

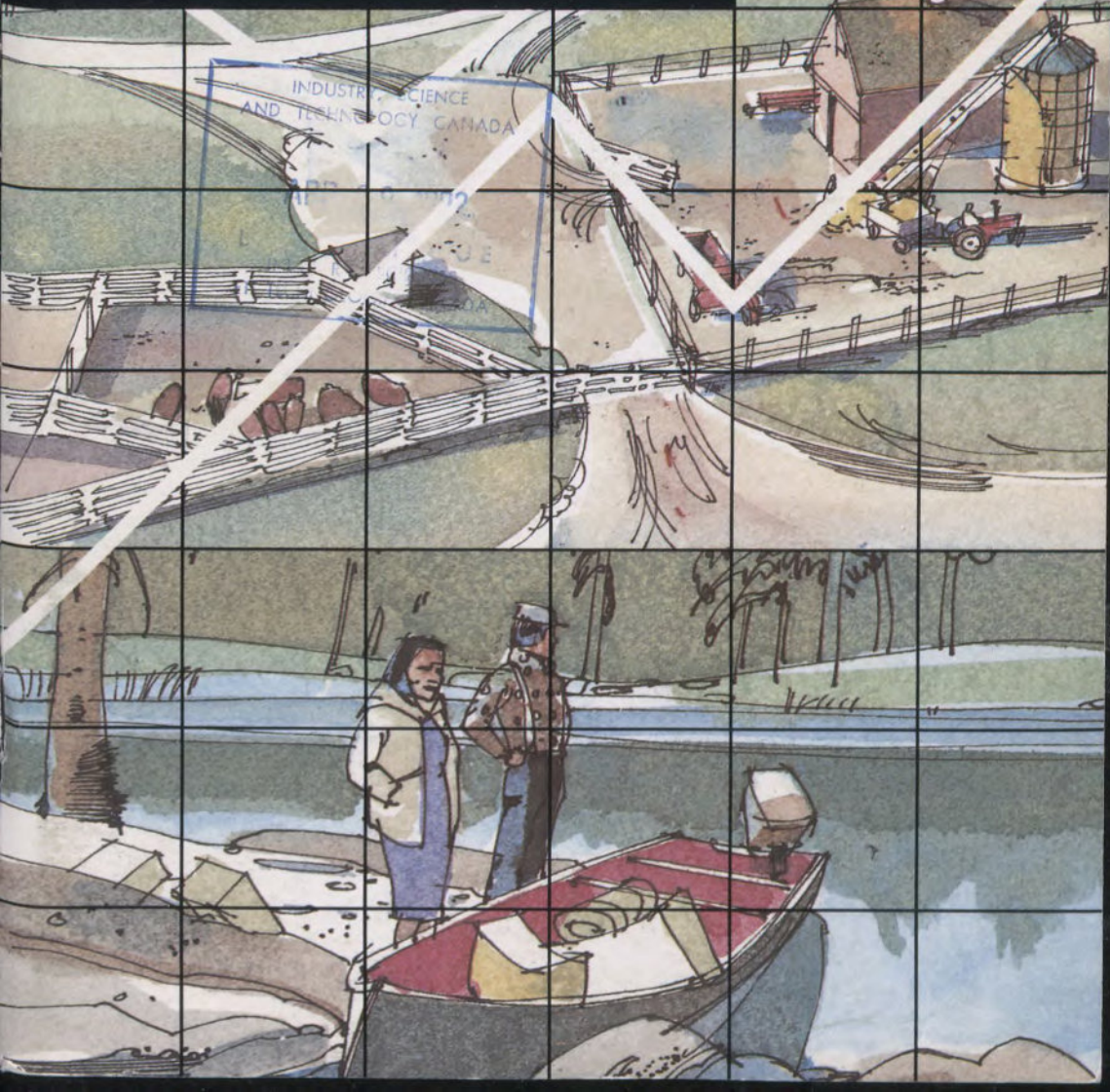
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Canada — Saskatchewan Northlands subsidiary agreement





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CANADA-SASKATCHEWAN NORTHLANDS SUBSIDIARY AGREEMENT

AUGUST 28, 1978

CANADA-SASKATCHEWAN NORTHLANDS SUBSIDIARY AGREEMENT

THIS AGREEMENT made this 28th day of August, 1978.

BETWEEN:

THE GOVERNMENT OF CANADA
(hereinafter referred to as "Canada"),
represented by the Minister of Regional
Economic Expansion, the Minister of Trans-
port, the Minister of Employment and Im-
migration, and the Minister of Indian Affairs
and Northern Development,

OF THE FIRST PART,

AND:

THE GOVERNMENT OF THE PROVINCE
OF SASKATCHEWAN (hereinafter referred
to as "the Province"), represented by the
Minister of Northern Saskatchewan, the
Minister of Highways and Transportation,
and the Minister of Industry and Commerce,

OF THE SECOND PART.

WHEREAS Canada and the Province entered into a General Development Agreement (hereinafter referred to as "the GDA"), dated February 11, 1974, under which they agreed to co-operate jointly in selecting and implementing initiatives for the economic and socioeconomic development of the province;

AND WHEREAS the northern portion of the province requires certain measures to encourage economic and social development and to provide options and opportunities to enable people in the area to contribute to and participate in that development;

AND WHEREAS Canada and the province entered into an Interim Northlands Subsidiary Agreement on August 18, 1975 under which they agreed to share the cost of certain programs immediately and to allow for the formulation of a long-term development strategy designed to encourage the socioeconomic development of Northern Saskatchewan;

AND WHEREAS during the term of the Interim Subsidiary Agreement satisfactory progress has been made on the formulation of long-term programs, implementation of initial projects and the development of an effective management system;

AND WHEREAS Canada and the Province have agreed to undertake a broad range of initiatives in Northern Saskatchewan centered on economic and resource development, human development, transportation and communication development and public information and consultation, all of which are referred to in this Agreement as the development opportunities;

AND WHEREAS Canada and the Province agree to share the costs incurred in the implementation of the development opportunities;

AND WHEREAS the Governor in Council by Order in Council P.C. 1978-8/2194 of the 5th day of July, 1978 has authorized the Minister of Regional Economic Expansion, the Minister of Transport, the Minister of Employment and Immigration, and the Minister of Indian Affairs and Northern Development to execute this Agreement on behalf of Canada;

AND WHEREAS the Lieutenant Governor in Council by Order in Council 747/78 of the 16th day of May, 1978 has authorized the Minister of Northern Saskatchewan, the Minister of Highways and Transportation, and the Minister of Industry and Commerce to execute this Agreement on behalf of the Province;

NOW THEREFORE, the parties hereto agree as follows:

SECTION 1: DEFINITIONS

1. In this Agreement:
 - (a) "Federal Ministers" means the Minister of Regional Economic Expansion, the Minister of Transport, the Minister of Employment and Immigration, and the Minister of Indian Affairs and Northern Development and includes any persons authorized by them to act on their behalf;
 - (b) "fiscal year" means the period of time beginning on the first day of April in a calendar year and ending on the thirty-first day of March in the immediately following year;
 - (c) "Group" means the Management Group established pursuant to sub-section 4.1;
 - (d) "Ministers" means the Federal Ministers and the Provincial Ministers;
 - (e) "Principal Federal Minister" means the Minister of Regional Economic Expansion;
 - (f) "Principal Ministers" means the Principal Federal Minister and the Principal Provincial Minister;
 - (g) "Principal Provincial Minister" means the Minister of Northern Saskatchewan;
 - (h) "Provincial Ministers" means the Minister of Northern Saskatchewan, the Minister of Highways and Transportation, and the Minister of Industry and Commerce and includes any persons authorized to act on their behalf; and
 - (i) "Secretariat" means the Implementation Secretariat established pursuant to sub-section 4.10.

