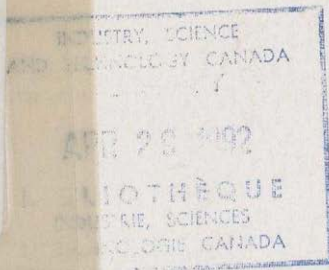


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CANADA ALBERTA
NORTH AGREEMENT



Government
of Canada

Gouvernement
du Canada

Regional
Economic
Expansion

Expansion
Économique
Régionale

Alberta

BUSINESS DEVELOPMENT
AND TOURISM
Northern Development Branch

**THIS AGREEMENT MADE THIS
8th day of February, 1978**

BETWEEN:

**THE GOVERNMENT OF
CANADA** (hereinafter referred to as
"Canada"), represented by the
Minister of Regional Economic
Expansion, the Minister of Indian
and Northern Affairs, and the Minis-
ter of Employment and Immigration,

OF THE FIRST PART,

AND

**THE GOVERNMENT OF THE
PROVINCE OF ALBERTA** (here-
inafter referred to as "the Province"),
represented by the Minister of
Business Development and Tourism
responsible for Northern Develop-
ment, and the Minister of Federal
and Intergovernmental Affairs.

OF THE SECOND PART.

WHEREAS Canada and the Province have signed a General Development Agreement (hereinafter referred to as "the GDA"), dated March 6, 1974, under which they agree to co-operate in selecting and implementing initiatives for the economic and socioeconomic development of Alberta;

AND WHEREAS the objectives of the GDA reflect agreement to improve opportunities for productive employment and access to those opportunities in areas of Alberta which, relative to other areas of Alberta, require special measures to realize development potential and to promote balanced development among areas of Alberta;

AND WHEREAS in pursuit of the objectives of the GDA, Canada and the Province have agreed to attempt to achieve a coordinated application of relevant federal and provincial policies and programs in identifying development opportunities and in assisting in their realization through the application of these policies and programs, including the provision of specialized measures where required;

AND WHEREAS Canada and the Province entered into an Interim Subsidiary Agreement on Alberta North on March 11, 1975 under which they agreed to cooperate in the formulation of a longer term development approach designed to encourage the socioeconomic development of northern Alberta, and to cost share certain programs which could be immediately identified as integral parts of any longer term development approach;

AND WHEREAS Canada and the Province have identified as a development opportunity a broad range of initiatives in northern Alberta centred on human development, community services and facilities, social adjustment and professional development, and community economic development, all of which activities are herein more fully described;

AND WHEREAS Canada and the Province agree to share the costs incurred in the implementation of measures designed to realize the development opportunity, in accordance with the provisions of this Agreement;

AND WHEREAS the Governor in Council, by Order in Council P.C. 1978-20/151 of the 19th day of January, 1978, has authorized the Minister of Regional Economic Expansion, the Minister of Indian and Northern Affairs, and the Minister of Employment and Immigration, to execute this Agreement on behalf of Canada;

AND WHEREAS THE Lieutenant Governor in Council, by Order in Council No. 124/78 of the 31st day of January, 1978, has authorized the Minister of Business Development and Tourism responsible for Northern Development and the Minister of Federal and Intergovernmental Affairs to execute this Agreement on behalf of the Province;

NOW THEREFORE the parties hereto mutually agree as follows:

SECTION 1 — DEFINITIONS

1. In this Agreement:

- (a) "approved project" means a project which has been approved by the Joint Committee in accordance with subsection 3.3;
- (b) "development opportunity" means a broad range of initiatives which have been identified in northern Alberta and which if implemented can significantly advance the objectives of both the General Development Agreement and this Subsidiary Agreement. Specifically these initiatives are centered on human develop-

ment, community services and facilities, social adjustment and professional development, and community economic development.

- (c) "eligible costs" means those costs defined in section 4;
- (d) "Federal Minister" means the Minister of Regional Economic Expansion of Canada, and includes anyone authorized to act on his behalf;
- (e) "fiscal year" means the period commencing on April 1st of any year and terminating on March 31st of the immediately following year;
- (f) "Joint Committee" means the Committee to be established pursuant to subsection 3.1;
- (g) "Ministers" means the Federal Minister and the Provincial Minister;
- (h) "program" means one of the programs described in subsection 2.3 and may consist of one or more projects;
- (i) "project" means a subdivision of a program under this Agreement and may consist of one or more sub-projects;
- (j) "Provincial Minister" means the Minister of Business Development and Tourism responsible for Northern Development of Alberta, and includes anyone authorized to act on his behalf.

