



**Council of Canadian Academies  
Conseil des académies canadiennes**

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# **INNOVATION & BUSINESS STRATEGY WHY CANADA FALLS SHORT**

by

**Peter J. Nicholson, President  
The Council of Canadian Academies**

Presentation to  
**Industry Canada**  
**12 May, 2009**

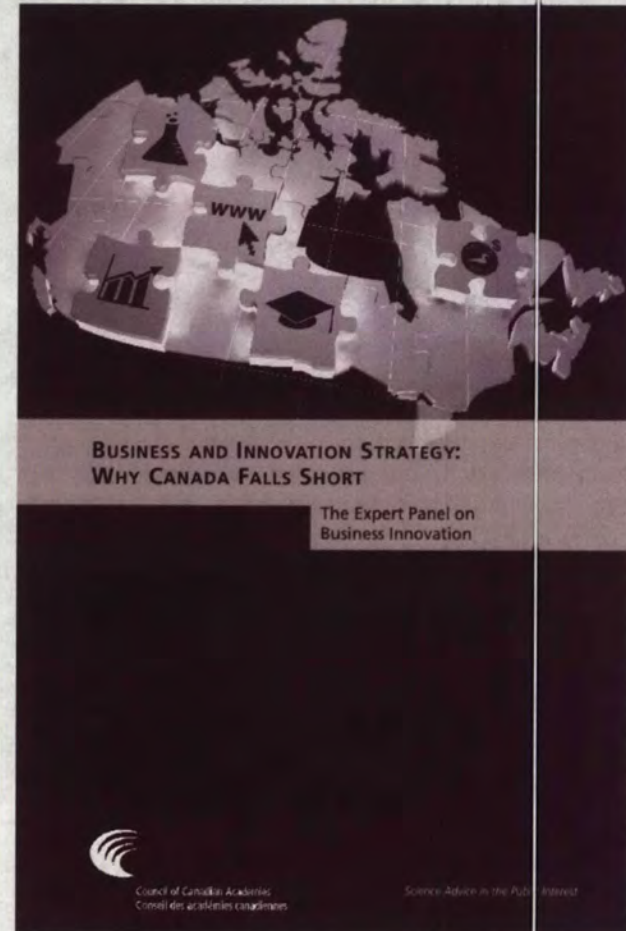
## OUTLINE

- INTRODUCTION & SUMMARY
- MEASURING THE BUSINESS INNOVATION GAP
- INNOVATION AS BUSINESS STRATEGY
- FACTORS THAT INFLUENCE INNOVATION AS STRATEGY
- SOME IMPLICATIONS FOR POLICY AND FOR INDUSTRY CANADA

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## INTRODUCTION

**QUESTION: “If innovation is good for business, why is Canadian business less committed to innovation than most policy-makers believe it should be?”**

- Panel of 18 chaired by Bob Brown – majority were senior business people but also included members from labour, academia and NGO communities.
- Panel was asked for a diagnosis, not a policy prescription
- Panel’s perspective was long-term, covering many decades, so conclusions remain relevant despite current crisis
- Panel analyzed innovation as an economic process, not simply as an S&T activity

**INNOVATION IS NEW OR BETTER WAYS OF DOING VALUED THINGS**

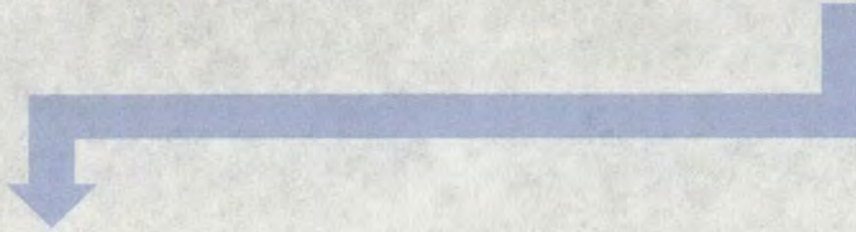
## REPORT IN A NUTSHELL

1. Canada's long-standing productivity growth problem is due to weak business innovation.
2. Business innovation is driven by business strategy.
3. The productivity issue needs to be reframed to focus on the factors that influence businesses to choose – or not to choose – innovation as a key competitive strategy.
4. Public policy has an important role, but the primary challenge is for business to adopt innovation-oriented strategies.

# OUTPUT, PRODUCTIVITY, INNOVATION

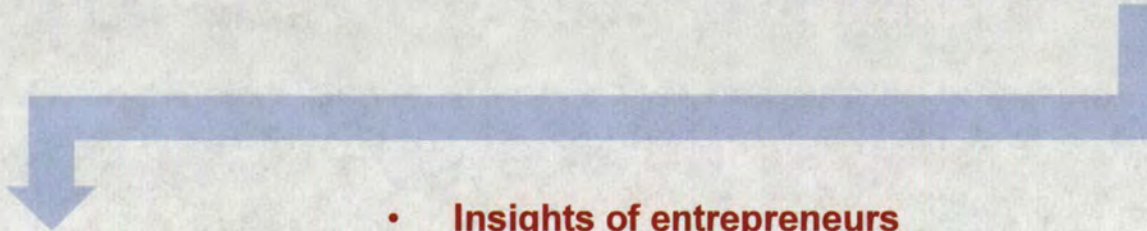
OUTPUT PER CAPITA

$GDP/Population = GDP/Hours\ Worked \times Hours\ Worked/Population$



LABOUR PRODUCTIVITY

Workforce Composition, **Capital Intensity, Multifactor Productivity**



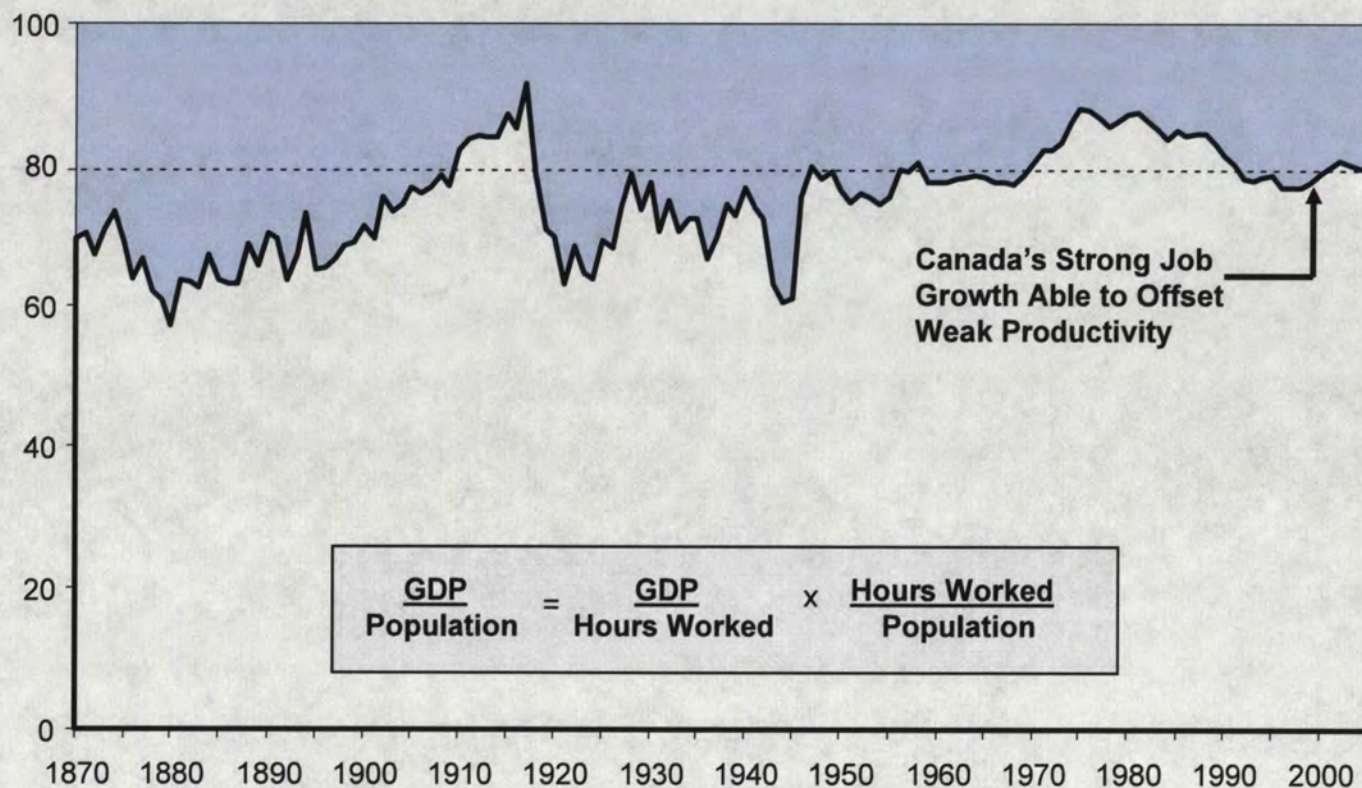
INNOVATION

- **Insights of entrepreneurs**
- **Payoff from R&D**
- **Improved business models**
- **Efficient work practices**
- **Continuous improvement**
- **Application of leading-edge technology**

REPORT FOCUSES ON INNOVATION BY BUSINESS AND AS BROADLY INTERPRETED

# THE U.S. – CANADA GAP IN PER CAPITA OUTPUT SINCE 1870

CANADA'S GDP PER CAPITA AS PERCENT OF U.S.

