

Summary Description

Isolation Criteria Program



Newfoundland & Labrador

Unincorporated Communities

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INTRODUCTION

In meetings of the Federal & Provincial Advisory
Committee in Newfoundland, it was obvious that there was a
very definite lack of information in detail as to the nature,
magnitude and complexity of the Resettlement problem in
Newfoundland.

Even between senior officials, there was little or no agreement as to the actual number of communities in comparative isolation, with estimates varying between 700 and 1,200 communities. There was a definite reason for such divergence of opinions.

All information had been previously based on census data, which in turn, was based on enumerated areas which might include a dozen or twenty communities on any one section of the coastline.

There was no precedence or guidelines for formulating the Isolation Index and therefore, the whole concept had to be developed from the very beginning. Consequently, in 1968 a research project was commissioned by the Minister of Fisheries and Forestry and supported by over 20 Federal and Provincial departments and agencies having the following terms of reference:

- I. To provide basic socio-economic information and analysis on the scope, scale and nature of the Newfoundland Resettlement Program.
- 2. To develop guideline criteria on Newfoundland unincorporated communities in major isolation.
- 3. To implement data base and retrieval systems for the Newfoundland program analysis and evaluation.

The component activities constitute perhaps one of the most thorough and detailed study carried out on the degree of isolation in which over 200,000 of the Newfoundland people exist. The Newfoundland Isolation Index as developed will provide a significant contribution in providing necessary guidelines and application with respect to the development of a centralization and other important programs in Newfoundland over the short and long term basis.

V. P. Rossiter, Technical Adviser Office of the ADM (East) November 4, 1970.

ISOLATION CRITERIA PROGRAM

NEWFOUNDLAND & LABRADOR UNINCORPORATED COMMUNITIES

Capsule Summary Description

The objective of the Isolation Criteria Program is to provide guideline criteria on the Newfoundland and Labrador outlying communities in major isolation.

The criteria as developed is a conceptual indicator derived from weighted elements of three essential variables - education, medical and communication facilities.

A numerical scale form 0-10 is utilized for the component elements with maximum number of points (10) allocated to non-existent or most inadequate facilities. These components comprise considerations such as minimum requirement size (number of classrooms, teachers, pupils) as well as a distance factor for education facilities; distance factor and relative importance of various medical facilities (hospital, doctor, nursing station); quantity and frequency of services and coverage (postal, telephone and telegraph, T.V., ferry and highway) as well as the equivalent distance factor for communication facilities.

The scale form used in the principal variable elements which is expressed in the weighted consolidated average is then subdivided into three categories of criteria; Index 7-10 is considered major isolation, 4-6 intermediate and 0-3 minor isolation.

The main variables and component elements, as well as the scale development and weighting system incorporated in the study were identified by a multi-discipline working group. The statistics available in table form are listed in Appendix A, and the Graphics are listed in Appendix B. (The Isolation Criteria advance reports are completed for Census Divisions 2, 3, 4, 8, and in various stages of completion for the other six divisions.)

The 1966 DBS population data for unincorporated individual communities within the 10 Federal Census Divisions was derived from the confidential enumerator area forms, corrected in some instances by a community questionnaire conducted through Postal officers. The population data was used as a base for quantifying other data: 1967-68 Newfoundland Department of Education statistics on education facilities. supplemented by information obtained from the six denominational superintendents of schools; 1968 Newfoundland Department of Health statistics, supplemented by National Health & Welfare statistics and by reports from hospitals and various individual contacts: mainly 1968 Federal Post Office, D.O.T., D.P.W., E.M.R., C.N.R. Coastal, C.B.C.-TV-Radio, and 1968 Provincial Fisheries Municipal Affairs, Highways, C.N.T., Avalon Telephone, Mines Agric. & Resources, and Public Works regarding communication data (see attached Appendix C - Inventory Planning Flow Chart)

The D.B.S. population data was transposed by hand from original enumerator forms to worksheets. In most other instances, the unit devised forms or worksheets for transposing data from source reports, or from informants such as schools superintendents. The collection, tabulation, calculations, design of forms and tables, design of cross classifications, summaries, etc. was original and time consuming.

The reports generated contain considerable data and information not available from any other source. The data is accurate, timely, decision compelling and reasonably complete concerning the variables used in the criteria.

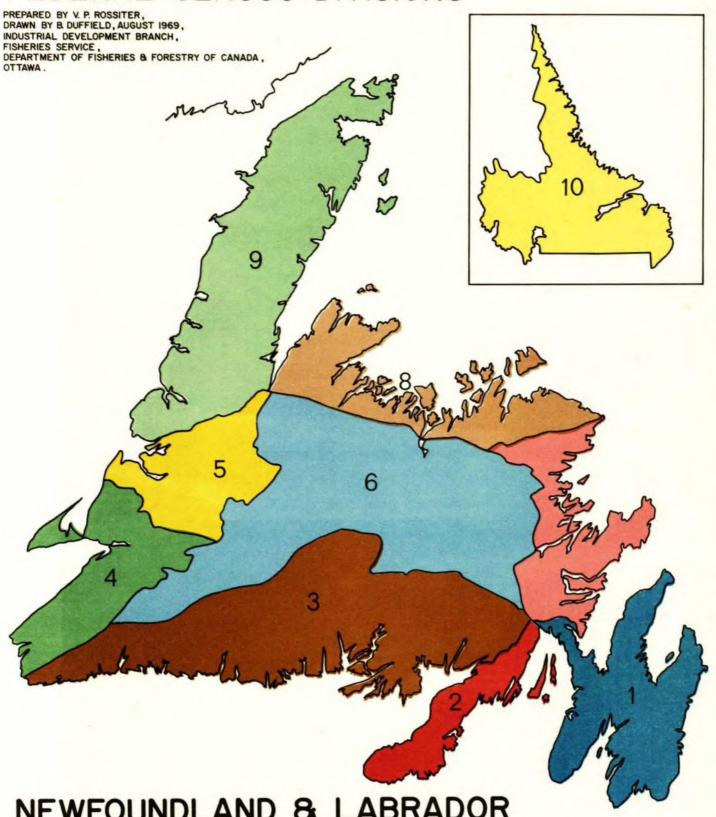
Major uses are in program planning, deciding on priorities, providing administrative guidelines and for financial control and forecasting. Identified users of the statistics and the criteria are: Federal Departments - DREE; Forestry and Fisheries; C.M.H.C.; Manpower and Immigration; Treasury Board; E.M.R.; C.N.R. Coastal; and the Post Office. For the Province - Departments of Community and Social Development; Fisheries; Municipal Affairs; Housing Corporation: Health; Education; Highways; Public Works; C.N.T.; various telephone and ferry services; and the Department of Economic Development.

The isolation criteria is important for planning purposes to determine the magnitude of the problem of isolated outports, some ordering to priorities for moves, and for application elsewhere.

The reliability of the data used for both the criteria and trends is high. Wider application of the method used to develop the criteria for the design of social and economic indicators is possible. Transfer of the method used for both the criteria and trends to measure the effect of social adjustment programs in low income areas and in "special areas" for development is also possible.

V. P. Rossiter, Technical Adviser Office of the ADM (EAST) November 9, 1970.

FEDERAL CENSUS DIVISIONS



NEWFOUNDLAND & LABRADOR

FED/PROV. FISHERIES HOUSEHOLD RESETTLEMENT PROGRAMME

ISOLATION CRITERIA STUDY - NEWFOUNDLAND & LABRADOR

SECOND NEWFOUNDLAND RESETTLEMENT PROGRAM

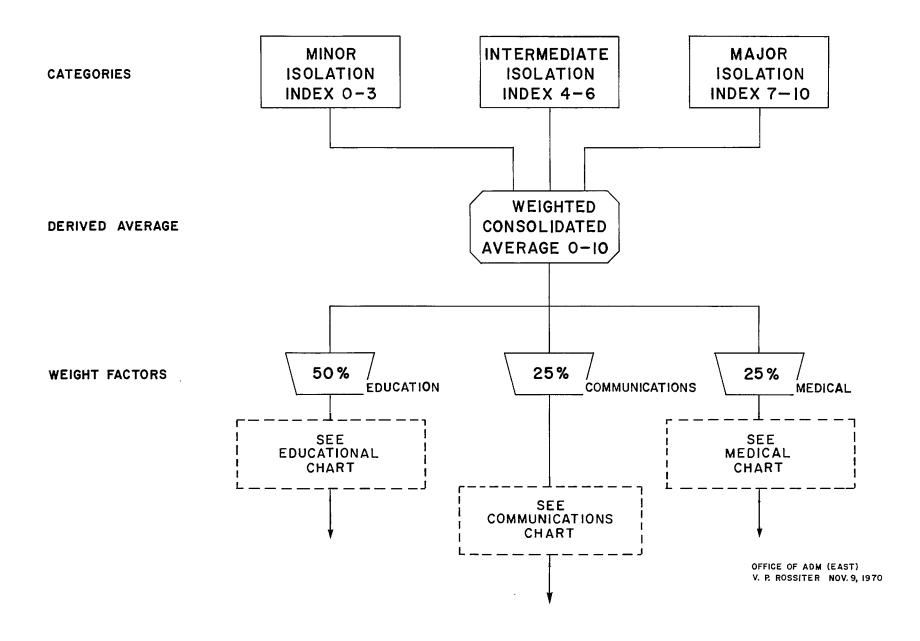
Socio-Economic Studies & Publications - Volume 1 - 14

