

e-1

CANADA / MANITOBA

QUEEN

Ca HC - Dept. of Regional Economic Expansion

117 Canada/Manitoba: Manitoba Northlands

s.M3 Primary agreement. 1974.

S8

1974

Regional  
Economic  
Expansion

Expansion  
Économique  
Régionale



MANITOBA NORTHLANDS

CANADA/ MANITOBA



JUNE 5, 1974

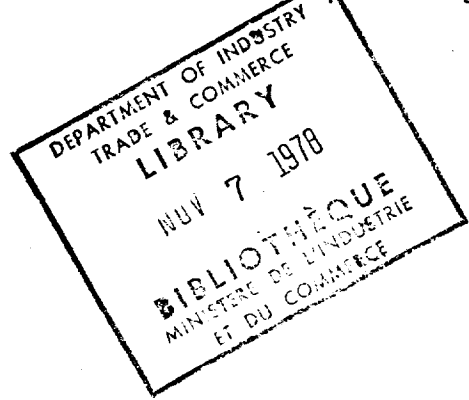
Canada. Dept. of Regional Economic Expansion.

subsidiary  
agreement



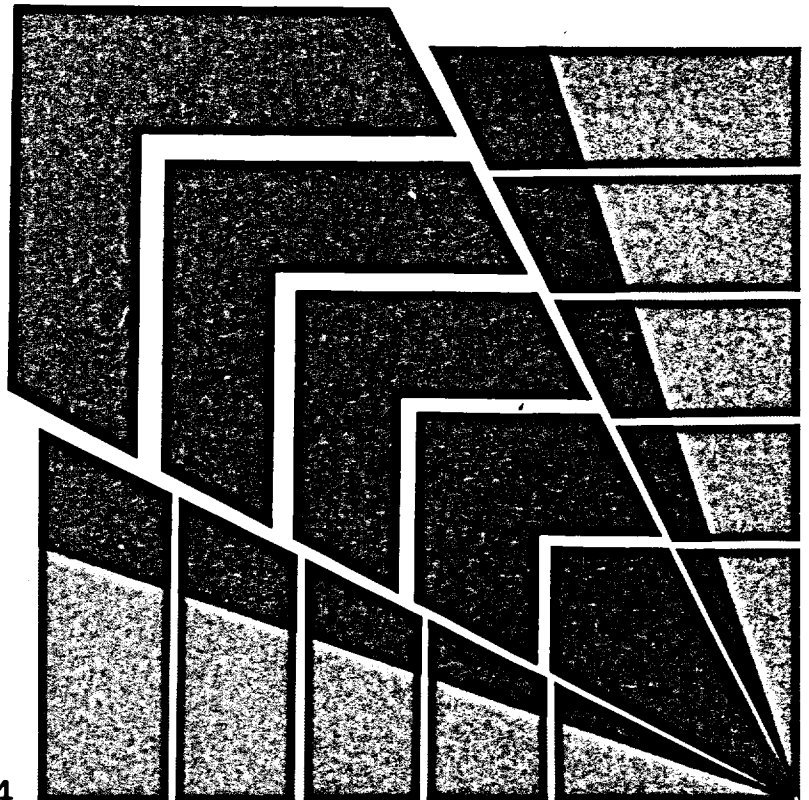
Regional  
Economic  
Expansion

Expansion  
Économique  
Régionale



MANITOBA NORTHLANDS

CANADA/ MANITOBA



5 JUN 1974

CANADA-MANITOBA  
INTERIM SUBSIDIARY AGREEMENT  
MANITOBA NORTHLANDS

THIS AGREEMENT made this 5th day of June, 1974

BETWEEN:

THE GOVERNMENT OF CANADA  
(hereinafter referred to as "Canada"),  
represented by the Minister of  
Regional Economic Expansion,

OF THE FIRST PART,

AND:

THE GOVERNMENT OF THE PROVINCE  
OF MANITOBA (hereinafter referred  
to as "the Province"), represented  
by the Minister of Northern  
Affairs of Manitoba,

OF THE SECOND PART.

WHEREAS Canada and the Province have signed a General Development Agreement, (hereinafter referred to as the "GDA"), dated the 5th day of June, 1974 under which they agree to cooperate jointly in selecting and implementing initiatives for the economic and socio-economic development of Manitoba;

AND WHEREAS the northern portion of Manitoba requires certain measures to provide the people in the area with real options and opportunities to contribute to and participate in economic development, to continue their own way of life with enhanced pride and purpose and to participate in the orderly utilization of natural resources;

AND WHEREAS Canada and the Province agree jointly to formulate and cooperate in the development of long-term programs of approximately 15 years duration designed to encourage the socio-economic development of Northern Manitoba;

AND WHEREAS the Governor in Council by Order in Council P.C. 1974-9/1190, of the 30th day of May, 1974, has authorized the Minister of Regional Economic Expansion to execute this Interim Agreement on behalf of Canada;

AND WHEREAS the Lieutenant Governor in Council by Order in Council No. 670/74, of the 5th day of June, 1974, has authorized the Minister of Northern Affairs to execute this Interim Agreement on behalf of the Province;

NOW THEREFORE the parties hereto mutually agree as follows:

#### SECTION 1 - DEFINITIONS

- (1) In this Agreement
  - (a) "Federal Minister" means the Minister of Regional Economic Expansion of Canada and includes anyone authorized to act on his behalf;
  - (b) "fiscal year" means the period commencing on April 1st of any year and terminating on March 31st of the immediately following year;
  - (c) "Liaison Committee" means the officials designated pursuant to section 4(1);
  - (d) "Ministers" means the Federal Minister and the Provincial Minister;
  - (e) "Provincial Minister" means the Minister of Northern Affairs of Manitoba and includes anyone authorized to act on his behalf;
  - (f) "General Development Agreement" means the Agreement entered into between the Government of Canada and the Government of the Province of Manitoba as authorized by Order in Council P.C. 1973-14/3799 of December 11, 1973, and the Lieutenant Governor in Council by Order in Council No. 669/74 of June 5, 1974.

#### SECTION 2 - PURPOSE AND OBJECTIVES

- (1) The purpose of this Agreement is to undertake jointly the planning required to formulate and negotiate a long-term development strategy for Northern Manitoba and to undertake certain programs and projects which can be immediately identified as integral parts of any long-term development strategy, and which may, at some later date, be included under a long-term Subsidiary Agreement.

- (2) Subject to section 2(1), Canada and the Province agree to work toward a long-term Subsidiary Agreement to provide Northern Manitoba with a comprehensive and coordinated development strategy, pursuant to the objectives and strategy set forth in the GDA designed to achieve the objectives listed below:
- (a) To provide options and opportunities for the people of the region to participate in the development of Northern Manitoba;
  - (b) to provide the opportunity for people, who wish to do so, to continue their own way of life with enhanced pride and purpose; and
  - (c) to encourage the orderly utilization of natural resources of Northern Manitoba in harmony with resource conservation and for the benefit of the inhabitants, the province and and region.
- (3) Subject to section 2(1) and pursuant to the strategy set forth in the GDA, the long-term Subsidiary Agreement may include programs and projects focused on the following sector objectives:
- (a) Human Development and Community Services: To assist families and communities to provide a social and physical environment conducive to improve quality of life and participation of people in community affairs and development opportunities;
  - (b) Resources and Community Economic Development: To assist in the assessment, planning and utilization of resource-based and other opportunities for community economic development;
  - (c) Transportation and Communications: To move toward providing year-round access to all communities for the transportation of people, goods and services and further to provide communications infrastructure to increase the participation of people in community, provincial and national affairs.
- (4) Canada and the Province further agree to assess the desirability and possibility of including a Health, Education and Social Programming sector in the long-term Subsidiary Agreement.

### SECTION 3 - SUBJECT MATTER

- (1) Canada and the Province agree that, since additional time is still required to plan a comprehensive development strategy for Northern Manitoba, it is desirable to undertake certain programs which can be immediately identified as integral parts of any long-term development strategy, and which may, at some later date, be included under the long-term Subsidiary Agreement.
- (2) The Ministers hereby commit their respective governments to undertake the planning required to formulate a development strategy for a long-term Subsidiary Agreement; the financing of such planning is to be provided under this Agreement as indicated in Schedule 'B'.
- (3) Subject to section 5(3), this Agreement shall commence on the date on which it is signed by both Canada and the Province and it shall expire on the date on which the long-term Subsidiary Agreement is signed or on such other date as is agreed to subject to sections 5(7) and 5(8).
- (4) All programs and projects to be undertaken under this Agreement shall be jointly approved by Canada and the Province through the Liaison Committee before being implemented and shall be consistent with the objectives set forth in section 2.
- (5) Subject to section 4(2), all activities to be undertaken under this Agreement shall be in accordance with the program and project framework outlined in Schedule 'A' and shall be funded within the program allocations as indicated in Schedule 'B'.
- (6) Each project shall be described in an appropriate project document; the document to include the project name, the purpose, the objectives, an outline of how the project is to be carried out, the cost, the share of the cost to be borne by each party and whether the revenue accruing from the project is shareable between Canada and the Province.
- (7) Subject to section 3(4), during the term of this Agreement the Province shall undertake either directly or shall endeavour to arrange for the undertaking of the programs listed in Schedule 'B' unless otherwise specified therein.
- (8) The financing by Canada of the programs provided for by this Agreement shall not confer upon Canada any proprietary interest in the physical assets constructed or acquired pursuant to this Agreement.

- (9) The Province shall acquire or arrange for the acquisition of all lands and interest in lands that are required for projects under this Agreement unless otherwise provided by the legislative provisions to which either party may be subject.

