

Northern Pipeline Agency

2022–23

Departmental Plan

The Honourable Jonathan Wilkinson, P.C., M.P.
Minister of Natural Resources

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From the Commissioner

It is my pleasure to present the 2022-23 Departmental Plan for the Northern Pipeline Agency (the Agency).

The Agency was established by the *Northern Pipeline Act* (the Act) in 1978 to facilitate the planning and construction by Foothills Pipe Lines Ltd. (Foothills) of the Canadian portion of the Alaska Highway Gas Pipeline (AHGP) project and to maximize social and economic benefits from its construction and operation while minimizing any adverse effects. The pipeline was certificated in 1978 under the Act to transport Alaskan and possibly northern Canadian natural gas to southern markets in Canada and the United States, as provided for by the *Canada-U.S. Agreement on Principles Applicable to a Northern Natural Gas Pipeline*.



The southern portion of the pipeline was constructed in the early 1980s and presently transports Canadian gas to commercial markets. Fluctuating market and economic conditions since 1982 have led to several delays in the completion of the northern portion of the AHGP. The Agency's activity levels reflect these fluctuating conditions.

In 2008, TransCanada PipeLines Limited (now TC Energy), which owns Foothills, was selected by the State of Alaska to pursue a large-scale pipeline project that would transport natural gas in a large diameter buried pipeline from Prudhoe Bay, Alaska to Boundary Lake, Alberta using the northern portion of the AHGP project. However, Foothills notified the Agency in February 2013 that no further work is planned on the AHGP and it will await further commercial interest before recommencing its efforts.

To align with the reduction in the AHGP project activities in recent years, the Agency has scaled down its operations to a minimal level, while continuing to fulfill Canada's ongoing obligations as set out in the Act. During this reporting period, the Agency will continue to meet the objectives of the Act and will also respond to any incoming inquiries from other government agencies, Indigenous peoples and the public.

John Hannaford
Commissioner

Plans at a glance

Planned financial resources: \$572,250

Who is involved? 4 Full Time Equivalents (FTE)

What results are planned? The Northern Pipeline Agency (Agency) has been the federal regulator of the Alaska Highway Gas Pipeline (AHGP) in Canada since the [*Northern Pipeline Act*ⁱ](#) (the Act) was passed in 1978. The Agency serves as a single window for the federal regulation of the project, consolidating regulatory functions and coordinating with other departments and levels of government to reduce duplication and streamline the regulatory process while ensuring robust environmental protection and maximization of socio-economic benefits. The Agency will maintain the appropriate minimum level of preparation activities for a regulatory framework, so as to remain prepared to ramp up quickly to effectively regulate and facilitate the planning and construction of the pipeline should the project proceed.

For more information on the Agency’s plans, see the “Core responsibilities: planned results and resources, and key risks” section of this plan.

Core responsibilities: planned results and resources, and key risks

This section contains information on the Agency’s planned results and resources for each of its core responsibilities. It also contains information on key risks related to achieving those results.

Oversee and regulate the planning and construction of the Canadian portion of the Alaska Highway Natural Gas Pipeline Project

Description

Oversee and regulate the planning and construction of the Canadian portion of the Alaska Highway Natural Gas Pipeline Project.

Planning highlights

The Agency will maintain the appropriate minimum level of preparation activities for a regulatory framework, so as to remain prepared to ramp up quickly to effectively regulate and facilitate the planning and construction of the pipeline should the project proceed. For 2022-23, the Agency remains prepared to ramp up activities in response to a potential need to carry out work expected on the AHGP project.

Experimentation

The Agency has not planned any experimentation, as the Agency has scaled down its operations to a minimal level.

Key risks

In February 2013, Foothills informed the Agency that no further work is planned on the AHGP at this time and that it will await further commercial interest before recommencing its efforts.

The challenge before the Agency is to preserve the progress and outcomes achieved to deliver an efficient and effective regulatory review framework of updated environmental, socio-economic and technical information which takes into account changes since the Act came into force and the pipeline was certificated in the late 1970’s. Failure to be positioned for timely preparations, should the pipeline project be resumed, could jeopardize the Government of Canada’s performance of its responsibilities under the Act.