SECTION 2 — PURPOSE, OBJECTIVES AND SUBJECT MATTER

2.1 The purpose of this Agreement is to realize the development opportunity by implementing the programs

described in subsection 2.3 which together with other federal and provincial programs form an integral part of an approach designed to encourage the long term development of northern Alberta.

2.2 The objectives of this Agreement are:

- (a) to provide options and opportunities for the people of northern Alberta to contribute to and participate in the development of the region;
- (b) to initiate those social and cultural amenities, community infrastructure improvements and services required to enable the people of northern Alberta to participate in northern development; and
- (c) to encourage the orderly development of northern Alberta for the benefit of the inhabitants and the Province.

2.3 This Agreement will include projects undertaken within the following programs:

- (a) **Human Development** — This program is designed to provide a process through which individuals and families can make informed decisions regarding their future. Projects will provide individuals with the opportunity to develop life skills and attitudes that are prerequisites for entry into socioeconomic opportunities.
- (b) **Community Services and Facilities** — This program is an essential supporting mechanism to the Human Development Program. It will assist communities, individuals, and families to establish a healthy and safe environment within which they can live and plan for the future.

(c) **Community Services and Facilities — Indian Reserves**

This program will be identical to the Community Services and Facilities Program, except that it provides for programming on Indian Reserves and will be cost shared by the Department of Regional Economic Expansion and the Department of Indian and Northern Affairs.

(d) **Social Adjustment and Professional Development** —

This program will assist individuals and families who have decided to move from the remote communities to training and/or employment opportunities. Program activities will complement existing programs by providing special social adjustment counselling and by increasing opportunities for residents of remote communities to gain entry into paraprofessional and professional careers.

(e) **Community Economic Development** —

This program will assist individuals, groups, and community organizations to identify socioeconomic opportunities and to formulate development proposals and gain socioeconomic experience in the local setting. Assistance under this program will be limited to those projects for which no assistance is available under existing federal, provincial or private sector funding.

2.4 Canada and the Province take note of their Agreement, "The Canada-Alberta 1976-79 Agreement for Western Northlands, Northern Alberta Transportation", which is designed to complement other economic and socio-economic development initiatives including those to be supported under this Agreement.

2.5 Part 5 of Schedule "A", attached to and forming part of this Agreement, describes the general program framework within which projects may be approved under this Agreement, and which shall be funded within program cost estimates presented in Schedules "B" and "C", attached to and forming part of this Agreement.

2.6 All cost shared projects to be undertaken under this Agreement and within the programs listed in Schedule "B", shall be jointly approved by Canada and the Province through the Joint Committee and shall be consistent with the objectives set forth in subsection 2.2.

2.7 All projects to be undertaken within the program, Community Services and Facilities — Indian Reserves shall be approved by Canada through its representative on the Joint Committee and shall be consistent with the objectives set forth in subsection 2.2 and with guidelines and procedures established by the Joint Committee under subsection 3.2(a). Canada's representative on the Joint Committee shall consult with the Province's representative to ensure coordination of related activities prior to approval of any projects under this program.

2.8 The Province shall acquire or arrange for the acquisition of all lands and interests therein which are required for approved projects, but if Canada is required by statute to acquire any such lands or interests therein, then in such cases Canada shall arrange for the acquisition of the appropriate lands or interests therein.

2.9 The cost sharing by Canada of activities for which the Province has responsibility for implementation shall not confer upon Canada any proprietary interest in physical assets constructed or acquired nor shall such cost sharing imply future actions or set precedents for ongoing responsibility of such activity by Canada.

2.10 The implementation of projects or portions thereof on Indian reserves shall not confer upon the Province any proprietary interest in physical assets constructed or acquired nor shall it imply future actions or set precedents for ongoing responsibility by the Province.

2.11 Nothing in this Agreement shall be construed to affect the special status of Indian people and of reserve lands, and furthermore, nothing in the Agreement shall jeopardize the Indians' positions with respect to any legal obligations which Canada might have because of the treaties or of claims arising therefrom.