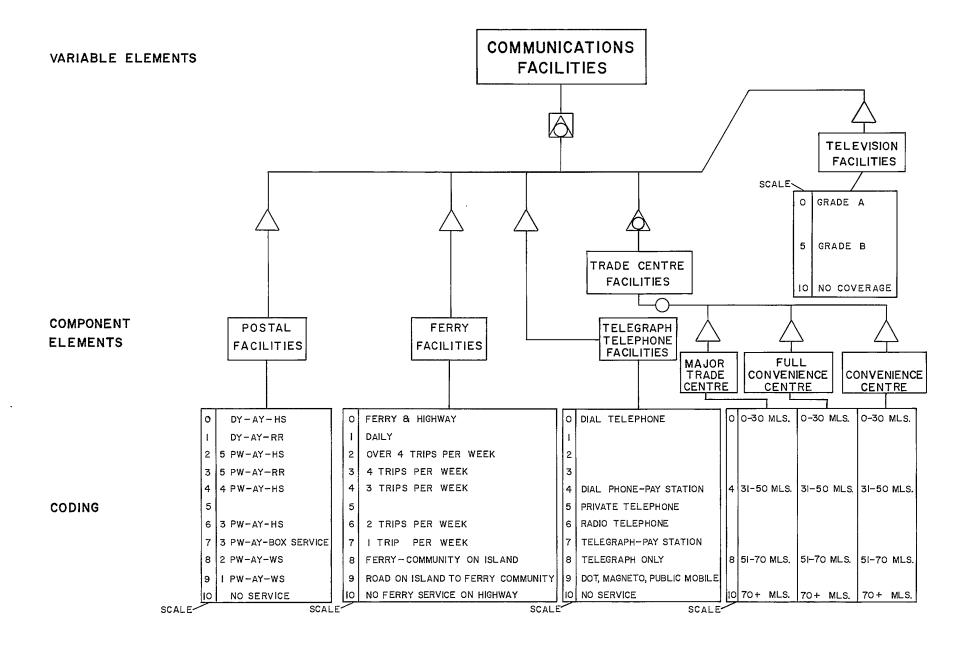
- Volume 1 Isolation Criteria Avalon Peninsula
- Volume 2 Isolation Criteria Burin Peninsula
- Volume 3 Isolation Criteria South Coast Area
- Volume 4 Isolation Criteria St. George's Bay Area
- Volume 5 Isolation Criteria Corner Brook Area
- Volume 6 Isolation Criteria Gander Grand Falls Area
- Volume 7 Isolation Criteria Bonavista & Trinity Bays
- Volume 8 Isolation Criteria White & Notre Dame Bays
- Volume 9 Isolation Criteria Northern Peninsula Area
- Volume 10 Isolation Criteria Labrador
- Volume 11 EDP Inventory System on Newfoundland & Labrador
 Unincorporated Communities

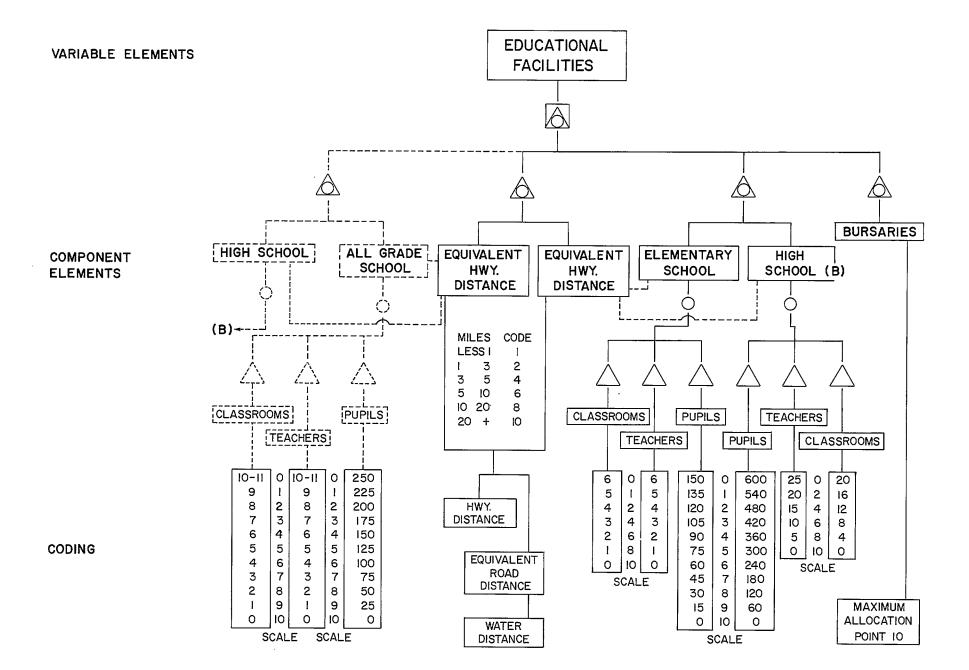
Computer Printout and Forms Card Layout

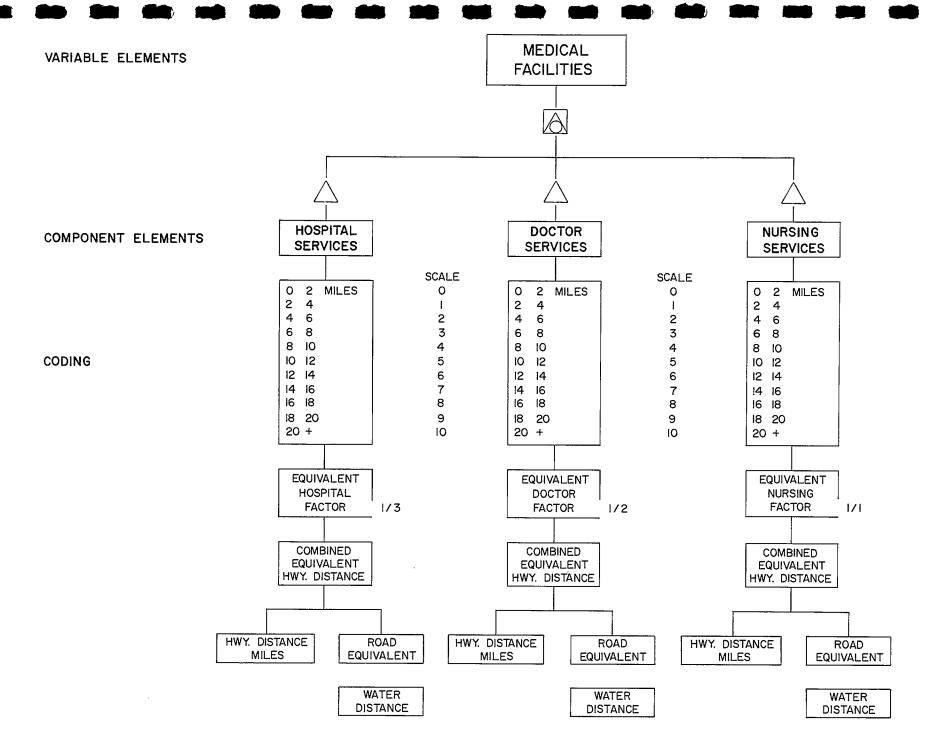
- (a) Community Listing Alphabetic
- (b) Community Listing Divisional
- (c) Population Trends 1951 1966
- (d) Population Trends Average Per Household
- (e) Age Sex Group Structures 1966
- (f) Households 1966
- Volume 12 Education Index of Newfoundland Unincorporated Communities
- Volume 13 Medical & Communications Isolation Index of Newfoundland Unincorporated Communities
- Volume 14 Socio-Economic Study Incorporated Towns and Communities - Newfoundland

SECOND NEWFOUNDLAND RESETTLEMENT PROGRAM ISOLATION CRITERIA









APPENDIX A

ISOLATION CRITERIA STATISTICS

SECOND NEWFOUNDLAND RESETTLEMENT PROGRAM

<u>Isolation Criteria Statistics</u>

Volume 1 - 10

POPULATION DATA

Section 1

- (i) Divisional Population by Sex 1966
- (ii) Total Population Distribution in Area 1966
- (iii) Population Distribution by Age & Sex 1966
- (iv) Age Group Structures 1966
- (v) Divisional Community Listing
 - (a) Division & Sub-Division
 - (b) Provincial Electoral District
 - (c) EDP Community Number
 - (d) Population Trends 1951 1966
 - (e) Households 1966
 - (f) Population Average Per Household
 - (g) Age Sex Group Structures 1966
- (vi) Change in Population 1951 1966 numerical & percent

EDUCATION FACILITIES

- (i) School enrollment Elementary, All-Grade, High 1967-68
- (ii) Education Isolation Index
 - (a) EDP Community Number
 - (b) Division & Subdivision
 - (c) Denomination Each Community
 - (d) Classrooms
 - (e) Teachers
 - (f) Pupils

- (g) Average Weight Factor
- (h) Distance
- (d-h) Statistics for Elementary, All-Grade & High Schools

