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HARVEST CONTROL RULE UPDATE FOR WESTERN COMPONENT (4XOPQRS5) POLLOCK (*POLLACHIUS VIRENS*)

Context

Pollock (*Pollachius virens*) in Northwest Atlantic Fisheries Organization (NAFO) Divisions 4VWX5 comprise two population components: a slower-growing Eastern Component, including Divisions 4V and 4W, as well as Unit Areas 4Xm and 4Xn, and a faster-growing Western Component (WC) including 4Xopqrs and Canadian portions of Area 5. The WC has been the main focus of past analytical assessments, but scientific advice on stock status and catch limits using Virtual Population Analysis (VPA) modeling became highly variable in the mid-2000s (Stone 2011). Consequently, the Canadian fishing industry recommended exploration of alternative approaches, which would provide more stability in future catch limits to allow for better business planning and a more stable fishery.

In 2011, Fisheries and Oceans Canada (DFO) Resource Management and the fishing industry decided to manage WC Pollock using a risk-management approach and embarked on a Management Strategy Evaluation (MSE) process, with the help of government scientists and outside experts (DFO 2011). MSE is a technique to explicitly consider the uncertainty in stock assessment assumptions and models, and a way to compare the likely consequences to Management Objectives when a predetermined Management Procedure (MP) incorporating a Harvest Control Rule (HCR) is applied. The Pollock MP was selected on the basis of satisfying three medium-term objectives agreed upon for management of the resource, which relate to sustainability, catch levels, and the extent of annual catch changes. The MP model was built around an HCR that either increased or decreased future catch limits based on results from ongoing monitoring from the annual DFO Summer Research Vessel (RV) Survey. An Exceptional Circumstances Protocol was put in place to cover situations that fall outside the range for which the MP was simulation tested and, if necessary, to allow for some form of intervention.

The 2015 Science Response Process recommended a catch limit of 2,225 t for WC Pollock for fishing year (FY) 2016/2017 (DFO 2016). Discussions following the process centered on an irregularity in the 2015 DFO Summer RV Survey, increases in Pollock indices from the U.S. National Marine Fisheries Service (NMFS) Spring and Fall surveys in Canadian waters from 2013 to 2015, and an increasing proportion of commercial catch coming from 5Z, an area without consistent coverage by the DFO Summer RV Survey. Given all of these concerns, Resource Management implemented a 9% increase in the quota and temporarily suspended the use of the HCR with the intent to review and consider other sources of information when generating catch advice for 2017/2018. The 2016 Science Response Report (DFO 2017) provides a review of additional indices of WC Pollock biomass from the NMFS Spring and Fall surveys, as well as recent DFO Summer RV Survey coverage of eastern Georges Bank. Updated information on commercial catch at age, fish condition, and mean lengths at age were also examined.



In January 2017, Resource Management and Industry asked that the 2015 RV Survey index value be considered a missing value to reflect concerns that the point was not representative of the state of the stock. Further, as the HCR uses the previous year's quota as a starting point for the following year, the actual 2016/2017 quota of 3,081 t was used in the HCR to generate advice for 2017/2018 (DFO 2018). This approach was supported by members of the Scotia Fundy Groundfish Advisory Committee (SFGAC) as it stayed as close as possible to the HCR for this stock, while reflecting the increasing trends seen in the DFO Summer RV Survey index, the fishery, and U.S. surveys. Following this approach, the HCR quota for FY 2017/2018 was set at 3,697 t.

This report provides an update to the 2018 analysis (DFO 2019) of the WC Pollock Harvest Control Rule and provides advice on the FY 2020/2021 catch limit generated by the Pollock MP and HCR using updated information from the 2019 DFO Summer RV Survey. It also describes current status with respect to the provisions in the Exceptional Circumstances Protocol. The HCR with updated monitoring data for 2019 generated a catch limit of 4,259 t for FY 2020/2021, down 20% from 5,324 t for FY 2019/2020. The DFO Summer RV Survey biomass index decreased from 12.97 kg/tow in 2018 to 7.34 kg/tow in 2019 and did not trigger the exceptional circumstance provision of the DFO Summer RV Survey biomass index being <6 kg/tow for two consecutive years and the Survey Index Ratio being <0.2.