2.12 This Agreement shall commence on and take effect from the date on which it becomes signed by the Ministers and shall terminate on March 31, 1982, or such earlier date as may be agreed to in writing by the Ministers. No project shall be approved after the termination date of this Agreement and no project completion date shall extend beyond March 31, 1983, and no claim shall be paid unless it is received by Canada within six months following the applicable project completion date.

2.13 Notwithstanding subsection 2.12, the Joint Committee may approve costs incurred by the Province for approved projects implemented prior to the signing of this Agreement and after April 1, 1977, provided that such projects had been previously implemented or approved in principle by the Joint Committee under the Canada-Alberta Interim Subsidiary Agreement on Alberta North.

2.14 Where one party hereto is responsible for the implementation of a shared-cost initiative, it shall indemnify and save harmless the other party, its officers, servants and agents, against all claims and demands of third parties in any way arising out of the implementation of such initiative, except to the extent to which such claims or demands relate to the act or negligence of any officer, employee or agent of the other party.

SECTION 3 — PROGRAM ADMINISTRATION

3.1 To ensure coordination of effort and compatibility of approach, a Committee, as required by subsection 9.4 of the GDA, to be known as the "Joint Committee", shall be established to administer and implement this Agreement. The Committee shall consist of two members. Canada shall appoint the Director-General of the Department of Regional Economic Expansion in Alberta or his designate, as its representative, and the Province shall appoint the Executive Director, Northern Development Branch, Business Development and Tourism, or his designate, as its representative on the Joint Committee.

3.2 Subject to the terms of this Agreement, the Joint Committee shall be responsible for the overall management of this Agreement, and without restricting the generality of the foregoing shall be responsible in particular for the following:

- (a) the general coordination of implementation, including responsibility for the approval, adjustment, and amendment of projects, and for recommendation to the Ministers of any changes to financial limits for each program shown in Schedule "B", and for the establishment of such guidelines and procedures as may be required for the administration and implementation of this Agreement;
- (b) the review of activities under this Agreement and the recommendation to the Ministers of any changes in program direction or thrust;
- (c) the initiation of environmental assessment when in its opinion a project to be implemented under this Agreement is likely to have significant environmental effects; and

- (d) the ensuring of the proper recognition of the contribution of both parties to this Agreement, and the performance of any other function that may be assigned to it by the Ministers.

3.3 All federal-provincial cost shared projects to be undertaken under this Agreement and within the programs listed in Schedule "B", shall be jointly approved by Canada and the Province through the Joint Committee. Each project shall be described in an appropriate project document, such document to include inter alia the project name, the purpose, the objectives, an outline of how the project is to be carried out, the completion date, the estimated cost, the share of the cost to be borne by each party, and the performance measurement criteria to be used by the implementing agency.

3.4 The Province, through the Northern Development Branch, Department of Business Development and Tourism, shall be responsible for the implementation of all jointly approved projects, and shall also be responsible for the following functions:

- (a) assisting provincial agencies in developing project proposals and providing the documentation required by the Joint Committee for its consideration;
- (b) reviewing proposals in terms of a coordinated program for northern Alberta, and making recommendations to the Joint Committee;
- (c) monitoring projects approved under this Agreement which are implemented by the Province and reporting to the Joint Committee on the progress of such projects; and
- (d) conducting such reviews and analyses as may be required to assist the Joint Committee in fulfilling its responsibilities.

3.5 Canada, through the Department of Regional Economic Expansion, shall be responsible for the following functions:

- (a) effecting liaison and coordination between departments and agencies of Canada whose activities affect the implementation of this Agreement;
- (b) conducting such reviews and analyses as may be required to assist the Joint Committee in fulfilling its responsibilities; and
- (c) assisting, as necessary, with the formulation of projects when coordination with other federal activities will enhance the effectiveness of projects under this Agreement.

SECTION 4 — FINANCIAL

4.1 Canada shall contribute to the Province fifty percent (50%) to a maximum of twenty-two million, five hundred thousand (\$22,500,000) of the eligible costs of approved projects falling within programs identified in Schedule "B" to this Agreement.

4.2 Canada shall contribute one hundred percent (100%) of the costs to a maximum of ten million (\$10,000,000) dollars in respect of projects falling within the program identified in Schedule "C" to this Agreement.