#### SECTION 4 - ADMINISTRATION AND MANAGEMENT

- (1) For the implementation of this Agreement the following steps shall be taken:
- (a) The Province shall appoint the Deputy Minister of Northern Affairs or his designate as the Provincial Manager who shall coordinate the activities of the provincial departments and agencies assigned specific functions under this Agreement and shall work directly with agencies of Canada involved in specific sectors identified in this Agreement;
  - (b) Canada shall appoint the Department of Regional Economic Expansion Director-General in Manitoba or his designate as the Federal Coordinator who shall work directly with the Provincial Manager and shall form and preside over coordination committees consisting of representatives of the departments or agencies of Canada involved in the programs or projects related to this Agreement;
  - (c) the Provincial Department of Finance shall be responsible for the financial coordination of programs and projects related to this Agreement.
- (2) The Provincial Manager and the Federal Coordinator shall constitute a Liaison Committee responsible for the general coordination of this Agreement, including responsibility for the approval of projects, and for recommending to their respective Ministers any changes in financial limits for each program as shown in Schedule 'B'.
- (3) The Liaison Committee shall have as its further responsibility the planning and review of programs under this Agreement and the planning leading toward the long-term Subsidiary Agreement.

#### SECTION 5 - FINANCIAL

- (1) Subject to all terms and conditions of this Agreement, and subject to the funds being made available by the Parliament of Canada, the amount provided by contributing departments of Canada in respect of the jointly approved programs listed under the Development Sectors in Schedule 'B' shall not exceed \$11,481,600 for the fiscal year 1974-75 and \$14,806,710 for the fiscal year 1975-76.

- (2) Subject to this Agreement, and subject to the funds being appropriated by the Provincial Legislature of Manitoba, the Province shall contribute in respect of the jointly approved programs a sum not to exceed \$7,654,400 for the fiscal year 1974-75 and \$9,871,140 for the fiscal year 1975-76 as listed in Schedule "B".
- (3) In addition to costs allowed under section 8(4) of the GDA, commitments made and costs incurred after April 1, 1974 by either party to this Agreement are eligible for cost-sharing under this Agreement as reflected in Schedule 'B'.
- (4) Eligible costs under this Agreement shall include only direct costs related to approved projects, as determined by the Liaison Committee and including:
  - (a) Salaries and eligible benefits of employees of the Province or its agencies when those employees work specifically and directly on approved projects; salaries and eligible benefits for professional and related support staff; and the cost of related support services, facilities and materials;
  - (b) with respect to infrastructure projects, all direct costs, including those relating to public information, but excluding, subject to section 5(5), administration, survey engineering and architecture costs that have been reasonably and properly incurred by the Province for the implementation of the projects, plus 10% of these costs towards the exclusions specified.
- (5) Costs normally excluded pursuant to subsection 5(4)(b) may be designated as direct eligible costs by the Liaison Committee, in cases where preliminary work is carried out but the project does not proceed.
- (6) Eligible costs for provincial staff assigned to projects under this Agreement may cover gross salaries and the employer's share of contributions for Canada Pension Plan and Unemployment Insurance as well as reasonable travel and relocation expenses incurred in connection with such projects in accordance with applicable provincial travel and relocation directives.
- (7) Subject to section 5(8), in the event that a long-term Subsidiary Agreement is not approved in time to commence implementation on April 1, 1975, the Ministers agree to negotiate extensions of Schedules 'A' and 'B' which extensions shall provide for continuation of programs and projects under this Agreement for the fiscal year 1975-75. Subject to



consideration of progress made in implementation during 1974-75, the level of Federal and Provincial financing for 1975-76 would be up to that committed in Schedule 'B' of this Agreement, adjusted for agreed program expansion and appropriate cost escalations, such increases not to exceed 15%. Agreed extensions shall be absorbed, as appropriate, into the long-term Subsidiary Agreement.

- (8) Further, it is agreed that this Agreement may be extended to complete agreed projects in the event that a long-term Subsidiary Agreement is not signed.
- (9) To facilitate the administration of this Agreement and/or a long-term Subsidiary Agreement, the Liaison Committee shall recommend to the Ministers for their approval, on or before the first day of September of each year, estimates concerning proposed program expenditures for the subsequent fiscal year.
- (10) Subject to section 5(11), for costs incurred under this Agreement, Canada shall contribute 60% and the Province shall contribute 40% during the term of this Agreement.
- (11) Notwithstanding the provisions of section 5(10), programs of federal departments other than the Department of Regional Economic Expansion, that form part of this Agreement, may have cost sharing terms different from those specified in section 5(10).
- (12) The costs to be financed by Canada may include costs relating to the acquisition of lands or interests in lands with the exception of lands required for highways and roads.
- (13) This Agreement may be amended from time to time by the written agreement of the Ministers based on a recommendation of the Liaison Committee; except that any amendments to the financial limitations expressed in sections 5(1) and 5(2) or to the ratio of cost sharing by Canada and the Province shall be made only with the approval of the Governor in Council and the Lieutenant Governor in Council.
- (14) Any amounts approved by the Ministers for fiscal years beyond March 31, 1975 are subject to the approval of the Lieutenant Governor in Council and the funds being appropriated by the Provincial Legislature of Manitoba.

#### SECTION 6 - CONTRACT PROCEDURES

- (1) All contracts for construction, purchase and professional services shall be awarded in accordance with procedures to be

approved by the Liaison Committee, and unless in its opinion it is not desirable to do so, shall be awarded to the qualified and responsible tenderer submitting the lowest evaluated bid.

