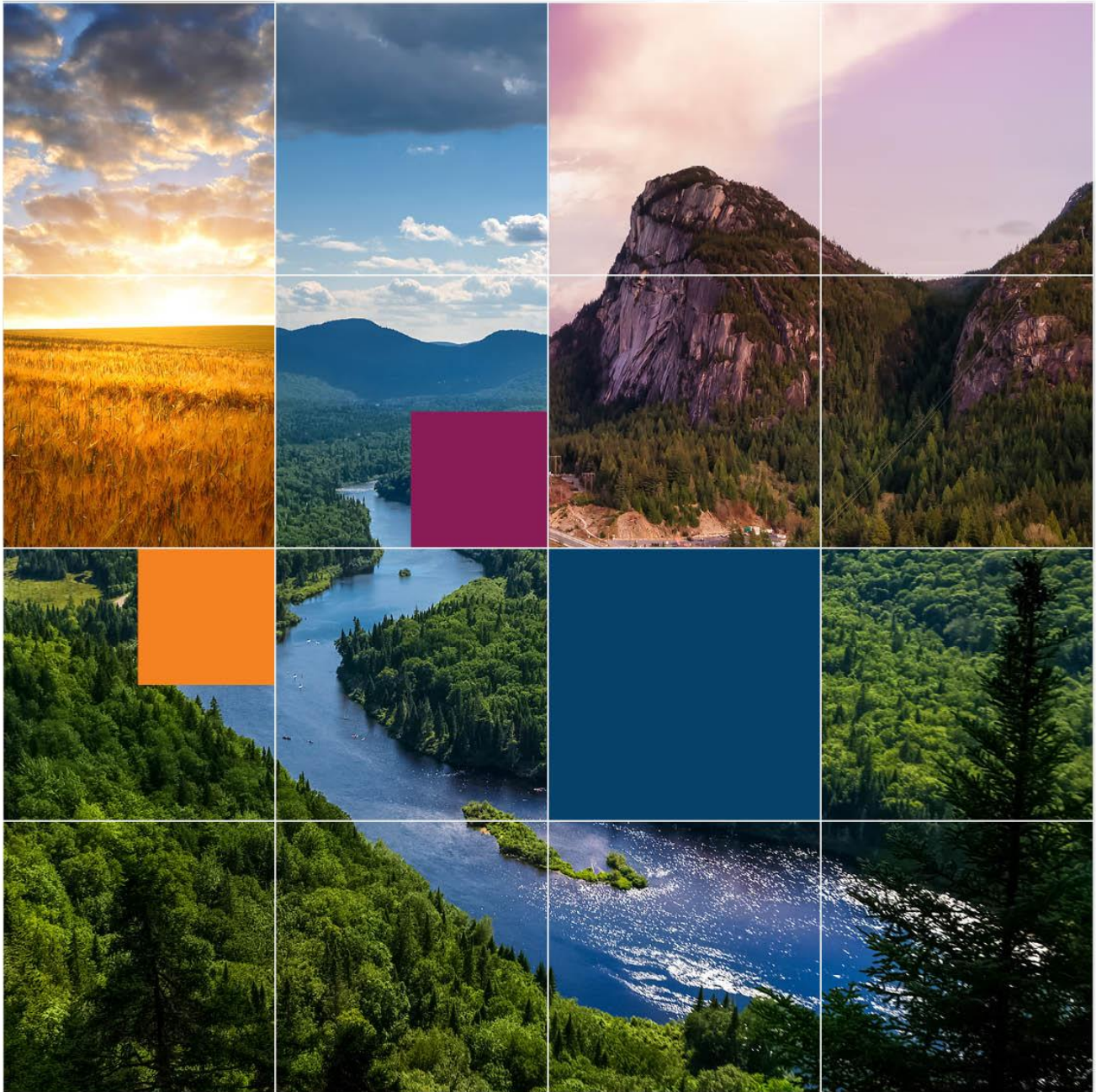




Canada Energy
Regulator

Régie de l'énergie
du Canada

Regulatory Framework Plan 2022 to 2025



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Regulatory Framework Plan: 2022 to 2025
Cat No. NE2-30E-PDF
ISSN 2563-8777

This report is published separately in both official languages. This publication is available upon request in multiple formats.

Copies are available on request from:

The Publications Office
Canada Energy Regulator
Suite 210, 517 Tenth Avenue SW
Calgary, Alberta, T2R 0A8
E-Mail: publications@cer-rec.gc.ca
Fax: 403-292-5503
Phone: 1-800-899-1265

For pick-up at the office:

Library
2nd floor

Printed in Canada

© Sa Majesté la Reine du Chef du Canada 2022
représentée par le Régie de l'énergie du Canada

Plan relatif au cadre de réglementation 2022 à 202
N° de cat. NE2-30F-PDF
ISSN 2563-8785

Ce rapport est publié séparément dans les deux langues officielles. On peut obtenir cette publication sur supports multiples, sur demande.

