

PACIFIC REGION

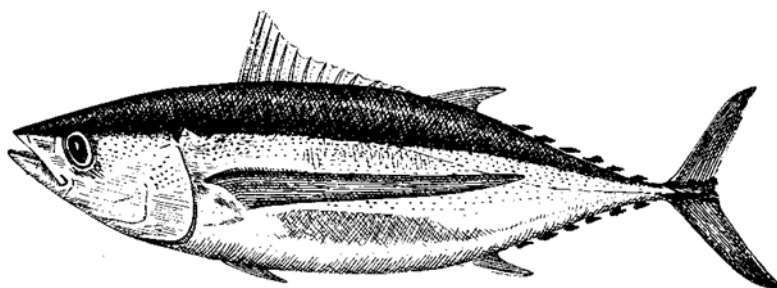
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# INTEGRATED FISHERIES MANAGEMENT PLAN

April 1, 2024 – March 31, 2025

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PACIFIC TUNA



Albacore Tuna (*Thunnus alalunga*)



Fisheries and Oceans  
Canada

Pêches et Océans  
Canada

Canada

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## GLOSSARY AND LIST OF ACRONYMS

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Abundance	Number of individuals in a stock or a population.
Age Composition	Proportion of individuals of different ages in a stock or in the catches.
ALBWG	The Albacore Working Group of the International Scientific Committee for Tuna and Tuna-like Species in the North Pacific Ocean.
Area and Subarea	Defined in Section 2 of the Pacific Fishery Management Area Regulations. A map of Pacific Fishery Management Areas is available at: <a href="http://www.pac.dfo-mpo.gc.ca/fm-gp/maps-cartes/areas-secteurs/index-eng.htm">http://www.pac.dfo-mpo.gc.ca/fm-gp/maps-cartes/areas-secteurs/index-eng.htm</a>
Biomass	Total weight of all individuals in a stock or a population.
Bycatch	The unintentional catch of one species when the target is another.
Committee on the Status of Endangered Wildlife in Canada (COSEWIC)	Committee of experts that assess and designate which wild species are in some danger of disappearing from Canada.
Designated service provider	A private sector company authorized by the Department to collect and collate information for the purpose of assisting vessel masters in meeting their conditions of licence with regards to reporting of information.
DFO	Department of Fisheries and Oceans (Canada).
Exclusive Economic Zone (EEZ)	The sea area extending 200 nautical miles seaward from the baseline of the territorial sea, within which the coastal state has the right to explore and exploit, and the responsibility to conserve and manage, both living and non-living resources.
Fishing Effort (Effort)	Quantity of effort using a given fishing gear over a given period of time.
Food, Social and Ceremonial (FSC)	A fishery conducted by Indigenous groups for food, social and ceremonial purposes.

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High Seas	All parts of the seas that are not included in the EEZ, the territorial sea, or the internal waters of any state.
Inter-American Tropical Tuna Commission (IATTC)	The regional fisheries management organization which seeks to ensure the long-term conservation and sustainable use of tuna and tuna-like species and other species of fish taken by vessels fishing for tunas and tuna like species in the Eastern Pacific Ocean.
Indigenous Knowledge	<p>There is no universal definition of Indigenous knowledge, and the composition of Indigenous knowledge is for Indigenous peoples to determine. Indigenous knowledge is intricately tied to Indigenous worldviews and ways of life, and is a complex and dynamic product of the unique cultures, languages, governance systems and histories of the Indigenous peoples of the specific area.</p> <p>The term Indigenous knowledge may not be universally used, and other terms such as Indigenous Knowledge Systems, Traditional Knowledge, Traditional Ecological Knowledge, or Aboriginal Traditional Knowledge, which all convey similar concepts, may be used instead. The term Indigenous knowledge is used throughout this document in line with the terminology in the Fisheries Act.</p>
ISC	The International Scientific Committee for Tuna and Tuna-like Species in the North Pacific Ocean.
Landed Value	Value of the product when landed by the licensed vessel.
Landing	The part of the catch that is put ashore. Harvested animals transferred from a vessel to land.
Management Strategy Evaluation (MSE)	<p>The systematic determination of the expected performance of a fishery management system against a set of specified objectives.</p> <p>Allows for longer term decision making with management procedures and objectives that can be tested through simulations.</p>
National Online Licensing System (NOLS)	The online licensing system that allows harvesters to complete licensing transactions with the Department over the Internet. This includes renewal of licences, payment of fees and printing of licence and licence conditions.

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Pacific Fishery Licensing Unit (PFLU)	DFO unit that processes fishery licence applications and issues fishery licences.
Population	Group of individuals of the same species, forming a breeding unit, and sharing a habitat.
Precautionary Approach	In Fisheries Management, the principle of being cautious when scientific knowledge is uncertain, and not using the absence of adequate scientific information as a reason to postpone action or failure to take action to avoid serious harm to fish stocks or their ecosystem.
Recruitment	Amount of individuals becoming part of the exploitable stock e.g. that can be caught in a fishery. The process whereby young animals are added to a fishable stock or population.
RFMO	Regional Fisheries Management Organization (international).
Species at Risk Act (SARA)	The Act is a federal government commitment to prevent wildlife species from becoming extinct and secure the necessary actions for their recovery.
Stakeholders	Individuals or groups with an interest in a particular fishery or activity.
Stock	Describes a population of individuals of one species found in a particular area, and is used as a unit for fisheries management.
Stock Assessment	Scientific evaluation of the status of a species belonging to a same stock within a particular area in a given time period. Results of analyses of fisheries and research data used to evaluate the effects of fishing on a stock or population and to predict the reactions of populations to alternative management choices.
Tonne	Metric tonne, which is 1000kg.

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Western and Central Pacific Fisheries Commission (WCPFC)      The regional fisheries management organization which seeks to ensure the long-term conservation and sustainable use of highly migratory fish stocks in the western and central Pacific Ocean in accordance with the 1982 United Nations Convention on the Law of the Sea and the 1995 UN Fish Stocks Agreement.



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## FOREWORD

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The purpose of this Integrated Fisheries Management Plan (IFMP) is to identify the main objectives and requirements for the Albacore Tuna fishery in the Pacific Region, as well as the management measures that will be used to achieve these objectives. This document also serves to communicate the basic information on the fishery and its management to Fisheries and Oceans Canada (DFO, the Department) staff, legislated co-management boards and other stakeholders. This IFMP provides a common understanding of the basic “rules” for the sustainable management of the fisheries resource.

This IFMP is not a legally binding instrument which can form the basis of a legal challenge. The IFMP can be modified at any time and does not fetter the Minister's discretionary powers set out in the *Fisheries Act*. The Minister can, for reasons of conservation or for any other valid reasons, modify any provision of the IFMP in accordance with the powers granted pursuant to the *Fisheries Act*.

Where DFO is responsible for implementing obligations under land claims agreements, the IFMP will be implemented in a manner consistent with these obligations. In the event that an IFMP is inconsistent with obligations under land claims agreements, the provisions of the land claims agreements will prevail to the extent of the inconsistency.

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# I OVERVIEW

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## I.1 Introduction

This Integrated Fisheries Management Plan (IFMP) for Pacific Tuna covers the period from April 1, 2024 to March 31, 2025.

This IFMP provides a broad context to the management of the Pacific Albacore Tuna fishery and the interrelationships of all fishing sectors involved in this fishery.

The fishery and its governance are outlined in Section 1. Section 2 describes biological information and related science. Sections 3 and 4 outline social, cultural, and economic considerations of the fishery and fishery access and allocations. Section 5 includes additional information that is not specific to the tuna fishery. Section 6 outlines objectives for the management of the fishery and the evaluation of performance with regards to those objectives. Sector-specific fishing plans are provided as appendices.

## I.2 Changes from the Previous IFMP

The present document contains numerous updates to information presented in the previous year. Specific selected changes are highlighted briefly here.

### **Harvest Control Rules Adopted for North Pacific Albacore Tuna**

Harvest control rules for North Pacific Albacore have been adopted at the international level, imposing obligations on the domestic management of Canada's fishery on this stock. More information is provided in Section 1.6 (Governance).

### **Management Objectives Updated**

Section 6 (Objectives and Evaluation Criteria) is a new section, replacing separate sections for objectives and evaluation in previous years' IFMPs. The information provided in this section has been re-formatted and re-written to distinguish between objectives, reasons for objectives (rationale), and the means to assure those objectives are met.

### **iRec data for Tuna**

The iRec survey, which gathers catch and effort information from recreational harvesters, was updated in early 2023 so as to better capture data on tuna harvest. For the first time, this IFMP includes data on recreational catch from the iRec survey. These data are found in Section 3.2.

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## **Delayed Release of Commercial Fishing Plans for Canadian Vessels in the USA EEZ and USA Vessels in the Canadian EEZ**

The fishing regime under the Canada-USA Tuna Treaty expired on December 31, 2022. Without an established fishing regime USA tuna vessels cannot fish in Canadian waters and Canadian tuna vessels will not be able to fish in USA waters. Negotiations to establish a new fishing are expected in the spring 2024. Commercial fishing plans for USA vessels fishing in the Canadian EEZ and for Canadian vessels fishing in the USA EEZ have not been included with this IFMP. These will be provided pending the conclusion of negotiations.

### **I.3 Overview**

The Pacific Canadian tuna fishery is focused on highly migratory Albacore Tuna. Canadian harvesters have been fishing Albacore Tuna (*Thunnus alalunga*) since the late 1930's in the North Pacific and since the 1980's in the South Pacific (Ware and Yamanaka 1991, Shaw and Argue 2000). Harvest of Pacific Albacore Tuna is conducted with hook and line (troll) gear. Net gear is not permitted. Harvesters typically troll for tuna with artificial lures towed on or just below the surface of the water behind vessels travelling at approximately 6 knots. Recent practice in the fishery has not included the use of longline gear and, since 2019, longline gear has been expressly prohibited for harvest of albacore tuna in the Canadian EEZ or in the high seas.

### **I.4 Type of Fishery and Participants**

#### **Indigenous People of British Columbia**

In the 1990 Sparrow decision, the Supreme Court of Canada found that where an Aboriginal group has an Aboriginal right to fish for food, social and ceremonial (FSC) purposes, it takes priority, after conservation, over other uses of the resource. Fisheries are authorized via a Communal Licence issued by the Department under the *Aboriginal Communal Fishing Licences Regulations*.

In addition to fishing opportunities for FSC purposes and domestic purposes for treaty rights for the Maa-nulth First Nation and the Tla'amin First Nation, DFO acknowledges that in *Ahousaht Indian Band et al. v. Canada and British Columbia*, the courts have found that five Nuuchah-nulth First Nations located on the West Coast of Vancouver Island—Ahousaht, Ehattesaht, Hesquiaht, Mowachaht/Muchalaht, and Tla-o-qui-aht—have aboriginal rights to fish for any species of fish within their Fishing Territories and to sell that fish, with the exception of geoduck.

#### **Recreational**

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Recreational tuna fishing is permitted coast wide, subject to specific area closures. Participation in the tuna fishery is limited by vessel size, equipment and capacity to carry sufficient ice to properly handle catch.

A British Columbia Tidal Waters Sport Fishing Licence is required for the recreational harvest of all species of fish in tidal waters. Tidal Waters Sport Fishing Licences are available online at: <http://www.pac.dfo-mpo.gc.ca/fm-gp/licence-permis/index-eng.htm>.

## **Commercial**

Canadian vessels may fish for tuna species on the high seas under the authority of either a CT or a Section 68 (high seas only) licence if the vessel has obtained an International Maritime Organization (IMO) number. Commercial tuna fishing in the Canadian EEZ occurs either under the authority of a vessel-based Category CT licence for Canadian vessels or under the authority of an EEZ Pacific Albacore Tuna Fishing Licence for U.S. Vessels. USA68 licence's permitting fishing for Albacore Tuna in the USA EEZ are authorized in accordance with the Canada-USA Tuna Treaty (see below). Approximately 100-130 Canadian vessels harvest Pacific Albacore Tuna annually.

## **1.5 Fishery Timing, Location, and other Characteristics**

Harvest of Pacific albacore tuna occurs in open waters, generally a significant distance from shore. Harvest of Pacific albacore on the high seas of the South Pacific primarily occurs from December through March. Harvest of other Pacific tuna species in the high seas may occur throughout the year, depending on species and location.

Recreational harvest of North Pacific albacore tuna is possible off the coast of British Columbia between June and October, but is typically limited to August and September. This fishery occurs most commonly along the west coast of Vancouver Island and Haida Gwaii, along the edge of the near shore shelf. Recreational tuna fishing is typically conducted with the use of surface and near surface troll gear by rod and reel or hand line. Some anglers use live bait and jigs when sufficient numbers of tuna are present.

Canadian commercial harvest occurs primarily from June through October along the North American coast and adjacent waters outside the EEZs, although some larger vessels in the Canadian fleet harvest further into the high seas and occasionally into the Western Pacific Ocean. Harvest of Pacific albacore on the high seas of the South Pacific primarily occurs from December through March. In recent years, very few Canadian vessels have fished for South Pacific albacore; the most recent was a single vessel in 2021.

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Canadian vessels engaged in the commercial Pacific tuna fishery are a range of sizes, rarely less than 10m overall length. Larger vessels are preferred; offshore capability, sufficient tankage and freezing capacity are requisite considerations. Fishing activity is dependent on price, ocean and weather conditions, fuel prices, and the migration and behaviour of the fish as well as the dynamics of other commercial fisheries. Catch from Canadian vessels is primarily sold into the high-quality frozen tuna market. Harvesters bring fish aboard live, after which it is quickly bled and then frozen at sea in blast freezers. Catch is landed frozen and purchased for distribution to domestic and international consumption as sashimi and other premium-grade products.

