

**DIRECTORATE OF MILITARY TRAINING AND COOPERATION** 



2018-2019 Annual Report





# Message from the Director

am pleased to present the 2018-2019 Annual Report on behalf of the Directorate of Military Training and Cooperation (DMTC). This year saw DMTC introduce a number of modernization efforts to continue improving training delivery in line with both Canadian diplomatic and defence goals and member countries' requests.

The Directorate continued to deliver on its core mandate by providing

courses focused on language, peace support operations (PSO), professional development, and staff officer training. In addition, DMTC sponsored several important expert and delegation visits as well as increasing the delivery of exercise development courses. As part of its modernization efforts, DMTC has been refreshing its programming this year to better reflect the needs of member countries and assist in the development of their armed forces. Several working groups were held to re-evaluate course content to maintain its standards and ensure it best delivers on DMTC's mandate. Internally, new additions to the team provided the Directorate with the ability to improve its program development and in-year management so as to maximize the delivery of the Program.



DMTC continued to build its relationships with member countries by conducting more training internationally. Courses were hosted in Canada and in 20 member countries this year, including new host locations in Ecuador, Morocco, and Tunisia. The Program continued growing its French-based training in Francophonie Africa, leveraging the new hosts Tunisia and Morocco. DMTC also continued to advance its efforts in Ukraine by

conducting a number of specialized training events that continued to foster growth and support defence reforms in the country.

As we move forward, DMTC will be maintaining the momentum gathered this year to continue improving the Program.

Marcel McNicoll Director, DMTC

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Exercise MAPLE ARCH, Lithuania, 2018

# What is DMTC/MTCP?

### **HISTORY**

The Military Training and Cooperation Program (MTCP) was established in 1963 out of a series of international agreements aimed at providing military advisors and training assistance to select, newly-independent Commonwealth countries. It was later incorporated into the Department of National Defence (DND) under the Director General – International Security Policy (DGIS Pol) as its only V10 international training and capacity building program.

Today, the MTCP plays a critical role in building partner capacity and advancing defence diplomacy by delivering sponsored training to MoD-nominated personnel from 67 developing, non-NATO member countries in Africa, the Middle East, Asia, the Americas, and Europe. Often, the Program acts as first contact to strategically-relevant countries.

The Program's activities are conducted in partnership with DND/CAF and international subject matter experts and are non-lethal in nature, falling under the broad categories of language, staff officer, peace support operations (PSO),



International Peace Support Training Centre, Kenya, 2018

and professional development training. Training is largely multilateral, bringing together candidates from across the globe and enabling joint participation in peace support operations.

### **MANDATE**

The MTCP's mandate continues to evolve to deliver programming in support of DND's global engagement goals. Today, the Program aims to achieve the following goals:

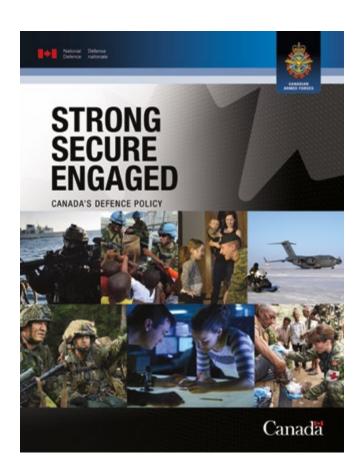
- Enhance peace support operations interoperability among Canada's partners;
- Foster and reinforce Canadian bilateral defence relations;
- Promote Canadian democratic principles, the rule of law, and the protection of human rights in the international arena; and
- Achieve influence in areas of strategic interest to Canada / Promoting Canadian strategic partnerships through delivery of capacity-building activities as a key element of defence diplomacy.

### **POLICY DIRECTIVES:**

The MTCP's mandate is closely linked to Canadian engagement in the world as outlined by Strong, Secure, Engaged (SSE) and DND's Guidance on International Priorities for Defence Engagement (GIPDE).

SSE outlines a broad vision for Canadian defence to be strong at home, secure in North America, and engaged in the world. The Program directly supports SSE mission 5, which states that "[t]he Canadian Armed Forces will [...] engage in capacity building to support the security of other nations and their ability to contribute to security abroad," (SSE 82). The Program's mandate further incorporates SSE goals by promoting Canadian democratic principles and increasing peace support interoperability with member countries.