Demandes d'exemplaires:

Bureau des publications
Régie de l'énergie du Canada
517, Dixième Avenue S.-O., bureau 210
Calgary (Alberta) T2R 0A8
Courrier électronique : publications@cer-rec.gc.ca
Fax : 403-292-5503
Téléphone : 1-800-899-1265

Des exemplaires sont également disponibles
à la bibliothèque
Deuxième étage

Imprimé au Canada

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Regulatory Framework Plan

2022 to 2025

Overview

The Regulatory Framework Plan (the Plan) is a tool produced by the CER that supports planning and communication. The Plan describes which regulations, guidance material and other regulatory documents we intend to amend or develop over a three-year period and sets out expected timelines for each.

The Plan is updated every year through a review process that is informed by:

- strategic priorities that focus how we do our work and prioritize change;
- evaluation of performance data from across the CER's regulatory programs;
- input from stakeholders and Indigenous peoples provided during the CER's engagement activities and participation in regulatory proceedings; and
- learnings from other jurisdictions and regulators within Canada and abroad.

Only those initiatives that are established with formal project plans and clear deliverables for the CER's Regulatory Framework are included in the Plan year to year. We anticipate additional projects will be added in future years, as we advance our work to:

- build the trust and confidence of Canadians;
- transform the way we work with Indigenous peoples;
- enhance Canada's global competitiveness; and
- create a data and digital innovation culture and systems within the CER.

The following Regulatory Framework improvement initiatives are identified on the Regulatory Framework Plan: 2022 to 2025. The Plan is a snapshot in time, accurate as of May 2022; projects listed below may change as the context shifts.

The Plan will be updated at the start of each new fiscal year (April) and throughout the year, as material changes occur.

More information on projects listed below may be obtained by calling toll free 1-800-899-1265 or faxing (403) 292-5503 or contacting the project leads listed below.

For most projects listed below, the approach and timing for engagement will be dependent on the status of COVID-19. Information on public participation opportunities will appear on the CER's [Consultation and Engagement Activities](#) webpage.

Regulations

Major Regulatory Development Projects

Onshore Pipeline Regulations	
Background Information	<p>The <u>Onshore Pipeline Regulations</u> (OPR) is the CER’s principal regulation for the physical (vs. financial) oversight of oil and gas pipelines that cross a national, provincial or territorial border. The OPR provides for safety, security and environmental protection outcomes and include management system requirements for regulated companies.</p> <p>The OPR are predominantly performance based. This provides regulated companies flexibility to continually improve and innovate to meet the intended outcomes.</p>
Project Details	<p>The CER is undertaking a review of the OPR. The review includes updates for alignment with the <u>Canadian Energy Regulator Act</u> (CER Act) and represents part of how we will deliver our commitments to enhance Canada’s global competitiveness and transform the way the CER and its regulated companies work with Indigenous peoples across the lifecycle of regulated facilities.</p> <p>The review will address all areas of the OPR and related regulatory documents and guidance, as needed (e.g., <i>Guidance Notes for the OPR, the Filing Manual, Online Event Reporting Guidelines, Remediation Process Guide, Audit Protocol, Operations and Maintenance Activities on Pipelines – Requirements and Guidance Notes, and the Decommissioning Streamlining Order and Guidance Notes</i>).</p> <p>The new regulation-making authority in the CER Act for human and organizational factors, which is related to safety improvement, will also be addressed.</p>
Regulatory Objectives	<p>In broad terms, our objectives for the OPR Review are to deliver regulations that:</p> <ul style="list-style-type: none"> • support the highest level of safety, security and environmental protection; • advance Reconciliation with Indigenous peoples; • address transparency and inclusive participation; • provide for predictable and timely oversight; and • encourage innovation. <p>Further details will be provided as regulatory development progresses.</p>

