

Federal Contaminated Sites Action Plan
Annual Report
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Executive Summary

The Federal Contaminated Sites Action Plan (FCSAP) is a collaborative effort by federal departments, agencies, and consolidated Crown corporations (“custodians”) to identify, assess, and prioritize the management of federal contaminated sites based on the level of risk posed to human health and the environment.

Originally developed in response to the 2004 federal budget commitment of \$3.5 billion in multi-year funding for priority federal contaminated sites, the FCSAP is a 15-year cost-shared program. FCSAP expands on the previous Federal Contaminated Sites Accelerated Action Plan (FCSAAP) (which ran 2003–04 and 2004–05), and it provides a mechanism to accelerate the remediation or risk management of these priority federal contaminated sites. Prior to the creation of the FCSAAP/FCSAP, the majority of departments and agencies collectively reallocated up to \$100 million per year¹ from other priorities to manage the risk associated with or remediate federal contaminated sites.

In its second year of operation (2006–07), FCSAP spent a total of \$182.3 million on federal contaminated sites projects, program management, and secretariat/expert support services. The most significant proportion of expenditures were directed to the execution of assessment, remediation/risk management, and care and maintenance projects. Of the total FCSAP amount budgeted for project expenditures (\$183.36 million), \$162.86 was actually spent by 15 custodians—an increase of approximately \$27 million from the previous fiscal year. In addition to the FCSAP amount, custodians contributed \$28.77 million.

The increase in project funding for the 2006–07 fiscal year facilitated a two-fold increase in the number of assessment and remediation/risk management projects where work was undertaken. In 2006–07, a total of 210 remediation/risk management projects consisting of 424 sites was undertaken in all provinces and territories; 10 projects covering 13 sites received care and maintenance funding in the Yukon and Northwest Territories; and 1252 sites grouped into 280 projects were assessed across the country. Projects included, but were not limited to, the cleanup of sites where the environmental consequences of past practices were not fully understood: harbours and ports, military bases, Distant Early Warning (DEW) line sites, light stations, and abandoned mines.

As the program evolves, additional tools and resources will be developed to assist custodians to better manage and remediate federal contaminated sites.

It is expected that existing projects will be completed and their associated environmental liability reduced or eliminated. As of March 31, 2007, a liability of \$3.015 billion² was recorded for approximately 2630 contaminated sites. However, after subtracting liability amounts for large projects not funded by the FCSAP, a \$69.4 million decrease in total contaminated sites liability over the period of March 31, 2006 to March 31, 2007 was identified.

The continued success of the Federal Contaminated Sites Action Plan is a sign of the solid groundwork laid in the first year of the FCSAP (2005–06) and in the Federal Contaminated Sites Accelerated Action Plan (2003–04 and 2004–05). The two-fold increase in the number of assessment and remediation/risk management projects funded in 2006–07 attests to the commitment by federal custodians to proactively manage these legacy contaminated

FY 2006–07 at a glance:

\$182.29	million in total FCSAP expenditures, including federal contaminated sites projects, program management, and secretariat/expert support services
\$147.69	million in FCSAP funds spent on the care and maintenance of contaminated sites and on remediation/risk management projects
\$25.35	million in federal custodian funds spent on care and maintenance and remediation/risk management projects funded under FCSAP
\$15.17	million in FCSAP funds spent on assessment projects
\$3.46	million in custodian funds spent on assessment projects
220	priority care and maintenance and remediation/risk management projects funded
1252	site assessments funded (as 280 projects)

¹ “Taking Action on Federal Contaminated Sites: An Environmental and Economic Priority”, Environment Canada, July 2005, page ii.

² Excluding the liability amount for sites affected by unexploded explosive ordnance.

sites under the enhanced program. Moreover, these achievements represent dedication by the Government of Canada to managing federal contaminated sites sustainably in adherence to the “polluter pays” principle.

If you have questions or comments on this report, or wish to obtain additional copies, please contact:

FCSAP Secretariat
Contaminated Sites Division
Environmental Protection Operations Directorate
Environment Canada
351 St. Joseph Blvd, 15th Floor
Gatineau, QC K1A 0H3
Tel: 819-934-2155
Fax: 819-994-0502
E-mail: fcsap.pascf@ec.gc.ca

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1.0 Introduction

The Federal Contaminated Sites Action Plan (FCSAP) is a collaborative effort by federal departments, agencies, and consolidated Crown corporations ("custodians") to identify, assess, and prioritize the management of federal contaminated sites based on the level of risk they pose to human health and the environment.

The FCSAP program has a number of key objectives:

1. to remediate and/or manage the risk associated with federal contaminated sites classified as requiring action or likely to require action under the National Classification System (NCS) or an accepted alternative classification system (i.e., Class 1 and 2);
2. to reduce federal financial liability or, in the case of care and maintenance sites, prevent increases in federal financial liability related to known federal contaminated sites;
3. to reduce human health and ecological risks at the highest risk federal sites; and
4. to increase public confidence in the overall management of federal contaminated sites and in the remediation/risk management of individual federal contaminated sites.

Contaminated Site

A site at which substances occur at concentrations (1) above background levels (background is defined as an area not influenced by chemicals released from the site under evaluation) and pose or are likely to pose an immediate or long-term hazard to human health or the environment, or (2) exceeding levels specified in policies and regulations.

"A Federal Approach to Contaminated Sites," developed by the Contaminated Sites Management Working Group, November 1999

Originally, FCSAP was established as a 15-year cost-shared program, developed in response to the 2004 federal budget commitment of \$3.5 billion in multi-year funding for priority federal contaminated sites. For the first five years of the program, the notional amount of \$1.45 billion has been approved.

The number of custodians that participate in FCSAP varies annually, as do the number and type of projects that receive funding under FCSAP. In fiscal year 2006–07, 15 custodians received funding through FCSAP. Projects included, but were not limited to sites where the environmental consequences of past practices were not fully understood: harbours and ports, military bases, Distant Early Warning (DEW) line sites, light stations, and abandoned mines.

FCSAP builds on the previous two-year Federal Contaminated Sites Accelerated Action Plan (FCSAAP), which was in place from fiscal year 2003 to 2005. Before FCSAAP, the majority of departments and agencies collectively reallocated up to \$100 million per year³ from other priorities in order to manage the risks associated with or to remediate their contaminated sites. The majority of the spending was concentrated in a small number of departments that were responsible for the highest proportion of federal contaminated sites.

1.1 Program Structure

Environment Canada (EC) and the Treasury Board Secretariat (TBS) jointly administer the Federal Contaminated Sites Action Plan. Within EC, the FCSAP Secretariat provides program oversight and administers the non-financial aspects of the program. EC manages the project selection process, maintains a secure website, develops communication materials, and monitors and reports progress. TBS ensures the program's adherence to Treasury Board policies on the management of federal real property, reviews the financial aspects of proposals, assesses custodians' reallocation capacity, administers the fund, and advises the FCSAP Secretariat on the monitoring of government-wide progress in addressing federal contaminated sites funded under FCSAP.

³ "Taking Action on Federal Contaminated Sites: An Environmental and Economic Priority", Environment Canada, July 2005, page ii

FCSAP helps custodians to address priority contaminated sites where the nature and mobility of contaminants represent the highest risk to human health and the environment. Responsibility and accountability for managing contaminated sites rest with custodians. Custodians are the project champions and are responsible for program delivery: identifying and prioritizing sites of concern; conducting risk assessments; developing risk management/remediation plans and project funding proposals consistent with their contaminated sites management plans (CSMP's); implementing approved projects; and achieving the contaminated sites management objectives set out in the contaminated sites management plans and project proposals. Custodians are also expected to incorporate linkages with other areas such as Aboriginal training and employment, innovative technology usage, and federal brownfields, where possible.

Environment Canada, Health Canada (HC), Fisheries and Oceans Canada (DFO), and Public Works and Government Services Canada (PWGSC) are FCSAP expert support departments. The role of the expert support departments is to assist the secretariat with the development and promotion of best practices, and to ensure that custodians adopt a consistent approach to the assessment of risk to human health and ecological risk across the program. EC, HC and DFO expert support departments also:

- provide project/site-specific advice and training to custodians;
- assist in communicating the rules and policies of the program to custodians;
- assist in the development of standardized approaches, tools, guidance materials and in the understanding and management of health and ecological issues;
- provide expert review of risk assessments and risk scoring of sites;
- provide liaison with provincial and territorial counterparts;
- lead and coordinate Interdepartmental Regional Working Groups (IRWG);
- advise on risk management and risk communication strategies;
- assist with the development of communication strategies and public outreach activities; and
- offer expert knowledge related to federal environmental laws (e.g., *Canadian Environmental Protection Act, 1999*, *Fisheries Act*, *Species at Risk Act*, *Canadian Environmental Assessment Act*).

Environment Canada, Health Canada, and Fisheries and Oceans Canada also carry out their respective mandates related to regulatory compliance. Environment Canada and Health Canada focus on improving and promoting environmental and health risk assessments as a key part of the project selection process, while Fisheries and Oceans Canada ensures that site remediation or risk management activities do not further compromise any fish or fish habitat resources. Public Works and Government Services Canada provide project management tools and related training, and act as the lead department for liaison with industry. As well, PWGSC is responsible for disseminating information on innovative technologies so that custodian departments, other levels of government, and industry can benefit from technological advances and strategies.

Two other departments, Industry Canada and Human Resources and Social Development Canada (HRSDC), also provide support to the program related to their specific mandates. Industry Canada works to optimize the participation of the Canadian environmental industry in the remediation of federal contaminated sites, and to facilitate the introduction and use of innovative remediation technologies at these sites. Human Resources and Social Development Canada provides support through involvement with socio-economic linkages such as the promotion of training and employment opportunities and studies of labour market supply and demand.

In addition, three interdepartmental groups provide strategic direction.

1. **Federal Contaminated Sites Steering Committee.** The steering committee is an interdepartmental group at the Assistant Deputy Minister (ADM) level. It oversees the implementation of FCSAP. The committee is co-chaired by EC and TBS and is composed of representatives from all federal custodians with responsibility for contaminated sites and from expert support departments as well as other departments, agencies, and consolidated Crown corporations with an interest in the program. The steering committee recommends strategic direction, approves the work plans of the secretariat and the expert support departments, guides the development of the strategic plan, approves funding options, and ratifies funding recommendations. The steering committee oversees program implementation and is responsible for setting project priorities, monitoring progress, and providing recommendations on the funding of sites under FCSAP.

2. **Contaminated Sites Management Working Group (CSMWG).** CSMWG is a working-level committee comprised of representatives from expert support departments and federal custodians with contaminated sites. CSMWG contributes to the development of procedures, tools, guidance, program funding plans, and making recommendations to the Steering Committee. The CSMWG also establishes sub-committees and working groups to provide support to departments on opportunities related to linkages to other socio-economic outcomes such as skills development, training and employment of Canadians and technological development in the environment industry.
3. **Interdepartmental Regional Working Groups (IRWG).** The IRWGs are in place in regions or sub-regions to advise custodians on the management of contaminated sites. The IRWGs provide custodians with training and access to the advice of expert support departments on compliance, health and ecological risks/impacts of contaminated sites and risk-assessment approaches as well as advice on the development of remediation/risk management plans for their sites, with priority given to those projects funded under the FCSAP program.

1.2 Program Administration

The Federal Contaminated Sites Action Plan was developed as a comprehensive 15-year program intended to support federal custodians in reducing risks to human health and the environment and decreasing federal financial liabilities associated with priority federal contaminated sites. FCSAP funds are available for site assessment, remediation/risk management, and care and maintenance activities. Although any site that has been identified as potentially contaminated based on past (prior to July 1, 2002) activities on or near the site is entitled to assessment funding, only those sites classified as Class 1 or 2 under the Canadian Council of Ministers of the Environment (CCME) National Classification System⁴ are eligible for remediation/risk management funding. It is expected that the existing list of Class 1 and Class 2 priority sites will change in future years as remediation/risk management projects progress, newly assessed sites are considered, and remediation/risk management plans are fine-tuned.

In recognition of the “polluter pays” principle underlying the program, FCSAP operates on a cost-shared basis with custodians. To assist custodians in classifying their contaminated sites, assessment funding is available through FCSAP at an 80/20 (FCSAP/custodian) cost-share, up to a program maximum of \$25 million per year. For remediation/risk management and care and maintenance projects with total estimated project costs of \$10 million or less, the cost-share is also 80/20 (FCSAP/custodian). Once estimated project costs for remediation/risk management and care and maintenance projects exceed \$10 million, the custodian’s share is reduced to 10% on the amount exceeding \$10 million. Certain exceptionally large projects with total costs in excess of \$90 million may be eligible for full funding of project costs.

In order to give custodians the flexibility to better manage their contaminated sites programs, the FCSAP program allows custodians to internally reallocate FCSAP funds in-year, among care and maintenance, remediation/risk management and assessment projects. In doing so, FCSAP is providing custodians with the flexibility to respond to unforeseen circumstances within a given fiscal year, while continuing to make progress and meet the requirements of the program.

1.3 Program Resources

In 2006–07, funding was approved for assessment projects, remediation/risk management projects, care and maintenance projects, program management activities, and program support activities for expert support departments, the FCSAP Secretariat, and TBS. Of the \$275 million that was available to be allocated to remediation/risk management, care and maintenance, and assessment projects in 2006–07, a total of \$183.3 million was allocated to the custodian departments, with no more than \$25 million of this

⁴ The Canadian Council of Ministers of the Environment provides the principal forum among governments in Canada for the joint development of environmental policies and technical guidance for environmental management. The National Classification System (NCS) is a screening tool for the evaluation of contaminated sites according to their current or potential adverse impacts on human health and the environment. Sites are classified as:

- Class 1 – Action Required
- Class 2 – Action Likely Required
- Class 3 – Action May Be Required
- Class N – Action Not Likely Required
- Class I – Insufficient Data

amount to be used to conduct assessment projects. Actual project expenditures for 2006–07 totalled \$163.9 million—approximately \$20 million dollars less than was requested.

In addition to federal contaminated sites expenditures, program management funds were spent by custodians on salaries to support the implementation of the department's expanded contaminated sites management program through FCSAP, and to fund various operational costs related to program planning, implementation, and reporting (i.e. travel, training, etc.).

In 2006-07, there was a total of \$7,264,187 of program management funding approved for 13 custodians. After taking into account funds transferred from previous fiscal years, a total of \$7,577,819 of program management funding was available. The breakdown of program management expenditures for 2006-07 is outlined in Table 1.

Table 1: Summary of FCSAP Program Management Expenditures by Custodian (2006-07)

Custodian	FCSAP Program Management			
	Approved Funding	Adjustment ^a	Expenditure	Variance (approved + adjustment - expenditure)
Agriculture and Agri-Food Canada	\$150,000		\$120,000	\$30,000 ^b
Correctional Service Canada	\$67,670		\$67,670	\$0
Fisheries and Oceans Canada	\$920,626		\$682,932	\$237,694 ^e
Department of National Defence	\$1,200,000		\$1,200,000	\$0
Environment Canada	\$467,958		\$467,958	\$0
Health Canada	\$121,429		\$121,429	\$0
INAC-IIABL	\$735,035		\$735,035	\$0
INAC-NAP	\$2,207,500		\$2,805,925	-\$598,425 ^c
Natural Resources Canada	\$150,000	\$79,980	\$0	\$229,980 ^d
Parks Canada Agency	\$367,969	\$233,652	\$183,200	\$418,421 ^b
Public Works and Government Services Canada	\$200,000		\$163,370	\$36,630 ^e
Royal Canadian Mounted Police	\$225,000		\$225,000	\$0
Transport Canada	\$451,000		\$451,000	\$0
Total	\$7,264,187	\$313,632	\$7,223,519	\$354,300

^a Adjustments include the transfer of funds from the previous fiscal year(s)

^b Program management funding brought forward to future fiscal years (\$30,000+\$418,421 = \$448,421)

^c Remediation/Risk Management funding was spent on program management activities

^d Funding spent on non-FCSAP sites. Natural Resources Canada will return this funding to the program in future fiscal years.

^e Funding lapsed (\$237,694+\$36,630=\$274,324)

Overall, a total of \$7,223,519 was spent on program management activities in 2006-07. The variance between the approved and actual expenditures can be attributed to a variety of factors. The main factor identified by custodians as contributing to the variance was their inability to staff the vacant positions funded by the program.

1.4 Project Types

Three types of projects are funded under the Federal Contaminated Sites Action Plan: assessment, care and maintenance, and remediation/risk management.

Assessment Projects – Funding assessment work is an important part of FCSAP. Assessment projects involve detailed analysis to identify the nature and extent of the contamination at a site. A full-scale assessment of the severity of contamination at a specific site can be a lengthy and complex process (see steps 1 to 6 in the Ten Step Process). By assessing sites suspected of being contaminated, the federal government is able to more accurately estimate human health and environmental risk and the level of financial liability for historically contaminated federal sites.

Following assessment, many sites are determined not to pose a risk to human health and/or the environment – these sites are then considered closed. A FCSAP assessment project is considered completed once all sites within the project have a status of either "Assessment Completed: Requires no Further Action" or "Assessment Completed: Requires Remediation/RM".

Remediation/Risk Management Projects – After a site is assessed and the need for contamination to be addressed is confirmed, a remediation/risk management plan is used to explore the various alternatives and to identify the preferred option to reduce the risk to human health and the environment. The remediation/risk management method that is chosen is designed to address the unique conditions of the site. Common remediation activities involve reducing exposure to contaminants by removing, destroying, or containing them.

An important element of the remediation process is public consultation and information sharing, especially with communities in close proximity to sites where work has been or will be done. Custodians share information with surrounding communities by holding public information sessions and workshops and through other communication activities.

In FCSAP, a site is considered completed once Step 9 (confirmatory sampling and final reporting) has been finished following the remediation of the site, or once Step 10 (long-term monitoring) has been finished if the site has been risk managed. A completed site is not eligible for FCSAP funds in the future unless it is reactivated by the Custodian based on the discovery of new information. A FCSAP remediation/risk management project is considered completed once all sites within the project have been completed.

Care and Maintenance Projects – Care and maintenance activities are initiated in exceptional circumstances to prevent severe environmental damage or catastrophes from occurring before a site assessment can be completed and/or an action plan can be developed. Short-term activities are undertaken to reduce or prevent the spread of contamination in order to avoid an imminent environmental disaster that would harm human and/or wildlife populations. Typically, care and maintenance are implemented at abandoned/idled mines or other large properties with extensive contamination.

Care and maintenance projects often involve managing health and environmental concerns and maintaining necessary infrastructure, such as retaining structures, while proper remediation options can be fully developed. It should be noted that care and maintenance projects are treated under the same funding envelope as remediation projects because project selection for both categories is based on health and environmental risks/impacts.

Depending on the nature of the risks present on the site, various methods and approaches can be implemented. These include, but are not limited to, the following types of activities:

- monitoring the site;
- posting warnings;
- restricting access to the site;
- changing land use patterns at or around the site;
- isolating contaminants or pollutants by stabilizing them;
- erecting barrier walls;
- capping the site; and
- partially remediating the site.

2.0 2006–07 Program Achievements: FCSAP Projects

Federal Approach for Addressing Contaminated Sites— Ten Step Process

Step 1 – *Identify Suspect Sites*: Identify potentially contaminated sites based on activities (past or current) on or near the site.

Step 2 – *Historical Review*: Assemble and review all historical information pertaining to the site.

Step 3 – *Initial Testing Program*: Provide a preliminary characterization of contamination and site conditions.

Step 4 – *Classify Contaminated Site Using the CCME National Classification System*: Prioritize the site for future investigations and/or remediation/risk management actions.

Step 5 – *Detailed Testing Program*: Focus on specific areas of concern identified in Step 3 and provide further in-depth investigations and analysis.

Step 6 – *Reclassify the Site Using CCME National Classification System*: Update the ranking based on the results of the detailed investigations.

