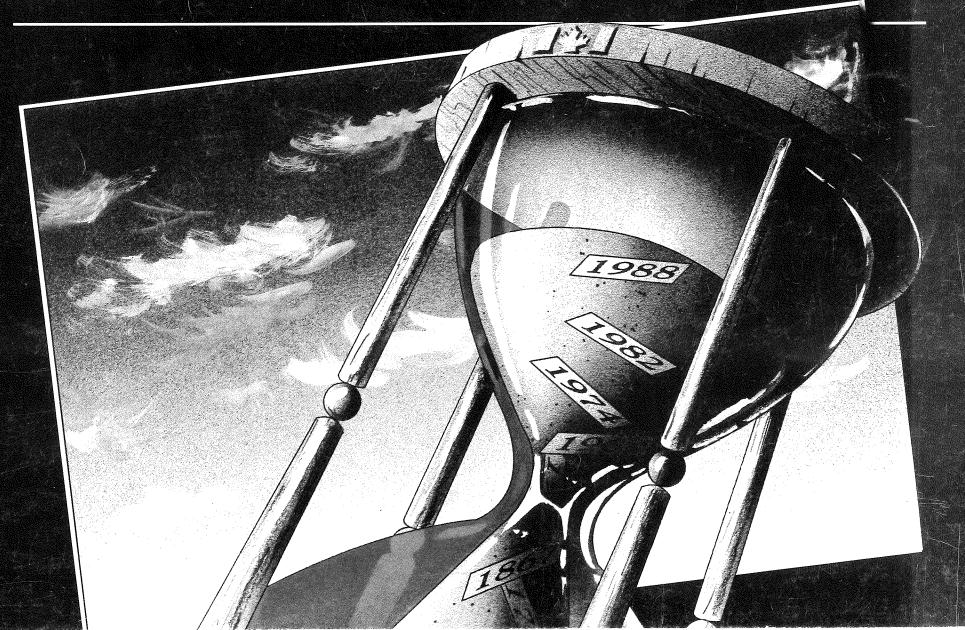


OUR TWO OFFICIAL LANGUAGES OVER TIME



Our Two Official Languages Over Time

Revised and updated edition September 1996

Language is more than a means of communication. It forms communities and shapes the links with other communities. As society becomes more complex, language patterns become more complicated. It should come as no surprise that, in Canada, recent debates over the Constitution have so often been debates over language.

This chronology, prepared by the Office of the Commissioner of Official Languages, began with the modest objective of summarizing recent legislation, both federal and provincial, which has affected the status of English and French in Canada.

What was to have been a brief summary has become a substantial document. To understand the significance of the statutes and amendments, it was necessary to go further back and establish what the previous status of these languages had been. It was also impossible to restrict the chronology to federal and provincial legislation. Many major changes were made by departmental regulations, administrative decisions, and by judicial interpretation. Enough, in fact, to fill a book, but the line had to be drawn somewhere. The compromise was to produce something more comprehensive than a list of statutes but something less than a monograph.

These historical highlights make a fascinating document. They provide a capsule outline of the linguistic history of Canada. The changes are so dramatic that what we see is an outline of a revolution in our attitudes towards language.

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The Era of "Anglo-conformity"

Most of us, for example, will be surprised to learn that in the first 30 years of the federal union provincial governments, with the exception of the newly created Manitoba, did not pass any legislation on language usage. Language was not a controversial issue. And yet these were years of major expansion in the provincial public school systems and there were bitter disputes over schools in Prince Edward Island, New Brunswick and Manitoba. Each of these provinces had English-language as well as French-language schools. How was it possible to argue about the nature of school systems without arguing about the place of English or French in the classroom?

We can only understand this if we remember that our present day emphasis on language is a relative recent phenomenon. The debate then, as now, was over social values and cultural heritage, but the focus in those days was religious rather than linguistic. The divisions were between Protestants and Roman Catholics rather than between English-speaking and French-speaking Canadians. Language seemed so unimportant that the language of instruction was a local option.

The contrast between the 19th and the 20th century can be illustrated by a minor incident in the area of Windsor in Upper Canada in the mid-19th century. Some French-speaking parents in that community were concerned that their children were not learning English because the teacher in the local public school spoke only French. They complained to the equivalent of the department of education, only to be told that English was not a requirement for a teaching certificate and there was nothing to prevent the local school board from hiring a unilingual French teacher. The department saw nothing wrong in this and had no intention of intervening. It would be difficult to imagine either Franco-Ontarian parents or the Ontario Ministry of Education expressing similar sentiments today!

The chronology also suggests, however, that by the turn of the century language was becoming more important in the English-majority provinces. The early decades of the 20th century were years of industrialization and of increasing secularism. They were also years when loyalty to the British Empire was seen as the bedrock of Canadian patriotism. This was the era of massive migration, when group settlements of many ethnic and linguistic origins provoked concern about Canadian identity, especially on the Prairies.

The situation varied from province to province but an overall pattern can be seen. The English language was regarded as an instrument of assimilation or at least as a means of forging a community based on a common language. The public school became the institution which would

impose this "Anglo-conformity". Thus in the 20th century many of the school controversies were over language rather than religion. By the mid-20th century all of the English-majority provinces had a definite language policy. English was the major and, in some provinces, the only language of instruction.

The emphasis on English left little place for any other language in the schools. There was certainly no question of French having equal status. Of the languages other than English, however, it is noteworthy that French was given preferential treatment. In many provinces French was permitted as a language of instruction in the first years of school in classrooms where the students had French as their mother tongue. Even for these students, English was to be the language of instruction by the end of elementary school but at least there was a period of transition. Students whose mother tongue was neither got no concessions. French did not have the status of English but at least it was not considered as "foreign" as Ukrainian or German.

Two Solitudes in Quebec

There was no equivalent "Franco-conformity" in Quebec. Here was a province with a large majority of French-speaking citizens, most of whom were deeply committed to survival and surrounded by a menacing English-speaking world. They felt besieged and threatened. How does one explain their failure to use their political power to make French the dominant language?

The explanation seems to be that the French Canadians did not have the confidence to challenge the privileged status of English. Instead of linguistic domination they opted for linguistic isolation. They saw their survival in terms of the survival of rural society and the rural parish and accepted English as the language of commerce and industry. In education they separated the Roman Catholics and the Protestants into two public school systems and eventually divided the Roman Catholic system into English and French language sections. French Canada would survive by living alone.

The two groups could not live completely apart. When they met, English was likely to be the dominant language. For example, for many years French Canadians travelling by train found timetables published in English only. It was not until 1910 that the Quebec legislature protected the French language to the extent of requiring that timetables be bilingual.

Lip Service to Equality

Federal legislation follows a different pattern in the years from Confederation to the mid-20th century. Since 1867 English and French have had equal status in Parliament and the federal courts and in the legislature and courts of Quebec. In the early years this legal equality was extended to Manitoba and the federally-administered North-West Territories. Even after the turn of the century the federal government did not adopt an attitude of "Anglo-conformity", although it did not obstruct or disallow the provincial legislation or territorial ordinances which limited the use of French.

At the federal level successive governments can be described as paying lip service to the principle of legal equality. There were even occasional gestures, such as bilingual stamps or bilingual currency, to affirm that both English and French were national languages. There was no concerted effort, however, to foster the equality of the two languages in practice. English continued to be the operating language of the federal Public Service and the only language in which it provided many of its services to the public.

The New Definition of Survival

The change in Quebec came with the Quiet Revolution. Quebec had become an urban and industrial society. If French Canada was to survive in the modern world French Canadians would have to become leaders in commerce and industry and assert a predominant role in the provincial economy. Survival was also threatened by a declining birth-rate and by post-war immigrants who tended to adopt English as their Canadian language. If French was to remain the majority language in Quebec these immigrants would have to be assimilated into the French-speaking group.

The language legislation in Quebec since the 1960s can be understood as attempts to achieve these objectives. Bill 22 in 1974 and Bill 101 in 1977 gave French a privileged position in public administration and in business. The same legislation tried indirectly and then directly to place all children in French-language schools except for those with English-speaking parents (Bill 22) or of English Quebec origin (Bill 101). Survival was still the objective but instead of survival through isolation it was to be survival by making French the dominant language in the province.

Two Official Languages

The Quiet Revolution in Quebec persuaded the federal government to take the language question seriously. In 1963 it created the Royal Commission on Bilingualism and Biculturalism. If it was to be seen as the government of both English-speaking and French-speaking Canadians it would have to provide all of its services in both languages. This in turn meant that French would have to be one of the working languages of the federal Public Service. The Official Languages Act, the establishment of the Commissioner of Official Languages and many of the regulations affecting the Public Service were designed to establish equal status for English and French within federal institutions. A variety of second-language training programs was provided to make public servants bilingual. The federal government also provided grants for minority language and second official language instruction, including immersion programs, across Canada.

The federal government was not the only government to increase French-language services. The government of New Brunswick declared the province officially bilingual and adopted legislation and regulations to give English and French equal status. In Ontario French was not made an official language but it was authorized as a language of instruction in publicly-supported schools, and government services were provided in French in designated areas.

Language and the Constitution

The Constitution Act of 1982 shifted the basis of language rights in Canada. The Canadian Charter of Rights and Freedoms gave constitutional guarantees to English and French as official languages and as languages of instruction in minority schools. The courts, which were already confirming French-language rights on the Prairies dating back to the founding of Manitoba and the early years of the Northwest Territories, were now responsible for deciding whether provincial or federal legislation conformed to these constitutional rights. Following a Supreme Court decision reaffirming the bilingualism of the legislature and courts of Saskatchewan, that province and Alberta decided, in 1988, to repeal many of these provisions. In the same year the Supreme Court declared that the section in Bill 101 which required that all signs be in French was invalid; the Quebec government resorted to the "notwithstanding" clause in the Constitution to pass a law which limited external signs to French only. Outside Quebec judicial interpretation in the 1980s has helped to define the educational rights of the French-language minorities.

The courts and the legislatures continue to define language rights in Canada. The Meech Lake Accord and the Charlottetown Accord included additional constitutional guarantees for English-speaking and French-speaking minorities and these may reappear in some future agreement. The fate of languages in Canada — and the fate of Canada itself — is still being debated.

Blair Neatby

Dr. H. Blair Neatby, now professor of history at Carleton University, studied at the universities of Saskatchewan, Oxford and Toronto. He has published books on Wilfrid Laurier and Mackenzie King, as well as on Canada in the 30s and is a past president of the Canadian Historical Association and a Fellow of the Royal Society of Canada. His interest in English-French relations in Canada dates back to his studies on Laurier and his years as Director of Research in Education for the Royal Commission on Bilingualism and Biculturalism.

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Foreword

The following chronology of language-related events in Canada over the years is designed for readers seeking easily accessible, general information on the topic. The chronology, which updates an earlier document published in 1979, does not pretend to be exhaustive; it simply catalogues, in a summary way, the major landmarks of Canada's linguistic history. In so doing, it concentrates on constitutional, statutory, policy and legal happenings at the three levels of government — federal, provincial/territorial and municipal.

Readers wishing to explore particular points in greater depth are invited to follow up on the references cited to the right of most entries. These references were the most up to date available at the time of printing.

The chronology is presented in three parts:

Part I covers the period from Confederation (1867) to the establishment of the Royal Commission on Bilingualism and Biculturalism (1963);

Part II covers the period from 1963 to 1980. Among other events, this period saw the adoption, in 1969, of Canada's first Official Languages Act and the first steps in the successful patriation of Canada's Constitution with an added Canadian Charter of Rights and Freedoms;

Part III covers the period from 1980 to 1996, one marked by much constitutional, legislative and judicial activity in the language field including the adoption, in 1988, of Canada's second Official Languages Act.

The three-column format provides the reader with:

- a quick reference guide (year, jurisdiction, category) in the left column;
- a compact, factual summary of the main events in the middle column;
- the source and additional references and cross-references in the right column.

While most of the subjects are presented in chronological order, on several occasions we depart from this rule and, for ease of reference, group related events that formed a continuum and have a clearly defined beginning and end over a relatively short span of years. One case in point is the work of the Royal Commission on Bilingualism and Biculturalism (1963-71), which is found in the entries for 1963. However, when events are related but separated by a number of years, they are listed chronologically and cross-references are supplied in the right-hand column.

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A long time ago....