Next Steps	Early engagement through a Discussion Paper is ongoing (Winter and Spring 2022). All input submitted, whether through a written submission, or orally at engagement sessions, is under review.
Public Engagement Opportunities	<p>In December 2021, the CER launched the review of the OPR through written notifications and an OPR Review webpage where interested parties were invited to register to 'Engage with Us'.</p> <p>In January 2022, a Discussion Paper was provided through written notifications and on the CER's OPR Review webpage and the Consulting with Canadians website to seek input on the themed questions found in the Discussion Paper. Interested parties were invited to register for sessions from February through March to find out more about the OPR Review, and how they can participate. Funding was made available to Indigenous groups to support participation in this early phase of engagement. The timeline for input on the Discussion Paper is 30 June 2022.</p> <p>Engagement on a regulatory proposal with potential updates for the OPR is anticipated to begin in Spring 2023.</p>
Timeline	<p>First included in the CER Forward Regulatory Plan: January 2020</p> <p>Estimated completion (including implementation of related regulatory instruments and guidance): Summer 2025</p>
Lead Contact	<p>Fern Hietkamp Technical Specialist, Regulatory Strategy & Coordination Telephone: (403) 919-7411 Email: fern.hietkamp@cer-rec.gc.ca</p>

Cost Recovery Regulations	
Background Information	<p>Section 87 of the CER Act provides that regulations may be made for recovering all costs attributable to the CER's mandate.</p> <p>The Cost Recovery Regulations (CRR) set out the manner in which the CER determines the costs related to carrying out its mandate and the process for recovering all or a portion of those costs from the companies it regulates.</p>
Project Details	<p>The CER is undertaking a review of the <i>Cost Recovery Regulations</i>. The review includes updates for alignment with the CER Act and represents part of how we will deliver our commitments to enhance Canada's global competitiveness.</p>

Project Details	<p>Regulatory development is under way to:</p> <ul style="list-style-type: none"> • review whether and how to include costs related to the CER's oversight of energy development in areas of the Canadian North and Arctic offshore that are under CER jurisdiction; • expand cost recovery to include costs for applications that are denied by the Commission or withdrawn by proponents; and • adjust fixed levies for small and intermediate companies.
Regulatory Objectives	<p>The proposed cost recovery framework aims to:</p> <ul style="list-style-type: none"> • achieve fair and equitable cost allocation; • simplify the method of cost recovery and its administration; • make costs predictable for industry; • ensure cost recovery mechanisms can respond to change; and • provide some flexibility in the application of methodologies.
Next Steps	<p>The feedback received in Fall 2021 on the Regulatory Proposal is currently under review.</p>
Public Engagement Opportunities	<p>A project working group (PWG) was formed with members from the CER's standing Cost Recovery Liaison Committee (CRLC). The CRLC is comprised of representatives from CER regulated companies and industry associations representing those regulated companies.</p> <p>In Fall 2020, a workshop was conducted by CER staff to gather initial feedback from the PWG of the CRLC on the elements and methodology for the cost recovery framework.</p> <p>In November 2021, a Regulatory Proposal was released on the CER and Consulting with Canadians websites to seek feedback on proposed amendments. Pending the analysis of input received, there is a possibility for a second round of regulatory consultation to seek input on an amended regulatory proposal, in late Fall 2022.</p>
Timeline	<p>First included in the CER Forward Regulatory Plan: April 2019 Estimated completion: Spring 2024</p>
Lead Contact	<p>Rumu Sen Analyst, Regulatory Strategy & Coordination Telephone: (403) 390-6177 Email: rumu.sen@cer-rec.gc.ca</p>

Rules of Practice and Procedure	
Background Information	The <i>Rules of Practice and Procedure</i> (the Rules) are made by the Commission. They govern the procedures to be followed during proceedings and set out the mechanisms for complaints, the conduct of public hearings and determine the manner in which applications are to be reviewed.
Project Details	A comprehensive update to the Rules is needed to align with the CER Act, reflect the CER's new governance structure and to formalize the practices, processes and terminology which have evolved in 27 years, since the Rules were first in effect.
Regulatory Objectives	In broad terms, our objective for the Rules review is to deliver regulations that align with the CER Act and reflect modern practices and processes. Further details will be provided as regulatory development progresses.
Next Steps	Work is estimated to begin in Spring 2022.
Public Engagement Opportunities	The Commission intends to engage early with stakeholders and Indigenous peoples – i.e., at the onset of regulatory development. The details of anticipated engagement are not available at this time.
Timeline	This project is not yet included in the CER Forward Regulatory Plan and it is too early to estimate a completion date at this time.
Lead Contact	Melissa Mathieson Technical Specialist, Regulatory Strategy & Coordination Telephone: (403) 542-9274 Email: melissa.mathieson@cer-rec.gc.ca

Designated Companies Cost Recovery Regulations	
Background Information	Under section 142 (1) of the CER Act, the CER is mandated to make regulations to recover costs, expenses and damages associated with a pipeline release when a company has been “designated” by the Governor in Council (GIC), appointed by Parliament. In the event of a pipeline release, the GIC may, on the recommendation of the Minister of Natural Resources, “designate” the responsible company if it does not have or is not likely to have the financial resources necessary to pay the costs, expenses and damages associated with the release; or in instances where it does not comply with a CER Order with respect to the release.