Step 7 – *Develop Remediation/Risk Management Strategy*: Develop a site-specific plan to address contamination issues.

Step 8 – *Implement Remediation/Risk Management Strategy*: Implement the site-specific plan that addresses contamination issues.

Step 9 – *Confirmatory Sampling and Final Reporting*: Verify and document the success of the remediation/risk management strategy.

Step 10 – *Long-Term Monitoring*: If required, long term-monitoring ensures that remediation and long-term risk management goals are achieved.

Source: A Federal Approach to Contaminated Sites, (CSMWG, 1999)

Note: The steps indicate the stage that the site is at and not the effort associated with each step. Significantly more time and energy are required to complete Step 8 than any other step.

Progress in managing FCSAP projects is tracked according to the 10 steps of the CSMWG Federal Approach to Contaminated Sites (see box). However, managing a contaminated site is a complex and multifaceted undertaking, particularly at large and/or highly contaminated sites. Because contaminated sites may contain various types of contaminants in different media (e.g., soil, groundwater), different remediation activities may be required at different times throughout the project lifecycle. This variability can affect how progress is described. Also, activities on contaminated sites do not necessarily progress in the linear manner described by the Ten Step Process, particularly at sites undergoing care and maintenance activities where it may be necessary to carry out activities urgently (in order to prevent a severe environmental event from occurring) that would normally be undertaken in later steps.

In 2006–07, 15 custodians undertook activities on 10 care and maintenance projects, 210 remediation/risk management projects, and 280 assessment projects. Total expenditures under the Federal Contaminated Sites Action Plan by custodian and project category are summarized in Table 2.

Table 2: FCSAP Project Expenditures by Custodian (2006–07)

Custodian	Assessment		Care and maintenance		Remediation/risk management	
	Number of projects	FCSAP funds spent (\$)	Number of projects	FCSAP funds spent (\$)	Number of projects	FCSAP funds spent (\$)
Agriculture and Agri-Food Canada (AAFC)	4	224,000	--	--	1	72,000
Canada Border Services Agency (CBSA)	--	--	--	--	1	211,327
Correctional Service of Canada (CSC)	--	12,079*	--	--	2	56,906
Environment Canada (EC)	8	359,676	--	--	5	2,261,504
Fisheries and Oceans Canada (DFO)	36	2,015,700	--	--	100	1,962,865
Health Canada (HC)	9	288,000	--	--	3	440,834
Indian and Northern Affairs Canada (Indian and Inuit Affairs Business Line)	22	1,960,034	--	--	26	7,863,739
Indian and Northern Affairs Canada (Northern Affairs Program)	28	758,997	10	62,283,225	14	23,281,345
The Jacques Cartier and Champlain Bridges Inc. (JCCBI)	1	225,449	--	--	--	--
National Defence (DND)	22	3,409,891	--	--	29	41,412,117
National Capital Commission (NCC)	7	413,782	--	--	--	--
Natural Resources Canada (NRCan)	6	150,190	--	--	--	--
Parks Canada Agency (PC)	30	1,101,717	--	--	8	593,804
Public Works and Government Services Canada (PWGSC)	12	2,286,677	--	--	7	441,329
Royal Canadian Mounted Police (RCMP)	85	1,088,439	--	--	3	569,752
Transport Canada (TC)	10	873,651	--	--	11	6,271,662
Total	280	15,168,282	10	62,283,225	210	85,439,184
Total FCSAP funds spent on assessment, care and maintenance, and remediation/risk management projects (\$)	162,890,691					

* Eligible project management expenditures. Onsite assessment activities delayed.

2.1 FCSAP Priority Sites

2.1.1 FCSAP Funding Approvals and Expenditures

Table 3 provides a summary of the approved FCSAP funding, actual FCSAP expenditures and the corresponding custodian expenditures. As described in Section 1.2, custodial cost share requirements will differ depending on the estimated total cost of the projects being implemented.

Custodians are required to meet cost shares on an annual basis. In fiscal year 2006-2007, four departments (EC, DND, INAC-NAP and Transport Canada) had projects that produced adjusted FCSAP cost shares⁵. All other federal custodians were required to respect the typical 80/20 (FCSAP/custodian) cost share requirement.

In 2006-2007, most departments either met or surpassed their annual cost share requirement. Only three departments did not meet their cost share requirement – Health Canada, Natural Resources Canada and the Northern Affairs Program at Indian and Northern Affairs Canada. Natural Resources Canada's cost share was 19.4%, which represents a shortfall of \$1,426. Health Canada's cost share was 10%, and a commitment was made to repay the \$88,167 shortfall in future fiscal years. INAC-NAP had an adjusted cost share requirement of 16.8%⁶, but their actual adjusted cost share was 16.4%. However, the 0.4% shortfall represents \$142,486, which is only 2% of their total custodian expenditures (\$7,407,842).

Table 3: Summary of Project Funding Approvals and Actual Expenditures (2006–07)

Project type	FCSAP funding allocated (millions)	Project work undertaken in fiscal year 2006–07			
		Number of projects	Number of sites	FCSAP Fund expenditures (millions)	Custodian expenditures (millions)
Care and maintenance	\$62.40	10	13	\$62.28	\$1.98
Remediation/risk management	\$101.72	210	424	\$85.44	\$23.37
Assessment	\$19.20	280	1 252	\$15.17*	\$3.46
Total	\$183.31			\$162.89	\$28.81

*Includes \$12,079 of approved project management expenditures for the Correctional Service of Canada for projects where onsite assessment activities were delayed.

⁵ Six projects received 100% FCSAP funding: Giant Mine, Faro Mine, Colomac Mine, 5 Wing Goose Bay, TCE Valcartier and DYE-M Cape Dyer DEW Line; six projects received 90% FCSAP funding: BAF 5 – Resolution Island, FOX-M Hall Beach DEW Line, United Keno Hill Mine, CAM-2 Gladman Point DEW Line, FOX-5 Broughton Island DEW Line and Rock Bay; one project received 88% FCSAP funding: Pacific Environmental Centre; two projects received 81% FCSAP funding: CAM F – Sarcpa Lake and CAM-4 Pelly Bay DEW Line Cleanup.

⁶ INAC-NAP's required cost share was adjusted as they had projects with 100%, 90%, 81% and 80% FCSAP cost share agreements.

2.1.2 Assessment Projects

Funding of assessment projects is an important part of FCSAP. The results of assessments facilitate the identification of risks to human health and the environment and the accurate estimation of federal financial liability for contaminated sites. In assessment Steps 1 to 4 (initial) and 5 to 6 (detailed) of the Ten Step process, scientifically defensible work is undertaken to identify the presence, nature, and extent of site contamination.

In 2006–07, 1252 sites, grouped into 280 projects, were allocated a total of \$19,197,488 of FCSAP assessment funds. Of this \$19,197,488, a total of \$15,168,282 was spent by 14 different custodians. The greatest number of sites assessed were reported for Quebec (243 sites), British Columbia (234 sites), and Atlantic Canada (392 sites). As in 2005–06, the large number of sites in Quebec, Atlantic Canada, and British Columbia is linked to DFO activity. Assessment activities associated with a total of 650 smaller scale sites (contained within 36 provincial assessment projects) were undertaken by DFO in 2006–07.

Overall, the number of sites assessed in 2006–07 (1252) was almost double the number of assessments in fiscal year 2005–06 (660). Newfoundland and Labrador and Nunavut showed the greatest proportional increase, with approximately seven times more assessments completed in 2006–07. DFO activity is linked to the increase in the number of sites in Newfoundland and Labrador (no DFO activity was reported in any of the three territories). The relatively significant increase in the number of sites in Nunavut was a function of program initiatives of the RCMP.

A summary of 2006–07 assessment projects, sites, and estimated FCSAP expenditures is presented by province/territory in Table 4 and by custodian in Table 5.

Table 4: Number of Assessment Projects and Sites by Province/Territory (2006–07)

Province/territory	Number of projects	Number of sites	Estimated FCSAP funds spent (\$) ⁷
Alberta	15	38	609,101
British Columbia	53	234	4,155,420
Manitoba	10	16	260,308
New Brunswick	22	60	467,414
Newfoundland and Labrador	20	218	1,185,452
Northwest Territories	23	24	696,877
Nova Scotia	32	103	501,903
Nunavut	19	63	1,572,871
Ontario	28	169	1,418,766
Prince Edward Island	4	11	139,900
Quebec	35	243	2,968,874
Saskatchewan	6	52	702,103
Yukon Territory	13	21	477,215
Total	280	1 252	15,168,282 ⁸

⁷ The actual amount of assessment expenditures by province/territory was not reported in 2006–07. Instead, the national distribution of funds was estimated using a proportion of each department's reported expenditures and the number of sites that the department worked on in each province/territory, and 2006–07 assumptions were compared with 2005–06 values. Custodians will be required to provide confirmed assessment expenditures by province/territory in future years.

⁸ Actual total assessment expenditure reported for 2006–07. Includes eligible project management costs (\$12,079) reported by Correctional Services Canada for projects where onsite assessment activities were delayed.

Table 5: Number of Assessment Projects and Sites by Custodian (2006–07)

Federal custodian	Number of projects	Number of sites	FCSAP funds spent (\$)
Agriculture and Agri-Food Canada	4	6	224,000
Correctional Service of Canada*	0	0	12,079
Environment Canada	8	99	359,676
Fisheries and Oceans Canada	36	650	2,015,700
Health Canada	9	9	288,000
Indian and Northern Affairs Canada (Indian and Inuit Affairs Business Line)	22	62	1,960,034
Indian and Northern Affairs Canada (Northern Affairs Program)	28	28	758,997
The Jacques Cartier and Champlain Bridges Inc.	1	2	225,449
National Capital Commission	7	22	413,782
National Defence	22	133	3,409,891
Natural Resources Canada	6	6	150,190
Parks Canada Agency	30	47	1,101,717
Public Works and Government Services Canada	12	21	2,286,677
Royal Canadian Mounted Police	85	155	1,088,439
Transport Canada	10	12	873,651
Total	280	1 252	15,168,282

- Eligible project management expenditures. Onsite assessment activities delayed.

2.1.2.1 Explanation of Financial Variance for FCSAP Assessment Projects (2006-07)

A total of \$19,197,488 was approved for assessment activities in 2006–07. As shown in Table 3, custodians contributed funds amounting to \$3,345,274 and FCSAP provided \$15,168,282 in funding for assessment activities. As indicated in the financial table in Appendix 3b, the difference between planned and actual expenditures for assessment projects overall was \$4,304,359, after adjusting for the funds transferred from the previous fiscal year (\$275,153⁹). The variance is due to the following factors.

1. Custodians who received funds and could not complete the assessment work in 2006–07 rescheduled the work for the next season and transferred unspent FCSAP funds in the amount of \$2,258,475¹⁰ to fiscal year 2007–08.
2. Parks Canada spent \$132,219 of its FCSAP funds that had been allocated for remediation/risk management on assessment projects.
3. National Defence spent \$1,466,207 of its FCSAP funds for assessment on remediation/risk management projects.
4. FCSAP funds in the amount of \$711,896 were not spent.

Variance between planned and actual expenditures for individual assessment projects can be attributed to a variety of factors, including the reallocation of funding from previously approved sites to more urgent assessment requirements, shifting custodian demands or priorities, and the difficulty in initial estimation of the projected costs of assessments as the nature and extent of contamination is unknown at the outset of the project.

⁹ \$275,153 = Three custodians transferred FCSAP assessment funds from fiscal year 2005–06 to 2006–07: Parks Canada (\$224,231), Natural Resources Canada (\$42,000), and the Royal Canadian Mounted Police (\$8,922).

¹⁰ \$2,258,475 = Seven custodians transferred FCSAP assessment funds from fiscal year 2006-2007 to 2007-2008 in the amount of \$47,810 (Natural Resources Canada), \$154,995 (INAC, Indian and Inuit Affairs Business Line), \$439,122 (INAC, Northern Affairs Program), \$1,128,300 (DFO), \$27,921 (Correctional Service Canada), \$870 (National Capital Commission) and \$459,457 (Transport Canada).

Department of Fisheries and Oceans: Assessment of Small Craft Harbours Multiple Locations across Canada

The Department of Fisheries and Oceans (DFO, Department) is the custodian of a diverse array of urban, rural (mostly coastal) and remote properties. DFO is one of the largest real property custodial departments within the federal government with interest in over 8,100 properties across the country. The Department is a program manager, regulator and facilitator, a building owner, an operator and a manager of assets such as buildings, vehicles, aircraft, vessels and harbours.

For contaminated sites management purposes, DFO has statistically ranked all 8,100 properties into 12 broad environmental categories based on the likelihood of contamination, and associated potential risks to human health and/or the environment. A substantial number of DFO properties have been assessed in 2006-2007, including 382 Small Craft Harbours (SCH) properties across Canada, which are ranked third for assessment priority.

The Department's SCH program is responsible for the maintenance and operations of fishing harbours and recreational harbours with structures including but not limited to wharves, breakwaters, fuelling stations and boat haul-outs. Site assessments performed at these sites evaluate the likelihood and actual occurrences of contamination based on past and/or present operations, identify and quantify risks to human health at staffed sites and/or sites with public access, and identify and quantify risks to the environment. Typically, SCH contamination issues, as identified during assessment activities, include petroleum and polycyclic aromatic hydrocarbons, metals, and organic pollutants resulting from fuel storage and handling activities, historical vessel activities including lead base paint application and removal, and improper waste storage and dumping.

DFO SCH properties remain in operation during assessment and risk management/remediation activities and as such, measures are taken to prevent disruption to daily operations.

2.1.2.2 Results of Assessment for FCSAP Assessment Projects (2006-07)

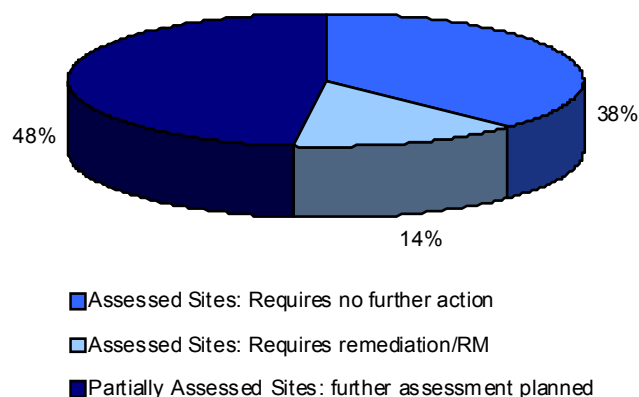
The results of assessment for sites where activity was undertaken in 2006-07, were distributed among three outcomes:

1. Assessed: Requires no further action
2. Assessed: Requires remediation/risk management
3. Partially Assessed: Further assessment planned

Given that, one project will often contain numerous sites distributed across multiple provinces/territories, Figure 1 and Figure 2 present the distribution of these outcomes at the site level.

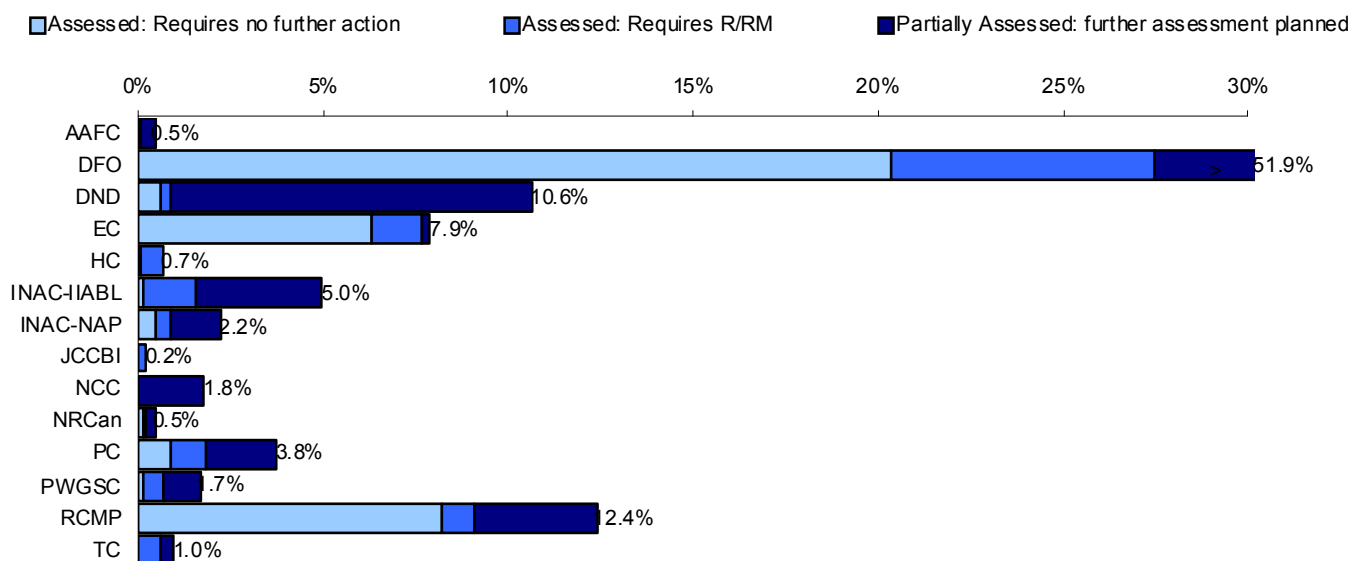
Approximately half (48%) of the sites assessed in 2006-07 indicated the need for additional investigation, while 14% of sites confirmed contamination and identified the need to proceed with remediation/risk management activities. Fourteen percent (14%) of the total number (1252) of FCSAP

Figure 1: FCSAP Assessment Results (2006-07)



assessment funded sites led to closure in 2006-07. Of note is the proportionally large percentage of sites closed by Fisheries and Oceans Canada, Environment Canada, and the Royal Canadian Military Police evident in Figure 2.

Figure 2: FCSAP Assessment Results by Custodian (2006–07)



Process steps 1 to 4 (identification of a suspect site, historical review, initial testing, and classification) constitute the first stage of the assessment process, and 69% of sites were in the process of completing or had completed initial assessment. Steps 5 and 6 (intrusive testing and site reclassification) are the second stage of assessment work, and 15% of sites reported activity in the final stages of and/or the completion of a full site assessment. In addition, as of the time of reporting, approximately 2% of the total number of sites had been closed^{11a}, archived^{11b}, or contained protected information.

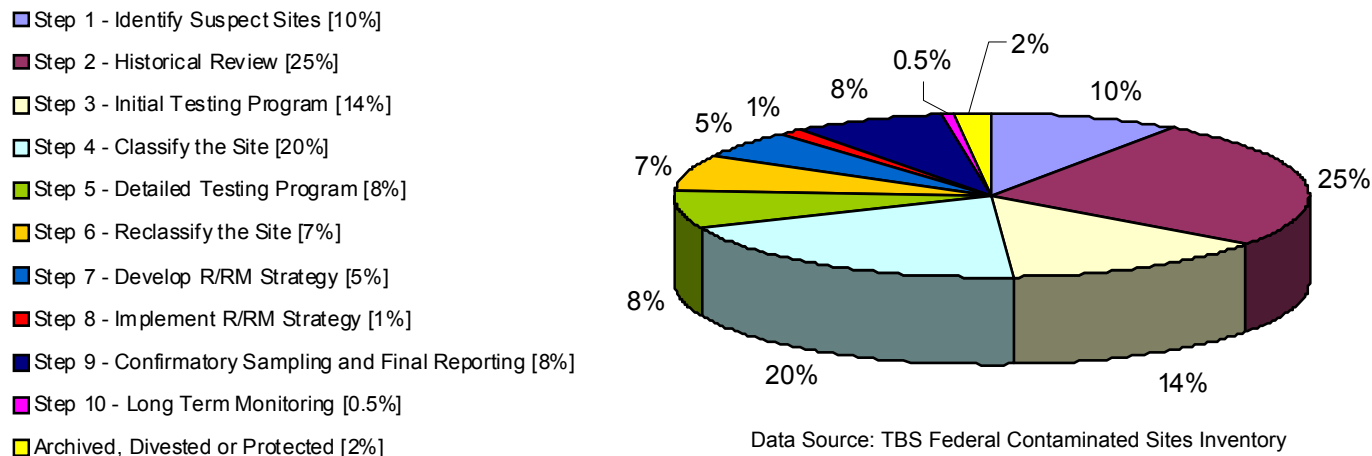
Step 6 is normally considered the end point for the funding of assessments, however occasionally, if the contamination is minimal, it is often more efficient and cost effective to undertake remediation activities at the same time as the assessment activities. Consequently, 15% of the 2006–07 assessment sites that received funding had completed activities in Step 7 or higher.