## **1.6 Governance**

Domestically, management of Pacific Albacore Tuna is directed by the *Fisheries Act* and other acts and regulations including:

- The *Pacific Fishery Management Area Regulations*,
- The *Fishery (General) Regulations* and the *Pacific Fishery Regulations, 1993*,
- The *Aboriginal Communal Fishing Licence Regulations*,
- The *Maa-nulth First Nations Final Agreement Act*,
- The *Tla'amin Final Agreement Act*,
- The *British Columbia Sport Fishing Regulations*,
- The *Oceans Act*, and,
- The *Species at Risk Act*.

In addition, the national Sustainable Fisheries Framework (SFF) contains policies for adopting an ecosystem based approach to fisheries management. More information on the SFF is provided in section 4 below.

Canada has obligations to manage its fisheries sustainably through domestic acts and regulations as well as through international instruments and organizations. As albacore tuna is a highly migratory species, policies and conservation measures are primarily developed at an international level and implemented by DFO within the framework of Canada's domestic legislation and regulations.

Albacore tuna harvest and landing by Canadian vessels in the USA EEZ and by USA vessels in the Canadian EEZ is governed by the *Treaty between the Government of the United States of America and the Government of Canada on Pacific Coast Albacore Tuna Vessels and Port Privileges* (the Canada-USA Tuna Treaty). When an agreed regime is in place under this treaty, Canadian and USA harvesters may fish Pacific albacore tuna in the other country's EEZ and may land albacore tuna at designated ports in the other country. This treaty also provides for the

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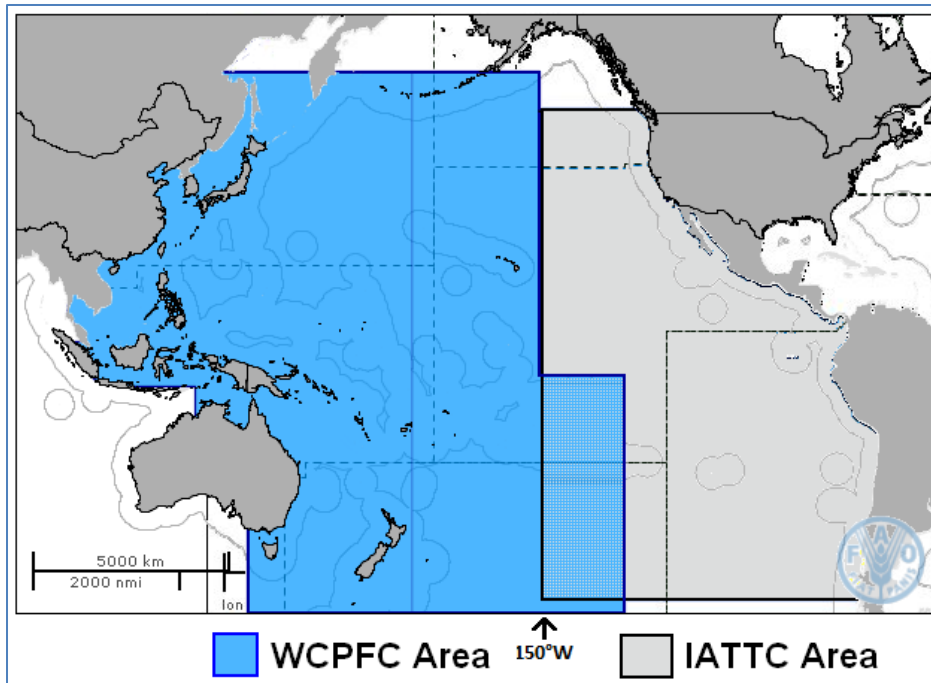
exchange of catch, effort and scientific information in order to inform management decisions and better understand the albacore tuna stocks that migrate off the west coast of North America.

Certain other international agreements also affect the conduct and management of albacore tuna fisheries. Of particular importance is the United Nations (UN) Straddling and Highly Migratory Fish Stocks Agreement (UNFSA). The UNFSA, which Canada ratified in August 2001, entered into force on December 11, 2001. Under UNFSA, Canada has an obligation to take measures to ensure that our Pacific tuna vessels comply with the conservation and management measures of relevant Regional Fisheries Management Organizations (RFMOs). The relevant RFMOs for Pacific Albacore Tuna are the Inter-American Tropical Tuna Commission (IATTC) and the Western and Central Pacific Fisheries Commission (WCPFC).

The IATTC Convention Area consists of waters of the Pacific Ocean east of 150°W that lie between 50°N and 50°S. Canada applies resolutions adopted by the IATTC throughout its territorial waters. More information is available on the IATTC website (<http://www.iattc.org/HomeENG.htm>).

The WCPFC Convention Area encompasses the Western and Central Pacific Ocean, generally west of 150°W. The WCPFC is a consensus based management organization. Conservation and Management Measures adopted by the WCPFC apply to all Canadian vessels fishing for tuna in this area. More information is available on the WCPFC website (<http://www.wcpfc.int/>).

Figure 1: IATTC and WCPFC Convention Areas



Additionally, the International Scientific Committee (ISC) provides scientific advice regarding the status of tuna stocks and bycatch species in the North Pacific Ocean to both the IATTC and WCPFC. More information is available on the ISC website (<http://isc.fra.go.jp/>).

The Albacore Working Group (ALBWG) of the International Scientific Committee (ISC) for Tuna and Tuna-like Species in the North Pacific Ocean completed “Management Strategy Evaluation” (MSE) process for North Pacific Albacore Tuna in 2021. The process of conducting this evaluation included input and review by Canadian commercial harvesters, DFO scientists and fishery managers, as well as other members of the IATTC and WCPFC.

Informed by the MSE analysis, the IATTC and the WCPFC adopted a harvest strategy for North Pacific albacore tuna, including management objectives, reference points, and harvest control rules in 2023. This improved harvest strategy for the stock will help guide long-term sustainable management and support Marine Stewardship Council (MSC) certification for Canada’s commercial tuna fishery. The adopted IATTC measure outlines the harvest strategy, including harvest control rules, and can be found here: <https://www.iattc.org/GetAttachment/03fdcf3e-2e64-4010-bf92-8b3886e460d0/C-23-02 North Pacific albacore>.

The harvest control rules prescribe actions to be taken in response to the current stock status. This approach is consistent with the harvest control rules tested in the MSE analysis. Canada’s

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commercial Pacific albacore tuna fishery is managed domestically by effort measured in vessel days. Implementation of the harvest control rules is set to be agreed at the international level.

## **I.7 Consultation**

DFO has a broad mandate, with the authority to regulate and enforce activities, develop policy, provide services and manage programs. To help ensure the Department's policies and programs are aligned with its vision and effectively address the interests and preferences of Canadians, DFO supports consultations that are transparent, accessible, and accountable. DFO Pacific Region undertakes consultations in order to meet the duty to consult with First Nations, improve departmental decision-making processes, promote understanding of fisheries, oceans and marine transport issues, and strengthen relationships.

The Tuna Advisory Board (TAB) is the Department's primary consultative body. It provides advice and recommendations on issues of operation and policy related to the Pacific tuna fishery. Stakeholders are encouraged to participate in the advisory process by expressing their interests and views through elected advisors or attending meetings as observers. Please refer to the list of TAB membership in Appendix 9.

Additionally, DFO consults with First Nations through established treaties, such as Maa-nulth, as well as through other existing processes.

## **I.8 Approval Process**

This plan is approved by the Regional Director General for the Pacific Region.



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## 2 STOCK ASSESSMENTS AND SCIENCE

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### 2.1 Biological Synopsis

Albacore tuna (*Thunnus alalunga*) are one of six abundant, widely distributed, and economically important tuna species in the Pacific Ocean. There are separate stocks of albacore in the North and South Pacific Oceans; biological and tagging information provide evidence that little or no mixing of these stocks occurs across the equator. Mature albacore from the North Pacific stock spawn in tropical and subtropical waters of the Central and Western Pacific Ocean from 10° to 25° N latitude, between Hawaii and Taiwan/Philippines. Immature albacore disperse from the spawning area northward and then some fish move eastward across the Pacific in surface waters at around two years of age. Albacore in the jig and pole and line catches in the Eastern Pacific Ocean range in size from 4 kg to 15 kg and two to four years of age. About half of the North Pacific albacore mature at five years and all albacore are mature by six years of age. Mature albacore inhabit subtropical areas in the Central and Western Pacific Ocean and are not part of the stock component that annually migrates into the Eastern Pacific Ocean.

Biological synopses for non-albacore Pacific tuna species are briefly included below in the stock assessment information provided in Section 2.4.

### 2.2 Ecosystem Interactions

North Pacific albacore are found in the epipelagic zone of sub-tropical and temperate waters of the open ocean and are associated with transition zone chlorophyll fronts as this is an area of sharp temperature changes (fronts) and high primary production, which attracts prey species. Albacore maintain a fast, continuous swimming lifestyle and are opportunistic predators, feeding primarily on fish. Small schooling pelagic species such as sardine (*Sardina pilchardus*, *Sardinops sagax*), anchovy (*Engraulis spp.*), and mackerel (*Scomber spp.*, *Trachurus spp.*) are the most common fish encountered in the diet of albacore in all oceans. Along the west coast of North America, Pacific hake (*Merluccius productus*), Pacific saury (*Cololabis saira*), Northern anchovy (*Engraulis mordax*) and squids are important prey in the diet of juvenile albacore, while sardine (*S. sagax*) are not important. Adult albacore have few predators, although they occasionally may be preyed on by large marine mammals, sharks, and billfishes.

Trolling operations are carried out at or close to the surface of the ocean and catches of non-target fish species, and incidentally caught turtles, marine mammals and seabirds are generally negligible in troll fisheries world-wide. Trolling gear does not make contact with the seabed and contact with the epipelagic zone is minimal because of the nominal dimensions of the fishing

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gear. Incidental catch reported in the Canadian North Pacific albacore fishery includes skipjack tuna (*Katsuwonus pelamis*), Pacific bluefin tuna (*Thunnus orientalis*), dolphinfish or Mahi-Mahi (*Coryphaena hippurus*), yellowtail (*Seriola lalandi*), blue shark (*Prionace glauca*), and shortfin mako shark (*Isurus oxyrinchus*). Species caught incidentally may be returned to the sea alive immediately after hooking, as fish are caught individually. Barbless hooks are commonly used, so stress and injuries can be kept to a minimum.

## 2.3 Science Research and Other Activities

The Albacore Working Group (ALBWG) of the International Scientific Committee for Tuna and Tuna-like Species in the North Pacific Ocean (ISC) is the primary body for North Pacific albacore tuna science. Canada is a member of the ISC and scientists from Fisheries and Oceans Canada are part of the ALBWG along with scientists from Japan, Taiwan, USA, Mexico, Korea, the Inter-American Tropical Tuna Commission (IATTC), and the Secretariat of the Pacific Community (SPC).

The ALBWG has noted some important sources of uncertainties in the North Pacific albacore stock assessment due to the lack of sex-specific size and growth data and simplified treatment of the spatial structure of the population dynamics.

The ALBWG has identified several prioritized research needs to improve stock assessment, including: (1) Further investigation of the input data, especially CPUE, from 2020 and 2021 to better understand if and how COVID-19 safety protocols affected these data; (2) Further investigation of appropriate adult abundance index for the NPALB; (3) Re-examine the fleet structure for the NPALB stock assessment; (4) Evaluate potential juvenile indices; (5) Investigate the sensitivity of model estimates to the variability in growth parameters; (6) Investigate how to better model variability in availability in size and/or age to the juvenile fisheries; (7) Investigate the conflict in size composition data between fleets; (8) Collect sex-specific age-length samples using a coordinated biological sampling plan to improve current growth curves, and examine regional and temporal differences in length-at-age; (9) Collect sex ratio data by fleet; (10) Estimate and document historical high seas drift gillnet removals by member countries; and (11) Explore ocean productivity as drivers of albacore trends and dynamics.

## 2.4 Stock Assessments

Stock assessments for North Pacific albacore tuna (*Thunnus alalunga*) are conducted by the ISC approximately every three years. The most recent assessment was completed in July, 2023 and found that the stock is likely not overfished relative to the threshold (30%SSB<sub>current</sub>, F=0) and limit (14%SSB<sub>current</sub>, F=0) reference points adopted by the WCPFC and IATTC, and the stock is

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likely not experiencing overfishing relative to the target reference point (F45%SPR). The complete ISC stock assessment document is available here:

[https://isc.fra.go.jp/working\\_groups/albacore.html](https://isc.fra.go.jp/working_groups/albacore.html).

Stock assessments for South Pacific albacore tuna (*Thunnus alalunga*) are conducted by the Secretariat of the Pacific Community (SPC). The most recent stock assessment was completed in 2021 and is available here:

<https://www.wcpfc.int/doc/04/south-pacific-albacore-tuna>

The most recent stock assessment for Pacific Bluefin Tuna (*Thunnus orientalis*) was completed by the ISC in July 2022. No reference points have been adopted to evaluate the status of this stock; however, when compared to the potential biomass-based reference points adopted for other tuna species by the IATTC and WCPFC, the stock appears to be overfished. The stock does however appear to be rebuilding as it reached its initial rebuilding target in 2019, 5 years earlier than originally anticipated. The full stock assessment document is available here:

[ISC22 ANNEX13 Stock Assessment for Pacific Bluefin Tuna.pdf \(fra.go.jp\)](#)

Stock assessments and science advice for Bigeye Tuna (*Thunnus obesus*), Yellowfin Tuna (*Thunnus albacares*), and Skipjack Tuna (*Katsuwonus pelamis*) are provided by the IATTC Secretariat's scientific staff for the eastern Pacific Ocean, and by the SPC for the western and central Pacific Ocean. Additional information is available from the Scientific Committee of the WCPFC:

- Bigeye Tuna: <https://www.wcpfc.int/doc/01/bigeye-tuna>
- Yellowfin Tuna: <https://www.wcpfc.int/doc/02/yellowfin-tuna>
- Skipjack Tuna: <https://www.wcpfc.int/doc/03/skipjack-tuna>

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## 3 SOCIAL, CULTURAL, AND ECONOMIC IMPORTANCE

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### 3.1 Indigenous

Indigenous individuals and communities are also involved in the commercial and recreational tuna fisheries, as vessel-owners, vessel masters or crew, guides, and business operators. Tuna fishing for Food, Social, and Ceremonial (FSC) purposes can be authorized upon request and is also be permitted through the Maa-nulth Harvest Document, or through other treaty-related mechanisms.