Background Information	<p>Upon a company being designated, a number of things can happen:</p> <ul style="list-style-type: none"> • the CER can take over the response to the release (and fund that response); • the CER can reimburse costs and expenses of third parties responding to the release; or • where the GIC establishes a Pipeline Claims Tribunal, the CER pays all Tribunal costs and compensations awarded to third parties, as determined by the Tribunal. <p>All of these amounts would be paid out of the Consolidated Revenue Fund (CRF), withdrawn by the Receiver General of Canada.</p>
Project Details	<p>This project entails the development of new regulations.</p>
Regulatory Objectives	<p>The objective of the Designated Company Cost Recovery Regulations is to recover any amounts withdrawn from the CRF; thereby shifting the burden from the taxpayer to the polluter.</p> <p>Where a designated company is not capable of repaying the amount, costs would then be recovered from companies that operate pipelines transporting the same (or same class) commodity as the one released; thereby distributing the risk among operators.</p>
Next Steps	<p>This project is on hold until completion of the Cost Recovery Regulations.</p>
Public Engagement Opportunities	<p>A Regulatory Proposal was published for comment in 2018, input received was considered and posted to the CER website.</p> <p>Once drafting work resumes and text is approved, draft regulations will appear on the Consulting with Canadians website for pre-publication in the <i>Canada Gazette</i>, Part I.</p> <p>Public engagement is anticipated to resume in 2024.</p>
Timeline	<p>First included in the CER Forward Regulatory Plan: October 2016</p> <p>Completion date cannot be estimated at this time.</p> <p>A preliminary draft of Designated Company Cost Recovery Regulations was developed in 2018, after consultations with stakeholders. The proposed regulations were put on hold due to federal elections and due to the tabling of Bill C-69, culminating in the CER Act in 2019.</p>
Lead Contact	<p>Rumu Sen Analyst, Regulatory Strategy & Coordination Telephone: (403) 390-6177 Email: rumu.sen@cer-rec.gc.ca</p>

Minor Regulatory Development Projects

Export / Import Regulations	
Background Information	<p>Four existing regulations and associated guidance constitute the CER's Export and Import Regulatory Framework. These provide the CER with critical information necessary to assess export and import applications and to understand the functioning of energy markets in Canada.</p> <ul style="list-style-type: none"> • The Part VI (Oil and Gas) Regulations list the information that applicants for hydrocarbon orders and licenses must provide to the CER, and the terms and conditions that the CER may impose on orders and licenses. • The Electricity Regulations list the information that applicants for international power line permits and electricity export permits must provide to the CER, and the terms and conditions the CER may impose on permits. • The Export and Import Reporting Regulations list the information that holders of export or import orders, licenses and permits must regularly report to the CER. • The Toll Information Regulations require pipeline companies that charge tolls to submit certain information (e.g., capital, traffic, revenues, and expenses) to the CER on a regular basis.
Project Details	<p>These regulations require updates due to legislative changes passed in 2012 and with the CER Act in 2019.</p> <p>We are making changes to these regulations in order to align with the names, terms and regulation making authorities in the CER Act.</p>
Regulatory Objectives	<p>The proposed changes to the Export and Import Regulations aim to:</p> <ul style="list-style-type: none"> • enhance clarity; • ensure coherence of the CER Regulatory Framework; and • simplify requirements for businesses involved in the export and import of oil, gas, or electricity.
Next Steps	<p>We are currently working with the Department of Justice to draft the regulatory text for the proposed changes to these Regulations.</p>
Public Engagement Opportunities	<p>Once text is approved, draft regulations will appear on the Consulting with Canadians website for pre-publication in the <i>Canada Gazette</i>, Part I. This is anticipated to occur in Spring 2023.</p>

Timeline	<p>First included in the CER Forward Regulatory Plan: April 2014</p> <p>Estimated completion: Winter 2024</p> <p>Proposed amendments to the Export and Import Regulatory Framework were developed in 2014, after consultation with stakeholders. The proposed amendments were put on-hold due to federal elections and the anticipated legislative changes resulting from the Government of Canada's Environmental and Regulatory Reviews, launched in 2016 culminating in the tabling of Bill C-69 and the CER Act in 2019.</p>
Lead Contact	<p>Jenni Low Analyst, Regulatory Strategy & Coordination Telephone: (403) 607-3857 Email: jenni.low@cer-rec.gc.ca</p>

