultats)

A framework that connects the department's core responsibilities to its departmental results and departmental result indicators.

Departmental Results Report (rapport sur les résultats ministériels)

A report on a department's actual accomplishments against the plans, priorities and expected results set out in the corresponding Departmental Plan.

experimentation (expérimentation)

The conducting of activities that seek to first explore, then test and compare the effects and impacts of policies and interventions in order to inform evidence-based decision-

making, and improve outcomes for Canadians, by learning what works, for whom and in what circumstances. Experimentation is related to, but distinct from innovation (the trying of new things), because it involves a rigorous comparison of results. For example, using a new website to communicate with Canadians can be an innovation; systematically testing the new website against existing outreach tools or an old website to see which one leads to more engagement, is experimentation.

full-time equivalent (FTE) (équivalent temps plein (ETP))

A measure of the extent to which an employee represents a full person-year charge against a departmental budget. For a particular position, the full-time equivalent figure is the ratio of number of hours the person actually works divided by the standard number of hours set out in the person's collective agreement.

gender-based analysis plus (GBA+) (analyse comparative entre les sexes plus [ACS+])

An analytical process used to assess how diverse groups of women, men and gender-diverse people experience policies, programs and services based on multiple factors including race ethnicity, religion, age, and mental or physical disability.

government-wide priorities (priorités pangouvernementales)

For the purpose of the 2019–20 Departmental Results Report, those high-level themes outlining the government's agenda in the 2019 Speech from the Throne, namely: Fighting climate change; Strengthening the Middle Class; Walking the road of reconciliation; Keeping Canadians safe and healthy; and Positioning Canada for success in an uncertain world.

horizontal initiative (initiative horizontale)

An initiative where two or more federal organizations are given funding to pursue a shared outcome, often linked to a government priority.

non-budgetary expenditures (dépenses non budgétaires)

Net outlays and receipts related to loans, investments and advances, which change the composition of the financial assets of the Government of Canada.

performance (rendement)

What an organization did with its resources to achieve its results, how well those results compare to what the organization intended to achieve, and how well lessons learned have been identified.

performance indicator (indicateur de rendement)

A qualitative or quantitative means of measuring an output or outcome, with the intention of gauging the performance of an organization, program, policy or initiative respecting expected results.

performance reporting (production de rapports sur le rendement)

The process of communicating evidence-based performance information. Performance reporting supports decision making, accountability and transparency.

plan (plan)

The articulation of strategic choices, which provides information on how an organization intends to achieve its priorities and associated results. Generally, a plan will explain the logic behind the strategies chosen and tend to focus on actions that lead to the expected result.

planned spending (dépenses prévues)

For Departmental Plans and Departmental Results Reports, planned spending refers to those amounts presented in Main Estimates.

A department is expected to be aware of the authorities that it has sought and received. The determination of planned spending is a departmental responsibility, and departments must be able to defend the expenditure and accrual numbers presented in their Departmental Plans and Departmental Results Reports.

program (programme)

Individual or groups of services, activities or combinations thereof that are managed together within the department and focus on a specific set of outputs, outcomes or service levels.

program inventory (répertoire des programmes)

Identifies all the department's programs and describes how resources are organized to contribute to the department's core responsibilities and results.

result (résultat)

A consequence attributed, in part, to an organization, policy, program or initiative. Results are not within the control of a single organization, policy, program or initiative; instead they are within the area of the organization's influence.

statutory expenditures (dépenses législatives)

Expenditures that Parliament has approved through legislation other than appropriation acts. The legislation sets out the purpose of the expenditures and the terms and conditions under which they may be made.

target (cible)

A measurable performance or success level that an organization, program or initiative plans to achieve within a specified time period. Targets can be either quantitative or qualitative.

voted expenditures (dépenses votées)

Expenditures that Parliament approves annually through an appropriation act. The vote wording becomes the governing conditions under which these expenditures may be made.

Appendix 2: Report on Accessibility

The *Accessible Canada Act* (ACA) came into force in July 2019. The ACA aims to facilitate the creation of a barrier-free Canada where all persons have access to full and equal participation in society, and to ensure that laws, policies, programs, services and structures take into account the perspectives of people of all abilities. These goals extend to the CRTC and the industries it regulates.