Canada was not created yesterday; it existed for a long time before Confederation. Let us, then, without going all the way back to the flood, take a brief look at some past history.

Around the year AD 1000, when the Vikings arrived, it is said that more than 450 Amerindian languages and dialects, belonging to 11 linguistic families, were spoken in the northern part of the American continent. Native Canadians still speak a number of these languages and are deeply attached to them.

Later, more Europeans came — explorers, discoverers, traders, missionaries and colonists. The first French colonists settled on the east coast and then at Quebec, spreading out gradually over a large part of the continent. The first English settlements in Newfoundland also were established very early in the 17th century. The wars of succession, the European colonial wars and, of course, the American War of Independence disrupted borders throughout the 18th century and profoundly affected settlement patterns.

In 1763 France ceded New France and other territories to Great Britain. The English language, soon reinforced by the Loyalists coming from the United States, took hold and became the majority language in Canada towards the middle of the 19th century. French was given legal status by the Quebec Act of 1774 as one of the two languages of law and of the courts. This Act extended the borders of the province to the entire Great Lakes basin, Labrador and the territory located between the Ohio Valley and the Mississippi. The representatives in the legislature of Lower Canada, which, like that of Upper Canada, was created by the Constitutional Act, 1791, used both languages on an equal footing in its proceedings.

The Act of Union, passed by Great Britain following the rebellions of 1837 in both Lower and Upper Canada, united the two provinces into one colony in 1841 under the name "Canada". Section 41 of this constitutional act made English the sole language of Parliament and of legislation, without, however, "prevent[ing] translated copies of any such documents being made." In 1848, however, at the request of both Houses of the Canadian Parliament, London repealed this section without replacing it with any other provision concerning the use of languages in the colony. Nature accordingly reclaimed its rights.

Part I 1867-1962

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Year	
Jurisdiction	
Category	

Subject

Source Reference Cross-Reference

1867

Canada
Quebec
Constitution
Parliament
Legislature (Quebec)
Courts (Canada,
Quebec)

Canada House of Commons

1869

Manitoba (Rupert's Land and the Northwest)

1870

Manitoba Constitution Legislature Courts

1871

Manitoba Education

Confederation

The Constitution Act, 1867 (British North America Act, 1867), unites the Province of Canada (henceforth Ontario and Quebec), Nova Scotia and New Brunswick into the Dominion of Canada. Section 133 provides for the use of English or French in the debates, and of both languages in the records and journals of Parliament and the Quebec legislature. The acts of both are to be published in English and French. Either language may be used in any court of Canada or Quebec.

House of Commons

The Standing Orders of the House of Commons provide for motions to be read in English and French before debate, and for all bills to be printed in both languages before second reading.

Louis Riel

Louis Riel and a joint council of 12 English-speaking and 12 French-speaking Red River settlers prepare a list of rights respecting the government of the Northwest. These include equality of English and French in the legislature, the courts and all public records, and the requirement that the Judge of the Superior Court be bilingual.

Manitoba Act, 1870

The *Manitoba Act*, 1870, in language similar to Section 133 of the *Constitution Act*, 1867, provides that English or French may be used in the debates, and that both languages shall be used in the records and journals of the legislature. Acts are to be printed and published in English and French. Either language may be used in the courts of the province.

Manitoba School Act

The Roman Catholic section of the Board of Education is to give "due regard to the choice of French books, maps and globes for the French schools".

Constitution Act, 1867, c. 3 (U.K.).

Standing Orders 70(1) and 110 (as amended June 1987).

Sheppard, C. A., The Law of Languages in Canada, Studies of the Royal Commission on Bilingualism and Biculturalism, Vol. 10 (Ottawa: Information Canada, 1971) at 77.

S.C. 1870, c. 3.

See also Official Language Act, 1890, and Forest and Bilodeau court challenges, 1976-86.

S.M. 1871, c. 12.

at 50.

Year Jurisdiction Category	Subject	Source Reference Cross-Reference
1873 Manitoba Municipalities	Manitoba Municipalities In Manitoba, Section 2 of an <i>Act concerning Municipalities</i> provides for a petition for incorporation of a municipality to be published in both English and French in the <i>Manitoba Gazette</i> .	S.M. 1873, c. 24. Sheppard, C.A., supra, at 77.
Northwest Territories Criminal Statutes of Canada	Northwest Territories The Council of the Northwest Territories directs its Clerk to distribute English and French copies of the Criminal Statutes of Canada.	Oliver, E.H. (ed.), The Canadian North-West. Its Early Development and Legislative Records, vol. II (Ottawa, 1915) at 1009-10.
1875 Manitoba Elections	Manitoba Election Act, 1875 The Manitoba Election Act provides for the proclamation of elections and the preparation of voters' instructions and lists in both languages.	S.M. 1875, c. 2. Sheppard, C.A., supra, at 78.
Manitoba Municipalities	Manitoba Act respecting County Municipalities The Manitoba Act respecting County Municipalities provides for bilingual by-laws and official notices in certain municipalities.	S.M. 1875, c. 41. Sheppard, C.A., <i>supra</i> , at 78.
1876 Manitoba Courts	Manitoba Act respecting Jurors and Juries The Manitoba Act respecting Jurors and Juries provides that, when a trial in French is requested, the court may order the jury to be composed of equal numbers of French- and English-speaking persons.	S.M. 1876, c. 3, s. 36. Amended S.M. 1877, c. 19. Sheppard, C.A., <i>supra</i> , at 78-79 and 199.
1877 Northwest Territories Council Courts	North-West Territories Act, 1875: Amendment An amendment to the <i>North-West Territories Act</i> , 1875, provides for English and French to be used in debates of the Council and in court proceedings. They are both to be used in the Council's records and journals and in printing its ordinances.	An Act to amend the North-West Territories Act, 1875, S.C. c. 7. Report of the Royal Commission on Bilingualism and Biculturalism (RCBB), Book I,

Year
Jurisdiction
Category
1882 Canada Public Servi

Subject

Source Reference Cross-Reference

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Civil Service Commission of Canada

The Civil Service Commission of Canada establishes examinations "to be held in the English or French language or both at the option of the candidate". Notices of recruitment and promotion examinations and their regulations are to be published in English and French in the Canada Gazette.

Canada Civil Service Act, S.C. 1882, c 4. Report of the RCBB, Book III, at 99.

Nova Scotia Education

Acadian Schools

A Council of Public Instruction directive introduces bilingual readers for Acadian schools.

N.S. Journal of Education, 1883, at 29.

1885

Canada **House of Commons**

House of Commons

The Standing Orders of the House of Commons establish that the Deputy Speaker and Chairman of Committees is to possess "the full and practical knowledge of the official language which is not that of Mr. Speaker for the time being".

Standing Order 77(2) (as amended June 1987).

1888

Canada **Public Service**

Civil Service Act

An amendment to the Civil Service Act provides for a bonus of \$50 to be paid annually for the ability to execute "composition in French by English candidates [and] composition in English by French candidates".

Canada Civil Service Act S.C. 1882, c. 4, sections 56, 28 and 29. Report of the RCBB, Book III, at 99.

1890

Manitoba Legislature Courts

Official Language Act, 1890

The Manitoba Legislature adopts the Official Language Act, making English the only language of the records and journals of the legislature, for the publication of statutes and in the courts.

S.M. 1890, c. 14. Sheppard, C.A., supra, at 79-80. Report of the RCBB, Book II, at 45-47.

Ontario Education

Language of Instruction

Regulations of the Ontario Department of Education make English the language of instruction. French is permitted in the early grades of "bilingual" schools if students do not understand English.

Report of the RCBB, Book II, at 48-49.

Year Jurisdiction Category
1892 Northwest Territories Education
Northwest Territories Legislative Assembly
1897 Manitoba Education

1900 Nova Scotia

Nova Scotia Education

1902

Nova Scotia Education

1905

Alberta, Saskatchewan Education

Subject

Source Reference Cross-Reference

Language of Instruction

A school ordinance makes English the official language of instruction in the Northwest Territories. French may be used in the early grades when French-speaking students do not understand English.

Northwest Territories Ordinances

The Northwest Territories Council adopts English as the only language of record.

Laurier-Greenway Compromise

The Laurier-Greenway compromise on the Manitoba schools question includes a provision allowing English and another language to be the languages of instruction in "bilingual schools" where 10 or more students speak a language other than English.

Normal School

The provincial Normal School begins offering courses in French instruction for Francophone teachers.

Language of Instruction

Regulations adopted by the Council of Public Instruction in Nova Scotia allow French to be used as a language of instruction in the first four grades. The 1864 *Education Act* had made English the sole language of instruction.

Alberta and Saskatchewan School Acts

The *School Acts* of Alberta (1905) and Saskatchewan designate English as the language of instruction, but allow some use of French in the early grades as previously set out in the 1892 *School Ordinance* of the Northwest Territories.

Foucher, Pierre, Constitutional Language Rights of Official Language Minorities in Canada, (Ottawa: Supply and Services Canada, 1985) at 221.

Sheppard, C.A., supra, at 88-89. Report of the RCBB, Book I, at 51-52.

See also 1916 (Laurier-Greenway Compromise Amendment). Report of the RCBB, Book II, at 47.

Report of the RCBB, Book II, at 110. An Act to amend the Law relating to Education, N.S. 1864, c. 13.

S.C. 1905, c. 3. RSS, 1909, c. 100. Foucher, P., supra, at 217, 263.

Year
Jurisdiction
Category

Subject

Source Reference Cross-Reference

1910

Quebec Public Documents

Quebec Civil Code

The Quebec legislature adopts an amendment to the Civil Code requiring that public documents relating to transportation and communications be printed in both French and English.

An Act to amend the Civil Code respecting contracts made with public utilities companies, S.Q. 1910, c. 40.

1912

Ontario Education

Language of Instruction

Ontario enacts Regulation 17. English is to be the sole language of instruction after grade 3 and the study of French is limited to one hour a day.

Report of the RCBB, Book II, at 47-51.

1916

Manitoba Education

Laurier-Greenway Compromise Amendment

New Manitoba regulations override the provision of the 1897 Laurier-Greenway compromise and make English the sole language of instruction in public schools.

Report of the RCBB, Book II, at 47.
See also 1897 (Laurier-Greenway Compromise).

1923

Canada Public Service

Civil Service Regulation 19

Civil Service Regulation 19 reaffirms the principle that all examinations may be written in English or French and that the candidate's choice of language is to be made at the time of application.

Report of the RCBB, Book III, at 101.

1927

Canada Services to the Public

Bilingual Postage Stamps

The word "postes" appears on postage stamps issued to mark the 60th anniversary of Confederation. It is used on all subsequent issues.

Report of the RCBB, Book III, at 107.

1931

Saskatchewan Education

Saskatchewan School Act

The Saskatchewan School Act declares English to be the only language of instruction in its public schools.

R.S.S. 1965, c. 184. *Report of the RCBB*, Book II, at 120-121.