(iii) Summary Education Isolation Index

- (a) Weight Factor School Type
- (b) Weight Factor Distance
- (c) Weight Factor Bursaries
- (d) Combined Weight Factor
- (iv) Rating of Facilities on Index Scale

MEDICAL FACILITIES

Section 3

- (i) Medical Isolation Index
 - (a) EDP Community Number
 - (b) Division & Subdivision
 - (c) Distance to Hospital
 - (d) Distance to Doctor
 - (e) Distance to Nursing Station
 - (f) Hospital Weight Factor
 - (g) Doctor Weight Factor
 - (h) Nursing Station Weight Factor
 - (i) Average Weight Factor

COMMUNICATIONS FACILITIES

- (i) Communications Statistics
 - (a) EDP Community Number
 - (b) Division & Subdivision
 - (c) Postal Facilities
 - (d) Telephone & Telegraph
 - (e) Ferry Service
 - (f) Television Contour Coverage

- (ii) Highway Distance
 - (a) Land Distance
 - (b) Water Distance
 - (c) Total Distance
- (iii) Trade Centre Locational Distance
 - (a) Major Trade Centres Distance Radii
 - (b) Full Convenience Centres Distance Radii

ISOLATION CRITERIA

- (i) Degree of Isolation Summary
 - (a) Major Isolation Communities Household & Population
 - (b) Intermediate Isolation Communities Household & Population
 - (c) Minor Isolation Communities Household & Population
- (ii) Isolation Delineation
 - (a) EDP Community Number
 - (b) Division & Subdivision
 - (c) Scaled Degree of Isolation Households
 - (d) Scaled Degree of Isolation Population
- (iii) Community Index Scale
 - (a) EDP Community Number
 - (b) Division & Subdivision
 - (c) Number of Households
 - (d) Population
 - (e) Percentage of Total Area
 - (f) Degree on Index Scale (0-10)

APPENDIX B

GRAPHICS

NEWFOUNDLAND FEDERAL-PROVINCIAL HOUSEHOLD RESETTLEMENT PROGRAM

GRAPHICS

Isolation Criteria

<u>Volumes 1 - 10</u>

POPULATION

Section 1

- (i) Divisional Map Newfoundland
- (ii) Pie Chart Percentage Distribution of Divisional Population
- (iii) Area Outline Map
- (iv) Area Bar Chart Age Group Structures
- (v) Area Pyramid Chart Age Sex Distribution
- (vi) Area Map Subdivisions Outline

EDUCATION

Section 2

- (i) Regional High Schools Map Newfoundland
- (ii) Central High Schools Area Map
- (iii) Pie Chart Percent Distribution of Area Enrollment

COMMUNICATIONS

- (i) T.V. Contour Coverage Map
 - (a) Private Stations Newfoundland
 - (b) C.B.C. Stations Newfoundland
- (ii) Trade Centre Locations Map Newfoundland

ISOLATION CRITERIA

Section 5

- (i) Map Overlay Degree of Isolation
 - (a) Major Isolation Scale 7 10
 - (b) Intermediate Isolation Scale 4 6
 - (c) Minor Isolation Scale 1 3
- (ii) Bar Chart Communities

Bar Chart - Households

Bar Chart - Population

(iii) Circle Graph - Degrees of Importance - Community
 & Social Assets

EDP SYSTEM

- (i) Computer Programming Procedures
- (ii) I.B.M. Card Layout
- (iii) List of Variables used in Compilation of Statistics
 - (a) Education Index Variables
 - (b) Medical Index Variables
 - (c) T.V. Coverage Variables
 - (d) Postal Facilities Variables
 - (e) Trade Centres Variables
 - (f) Telephone & Telegraph Variables
 - (g) Ferry Service Variables

