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CONSOLIDATED DEPARTMENTAL FINANCIAL STATEMENTS

(Unaudited)

For the year ended March 31, 2019

2018-2019



Public Services and Procurement Canada

Statement of Management Responsibility Including Internal Control over Financial Reporting

Responsibility for the integrity and objectivity of the accompanying consolidated financial statements for the year ended March 31, 2019, and all information contained in these financial statements rests with Public Services and Procurement Canada (PSPC) management. These consolidated financial statements have been prepared by management using the Government of Canada's accounting policies, which are based on Canadian public sector accounting standards.

Management is responsible for the integrity and objectivity of the information in these consolidated financial statements. Some of the information in the consolidated financial statements is based on management's best estimates and judgment, and gives due consideration to materiality. To fulfill its accounting and reporting responsibilities, management maintains a set of accounts that provides a centralized record of PSPC's financial transactions. Financial information submitted in the preparation of the Public Accounts of Canada, and included in PSPC's Departmental Results Report, is consistent with these consolidated financial statements.

Management is also responsible for maintaining an effective system of Internal Control over Financial Reporting (ICFR) designed to provide reasonable assurance that financial information is reliable, that assets are safeguarded and that transactions are properly authorized and recorded in accordance with the *Financial Administration Act* and other applicable legislation, regulations, authorities and policies.

Management seeks to ensure the objectivity and integrity of data in its financial statements through careful selection, training and development of qualified staff; through organizational arrangements that provide appropriate divisions of responsibility; through communication programs aimed at ensuring that regulations, policies, standards, and managerial authorities are understood throughout PSPC; and through conducting an annual risk-based assessment of the effectiveness of the system of ICFR.

The system of ICFR is designed to mitigate risks to a reasonable level based on an ongoing process to identify key risks, to assess effectiveness of associated key controls, and to make any necessary adjustments.

A risk-based assessment of the system of ICFR for the year ended March 31, 2019 was completed in accordance with the Treasury Board Policy on Financial Management, and the results and action plans are summarized in Annex A.

The annex also provides information on the status of the risk-based assessment of the controls over common services provided by the Department that have a bearing on a recipient's departmental financial statements.

Public Services and Procurement Canada

Statement of Management Responsibility Including Internal Control over Financial Reporting

The effectiveness and adequacy of PSPC's system of internal control is reviewed by the work of internal audit staff, who conduct periodic audits of different areas of PSPC's operations, and by the Departmental Audit Committee, which oversees management's responsibilities for maintaining adequate control systems and the quality of financial reporting, and which recommends the financial statements to the Deputy Minister.

The consolidated financial statements of PSPC have not been audited.

Original signed by _____
Bill Matthews
Deputy Minister

Original signed by _____
Marty Muldoon, CPA, CMA, MBA
Chief Financial Officer

Gatineau, Canada
September 3, 2019

Public Services and Procurement Canada

Consolidated Statement of Financial Position (*Unaudited*)

As at March 31

| <i>(in thousands of dollars)</i> | 2019 | 2018 Restated (Note 17) |
|---|------------------|--|
| Liabilities | | |
| Accounts payable and accrued liabilities (<i>Note 4</i>) | 1,106,227 | 1,121,449 |
| Environmental liabilities (<i>Note 5</i>) | 239,335 | 218,432 |
| Vacation pay and compensatory leave | 53,218 | 53,466 |
| Other liabilities (<i>Note 6</i>) | 51,755 | 45,873 |
| Seized Property Working Capital Account | 9,474 | 8,578 |
| Lease obligations for tangible capital assets (<i>Note 7</i>) | 2,004,140 | 2,157,034 |
| Obligation under Public Private Partnership (<i>Note 8</i>) | 131,655 | 133,931 |
| Lease inducements | 59,290 | 47,095 |
| Employee future benefits (<i>Note 9</i>) | 55,645 | 57,228 |
| Total net liabilities | 3,710,739 | 3,843,086 |
| Financial assets | | |
| Due from Consolidated Revenue Fund | 770,061 | 794,886 |
| Accounts receivable and advances (<i>Note 11</i>) | 597,567 | 483,800 |
| | 1,367,628 | 1,278,686 |
| Financial assets held on behalf of Government | | |
| Accounts receivable (<i>Note 11</i>) | (25,122) | (13,878) |
| | (25,122) | (13,878) |
| Total net financial assets | 1,342,506 | 1,264,808 |
| Departmental net debt | 2,368,233 | 2,578,278 |
| Non-financial assets | | |
| Prepaid expenses | 2,849 | 3,110 |
| Tangible capital assets (<i>Note 12</i>) | 7,931,521 | 7,357,399 |
| Total non-financial assets | 7,934,370 | 7,360,509 |
| Departmental net financial position (<i>Note 13</i>) | 5,566,137 | 4,782,231 |

Contingent liabilities (*Note 10*)

Contractual obligations and contractual rights (*Note 14*)

The accompanying notes form an integral part of these consolidated financial statements.

Original signed by _____

Bill Matthews

Deputy Minister

Original signed by _____

Marty Muldoon, CPA, CMA, MBA

Chief Financial Officer

Gatineau, Canada

September 3, 2019

Public Services and Procurement Canada

Consolidated Statement of Operations and Departmental Net Financial Position (Unaudited)

For the year ended March 31

| <i>(in thousands of dollars)</i> | 2019 <i>Planned results</i> | 2019 | 2018 <i>Restated</i> <i>(Note 17)</i> |
|--|---------------------------------------|------------------|--|
| EXPENSES | | | |
| Property and Infrastructure | 4,139,849 | 4,454,941 | 4,328,360 |
| Payments and Accounting | 371,867 | 670,428 | 552,139 |
| Purchase of Goods and Services | 375,070 | 433,878 | 423,962 |
| Government-Wide Support | 364,815 | 379,658 | 390,606 |
| Internal Services | 276,765 | 312,229 | 325,207 |
| Procurement Ombudsman | 4,323 | 4,579 | 4,067 |
| Total expenses | 5,532,689 | 6,255,713 | 6,024,341 |
| REVENUES | | | |
| Sales of goods and information products | 1,577,830 | 1,568,908 | 1,559,548 |
| Rentals | 628,359 | 793,698 | 811,044 |
| Services of a non-regulatory nature | 527,469 | 526,964 | 497,756 |
| Other revenues | 144,754 | 148,711 | 95,935 |
| Services of a regulatory nature | 147,121 | 143,204 | 147,018 |
| Revenues from Seized Property Proceeds Account (Note 13) | 26,274 | 24,461 | 21,385 |
| Revenues earned on behalf of Government | (75,586) | (160,099) | (104,878) |
| Total revenues | 2,976,221 | 3,045,847 | 3,027,808 |
| Net cost of operations before government funding and transfers | 2,556,468 | 3,209,866 | 2,996,533 |
| GOVERNMENT FUNDING AND TRANSFERS | | | |
| Net cash provided by Government of Canada | | 3,939,429 | 3,456,858 |
| Change in due from Consolidated Revenue Fund | | (24,825) | 145,626 |
| Services provided without charge by other government departments (Note 15) | | 79,573 | 80,233 |
| Transfer of tangible capital assets (to) from other government departments (Note 15) | | (532) | (5,507) |
| Transfer of salary overpayments (to) from other government departments | | 127 | (23) |
| Transfer of the transition payments for implementing salary payments in arrears | | - | (26) |
| Net cost of operations after government funding and transfers | | (783,906) | (680,628) |
| Departmental net financial position - Beginning of year | | 4,782,231 | 4,101,603 |
| Departmental net financial position - End of year (Note 13) | | 5,566,137 | 4,782,231 |

Segmented information (Note 16)

The accompanying notes form an integral part of these consolidated financial statements.