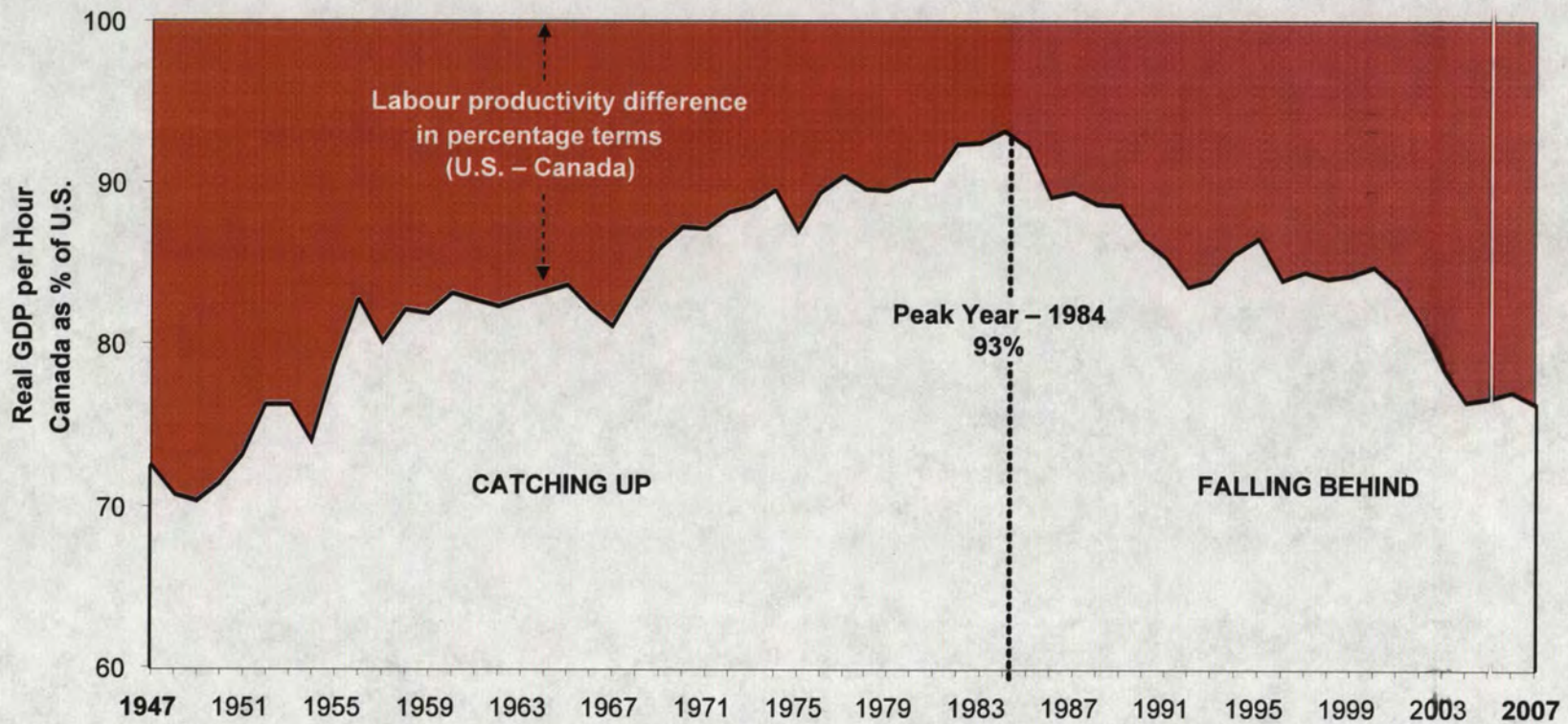


Data Source: (Conference Board & Groningen Growth and Development Centre, 2008; Maddison, 2008)

ECONOMIES IN CANADA AND THE U.S. HAVE EVOLVED IN TANDEM

# CANADA'S RELATIVE PRODUCTIVITY SLIDE

PRODUCTIVITY IN THE BUSINESS SECTOR - CANADA AS % OF U.S. SINCE 1947

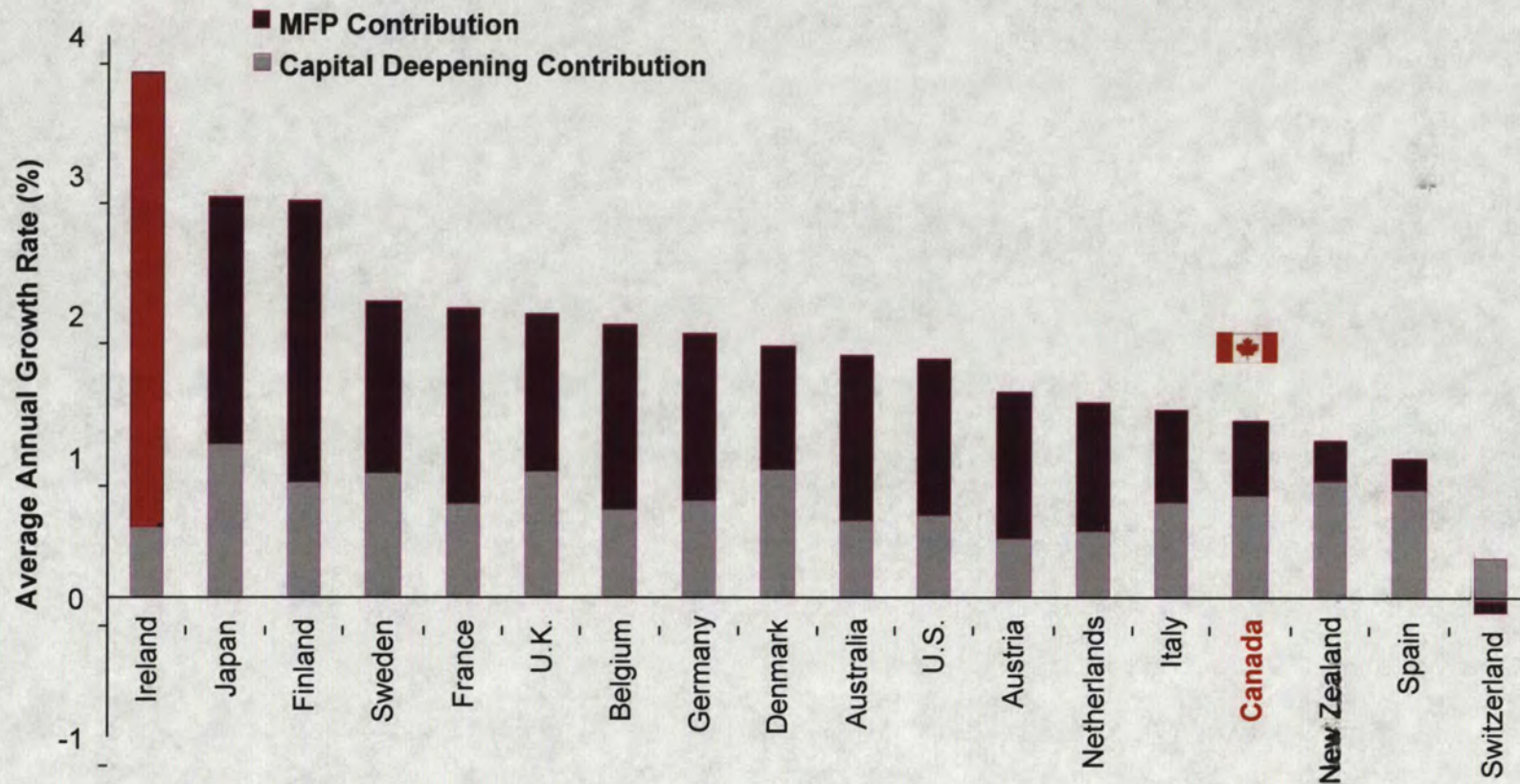


Data Source: (CSLS, 2008a)

CANADA'S PRODUCTIVITY GROWTH HAS ALSO LAGGED MOST OECD PEERS

# CANADA'S PRODUCTIVITY GROWTH LAGS OECD PEERS

LABOUR PRODUCTIVITY GROWTH : 1985-2006

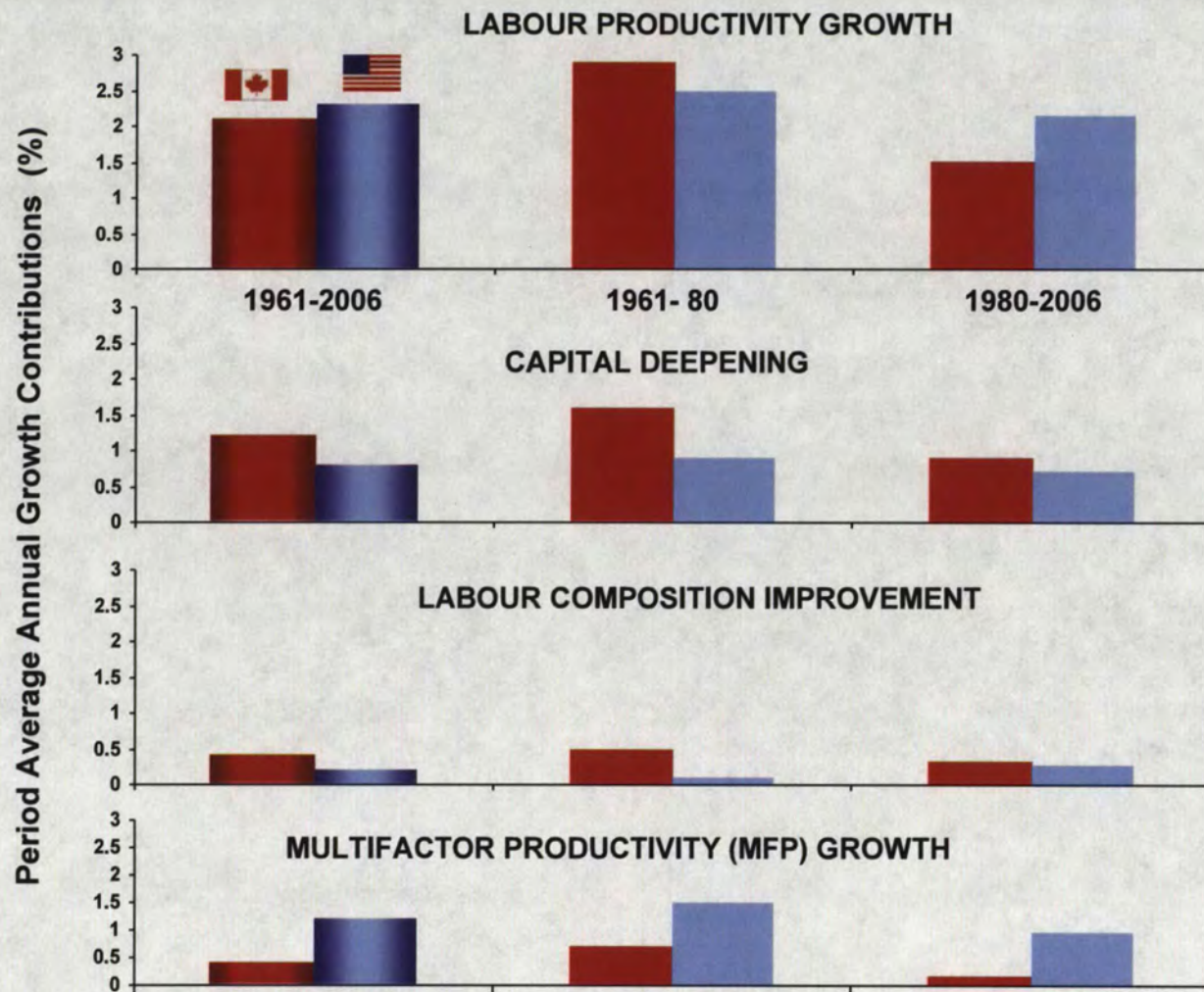


Source: (OECD, 2008a)