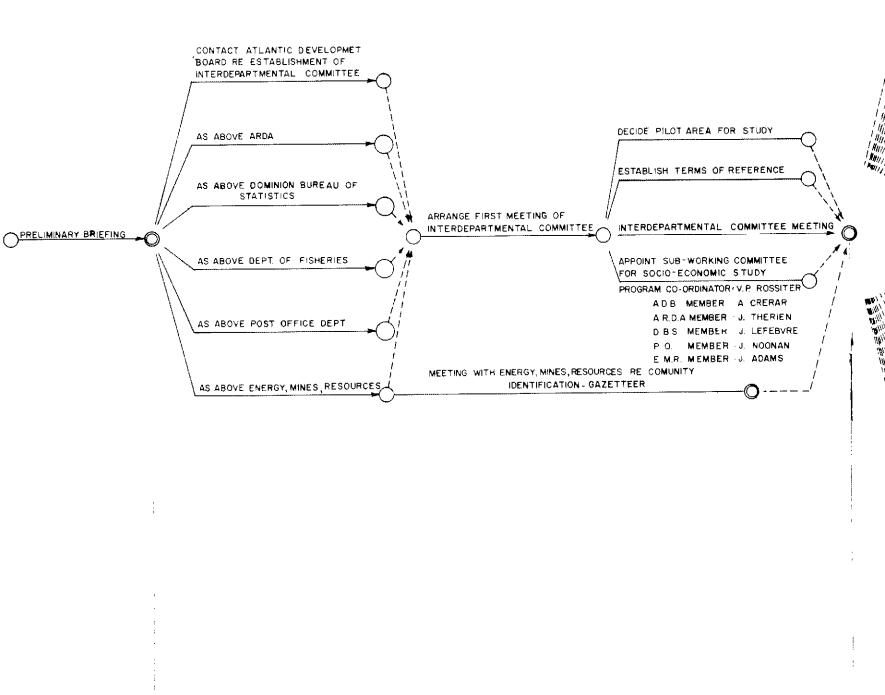
APPENDIX C

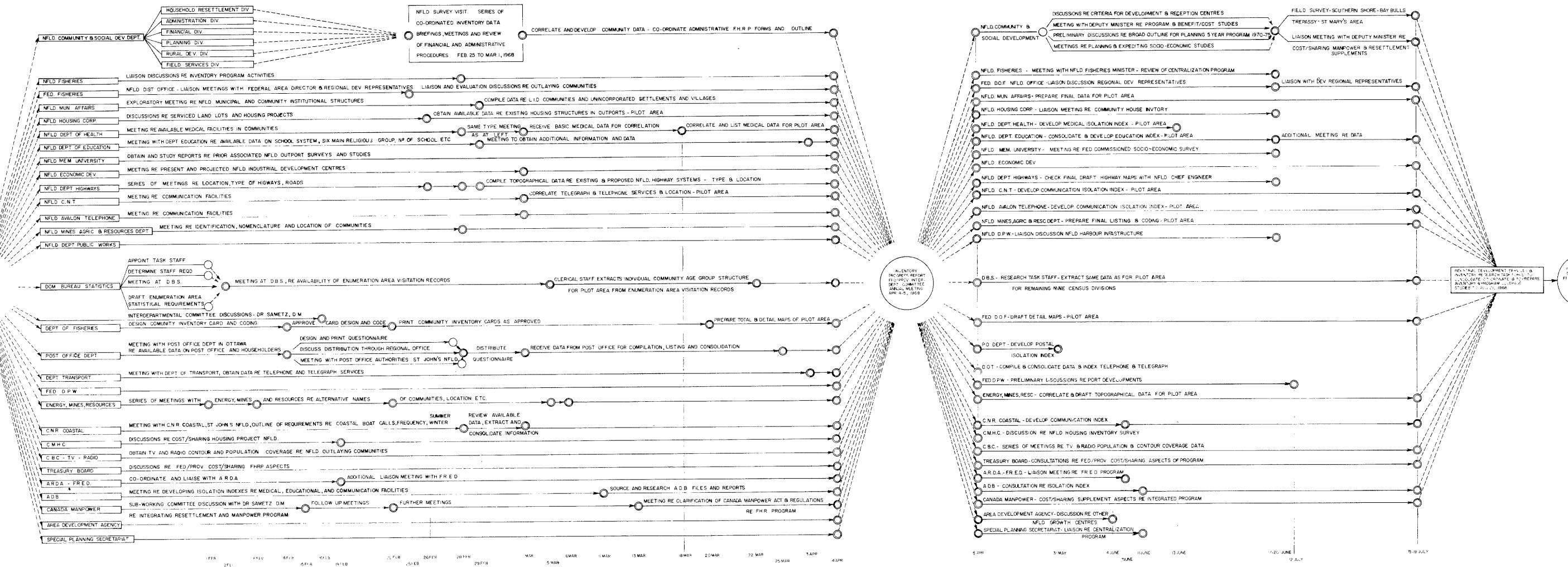
INVENTORY PLANNING FLOW CHART

NFLD. COMMUNITY INVENTORY PLANNING DIAGRAM

PROGRAM CO-ORDINATOR V.P. ROSSITER

FED./NFLD FISHERIES HOUSEHOLD RESETTLEMENT PROGRAM
INDUSTRIAL DEVELOPMENT SEVICES - DEPT. FISHERIES OTTAWA

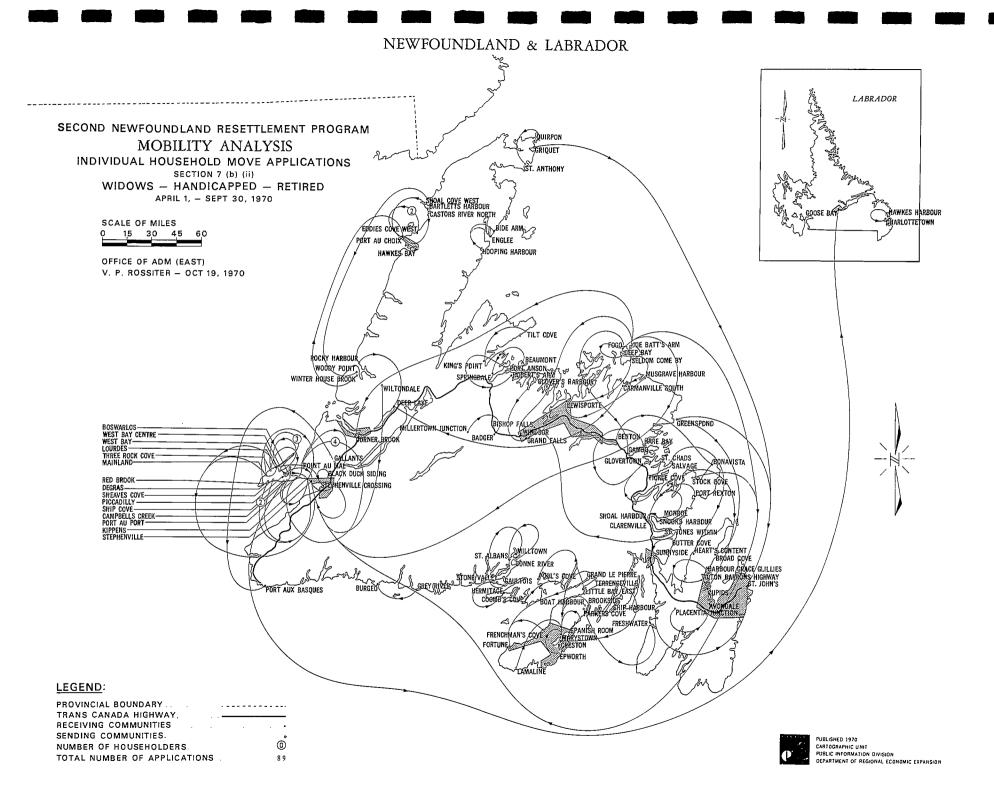


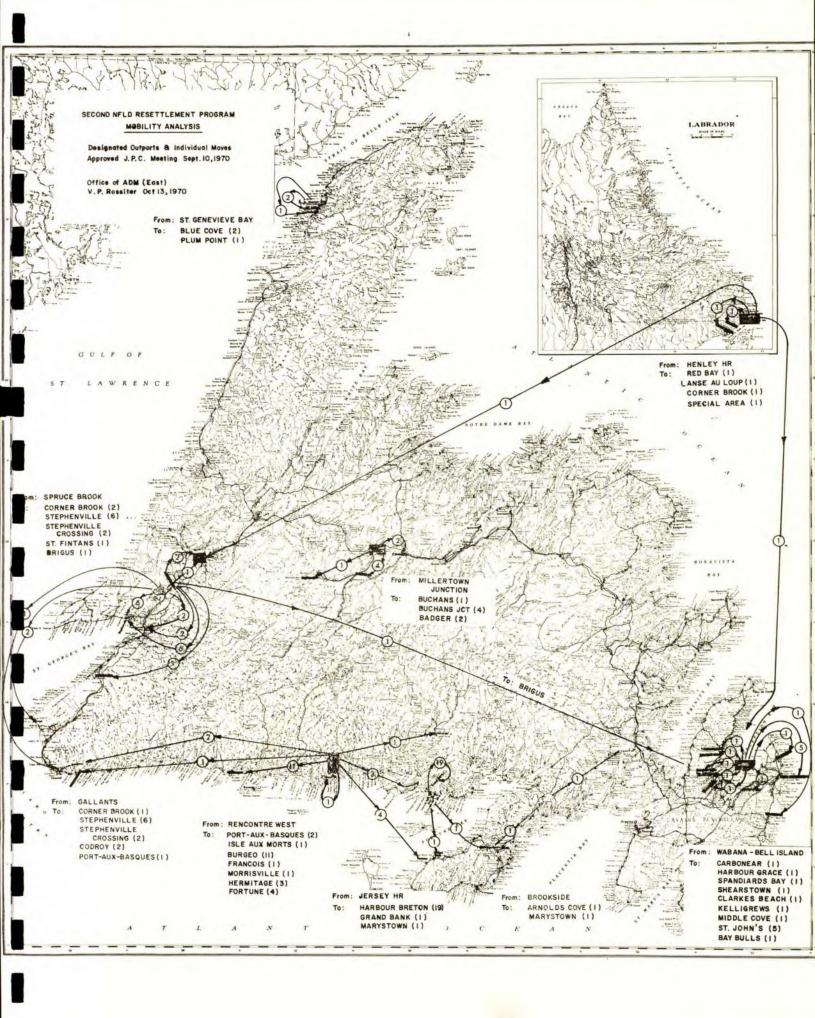


RECAP

Census Divisions 2, 3, 4, 8,

Maps, Charts, Overlays, Tables





NEWFOUNDLAND FED./PROV. FISHERIES HOUSEHOLD RESETTLEMENT PROGRAM INDIVIDUAL MOBILITY TRENDS TO RELOCATION CENTRES

AS APPROVED FEBRUARY 24, 1970

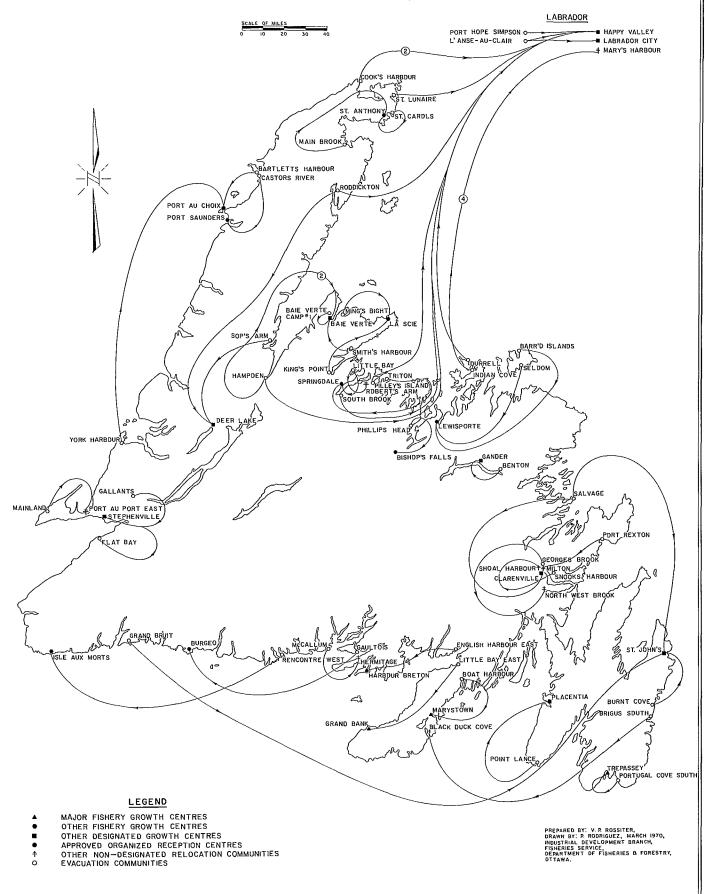


Table 1
Federal-Provincial Newfoundland Resettlement Program

Isolation Criteria

Unincorporated Communities

Federal Census Division #2

Degree of							
Isolation	Commu	Communities		Households		Population	
	No.	90	No.	%	No.	%	
Major Isolation							
Number 10	4	7.3	135	5.5	686	5.7	
9	1	1.8	29	1.2	126	1.0	
8	1	1.8	90	3.6	331	2.7	
7	7	12.7	306	12.4	1,502	12.4	
	13	23.6	560	22.7	2,645	21.8	
Intermediate Isolation	<u>on</u>						
Number 6	7	12.7	374	15.1	1,931	16.0	
5	6	10.9	101	4.1	532	4.4	
4	12	21.8	493	19.9	2,167	17.9	
	25	45.4	968	39.1	4,630	38.3	
Minor Isolation							
Number 3	17	31.0	943	38.2	4,828	39.9	
2	_	⊷	-	_	-	_	
1	-		-	-	-	-	
	17	31.0	943	38.2	4,828	39.9	
Total	55	100.0	2,471	100.0	12,103	100.0	
	==						