SECTION 2: PURPOSE AND OBJECTIVES

2.1 The purpose of this Agreement is to implement the development opportunities more particularly described in subsection 2.3 and elaborated upon in part IV of Schedule "A" attached to and forming part of this Agreement. Together with other federal and provincial initiatives, these development opportunities form an integral part of the strategy set forth in the GDA designed to encourage the long-term development of Northern Saskatchewan, which for the purpose of this Agreement is generally considered to be that portion of the province north of the agriculturally developed zone.

2.2 Canada and the Province agree to the following long-term objectives for the development of Northern Saskatchewan:

- (a) to provide options and opportunities for northern residents to participate in the social and economic development of Northern Saskatchewan;
- (b) to encourage the development of the natural resources of the area in harmony

with resource conservation, for the benefit of northern residents and residents of the province; and

- (c) to provide the opportunity for northern residents, who wish to do so, to continue their own way of life within an improved social and physical environment.

2.3 Subject to sub-section 2.1 and pursuant to the strategy set forth in the GDA, this Agreement will include programs and projects undertaken from sectors falling within the following development opportunities:

- (a) Economic and Resource Development:

- to increase the range of employment and income opportunities for northern residents, by influencing the pace and direction of resource development and broadening and diversifying the northern economic base in such a way as to ensure the increased participation of northern residents;

- (b) Human Development:

- to improve the access of northern residents to existing and future social and economic opportunities by lowering the barriers associated with inadequate living conditions, difficult social circumstances and a lack of sufficient education, industrial skills, working experience, information and participation in decision-making;

- (c) Transportation and Communication Development:

- to facilitate economic, social and cultural interaction and development among northern residents and communities by providing basic transportation and communication access to northern communities and by improving the efficiency of transportation and communication on a regional level; and

- (d) Implementation, Program Review and Assessment, and Public Information and Consultation:

- to provide the resources necessary for effective co-ordination of the various federal and provincial initiatives, consultation with northern residents regarding the direction of development under this Agreement, and a systematic review and assessment of programs undertaken within the terms of this Agreement.

SECTION 3: SUBJECT MATTER

3.1 All activities to be undertaken under this Agreement shall be in accordance with the broad sector and program framework outlined in Schedule "A" and shall be subject to funding within the sectoral allocations as indicated in Schedules "B" and "C".

- 3.2 (a) The Province agrees to undertake the projects approved under programs described in Schedule "A" for which funding is provided in Schedule "B".
- (b) The Province will be responsible for the implementation of those programs unless otherwise specified by the Group.
- (c) The Province agrees to initiate training and monitoring programs to ensure effective and efficient use of capital projects.

3.3 Canada agrees:

- (a) to undertake the projects approved under the programs listed in Schedule "C"; and
- (b) to be responsible for the implementation of those programs unless otherwise specified by the Group.

3.4 Subject to legislative restrictions, the Province shall acquire or arrange for the acquisition of any lands and interest therein, in the name of the Crown or otherwise, that are required for projects under programs listed in Schedule "B".

3.5 The Province will, upon completion of each project for which it is responsible, accept full responsibility for the project's continuing operation, maintenance and repair, except where other federal-provincial arrangements apply, or where the activity is a commercial operation which is sold or otherwise disposed of by the Province.

3.6 (In the case of Indian Reserve projects, Canada will:

- (a) in conjunction with the appropriate Band Council, arrange for the availability of any lands required to implement the projects; and
- (b) in conjunction with the appropriate Band Council, accept responsibility for the projects' operation, maintenance and repair except in cases where other federal-provincial arrangements apply.

3.7 Nothing in this Agreement shall be construed as to affect the special status of Indian people and of Reserve lands. Furthermore, nothing in this Agreement shall jeopardize the position of the Indian people with respect to any legal obligations which Canada might have because of Treaties or of claims arising therefrom.

SECTION 4: MANAGEMENT, IMPLEMENTATION & NORTHERN CONSULTATION

4.1 A Management Group shall be established consisting of eight members appointed in the manner provided in sub-section 4.2. The principal responsibility of the Group shall be to ensure that the intent and the terms and conditions of this Agreement are carried out.

4.2 The Group shall consist of:

- (a) the Director General for Saskatchewan of the Department of Regional Economic Expansion or his designate as Federal Co-Chairman, and three other members, being representatives of the Departments of Transport, Employment and Immigration, and Indian Affairs and Northern Development, to be designated by the appropriate Federal Minister; and
- (b) the Deputy Minister of the Department of Northern Saskatchewan or his designate as Provincial Co-Chairman, and three other members to be designated by the Principal Provincial Minister.

4.3 Without restricting the generality of sub-section 4.1, the Group shall undertake the following functions:

- (a) recommending annually to the Ministers, as required by sub-section 9.1 of the GDA, estimates concerning proposed expenditures under this Agreement for the subsequent fiscal year;
- (b) approving an annual work program, subject to Schedules "B" and "C";
- (c) providing a progress report to the Ministers prior to the annual GDA meeting;
- (d) appointing an Implementation Secretariat pursuant to sub-section 4.10 and delegating such responsibilities and authorities to it as the Group deems necessary;
- (e) providing for consultation between Canada and the Province on matters concerning the next phase of the long-term development strategy;
- (f) providing for a review and assessment of programs listed in Schedules "B" and "C" of this Agreement, as required;

- (g) providing for the distribution of information regarding development opportunities undertaken within the terms of this Agreement to northern residents, and as appropriate, for consultation with northern residents concerning the direction of development activities;
- (h) determining eligible costs, pursuant to sub-sections 6.5, 6.6, and 6.7; and
- (i) establishing such other procedures as may be required for the administration and management of this Agreement.

4.4 The responsibilities and duties assigned to the Management Group may be delegated by the Group to its Co-Chairmen, appointed pursuant to sub-section 4.2.

4.5 The Group shall meet at least three times yearly.

4.6 In the event of any irreconcilable disagreement among members of the Group, the matter shall be referred to the Principal Ministers for decision.

4.7 The Group will meet as required with the Consultative Committee to the Minister of Northern Saskatchewan, appointed by the Province, to review programs and advise the Group concerning activities undertaken under this Agreement.

4.8 The Group may establish a Canada-Saskatchewan Northlands Program Review Committee comprised of local government representatives and other representatives of northern residents which may include Indian and Native associations, to assist the Secretariat in its functions. This Committee will review all proposals eligible for cost-sharing under the Agreement and advise the Group, through the Secretariat, of local concerns related to those proposals.

4.9 Prior to approval of any sub-project providing for capital expenditure in communities where traditional federal and provincial responsibilities for capital expenditure are both to be exercised, an arrangement must be entered into clarifying responsibilities for construction, operation and maintenance of such local facilities among all parties, inter alia the Department of Indian Affairs and Northern Development, the Department of Northern Saskatchewan, the Band Council and the Local Community Authority, prior to the undertaking of such works.