Miscellaneous Amendments to the Administrative Monetary Penalties and other Regulations	
Background Information	<p>This amendment package serves to make non-substantive miscellaneous amendments to three regulations:</p> <ul style="list-style-type: none"> • Administrative Monetary Penalties Regulations (AMP Regulations) • Onshore Pipeline Regulations (OPR) • International and Interprovincial Power Line Damage Prevention Regulations – Obligations of Holders of Permits and Certificates (IPLDPR-Obligations) <p>The AMP Regulations provide for financial penalties that may be applied by the CER to companies or individuals who fail to comply with the CER Act, regulations, decisions, permits, orders, licenses or certificate conditions intended to promote safety or environmental protection.</p> <p>The OPR is the CER's principal regulation for the physical (vs. financial) oversight of oil and gas pipelines that cross a national, provincial, or territorial border.</p> <p>The IPLDPR – Obligations sets out the authorization framework for power line damage prevention, as provided in the CER Act, for those planning to conduct prescribed activities (e.g., construct a facility, cause a ground disturbance, or operate a vehicle) near a power line.</p>
Project Details	<p>The CER Act has replaced the National Energy Board Act (NEB Act); therefore, the terms, names and section numbers used under the NEB Act and the AMP Regulations do not correspond with the terms and names used under the CER Act.</p>

Project Details	The AMP Regulations require updates due to legislative changes introduced with the CER Act in 2019. The French version of the OPR requires corrections to a grammatical error raised by the Standing Joint Committee on the Scrutiny of Regulations (SJCSR). The IPLDPR – Obligations requires a correction to a typo in the Interpretation section.
Regulatory Objectives	The miscellaneous amendments to these regulations aim to harmonize terms used in the regulations with those in the enabling CER Act and to improve clarity of the regulations.
Next Steps	We are currently working with the Department of Justice to draft the regulatory text for the proposed changes to these Regulations.
Public Engagement Opportunities	Public engagement is not anticipated to take place for this project. If approved, the miscellaneous amendments regulations and the accompanying Regulatory Impact Analysis Statement will be published in the Canada Gazette, Part II .
Timeline	First included in the CER Forward Regulatory Plan : April 2019 Estimated completion: Winter 2023
Lead Contact	Elliot McLauchlan Analyst, Regulatory Strategy & Coordination Telephone: (403) 561-7435 Email: elliott.mclauchlan@cer-rec.gc.ca

Guidance

Filing Manuals	
Background Information	<p>The Filing Manuals consist of two instruments: the <i>Filing Manual</i> which details filings for Pipelines and the <i>Electricity Filing Manual</i> which details filing for electrical power lines.</p> <p>The Filing Manuals help applicants and interested parties understand what to include in an application to the Commission. Clear and complete filing requirements, continuously improved through broad public and Indigenous engagement, will build trust and confidence of Canadians in the CER by enhancing the transparency and inclusiveness of the regulatory process. Helping companies understand in advance what the Commission requires in an application improves predictability and efficiency of the regulatory process.</p>

<p>Background Information</p>	<p>While it is ultimately the responsibility of the applicant to follow applicable legislation and regulations, these manuals have been developed to provide guidance about the information we expect to see addressed in an application to the Commission.</p> <p>The Filing Manuals are arranged into Chapters and Guides which align with different types of applications the Commission considers. We adopt an approach of continual improvement to ensure the quality of content for Filing Manuals. Reviews and updates occur in stages, on a periodic basis and include input received from the Commission, internal Subject Matter Experts (SMEs) and external parties such as regulated companies, Indigenous peoples, landowners, and the public.</p>
<p>Project Details</p>	<p>The current Filing Manuals Update Project has three phases:</p> <ul style="list-style-type: none"> • Phase I, amendments to align with the names, terms, and new sections in the CER Act was completed in August 2020. • Phase II involves technical updates for many sections of the manuals. Work is ongoing. • Phase III involves supporting the development of an integrated electronic means to support regulatory filings. Work is ongoing.
<p>Regulatory Objectives</p>	<p>In broad terms, the Filing Manuals will be updated in order to:</p> <ul style="list-style-type: none"> • improve plain and accessible language for broader audience use; • ensure that we receive data and information that supports application impact assessment and compliance verification; and • simplify or eliminate filing requirements, as appropriate.
<p>Next Steps</p>	<p>Substantive technical updates are planned for the following sections of the Filing Manual:</p> <ul style="list-style-type: none"> • Guide A, Section 2: GHG and Climate Change sections This section will be updated to reflect the revised Strategic Assessment of Climate Change and related technical guidance published by Environment and Climate Change Canada. • Guide R: Transfer of Ownership, Lease or Amalgamation This section will be updated to address ambiguities and to incorporate existing best-practices and tools into the Guide.