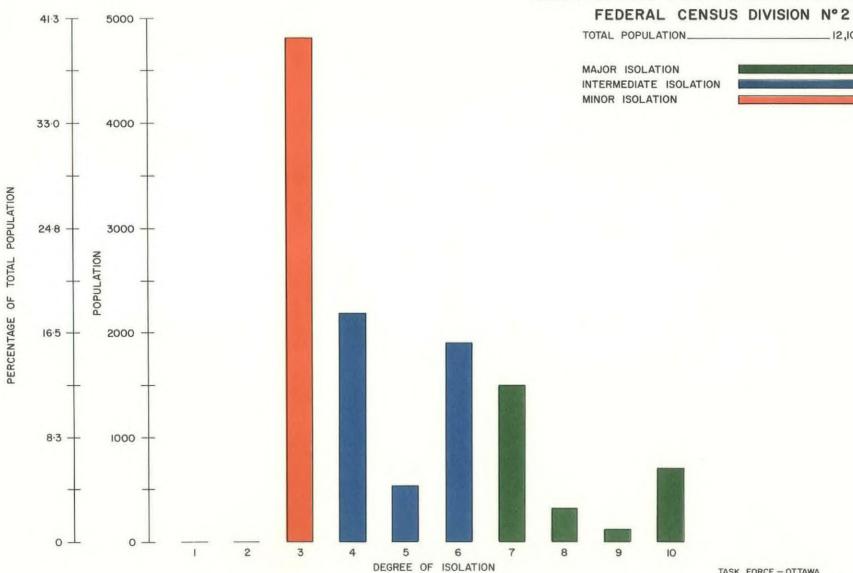
Source: Dominion Bureau of Statistics
Task Force - Ottawa

Task Force - Ottawa Newfoundland Resettlement Program Department of Regional Economic Expansion

FEDERAL-PROVINCIAL NEWFOUNDLAND RESETTLEMENT PROGRAM RESTRICTED ISOLATION CRITERIA NEWFOUNDLAND UNINCORPORATED COMMUNITIES FEDERAL CENSUS DIVISION N° 2 DEPARTMENT OF REGIONAL ECONOMIC EXPANSION LEGEND DAVIS COVE MONKSTOWN INCORPORATED COMMUNITIES - LITTLE HARBOUR EAST BEST'S HARBOUR LITTLE BAY EAST FEDERAL CENSUS DIVISION BOUNDARY BAY L'ARGENT HIGHWAYS : PAVED ST. BERNARD'S UNPAVED JACQUES FONTAINE PROPOSED MAJOR ISOLATION BROOKSIDE INTERMEDIATE ISOLATION BOAT HARBOUR POINT ENRAGÉE MINOR ISOLATION PARKERS COVE BAINE HARBOUR RUSHOON JEAN DE BAIE GARNISH FRENCHMAN'S COVE MOORING COVE
ROCK HARBOUR
WINTERLAND GRAND BEACH MARYSTOWN BEAU BOIS PRESTON NORTH CRESTON GRAND BANK MORTIER E MOLLIERS L'ANSE-A-LOUP LITTLE SALMONIER LONG COVE BURIN BAY ARM PORT AU BRAS BIG SALMONIER BLACK DUCK COVE EPWORTH PATH END BULLS COVE HIGH BEACH CORBIN ST. LAWRENCE LAWRENCE TAYLOR'S BAY POINT AU GAUL -- ROUNDABOUT NEWFOUNDLAN TASK FORCE - OTTAWA NEWFOUNDLAND RESETTLEMENT PROGRAM DEPARTMENT OF REGIONAL ECONOMIC EXPANSION

FEDERAL-PROVINCIAL NEWFOUNDLAND RESETTLEMENT PROGRAM ISOLATION CRITERIA

NEWFOUNDLAND UNINCORPORATED COMMUNITIES FEDERAL CENSUS DIVISION N° 2



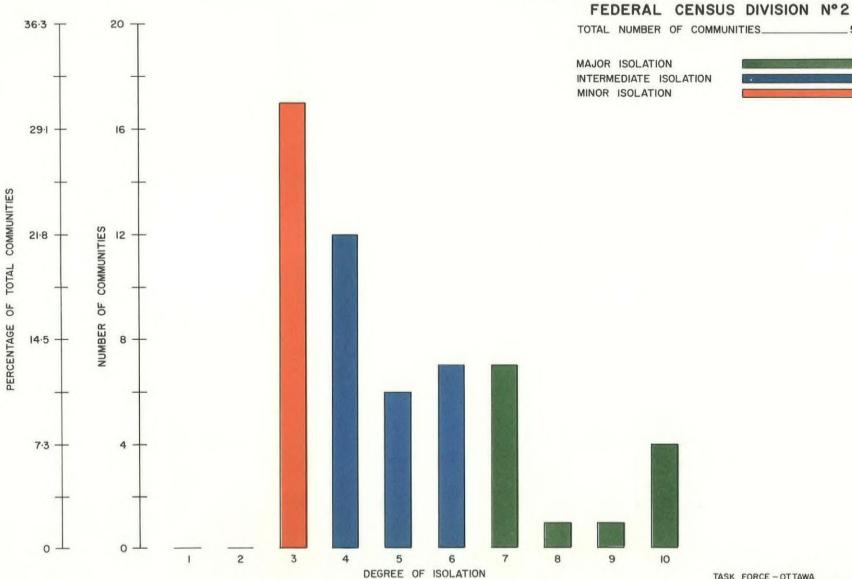
TASK FORCE - OTTAWA
NEWFOUNDLAND RESETTLEMENT PROGRAM
DEPARTMENT OF REGIONAL ECONOMIC EXPANSION