The ACA amended the *CRTC Act*, requiring the CRTC to report annually on specific accessibility indicators. These are the results for the CRTC for the 2019-20 fiscal year:

Broadcasting Act

| Measure | Number of Incidences |
|---|----------------------|
| (a) Inquiries conducted under subsection 12(1) of the <i>Broadcasting Act</i> in relation to the identification, prevention and removal of barriers | 4 |
| (b) Inquiries conducted under subsection 12(1) of the <i>Broadcasting Act</i> in relation to sections 42 to 44 of the <i>Accessible Canada Act</i> | nil |
| (c) Orders made under subsection 12(2) of the <i>Broadcasting Act</i> in relation to the identification, prevention and removal of barriers | nil |
| (d) Orders made under subsection 12(2) of the <i>Broadcasting Act</i> in relation to sections 42 to 44 of the <i>Accessible Canada Act</i> | nil |

Telecommunications Act

| Measure | Number of Incidences |
|--|----------------------|
| (a) Inspections conducted under section 71 of the <i>Telecommunications Act</i> in relation to compliance with decisions made under that Act in relation to the identification, prevention and removal of barriers | nil |
| (b) Inspections conducted under section 71 of the <i>Telecommunications Act</i> in relation to compliance with sections 51 to 53 of the <i>Accessible Canada Act</i> | Not applicable |
| (c) Orders made under section 51 of the <i>Telecommunications Act</i> in relation to the identification, prevention and removal of barriers | nil |
| (d) Orders made under section 51 of the <i>Telecommunications Act</i> in relation to sections 51 to 53 of the <i>Accessible Canada Act</i> | Not applicable |
| (e) Notices of violation issued under section 72.005 of the <i>Telecommunications Act</i> in relation to contraventions of decisions made under that Act in relation to the identification, prevention and removal of barriers | nil |

| | |
|---|----------------|
| (f) Notices of violation issued under section 72.005 of the <i>Telecommunications Act</i> in relation to contraventions of any of subsections 51(1) to (4) and (7), 52(1) to (3) and 53(1) to (3) and (6) of the <i>Accessible Canada Act</i> | Not applicable |
| (g) Inquiries conducted under subsection 48(1) of the <i>Telecommunications Act</i> in relation to the identification, prevention and removal of barriers | 4 |
| (h) Inquiries conducted under subsection 48(1.1) of the <i>Telecommunications Act</i> | nil |

As set out in the first table above, the Commission conducted four inquiries under subsection 12(1) of the *Broadcasting Act*:

- New closed captioning mandatory quality standards related to English-language live programming

In August 2019, the Commission approved a new accuracy rate and measurement model for closed captioning of English-language live programming ([Broadcasting Regulatory Policy 2019-308](#)).

- Exception to described video requirement for prime-time programming, including regular progress reports

The Commission approved, in December 2019, an exception to the condition of licence for Bell Media Inc., Corus Entertainment Inc. and Rogers Media Inc. ([Broadcasting Regulatory Policy 2019-392](#)) that requires prime-time programming to be broadcast with described video (DV). The exception allows these licensees to broadcast U.S. programming received without described video when it is received less than 24 hours prior to broadcast. The evidence indicated that a DV requirement could not reasonably be met in these limited circumstances.

The Commission required licensees to monitor the impact of this decision on their viewers and encouraged these licensees to consult regularly with persons with disabilities to collaboratively develop solutions. The Commission also required these licensees to file progress reports regarding these consultations with the Commission every six months beginning in June 2020.

- Conditions of licence and expectations relating to accessibility for Bell TV and Shaw Direct

In the context of the licence renewal proceedings for Bell TV and Shaw Direct ([Broadcasting Decisions 2019-387](#) and [2019-388](#)), the Commission inquired into the licensees' ability and willingness to comply with certain conditions of licence,

requirements and expectations relating to accessibility, including those implementing certain aspects of the Commission's accessibility policy ([Broadcasting and Telecom Regulatory Policy 2009-430](#)). The licensees agreed to adhere to these. However, both licensees requested an exception to the provision of audio description for news and information programming given that neither service provides such programming. The Commission imposed the standard conditions of licence and expectations relating to accessibility for both services, with the exception of the conditions relating to audio description.

As set out in the second table above, the Commission conducted four inquiries under subsection 48(1) of the *Telecommunications Act*:

- Internet Code

The Commission created and published the Internet Code in July 2019 ([Telecom Regulatory Policy 2019-269](#)) to make it easier for Canadians to understand their Internet service contracts, to prevent bill shock from overage fees and price increases, and to make it easier for Canadians to switch Internet service providers. The Code came into force in January 2020 and includes protections for persons with disabilities, such as longer trial periods; providing contracts and critical information summaries in accessible alternative formats; and ensuring data monitoring tools are accessible to customers with disabilities.