<p>Next Steps</p>	<ul style="list-style-type: none"> • Guide A, Section-2: Environmental and Socio-economic Assessment <p>This section requires improved alignment with the CER Act and the Impact Assessment Act. The project will evaluate the need for additional guidance around gender-based analysis plus (GBA+); review and seek input on approaches to consider Indigenous knowledge in environmental and socio-economic assessments; and incorporate learnings, court decisions and best practices from other regulators.</p> <p>Review work (e.g., analysis, internal consultation with SMEs, planning etc.) is anticipated to begin late 2022 for the following sections of the Filing Manual:</p> <ul style="list-style-type: none"> • Guide BB: Financial Surveillance Reports • Guide P: Tolls and Tariffs <p>Development work (e.g., review input received, draft and translate text, secure internal approval etc.) is anticipated to conclude with publication in Summer 2022 for the following sections of the Filing Manuals:</p> <ul style="list-style-type: none"> • Guide A, Section 3.1: Supply and Section 3.3: Markets • Guide O: Variance Applications and Project Updates • Guide N: Applications to Review, Rescind or Rehear • Sections of both Filing Manuals dealing with Confidentiality
<p>Public Engagement Opportunities</p>	<p>Our intent is to ensure that there are appropriate opportunities for regulated companies, industry proponents, Indigenous peoples, landowners and the public to engage with CER staff on the technical updates proposed.</p> <p>Opportunities will be publicly posted on the new Filing Manual Updates webpage on the CER website. In addition, public comments on the Filing Manuals may be provided at any time via that page.</p>
<p>Timeline</p>	<p>There is no estimated completion date for this regulatory improvement project since review of the Filing Manuals occurs continually.</p> <p>At the beginning of each new fiscal year (April), we will publish those sections of the Filing Manuals that are identified for upcoming revisions.</p>
<p>Lead Contact</p>	<p>Erin Tabah Director, Energy Adjudication Telephone: (403) 390-2571 Email: erin.tabah@cer-rec.gc.ca</p>

Other Regulatory Framework Initiatives

Pipeline Performance Measures Improvement Project	
Background Information	<p>In 2013, the CER directed regulated pipeline companies to report annually on pipeline performance measures (PPMs). The information reported focuses on company management systems and helps give us a picture of the operations of companies we regulate. The measures cover key company activities required by the CER for safety and security management, emergency management, pipeline integrity, environmental protection, and damage prevention.</p> <p>We compile and summarize the data into in a yearly report published on the CER website.</p> <p>When tracked over time, PPMs allow us to observe trends that help us better assess performance and provide benchmarks for industry. We also incorporate findings from the report into the work we do, using them as a guide for how we can better regulate pipeline operations.</p>
Project Details	<p>The PPMs Improvement Project is part of our commitment to continual improvement and entails a review of the measures. Nine years have passed since the PPMs were introduced, there is now a need to align the measures with:</p> <ul style="list-style-type: none"> • changes made to the CER Regulatory Framework – such as, Damage Prevention Regulations – Obligations of Pipeline Companies and Authorizations; and • company performance and proven business outcomes tied to the evolution of the industry over nearly a decade.
Regulatory Objectives	<p>We propose to review, and possibly remove, update, enhance, or introduce PPMs in order to:</p> <ul style="list-style-type: none"> • apply current approaches to Key Performance Indicators (KPIs); • better align measures with outcomes of our Departmental Results Framework (DRF) and regulatory objectives; and • reduce administrative burden for companies, where possible.
Next Steps	<p>A new set of measures is being proposed and drafted; we continue to identify impacts to the CER Regulatory Framework – such as guidance materials.</p>
Public Engagement Opportunities	<p>Engagement with companies that report on PPMs was delayed due to the Federal Elections but was completed in Winter 2022.</p>

Timeline	<p>PPMs reporting is ongoing, but the Improvement Project resulting in the publication of new measures and related guidance material, is estimated to be done in Summer 2022.</p> <p>The following calendar year (i.e., January to December 2023), companies will be expected to collect new measures for the first round of reporting by the CER, to be released to the public in Spring 2024.</p>
Lead Contact	<p>Carson Bannon Engineer, Research and Innovation Telephone: (403) 837-9213 Email: carson.bannon@cer-rec.gc.ca</p>