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Year Jurisdiction Category	Subject	Source Reference Cross-Reference
1934		
Canada Translation	Federal Translation Bureau To improve co-ordination, avoid duplication and ensure simultaneous publication of documents in English and French, the federal government establishes the Translation Bureau.	The Translation Bureau Act, S.C. 1934, c. 25. Report of the RCBB, Book III,
Canada Services to the Public	Bilingual Banknotes The Bank of Canada Amendment Act provides for bilingual banknotes.	at 155. An Act to amend the Bank of Canada Act, S.C. 1936, c. 22. Report of the RCBB, Book III
Quebec Statutes	Quebec Statutes The Quebec legislature adopts a law amending several statutes to stipulate that where the English and French texts differ, the French text shall take precedence. The law is repealed in 1938 and the regulation recognizing the validity of both the English and French texts is reinstated.	at 108. An Act respecting the interpretation of the Laws of the Province, S.Q. 1937, c.13. Sheppard, C.A., supra, at 147.
Canada Public Service	Civil Service Act An amendment to the Civil Service Act requires that individuals appointed to "a local position within a province" qualify, by examination, "in the knowledge and use of the language of the majority of the persons with whom he is required to do business: provided that such language shall be the French or the English language".	An Act to amend the Civil Service Act, S.C. 1938, c. 7 s. 1. Report of the RCBB, Book III, at 105.
1945 Canada	Bilingual Family Allowance Cheques The federal government issues bilingual family allowance cheques for distribution in Quebec. Distribution of bilingual cheques is extended to all of Canada in 1962.	Report of the RCBB, Book III, at 108
1955 Manitoba Education	Instruction in French Manitoba officially sanctions instruction in French in grades 4-12 in certain schools.	Foucher, P., supra, at 198.
1958 Canada Public Service	Civil Service Act and Regulations A Civil Service Commission report leads to amendments to the Civil Service Regulations and the Civil Service Act. Public servants in contact with the public and working in linguistically mixed	Canada, Civil Service Commission, Personnel Administration in the Public

Year Jurisdiction Category	Subject	Source Reference Cross-Reference
	localities should be bilingual; language qualifications are to be determined by the Civil Service Commission; and a public servant in charge of a work unit composed of significant numbers of Anglophone and Francophone employees should be sufficiently bilingual to supervise the unit's work.	Service (Ottawa: Information Canada, 1958). Report of the RCBB, Book III, at 110.
1958 Canada Parliament	Parliament: Simultaneous Interpretation The introduction of simultaneous interpretation for the House of Commons receives unanimous approval. A similar motion for debate in the Senate is approved in 1960. Such facilities become available in the House of Commons in 1959 and in the Senate in 1961.	Delisle, Jean, Bridging the Language Solitudes: Growth and Development of the Translation Bureau of the Government of Canada, 1934-84 (Ottawa: Supply and Services
1960 Canada Courts	Canadian Bill of Rights The Canadian Bill of Rights guarantees a person "the right to the assistance of an interpreter in any proceedings in which he is involved or in which he is a party or a witness, before a court, commission, board or other tribunal".	Canada, 1984) at 31-39. S.C. 1960, c. 44, s. 2(g).
1961 Canada Services to the Public	Heeney Report, Civil Service Commission A Civil Service Commission report sets out the principles that every citizen should have the right to federal services in English or French and that the Civil Service should be representative of the cultures — especially English and French — that make up Canada. The Royal Commission on Government Organization (Glassco Commission) endorses these principles in 1962.	Report of the RCBB, Book III, at 110-111. Canada, Report of the Royal Commission on Government Organization, vol. I (Ottawa: Supply and Services Canada, 1962).
1962 Canada Air Traffic Control	Bilingual Air Traffic Control The federal Ministry of Transport issues the first guidelines on the use of language in air traffic services in Canada. While English is to remain the normal language of air-ground communications, it is recognized that in certain unusual conditions, such as those of emergency or stress, the French language may be used between controllers and pilots. An equivalent message must be given in English to safeguard other pilots flying in the vicinity.	See also 1973 (Project BILCOM).

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Part II 1963-1979

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1963 Canada Royal Commission

Royal Commission on Bilingualism and Biculturalism (1963-71)

The federal government appoints the Royal Commission on Bilingualism and Biculturalism to "inquire into and report upon the existing state of bilingualism and biculturalism in Canada and to recommend what steps should be taken to develop the Canadian Confederation on the basis of an equal partnership between the two founding races, taking into account the contribution made by the other ethnic groups to the cultural enrichment of Canada...".

In the preamble of its *Preliminary Report* (1965) the Commission says that "Canada, without being fully conscious of the fact, is passing through the greatest crisis in its history".

In Book I of its Report (1967), the Commission concludes that Francophones in Quebec constitute a "distinct society". In various important fields this society is already master of its own activities, to which it imparts its own tone and pace. The Commission recommends that Parliament adopt an Official Languages Act to establish the equal status of English and French in Canada and appoint a commissioner of official languages to oversee its application. It urges the provincial governments to follow suit. In 1968 the federal government accepts the recommendations.

Book II (1968) recommends that parents be able to select the official language of their choice for the education of their children. It urges that minority language schooling be provided by the provinces, especially in the bilingual districts it proposes.

Book III (1969) says that the federal Public Service, as an institution, should be bilingual, and that each public servant, subject to certain conditions, should be free to work and make a career in English or French.

Book IV (1969) recommends that governments extend support to cultural groups other than those of British and French origin.

Book V (1970) recommends that all levels of government work together to make the National Capital Region truly bilingual.

Book VI, which concludes the Report in 1970, explores the role of voluntary associations in furthering language reform.

Report of the RCBB, Books I-VI.

Preliminary Report of the RCBB (Ottawa: Queen's Printer, 1965).
The Official Languages (Ottawa: Queen's Printer, 1967).

Education (Ottawa: Queen's Printer, 1968).

The Work World (Ottawa: Queen's Printer, 1969).

The Cultural Contribution of the Other Ethnic Groups (Ottawa: Queen's Printer, 1969). The Federal Capital, (Ottawa: Queen's Printer, 1970).

The Voluntary Associations (Ottawa: Queen's Printer, 1970).

Year Jurisdiction Category	Subject	14 Source Reference Cross-Reference
1964 Canada Public Service	Language Training The Civil Service Commission launches the Language Training Program and begins English and French language training for federal public servants.	Report of the RCBB, Book III, at 155.
1966 Canada Policy Canada Public Service	Policy on Bilingualism in the Public Service The Prime Minister states the principle that Anglophones and Francophones should receive equal consideration as candidates for positions in the federal Public Service and, subject to certain conditions, should be able to work in English or French. Bilingualism Bonus The federal government agrees to a 7% pay differential for secretaries, stenographers and typists working in both English and French at least 10% of the time.	Statement by Rt. Hon. Lester B. Pearson, House of Commons, April 6, 1966, House of Commons Debates, 1st Session, 27th Parl., 1966, at 3915. Report of the RCBB, Book III, at 276-277.
1967 Canada Public Service	Language as an Element of Merit Under the Public Service Employment Act language becomes an element of merit in the appointment of federal public servants.	Report of the RCBB, Book III, at 120.
Saskatchewan Education	Saskatchewan School Act An amendment to the Saskatchewan School Act allows French to be used as a language of instruction for one hour a day. The Act is further amended in 1968 to increase such teaching time to a maximum of 55% of the school day.	The School Act, R.S.S. 1965, c. 184. An Act to amend the School Act, S.S. 1967, c. 35, s. 10. Report of the RCBB, Book II, at 120-121. Foucher, P., supra, at 223. (See also 1931 Saskatchewan School Act.)
Manitoba Education	Manitoba Public Schools Act An amendment to the Manitoba Public Schools Act allows French to be used as a language of instruction for up to half the school day.	An Act to amend the Public Schools Act(2), S.M. 1966-67, c. 51 Report of the RCBB, Book II, at 126.

Year Jurisdiction Category	Subject	Source Reference Cross-Reference
1968 Ontario Education	Language of Instruction Ontario legislation authorizes the establishment of public elementary and secondary schools in which French may be the language of instruction.	Report of the RCBB, Book II, at 75.
1969 Alberta Education	Alberta School Act An amendment to the Alberta School Act allows French to be used as a language of instruction in	Report of the RCBB, Book II,
Ontario Policy	all 12 grades in "bilingual" schools. Services to the Public The premier states at a federal-provincial constitutional conference that Ontario will provide	at 118, note 1. See also 1986 (French
Quebec Commission	public services in French as well as English wherever feasible. Gendron Commission The Quebec government establishes the Gendron Commission to inquire into the state of the French language in Quebec.	Language Services Act). See also 1973 (Gendron Commission).
New Brunswick Policy	Principles of Official Bilingualism The Premier of New Brunswick states the principle that provincial government services, court proceedings and acts and regulations should be available to the public in both English and French, and that children should be able to receive instruction in either language.	Towards Equality of Official Languages in New Brunswick, Report of the Task Force on Official Languages (Govern- ment of New Brunswick, 1982).
Canada Legislation	Official Languages Act Parliament adopts the Official Languages Act with the support of all parties. Its key section states: "The English and French languages are the official languages of Canada for all purposes of the Parliament and Government of Canada, and possess and enjoy equality of status and equal rights and privileges as to their use in all the institutions of the Parliament and Government of Canada." The Act stipulates that federal services to the public are to be provided in English and French wherever there is significant demand, and sets out the duties of federal institutions in this regard. It also describes the role and functions of the Commissioner of Official Languages and provides for the creation of bilingual districts.	Official Languages Act, R.S.C. 1970, c. 0-2, s. 2.

Year Jurisdiction Category
1969 Quebec Legislation
New Brunswick Legislation
1970 Canada
Canada/Provinces Education
Ontario Legislature

Canada Bilingual Districts

Subject

Source Reference Cross-Reference

S.Q., 1969, c. 9.

Bill 63

The National Assembly adopts Bill 63, An Act to promote the French Language in Quebec. Among other things, it reaffirms the rights of parents to choose either French or English as the language of instruction for their children. Children receiving their education in English must acquire a practical knowledge of French.

Official Languages Act

The Official Languages of New Brunswick Act gives equal status, rights and privileges to English and French for all matters under the authority of the legislature. Other provisions govern the use of both languages in the courts and schools. The Act is to be implemented gradually.

S.N.B. 1968-69, c. 14, R.S.N.B. 1973, c. 0-1.

Commissioner of Official Languages

Keith Spicer, the first Commissioner of Official Languages, takes office.

Federal Funding: Language in Education

Federal-provincial agreement is reached on federal funding for a portion of minority and second-language education. With modifications, this agreement will be renewed every five years.

Ontario Legislature: Standing Orders

The Ontario Legislature provides, in Rule 13 of its Standing Orders, for a member to speak in either English or French.

Bilingual Districts Advisory Boards (1970-77)

The first Bilingual Districts Advisory Board is established to make recommendations on the creation of bilingual districts in Canada as called for by the *Official Languages Act*. In 1971 the Board recommends 37 such districts, including the entire provinces of Quebec and New Brunswick. The government then calls for further study based on 1971 census data. A second Board is set up in 1972 and in 1975 recommends the creation of 30 bilingual districts located in nine provinces. These are never implemented and in 1977 the government announces its abandonment of the concept of bilingual districts.

Recommendations of the Bilingual Districts Advisory Board (Ottawa: Information Canada, 1971). Report of the Bilingual Districts Advisory Board (Ottawa: Information Canada, 1975).

i
Year Jurisdiction Category
1971 Canada Constitution
Canada Multiculturalism
Canada Public Service

1973 Canada Parliamentary

Resolution

Canada Public Service

Subject

Source Reference Cross-Reference

Victoria Constitutional Conference

The Victoria constitutional talks, which include the proposal for a charter of language rights, fail to gain the agreement of Quebec.

Multiculturalism Policy

Following publication of Book IV of the Report of the RCBB on the cultural contribution of other ethnic groups, Prime Minister Trudeau outlines his government's policy on multiculturalism in an officially bilingual Canada.

Bilingualism in the Public Service

The President of the Treasury Board outlines management objectives for bilingualism in the federal Public Service. They include ensuring that French will take its place alongside English as a language of work, that written communications with the public will be provided in both official languages and that the number of bilingual personnel will be increased.

Parliamentary Resolution on Official Languages

Parliament adopts a resolution on official languages which reaffirms the principles of the *Official Languages Act*, defines the right of federal public servants to work in the official language of their choice subject to certain conditions, and provides for the linguistic designation of positions in the Public Service.

Language of Work

The Treasury Board designates bilingual regions where both English and French are to be languages of work for federal public servants. They include the National Capital Region and parts of Ontario, Quebec and New Brunswick. Two years later, all federal government offices abroad are included.

Bastarache, M. (ed.), Language Rights in Canada (Montreal: Les éditions Yvon Blais, 1987) at 185.

House of Commons Debates, 3rd Session, 28th Parl., 1971, at 8545-6. See also 1988 (Multiculturalism Act).

Treasury Board of Canada, Bilingualism in the Public Service (Ottawa: Treasury Board of Canada, 1972).

Resolution reproduced in Third Annual Report, 1972-1973, Commissioner of Official Languages (Ottawa: Information Canada, 1974) at 511-513.

Treasury Board and Public Service Commission, Manual of the Official Languages Administrative System (Ottawa: Information Canada, 1973).

Year Jurisdiction Category
1973 — continued Canada Air Traffic Control
Quebec Commission
1974 Canada Court Decision
Canada Legislation

Quebec Legislation

Subject

Source Reference Cross-Reference

Project BILCOM

Transport Canada creates a task force (Project BILCOM) to "determine the extent and nature of demand for the use of both official languages in the provision of air traffic control and other services provided to pilots through air-ground communications during flight time". In 1975 the task force endorses the Department's 1974 decision to permit the use of bilingual visual flight rules for communications between pilots and controllers at five airports in Quebec.