Figure 3 presents the last step completed for FCSAP assessment projects that received funding in 2006–07. Similar to the distribution of projects in fiscal year 2005–06 distribution, the highest percentages of activity was undertaken in Step 2 (25%) and Step 4 (20%).

^{11a} A closed (or divested) site refers to a contaminated site located on a property that has been sold to a subsidiary company as an investment or otherwise disposed.

^{11b} An archived site refers to a site that has been deleted from the Federal Contaminated Sites Inventory as the result of (1) its consolidation with an existing site; or (2) because the site was reported in error.

Figure 3: Status of FCSAP Assessment Projects by Step (2006–07)



2.1.3 Care and Maintenance and Remediation/Risk Management Projects

FCSAP supports federal custodians responsible for contaminated sites in all parts of Canada. In 2006–07, 210 remediation/risk management projects consisting of 424 sites were addressed throughout Canada. Unlike the broad distribution of risk management/remediation activities, only the Yukon and Northwest Territories received care and maintenance funding (for 10 projects covering 13 sites). Nine of these projects comprised abandoned/idle mine sites at which private owners relinquished their property rights according to the legislation of the day or where companies have gone bankrupt. The tenth project was undertaken at a staging/support area for oil, gas, and mineral exploration in the North.

2.1.3.1 Nature of Contamination in Care and Maintenance and Remediation/Risk Management Projects Funded under FCSAP

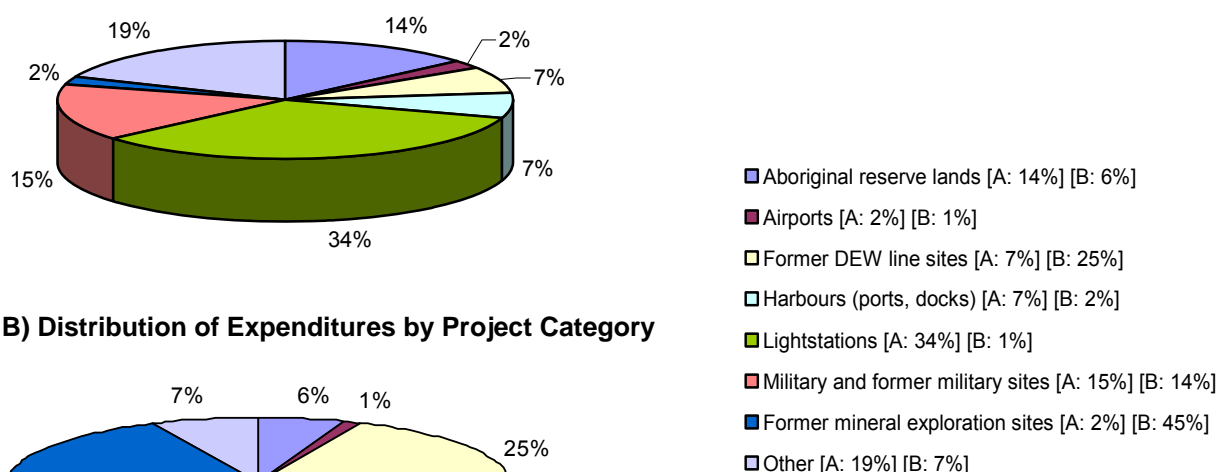
A contaminated site is an area in which substances occur at concentrations above normally occurring background levels and pose, or are likely to pose, an immediate or long-term hazard to human health or the environment. Determining the risk posed by the presence of these substances involves identifying the potential receptors, determining potential exposure pathways, and estimating the level of risk based on the pathways. Refer to Appendix 1 for more information on how human health and ecological risks are evaluated under FCSAP.

Contamination of sites is primarily a result of past practices and activities whose environmental consequences were not fully understood at the time. The size and scope of federal contaminated sites vary greatly. Common examples include abandoned mines on federal Crown land in the North, airports, government laboratories, harbours, lighthouse stations, military bases and training facilities, former DEW line sites, and Aboriginal reserve lands.

The broad distribution of care and maintenance and remediation/risk management projects funded under FCSAP in 2006–07 by type is presented in Figure 4. Of these 220 projects, 34% of remediation/risk management activity occurred at DFO lightstations.

Figure 4: Care and Maintenance and Remediation/Risk Management Projects Categories (2006–07)

A) Distribution of Projects by Project Category



B) Distribution of Expenditures by Project Category

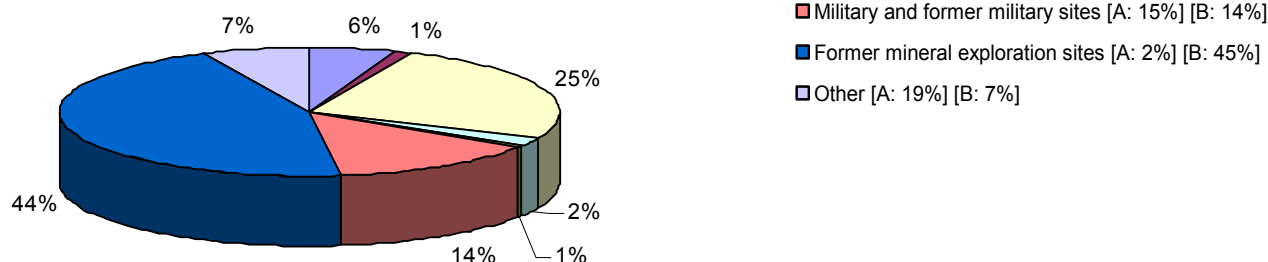


Table 6: Care and Maintenance and Remediation/Risk Management Project Expenditures by Project Category (2006–07)

Project category	Number of projects	FCSAP funds spent (\$)
Aboriginal communities	30	8,317,573
Airports	5	1,570,999
Former DEW line sites	16	36,952,647
Harbours (ports, docks)	15	3,069,102
Lightstations	74	848,563
Military and former military sites	34	20,130,338
Former mineral exploration sites	5	66,707,983
Other	41	10,125,204
Total	220	147,722,409

The sites targeted for FCSAP funding are contaminated by a wide variety of substances resulting from one or more historic activities. In Figure 5, FCSAP projects with confirmed contamination are grouped by affected media. In Figure 6, the distribution of confirmed chemicals of concern are illustrated.

As in previous years of the program, soil and groundwater contamination was most often related to the presence of petroleum hydrocarbons (72% of sites), metals (57% of sites), polychlorinated biphenyls (PCBs)

and dioxins and furans (PCDD/Fs) (29% of sites), and polycyclic aromatic hydrocarbons (PAHs) (16% of projects). Overall, 61% of sites reported the presence of more than one contaminant of concern.

Figure 5: Contaminated Media in Remediation/Risk Management and Care and Maintenance Sites (2006–07)

Data Source: TBS Federal Contaminated Sites Inventory

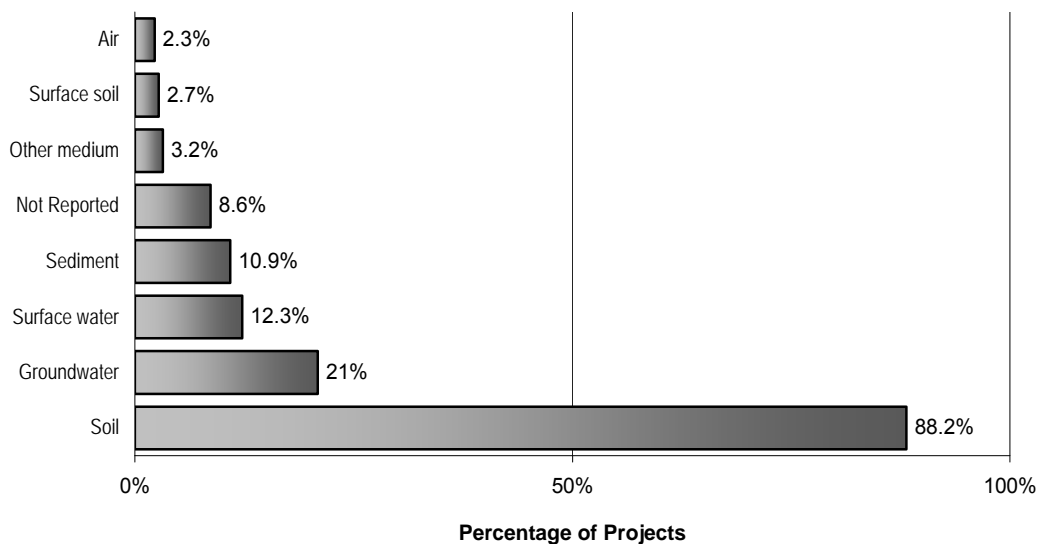
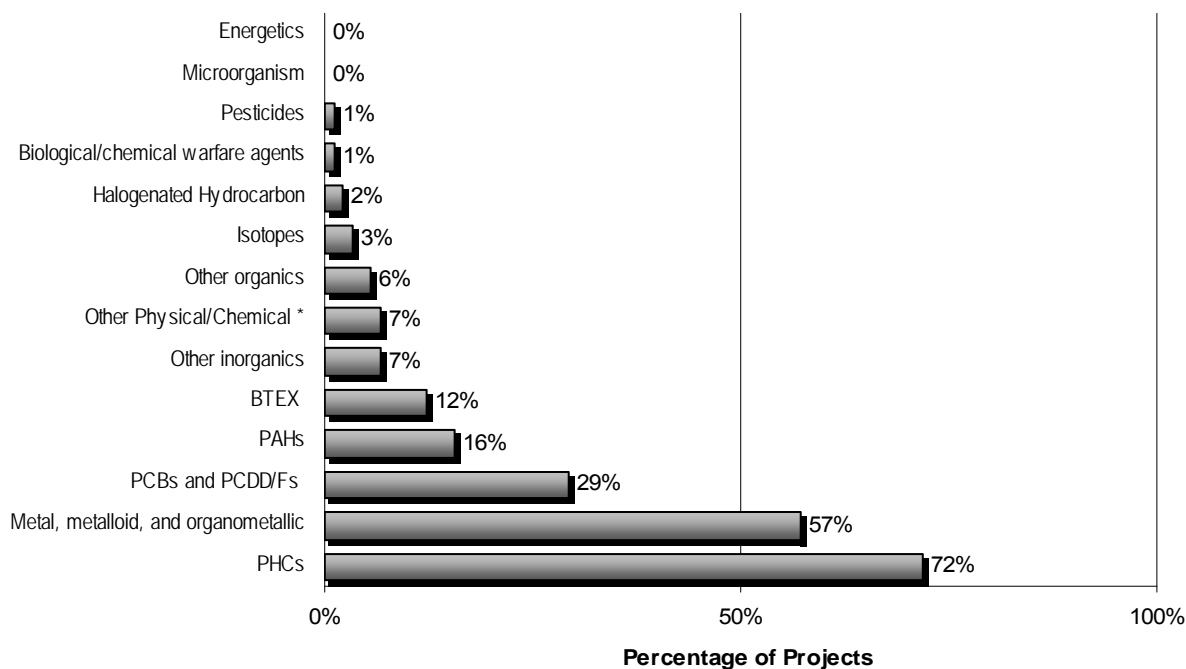


Figure 6: Types of Contamination in Remediation/Risk Management and Care and Maintenance Sites (2006–07)



* The Physical/Chemical category includes such factors as temperature, pH, turbidity, and total dissolved solids.

2.1.3.2 Location and Distribution of FCSAP Care and Maintenance and Remediation/Risk Management Projects

Due to the large number of care and maintenance and remediation/risk management projects funded by FCSAP in 2006-07, for the purpose of distribution analyses, the projects have been categorized based on their total expected completion costs. The estimated completion costs serve two functions: (1) to determine whether the project submission requires the streamlined or regular risk evaluation process and (2) to provide the FCSAP Secretariat with information useful for work planning and estimating future demands on the program.

Total expected completion costs are structured as follows:

- less than or equal to \$250,000
- greater than \$250,000 up to and including \$1,000,000
- greater than \$1,000,000 up to and including \$10,000,000
- greater than \$10,000,000

A detailed summary of the provincial/territorial distribution is provided in Appendix 2, and the national distribution of care and maintenance and remediation/risk management projects funded in 2006-07 is mapped in Figure 7. The map identifies the number and location of projects with expected completion costs less than or equal to \$10 million and projects with expected completion costs greater than \$10 million. A large number of small projects that fall under Fisheries and Oceans Canada are distributed along the coastlines; high-cost projects (with total estimated expenditures of greater than \$10 million) managed by the Northern Affairs Program at Indian and Northern Affairs Canada and by National Defence are concentrated in northern Canada.

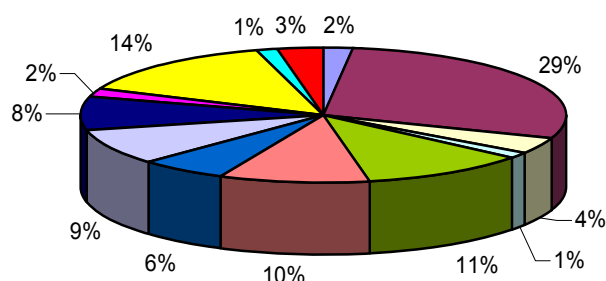
Figure 7: National Distribution of FCSAP Care and Maintenance and Remediation/Risk Management Projects (2006–07)



Figure 8 demonstrates that the distribution of care and maintenance and remediation/risk management projects is greatest in British Columbia, Atlantic Canada¹², and Quebec. However, when the location and expenditure data are compared, it becomes clear that the number of projects is not directly related to the overall project expenditures. Together, British Columbia, Quebec, and Atlantic Canada account for 67% of the number of projects but only one fifth (21%) of the associated expenditures. Similarly, northern Canada—Nunavut, Yukon, and the Northwest Territories—has only 18% of the projects but accounts for nearly three quarters (74%) of the expenditures. The remaining 15% of projects and 5% of expenditures are distributed among the provinces. Table 9 provides more details.

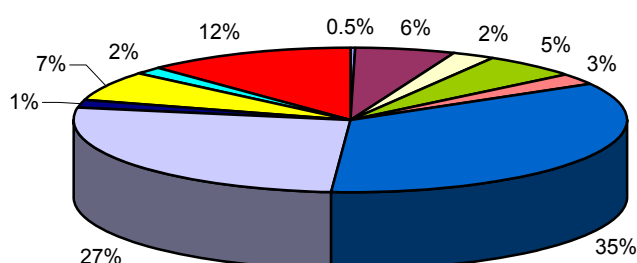
Figure 8: National Distribution of Care and Maintenance and Remediation/Risk Management Projects (2006–07)

A) Distribution of Projects by Province/Territory



Alberta	[A: 2%]	[B: 0.5%]
British Columbia	[A: 29%]	[B: 6%]
Manitoba	[A: 4%]	[B: 2%]
New Brunswick	[A: 1%]	[B: <0.5%]
Newfoundland and Labrador	[A: 11%]	[B: 5%]
Nova Scotia	[A: 10%]	[B: 3%]
Northwest Territories	[A: 6%]	[B: 35%]
Nunavut	[A: 9%]	[B: 27%]
Ontario	[A: 8%]	[B: 1%]
Prince Edward Island	[A: 2%]	[B: <0.5%]
Quebec	[A: 14%]	[B: 7%]
Saskatchewan	[A: 1%]	[B: 2%]
Yukon Territory	[A: 3%]	[B: 12%]

B) Distribution of Expenditures by Province/Territory



¹² Atlantic Canada includes: New Brunswick, Nova Scotia, Prince Edward Island, Newfoundland and Labrador.

Table 9: National Distribution of Care and Maintenance and Remediation/Risk Management Project Expenditures (2006–07)

Province/territory	Number of projects	FCSAP care and maintenance (\$)	FCSAP remediation/ risk management (\$)	Total FCSAP funds spent (\$)
Alberta	4	-	502,976	502,976
British Columbia	63	-	8,590,209	8,590,209
Manitoba	9	-	3,629,090	3,629,090
New Brunswick	3	-	41,866	41,866
Newfoundland and Labrador	24	-	7,986,017	7,986,017
Nova Scotia	22	-	3,709,406	3,709,406
Northwest Territories	13	44,462,159	6,526,054	50,988,213
Nunavut	19	-	39,606,990	39,606,990
Ontario	18	-	2,194,437	2,194,437
Prince Edward Island	4	-	33,264	33,264
Quebec	31	-	10,101,818	10,101,818
Saskatchewan	3	-	2,346,865	2,346,865
Yukon Territory	7	17,821,066	170,192	17,991,258
Total	220	62,283,225	85,439,184	147,722,409

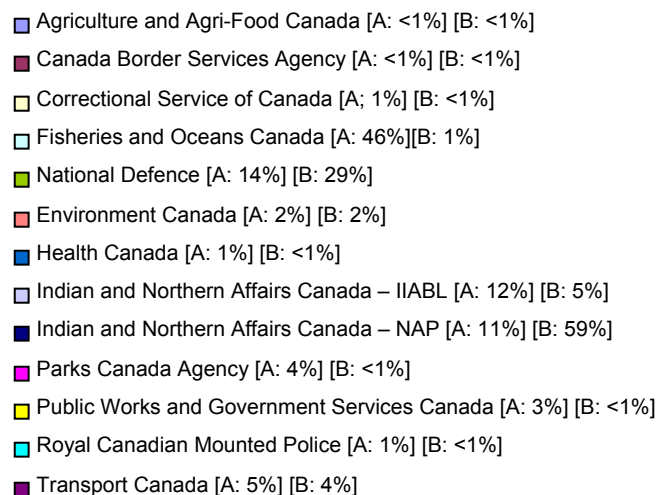
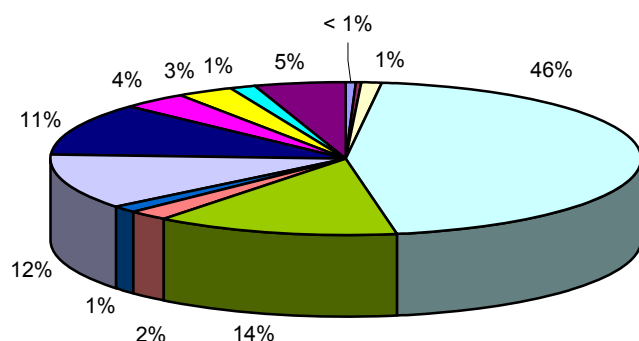
The relatively large concentration of remediation/risk management projects evident in Quebec, Atlantic Canada, and British Columbia (Figure 8) is the direct result of many smaller scale projects (such as light stations and small craft harbours) that are being managed by Fisheries and Oceans Canada. As an overall percentage, in 2006–07 DFO was responsible for 46% of projects (including 100% of the projects in Quebec and Newfoundland and Labrador) but received only 1% of the FCSAP annual funding allocated to care and maintenance and remediation/risk management. At the time of reporting, only 1% of DFO projects were projected to have costs exceeding one million dollars per project.