The MTCP also incorporates the strategic interests, objectives, and policy priorities as outlined by GIPDE, which provides guidance on international defence diplomacy activities, priorities, and engagement. This document further highlights the importance of capacity building as an engagement tool and driver for defence engagements.





Equipment provided to the Armed Forces of Ukraine to facilitate training, 2018

## Governance & Membership



The MTCP program is administered and run by the Directorate of Military Training and Cooperation (DMTC). It is overseen by the Military Assistance Steering Committee (MASC), an interdepartmental body chaired by the Director General — International Security Policy (DGIS Pol) with representatives from Global Affairs Canada (GAC) and other federal departments, as required. The MASC is held every one to three years to review the Program's strategic and operational achievements and make recommendations on member countries, funding priorities, and country suspensions. Additions to the Program are recommended by MASC and must be approved by the Ministers of National Defence and Foreign Affairs.

The MTCP currently has 67 member countries in Africa & the Middle East, The Americas, Asia-Pacific, and Europe. MTCP membership is determined based on the following criteria:

 Meet Canadian defence and foreign policy strategic interests;

- Have historic bilateral relations with Canada;
- Are non-oppressive and adhere to human rights standards;
- Do not threaten their neighboring nations;
- Demonstrate the ability to accept and absorb Canadian assistance;
- Meet Canadian Forces' operational goals and interests:
- Demonstrate political and military relevance to Canada;
- Participate in peace support operations; or,
- Have a per capita GDP of US \$15,000 per year or less at the time of consideration for membership.



Delegation visit to the International Peace Support Training Centre (IPSTC), Kenya, 2018

## 2018–2019 Member States

#### **EUROPE** Bosnia-Herzegovina Georgia Kazakhstan Kyrgyzstan Macedonia Montenegro **ASIA-PACIFIC** Serbia **Tajikistan** Afghanistan Ukraine Bangladesh Uzbekistan Indonesia **THE AMERICAS** Malaysia Mongolia Antigua & Barbuda Nepal Argentina Pakistan Barbados Philippines Belize Rep of Korea Brazil **AFRICA &** Singapore Bolivia Thailand Chile **MIDDLE EAST** Timor-Leste Colombia Vietnam Benin Dominican Republic Ecuador Botswana El Salvador Burkina Faso Guatemala Cameroon Cote d'Ivoire Guyana Djibouti Honduras Ghana Jamaica Jordan Mexico Kenya Nicaragua Kuwait Paraguay Malawi Peru Mali Trinidad and Tobago Morocco Uruguay Namibia Nigeria 0man Senegal Sierra Leone South Africa Tanzania Tunisia Uganda Zambia

## **MTCP Activites**



In FY 2018-2019, DMTC delivered training to over 1,500 candidates from 57 member countries. MTCP activities were conducted in Canada and abroad. MTCP provides training based on three core pillars; language training, professional development and staff officer courses, and peace support operations training. The MTCP also provides exercise development training and expert team & delegation visits.

In Canada	Abroad
Language Training	Staff Training
Staff Training	Peace Support Operations Training
Peace Support Operations Training	Military Professional Development Training
Military Professional Development Training	International Exercises & Exercise Development
Delegation Visits	Expert Team Visits





Ambassador Csaba visits Exercise Planning Process Course, Macedonia, 2018

#### LANGUAGE TRAINING

In partnership with the Canadian Forces Language School in St. Jean (CFLS), the MTCP sponsors the provision of English- and French-language training for member countries. Sponsored candidates are brought to Canada for intensive language training over several months where they are also exposed to Canadian culture and values. Language training also includes language teacher trainer courses, which provide participants with the knowledge and skills to become English language teachers within their own Armed Forces. Second language training is highly requested by member countries and directly contributes to the interoperability of member countries, especially on UN peacekeeping missions.

#### PEACE SUPPORT OPERATIONS

Peace support operations (PSO) training focuses on increasing the ability of member countries to participate in multilateral UN peace support operations. Along with a strategic understanding and history of PSO, this courses also instruct on the roles of staff officers, logistic officers, and civil-military relations. This training is targeted to participants who will soon be deploying on UN PSO missions. PSO training is also in high demand by member countries.

### **STAFF OFFICER TRAINING**

The MTCP partners with the Canadian Forces College (CFC), the Canadian Army Command and Staff College (CACSC), and other centres of excellence and subject matter experts to sponsor and deliver staff officer training to member countries. These courses are designed to instruct on topics such as national security policy and prepare officers to perform staff duties in a joint and combined coalition operational environment. This pillar includes opportunities to participate in the National Security Program delivered by CFC and the Army Operations Course at CACSC.