4.3 Subject to subsection 2.8 and 4.8, the eligible costs of infrastructure projects to be implemented under this Agreement shall consist of all direct costs which, in the opinion of the Joint Committee, have been reasonably and properly incurred by the Province for the purpose of implementing the infrastructure projects plus ten percent (10%) of such direct costs. Eligible costs shall not include administrative, survey, engineering or architectural costs.

4.4 Subject to subsections 2.8 and 4.3, the eligible costs of an approved project shall consist of all costs actually incurred by the Province for the performance of work, the supply of goods or the rendering of services for the implementation of such project.

4.5 Subject to subsection 4.6, the gross salaries and eligible benefits of permanent provincial public servants will not be eligible for cost sharing.

4.6 The gross salaries and eligible benefits of term and casual staff who work solely on an approved project and whose contribution is considered, by the Joint Committee, essential to the success of that project shall be eligible for cost sharing. If the positions of these term and casual staff are converted to permanent provincial public service positions, the gross salaries and eligible benefits of such staff will remain cost shareable providing that the project continues to be cost shared under this Agreement and the staff continues to work solely on that project. This subsection shall also apply to those projects commenced under the Interim Subsidiary Agreement on Alberta North and continued under this Agreement.

4.7 Eligible benefits consist of the employer's share of contributions for Canada Pension Plan and Unemployment Insurance, as well as northern living allowance and reasonable travel and relocation expenses incurred in connection with approved projects in accordance with applicable provincial travel and relocation regulations.

4.8 Costs normally excluded pursuant to subsection 4.3 may be designated as eligible costs by the Joint Committee in cases where preliminary work is carried out but the project does not proceed.

SECTION 5 — CONTRACT PROCEDURES

5.1 All contracts for construction, purchase, and professional services shall be awarded in accordance with procedures to be approved by the Joint Committee and, unless in its opinion it is not desirable to do so, shall be awarded to the qualified and responsible tenderer submitting the lowest evaluated bid.

5.2 Canadian, and specifically northern Albertan, material and consulting and other professional services shall be used to the extent to which they are procurable and where practical and consistent with economy and efficiency as determined by the Joint Committee.

5.3 With regard to the applicability of labour standards, the parties agree as follows:

- (a) rates of pay shall be those prevailing in the area of employment for each classification of work, subject to the minimum wage specified in provincial legislation;
- (b) in road and heavy construction, the rates of pay for overtime shall be time and one-half the specified prevailing rate of pay after the hours stipulated for purposes of overtime payment in the relevant provincial standards, which shall in no case be more than 50 hours per week;
- (c) in building construction, the rates of pay for overtime shall be time and one-half the specified prevailing rate of pay after the hours stipulated for purposes of overtime payment in the relevant provincial standards, which shall in no case be more than 48 hours per week; and

- (d) labour conditions shall be specified in all tendering documents and shall be posted conspicuously in the work place;

it being expressly understood and agreed that to the extent to which there are higher provincial standards applicable to particular occupations or regions, these higher provincial standards shall apply.

SECTION 6 — PAYMENTS PROCEDURES

6.1 Subject to the terms of this Agreement, Canada agrees to reimburse the Province for its share of eligible costs incurred on approved projects upon submission of a claim by the Province in a mutually agreed manner and form, certified by a senior official of the Province and bearing a provincial audit certificate.

6.2 In order to assist with the interim financing of approved projects, Canada may, if the Province so requests, make interim payments to the Province of up to one hundred percent (100%) of Canada's share of claims submitted, based on expenditures actually incurred and certified by a senior official of the Province.

6.3 The Province shall account for each such interim payment by submitting to Canada within the following three months, a detailed statement of the actual expenditures incurred, certified by a senior official of the Province and bearing a provincial audit certificate. Any discrepancy between the amount paid by Canada by way of interim payments and the amounts actually payable by Canada shall be promptly adjusted between Canada and the Province.

6.4 The Province shall maintain adequate records of all transactions made pursuant to this Agreement, supported by proper documents and vouchers.

6.5 The Province shall make such records, documents, and vouchers available to the Federal Minister for audit upon request, and furnish any and all information in relation thereto.

6.6 The parties agree that any discrepancy between amounts paid by either party and amounts actually payable by it, as disclosed by any audit, shall be promptly adjusted between the parties.