4.10 To ensure the effective and co-ordinated implementation of annual work programs which have been approved by the Group:

- (a) the Group shall establish an Implementation Secretariat consisting of a Provincial Administrator and a Federal Administrator, who shall report to and take direction from the Group;
- (b) the Secretariat, in consultation with the Group, will establish sub-committees or working groups as deemed necessary to advise it and to assist it in its functions;
- (c) the duties and responsibilities of the Provincial Administrator shall include:
 - i) the co-ordination of the activities of the provincial departments and agencies which may be designated to carry out projects under programs approved by the Management Group;
 - ii) the day-to-day administration of the provincial responsibilities under this Agreement; and
 - iii) the financial management of provincial aspects of this Agreement; and

- (d) the duties and responsibilities of the Federal Administrator shall include:
 - i) co-ordination of activities of other federal departments and agencies involved in the implementation of this Agreement; and
 - ii) co-ordination of the financial management of federal aspects of this Agreement.

4.11 Each project and sub-project under this Agreement, with the exception of projects and sub-projects falling within the "Human Development Sector" described in Schedule "C", shall be submitted for the approval of the Secretariat and shall be described in an appropriate document which shall include the project or sub-project's name and description, its purpose and objectives, an outline of how it is to be carried out, the involvement of northern residents in the development and implementation of the proposals, its cost, the share of the cost to be borne by each party, the provision for measurement of performance and impact vis-à-vis objectives, whether revenue accruing from the project is shareable between Canada and the Province, and such other information as may be required by the Group or the Secretariat.

- 4.12 (a) All projects to be undertaken under this Agreement and within the programs listed in Schedule "B" shall be jointly approved by Canada and the Province through the Secretariat and shall be consistent with the objectives set forth in sub-sections 2.2 and 2.3.
- (b) In the case of those projects requiring contributions from Transport Canada within the Transportation Development Program, approval by Canada will be given jointly by the Federal Administrator and a designated representative of Transport Canada.

4.13 All projects to be undertaken under this Agreement and within the programs listed in Schedule "C" shall be approved by Canada; by the Federal Administrator and a designated representative of the Department of Indian Affairs and Northern Development in the case of the Indian Reserve Program, or by a representative of the Canada Employment and Immigration Commission in the case of the Manpower Development Service Program, and shall be consistent with the objectives set forth in sub-sections 2.2 and 2.3.

SECTION 5: CONTRACT PROCEDURES

5.1 All contracts for construction, purchases and professional services shall be entered into in accordance with procedures recommended by the Secretariat and approved by the Group. Unless in the opinion of the Secretariat it is not desirable to do so, all contracts shall be awarded to the qualified and responsible tenderer submitting the lowest evaluated bid.

5.2 Canadian materials and services shall be used to the extent to which they are procurable, practicable and consistent with economy and efficiency as determined by the Secretariat.

5.3 Subject to sub-section 5.2, in all contracts entered into and in the employment of persons on projects under this Agreement, there shall be no discrimination by reason of race, sex, age, marital status, national origin, colour, religion or political affiliation. Notwithstanding the preceding, employment preference of northern residents will be recognized as far as possible.

5.4 The following conditions relevant to employment shall apply in respect of all projects carried out under this Agreement:

- (a) with regard to the applicability of labour standards, the parties agree that there shall be the following minimum standards:
- i) rates of pay shall be those prevailing in the area of employment for each classification of work, subject to the minimum wage specified in the provincial legislation;
 - ii) in building construction, the rates of pay for overtime shall be time and one-half the specified prevailing rate of pay after the hours stipulated for purposes of overtime payment in the relevant provincial standards, which shall in no case be more than 48 per week;
 - iii) in road and heavy construction, the rate of pay for overtime shall be time and one-half the specified prevailing rate of pay after the hours stipulated for purposes of overtime payment in the relevant provincial standards, which shall in no case be more than 50 per week; and
 - iv) labour conditions shall be specified in all tendering documents and shall be posted conspicuously in the work place;
- it being expressly understood and agreed that to the extent to which there are higher provincial standards applicable to particular occupations or regions, these higher provincial standards shall apply.

5.5 Recruitment of labour shall, where practicable, be conducted in accordance with sub-section 5.3, and shall be done through Canada Employment Centres unless, after consultation with the Canada Employment and Immigration Commission, it is established that this service cannot meet the defined need.

SECTION 6: FINANCIAL

6.1 Canada shall contribute sixty percent (60%) and the Province shall contribute forty percent (40%) of the eligible costs as described herein of any project undertaken by the Province pursuant to sub-section 3.2, and Canada shall be responsible for all costs of programs undertaken pursuant to sub-section 3.3 of this Agreement.

6.2 Subject to the terms and conditions of this Agreement and subject to the funds being made available by the Parliament of Canada for the fiscal year in which any commitment hereunder becomes payable, Canada's contribution under this Agreement shall not exceed \$87,000,000.

6.3 Canada's contribution shall be made up as follows:

- (a) With regard to programs for which funding is provided in Schedule "B", the Department of Regional Economic Expansion shall contribute a maximum of \$47,500,000 and the Department of Transport shall contribute a maximum of \$12,500,000.
- (b) With regard to programs for which funding is provided in Schedule "C", the Department of Regional Economic Expansion shall contribute a maximum of \$10,800,000; the Department of Indian Affairs and Northern Development shall contribute a maximum of \$7,200,000 and the Canada Employment and Immigration Commission shall contribute a maximum of \$9,000,000.

6.4 Subject to the terms and conditions of this Agreement and subject to the funds being made available by the Legislature of the Province for the fiscal year in which any commitment hereunder becomes payable, the Province's contribution under this Agreement shall not exceed \$40,000,000.

6.5 Subject to sub-sections 6.5(b) and 6.8, the eligible costs of capital projects to be implemented under this Agreement consist of:

- (a) all direct costs including those relating to public information and environmental assessment, which, in the opinion of the Management Group, have been reasonably and properly incurred by the Province for the purpose of implementing capital projects, plus five percent (5%) of such direct costs.
- (b) Eligible costs shall not include administrative, survey, design, engineering or construction supervision costs unless such costs are incurred pursuant to a contract or labour service arrangement specifically entered into for the provision of such services.

6.6 Subject to sub-section 6.8, the eligible costs of a non-capital project to be implemented under this Agreement consist of:

- (a) all costs actually incurred by the Province pursuant to a contract entered into in accordance with this Agreement with any person or corporation for the performance of work, the supply of goods or the rendering of services for the implementation of such a project;
- (b) all costs in respect of the remuneration of any employee of the Province or its agencies assigned to a sub-project under this Agreement on a full-time basis for a minimum of thirty (30) days, if, in the opinion of the Group, such a sub-project would not be implemented unless employee remuneration is an eligible cost. It is understood that in approving these costs, the Group will endeavour to restrict its approval to a maximum of three years for any particular sub-project; and in those cases where an employee's remuneration is eligible for cost-sharing, eligible costs shall include travel expenses of such an employee in accordance with applicable provincial Travel Directives, but shall not include any costs for office space, telephone, stationery, postage, office equipment rental or other normal overhead costs of operating an office.

6.7 If preliminary work is carried out in respect of a proposed project or sub-project under this Agreement and the Group determines that the project or sub-project should not be implemented, then the Group may, notwithstanding sub-sections 6.5, and 6.6 determine whether all or any portion of the preliminary costs incurred shall be considered as eligible costs under this Agreement.

6.8 Neither the cost of land nor the cost of acquiring land or any interest therein shall be considered an eligible cost.