## MILITARY PROFESSIONAL DEVELOPMENT

Military professional development training encompasses a wide spectrum of courses focused on specialist qualifications and technical abilities to improve the occupational



International Officer Training Programme (IOTP) graduates, 2018

knowledge of participating officers. Training includes courses on public affairs, ethics, chaplaincy, defence resource management, business planning, and women, peace and security (WPS). WPS workshops are one of the MTCP's flagship courses and directly support the role and participation of women in military organizations.

## INTERNATIONAL EXERCISE & EXERCISE DEVELOPMENT

Exercise development consists of the Exercise Process Planning Course (EPPC), which introduces participants to the Operational Planning Process of the Canadian Armed Forces. It is intended to support pre-deployment training efforts for troops on UN PSO by enabling staff officers to participate in or lead the design, development, delivery, and follow-up of exercises. In Europe, EPPC is one of the training events that contributes to Exercise Maple Arch, a multinational command post exercise run in partnership with the LITPOLUKR Brigade.

#### **EXPERT & DELEGATION VISITS**

The MTCP undertakes a number of special projects each year through the sponsorship of expert team visits and delegation visits with member countries. These visits can either involve bringing foreign participants to Canada to observe or participate in training and meetings, or sending Canadian experts abroad to deliver targeted training. They leverage Canadian expertise and provide targeted training in response to member country requests and requirements to assist in the development of their armed forces.

For example, in February 2019, the MTCP sponsored an expert team visit to Georgia consisting of two English-language testers to assess their language testing system and offer workshops and training on its development.

## **ACTIVITIES HIGHLIGHTS**

In FY 2018-2019, 35.5% of training courses were delivered in Canada, while 64.5% of training activities were conducted outside Canada in partnership with MTCP member countries in each region. These included: Tanzania,

Kenya, Botswana, Tunisia, Morocco, and Jordan in Africa and the Middle-East; Colombia, Jamaica, Guatemala, Ecuador, Mexico, and Peru in the Americas; Ukraine, Serbia, North Macedonia, Georgia, and Montenegro in Europe; and, Indonesia, Malaysia, and the Philippines in the Asia-Pacific



Ex MAPLE ARCH, Lithuania, 2018



Defence Resource Management Course, Philippines, 2019

# Focus on Language Training

As part of its core mandate, the MTCP offers four language courses in partnership with the Canadian Forces Language School (CFLS). These include the English Course Long (ECL), English Course Short (ECS), French Course Long (FCL), and the Language Teacher Trainer Course (LTTC). MTCP language courses are multilateral and hosted in Canada, further facilitating a full immersion in Canadian culture and values. In FY 2018-19, the MTCP ran 12 language courses.

Language training remains one of the most requested and successful aspects of the MTCP. It is a key part of improving interoperability on PSO and assisting in the development of member countries' peace support capabilities. The Program regularly receives positive feedback from participants and CDAs about the return on investment provided by language training. One example of this is Jordan, where language training is leveraged by the Jordanian Armed Forces to improve future interoperability with the CAF. Personnel who are slated to work with CAF deployed in country often are sent to MTCP-sponsored language courses to improve their ability to work with and support Canadian forces.



#### Feature — Language Teacher Training Course

A key component to the language training pillar is the Language Teacher Trainer Course (LTTC). The LTTC is a 17-week long course delivered in Canada which trains language teachers in the communicative approach to English language teaching. The course also provides a notable return on investment as it enables participants to provide language training in their home countries in line with STANAG standards. DMTC has received positive feedback from its member countries that demonstrates that those who have completed the course have worked to improve language training development in their home countries. For example, in Colombia, a graduate from the LTTC has now taken a leadership role in the development of English-language training programs in Colombia and has become one of the core members of Colombia's Foreign Language Expert Table.

In addition to its core courses the MTCP conducted several special projects in FY 2018-19; including two expert visits on language training development in Colombia and Georgia and an in-country language course in Ukraine. In December 2018, the Program sponsored a representative from the Bureau for International Language Coordination (BILC) to participate in the Foreign Languages Expert Table in Colombia. This was part of an effort to provide support and input on best practices and lessons learned in Canada and internationally for the development of the STANAGbased Colombian Armed Forces English Test (CAFET). In February 2019, a Canadian team consisting of two English-testing specialists travelled to Georgia to provide an intensive workshop aimed at exchanging information on Canada's STANAG-based language testing system in order to improve English testing development, validation, and analysis in the Georgian system. The Program sponsored the Second Official Language Education and Training (SOLET) project which was a 10-week English language course for Ukrainian military personnel held in Lviv.