SECTION 7 — PROGRAM EVALUATION

7.1 For the purposes of the evaluation required under the GDA, the Joint Committee shall effect an assessment of the projects supported under this Agreement with regard to the degree to which they meet the objectives of the GDA and this Agreement, and submit same to the Ministers.

7.2 The Joint Committee shall effect a review of this Agreement prior to September 30, 1980, and shall recommend to the Ministers any change in Agreement direction and programs.

SECTION 8 — PUBLIC INFORMATION

8.1 Canada and the Province, at the discretion of the Joint Committee, agree to develop and implement a program of public information respecting implementation of projects under this Agreement; such program to include provision for the erection, where appropriate, of signs specifying the participation of both parties.

8.2 Any public announcement of the measures relating

to this Agreement, and any official opening ceremony for each joint project, outlined in Schedule "A" attached, shall be arranged jointly by the Ministers.

SECTION 9 — AMENDMENTS

9.1 This Agreement including the Schedules hereto may be amended by the written agreement of the Ministers. It is expressly understood and agreed however, that any amendment to subsections 2.1 and 4.1 shall require the approval of the Governor in Council and the Lieutenant Governor in Council and that any amendment to subsection 4.2 shall require the approval of the Governor in Council.

SECTION 10 — GENERAL

10.1 The provisions of the GDA shall apply to this Agreement.

10.2 The implementation of this Agreement is subject to the appropriation of funds by the Parliament of Canada and the Legislature of the Province of Alberta.

10.3 Recruitment of labour shall be conducted through Canada Employment Centres unless the Joint Committee considers that this service cannot reasonably be provided.

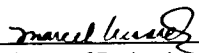
10.4 No member of the House of Commons, or of the Legislative Assembly of the Province of Alberta shall be admitted to any share or part of any contract, agreement, or commission made pursuant to this Agreement or to any benefit to arise therefrom.

IN WITNESS WHEREOF this Agreement has been executed on behalf of Canada by the Minister of Regional Economic Expansion, the Minister of Indian and Northern Affairs and the Minister of Employment and Immigration, and on behalf of the Province of Alberta by the Minister of Business Development and Tourism responsible for Northern Development, and the Minister of Federal and Intergovernmental Affairs.


In the Presence of:

GOVERNMENT OF
CANADA


Witness


Minister of Regional
Economic Expansion


Witness



Minister of Indian and
Northern Affairs

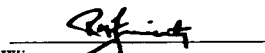

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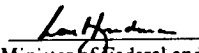

Minister of Employment
and Immigration

GOVERNMENT OF
THE PROVINCE
OF ALBERTA


Witness


Minister of Business
Development and Tourism
Responsible for Northern
Development


Witness


Minister of Federal and
Intergovernmental Affairs

**SCHEDULE "A" TO THE
CANADA-ALBERTA SUBSIDIARY AGREEMENT
ON ALBERTA NORTH**

1. INTRODUCTION

The development approach proposed under the long term Alberta North Agreement has evolved from research and a process of experimentation and testing at the federal, provincial, and local levels. The approach is built upon experience gained in social, economic, and community services programming over the period since the late 1960's. It recognizes a need for more experimentation in economic development initiatives, and the need to improve upon existing planning and implementation mechanisms.

Problems in remote northern Alberta communities have been the subject of increased discussion and debate. Extensive discussions between senior governments and between government and northern Albertans have resulted in the introduction of a number of social and economic programs in the remote North. Some of these programs have been aimed at reducing disparity by encouraging participation in the wage economy and providing basic community infrastructure. Others were directed at the organizational problems which existed in many northern communities.

The Northern Alberta Development Council has acted as an advisory body to the Alberta Government. The Council provides people in the North with an opportunity to bring specific problems to the attention of the provincial government. Since 1974, the Council has held 30 public meetings in different areas of the North and received over 300 briefs from individuals and communities. Through this consultation process, the Council has identified the following areas as being in need of long term policy and program attention:

economic development, community services and organization, education, transportation and communications, and coordination and extension of government services.