6.9 The following special provisions shall apply in respect of capital and planning projects falling within the Indian Reserve Program of the Human Development Sector and carried out for the entire or partial benefit of Indian people:

- (a) if such a project is to be carried out on Indian Reserve lands, it may be carried out in either of the following ways:
 - i) Canada may carry out the project directly at its own cost; or the Province may, at the request of the affected Indian Band, agree to carry out the project directly or arrange to have it carried out; in which case Canada shall contribute one hundred percent (100%) of the eligible costs.
- (b) in the case of Community Services projects which are not carried out on Indian Reserve lands, but are for the benefit of Indian people, Canada shall contribute one hundred percent (100%) of that portion of the eligible costs, which in the opinion of the Group, has been expended for the provision of the service to Indian Reserve lands. The balance of the eligible costs of such projects shall be shared as provided for in sub-section 6.1.

6.10 For approved projects as contained within the programs listed in Schedules "B" and "C", eligible costs incurred after April 1, 1978, by any party to this Agreement are cost-shareable under this Agreement.

6.11 Notwithstanding sub-section 6.10, no project or sub-project shall be approved after the termination date of this Agreement. Canada shall not make any contribution under this Agreement in respect of the delivery of goods, the performance of work or the rendering of services unless the goods have been delivered, the work has been performed or the services have been rendered on or before March 31, 1984. Canada will not be responsible to pay any claim for any project or sub-project more than twelve (12) months after the completion date of that project or sub-project or more than eighteen (18) months after the termination date of this Agreement, whichever is the earlier date.

6.12 The Province hereby agrees to indemnify and save Canada harmless against any and all liability, loss, damages, costs or expense which Canada may incur, suffer or be required to pay as a result of the ownership, operation or maintenance of any project or sub-project undertaken by the Province pursuant to this Agreement.

SECTION 7: PAYMENT PROCEDURES

7.1 Payments by Canada hereunder shall be made promptly to the Province on the basis of progress claims setting out the eligible costs actually incurred and paid for projects. Claims shall be submitted in a form satisfactory to the Principal Federal Minister, bearing a provincial audit certificate, and certified by a senior officer of the Provincial Department of Finance.

- 7.2
- (a) In order to assist with the interim financing of Canada's share of the projects under this Agreement, Canada may, upon the Province's request, make interim payments to the Province on a quarterly basis, of Canada's share of claims submitted, based on estimates of costs actually incurred as certified by a senior officer of the Province and approved by the Secretariat.
 - (b) The Province shall account for each quarterly interim payment received by submitting to Canada, within the first sixty (60) days of the following quarter, a detailed statement of the expenditures actually incurred and paid, submitted in a form and verified in a manner satisfactory to the Principal Federal Minister and certified by a senior officer of the Province. Any discrepancy between the amounts paid by Canada by way of interim payments and the amounts actually payable shall be promptly adjusted between Canada and the Province.
 - (c) No interim payment shall be made in a subsequent fiscal year until the interim payments made in the previous fiscal year have been liquidated by claims for expenditures actually incurred and paid, certified by a senior officer of the Provincial Department of Finance and bearing a Provincial Audit certificate, and any outstanding balance of the payment has been repaid or accounted for in a form or in a manner satisfactory to the Principal Ministers.
 - (d) In the case of projects carried out under the Indian Reserve Program, the Department of Regional Economic Expansion may, if the Department of Indian Affairs and Northern Development so requests, make interim payments on a quarterly basis to the Department of Indian Affairs and Northern Development of the Department of Regional Economic Expansion's share of estimated eligible costs actually incurred, verified within sixty (60) days by a detailed statement of expenditures.

SECTION 8: ENVIRONMENTAL ASSESSMENT

8.1 The intent of both the Federal Environmental Assessment and Review Process and the Provincial Environmental Impact Assessment Policy shall be followed for all capital projects or groups of projects jointly funded under this Agreement. All projects or groups of projects shall be reviewed in the early planning stages according to the Screening Guide provided by the Chairman, Environmental Assessment Panels, Fisheries and Environment Canada and the screening criteria of the Department of Environment, Saskatchewan. If review indicates possible adverse environmental effects, the procedures specified in the Federal Environmental Assessment and Review Process or the procedures of the Provincial Environmental Impact Assessment Policy shall be adhered to for further evaluation of project impact.

SECTION 9: PROGRAM REVIEW AND EVALUATION

9.1 Canada and the province shall effect an assessment of the programs listed in Schedules "B" and "C" with regard to stated objectives, prior to the termination of the Agreement. Each party shall provide the other with such information as may reasonably be required to measure program performance and to undertake such assessment.

SECTION 10: PUBLIC INFORMATION

10.1 In order to encourage the participation of northern residents in the development initiatives described in this Agreement, Canada and the Province agree to ensure that information regarding past performance, the purpose and objectives, progress and future directions of initiatives under this Agreement shall be made available regularly to the residents of Northern Saskatchewan.

10.2 Canada and the Province agree that Canada may supply, erect and maintain, throughout the period that work is in progress, one or more signboards indicating that a project or sub-project is being undertaken and financed in accordance with this Agreement. Such signboards shall include the name of the project or sub-project, the statement "A Canada-Saskatchewan Northlands Development Project" (or some other statement having the same meaning and approved by the Group), and shall indicate the respective financial contributions to the project of each party.

10.3 Canada and the Province agree that Canada may provide and install wherever suitable, on completion of the work, a permanent plaque bearing an inscription to the effect set forth in sub-section 10.2.

10.4 Any public announcement of the matters covered by this Agreement, and any official opening ceremony for each project and sub-project shall be arranged jointly by the Principal Ministers, in consultation with the Ministers.

SECTION 11: GENERAL PROVISIONS

11.1 The provisions of the GDA apply to this Agreement.

11.2 Canada and the Province take note of their Agreements, the Canada-Saskatchewan Special ARDA Agreement (1977-1982) and the Federal-Provincial Housing Agreement for Northern Saskatchewan (1973-1978), which complement other economic and social development initiatives including those to be supported under this Agreement.

11.3 Except in the case of the Indian Reserve Program, the sharing by Canada of the projects provided for by this Agreement shall not confer upon Canada any proprietary interest in the physical assets constructed or acquired pursuant to this Agreement.

11.4 Notwithstanding Section 11.3, and except in the case of a commercial operation which is sold or otherwise disposed of by the Province, if the use of any capital facility cost-shared under this Agreement is changed prior to March 31, 1988 to a use which, in the opinion of Canada, is inconsistent with the objectives of this Agreement, the Province shall pay to Canada an amount equal to the original contribution of Canada for such facilities.

11.5 Canada and the Province agree to co-ordinate existing federal, provincial, and federal-provincial programs in order to assist in the implementation of this Agreement and to effect a co-ordinated approach to achieving the long-term objectives agreed to in sub-section 2.2 of this Agreement.

11.6 (a) Subject to sub-section 11.6(b), this Agreement may be amended in writing as agreed to from time to time by the Ministers.
(b) Any amendment to the financial limitations expressed in sub-sections 6.2, 6.3 or 6.4, or to the ratio of cost-sharing specified in sub-section 6.1, or to the development opportunities outlined in sub-section 2.3, shall require the approval of the Governor in Council and the Lieutenant Governor in Council.

11.7 The term of this Agreement shall be for the period from the first day of April, 1978 to the thirty-first day of March, 1983.

11.8 No member of the House of Commons of Canada, Senate or of the Legislative Assembly of Saskatchewan shall be admitted to any share or part of any contract or commission made pursuant to this Agreement or to any benefit to arise from any contract, agreement or commission.