Planned results for oversee and regulate the planning and construction of the Canadian portion of the Alaska Highway Natural Gas Pipeline

Departmental result	Departmental result indicator	Target	Date to achieve target	2018–19 actual result	2019–20 actual result	2020–21 actual result
The Agency will maintain the appropriate minimum level of preparation activities for a regulatory framework, so as to remain prepared to ramp up quickly to effectively regulate and facilitate the planning and construction of the pipeline should the project proceed.	The Agency will respond to company and public correspondence within 15 business days of receipt.	80%	Ongoing	100%	100%	100%

In 2020-21 the Agency received only one request from the public.

Financial, human resources and performance information for the Agency's program inventory is available in the [GC InfoBase](#).ⁱⁱ

Planned budgetary spending for oversee and regulate the planning and construction of the Canadian portion of the Alaska Highway Natural Gas Project (in dollars)

2022–23 budgetary spending (as indicated in Main Estimates)	2022–23 planned spending	2023–24 planned spending	2024–25 planned spending
572,250	572,250	1,307,020	1,307,020

Financial, human resources and performance information for the Agency's program inventory is available in the [GC InfoBase](#).ⁱⁱⁱ

Planned human resources for oversee and regulate the planning and construction of the Canadian portion of the Alaska Highway Natural Gas Project

2022–23 planned full-time equivalents	2023–24 planned full-time equivalents	2024–25 planned full-time equivalents
4	4	4

Financial, human resources and performance information for the Agency's program inventory is available in the [GC InfoBase](#).^{iv}

Internal Services: planned results

Description

Internal services are the services that are provided within a department so that it can meet its corporate obligations and deliver its programs. There are 10 categories of internal services:

- management and oversight services
- communications services
- legal services
- human resources management services
- financial management services
- information management services
- information technology services
- real property management services
- materiel management services
- acquisition management services

Planning highlights

Planned budgetary spending for internal services

2022–23 budgetary spending (as indicated in Main Estimates)	2022–23 planned spending	2023–24 planned spending	2024–25 planned spending
0	0	0	0

Planned human resources for internal services

2022–23 planned full-time equivalents	2023–24 planned full-time equivalents	2024–25 planned full-time equivalents
0	0	0

The Agency has a single core responsibility and a single program. As a small and separate federal entity, the Agency has a service agreements with Natural Resources Canada, the Department of Justice Canada, Public Services and Procurement Canada and the Canada Energy Regulator, and expenditures for internal services through these agreements are recorded as program spending.