Gendron Commission

Quebec's Gendron Commission recommends that French be declared the province's official language and English and French its "national" languages.

Constitutionality of the Official Languages Act

The Supreme Court of Canada upholds the federal Official Languages Act as well as a section of Official Languages of New Brunswick Act which provides for the use of both languages in New Brunswick courts.

Consumer Packaging and Labelling Act

The Consumer Packaging and Labelling Act comes into force, along with regulations on bilingual labelling (1978).

Quebec's Official Language Act (Bill 22)

The Quebec National Assembly adopts Bill 22, the *Official Language Act*, making French the official language of the province. The Act contains provisions on the language of public administration, public utilities and the professions, labour, business and education. It also provides for monitoring and implementation mechanisms to be administered by the Régie de la langua française. Language tests will be used to ascertain whether pupils know the proposed language of instruction, if other than French, well enough to receive their education in that language. Those who do not must receive their instruction in French.

Ministry of Transport, Project Bilcom: An Assessment of the Demand for the Use of Both Official Languages in Canadian Domestic Air/Ground Communications (Ottawa, May 25, 1975).

Borins, Sandford, F., The Language of the Skies (Kingston, Ont., Institute of Public Administration of Canada, 1983). See also 1976 (Air Traffic Control).

Report of the Commission of Inquiry on the Position of the French Language and on Language Rights in Quebec (Québec: Quebec Official Publisher, 1972).

Jones v. Attorney General of New Brunswick, [1975] 2 S.C.R. 182.

S.C. 1970-71-72, c. 41. C.R.C. 1978, c. 417, s. 6.

S.Q. 1974, c. 6.

Year
Jurisdiction
Category

Subject

Source Reference Cross-Reference

1975

Canada Policy

Work Instruments

The President of the Treasury Board states that work instruments (except for the most technical manuals) must be available in both English and French in the Public Service.

Ontario Courts

French-Language Services in the Courts

The Attorney General of Ontario announces the establishment of a program of French-language services in Ontario courts.

1976

Manitoba Constitution

Forest Court Challenge

Georges Forest challenges the constitutionality of Manitoba's Official Language Act, 1890, which abolished French-language rights in the province.

See 1979 (Forest Case).

Quebec Court Decision

Air Canada Case, Pilots

The Quebec Superior Court annuls a section of the Air Canada "500 Flight Operations Manual" which had required all pilots to speak only English on the flight deck. It orders Air Canada to prepare a French-language lexicon for its pilots.

Joyal v. Air Canada, [1976] C.S. 1211. See also 1982 (Air Canada

Case, Pilots).

Canada Air Traffic Control

Bilingual Air Traffic Control (1976-79)

Following a period of turmoil on the question of bilingual air traffic control, the federal government announces the creation of a commission of inquiry into the safety aspects of bilingual air traffic control in Quebec. In 1977 the Commission's interim report supports the use of English and French at small Quebec airports. It also recommends fully bilingual service to flights operating under visual flight rules at St. Hubert airport near Montreal. It reserves judgement, pending further study, on procedures for the international airports at Dorval and Mirabel. In its final report in 1979 it calls for bilingual air traffic control services in all parts of Quebec. The government accepts the recommendations and sets up a team to proceed with phased implementation.

Interim Report of the Commission of Inquiry into Bilingual Air Traffic Services in Quebec (Ottawa: Supply and Services Canada, 1977) Borins S. F., supra, at 184. Final Report of the Commission of Inquiry into Bilingual Air Traffic Services in Quebec (Ottawa: Supply and Services Canada, 1979).

Ontario Courts

French-Language Services in the Courts

The Ontario French-language Court Services Program, a pilot project for introducing the use of French into Ontario courtrooms, begins in the Sudbury Provincial Court (Criminal Division). French-language services are then extended to several other courts, among them the Provincial Court (Family Division) in Sudbury and Ottawa-Carleton (1977), and the Attorney General of Ontario establishes a special advisory committee on French-language services in provincial courts.

Bastarache, M., supra, at 154.

Year Jurisdiction Category	Subject
1977	
Canada Policy	New Policy Directions The federal government publish official languages policy, in whi unity. It also revises its official land agencies to implement lang designated bilingual regions who public servants and announces bilingualism bonus of \$800 a ye
Canada Task Force	Task Force on Canadian Unity The federal government creates examination of language-related constitutional changes to protect provinces in this area.
Canada	Commissioner of Official Lang Maxwell Yalden is appointed se
Provinces Education	Minority Language Education At the interprovincial conference statement of principle to do their numbers warrant. The Council of language education in each process-operative action.

Charter of the French Language (Bill 101)

The Quebec National Assembly adopts the Charter of the French Language (Bill 101). The Charter declares French to be the official language of Quebec and contains a declaration of fundamental language rights and provisions relating to the language of the legislature and courts, the civil administration, semi-public agencies, labour elections, commerce and businesses, and education as well as the "francization of business firms".

Source Reference Cross-Reference

Department of Supply and Services, A National

Understanding: The Official

1977).

Languages of Canada (Ottawa:

Supply and Services Canada,

Policy Directions ederal government publishes A National Understanding, a new, detailed statement of its al languages policy, in which it states that language reform is essential to preserve national It also revises its official languages policies, giving more control to individual departments gencies to implement language programs. Treasury Board expands the number of nated bilingual regions where both English and French are languages of work for federal c servants and announces that federal public servants in bilingual positions will receive a gualism bonus of \$800 a year, retroactive to November 1976.

Force on Canadian Unity

ederal government creates the Task Force on Canadian Unity whose mandate includes an ination of language-related issues. In its 1979 report the Task Force recommends itutional changes to protect minority language rights and foresees a greater role for the nces in this area.

missioner of Official Languages

vell Yalden is appointed second Commissioner of Official Languages.

e interprovincial conference in St. Andrews, New Brunswick, nine Premiers agree on a nent of principle to do their best to provide education in English and French wherever pers warrant. The Council of Ministers of Education is asked to report on the state of minority age education in each province, to review current programs and to explore opportunities for erative action.

R.S.Q. 1977, c. C-11.

1978 Quebec Legislation Courts

Supply and Services Canada, 1979).

Canada, Report of the Task

Force on Canadian Unity, A Future Together (Ottawa:

Year Jurisdiction Category
Curegory

Subject

Source Reference Cross-Reference

Canada Legislation

Criminal Code Amendment

Parliament gives unanimous approval to Bill C-42, which amends the Criminal Code to allow persons to obtain a trial before a judge or jury in either official language. The legislation is subject to proclamation in each province. New Brunswick proclaims it in March 1979 and Ontario in September 1979.

An Act to amend the Criminal Code, S.C. 1977-78, c. 36.

Canada Constitution

Constitutional Amendment Bill

The federal government introduces the Constitutional Amendment Bill seeking, among other things, to guarantee the linguistic equality of Canada's English- and French-speaking communities.

Bill C-60, 1978. Bastarache, M., supra, at 185-186.

Provinces Education

Minority Language Education

The Council of Ministers of Education reports on minority language education in the provinces. Subsequently, the 10 provincial premiers approve the principle that any child of the English- or French-speaking minority is entitled to an education in his or her language in primary or secondary schools in any province, wherever numbers warrant. They also recognize that each province is free to define the manner in which this principle is to be applied.

Ontario Services to the Public

French-Language Services The Speech from the Throne opening the 31st session of the Ontario legislature contains commitments to expand French-language government services, increase the availability of Frenchlanguage court trials and expand translation services to make more public documents available in French.

Ontario Courts

Canada

Court Decision

French in the Courts

The Ontario legislature adopts amendments to the Judicature Act and the Juries Act to permit the use of spoken French in judicial proceedings in certain districts.

Gens de l'air Case

The Federal Court of Appeal rules that the Minister of Transport has authority, under the Aeronautics Act, to make regulations or issue an order governing the language of communications between pilots and air traffic controllers in Quebec. Such authority is not subordinated to the requirements of the Official Languages Act.

An Act to amend the Iudicature Act., S.O., 1978, c. 26. An Act to amend the Juries Act, S.O. 1978, c. 27.

Association des gens de l'air du Québec v. Lang, [1978] 2 F.C. 371.

1979

Canada Constitution

Federal-Provincial Conference

At a federal-provincial constitutional conference renewed efforts to include a charter of language rights in the Constitution fail to produce agreement.

Year Jurisdiction Category	Subject	Source Reference Cross-Reference
1979 — continued	·	
British Columbia Education	French-language Instruction The government of British Columbia adopts a policy requiring school boards to provide a program offering instruction in French in elementary schools when parents request it on behalf of at least 10 Francophone pupils.	
Ontario Services to the Public	Services in French The Ontario Minister of Health defines a policy on bilingual information and consultation services for designated regions. Francophones obtain the right to a criminal trial in French when Part XIV(1) of the Criminal Code of Canada comes into force in Ontario.	Act modifying the Criminal Code, S.C. 1977-78, c. 36. See also Bastarache, supra, at 140, note 106.
Manitoba Constitution	Forest Case The Supreme Court of Canada rules, in the Forest case, that Manitoba's Official Language Act, 1890, which abolished the status of French in the legislature, statutes and courts of Manitoba, is unconstitutional in that it is in conflict with Section 133 of the Constitution Act, 1867.	Attorney General of Manitoba v Forest, [1979] 2 S.C.R. 1032.
Quebec Constitution	Blaikie Case The Supreme Court of Canada rules, in the Blaikie case, that Chapter III of the Charter of the French language, which deals with the language of legislation and the courts in Quebec, is unconstitutional in that it is in conflict with Section 133 of the Constitution Act, 1867.	Attorney General of Quebec v. Blaikie, [1979] 2 S.C.R. 1016 (Blaikie No. 1). See also 1981 (Blaikie Case
Quebec Legislation	Language of Legislation The Quebec National Assembly adopts legislation pursuant to the Supreme Court of Canada decision. It provides for validation of the English text of provincial laws and regulations adopted in French only from the time the Charter of the French Language came into force.	No. 2). An Act respecting a judgement rendered in the Supreme Court of Canada on 13 December 1979 on the language of the legislature and the courts in Quebec, S.Q. 1979, c. 61.

Part III 1980-1996

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f the Constitution government tables a draft Resolution to Her Majesty the Queen concerning the onstitution, the purpose of the document being patriation of the Canadian a. It includes a procedure for amending the Constitution and a Canadian Charter of reedoms that contains provisions relating to the official languages of Canada and of wick, as well as to minority language educational rights. Parliament adopts the in 1981. It Committee on Official Languages establishes a Special Joint Committee of the Senate and House of Commons on Official services are progressed in languages.
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o access progress in language retorm office acoption of the Official Languages file.
tatutes
oa legislature adopts legislation respecting the application of Section 23 of the t, 1870, to statutory instruments, thereby establishing English and French as langurant in the province.
urts
nent of Ontario increases to 13 and then to 15 the number of locations where the ourt (Family Division) and the Provincial Court (Criminal Division) may hear cas
Amendment
Idward Island legislature amends its <i>School Act</i> to provide for a French-language its Francophone population.
4

An Act to amend the School Act, P.E.I. Acts, 1980, c. 48.

An Act Respecting the Operation of Section 23 of the

Manitoba Act in Regard to Statutes, S.M. 1980, c. 3. See also 1983 (Manitoba Language Issue).

Source

Act, 1982).

Reference Cross-Reference

See also 1982 (Constitution

1981 Canada, Quebec Court Decision

Air Canada Language Policy, Mechanics

The Superior Court of Quebec rules that Air Canada does not discriminate in its language policy or in its hiring or employment policies. However, it orders Air Canada to implement in full the recommendations made in 1980 by the Commissioner of Official Languages and directs the Commissioner to ensure that Air Canada fulfils its linguistic responsibilities.

Joyal v. Air Canada No. 2, J.E. 81-632 (C.S.).

Year Jurisdiction
Category 1981 — continued
Quebec Court Decision
Canada Policy and Program
New Brunswick Legislation
Nova Scotia Education

Acadian Schools

The Nova Scotia legislature adopts Bill 65 giving Francophones the right to instruction in French in Acadian schools and authorizing the establishment of new Acadian schools where the number of pupils warrants.