IN WITNESS WHEREOF this Agreement has been executed on behalf of Canada by the Minister of Regional Economic Expansion, the Minister of Transport, the Minister of Employment and Immigration, and the Minister of Indian Affairs and Northern Development; and on behalf of the Province of Saskatchewan by the Minister of Northern Saskatchewan, the Minister of Highways and Transportation, and the Minister of Industry and Commerce.

In the Presence of:

GOVERNMENT OF CANADA

Witness

Minister of
Regional Economic Expansion

Witness

Minister of Transport

Witness

Minister of
Employment and Immigration

Witness

Minister of Indian Affairs
and Northern Development

GOVERNMENT OF THE
PROVINCE OF SASKATCHEWAN

Witness

Minister of
Northern Saskatchewan

Witness

Minister of
Highways and Transportation

Witness

Minister of
Industry and Commerce

SCHEDULE "A"

CANADA-SASKATCHEWAN NORTHLANDS SUBSIDIARY AGREEMENT

I. INTRODUCTION:

The general purpose of the Northlands development program is outlined in the Canada-Saskatchewan General Development Agreement as follows:

"To increase the opportunity for people in Northern Saskatchewan to participate more fully in the social, cultural and economic life of the province."

The four-year, 1974-1977, Canada-Saskatchewan Interim Northlands Subsidiary Agreement provided for the initiation of a number of planning and development projects directed toward that goal. Important progress was made toward the design and implementation of a joint federal-provincial thrust in the areas of economic and resource development, human development, transportation and communication development and public information and consultation. Longer-term initiatives are required to consolidate that progress and to provide a framework within which the ongoing efforts of all relevant federal and provincial agencies can be co-ordinated in pursuit of long-term northern development objectives.

Schedule "A" of this Canada-Saskatchewan Northlands Subsidiary Agreement outlines the Development approach and the programs which will be utilized over the five-year period 1978/79 to 1982/83. The programs displayed in this Schedule will continue to support the long-term goals expressed in the Canada-Saskatchewan General Development Agreement with particular emphasis on the co-ordination of federal and provincial development efforts and the increased involvement of northern residents and communities in development activities.

II. SUMMARY OF CIRCUMSTANCES:

Circumstances in Northern Saskatchewan present both unique development problems and development opportunities. The region contains a substantial portion of the natural resources of the province, including minerals, forest, fresh water, and a largely untapped potential for outdoor recreation. Development of those natural resources is already taking place and there is increasing pressure to accelerate the pace of that development for the benefit of all Saskatchewan and Canadian citizens. At the same time, Northern Saskatchewan is the traditional living and working environment of a number of northern residents who view the resources of the region as the foundation of their economic, social and cultural lifestyle.

The majority of people in Northern Saskatchewan live in relatively small communities which find their historical economic roots in the traditional occupations of fishing, hunting and trapping. Most of these communities evolved from seasonal encampments centered on fur trading posts, missions and schools. The residents are almost exclusively of native origin. Their traditional economic base is weak. Their involvement in the economic development of the region is limited. Their standards of living are, on the average, unacceptably lower than those enjoyed by other Saskatchewan citizens.

The majority of these traditional northern communities are physically dispersed, poorly organized settlements which reflect their early history as temporary encampments. Lack of coherent land use and community planning have resulted in health and environmental problems, inadequate housing and poor building sites, disorganized community service development, and generally poor community administrative control. Lack of adequate potable water supplies and regulated waste disposal have contributed to a high incidence of disease and general deterioration of the community environment. A corresponding lack of facilities for basic municipal and community activities has retarded the development of local government and community organization.

The remainder of the northern population resides in three small urban centres which are the hosts of a more recent "resource frontier", based primarily on the development of the rich mineral resources of the region. All three urban centres in Northern Saskatchewan — Uranium City, Creighton and La Ronge — sprang up as residential and service communities for major mining enterprises initiated after 1935. In more recent years, La Ronge has become a major centre for the distribution of government services.

The residents of these three communities are predominantly migrants from southern Canada. Although they comprise less than one-third of the population, they have had a critical influence on the political, economic and social development of the north. Their communities experience difficulties associated with isolation, fluctuating economic growth and slowly developing community infrastructure; however, they are better developed and have a much stronger economic base than the traditional communities.

The participation of native northern residents in the growth and expansion of the northern economy has been hampered by a number of important factors. Among these are a lack of awareness of and general sense of isolation from new economic opportunities; a lack of the working experience and technical skills required by the growing "wage economy"; and generally inadequate standards of health and social well-being at the community level.

An estimated 55 percent of the working-age residents of traditional northern communities indicate that they are a part of the work force; however, low levels of job creation in these communities, coupled with the seasonal pattern of the traditional industries have resulted in levels of employment sufficient to absorb only 37 percent of the labour force on a "year-round" basis. Unemployment, though difficult to measure in a classical sense, ranges close to 50 percent on the average. In many communities seasonal fluctuations and low average incomes result in a substantial degree of underemployment.

As a result of above average birth rates and declining death rates, more than 50 percent of the population of traditional northern communities is under 15 years of age. Accordingly, the number of persons forming families and seeking to sustain themselves in a viable, rewarding social and economic environment will grow by almost 50 percent over the next ten years.

It is estimated that approximately 2,000 man-years of employment are required immediately in Northern Saskatchewan to eliminate the current problem of seasonality in employment and to raise northern participation rates to the provincial average. In addition, an estimated 3,500 man-years of employment will be required by 1986 to absorb new labour force entrants. Of this total 5,500 man-years of employment, over 80% will be required by northern residents now living in traditional northern communities.

Northern Saskatchewan is now at a critical stage in the development of both its economic and human resources. There is an opportunity for the northern economy to grow and diversify. There is equally, an opportunity to ensure that development proceeds in a manner that provides an increasing range of economic options to northern residents and an increasing sense of accessibility to those options. An assertive and carefully coordinated development thrust is required on the part of all relevant federal, provincial and municipal agencies to ensure that northern residents have every opportunity to participate in the development of their region and that northern communities provide a stable and supportive environment as a base for that participation.

The following development approach is designed to assist northern residents to achieve those goals within the broader development goals of the region, the province and the nation.

III. THE DEVELOPMENT APPROACH:

Programs under this Agreement will be directed to expand the options available to northern residents, to improve their access to development opportunities and to increase their participation in the benefits of development taking place in the Saskatchewan North. The development approach is based on the premise that long-term objectives will be achieved through a stable, sustained pace of development affecting the living and working environment of not only the current adult population, but also the upcoming generation.

The development approach will have three primary thrusts as follows:

- i) to provide an increased range of income and employment options for northern residents, by influencing the pace and direction of resource development and facilitating the broadening and diversification of the northern economic base.
- ii) to improve the access of northern residents to existing and future development opportunities in the region and beyond, by working to remove the barriers of geographic isolation, lack of work-related skills and experience, and poor living conditions in an unstable social environment.
- iii) to increase the level of participation of northern residents in the economic, social and cultural development of northern Saskatchewan through development of skills and mechanisms which offer increased influence and accountability for northern residents and northern communities in decisions which affect their future.

A broad range of social and economic development initiatives will be required to support this strategy.

It is apparent that there will be continued growth in income and employment opportunities associated with major resource developments. Accordingly, efforts will be made to develop resource industries and resource service centres as more secure environments for those northerners who wish to participate in such development.

It is also apparent, however, that many northern residents will wish to participate in the development of the region within the more familiar social and cultural milieu of their

home communities. Consequently, development efforts will also be directed toward broadening the range of economic opportunities available to northern residents in the environment surrounding traditional northern communities. Priority will be placed on economic growth and an increased proportion of northern ownership in the secondary and tertiary sectors, and on resource development of a suitable size and location to allow full participation by northern residents.