### 3.2 Recreational

Recreational fishing for albacore tuna occurs annually in offshore areas when stock distribution allows. Recreational interest has increased in recent decades as offshore technology improves the ability of recreational harvesters to access the stock. There are annual recreational tuna tournaments held where organized teams of fishers participate over several days. Various lodges and professional guides offer tuna fishing excursions, although many participants are non-guided.

As this fishing opportunity has become more common on the BC coast, efforts have been undertaken to develop estimates of the recreational catch of albacore tuna. Data collected through the Internet Recreational Effort and Catch (iREC) reporting program is the current source of catch estimates for the 2023 season. For further information on the iREC program please visit: <https://www.pac.dfo-mpo.gc.ca/fm-gp/rec/report-declarez-eng.html>.

For 2023, the estimated recreational catch of albacore tuna was 6,202 fish (SE 1,447) with catch reported from the West Coast of Vancouver Island and the West Coast of Haida Gwaii primary in August and September.

### 3.3 Commercial

The total landed value of wild commercial fishery harvest in British Columbia was greater than \$440 million in 2022 (the most recent data available), of which tuna accounted for more than \$27 million (approximately 6% of total landed value for all wild-caught seafood in BC).<sup>1</sup> The

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<sup>1</sup> British Columbia Seafood Industry information can be found here: <https://www2.gov.bc.ca/gov/content/industry/agriculture-seafood/statistics/agriculture-and-seafood-statistics-publications?keyword=year&keyword=in&keyword=review>

average annual total landed value from 2012-2023 was approximately \$18.3 million (in 2023 dollars), although, as seen in Table 1, total catch has varied considerably from year to year.

**Table 1: Total Pacific Albacore Tuna Catch and Landed Value for Canadian Vessels**

Year	Days Fished	Total Catch (mt)*	Average Price per Kg (nominal)**	Average Price per Kg (2023\$)	Total Value (2023\$)
2012	5,974	2,484	\$4.46	\$5.83	\$14,482,128
2013	6,440	5,070	\$4.57	\$5.90	\$29,915,832
2014	4,745	4,780	\$3.09	\$3.93	\$18,786,461
2015	5,244	4,383	\$3.20	\$4.00	\$17,531,160
2016	5,359	2,842	\$7.10	\$8.75	\$24,865,400
2017	4,978	1,830	\$8.90	\$10.77	\$19,708,777
2018	4,196	2,717	\$5.27	\$6.25	\$16,980,000
2019	3,882	2,402	\$4.89	\$5.68	\$13,641,145
2020	3,380	2,406	\$4.26	\$4.91	\$11,815,179
2021	3,687	2,399	\$7.63	\$8.39	\$20,123,583
2022	4,073	3,639	\$7.38	\$7.63	\$27,765,570
2023	2,100	1,143	\$3.72	\$3.72	\$4,251,960

\*Total catch weight based on logbooks (DFO Resource Management).

\*\*Price per kilogram based sales slip data (DFO Economics).

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## 4 ACCESS AND ALLOCATION

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The Minister can, for reasons of conservation or for any other valid reason, modify access, allocations, and sharing arrangements as outlined in this IFMP in accordance with the powers granted pursuant to the *Fisheries Act*.

### 4.1 Indigenous

Indigenous harvest of Pacific tuna for FSC or domestic purposes may occur coast wide where authorized by a communal licence or Harvest Document, or Harvest Agreement.

Four modern treaties (Nisga'a Final Agreement, Tsawwassen First Nation Final Agreement, Maa-nulth First Nations Final Agreement, and Tla'amin Final Agreement) have been ratified in British Columbia. These agreements articulate a treaty right to food, social and ceremonial harvest of fish and describe the role for First Nations in fisheries management.

Five Nuu-chah-nulth First Nations located on the west coast of Vancouver Island - Ahousaht, Ehatesaht, Hesquiaht, Mowachaht/Muchalaht, and Tla-o-qui-aht (the Five Nations) – have aboriginal rights to fish for any species, with the exception of Geoduck, within their Fishing Territories and to sell that fish. The implementation of the Five Nations' right-based sale fishery continues to be an ongoing process.

Additional access to the commercial tuna fishery is available to Indigenous harvesters by way of CT licences (described below). Indigenous harvesters and representatives of Indigenous Nations who are not able to obtain CT licenses but are interested in commercial tuna access are encouraged to contact the Tuna Resource Manager to discuss options.

### 4.2 Recreational

Recreational harvest of tuna is permitted through a British Columbia Tidal Waters Sport Fishing Licence. For all Pacific tuna species, the daily limit is 20 pieces and the possession limit is 40 pieces.

### 4.3 Commercial

There are four categories of licenses which DFO may use to authorize commercial harvest of Pacific tuna species: CT, Section 68 High Seas, USA68, and EEZ Fishing.

CT licenses are used to authorize Canadian vessels to harvest albacore tuna in Canadian waters and the high seas. Eligibility for this licence is provided to holders of any vessel-based

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commercial or communal commercial licenses with Schedule II privileges (approximately 4000 licenses and 2000 unique vessels annually). There are no limits on catch or effort specified in the conditions of CT licenses.

Section 68 High Seas licences are used to authorize Canadian vessels to harvest various tuna species on the high seas of the Pacific Ocean. Eligibility for this licence is provided to owners of registered fishing vessels that are not eligible for CT licences. The total number of Section 68 High Seas licenses that may be issued annually is not expressly limited; however, the areas, times, species, and amounts authorized under these licenses are restricted in license conditions, which are developed upon request depending on the circumstances of the applicant's intended fishing activities.

USA68 licences are used to authorize Canadian vessels to harvest albacore tuna in the EEZ of the USA. EEZ Fishing licenses are used to authorize USA vessels to harvest tuna in Canada's EEZ. Eligibility for these licenses (and by extension the number of licences that may authorize fishing) is set-out under the fishing regime of the Canada-USA Tuna Treaty. The most recent fishing regime expired on December 31, 2022 and no new regime has been agreed. No USA68 or EEZ Fishing licences were issued in 2023. Details for the 2024 season will be provided in the relevant commercial fishing plans (as appendices to an amended IFMP), pending the outcome of negotiations to establish new regime.

Commercial harvest of Pacific tuna species other than Pacific albacore tuna may be permitted in the high seas where appropriately licenced. Limits on effort and total allowable catch are established through the RFMOs and are specific to species targeted, gear-type used, and harvest location.

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## 5 ADDITIONAL CONTEXT

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### 5.1 Sustainable Fisheries Framework

The Sustainable Fisheries Framework (SFF) is a toolbox of policies to ensure that Canadian fisheries support conservation and sustainable use of resources.

These policies include:

- A Fishery Decision-Making Framework Incorporating the Precautionary Approach
  - Guidelines for Implementing the Fish Stocks Provisions in the *Fisheries Act*
  - Guidelines for writing rebuilding plans per the Fish Stocks Provisions and A Fishery-Decision-making Framework Incorporating the Precautionary Approach
- Ecological Risk Assessment Framework (ERAF) for Coldwater Corals and Sponge Dominated Communities
- Fishery Monitoring Policy
  - Introduction to the procedural steps for implementing the Fishery Monitoring Policy
- Policy for Managing the Impacts of Fishing on Sensitive Benthic Areas
- Policy on Managing Bycatch
- Policy on New Fisheries for Forage Species

For more information on the Sustainable Fisheries Framework and its policies, visit:

<https://www.dfo-mpo.gc.ca/reports-rapports/regs/sff-cpd/overview-cadre-eng.htm>

**Sustainability Surveys for Fisheries:** DFO annually tracks the performance of major fish stocks that it manages through the Sustainability Survey for Fisheries. Results of previous Sustainability Surveys are available at: <http://www.dfo-mpo.gc.ca/reports-rapports/regs/sff-cpd/survey-sondage/index-en.html>

**Sustainable Fisheries Framework work plans:** Each year, DFO develops a work plan and reports on priorities and targets regarding the sustainable management of Canada's marine resources. These work plans are available at: Fisheries Act: Fish Stock Provisions

Amendments to the *Fisheries Act* (Bill C-68) were passed into legislation in 2019 and include new authorities to amend the Fishery (General) Regulations and requirements to maintain major fish stocks at sustainable levels, and to develop and implement rebuilding plans for stocks that have declined to their critical zone. Amendments are available at:

<https://www.parl.ca/LegisInfo/en/bill/42-1/C-68>

The associated regulatory amendment to prescribe major fish stocks and describe requirements for rebuilding plans was registered and came into force on April 3, 2022, and published in Canada Gazette, Part II. Available at: <https://www.gazette.gc.ca/rp-pr/p2/2022/2022-04-13/html/sor-dors73-eng.html>



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## 5.2 Fishery Monitoring and Catch Reporting

DFO released the national *Fishery Monitoring Policy* in 2019, replacing the regional *Strategic Framework for Fisheries Monitoring and Catch Reporting* in the Pacific Fisheries (2012). The national policy seeks to provide dependable, timely and accessible fishery information through application of a common set of steps used to establish fishery monitoring requirements across fisheries. Available at: <https://www.dfo-mpo.gc.ca/reports-rapports/regs/sff-cpd/fishery-monitoring-surveillance-des-peches-eng.htm>

The previous Pacific *Strategic Framework for Fisheries Monitoring and Catch Reporting* is available at: <https://www.pac.dfo-mpo.gc.ca/fm-gp/docs/framework-monitoring-cadre-surveillance-eng.html>

To ensure consistent national application, further guidance is provided through in the *Introduction to the Procedural Steps of Implementing the Fishery Monitoring Policy*, available at: <https://www.dfo-mpo.gc.ca/reports-rapports/regs/sff-cpd/fmp-implementation-psp-mise-en-oeuvre-eng.htm>

## 5.3 Policy for Managing the Impacts of Fishing on Sensitive Benthic Areas

To avoid serious or irreversible harm to sensitive benthic habitat, species and communities and to otherwise address impacts to benthic habitat, communities and species, this policy outlines a five (5) step process. Available at: <http://www.dfo-mpo.gc.ca/reports-rapports/regs/sff-cpd/benthi-eng.htm>

## 5.4 Policy on Managing Bycatch

The *Policy on Managing Bycatch* supports sustainable fisheries management by minimizing the risk of fisheries causing serious or irreversible harm to bycatch species, and by accounting for total catch, including retained and non-retained bycatch. Available at: <https://www.dfo-mpo.gc.ca/reports-rapports/regs/sff-cpd/bycatch-policy-prise-access-eng.htm>

The *Guidance on Implementation of the Policy on Managing Bycatch* supports policy implementation: <https://www.dfo-mpo.gc.ca/reports-rapports/regs/sff-cpd/bycatch-guide-prise-access-eng.htm>

## 5.5 Policy on New Fisheries for Forage Species

While other new fisheries may be started under the *New and Emerging Fisheries Policy*, this policy outlines the special considerations for new fisheries on forage species, which must not threaten the conservation of other species that depend on the forage species for food. Available at: <https://www.dfo-mpo.gc.ca/reports-rapports/regs/sff-cpd/forage-eng.htm>

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## 5.6 Ocean and Habitat Considerations

*For the most up to date information, see website links, advisory board updates, and fisheries notices.*

### Canada's Marine and Coastal Areas Conservation Mandate

To protect biodiversity and meet its marine conservation targets, Canada is establishing marine protected areas and other effective area-based conservation measures (OECMs), in consultation with First Nations, other levels of government, industry, non-governmental organizations, and the public.

More information is available online for:

Canada's marine conservation targets: <https://www.dfo-mpo.gc.ca/oceans/conservation/index-eng.html>

Canada's marine protected and conserved areas:

<https://www.dfo-mpo.gc.ca/oceans/conservation/areas-zones/index-eng.html>

Marine refuges and fisheries management measures that qualify as OECMs: <https://www.dfo-mpo.gc.ca/oceans/oecm-amcepz/index-eng.html>

### Marine Protected and Conserved Areas

Canada uses a variety of legislative tools for marine conservation, depending on the lead federal department or agency and their coastal mandates. As goals, objectives, and management plans are finalized for these initiatives, DFO's management of fisheries will be adapted as appropriate, in consultation with interested parties through initiative-specific consultations and annual Integrated Fisheries Management processes. The implementation of spatial marine conservation initiatives is informed by considerations under the *Oceans Act*, *Fisheries Act* and the Sustainable Fisheries Policy suite, and mandate commitments to the Blue Economy Strategy and Reconciliation with First Nations.