Canada Constitution Act, 1982

The British Parliament accedes to the Constitutional Resolution of the Parliament of Canada and adopts the Constitution Act, 1982.

The Canadian Charter of Rights and Freedoms (which forms part of the Act) declares that English and French are the official languages of Canada and New Brunswick for matters pertaining to Parliament, the New Brunswick legislature, their legislation and their courts (s. 16).

Source Reference Cross-Reference

Attorney General of Quebec v. Blaikie, [1981] 1 S.C.R. 312, (Blaikie No. 2).
See also 1979 (Blaikie Case).

Program Changes

Blaikie Case No. 2

Subject

The Treasury Board adopts a policy of "imperative staffing", making knowledge of English and French a condition for appointment to some bilingual positions. All senior executive and senior management positions in bilingual regions are henceforth to be classified bilingual, managers are to be "accountable" for their management of official languages matters and the terms and conditions of the bilingualism bonus are redefined.

At Quebec's request, the Supreme Court of Canada clarifies its ruling in the 1979 Blaikie case. It

government and of one or more Quebec ministers; to those issued by the civil administration and

quasi-governmental agencies; and to the rules of procedure of courts of law and quasi-judicial

states that Section 133 of the Constitution Act, 1867, applies to regulations of the Quebec

onditions of the bilingualism bonus are redefined.

tribunals, but not to the by-laws of municipal or school bodies.

Official Languages in New Brunswick

The New Brunswick legislature adopts Bill 88, An Act Recognizing the Equality of the Two Official Linguistic Communities in New Brunswick. The government also creates a Task Force on Official Languages. The Law Society of New Brunswick recommends that Francophones have access to court services in their language, and that several laws governing consumer trade practices be amended to protect French-speaking consumers.

S.N.B. 1971, c. 0-1.1.

Education Act, R.S.N.S. 1967, c. 81, as amended by S.N.S. 1981, c. 20.

and the Court Ad

1982

Canada Constitution

Enacted by the Canada Act, 1982 (U.K.) c. 11, Schedule B.

Year Jurisdiction Category	Subject	Source Reference Cross-Reference
	Section 23 stipulates that citizens of Canada whose first language is that of the English or French minority of the province in which they reside (mother-tongue clause) or who have received their instruction in one of these languages in Canada (Canada clause) have the right to have their children educated in that language wherever numbers warrant. The mother-tongue clause will not apply to Quebec unless so authorized by the provincial government.	
	The Charter also states that Sections 16 to 20 (on official languages) do not affect the rights and privileges of any other language, or the rights and freedoms of the aboriginal peoples of Canada. Also, the Charter "shall be interpreted in a manner consistent with the preservation and enhancement of the multicultural heritage of Canadians".	
Quebec Court Decision	Air Canada Case, Pilots The Quebec Court of Appeal overturns the 1976 Superior Court decision in Air Canada v. Joyal and finds Section 2 of the federal Official Languages Act to be declaratory, not executory.	Air Canada v. Joyal, [1982] C.A. 39. See also 1976 (Air Canada
Canada Policy	Applebaum-Hébert Committee The Federal Cultural Policy Review Committee recognizes that a cultural policy "shouldfacilitate cultural contact between the two official language groups [so as] to take best advantage of Canada's linguistic duality".	Case, Pilots).
Manitoba Constitution	Proposed Constitutional Amendments, Manitoba The government of Manitoba proposes constitutional amendments to give Franco-Manitobans adequate guarantees and to save the province from having to translate all its statutes adopted in English only since 1890.	
Ontario Courts	Civil Proceedings, Ontario The government of Ontario extends the right to use French in all civil proceedings before provincial courts in the districts of Prescott-Russell, Ottawa-Carleton and York (Toronto), with the exception of trials before the Supreme Court of Ontario.	Courts of Justice Act, R.S.O. 1984, c. 11.
New Brunswick	Task Force on Official Languages: Report	

Task Force on Official Languages: Report The New Brunswick Task Force on Official Languages submits a report containing 97 recommendations for amendments to the province's official languages legislation and for radical language reform in the public and private sectors.

Task Force

Official Languages of New Brunswick Act, R.S.N.B. 1973, c. 0-1. Towards Equality of Official Languages in New Brunswick, Report of the Task Force on Official Languages (Government of New Brunwick, 1982).

Source Reference Cross-Reference

1982 — continued

New Brunswick Courts

Administration of Justice

The New Brunswick government asks Professor James Lockyer to examine all matters relating to the administration of justice in light of the recommendations of the Bar Association Committee on the Integration of Both Official Languages in the Practice of Law. Professor Lockyer presents 147 recommendations for language reform in the courts and in the administration of justice. The government responds by drawing up a list of priorities for their implementation and takes steps to gradually give English and French equal status in the judicial system.

Report on the Integration of the two Official Languages in the Practice of Law (Fredericton: Barristers Society of New Brunswick, 1981).

1983

Canada Parliament Committee

Standing Joint Committee on Official Languages

Parliament establishes the Standing Joint Committee on Official Languages Policy and Programs.

Manitoba Legislation

Manitoba Language Issue

The government of Manitoba proposes to amend the *Manitoba Act*, 1870, to establish the official character of English and French in the province, to translate a specific number of statutes and to recognize the right of Franco-Manitobans to be served in their own language in certain provincial government offices. The Bill causes an uproar in the Legislative Assembly and among members of the public, who voice strong opposition at public hearings and in municipal referendums.

Act Respecting the Operation of Section 23 of the Manitoba Act in Regard to Statutes, 1980, S.M. 1980, c. 3. See also 1980 (Manitoba Statutes).

Parliament expresses its support for the Manitoba bill, unanimously adopting a resolution urging the Manitoba government and Legislative Assembly to guarantee effective protection for Manitoba's French-speaking minority.

Quebec Legislation

Charter of the French Language: Amendments

The Quebec government makes major amendments to the *Charter of the French Language*. They include official recognition of the contribution of English-language institutions to Quebec; as of 1986 abolition of language tests for persons with a secondary-school certificate from Quebec; establishment of institutional bilingualism in English-language public and parapublic institutions; the right of municipalities with an English-speaking majority to retain a bilingual designation; the freedom of employees of officially designated English-language public and parapublic institutions to use English for internal and inter-institutional communications; and relaxation of the conditions for admission to schooling in English for children coming from another province.

An Act to amend the Charter of the French Language, S.Q. 1983, c. 56.

Year
Jurisdiction
Category

Source Reference Cross-Reference

New Brunswick Court Decision

Language of Instruction

An association in New Brunswick seeks three judgments and four injunctions concerning the language of instruction for Anglophone and Francophone students. The Court decides that the *Schools Act* should be interpreted as proscribing French school boards from organizing classes in which the principal language of instruction is English for the purpose of teaching Anglophones, and vice versa for English school boards.

Société des Acadiens du Nouveau-Brunswick Inc. v. Minority Language School Board No. 50 (1983), 48 N.B.R. (2d) 361 (Q.B.T.O.). Schools Act, R.S.N.B. 1973, c. S-5.

1984 Canada

Commissioner of Official Languages

D'Iberville Fortier succeeds Maxwell Yalden as Commissioner of Official Languages.

Yukon, Northwest Territories Legislation

Official Languages in the Territories

The Minister of Indian and Northern Affairs tables a bill to amend the *Yukon and North-West Territories Act* so that the *Official Languages Act* will apply to Canada's North. The Bill dies when Parliament dissolves for a federal general election. However, the Northwest Territories Legislative Assembly later adopts a measure granting French official status. The federal government agrees to pay the cost of translating the Territory's laws.

An Ordinance to Recognize and Provide for the Use of the Aboriginal Languages and to Establish the Official Languages of the Northwest Territories (Bill 9-84(2)). Ordinances of the Northwest Territories, 1984, c. 2.

Ontario Education

Language of Instruction

The Ontario Court of Appeal considers that certain provisions of the *Education Act* are unconstitutional, thus recognizing the right of all Franco-Ontarians to education in their language. The Minister of Education proposes an amendment to repeal the provisions on instruction in French where numbers warrant.

Quebec Court Decision

Charter of the French Language: Schooling

Further to earlier Quebec Superior Court and Court of Appeal decisions, the Supreme Court of Canada rules that Sections 72 and 73 of the *Charter of the French Language*, which limit eligibility for instruction in English to children whose father or mother received elementary schooling in English in Quebec, are inconsistent with the constitutional guarantees of Section 23 of the *Canadian Charter of Rights and Freedoms*. The decision allows parents who received schooling in English in Canada to send their children to English schools in Quebec.

Re Education Act (Ont.) and Minority Language Education Rights, (1984) 10 D.L.R. (4th) 491. Education Act, R.S.O. 1980, c. 129.

Attorney General of Quebec v. Quebec Protestant School Boards, [1984] 2 S.C.R. 66; affirming [1983] C.A. 77; [1982] C.S. 673. See also 1983 (Charter of the French Language: Amendments).

Source Reference Cross-Reference

1985 Manitoba Court Decision

Manitoba Language Rights

The Supreme Court of Canada's decision in the federal reference respecting Section 133 of the *Constitution Act, 1867*, and Section 23 of the *Manitoba Act, 1870*, declares invalid all enactments (and ensuing rules and regulations) of Manitoba's Legislative Assembly, in that they were printed and published in English only. In the interest of public order and the rule of law, the Court declares that existing enactments should be deemed to have full force and effect until expiry of the deadline for their translation.

The Court later ratifies an out-of-court settlement between the parties. Its Order gives effect to Manitoba's commitment to publish, in a bilingual format, provincial laws, regulations, and rules

governing judicial courts and administrative tribunals. It establishes two readoption and publication deadlines: December 31, 1988, for some documents and December 31, 1990, for all

Re Manitoba Language Rights, [1985] 1 S.C.R. 721.

Saskatchewan Court Decision

Tremblay Case

others.

A Saskatchewan court decides that Section 110 of the *North-West Territories Act*, 1891, as it relates to the right to use both languages in criminal proceedings, still applies in criminal cases before the Court of Queen's Bench of Saskatchewan. Put simply, the right to use English or French in criminal proceedings before a Saskatchewan Superior Court still exists but does not include the right to a completely French trial; the accused is entitled to be heard through an interpreter. The government of Saskatchewan refers the matter to the Saskatchewan Court of Appeal.

R. v. Tremblay (1985), 41 Sask. R.49 (Q.B.). See also 1987 (Provincial Reference).

1986 Manitoba, Quebec Court Decisions

Bilingual Summonses

Further to earlier Manitoba court rulings, the Supreme Court of Canada rules in the Bilodeau (Manitoba) and MacDonald (Quebec) cases that the Constitution does not require Manitoba and Quebec to issue bilingual summonses. Section 133 of the *Constitution Act*, 1867, and Section 23 of the *Manitoba Act*, 1870, guarantee the language rights of litigants, counsel, witnesses, judges and other officers of the court, not those of the parties to whom the summonses are addressed.

Bilodeau v. Attorney General of Manitoba, [1986] 1 S.C.R. 449, affirming [1981] 10 Man. R. (2d) 298 (C.A.); affirming [1981] 1 W.W.R. 474 (Prov. Ct.) and MacDonald v. City of Montreal, [1986] 1 S.C.R. 460.