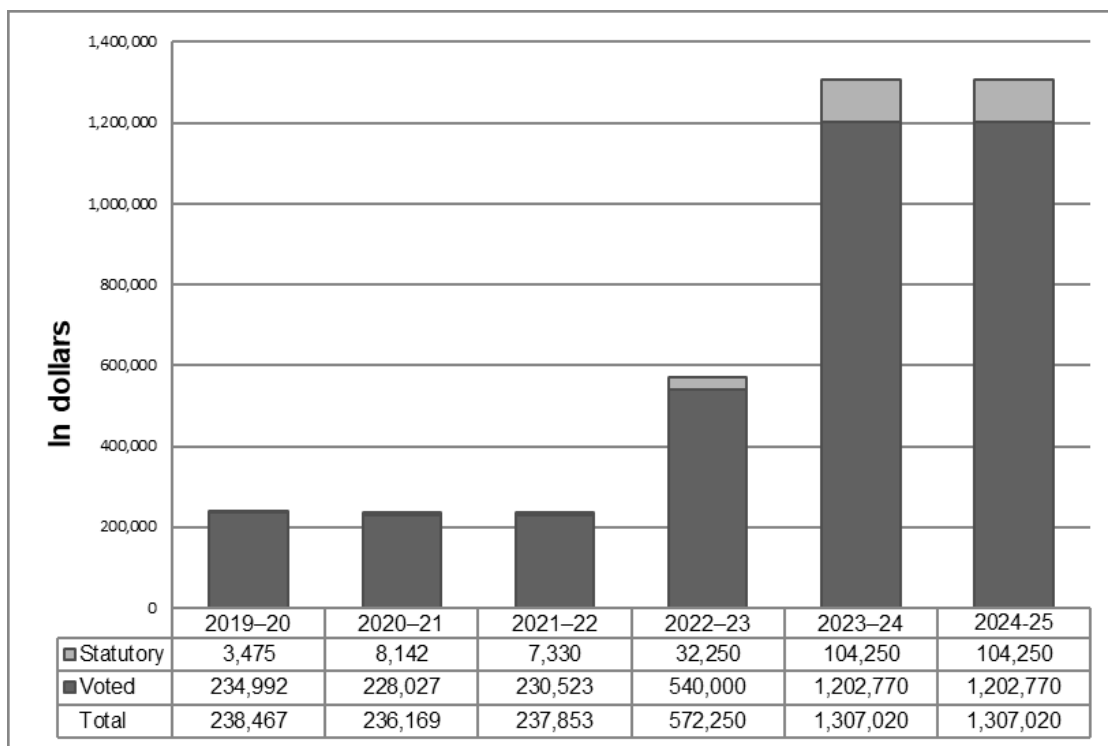
Planned spending and human resources

This section provides an overview of the Agency’s planned spending and human resources for the next three fiscal years, and compares planned spending for 2022-23 with actual spending for the current and previous year.

Planned spending

Departmental spending 2019–20 to 2024–25

The following following graph presents actual and planned (voted and statutory) spending over time.



The Agency’s spending trend graph is a reflection of the Agency’s past and forecasted operational requirements. In the 2010-11 Main Estimates, the Agency received new funding to support the development of the AHGP given Foothills’ decision at the time to pursue the northern portion of the project. The Agency’s operating costs were increased to respond to the company’s expectations for regulatory services (including a forecasted requirement of four additional FTEs). In February 2013, Foothills informed the Agency that no further work is planned on the AHGP and it will await further commercial interest before recommencing its efforts. Consequently, the Agency’s operational requirements have been adjusted from the initial forecast on a year-by-year basis (as reflected in the graph above for 2019-20 to 2024-25). For 2019-20 and 2020-21, the Agency’s actual spending has remained relatively constant and is

anticipated to remain the same for 2021-22. This spending trend aligns with the reduction in the AHGP project activities while continuing to fulfill Canada's obligations under the Act. For 2022-23, the Agency's planned spending in the amount of \$572,250 is mainly attributed to the potential need for the Agency to ramp up quickly and commence increased activities in response to the AHGP project. While forecasts for 2023-24 and 2024-25 continue to reflect an increased level of planned spending, these forecasts will be adjusted as necessary to reflect a funding level commensurate with the Agency's anticipated operational requirements.

Budgetary planning summary for core responsibilities and internal services (in dollars)

Core responsibilities and internal services	2019–20 actual expenditures	2020–21 actual expenditures	2021–22 forecast spending	2022–23 budgetary spending (as indicated in Main Estimates)	2022–23 planned spending	2023–24 planned spending	2024–25 planned spending
Oversee and regulate the planning and construction of the Canadian portion of the Alaska Highway Natural Gas Pipeline Project	238,467	236,169	237,853	572,250	572,250	1,307,020	1,307,020
Subtotal	238,467	236,169	237,853	572,250	572,250	1,307,020	1,307,020
Internal Services	0	0	0	0	0	0	0
Total	238,467	236,169	237,853	572,250	572,250	1,307,020	1,307,020

To align with the reduction in the AHGP project activities, the Agency scaled down its operations while continuing to fulfill Canada's ongoing obligations as set out in the Act. For 2022-23, the Agency's planned spending in the amount of \$572,250 is mainly attributed to the potential need for the Agency to ramp up quickly and commence increased activities in response to the AHGP project. While forecasts for 2023-24 and 2024-25 continue to reflect an increased level of planned spending, these forecasts will be adjusted as necessary to reflect a funding level commensurate with the Agency's anticipated operational requirements.

Planned human resources

The following table shows information on human resources, in full-time equivalents (FTEs), for the Agency's single core responsibility and for its internal services for 2022-23 and other relevant years.