Public Services and Procurement Canada

Consolidated Statement of Change in Departmental Net Debt (Unaudited)

For the year ended March 31

| <i>(in thousands of dollars)</i> | 2019 | 2018 Restated (Note 17) |
|--|------------------|--|
| Net cost of operations after government funding and transfers | (783,906) | (680,628) |
| <i>Change due to tangible capital assets</i> | | |
| Acquisitions of tangible capital assets <i>(Note 12)</i> | 1,071,110 | 933,889 |
| Acquisitions of leased tangible capital assets <i>(Note 12)</i> | 7,880 | 54,287 |
| Amortization of tangible capital assets <i>(Note 12)</i> | (465,474) | (430,542) |
| Net loss on disposals of tangible capital assets including adjustments | (15,613) | (19,379) |
| Reclassification of assets under construction | (23,781) | 40,422 |
| Change due to tangible capital assets | 574,122 | 578,677 |
| <i>Change due to non-capital assets</i> | | |
| Change due to prepaid expenses | (261) | (2,036) |
| Change due to non-capital assets | (261) | (2,036) |
| Net decrease in departmental net debt | (210,045) | (103,987) |
| Departmental net debt - Beginning of year | 2,578,278 | 2,682,265 |
| Departmental net debt - End of year | 2,368,233 | 2,578,278 |

The accompanying notes form an integral part of these consolidated financial statements.

Public Services and Procurement Canada

Consolidated Statement of Cash Flows (Unaudited)

For the year ended March 31

| | 2019 | 2018 Restated (Note 17) |
|---|------------------|-------------------------------|
| <i>(in thousands of dollars)</i> | | |
| Operating activities | | |
| Net cost of operations before government funding and transfers | 3,209,866 | 2,996,533 |
| Non-cash items: | | |
| Amortization of tangible capital assets (Note 12) | (465,474) | (430,542) |
| Adjustments of tangible capital assets / Net loss on disposals | (15,613) | (19,379) |
| Reclassification of assets under construction | (23,781) | 40,422 |
| Services provided without charge by other government departments (Note 15) | (79,573) | (80,233) |
| Transition payments for implementing salary payments in arrears | - | 26 |
| Variations in Consolidated Statement of Financial Position: | | |
| Decrease (increase) in accounts payable and accrued liabilities | 15,222 | (143,671) |
| (Increase) in environmental liabilities | (20,903) | (622) |
| Decrease (increase) in vacation pay and compensatory leave | 248 | (3,165) |
| (Increase) in other liabilities | (5,882) | (605) |
| (Increase) in Seized Property Working Capital Account | (896) | (3,653) |
| (Increase) in lease inducements | (12,195) | (9,466) |
| Decrease (increase) in employee future benefits | 1,583 | (4,489) |
| Increase in accounts receivable and advances | 102,523 | 27,786 |
| (Decrease) in prepaid expenses | (261) | (2,036) |
| Transfers of tangible capital assets to (from) other government departments (Note 15) | 532 | 5,507 |
| Transfer of salary overpayments to (from) other government departments | (127) | 23 |
| Cash used in operating activities | 2,705,269 | 2,372,436 |
| Capital investing activities | | |
| Acquisitions of tangible capital assets (Note 12) | 1,071,110 | 933,889 |
| Acquisitions of assets under construction on leased tangible capital assets (Note 12) | 531 | 353 |
| Gain on variation of obligation including adjustments | 16,341 | 81 |
| Cash used in capital investing activities | 1,087,982 | 934,323 |
| Financing activities | | |
| Payments on lease obligations for tangible capital assets | 143,902 | 148,041 |
| Payments on obligation under Public Private Partnership | 2,276 | 2,058 |
| Cash used in financing activities | 146,178 | 150,099 |
| Net cash provided by Government of Canada | 3,939,429 | 3,456,858 |

The accompanying notes form an integral part of these consolidated financial statements.

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

1. AUTHORITY AND OBJECTIVES

The Department of Public Works and Government Services Canada (PWGSC) was established effective June 20, 1996, under the *Department of Public Works and Government Services Act*. This legislation specifies that PWGSC shall provide common, central and shared services to other government departments and agencies, thereby enabling them to provide programs and services to Canadians. Since November 2015, PWGSC has been operating as Public Services and Procurement Canada (PSPC). PSPC's services are delivered through the following core responsibilities:

- **Property and Infrastructure:** PSPC provides federal employees and parliamentarians with workspace; builds, maintains and manages federal properties and other public works such as bridges and dams; and provides associated services to federal organizations;
- **Payments and Accounting:** PSPC collects revenues, issues payments, maintains the financial accounts of Canada, issues financial reports, and administers payroll and pension services for the Government of Canada;
- **Purchase of Goods and Services:** PSPC purchases goods and services on behalf of the Government of Canada;
- **Government-Wide Support:** PSPC provides administrative services and tools to federal organizations that help them deliver programs and services to Canadians;
- **Internal services** are those groups of related activities and resources that the federal government considers to be services in support of programs and/or required to meet corporate obligations of an organization; and
- **Procurement Ombudsman:** The Office of the Procurement Ombudsman operates at arm's-length from federal organizations. It is legislated to review the procurement practices of federal organizations, review complaints from Canadian suppliers, and provide dispute resolution services.

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

These consolidated financial statements are prepared using the PSPC accounting policies stated below, which are based on Canadian public sector accounting standards. The presentation and results using the stated accounting policies do not result in any significant differences from Canadian public sector accounting standards.

Significant accounting policies are as follows:

A. PARLIAMENTARY AUTHORITIES

PSPC is financed by the Government of Canada through Parliamentary authorities. Financial reporting of authorities provided to PSPC does not parallel financial reporting according to generally accepted accounting principles since authorities are primarily based on cash flow requirements. Consequently, items recognized in the Consolidated Statement of Operations and Departmental Net Financial Position and in the Consolidated Statement of Financial Position are not necessarily the same as those provided through authorities from Parliament. Note 3 provides a reconciliation between the bases of reporting. The planned results amounts in the "Expenses" and "Revenues" sections of the Consolidated Statement of Operations and Departmental Net Financial Position are the amounts reported in the Future-Oriented Statement of Operations included in the 2018-19 Departmental Plan. Planned results are not presented in the "Government funding and transfers" section of the Consolidated Statement of Operations and Departmental Net Financial Position and in the Consolidated Statement of Change in Departmental Net Debt because these amounts were not included in the 2018-19 Departmental Plan.

B. CONSOLIDATION

These consolidated financial statements include the accounts of four revolving funds as listed below, one of them being inactive. The three active revolving funds prepare a complete set of financial statements annually that are audited and published in the Public Accounts of Canada. The accounts of these revolving funds have been consolidated with those of PSPC and intradepartmental balances and transactions have been eliminated.

The PSPC revolving funds are as follows:

- Real Property Services Revolving Fund
- Translation Bureau Revolving Fund
- Optional Services Revolving Fund
- Defence Production Revolving Fund (inactive)

C. NET CASH PROVIDED BY GOVERNMENT

PSPC operates within the Consolidated Revenue Fund (CRF), which is administered by the Receiver General for Canada. All cash received by PSPC is deposited to the CRF and all cash disbursements made by PSPC are paid from the CRF. The Net cash provided by Government, with the exception of amounts held on behalf of government, is the difference between all cash receipts and all cash disbursements, including transactions between departments of the Government.

D. AMOUNTS DUE FROM THE CONSOLIDATED REVENUE FUND (CRF)

These are the result of timing differences at year-end between when a transaction affects authorities and when it is processed through the CRF. Amounts due from the CRF represent the net amount of cash that PSPC is entitled to draw from the CRF, without further authorities, in order to discharge its liabilities.

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

E. REVENUES

Revenues are recorded on an accrual basis of accounting:

- Services of a regulatory nature are mainly comprised of cost recovery for services provided to administer the *Public Service Superannuation Act* (PSSA) and for payment services provided by the Receiver General to other government departments. Revenues from regulatory fees are recognized in the accounts based on the services provided in the year.
- Services of a non-regulatory nature are mainly comprised of special accommodation and real property services, real property project management services, translation services, as well as freight services, material transportation and travel procurement. They are accounted for in the period in which the underlying transaction or event occurred that gave rise to the revenues.
- All other revenues types are accounted for in the period in which the underlying transaction or event occurred that gave rise to the revenues.
- Revenues earned on behalf of government are non-respendable and are not available to discharge PSPC's liabilities. While the Deputy Minister of PSPC is expected to maintain accounting control, the Deputy Minister has no authority regarding the disposition of non-respendable revenues. Therefore, those revenues are presented in reduction of PSPC's gross revenues.