## **Focus on Gender**



In support of the DND/CAF's contribution to the Government of Canada's Action Plan for the Implementation of UN Security Council Resolution 1325 on Women, Peace and Security, the MTCP continues to provide and promote opportunities for the participation of women in defence. Active and visible participation of women in defence and security has been shown to improve the operational effectiveness of PSO by improving community engagement, intelligence gathering, situational awareness, and early-warning capacity through the unique access women have to vulnerable groups in conflict situations.

The Program's flagship contribution to this initiatives is the Women, Peace and Security (WPS) Workshop, which instructs on the evolving role of women in military and security environments and brings awareness to gender issues in peace support operations. In FY 18-19, three serials of the WPS Workshop were delivered in Tunisia, Ecuador, and Malaysia, which represents a 50 percent increase from the previous year. DMTC also began another refresh of the course curriculum to ensure its continuing alignment with broader governmental aims and initiatives, while maintaining its relevance to member countries' needs. This year, over 200 women were trained on MTCP-sponsored training.

In addition to the WPS Workshop, gender perspectives are incorporated into a number of other MTCP courses and sponsored training opportunities. This includes the Junior Command and Staff Program (JCSP), the National Security Program (NSP), the Canadian Security Studies Program (CSSP), the UN Logistics Officer Course (UNLOC), the UN Staff Officer Course (UNSOC), Civil-Military Cooperation (CIMIC), Ethics, and Chaplaincy & Resiliency. These courses all address the intersection of gender and security within their specific contexts.



Women, Peace and Security Course, Malaysia, 2019

Outside of its core activities, the MTCP delivered several special projects during FY 2018-19 to support its focus on gender. This included supporting a request from Canada's Permanent Mission to New York (PRMNY) by sponsoring the participation of four female students from the Philippines on the UN Member on Mission course delivered by the Finnish Defence Forces' International Centre (FINCENT).

The Program also worked with the Conseil International du Sport Militaire (CISM), a military sports organization, to advance the leadership opportunities available for military women in CISM member nations. DMTC sponsored three female candidates, from South Africa, Brazil, and the Dominican Republic, to attend MTCP-run language courses in Canada to enable their participation in leadership roles at CISM headquarters in Brussels.

## Key Engagements Update: Ukraine

Since joining the MTCP in 1993/1994, Ukraine has become one of the Program's foremost member-countries with over 2,600 personnel participating in MTCP activities to date.

In FY 18/19, 262 Ukrainians were trained on 24 courses including English and French language training, Chaplain Development, Civil-Military Cooperation, Public Affairs, and Defence Resource Management courses, as well as high-level courses such as the Army Operations Course (AOC), the International Officer Training Program (IOTP), and Exercise Maple Arch. In addition, Ukraine hosted the Second Official Language Education and Training (SOLET) Project and an Exercise Planning Process Course (EPPC).

#### **Exercise Maple Arch**

The Military Training and Cooperation Program has supported Exercise Maple Arch (EX MA) since the first exercise was held in 1994. It was created in the context of Poland and Lithuania's Partnership for Peace as a way to enhance the operational efficiency between bi-national battalions on peacekeeping support operations. Since the establishment of the LITPOLUKR Brigade in 2014, the MTCP has partnered with them to sponsor and facilitate EX MA by enabling Canadian Army and MTCP personnel to facilitate and instruct on the planning conferences and final Exercise. EX MA has expanded to support the inclusion of other European member countries, including Georgia, Montenegro, and most recently, North Macedonia.

In FY 2018/19, EX MA was hosted in Lithuania. In preparation, MTCP held three EPPCs in Ukraine, Montenegro, and North Macedonia. Ukraine sent 80 personnel to the final exercise in

FY 18/19. Preparation for the next iteration of EX MA in Ukraine already began with the completion of several planning conferences in FY 18/19.



In addition to delivering core training activities, the MTCP supported several special projects for the Ukrainian Ministry of Defence. This included the SOLET Project (an in-country language course), sponsorship on strategic architecture and leadership programs at Ukrainian partner schools, and participation in the Defence Intelligence Analyst Course in Canada.