For more information on Canada's marine conservation tools: <https://www.dfo-mpo.gc.ca/oceans/conservation/plan/index-eng.html>

For more information see relevant legislation:

Marine refuges and other measures - *Fisheries Act*: <https://laws.justice.gc.ca/eng/acts/f-14/page-1.html>

Marine Protected Areas - *Oceans Act*: <https://laws-lois.justice.gc.ca/eng/acts/O-2.4/>

National Wildlife Areas - *Canada Wildlife Act*: <https://laws.justice.gc.ca/eng/acts/w-9/page-1.html>

National Marine Conservation Areas (Reserves): *National Marine Conservation Areas Act*: [https://laws.justice.gc.ca/eng/annualstatutes/2002\\_18/page-1.html](https://laws.justice.gc.ca/eng/annualstatutes/2002_18/page-1.html)

An overview map of federal marine conservation initiatives in Pacific region is provided in Figure 2, followed by a table outlining relevant details by initiative – both established and in progress. Many initiatives are types of marine protected areas (MPAs) or marine refuges (OECMs). See site-specific regulations and management plans for any restrictions on activities, or fisheries notices where applicable.

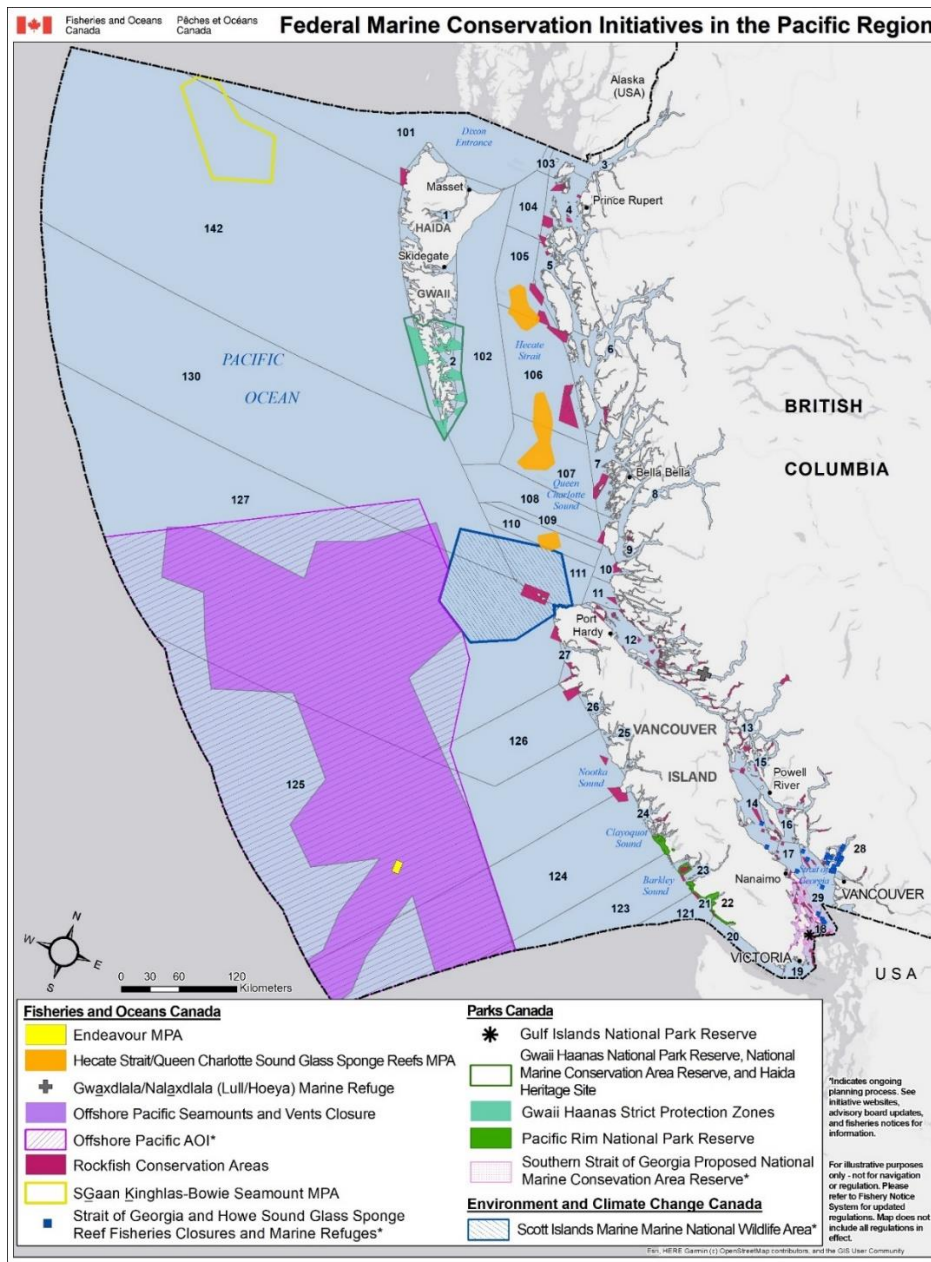


Figure 2. Pacific Fisheries Management Areas and Federal Marine Conservation Initiatives and Closures

**Table 2. Overview of Federal Marine Conservation Initiatives in DFO Pacific Region (see Figure 2 map)**

Name	Type	Lead	Weblinks	Contact	Fishery Considerations
<b>Fisheries and Oceans Canada, <i>Ocean's Act and Fisheries Act</i></b>					
Endeavour Hydrothermal Vents MPA (EHV MPA)	MPA	DFO	<a href="http://www.dfo-mpo.gc.ca/oceans/mpa-zpm/endeavour/index-eng.html">http://www.dfo-mpo.gc.ca/oceans/mpa-zpm/endeavour/index-eng.html</a>	DFO.Oceans Pacific-OceansPacific.que.MPO@dfo-mpo.gc.ca	See MPA regulations for details: <a href="https://laws-lois.justice.gc.ca/eng/regulations/SOR-2003-87/">https://laws-lois.justice.gc.ca/eng/regulations/SOR-2003-87/</a> The EHV MPA is closed to all commercial and recreational fishing activities.
SGaan Kinghlas – Bowie Seamount MPA (SK-B MPA)	MPA	DFO & Council of Haida Nation	<a href="http://www.dfo-mpo.gc.ca/oceans/mpa-zpm/bowie-eng.html">http://www.dfo-mpo.gc.ca/oceans/mpa-zpm/bowie-eng.html</a>	DFO.Oceans Pacific-OceansPacific.que.MPO@dfo-mpo.gc.ca	See MPA regulations for details: <a href="https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-124/">https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-124/</a> The SK-B MPA is closed to all commercial fishing activities. The SK-B MPA is also closed to recreational and FSC bottom-contact fishing activities.
Hecate Strait and Queen Charlotte Sound Glass Sponge Reefs MPA (Hecate MPA)	MPA	DFO	<a href="http://www.dfo-mpo.gc.ca/oceans/mpa-zpm/hecate-charlotte/index-eng.html">http://www.dfo-mpo.gc.ca/oceans/mpa-zpm/hecate-charlotte/index-eng.html</a>	DFO.Oceans Pacific-OceansPacific.que.MPO@dfo-mpo.gc.ca	See MPA regulations for details: <a href="https://laws-lois.justice.gc.ca/eng/regulations/SOR-2017-15/index.html">https://laws-lois.justice.gc.ca/eng/regulations/SOR-2017-15/index.html</a> In the Hecate MPA there are 3 different management zone types: <b>The entire MPA is closed to commercial bottom-contact fishing activities. Core Protection Zones (CPZ) are closed to anchoring and all fishing activities.</b> Vertical Adaptive Management Zones (VAMZs) and Adaptive Management Zones (AMZs) are closed to some commercial and recreational fishing activities.
Offshore Pacific Area of Interest & Fishery Closure*	Area of Interest for future MPA	DFO	<a href="https://www.dfo-mpo.gc.ca/oceans/oecm-amcepz/refuges/offshore-hauturiere-eng.html">https://www.dfo-mpo.gc.ca/oceans/oecm-amcepz/refuges/offshore-hauturiere-eng.html</a>	DFO.Oceans Pacific-OceansPacific.que.MPO@dfo-mpo.gc.ca	Specific details of the Offshore Pacific Seamounts and Vents Closure (Offshore Fishery Closure) can be found in the Fishery Notice FN1241 (2017). All bottom-contact commercial and recreational fishing activities are prohibited.
Strait of Georgia and Howe Sound Glass Sponge Reef Marine Refuges*	Marine Refuges	DFO	<a href="https://www.dfo-mpo.gc.ca/oceans/ceccsr-cerceef/closures-fermetures-eng.html">https://www.dfo-mpo.gc.ca/oceans/ceccsr-cerceef/closures-fermetures-eng.html</a>	<a href="mailto:DFO.PACFM.MCT-OCMGPPAC.MPO@dfo-mpo.gc.ca">DFO.PACFM MCT-OCMGPPAC.MPO@dfo-mpo.gc.ca</a>	Specific details of the closures and restrictions on a site-by-site basis can be found in <b>Fisheries Notices FN0205 (2019), FN0571 (2015), and FN0039* (2022).</b> Prohibited commercial, recreational and Indigenous food, social and

					ceremonial (FSC) bottom-contact fishing activities include: <ul style="list-style-type: none"> <li>• prawn and crab by trap</li> <li>• shrimp and groundfish by trawl</li> <li>• groundfish by hook and line</li> <li>• use of downrigger gear in recreational salmon trolling (in select sites via <b>Condition of Licence</b>). (Restrictions vary by site)</li> </ul>
Rockfish Conservation Areas (RCAs)	RCAs	DFO	<a href="https://www.pac.dfo-mpo.gc.ca/fm-gp/maps-cartes/rca-acs/index-eng.html">https://www.pac.dfo-mpo.gc.ca/fm-gp/maps-cartes/rca-acs/index-eng.html</a>	<a href="mailto:DFO.PACFM.MCT-OCMGPPAC.MPO@dfo-mpo.gc.ca">DFO.PACFM.MCT-OCMGPPAC.MPO@dfo-mpo.gc.ca</a>	There are 162 Rockfish Conservation Areas (RCAs) in British Columbia, covering roughly 4,350km <sup>2</sup> of the Canadian Pacific Coast. These areas are closed to a range of recreational and commercial fisheries to protect inshore rockfish and their habitat. On website, see individual RCAs by area for details.
Gwaxdlala/Nalaxdlala (Lull / Hoeya)	Marine refuge	DFO	<a href="https://www.pac.dfo-mpo.gc.ca/marine-refuge">Gwaxdlala/Nalaxdlala (Lull/Hoeya) marine refuge (dfo-mpo.gc.ca)</a>	<a href="mailto:DFO.PACFM.MCT-OCMGPPAC.MPO@dfo-mpo.gc.ca">DFO.PACFM.MCT-OCMGPPAC.MPO@dfo-mpo.gc.ca</a>	Specific details of the closures and restrictions on a site-by-site basis can be found in Fisheries Notices <a href="#">FN 0118</a> (2023).  The Gwaxdlala/Nalaxdlala (Lull/Hoeya) marine refuge is closed to all fisheries (commercial, recreational and FSC fishing activities).
<b>Parks Canada, National Marine Conservation Areas Act</b>					
Gwaii Haanas National Park Reserve, National Marine Conservation Area Reserve, and Haida Heritage Site	NMCAR	Parks Canada	<a href="https://www.pc.gc.ca/en/pn-np/bc/gwaiihaanas">https://www.pc.gc.ca/en/pn-np/bc/gwaiihaanas</a>	<a href="mailto:gwaiihaanas@pc.gc.ca">gwaiihaanas@pc.gc.ca</a>	Refer to Fishery Notice <a href="#">FN0536 (2019)</a> , released June 13, 2019 for a detailed description of the Strict Protection Zones. There is "no extraction or harvesting by anyone of the resources of the lands and non-tidal waters of the Archipelago for or in support of commercial enterprise" (s3.3). Contact the Gwaii Haanas administration office: 1-877-559-8818
Pacific Rim National Park Reserve	National park marine area	Parks Canada	<a href="https://www.pc.gc.ca/en/pn-np/bc/pacificrim">https://www.pc.gc.ca/en/pn-np/bc/pacificrim</a>	<a href="mailto:Pacrim.info@pc.gc.ca">Pacrim.info@pc.gc.ca</a>	Park regulations can be found at: <a href="https://laws-lois.justice.gc.ca/eng/acts/N-14.01/page-8.html#h-362395">https://laws-lois.justice.gc.ca/eng/acts/N-14.01/page-8.html#h-362395</a>
Southern Strait of Georgia National Marine Conservation Area Reserve*	NMCAR	Parks Canada	<a href="https://www.pc.gc.ca/en/amnc-nmca/cnamnc-cnmca/dgs-ssg">https://www.pc.gc.ca/en/amnc-nmca/cnamnc-cnmca/dgs-ssg</a>	<a href="mailto:straitofgeorgia@pc.gc.ca">straitofgeorgia@pc.gc.ca</a>	The most up to date information can be found at: <a href="https://www.pc.gc.ca/en/amnc-nmca/cnamnc-cnmca/dgs-ssg/savoir-learn">https://www.pc.gc.ca/en/amnc-nmca/cnamnc-cnmca/dgs-ssg/savoir-learn</a>

Environment and Climate Change Canada, Canada Wildlife Act					
Scott Islands Marine National Wildlife Area*	mNWA	ECCC	<a href="https://www.canada.ca/en/environment-climate-change/services/national-wildlife-areas/locations/scott-islands-marine.html">https://www.canada.ca/en/environment-climate-change/services/national-wildlife-areas/locations/scott-islands-marine.html</a>	DFO.ScottIslands-IllesScott_MPO@dfo-mpo.gc.ca	The Scott Islands Protected Marine Area Regulations can be found at: <a href="https://laws-lois.justice.gc.ca/eng/regulations/SOR-2018-119/index.html">https://laws-lois.justice.gc.ca/eng/regulations/SOR-2018-119/index.html</a>
*Indicates ongoing planning process. See initiative websites, advisory board updates, and fisheries notices for information.					