F. EXPENSES

Expenses are recorded on an accrual basis of accounting:

- Expenses for PSPC's operations are recorded when goods are received or services are rendered. This includes services provided without charge for employee contributions to health and dental insurance plans, legal services and workers' compensation, which are recorded as expenses at their estimated cost. Vacation pay and compensatory leave as well as severance benefits are accrued and expenses are recorded as the benefits are earned by employees under their respective terms of employment.
- PSPC administers the Payments in Lieu of Taxes (PILT) Program on behalf of all federal departments under the statutory authority of the *Payments in Lieu of Taxes Act*, which is disclosed under Grants in the Main Estimates. The Government of Canada voluntarily pays a fair share of the costs of local government, from which it is exempt, to municipalities and other taxation authorities having jurisdiction to levy and collect real property taxes in locations where federal lands and buildings are situated. The PILT issued by PSPC on behalf of other participating federal departments are recovered from them and are recorded as Transfer Payments in the Public Accounts of Canada.
- Expenses also include provisions to reflect changes in the value of assets, including provisions for bad debts on accounts receivable, investments, advances or liabilities, and including contingent liabilities and environmental liabilities to the extent the future event is likely to occur and a reasonable estimate can be made.

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

G. EMPLOYEE FUTURE BENEFITS

i) **Pension benefits:** Eligible employees participate in the Public Service Pension Plan, a multiemployer pension plan administered by the Government of Canada. PSPC's contributions to the Plan are charged to expenses in the year incurred and represent the total departmental obligation to the Plan. PSPC's responsibility with regard to the Plan is limited to its contributions. Actuarial surpluses or deficiencies are recognized in the financial statements of the Government of Canada, as the plan's sponsor.

ii) **Severance benefits:** The accumulation of severance benefits for voluntary departures ceased for applicable employee groups. The remaining obligation for employees who did not withdraw benefits is calculated using information derived from the results of the actuarially determined liability for employee severance benefits for the Government as a whole.

H. ACCOUNTS RECEIVABLE AND ADVANCES

Accounts receivable and advances are stated at the lower of cost and net recoverable value; a valuation allowance is recorded for receivables where recovery is considered uncertain.

I. LEASE INDUCEMENTS

Lease inducements represent incentives received by PSPC to enter into a lease. Lease inducements include incentives such as: free rent, cash received to be applied to rent, lump sum cash, leasehold improvements and moving costs paid by the lessor. Lease inducements are accounted for as follows:

- Rent-free periods or periods of significantly reduced rent are allocated over the term of the lease on a straight-line basis;
- Cash payments from the lessor to the lessee are accounted by the lessee, as reductions in rental expense over the term of the lease;
- Leasehold improvements are amortized over the remaining life of the lease or the useful life of the improvement, whichever is shorter.

J. CONTINGENT LIABILITIES

Contingent liabilities are potential liabilities which may become actual liabilities when one or more future events occur or fail to occur. If the future event is likely to occur or fail to occur, and a reasonable estimate of the loss can be made, an estimated liability is accrued and an expense recorded. However, if the likelihood is not determinable or an amount cannot be reasonably estimated, the contingency is disclosed in the notes to the consolidated financial statements.

K. CONTINGENT ASSETS

Contingent assets are possible assets which may become actual assets when one or more future events occur or fail to occur. If the future event is likely to occur or fail to occur, the contingent asset is disclosed in the notes to the financial statements.

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

L. ENVIRONMENTAL LIABILITIES

An environmental liability for the remediation of contaminated sites is recognized when all of the following criteria are satisfied: an environmental standard exists, contamination exceeds the environmental standard, the Government is directly responsible or accepts responsibility, it is expected that future economic benefits will be given up and a reasonable estimate of the amount can be made. The liability reflects the Government's best estimate of the amount required to remediate the sites to the current minimum standard for its use prior to contamination. When the future cash flows required to settle or otherwise extinguish a liability are estimable, predictable and expected to occur over extended future periods, a present value technique is used. The discount rate used reflects the Government's cost of borrowing, associated with the estimated number of years to complete remediation.

The recorded liabilities are adjusted each year, for present value adjustments, inflation, new obligations, changes in management estimates and actual costs incurred.

If the likelihood of the Government's responsibility is not determinable, a contingent liability is disclosed in the notes to the consolidated statements.

M. TANGIBLE CAPITAL ASSETS

Tangible capital assets are recorded at their acquisition cost according to the following capitalization threshold:

- Betterments and leasehold improvements carried out on buildings and on works and infrastructure, having an initial cost of \$25,000 or more;
- All other tangible capital assets having an initial cost of \$10,000 or more.

PSPC has changed its accounting policy this fiscal year to apply the component approach to the departmental Crown-owned buildings to replace the whole asset approach, resulting in change in the amortization expense (see note 18).

Effective April, 2018, significant parts of a Crown-owned building are accounted for as separate items (components) with each component having its own useful life.

Tangible capital assets do not include works of art, rare books and Crown land to which no acquisition cost is attributable and where no reasonable estimate of the future benefits associated with such property can be made. Works of art consist primarily of monuments, sculptures, statues, furniture, paintings, ruins and archeological artifacts.

Amortization of tangible capital assets is done on a straight-line basis over the estimated useful life of each asset, as described in the table below. Amortization is recognized at the component level for Crown-owned buildings; the amortization periods noted below incorporate those applicable to components, if any, contained within the overall asset.

| Asset class | Amortization Period |
|-----------------------------------|---|
| Buildings | 25 to 100 years * |
| Works and infrastructure | 20 to 40 years |
| Machinery and equipment | 3 to 20 years |
| Informatics hardware and software | 1 to 10 years |
| Vehicles | 3 to 25 years |
| Leasehold improvements | Lesser of the remaining term of the lease or the useful life of the improvement |
| Leased tangible capital assets | In accordance with asset class if ownership is likely to transfer to PSPC; otherwise, over the lease term |

* Heritage buildings have a maximum useful life of 125 years.

Assets under construction are recorded in the applicable capital asset class in the year that they become available for use and are not amortized until they become available for use.

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

N. SEIZED PROPERTY WORKING CAPITAL ACCOUNT

The Seized Property Working Capital Account was established pursuant to section 12 of the *Seized Property Management Act*. Expenses incurred, and advances made, to maintain and manage any seized or restrained property and other properties subject to a management order or forfeited to Her Majesty, are charged to this account. The Seized Property Working Capital Account is credited when expenses and advances to third parties are repaid or recovered and when revenues from these properties or proceeds from their disposal are received and credited with seized cash upon forfeiture.

The total amount authorized to be outstanding at any time is \$50 million.

Any shortfall between the proceeds from the disposition of any property forfeited to Her Majesty and the amounts that were charged to this account and that are still outstanding, is charged to a Seized Property Proceeds Account and credited to the Seized Property Working Capital Account.

O. MEASUREMENT UNCERTAINTY

The preparation of these consolidated financial statements requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues and expenses reported in the consolidated financial statements and accompanying notes at March 31. The estimates are based on facts and circumstances, historical experience, general economic conditions and reflect the Government's best estimate of the related amount at the end of the reporting period. The most significant items where estimates are used are the allowance for doubtful accounts, contingent liabilities, environmental liabilities, accounts receivable held on behalf of government, the liability for vacation pay and compensatory leave, the liability for employee future benefits and the useful life of tangible capital assets. Actual results could significantly differ from those estimated. Management's estimates are reviewed periodically and, as adjustments become necessary, they are recorded in the consolidated financial statements in the year they become known.

Environmental liabilities are subject to measurement uncertainty as discussed in Note 5 due to the evolving technologies used in the estimation of the costs for remediation of contaminated sites, the use of discounted present value of future estimated costs, and the fact that not all sites have had a complete assessment of the extent and nature of remediation costs. Changes to underlying assumptions, the timing of the expenditures, the technology employed, or the revisions to environmental standards or changes in regulatory requirements could result in significant changes to the environmental liabilities recorded.

P. RELATED PARTY TRANSACTIONS

Related party transactions, other than inter-entity transactions, are recorded at the exchange amount.

Inter-entity transactions are transactions between commonly controlled entities. Inter-entity transactions, other than restructuring transactions, are recorded on a gross basis and are measured at the carrying amount, except for the following:

- i) Services provided on a recovery basis are recognized as revenues and expenses on a gross basis and measured at the exchange amount.
- ii) Certain services received on a without charge basis are recorded for consolidated departmental financial statement purposes at the carrying amount.