# Capacity Building: From Students to Instructors

Major. Moises David Ortells Cavanzo. Education Officer of the Infantry School Colombia Army

EPPC: an opportunity that opened many doors.

In 2016, the Colombian Army selected me to be a student on the Exercise Planning Process Course (EPPC). Upon being notified, my first thought was "what is the EPPC?". Even though I had been on other planning courses, such as the Manoeuvres Captains Carrier Course in the USA as well as The Caribbean Junior Staff Course in Jamaica, I was unaware of this exercise planning concept.

We began the course by getting to know the other participants and the course syllabus. Many countries from the Caribbean Region and South America were part of this international partnership experience. The environment built by the instructors allowed us to exchange not just information, but also to gain invaluable knowledge of other cultures which I believe is paramount to achieving a 'common understanding' amongst other nations which in turn is the ultimate goal in building and maintaining international military relationships.

The course was hands-on, step by step, from the initial planning conference through the main planning conference to the final planning conference. Participants learned by doing rather than through lectures. I believe that EPPC 2016 was a complete success as it presented a new concept to an entire region.

In 2017 and 2018 I was selected to be part of the EPPC training team, which turned out to be one of the most significant personal grow[th] experiences in my life. Through these assignments, I learned many leadership skills and as an instructor, I have been part of EPPC growth in the Region. Today, I remain confident in the potential of the course and the importance that EPPC has for the region

and for that reason, I can see Colombia as a platform to conduct an international exercise in 2020.

My personal experience with Directorate of Military Training and Cooperation (DMTC) would not be complete if I did not mention my participation, in 2019, on the Language Teachers Training Course (LTTC), an English language Train-the-Trainer style course. This was an amazing experience. First, I learned about a fantastic country filled with wonderful people. During my time on the course, I lived the whole Canadian experience -I ran 25 kilometres at -35 degrees. I left one marvellous homestay family (Len and Pat) [and] great friends from 13 countries with whom I shared unforgettable moments.

I want to thank my family for their support, the Colombian Army for their trust, my mentor Captain Stewart and his family, my friend Major McNeil and DMTC for these exceptional opportunities.



Mai Ortells, Lancero Obstacle Course, 2017-18

## Capacity Building: From Students to Instructors

Maj Jayne Tan Head Women Recruitment, Army Singapore Armed Forces

WPS: The course was a good opportunity for me to learn how armies in NATO countries improve recruitment and retention of women in military service.

While my experience in recruiting women into Army gave me insights to the challenges that Singaporean women face in choosing and remaining in a military career, I learnt from the workshop that armies around the world, in fact, face similar challenges. Career aspirations will continue to change with each new generation, but I am heartened to learn that armies around the world are making an effort to continuously engage women, and help them balance their career aspirations and family commitments.

The sharing by the very professional instructors from Canadian Armed Forces on the Convention on the Elimination of all Forms of Discrimination against Women (CEDAW), and Gender Bias Analysis Plus (GBA+) were particularly enlightening in showing how the Canadian society as a whole tried to eliminate discrimination, including against women. Similarly, their sharing on the impetus for the United Nations Security Council Resolution (UNSCR) 1325 brought home the point on how involving women in decision-making on peace and security issues results in more holistic solutions and can improve operational advantages in many ways.

The course may be over, but I am happy and honoured to have made many new lifelong friends from so many different countries, and to have learnt so much about their cultures and military practices.

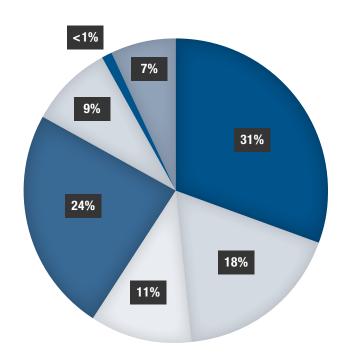


Maj Tan, WPS Course, 2019

## **Financials**



Approximate Funding by Activity		
Language Training	31%	
Staff Training	18%	
Peace Support Operations Training	11%	
Military Professional Development Training	24%	
International Exercise & Exercise Development Training	9%	
Visits (Expert & Delegation)	<1%	
Administration/Other	7%	
	100%	



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Director of DMTC attends CIMIC Operator Course in Guatemala, 2019