- (2) Canadian, and specifically Northern Canadian material and consulting and other professional services shall be used to the extent to which they are procurable and where practical and consistent with economy and efficiency as determined by the Liaison Committee.
- (3) It is agreed that in all contracts awarded and in employment of persons related to a project under this Agreement, there shall be no discrimination by reason of race, sex, age, marital status, national origin, colour, religion or political affiliation. It is further agreed, however, that in order to be of direct benefit to Northerners, all construction contracts let under this Agreement shall contain Northern Manitoba employment preference provisions to be proposed by the Province and agreed to by the Liaison Committee.
- (4) Subject to section 6(3), the provisions of the Labour Standards Arrangement proposed by the Federal Department of Labour in 1970 shall be applicable to this Agreement, it being understood and agreed that to the extent that there are higher Provincial standards applicable to particular occupations or regions, these higher Provincial standards shall apply.
- (5) Recruitment of labour shall be conducted in accordance with section 6(3) and the Northern Manitoba employment preference provisions developed thereunder. These provisions shall include recruitment through Canada Manpower centres unless the Liaison Committee considers that this service cannot reasonably be provided.

#### SECTION 7 - PAYMENT PROCEDURES

- (1) Subject to sections 7(2) and 7(3), payments by Canada shall be made promptly to the Province on the basis of progress claims setting out the costs actually incurred and paid for projects submitted in a form satisfactory to the Ministers bearing a provincial audit certificate, and certified by a senior officer of the Provincial Department of Finance.
- (2) In order to assist with the interim financing of Canada's share of the projects under this Agreement, Canada may make, if the Province so requests, interim payments:
  - (a) For the amount of funds required for the remainder of the quarter of the fiscal year in which a project is approved,

based on a forecast prepared by the Province, of the funds required in that quarter certified by a senior officer of the Provincial Department of Finance, and submitted in a form satisfactory to the Ministers;

- (b) in subsequent quarters of the fiscal year further interim payments may be made to finance Canada's share of expenditures in connection with approved projects, based on a forecast prepared by the Province of the funds required in that quarter, certified by a senior officer of the Provincial Department of Finance, and submitted in a form satisfactory to the Ministers.
- (3) The Province shall account for each quarterly interim payment received under the provisions of section 7(2) by submitting to Canada within the following quarter a detailed statement of the expenditures actually incurred and paid for, submitted in a form and verified in a manner satisfactory to the Ministers, certified by a senior officer of the Provincial Department of Finance and bearing a provincial audit certificate. Any discrepancy between the amounts paid by Canada by way of interim progress payments and the amount actually payable by Canada shall be promptly adjusted between Canada and the Province.
- (4) No interim payment shall be made in a subsequent fiscal year until the fourth quarterly interim payment, made in the previous fiscal year, has been liquidated by claims for expenditures actually incurred and paid, certified by a senior officer of the provincial Department of Finance and bearing a provincial audit certificate, and any outstanding balance of the payment has been repaid or accounted for in a form or in a manner satisfactory to the Federal Minister.
- (5) Payment of claims under this section shall be augmented by 10 per cent for infrastructure projects as provided in subsection 5(4)(b).

#### SECTION 8 - EVALUATION

During this Agreement, Canada and the Province shall effect an assessment of the programs listed in Schedule 'B' with regard to stated objectives. Each party shall provide the other with such information as may reasonably be required in order to undertake such assessment. A progress report shall be submitted by the Liaison Committee to the Ministers on, or before, the annual meeting of the Ministers as prescribed under subsection 9(1) and section 10 of the GDA.

SECTION 9 - PUBLIC INFORMATION

- (1) Canada and the Province agree to cooperate in the development and implementation of a program of public information respecting implementation of projects under this Agreement, and further agree to supply, erect and maintain, (where projects involve construction) during the course of construction of each project, a project sign or signs specifying that the relevant project is a Canada-Manitoba Regional Development Project financed by contributions by the Department of Regional Economic Expansion of the Government of Canada (and other Federal Agency, where relevant) and the Government of the Province of Manitoba, or such other wording to the like effect as may be agreed to by the Ministers.
- (2) Any public announcement of the measures covered by this Agreement, and any official opening ceremony for each project outlined in Schedule 'A', where such ceremony is indicated and appropriate, shall be arranged jointly by Ministers.

IN WITNESS WHEREOF this Agreement has been executed on behalf of Canada by the Minister of Regional Economic Expansion and the Minister of Transport, and on behalf of the Province by the Minister of Northern Affairs.

IN THE PRESENCE OF:

GOVERNMENT OF CANADA

---

Witness

---

Minister of  
Regional Economic Expansion

---

Witness

---

Minister of Transport

PROVINCE OF MANITOBA

“

---

Witness

---

Minister of Northern Affairs

CANADA-MANITOBA  
INTERIM SUBSIDIARY AGREEMENT  
ON THE MANITOBA NORTHLANDS  
SCHEDULE 'A'

A. Introduction

Schedule 'A' of the Manitoba Northlands Interim Agreement between the Canada Department of Regional Economic Expansion and the Manitoba Department of Northern Affairs is intended to outline the strategy to be pursued during the initial two-year period of a comprehensive socio-economic development program focused on the objectives stated in the Agreement. The strategy provides for an intensive process of joint governmental planning and program development, with full involvement of northern people, and a broad range of developmental activities which will initiate new measures, expand current programs, assist in long-range planning and develop implementation capabilities at the federal, provincial and local levels.