Finally, a number of northern residents will not be prepared to make a full transition to a wage-related economy. Many of these will be people who are firmly attached to the traditional economic pursuits and ways of life of their home communities. Some development efforts will therefore be directed toward improving the income prospects of traditional primary industries through greater productivity, and toward encouraging the development of complementary seasonal activities which can extend the annual period of employment in traditional northern communities.

In addition to supporting economic expansion in Northern Saskatchewan, this Agreement will assist northern residents and northern communities to acquire the skills, and the social and physical environment required for full participation in community affairs and development opportunities. Northern communities will be encouraged to assume a lead responsibility in the determination of community economic and social development strategies and the provision of essential community infrastructure.

The development of basic transportation facilities and communications services will be supported in order to lessen the isolation of northern residents and promote an increased awareness of and access to development opportunities. Improved transportation and communication networks will encourage the evolution of northern service centres and will provide greater integration between the sub-regions of Northern Saskatchewan and between Northern Saskatchewan and the remainder of the province.

IV. DEVELOPMENT OPPORTUNITIES:

Within the context of the approach outlined above, the programs included in this Agreement can be categorized into the four sectors of:

- A) Economic and Resource Development;
- B) Human Development;
- C) Transportation and Communication Development; and
- D) Implementation, Program Review and Assessment, and Public Information and Consultation.

The ongoing design and implementation of these programs will require the coordinated actions of several federal and provincial government agencies working cooperatively with the residents and communities of Northern Saskatchewan. This agreement directly involves commitments from four federal departments and two provincial departments as well as close working arrangements with many other federal and provincial agencies. The following outline describes the programs which will be implemented under the terms of this Agreement within the financial allocations presented in Schedules "B" and "C".

SECTOR A — Economics and Resource Development:

The objective of this sector will be to increase the range of employment and income opportunities for northern residents.

Programs within this sector will assist in identifying and facilitating economic and resource development opportunities which can provide employment and income to northern residents and which provide for the effective utilization of northern resources. Particular priority will be placed on the development of a northern entrepreneurial capacity and the growth of northern-owned and operated business enterprises.

These programs will be designed to work in co-operation with existing federal and provincial economic development programs such as the Canada-Saskatchewan Special ARDA Agreement administered by DREE and the Province; the Economic Development Loan Fund administered by the Department of Northern Saskatchewan; the Local Employment Assistance Program administered by the Canada Employment and Immigration Commission; and the Indian Economic Development Fund and Indian Agricultural Program administered by the Department of Indian Affairs and Northern Development.

Programs in this sector will be administered by the Province and co-ordinated with other relevant programs through the Secretariat.

PROGRAM 1.0

Opportunity Identification and Development

The objective of this program is to identify specific opportunities for the broadening and diversification of the northern economy, associated with the orderly development of northern resources and the provision of an increased range of employment and entrepreneurial opportunities for northern residents.

Projects will provide for planning activities directed toward the effective utilization of such regional resources as land, forests, industrial minerals, fish and wildlife; and toward the identification of specific opportunities for economic growth and development in northern Saskatchewan.

Projects eligible under this program will include:

Project 1.1

Land Use Planning and Development

This project will support the development of a land-use planning and management system for Northern Saskatchewan, required to ensure that resource development potential is identified and that growing resource-use conflicts are resolved in support of northern development objectives and in consultation with northern residents. A selected number of land development tasks, such as reforestation or park development, may be supported where such activities directly increase entrepreneurial and employment opportunities for northerners.

Project 1.2

Fur, Wildlife and Fisheries Resource Planning and Development

Support to the development and allocation of these resources will ensure their availability as an option in the range of lifestyles and employment opportunities open to northern residents. Activities under this project will be designed to improve producer productivity and will be implemented with a high degree of participation and consultation on the part of northern producers. Support may be provided for the investigation of

resource capabilities, resource allocation alternatives and effective harvesting and marketing techniques; and for resource development activities that demonstrate a high potential economic return for northern producers.

Project 1.3 Industrial Minerals

The Canada-Saskatchewan Minerals Exploration Development Subsidiary Agreement (1974/75 - 1977/78) completed a general reconnaissance of mineral occurrences in Northern Saskatchewan. This project is a follow-up to that Agreement and would be complementary to any such future agreement. The project will provide for the future investigation of those deposits which appear to have the maximum potential for creating employment and income opportunities for northern residents. The project will include analysis of the economic feasibility of selected known deposits, site-specific drilling to prove-up ore bodies showing high feasibility and final ore body assessment.

Project 1.4 Economic Opportunities Identification and Assessment

Activities under this project will include a range of specific studies designed to identify and assess potential economic development initiatives at the community, sub-regional or regional level. Studies may be initiated by government or by communities, groups of communities, or specific interest groups to examine economic potential and to determine relevant economic strategies.

PROGRAM 2.0 Northern Business Development

This program will assist to lower barriers to the establishment and growth of northern business enterprises.

Projects eligible under this program will include:

Project 2.1 Project Development and Managerial Assistance

Activities under this project will be designed to assist northern entrepreneurs to plan and organize potential business projects. Funds may be made available for individuals, communities or groups wishing to develop a potentially viable economic project to hire project development expertise and/or managerial expertise; to undertake market development through market analysis, establishment or expansion of distribution systems, pilot demonstration etc.; or to undertake such other basic planning and organizational activities as are required to bring the project to the stage of an investment decision.

Project 2.2 Northern Business Options

This project will facilitate the establishment and growth of community-based economic initiatives. Activities will be selected to assist in the broadening and diversification of the northern economic base, to contribute directly to the development of a northern entrepreneurial and business management capacity and to provide an increased range of employment and training opportunities to native northerners. Such

activities may include the extension of basic business infrastructure and services to northern communities or the initiation of business enterprises with a high demonstration and training value to northern residents.

SECTOR B — Human Development

The objective of programs within this sector is to increase the participation of northern residents in existing and future development opportunities. Programs are designed to lower the barriers to increased participation of northern residents in the labour force; and to assist northerners to develop the social and physical environment required for full participation in development opportunities.

PROGRAM 1.0 Manpower Development Service

This program will be directed to provide northern residents an increased range of opportunities for productive employment at the community and regional level through increased access to skill development, work experience, employment information, mobility assistance and employment support services.

Activities under this program will be delivered and financed by the Canada Employment and Immigration Commission through the accelerated delivery and innovative adaptation of existing program activities.

Projects under this program will be co-ordinated with relevant programs under the Agreement and with other closely-associated programs through the Management Group. Close co-ordination will be maintained with the regular program activities of the Commission through its existing planning system and through the ongoing federal-provincial consultation and negotiation process related to the Canada/Saskatchewan Manpower Training Agreement.

The following projects will be included in the Manpower Development Services Program:

Project 1.1. Employment Support Services

Activities under this project will include the expansion of community-based information and counselling extension services in Northern Saskatchewan. Outreach services will provide a basic information/communication network to link traditional northern communities with the resource centres in Northern Saskatchewan and with the southern area of the province.

Also, support will be provided to assist northern residents to travel and/or relocate outside their home communities in order to receive training or take employment. Regular Canada Employment Mobility Program services will be provided under this project but will be adapted to suit northern circumstances. An accelerating need for mobility assistance is anticipated as the northern economy develops and Canada Employment services are extended to northern communities.