Regulatory Asset Data Project	
Background Information	<p>Regulated companies must submit to the CER, information on their physical assets (i.e., pipelines, pumps and compressor stations, meters etc.) which allows us to build an accurate picture of all buried and above-ground energy infrastructure, across the geography of our jurisdiction. At present, this information is submitted in text or detailed map based on formats.</p>
Project Details	<p>The Regulatory Asset Data (RAD) project has been established to develop and pilot a solution with regulated companies to acquire digital geospatial and physical asset information in a more systematic and streamlined way.</p> <p>The RAD project is part of our commitment to continual improvement and includes updates to internal systems, processes and eventual Filing Manual updates. The end goal of the RAD project is to improve the quality and business value of asset data and geospatial information reported, collected and leveraged to support key CER activities, such as:</p> <ul style="list-style-type: none"> • compliance verification; • general oversight planning and risk modeling; • emergency management; • Energy Information and the Pipeline Information Programs, including the CER interactive Pipeline Map; and • verification of financial assessments, including abandonment cost estimates. <p>The project entails collaborating with selected regulated companies to define the digital geospatial and regulatory asset data to be collected, as well as testing the integration of that data through internal systems, such as the Operations Regulatory Compliance Application (ORCA).</p>

Regulatory Objectives	In broad terms, our objective for the RAD project is to deliver rigorous management of asset data and geospatial information in order to: <ul style="list-style-type: none"> • support the highest level of safety, security and environmental protection and • provide for efficient and timely oversight.
Next Steps	A Proof of Concept (POC) has been established and a coordinated approach for collecting the required data from companies is being developed.
Public Engagement Opportunities	We will engage with regulated companies in Summer 2022.
Timeline	Estimated completion Winter 2023.
Lead Contact	Carson Bannon Engineer, Research and Innovation Telephone: (403) 837-9213 Email: carson.bannon@cer-rec.gc.ca

Financial Regulatory Improvement Project	
Background Information	<p>Pipeline companies regulated by the CER are divided into two groups for financial regulation purposes: Group 1 companies are generally identified as those with extensive pipeline systems under CER jurisdiction, whereas those with lesser operations are designated as Group 2 companies.</p> <p>All companies are required to report to the CER certain financial and commercial information. The frequency and type of reporting vary depending on the company (Group), and includes information such as:</p> <ul style="list-style-type: none"> • daily volumes of substance flow through a pipeline; • company spending on pipeline integrity programs; and/or • audited financial statements. <p>Financial reporting requirements are found in Guide-BB and Guide-P of the Filing Manual.</p>

Project Details	The Financial Regulatory Improvement Project (FRIP) is established to improve the overall framework for CER oversight of financial requirements, in terms of – one, internal operations (e.g., work processes, records management, systems etc.) and – two, the Regulatory Framework instruments where those requirements and guidance for financial filings are found, currently in the Filing Manual and regulatory documents.
Regulatory Objectives	<p>We propose to update relevant sections of the Filing Manual and, as the project advances, to develop or amend regulatory documents as required, in order to:</p> <ul style="list-style-type: none"> • ensure financial filing requirements are fair (i.e., align with potential harm and capacity by company type); • ensure guidance materials on financial requirements is clear, integrated and appropriate for both Group 1 and 2 companies; • reduce gaps in the information being gathered; and • eliminate requirements resulting in duplicate reports.
Next Steps	We are resuming internal review with an analysis of comments received to date and updating workplans for further early engagement.
Public Engagement Opportunities	Public engagement is anticipated to occur in Fall 2022 or Winter 2023.
Timeline	Estimated completion Winter 2024.
Lead Contact	<p>Cassandra Wilde Technical Leader, Tolls and Tariffs Adjudication Telephone: (403) 973-2342 Email: cassandra.wilde@cer-rec.gc.ca</p>

Project Timelines

CER Regulatory Framework Plan 2022 to 2025	2022-2023				2023-2024				2024-2025			
	Spring	Summer	Fall	Winter	Spring	Summer	Fall	Winter	Spring	Summer	Fall	Winter
Regulations Known as subordinate legislation, because they support an act of Parliament; regulations outline what is meant by certain words in an act or detail how certain sections of an act must be carried out. They also include additional requirements that must be followed or standards that must be met in order to comply with an act.												
Onshore Pipeline Regulations Principal regulations for the physical (vs. financial) oversight of oil and gas pipelines that cross a national, provincial or territorial border; providing for safety, security and environmental protection outcomes and management system rules for companies.	Engage	Develop	Develop	Develop	Engage	Develop	Develop	Develop	Develop	Engage	Develop	Develop
Cost Recovery Regulations The framework that sets how the CER determines the costs related to carrying out its mandate and the process for recovering those costs from the companies it regulates.	Develop	Develop	Develop	Develop	Develop	Engage	Develop	Develop	Publish			
Rules of Practice and Procedure Regulations made by the Commission; they govern the practices and procedures to be followed for application reviews and proceedings before the Commission.	Analyse	Analyse	Engage	Develop	Develop	Engage	Develop	Develop	Develop	Engage	Develop	Publish
Designated Companies Cost Recovery Regulations	Project is on-hold until the Cost Recovery Regulations are updated.											
Export and Import Regulations The framework that provides the CER with critical information necessary to assess export and import applications and to understand the functioning of energy markets in Canada.	Develop	Develop	Develop	Develop	Engage	Develop	Develop	Publish				
Miscellaneous amendments to: <ul style="list-style-type: none"> Administrative Monetary Penalties Regulations Onshore Pipeline Regulations International and Interprovincial Power Line Damage Prevention Regulations – Obligations of Holders of Permits and Certificates 	Develop	Develop	Develop	Publish								