- Funding for Video Relay Service (VRS)

In December 2019, the Commission approved the Canadian Administrator of VRS (CAV), Inc. (CAV)'s application for \$16,032,739 in funding from the National Contribution Fund to enable the CAV to continue to offer video relay service in Canada for 2020 ([Telecom Decision 2019-394](#)). This decision will ensure that Canadian VRS is fully funded for 2020 and that, as a result, telecommunications subscribers with disabilities are able to access basic telecommunications services using American Sign Language and *Langue des signes québécoise*.

- Wireless Code compliance reports

As part of the Review of the Wireless Code, the Commission directed wireless service providers to submit annual compliance reports by 31 March of each year. The Wireless Code includes protections for Canadians with disabilities, such as longer trial periods; and providing contracts and critical information summaries in accessible alternative formats. These reports are available on the CRTC website.

- VRS public opinion research

The CRTC committed to undertake a comprehensive review of VRS three years after the service becomes operational ([Telecom Regulatory Policy 2014-187](#)). As a preliminary step of that review, the CRTC commissioned a third-party company to conduct a qualitative public opinion research study (focus groups) with users of VRS. This research, which was conducted over fall and winter 2019-20, sought objective insights into the views and experiences of Canadians who use VRS in Canada. The overall objective of the research was to collect the user experiences of registered VRS subscribers to help determine what is working well, how VRS should be improved and how the service might be extended. The resulting report will be published by Library and Archives Canada and will be added to the record of the proceeding to review VRS.

In addition to the specific measures reported above, the CRTC also initiated work on its “No Wrong Door” Policy, which responds to the requirement set out in section 122(1) of the *Accessible Canada Act*.¹⁷ The “No Wrong Door” Policy is a collaboration between the CRTC, the Canadian Human Rights Commission, the Canadian Human Rights Tribunal, the Canadian Transportation Agency, and the Federal Public Service Labour Relations and Employment Board (and will include the Accessibility Commissioner as soon as one is appointed), which will result in the coordinated handling of accessibility-related complaints. The intent of the Policy is to remove barriers to the complaints process by creating a simplified and seamless experience for Canadians who need to file a complaint.

To complement its work on the “No Wrong Door” Policy, the CRTC has already begun to improve the way it serves Canadians with disabilities. For instance, the CRTC has made internal system upgrades to digitize its teletypewriter (TTY) service. This technical upgrade results in faster response times for Canadians using TTY and ensures that services are not interrupted due to CRTC building closures. As an active participant of the “No Wrong Door” Working Group, the CRTC has also updated its [Support Centre webpage](#) to highlight the mandates of the Working Group partner agencies to ensure Canadians are well informed when they file a complaint, thus contributing to a seamless approach to handling accessibility complaints.

In spring 2019, further to the CRTC’s Report on Misleading or Aggressive Communications Retail Sales Practices, published in February 2019 in response to Order in Council P.C. 2018-0685, the CRTC contracted a third-party company to conduct a Secret Shopper Program. The Program’s objective is to better understand

¹⁷ s.122 (1) The Accessibility Commissioner, the Canadian Transportation Agency, the Canadian Radio-television and Telecommunications Commission, the Canadian Human Rights Commission and the Federal Public Sector Labour Relations and Employment Board must work together to put in place mechanisms for the efficient and expeditious referral to the appropriate authority of accessibility-related complaints, applications and grievances.

how consumers, particularly consumers who may be more vulnerable to aggressive or misleading sales practices, which includes Canadians with disabilities, experience the sales process for communications services. The Secret Shopper Program is a multi-year project that will allow the CRTC to continue to monitor Canadians' experiences when interacting with their communications service providers. The Program will also allow the CRTC to proactively address potential barriers that it identifies. The CRTC will be able to take appropriate follow-up measures in light of the results of the Program; this may include the initiation of further public proceedings.

Based on the results of this annual report, the CRTC provides the following observations:

- Based on the Commission's analysis and determinations in Broadcasting Regulatory Policy 2019-392, certain licensees of broadcasting undertakings cannot provide described video (DV) for U.S. programming received without DV less than 24 hours prior to air.
- Canadians with disabilities expressed through the Secret Shopper Program that they continue to face barriers in accessing appropriate communications goods or services that accommodate their needs.
- Video relay service (VRS), a service mandated by the CRTC, is highly valued and enhances the independence of Canadians who are Deaf or who have a speech disability and whose first language is sign language.

