



## **Financial Statements of the**

# Office of the Senate Ethics Officer

For the Years Ended March 31, 2008 and 2007

### Management's Responsibility for the Financial Statements

Responsibility for the integrity and objectivity of the accompanying financial statements for the years ended March 31, 2008 and 2007 and all information contained in this report rests with the Office of the Senate Ethics Officer.

These statements, which include amounts based on management's best estimates as determined through experience and judgement, have been prepared in accordance with Treasury Board Accounting Standards based upon Canadian generally accepted accounting principles. Readers of these statements are cautioned that the financial statements are not necessarily complete; certain assets, liabilities and expenses are only recorded at a government-wide level at this time. These statements should be read within the context of the significant accounting policies set out in the Notes.

Management has developed and maintains books, records, internal controls and management practices, designed to provide reasonable assurance that the Government's assets are safeguarded and controlled, resources are managed economically and efficiently in the attainment of corporate objectives, and that transactions are in accordance with the *Financial Administration Act* and regulations as well as the Office of the Senate Ethics Officer policies and statutory requirements.

The financial statements of the Office of the Senate Ethics Officer for the years ended March 31, 2008 and 2007 have been audited by the firm of *van Berkom & Ritz Chartered Accountants*.

Jean T. Fournier	Nicole Proulx
Senate Ethics Officer	Senior Financial Officer

Ottawa, Canada April 29, 2008

## van Berkom & Ritz

CHARTERED ACCOUNTANTS

100-1750 COURTWOOD CRESCENT, OTTAWA, ON K2C 2B5 T: 613.828.8282 F: 613.721.8504

### **AUDITORS' REPORT**

To Mr. Jean T. Fournier, Senate Ethics Officer:

We have audited the statements of financial position of the Office of the Senate Ethics Officer as at March 31, 2008 and 2007 and the statements of operations, equity of Canada and cash flows for the years then ended. These financial statements are the responsibility of the organization's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these financial statements present fairly, in all material respects, the financial position of the Office of the Senate Ethics Officer as at March 31, 2008 and 2007 and the results of its operations and cash flows for the years then ended in accordance with Canadian generally accepted accounting principles.

**VAN BERKOM & RITZ** 

Ottawa, Ontario April 29, 2008 Chartered Accountants Licensed Public Accountants

Statement of Operations

For the year ended March 31, (in dollars)

	2008	2007
OPERATING EXPENSES		
Salaries and employee benefits	687,265	890,326
Accommodation	69,326	83,738
Professional and special services	30,991	42,284
Amortization	26,672	24,514
Communication	22,880	16,954
Utilities, materials and supplies	12,391	10,809
Travel	8,602	9,271
TOTAL COST OF OPERATIONS	858,127	1,077,896

Statement of Financial Position

At March 31, (in dollars)

	2008	2007
ASSETS		
Financial assets	47.504	40.007
Accounts receivable and advances	47,561	12,997
Total financial assets	47,561	12,997
Non-financial assets		
Tangible capital assets (Note 4)	61,008	85,305
Total non-financial assets	61,008	85,305
TOTAL	108,569	98,302
LIABILITIES		
Accounts payable and accrued liabilities	81,970	150,602
Vacation pay and compensatory leave	36,164	58,045
Employee severance benefits (Note 5)	133,489	246,377
<u> </u>	251,623	455,024
EQUITY OF CANADA	(143,054)	(356,722)
TOTAL	108,569	98,302

Statement of Equity of Canada

For the year ended March 31, (in dollars)

	2008	2007
EQUITY OF CANADA, BEGINNING OF YEAR	(356,722)	(195,111)
Total cost of operations Services provided without charge from other	(858,127)	(1,077,896)
government departments (Note 6) Current year appropriations used (Note 3)	99,587 972,208	132,869 783,416
EQUITY OF CANADA, END OF YEAR	(143,054)	(356,722)

Statement of Cash Flows

For the year ended March 31, (in dollars)

<u>-</u>	2008	2007
Operating activities		
Total cost of operations	858,127	1,077,896
Non-cash items		
Amortization of tangible capital assets Services provided without charge from other	(26,672)	(24,514)
government departments	(99,587)	(132,869)
Variation in Statement of Financial Position:		
Increase in accounts receivables and advances Decrease (increase) accounts payable and	34,564	12,997
accrued liabilities Decrease (increase) in vacation pay and compensatory leave Decrease (increase) in employee severance benefits	68,632	(115,083)
	21,881	(32,148)
	112,888	(16,494)
Cash used by operating activities _	969,833	769,785
Capital investment activities		
Acquisition of tangible capital assets	2,375	13,631
Financing activities		
Net cash provided by Government of Canada	(972,208)	(783,416)

### 1. Authority and Objectives

The Office of the Senate Ethics Officer (the Office) was created by an *Act to amend the Parliament of Canada Act and other Acts in consequence*. The mandate is to administer and interpret the Conflict of Interest Code for Senators which was adopted by the Senate on May 18, 2005.