Analyse = internal review

Engage = public consultation

Develop = instrument is being drafted/prepared

Publish = work complete and posted to CER website

CER Regulatory Framework Plan 2022 to 2025	2022-2023				2023-2024				2024-2025			
	Spring	Summer	Fall	Winter	Spring	Summer	Fall	Winter	Spring	Summer	Fall	Winter
Guidance - Filing Manuals A collection of topical guides to help applicants and interested parties understand what to include in an application to the CER. Filing Manuals detail what information must be filed but also provide guidance for scaling of effort, best-practices and what applicants and interested parties may expect from the CER review of the application.												
Filing Manual* Applies to pipelines regulated by the CER.	Guide A2: Filing guidance for greenhouse gas (GHG) assessments											
	Analyse	Engage	Develop	Publish								
	Guide R: Transfer of Ownership, Lease or Amalgamation											
			Analyse	Engage	Develop	Publish						
	Guide A2: Environment and Socio-Economic Assessments											
			Analyse	Develop	Engage	Engage	Engage	Engage	Develop	Develop	Publish	
Guide BB: Financial Surveillance Reports Guide P: Tolls and Tariffs												
		Analyse	Analyse									

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Filing Manuals* Applies to pipelines regulated by the CER.	Guide A3.1: Facilities - Economics / Financing, Supply Guide A3.3: Facilities – Economics / Financing, Markets Guide O: Variance Applications and Project Updates Guide N: Applications to Review, Rescind or Rehear											
	Confidentiality. Note - Applies to sections of both Filing Manuals											
	Develop	Publish										

*The Filing Manuals are examined on a continual basis; review and development work will be published in the RF Plan on a year-to-year basis

CER Regulatory Framework Plan 2022 to 2025	2022-2023				2023-2024				2024-2025			
	Spring	Summer	Fall	Winter	Spring	Summer	Fall	Winter	Spring	Summer	Fall	Winter
Guidance - Various Instruments Materials produced to promote compliance and help regulated companies, interested parties and the general public to understand our requirements.												
Materials that support the Onshore Pipeline Regulations (OPR), being amended in 2025. We anticipate a number of instruments will need updating. Each will result in a Project to appear in future iterations of the Plan. For now, we are simply identifying the anticipated effort and timeline on the horizon, in broad terms.	Analyse	Analyse	Analyse	Analyse	Analyse	Analyse	Analyse	Develop	Develop	Develop	Develop	Engage

Analyse = internal review
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CER Regulatory Framework Plan 2022 to 2025	2022-2023				2023-2024				2024-2025			
	Spring	Summer	Fall	Winter	Spring	Summer	Fall	Winter	Spring	Summer	Fall	Winter
Other Regulatory Framework Initiatives Projects to improve aspects of the CER Regulatory Framework that do not fall strictly into the category of regulatory instrument review or development, but entail broader project scope – such as, internal processes or systems review.												
Pipeline Performance Measures (PPMs) Improvement Project Regulated pipeline companies must report PPMs on safety management, security, emergency management, integrity management, environmental protection, and damage prevention. The CER publishes the data into in a yearly report.	Develop	Publish										
Regulatory Asset Data (RAD) Project Regulated companies must submit geospatial pipeline information on their physical assets. This information allows the CER to build an accurate picture of all buried energy infrastructure, across the span of our jurisdiction.	Analyse	Engage	Develop	Publish								
Financial Regulatory Improvement Project (FRIP) Regulated companies must report certain financial and commercial information, such as: daily volumes of substance flow through a pipeline, spending on pipeline integrity programs and audited financial statements.	Analyse	Analyse	Engage	Engage	Develop	Develop	Engage	Publish				

Analyse = internal review
Engage = public consultation
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