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

3. PARLIAMENTARY AUTHORITIES

PSPC receives most of its funding through annual parliamentary authorities. Items recognized in the Consolidated Statement of Operations and Departmental Net Financial Position and the Consolidated Statement of Financial Position in one year may be funded through parliamentary authorities in prior, current or future years. Accordingly, PSPC has different net results of operations for the year on a government funding basis than on an accrual accounting basis. The differences are reconciled in the following tables:

A. RECONCILIATION OF NET COST OF OPERATIONS TO CURRENT YEAR AUTHORITIES USED

| <i>(in thousands of dollars)</i> | 2019 | 2018 Restated (Note 17) |
|--|------------------|--|
| Net cost of operations before government funding and transfers | 3,209,866 | 2,996,533 |
| Adjustments for items affecting net cost of operations but not affecting authorities: | | |
| Amortization of tangible capital assets (<i>Note 12</i>) | (465,474) | (430,542) |
| Net loss on disposal of tangible capital assets and other adjustments | 1,256 | (10,070) |
| Reclassification of assets under construction | (23,781) | 40,422 |
| Services provided without charge by other government departments (<i>Note 15</i>) | (79,573) | (80,233) |
| Refunds / Adjustments to previous years' expenses | 37,599 | 51,956 |
| Refund of program expenditures | 9,504 | (1,253) |
| Timing differences between revenues earned and collected | (1,073) | 437 |
| Net revenue from seized property proceeds account (<i>Note 13</i>) | (362) | (7,417) |
| Decrease (increase) in vacation pay and compensatory leave | 248 | (3,165) |
| Decrease (increase) in employee future benefits | 956 | (3,985) |
| (Increase) in environmental liabilities | (20,903) | (622) |
| (Increase) decrease in accrued liabilities not affecting authorities | (2,742) | 19,404 |
| Timing differences between payments in lieu of taxes and recoveries | (3,231) | 6,790 |
| Other | 767 | 605 |
| Total items affecting net cost of operations but not affecting authorities | (546,809) | (417,673) |
| Adjustments for items not affecting net cost of operations but affecting authorities: | | |
| Acquisitions of tangible capital assets (<i>Note 12</i>) | 1,071,110 | 933,889 |
| Acquisitions of assets under construction as leased tangible capital assets (<i>Note 12</i>) | 531 | 353 |
| Payments of lease obligations for tangible capital assets | 143,902 | 148,041 |
| Payments of obligation under public private partnership | 2,276 | 2,058 |
| Transition payments for implementing salary payments in arrears | - | 26 |
| Net cash variation of prepaid expenses and advances | 440 | (1,260) |
| Variation of lease inducements | (9,710) | (8,638) |
| Account receivable related to salary overpayment | 7,471 | 7,579 |
| Total items not affecting net cost of operations but affecting authorities | 1,216,020 | 1,082,048 |
| Current year budgetary authorities used | 3,879,077 | 3,660,908 |

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

3. PARLIAMENTARY AUTHORITIES (*continued*)

B. AUTHORITIES PROVIDED AND USED

| <i>(in thousands of dollars)</i> | 2019 | 2018 |
|--|------------------|------------------|
| Vote 1 - Operating expenditures | 2,677,703 | 2,382,568 |
| Vote 5 - Capital expenditures | 1,300,638 | 1,552,613 |
| Statutory items: | | |
| Revolving Funds | 401,226 | 413,091 |
| Other | 122,362 | 120,701 |
| Authorities provided | 4,501,929 | 4,468,973 |
| Less: | | |
| Authorities available for future years | (405,042) | (401,413) |
| Lapsed authorities | (217,810) | (406,652) |
| Current year budgetary authorities used | 3,879,077 | 3,660,908 |
| Seized Property Management Act | (896) | (3,652) |
| Imprest Fund | 5,178 | 1,029 |
| Current year non-budgetary authorities used | 4,282 | (2,623) |

4. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

The following table presents details of PSPC's accounts payable and accrued liabilities:

| <i>(in thousands of dollars)</i> | 2019 | 2018 |
|--|------------------|------------------|
| Accounts payable - Other government departments and agencies | 95,478 | 88,698 |
| Accounts payable - External parties | 526,841 | 480,368 |
| Total accounts payable | 622,319 | 569,066 |
| Accrued salaries and wages | 109,573 | 93,885 |
| Accrued liabilities | 298,229 | 355,982 |
| Contractors' holdbacks | 76,106 | 102,516 |
| Total accounts payable and accrued liabilities | 1,106,227 | 1,121,449 |

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

5. ENVIRONMENTAL LIABILITIES

REMEDIATION OF CONTAMINATED SITES

The Government's "Federal Approach to Contaminated Sites" sets out a framework for management of contaminated sites using a risk-based approach. Under this approach the Government has inventoried the contaminated sites identified on federal lands, allowing them to be classified, managed and recorded in a consistent manner. This systematic approach aids in identification of the high risk sites in order to allocate limited resources to those sites which pose the highest risk to human health and the environment.

The Department has identified 193 sites (150 sites in 2018) where contamination may exist and assessment, remediation and monitoring may be required. Of these, PSPC has assessed 77 sites (79 sites in 2018) where action is required and for which a gross liability of \$232,008 thousand (\$215,205 thousand in 2018) has been recorded. This liability estimate has been determined based on site assessments performed by environmental experts.

In addition, a statistical model based upon a projection of the number of sites that will proceed to remediation and upon which current and historical costs are applied is used to estimate the liability for a group of unassessed sites. As a result, there are 63 unassessed sites (22 sites in 2018) where a liability estimate of \$7,327 thousand (\$3,227 thousand in 2018) has been recorded using this model.

These two estimates combined, totalling \$239,335 thousand (\$218,432 thousand in 2018), represent management's best estimate of the costs required to remediate sites to the current minimum standard for its use prior to contamination, based on information available at the financial statement date.

For the remaining 53 sites (49 sites in 2018), no liability for remediation has been recognized. Some of these sites are at various stages of testing and evaluation and if remediation is required, liabilities will be reported as soon as a reasonable estimate can be determined.

For other sites, PSPC does not expect to give up any future economic benefits (there is likely no significant environmental impact or human health threats). These sites will be re-examined and if it is determined that future economic benefits will be given up a liability for remediation will be recognized.

The following table presents the total estimated amounts of these liabilities by nature and source, the associated expected recoveries and the total undiscounted future expenditures as at March 31, 2019 and March 31, 2018. When the liability estimate is based on a future cash requirement, the amount is adjusted for inflation using a forecast Consumer Price Index (CPI) rate of 2.2% (1.9% in 2018). Inflation is included in the undiscounted amount.

The Government of Canada's cost of borrowing by reference to the actual zero-coupon yield curve for Government of Canada bonds has been used to discount the estimated future expenditures. The March 2019 rates range from 1.68% for a 1 year term to 2.02% for a 30 or greater year term.

Also, during the year, 29 sites (6 sites in 2018) were closed as they were either remediated or assessed to confirm that they no longer meet all the criteria required to record a liability for contaminated sites.

PSPC's ongoing efforts to assess contaminated sites, asset retirement obligations and unexploded explosive ordnance (UXO) affected sites may result in additional environmental liabilities.

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

5. ENVIRONMENTAL LIABILITIES (continued)

(in thousands of dollars)

| Nature and Source | Nature and Source of Liability | | | | | | | |
|---|--------------------------------|----------------------------------|--------------------------------|---|-----------------------|----------------------------------|--------------------------------|---|
| | 2019 | | | | 2018 | | | |
| | Total number of Sites | Number of Sites with a liability | Discounted Estimated Liability | Estimated Total Undiscounted Expenditures | Total Number of Sites | Number of Sites with a liability | Discounted Estimated Liability | Estimated Total Undiscounted Expenditures |
| Former Mineral Exploration Sites ⁽¹⁾ | 29 | 26 | 115,196 | 166,636 | 40 | 26 | 105,085 | 168,570 |
| Military & Former Military Sites ⁽²⁾ | 14 | 11 | 2,747 | 2,582 | 14 | 12 | 3,723 | 3,788 |
| Fuel Related Practices ⁽³⁾ | 8 | 3 | 13,479 | 13,987 | 8 | 5 | 9,636 | 10,063 |
| Landfill/Waste Sites ⁽⁴⁾ | 4 | 4 | 21,978 | 23,941 | 4 | 4 | 26,037 | 28,195 |
| Engineered Asset/Air & Land Transportation ⁽⁵⁾ | 111 | 85 | 72,047 | 69,757 | 47 | 36 | 59,104 | 59,964 |
| Marine Facilities/Aquatic Sites ⁽⁶⁾ | 2 | - | - | - | 2 | - | - | - |
| Parks & Protected Areas ⁽⁷⁾ | 1 | 2 | 868 | 78 | 1 | 3 | 1,287 | 78 |
| Office/Commercial/Industrial Operations ⁽⁸⁾ | 20 | 8 | 820 | 508 | 29 | 14 | 1,884 | 1,406 |
| Other ⁽⁹⁾ | 4 | 1 | 12,200 | 13,301 | 5 | 1 | 11,676 | 13,336 |
| Total | 193 | 140 | 239,335 | 290,790 | 150 | 101 | 218,432 | 285,400 |