Under the Interim Subsidiary Agreement on Alberta North, Canada and Alberta undertook a series of planning and development projects designed to clarify the nature of a long term commitment aimed at northern socioeconomic development. More specifically, the Interim Subsidiary Agreement provided for programs under the Life Improvement and Community Services Sector designed to provide the social, cultural, and physical environment required to assist individuals, families, and communities to take advantage of development opportunities. Steps were taken to assess need and to assist remote communities to improve the services they were providing their residents. In addition, through the efforts of a number of federal and provincial agencies, a coordinated approach to life improvement programming was developed. Under the Community Economic Development Sector, a preliminary analysis of resources and economic opportunities was completed. Pilot action was initiated to experiment with a number of community and regional economic development projects and organizational structures. Efforts were made to develop an economic development strategy for disadvantaged subregions in the North. Under the Planning and Management Sector, studies were undertaken to develop a socioeconomic profile of the North, with emphasis upon the social and economic characteristics of the most underdeveloped subregions. In addition, a long term development approach was designed.

The Interim Subsidiary Agreement on Alberta North was complemented by an Agreement between Canada and Alberta on Northern Alberta Transportation under which Canada and Alberta initiated a program to provide road access to the extensive forestry resources in north-central Alberta, as well as to improve air and road access for the

isolated communities in the North. This transportation activity is being continued and expanded under the current 1976-79 Northern Alberta Transportation Agreement, cost-shared by DREE, Transport Canada and Alberta Transportation.

Given the complex nature of northern development, further programming within a long term framework is required. The initiatives and planning undertaken through the four-year Interim Agreement have resulted in some progress toward the objectives of the Agreement. In general, the programs displayed in this Schedule are intended to continue work toward similar objectives in a manner that is consistent with a development approach which places increased emphasis on community involvement within the context of regional, provincial and national policies and objectives.

2. SUMMARY OF CIRCUMSTANCES

Three distinct socioeconomic groups exist in Northern Alberta: the **agricultural North**, with over 50 percent of the North's population directly or indirectly dependent upon agriculture; the **resource towns**, based upon energy extraction and exploitation of the forest resources; and the **remote North**, people essentially of Native ancestry living in the Indian Reserves, Metis Colonies and other northern communities.

Of the 190,000 people living in northern Alberta, the majority are migrants from the South who have been attracted by job and development opportunities related to the region's resources. Over the past 75 years, they have put in place what are largely southern political, social, and industrial development patterns. People in both the **agricultural North** and the **resource towns** are for the most part gaining access to developing northern opportunities.

By contrast, the people of the **remote North** have been bypassed by development in the North. Their traditional occupations of fishing, hunting, and trapping provide limited and unreliable annual incomes (on average \$700 per capita). This fact, in combination with their inability to gain access to other opportunities and their social and physical isolation, has limited their participation in ongoing and newly emerging northern development opportunities.

Unemployment and welfare dependency in the **remote North** are expected to increase during the next five years. In particular, the Native population is expected to increase by over 14 percent between 1977 and 1982, and with 50 percent of the 1977 population being under 15 years of age, the labour force will increase by over 20 percent. If current social and economic conditions prevail, levels of unemployment and welfare dependency can be expected to increase by at least 20 percent in the next five years.

Northern Alberta is at a critical stage in its development, both in terms of determining future patterns of utilization of its resources, and the role of disadvantaged northerners in the future economic and social life of their region. Current and projected major development projects in the energy, forestry, agriculture, tourism, construction, and service sectors are expected to create 14,500 new jobs between 1976 and 1981. If a significant number of these new jobs are made accessible to residents of remote communities, their income and employment situation will be improved.

Experience indicates that people in the **remote North** will consider relocating to jobs within their home subregion if they are provided with relocation assistance. Experience also indicates that migration to other subregions is not a realistic alternative for most residents of remote communities at this time. Any development approach must be structured to allow selective initiatives to be aimed at the human and resource potential of each subregion.

Potentially a wide range of options are available for northerners to participate in the development of their subregion. Job creation, based upon capturing spin-off opportunities from major resource development and upon exploiting local resources, will offer significant opportunities for increasing labour force participation. It is imperative that initiatives be undertaken which will make these options and opportunities real and within the grasp of the residents of the **remote North**.

3. **THE DEVELOPMENT OBJECTIVES**

The long term Alberta North Agreement seeks to encourage socioeconomic development in northern Alberta. The objectives developed for the Canada-Alberta Subsidiary Agreement on Alberta North are in keeping with the strategy and objectives of the Canada-Alberta General Development Agreement, and with the projected needs in northern Alberta over the 1977-82 period. These objectives are:

- a) to provide options and opportunities for the people of northern Alberta to contribute to and participate in the development of the region;
- b) to initiate those social and cultural amenities, community infrastructure improvements and services required to enable the people in northern Alberta to participate in northern development; and
- c) to encourage the orderly development of northern Alberta for the benefit of the inhabitants and the Province.