FEDERAL - PROVINCIAL NEWFOUNDLAND RESETTLEMENT PROGRAM ISOLATION CRITERIA NEWFOUNDLAND UNINCORPORATED COMMUNITIES

TOTAL NUMBER OF COMMUNITIES_____55

INTERMEDIATE ISOLATION





TASK FORCE - OT TAWA NEWFOUNDLAND RESETTLEMENT PROGRAM DEPARTMENT OF REGIONAL ECONOMIC EXPANSION

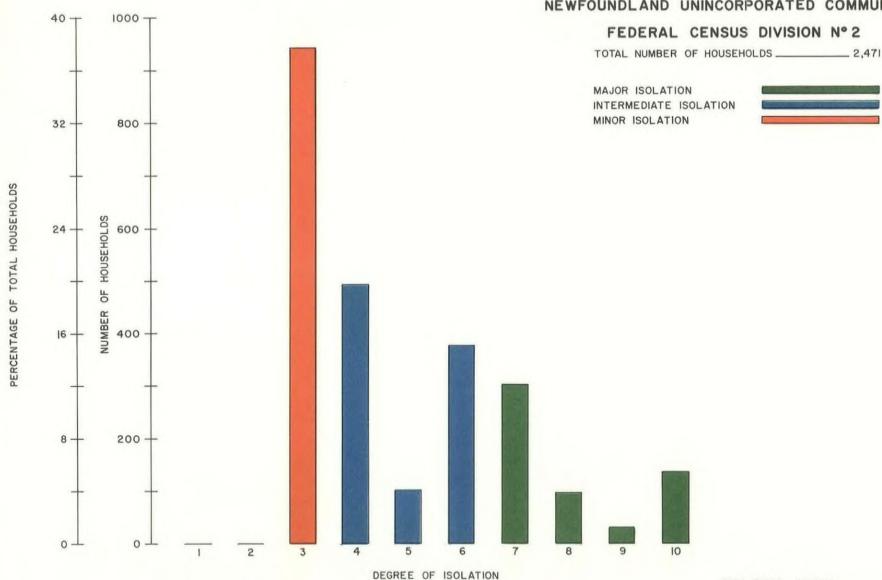
FEDERAL-PROVINCIAL NEWFOUNDLAND RESETTLEMENT PROGRAM ISOLATION CRITERIA

NEWFOUNDLAND UNINCORPORATED COMMUNITIES

FEDERAL CENSUS DIVISION Nº 2

INTERMEDIATE ISOLATION





TASK FORCE - OTTAWA NEWFOUNDLAND RESETTLEMENT PROGRAM DEPARTMENT OF REGIONAL ECONOMIC EXPANSION

Table 2

Federal-Provincial Newfoundland Resettlement Program

Isolation Criteria

Unincorporated Communities

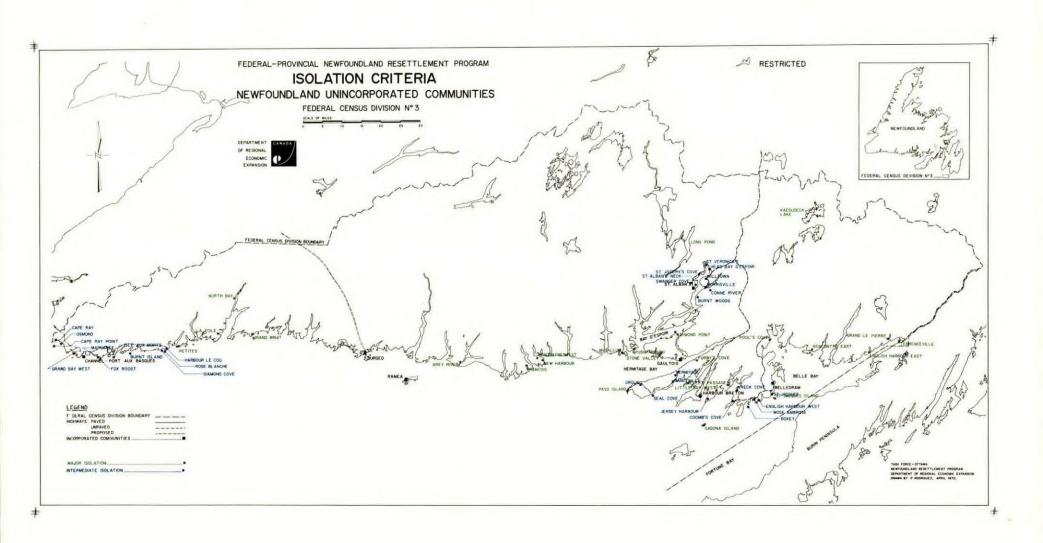
Federal Census Division #3

Degree of						
Isolation	Communities		Households		Population	
	No.	%	No.	%	No.	8
Major Isolation						
Number 10	6	10.7	189	7.5	862	7.1
9	6	10.7	229	9.1	1,012	8.3
8	9	16.1	398	15.8	1,956	16.0
7	4	7.1	45	1.8	192	1.6
	25	44.6	861	34.2	4,022	33.0
Intermediate Isolation		7.75			,,,,,,,	
Number 6	10	1 7. 9	520	20.7	2,228	18.2
5	14	25.0	7 86	31.3	4,166	34.1
4	7	12.5	346	13.8	1,801	14.7
	31	55.5	1,652	65.8	8,195	67.0
Minor Isolation	01	33.3	2,002		- ,	
Number 3					_	_
2			_	-	-	-
1	-	-	-	-		-
Total	56	100.0	2,513	100.0	12,217	100.0
	===	4				

Source: Dominion Bureau of Statistics

Task Force - Ottawa

Task Force - Ottawa
Newfoundland Resettlement Program
Department of Regional Economic Expansion

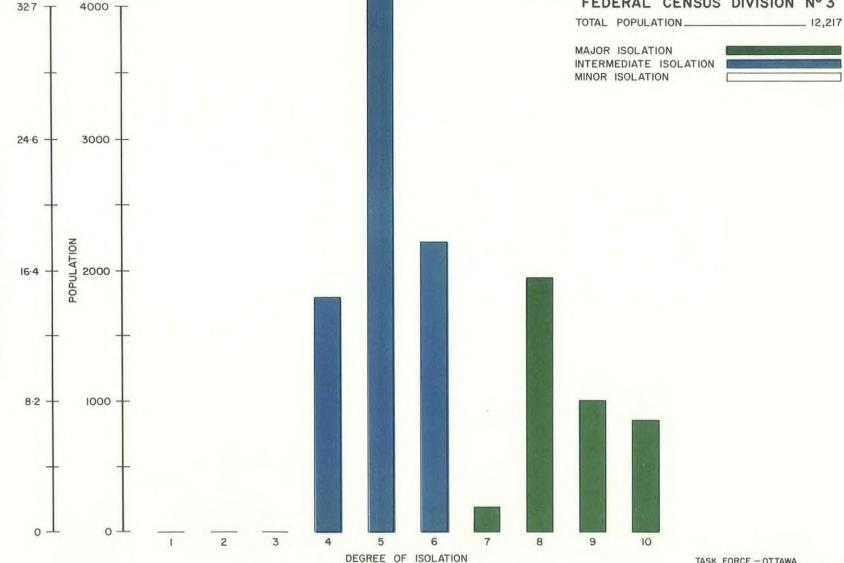


FEDERAL-PROVINCIAL NEWFOUNDLAND RESETTLEMENT PROGRAM

ISOLATION CRITERIA

NEWFOUNDLAND UNINCORPORATED COMMUNITIES FEDERAL CENSUS DIVISION Nº 3





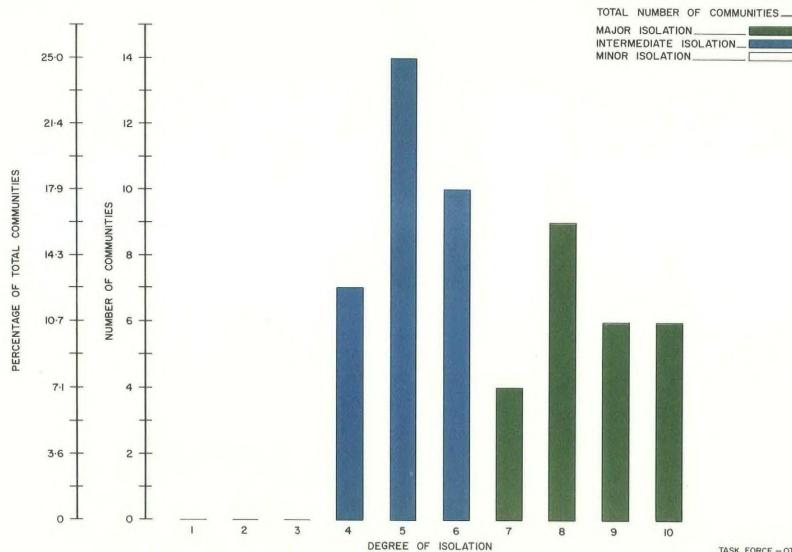
TASK FORCE - OTTAWA NEWFOUNDLAND RESETTLEMENT PROGRAM DEPARTMENT OF REGIONAL ECONOMIC EXPANSION

PERCENTAGE OF TOTAL POPULATION

FEDERAL-PROVINCIAL NEWFOUNDLAND RESETTLEMENT PROGRAM

ISOLATION CRITERIA

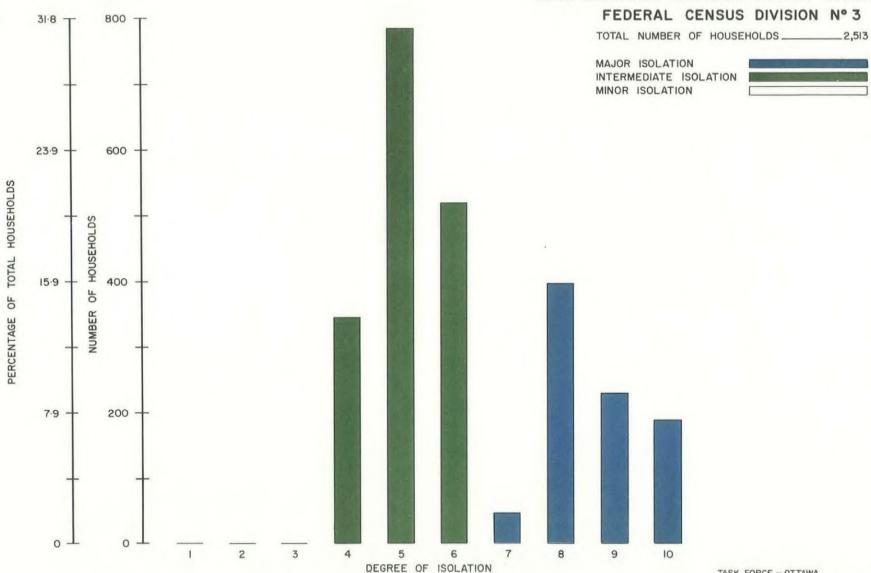
NEWFOUNDLAND UNINCORPORATED COMMUNITIES FEDERAL CENSUS DIVISION N°3



TASK FORCE - OTTAWA
NEWFOUNDLAND RESETTLEMENT PROGRAM
DEPARTMENT OF REGIONAL ECONOMIC EXPANSION

FEDERAL-PROVINCIAL NEWFOUNDLAND RESETTLEMENT PROGRAM

ISOLATION CRITERIA NEWFOUNDLAND UNINCORPORATED COMMUNITIES FEDERAL CENSUS DIVISION N° 3



TASK FORCE - OTTAWA
NEWFOUNDLAND RESETTLEMENT PROGRAM
DEPARTMENT OF REGIONAL ECONOMIC EXPANSION

Table 3

Isolation Criteria

Unincorporated Communities

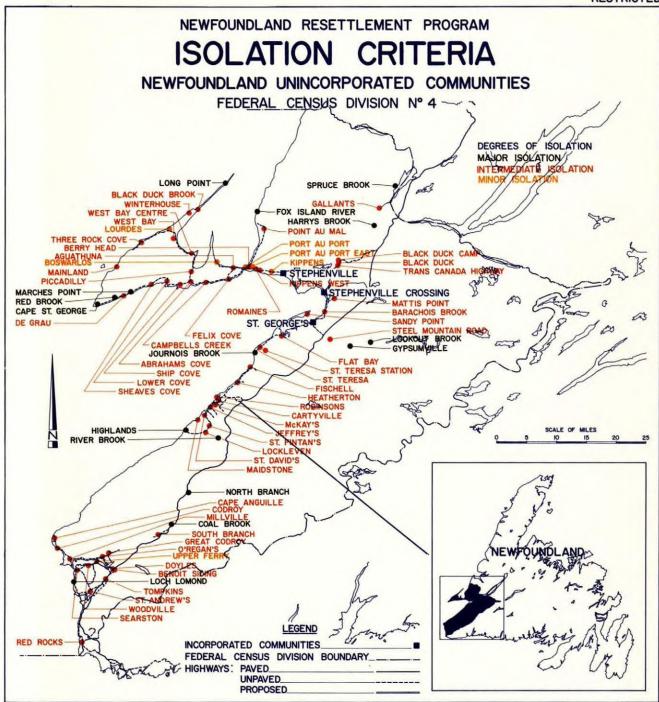
Federal Census Division #4

Newfoundland

Degree of							
Isolation	Commu	Communities		Households		Population_	
	No.	98	No.	%	No.	%	
Major Isolation							
Number 10	ı	1.4	12	0.5	75	0.5	
9	_	-	-	-		-	
8	_	-	-	-	-	-	
7	14	18.9	250	9.4	1,378	9.4	
	15	20.3	262	9.9	1,453	9.9	
Intermediate Isolation							
Number 6	20	27.0	569	21.4	3,243	22.1	
5	18	24.3	640	24.0	3,394	23.1	
4	15	20.3	591	22.1	3,100	21.1	
	53	71.6	1,800	67.5	9,737	66.3	
Minor Isolation							
Number 3	4	5.4	315	11.8	1,927	13.1	
2	2	2.7	288	10.8	1,579	10.7	
1	-	-	-	-	-	-	
Total	6	8.1	603	22.6	3,506	23.8	
<u>Total</u>	74	100.0	2,665	100.0	14,696	100.00	