- Contamination associated with former mine activities, e.g. heavy metals, petroleum hydrocarbons, etc. Sites often have multiple sources of contamination.
- Contamination associated with the operations of military and former military sites where activities such as fuel handling and storage activities, waste sites, metals/PCB (polychlorinated biphenyl)-based paint used on buildings resulted in former or accidental contamination, e.g. petroleum hydrocarbons, PCBs, heavy metals. Sites often have multiple sources of contamination.
- Contamination primarily associated with fuel storage and handling, e.g. accidental spills related to fuel storage tanks or former fuel handling practices, e.g. petroleum hydrocarbons, polyaromatic hydrocarbons and BTEX (benzene, toluene, ethylbenzene, and xylenes).
- Contamination associated with former landfill/waste sites or leaching from materials deposited in the landfill/waste site, e.g. metals, petroleum hydrocarbons, BTEX, other organic contaminants, etc.
- Contamination associated with the operations of engineered assets such as airports, railways and roads where activities such as fuel storage/handling, waste sites, firefighting training facilities and chemical storage areas resulted in former or accidental contamination, e.g. metals, petroleum hydrocarbons, polyaromatic hydrocarbons, BTEX and other organic contaminants. Sites often have multiple sources of contamination.
- Contamination associated with the operations of marine assets, e.g. port facilities, harbours, navigation systems, light stations, hydrometric stations, where activities such as fuel storage/handling, use of metal based paint (e.g. on light stations) resulted in former or accidental contamination, e.g. metals, petroleum hydrocarbons, polyaromatic hydrocarbons and other organic contaminants. Sites often have multiple sources of contamination.
- Contamination associated with the operations and maintenance of parks and protected areas where activities such as fuel storage/handling, waste sites and use of metal-based paint resulted in former or accidental contamination, e.g. metals, petroleum hydrocarbons, polyaromatic hydrocarbons, PCBs and other organic contaminants. Sites often have multiple sources of contamination.
- Contamination associated with the operations of office/commercial/industrial facilities where activities such as fuel storage/handling, waste sites and use of metal-based paint resulted in former or accidental contamination, e.g. metals, petroleum hydrocarbons, polyaromatic hydrocarbons, BTEX, etc. Sites often have multiple sources of contamination.
- Contamination from other sources, e.g. use of pesticides, herbicides, fertilizers at agricultural sites; use of PCBs, firefighting training areas, firing ranges and training facilities, etc.

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

6. OTHER LIABILITIES

SEIZED PROPERTY – CASH

This account was established pursuant to the *Seized Property Management Act*, to record seized cash. These funds will be deposited in the Consolidated Revenue Fund and credited to the account until returned to the owner or forfeited.

CONTRACTORS' SECURITY DEPOSITS – CASH

This account was established to record contractors' security deposits that are required for the satisfactory performance of work in accordance with the *Government Contracts Regulations*.

DEPOSITS

This account was established to report transactions associated with deposits on disposals for PSPC, security deposits and revenues of leased space belonging to PSPC.

The following table presents details of other liabilities:

| <i>(in thousands of dollars)</i> | April 1, 2018 | Receipts and credits | Payments and charges | March 31, 2019 |
|---------------------------------------|---------------|----------------------|----------------------|----------------|
| Seized property - cash | 39,816 | 24,114 | (19,925) | 44,005 |
| Contractors' security deposits - cash | 5,817 | 2,932 | (1,998) | 6,751 |
| Deposits | 240 | 1,144 | (385) | 999 |
| Total | 45,873 | 28,190 | (22,308) | 51,755 |

7. LEASE OBLIGATIONS FOR TANGIBLE CAPITAL ASSETS

PSPC has entered into capital lease agreements for tangible capital assets with a cost of \$2,363,347 thousand and accumulated amortization of \$1,014,288 thousand as at March 31, 2019 (\$2,534,272 thousand and \$1,078,575 thousand respectively as at March 31, 2018). The obligations related for the upcoming years include the following:

| <i>(in thousands of dollars)</i> | Total future minimum lease payments | Imputed interest (weighted average rate 5.6%; 5.7% in 2018) | 2019 | 2018 |
|----------------------------------|-------------------------------------|---|------------------|------------------|
| Land | 1,497 | 81 | 1,416 | 2,599 |
| Buildings | 2,985,682 | 982,958 | 2,002,724 | 2,154,435 |
| Total | 2,987,179 | 983,039 | 2,004,140 | 2,157,034 |

The following table presents the future minimum capital lease payments:

| <i>(in thousands of dollars)</i> | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 and subsequent | Total |
|----------------------------------|----------------|----------------|----------------|----------------|----------------|---------------------|------------------|
| Land | 1,382 | 115 | - | - | - | - | 1,497 |
| Buildings | 236,353 | 216,945 | 207,644 | 204,479 | 204,919 | 1,915,342 | 2,985,682 |
| Total | 237,735 | 217,060 | 207,644 | 204,479 | 204,919 | 1,915,342 | 2,987,179 |

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

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8. OBLIGATION UNDER PUBLIC PRIVATE PARTNERSHIP

PSPC entered into a Public Private Partnership agreement for the construction and management of the Royal Canadian Mounted Police (RCMP) E Division building. Construction of the building was completed in 2013 and the cost of \$294,638 thousand was capitalized during the same year. The building was funded by a private partner (\$142,797 thousand) and PSPC (\$151,841 thousand). The obligations for upcoming years include the following:

| <i>(in thousands of dollars)</i> | Total future minimum payments | Imputed Interest (10.52%) | 2019 | 2018 |
|----------------------------------|--|--------------------------------------|----------------|----------------|
| Building | 292,578 | 160,923 | 131,655 | 133,931 |
| Total | 292,578 | 160,923 | 131,655 | 133,931 |

The following table presents the future minimum payments:

| <i>(in thousands of dollars)</i> | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 and subsequent | Total |
|----------------------------------|---------------|---------------|---------------|---------------|---------------|--------------------------------|----------------|
| Building | 15,624 | 15,624 | 15,624 | 15,624 | 15,624 | 214,458 | 292,578 |
| Total | 15,624 | 15,624 | 15,624 | 15,624 | 15,624 | 214,458 | 292,578 |

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

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9. EMPLOYEE FUTURE BENEFITS

A. PENSION BENEFITS

PSPC employees participate in the Public Service Pension Plan (the "Plan"), which is sponsored and administered by the Government of Canada. Pension benefits accrue up to a maximum period of 35 years. The benefits are integrated with Canada/Québec Pension Plan benefits such that the combined pension benefits equate to a rate of approximately 2 percent per year of pensionable service, times the average of the best five consecutive years of earnings. Pension benefits are indexed to inflation.

Both the employees and PSPC contribute to the cost of the Plan. Due to the amendment of the *Public Service Superannuation Act* following the implementation of provisions related to Economic Action Plan 2012, employee contributors have been divided into two groups – Group 1 relates to existing plan members as of December 31, 2012 and Group 2 relates to members joining the Plan as of January 1, 2013. Each group has a distinct contribution rate.

The 2019 expense amounts to \$122,740 thousand (\$110,800 thousand in 2018). For Group 1 members, the expense represents approximately 1.01 times (1.01 times in 2018) the employee contributions and, for Group 2 members, approximately 1.00 times (1.00 times in 2018) the employee contributions.

PSPC's responsibility with regard to the Plan is limited to its contributions. Actuarial surpluses or deficiencies are recognized in the financial statements of the Government of Canada, as the Plan's sponsor.

B. SEVERANCE BENEFITS

Severance benefits provided to PSPC employees were previously based on an employee's eligibility, years of service and salary at termination of employment. However, since 2011 the accumulation of severance benefits for voluntary departures progressively ceased for substantially all employees. Employees subject to these changes were given the option to be paid the full or partial value of benefits earned to date or collect the full or remaining value of benefits upon departure from the public service. By March 31, 2019, substantially all settlements for immediate cash out were completed. Severance benefits are unfunded and, consequently, the outstanding obligation will be paid from future authorities.