4. **THE DEVELOPMENT APPROACH**

This Agreement is the second phase of a longer term approach to the problems in northern Alberta. It stresses expansion of the options available to remote residents of the

North. Programming will be selective and responsive to the differing aspirations of people living in those subregions of the North with a high remote population.

The Agreement has a subregional focus. Experience has demonstrated that people in the remote North are best able to gain access to development options when they occur in their home subregion (i.e., the area of northern Alberta in which they have historically established trading, social, and cultural relationships).

Three levels of development activity are seen as necessary in each subregion. First, it will be necessary to provide people with information on the range of options open to them, so that they may make an informed choice. This activity requires time and the opportunity for people to make decisions and to learn through experience ways and means of achieving individual and community goals. Programming will be required to provide remote North residents with experience in the wage economy and with the information and the means through which the individual and the community can begin thinking about the options available to them. Individuals and families must also satisfy their basic health and safety needs before they are likely to consider participation in socioeconomic development. Basic community services and infrastructure are key elements in creating a community and home environment which will encourage individuals and families to increase their participation. Programming to upgrade essential community services, facilities and decision-making will be an essential part of the first level of development activity.

The second level of development activity will assist the small but significant number of remote North residents who are expected to choose employment in the industrial labour force. This level of activity will provide special measures to overcome social, educational, and work skill barriers.

Programming will be selective and will supplement and enrich existing federal and provincial programs.

The third level of activity will be addressed to the majority of remote North residents who are expected to choose to continue living in the remote area. Many of these people will have made the decision to explore opportunities in the local setting. They will wish to supplement existing cash income through short term economic activities ranging from trapping and fishing to participation in Native crafts and other types of cottage industry.

The emphasis of the third level of activity will focus on providing assistance to individuals, groups, and communities to help them identify and profit from economic development opportunities in their community or subregion. This level of activity will continue a process of choice by stressing learning and earning experiences from participation in local socioeconomic projects. Through participation in this type of economic activity, remote residents are expected to gain experience which will help them decide to: seek industrial employment; become involved in developing specific aspects of the local economy; or continue in supplemental income activities. The availability of opportunities to gain cash income is essential both for those who choose to seek industrial employment and those who choose to stay in the home community.

5. AREAS OF ACTIVITY

To meet the objectives of the Agreement, the development approach will focus on the development and implementation of projects and activities in five highly inter-related program areas:

- 1.0 Human Development
- 2.0 Community Services and Facilities

- 3.0 Community Services and Facilities —
Indian Reserves
- 4.0 Social Adjustment and Professional Development
- 5.0 Community Economic Development

Under the Interim Agreement, the appropriate authorities of each government undertook to develop a comprehensive life improvement program for the area covered by that Agreement. The projects under this Agreement are intended to constitute a part of the total assistance offered by both governments towards life improvement for the people of northern Alberta. In particular, because of the important contribution made by Canada Employment and Immigration Commission towards the realization of the objectives of this Subsidiary Agreement on Alberta North, a need to coordinate its ongoing activities with those of this Agreement is recognized.

The planning and implementation of programs under this Agreement will involve coordinated action by a number of federal and provincial agencies, working in consultation with the people of northern Alberta. While many proposals will evolve from this consultative process, a range of projects have been identified and can be undertaken immediately.

The following outline is intended as a brief description of the programs and the projects that have been identified for immediate consideration. It also provides the general framework within which future projects will be considered for approval by the Joint Committee within the program cost estimates presented in Schedule "B".

Program 1.0: Human Development

This program is designed to provide a process through which individuals and families can make informed decisions regarding their future. Projects will provide individuals with the opportunity to develop the life skills and attitudes that are prerequisites for entry into socioeconomic opportunities.

Project 1.1: Opportunity Corps

The main objective of the Opportunity Corps is to provide basic life and work skills orientation, through short-term employment for disadvantaged people, relevant to available training programs or to jobs available in the immediate area or wider region.

Project 1.2: Community Information Centres

This project will provide assistance to local committees to identify information needs and hold seminars, workshops, meetings and other types of group activities related to the socioeconomic development of the remote community.