Source: Dominion Bureau of Statistics Task Force - Ottawa

Task Force - Ottawa Newfoundland Resettlement Program Department of Regional Economic Expansion



TASK FORCE OTTAWA
NEWFOUNDLAND RESETTLEMENT PROGRAM
DEPARTMENT OF REGIONAL ECONOMIC EXPANSION

CARTOGRAPHIC UNIT

NEWFOUNDLAND RESETTLEMENT PROGRAM ISOLATION CRITERIA NEWFOUNDLAND UNINCORPORATED COMMUNITIES 23.8 3500 ₽ FEDERAL CENSUS DIVISION Nº 4 TOTAL POPULATION ___ _14,696 MAJOR ISOLATION INTERMEDIATE ISOLATION MINOR ISOLATION 19.1 2800 -PERCENTAGE OF TOTAL POPULATION 14.3 2100 POPULATION 1400 700 4-8 0.0 5 6 TASK FORCE OTTAWA NEWFOUNDLAND RESETTLEMENT PROGRAM DEPARTMENT OF REGIONAL ECONOMIC EXPANSION DEGREE OF ISOLATION

SEPTEMBER 1970

NEWFOUNDLAND RESETTLEMENT PROGRAM ISOLATION CRITERIA NEWFOUNDLAND UNINCORPORATED COMMUNITIES 27.0 20 -FEDERAL CENSUS DIVISION Nº 4 TOTAL NUMBER OF COMMUNITIES ______74 MAJOR ISOLATION INTERMEDIATE ISOLATION MINOR ISOLATION 21.6 PERCENTAGE OF TOTAL COMMUNITIES COMMUNITIES 12 16-2 NUMBER OF 10.8

0.0

3

5

5.4

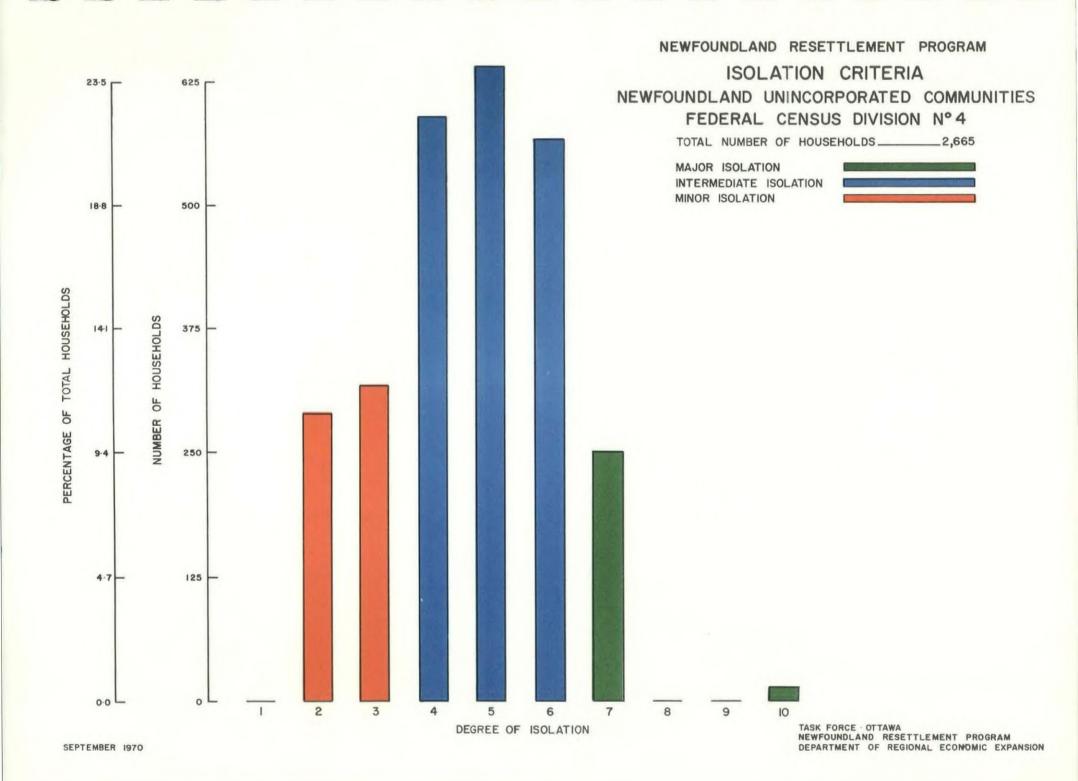


Table 4

Federal-Provincial Fisheries Household Resettlement Program

Isolation Criteria

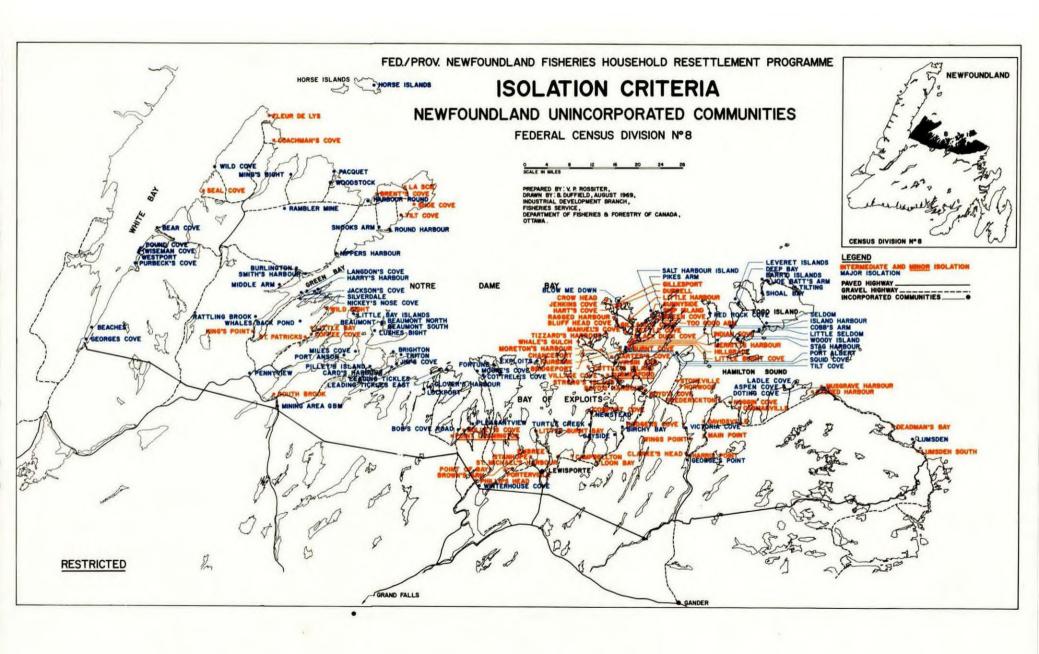
Unincorporated Communities

Federal Census Division #8

Degree of						
Isolation	Communities		Households		Population	
	No.	%	No.	%	No.	%
Major Isolation						
Number 10	5	3.1	79	1.1	379	1.0
9	14	8.7	443	5.9	2,134	5 .7
8	28	17.5	981	13.0	5,047	13.6
7	35	22.0	1,771	23.5	8,795	23.7
	82	51.3	3,274	43.5	16,355	44.0
Intermediate Isolation			-		•	
Number 6	36	22.6	1,509	20.1	7,146	19.2
5	28	17.5	1,831	24.3	8,971	24.2
4	11	6.8	625	8.3	3,214	8.7
	75	46.9	3,965	52.7	19,331	52.1
Minor Isolation						
Number 3	2	1.8	287	3.8	1,449	3.9
2	-	-	_	-	-	-
1	-	-	~	-	-	-
	2	1.8	287	3.8	1,449	3.9
Total	159	100.0	7,526	100.0	37,135	100.0
						