The changes in the obligations during the year were as follows:

| <i>(in thousands of dollars)</i> | 2019 | 2018 |
|--|----------------|-------------|
| Accrued benefit obligation, beginning of year | 57,228 | 52,739 |
| Expense | 5,377 | 10,452 |
| Benefits paid during the year | (6,960) | (5,963) |
| Accrued benefit obligation, end of year | 55,645 | 57,228 |

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

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10. CONTINGENT LIABILITIES

Contingent liabilities arise in the normal course of operations and their ultimate disposition is unknown. PSPC is involved in contingent liabilities for claims and litigations.

CLAIMS AND LITIGATIONS

Claims have been made against PSPC in the normal course of operations. These claims include items with pleading amounts and others for which no amount is specified. While the total amount claimed in these actions is significant, their outcomes are not determinable. PSPC has recorded an allowance for claims and litigations where it is likely that there will be a future payment and a reasonable estimate of the loss can be made. Claims and litigations for which the outcome is not determinable and a reasonable estimate can be made by management amount to \$8,718 thousand (\$73,919 thousand in 2018) at March 31, 2019.

11. ACCOUNTS RECEIVABLE AND ADVANCES

The following table presents details of PSPC's accounts receivable and advances:

| <i>(in thousands of dollars)</i> | 2019 | 2018 |
|--|----------------|-------------|
| Accounts receivable - Other government departments and agencies | 384,422 | 383,395 |
| Accounts receivable - External parties | 209,457 | 102,486 |
| Advances | 9,484 | 3,734 |
| | 603,363 | 489,615 |
| Less: Allowance for doubtful accounts on receivables from external parties | (5,796) | (5,815) |
| Gross accounts receivable and advances | 597,567 | 483,800 |
| Accounts receivable held on behalf of Government | (25,122) | (13,878) |
| Net accounts receivable and advances | 572,445 | 469,922 |

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

12. TANGIBLE CAPITAL ASSETS

| | Cost | | | | |
|---------------------------------------|---|------------------|-----------------|--------------------------------|--------------------|
| | Opening Balance Restated (Note 17) | Acquisitions | Adjustments | Disposals and Write-Offs | Closing Balance |
| <i>(in thousands of dollars)</i> | | | | | |
| Capital assets | | | | | |
| Land | 243,833 | - | - | (1,273) | 242,560 |
| Buildings | 5,674,277 | - | 1,388,303 | (57,875) | 7,004,705 |
| Works and infrastructure | 1,519,824 | - | 229,657 | - | 1,749,481 |
| Machinery and equipment | 23,190 | 768 | 20,785 | - | 44,743 |
| Informatics hardware and software | 741,575 | - | 49,607 | - | 791,182 |
| Vehicles | 8,732 | 501 | 29 | - | 9,262 |
| Leasehold improvements | 945,355 | - | 33,397 | (2,928) | 975,824 |
| | 9,156,786 | 1,269 | 1,721,778 | (62,076) | 10,817,757 |
| Assets under construction | | | | | |
| Buildings | 1,861,056 | 1,023,411 | (1,774,047) | - | 1,110,420 |
| Works and infrastructure | 17,147 | 11,159 | 45,071 | - | 73,377 |
| Informatics hardware and software | 27,209 | 22,000 | (854) | - | 48,355 |
| Leasehold improvements | 18,552 | 13,271 | (28,006) | - | 3,817 |
| | 1,923,964 | 1,069,841 | (1,757,836) | - | 1,235,969 |
| Public Private Partnership | | | | | |
| Building | 294,638 | - | - | - | 294,638 |
| | 294,638 | - | - | - | 294,638 |
| Leased tangible capital assets | | | | | |
| Land | 32,201 | - | - | - | 32,201 |
| Buildings | 2,502,071 | 7,349 | 10,028 | (188,302) | 2,331,146 |
| Assets under construction | 232 | 531 | (231) | - | 532 |
| | 2,534,504 | 7,880 | 9,797 | (188,302) | 2,363,879 |
| Total | 13,909,892 | 1,078,990 | (26,261) | (250,378) | 14,712,243 |

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

For the year ended March 31

12. TANGIBLE CAPITAL ASSETS (continued)

| | Accumulated amortization | | | | | Net Book Value | |
|---------------------------------------|--------------------------|--------------|-------------|--------------------------|-----------------|----------------|-------------------------|
| | Opening Balance | Amortization | Adjustments | Disposals and Write-Offs | Closing Balance | 2019 | 2018 Restated (Note 17) |
| <i>(in thousands of dollars)</i> | | | | | | | |
| Capital assets | | | | | | | |
| Land | - | - | - | - | - | 242,560 | 243,833 |
| Buildings | 3,637,116 | 157,236 | (16,864) | (53,038) | 3,724,450 | 3,280,255 | 2,037,161 |
| Works and infrastructure | 677,263 | 60,691 | 15,913 | - | 753,867 | 995,614 | 842,561 |
| Machinery and equipment | 11,093 | 1,201 | 186 | - | 12,480 | 32,263 | 12,097 |
| Informatics hardware and software | 455,927 | 77,021 | - | - | 532,948 | 258,234 | 285,648 |
| Vehicles | 6,286 | 584 | 30 | - | 6,900 | 2,362 | 2,446 |
| Leasehold improvements | 642,608 | 45,230 | (1,216) | (2,869) | 683,753 | 292,071 | 302,747 |
| | 5,430,293 | 341,963 | (1,951) | (55,907) | 5,714,398 | 5,103,359 | 3,726,493 |
| Assets under construction | | | | | | | |
| Buildings | | | | | | 1,110,420 | 1,861,056 |
| Works and infrastructure | | | | | | 73,377 | 17,147 |
| Informatics hardware and software | | | | | | 48,355 | 27,209 |
| Leasehold improvements | | | | | | 3,817 | 18,552 |
| | | | | | | 1,235,969 | 1,923,964 |
| Public Private Partnership | | | | | | | |
| Building | 43,625 | 8,411 | - | - | 52,036 | 242,602 | 251,013 |
| | 43,625 | 8,411 | - | - | 52,036 | 242,602 | 251,013 |
| Leased tangible capital assets | | | | | | | |
| Land | - | - | - | - | - | 32,201 | 32,201 |
| Buildings | 1,078,575 | 115,100 | - | (179,387) | 1,014,288 | 1,316,858 | 1,423,496 |
| Assets under construction | - | - | - | - | - | 532 | 232 |
| | 1,078,575 | 115,100 | - | (179,387) | 1,014,288 | 1,349,591 | 1,455,929 |
| Total | 6,552,493 | 465,474 | (1,951) | (235,294) | 6,780,722 | 7,931,521 | 7,357,399 |

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

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13. DEPARTMENTAL NET FINANCIAL POSITION

A portion of PSPC's net financial position is restricted and earmarked for specified purposes.

The Seized Property Proceeds Account was established pursuant to section 13 of the *Seized Property Management Act*. The net proceeds, fines or funds received from the disposition of seized and forfeited properties to Her Majesty and governments of foreign states (respectively) pursuant to agreements for the purpose of the Act are to be earmarked for specified purposes. Under the Act, expenses to be charged against the revenues include: operating expenses incurred in carrying out the purpose of the Act, amounts paid as a result of claims and repayments of advances from the Minister of Finance, interest on the drawdown from the Seized Property Working Capital Account and distribution of the proceeds to the relevant jurisdictions and the Consolidated Revenue Fund.