Project 1.3: Community Participation and Leadership Development

Under this project, resources will be provided to:

- a) assist remote communities develop the organizational base necessary to define needs and develop and implement programs; and
- b) to facilitate consultation between communities and between remote communities and government agencies.

Assistance under this project will be limited to those activities for which no assistance is available under existing federal and provincial programs.

Program 2.0: Community Services and Facilities

This program is an essential supporting mechanism to the Human Development Program. It will assist communities, individuals, and families to establish a healthy and safe environment within which they can live and plan for the future.

Project 2.1: Northern Water Supply

This project is intended to provide remote communities with an adequate supply of potable water. Financing provided will supplement existing programs.

Project 2.2: Sanitary Services

This project will provide facilities for the disposal of solid waste in remote communities.

Project 2.3: Power Supply

This project will provide financial assistance to supply electric power and distribution systems to remote northern communities.

Project 2.4: Fire Protection and Community Roads

This project will assist remote communities obtain basic fire protection equipment and improve local roads to a level that will support the distribution of water, collection of garbage, disposal of sewerage, and provide access in emergencies.

Project 2.5: Community Physical Plans

Assistance will be provided to remote communities to enable them to resolve internal planning problems and to develop a community plan and management system.

Project 2.6: Innovative Native Housing

Activities will focus on the development of experimental methods of providing affordable housing that meets the needs of northern residents. Assistance under this project will be limited to those activities for which no assistance is available under existing federal, provincial or private sector funding programs, and which will provide substantial economic development experience to communities and community groups.

Program 3.0: Community Services and Facilities — Indian Reserves

This program will be identical to the Community Services and Facilities Program, however, it will provide the programming on Indian Reserves and will be cost-shared by the Department of Regional Economic Expansion and the Department of Indian and Northern Affairs.

Program 4.0: Social Adjustment and Professional Development

This program will assist individuals and families who have decided to move from the remote communities to training and/or employment opportunities. Program activities will complement existing programs by providing special social adjustment counselling.

Project 4.1: Employment Relocation Counselling

This project will provide special support and counselling services designed to assist families in their transition to employment in an urban setting.

Project 4.2: Adult Professional Development

The project will provide assistance to individuals from remote communities who cannot be assisted under the Adult Occupational Training Act, to pursue paraprofessional and professional careers.

Program 5.0: Community Economic Development

This program will assist individuals, groups, and community organizations to identify socioeconomic opportunities and to formulate development proposals and gain socioeconomic experience in the local setting. Assistance under this program will be limited to those projects for which no assistance is available under existing federal, provincial or private sector funding programs.

The following are examples of the types of assistance that may be provided:

- a) technical and planning services, including resource planning, market studies, analysis of labour force, feasibility studies, and other factors related to assisting local groups organize to identify opportunities, set economic objectives, and promote development in their subregion.
- b) assistance to implement selected economic projects for which no assistance is available under existing funding programs, but which will provide substantial economic development experience to communities and community groups; and
- c) the management support required to assist local groups initiate selective development projects which provide substantial development experience and other benefits to communities and community groups.

SCHEDULE "B"
CANADA-ALBERTA SUBSIDIARY AGREEMENT ON ALBERTA NORTH
SUMMARY OF SHARED COSTS 1977 - 1982
(\$000's)

		DREE	TOTAL FEDERAL SHARE	TOTAL PROVINCIAL SHARE	FIVE YEAR TOTAL COSTS
Program 1	Human Development	\$10,235	\$10,235	\$10,235	\$20,470
Program 2	Community Services and Facilities	8,300	8,300	8,300	16,600
Program 4	Social Adjustment and Professional Development	1,475	1,475	1,475	2,950
Program 5	Community Economic Development	2,490	2,490	2,490	4,980
	TOTAL	\$22,500	\$22,500	\$22,500	\$45,000

SCHEDULE "C"
CANADA-ALBERTA SUBSIDIARY AGREEMENT ON ALBERTA NORTH
SUMMARY OF DREE — DINA COSTS 1977 - 1982
(\$000's)

		DINA	DREE	FIVE YEAR TOTAL COSTS
Program 3	Indian Reserves Community Services and Facilities	\$5,000	\$5,000	\$10,000
	TOTAL	\$5,000	\$5,000	\$10,000