B. Summary of Circumstances

Northern Manitoba is a region of sharp contrast to the southern part of the province in terms of population levels and distribution, standards of living, sources of income and public participation in the social and economic life of the province. Within the north, a sharp contrast exists between the few urbanized industrial centres and the small isolated communities scattered throughout the area. The urban communities are of relatively recent origin and are centered on modern industrial activities of mining, forestry, hydro development and transportation services. They are populated mainly by recent migrants and transient workers from the south and, while they have many problems associated with isolation and northern conditions, their inhabitants generally have good income levels and enjoy many of the amenities common to southern communities. By contrast, the small remote communities are of older origin, being mainly rooted in the era of the early fur trade and waterway transportation or the building of the Hudson Bay Railway. The people in these small communities are almost entirely of native ancestry. Their traditional occupations of fishing, hunting, and trapping provide limited and unreliable incomes and cultural differences and geographic isolation have been prohibitive constraints on their participation in new economic development opportunities in the north. While many recent initiatives have been taken to improve the level of services and amenities in these communities, they are still at a rudimentary level when compared to southern communities or the urban communities of the north.

Northern Manitoba is at a critical stage in its development, both in terms of the future pattern of utilization of its resources, and the role of native northern people in the future economic and social life of their region. Current and projected major developmental projects in mineral extraction and processing, hydro-power generation, forestry, transportation, tourism and the service industries will have a substantial economic and social impact on the region. These developments require a broad range of social as well as economic programs ranging from the provision of community infrastructure and services that will maintain an expanded labour force to the provision of jobs to northern people. At the same time, greatly increased attention must be given to the conservation and protection of the region's natural resources for the benefit of present and future northern people and the nation as a whole.

This situation provides a major development opportunity for the people of Northern Manitoba, with potentially a wide range of options to participate in the development of their region, both through a new life style in the industrial society and with retention of their traditional way of life in close association with the utilization and conservation of natural resources. It is imperative to the future well-being of northern people and to the orderly development of their region that everything possible be done to make these options and opportunities real and within the grasp of the present and future generations.

### C. Objectives

The broad objectives stated in section 2(2) of the Agreement are:

- (a) To provide options and opportunities for the people of the region to participate in the development of the region;
- (b) To provide the opportunity for people, who wish to do so, to continue their own way of life with enhanced pride and purpose; and
- (c) To encourage the orderly utilization of natural resources of the region in harmony with resource conservation and for the benefit of the inhabitants, the province and the region.

The more specific objectives of this schedule for the initial interim period of a proposed comprehensive socio-economic development program for Northern Manitoba are to provide a framework for the planning and programming of the long-term agreement and to commence a broad range of developmental activities which will initiate new measures, expand current programs, assist in long-range planning and develop implementation capabilities at the federal, provincial and local levels.

#### D. Areas of Activity

To pursue the long-term objectives for Northern Manitoba, stated in the General Development Agreement, it is envisioned that consideration will have to be given to a broad range of programs focused on human development and community services, resources and community economic development and area transportation and communication services. The planning and implementation of these programs will require the co-ordinated actions of a large number of federal and provincial government agencies, working co-operatively with the communities and people of Northern Manitoba. While some time will be required to work out all the co-ordinated and co-operative arrangements necessary to formulate the long-term agreement, a broad range of activities can be undertaken during the initial one or two years that will clearly be within the long term strategy and will commence action toward the attainment of the long-term objectives.

The following outline is intended to provide the framework within which individual projects will be considered for approval by the Liaison Committee, provided in section 4(2) of the Agreement, within the sector and program cost estimates presented in Schedule 'B'.

#### SECTOR A - HUMAN DEVELOPMENT AND COMMUNITY SERVICES ·

Programming in this sector is to facilitate assistance to families and communities in the provision of a social and physical environment conducive to improved quality of life and participation of people in community affairs and development opportunities.

#### Program I - Human Development

As part of an overall northern development strategy, initiatives in the human resources development area will ensure that northern residents, especially those of Indian ancestry, understand, participate in, and benefit from the process of change and development that is occurring in Northern Manitoba.

#### Project 1 - Northern Development Corps

The Northern Development Corps programming is designed to increase the number of northerners in northern jobs and to assist them in the establishment of enterprises, the construction of housing and community infrastructure and participation in resource development and conservation. It is designed as a flexible instrument to provide work experience, counselling and employment information to people who have not been successfully attached to the labour force. It includes the following activities:



- a) Employment Liaison service
- b) Development Corps projects
- c) Home Visitors
- d) Youth Corps
- e) Research and Planning

The Northern Development Corps will be administered by the Department of Northern Affairs and co-ordinated with other federal and provincial programs through the Northern Manpower and Employment Committee which includes representatives of the Canada Departments of Manpower and Immigration, Regional Economic Expansion and Indian Affairs and Northern Development. The Committee also will serve an intergovernmental advisory role with respect to the broad range of activities under the Development Corps.