WEAK MFP GROWTH IS RESPONSIBLE FOR CANADA'S LOW RANKING



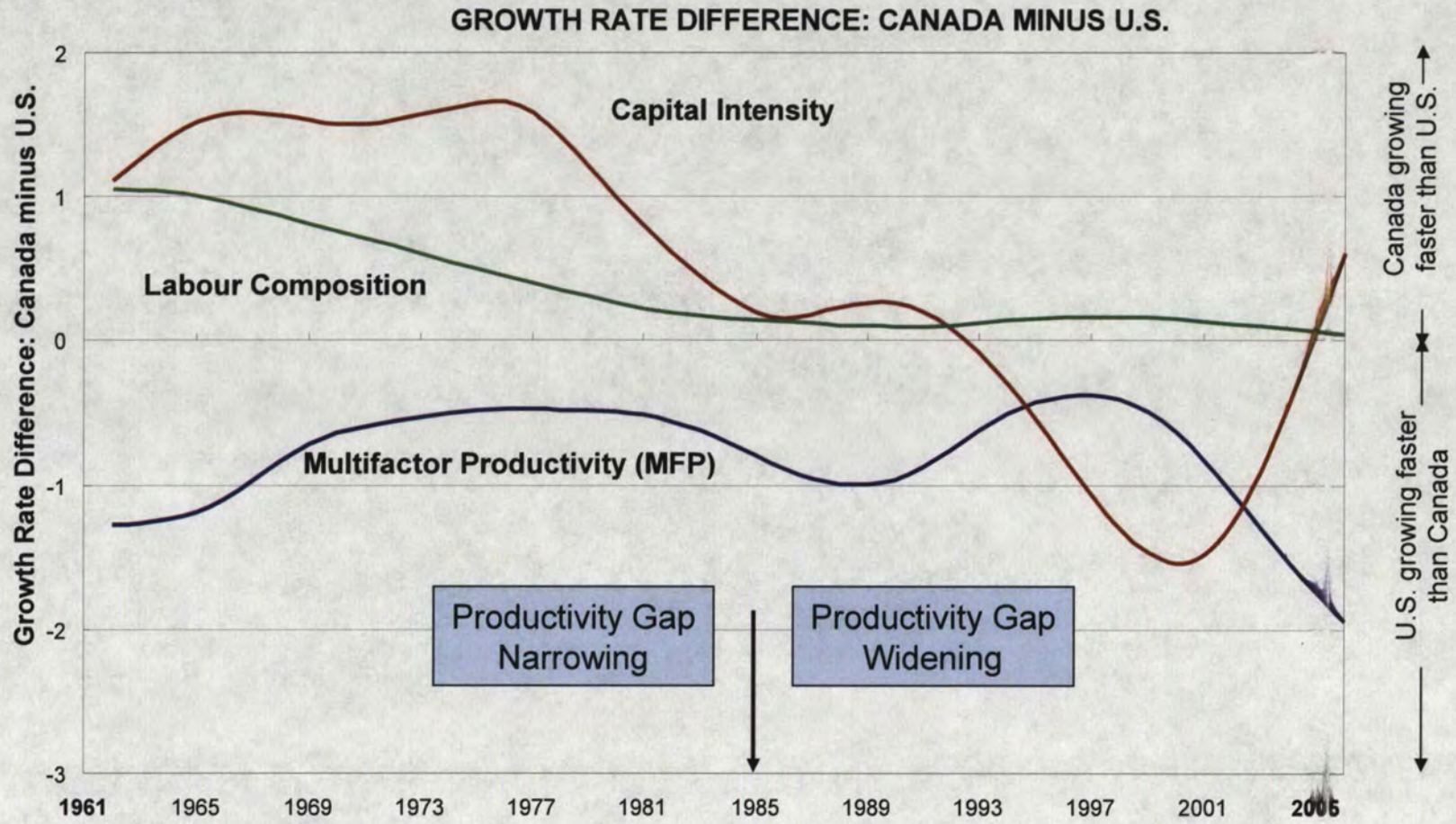
# ACCOUNTING FOR PRODUCTIVITY GROWTH DIFFERENCES



Data Source: (Baldwin & Gu, 2007)

**CANADA'S MFP GROWTH HAS LAGGED U.S. FOR AT LEAST 45 YEARS**

# SMOOTHED COMPONENTS OF LABOUR PRODUCTIVITY GROWTH



HP filter (Lamda = 100)

Data Source: (Statistics Canada, 2007a)

**CAPITAL AND LABOUR QUALITY NO LONGER OFFSETTING CANADA'S WEAK MFP**

## WHAT IS “MULTIFACTOR PRODUCTIVITY”?

**MFP** = The part of GDP per Hour that is NOT explained by Capital Intensity and Workforce “Quality”

### EXAMPLES OF INNOVATION-BASED MFP GROWTH:

- Double stacking rail containers
- Installing a Drive-thru window in a fast food outlet
- Equipping a sales force with BlackBerries

THOUSANDS OF INNOVATIONS, LARGE & SMALL, DRIVE MFP GROWTH

# IS MFP GROWTH THE “STATISTICAL SIGNATURE” OF INNOVATION?

The innovation “signal” in MFP comes mixed with a lot of noise.

## CONFOUNDING FACTORS

- Economic Cycle
- Economies of Scale
- Public Infrastructure
- Slowly-varying Factors
- Measurement / Model Errors

## IMPACT ON CANADA-U.S. MFP GROWTH DIFFERENCE

Averages out over 1961-2006

Changes since NAFTA should have helped Canada

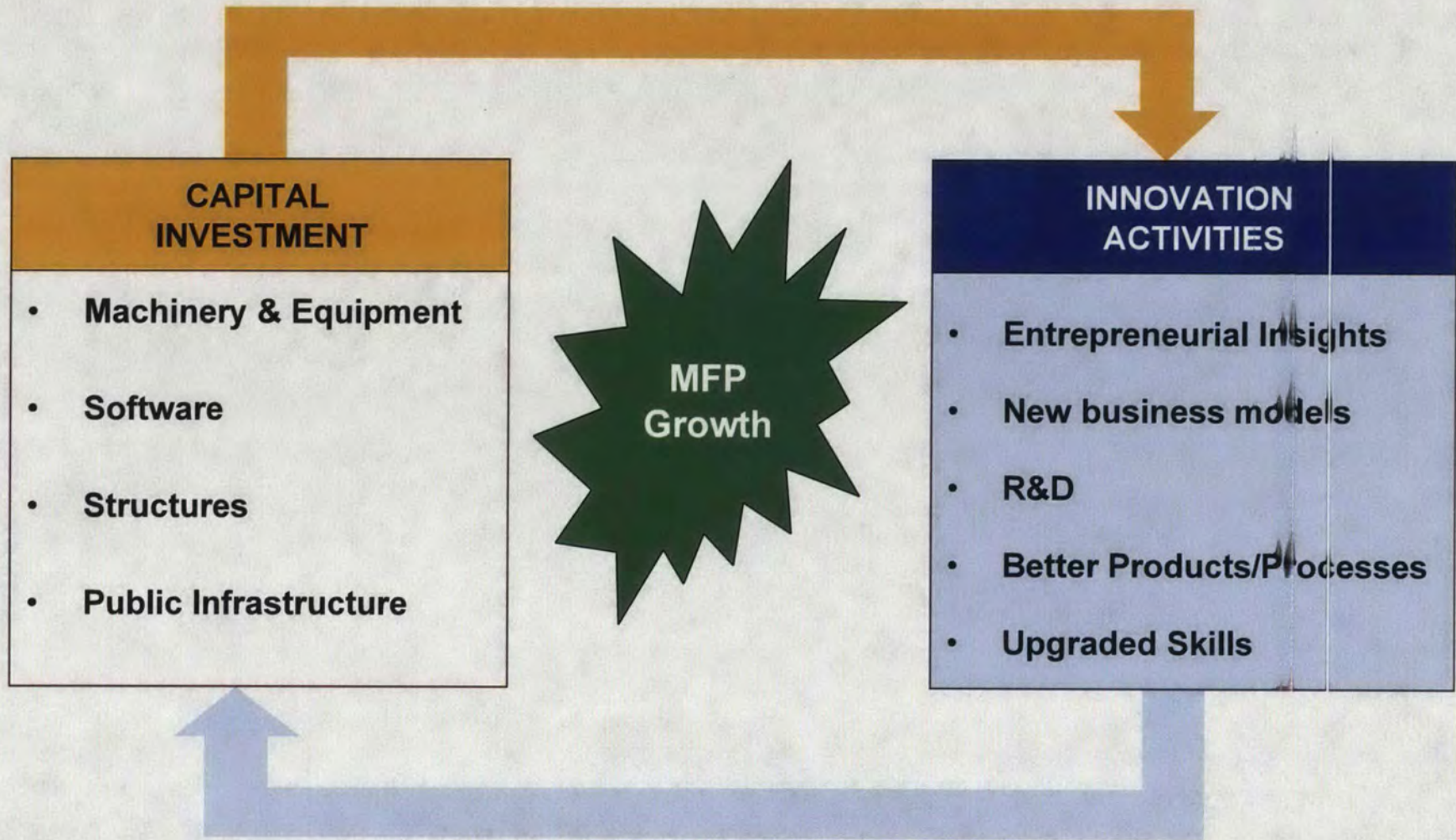
Effects likely to be broadly similar in U.S., Canada