Year Jurisdiction Category	Subject	Source Reference Cross-Reference
New Brunswick Court Decision	Société des Acadiens du Nouveau-Brunswick Case The Supreme Court of Canada finds that the right conferred under the Canadian Charter of Rights and Freedoms and the Official Languages of New Brunswick Act to speak English or French in a court of law does not in itself guarantee that persons may be heard or understood in the language of their choice. The court trying the case must be able to understand the proceedings before it, no matter which language the parties use. In the absence of translation, judges must assess their understanding of the language of the proceedings and, if necessary, withdraw from a case.	Société des Acadiens v. Association of Parents, [1986] 1 S.C.R. 549; affirming (1984) 54 N.B.R. (2d) 198 (C.A.). Official Languages of New Brunwick Act, supra.
Yukon Court Decision	St. Jean Case The Yukon Supreme Court confirms the 1983 decision of the Territorial Court in the St. Jean case and rules that Section 133 of the <i>Constitution Act</i> , 1867, does not apply to ordinances of the Territorial Commissioner. Unilingual English ordinances are thus valid.	R. v. St. Jean, [1987] N.W.T.R. 118, 2 Y.R. 116 (Y.T.S.C.).
Alberta Court Decision	Lefebvre Case The Alberta Court of Appeal rules that Section 110 of the North-West Territories Act, 1891, was not an integral part of the Territories' constitution and did not have the same effect as Section 133 of the Constitution Act, 1867.	R. v. Lefebvre (1986), 74 A.R. 81 (C.A.).
Newfoundland Court Decision	Ringuette Case The Newfoundland Supreme Court upholds a lower court decision and rejects the request of two persons facing criminal charges to be tried before a judge who speaks their language, as provided in Part XIV(1) of the Criminal Code of Canada. The Court invokes the fact that this part of the Criminal Code is not in force in Newfoundland.	Ringuette v. Canada (Attorney General) (1986), 58 Nfld. and P.E.I.R. 163 (S.C.T.D.). Criminal Code, R.S.C. 1970, c. C-34.
British Columbia Court Decision	McDonnell Case The British Columbia Court of Appeal upholds a lower court decision allowing a court clerk to refuse to accept a statement written partly in French. The Court agrees that Sections 16 to 22 of the Canadian Charter of Rights and Freedoms respecting Canada's official languages do not apply to British Columbia.	McDonnell v. Fédération des Franco-Colombiens (1986), 6 B.C.L.R. (2d) 390 (C.A.).
Ontario Education	Penetanguishene: French Education The Supreme Court of Ontario finds that the number of children whose parents enjoy minority language educational rights is sufficient in Penetanguishene and vicinity to justify minority language instruction and minority language educational facilities provided out of public funds.	Marchand v. Simcoe County Board of Education (1986), 55 O.R. (2d) 638 (H.C.).

•		32
Year Jurisdiction Category	Subject	Source Reference Cross-Reference
	, ·	
1986 — continued		
Manitoba	Immersion Schooling: Busing Issue	
Court Decision	The Manitoba Court of Appeal reverses a lower court decision and finds that the busing of children attending an immersion school is not a right guaranteed under Section 23 of the Canadian Charter of Rights and Freedoms.	Chaddock v. Mystery Lake School District (1986), 31 D.L.R. (4d) 82.
Ontario Court Decision	Kapuskasing: Bilingual Municipality The High Court of Justice of Ontario grants a petition brought by two persons to set aside a municipal by-law in Kapuskasing that provides for English and French to enjoy equality of status, rights and privileges. The Court rules that in Ontario a municipality does not have authority to adopt such a provision under the Municipal Act; however, the Act does permit municipalities to provide services in English and French if they wish.	Re Trumble and Town of Kapuskasing (1986), 57 O.R. (2d) 139 (H.C.). Municipal Act, R.S.O. 1980, c. 302.
Ontario Policy	Trials, Ontario On December 31, 1986, Ontario extends to the entire province the right to have trials conducted before a judge or jury that speaks both languages.	
Ontario Legislation	French Language Services Act, Ontario The Ontario Legislature adopts the French Language Services Act, guaranteeing certain provincial government services in French. The Act also recognizes the right to use English and French in the legislature and requires that public legislation be tabled and adopted in both languages.	S.O. 1986, c. 45.
Quebec Legislation	Health and Social Services Act, Quebec The Quebec National Assembly amends its Health and Social Services Act to guarantee the right of any English-speaking person to receive services in English and to develop a program to make such services accessible in English to English-speaking recipients.	An Act to Again Amend the Act Respecting Health Services and Social Services, S.Q. 1986, c. 106.
1987 Alberta Legislature	Piquette Affair The Speaker of the Alberta Legislature denies a Francophone MLA, Léo Piquette, the right to ask a question in French. The matter is brought before the Committee on Privileges and Elections which upholds the Speaker's decision. Mr. Piquette is obliged to apologize for violating the authority of the Speaker.	

Year	
Jurisdiction	
Category	

Source Reference Cross-Reference

(Q.B.).

Alberta Court Decision

Paquette Case

In 1985 the Alberta Court of Queen's Bench had ruled that Section 110 of the *North-West Territories Act* had been carried over into the law when that province was founded in 1905, and had not subsequently been abrogated. In 1986 the same court ruled that Section 15 of the Charter (on equality rights) could establish the right of an accused to be heard by a judge or judge and jury in his or her preferred official language.

In September 1987 a majority of the Alberta Court of Appeal partly confirmed the lower court decision by recognizing that Section 110 of the *North-West Territories Act* had indeed been carried over into the law of that province in 1905 and that it was still in effect in the administration of criminal justice in Alberta. An accused may therefore use English or French in a criminal court in that province.

However, the Court of Appeal rejected certain conclusions of the lower court judge on the basis of the majority decision handed down by the Supreme Court in the MacDonald case (1986). That decision confirmed the Crown's right, as a "person", to choose the official language used by its intervenors. The Court of Appeal thus found that the right to use French in legal proceedings did not include the right to be directly understood by the court.

In November 1987 the same court handed down a majority ruling on the second part of the 1985 decision. It found that the Charter may be invoked to enable a Francophone accused to be tried before a judge or judge and jury who speak French.

Ontario Land Titles

Land Titles

The province of Ontario initiates a pilot project in Sudbury and L'Orignal permitting the registration of land titles in French.

Saskatchewan Courts

Malouin Case

For the first time since 1905 a Francophone accused, Philippe Malouin, is granted the right to a trial in French even though Part XIV(1) of the *Criminal Code* is not yet in force in Saskatchewan.

Canada Legislation

Official Languages Bill (C-72)

The federal government tables Bill C-72, An Act respecting the status and use of the official languages of Canada. The Bill contains much more precise provisions than the 1969 Act and spells out the government's commitment to encourage the development of the English- and French-speaking minorities and to promote the full recognition and use of English and French in Canada.

R. v. Paquette (1986), 69 A.R. 87

R. v. Malouin (1989), 74 S.R. 71 (Sask. C.A.).

S.C. 1988, c. 38. See also 1988 (Official Languages Act, 1988).

		34
Year Jurisdiction Category	Subject	Source Reference Cross-Reference
1987 — continued		
Saskatchewan Court Decision	Provincial Reference In the provincial reference regarding Section 110 of the North-West Territories Act, 1891, the Saskatchewan Court of Appeal rules that this section continues to apply in the higher criminal courts of the province and that it gives an accused the right to use French when addressing the court and when examining and cross-examining witnesses.	Re French Language Rights of Accused (1988), 58 S.R. 161.
Canada Constitution	Meech Lake Accord An accord is reached between the Prime Minister and the 10 provincial premiers to amend the Constitution. Parliament and the legislatures of the provinces are asked to authorize amendment of the Constitution by the addition of a new Section 2 to the Constitution Act, 1867:	Canada, Constitution Amendment, 1987, Strengthening the Canadian Federation (Ottawa, 1987).
	"2. (1) The Constitution of Canada shall be interpreted in a manner consistent with	
	(a) the recognition that the existence of French-speaking Canadians, centred in Quebec but also present elsewhere in Canada, and English-speaking Canadians, concentrated outside Quebec but also present in Quebec, constitutes a fundamental characteristic of Canada; and	
	(b) the recognition that Quebec constitutes within Canada a distinct society.	
	(2) The role of the Parliament of Canada and the provincial legislatures to preserve the fundamental characteristic of Canada referred to in paragraph (1)(a) is affirmed.	
	(3) The role of the legislature and Government of Quebec to preserve and promote the distinct identity of Quebec referred to in paragraph (1)(b) is affirmed.	
	(4) Nothing in this section derogates from the powers, rights or privileges of Parliament or the Government of Canada, or of the legislatures or governments of the provinces, including any powers, rights or privileges relating to language."	
	In order to come into force, this constitutional amendment must be ratified by the federal Parliament and the legislatures of all the provinces within three years of the adoption of the resolution that initiated the amending procedure.	

Year	
Jurisdiction	
Category	

Source Reference Cross-Reference

1988

Canada Legislation

Canada Legislation

Multiculturalism Act

Parliament adopts Bill C-93, an *Act for the preservation and enhancement of multiculturalism in Canada*. A key provision of the Act, which sets out Canada's policy on multiculturalism and the mechanisms for its implementation, is that all federal institutions should ensure that the principles and policy of multiculturalism are applied.

Official Languages Act, 1988

Parliament adopts Bill C-72, which recognizes the linguistic duality of Canada and broadens the scope of Canadian language reform.

The new Act, which recognizes the language rights arising from the *Canadian Charter of Rights and Freedoms*, contains provisions concerning service to the public, language of work and the participation of English-speaking and French-speaking Canadians in federal institutions. It assigns a general regulatory power to the Governor in Council and to the other federal agencies that regulate the activities of third parties. Treasury Board is responsible for the general direction and co-ordination of language policies and programs in all non-Parliamentary federal institutions, and the Secretary of State is to co-ordinate implementation by federal institutions of the government's commitment to enhance the vitality of the English and French linguistic minority communities in co-operation with the provincial and municipal governments and the private sector.

The mandate of the Commissioner of Official Languages is renewed and broadened. Part X provides that, under certain conditions, application for remedy may be made to the Federal Court, either by a complainant alone or together with the Commissioner.

The Act codifies certain rules governing the language of the proceedings of Parliament, legislative and other government instruments and the administration of justice. It provides that Part XIV(1) of the *Criminal Code*, concerning the right of an accused to trial before a judge, or judge and jury, who speak the official language of the accused, shall come into force on January 1, 1990, at the latest, in provinces where it has not yet been proclaimed.

Saskatchewan Court Decision

Mercure Case

Further to earlier Saskatchewan court rulings, the Supreme Court of Canada confirms that parliamentary, legislative and judicial bilingualism was continued in Saskatchewan. The Court concludes that Section 110 of the *North-West Territories Act*, 1891, was not entrenched in the Canadian Constitution after adoption of the *Saskatchewan Act* of 1905, contrary to the situation of Section 23 of the *Manitoba Act*, 1870.

S.C. 1988, c. 31.

S.C. 1988, c. 38. See also 1987 (Official Languages Bill (C-72)).

R. v. Mercure, [1988] 1 S.C.R. 234; reversing Mercure v. Attorney General of Saskatchewan, [1985], 44 Sask. R. 22 (C.A.) and R. v. Mercure, [1981] 4 W.W.R. 435.

Year Jurisdiction Category	Subject	Source Reference Cross-Reference
1988 — continued	The Court asks Saskatchewan to decide quickly whether to introduce institutional bilingualism or to amend its provincial constitution in order to validate previous unilingual legislation and adopt a unilingual regime for the future.	
Quebec Court Decision	Forget Case The Supreme Court of Canada grants an appeal by Quebec for confirmation of the validity of two provisions of the Office de la langue française Regulation respecting the knowledge of the official language necessary to obtain a permit from a professional corporation.	Forget v. Quebec (Attorney General), [1988] 2 S.C.R. 90. R.R.Q. 1981, c. C-11, r. 2.
	The Court rules that the sections in question are not discriminatory or incompatible with Section 10 of the Quebec <i>Charter of Human Rights and Freedoms</i> , which prohibits discrimination based on language, because the distinction they establish does not have the effect of "nullifying or impairing" the right to full and equal recognition and exercise of a human right or freedom. Rather, it serves to demonstrate whether candidates possess one of the qualifications needed to exercise their right to join a professional association.	
Saskatchewan Legislation	Bill 2, Saskatchewan The Legislative Assembly of Saskatchewan adopts legislation on the use of English and French in that province. The new statute provides that Section 110 of the North-West Territories Act does not apply to Saskatchewan with respect to matters within the legislative authority of that province. It also retroactively validates statutes, regulations and ordinances previously passed in English only and provides that, henceforth, all statutes and regulations may be enacted, printed and published in English only or in English and French.	The Language Act, S. Sask., 1988, c. L-6.1.
	The Act recognizes the right of every person to use English or French in the debates of the Legislative Assembly, but provides that its rules, procedures, records and journals may be made in English only. It also retroactively validates all similar documents previously published in English only and provides that every person shall have the right to use English or French orally and in writing in six provincial courts.	
Alberta Legislation	Bill 60, Alberta The Legislative Assembly of Alberta adopts a Languages Act stipulating that Section 110 of the North-West Territories Act does not apply to Alberta. The Act retroactively validates all statutes, regulations and ordinances previously passed in English only and provides that, henceforth, statutes and regulations may be enacted, printed and published in English, although members of the legislature may participate in debates in English or French. Any person may use English or French in proceedings in four provincial courts, but only orally.	Languages Act, S. Alb., 1988, c. L-7.5.
	French in proceedings in rotal provincial courts, but only orany.	

