# SUSTAINABILITY OF TIMBER HARVEST

CANADIAN ENVIRONMENTAL SUSTAINABILITY INDICATORS



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# CANADIAN ENVIRONMENTAL SUSTAINABILITY INDICATORS SUSTAINABILITY OF TIMBER HARVEST

# **July 2019**

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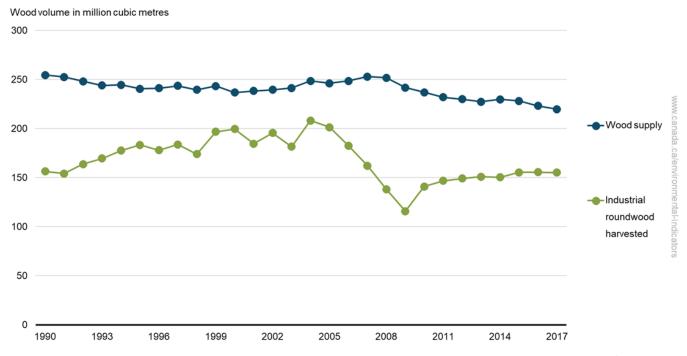
# Sustainability of timber harvest

About 38% of Canada's land area is covered in forests. Timber harvest is an important part of the Canadian economy. To ensure that forests can continue to provide timber, the harvests must remain below sustainable limits. The maximum sustainable harvest is known as the wood supply. The indicator compares the amount of timber harvested with the wood supply.

#### **Key results**

- Between 1990 and 2017, timber harvest in Canada ranged from 48% to 84% of the estimated wood supply
- Canada's wood supply has remained relatively stable between 1990 and 2009, decreasing slightly since then

Figure 1. Wood supply and annual harvest of industrial roundwood, Canada, 1990 to 2017



Data for Figure 1

 $\textbf{Note:} \ \ \textbf{Wood supply data presented are for industrial roundwood only}.$ 

Source: Canadian Council of Forest Ministers (2019) National Forestry Database.

The harvest of industrial roundwood¹ reached a peak of 208 million cubic metres in 2004, declined to a low of 116 million cubic metres in 2009, then increased to reach 155 million cubic metres in 2017. This pattern is the result of economic factors, such as reduced demand for Canadian lumber due to the global economic downturn and the collapse in the United States housing market, and reduced global demand for Canadian pulp and paper products. There has been some recovery in recent years as the global economy has improved.

<sup>&</sup>lt;sup>1</sup> Harvested industrial roundwood is intended to be delivered to a mill (for example, logs and bolts, pulpwood) and also includes poles, pilings and some fuelwood.

Sustainable forest management means ensuring that forests provide a broad range of goods and services over the long term. Forest managers plan for harvest levels that will not affect the long-term sustainability of the forest resource. To determine the yearly level of harvest allowed, governments estimate the wood supply, which is the maximum volume of wood that can be harvested sustainably. Both the estimated wood supply and the volume of wood harvested fluctuate in response to a wide range of ecological, social and economic factors. Changes in wood supply are largely a result of adjustments in provincial forest management objectives. Comparing the amount of timber actually harvested to the estimated sustainable wood supply is one way to track forest management.

#### About the indicator

#### What the indicator measures

This indicator compares the amount of timber harvested with the estimated wood supply.

Wood supply is the volume of timber that can be harvested from an area over a specified period of time while meeting environmental, economic and social objectives. In the indicator, wood supply refers to industrial roundwood supplies only and does not include other types of harvest.

#### Why this indicator is important

Canada is committed to <u>sustainable forest management</u>, which is defined as "management that maintains and enhances the long-term health of forest ecosystems for the benefit of all living things while providing environmental, economic, social and cultural opportunities for present and future generations." The Sustainability of timber harvest indicator is one measure of the success of Canada's forest stewardship.