Little impact on growth rate differences

Common methodology should minimize effect

LONG-RUN MFP GROWTH RATE IS A GOOD MEASURE OF BROAD INNOVATION

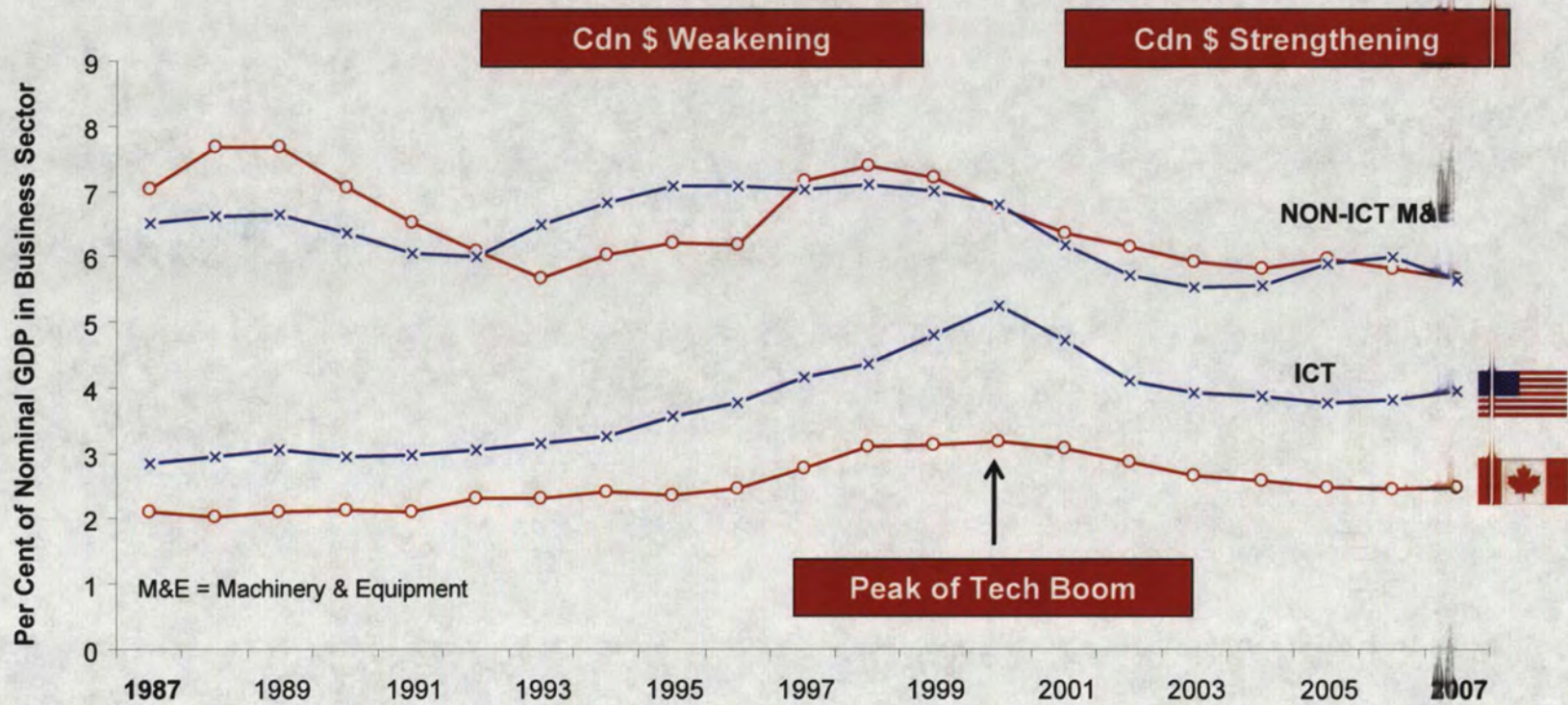
# INTERACTION OF MFP AND CAPITAL INVESTMENT



DISTINCTION BETWEEN MFP GROWTH AND CAPITAL DEEPENING IS SOMEWHAT ARTIFICIAL

# ICT DRIVES U.S.-CANADA INVESTMENT GAP

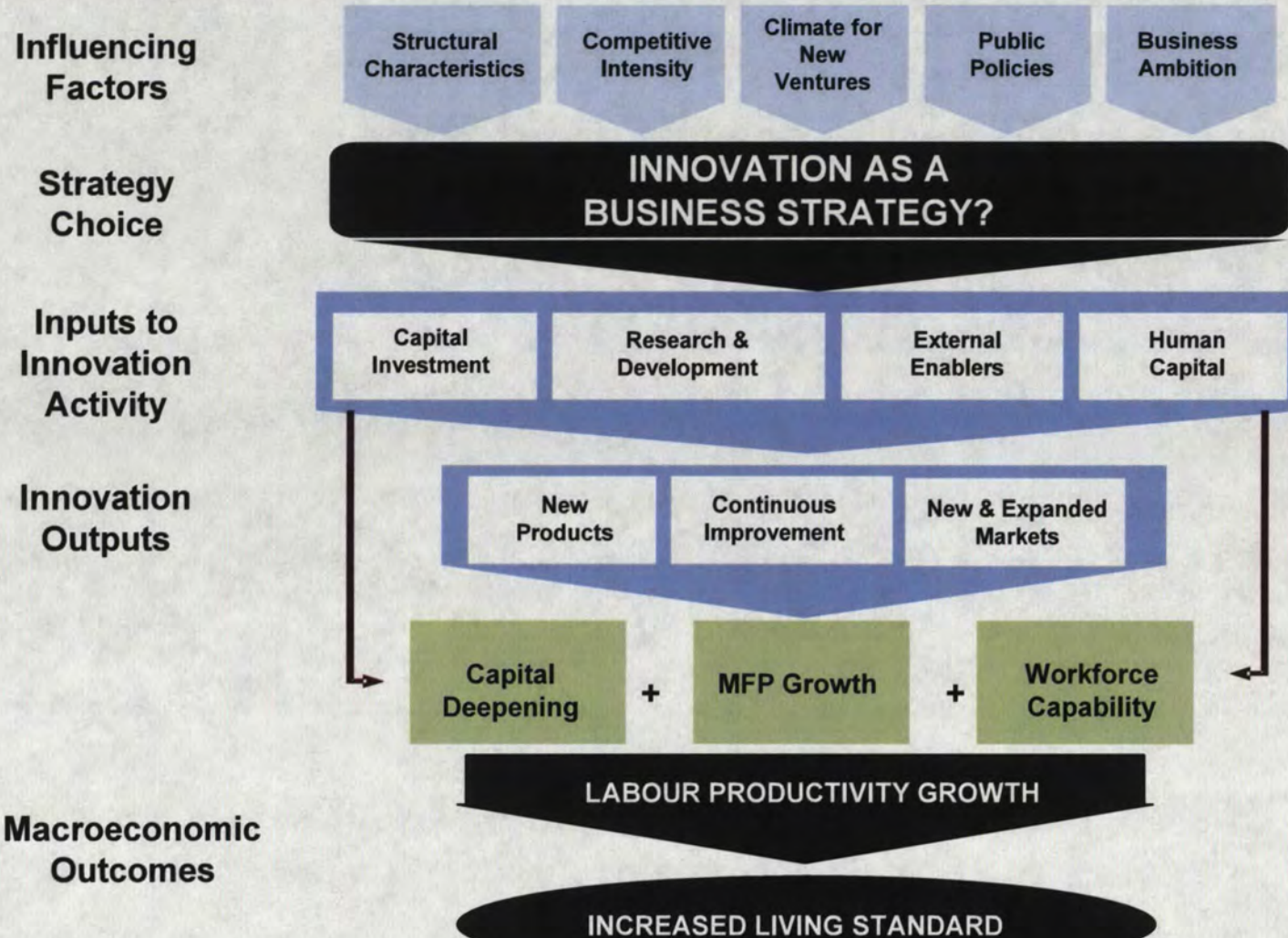
## M&E ANNUAL INVESTMENT INTENSITY SINCE 1987



Data Source: (OSLS, 2008b)

**ICT HAS BEEN A KEY DRIVER OF MFP & PRODUCTIVITY GROWTH IN U.S.**

# INNOVATION THROUGH THE LENS OF BUSINESS STRATEGY



Capital Deepening + MFP Growth + Workforce Capability

REFRAMING THE ANALYSIS OF CANADA'S WEAK PRODUCTIVITY GROWTH

## ROOTS OF CANADA'S INNOVATION WEAKNESS

### "UPSTREAM" ROLE IN NORTH AMERICAN VALUE CHAINS

Comparative advantage and history imply:

- Commodity supplier
- Little contact with "end customer"
- Foreign control in many tech-intensive sectors
- Comfortable and profitable niche in North America

### SMALL AND FRAGMENTED DOMESTIC MARKET

Smaller markets tend to provide:

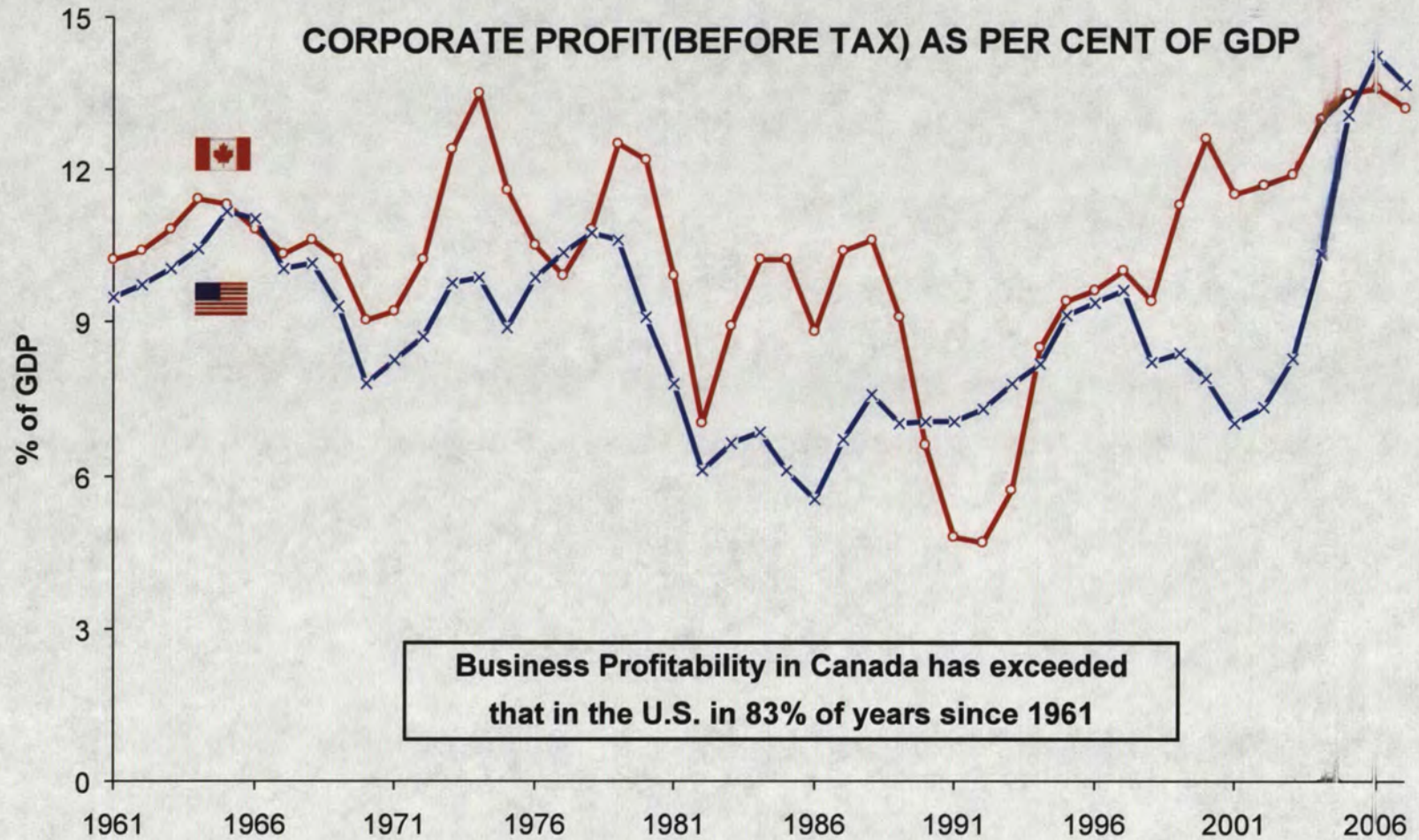
- Less reward for innovation risk
- Less attraction for competitors from the outside, and thus . . .
- Less pressure to innovate

**But success of Finland and Sweden shows importance of innovation-driven export focus**

**CANADIAN BUSINESS HAS ADAPTED PROFITABLY TO THESE CONDITIONS**



# BUSINESS PROFIT HEALTHY DESPITE WEAK INNOVATION



Data Source: (Statistics Canada, 2007)

**STRONG AVERAGE PROFITABILITY TENDS TO CONFIRM STATUS QUO STRATEGY**

## KEY FACTORS THAT INFLUENCE INNOVATION STRATEGY CHOICE

- o **STRUCTURAL CHARACTERISTICS**
- o COMPETITIVE INTENSITY
- o CLIMATE FOR NEW VENTURES
- o PUBLIC POLICIES
- o BUSINESS AMBITION

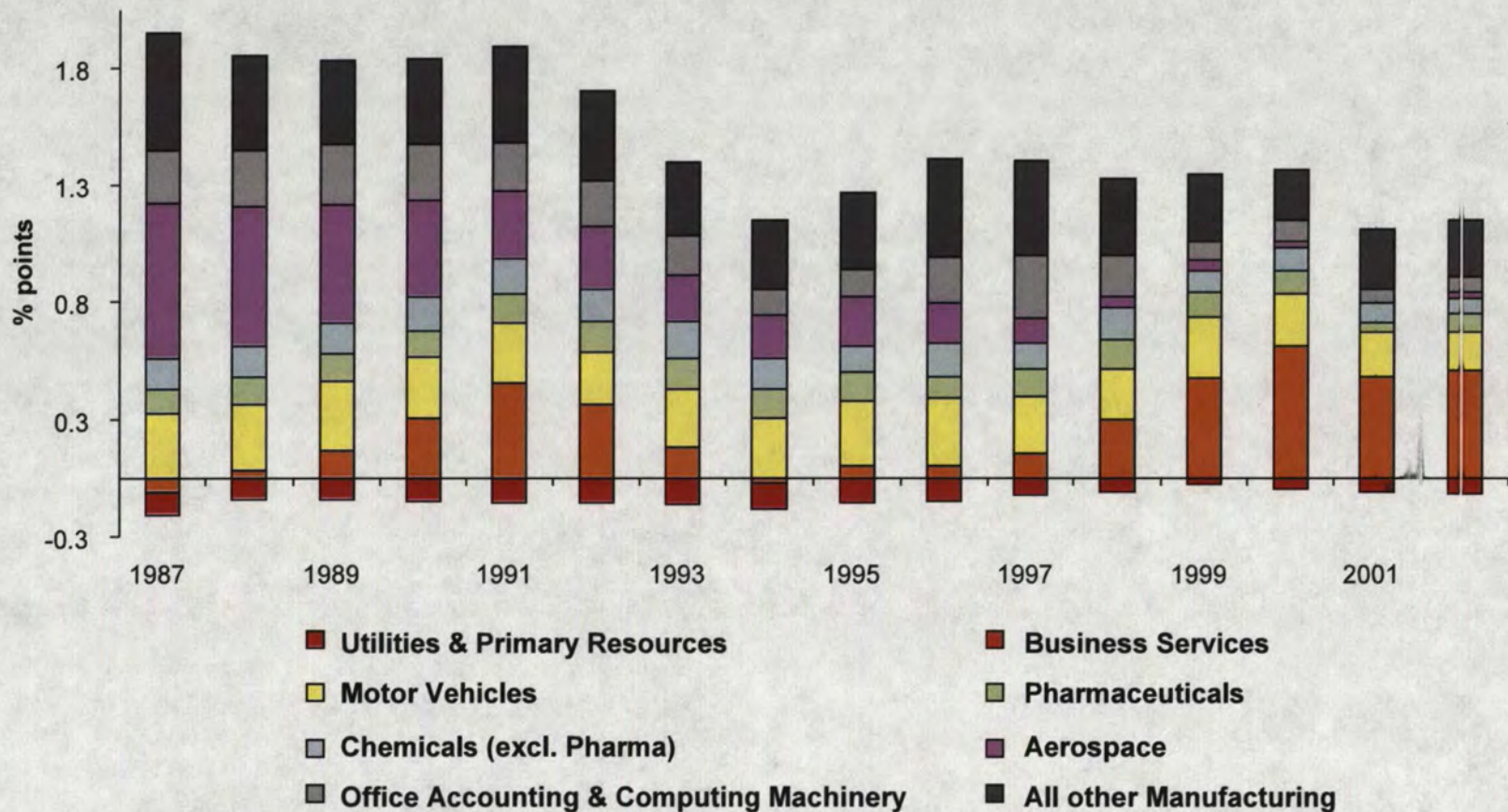
Analyzed in Context of R&D

- o Sector Mix
- o Foreign Ownership
- o Firm Size Distribution

INNOVATION ANALYSIS CONVENTIONALLY FOCUSES ON STRUCTURE AND R&D GAPS

# SECTORAL EVOLUTION OF THE U.S.-CANADA R&D GAP

THE U.S. - CANADA BERD INTENSITY GAP: 1987-2002

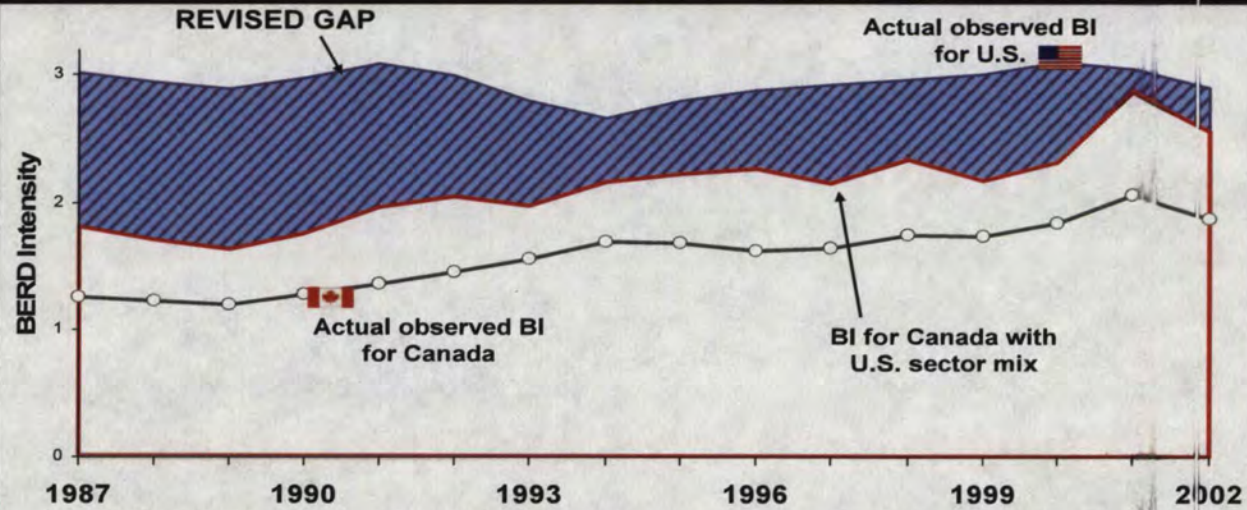


Data Source: Panel calculations based on OECD's STAN database.