Unlike DFO, National Defence and Indian and Northern Affairs Canada have fewer projects but they tend to be larger, primarily abandoned mines and former DEW line sites in the Canadian North. Located in Nunavut, the Yukon, and the Northwest Territories, these projects are associated with significant costs for logistics. In 2006–07 alone, DND and INAC Northern Affairs Program combined spent \$126,976,687 (86%) of the FCSAP funds allocated to care and maintenance and remediation/risk management. Approximately half (48%) of DND and 75% of INAC Northern Affairs Program care and maintenance and remediation/risk management projects are expected to exceed a total cost of \$10 million dollars per project.

Refer to Figures 9A/B and Table 10 for details of the 2006–07 distribution of activities and expenditures by custodian.

Figure 9: Distribution of Care and Maintenance and Remediation/Risk Management Projects by Custodian (2006–07)

A) Distribution of Projects by Custodian



B) Distribution of Expenditures by Custodian

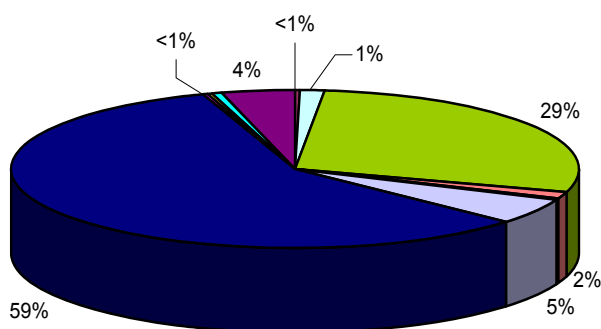


Table 10: Distribution of Care and Maintenance and Remediation/Risk Management Project Expenditures by Custodian (2006–07)

Custodian	Number of projects	FCSAP care and maintenance (\$)	FCSAP remediation/ risk management (\$)	FCSAP funds spent (\$)
Agriculture and Agri-Food	1		72,000	72,000
Canada Border Services Agency	1		211,327	211,327
Correctional Service of Canada	2		56,906	56,906
Environment Canada	5		2,261,504	2,261,504
Fisheries and Oceans Canada	100		1,962,865	1,962,865
Health Canada	3		440,834	440,834
INAC (Indian and Inuit Affairs Business Line)	26		7,863,739	7,863,739
INAC (Northern Affairs Program)	24	62,283,225	23,281,345	85,564,570
National Defence	29		41,412,117	41,412,117
Parks Canada Agency	8		593,804	593,804
Public Works and Government Services Canada	7		441,329	441,329
Royal Canadian Mounted Police	3		569,752	569,752
Transport Canada	11		6,271,662	6,271,662
Total	220	62,283,225	85,439,184	147,722,409

2.1.3.3 Explanation of Financial Variance for FCSAP Care and Maintenance and Remediation/Risk Management Projects (2006-07)

In 2006-2007, \$62,398,361 was approved for care and maintenance projects. As shown in Table 3, over the course of the year, INAC-NAP contributed funds amounting to \$1,978,536 and utilized \$62,283,225 of the FCSAP funding. The difference between allocated FCSAP funding and actual expenditures is \$115,136.

As indicated in Table 3, the total funding approved in 2006-2007 for FCSAP remediation/risk-management projects was \$101,716,861. Over the course of the year, custodians contributed funds amounting to \$23,369,342, and spent \$85,439,184 of FCSAP funding. The variance between allocated FCSAP funding and actual expenditures is \$19,954,923, after adjusting for the funds transferred from the previous fiscal year (\$3,677,246^{13,14}).

The combined variance for remediation/risk management and care and maintenance projects is \$20,040,059. This variance is due to several factors:

1. Custodians rescheduled some planned 2006-2007 work activities for the next season, transferring FCSAP funding in the amount of \$17,582,071¹⁵ to fiscal year 2007-2008.
2. The Department of National Defence spent \$1,466,207 of their approved FCSAP assessment funding on their remediation/risk management projects. FCSAP funding in the amount of \$26,070 was inadvertently spent on non-FCSAP sites; however, this was compensated for by an overall departmental cost share that greatly exceeded the required amount.
3. Parks Canada spent \$132,219 of their approved FCSAP remediation/risk management funds on assessment projects.
4. Indian and Northern Affairs Canada (Northern Affairs Program) spent \$598,425 of FCSAP remediation/risk management funds on program management activities.
5. FCSAP funds in the amount of \$3,167,481 were not spent. Reasons for this funding not being spent can include:
 - ☐ Change in scope of work;
 - ☐ Actual costs different from estimates;
 - ☐ Some activities were postponed to future years;
 - ☐ Required access to site was not possible due to weather, transportation, or other factors; and
 - ☐ Litigation or legal issues prevented work from proceeding.

2.1.3.4 Care and Maintenance and Remediation/Risk Management Project Achievements

Under normal conditions, the implementation of the remediation/risk management plan falls under Step 8 of the Ten Step Process. Step 8 is composed of a wide variety of activities, which include evaluating the available remediation/risk management technology, performing cost-benefit analyses, selecting a contractor, and obtaining the necessary permits (i.e., water licence, land use permit, or approval under the *Canadian Environmental Assessment Act*). Because of the large number and variety of activities that can be undertaken under Step 8, it is often many years before a project is ready to proceed to Step 9. In Step 9 of the Ten Step Process, confirmatory sampling and final reporting are completed. Following Step 9, contaminated sites are considered to have been “addressed,” other than where long-term monitoring (Step

¹³ Four custodians transferred FCSAP funds from fiscal year 2005-2006 to 2006-2007, in the amount of \$1,058,950 (INAC, Northern Affairs Program), \$1,485,968 (INAC, Indian and Inuit Affairs Business Line), \$758,992 (Correctional Service Canada), and \$373,336 (Parks Canada).

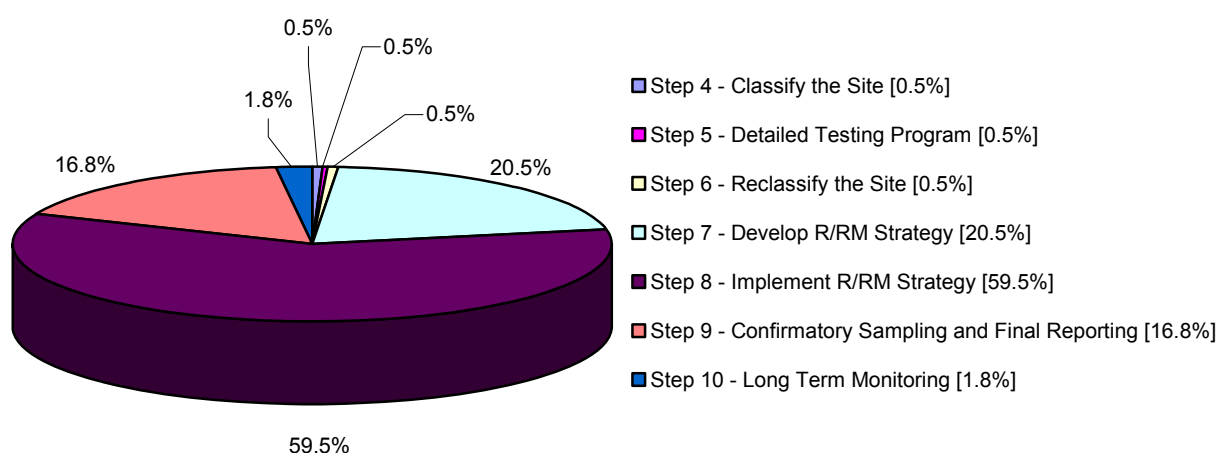
¹⁴ Transport Canada did not request the funds that they reprofiled from fiscal year 2005-2006 to 2006-2007 (\$2,552,974).

¹⁵ Seven custodians transferred FCSAP funds from fiscal year 2006-2007 to 2007-2008, in the amount of \$8,214,543 (Transport Canada), \$2,694,200 (INAC, Northern Affairs Program), \$621,873 (Parks Canada), \$1,291,243 (INAC, Indian and Inuit Affairs Business Line), \$3,734,960 (DFO), \$882,086 (Correctional Service Canada), and \$143,166 (Health Canada).

10) is required. In 2006–07, FCSAP provided first-time funding for one care and maintenance and 118 remediation/risk management projects and successive funding for 9 care and maintenance and 82 remediation/risk management projects. As in 2005–06, 60% of projects were in Step 8 at the time of reporting.

Figure 10 provides an overall picture of the highest step in which work was undertaken based on 2006–07 reporting and does not imply that the step is complete. Data are compiled at the project level and include two caveats: (1) not all sites in a project are necessarily in the same step and (2) the step is not necessarily complete—a project will often work through the same step for a number of years before proceeding to the next stage of the program. Refer to Figure 11 and Figure 12 for a detailed report of the progress of individual FCSAP care and maintenance projects and remediation/risk management projects, respectively, with 2006–07 expenditures greater than \$1 million. Refer to the document “Report on Progress of FCSAP Priority Projects” for summary information by individual project.





































































































Figure 10: Status of FCSAP Care and Maintenance and Remediation/Risk Management Projects by Step (2006–07)



Because care and maintenance and remediation/risk management are non linear processes, occasionally some projects experience an apparent “jump” in the step that is reported at fiscal year end. This is often the result of simultaneous assessment and remediation work on larger projects. With complex multi-site projects, remediation may be occurring at one or more sites while assessment work or remediation planning is being undertaken at others. This apparent “back-tracking” of steps can also be related to the discovery of previously unidentified contamination, the need for additional delineation, and/or the overhaul or enhancement of an existing remediation plan, with the result that more work may be required than was previously anticipated. Therefore, the last step completed or the highest step with activity that is reported at the end of the fiscal year will reflect this change. Consequently, the proportion of projects within a given step (Figure 10) will reflect only the most advanced part of the project.

The activities and disbursements for all care and maintenance projects and remediation/risk management projects with fiscal year expenditures greater than \$1 million are summarized in Figures 11 and 12.

Figure 11: Progress of Care and Maintenance Projects Funded under FCSAP with Project Expenditures Greater than \$1 Million (2006–07)

Steps in the Ten-Step Process (from the Federal Approach to Contaminated Sites)													
Federal custodian	Project	1	2	3	4	5	6	7	8	9	10	FCSAP funds spent on project (\$)	FCSAP funds spent on project (\$)
												during fiscal year 2006-07	since fiscal year 2003-04
Care and Maintenance													
INAC-NAP	Clinton Creek Mine											401,437	2,159,650
INAC-NAP	Colomac Mine											24,953,965	55,738,133
INAC-NAP	Discovery Mine											719,730	7,312,013
INAC-NAP	Faro Mine											13,607,174	50,461,184
INAC-NAP	Giant Mine											14,385,594	36,972,740
INAC-NAP	Johnson Point											1,569,918	1,569,918
INAC-NAP	Mount Nansen Mine											1,252,230	3,942,821
INAC-NAP	Silver Bear Mines											1,100,773	3,090,432
INAC-NAP	Tundra-Taurcanis Mine											1,732,179	5,478,877
INAC-NAP	United Keno Hill Mine											2,560,225	10,138,872





 : Steps completed up to the end of FY **2005-06**
 : Steps with work undertaken during fiscal year **2006-07**

Figure 12: Progress of Remediation/Risk Management Projects Funded under FCSAP with Project Expenditures Greater than \$1 Million (2006–07)

Steps in the Ten Step Process (from the Federal Approach to Contaminated Sites)														
Federal Custodian	Project	1	2	3	4	5	6	7	8	9	10	FCSAP Funds spent on Project (\$)	FCSAP Funds spent on Project (\$)	
												during FY 06-07	since FY 03-04	
Remediation/ Risk -Management Projects														
EC	Pacific Environmental Centre	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		1,771,051	3,292,074
INAC-NAP	Resolution Island	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		2,686,056	28,025,586
INAC-NAP	CAM F- Sarcpa Lake	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		4,226,898	8,126,133
INAC-NAP	FOX C - Ekalugad Fiord	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		5,842,820	9,318,368
INAC-NAP	BAR D - Atkinson Point	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		4,226,898	8,126,133
INAC-NAP	Port Radium Mine	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		2,901,418	6,087,434
INAC-NAP	Radio Island	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		3,686,614	3,799,199
INAC-IIABL	Gitxaala Nation Former Power House	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		2,083,217	2,227,217
INAC-IIABL	Mathias Colomb Area 5B	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		1,340,000	1,340,000
DND	5 Wing Goose Bay	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		5,628,949	9,597,581
DND	14 Wing Greenwood	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		1,838,980	4,570,310
DND	CAM 3 - Shepherd Bay	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		3,460,919	5,538,005
DND	CAM 4 - Pelly Bay	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		1,997,650	4,971,056
DND	DYE M - Cape Dyer	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		6,451,879	21,659,084
DND	FOX 5 - Broughton Island	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		2,429,692	7,822,647
DND	FOX M - Hall Beach	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		7,268,972	18,612,572
DND	Valcartier	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		7,063,875	11,999,937
TC	Bushell Public Port	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		2,171,765	2,689,966
TC	Nitchequon	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>	<div><div></div></div>		1,613,422	3,333,366

 : Steps completed up to the end of FY 2005-06
 : Steps with work undertaken during fiscal year **2006-07**

2.1.3.5 Activities at Care and Maintenance and Remediation/Risk Management Projects

Care and Maintenance Activities

In several cases, multiple care and maintenance activities are undertaken concurrently. In 2006-07, the most common types of care and maintenance activities include tailings management, physical debris management, and water collection and treatment. There was considerably more physical debris management (60%) and significantly less maintenance of water retaining structures (47%) in 2006-07 than in 2005-06.

The full breakdown of multiple care and maintenance activities for the 10 care and management projects funded under FCSAP in 2006-07 is provided in Figure 13.

Figure 13: Care and Maintenance Activities (2006-07)

		Care and maintenance projects									
		Clinton Creek Mine	Colomac Mine	Discovery Mine	Faro Mine	Giant Mine	Johnson Pt	Mount Nansen Mine	Silver Bear Mines	Tundra-Tauricants	United Keno Hill
Care and maintenance activities	Collection of Hazardous Materials				•		•		•	•	
	Maintenance of Water Retaining Structures				•	•					
	Management of Health and Safety Concerns		•			•			•		•
	Physical Debris Management	•			•	•	•		•	•	•
	Tailings Management	•	•	•	•	•			•	•	•
	Waste Rock Management		•		•					•	
	Water Collection / Treatment		•	•	•	•		•			•
	Total number of care and maintenance activities	2	4	2	6	5	2	1	4	4	4

Overall, the Northern Affairs Program at Indian and Northern Affairs Canada was responsible for all of the care and maintenance projects in 2006-07. At the end of the fiscal year, the Northern Affairs Program reported spending \$64,261,761 (FCSAP: \$62,283,225; custodian: \$1,978,536) on care and maintenance projects of the total \$65,584,169 planned. The difference between the allocated FCSAP funding and the actual expenditure on care and maintenance projects was \$115,136¹⁶, representing only 0.2% of the allocated amount (Appendix 3b).

¹⁶ Variance does not include the component related to INAC-NAP's cost share.

Northern Affairs Program, Indian and Northern Affairs Canada: Mount Nansen Mine, Yukon

The Mount Nansen Mine is an abandoned gold and silver mine located 60 km west of Carmacks and 180 km north of Whitehorse. The property, which covers 5300 hectares, is within the traditional territory of the Little Salmon/Carmacks First Nation. Intermittent exploration occurred between 1917 and 1984, after which more rigorous exploration started. Mining and milling were not initiated until October 1996 and were suspended three years later in 1999.

Care and maintenance activities were initiated at Mount Nansen in 1999 when the site was abandoned and Indian and Northern Affairs Canada assumed custodial responsibility. The primary concern at the site was the tailings and tailings dam. The secondary concerns for the environment and unauthorized visitors include the buildings, machinery, and miscellaneous hazardous chemicals in and around the mill. The tailings pond water treatment program was initiated by INAC in 1999 and was managed by the Government of Yukon between 2002 and 2006. In 2005, the cyanide concentration in the tailings pond water reached safe discharge levels.

A detailed risk management examination of the property was conducted in 2005 and was updated in 2006. The assessment did not bring forward any major new issues. Current remediation activities have satisfactorily reduced risks in the short and medium term. A terrestrial and aquatic effects study was completed in 2006–07, and a presentation of the findings was made to a local community. A small remediation project was also carried out in 2006–07 to remove hazardous materials and drums from the site. Formal closure objectives for the project were identified in conjunction with federal and territorial governments, the Little Salmon/Carmacks First Nation, the Village of Carmacks, and other stakeholders as part of the closure planning process in the 2006–07 fiscal year.

Source: Performance Report: 2006-07. Indian and Northern Affairs Canada, Contaminated Sites Program.

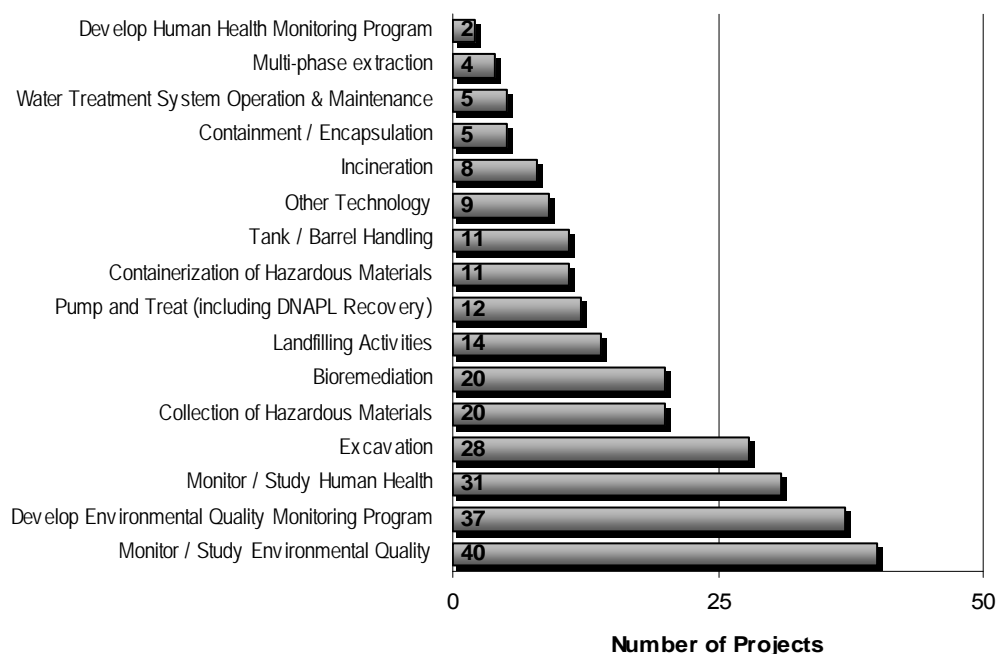
Remediation/Risk Management Activities

In 2006–07, 44% of care and maintenance and remediation/risk management projects reported remediation and/or risk management activity (i.e. step 8). Within the 97 projects with remediation/risk management activity, concurrent, multiple remediation/risk management activities were reported in 70% of projects.

From Figure 14 it is evident that risk management was a critical part of the work undertaken in 2006-07. This was demonstrated by the number of projects that developed and implemented environmental monitoring programs (37 projects and 40 projects, respectively) and monitored human health (31 projects). Equally, soil excavation (28 projects), the collection of hazardous materials (20 projects), and bioremediation (20 projects) emerged as the predominant activities in the execution of 2006–07 remediation program.

In comparison with the remediation/risk management activities carried out in 2005–06, the 2006–07 activities were significantly more diversified. Under Step 8 of the 10 Step Process, 19 different classes of remediation/risk management activity were reported. An additional six technologies, classified as “other technology,” were also identified at eight sites. In 2006–07, other technology included chemical oxidation, biocell operation and sampling, the installation of a new dam and tailings cover, bio-venting, vibration monitoring, and monitoring treatment wall performance.