Year	
Jurisdiction	
Category	

Source Reference Cross-Reference

Quebec Court Decision

Charter of the French Language: Signage Issue

While acknowledging that the challenged provisions of the *Charter of the French Language* fall within the jurisdiction of the Quebec National Assembly, the Supreme Court of Canada in part grants the appeal of the appellant, Singer, finding that the sections and related Regulations infringe the freedom of expression guaranteed by the *Canadian Charter of Rights and Freedoms* and the Quebec *Charter of Human Rights and Freedoms*. With the exception of the provisions requiring the use of French but also permitting the use of English, the challenged provisions cannot be justified under Section 1 of the Canadian Charter as reasonable limits to fundamental rights in a free and democratic society.

The Court also rules, however, that while freedom of expression protects the freedom to use the language of one's choice, it provides no guarantee of the right to use one's own language exclusively.

Devine v. Quebec (Attorney General), [1988] 2 S.C.R. 790 (Singer Case).

Quebec Court Decision

Charter of the French Language: Signage Issue

Although Section 58 (public signage and commercial advertising) of the *Charter of the French Language* applies to all Quebec citizens, the Supreme Court of Canada rules that the requirement governing the exclusive use of French affects various classes of persons differently according to their language of use. Francophones are permitted to express themselves in their language, while Anglophones and other non-Francophones are prohibited from doing so. The Court therefore concludes that Section 58 of Bill 101 creates a distinction based on language, which is prohibited under Section 10 of the Quebec *Charter of Human Rights and Freedoms*, and dismisses the appeal of Ouebec.

In the Court's view, the documents submitted by the Attorney General of Quebec did not justify the restriction imposed on freedom of expression by the challenged provisions. However, while requiring the predominant display of the French language is justified, requiring the exclusive use of French is not. French could be required in addition to any other language or it could be required Ford v. Quebec (Attorney General), [1988] 2 S.C.R. 712 (La Chaussure Brown's Case).

Quebec Legislation

Bill 178 amending the Charter of the French Language

to have greater visibility than that accorded to other languages.

Further to the Supreme Court of Canada decision (*supra*), the government of Quebec invokes the "notwithstanding" clause of the Canadian Constitution and the National Assembly adopts a compromise formula, Bill 178, amending the *Charter of the French Language*. This statute requires that outside public commercial signage and advertising be in French only. However, it also provides that signage and advertising inside businesses may be bilingual, but French must predominate. This last matter, including the use of unilingual French firm names, will be governed by regulations to be adopted at a later date.

Act to amend the Charter of the French Language, S. Q., 1988, c. 54.

Source Reference Cross-Reference

1988 — continued

La Commission des écoles fransaskoises

The Saskatchewan Court of Queen's Bench rules in favour of the Commission des écoles fransaskoises and 11 other plaintiffs in an action against the provincial government under Section 23 of the Canadian Charter of Rights and Freedoms. The Court finds that one section of the Education Act and several regulations are incompatible with Section 23 of the Charter in that they do not provide the minority with the right to manage and govern its own schools.

Prince Edward Island

Prince Edward Island Reference

The Supreme Court of Prince Edward Island (Appeal Division) finds several sections of the Schools Act and its regulations incompatible with Section 23 of the Canadian Charter of Rights and Freedoms, but does not declare those provisions inoperative. The Court states that such a finding is not appropriate in a reference case and that the Court's role is merely to answer the questions raised by the Government.

Ontario Court Decision

Request of the Association française des conseils scolaires de l'Ontario (AFCSO)

The Supreme Court of Ontario grants one of the AFCSO claims in an application for interlocutory injunction under Section 23 of the Canadian Charter of Rights and Freedoms. It rules that certain amendments to the Education Act changing the number of Anglophone and Francophone school board members is inoperative, thus maintaining the number of Francophone students enrolled as the criterion for the number of school board members. Subsequently, the Court of Appeal overturns the decision on the ground that the circumstances did not justify an interlocutory injunction.

Yukon Legislation

Yukon Language Legislation

The Yukon Legislative Assembly adopts language legislation which accepts the fact that English and French are the official languages of Canada. The legislation acknowledges the status of French and provides for services in that language in the Yukon. It also underscores the importance of native languages and states the intention of territorial authorities to take appropriate steps to preserve, develop and promote them.

Ouebec **Court Decision**

Sheftel Case

The Quebec Superior Court declares null and inoperative the Terms used in Chapter VIII of the Charter of the French Language Regulation.

Commission des écoles fransaskoises Inc. v. Government of Saskatchewan (1988), 64 Sask.R. 123 (O.B.). Education Act, R.S.S. 1978 (Supp.), c. E-0.1. **Education Act Regulations** (Sask.).

Reference Re Minority Language Educational Rights (P.E.I.) (1988), 69 Nfld, and P.E.I.R. 236 (S.C. A.D.) Schools Act R.S.P.E.I. 1974, c. S-2. Schools Act Regulations (P.E.I.).

Re Association Française des Conseils scolaires de l'Ontario v. Ontario (1988), 66 O.R. (2d) 599 (C.A.). Education Act, R.S.O. 1980, c. 129.

Languages 'Act, S.Y. 1988, c. 13.

Sheftel v. Commission d'appel sur la langue d'enseignement, [1988] R.J.Q. 341 (S.C.).

Year
Jurisdiction
Category

Source Reference Cross-Reference

major part of their education in English to attend English school, the Court rules that the narrowing of the exemption and the division of persons who received the major part of their education in English into two categories, based upon the content of the length of their elementary education, does not fall within the powers entrusted by the legislature to the executive. Moreover, the Regulation creates two categories of persons who received the major part of their education in English, thus discriminating between these categories without justification in the enabling legislation.

Since the obvious intention of the legislature was to permit children of parents who received the

Terms used in Chapter VIII of the Charter of the French Language Regulation, Décret 2820-84 of 19/12/84, (1985) 117 G.O. II 161,166.

Quebec Legislation

Restructuring of Quebec School Boards

The Quebec National Assembly adopts Bill 107, which provides for a restructuring of denominational school boards along linguistic rather than religious lines. The Supreme Court of Canada had the opportunity to confirm the constitutionality of the Act and of the amendments that were subsequently added.

Reference Re Education Act (Quebec), [1993] 2 S.C.R. 511.

1989

Nova Scotia Court Decision

Saulnier Case

A Shelburne County Court judge grants a motion for acquittal brought by Daniel Saulnier, who is charged with having exceeded his fish quota contrary to the conditions stated in his permit. The decision is based on the fact that the notice of changes to permit conditions had been broadcast in English only on the fishermen's marine frequencies even though there is a marine frequency in Yarmouth that broadcasts in French.

Saulnier v. Her Majesty the Queen, [1989] C.S.B. 2588.

Nova Scotia Court Decision

French-Language Education in Cape Breton

The Nova Scotia Court of Appeal overturns two 1988 decisions by the Supreme Court of the province in the case of the Comité pour une école française à l'Île du Cap-Breton. It finds that the appellants have the right, under Paragraph 23(3)a) of the Charter, to have their children receive primary and secondary education out of public funds in the language of the minority.

Laurent Lavoie et al v. Attorney General of Nova Scotia, [1989] S.C.A. 02022.

Quebec Court Decision

Curriculum of Quebec Denominational School Boards

A number of Protestant school boards in Quebec challenge the authority of the Minister of Education to impose curriculum. One of the major differences between Protestant school practice and the curriculum challenged is that French-language school students are taught English starting in grade 1, whereas, according to the Department's curriculum, they should begin only in grade 4.

The Protestant School Board of Greater Montreal v. The Attorney General of Quebec, [1989] 1, R.C.S. 377.

Year Jurisdiction Category	Subject	Source Reference Cross-Reference
1989 — continued	The Supreme Court of Canada denies the school boards' appeal, ruling that, under Subsection 93(1) of the <i>Constitution Act</i> , 1867, the province has exclusive jurisdiction to legislate in educational matters.	
Manitoba Court Decision	Delegated Legislation in Manitoba The Manitoba Court of Appeal rules that the two provincial orders in council drafted in English only to set up a special Commission of Inquiry on the Administration of Justice and Aboriginal People are invalid and of no effect. They constitute not simply a "rule or directive of internal management", but delegated legislation of the Manitoba legislature affecting the public. As such, they are subject to the requirements of legislative bilingualism under Section 23 of the Manitoba Act, 1870.	Winnipeg Police Association v. Public Inquiry into the Administration of Justice and Aboriginal People, [1989] 62 Man. R. (2d).
Canada Court Decision	Gingras case The Court ruled that a former officer of the Royal Canadian Mounted Police and the Canadian Security Intelligence Service is entitled to the bilingualism bonus in the same way as a federal public servant. The Court affirms that the bilingual bonus is covered under Section 9 of the 1969 Official Languages Act.	Gingras v. Canada, [1990] 2 F.C. 68 (Trial Division). In 1994 the Federal Court of Appeal confirmed the right to the bilingual bonus.
1990		
Canada Courts	Criminal Code On January 1, 1990, the sections of the Criminal Code that allow an accused to opt for a preliminary inquiry and a trial before a judge (or judge and jury) that speaks the official language of the accused come into force across Canada. These provisions apply both to offences punishable on summary conviction and to indictable offences.	Official Languages Act, S.C. 1988, c. 38, s. 96.
Manitoba Court Decision Education	Manitoba Schools Act Reference The Manitoba Court of Appeal states that the present education legislation is incompatible with Section 23 of the Canadian Charter of Rights and Freedoms in that it sets at 23 the minimum number of children required to receive French-language education. In addition, the Court is unanimous in ruling that the Charter does not grant the minority the right to manage its own schools.	Reference Re Public Schools Act, [1990] 64 Man. R. (2d) 1.

Year	
Jurisdiction	
Category	

Source Reference Cross-Reference

Alberta

Court Decision Education

Mahé Case

The Supreme Court of Canada rules that, where numbers warrant, Section 23 of the Canadian Charter of Rights and Freedoms gives parents of the linguistic minority a right to manage and control educational institutions attended by their children. In some circumstances, depending on the number of pupils in question, an independent school board may be justified. In other instances (such as in this specific case relating to Edmonton), it may be sufficient for the linguistic minority to be represented on an existing school board.

Iean Claude Mahé v. Her Majesty the Queen [1990] S.C.R. (as yet unreported).

Canada Constitution

Meech Lake Accord

The proposed Meech Lake constitutional accord is not ratified by the legislatures of all the provinces within the prescribed deadline.

Quebec **Court Decision**

Brunet, Albert and Collier Cases

The Supreme Court of Canada rules that two 1982 Quebec laws, concerning remuneration and working conditions in the provincial public and parapublic sector, are unconstitutional. By incorporating two collective agreements tabled in the National Assembly in French only, they fail to respect the requirements of Section 133 of the Constitution Act, 1867, regarding legislative bilingualism.

Quebec (A.G.) v. Brunet, [1990] 1 S.C.R. 260.

Ouebec **Court Decision**

Sinclair Case

The Quebec Court of Appeal overturns a Superior Court decision by ruling as unconstitutional the unilingual French order, letters patent, and notice used for the merger of the cities of Rouyn and Noranda. The Court declares these documents to be of a legislative rather than of an administrative nature and therefore are contrary to the requirements of Section 133 of the Constitution Act, 1867.

Sinclair v. Quebec (A.G.). [1990] R.J.Q. 309.

1991

Canada

Commissioner of Official Languages

Victor C. Goldbloom succeeds D'Iberville Fortier as Commissioner of Official Languages.

Canada Regulations

Draft Regulations on Communications with and Services to the Public under the Official Languages Act

The proposed draft regulations are studied in November 1990 by the Standing Joint Committee on Official Languages, which presents its recommendations in March 1991. The draft regulations are published in May 1991 in the Canada Gazette.

Source

Reference Cross-Reference

Canada Gazette, Part II, Vol. 126, No. 1, January 1,

1992, p. 241.