This Science Response Report results from the Science Response Process of December 4–5, 2019, on the Stock Status Updates of Groundfish Stocks in the Maritimes Region. Additional publications from this meeting will be posted on the <u>DFO Science Advisory Schedule</u> as they become available.

Analysis and Response

DFO Summer Research Vessel Survey Index

The DFO Summer RV Survey time series for the WC Pollock biomass index (kg/tow) extends from 1984–2019, a period when the same survey design and bottom trawl (Western IIA) have been used annually. The biomass index exhibits strong year-effects, which reflect the semi-pelagic schooling behavior of Pollock and changes in availability arising from differing distributions in the water column at the times of the survey. In general, there has been a declining trend in the index since the late 1980s, an increasing trend from 2003–2007, followed by another decline to 2012. Although the index is highly variable, the long-term trends are informative. The RV series using a three-year geometric mean (GM; three-year moving average) provides a clearer indication of long-term trends by smoothing year effects and provides the monitoring data used in the HCR for calculating future catch limits (Figure 1).

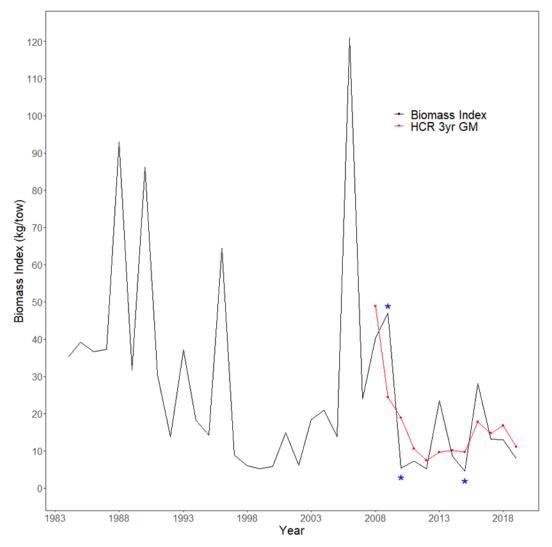


Figure 1. DFO Summer RV Survey biomass index (black line) and three-year geometric mean (GM) index used in the Harvest Control Rule (HCR) (red line) based on survey strata representing unit areas 4Xopqrs+5Yb, 1984–2019. Survey biomass indices marked by asterisks were modified (2009 and 2010) or excluded (2015) for the calculation of the three-year geometric mean.

Harvest Control Rule

The Pollock MP is linked to the HCR to calculate catch limits based on results from ongoing monitoring (DFO Summer RV Survey). The catch limit either increases or decreases by up to 20% annually (with increases capped at 20% or 500 t, whichever is the greatest), depending on the value of the GM biomass index for the most recent 3 years as a proportion of the GM of the index for 1984–1994, a period of high productivity (also referred to as the Survey Index Ratio). The catch limit was initially set at 6,000 t in 2011 for the Pollock MP model and decreased every year from FY 2012/2013 to FY 2016/2017. The catch limit has since increased every year by the maximum permitted limit (20%). The survey biomass index decreased from 12.97 kg/tow in 2018 to 7.34 kg/tow in 2019. The 3-year GM index for 2019 is 10.78 kg/tow and uses biomass indices from the three most recent years (2017–2019). The resultant survey index ratio decreased from 0.47 in 2018 to 0.30 in 2019. Based on this value, the HCR calculates a catch limit of 4,259 t for FY2020/2021, which is a decrease of 20% (Figure 2).

Technical details of the Pollock MP and HCR are described in Rademeyer and Butterworth (2011).

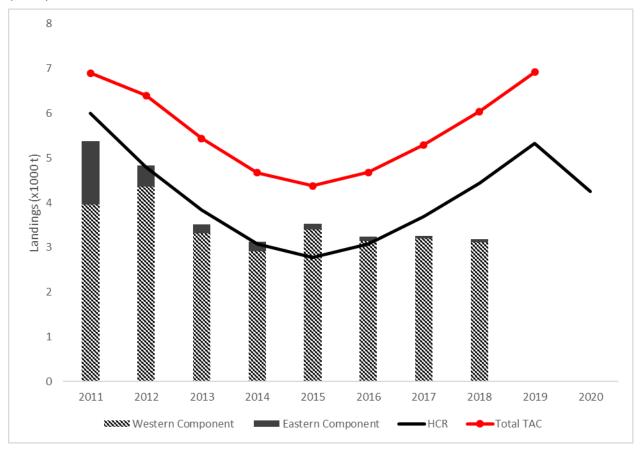


Figure 2. Landings of Pollock from the Western [4Xopqrs5] (striped bars) and Eastern component [4VW+4Xmn] (gray bars) components with respect to Total Allowable Catch (TAC; red line) for 4VWX5. Since April 2000, quota year has been April 1 to March 31. The solid black line represents the Harvest Control Rule (HCR) first implemented for the 2011/2012 quota year.