Figure 14: Remediation/Risk Management Activities Undertaken in Care and Maintenance and Remediation/Risk Management Projects (2006–07)



Environment Canada: Hydrometric Stations Locations throughout Canada

Environment Canada is responsible for approximately 2,800 active and 1,000 inactive hydrometric stations across Canada. Of the total number of stations in the national hydrometric network, 1,309 stations are known to have used mercury manometers at some point. Although the manometers were removed by the Water Survey of Canada (WSC) when the potential effects of mercury became better understood, historic apparatus malfunctions (such as the orifice line becoming obstructed) within a number of the gauging houses have caused mercury from spills to become trapped in the cracks and crevices of the station floors (2-3 m²) and in the surrounding soils. Since 1998, WSC has been assessing and remediating known suspect sites. To date, approximately 80% of the assessed sites have reported elevated levels of mercury contamination.

Because many hydrometric stations are remotely located and involve only small amounts of mercury contamination, protocols have been developed to facilitate concurrent assessment and remediation (where necessary) during one site visit. The current strategy and protocol for mercury clean up was developed by PWGSC (Public Works and Government Services Canada) in 1999 with guidance from WTI (Wastewater Technologies International Corporation) Protocol for the Assessment and Remediation of Mercury Manometer Hydrometric Sites in the Northwest Territories (1998).

Per the soil protocol, assessment is performed using a portable mercury vapour analyzer. The analyzer is used to map the vertical and horizontal extent of contamination in the soil. Once the contamination is delineated, the impacted soils are excavated into sealed drums for disposal at an appropriate waste facility. Following excavation, confirmatory laboratory samples are collected and submitted for analysis. If laboratory results indicate unacceptable chemical concentrations, the site is revisited.

Similarly, per the gauging house protocol for OHS standards, if regulated levels of vapour are identified, a mercury spill kit will be used to absorb and vacuum the mercury. If the procedure does not work after two applications, certain parts of the interior station are removed in an attempt to access previously out of reach contaminants. If acceptable vapour levels are still not achieved at that point, the gauging house may be decommissioned.

In 2006-2007, EC visited 95 sites in Alberta, British Columbia, Ontario, and Saskatchewan. Whereas one of the sites requires further assessment, 15 of the sites are assessed but still require remediation and/or risk management. The other 79 sites are now closed in the FCSAP inventory and do not require any further action.

3.0 2006–07 Program Achievements: Linkages

In addition to its primary objectives, the Federal Contaminated Sites Action Plan provides opportunities to maximize value for money by promoting linkages with other socio-economic priority areas. Examples include links with skills development, training, and employment of Canadians, particularly in Aboriginal communities and in northern or rural areas, and competitiveness and technological advancement in the environment industry. While custodians are generally responsible for identifying opportunities to incorporate such linkages into the management of their contaminated sites portfolio, they are largely supported in these activities by a small number of other departments where there is alignment with departmental mandates.

Human Resources and Social Development Canada has committed to working with custodians, Aboriginal organizations, the Environmental Careers Organization (ECO Canada), the private sector, learning institutions, and other stakeholders to develop synergies between investments in the cleanup of contaminated sites and capacity building for both individual Canadians through training and skills development and for the environmental industry as a whole.

Similarly, through its expert support role, Public Works and Government Services Canada, with support from Industry Canada, provides information on innovative technologies so that custodians, other levels of government, and industry can benefit from the technological advances that will accrue from this long-term program. PWGSC also provides liaison with the environment industry that delivers the remediation services required for program implementation so that industry is aware of remediation requirements and can build capacity to meet projected future demand.

3.1 Key Activities in 2006-2007

3.1.1 Socio-Economic

In support of the Government of Canada commitment to address federal contaminated sites, it is anticipated that there will be an increase in the demand for labour in the environment sector. Because of the increase in demand for highly skilled Canadian environmental workers, positive social and economic outcomes are projected.

To better understand Canada's current capacity to meet this unique labour demand, ECO Canada undertook a study in early 2006. The work was guided by a 29-member National Steering Committee from government, industry, and academia. In addition, a full-day *National Forum on Contaminated Sites* was held in Vancouver on March 28, 2006 to gain support and gather comments on the project from stakeholders, including some members of the National Steering Committee and additional representatives from municipalities, industry, and government. The three main objectives of the study were to provide a clearer picture of the labour demand for contaminated sites work; offer recommendations for "next steps," which may include an additional examination of the existing and forecasted labour supply, an analysis of training and educational gaps, and the development of procurement policies that reflect labour market reality and identified best practices; and build greater industry awareness and support for government and private sector contaminated sites policies.

Already in 2006–07, the demand for skills and services generated by projects funded under the Federal Contaminated Sites Action Plan has helped to create new jobs in the environment sector. Most notably, on northern sites, where Comprehensive Land Claim Agreements often stipulate minimum levels of Aboriginal/Inuit employment, targets are being met and are often surpassed.

The achievements of four custodians (Indian and Northern Affairs Canada, National Defence, Parks Canada, and Environment Canada) are highlighted below to illustrate the range of activities being undertaken by custodians in support of economic development and training in the environmental sector.

- Through the Procurement Strategy for Aboriginal Business and the Aboriginal Benefits Packages and by soliciting bids locally on lower value contracts, Indian and Northern Affairs Canada is bringing socio-economic benefits to local communities, where possible. The objective of the Procurement Strategy is to maximize Northern and Aboriginal community, business, and individual participation and economic development opportunities. The Aboriginal Benefits Strategy, which includes an Aboriginal Benefits Plan, is part of the overall competitive procurement process.
- National Defence is committed to encouraging the training and employment of Aboriginal people across Canada. DND has entered into cooperative agreements with the Inuvialuit and the Inuit people of the Yukon and Northwest Territories and Nunavut for the clean up of 21 contaminated sites. In these agreements are clearly marked requirements in terms of the minimum Aboriginal employment content, as well as the minimum Aboriginal contracting content for each site. This has resulted in the successful training and employment of many Aboriginal people in the North as well as the use of Aboriginal firms to complete work on these sites.
- The Environmental Affairs Division of Environment Canada has developed a Student Mentoring Program intended to guide students into the environmental industry. Over the longer term, the objective is to enlarge the pool of technical talent accessible to both Environment Canada and the environmental industry in general.
- By encouraging the participation of its own Aboriginal and Inuit employees in the remediation and risk management of contaminated sites in the north, Parks Canada is contributing directly to the Northern Strategy in the area of environmental protection. Through consultation with numerous local stakeholders, including Aboriginal and Inuit communities, an advisory committee has been established. The objective of the committee is to study and approve proposed clean-up criteria as well as the development of a future remediation plan.

Indian and Northern Affairs Canada – Northern Affairs Program (NAP)

Indian and Northern Affairs Canada is the custodian of most federal lands in the North. The INAC Northern Affairs Program is responsible for managing contaminated sites in the Northwest Territories and Nunavut and for providing funding to address sites in the Yukon.

Throughout its operations in the North, the Northern Affairs Program strives to create positive social and economic impacts for nearby communities. The range of benefits can include direct employment, support to local businesses through the procurement of goods and services, and training programs that help build the capacity of local inhabitants and provide opportunities for them to obtain future work using the skills they have acquired. Commonly purchased goods and services include professional services (i.e., consulting, trades, remediation, construction, laboratory), winter roads, transportation services, air charters, equipment rentals, and fuel.

Employment and Business in the North (2006–07)

In 2006–07, socio-economic performance data were submitted for 26 of 30 sites managed by NAP. From the data, the total number of individuals employed in projects managed by NAP was calculated as 1055 people. Of these 1055 employees, 65% were from the North and 42% were Northern Aboriginal people. An additional 24 sites reported doing business with a total of 689 Northern suppliers in the total amount of \$42 million, 63% of which was directed to 198 Northern Aboriginal suppliers.

Workforce Training (2006–07)

Eighteen sites also reported providing training to a total of over 400 employees, 80% of whom were Northerners and 65% of whom were Northern Aboriginal people. In particular, (1) the Colomac Mine project was part of a Mine Training Society project that involved training several people in trades, (2) the Port Radium project set aside over \$100,000 to train people from the hamlet of Déline so that they could participate in the remediation of the site, and (3) the Silver Bear project has been hiring several people from Déline and has been gradually improving their skills through on-the-job training for camp operations, sampling, maintenance, etc.

Source: Performance Report 2005-06 Indian and Northern Affairs Canada, Contaminated Sites Program

3.1.2 Innovative Technology

The scope of FCSAP presents a valuable opportunity for the Canadian remediation industry sector to respond to the needs and challenges of cleaning up federal contaminated sites by providing effective new solutions.

For the purposes of the FCSAP program, the term “innovative technology” is initially defined as follows: any treatment method for soil, groundwater, or vapour, excluding traditional excavation and disposal or pump and treat technologies (i.e., *ex situ* treatment technologies where cost and performance data are readily available).¹⁷

3.1.2.1 FCSAP Expert Support for Remediation Solutions

In 2006-07 Public Works and Government Services Canada and Industry Canada, as FCSAP expert support, promoted the selection and application of innovative remediation technologies at federal sites through the following activities:

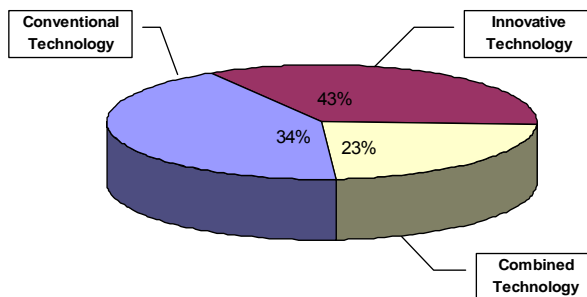
- PWGSC promoted the uptake of innovative remediation technologies through interdepartmental regional working groups as well as the Contaminated Sites Management Working Group;
- PWGSC drafted a reporting format so that information on innovative technologies used during FCSAP could be collected at the project level and disseminated the report through the working group;
- PWGSC and Industry Canada co-sponsored the Innovative Remediation Solutions Workshop in Halifax in February 2007. The workshop profiled applications of innovative technologies at federal sites and identified the issues limiting the use and application of innovative technologies at federal sites;
- Industry Canada coordinated a series of regional Innovative Remediation Solutions Workshops designed to facilitate awareness, communication, and collaboration among federal custodians and technology vendors that have potential solutions;
- PWGSC and Industry Canada established and co-chaired the Technology Advancement Working Group (TAWG), which was proposed to create synergies among the various federal programs available to support innovative remediation technology uptake. (In addition to members from FCSAP, the working group's membership includes representatives from the National Research Council Industrial Research Assistance Program, Sustainable Development Technology Canada, and About REMEDIATION);
- PWGSC developed draft terms of reference (including the potential membership) for TAWG;
- PWGSC in conjunction with the Montréal Centre for Excellence in Brownfields Remediation (MCEBR) and the Biotechnology Research Institute (BRI developed Guidance and Orientation for the Selection of Technologies (GOST), a database of remediation technologies intended to assist federal custodians in identifying remediation technologies appropriate to their sites;
- Industry Canada commissioned the development of several documents, including: Government as First User/Demonstrator within the Federal Contaminated Sites; and Canadian Industry Capability and Canada's Federal Contaminated Sites.

3.1.2.2 2006–07 Remediation Activities and the Use of Innovative Technologies

In 2006–07, 61 of the 220 care and maintenance and remediation/risk management projects (7 of the 10 care and maintenance projects and 54 of the 210 remediation/risk management projects) undertook remediation activity. Of these 61 projects, 40 projects (66%) reported using one or more types of innovative remediation technology. Among the 40 projects that used innovative technology, 26 projects (65%) used innovative technology exclusively and 14 projects (35%) used a combination of innovative and conventional technologies. Entirely conventional remediation activities occurred in the remaining 21 projects (34%) (Figure 15).

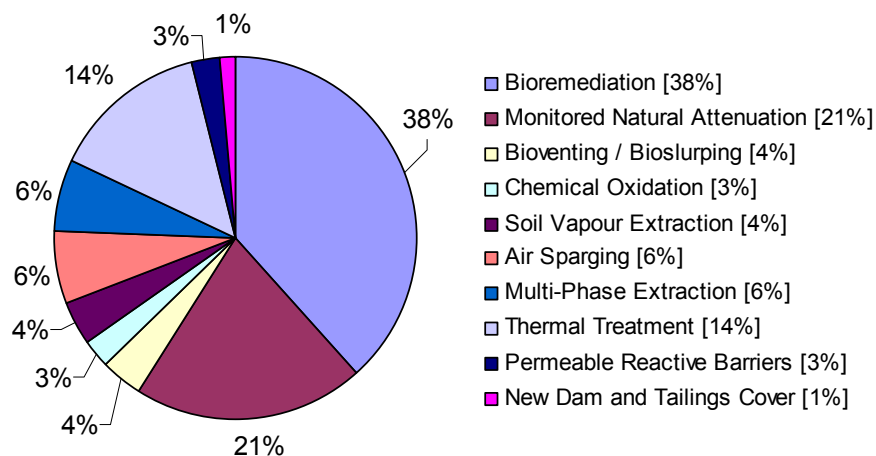
¹⁷ The existing definition was intended to ensure that all possible treatment technologies applied to FCSAP sites were identified. However, this initial definition is under review and based on consultations within the federal contaminated sites community, it is expected that the term ‘innovative technology’ will be revised in future years of the FCSAP program. Thus, the annual statistical analysis of innovative technology uptake will not be directly comparable year over year until this definition is finalized.

Figure 15: Conventional versus Innovative Remediation Options (2006–07)



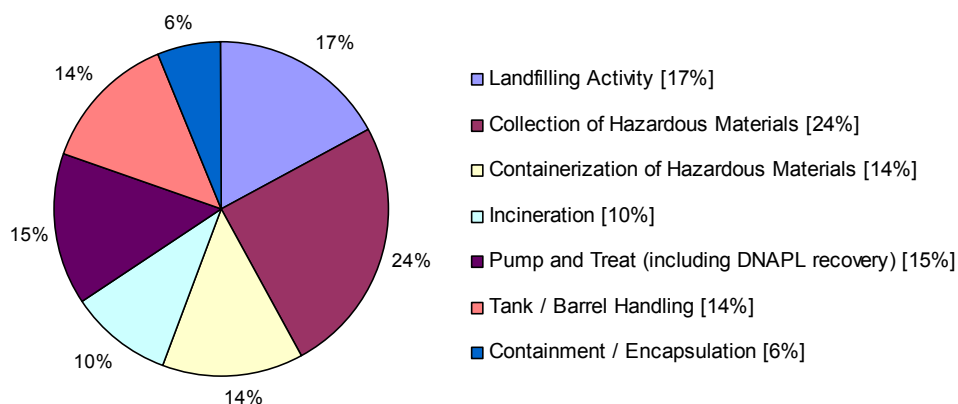
Under the current definition of innovative technology (see Section 3.1.2), 40 projects funded under FCSAP in 2006–07 incorporated one or more of the following 10 types of innovative remediation technologies: bioremediation (on site and/or off site), thermal treatment (including desorption), chemical reduction/oxidation, permeable reactive barriers, monitored natural attenuation, soil vapour extraction, air sparging, bioventing/bioslurping, multiphase extraction, and the installation of a new dam and tailings cover. As in 2005–06, bioremediation accounted for the most significant proportion of the innovative activity (38%) (Figure 16a).

Figure 16a: Breakdown of Innovative Remediation Activity (2006–07)



Over the same period, conventional remediation activities, including landfilling, incineration, tank and barrel handling, collection/containerization of hazardous materials, containment/encapsulation, and pumping out and treating groundwater and surface water (including the recovery of dense non-aqueous phase liquids (DNAPL)), were utilized. As is shown in Figure 16b, the use of these activities was fairly evenly balanced in 2006–07. Anomalies include marginally more collection of hazardous materials (24%) and slightly less containment/encapsulation (6%) and incineration (10%).

Figure 16b: Breakdown of Conventional Remediation Activity (2006–07)



In a year-over-year comparison of remediation activity by project, there was an increase in the number of projects in 2006–07 (61 vs. 46 in 2005–06), but a decrease in the percentage of projects where remediation was taking place (28% vs. 47% in 2005–06). This reflects the increase in the number of new remediation/risk management projects being funded in 2006–07. The majority of these new projects are working through earlier steps of the Ten Step Process and have not yet begun the implementation phase (Step 8).

More specifically, in terms of the distribution of activities within the active remediation portion of the process, in 2006–07 there was a marked increase in the percentage of projects using innovative technology (66% vs. 53% in 2005–06) and a near doubling of the percentage of projects using exclusively innovative technologies (65% vs. 37.5% in 2005–06). As in 2005–06, bioremediation was the most often implemented non-conventional technology, but as a much less prominent proportion (38% vs. 74% in 2006–07).

3.1.2.3 Going Forward

In the first years of FCSAP, the data that were collected about remediation technologies were broad in scope. Consequently, the innovative technologies presented in this report encompass all remediation efforts outside of standard *ex situ* practices (i.e., soil excavation and disposal and pumping and treating surface water and/or groundwater). However, the way that innovative technologies are analyzed is expected to evolve in future years of the program. As technologies that were once considered innovative begin to form part of the standard suite of remediation options, the proportion of activities that are categorized as innovative technology will likely decline, not necessarily reflecting a trend but rather the modified baseline.

Specific examples of the use of innovative remediation technologies for projects funded under FCSAP in 2006–07 are highlighted in the following pages.

**National Defence: DEW Line Cleanup
Multiple Locations, Nunavut**

At present, National Defence has custodial responsibility for 21 DND Distant Early Warning (DEW) line radar sites located in the Canadian North. These sites (now unused and no longer required) pose ecological risks to surrounding sensitive arctic environments. In order to ensure that harmful substances associated with the activities that took place at these sites in the past do not affect future human and/or environmental health, a cleanup program has been initiated. The program involves the categorical transfer of demolition debris and low-level waste from old landfills into new, engineered landfills expressly designed to stay permanently frozen within the permafrost. As of 2006–07, activities funded under the Federal Contaminated Sites Action Plan were related to the remediation and decommissioning of DND facilities at 10 DEW line sites in Nunavut Territory.

The engineered landfills are excavated down to solid rock or solid permafrost and are surrounded with saturated silty berms that become impermeable once they freeze. Each landfill is completely lined with an impermeable geomembrane synthetic liner that provides primary containment for the first two to three years before the berm freezes. Each landfill is also covered with fill that will also be permanently frozen, creating secondary containment indefinitely. Water from the seasonally active layer of the permafrost above the frozen fill does not penetrate into the frozen ground.

With 14 sites complete and several landfills now 10 years old, the effectiveness of the design has been proven. However, in light of the potential effects of climate change and global warming, a separate study has indicated that additional measures are required to ensure the long-term viability of these landfills. Increasing armouring of the sides to protect against increasing rainfall, adding 0.8 to 1.5 meters extra fill on top to protect against an increasing active layer, and modifying locations of landfills to accommodate rising sea levels and permafrost slumping on hillsides are now being considered. To ensure that landfill performance meets the intent of the design and no contaminants migrate into the environment, confirmatory monitoring is planned for at least 25 years.

Transport Canada: Williams Lake Airport Fire Fighter Training Area Remediation Williams Lake, British Columbia

The Williams Lake Airport is situated 11 km northeast of the city of Williams Lake, in the interior of British Columbia. In January 1997, the airport (previously operated by Transport Canada) was transferred to the City of Williams Lake. At the time of the transfer, two former fire fighter training areas were identified as areas of environmental concern. One area was used between 1972 and 1983 and a second area was used between 1983 and 1992. Activities at the fire fighter training areas involved spraying mock-ups with fuel supplied through shallow buried fuel lines and nozzles placed around the mock-up, igniting the fuel, and carrying out fire suppression and control procedures with fire fighting chemicals and agents.