Endnotes

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- i. Broadcasting and Telecommunications Legislative Review, <https://www.ic.gc.ca/eic/site/110.nsf/eng/home>
 - ii. Broadcasting and Telecommunications Legislative Review Panel's report: Canada's communications future: Time to act, <https://www.ic.gc.ca/eic/site/110.nsf/eng/00012.html>
 - iii. TVA Group Inc. – Non-compliance, Broadcasting Mandatory Order CRTC 2019-110, <https://crtc.gc.ca/eng/archive/2019/2019-109.htm#bm1>
 - iv. Broadcasting Notice of Consultation CRTC 2019-106, <https://crtc.gc.ca/eng/archive/2019/2019-106.htm>
 - v. OMNI Regional – National, multilingual multi-ethnic discretionary service, Broadcasting Decision CRTC 2017-152 and Broadcasting Order CRTC 2017-153, <https://crtc.gc.ca/eng/archive/2017/2017-152.htm>
 - vi. Call for applications for a national, multilingual multi-ethnic television service offering news and information programming, Broadcasting Notice of Consultation CRTC 2017-154, <https://crtc.gc.ca/eng/archive/2017/2017-154.htm>
 - vii. Co-development of a new Indigenous Broadcasting Policy, Broadcasting Notice of Proceeding CRTC 2019-217, <https://crtc.gc.ca/eng/archive/2019/2019-217.htm>
 - viii. Commercial radio policy framework review, Broadcasting Notice of Proceeding CRTC 2020-25, <https://crtc.gc.ca/eng/archive/2020/2020-25.htm>
 - ix. Call for comments on the Commission's policy on Canadian programming expenditures, Broadcasting Notice of Consultation CRTC 2019-91, <https://crtc.gc.ca/eng/archive/2019/2019-91.htm>
 - x. CRTC launches the Broadband Fund to improve Internet and mobile wireless access, <https://www.canada.ca/en/radio-television-telecommunications/news/2019/05/crtc-launches-the-broadband-fund-to-improve-internet-and-mobile-wireless-access.html>
 - xi. CRTC Broadband Fund launches second call to improve Internet access and mobile wireless services across Canada, <https://www.canada.ca/en/radio-television-telecommunications/news/2019/11/crtc-broadband-fund-launches-second-call-to-improve-internet-access-and-mobile-wireless-services-across-canada.html>
 - xii. Follow-up to Telecom Orders 2016-396 and 2016-448 – Final rates for aggregated wholesale high-speed access services, Telecom Order CRTC 2019-288, <https://crtc.gc.ca/eng/archive/2019/2019-288.htm>
 - xiii. Review of mobile wireless services, Telecom Notice of Consultation CRTC 2019-57-1, <https://crtc.gc.ca/eng/archive/2019/2019-57-1.htm>
 - xiv. Call for comments – Review of the approach to rate setting for wholesale telecommunications services, Telecom Notice of Consultation CRTC 2020-131, <https://crtc.gc.ca/eng/archive/2020/2020-131.htm>
 - xv. CRTC's 2020-2021 Departmental Plan Departmental Results Framework, <https://crtc.gc.ca/eng/publications/reports/dp2020/dp2020.htm#a16>
 - xvi. Internet Code Working Document, Telecom Notice of Consultation CRTC 2018-422, Appendix 1, <https://crtc.gc.ca/eng/archive/2018/2018-422.htm#a1>
 - xvii. CRTC's Report on Misleading or Aggressive Communications Sales Practices, https://crtc.gc.ca/eng/publications/reports/2018_246/index.htm
 - xviii. The Internet Code, Telecom Regulatory Policy CRTC 2019-269, <https://crtc.gc.ca/eng/archive/2019/2019-269.htm>
 - xix. CRTC launches review of cellphone financing plans, <https://www.canada.ca/en/radio-television-telecommunications/news/2019/08/crtc-launches-review-of-cellphone-financing-plans.html>
 - xx. News release - On the path towards a more accessible Canada with the creation of the Council of Federal Accessibility Agencies, <https://www.chrc-ccdp.gc.ca/eng/content/news-release-path-towards-more-accessible-canada-creation-council-federal-accessibility>
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- xxi. Call for comments – Provision of paper bills by communications service providers, Broadcasting and Telecom Notice of Consultation CRTC 2020-81, <https://crtc.gc.ca/eng/archive/2020/2020-81.htm>
- xxii. Spamming Canadians results in \$100,000 penalty for nCrowd’s Corporate Director, <https://www.canada.ca/en/radio-television-telecommunications/news/2019/04/spamming-canadians-results-in-100000-penalty-for-ncrowds-corporate-director.html>
- xxiii. Next-generation 9-1-1 – Modernizing 9-1-1 networks to meet the public safety needs of Canadians, Telecom Regulatory Policy CRTC 2017-182, <https://crtc.gc.ca/eng/archive/2017/2017-182.htm>
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