#### Sustainably managed lands and forests

This indicator supports the measurement of progress towards the following 2019 to 2022 Federal Sustainable Development Strategy long-term goal: Lands and forests support biodiversity and provide a variety of ecosystem services for generations to come. It is used to assess progress towards the target: "Between now and 2022, maintain Canada's annual timber harvest at or below sustainable wood supply levels."

In addition, the indicator contributes to the <u>Sustainable Development Goals of the 2030 Agenda for Sustainable Development</u>. It is linked to the 2030 Agenda's Goal 15: Life on land and Target 15.2: "By 2020, promote the implementation of sustainable management of all types of forests, halt deforestation, restore degraded forests and substantially increase afforestation and reforestation globally."

The indicator also contributes towards reporting on Target 6 of the <u>2020 Biodiversity Goals and Targets for Canada</u>: "By 2020, continued progress is made on the sustainable management of Canada's forests."

<sup>&</sup>lt;sup>2</sup> Natural Resources Canada (2018) Glossary. Retrieved on June 4, 2019.

#### Data sources and methods

#### Data sources

Wood supply and harvest estimates are taken from the <u>National Forestry Database</u>. The database was mandated through the Canadian Council of Forest Ministers and is maintained by the Canadian Forest Service of Natural Resources Canada.

#### More information

The data contained in the National Forestry Database are provided by provincial and territorial resource management organizations<sup>3</sup> and federal government departments. In December of every year, provinces, territories and federal agencies submit data that were collected the previous year. The data are compiled and published within 6 months of submission. For example, data for 2017 were provided by the provinces, territories and federal agencies in December 2018, and totals were published in April 2019. Data are published approximately 14 months after they are collected.

Canada's total area is estimated using the <u>Land and freshwater area</u>, <u>by province and territory</u> from Natural Resources Canada Atlas of Canada. The Canadian Forest Service uses the National Forest Inventory to track forest area over time.

The indicator includes data from 1990 to 2017 from all provinces, Yukon and the Northwest Territories. Nunavut is excluded because it is not a National Forestry Database partner.

#### Methods

The indicator compares wood supply to industrial roundwood harvest. Wood supplies from federal, provincial, territorial and private lands are summed to estimate Canada's wood supply. Similarly, Canada's industrial roundwood harvest is the volume of wood harvested from federal, provincial, territorial and private lands.

#### More information

Wood supply is the volume of timber that can be harvested from an area over a specified period of time while meeting environmental, economic and social objectives. In the indicator, wood supply refers to industrial roundwood supplies only and does not include other types of harvest. Under sustainable forest management, forest managers plan for harvest levels that will not affect the long-term sustainability of forest resources.

Industrial roundwood is defined as sections of tree stems (with or without bark), logs, bolts, pulpwood, posts and pilings that are usually intended to be delivered to mills. Fuelwood (for industrial purposes) and firewood (for household use) are not part of the industrial roundwood harvest, although they contribute to the total roundwood harvest. Other forest products, such as Christmas trees, are not included.

<u>Forest land</u> is defined as an area of "land where tree canopies cover more than 10% of the total area and the trees, when mature, can grow to a height of more than 5 metres. Does not include land that is predominantly urban or used for agricultural purposes."

Other wooded land is defined as "Areas of land where 1) tree canopies cover 5 to 10% of the total area and the trees, when mature, can grow to a height above 5 metres; or 2) shrubs, bushes and trees together cover more than 10% of the area. These areas include treed wetlands (swamps) and land with slow-growing and scattered trees. They do not include land that is predominantly agricultural or urban."

<sup>&</sup>lt;sup>3</sup> Canadian Council of Forest Ministers (2019) <u>National Forestry Database</u>, <u>Collaborators</u>. Retrieved on June 4, 2019.

<sup>&</sup>lt;sup>4</sup> Canadian Council of Forest Ministers (2019) National Forestry Database, Wood Supply - Background. Retrieved on June 4, 2019.