Human resources planning summary for core responsibilities and internal services

Program responsibilities and Internal Services	2019–20 actual full-time equivalents	2020–21 actual full-time equivalents	2021–22 forecast full-time equivalents	2022–23 planned full-time equivalents	2023–24 planned full-time equivalents	2024–25 planned full-time equivalents
Oversee and regulate the planning and construction of the Canadian portion of the Alaska Highway Natural Gas Pipeline Project	1	1	1	4	4	4
Subtotal	1	1	1	4	4	4
Internal Services	0	0	0	0	0	0
Total	1	1	1	4	4	4

To align with the reduction in the AHGP project activities, the Agency scaled down its operations while continuing to fulfill Canada's ongoing obligations as set out in the Act. For 2022-23, the Agency's planned human resources in the amount of four FTEs is mainly attributed to the potential need for the Agency to ramp up quickly and commence increased activities in response to the AHGP project. While forecasts for 2023-24 and 2024-25 continue to reflect an increased level of planned human resources, these forecasts will be adjusted as necessary to reflect a level commensurate with the Agency's anticipated operational requirements.

Estimates by vote

Information on the Agency's organizational appropriations is available in the [2022–23 Main Estimates](#).^v

Future-oriented Condensed statement of operations

The future-oriented condensed statement of operations provides an overview of the Agency's operations for 2021–22 to 2022–23.

The amounts for forecast and planned results in this statement of operations were prepared on an accrual basis. The amounts for forecast and planned spending presented in other sections of the Departmental Plan were prepared on an expenditure basis. Amounts may therefore differ.

A more detailed future-oriented statement of operations and associated notes, including a reconciliation of the net cost of operations to the requested authorities, are available on the [Agency's website](#).^{vi}

Future-oriented condensed statement of operations for the year ending
March 31, 2023 (in dollars)

Financial information	2021–22 forecast results	2022–23 planned results	Difference (2022–23 planned results minus 2021–22 forecast results)
Total expenses	240,061	574,467	334,406
Total net revenues	0	0	0
Net cost of operations before government funding and transfers	240,061	574,467	334,406

To align with the reduction in the AHGP project activities, the Agency scaled down its operations while continuing to fulfill Canada's ongoing obligations as set out in the Act. For 2022-23, the Agency's increase is mainly attributed to the potential need for the Agency to ramp up quickly and commence increased activities in response to the AHGP project. During this reporting period, the Agency will continue to meet the objectives of the Act and will also respond to any incoming inquiries from other government agencies, Indigenous peoples and the public.

Corporate information

Organizational profile

Appropriate minister: The Honourable Jonathan Wilkinson, P.C., M.P.

Institutional head: John Hannaford

Ministerial portfolio: Natural Resources Canada

Enabling instrument: *Northern Pipeline Act*^{vii}

Year of incorporation / commencement: 1978

Other: The total recoverable costs of the Agency to carry out federal responsibilities for the planning and construction of the Alaska Highway Natural Gas Pipeline project are fully recovered from Foothills Pipe Lines Ltd., the project proponent.

Raison d'être, mandate and role: who we are and what we do

Information on the Agency's raison d'être, mandate and role is available on the [Agency's website](#).^{viii}

The Agency has been the federal regulator of the Alaska Highway Gas Pipeline in Canada since the Act was passed in 1978. The Agency serves as a single window for the federal regulation of the project, consolidating regulatory functions and coordinating with other departments and levels of government to reduce duplication and streamline the regulatory process while ensuring robust environmental protection and maximization of socio-economic benefits.

Information on the Agency's organizational mandate letter commitments is available in the "[Minister's mandate letter](#)".^{ix}

Operating context

Information on the Agency's operating context is available on the [Agency's website](#).^x

The Agency will maintain the appropriate minimum level of preparation activities for a regulatory framework, so as to remain prepared to ramp up quickly to effectively regulate and facilitate the planning and construction of the pipeline should the project proceed.

Reporting framework

The Agency's approved Agency's approved departmental results framework and program inventory for 2022–23 are as follows:

Departmental Results Framework	Core Responsibility: Oversee and regulate the planning and construction of the Canadian portion of the Alaska Highway Natural Gas Pipeline Project.		Internal Services
	Departmental Result: The Agency will maintain the appropriate minimum level of preparation activities for a regulatory framework, so as to remain prepared to ramp up quickly to effectively regulate and facilitate the planning and construction of the pipeline should the project proceed.	Indicator: The Agency will respond to company and public correspondence within 15 business days of receipt.	
Program Inventory	Program: Oversee and regulate the planning and construction of the Canadian portion of the Alaska Highway Natural Gas Pipeline Project.		