Environmental investigations carried out at the sites between 1993 and 2003 identified 550 m³ of shallow contaminated soil, 3100 m³ of deep contaminated soil, 3 liquid phase hydrocarbon (LPH) plumes, and 3 dissolved phase hydrocarbon groundwater plumes at the first area and an estimated 7600 m³ of deep contaminated soil, 3 LPH plumes, 3 dissolved phase hydrocarbon groundwater plumes, and localized elevated volatile organic compounds at the second. Perfluorinated chemicals (PFCs) resulting from the use of aqueous film-forming foam (AFFF) in fire training exercises were also identified as a contaminant of concern following a risk assessment problem formulation in 2006. The LPH and dissolved plumes presently extend off airport lands onto provincial Crown land.

The contamination extends down 7 to 12 m, so *ex situ* remediation was ruled out due to costs and logistics. After considering several *in situ* remedial technologies, a pump and treat system was selected; however, in 1996 it was determined to be unsuccessful. In 2004 remedial options were re-evaluated and in 2005 a vacuum enhanced multi-phase extraction (VEMPE) system was installed. The VEMPE system has effectively recovered 846 kg of free-phase hydrocarbons from the groundwater of the vadose zone (above the water table). Performance monitoring has shown that increased groundwater recovery, hydraulic control, and hydrocarbon recovery rates are achieved by operating the wells in priming mode. Priming mode involves the introduction of outside air into the well through a valve as a way of providing enough air velocity to carry entrained liquid droplets up the well.

With the VEMPE system operating in priming mode annually between spring and fall, it is expected that all the liquid phase hydrocarbons that can be recovered will be removed by 2010. The groundwater PFC data set is not yet large enough to allow remedial progress of PFCs at the site to be evaluated.

3.1.3 Federal Brownfields

For purposes of the Federal Contaminated Sites Action Plan, a federal brownfield is defined as an idle or underused property for which the Government of Canada has accepted all or partial responsibility for past environmental contamination that exhibits good potential for other uses (or upgrading) and/or provides viable social/economic opportunities. Brownfields are typically located in established areas, where existing municipal services are readily available, or along transportation corridors.

The scope of FCSAP presents an opportunity for custodians to redevelop brownfields that are part of their real property portfolio. In 2005–06, Public Works and Government Services Canada initiated the development of a brownfields classification tool to assist custodians in identifying candidate brownfield redevelopment sites. In 2006–07, PWGSC conducted several consultations with federal custodians as well as with other levels of government in order to create a preliminary brownfields classification tool for the purposes of identifying, classifying, prioritizing, and preparing brownfields sites from the perspective of program planning and divestiture. In order to assist in the development of individual business cases, further refinement of this tool is scheduled for 2007–08. Trials of the tool will be conducted using the PWGSC Real Property Inventory database.

In order to establish an inventory of federally owned brownfields, custodians will be expected in future years to report on whether the sites for which they are seeking FCSAP funding are considered brownfields. The Brownfields Portfolio Classification Tool will be used in this assessment.

Preliminary reports in 2006–07 suggest that six different custodians defined one or more of their sites as a federal brownfield. Overall, ten projects (three in Ontario, one in Quebec, three in Newfoundland and Labrador, and three in British Columbia) were identified. Unknown or no development plans were reported for seven of the ten sites. The three remaining sites were considered as potential divestments for private redevelopment.

4.0 2006–07 Program Achievements: Program Administration

The first year of the Federal Contaminated Sites Action Plan (2005–06) focused on the groundwork for successful program implementation—namely, the design of a government-wide strategy and mechanisms to identify and address higher priority federal contaminated sites by building on the program of the Federal Contaminated Sites Accelerated Action Plan. The second year of the program (2006–07) was an opportunity to solidify these processes.

4.1 Expert Support and Secretariat Funding

A total of \$16,231,781 of Secretariat and Expert Support funding was approved for 2006-07 and \$11,017,497 was spent. A breakdown of these expenditures is outlined in Table 11.

Table 11: Summary of FCSAP Program Management Expenditures for Secretariat and Expert Support Services (2006-07)

	Secretariat and Expert Support Services			
	Approved Funding	Adjustment	Expenditure	Variance (approved + adjustment - expenditure)
Environment Canada Secretariat/Expert Support	6,184,460		3,860,565	2,323,895
Treasury Board of Canada Secretariat	482,083		472,347	9,736
Health Canada Expert Support	5,729,603		4,099,693	1,629,910
Public Works and Government Services Canada	1,000,000		746,612	253,388
Fisheries and Oceans Expert Support	2,835,637		1,838,280	997,357
Total Secretariat and Expert Support	16,231,783	-	11,017,497	5,214,286

A total of \$5,214,286 in Secretariat and Expert Support funding was lapsed in 2006-07. The main factor identified by the expert support departments and the Secretariat as contributing to the variance was also their inability to staff the vacant positions funded by the program. Given that there was a lower than expected number of staff for expert support and the Secretariat functions, it created the inability to spend significant portions of operational funds that could have been used to undertake various projects to accelerate or benefit the program.

4.2 Key Activities in 2006–07

4.1.1 Federal Contaminated Sites Action Plan Secretariat

Some of the major activities undertaken by the FCSAP Secretariat:

- Prepared annual funding documents for ministerial approval;
- Coordinated training and workshops on reporting and submission processes;
- Developed and coordinated the 2006 project submission process;
- Established interim eligibility criteria for waste disposal sites in consultation with Treasury Board Secretariat;
- Revised the FCSAP eligible/ineligible costs documents in consultation with a sub-committee of the Contaminated Sites Management Working Group;

- In consultation with TBS, assisted Environment Canada Communications Branch in the development of a FCSAP Web portal intended to provide general information about the program and on activities at federal contaminated sites;
- Provided numerous presentations to other government departments and stakeholders on FCSAP.
- Organized a one-day workshop with financial officers of the custodian departments;
- Commenced discussions with the Commissioner of the Environment and Sustainable Development in preparation for the 2008 follow-up audit;
- Provided ongoing secretariat support to the working group and the Federal Contaminated Sites Steering Committee;
- Developed numerous documents, such as the FCSAP Manual, FCSAP Evaluation Plan, and Version 2 of Interim Guidance Document on the Determination of Eligible/Ineligible Costs;
- Created policy related specifically to the enhancement of FCSAP, the development and coordination of the call and training for FCSAP 2005–06 reporting, and the custodian training package for reporting on 2006–07 activities and expenditures.

Interdepartmental Data Exchange Application Website (<https://idea.gc.ca>)

The Interdepartmental Data Exchange Application (IDEA) is a secure website that was developed in 2003–04 to allow custodians to exchange information related to FCSAP through a single access point. In 2006–07, the FCSAP Secretariat assisted the Chief Information Officer Branch at Environment Canada in Downsview (under a service agreement) with the ongoing development of a new IDEA web-based application. Other activities undertaken included the update and preparation of the IDEA secure database application for the 2006 project submission process and 2006–07 reporting module.

4.1.2 Treasury Board Secretariat

In 2006–07, the Real Property and Materiel Policy Division of the Treasury Board Secretariat undertook the following work related to FCSAP.

- Supported the FCSAP Secretariat in program development activities, including the preparation of funding approval documentation, and continued to strengthen annual reporting.
- Chaired and coordinated planning for the 2008 Federal Contaminated Sites National Workshop, held in Vancouver, British Columbia, from April 28 to May 1, 2008. The workshop is expected to bring together over 500 federal managers, remediation specialists, and industry representatives from across the country to learn about technical, scientific, and organizational innovations and best practices for the management of federal contaminated sites.
- Monitored reporting by custodians to the Federal Contaminated Sites Inventory.
- Participated in interdepartmental working groups and contributed to the development and refinement of guidance material.
- Developed guidance for the preparation of contaminated sites management plans and reviewed annual submissions.
- Elaborated content for the FCSAP Web portal.

On November 1, 2006, the Treasury Board Policy Framework for the Management of Assets and Acquired Services and its associated policy instruments came into effect. These documents set the direction for the management of assets and acquired services throughout the federal government to ensure the conduct of these activities provides value for money and demonstrates sound stewardship in program delivery. The Treasury Board Policy on Management of Real Property and the associated Reporting Standard on Real Property contain information on the mandatory requirements for the management of federal contaminated sites and replace the Treasury Board Federal Contaminated Sites Management Policy and the Treasury Board Federal Contaminated Sites and Solid Waste Landfills Inventory Policy. Additional guidance on the management of contaminated sites can be found in the Treasury Board Guide to the Management of Real Property.

4.1.3 Expert Support Departments

In 2006–07, much of the work of expert support departments focused on the development and delivery of guidance documents and training, the provision of advice, third-party review, and the promotion of innovative technologies.

- Environment Canada promoted the use of widely accepted and standardized approaches to ecological risk assessment from the Canadian Council of Ministers of the Environment (CCME) and the U.S. Environmental Protection Agency.
- Environment Canada provided expert support advice to custodians, including Fisheries and Oceans Canada, other units of Environment Canada, Parks Canada, Indian and Northern Affairs Canada, and Public Works and Government Services Canada, on the best practices and management options for the remediation and risk management of federal contaminated sites.
- Environment Canada performed reviews of the ecological risk evaluations (ERE 1 and 2) for projects in the regions.
- Environment Canada provided custodians with training and access to the advice of expert support departments on compliance, health and ecological risks/impacts of contaminated sites and risk-assessment approaches as well as advice on the development of remediation/risk management plans for their sites through the facilitation of Interdepartmental Regional Working Groups (IRWGs).
- PWGSC prepared six project management tools (Scope Management, Time Management, Quality Management, Procurement Planning, Cost Management, and Project Lessons Learned) to assist custodians in better managing their contaminated sites projects. PWGSC also developed a training session for each of these project management tools.
- PWGSC collected and communicated results of projects that employed innovative technologies and shared best practices with other federal custodians, other levels of government, and the environment industry by participating in interdepartmental regional workgroups, organizing the Innovative Remediation Solutions workshop held in Halifax in February 2007, developing the Interdepartmental Technology Advancement Working Group, and developing the Guidance and Orientation for the Selection of Technologies (GOST) database.
- DFO created internal inter-regional working groups (training, reporting, communications, tools and capacity building) to track progress and help deliver program management tools, including a draft training plan, improvements to the reporting process, information management (update PATH DFO Expert Support data archive and retrieval tool), the final draft of the Expert Support handbook, the annual report, and major changes to DFO's reporting mechanisms (revisions to DFO Expert Support mid-year and annual reporting templates for management of funds allocated to regions).
- DFO focused on the development, improvement, and application of science-based risk assessment tools within DFO and in conjunction with Health Canada and Environment Canada.
- HC continued work on the development and advancement of soil quality guidelines based on human health for several chemicals that are typically found at federal contaminated sites across Canada. HC also provided training in the areas of public involvement and risk communication, which resulted in considerable progress in these areas by custodians.
- HC, EC, and DFO conducted site visits to gain further understanding of the unique situations at many sites and to enable the departments to provide better guidance and advice relating to activities at contaminated sites. HC, EC, and DFO also provided custodians with advice regarding risk assessments, site classifications, regulations, remedial plans, and technical requirements.

Detailed information on the activities carried out by the four expert support departments (Fisheries and Oceans Canada, Environment Canada, Health Canada, and Public Works and Government Services Canada) during the fiscal year can be obtained by contacting the specific expert support department directly:

- **DFO** – Expert Support Federal Contaminated Sites, Habitat Program Services Branch, Habitat Management, Oceans Sector, Fisheries and Oceans Canada, 200 Kent Street, Ottawa, ON K1A 0E6.

- **EC** – Contaminated Sites Division, Environmental Protection Operations Directorate, Environment Canada, 351 St. Joseph Blvd, 15th Floor, Gatineau, QC K1A 0H3.
- **HC** – Contaminated Sites Division, Bureau of Risk and Impact Assessment, Safe Environments Program, Healthy Environments and Consumer Safety Branch, Health Canada, 269 Laurier Avenue West, Ottawa, ON K1A 0K9.
- **PWGSC** – Environmental Services Directorate, Public Works and Government Services Canada, 11 Laurier Avenue, Gatineau, QC K1A 0S5.

5.0 Federal Contaminated Sites Financial Liability

Each year, financial information, including the overall environmental liability and contingent liability for federal contaminated sites, is reported to the Public Accounts of Canada. The Public Accounts notes that the environmental liability includes “the estimated costs related to the management and remediation of contaminated sites and unexploded ordnance affected sites where the Government is obligated, or likely obligated to incur such costs, as well as the estimated costs to decommission Atomic Energy of Canada Limited’s nuclear facilities.” Contingent liabilities are defined as potential liabilities that may be incurred when more information is known.

The requirements for the recording of environmental liabilities can be found in the Treasury Board Policy on Accounting for Costs and Liabilities Related to Contaminated Sites. Additional guidance is located in the Treasury Board Guidance on Accounting for Environmental Liabilities. As specified in these documents, the recorded liability for contaminated sites reflects the cost estimates for site remediation to a level appropriate to the land’s current or intended federal use. Costs include any estimated expenses related to the remediation and management of federal sites associated with steps 5 to 10 of the Ten Step Process for sites identified as a Class 1, Class 2 or, in limited cases, Class I (insufficient information) site under the CCME classification. As noted in the Guidance on Accounting for Environmental Liabilities, Class I sites may have a liability recorded when the federal custodian has sufficient information to determine that the government is likely obligated to remediate the site but there are insufficient data to generate a classification under the CCME National Classification System. When a custodian intends to perform the remediation itself, the liability may include estimated project management costs. The liability amount excludes any expenses associated with determining the existence of contamination (i.e., steps 1 to 4 of the Ten Step Process), overhead costs, and project management costs internal to the custodian. This means that the costs associated with assessment and with care and maintenance activities are not included in the liability calculation, as they are undertaken to determine the existence and extent of contamination (assessment) or to mitigate the spread of contamination when the danger to human health or the environment is imminent (care and maintenance).

The 2006–07 Public Accounts show an increase in the accrued liability related to the management and remediation of federal contaminated sites. As of March 31, 2007, a liability of \$3.015 billion¹⁸ was recorded for approximately 2630 contaminated sites, compared with a liability of \$2.909 billion¹⁹ for 2700 sites in 2006. This represents a 3.65% increase, which can be attributed to the increase in the total departmental contaminated sites liability reported by Natural Resources Canada. The 2006–07 Departmental Performance Report for Natural Resources Canada notes that the increase was “primarily a result of the revised assessment of the cost estimate for one of the sites”.²⁰

For a number of reasons, not all of the contaminated sites reporting liabilities in the Public Accounts are eligible for funding under the Federal Contaminated Sites Action Plan. As a result, in order to get a more accurate picture of the impact that FCSAP has had on liability, exceptional sites such as the Sydney Tar Ponds and Port Hope Area Initiative are removed from the total. As well, certain federal custodians with contaminated sites do not participate in FCSAP. As demonstrated in Table 12, once these amounts are removed from the total liability recorded on the Public Accounts, there is a \$69.4 million decrease in total contaminated sites liability over the period March 31, 2006, to March 31, 2007.

¹⁸ Excluding the liability amount for sites affected by unexploded explosive ordnance.

¹⁹ Excluding the liability amount for sites affected by unexploded explosive ordnance.

²⁰ Natural Resources Canada 2006-2007 Departmental Performance Report, Annex – Financial Statements, Section 14 Contingent Liabilities (<http://www.tbs-sct.gc.ca/dpr-rmr/2006-2007/inst/rsn/rsn04-eng.asp>).

Table 12: Adjusted Total Contaminated Sites Liability (2006–07)

	March 31, 2006 (\$)	March 31, 2007 (\$)
Total contaminated sites liability ²¹	2,908,633,000	3,014,836,315
Less:		
Sydney Tar Ponds ²²	(272,202,263)	(280,817,000)
Port Hope Area Initiative ²³	(187,368,000)	(387,173,243)
Cape Breton Development Corporation ²⁴	(118,980,000)	(108,857,000)
Federal custodians not participating in FCSAP	<u>(23,123,500)</u>	<u>(432,281)</u>
Adjusted total contaminated sites liability	2,306,959,237	2,237,556,791

Although total liability for contaminated sites decreased in 2006–07 after subtracting liability amounts for large projects that do not participate in FCSAP, it is possible that continued assessment work will identify additional contaminated sites that require risk management/remediation. This would result in an increase in federal liability in the short term. Continued work on all types of FCSAP projects will also result in further refinement of the liability estimates.

The information in Table 13 shows liability for contaminated sites as reported by custodians in their 2006–07 departmental performance reports.

Table 13: Contaminated Sites Liability by Federal Custodian as of March 31, 2007

Custodian	Contaminated sites liability (\$) ²⁵
Agriculture and Agri-Food Canada	1,779,574
Canada Border Services Agency	870,000
Canadian Food Inspection Agency	0
Correctional Service of Canada	13,775,571
Environment Canada	63,266,228
Fisheries and Oceans Canada	169,200,000
Health Canada	3,197,000
Indian and Northern Affairs Canada	1,313,856,000
The Jacques Cartier and Champlain Bridges Inc.	1,000,000
National Capital Commission	21,800,000
National Defence ²⁶	378,272,040
Natural Resources Canada	387,800,000
Parks Canada	40,000,000
Public Works and Government Services Canada	320,154,947
Royal Canadian Mounted Police	3,752,007
Transport Canada	186,814,790
Other custodians	432,281
Cape Breton Development Corporation	108,857,000
Total ²⁷	3,014,787,438

²¹ *Public Accounts of Canada, 2006-2007*; Volume 1, Section 5, page 5.12.

²² Public Works and Government Services Canada Departmental Performance Report.

²³ Natural Resources Canada Contaminated Sites Management Plan.

²⁴ *Public Accounts of Canada, 2006-2007*; Volume 1, Section 5, page 5.12.

²⁵ Liability totals taken from the federal custodians' 2006–07 departmental performance reports, available at: <http://www.tbs-sct.gc.ca/dpr-rmr/2006-2007/inst/institutions-eng.asp>.

²⁶ DND's liability was taken from the *Public Accounts of Canada, 2006-2007*; Volume 1, Section 5, page 5.12, as this total does not include the liability amount for sites affected by unexploded explosive ordnance.

²⁷ The difference between this total and the total reported in the Public Accounts is due to rounding.

6.0 Measuring Performance and Looking Forward

In its second year of operation of the Federal Contaminated Sites Action Plan, key achievements included the development and enhancement of program policies and procedures and further development of guidance material and training for federal custodians. Work was done to address the key program activity objectives of FCSAP, including reducing the number of high-risk sites, reducing human and ecological risks and financial liabilities, and increasing public confidence in the management of federal contaminated sites.

The Federal Contaminated Sites Action Plan spent a total of \$182.29 million on federal contaminated sites projects, program management, and secretariat/expert support services. The most significant proportion of the money was allocated to the execution of assessment, remediation/risk management, and care and maintenance projects. Of the total amount budgeted for project expenditures (\$183.36 million), \$162.86 was actually spent, an increase of approximately \$27 million from the previous fiscal year.

The increase in project funding in the 2006–07 fiscal year enabled the number of active assessment and remediation/risk management projects to be doubled. In 2006–07, a total of 210 remediation/risk management projects covering 424 sites was addressed across the country; 10 projects covering 13 sites received care and maintenance support in the Yukon and Northwest Territories; and 1252 sites grouped into 280 projects were assessed across the country. Overall, \$85.41 million, \$62.28 million, and \$15.17 million of FCSAP funds and \$23.37 million, \$1.98 million, and \$3.42 million of custodian funds, representing an average cost share of 19.74%, were contributed to remediation/risk management, care and maintenance, and assessment projects, respectively.

As the program evolves, additional tools and resources will be developed to help custodians manage and remediate their contaminated sites better. It is expected that existing projects will be completed and removed from the federal contaminated sites liability. As of March 31, 2007, a liability of \$3.015 billion²⁸ was recorded for approximately 2630 contaminated sites. Despite a decrease in the total liability for 2006–07 (after subtracting liability amounts for large projects that do not participate in FCSAP), it is possible that continued assessment work will result in an increase in federal liability in the short term. The full magnitude of federal liability will not be fully understood until all sites requiring assessments have been assessed. Only as the program progresses will the liabilities start to show a significant ongoing reduction.