### **Marine Spatial Planning in Canada**

Marine Spatial Planning (MSP) is a process for managing ocean spaces to achieve ecological, economic, cultural, and social objectives. It is an internationally recognized and collaborative process that brings together rightsholders, responsible ocean authorities, and stakeholders to better coordinate how we use and manage marine spaces. In general, MSP is adaptive, ecosystem based, integrated, place based, strategic/anticipatory, and participatory. In Canada, MSP does not replace regulatory responsibilities of existing authorities, rather through this collaborative process, MSP develops a shared vision, principles, and knowledge base, as well as decision support tools, to make appropriate and evidence based decisions about ocean use and management.

For more information on marine spatial planning in Canada: <https://www.dfo-mpo.gc.ca/oceans/management-gestion/msp-psm/index-eng.html>

### **Pacific North Coast**

MSP in the Pacific North Coast is being undertaken in the Pacific North Coast Integrated Management Area (PNCIMA).

PNCIMA encompasses approximately 102,000km<sup>2</sup> of marine area and occupies approximately two-thirds of the B.C. coast. The boundary of PNCIMA was defined based on a mix of ecological considerations and administrative boundaries. Ecologically, the PNCIMA boundary represents the Northern Shelf Bioregion of the Pacific Ocean. The boundary extends from the base of the continental shelf slope in the west to the coastal watershed in the east (adjacent terrestrial watersheds are not included). North to south, PNCIMA extends from the Canada–U.S. border of Alaska to Brooks Peninsula on northwest Vancouver Island and to Quadra Island in the south.

### ***Pacific North Coast Integrated Management Area (PNCIMA)***

The PNCIMA Plan (2017) is the product of a collaborative process led through an oceans governance agreement between the federal, provincial and First Nations governments, and contributed to by a diverse group of organizations, stakeholders and interested parties. The plan is high level and strategic, and provides direction on and commitment to integrated,

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ecosystem-based and adaptive management of marine activities and resources in the planning area.

The plan outlines a framework for ecosystem-based management (EBM) for PNCIMA that includes assumptions, principles, goals, objectives and strategies.

Five priorities are identified for short-term implementation of the plan:

- governance arrangements for implementation
- marine protected area network planning
- monitoring and adaptive management
- integrated economic opportunities
- tools to support plan implementation

The PNCIMA Plan is available online at: <https://www.dfo-mpo.gc.ca/oceans/management-gestion/pncima-zgicnp-eng.html>

### ***Northern Shelf Bioregion Marine Protected Area Network Planning Process***

In February 2023, the Marine Protected Area (MPA) Network Action Plan (NAP) for the Northern Shelf Bioregion (NSB) was endorsed by the trilateral partnership of First Nations, the Province of BC, and Canada. The NAP is a key priority of the PNCIMA Plan and provides a framework for how to achieve an ecologically comprehensive, resilient and representative Network of MPAs in the NSB, and proposes the use of Indigenous, provincial, and federal conservation tools for consideration for potential new protected areas. The proposed MPA Network includes 30,493 km<sup>2</sup> (or about 30%) of the NSB. More than half of this area (about 62%) is comprised of existing MPAs.

Currently, trilateral partners are focused on network coordination and implementation, including establishing governance and development of a network workplan that will focus on monitoring, cumulative effects, reporting and engagement on Network implementation.

The MPA Network Action Plan for the Northern Shelf Bioregion is available online at: <https://mpanetwork.ca/nap/>

### **Marine Spatial Planning Southern BC**

As part of the Government of Canada's marine spatial planning (MSP) initiative, DFO in collaboration with the Province of BC, federal departments (Transport Canada, Natural Resources Canada, Environment and Climate Change Canada, Parks Canada and others), Indigenous groups, and stakeholders are amidst 'early planning' efforts in the Strait of Georgia and Southern Shelf marine bioregions (Southern BC planning area). Early Planning is focused on gathering information and setting the stage for working collaboratively.

Key deliverables for the Southern BC MSP process include the Canada Marine Planning Atlas (Pacific), and the Marine Spatial Planning Framework for the Southern BC Planning Area. The

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framework summarizes the work undertaken to date on the Government of Canada's MSP program in Southern BC and provides guidance on future phases of MSP in Southern BC.

More information on marine spatial planning can be found at: <https://www.dfo-mpo.gc.ca/oceans/management-gestion/msp-psm/index-eng.html>



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## 6 OBJECTIVES AND EVALUATION CRITERIA

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DFO produces an Annual Departmental Plan which outlines the broad objectives of the department, including with respect to fisheries. These national-level objectives guide the work of Fishery Management in DFO's Pacific Region, but are not all are described in detail in the present IFMP. The current complete Annual Departmental Plan is available online through the Fisheries and Oceans Canada Library at <https://www.dfo-mpo.gc.ca/rpp/2023-24/dp-eng.html>.

In meeting the department's broad objectives, and in meeting the objectives outlined below, DFO works within the legal framework of Canadian and international law. This framework includes constitutional and treaty-defined obligations, as well as a variety of legislation, regulations, and international resolutions and agreements. An exhaustive list of relevant court decisions, nation to nation agreements, and other sources of legal obligations is not provided here, although some examples of these obligations are used in the rationale as necessary.

<b><u>Management of the Pacific Tuna Fishery</u></b>	
<b><u>Objective &amp; Rationale</u></b>	<b><u>Evaluation Criteria</u></b> (We are meeting this objective if...)
<p><b>Objective:</b> Ensure stock conservation</p> <p><b>Rationale:</b> Stock conservation is at the core of Fisheries Management's mandate, and meeting this objective is a pre-requisite for meeting the other objectives below. Failing to meet this responsibility would have negative consequences for resource users, the public at large, and the wider marine ecosystem.</p>	<p>Proper controls are in place for management of the fishery, including monitoring and enforcement of management measures.</p> <p>Harvest of Pacific tuna species is conducted in a sustainable manner, consistent with the IATTC harvest strategy.</p> <p>The use of the precautionary approach to fisheries management is supported within Regional Fisheries Management Organizations.</p> <p>Management decisions are based on the best available scientific information.</p>
<p><b>Objective:</b> Ensure that, after conservation, FSC and Treaty domestic harvest is prioritized.</p>	<p>FSC authorization is to provided to all Indigenous harvesters who request this authorization.</p>

<p><b>Rationale:</b> This is a legal obligation defined by Sparrow Decision (SCC 1990), other relevant court decisions (<i>R v. Gladstone 1996</i> and <i>Ahousaht</i>) and certain treaty obligations.</p>	<p>Consultation and engagement is conducted with coastal BC First Nations such that concerns related to FSC access can be communicated and resolved.</p>
<p><b>Objective:</b> Support economic prosperity  <b>Rationale:</b> Supporting economic prosperity is an underlying element of all fisheries planning. Tuna fisheries are important contributor to the economies of many coastal communities in British Columbia.</p>	<p>Certainty is provided for participants and to optimize harvest opportunities.</p> <p>Management processes are stable, transparent, predictable, and developed in consultation with impacted sectors and communities.</p>
<p><b>Objective:</b> Support the safe and orderly execution of the fishery.  <b>Rationale:</b> Supporting the safety and orderly operation of fisheries is an explicit objective in many DFO fisheries management programs. The tuna fishery entails unique and elevated safety risks. Safety and orderliness are intertwined in fisheries operations, and the orderly execution of the fishery is also necessary to ensure the other objectives listed here are met.</p>	<p>Tuna fishing activity is monitored using hauls, logbooks and aerial surveillance in cooperation with the US Coast Guard and other enforcement authorities.</p> <p>Compliance is reviewed and non-compliance is addressed through appropriate measures.</p> <p>Consultation and engagement with harvesters and stakeholders is conducted, which allows collaboration and two-way communication of suggestions and concerns.</p>

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Ware, D.M. and K.L. Yamanaka. 1991 MS. Catch statistics for the Canadian Albacore Tuna fishery: 1945-1990. Document submitted by DFO to the Annual Meeting of the International North Pacific Fisheries Commission, Tokyo, Japan.

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## APPENDIX I. POST-SEASON REVIEW

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Performance against objectives is reviewed here for the 2023 season and reflect the objectives laid out in the IFMP covering that season.

Objective	DFO Activity
Stock Conservation: to ensure that harvest of Pacific Albacore Tuna is conducted in a sustainable manner and to support the use of the precautionary approach to fisheries management within Regional Fisheries Management Organizations.	Through the relevant Regional Fisheries Management Organizations, Canada is obligated to maintain fishing effort at or below historic levels. Hails and logbook data indicate that Canada did not surpass these effort limits in 2023.
Ecosystem Processes: to ensure conservation of the Pacific Albacore Tuna stock, and manage for ecosystem impacts of fish harvest activities. Scientific management principles will be applied in a risk-based and precautionary manner based on the best scientific advice available, and through comprehensive monitoring of fish harvest activities.	<p>The most recent stock assessment for North Pacific albacore concluded that the stock is healthy, current productivity is sufficient to sustain recent exploitation levels, the stock is likely not overfished, and overfishing is likely not occurring.</p> <p>All vessels participating in the fishery were required to maintain a logbook of daily catch (and bycatch), effort, and landings. DFO reviewed logbook data and engages with harvesters to understand impacts of the fishery. No significant negative impacts to other species or ecosystems have been identified.</p>
Access for Indigenous People: to continue to provide opportunities for First Nations to harvest for food, social and ceremonial purposes, in a manner consistent with the Sparrow Decision (SCC 1990), and other court decisions.	Indigenous harvest of Pacific tuna for FSC or domestic purposes may occur coast wide where authorized by a communal licence or Harvest Document.
Consultation: to maintain an open and transparent consultation process for discussions of harvest management issues for the Pacific Albacore Tuna fishery, including	The TAB pre-season planning meeting was held in February 2023 and post-season review meeting was held in November 2023. Additional calls with and meetings were held

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the development of the annual IFMP, activities related to Regional Fisheries Management Organisations, and the long-term direction of the fishery.

with TAB advisors as necessary to discuss specific items related to management planning.

The draft IFMP was made available for review and comment and the public was advised via Fishery Notice.

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Compliance: to continue to monitor fishing activity using hails, logbooks and aerial surveillance in cooperation with the US Coast Guard and other enforcement authorities. This program will be annually assessed for compliance and effectiveness.

Canada had a high logbook compliance rate and reported all aggregated catch (including bycatch) and effort data being prepared for the IATTC and WCPFC for the annual reporting deadline.

As a Condition of Licence, all vessel masters were required to notify Canadian authorities of their fishing activities through the hail program, to maintain and submit harvest logbooks, and register vessels with the IATTC and WCPFC as appropriate.

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## **APPENDIX 2. TUNA FISHERY AREA CLOSURES**

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### **Area 2**

Closed year-round in Subareas 2-1, 2-63 to 2-68 and that portion of Subarea 2-69 from Hunter Point to Fame Point inside the 50-fathom contour line. (CHS Chart 3869). The intent of the closure is to reduce harvesting pressure on localized stocks of fish and to provide improved access to First Nations for Food, Social and Ceremonial purposes.

### **Areas 12 to 20, 28 and 29**

Strait of Georgia/Johnstone/Juan de Fuca and Fraser River.

### **Area 121 (Swiftsure Bank)**

Portions of Subareas 121-1 and 121-2 inside a line connecting the following latitude and longitude co-ordinates: 48°34'N, 125°06'W thence to 48°34'N, 124°54.20'W thence to 48°29.62'N, 124°43.40'W thence following the International Boundary between Canada and the USA to 48°29.30'N, 124°58'W then to the beginning point. This area falls within the Maa-nulth Domestic Fishing Area.

### **Rockfish Conservation Areas**

Effective February 1, 2007, a suite of Rockfish Conservation Areas (RCAs) came into effect. There are currently 162 RCAs; the majority of the closed areas are located within the Strait of Georgia. Commercial tuna fishing is prohibited in all RCAs. The descriptions associated with the RCAs can be found at: <http://www.pac.dfo-mpo.gc.ca/fm-gp/maps-cartes/rca-acis/index-eng.htm>.

### **Gwaii Haanas National Marine Conservation Area Reserve and Haida Heritage Site**

A management plan for the Gwaii Haanas National Park Reserve, National Marine Conservation Area Reserve, and Haida Heritage Site was approved by Canada and the Haida Nation in November 2018, following an extensive consultation process. On May 1, 2019, the new Gwaii Haanas National Marine Conservation Area Reserve and Haida Heritage management plan was implemented by closing all commercial and recreational fishing in strict protection zones.

A description of the closures, including their geographic coordinates, is available in the Fishery Notice FN0536 ([https://notices.dfo-mpo.gc.ca/fns-sap/index-eng.cfm?pg=view\\_notice&DOC\\_ID=222098&ID=all](https://notices.dfo-mpo.gc.ca/fns-sap/index-eng.cfm?pg=view_notice&DOC_ID=222098&ID=all))

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The Gwaii Haanas Gina 'Waadluxan KilGuhlGa Land-Sea-People Management Plan is available here: <https://www.pc.gc.ca/en/pn-np/bc/gwaiihaanas/info/consultations>.

### **SGaan Kinghlas-Bowie Seamount Marine Protected Area**

The SK-B MPA is closed year-round. The MPA's regulations establish the outer boundary of the MPA as the area of the Pacific Ocean that includes the SK-B, Hodgkins and Davidson Seamounts — consisting of the seabed, the subsoil and the water column above the seabed — which is bounded by a series of rhumb lines drawn from a point 53°03'07.6" N, 135°50'25.9" W, to a point 53°16'20.9" N, 134°59'55.4" W, then to a point 53°39'49.2" N, 135°17'04.9" W, then to a point 53°39'18.0" N, 135°53'46.5" W, then to a point 53°52'16.7" N, 136°30'23.1" W, then to a point 53°49'19.6" N, 136°47'33.1" W, then to a point 53°40'02.5" N, 136°57'03.5" W, then to a point 53°13'59.2" N, 136°10'00.0" W, then back to the point of commencement.