#### Project 2 - New Careers

This project seeks to increase the number of northerners in career positions, particularly within the public employment sector. It provides opportunities for northern people to obtain entrance into a wide variety of occupations that normally would not be available to them because of the lack of formal qualifications. To the extent that this project can be implemented through the TOJ program of Canada Manpower, funding under this Agreement will not be required.

#### Project 3 - Project IMPACTE North

(IMPACTE - Indian and Metis Project to Acquire Careers through Teacher Education).

The need and demand for native teachers is high in Northern Manitoba. This project provides a teacher training program specifically adapted to the requirements of remote Northern Manitoba communities.

#### Project 4 - Special Mature Students Program

This project is designed to increase disadvantaged peoples' access to professions which are in demand in the north. The project provides a university program to the Bachelor degree level in professional schools to people in the north who traditionally have not had such opportunities. A full range of personal services (counselling, remedial, and financial supports) will be provided to those requiring assistance. In addition, the resources of a number of post secondary educational institutions

in the Province will be co-ordinated to support a variety of educational options, geared expressly to the needs of the Northerner.

#### Project 5 - Extension Services

This project covers the broad range of activities required to promote public and community involvement in the overall socio-economic development program. It includes: information and communication services to provide an exchange of information about governmental and other services available to people, to assist in developing communications skills and to achieve greater participation in the public decision-making processes; leadership training through 4-H, North activities; travel program to provide students from remote northern communities the opportunity to broaden their horizons through contact with their fellow Manitobans within and outside their region; and cultural and recreational activities.

Activities under this project will be co-ordinated with those supported by programs of the Canada Secretary of State.

#### Program II - Community Services

Many community specific services are not available in remote northern communities. The poor standards and lack of essential community services result in health and environmental problems, unsuitable housing and building sites, disorganized development, and generally poor public control and administration. Programming in this area is designed to expand the community services in Northern Manitoba, especially in remote northern communities. The first year's activities include data collection necessary for future community planning and infrastructure projects, community planning in an initial set of communities and some specific pilot action projects in critical areas. In the long term it is intended to strengthen local governments through training programs and a recognition of greater local responsibility for service planning and delivery.

#### Project 1 - Community Planning

The provision of municipal services to northern communities requires intensification in scope and magnitude. In order to raise the low level of basic services in the area of safe water supply, waste disposal, townsite planning and development, location of suitable construction material, and access, this project is designed to respond to the following areas of need:

- a) Geotechnical land use information
- b) Community base mapping

- c) Comprehensive community planning
- d) Conceptual design and engineering on multi-use community facilities.

It is agreed that these community planning services will be available to Indian Reserve communities on request of the Band Councils and with the co-operation of the Department of Indian Affairs and Northern Development.

#### Project 2 - Community Infrastructure

For the long-term agreement it is necessary to devise effective methods of planning, funding, construction, operation and maintenance of infrastructure projects with a maximum possible community control. In the interim pilot projects will be undertaken in water supply and waste treatment for dispersed communities in a harsh environment, fire protection and prevention, construction of a detoxification centre in The Pas, and the design and construction of community traditional sanitation facilities, including base level water and sewer systems.

#### Program III - Housing

Effective assistance in the provision of adequate housing to all Northern residents is an essential objective of any program to provide options and opportunities for the future. Joint planning will be undertaken with the Manitoba Housing and Renewal Corporation, the Department of Northern Affairs, the Department of Regional Economic Expansion, CMHC and the communities to devise the best possible methods of delivering existing assistance programs and determining additional measures that may be required. In the interim, three preliminary projects are proposed for co-operative implementation:

##### Project 1 - Housing Design

There is a recognized need for more flexibility than presently exists in the design and construction of northern housing, both for family units and senior citizens housing units. Some preliminary work will be undertaken in this area.

##### Project 2 - Northern Housing Survey

A housing survey will be undertaken in co-operation with CMHC and the Department of Indian Affairs and Northern Development to provide the data base on which to plan and evaluate the impact of future programs.

##### Project 3 - Community Pilot Housing Projects

Potentially effective measures for the repair and upgrading of the housing stock in the Province are generally oriented to

large urban areas. Certain repair and renovation requirements of the housing stock in remote communities have been overlooked. A variety of currently identified needs are not being met by present government programming. This project is therefore intended to undertake repair and renovation projects in remote communities which will assist in improving living conditions by responding to identified needs which are not being met by present programming.

## SECTOR B - RESOURCES AND COMMUNITY ECONOMIC DEVELOPMENT

This sector provides for the assessment, planning and utilization of resource-based and other opportunities for community economic development.

### Program I - Resource Use Planning

Current information on the natural resources of Northern Manitoba is not adequate for resource use planning at the regional, area or community level. In addition, the basic surveys and map control necessary for land identification and base map production are almost non-existent. Both of these elements must be rapidly upgraded if the objectives of community economic development and orderly utilization of natural resources are to be pursued.

#### Project 1 - Northern Inventory and Land Use Planning

The initial activity under this project will be aimed at developing classification, mapping and data collection systems necessary to plan and undertake resource assessments at the regional, area and community levels. The initial pilot field work will be funded under this Agreement with technical assistance being provided by the Canada Ministry of Environment. This pilot field work will assist in determining the scope and cost of the long-term project and the appropriate involvement of interested federal and provincial agencies.