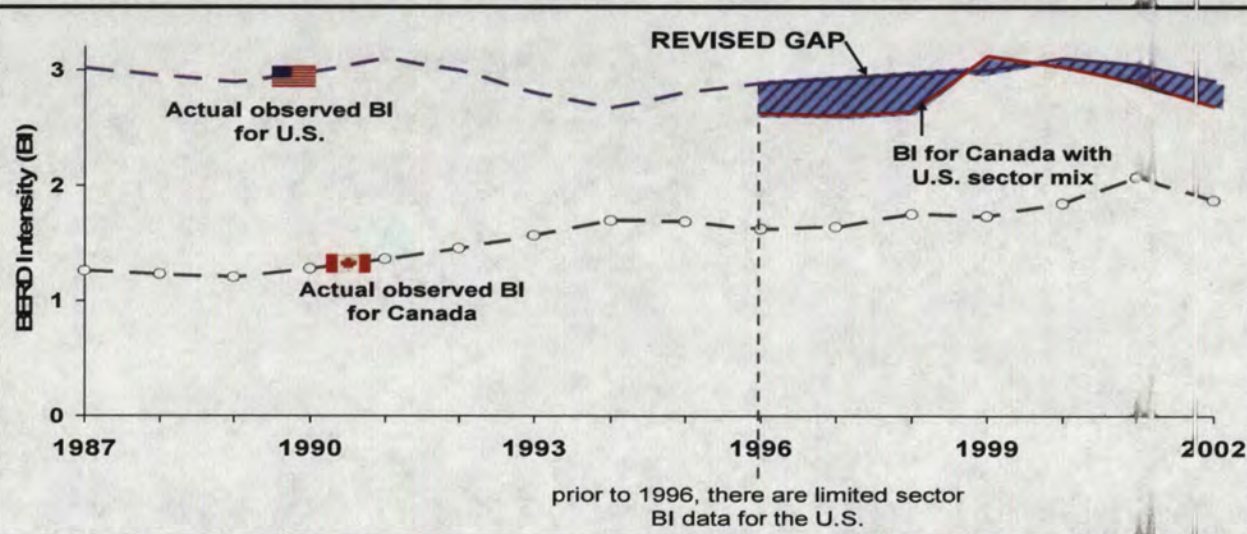
**GAP HAS NARROWED FOR MANUFACTURING BUT GROWN FOR SERVICES**

# "MIX" & "INTENSITY" EFFECTS ON THE R&D GAP

GAP IF CANADA HAD U.S. SECTOR WEIGHTS



GAP IF CANADA HAD U.S. SECTOR R&D INTENSITY

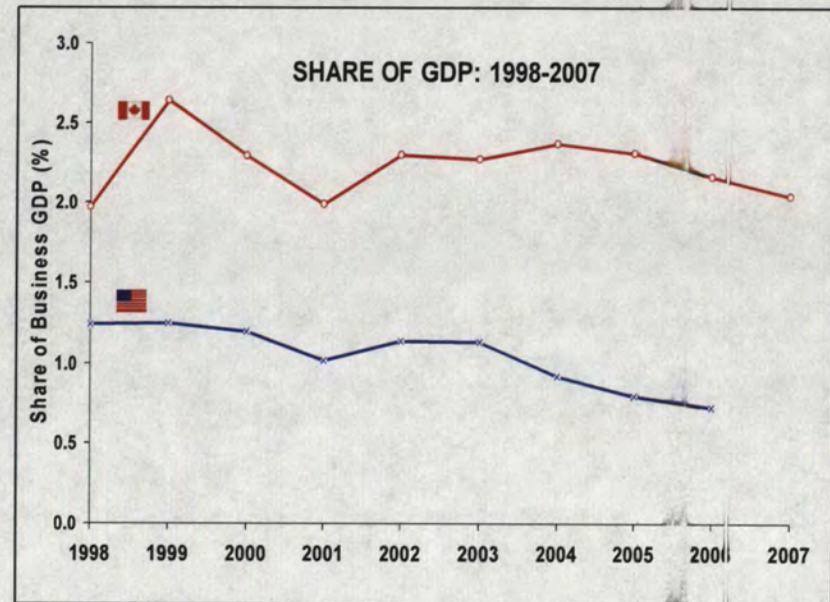
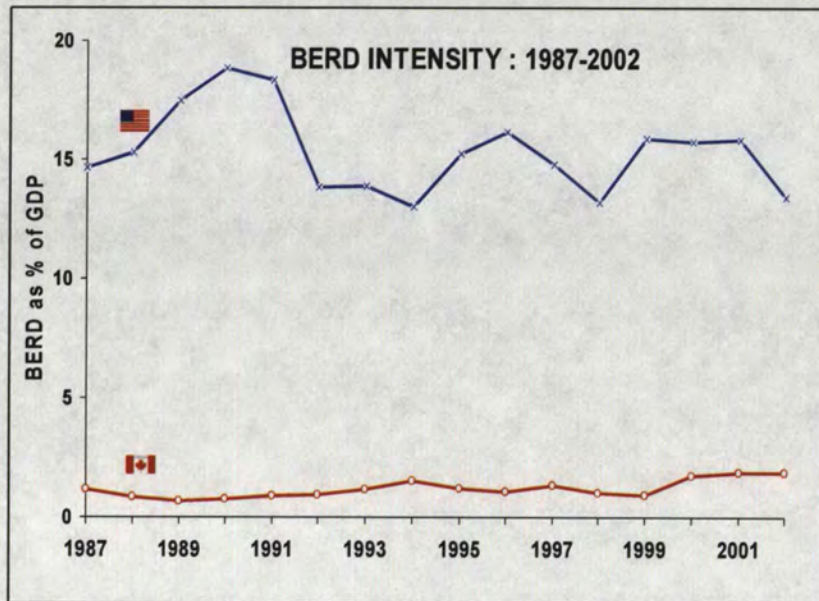


Data Source: Panel Calculations based on OECD STAN Database

**LOWER R&D SECTOR INTENSITY IN CANADA EXPLAINS MOST OF THE GAP**

# IMPACT OF FOREIGN OWNERSHIP (I)

## R&D AND OUTPUT SHARES IN THE AUTO INDUSTRY

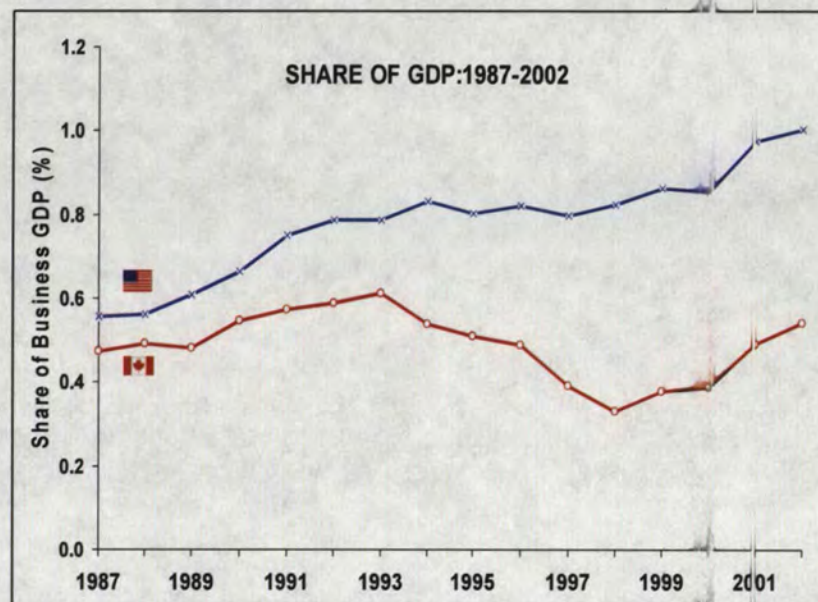
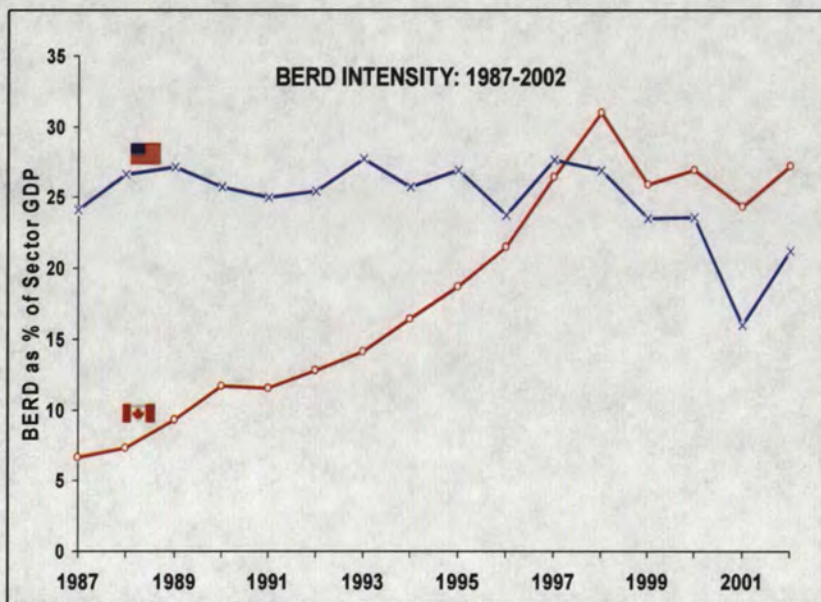


Data Source: (OECD, 2008b)

**AUTOMOTIVE PRODUCTIVITY HIGH IN CANADA DESPITE LOW R&D**

## IMPACT OF FOREIGN OWNERSHIP (II)

### R&D AND OUTPUT SHARES IN PHARMACEUTICALS



Data Source: (OECD, 2008b)

**HIGH R&D IN CANADA HAS NOT PRODUCED STRONG OUTPUT GROWTH**

# KEY FACTORS THAT INFLUENCE INNOVATION STRATEGY CHOICE

- o STRUCTURAL CHARACTERISTICS

- o **COMPETITIVE INTENSITY**

- o CLIMATE FOR NEW VENTURES

- o PUBLIC POLICIES

- o BUSINESS AMBITION

- o Competition spurs innovation
- o Small markets less attractive to competitors
- o Export vs domestic markets
- o Regulation