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## **APPENDIX 3. INDIGENOUS FISHING PLAN**

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The Department is committed to improving its relationship with Indigenous people. Indigenous fisheries play an important role in this relationship and, therefore, are an integral part of fisheries resource management in the Pacific Region. Through consultation, cooperative management and stewardship activities, DFO and Indigenous groups are working together to build strong, healthy relationships and a sustainable fishery.

Through the Aboriginal Fisheries Strategy, the Department seeks to negotiate with Aboriginal organizations access for Food, Social, and Ceremonial (FSC) purposes. Subject to conservation, this access has priority over access for commercial and recreational harvest. FSC fisheries are managed through communal licences that are issued to First Nations organizations. The Department will consult with First Nations organizations to determine appropriate levels of access.

For additional information on DFO's Treaty and Indigenous Fisheries programs, please visit: <http://www.pac.dfo-mpo.gc.ca/abor-autoc/index-eng.html>



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## APPENDIX 4. RECREATIONAL FISHING PLAN

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### Overview and Special Considerations

The recreational tuna fishery in British Columbia is limited to Pacific Albacore Tuna as only this species is regularly present in Canadian waters.

Albacore Tuna harvest typically occurs much further offshore than is common with other species. The safety precautions that should be observed may therefore be different, and likely considerably more stringent, than what fishers might consider appropriate when fishing closer to shore.

Further, Albacore Tuna require special handling after capture to maintain quality. Improperly handled Albacore Tuna can cause severe illness if consumed.

To promote safety and catch quality, the Sport Fishing Advisory Board (SFAB) has developed Catch Handling & Vessel Safety guidelines to assist recreational fishers. These guidelines are available at: <https://sportfishing.bc.ca/tuna/>.

### General Stipulations

#### Online Regulations

The regulations for recreational fishing are summarized online in the British Columbia Tidal Waters Sport Fishing Guide, which lists open and closed times, catch limits, size limits (where applicable) and open/closed areas: <http://www.pac.dfo-mpo.gc.ca/fm-gp/rec/index-eng.html>.

When required, Fishery Notices are issued to advise of changes to the regulations which are kept up-to-date in the online Sport Fishing Guide; view or sign-up to receive Fishery Notice notifications by email at: <http://notices.dfo-mpo.gc.ca/fns-sap/index-eng.cfm>. The printed Sport Fish Guide booklet is no longer being produced, both to reduce costs and in recognition that the online guide does a better job at reporting in-season changes. You may also call your local fishery office to obtain regulatory information for your area of interest – visit <http://www.dfo-mpo.gc.ca/contact/regions/pacific-pacifique-eng.html> or call 604-666-0384 or email [info@dfo-mpo.gc.ca](mailto:info@dfo-mpo.gc.ca).

### Licensing

#### Tidal Water Sport Fishing – Licensing and Regulations

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The recreational harvest of various fish and invertebrate species in BC is regulated via the *British Columbia Sport Fishing Regulations, 1996* made under the *Fisheries Act*. A DFO Tidal Waters Sport Fishing licence is required for the recreational harvest of all species of fish and invertebrates. The daily maximum for Pacific Albacore Tuna is 20 pieces, with a possession limit of 40 pieces. Tidal Waters Sport Fishing licences may be purchased for a 1, 3, 5 day, or annual period. Fees depend on licence duration, age (senior, adult, juvenile) and residency status. Licences for juveniles (ages 15 and under) are free. In accordance with the Service Fees Act, the annual licence renewal fees will be adjusted by the annual rate of inflation determined by Consumer Price Index published by Statistics Canada. Licence renewal fees may be found at: <https://www.pac.dfo-mpo.gc.ca/fm-gp/rec/licence-permis/application-eng.html>

Purchase your licence online via the National Recreational Licensing System:  
<http://www.pac.dfo-mpo.gc.ca/fm-gp/rec/licence-permis/application-eng.html>

### **E-licences and Paper licences**

Although many recreational fishers continue to use the traditional paper copy of their licence, an e-licence – which is an electronic/pdf copy of your licence – may be used on a mobile device, such as a cell phone or tablet; however there are restrictions on its use.

### **Using Mobile Devices and the FishingBC App**

The FishingBC App <http://www.fishingbcapp.ca/>, as developed by the Sport Fishing Institute of BC, may be downloaded to your mobile device to assist with having access to regulatory information for species/areas/fishing gear while out on the water (along with other functionality). Please note that the DFO website is the official site for regulatory information in the event of a discrepancy between the two.

## **Catch Reporting**

Recreational harvesters are required, as a condition of the Tidal Waters Sport Fishing Licence, to report information on their recreational fishing activity and catch to DFO representatives when requested to do so, whether in person or via an internet survey. Recreational harvesters may be requested by a Fishery Officer or designated DFO representative at the dock, or through a creel or internet survey to provide catch and effort information on their recreational fishing activities.

The Internet Recreational Effort and Catch (iREC) Survey was initiated in 2012 to provide monthly estimates of effort for all methods of recreational fishing. Survey participants will be selected at time of licence purchase, and have their iREC survey access code printed to their licence. A reminder notice will also be sent by email. By completing the survey, fishers provide

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information essential to understanding the full impacts of the recreational fishery, and thus support sustainable fishery management. More information on the iREC Survey is available at: <http://www.pac.dfo-mpo.gc.ca/fm-gp/rec/irec-iarc/index-eng.html>.

Participants in the recreational tuna fishery may also be requested to complete and submit a harvest log documenting the location, times, and amounts of tuna catch retained and released.

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# **APPENDIX 5. COMMERCIAL FISHING PLAN FOR PACIFIC ALBACORE TUNA – CANADIAN VESSELS IN THE CANADIAN EEZ AND HIGH SEAS**

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## **Overview**

### **Fishery Covered**

This commercial fishing plan covers Canadian vessels harvesting Albacore Tuna in Canada's Exclusive Economic Zone (EEZ) and the high seas of the Pacific Ocean (i.e. areas outside the EEZs of Canada or other states).

### **Conditions of Licence**

Licences authorizing the harvest of Pacific tuna species are issued with attached "Conditions of Licence" which stipulate requirements specific to each licence. Harvesters operating under the authority of a fishing licence are legally obligated to comply with the requirements specified in the Conditions of Licence. The IFMP outlines only some of these requirements and does not provide the full information necessary to ensure compliance. Harvesters should review and understand their Conditions of Licence prior to commencing fishing.

## **General Stipulations**

### **Licences**

Commercial harvest of Albacore Tuna is permitted under the authority of vessel-based category CT licence for Canadian waters and the high seas or a vessel-based Section 68 High Seas licence for high seas waters only.

### **Licence Fees**

In accordance with the Service Fees Act, annual licence renewal fees will be adjusted by the annual rate of inflation determined by Consumer Price Index (CPI) published by Statistics Canada.

The commercial Albacore Tuna (Category CT) and Section 68 High Seas (Category SEC68) licence renewal fee may be found on the following link: <http://www.pac.dfo-mpo.gc.ca/fm-gp/licence-permis/renewalfees-fraisrenouvellement-eng.html>.

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## **Areas**

Harvesters operating under the authority of a CT licence are permitted to harvest tuna in Canada's EEZ with the exception of those closed areas specified in Appendix 2.

Harvesters operating under the authority of a CT licence or under the authority of a Section 68 High Seas licence are permitted to harvest tuna in the high seas area (outside the EEZ of any state) of the IATTC Convention Area if an IMO number has been obtained for the vessel and provided to the tuna manager (vessels without an IMO number are not permitted to harvest in the high seas). The IATTC Convention Area can be generally considered to encompass the Eastern Pacific Ocean (see Figure 1 in Section 1.8 of the IFMP); detailed boundaries are specified in Conditions of Licence.

Harvesters operating under the authority of a CT licence or under the authority of a Section 68 High Seas licence are not permitted to harvest tuna in the WCPFC Convention Area unless authorized through amended Conditions of Licence. The WCPFC Convention Area can be generally considered to encompass the Western Pacific Ocean, west of 150 degrees west longitude (see Figure 1 in Section 1.8 of the IFMP); detailed boundaries are specified in Licence Conditions. Harvesters can request amended Conditions of Licence authorizing harvest in the WCPFC Convention Area from the Tuna Resource Manager.

## **Times**

Both CT licences and Section 68 High Seas licences are available under this fishing plan from April 1, 2024 to March 31, 2025.

## **Gear**

Harvesters targeting Pacific Albacore Tuna in Canadian waters are permitted to use hook and line gear, not including longline gear. No other gear types are permitted.

Harvesters targeting Pacific Albacore Tuna in the high seas are permitted to use hook and line gear, not including longline gear unless specifically authorized through amended Conditions of Licence. Authorization to use longline gear may be requested from the Tuna Resource Manager and will be subject to a detailed plan ensuring that relevant requirements can be met. No other gear types are permitted.

## **Permitted Species**

Harvesters operating under the authority of a CT or Section 68 High Seas licence are authorized to capture and retain Pacific Albacore Tuna (*Thunnus alalunga*).

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Harvesters targeting Pacific Albacore Tuna under the authority of a CT or Section 68 High Seas licence may retain the following species when encountered as bycatch:

- Pacific Bluefin Tuna (*Thunnus orientalis*)
- Pacific Bonito (*Sarda chiliensis*)
- Skipjack Tuna (*Katsuwonus pelamis*)
- Yellowfin Tuna (*Thunnus albacares*)
- Yellowtail Amberjack (*Seriola lalandi*)

Harvesters targeting Pacific Albacore Tuna under the authority of a Section 68 High Seas licence may be authorized certain species and retention amounts on a case by case basis depending on intended fishing location and other factors to be confirmed with the Tuna Resource Manager.

### **Maximum Retention Amounts**

There is no limit to the amount of Pacific Albacore Tuna that may be retained.

Each licence holder is permitted to retain a maximum of 100kg of each of the species other than Pacific Albacore Tuna listed above when encountered as bycatch in the Pacific Albacore Tuna fishery.

## **Licencing**

### **Eligibility**

Both the CT and the Section 68 High Seas licences are vessel-based; all vessels receiving these licences must be registered Canadian commercial vessels.

In order to be eligible for a CT licence, a commercial or communal commercial licence with Schedule II privileges is required. If the primary licence with Schedule II privileges is replaced or relinquished an associated CT licence will no longer be valid.

Section 68 High Seas licences do not require a primary licence.

### **Licence Issuance**

All fish harvesters/licence holders/vessel owners are now required to use the National Online Licensing System (NOLS) to view, pay for, and print their commercial fishing licences, licence conditions, and receipts. Training materials, including step-by-step guides and a detailed user training manual, are available online (<http://www.dfo-mpo.gc.ca/FM-GP/SDC-CPS/licence-permis-eng.htm>) to guide users of the system in completing their licensing transactions. The Department also provides client support and assistance on how to use the system via e-mail at

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[fishing-peche@dfo-mpo.gc.ca](mailto:fishing-peche@dfo-mpo.gc.ca) or by calling toll-free at 1-877-535-7307 (7:00 AM to 8:00 PM Eastern, Monday to Friday). For more information on how to register and use the system, visit the Department's website at the address above, or contact client support.

Completed applications for Section 68 High Seas licences may be submitted through NOLS or by email to the Pacific Fisheries Licencing Unit. The vessel owner or authorized representative must sign the application form. High Seas applications for species other than tuna will be forwarded to the appropriate DFO Fishery Manager or Co-ordinator for review and approval prior to licence issue.

### **Licence Documents**

Schedule II Species Tuna documents are valid from the date of issue to March 31, 2025. Section 68 documents are also valid from the date of issue to March 31, 2025. Replacements for lost or destroyed licence documents may be obtained by reprinting the licence documents through the NOLS.

## **Regional Fishery Management Organizations**

### **Inter-American Tropical Tuna Commission (IATTC)**

All Canadian tuna vessels operating in the Pacific Ocean, including within Canada's Pacific EEZ, must be listed on the IATTC Regional Vessel Registry. Harvesters can check the IATTC Regional Vessel Registry ([www.iattc.org/VesselDataBaseENG.htm](http://www.iattc.org/VesselDataBaseENG.htm)) to ensure that their vessel is registered. Registration forms are available here: [https://www.pac.dfo-mpo.gc.ca/fm-gp/commercial/pelagic-pelagique/tuna-thon/form/wcpfc\\_iattc-cppoc\\_citt-eng.pdf](https://www.pac.dfo-mpo.gc.ca/fm-gp/commercial/pelagic-pelagique/tuna-thon/form/wcpfc_iattc-cppoc_citt-eng.pdf).

As part of their registration with the IATTC, all vessels over 12 metres in length must have an International Maritime Organization (IMO) number if fishing in the high seas. IMO numbers can be obtained at no cost. The steps to obtain an IMO number are as follows:

1. Register for an account here: <https://imonumbers.lrfairplay.com/Account/Register>
2. Once logged on, go to: <https://imonumbers.lrfairplay.com/Ships>
3. Then under "Request a Number" fill-out an online form or download a copy
4. Complete the form as indicated; for "Official Number" put Transport Canada (D.O.T.) Register of Vessels Number, and for "Fishing Number" use DFO vessel registration number (VRN).
5. Submit online forms using the indicated button, or email downloaded forms to [ship.imo@ihs.com](mailto:ship.imo@ihs.com).

### **Western and Central Pacific Fisheries Commission (WCPFC)**

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Harvesters wishing to fish for tuna in the WCPFC Convention Area will need to request amended Conditions of Licence from the Tuna Resource Manager. These amended Conditions of Licence will be issued once it has been confirmed that the various requirements specific to harvesting in the WCPFC Convention Area have been met.