Total landings from the Western and Eastern components have been below Total Allowable Catch (TAC) since 2011 and have not been above HCR since 2016 (Figure 2). The 2019 fishing season is still ongoing, and landing statistics for 2019 are currently incomplete.

There are provisions to cover situations outside the range for which the Pollock MP model was simulation tested or beyond situations that the MP was designed to handle. These provisions can be applied by decision-makers to amend the catch limits set by the Pollock MP or to revise the MP itself, but application should not be a frequent occurrence.

Results that would trigger an exceptional circumstance based on the protocol established in DFO (2011) include:

1. When the Survey Index Ratio falls below 0.2 or is beyond the 90% probability level from model predictions.

The current Survey Index Ratio (based on the 3-year GM survey index for 2017–2019 as a proportion of the index for 1984–1994) is 0.30, which is above the exceptional circumstance value of 0.2.

2. When the RV survey biomass index is < 6.0 kg/tow for two consecutive years.

The DFO Summer RV Survey index was 12.97 kg/tow in 2018 and 7.34 kg/tow in 2019, which does not trigger an exceptional circumstance.

3. Additional situations.

Research Vessel survey age-specific indices are monitored for changes in age structure, which could also trigger an exceptional circumstance (i.e., when extremely compressed or expanded). There has been a period of diminished numbers-at-age for older ages from 1995–2005, with some modest improvement since then (Figure 3).

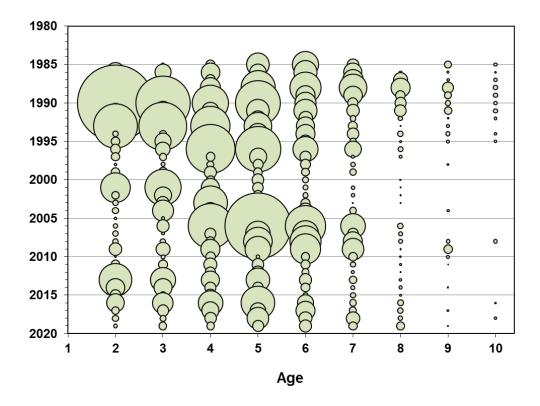


Figure 3. Stratified mean number-per-tow at age for Pollock from the DFO Summer Research Vessel Survey based on strata representing unit areas 4Xopqrs+5Yb for ages 2–10, 1985–2019. Bubble size is proportional to the stratified mean number-per-tow at age.

Review of Additional Biomass Indices

In 2016, Resource Management requested a review of additional biomass indices for WC Pollock from the NMFS Spring and Fall surveys, and recent DFO Summer RV Survey coverage of eastern Georges Bank. This report provides updated survey biomass indices for NMFS Spring and Fall surveys, as well as DFO Summer RV Survey coverage of eastern Georges Bank up to 2019.

The DFO Summer RV Survey biomass index is based on survey strata representing unit areas 4Xopqrs+5Yb and does not include 5Zc (eastern Georges Bank). Recently, members of the fishing industry have raised concerns regarding the lack of survey coverage on Georges Bank, an area with an increasing proportion of WC Pollock landings in recent years. NMFS carries out bottom trawl groundfish surveys that cover part of the WC management unit and includes

eastern Georges Bank but, unlike the DFO Summer RV Survey, the NMFS Surveys occur in the Spring and Fall. All three surveys are subject to high inter-annual variability in Pollock abundance (Figure 4). NMFS survey biomass indices were scaled to the DFO Summer RV Survey. Scaling was achieved by taking an average of the indices for 1984–1994 (the same reference period used for the DFO survey index in the HCR), and each NMFS survey index from 1984–2019 was divided by its reference period average then multiplied by the DFO survey average index. It should be noted that the 2019 NMFS Fall Survey was not completed at the time of this update report and is, therefore, not included in the calculations.