# KEY FACTORS THAT INFLUENCE INNOVATION STRATEGY CHOICE

- o STRUCTURAL CHARACTERISTICS

- o COMPETITIVE INTENSITY

- o **CLIMATE FOR NEW VENTURES**

- o Early-stage financing

- o Innovation from university research

- o Geographic clusters

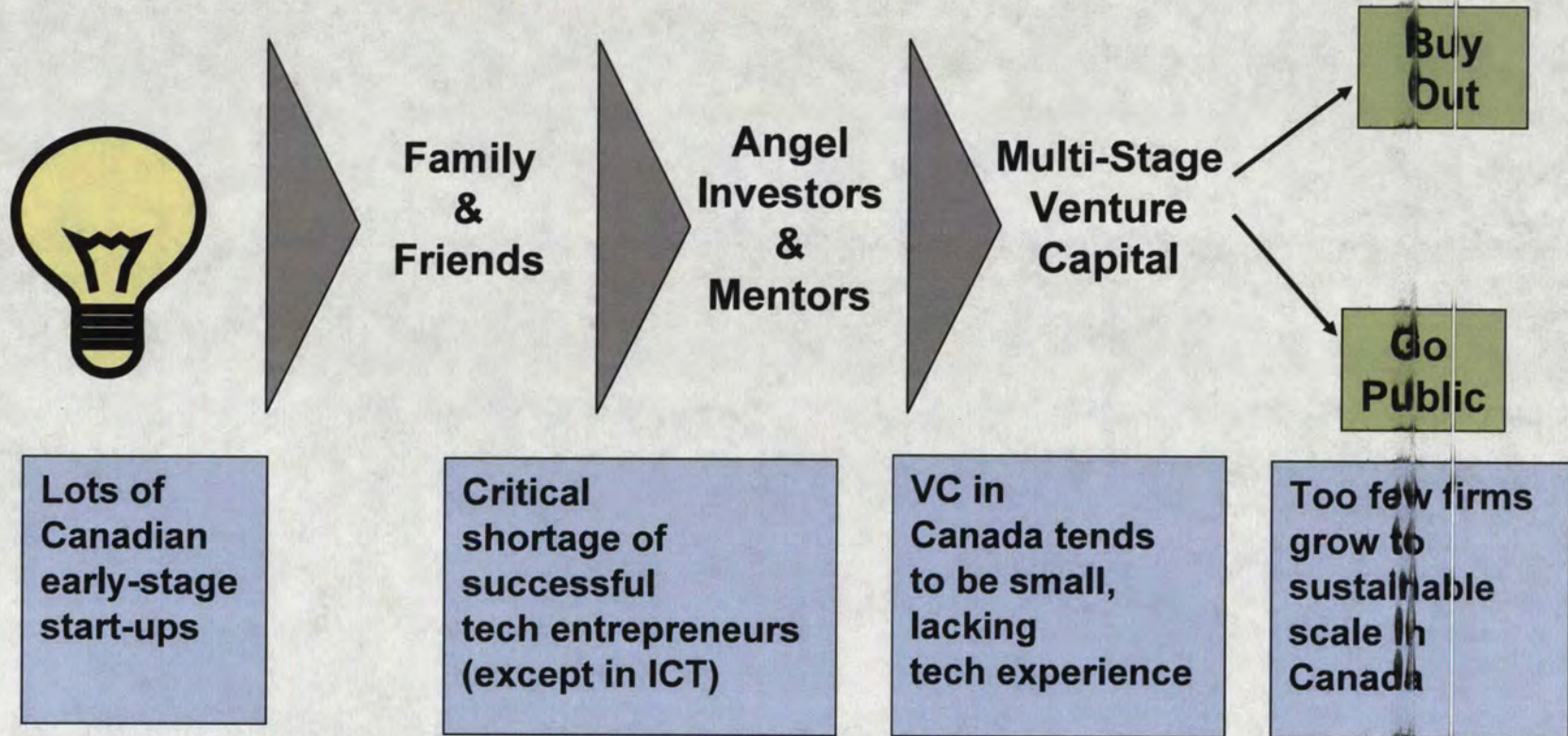
- o PUBLIC POLICIES

- o BUSINESS AMBITION



# MULTI-STAGE FINANCING OF NEW VENTURES

**“Valley of Death”**



**SUCCESS CREATES 'ANGELS' WHO THEN HELP GENERATE MORE SUCCESS**

# KEY FACTORS THAT INFLUENCE INNOVATION STRATEGY CHOICE

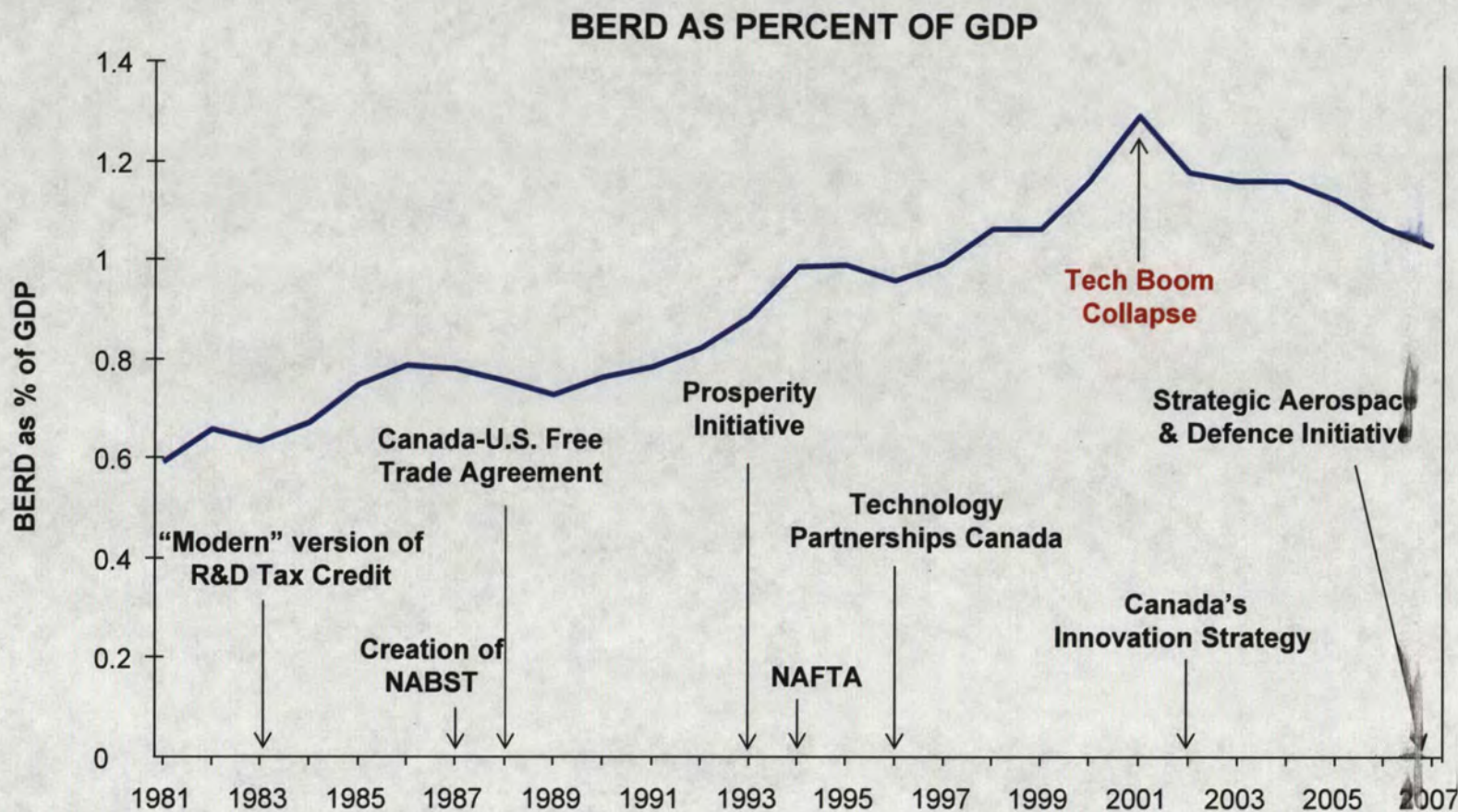
- o STRUCTURAL CHARACTERISTICS
- o COMPETITIVE INTENSITY
- o CLIMATE FOR NEW VENTURES

- o **PUBLIC POLICIES**

- o BUSINESS AMBITION

- o **Macroeconomic Policies**
- o **Human Capital**
- o **Trade Liberalization**
- o **Regulation**
- o **Taxation (esp. SR&ED)**
- o **Sector Strategies**
- o **OECD "Menu"**

# THE MACRO CONTEXT FOR BUSINESS EXPENDITURE ON R&D

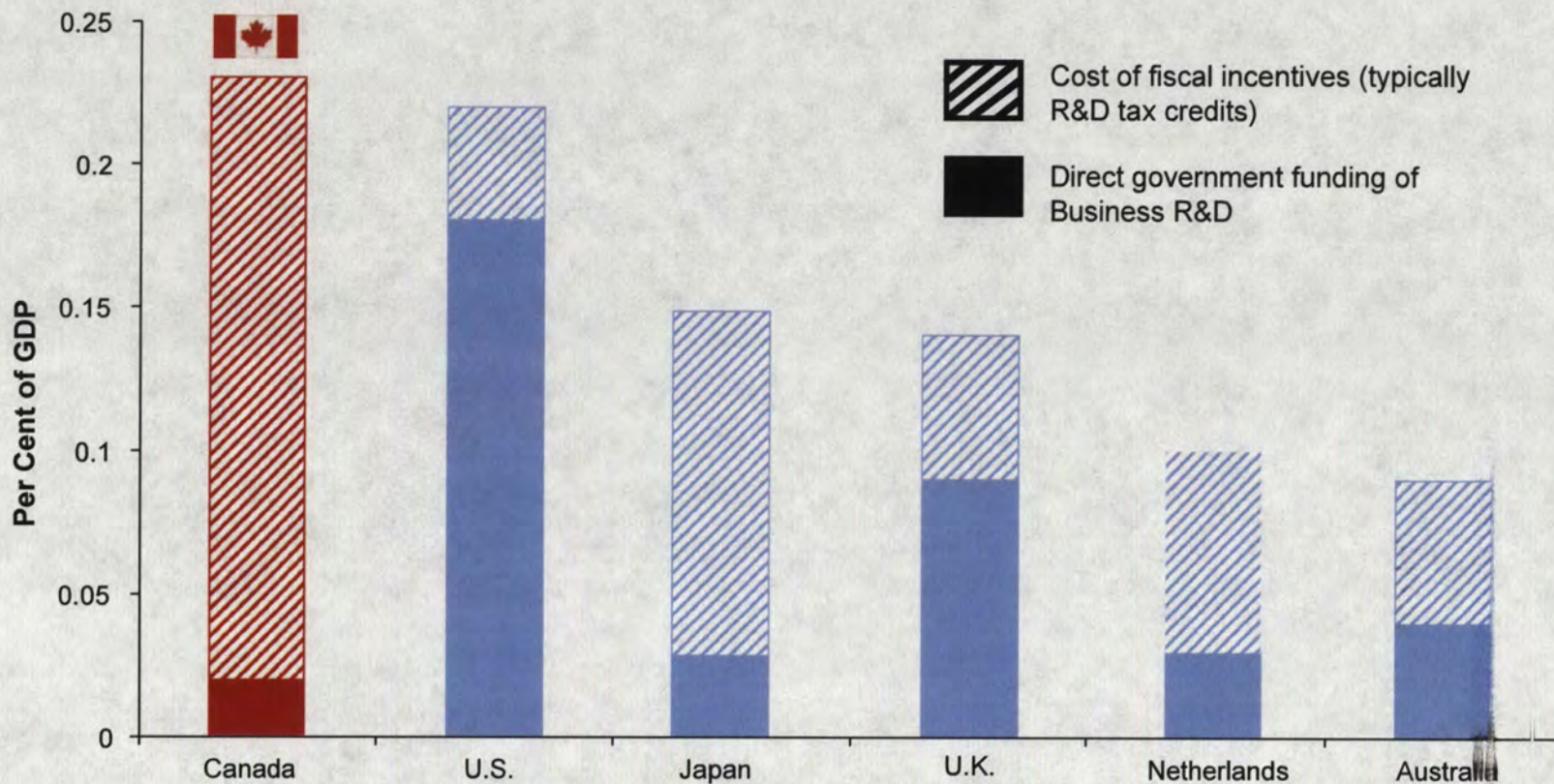


Data Source: (OECD 2008c)