Year Jurisdiction Category	Subject	<u> </u>
1991 — continued		
Canada Regulations	Regulations on Communications with and Services to the Public The regulations on services to the public adopted under the Official Languages Act, 1988, are officially registered on December 16, 1991 — the starting date for calculating when the various provisions of the regulations will enter into force.	
1992		
Canada Constitution	Charlottetown Agreement The first constitutional proposal since the failed Meech Lake Accord is put to a nation-wide referendum. The Agreement includes a "Canada Clause" calling for "recognition of the responsibility of governments to preserve Canada's two linguistic majorities and minorities" and recognition of "the special responsibility of Quebec to preserve and promote its distinct society." The Agreement is soundly defeated. Six provinces, including Quebec, vote against it; it is approved in Newfoundland, New Brunswick, Prince Edward Island and Ontario (by a slim majority). Yukon votes against, the Northwest Territories in favour.	
Manitoba Court Decision	Reference Re Manitoba Language Rights The Supreme Court of Canada provides clarification as to what instruments of the Manitoba Government, including Orders in Council, should be considered of a legislative nature and therefore subject to mandatory bilingualism under Section 23 of the Manitoba Act, 1870. Among other things, the Supreme Court ruled that a legislative nature is indicated where: (i) the instrument embodies a rule of conduct, (ii) the instrument has the force of law and (iii) the instrument applies to an undetermined number of persons.	
Quebec Legislation	Sinclair Case In A.G. of Quebec v. Sinclair the Supreme Court holds that documents issued by the Quebec Government in French only pertaining to the amalgamation of the cities of Rouyn and Noranda are subject to Section 133 of the Constitution Act, 1867, which requires all Acts of the legislature of Quebec to be printed and published in both English and French. The Supreme Court held that the requirements of Section 133 cannot be circumvented by dividing the legislative process into a number of distinct Acts which individually are claimed to be non-legislative in nature. If the net	

subject to mandatory bilingualism under Section 133.

effect of these Acts is legislative in character, then each Act will share in that characteristic and be

A.G. of Quebec v. Sinclair, [1992] 1 S.C.R. 579.

Reference Re Manitoba Language Rights, [1992] 1 S.C.R. 212.

Year	
Jurisdiction	
Category	

Source Reference Cross-Reference

Canada Regulations

Regulations on Communications and Services to the Public

Certain sections of the regulations which define the conditions for the application of "significant demand" and "nature of the office", all according to the criteria indicated in Section 32 of the Official Languages Act, come into force on December 16, 1992. The existence of a significant demand in an office of a federal institution depends on demographic criteria based on census regions. According to the "nature of the office", Canadian embassies, consulates, national parks, emergency services and safety signs and announcements, due to the nature of their services, must be bilingual.

Under the same regulations members of the travelling public are entitled to service in English or in French aboard certain Air Canada flights, Via Rail trains and Marine Atlantic ferries, at major airports and at specific border crossings.

1993 Quebec Legislation

Restoration of English to Commercial Signs in Quebec

The Quebec National Assembly adopts Bill 86 (June 18, 1993), which amends the *Charter of the French Language* to allow the concurrent use of languages other than French on exterior commercial signs, providing the French is markedly predominant. Pursuant to the Act, a regulation was subsequently adopted clarifying that bilingual commercial signs are allowed on business premises, or in other circumstances described in the regulation. The regulation also defines the circumstances where public signs and commercial advertising may be in any language chosen by the advertiser, and provide rules for determining what constitutes the marked predominance of French where that rule applies. The legislation also combines the functions of the Commission de protection de la langue française with those of the Office de la langue française. It restructures the chapter concerning francization of firms. Bilingual municipalities (under Subsection 133f) will retain their bilingual status unless they request otherwise.

Canada New Brunswick Constitution

Constitutional Amendment, 1993 (New Brunswick) Proclaimed

With this amendment, the essence of New Brunswick's Bill 88 [An Act Recognizing the Equality of the Two Official Linguistic Communities in New Brunswick (1981)] is entrenched in the Charter of Rights and Freedoms and in the Constitution. The amendment (Subsection 16.1 of the Charter of Rights and Freedoms) declares that the English and French linguistic communities in New Brunswick have equality of status and that each is entitled to distinct educational and cultural institutions.

An Act to amend the Charter of the French Language (Bill 86); 1993 S.Q. c. 40; Regulations: Gazette officielle du Québec, October 13, 1993; Part 2, at 5559 and following.

Constitution Amendment, 1993 (New Brunswick)

Source Reference Cross-Reference

1993 — continued

Manitoba Court Decision

Control of French Schools in Manitoba

The Supreme Court of Canada hears an appeal brought by a group of French-speaking parents in Manitoba pertaining to the control of French public schools by the Francophone minority as set forth in Section 23 of the *Canadian Charter of Rights and Freedoms*. In its March 1993 ruling the Court declares that "the Manitoba authorities must, without delay, put into place a regime and a system which permit the Francophone minority to exercise its rights effectively." The Court rules further that "the number of potential French-language students warrants the establishment of an independent school board in Manitoba under the exclusive management and control of the French-language minority." This ruling follows the Court's decision in *Mahe v. Alberta* (1990), and overturns a conflicting judgment of the Manitoba Court of Appeal which failed to recognize minority rights to governance. The Court ruled that Manitoba (and by extension all provinces) must take positive steps to realize the minority language education rights in Section 23.

Reference Re Public Schools Act (Manitoba), [1993] 1 S.C.R. 839.

Quebec Legislation Court decisions translation

Translation of Court Decisions

Amendments are made to the *Charter of the French Language* which now provides a legislative basis for the duty of the State to provide for the translation of court decisions. Section 9 of the Charter now provides: "Every judgment rendered by court of justice and every decisions rendered by a body discharging quasi-judicial functions shall, at the request of one of the parties, be translated into French or English, as the case may be, by the civil administration bound to bear the cost of operating such court or body." By its wording, this applies to decisions made by administrative tribunals exercising quasi-judicial powers.

Bill 86 National Assembly of Quebec Assented to June 18, 1993

Quebec Court Decision

Restructuring of Quebec School Boards

The Supreme Court of Canada rules on Quebec's Bill 107, which provides for reorganization of the province's denominational schoolboards along linguistic lines. In a unanimous decision the Court holds that "The Quebec government is pursuing a legitimate purpose which is in keeping with Section 23 of the *Canadian Charter of Rights and Freedoms*....It is natural and normal for linguistic boards to be successors of the boards for Catholics and the boards for the Protestants." Four school boards in Montreal and Quebec City, including the Montreal Catholic School Commission and the Quebec Association of Protestant School Boards, may continue to operate as denominational boards because of the special protection dating from 1867 (see Section 93 of the *Constitution Act*, 1867).

Reference Re Education Act (Quebec), [1993] 2 S.R.C. 511.

1993 — continued Canada Regulations

Regulations on Communications with and Services to the Public

Additional rules extending bilingual services to principal federal offices in Yukon and the Northwest Territories take effect on December 16, 1993. (Further rules requiring bilingual search and rescue operations, ship-to-shore communications and services by concessionaires at airports, railway stations and ferry terminals will come into force on December 16, 1994.)

1994

Canada Court Decision

Ontario
Caselaw
Particulars of charges
— translation

1995

Quebec Legislation Order in Council bilingual adoption

Gingras Case

The Federal Court of Appeal affirmed that a former member of the Royal Canadian Mounted Police and the Canadian Security Intelligence Service was entitled to the bilingualism bonus. The Court observed that "the Official Languages Acts of 1969 and 1988 contain no provision regarding the introduction of a bilingualism bonus plan."

Criminal Code: Implementation

The Criminal Code is silent with respect to the language in which the particulars of charges against an accused should be written. Some judges have ruled that particulars do not have to be written in the official language of the accused, although translation must be available during court proceedings. Others have ruled to the contrary.

Language of Legislation

A 1921 federal Order in Council made applicable to a given port any regulations adopted under the *Canada Shipping Act*. In the course of a prosecution for breach of the regulations, the accused challenged the validity of the Order in Council because it had been adopted in English only, though subsequently published in both English and French in the *Canada Gazette*. The Quebec Superior Court rules that the Order in Council is legislative in character and thus subject to the rule of mandatory bilingual enactment. The Court therefore finds that the Order is invalid and of no force and effect. Furthermore, the Court is unable to conclude that sufficiently grave consequences would arise from its finding of invalidity to justify a temporary period of validity. It is incumbent upon the legislator to re-enact in both official languages. Charges against the accused are therefore dismissed.

The Queen v. Gingras, unreported decision of March 10, 1994, of the Federal Court of Appeal in File A-73-90.

R. v. Simard (1995) 87 O.A.C. 114, March 30, 1994 R. v. Belleus, May 13, 1994 Ontario Court of Justice, General Division Unreported decision

R. v. Alcan et al. Court of Quebec (Criminal Div.) June 15, 1995 File No. 150-27-001626-908

Source Reference Cross-Reference

1995 — continued Yukon Caselaw Disclosure of evidence — translation

Canada
National Study of
Court System by
Commissioner of
Official Languages

Canada
Caselaw
Evidence —
translation

Ontario
Caselaw
Particulars of charge —
translation

Criminal Code: Implementation

While the Criminal Code recognizes the right to be tried in one's own official language, it is silent as to the language in which disclosure of evidence before trial should be made to the defence. Judges have linked this issue to the principle that an accused be given the opportunity to provide full answer and defence to any charges, and to do so in the context of a fair and equitable trial. This can only be determined by reference to the circumstances of each case.

Equitable Use of English and French before the Courts in Canada

In November 1995 the Commissioner releases his national study of the equitable use of English and French before federal, provincial and territorial courts, both criminal and civil. It reviews the situation from the constitutional, legislative and policy points of view, assesses the manner in which Criminal Code provisions relating to language of trial have been implemented, and provides an overview of the situation in each province and territory. It concludes with a series of 13 recommendations, ranging from issues which have been litigated in the courts (the language of pre-trial disclosure of evidence in criminal trials and of particulars relating to charges against an accused), to the need to base policies upon an active offer of service in both official languages, to the appointment of judges. The study notes the progress which has been made, but also underscores the uneven application of existing language rights before the courts from one region of the country to another.

Language of Pleadings in Federal Court

The Official Languages Act of Canada requires federal institutions to use in its pleadings the official language chosen by the other parties to civil litigation. The Federal Court of Canada rules that this requirement does not apply to the preparation and presentation of evidence. Affidavits can therefore be written in the official language chosen by the deponent. Nevertheless, as a matter of policy it would appear that federal institutions will provide a translation of affidavits into the other official language if requested to do so by other parties.

Criminal Code: Implementation

The Ontario Court of Appeal rules that the particulars of a charge under the Criminal Code must be translated into the official language of trial procedures at the request of the accused. This is necessary in order to protect the right of an accused person to a fair trial and a full defence.

R v. Rodrigue (1994) 91 C.C.C. (3rd) 455 Supreme Court of the Yukon See also: R. v. Breton July 9, 1995 Yukon Territorial Court. Unreported decision

The Equitable Use of English and French Before the Courts in Canada; A study by the Commissioner of Official Languages; November 1995; Ministry of Supply and Services Canada; Cat. No. SP31-32/1995E ISBN: 0-662-23938-5

Lavigne v. the Queen (Human Resource Development) Federal Court, Trial Division Court File No. T-1977-94 December 6, 1995; May 15, 1995

R. v. Simard Ontario Court of Appeal December 19, 1995 1996

British Columbia Legislation Regulation — ultra vires

Management of Minority Language Schools in British Columbia

The Honourable Mr. Justice Vickers of the Supreme Court of British Columbia declared that the Francophone Education Regulation (the "Regulation") is ultra vires the School Act. The Court ordered that the Regulation is to remain in full force and effect pending the enactment of legislation by the Legislature of British Columbia giving effect to the provisions of s. 23 of the Canadian Charter of Rights and Freedoms. Such enactment is to be no later than the last day of the legislative session commencing immediately after the current session of the Legislative Assembly. The Court also declared that s. 5 of the School Act does not meet the requirements of section 23 of the Charter when in fact the number of children in the lower mainland and greater Victoria warrants the highest level of management and control of education programs and facilities contemplated by s. 23.

L'Association des Parents
Francophones de la ColombieBritannique et al. c. The Queen
(British-Columbia) and the
Attorney General of Canada
and The Commissioner of
Official Languages
Supreme Court of British
Columbia
August 14, 1996
File No. A890762