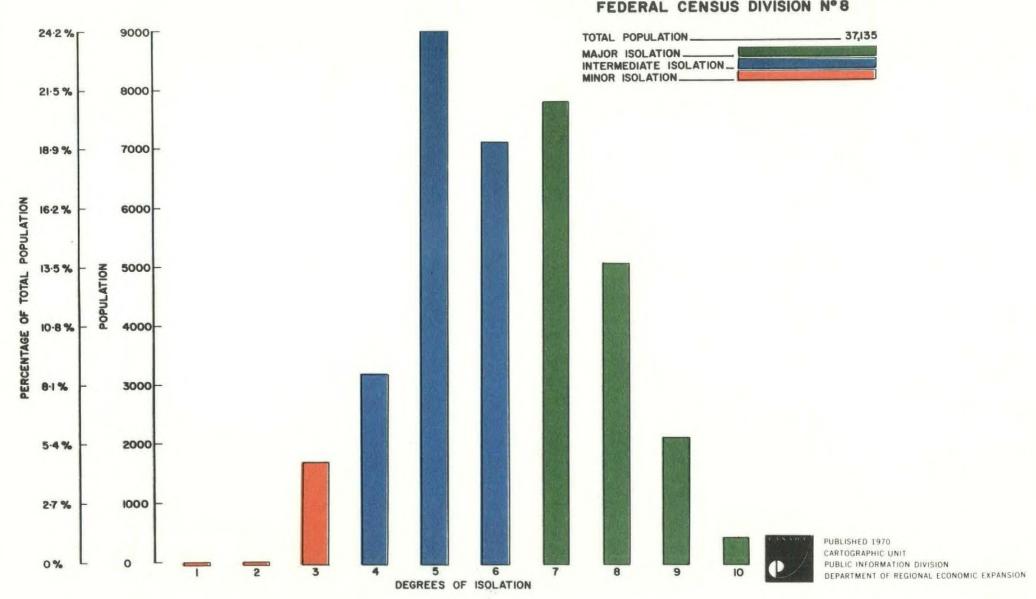
Source: Dominion Bureau of Statistics
Task Force - Ottawa

Department of Fisheries & Forestry Fisheries Service Industrial Development Branch Ottawa



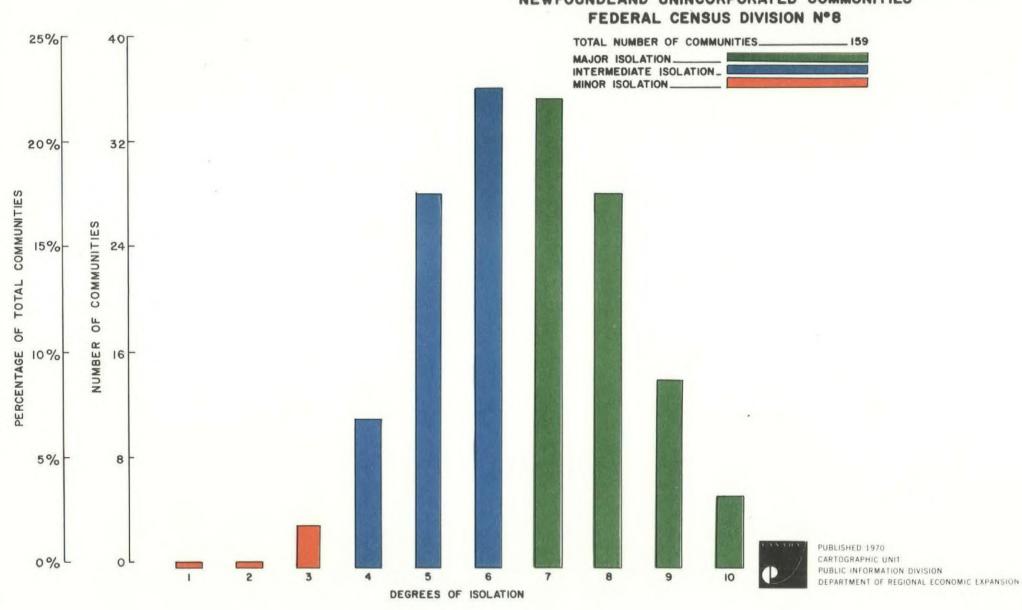
FED./PROV. NEWFOUNDLAND FISHERIES HOUSEHOLD RESETTLEMENT PROGRAMME

ISOLATION CRITERIA NEWFOUNDLAND UNINCORPORATED COMMUNITIES FEDERAL CENSUS DIVISION N°8

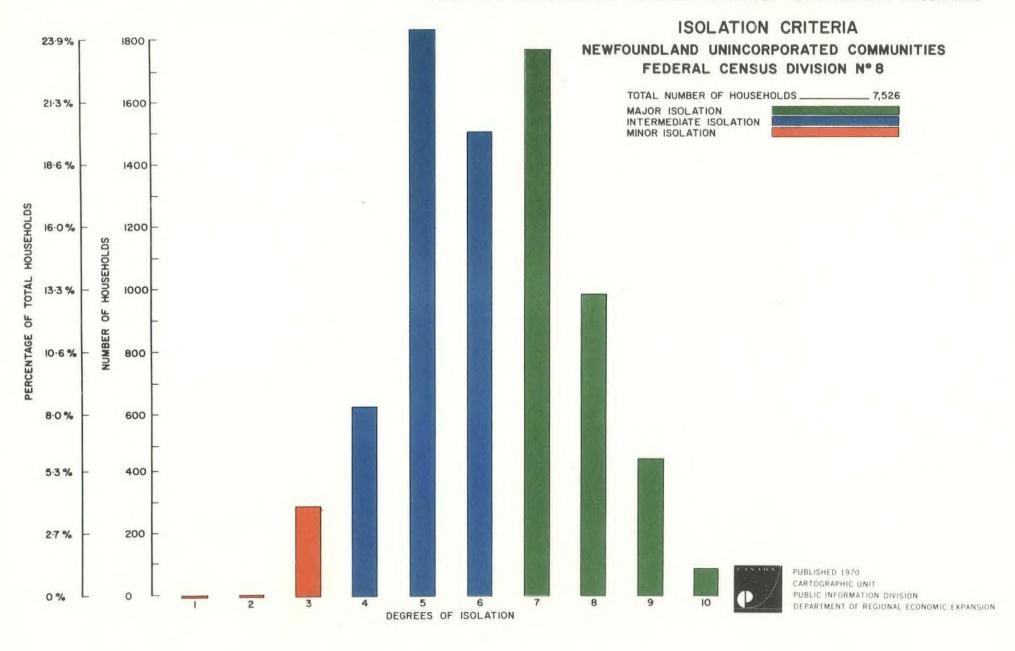


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CANADA-NEWFOUNDLAND JOINT PLANNING COMMITTEE 5th Meeting - November 24, 1970

Principles and Guidelines for Sending Communities under Section 7(b) of the Second Newfoundland Resettlement Agreement

It is recommended that the format for the criteria be comprised of a number of general principles, and a number of specific guidelines. It is our understanding that these principles and guidelines for Section 7 would be issued by Newfoundland as regulations pursuant to the Agreement, and would be approved by our Department.

The principles then would state: that these regulations would conform to a legal interpretation of the Agreement; that they would be approved by our respective departments; and that guidelines hereunder would be approved for a one year period, and be subject to revision, addition, or deletion as operating experience was gained.

The guidelines suggested would include the following items:

- 1. For the general purpose of 7(b) (i), "substantial proportion of the inhabitants" means that householders who would account for not less than 15% of the population of the community if it is in major isolation, or 20% of the population of the community if it is in intermediate isolation, or 35 per cent of the population of the community for any other community, as it existed five years previously, have moved or signified their intentions in writing to move.
- 2. The eligibility of the householders wishing to move will be determined from written applications submitted to:
 - (a) the Department of Community and Social Development who will among other things check with the Department of Manpower and Immigration concerning householders moving to "improved employment prospects".
 - (b) the Department of Community and Social Development and/or the Department of Social Services and Rehabilitation who will jointly agree upon the advisability of moving householders or persons in dependent circumstances as outlined in 7 (b) (ii).

- 3. (a) Since the intent of 7 (b) (ii) rests on the compassionate and social grounds, the substantial proportion provisions will be waived until the initial review on or about March 31, 1971.
 - (b) The substantial proportion provision may also be waived by the Joint Planning Committee in any emergency situation requiring rapid action without awaiting the full expression of the desire to move of 35% of the householders, for example, Bell Island.
 - (c) Where a resource adjustment program for a specific area indicates a requirement for population rational-ization, the Joint Planning Committee may permit approvals for movement under the Second Agreement up to a determined proportion of the population of the area.
- 4. The Resettlement Committee in working within budget constraints, and the evolving economic and social development strategies for Newfoundland and Labrador, would give priority under Section 7, to eligible householders desiring to move to:
 - (a) Special Areas;
 - (b) "Approved Receiving Centres".
- 5. The Resettlement Committee would insure that other Federal or Provincial programs that included mobility provisions such as the Manpower Mobility Program; provisions to move dependent persons under the Canada Assistance Plan, etc., were fully explored and reported in the minutes before recommending moves under the Second Agreement.
- 6. In cases where a choice between qualified sending communities has to be made because of a budget restraint, the Resettlement Committee will give first priority to 'designated outports', and then priority on the basis of the inadequacy of social facilities and employment opportunities in the sending community.

The above guidelines, or others that may be added by the Joint Planning Committee, strive to allow communities by their expressed intentions of the residents to Provincial or Manpower Departments, to list themselves as sending communities.