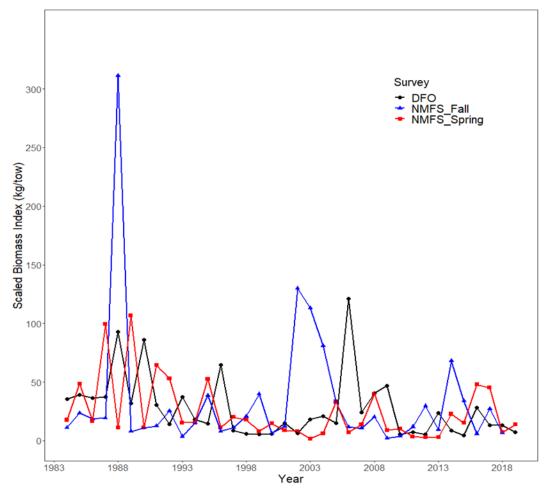


Figure 4. Western Component Pollock biomass indices, scaled to the DFO Summer Research Vessel Survey mean (1984–1994) for the DFO Summer (black line), NMFS Spring (red line), and NMFS Fall (blue line) surveys from 1984–2019.

In recent years, the DFO Summer RV Survey has included some coverage of eastern Georges Bank including strata 5Z9 (2011–2019), 5Z1 (2011–2013, 2016–2017, 2019), and 5Z2 (2016 to 2017, 2019). Representative coverage of 5Z1 and 5Z2 was not completed in 2018 due to vessel constraints; zero tows were completed in either stratum. The biomass index for Georges Bank (Figure 5) in 2018 is only represented by 5Z9, which received 2 tows (minimum coverage). With the exception of 2016 and 2017, the survey coverage on Georges Bank has been minimal and the indices from these data are likely a poor representation of Pollock biomass in unit area 5Zc. In most years, including survey coverage from eastern Georges Bank generates a very similar biomass index to the current survey coverage in 4Xopqrs+5Yb, with the

exception of 2011 and 2016 where the index is higher when Georges Bank data are incorporated (Figure 5).

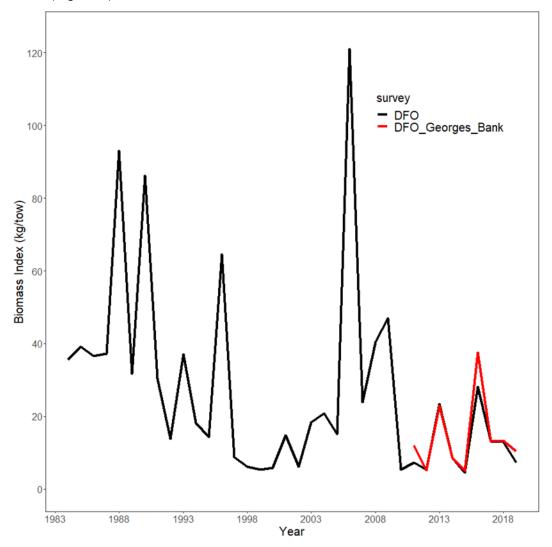


Figure 5. DFO Summer Research Vessel Survey biomass index based on strata representing unit areas 4Xopqrs+5Yb (black line), 1984–2019, and the DFO Summer survey biomass index for strata representing 4Xopqrs+5Yb+5Zc (red line), 2011–2019.

Conclusions

Using updated monitoring data from the 2019 DFO Summer RV Survey, the HCR calculates a catch limit of 4,259 t for WC Pollock for FY 2020/2021, which is a decrease of 20% from 2019/20.

The Pollock MP and its HCR have responded to declining trends in the RV survey biomass index for WC Pollock by decreasing the catch limits. Decreases in the DFO Summer survey biomass index in the most recent year has resulted in a decrease in the catch limit reported in the current update. Since the inception of the HCR in 2011, no exceptional circumstance has been triggered.

This update report provides an updated review of additional biomass indices of WC Pollock from the NMFS Spring and Fall surveys and recent DFO Summer RV Survey coverage of Georges Bank. Incorporating a new data input time series within the current HCR framework would require a detailed analysis involving comparisons with the original operating models used in the Pollock MSE, which is beyond the scope of this update. Regardless of the data source, indices of Pollock biomass continue to be highly variable, further emphasizing the need for exploration of improved indices of abundance and the importance of a HCR designed to reduce erratic changes in catch limits.

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