ONLY THE TECH BOOM / COLLAPSE HAS HAD MAJOR IMPACT

# GOVERNMENT FUNDING OF BUSINESS R&D

(2005 OR LATEST YEAR)



Data Source: (OECD 2008d)

**CANADA IS AN 'OUTLIER' IN TERMS OF RELIANCE ON TAX-BASED INCENTIVES**

## INNOVATION POLICY - SUMMARY

- ❑ Canada has implemented most of the productivity-enhancing measures recommended as a result of OECD analysis.
- ❑ Business taxes – especially on capital – have been high, but are now competitive and declining.
- ❑ SR&ED tax credit - \$3.7B incentive in 2007 – is among world's richest and is by far the largest program of government support for innovation.
- ❑ Concerted national strategy to “back winners” is difficult – not simply because governments have not been good at picking winners, or dropping losers – but because of Canada's diverse and regionally-oriented political economy works against concerted action.

**CANADA'S INNOVATION POLICIES HAVE RELIED PRINCIPALLY ON MARKET FORCES**

## KEY FACTORS THAT INFLUENCE INNOVATION STRATEGY CHOICE

- o STRUCTURAL CHARACTERISTICS
- o COMPETITIVE INTENSITY
- o CLIMATE FOR NEW VENTURES
- o PUBLIC POLICIES
- o **BUSINESS AMBITION**

INTANGIBLES OF "BUSINESS CULTURE" IS THE RESIDUAL FACTOR

## **DOES CANADIAN BUSINESS LACK “AMBITION”?**

**Why might Canadian businesses be less ambitious than the Americans?**

- o **Arguments often advanced include:**
  - **Canada’s historical dependence on foreign initiative**
  - **Less competition in Canada’s domestic market**
  - **Canadian priorities / values are less commercially focused**
  
- o **The issue is hotly debated:**
  - **Are Canadian and U.S. “attitudes” all that different?**
  - **Most panelists believed that business ambition was a key differentiator.**
  
- o **Evidence is largely anecdotal based on experience of those who have worked in both U.S. and Canada.**

**MANY INTERNATIONAL SUCCESS DEMONSTRATE CANADA’S INNOVATIVE POTENTIAL**

## **NEW FACTORS AT PLAY FOR CANADA**

### **RESOURCE DEPENDENCE**

- Volatile
- Unevenly-distributed
- Environmentally-challenged

### **US MARKET**

- Increasing vulnerability of access
  - Protectionism
  - National security

### **EMERGING MARKETS**

- Where the BIG growth will be
- Increasingly sophisticated competitors
- Broad spectrum of opportunities

### **NEW BUSINESS LEADERS**

- Less captives of old mindset
- More at home in the world

**CHALLENGES AND OPPORTUNITIES SHOULD MOTIVATE INNOVATIVE RESPONSES**



## SECTOR “CASE STUDIES” OF BUSINESS INNOVATION

There is no one-size-fits-all solution to the innovation puzzle.

- AUTO SECTOR:** “Weak R&D But Strong Productivity”
- LIFE SCIENCES:** “Great Promise – Mixed Results”
- BANKING:** “Balancing Stability vs Radical Innovation”
- ICT:** “A Catalytic Role for Government”

INDUSTRY CANADA NEEDS TO (RE)DEVELOP DEEP SECTOR EXPERTISE

## BROAD POLICY IMPLICATIONS OF THE ANALYSIS

- ❑ **TECHNOLOGY INVESTMENT** – Encourage investment in advanced M&E and ICT in particular
- ❑ **COMPETITION & EXPORTS** – Increase exposure to competition and promote an export orientation, especially “downstream” in value chains
- ❑ **NEW VENTURES** – Focus on early-stage financing and generation of potential “angels” to be investors and mentors.
- ❑ **BACKING OPPORTUNITIES** – Develop sector strategies to catalyze areas of opportunity.

**BOTTOM LINE: NEED TO GET BUSINESS STRATEGY FOCUSED ON INNOVATION**

## SOME IMPLICATIONS FOR INDUSTRY CANADA

- The S&T strategy (May 2007) is consistent with the findings of the Report but the challenge is on-going
- Statistics Canada's leading-edge work on innovation and productivity deserves emphasis and support to match
- IC needs deeper sector-based understanding to develop policies to influence business innovation strategy
- IC should develop proactive policies to catalyze areas of opportunity as it has done in the past in, for example, aerospace, IT procurement, telecom policy

**NEW PERSPECTIVE: PRODUCTIVITY & INNOVATION THROUGH LENS OF BUSINESS STRATEGY**

## ANNEX

- Expert Panel on Business Innovation**
- References for Charts**

To download the Report of the Expert Panel on Business Innovation visit the Council's website at [www.scienceadvice.ca](http://www.scienceadvice.ca)

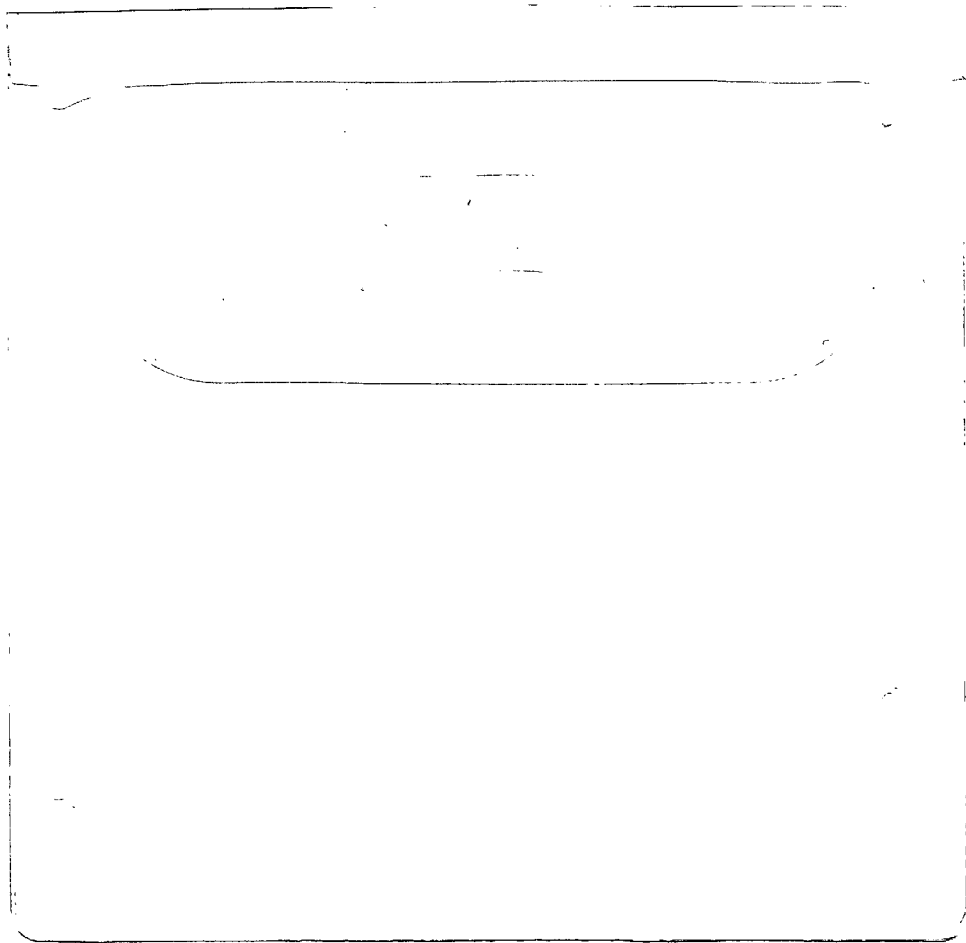
(At present only the summary version of the report is posted on the website pending completion of the preparation of the full report in both official languages. The full report will be posted in June)

## EXPERT PANEL ON BUSINESS INNOVATION

<b>BUSINESS</b> Services	Robert Brown (Chair)	CAE; Bombardier*, Montreal
	Guthrie Stewart	Edgestone Capital*, Montreal
	John Thompson	TD Bank, IBM*, Toronto
<b>ICT</b>	Savvas Chamberlain	DALSA, Waterloo
	Brian McFadden	Prestige Telecom; Nortel*, Montreal
	Jim Roche	CMC*; Tundra Semiconductor*, Ottawa
	Alexandre Taillefer	Stingray Digital, Montreal
<b>Life Sciences</b>	Nathalie Dakers	CDRD (at UBC), Vancouver
	André Marcheterre	Merck-Frosst*, Montreal
<b>Resources</b>	Walter Mylnaryk	Kruger Inc., Montreal
	Charles Ruigrok	Syncrude*, Calgary
<b>Consulting</b>	Marcel Côté	SECOR, Montreal
	David Pecaut	The Boston Consulting Group, Toronto
<b>LABOUR</b>	Jim Stanford	CAW, Toronto
<b>NGO</b>	Andrew Sharpe	CSLS, Ottawa
<b>ACADEMIC</b>	Meric Gertler	University of Toronto
	Bronwyn Hall	UC Berkeley (US) ; Maastricht (Netherlands)
	Arthur May	Memorial University*; NSERC*, St. John's

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