Changes to the approved reporting framework since 2021–22

No changes were made to the Agency’s departmental reporting framework in 2021-22.

Supporting information on the program inventory

Supporting information on planned expenditures, human resources and results related to the Agency's program is available in the [GC Infobase](#).^{xi}

Supplementary information tables

The Agency has no applicable supplementary information tables.

Federal tax expenditures

The Agency's Departmental Plan does not include information on tax expenditures.

Tax expenditures are the responsibility of the Minister of Finance. The Department of Finance Canada publishes cost estimates and projections for government-wide tax expenditures each year in the [Report on Federal Tax Expenditures](#).^{xii} This report provides detailed information on tax expenditures, including objectives, historical background and references to related federal spending programs, as well as evaluations, research papers and gender-based analysis plus.

Organizational contact information

The Northern Pipeline Agency has been designated as a department for the purposes of the [Financial Administration Act](#).^{xiii} The Agency currently reports to Parliament through the Minister of Natural Resources, who is responsible for the management and direction of the Agency. The Agency has one senior officer, a Commissioner, appointed by the Governor in Council. The Commissioner is currently the Deputy Minister of Natural Resources Canada. The Northern Pipeline Agency's organizational structure is defined by the [Northern Pipeline Act](#).^{xiv}

The Agency's contact information is as follows:

Mailing address: 470-588 Booth Street
Ottawa, ON K1A 0Y7

Telephone: 613-995-1150

Email: info@npa-apn.gc.ca

Website: <https://npa.gc.ca/>^{xv}

Appendix: definitions

appropriation (crédit)

Any authority of Parliament to pay money out of the Consolidated Revenue Fund.

budgetary expenditures (dépenses budgétaires)

Operating and capital expenditures; transfer payments to other levels of government, organizations or individuals; and payments to Crown corporations.

core responsibility (responsabilité essentielle)

An enduring function or role performed by a department. The intentions of the department with respect to a core responsibility are reflected in one or more related departmental results that the department seeks to contribute to or influence.

Departmental Plan (plan ministériel)

A document that sets out a department's priorities, programs, expected results and associated resource requirements, covering a three year period beginning with the year indicated in the title of the report. Departmental Plans are tabled in Parliament each spring.

departmental result (résultat ministériel)

A change that a department seeks to influence. A departmental result is often outside departments' immediate control, but it should be influenced by program-level outcomes.

departmental result indicator (indicateur de résultat ministériel)

A factor or variable that provides a valid and reliable means to measure or describe progress on a departmental result.

departmental results framework (cadre ministériel des résultats)

A framework that consists of the department's core responsibilities, departmental results and departmental result indicators.

Departmental Results Report (rapport sur les résultats ministériels)

A report on a department's actual performance in a fiscal year against its plans, priorities and expected results set out in its Departmental Plan for that year. Departmental Results Reports are usually tabled in Parliament each fall.

experimentation (expérimentation)

The conducting of activities that explore, test and compare the effects and impacts of policies and interventions in order to inform decision-making and improve outcomes for Canadians. Experimentation is related to, but distinct from, innovation. Innovation is the trying of something new; experimentation involves a rigorous comparison of results. For example, introducing a new

mobile application to communicate with Canadians can be an innovation; systematically testing the new application and comparing it against an existing website or other tools to see which one reaches more people, is experimentation.

full-time equivalent (équivalent temps plein)

A measure of the extent to which an employee represents a full person-year charge against a departmental budget. Full-time equivalents are calculated as a ratio of assigned hours of work to scheduled hours of work. Scheduled hours of work are set out in collective agreements.

gender-based analysis plus (GBA Plus) (analyse comparative entre les sexes plus [ACS Plus])

An analytical tool used to support the development of responsive and inclusive policies, programs and other initiatives; and understand how factors such as sex, race, national and ethnic origin, Indigenous origin or identity, age, sexual orientation, socio-economic conditions, geography, culture and disability, impact experiences and outcomes, and can affect access to and experience of government programs.