#### Wood supply estimation

Wood supply, the volume of timber that can be harvested sustainably, is estimated for each province and territory. Wood supply levels are estimated for forests that are actively managed for timber, which is a subset of forests and other wooded land. Provincial and territorial wood supplies are summed to estimate Canada's wood supply.

Wood supply is the sum of 2 values:

1. The estimated Annual Allowable Cut (known as Allowable Annual Cut in British Columbia, and known as Guarantee of Supply in Quebec) for provincial Crown lands, that is, publicly owned lands under provincial jurisdiction.

The estimated Annual Allowable Cut is the volume of industrial roundwood that can be harvested sustainably each year from provincial Crown lands, as estimated by professional foresters. Provincial Crown lands make up 77%<sup>5</sup> of Canada's forest, but the percentage varies by province. Most provinces establish Annual Allowable Cuts for their Crown lands based on a policy of maintaining a non-declining future wood supply. They also consider a range of additional factors. For example, Annual Allowable Cuts may be decreased in order to maintain animal habitat, or they may be increased so that insect-damaged wood can be salvaged. The importance of individual factors to the Annual Allowable Cut varies among provinces and even among forest management areas within provinces, due to regional differences in forestry policies. Each province is responsible for the extensive rationale behind an Annual Allowable Cut determination for individual forest management areas. Additional information is available from provincial resource management organizations. <sup>6</sup> The volume of wood harvested may be above or below the Annual Allowable Cut in any one year, but it must balance out over the regulation period, which varies from 5 to 10 years depending on the jurisdiction. Annual Allowable Cuts are set based on an assessment of a wide range of ecological, social and economic factors.

2. Estimates of wood supply on federal, territorial and private lands.

Federal, territorial and private lands account for 2%, 13% and 6%, 5 respectively, of Canada's forest land. The remainder is municipal (0.3%), aboriginal (2%) and other (0.4%). Wood supply estimates on federal, territorial and private lands are based on sustainable management plans (when available) or on past harvest levels. Estimation methods are not standardized and may or may not be similar to those used for the Annual Allowable Cut on provincial lands.

Because historical harvests are often used by the Canadian Forest Service to estimate wood supply, recent declines in harvest levels have led to a decreased estimate of wood supply in some jurisdictions. This does not necessarily imply a change in forest health or harvest sustainability.

#### Industrial roundwood harvest estimations

Canada's total industrial roundwood harvest is the sum of the following:

1. The reported industrial roundwood harvested from provincial Crown lands.

Provincial law requires harvest from provincial Crown lands to be reported and compared to the Annual Allowable Cut value for individual forest management areas. The harvest must not exceed the Annual Allowable Cut over multi-year regulation periods. However, in a given year, the volume harvested may vary by as much as 50%, depending on a range of social, economic and environmental factors.

<sup>&</sup>lt;sup>5</sup> Natural Resources Canada, Canadian Forest Service (2018) The State of Canada's Forests. Annual Report 2018. Retrieved on June 4,

<sup>&</sup>lt;sup>6</sup> Canadian Council of Forest Ministers (2019) National Forestry Database, Collaborators. Retrieved on June 4, 2019.

2. The estimated industrial roundwood harvested from federal, territorial and private lands.

Because there is generally no legislated mechanism to report the volume harvested on these lands, it is estimated by either provincial or federal forest authorities located in that jurisdiction. Harvest from federal, territorial and private lands is not regulated, meaning that harvesters are not required to compare their harvest to a sustainable level.

#### Recent changes

Minor adjustments to data from previous years continue to be made as source data are revised and updated.

#### Caveats and limitations

National figures can mask variability between areas. In some cases, figures are either unavailable or too small to be expressed or included in the national aggregate values.

#### More information

National aggregation can mask Crown harvests above or below the Annual Allowable Cut in individual provinces. Similarly, the provincial aggregates can mask variability among management areas. If harvesting above the Annual Allowable Cut occurs in a portion of a regulation period, it may be balanced at another time or location in such a way that the overall Annual Allowable Cut of the regulation period is not exceeded.