The Senate Ethics Officer's mandate involves five major areas: opinions and advice, disclosure, inquires, communication and information and administration of the office.

For the purposes of these financial statements, all activities mentioned above are included in the activities of the Office of the Senate Ethics Officer.

### 2. Summary of Significant Accounting Policies

The financial statements have been prepared in accordance with Treasury Board accounting policies which are consistent with Canadian generally accepted accounting principles for the public sector.

Significant accounting policies are as follows:

- (a) Parliamentary appropriations The Office of the Senate Ethics Officer is financed by the Government of Canada through Parliamentary appropriations. Appropriations provided to the Office do not parallel financial reporting according to Canadian generally accepted accounting principles since appropriations are primarily based on cash flow requirements. Consequently, items recognized in the statement of operations and the statement of financial position are not necessarily the same as those provided through appropriations from Parliament. Note 3 provides a high-level reconciliation between the bases of reporting.
- (b) Net cash provided by Government of Canada The Office of the Senate Ethics Officer operates within the Consolidated Revenue Fund (CRF). The CRF is administered by the Receiver General for Canada. All cash receipts are deposited to the CRF and all cash disbursements made by the Office are paid from the CRF. Net cash provided by government is the difference between all cash receipts and all cash disbursements including transactions between departments of the federal government.
- (c) Expenses Expenses are recorded on the accrual basis:
  - Vacation pay and compensatory leave are expensed as the benefits accrue to employees under their respective terms of employment.
  - ii. Services provided without charge by other government departments for accommodation and the employer's contribution to the health and dental insurance plans are recorded as operating expenses at their estimated cost.

## Notes to the Financial Statements

For the year ended March 31, 2008

### (d) Employee future benefits -

- Pension benefits: Eligible employees participate in the Public Service Pension Plan which is administered by the Government of Canada. The Office's contributions to the Plan are charged to expenses in the year incurred and represent the total obligation of the Office to the Plan. Current legislation does not require the Office to make contributions for any actuarial deficiencies of the Plan. Actuarial surpluses or deficiencies are not recorded in the Office of the Senate Ethics Officer's books but are recognized in the consolidated financial statements of the Government of Canada.
- ii. Severance benefits: Employees are entitled to severance benefits under labour contracts or conditions of employment. These benefits are accrued as employees render the services necessary to earn them.
- (e) Accounts receivable Accounts receivable are stated at amounts expected to be ultimately realized; a provision is made for receivables where recovery is considered uncertain.
- (f) Tangible capital assets All tangible capital assets having an initial cost of \$2,000 or more are recorded at their acquisition cost. The Office of the Senate Ethics Officer amortizes capital assets on a straight-line basis over the estimated useful life of the capital asset as follows:

**Asset Class Amortization Period** Computer software 5 years Informatics hardware 3 years Other equipment and furniture 5 years

(g) Measurement uncertainty – The preparation of these financial statements in accordance with Treasury Board accounting policies which are consistent with Canadian generally accepted accounting principles for the public sector requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues and expenses in the financial statements. At the time of preparation of these financial statements, management believes the estimates and assumptions to be reasonable. The most significant items where estimates are used are the liability for employee severance benefits and the useful life of tangible capital assets. Actual results could differ from those estimated. Management's estimates are reviewed periodically and, as adjustments become necessary, they are recorded in the financial statements in the year they become known.

#### 3. Parliamentary Appropriations

The Office of the Senate Ethics Officer receives most of its funding through annual Parliamentary appropriations. Items recognized in the statement of operations and the statement of financial position in one year may be funded through Parliamentary appropriations in prior, current or future years. Accordingly, the Office has different net results of operations for the year on a government funding basis than on an accrual accounting basis. The differences are reconciled in the following tables:

### a) Reconciliation of net cost of operations to current year appropriations used:

	2008	2007
_	(in dollars)	
Total cost of operations	858,127	1,077,896
Adjustments for items affecting total cost of operations but not affecting appropriations Add (Less):		
Amortization of tangible capital assets Services provided without charge from other	(26,672)	(24,514)
government departments	(99,587)	(132,869)
Sub-Total	731,868	920,513
Adjustment for items not affecting total cost of operations but affecting appropriations Add (Less):  Increase in accounts receivables and		
advances	34,564	12,997
Acquisitions of tangible capital assets Decrease (increase) in accounts payable and	2,375	13,631
accrued liabilities  Decrease (increase) in vacation pay and	68,632	(115,083)
compensatory leave	21,881	(32,148)
Decrease (increase) in employee severance		. ,
benefits	112,888	(16,494)
Sub-Total	240,340	(137,097)
<u> </u>		
Current year appropriations used	972,208	783,416

### b) Appropriations provided and used:

	2008	2007	
	(in dollars)		
Vote 20 – Operating expenditures Statutory amounts to employee benefits plans	828,000 79,975	827,560 104,743	
	907,975	932,303	
Less: Lapsed appropriations: Operating	(25,308)	(76,612)	
	882,667	855,691	
Add (Less): Variation in accrued expenditures	89,541	(72,275)	
Current year appropriations used	972,208	783,416	

Notes to the Financial Statements

### 4. Tangible Capital Assets

		Cost	Accumulated Amortization Net Book Value		Accumulated Amortization		√alue	
	Opening balance	Aquisi- tions	Closing balance	Opening balance	Amorti- zation	Closing balance	2008	2007
			_				(in dolla	rs)
Computer								
software Informatics	49,500	-	49,500	14,108	9,900	24,008	25,492	35,392
hardware Other equipment	16,391	2,375	18,766	6,202	5,860	12,062	6,704	10,189
and furniture	54,562	-	54,562	14,838	10,912	25,750	28,812	39,724
Total	120,453	2,375	122,828	35,148	26,672	61,820	61,008	85,305

### 5. Employee Benefits

(a) Pension benefits: The Office of the Senate Ethics Officer's employees participate in the Public Service Pension Plan, which is sponsored and administered by the Government of Canada. Pension benefits accrue up to a maximum period of 35 years at a rate of 2 percent per year of pensionable service, times the average of the best five consecutive years of earnings. The benefits are integrated with Canada/Quebec Pension Plan benefits and they are indexed to inflation.

Both the employees and the Office contribute to the cost of the Public Service Pension Plan. The 2007-2008 expense amounts to \$58,302 while the expense for 2006-2007 was \$86,897. The expense represents approximately 2.6 times the contributions by employees.

The Office's responsibility with regards to the Plan is limited to its contributions. Actuarial surpluses or deficiencies are recognized in the financial statements of the Government of Canada, as the Plan's sponsor.

(b) Severance benefits: The Office of the Senate Ethics Officer provides severance benefits to its employees based on eligibility, years of service and final salary. These severance benefits are not pre-funded. Benefits will be paid from future appropriations. Information about the severance benefits, measured as at March 31, is as follows:

	2008	2007
	(in dolla	rs)
Accrued benefit obligation, beginning of year	246,377	229,883
Benefits paid in year Expense for the year	(123,428) 10,540	- 16,494
Accrued benefit obligation, end of year	133,489	246,377

Notes to the Financial Statements

### 6. Related party transactions

The Office is related as a result of common ownership to all Government of Canada departments, agencies, and Crown corporations. The Government has structured some of its administrative activities for efficiency and cost effectiveness purposes so that one department performs these on behalf of all without charge. The costs of these services, which include payroll and cheque issuance services provided by Public Works and Government Services Canada are not included as an expense in the Office's Statement of Operations. There are other types of services that are considered to be part of the normal course of operations because they are not consistently provided without charge to all departments. These services include accommodation and certain employee benefits. The costs of these services have been included as expenses in the Office's Statement of Operations in the following amounts:

	2008	2007
Services provided without charge:	(in dollars)	
Accommodation Employer's contribution to the health insurance	69,326	83,738
plan and dental insurance plan	30,261	49,131
Total	99,587	132,869

The Senate of Canada provides services to, and purchases goods and services on behalf of the Office of the Senate Ethics Officer. The costs of these goods and services are included in these financial statements.

The following table discloses amounts in accounts receivable and accounts payable with other government departments and agencies:

	2008	2007
	(in dol	ars)
Accounts receivable	46,491	11,959
Accounts payable	11,941	77,415

### 7. Equity of Canada

The Equity of Canada, which is currently in a deficit position, represents liabilities incurred by the Office, net of capital tangible assets, which have not yet been funded through appropriations. Significant components of this amount are employee severance benefits and vacation pay liabilities. These amounts are expected to be funded by appropriations in future years as they are paid.

### 8. Comparative Figures

Certain accounts in the prior year financial statements have been reclassified for comparative purposes to conform with the presentation in the current year's financial statements.