government-wide priorities (priorités pangouvernementales)

For the purpose of the 2022–23 Departmental Plan, government-wide priorities are the high-level themes outlining the government’s agenda in the 2021 Speech from the Throne: **protecting Canadians from COVID-19; helping Canadians through the pandemic; building back better – a resiliency agenda for the middle class; the Canada we’re fighting for.**

horizontal initiative (initiative horizontale)

An initiative in which two or more federal organizations are given funding to pursue a shared outcome, often linked to a government priority.

non-budgetary expenditures (dépenses non budgétaires)

Net outlays and receipts related to loans, investments and advances, which change the composition of the financial assets of the Government of Canada.

performance (rendement)

What an organization did with its resources to achieve its results, how well those results compare to what the organization intended to achieve, and how well lessons learned have been identified.

plan (plan)

The articulation of strategic choices, which provides information on how an organization intends to achieve its priorities and associated results. Generally a plan will explain the logic behind the strategies chosen and tend to focus on actions that lead up to the expected result.

planned spending (dépenses prévues)

For Departmental Plans and Departmental Results Reports, planned spending refers to those amounts presented in the Main Estimates.

A department is expected to be aware of the authorities that it has sought and received. The determination of planned spending is a departmental responsibility, and departments must be able to defend the expenditure and accrual numbers presented in their Departmental Plans and Departmental Results Reports.

program (programme)

Individual or groups of services, activities or combinations thereof that are managed together within the department and focus on a specific set of outputs, outcomes or service levels.

program inventory (répertoire des programmes)

An inventory of a department's programs that describes how resources are organized to carry out the department's core responsibilities and achieve its planned results.

result (résultat)

An external consequence attributed, in part, to an organization, policy, program or initiative. Results are not within the control of a single organization, policy, program or initiative; instead they are within the area of the organization's influence.

statutory expenditures (dépenses législatives)

Expenditures that Parliament has approved through legislation other than appropriation acts. The legislation sets out the purpose of the expenditures and the terms and conditions under which they may be made.

target (cible)

A measurable performance or success level that an organization, program or initiative plans to achieve within a specified time period. Targets can be either quantitative or qualitative.

voted expenditures (dépenses votées)

Expenditures that Parliament approves annually through an Appropriation Act. The vote wording becomes the governing conditions under which these expenditures may be made.

Endnotes

- i* Northern Pipeline Act, <https://laws-lois.justice.gc.ca/eng/acts/N-26/>
- ii* GCInfoBase, <https://www.tbs-sct.gc.ca/ems-sgd/edb-bdd/index-eng.html#start>
- iii* GC InfoBase, <https://www.tbs-sct.gc.ca/ems-sgd/edb-bdd/index-eng.html#start>
- iv* GC InfoBase, <https://www.tbs-sct.gc.ca/ems-sgd/edb-bdd/index-eng.html#start>
- v* 2022-23 Main Estimates, <https://www.canada.ca/en/treasury-board-secretariat/services/planned-government-spending/government-expenditure-plan-main-estimates.html>
- vi* The Agency's Future-oriented statement of operations, <https://npa.gc.ca/publications/69>
- vii* Northern Pipeline Act, <https://laws-lois.justice.gc.ca/eng/acts/N-26/>
- viii* Raison d'être, mandate and role, <https://npa.gc.ca/publications/366>
- ix* Minister's mandate letter, <https://pm.gc.ca/en/mandate-letters/2021/12/16/minister-natural-resources-mandate-letter>
- x* Operational context, <https://npa.gc.ca/publications/366>
- xi* GC InfoBase, <https://www.tbs-sct.gc.ca/ems-sgd/edb-bdd/index-eng.html#start>
- xii* Report on Federal Tax Expenditures, <https://www.canada.ca/en/departement-finance/services/publications/federal-tax-expenditures.html>
- xiii* Financial Administration Act, <https://laws-lois.justice.gc.ca/eng/acts/F-11/index.html>
- xiv* Northern Pipeline Act, <https://laws-lois.justice.gc.ca/eng/acts/N-26/>
- xv* NPA website, <https://npa-apn.gc.ca/>