#### Project 2 - Surveys and Mapping

In order to plan, develop and manage the natural resources and land allocations in Northern Manitoba, there is an urgent requirement to achieve a system of surveys and map controls necessary to the production of base maps and a land identification system. Eventually the geographic area for this project will consist of all that portion of the Province not subdivided into sections within townships under the System of Survey of Dominion Lands, an area of approximately 188,000 square miles or 75 per cent of the Province. Early priority will be given to areas of greatest need for community and resource management purposes. The staging and details of the project will be determined with the technical assistance of the Canada Department of Energy, Mines and Resources.

## Program II - Community Economic Development

A major objective of the long-term program in Northern Manitoba will be to stimulate a wide range of economic development opportunities for northern communities, groups and individuals. Effective methods of delivering assistance toward the realization of these opportunities have yet to be devised. In the interim, funding assistance for individual projects will continue to be available through the ARDA 3B Agreement, the Community Economic Development Fund, the Indian Economic Development Fund and other government and private sources. The initial activity under this Agreement will be of a planning and community assistance nature which will assist in the development of future programs.

### Project 1 - Community Economic Development Planning and Research

This project is intended to provide the necessary planning, research and experimentation in: community and regional economic development analysis and planning through participation models; primary and resource industry analysis, planning, and feasibility studies; problems and strategies of northern co-operative development; and a small business development advisory and information system.

### Project 2 - Northeast Manitoba Development

Provide for the examination and preparation of appropriate ways and means of developing the social and economic resources of Northeast Manitoba in consultation with the residents of the area.

## Program III - Resource Development

Formulation of the renewable resource development program under a long-term agreement must await results of studies in a number of inter-related program areas, including the community economic development research as well as the regional resource assessments. In the interim, there is a pressing need for expansion of some wayside and park facilities around existing highways to accommodate the increasing number of northern travellers and help protect the environment. As well, improved management of the wildlife of the far north can improve standards of living through tourism, hunting, and more efficient resource management.

### Project 1 - Parks and Recreation Infrastructure

Activities include two wayside parks on Provincial Road 391 and expansion of facilities at Clearwater Lake Campground near The Pas.

### Project 2 - Hudson Bay Coastal Zone Resource Development

The feasibility of a resource development and management station will be considered for the Coastal Zone in order to apply

management programs to work with local people for the use and development of wildlife resources; and to assist tourists, naturalists and scientists interested in the region.

## SECTOR C - TRANSPORTATION AND COMMUNICATION

The broad objectives of programs in this sector are to provide year-round access to all communities for the transportation of people, goods, and services, and to provide communications infrastructure to increase the participation of people in community, provincial and national affairs.

### Program I - Highways and Access Roads

The future pattern of highways in Northern Manitoba will be one of the subjects to be further examined under the Northern Transportation Study to be continued in 1975-76. In the interim, there is a pressing need to upgrade certain parts of the existing highway system and to undertake some extensions of this system for community access and resource development purposes. It is intended that the federal share of these highway projects will be financed jointly by the Department of Regional Economic Expansion and the Ministry of Transport.

#### Project 1 - Provincial Road 391

Upgrading, widening, realignment, asphalt surface treatment and bituminous paving will be undertaken on sections of this road. This is a continuation of the 1974-75 project.

#### Project 2 - Provincial Road 392

Upgrading, widening, gravel base preparation and asphalt surface treatment will be further developed during the coming year. This is a continuation of the 1974-75 project.

#### Project 3 - Provincial Road 304

Realignment, widening, upgrading and application of a crushed rock base will be undertaken on the road north of the Winnipeg River toward Manigotogan. This project began in 1974-75.

#### Project 4 - Easterville Road

Construction of a new linkage between PTH #6 and PTH #10 through Easterville will be started with first year activities to include additional clearing and grading of the right-of-way. Precise scheduling of this project is still being refined.

#### Project 5 - Thompson to Gillam

Continued construction of a new linkage between Thompson and Gillam, initially consisting of construction of about 40 miles of new road consistent with all-weather, pioneer standards.

#### Project 6 - Carrot River Valley Road

Upgrading of a portion of Provincial Road 283 to enhance its role as a local and regional access route.

#### Project 7 - Highway Pre-Engineering and Design

Studies for the purpose of locating and designing extensions of the existing highway system in Northern Manitoba will include further work on:

- a) Thompson to Gillam
- b) The Pas to Moose Lake
- c) Manigotogan to Berens River
- d) Jenpeg to Cross Lake to Norway House

Precise scheduling of this project is still being refined.

#### Program II - Air Transportation Facilities

The future networks of air transportation facilities required for Northern Manitoba will be another major aspect of the Northern Transportation Study started in 1974-75 and to be continued in 1975-76. In the interim, it has been agreed to upgrade a number of the airstrips at remote communities to improve their function of reducing isolation and providing emergency landing facilities at these communities.