Project 1.2 Skill Development — Canada Manpower Training Programs (CMTP/CMITP)

Activities under this project will provide skill training as well as basic, preparatory training required for entry either to further skill upgrading or directly into the northern labour force at the introductory level. The Canada Manpower Industrial Training Program will receive priority. In view of northern circumstances, it is a particularly appropriate tool to increase the participation of northern residents in existing as well as new job opportunities.

Initiatives will be co-ordinated with and supportive to the activities of the Department of Northern Saskatchewan in adult basic education, institutional skill training and on-the-job training in such areas as government construction programs, traditional occupations (e.g., fishing, trapping), forestry harvesting, prospecting and job experience training for the self-employed.

Project 1.3 Job Creation

The number of job opportunities available over the course of this Agreement will not meet the current or projected labour force needs in northern Saskatchewan. The situation will apply particularly in traditional northern communities. Local Employment Assistance Projects will directly influence the level of participation of northern residents in the labour force by providing additional sources of employment and working experience. This project will create employment opportunities for people who would likely remain unemployed despite normal labour market activity. It will focus on developing new approaches to long-term job creation for individuals unable to obtain and retain adequate employment due to lack of marketable job skills, geographic isolation, or long-term mental or physical disabilities.

Activities under this project and under other relevant projects supported by this Agreement will be co-ordinated with the Canada Works Program, administered by the Canada Employment and Immigration Commission. The Canada Works Program will assist local community organizations to create new short-term employment opportunities while providing useful services or facilities to their communities.

PROGRAM 2.0 Human Resources Development

This program will be directed to increase the level of participation of northern residents in the social and economic affairs of the Saskatchewan Northlands, through assistance to overcome major social barriers to participation; provision of an increased range of opportunities for self-development; and support to the development of the skills and mechanisms required for community self-direction.

Activities under this program will be administered by the Province and co-ordinated with the programs of other relevant agencies through the Secretariat.

Projects eligible under this program will include:

**Project 2.1
Community-Based Social Development**

This project will be designed to assist northern residents and communities to develop innovative, community-based methods of overcoming major social barriers to participation in development opportunities. Generally, funds will be available to identify and analyze specific problems, develop or modify appropriate programs, implement the programs through a pilot phase and evaluate the effectiveness of the approach. Priority will be given to those activities which support the training and employment of northern residents in the delivery of community-based services. Examples of such activities might be the development of innovative curricula and teacher-training programs designed to improve the educational preparation of northern students for future development opportunities or the development of community extension services in alcohol rehabilitation.

**Project 2.2
Adult Career Development**

This project will be designed to increase the participation of northern residents in professional, technical and administrative jobs in their home communities, in urban centres and in the government service by providing training and employment support services which are not available through other programs, particularly the Manpower Development Program. Activities under this project may include the Northern Careers Plan which provides financial and counselling support to northern residents pursuing university or technical training in institutions outside the Northern Administrative District; the Training-in-Government Program which facilitates the entry and advancement of northern residents in the public service; the Northern Teacher Education Program which trains northern residents to become certified teachers; and support to community college activities as a means of increasing the range and accessibility of self-development opportunities for northern residents through local community institutions.

Activities may also include the development of innovative approaches to increasing the participation of northern residents in the northern labour force. Support will be available for the development of counselling and adjustment services designed to assist northerners to adjust to new unfamiliar living and working environments after relocation, and for the planning and development of innovative labour participation projects by remote communities, singly or in groups.

**Project 2.3
Community Organization and Local Government Development**

This project will be designed to increase the level of participation of northern residents and northern communities in decisions which affect their present and future environments. Activities will assist communities to develop the organizational base to define needs and develop and implement appropriate community-based development projects. Support will be provided to assist the development of skills and mechanisms required for adequate local government and to improve the level of general awareness and co-operative action between northern communities, government and the private sector.

**PROGRAM 3.0
Community Services**

This program will assist northern communities to improve their health standards and physical environment as a basic prerequisite to the increased participation of community residents in social and economic affairs, through support to community-directed planning activities and the development of a minimum standard of basic community facilities.

Projects under this program will be administered by the Province and co-ordinated with other relevant programs and projects through the Secretariat.

The development of community plans and facilities under this program will be done by or in co-operation with local government. Support will be available to assist the incorporated urban centres of Northern Saskatchewan to develop facilities required to provide a more secure and stable environment for a northern industrial labour force.

Projects eligible under this program will include:

Project 3.1 Community Planning

This project will be designed to foster the orderly development of northern communities and to strengthen local government through support to locally-directed community planning. Eligible planning activities will include both basic socioeconomic community development planning and related physical planning. Funds will be provided to community authorities to contract planning studies. Funds may also be provided for the hiring of expertise to assist the community in the organization and implementation of associated community-development projects and to train local persons in the role of community leadership.

Project 3.2 Potable Water Supply and Sanitary Waste Disposal

This project will be designed to assist all permanent northern communities to attain a minimum level of health and safety standards through the provision of an essential level of potable water supply, sanitary waste disposal and basic fire-fighting capability.

Project 3.3 Multi-Purpose Community Facilities

This project will be designed to support the social, economic, cultural and organizational development of northern communities through the provision of basic facilities for essential community activities, such as the delivery of human development services, the functions of local government, recreation and community assembly.

Program 4.0 Indian Reserve Program

The objectives and structure of this program will be identical to that described in Program 3 of this sector; but will finance development activities restricted to Indian Reserves and communities traditionally serviced by the Department of Indian Affairs and Northern Development.

Projects under this program will be administered by the Department of Indian Affairs and Northern Development and will be funded jointly by that department and the Department of Regional Economic Expansion. Projects will be co-ordinated with other closely-associated projects through the Secretariat. All activities will have the consent and participation of the appropriate Band Council.

SECTOR C — Transportation and Communication Development:

Programs in this sector will be designed to de-isolate northern communities and improve the efficiency of regional transportation and communication systems, in order to facilitate economic, social and cultural interaction and development.

Projects within this program will be selected to provide a basic standard of transportation and communication access to northern residents, including reliable year-round access for all permanent communities and an improved regional distribution network.

PROGRAM 1.0 Transportation Development

The objectives of this program will be to provide reliable, year-round access to all permanent communities in Northern Saskatchewan; and to upgrade the regional transportation network to improve the efficiency of regional distribution centres, and enhance the potential for economic development in the area.

Projects under this program will be administered by the Province and co-ordinated with other related programs and projects through the Secretariat.

Federal involvement in the development of the Northern Saskatchewan transportation network arises from commitments made at the Western Economic Opportunities Conference (WEOC) in 1973. At that time, the federal government made a specific commitment to assist with the development of a northern transportation network over a period of ten years. In accordance with this commitment, Transport Canada will share with DREE the cost of the federal commitment to the development of a northern highway and access road network, to an annual maximum contribution of \$5.0 million, consisting of an annual maximum contribution of \$2.5 million for each Department.

Project 1.1 Transportation Planning

This project will provide for ongoing planning activities required to investigate proposed sub-projects, analyze environmental impact, examine regional service requirements, and assess the impact of development activities.

Project 1.2 Primary Regional Roads:

The objective of this project will be to provide a basic system of north-south and east-west regional linkages between the primary settlement regions of Northern Saskatchewan. Primary regional roads are required to provide a spine network for community access and economic development on both a north-south and east-west basis. Regional surface linkages in the form of numbered highways are in existence in northern Saskatchewan for all but the Athabasca Lake Region, where regional air linkages provide

the basic connection. The primary requirement is therefore for the upgrading and surfacing of existing highways in major settlement regions. Work on these existing arteries was initiated under the Interim Northlands Subsidiary Agreement. Priority will be placed on the upgrading of Highway No. 106 to Creighton, Highway No. 155 to La Loche and Highway No. 102 to the Stanley Mission turnoff.