All vessels used to harvest tuna in the WCPFC Convention Area must be listed on the WCPFC Record of Fishing Vessels (<https://www.wcpfc.int/record-fishing-vessel-database>). Vessels on this list must be authorized annually.

All vessels used to harvest tuna in the WCPFC Convention Area must also have a vessel monitoring system (VMS) approved and registered with the WCPFC Secretariat. Only certain VMS units and service providers are accepted. Vessel operators must sign an authorization form permitting the WCPFC Secretariat to track the vessel while operating in the WCPFC Convention Area.

Certain additional requirements for fishing in the WCPFC Convention Area depend on the specific location, type of harvest (fresh or frozen fish), gear type, and other considerations. Harvesters will need to discuss with the Tuna Resource Manager how these requirements relate to their intentions for fishing in the WCPFC Convention Area.

To request authorization to fish in the WCPFC Convention Area and obtain the necessary registration forms contact the Tuna Resource Manager.

## **Fishery Monitoring**

### **Financial Responsibilities**

Commercial tuna licence holders fund the fishery monitoring program which consists of, logbooks, vessel hails, associated data entry, and the provision of data to DFO. Licence holders are also responsible for the cost of VMS units, installation, operation, and maintenance; however, the costs associated with management of VMS data are covered by the Department.

### **Logbook**

Harvesters must keep an accurate harvest log (logbook) with complete records of all catch (including bycatch), dates and times, coordinates, and offload information. Harvesters are also requested to provide length measurements for a sample 10 fish at the start of each successful day. Logbooks must be submitted by November 1 each year, or the vessel master must contact the Tuna Resource Manager if continuing to fish beyond the November 1 deadline.



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Logbooks that meet the requirements of the Department are available for purchase from the Canadian Highly Migratory Species Foundation (CHMSF) by calling (250) 658-0179. The purchase of the CHMSF logbook includes a service to receive hard copy (paper) logbooks and to verify, edit, keypunch, and provide the data in the required format to the Department.

### **Vessel Hail Program**

Vessel masters must report the beginning and end of each fishing trip. A “Start Fishing Trip Report” (Hail-out) is required prior to leaving port to begin a fishing trip. An “End Fishing Trip Report” (Hail-In) is required when any fish are offloaded or the vessel has ceased fishing for a period greater than 72 hours.

Reports must be made to the designated hail service provider, Archipelago Marine Research Ltd. (AMR). Reports may be submitted via telephone or email. AMR’s contact information and office hours are provided in the CHMSF logbook.

Additional details regarding hail requirements are specified in the conditions of licence.

## **Other Information**

### **National Oceanic and Atmospheric Administration Fisheries Southwest Science Center**

#### **Tagging Project**

The Southwest Fisheries Science Centre (SWFSC) is working with The American Fishermen’s Research Foundation (AFRF) on an albacore tagging project. The objective of the project is to better understand the movements of North Pacific Albacore. Tags can be identified by the presence of a green dart tag behind the dorsal fin and a plastic coated stalk protruding from the rear portion of the belly. The SWFSC is offering a \$500 (U.S. dollars) reward for the return of a tagged fish with the archival tag in place along with the date, latitude and longitude of where the tagged fish was caught and the gear used to catch the fish. The reward can be obtained by returning the tagged fish and capture information to:

National Marine Fisheries Service  
Southwest Fisheries Science Centre  
8604 La Jolla Shores Dr.  
La Jolla, CA 92037

More information on the tagging program can be found at:  
<http://swfsc.noaa.gov/textblock.aspx?Division=FRD&id=1194>

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## **APPENDIX 6. COMMERCIAL FISHING PLAN FOR PACIFIC ALBACORE TUNA – USA VESSELS IN THE CANADIAN EEZ**

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The activities of USA-flagged tuna vessels (USA vessels) in the Canadian EEZ are governed by the *Treaty between the Government of the United States of America and the Government of Canada on Pacific Coast Albacore Tuna Vessels and Port Privileges* (the Canada-USA Tuna Treaty) and by Canada's domestic legislation and regulations.

The fishing regime under the Canada-USA Tuna Treaty expired on December 31, 2022. Without an established fishing regime USA tuna vessels cannot fish in Canadian waters. Negotiations to establish a new fishing regime are expected to take place in early 2024. Upon conclusion of these negotiations DFO will provide an updated commercial fishing plan for USA vessels fishing in the Canadian EEZ by way of an amended IFMP. The Department will issue a fishery notice when the amended IFMP is available.

The Tuna Advisory Board and additional stakeholders will continue to be engaged through the treaty re-negotiation process. If the negotiations result in notable changes to the treaty fishing regime relative to recent years, broader consultation will be conducted with regards to how these changes might be reflected in the updated commercial fishing plan.

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## **APPENDIX 7. COMMERCIAL FISHING PLAN FOR PACIFIC ALBACORE TUNA – CANADIAN VESSELS IN THE USA EEZ**

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The activities of Canadian tuna vessels in the Exclusive Economic Zone (EEZ) of the USA are governed by the *Treaty between the Government of the United States of America and the Government of Canada on Pacific Coast Albacore Tuna Vessels and Port Privileges* (the Canada-USA Tuna Treaty) as well as Canada's domestic legislation and regulations. Additionally, the entirety of the USA EEZ falls within the IATTC Convention Area and Canada is therefore obliged to ensure that Canadian vessels operating in the USA EEZ comply with the requirements of relevant IATTC resolutions.

The fishing regime under the Canada-USA Tuna Treaty expired on December 31, 2022. Without an established fishing regime Canadian tuna vessels will not be able to fish in USA waters. Negotiations to establish a new fishing regime are expected to take place in early 2024. Upon conclusion of these negotiations DFO will provide an updated commercial fishing plan for Canadian vessels fishing in the USA EEZ by way of an amended IFMP. The Department will issue a fishery notice when the amended IFMP is available.

The Tuna Advisory Board and additional stakeholders will continue to be engaged through the treaty re-negotiation process. If the negotiations result in notable changes to the treaty fishing regime relative to recent years, broader consultation will be conducted with regards to how these changes might be reflected in the updated commercial fishing plan.

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# **APPENDIX 8. COMMERCIAL FISHING PLAN FOR BIGEYE TUNA, PACIFIC BLUEFIN TUNA, SKIPJACK TUNA, AND YELLOWFIN TUNA – CANADIAN VESSELS IN THE HIGH SEAS**

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## **Overview**

### **Fishery Covered**

This commercial fishing plan covers Canadian vessels harvesting Bigeye Tuna, Pacific Bluefin Tuna, Skipjack Tuna, or Yellowfin Tuna in the high seas of the Pacific Ocean (i.e. areas outside the EEZs of Canada or other states).

All harvesters wishing to participate in this fishery must contact the Tuna Resource Manager to obtain authorization. Licences issued for the harvest of Pacific Albacore Tuna do not authorize targeted harvest of non-Albacore species unless amendments are made to the Conditions of Licence.

### **Conditions of Licence**

Licences authorizing the harvest of Pacific tuna species are issued with attached “Conditions of Licence” which stipulate requirements specific to each licence. Harvesters operating under the authority of a fishing licence are legally obligated to comply with the requirements specified in the Conditions of Licence. The IFMP outlines only some of these requirements and does not provide the full information necessary to ensure compliance. Harvesters should review and understand their Conditions of Licence prior to commencing fishing.

## **General Stipulations**

### **Licences**

Commercial harvest of Pacific tuna species in the high seas may be permitted under the authority of a vessel-based category CT licence or a vessel-based Section 68 High Seas licence.

### **Areas**

This commercial fishing plan covers fishing operation in the high seas of the Pacific Ocean (areas that are not included in the Exclusive Economic Zone, the territorial sea, or the internal waters of any state).

### **Times**

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Both CT licences and Section 68 High Seas licences are available under this fishing plan from April 1, 2024 to March 31, 2025.

### **Gear**

Harvesters operating in the high seas under the authority of a CT or Section 68 High Seas licence are permitted to use hook and line gear, not including longline gear unless specifically authorized through amended Conditions of Licence. Authorization to use longline gear may be requested from the Tuna Resource Manager and will be subject to a detailed plan ensuring that relevant requirements can be met. No other gear types are permitted.

### **Permitted Species**

Harvesters operating under the authority of a CT or Section 68 High Seas licence may be permitted to capture and retain the following non-Albacore species:

- Pacific Bluefin Tuna (*Thunnus orientalis*)
- Pacific Bonito (*Sarda chiliensis*)
- Skipjack Tuna (*Katsuwonus pelamis*)
- Yellowfin Tuna (*Thunnus albacares*)
- Yellowtail Amberjack (*Seriola lalandi*)

Harvesters targeting Pacific Albacore Tuna under the authority of a Section 68 High Seas licence may be authorized certain species and retention amounts on a case by case basis depending on intended fishing location and other factors to be confirmed with the Tuna Resource Manager.

### **Maximum Retention Amounts**

Retention amounts for the targeted harvest of Bigeye Tuna, Pacific Bluefin Tuna, Skipjack Tuna, and Yellowfin Tuna will be established on a case by case basis upon request in accordance with Canada's relevant obligations under the IATTC and WCPFC. The authorized amounts will be specified in licence conditions.

## **Licencing**

### **Eligibility**

Both the CT and the Section 68 High Seas licences are vessel-based and all vessels receiving these licences must be registered Canadian commercial vessels.

In order to be eligible to apply for a CT licence, a commercial or communal commercial licence with Schedule II privileges is required. If the primary licence with Schedule II privileges is replaced or relinquished an associated CT licence will no longer be valid.

Section 68 High Seas licences do not require a primary licence.

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## Licence Issuance

All fish harvesters/licence holders/vessel owners are now required to use the National Online Licensing System (NOLS) to view, pay for, and print their commercial fishing licences, licence conditions, and receipts. Training materials, including step-by-step guides and a detailed user training manual, are available online (<http://www.dfo-mpo.gc.ca/FM-GP/SDC-CPS/licence-permis-eng.htm>) to guide users of the system in completing their licensing transactions. The Department also provides client support and assistance on how to use the system via e-mail at [fishing-peche@dfo-mpo.gc.ca](mailto:fishing-peche@dfo-mpo.gc.ca) or by calling toll-free at 1-877-535-7307 (7:00 AM to 8:00 PM Eastern, Monday to Friday). For more information on how to register and use the system, visit the Department's website at the address above, or contact client support.

Completed applications for Section 68 High Seas licences may be submitted through NOLS or by email to the Pacific Fisheries Licencing Unit. The vessel owner or authorized representative must sign the application form. High Seas applications for species other than tuna will be forwarded to the appropriate DFO Fishery Manager or Co-ordinator for review and approval prior to licence issue.

## Licence Documents

Schedule II Species Tuna documents are valid from the date of issue to March 31, 2025. Section 68 documents are also valid from the date of issue to March 31, 2025. Replacements for lost or destroyed licence documents may be obtained by reprinting the licence documents through the NOLS.

## Regional Fishery Management Organizations

### Inter-American Tropical Tuna Commission (IATTC)

All Canadian tuna vessels operating in the Pacific Ocean, including within Canada's Pacific EEZ, must be listed on the IATTC Regional Vessel Registry. Harvesters can check the IATTC Regional Vessel Registry ([www.iattc.org/VesselDataBaseENG.htm](http://www.iattc.org/VesselDataBaseENG.htm)) to ensure that their vessel is registered. Registration forms are available here: [https://www.pac.dfo-mpo.gc.ca/fm-gp/commercial/pelagic-pelagique/tuna-thon/form/wcpfc\\_iattc-cppoc\\_citt-eng.pdf](https://www.pac.dfo-mpo.gc.ca/fm-gp/commercial/pelagic-pelagique/tuna-thon/form/wcpfc_iattc-cppoc_citt-eng.pdf).

As part of their registration with the IATTC, all vessels over 12 metres in length authorized to fish on the high seas must have an International Maritime Organization (IMO) number. IMO numbers can be obtained at no cost. The steps to obtain an IMO number are as follows:

1. Register for an account here: <https://imonumbers.lrfairplay.com/Account/Register>
2. Once logged on, go to: <https://imonumbers.lrfairplay.com/Ships>

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3. Then under “Request a Number” fill-out an online form or download a copy
  4. Complete the form as indicated; for “Official Number” put Transport Canada (D.O.T.) Register of Vessels Number, and for “Fishing Number” use DFO vessel registration number (VRN).
  5. Submit online forms using the indicated button, or email downloaded forms to [ship.imo@ihs.com](mailto:ship.imo@ihs.com).

### **Western and Central Pacific Fisheries Commission (WCPFC)**

Harvesters wishing to fish for tuna in the WCPFC Convention Area will need to request amended Conditions of Licence from the Tuna Resource Manager. These amended Conditions of Licence will be issued once it has been confirmed that the various requirements specific to harvesting in the WCPFC Convention Area have been met.

All vessels used to harvest tuna in the WCPFC Convention Area must be listed on the WCPFC Record of Fishing Vessels (<https://www.wcpfc.int/record-fishing-vessel-database>). Vessels on this list must be authorized annually.

All vessels used to harvest tuna in the WCPFC Convention Area must also have a vessel monitoring system (VMS) approved and registered with the WCPFC Secretariat. Only certain VMS units and service providers are accepted. Vessel operators must sign an authorization form permitting the WCPFC Secretariat to track the vessel while operating in the WCPFC Convention Area.

Certain additional requirements for fishing in the WCPFC Convention Area depend on the specific location, type of harvest (fresh or frozen fish), gear type, and other considerations. Harvesters will need to discuss with the Tuna Resource Manager how these requirements relate to their intentions for fishing in the WCPFC Convention Area.