#### Project 1 - Community Airstrips

Further development is to be undertaken on up to 10 airstrips. This project is a continuation of the 1974-75 commitment and an expansion of the program undertaken by the Province to improve these landing facilities to adequate standards for the provision of emergency air ambulance service and to reduce the isolation of remote northern communities. The locations are: Brochet, Cross Lake, Gods Lake Narrows, Moose Lake, Poplar River, Pukatawagan, Red Sucker Lake, Shamattawa, South Indian Lake and York Landing. The Canada Ministry of Transport will provide technical assistance in the design and specifications of these airstrips.

#### Program III - Northern Transportation Strategy Development

A necessary endeavour as part of the overall transportation program is to provide a detailed strategy outline to ensure a continued development of northern intermodal transportation systems and infrastructure that will service the demands of the social and economic development that is projected for Northern Manitoba.

### Project 1 - Northern Transportation Study

A northern transportation study, consisting of three components, will examine the intermodal transportation requirements of the Northern Manitoba network and will provide recommendations for the future development of new and existing systems within that network and their interface with connecting systems; it will examine the level and nature of existing carrier services geared to adjusting this level of service to the future needs of Northern Manitoba; and it will examine the application and injection of new transportation modes into the Northern Manitoba network.

### Program IV - Communication

The extension of television and radio coverage areas offers possibilities for new approaches that are more meaningful to northern residents. This new approach requires additional consideration of long-term implications. Further Federal-Provincial processing is required prior to embarking upon short and medium-range development in an interim agreement.

### SECTOR D - PLANNING AND IMPLEMENTATION

To ensure the effective involvement of all agencies and government departments with responsibilities in Northern Manitoba requires the provision of a structure and system for planning, management and administration of this Agreement.

### Program I - Planning, Management and Administration

This program area provides for financial control, and co-ordination of this Agreement within program areas and on an overall basis, and for an apparatus for the development of the long-term agreement and programming.

#### Project 1 - Planning and Administration

Activity in this project area will provide for the management and administration of, this Agreement, a central data collection and evaluation mechanism, a central planning apparatus for the development of the long-term Agreement and programming, co-ordination and communications, and to provide for public participation in the formulation of the long-term Agreement.

#### Project 2 - Pilot Action Research

Funds are provided to undertake jointly agreed activities of a pilot action research nature which will assist in planning and program development for the long-term Agreement.



SCHEDULE B

AMENDMENT NO. 1

SUMMARY OF COSTS - 1974-75 and 1975-76

SECTORS	PROGRAMS	1974-75 EXPENDITURES	1975-76 COSTS	TOTAL TWO YEAR COSTS	TWO YEAR FEDERAL* SHARE	TWO YEAR PROVINCIAL SHARE
SECTOR A.	HUMAN DEVELOPMENT AND COMMUNITY SERVICES					
	Program 1. Human Development <sup>1</sup>	6,906,500	8,714,000	15,620,500	9,372,300	6,248,200
	Program 2. Community Services <sup>2</sup>	1,350,500	2,981,000	4,331,500	2,598,900	1,732,600
	Program 3. Housing	184,000	250,000	434,000	260,400	173,600
	TOTAL	8,441,000	11,945,000	20,386,000	12,231,600	8,154,400
SECTOR B.	RESOURCES AND COMMUNITY ECONOMIC DEVELOPMENT					
	Program 1. Resource Use Planning	950,000	1,290,600	2,240,600	1,344,360	896,240
	Program 2. Community Economic Development	365,000	690,700	1,055,700	633,420	422,280
	Program 3. Resource Development	375,000	328,350	703,350	422,010	281,340
	TOTAL	1,690,000	2,309,650	3,999,650	2,399,790	1,599,860
SECTOR C.	TRANSPORTATION AND COMMUNICATIONS					
	Program 1. Highways and Access Roads <sup>3</sup>	7,000,000	8,000,000	15,000,000	9,000,000	6,000,000
	Program 2. Air Transportation Facilities	1,200,000	1,500,000	2,700,000	1,620,000	1,080,000
	Program 3. Northern Transportation Strategy	250,000	150,000	400,000	240,000	160,000
	TOTAL	8,450,000	9,650,000	18,100,000	10,860,000	7,240,000

SECTOR D. PLANNING & IMPLEMENTATION

Program 1. Planning, Management and Administration	<u>555,000</u>	<u>773,200</u>	<u>1,328,200</u>	<u>796,920</u>	<u>531,280</u>
TOTAL	<u>555,000</u>	<u>773,200</u>	<u>1,328,200</u>	<u>796,920</u>	<u>531,280</u>
TOTAL COSTS	19,136,000	24,677,850	43,813,850	26,288,310	17,525,540

---

<sup>1</sup>Human Development - These costs include the balance of funds in the Manpower Corps and the Information - Communication programs of The Pas Special Area Agreement.

<sup>2</sup>Community Services - This program includes funds for Cranberry Portage Water and Sewer facilities which was formerly in The Pas Special Area Agreement.

<sup>3</sup>Highways and Access Roads - i) This program includes funds for the Carrot River Valley Road which was formerly in The Pas Special Area Agreement.

ii) It is intended that the Federal share of these program costs will be jointly financed by the Department of Regional Economic Expansion and the Ministry of Transport.

\*The Federal share includes both the direct cost and the 10 per cent allowance on infrastructure projects where applicable.