Detailed caveats on the quality or completeness of annual data from individual provinces and territories, including explicit indications of which data are estimates, can be found in the National Forestry Database.

Annual Allowable Cuts are calculations of the sustainable wood supply on Crown lands established by professional foresters with the objective of maintaining sustainable wood supplies over long periods. Annual Allowable Cuts calculations use sophisticated growth models and scientific data to help estimate future wood supply and take into consideration fluctuating social, economic or environmental factors.

A large percentage of forest land in Atlantic Canada is privately owned. According to the <a href="State of Canada's Forests">State of Canada's Forests</a>. Annual Report 2011, 50% of forest land is private in New Brunswick, while 68% is private in Nova Scotia and 91% is private in Prince Edward Island. In Newfoundland and Labrador, forest land is 99% provincially owned, but 69% of the timber rights to Crown land on the island of Newfoundland are leased on 99-year leases to pulp and paper companies, therefore that land is treated as private property. Because of the high percentage of private land in Atlantic Canada, provincial agencies that determine Annual Allowable Cuts must also assess the potential timber supply on private land. Because private woodlots are not regulated by legislation, there is uncertainty associated with this portion of the wood supply equation. However, as the Atlantic region accounts for only about 10% of Canada's total wood supply, the uncertainty on a national scale is small.

The Canadian Forest Service wood supply estimates for private lands are often based solely on the average of past harvests, which are generally unregulated. Although estimates are provided, it is difficult to be certain whether harvesting on those lands is sustainable.

The Canadian Environmental Sustainability Indicators (CESI) program uses the total I and area of Canada to calculate the proportion of the country covered by forest. Canada's National Forest Inventory also reports that an additional 8% of Canada's land is covered by other land with tree cover and other wooded land.<sup>7</sup>

<sup>&</sup>lt;sup>7</sup> Canada's National Forest Inventory (2013) Area of forest and non-forest land in Canada. Retrieved on June 4, 2019.

#### Resources

#### References

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#### **Annex**

# Annex A. Data tables for the figures presented in this document

Table A.1. Data for Figure 1. Wood supply and annual harvest of industrial roundwood, Canada, 1990 to 2017

Year	Wood supply (million cubic metres)	Industrial roundwood harvested (million cubic metres)	Industrial roundwood harvested as a proportion of wood supply (percentage)	Total roundwood harvested (million cubic metres)
1990	254.4	156.4	61	162.6
1991	252.5	154.2	61	160.9
1992	248.0	163.7	66	170.1
1993	243.9	169.6	70	176.0
1994	244.5	177.4	73	183.3
1995	240.5	183.2	76	188.5
1996	241.0	177.9	74	183.4
1997	243.4	183.6	75	188.7
1998	239.5	173.9	73	177.0
1999	243.3	196.7	81	199.6
2000	236.7	199.5	84	202.4
2001	238.2	184.4	77	187.3
2002	239.5	195.4	82	198.2
2003	241.1	181.4	75	184.3
2004	248.4	208.1	84	210.9
2005	246.1	201.3	82	205.7
2006	248.4	182.4	73	185.4
2007	252.8	162.1	64	165.9
2008	251.6	138.2	55	141.4
2009	241.1	115.8	48	118.9
2010	236.8	141.0	60	144.3
2011	231.8	146.8	63	150.5
2012	229.8	149.2	65	153.2
2013	227.1	151.0	66	155.5
2014	229.7	150.3	65	155.1
2015	228.0	155.4	68	159.8
2016	223.1	155.6	70	157.6
2017	219.6	155.2	71	156.7

**Note**: Wood supply data presented are for industrial roundwood only. The total roundwood harvested column includes harvest of industrial roundwood, fuelwood and firewood.

Source: Canadian Council of Forest Ministers (2019) National Forestry Database.

Additional information can be obtained at:

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