Project 1.3 Community Access Roads

This project will be designed to provide reliable, safe, year-round access to all permanent communities in Northern Saskatchewan which can be effectively served by surface transportation facilities. Currently, eleven northern communities are without year-round, safe, reliable transportation access to major arterial systems. An analysis of alternate modes of transportation has illustrated that five of these communities could reasonably achieve such access through the development or upgrading of a community access road. These communities are Dillon-Michel, Stanley Mission, Deschambault, Sandy Bay and Southend-Reindeer. A community access road is defined as an all-weather road built to a minimum of 8.4 meter sub-grade, and 80-100 kilometers design speed (with lower standards in difficult terrain).

Project 1.4 Remote Airstrip Development

Activities under this project will be designed to provide reliable, safe, year-round access to all permanent communities in Northern Saskatchewan which are most effectively served by air transportation services; and where appropriate to improve regional efficiency by providing major regional centres with more than minimum standard facilities and where desirable, access by more than one mode.

Activities under this project may include the provision of a minimum standard, Class "D" licenceable airstrip, generally with Night VFR and NDB/unicom facilities, allowing scheduled air service to six communities not now having reliable, safe year-round service. These communities are Camsell Portage, Fond-du-Lac, Patuanak, Pinehouse, Wollaston Lake, and possibly Kinoosao. As well, the project may include the upgrading of facilities required to improve regional efficiency and facilitate the evolution of regional distribution centres. This may entail the upgrading of airstrip facilities at communities such as Buffalo Narrows, Cumberland House, Ile-à-la-Crosse, La Loche, Sandy Bay/Pelican Narrows, Sturgeon Landing and Southend-Reindeer.

PROGRAM 2.0 Communications Extension

Projects under this program will be designed to provide for the extension of basic information and communication services to all northern communities.

Projects will be administered by the Province and co-ordinated with associated programs and projects through the Secretariat.

Activities may include the development of community-based information projects designed to increase the level of awareness and participation of northern residents in northern affairs, and the development of skills and materials required to support a relevant broadcasting service to Northern Saskatchewan with an emphasis on resident involvement.

SECTOR D — Implementation, Program Review and Assessment, and Public Information and Consultation

Programs in this sector will provide for the administration of this Agreement, a review and assessment of program impact and co-ordination in the context of this Agreement and the development of local consultation mechanisms through which northern residents can become aware of and influence development activities supported by the Agreement or associated with it, within the larger context of all development action in Northern Saskatchewan.

PROGRAM 1.0 Administration and Co-ordination

This program will provide for the administration and co-ordination of all programs under this Agreement and will be directed to ensure the effective involvement of all agencies and government departments with related responsibilities in Northern Saskatchewan.

Activities will include the preparation of detailed proposals for cost-sharing under the programs and projects of this Agreement; along with the preparation of annual work plans and program budgets for consideration by the Management Group.

This program will be administered by the Co-chairmen of the Management Group through the Secretariat.

PROGRAM 2.0 Program Review and Assessment

This program will provide funds for a review and assessment of cost-shared programs prior to the expiration of this Agreement; and for the detailed evaluation of programs as required.

Data will be collected on the progress in implementation of all projects on a regular basis and will be compiled into an aggregate progress report on all programs under this Agreement twice yearly, for review by the Secretariat and presentation to the Management Group. One of those aggregate reports will constitute a year-end review supportive to an annual program budget submission to the Secretariat and Management Group.

Additionally, data will be collected to assess the long-run impact of programs and projects under this Agreement, vis-à-vis program objectives. Impact assessments may be completed according to a phased schedule, to be determined by the Management Group which may proceed as follows: Community Services and Transportation Development Programs, prior to the end of the second year of the Agreement; Manpower Development and Human Development Programs prior to the end of the third year; Opportunity Identification and Development and Northern Business Development Programs, prior to the end of the fourth year; and Communications Extension and Public Information and Consultation Programs prior to the end of the fifth year.

Agencies responsible for the administration of programs will gather the data necessary to complete program assessments according to a frame work agreeable to all cost-share partners in that program.

PROGRAM 3.0**Public Information and Consultation**

This program will provide funds for the distribution to northern residents of information regarding the Canada-Saskatchewan Northlands Subsidiary Agreement and development activities supported by it; and will assist in the development of mechanisms through which northern residents can become aware of, react to and influence development activities which directly affect and influence their future.

Schedule "B"
Canada-Saskatchewan Northlands Subsidiary Agreement

**Summary of Costs for Federal-Provincial Cost-Share Programs
(000's)**

Sectors/Programs	DREE	Transport Canada	Total Federal Share	Total Provincial Share	Total Costs
Sector A: Economic & Resource Development					
Program 1.0 Opportunity Identification & Development	\$ 2,340		\$ 2,340	\$ 1,560	\$ 3,900
Program 2.0 Northern Business Development	<u>2,760</u>		<u>2,760</u>	<u>1,840</u>	<u>4,600</u>
Sub Total	<u>\$ 5,100</u>		<u>\$ 5,100</u>	<u>\$ 3,400</u>	<u>\$ 8,500</u>
Sector B: Human Development					
Program 1.0 Manpower Development Service (see Schedule "C")					
Program 2.0 Human Resource Development	\$ 7,800		\$ 7,800	\$ 5,200	\$ 13,000
Program 3.0 Community Services	19,080		19,080	12,720	31,800
Program 4.0 Indian Reserve Community Services (see Schedule "C")					
Sub Total	<u>\$26,880</u>		<u>\$26,880</u>	<u>\$17,920</u>	<u>\$ 44,800</u>
Sector C: Transportation and Communication Development					
Program 1.0 Transportation Development	\$13,900	\$12,500	\$26,400	\$17,600	\$ 44,000
Program 2.0 Communications Extension	<u>960</u>		<u>960</u>	<u>640</u>	<u>1,600</u>
Sub Total	<u>\$14,860</u>	<u>\$12,500</u>	<u>\$27,360</u>	<u>\$18,240</u>	<u>\$ 45,600</u>

**Sector D: Implementation, Program Review
& Assessment & Public
Information & Consultation**

Program 1.0	Administration & Co-ordination	\$ 120		\$ 120	\$ 80	\$ 200
Program 2.0	Program Review & Assessment	240		240	160	400
Program 3.0	Public Information & Consultation	300		300	200	500
	Sub Total	<u>\$ 660</u>		<u>\$ 660</u>	<u>\$ 440</u>	<u>\$ 1,100</u>
	TOTAL	<u>\$47,500</u>	<u>\$12,500</u>	<u>\$60,000</u>	<u>\$40,000</u>	<u>\$100,000</u>

**Schedule "C"
Canada-Saskatchewan Northlands Subsidiary Agreement**

**Summary of Costs for Federally-Funded Programs
(000's)**

		DREE	CEIC	DIAND	TOTAL COSTS
Sector B: Human Development					
Program 1.0	Manpower Development Service		\$9,000		\$ 9,000
Program 4.0	Indian Reserve Community Services	<u>\$10,800</u>		<u>\$7,200</u>	<u>18,000</u>
	Sub Total	<u>\$10,800</u>	<u>\$9,000</u>	<u>\$7,200</u>	<u>\$27,000</u>