The continued success of the Federal Contaminated Sites Action Plan is a sign of the solid groundwork laid in the first year of FCSAP (2005–06) and in the Federal Contaminated Sites Accelerated Action Plan (2003–05) that preceded it. The doubling of the number of assessment, care and maintenance, and remediation/risk management projects funded in 2006–07 attests to the commitment by federal custodians to manage contaminated sites under the updated program. Moreover, these achievements represent dedication by the Government of Canada to manage federal contaminated sites sustainably in adherence to the “polluter pays” principle.

²⁸ Excluding the liability amount for unexploded explosive ordnance affected sites.

Appendix 1: *Evaluation of Human Health and Ecological Risks at Federal Contaminated Sites*

In order to assist federal custodians in the evaluation of human health and environmental risks at federal contaminated sites, two key analytical tools were developed under the 2003-2005 Accelerated Action Plan and refined under the FCSAP program: (A) Health Canada's **Human Health Preliminary Quantitative Risk Assessment** tool and (B) Environment Canada's **Ecological Risk Evaluation** framework.

The purpose of each tool is to define the level of risk posed by a contaminated site based on the following three evaluation criteria and their relationship to contaminant movement between source and receptor (human or ecological):

1. Contaminant characteristics – the relative hazard of contaminants present at a site
2. Exposure pathways – the route a contaminant may follow (e.g., groundwater, surface water, direct contact, and/or air) to a receptor
3. Receptors – living beings or resources that may be exposed to and affected by contamination (e.g., humans, plants, animals, or environmental resources)



To create an accurate representation of the complex source-receptor pathway, multiple sources of information are required. As such, analytical factors can include, but are not limited to any of the following considerations:

- Description of the site location;
- Type of contaminants or materials likely to be present at site (and/or description of historical activities);
- Approximate size of site and quantity of contaminants;
- Approximate depth of water table;
- Geologic map or survey information (soil, over-burden, and bedrock information);
- Annual rainfall data (can be inferred from rainfall map of Canada);
- Surface cover information;
- Proximity to surface water;
- Topographic information;
- Flood potential of site;
- Proximity of drinking water supply;
- Uses of adjacent water resources; and
- Land use information (on site and surrounding).²⁹

²⁹ National Classification System for Contaminated Sites, Canadian Council of Ministers of the Environment, March 1992

(A) Human Health Preliminary Quantitative Risk Assessment (HHPQRA)

The preliminary quantitative risk assessment for a federal contaminated site, the following factors are considered:

- Historical information to identify previous site uses and the possible contaminants to be investigated in soil and groundwater;
- Identification of contaminants of concern by comparing measured concentrations to regulatory guidelines;
- Identification of potential human exposure, which will vary depending on land use and the accessibility of the site;
- Examination of contaminant exposure pathways, that is, the ways in which the individuals will contact the contaminant (ingestion, inhalation, dermal contact) as well as an estimation of the movement of contaminants in the environment.

Overall, Health Canada's Preliminary Quantitative Risk Assessment tool uses prescribed methods and assumptions, standard exposure pathways, human characteristics and levels of toxicity to ensure that exposures and risk are not underestimated. When combined with site-specific information, the model helps in the assessment of toxicity and hazards associated with exposure to various chemicals.

For more details on the Preliminary Quantitative Risk Assessment, visit the Health Canada web site: http://hc-sc.gc.ca/ewh-semt/pubs/contamsite/index_e.html

(B) Ecological Risk Evaluation (ERE)

The Ecological Risk Evaluation Framework was developed by Environment Canada as a tool to enable objective, transparent analysis of the ecological risks associated with individual federal contaminated sites.

More specifically, the Ecological Risk Evaluation framework assesses contaminated sites to determine:

- If the contaminated area is affecting or has the potential of affecting specific habitat(s);
- The types of chemicals found at the site and the degree to which individual chemicals exceed environmental guidelines;
- How the chemical(s) are finding their way into the environment; and
- Any physical (non-chemical) impacts or hazards that may affect the quality of the environment or pose a risk to humans or wildlife.

Appendix 2: Provincial/Territorial and Custodial Distribution of Care and Maintenance and Remediation/Risk Management Projects by Expected Completion Cost (2006-07)

a) Provincial/Territorial Distribution of Care and Maintenance and Remediation/Risk Management Projects and Sites by Expected Completion Cost (2006-07)

Province/territory	≤\$250,000		>\$250,000 to ≤\$1,000,000		>\$1,000,000 to ≤\$10,000,000		>\$10,000,000		Total	
	Number of projects	Number of sites	Number of projects	Number of sites	Number of projects	Number of sites	Number of projects	Number of sites	Number of projects	Number of sites
Alberta	2	8	-	-	1	1	1	6	4	15
British Columbia	41	97	11	23	9	11	2	2	63	133
Manitoba	1	1	3	3	5	5	-	-	9	9
New Brunswick	2	2	-	-	1	1	-	-	3	3
Newfoundland and Labrador	15	16	2	2	5	6	2	42	24	66
Northwest Territories	-	-	1	1	4	4	8	11	13	16
Nova Scotia	15	17	3	3	4	5	-	-	22	25
Nunavut	1	1	-	-	2	2	16	16	19	19
Ontario	9	15	3	5	5	19	1	2	18	41
Prince Edward Island	4	4	-	-	-	-	-	-	4	4
Quebec	18	18	10	29	2	2	1	1	31	50
Saskatchewan	1	47	-	-	2	2	-	-	3	49
Yukon Territory	2	2	-	-	1	1	4	4	7	7
Total	111	228	33	66	41	59	35	84	220	437

b) Custodial Distribution of Care and Maintenance and Remediation/Risk Management Projects and Sites by Custodian by Expected Completion Cost (2006–07)

Custodian	≤ \$250,000		>\$250,000 to ≤\$1,000,000		>\$1,000,000 to ≤\$10,000,000		>\$10,000,000		Total	
	Number of projects	Number of sites	Number of projects	Number of sites	Number of projects	Number of sites	Number of projects	Number of sites	Number of projects	Number of sites
Agriculture and Agri-Food Canada	-	-	-	-	1	1	-	-	1	1
Canada Border Services Agency	-	-	-	-	1	1	-	-	1	1
Correctional Service of Canada	-	-	-	-	2	2	-	-	2	2
Fisheries and Oceans Canada	85	93	14	45	-	-	1	2	100	140
Environment Canada	4	111	-	-	-	-	1	1	5	112
Health Canada	-	-	-	-	3	3	-	-	3	3
Indian and Northern Affairs Canada (Indian and Inuit Affairs Business Line)	8	8	9	9	9	23	-	-	26	40
Indian and Northern Affairs Canada (Northern Affairs Program)	-	-	-	-	6	6	18	21	24	27
National Defence	3	3	5	5	7	11	14	59	29	78
Parks Canada	6	6	1	1	1	1	-	-	8	8
Public Works and Government Services Canada	5	7	1	3	1	1	-	-	7	11
Royal Canadian Mounted Police	-	-	2	2	1	1	-	-	3	3
Transport Canada	-	-	1	1	9	9	1	1	11	11
Total	111	228	33	66	41	59	35	84	220	437

Appendix 3: Expenditure Tables

a: Program Expenditures

	Planned FCSAP Expenditures	Adjustments ¹	Actual FCSAP Expenditures
Federal Contaminated Sites Projects			
<i>Indian and Northern Affairs Canada (INAC) - Northern Program</i>	89,413,244	1,058,950	86,323,567
<i>INAC - Indian and Inuit Affairs Business Line</i>	<u>9,921,422</u>	<u>1,485,968</u>	<u>9,823,773</u>
Total INAC	99,334,666	2,544,918	96,147,340
Agriculture and Agri-Food Canada	296,000		296,000
Canada Border Services Agency	214,320		211,327
Correctional Service Canada	220,000	758,992	68,985
Environment Canada	5,302,677		2,621,180
Fisheries and Oceans	9,125,840		3,978,565
Health Canada	872,000		728,834
Jacques Cartier and Champlain Bridges Incorporated	290,000		225,449
National Capital Commission	414,652		413,782
National Defence	44,848,078		44,822,008
Natural Resources	156,000	42,000	150,190
Parks Canada	1,719,827	597,567	1,695,521
Public Works and Government Services	2,774,296		2,728,006
Royal Canadian Mounted Police	1,925,041	8,922	1,658,191
Transport Canada	15,819,313	2,552,974 ²	7,145,313
Total Project Expenditures	183,312,710	6,505,373	162,890,691
Program Management			
Agriculture and Agri-Food Canada	150,000		120,000
Correctional Service Canada	67,670		67,670
Environment Canada	467,958		467,958
Fisheries and Oceans	920,626		682,932
Health Canada	121,429		121,429
INAC - Indian and Inuit Affairs Business Line	735,035		735,035
INAC - Northern Affairs Program	2,207,500	598,425 ³	2,805,925
National Defence	1,200,000		1,200,000
Natural Resources	150,000	79,980	0
Parks Canada	367,969	233,652	183,200
Public Works and Government Services	200,000		163,370
Royal Canadian Mounted Police	225,000		225,000
Transport Canada	451,000		451,000
Total Program Management Expenditures	7,264,187	912,057	7,223,519
Secretariat and Expert Support Services			
Environment Canada			
<i>EC Secretariat</i>	3,376,049		2,229,877
<i>EC Expert Support</i>	<u>2,808,411</u>		<u>1,630,688</u>
Total EC Secretariat/Expert Support	6,184,460		3,860,565
Treasury Board of Canada Secretariat	482,083		472,347
Health Canada Expert Support	5,729,603		4,099,693
Public Works and Government Services	1,000,000		746,612
DFO Expert Support	2,835,637		1,838,280
Total Secretariat and Expert Support Expenditures	16,231,783	0	11,017,497
PWGSC Accommodation costs	1,295,822		1,295,822
Total FCSAP Expenditures	208,104,502	7,417,430	182,427,529

¹ Funding brought forward from previous fiscal years

² Funds reprofiled from 2005-06 to 2006-07, however these funds were not requested through Supplementary Estimated in 2006-07

³ Remediation/Risk Management funds transferred to Program Management.

b: Detailed FSCAP and Custodian Expenditures

Federal Contaminated Sites Projects	Planned FCSAP Funding		Adjustments ^a	Actual FCSAP Expenditures		FCSAP Variance (planned + adjustments - actual)
	FCSAP Fund	Custodian Share		FCSAP Fund	Custodian Share	
Agriculture and Agri-Food Canada						
ATL-1 Kentville Central Heating Plant (NS)	72,000	18,000		72,000	18,000	0
Assessment (4)	224,000	56,000		224,000	141,233	0
Total Agriculture and Agri-Food Canada	296,000	74,000		296,000	159,233	0
Canada Border Services Agency						
Pleasant Camp Border Crossing (BC)	214,320	53,580		211,327	52,831	2,993
Total Canada Border Services Agency	214,320	53,580		211,327	52,831	2,993
Correctional Service Canada						
Atlantic Fuel Spill Site (NB)	120,000	30,000		31,478	7,870	88,522
Bowden Fuel Depot Site (AB)	60,000	15,000		25,428	6,357	34,572
Assessment (5)	40,000	10,000		12,079	3,020	27,921
Total Correctional Service Canada	220,000	55,000	758,992^b	68,985	17,247	910,007
Environment Canada						
Hydrometric Stations in AB 2006-07 (AB)	24,672	6,168		26,346	6,586	-1,674
Hydrometric Stations in BC 2006-07 (BC)	52,800	13,200		42,202	10,550	10,598
Hydrometric Stations in ON 2006-07 (ON)	40,673	10,168		31,848	7,962	8,825
Hydrometric Stations in QC (QC)	100,728	25,182		0	0	100,728
Hydrometric Stations in SK 2006-07 (SK)	104,512	26,128		132,098	33,025	-27,586
Pacific Environment Centre (BC)	4,289,580	584,943		2,029,010	507,978	2,260,570
Assessment (8)	689,712	172,428		359,676	150,528	330,036
Total Environment Canada	5,302,677	838,217		2,621,180	716,629	2,681,497
Fisheries and Oceans						
Active Pass (BC)	7,200	1,800		6,016	1,504	1,184
Addenbroke Island (BC)	7,200	1,800		6,017	1,504	1,183
Anse aux Érables, ancien FR (QC)	0	0		0	34,891	0
Baccaro Point (NS)	0	0		12,249	11,189	-12,249
Ballenas Island (BC)	7,200	1,800		6,017	1,504	1,183
Bear River (NS)	0	0		6,793	6,206	-6,793
Belleville Small Craft Harbour (ON)	4,000,000	1,000,000		639,992	160,000	3,360,008
Bishops Falls Warehouse (NL)	9,600	2,400		8,851	2,212	749
Boat Bluff (BC)	7,200	1,800		6,017	1,504	1,183
Bonavista Small Craft Harbour (NL)	10,400	2,600		694	173	9,706
Bonilla Island Sector (BC)	7,200	1,800		6,017	1,504	1,183
Cap au Saumon (QC)	20,000	5,000		0	1	20,000
Cap d'Espoir (QC)	0	0		549	0	-549
Cap de la Tête-de-Chien (QC)	20,000	5,000		72,853	20,000	-52,853
Cap-Saint-Ignace, ancien amer (QC)	0	0		0	13,317	0
Cape Beale (BC)	7,200	1,800		6,017	1,504	1,183
^a Adjustments include the transfer of funds from the previous fiscal year, and FCSAP funds not requested.						
^b Funds transferred from fiscal year 2005-2006.						

Federal Contaminated Sites Projects	Planned FCSAP Funding		Adjustments ^a	Actual FCSAP Expenditures		FCSAP Variance (planned + adjustments - actual)
	FCSAP Fund	Custodian Share		FCSAP Fund	Custodian Share	
Fisheries and Oceans (continued)						
Cape d'Or (NS)	0	0		4,703	4,297	-4,703
Cape Mudge (BC)	80,000	20,000		6,017	1,504	73,983
Cape Scott (BC)	7,200	1,800		6,017	1,504	1,183
Cape St. Marys (NS)	0	0		8,100	7,399	-8,100
Carmanah Point (BC)	7,200	1,800		6,017	1,504	1,183
Chatham Point (BC)	7,200	1,800		6,017	1,504	1,183
Chrome Island Range (BC)	7,200	1,800		6,017	1,504	1,183
Cultus Lake Laboratory (BC)	28,080	7,020		18,167	4,542	9,913
Deep Bay Small Craft Harbour (NL)	0	0		694	173	-694
Discovery Island (BC)	7,200	1,800		6,017	1,504	1,183
Dryad Point (BC)	7,200	1,800		6,017	1,504	1,183
East Point (PE)	9,800	2,450		8,316	4,284	1,484
Eddy Point (NS)	0	0		4,703	4,297	-4,703
Egg Island (BC)	7,200	1,800		1,504	6,017	5,696
Entrance Island (BC)	7,200	1,800		1,504	6,017	5,696
Estevan Point (BC)	7,200	1,800		6,017	1,504	1,183
Fox Harbour Loran C (NL)	24,000	6,000		10,670	2,667	13,330
Gabarus (NS)	0	0		6,611	6,039	-6,611
Gillis Point (NS)	0	0		7,301	6,669	-7,301
Goose Cove Small Craft Harbour (NL)	0	0		694	173	-694
Grand Bank Small Craft Harbour (NL)	0	0		694	173	-694
Green Island (BC)	7,200	1,800		6,017	1,504	1,183
Harbour Grace (Northside) Small Craft Harbour (NL)	0	0		624	173	-624
Heart's Content SCH (NL)	0	0		694	173	-694
Hickman's Harbour Small Craft Harbour (NL)	0	0		694	173	-694
Île aux Sables, ancien FA (QC)	0	0		1,600	400	-1,600
Île aux Sables, ancien FP (QC)	0	0		1,600	400	-1,600
Île Brion (QC)	240,000	60,000		170,542	43,296	69,458
Île du Corossol (QC)	0	0		28,024	7,000	-28,024
Île Grosbois (ex-tour radar), ancien amer (QC)	0	0		1,224	306	-1,224
Île Sainte-Rosalie, ancien feu de référence (ON)	0	0		1,224	306	-1,224
Île Verte (QC)	0	0		0	28,557	0
Institute of Ocean Sciences (and Victoria MCTS) (BC)	28,080	7,020		18,167	4,542	9,913
Ivory Island (BC)	7,200	1,800		6,017	1,504	1,183
Killarney East (ON)	0	0		0	7,076	0
Killarney Northwest (ON)	0	0		0	14,152	0
Knapp Point (ON)	0	0		0	15,950	0
Langara Island (BC)	7,200	1,800		6,017	1,504	1,183
Lennard Island (BC)	7,200	1,800		6,017	1,504	1,183
Lockeport (NS)	0	0		4,703	4,297	-4,703
Long Harbour Bait Depot (NL)	24,000	6,000		1,283	5,135	22,717
Low Point (NS)	0	0		3,397	3,103	-3,397
Maughers Beach (NS)	0	0		5,194	4,744	-5,194
McInnes Island (BC)	7,200	1,800		6,017	1,504	1,183
Merry Island (BC)	7,200	1,800		6,017	1,504	1,183
Mouse Island Radio Beacon (NL)	280,000	70,000		220,327	55,081	59,673
New Aiyansh Office & Residences- Nass Camp (BC)	55,200	13,800		13,000	3,250	42,200

^a Adjustments include the transfer of funds from the previous fiscal year, and FCSAP funds not requested.

Federal Contaminated Sites Projects	Planned FCSAP Funding		Adjustments ^a	Actual FCSAP Expenditures		FCSAP Variance (planned + adjustments - actual)
	FCSAP Fund	Custodian Share		FCSAP Fund	Custodian Share	
Fisheries and Oceans (continued)						
Nine Mile Point (ON)	0	0		0	15,945	0
Nootka Island (BC)	7,200	1,800		6,017	1,504	1,183
North Cape (PE)	0	0		8,316	4,284	-8,316
Pachena Point (BC)	7,200	1,800		6,017	1,504	1,183
Pacific Biological Station Risk Management (BC)	28,080	7,020		18,167	4,542	9,913
Partridge Island Light and DGPS Station (NB)	0	0		5,194	4,744	-5,194
Percé (QC)	0	0		549	0	-549
Pine Island (BC)	7,200	1,800		6,017	1,504	1,183
Pistolet Bay Former Transmitter Site (NL)	20,000	5,000		41,947	10,486	-21,947
Point Atkinson Lightstation Risk Management (BC)	8,000	2,000		6,017	1,504	1,983
Pointe au Baril Lightstation (ON)	0	0		0	19,590	0
Pointe de l'Ouest (QC)	60,000	15,000		68,339	15,000	-8,339
Pointe Heath (QC)	60,000	15,000		39,660	15,000	20,340
Pointe-Noire (QC)	3,000	750		0	16,917	3,000
Port Bickerton (NS)	0	0		3,658	3,341	-3,658
Port de Grave Small Craft Harbour (NL)	0	0		694	173	-694
Portlock Point (BC)	7,200	1,800		6,017	1,504	1,183
Prim Point (NS)	0	0		5,194	4,744	-5,194
Prim Point (PEI)	5,800	1,450		8,316	4,284	-2,516
Prince Rupert - Seal Cove Risk Management (BC)	28,080	7,020		18,167	4,542	9,913
Prince Rupert Marine Station - Sourdough Bay Risk Management (BC)	28,080	7,020		18,167	4,542	9,913
Pulteney Point (BC)	7,200	1,800		6,017	1,504	1,183
Quatsino (Kains Island) (BC)	7,200	1,800		6,017	1,504	1,183
Red Head MF Receiver Site (NF)	24,000	6,000		926	231	23,074
Rocher aux Oiseaux (QC)	400,000	100,000		148,291	37,647	251,709
Rose Blanche (Diamond Cove) Small Craft Harbour (NF)	32,000	8,000		17,111	4,277	14,889
Salvage Small Craft Harbour (NF)	24,000	6,000		9,377	2,344	14,623
Saturna Island Sector (BC)	7,200	1,800		6,017	1,504	1,183
Scarlett Point (BC)	7,200	1,800		6,017	1,504	1,183
Sea Island Hovercraft Base Risk Management (BC)	28,080	7,020		18,167	4,542	9,913
Sheringham Point (BC)	7,200	1,800		6,017	1,504	1,183
Souris East (NS)	8,400	2,100		8,316	4,284	84
Swallowtail (NB)	87,800	21,950		5,194	4,744	82,606
Trial Islands (BC)	7,200	1,800		6,017	1,504	1,183
Victoria Base Risk Management (BC)	40,080	10,020		18,167	4,542	21,913
Wake-Up Hill Antenna (NS)	9,000	2,250		0	0	9,000
West Vancouver Laboratory (BC)	28,080	7,020		18,167	4,542	9,913
Wood Islands Light (PE)	7,000	1,750		8,316	4,284	-1,316
Assessment (36)	3,144,000	786,000		2,015,700	1,013,312	1,128,300
Total Fisheries and Oceans	9,125,840	2,281,460		3,978,565	1,758,357	5,147,275
^a Adjustments include the transfer of funds from the previous fiscal year, and FCSAP funds not requested.						