Related revenues and expenses are included in the Consolidated Statement of Operations and Departmental Net Financial Position. Activity in the account is as follows:

| <i>(in thousands of dollars)</i> | 2019 | 2018 Restated (Note 17) |
|---|------------------|--|
| Seized Property Proceeds Account - Restricted, beginning of year | 27,108 | 34,525 |
| Revenues | 24,461 | 21,385 |
| Expenses | (24,823) | (28,802) |
| | (362) | (7,417) |
| Seized Property Proceeds Account - Restricted, end of year | 26,746 | 27,108 |
| Unrestricted | 5,539,391 | 4,755,123 |
| Departmental net financial position - End of year | 5,566,137 | 4,782,231 |

Public Services and Procurement Canada

Notes to the Consolidated Financial Statements (*Unaudited*)

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14. CONTRACTUAL OBLIGATIONS AND CONTRACTUAL RIGHTS

A. CONTRACTUAL OBLIGATIONS

The nature of PSPC's activities may result in some large multi-year contracts and obligations whereby the Department will be obligated to make future payments when the services/goods are received. Significant contractual obligations (\$10 million or more) that can be reasonably estimated are summarized as follows:

| <i>(in thousands of dollars)</i> | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 and subsequent | Total |
|---|------------------|------------------|------------------|----------------|----------------|---------------------|-------------------|
| Tangible capital assets | 213,604 | 73,353 | 31,372 | - | - | - | 318,329 |
| Tangible capital assets - future capital leases | 1,632 | 3,265 | 3,265 | 3,265 | 3,265 | 50,608 | 65,300 |
| Operating leases | 347,296 | 361,327 | 314,208 | 264,697 | 203,373 | 640,195 | 2,131,096 |
| Purchases | 3,068,907 | 2,748,161 | 2,330,086 | 198,055 | 166,960 | 1,876,556 | 10,388,725 |
| Purchases - future capital leases | 1,173 | 2,363 | 2,399 | 2,435 | 2,471 | 43,402 | 54,243 |
| Total | 3,632,612 | 3,188,469 | 2,681,330 | 468,452 | 376,069 | 2,610,761 | 12,957,693 |

B. CONTRACTUAL RIGHTS

The activities of PSPC sometimes involve the negotiation of contracts or agreements with outside parties that result in PSPC having rights to both assets and revenues in the future. They principally involve leases of property. Major contractual rights (\$10 million or more) that will generate revenues in future years and that can be reasonably estimated are summarized as follows:

| <i>(in thousands of dollars)</i> | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 and subsequent | Total |
|----------------------------------|------------|------------|------------|------------|------------|---------------------|---------------|
| Leases of property | 523 | 523 | 523 | 523 | 523 | 8,169 | 10,784 |
| Total | 523 | 523 | 523 | 523 | 523 | 8,169 | 10,784 |

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15. RELATED PARTY TRANSACTIONS

PSPC is related as a result of common ownership to all government departments, agencies and Crown Corporations of Canada. Related parties also include individuals who are members of key management personnel or close family members of those individuals, and entities controlled by, or under shared control of, a member of key management personnel or a close family member of that individual.

A. COMMON SERVICES PROVIDED WITHOUT CHARGE BY OTHER GOVERNMENT DEPARTMENTS

During the year, PSPC received services without charge from certain common service organizations related to legal services, the employer's contribution to the health and dental insurance plans and workers' compensation coverage. These services provided without charge have been recorded at the carrying value in PSPC's Consolidated Statement of Operations and Departmental Net Financial Position as follows:

| <i>(in thousands of dollars)</i> | 2019 | 2018 |
|--|---------------|---------------|
| Employer's contribution to the health and dental insurance plans (excluding revolving funds) paid by Treasury Board | 73,187 | 73,488 |
| Legal services provided by Justice Canada | 4,862 | 4,884 |
| Workers' compensation coverage provided by Employment and Social Development Canada | 1,524 | 1,861 |
| Total | 79,573 | 80,233 |

The government has centralized some of its administrative activities for efficiency, cost-effectiveness and economic delivery of programs to the public. As a result, the government uses central agencies and common service organizations so that one department performs services for all other departments and agencies without charge. The costs of these services, such as the audit services provided by the Office of the Auditor General and information technology infrastructure services provided by Shared Services Canada are not included in PSPC's Consolidated Statement of Operations and Departmental Net Financial Position.

B. COMMON SERVICES PROVIDED WITHOUT CHARGE TO OTHER GOVERNMENT DEPARTMENTS

As a federal common service provider, PSPC provides accommodation without charge to other government departments. Throughout the fiscal year, PSPC provided accommodation without charge to other government departments for a fair value amounting to \$1,503,034 thousand (\$1,432,835 thousand in 2018).

C. ADMINISTRATION OF PROGRAMS ON BEHALF OF OTHER GOVERNMENT DEPARTMENTS

The Government of Canada voluntarily pays a fair share of the costs of local government, from which it is exempt, to municipalities and other taxation authorities having jurisdiction to levy and collect real property taxes in locations where federal lands and buildings are situated. Under the statutory authority of the *Payments in Lieu of Taxes Act*, which is disclosed under Grants in the Main Estimates, PSPC administers the Payments in Lieu of Taxes (PILT) Program on behalf of other government departments. During the year, PSPC issued payments that amounted to \$562,678 thousand (\$575,815 thousand in 2018) on behalf of other participating government departments. Payments were subsequently recovered from participating departments and were recorded as statutory grants in the Public Accounts of Canada. These expenses are reflected in the financial statements of other participating government departments and are not recorded in these financial statements.

Public Services and Procurement Canada

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15. RELATED PARTY TRANSACTIONS (*continued*)

D. OTHER TRANSACTIONS WITH OTHER GOVERNMENT DEPARTMENTS, AGENCIES AND CROWN CORPORATIONS

PSPC enters into transactions with other government departments, agencies and Crown corporations in the normal course of business and on normal trade terms.

| <i>(in thousands of dollars)</i> | 2019 | 2018 |
|---|-----------|-----------|
| Accounts receivable - Other government departments, agencies and Crown corporations | 463,108 | 383,395 |
| Accounts payable - Other government departments, agencies and Crown corporations | 102,327 | 88,698 |
| Consolidated expenses - Other government departments, agencies and Crown corporations | 639,310 | 554,137 |
| Consolidated revenues - Other government departments, agencies and Crown corporations | 2,785,336 | 2,669,169 |

Expenses and revenues disclosed above exclude common services provided without charge, which are already disclosed in Note 15A and 15B.

E. TRANSFERS OF TANGIBLE CAPITAL ASSETS (TO) FROM OTHER GOVERNMENT DEPARTMENTS, AGENCIES AND CROWN CORPORATIONS

During the year, PSPC transferred out leasehold improvements to House of Commons and building components and connectivity to Parliamentary Protective Service. PSPC also transferred out buildings to Parks Canada for a net book value of \$1 dollar. PSPC received, for a net book value of \$1 dollar: informatics hardware from Statistics Canada, machinery and equipment from Canada Revenue Agency and a vehicle from Health Canada. The transfers were measured at their net book value.

| <i>(in thousands of dollars)</i> | 2019 | 2018 |
|--|--------------|----------------|
| Transfers of tangible capital assets (to) from other government departments and agencies | | |
| Agriculture and Agri-Food Canada | - | 5 |
| Canada Border Services Agency | - | (7,212) |
| Canadian Heritage | - | 20 |
| Fisheries and Oceans Canada | - | (36) |
| House of Commons | (201) | (37) |
| Parliamentary Protective Service | (331) | - |
| Total transfers of tangible capital assets (to) from other government departments and agencies | (532) | (7,260) |
| Transfers of tangible capital assets from Crown corporation | | |
| National Capital Commission | - | 1,753 |
| Total transfers of tangible capital assets from Crown corporation | - | 1,753 |
| Total transfers of tangible capital assets (to) from other government departments, agencies and Crown corporation | (532) | (5,507) |

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16. SEGMENTED INFORMATION

Presentation by segment is based on PSPC's core responsibilities. The presentation by segment is based on the same accounting policies as described in the Summary of Significant Accounting Policies in Note 2.

The following table presents the expenses incurred and revenues generated by core responsibility, by major object of expense, and by major type of revenue. The segmented results for the period are as follows:

| <i>(in thousands of dollars)</i> | Purchase of Goods and Services | Payments and Accounting | Property and Infrastructure | Government-Wide Support | Procurement Ombudsman | Internal Services | Intradepartmental transactions | 2019 | 2018 Restated (Note 17) |
|--|--------------------------------|-------------------------|-----------------------------|-------------------------|-----------------------|-------------------|--------------------------------|------------------|-------------------------|
| EXPENSES | | | | | | | | | |
| <i>Operating expenses</i> | | | | | | | | | |
| Salaries and employee benefits | 197,660 | 364,337 | 422,389 | 230,049 | 3,398 | 275,698 | (3,654) | 1,489,877 | 1,413,881 |
| Rentals | 699 | 6,717 | 993,623 | 26,259 | 19 | 17,531 | (42,017) | 1,002,831 | 1,018,799 |
| Repairs and maintenance | 20 | 929 | 1,009,374 | 2,503 | 2 | 5,311 | (40,170) | 977,969 | 998,525 |
| Professional and special services | 81,923 | 121,762 | 1,048,275 | 79,581 | 1,005 | 44,905 | (422,968) | 954,483 | 975,504 |
| Land, buildings and works * | - | - | 471,620 | - | - | 3 | (70) | 471,553 | 386,579 |
| Amortization of tangible capital assets | 3 | 68,168 | 391,658 | 5,168 | - | 477 | - | 465,474 | 430,544 |
| Utilities, materials and supplies | 161,287 | 3,149 | 80,500 | 715 | 13 | 1,637 | (10,619) | 236,682 | 227,832 |
| Payments in lieu of taxes | - | - | 181,653 | - | - | - | - | 181,653 | 195,726 |
| Machinery and equipment * | 285 | 20,957 | 74,355 | 4,273 | 4 | 21,383 | (1,035) | 120,222 | 88,929 |
| Interest on capital lease payments | - | - | 115,720 | - | - | - | - | 115,720 | 122,957 |
| Transportation and communications | 14,325 | 31,955 | 22,747 | 4,178 | 46 | 7,775 | (2,069) | 78,957 | 72,171 |
| Interest and banking fees | 2 | 52,669 | 192 | 40 | - | 15 | - | 52,918 | 53,006 |
| Other expenses | 5,700 | 1,139 | 85,463 | 57,671 | - | 548 | (119,667) | 30,854 | 19,390 |
| Expenses from Seized Property Proceeds Account (Note 13) | - | - | - | 24,823 | - | - | - | 24,823 | 28,802 |
| Reclassification of assets under construction | - | - | 23,781 | - | - | - | - | 23,781 | (40,422) |
| Information | 269 | 118 | 1,577 | 10,762 | 92 | 2,578 | (829) | 14,567 | 18,552 |
| Interest on obligation under Public Private Partnership | - | - | 13,349 | - | - | - | - | 13,349 | 13,566 |
| Intradepartmental transactions | (28,295) | (1,472) | (481,335) | (66,364) | - | (65,632) | 643,098 | - | - |
| TOTAL CONSOLIDATED EXPENSES | 433,878 | 670,428 | 4,454,941 | 379,658 | 4,579 | 312,229 | - | 6,255,713 | 6,024,341 |

* These expenses are mainly related to tangible capital assets that are below PSPC's capitalization threshold (Note 2M).

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16. SEGMENTED INFORMATION (*continued*)

| <i>(in thousands of dollars)</i> | Purchase of Goods and Services | Payments and Accounting | Property and Infrastructure | Government-Wide Support | Procurement Ombudsman | Internal Services | Intradepartmental transactions | 2019 | 2018 Restated (Note 17) |
|---|--------------------------------|-------------------------|-----------------------------|-------------------------|-----------------------|-------------------|--------------------------------|-----------|-------------------------|
| REVENUES | | | | | | | | | |
| Sales of goods and information products | 221 | - | 1,740,040 | 2,361 | - | - | (173,714) | 1,568,908 | 1,559,548 |
| Rentals | - | - | 816,907 | - | - | 12 | (23,221) | 793,698 | 811,044 |
| Services of a non-regulatory nature | 269,018 | 922 | 70,408 | 295,772 | - | 67,956 | (177,112) | 526,964 | 497,756 |
| Other revenues | 9,401 | 24,737 | 340,865 | 25,772 | - | 15,541 | (267,605) | 148,711 | 95,935 |
| Services of a regulatory nature | - | 134,051 | 10,465 | - | - | 134 | (1,446) | 143,204 | 147,018 |
| Revenues from Seized Property Proceeds Account (<i>Note 13</i>) | - | - | - | 24,461 | - | - | - | 24,461 | 21,385 |
| Revenues earned on behalf of Government | (9,411) | (26,260) | (92,647) | (18,712) | - | (13,069) | - | (160,099) | (104,878) |
| Intradepartmental transactions | (28,295) | (1,472) | (481,335) | (66,364) | - | (65,632) | 643,098 | - | - |
| TOTAL CONSOLIDATED REVENUES | 240,934 | 131,978 | 2,404,703 | 263,290 | - | 4,942 | - | 3,045,847 | 3,027,808 |
| NET COST FROM CONTINUING OPERATIONS | 192,944 | 538,450 | 2,050,238 | 116,368 | 4,579 | 307,287 | - | 3,209,866 | 2,996,533 |

Services of a non-regulatory nature are mainly comprised of special accommodation and real property services, real property project management services, translation services, as well as freight services, material transportation and travel procurement.

Services of a regulatory nature are mainly comprised of cost recovery for services provided to administer the *Public Service Superannuation Act (PSSA)* and for payment services for Receiver General functions.

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17. ADJUSTMENTS TO PRIOR YEAR'S RESULTS

In 2018-2019, the Department conducted a review of its business processes related to its tangible capital assets. As a result of the review, the Department identified tangible capital assets that were not recorded in accordance with the Department's accounting policy for tangible capital assets. This change has been applied retroactively and comparative information for 2017-2018 has been restated. The effect of this adjustment is presented in the table below.

| <i>(in thousands of dollars)</i> | 2018 As previously stated | Effect of the adjustment | 2018 Restated |
|---|---------------------------------|-----------------------------|------------------|
| Consolidated Statement of Financial Position | | | |
| Tangible capital assets (<i>Note 12</i>) | 6,978,122 | 379,277 | 7,357,399 |
| Total non-financial assets | 6,981,232 | 379,277 | 7,360,509 |
| Departmental net financial position (<i>Note 13</i>) | 4,402,954 | 379,277 | 4,782,231 |
| Consolidated Statement of Operations and Departmental Net Financial Position | | | |
| Total expenses | 6,295,707 | (271,366) | 6,024,341 |
| Net cost of operations before government funding and transfers | 3,267,899 | (271,366) | 2,996,533 |
| Net cost of operations after government funding and transfers | (409,262) | (271,366) | (680,628) |
| Departmental net financial position - beginning of year | 3,993,692 | 107,911 | 4,101,603 |
| Departmental net financial position - end of year (<i>Note 13</i>) | 4,402,954 | 379,277 | 4,782,231 |
| Consolidated Statement of Change in Departmental Net Debt | | | |
| Net cost of operations after government funding and transfers | (409,262) | (271,366) | (680,628) |
| Acquisitions of tangible capital assets | 662,523 | 271,366 | 933,889 |
| Total change due to tangible capital assets | 307,311 | 271,366 | 578,677 |
| Consolidated Statement of Cash Flows | | | |
| Net cost of operations before government funding and transfers | 3,267,899 | (271,366) | 2,996,533 |
| Cash used in operating activities | 2,643,802 | (271,366) | 2,372,436 |
| Acquisitions of tangible capital assets | 662,523 | 271,366 | 933,889 |
| Cash used in capital investing activities | 662,957 | 271,366 | 934,323 |

18. CHANGE IN AN ACCOUNTING POLICY

During this fiscal year, PSPC adopted the following new accounting policy:

- Implementation of component approach for the departmental Crown-owned buildings

Prior to this year, accounting practice consisted in recording the Crown-owned buildings under the whole asset approach. As of April, 2018, PSPC applies the component approach for the departmental Crown-owned buildings. Under the component approach, different components are individually capitalized and amortized.

PSPC adopted the component approach in order to better reflect the amortization expense and providing a net book value that is more reliable throughout the asset's service life.

This change has been applied prospectively in the consolidated departmental financial statements.

The effect of this change on actual and expected amortization expense, in current and future years, respectively, is as follows:

| <i>(in thousands of dollars)</i> | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 and subsequent | Total |
|--|---------------|---------------|---------------|---------------|--------------|------------------------|----------|
| Increase (decrease) in amortization expenses | 41,792 | 35,445 | 20,161 | 12,005 | 1,513 | (110,916) | - |
| Total | 41,792 | 35,445 | 20,161 | 12,005 | 1,513 | (110,916) | - |

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19. SUBSEQUENT EVENTS

On May 29, 2019, PSPC entered into a 36 year Public Private Partnership agreement with a consortium amounting to \$2,953,723 thousand for the replacement and operation of heating and cooling services of Government buildings in the National Capital Region.

20. COMPARATIVE FIGURES

Comparative figures have been reclassified to conform to the current year's presentation.