Federal Contaminated Sites Projects	Planned FCSAP Funding		Adjustments ^a	Actual FCSAP Expenditures		FCSAP Variance (planned + adjustments - actual)
	FCSAP Fund	Custodian Share		FCSAP Fund	Custodian Share	
Health Canada						
Kasabonika (ON)	52,800	13,200		66,237	0	-13,437
Lansdowne House (ON)	52,800	13,200		0	0	52,800
Moose Factory Hospital (ON)	320,000	80,000		247,300	0	72,700
Remediation of Wapekeka Nursing Station (ON)	38,400	9,600		0	0	38,400
Weagamow Lake (ON)	120,000	30,000		127,297	0	-7,297
Assessment (9)	288,000	72,000		288,000	81,100	0
Total Health Canada	872,000	218,000		728,834	81,100	143,166
INAC (Northern Affairs Program)						
Axe Point (NT)	648,000	162,000		408,793	102,198	239,207
BAF 5 - Resolution Island (NU)	3,063,204	340,356		2,686,056	298,451	377,148
BAR D - Atkinson Point (NT)	1,377,580	344,395		1,553,696	388,424	-176,116
CAM - D Simpson Lake (NU)	208,000	52,000		83,413	20,853	124,587
CAM F - Sarcpa Lake (NU)	4,998,952	1,172,594		4,226,898	1,015,732	772,054
Cape Christian (NU)	120,000	30,000		269,482	67,371	-149,482
Clinton Creek Mine (YT)	400,000	100,000		401,437	100,359	-1,437
Colomac Mine (NT)	23,324,400	0		24,953,965	0	-1,629,565
Contact Lake (NT)	563,200	140,800		526,137	131,534	37,063
Discovery (NT)	1,370,711	342,678		719,730	179,933	650,981
El Bonanza Mine (NT)	506,000	126,500		452,922	113,230	53,078
Faro Mine (YT)	13,188,380	0		13,607,174	0	-418,794
FOX A - Bray Island (NU)	440,000	110,000		458,815	114,704	-18,815
FOX C - Ekalugad Fiord (NU)	7,302,356	1,825,589		5,482,820	1,203,981	1,819,536
Giant Mine (NT)	11,445,000	0		14,385,594	0	-2,940,594
Indore Gold Mine-Beaverlodge Lake (NT)	408,560	102,140		332,338	83,084	76,222
Johnson Pt (NT)	2,074,000	518,500		1,569,918	392,479	504,082
Mount Nansen Mine (YT)	1,852,000	463,000		1,252,230	313,058	599,770
Port Radium Mine (NT)	1,835,712	458,928		2,901,418	725,355	-1,065,706
Radio Island (NU)	4,129,600	1,032,400		3,686,614	921,653	442,986
Roberts Bay Mine (NU)	215,600	53,900		211,943	52,986	3,657
Silver Bear Mines (NT)	1,596,000	399,000		1,100,773	275,193	495,227
Tundra-Taurcanis Mine (NT)	4,092,640	1,023,160		1,732,179	433,045	2,360,461
United Keno Hill Mine (YT)	3,055,230	339,470		2,560,225	284,469	495,005
Assessment (28)	1,198,119	299,530		758,997	189,750	439,122
Sub-total INAC-NAP	89,413,244	9,436,939	1,058,950^b	86,323,567	7,407,842	4,148,627
INAC (Indian and Inuit Affairs Business Line)						
1550 Clifford Road (BC)	0	0		452,430	252,450	-452,430
Attawapiskat J.R Nakogee School (ON)	120,000	30,000		0	0	120,000
Barrenlands Former DOT Site (MB)	560,000	140,000		98,554	24,638	461,446
Barrenlands/Brochet Frontier School Tankfarm (MB)	160,000	40,000		60,294	68,757	99,706
Former Beren's River Pumphouse Tankfarm (MB)	95,008	23,752		67,180	23,020	27,828
Former God's Lake School Tankfarm (MB)	187,772	46,943		424,480	76,120	-236,708
Former Northlands School Tankfarm (MB)	160,000	40,000		575,070	144,780	-415,070
Former Red Sucker Lake School Tankfarm (MB)	80,000	20,000		481,943	128,408	-401,943
^a Adjustments include the transfer of funds from the previous fiscal year, and FCSAP funds not requested.						
^b Funds transferred from fiscal year 2005-2006.						

Federal Contaminated Sites Projects	Planned FCSAP Funding		Adjustments ^a	Actual FCSAP Expenditures		FCSAP Variance (planned + adjustments - actual)
	FCSAP Fund	Custodian Share		FCSAP Fund	Custodian Share	
INAC (Indian and Inuit Affairs Business Line) (continued)						
Gitxaala Nation Former Power House (BC)	480,000	120,000		2,083,217	1,643,985	-1,603,217
God's Lake Band Tankfarm (MB)	312,800	78,200		424,480	76,120	-111,680
Heiltsuk Community School (BC)	134,634	33,659		23,893	5,973	110,741
Kahnawake - ancien dépotoir Beauvais (QC)	9,600	2,400		7,142	1,786	2,458
Kahnawake - Ancien dépotoir Goodleaf (QC)	9,600	2,400		7,142	1,786	2,458
Kahnawake - Ancien dépotoir Johnson's Point (QC)	9,600	2,400		7,142	1,786	2,458
Kahnawake - Ancien dépotoir Khanata (QC)	9,600	2,400		7,142	1,786	2,458
Kahnawake - Ancien dépotoir Morris (QC)	9,600	2,400		7,142	1,786	2,458
Kahnawake - Ancien dépotoir Patton-Lawrence (QC)	9,600	2,400		7,142	1,786	2,458
Kingfisher Lake Omahama Store (ON)	391,200	97,800		194,480	48,620	196,720
Kwadacha Powerhouse (BC)	180,000	45,000		174,623	43,655	5,377
Mathias Colomb Area 5B (MB)	1,760,374	440,094		1,340,000	335,000	420,374
Mount Lolo (BC)	0	0		253,108	0	-253,108
Obedjiwan - Poste de police (QC)	40,000	10,000		0	0	40,000
Red Bridge Spur (BC)	200,000	50,000		200,000	50,000	0
Sandy Lake Remediation Project (ON)	800,000	200,000		574,518	153,675	225,482
Tahltan First Nation- Dease Lake band maintenance yard (BC)	174,023	43,506		0	0	174,023
Tsay Keh Dene generator station (BC)	155,000	38,750		136,375	34,093	18,625
Unamen Shipu - Camp des travailleurs (QC)	176,000	44,000		242,684	60,671	-66,684
Wapekeka Soil Remediation Project (ON)	1,480,000	370,000		0	385,000	1,480,000
Wemotaci - Maison des jeunes (QC)	26,400	6,600		13,558	3,390	12,842
Assessment (22)	2,190,611	547,653		1,960,034	0	230,577
Sub-total INAC-IIABL	9,921,422	2,480,356	1,485,968^b	9,823,773	3,569,071	1,583,617
Total INAC	99,334,666	11,917,295	2,544,918^b	96,147,340	10,976,913	5,732,244
National Defence						
14 Wing Greenwood (NS)	1,268,000	317,000		1,838,980	547,468	-570,980
5 Wing Goose Bay Remediation (NF)	6,500,000	0		5,628,949	0	871,051
Ancienne SFC Moisie - site Admin (QC)	910,368	227,592		314,872	78,718	595,496
ASU London Highbury Complex (ON)	12,000	3,000		44,246	11,063	-32,246
ASU London Wolsley Barracks (ON)	136,000	34,000		49,545	12,386	86,455
BFC Valcartier - Perchlorate - eau souterraine (QC)	184,800	46,200		42,769	10,692	142,031
CAM-1 Jenny Lind Island DEW Line Cleanup (NU)	160,000	40,000		108,809	43,442	51,191
CAM-2 Gladman Point DEW Line Cleanup (NU)	36,000	4,000		36,000	1,394,536	0
CAM-3 Shepherd Bay DEW Line Cleanup (NU)	4,000,000	1,000,000		3,460,919	1,120,692	539,081
CAM-4 Pelly Bay DEW Line Cleanup (NU)	1,529,612	358,798		1,997,650	499,412	-468,038
CAM-5 Mackar Inlet DEW Line Cleanup (NU)	120,000	30,000		18,962	9,663	101,038
CFAD Dredge Disposal Site (NS)	630,000	157,500		993,466	248,367	-363,466
CFB Esquimalt DY-4 FMF Shops Remediation (BC)	1,200,000	300,000		878,000	219,171	322,000
Colwood Aggregate (BC)	400,000	100,000		714,000	369,079	-314,000
DYE-M Cape Dyer DEW Line Cleanup (NU)	5,850,000	0		6,451,879	528,815	-601,879
^a Adjustments include the transfer of funds from the previous fiscal year, and FCSAP funds not requested.						
^b Funds transferred from fiscal year 2005-2006.						

Federal Contaminated Sites Projects	Planned FCSAP Funding		Adjustments ^a	Actual FCSAP Expenditures		FCSAP Variance (planned + adjustments - actual)
	FCSAP Fund	Custodian Share		FCSAP Fund	Custodian Share	
National Defence (continued)						
FOX-5 Broughton Island DEW Line Cleanup (NU)	940,000	104,444		2,429,692	269,966	-1,489,692
FOX-M Hall Beach DEW Line Cleanup (NU)	5,600,000	622,222		7,268,972	4,677,411	-1,668,972
Gate 5, METC Nicolet (QC)	93,000	23,250		47,682	14,818	45,318
Marlant Bedford Rifle Range (NS)	225,000	56,250		211,758	52,940	13,242
Marlant DCD School Former Pump House (NS)	80,000	20,000		104,930	26,232	-24,930
Marlant DCD School Site 901 (NS)	110,000	27,500		142,452	35,614	-32,452
Marlant Great Village Former AST Remediation (NS)	82,000	20,500		83,906	20,977	-1,906
PIN-3 Lady Franklin Point DEW Line Cleanup (NU)	32,000	8,000		556,932	139,233	-524,932
PIN-4 Byron Bay DEW Line Cleanup (NU)	160,000	40,000		131,134	51,836	28,866
Saglek Sediments (NF)	542,000	135,500		157,696	39,424	384,304
Shea Heights/Southside Tank Farm Remediation (NF)	516,000	129,000		163,210	40,803	352,790
Suffield EPG Remediation (AB)	551,200	137,800		339,200	84,800	212,000
Sydney Underground Storage Tank Removal (NS)	704,000	176,000		131,632	32,908	572,368
TCE Contamination Valcartier (QC)	7,400,000	0		7,063,875	0	336,125
Assessment (22)	4,876,098	1,219,025		3,409,891	0	1,466,207
Total National Defence	44,848,078	5,337,581		44,822,008	10,580,466	26,070
Parks Canada						
Banff National Park (AB)	152,000	38,000		0	0	152,000
Cape Breton Highlands National Park (NS)	358,800	89,700		61,490	12,058	297,310
Dégagement chenal (QC)	160,000	40,000		13,235	4,430	146,765
Enlèvement haut fonds (QC)	28,000	7,000		174,765	58,570	-146,765
Glacier National Park (BC)	0	0		30,960	17,901	-30,960
Ivvavik NP, Sheep Creek Fuel Spill (YT)	17,520	4,380		17,520	4,400	0
Lake Louise Compound (AB)	91,600	22,900		98,745	24,682	-7,145
Remediation of Gilman River, Quttinirpaaq National Park (NU)	48,000	12,000		40,000	10,000	8,000
Riding Mountain NP, Maintenance Compound Garage, Former UST (MB)	118,640	29,660		157,089	39,268	-38,449
Assessment (30)	745,267	186,317	224,231 ^b	1,101,717	444,633	-132,219
Total Parks Canada	1,719,827	429,957	597,567^c	1,695,521	615,942	621,873
Public Works and Government Services Canada						
350 King Edward Monitoring Program (ON)	16,000	4,000		16,000	25,213	0
419-421 Range Road, Whitehorse - Remediation (YT)	20,800	5,200		2,723	10,890	18,077
Campbell River Federal Building - Risk Management (BC)	31,080	7,770		31,080	7,695	0
Esquimalt Graving Dock Uplands - Risk Management (BC)	14,976	3,744		14,976	6,754	0
Esquimalt Graving Dock Waterlot - Risk Management (BC)	156,400	39,100		156,400	42,453	0
Former DND Radar Base Restoration (ON)	201,760	50,440		201,750	373,250	10
Kelowna Federal Building - Risk Management (BC)	18,400	4,600		18,400	6,022	0
Assessment (12)	2,314,880	578,720		2,286,677	739,003	28,203
Total Public Works and Government Services Canada	2,774,296	693,574		2,728,006	1,211,280	46,290
^b Funds transferred from fiscal year 2005-2006.						
^c Includes \$373,336 of remediation funds transferred from fiscal year 2005-06						

Federal Contaminated Sites Projects	Planned FCSAP Funding		Adjustments ^a	Actual FCSAP Expenditures		FCSAP Variance (planned + adjustments - actual)
	FCSAP Fund	Custodian Share		FCSAP Fund	Custodian Share	
Royal Canadian Mounted Police						
Ft. Providence RCMP Remediation (NT)	456,000	114,000		350,750	87,687	105,250
Hopedale RCMP Remediation (NF)	176,000	44,000		176,000	44,000	0
Old Firing Range, RCMP Depot Training Academy (SK)	0	0		43,002	10,750	-43,002
Assessment (87)	1,293,041	323,260	8,922 ^b	1,088,439	280,352	213,524
Total Royal Canadian Mounted Police	1,925,041	481,260	8,922^b	1,658,191	422,789	275,772
Transport Canada						
Bushell Public Port Facility Remediation (SK)	3,555,280	888,820		2,171,765	542,941	1,383,515
Coal Harbour Public Port Facility Remediation (BC)	72,000	18,000		53,999	13,500	18,001
Former Remote Radar Site 59 (NF)	1,680,000	420,000		505,578	126,395	1,174,422
Nitchequon (QC)	1,358,975	339,744		1,613,422	403,355	-254,447
Remediate Helicopter Site (NF)	720,000	180,000		466,346	116,586	253,654
Remediate Marine Fire Training Area (NF)	560,000	140,000		44,882	11,220	515,118
Remediate Soil and Groundwater at FTA (NF)	560,000	140,000		527,382	131,845	32,618
Rock Bay (BC)	5,044,500	560,500		311,017	307,862	4,733,483
Smithers Airport FFTA Remediation (BC)	296,000	74,000		219,703	54,926	76,297
Watson Lake Remediation (YT)	359,450	89,863		149,949	37,487	209,501
Williams Lake Airport FFTA Remediation (BC)	280,000	70,000		207,619	51,905	72,381
Assessment (11)	1,333,108	333,277		873,651	218,413	459,457
Total Transport Canada	15,819,313	3,254,203	0^d	7,145,313	2,016,435	8,674,000
Other Assessment Projects						
Jacques Cartier and Champlain Bridges Incorporated (1)	290,000	72,500		225,449	56,362	64,551
National Capital Commission (7)	414,652	103,663		413,782	103,446	870
Natural Resources (6)	156,000	39,000	42,000 ^b	150,190	36,122	47,810
Sub-total Other Assessments	860,652	215,163	42,000^b	789,421	195,930	113,231
Remediation/Risk Management Total	101,716,861	17,864,110	3,677,246 ^b	85,439,184	23,369,342	19,954,923
Care and Maintenance Total	62,398,361	3,185,808		62,283,225	1,978,536	115,136
Total Remediation/Care and Maintenance/Risk Management Projects	164,115,222	21,049,918	3,677,246^b	147,722,409	25,347,878	20,070,059
Total Assessments	19,197,488	4,799,372	275,153^b	15,168,282	3,457,274	4,304,359
GRAND TOTAL	183,312,710	25,849,290	3,952,399	162,890,691	28,805,152	24,374,418
^a Adjustments include the transfer of funds from the previous fiscal year, and FCSAP funds not requested.						
^b Funds transferred from fiscal year 2005-06						
^d Transport Canada reprofiled funds in the amount of \$2,552,974 from 2005-06 to 2006-07. However, they did not request these funds through Supplementary Estimates in 2006-07.						

Appendix 4: List of Acronyms

AAFC	Agriculture and Agri-Food Canada
ADM	Assistant Deputy Minister
AFFF	Aqueous Film-forming Foam
BTEX	Benzene Toluene Ethyl-Benzene Xylene
BTI	Biotechnology Research Institute
CBSA	Canada Border Services Agency
CCME	Canadian Council of Ministers of the Environment
CSC	Correctional Service Canada
CSMP	Contaminated Sites Management Plan
CSMWG	Contaminated Sites Management Working Group
DEW	Distant Early Warning
DFO	Fisheries and Oceans Canada
DNAPL	Dense Non-Aqueous Phase Liquids
DND	National Defence
EC	Environment Canada
ECO Canada	Environmental Careers Organization
ERE	Ecological Risk Evaluations
FCSAAP	Federal Contaminated Sites Accelerated Action Plan
FCSAP	Federal Contaminated Sites Action Plan
FFTA	Fire Fighter Training Area
FY	Fiscal Year
GOST	Guidance and Orientation for the Selection of Technologies
HC	Health Canada
HRSDC	Human Resources and Social Development Canada
IDEA	Interdepartmental Data Exchange Application
INAC	Indian and Northern Affairs Canada
INAC-IIABL	Indian and Northern Affairs Canada - Indian and Inuit Affairs Business Line
INAC-NAP	Indian and Northern Affairs Canada - Northern Affairs Program
IRWG	Interdepartmental Regional Working Group
JCCBI	Jacques Cartier and Champlain Bridges Inc.
LPH	Liquid Phase Hydrocarbon
MCEBR	Montreal Centre for Excellence in Brownfields Remediation
NCC	National Capital Commission
NCS	National Classification System
NRCan	Natural Resources Canada
PAHs	Polycyclic aromatic hydrocarbons
PC	Parks Canada Agency
PCBs	Polychlorinated biphenyls
PCDD/Fs	Polychlorinated dibenzo-p-dioxins and dibenzofurans
PFCs	Perfluorinated chemicals
PHCs	Petroleum Hydrocarbons
PWGSC	Public Works and Government Services Canada
RCMP	Royal Canadian Mounted Police
TAWG	Technology Advancement Working Group
TBS	Treasury Board Secretariat
TC	Transport Canada
WSC	Water Survey of Canada
WTI	Wastewater Technologies International Corporation