To request authorization to fish in the WCPFC Convention Area and obtain the necessary registration forms contact the Tuna Resource Manager.

## **Fishery Monitoring**

### **Financial Responsibilities**

Commercial tuna licence holders fund the fishery monitoring program which consists of, logbooks, vessel hails, associated data entry, and the provision of data to DFO. Licence holders

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are also responsible for the cost of VMS units, installation, operation, and maintenance; however, the costs associated with management of VMS data are covered by the Department.

### **Logbook**

Harvesters must keep an accurate harvest log (logbook) with complete records of all catch (including bycatch), dates and times, coordinates, and offload information.

Logbooks that meet the requirements of the Department are available for purchase from the Canadian Highly Migratory Species Foundation (CHMSF) by calling (250) 658-0179. The purchase of the CHMSF logbook includes a service to receive hard copy (paper) logbooks and to verify, edit, keypunch, and provide the data in the required format to the Department.

### **Vessel Hail Program**

Vessel masters must report the beginning and end of each fishing trip. A “Start Fishing Trip Report” (Hail-out) is required prior to leaving port to begin a fishing trip. An “End Fishing Trip Report” (Hail-In) is required when any fish are offloaded or the vessel has ceased fishing for a period greater than 72 hours.

Reports must be made to the designated hail service provider, Archipelago Marine Research Ltd. (AMR). Reports may be submitted via telephone or email. AMR’s contact information and office hours are provided in the CHMSF logbook.

Additional details regarding hail requirements are specified in conditions of licence.



## APPENDIX 9. TUNA ADVISORY BOARD MEMBERSHIP

Advisor Name	Representation	Term Start (January 1 <sup>st</sup> )	Term End (December 31 <sup>st</sup> )
Fraser MacDonald	USA Zone	2021	2024
Gregg Holm	USA Zone	2021	2024
Peter de Greef	USA Zone	2023	2026
Anare Rokotuiwakaya	USA Zone	2023	2026
Graham Milicheap	Canadian Zone	2021	2024
VACANT	Canadian Zone	2021	2024
Tad Larden	Canadian Zone	2023	2026
John Jenkins	Canadian Zone	2023	2026
Ron Kay	High Seas Zone	2021	2024
Wayne Booker	High Seas Zone	2023	2026
Lorne Clayton	Canadian Highly Migratory Species Foundation	N/A	N/A
VACANT	British Columbia Tuna Fishermen's Association	N/A	N/A
Deryk Krefting	Sport Fishing Advisory Board	N/A	N/A
Killian Stenhfest	Marine Conservation Caucus	N/A	N/A
Chris Wick	Processor/Buyer	N/A	N/A
VACANT	Processor/Buyer	N/A	N/A
Larry Neilson	Province of BC	N/A	N/A
Harold Amos	First Nations Representative	N/A	N/A
Sarah Hawkshaw	DFO – Science	N/A	N/A
Jason Gibson	DFO – Conservation and Protection	N/A	N/A

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## APPENDIX 10. FISHING VESSEL SAFETY

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### Overview – Fishing Vessel Safety

Vessel owners and masters have a duty to ensure the safety of their crew and vessel. Adherence to safety regulations and good practices by owners, masters and crew of fishing vessels will help save lives, prevent vessel damage and protect the environment. All fishing vessels must be in a seaworthy condition and maintained as required by Transport Canada (TC), WorkSafeBC, and other applicable agencies. Vessels subject to inspection should ensure that the certificate of inspection is valid for the area of intended operation.

In the federal government, responsibility for shipping, navigation, and vessel safety regulations and inspections lies with TC; emergency response with the Canadian Coast Guard (CCG) and DFO has responsibility for management of the fisheries resources. The Transportation Safety Board is an independent agency that advances transportation safety by investigating selected occurrences in the air, marine, pipeline and rail modes of transportation including fishing vessel occurrences. In BC, WorkSafeBC exercises jurisdiction over workplace health and safety and conducts inspections on commercial fishing vessels in order to ascertain compliance with the Workers Compensation Act (WCA) and the Occupational Health and Safety Regulation (OHSR).

Before departing on a voyage the authorized representative (normally the owner), must ensure that the fishing vessel is capable of and safe for the intended voyage and fishing operations. Critical factors for a safe voyage include the seaworthiness of the vessel, having the required personal protective and life-saving equipment in good working order, adequate number of properly trained crew, and knowledge of current and forecasted weather conditions. As safety requirements and guidelines may change, the vessel's authorized representative, crew, and other workers must be aware of the latest legislation, policies and guidelines prior to each trip. There are many useful tools available for ensuring a safe voyage. These include:

- Education and training programs
- Marine emergency duties training
- Fish Safe – Stability Education Program & 1 Day Stability Workshop
- Fish Safe – SVOP (Subsidized rate for BC commercial fishers provided)
- Fish Safe – *Safest Catch* program – **FREE** for BC commercial fishers
- Fish Safe *Safe At Sea* DVD Series – Fish Safe
- Fish Safe Stability Handbook – *Safe at Sea* and *Safest Catch* – DVD Series
- Fish Safe *Safest Catch* Log Book
- Fish Safe *Safety Quiz*
- First Aid training
- Radio Operators Course (Subsidized rate for BC commercial fishers provided)
- Fishing Masters Certificate training
- Small Vessel Operators Certificate training

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Publications:

- *Gearing Up for Safety* - WorkSafeBC
- <https://tc.canada.ca/en/marine-transportation/marine-safety/tp-15393e-adequate-stability-safety-guidelines-fishing-vessels> TP 15393E - Adequate stability and safety guidelines for fishing vessels
- TP 15392E - Guidelines for fishing vessel major modification or a change in activity. <https://tc.canada.ca/en/marine-transportation/marine-safety/tp-15392e-guidelines-fishing-vessel-major-modification-change-activity>
- Transport Canada Publication TP 10038 Small Fishing Vessel Safety Manual (can be obtained at Transport Canada Offices from their website at: <http://www.tc.gc.ca/eng/marinesafety/tp-tp10038-menu-548.htm>)
- Amendments to the Small Fishing Vessel Inspection Regulations (can be obtained from: <http://www.gazette.gc.ca/rp-pr/p2/2016/2016-07-13/html/sor-dors163-eng.php>)
- Safety Issues Investigation into Fishing Safety in Canada report can be accessed: <https://www.tsb.gc.ca/eng/rapports-reports/marine/etudes-studies/M09Z0001/M09Z0001.html>

For further information see: <https://tc.canada.ca/en/marine-transportation>  
[www.fishsafebc.com](http://www.fishsafebc.com)  
[www.worksafebc.com](http://www.worksafebc.com)  
[www.tsb.gc.ca/eng/rapports-reports/marine/index.html](http://www.tsb.gc.ca/eng/rapports-reports/marine/index.html)

## Important priorities for vessel safety

There are three areas of fishing vessel safety that should be considered a priority. These are: vessel stability, emergency preparedness, and cold water immersion.

### Fishing Vessel Stability

Vessel stability is paramount for safety. Care must be given to the stowage and securing of all cargo, skiffs, equipment, fuel containers and supplies, and to correct ballasting. Fish harvesters must be familiar with their vessel's centre of gravity, the effect of liquid free surfaces on stability (e.g. loose water or fish on deck), loading and unloading operations, watertight integrity and the vessel's freeboard. Know the limitations of your vessel; if you are unsure contact a naval architect, marine surveyor or the local Transport Canada Marine Safety Office.

Fishing vessel authorized representatives/owners are required to develop detailed instructions addressing the limits of stability for each of their vessels. These instructions must include detailed safe operation documentation kept on board the vessel.

In 2017, Transport Canada Marine Safety (TC) issued Ship Safety Bulletin (SSB) [No. 03/2017](#) announcing the coming into force of the New Fishing Vessel Safety Regulations. The initial regulations were published in the Canada Gazette Part II on July 13, 2016 and came into force

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on July 13, 2017. The bulletin includes important information on changes to requirements for Written Safety Procedures, Safety Equipment and Vessel Stability.

As of July 13, 2017, new regulations pertaining to stability assessments to be performed by a competent person came into effect, as follows:

- A new fishing vessel that has a hull length of more than 9 m where the vessel construction was started or that a contract was signed for the construction after July 13, 2018;
- A fishing vessel more than 9 m and that has undergone a major modification or a change in activity that is likely to adversely affect its stability;
- A fishing vessel that is fitted with an anti-roll tank at any time;
- A fishing vessel more than 15 gross tonnage and used for catching herring or capelin during the period beginning on July 6, 1977 and ending on July 13, 2017
- For an existing fishing vessel that is not required to undergo a stability assessment, the owner shall be capable of demonstrating that their vessel has adequate stability to safely carry out the vessel's intended operations. Guidelines have been developed and are available online to help small fishing vessel owners and operators meet their regulatory requirements
- Two good resources can be found here: [TP 15393 - Adequate stability and safety guidelines for fishing vessels \(2018\)](#) and [TP 15392 – Guidelines for fishing vessel major modification or a change in activity \(2018\)](#)

Further, the new Regulation requires a “Stability Notice” to be developed after a stability assessment. This notice includes a simple diagrammatic of the vessel, its tanks and fish holds, or deck storage as the case may be. It is intended to assist fishing vessel crews in quickly determining the safe carriage limits of the vessel without having to reference a complicated Trim and Stability Book.

Additionally, Transport Canada published a Stability Questionnaire ([SSB No. 04/2006](#)) and Fishing Vessel Modifications Form ([SSB No. 01/2008](#)) which enable operators to identify the criteria which will trigger a stability assessment. Please contact the nearest Transport Canada office if you need to determine whether your vessel requires a stability assessment, or to receive guidance on obtaining competent assessor.

In 2019, TC provided an updated [SSB 03/2019](#), which sets out a voluntary record of modifications for the benefit of owners/masters of any fishing vessels. For vessels of more than 15 gross tons, the record of modifications was to be reviewed by TC inspectors during regular inspections and entered on the vessel's inspection record. However, information gathered during the Transportation Safety Board's (TSB) Safety Issues Investigation into the fishing industry showed minimal recording of vessel modifications prior to this date.

The TSB has investigated several fishing vessel accidents since 2008 and found a variety of factors that effected the vessel's stability were identified as contributing factors in vessels capsizing, such as with: [M08W0189](#) - *Love and Anarchy*, [M09L0074](#) - *Le Marsouin I*, [M10M0014](#) - *Craig and Justin*, [M12W0054](#) - *Jessie G*, [M12W0062](#) - *Pacific Siren*, [M14P0121](#) - *Five Star*, [M15P0286](#) - *Caledonian*, [M16A0140](#) - *C19496NB*, [M17C0061](#) - *Emma Joan*, [M17P0052](#) - *Miss*

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Cory, [M18P0073](#) – Western Commander, [M18A0425](#) – Charlene A, [M18A0454](#) – Atlantic Sapphire, [M20P0229](#) – Arctic Fox II, [M20A0434](#) – Chief William Saulis and [M20A0160](#) – Sarah Anne.

Vessel masters are advised to carefully consider stability when transporting gear. Care must be given to the stowage and securing of all traps, cargo, skiffs, equipment, fuel containers and supplies and also to correct ballasting. Know the limitations of your vessel; if you are unsure contact a reputable marine surveyor, naval architect or the local Transport Canada Marine Safety office.

WorkSafeBC's Occupational Health and Safety Regulations (OHSR) require owners of fishing vessels to provide documentation on board, readily accessible to crew members, which describes vessel characteristics, including stability.

Fish Safe has developed a code of best practices for the food and bait/roe herring fisheries, dive fisheries and the prawn fishery: These Best Practices are available on Fish Safe's website for convenient download here: <https://www.fishsafebc.com/best-practices> Please contact John Krgovich at Fish Safe for a copy of the program materials they developed to address safety and vessel stability in these fisheries. John Krgovich – office: (604) 261-9700 - Email: [john@fishsafebc.com](mailto:john@fishsafebc.com).

### **Emergency Drill Requirements**

The *Canada Shipping Act, 2001* requires that the Authorized Representative of a Canadian Vessel shall develop procedures for the safe operation of the vessel and for dealing with emergencies. The Act also requires that crew and passengers receive safety training. The Marine Personnel Regulations require that all personnel on board required to meet the minimum safe manning levels have received MED (Marine Emergency Duties) training to an A1 or A3 level, depending on the vessel's voyage limits, within 6 months of serving aboard. MED A3 training is 8 hours in duration and is applicable to seafarers on fishing vessels less than 150 GRT that are within 25 miles from shore (NC2). MED A1 training is 19.5 hours duration and is applicable to all other fishing vessels.

To assist fishers in meeting their crew training requirements, Fish Safe has created a downloadable '*New Crew Orientation Form and How To Guide*' available on Fish Safe's website here: <https://www.fishsafebc.com/downloadable-tools>

MED provides a basic understanding of the hazards associated with the marine environment; the prevention of shipboard incidents; raising and reacting to alarms; fire and abandonment situations; and the skills necessary for survival and rescue.

WorkSafeBC's Occupational Health and Safety Regulation (OHSR) requires written rescue and evacuation procedures for work on or over water. Additionally, fishing vessel masters must establish procedures and assign responsibilities to each crew member to cover all emergencies,

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including the following: crew member overboard, fire on board, flooding of the vessel, abandoning ship, and calling for help. Fishing vessel masters are also required to conduct emergency drills at the start of each fishing season, when there is a change of crew, and at periodic intervals to ensure that crewmembers are familiar with emergency procedures.

Between 2015 and 2021, 15 fishing vessel accidents were reported to the TSB which resulted in 34 fatalities. In all 15 occurrences, distress alerting devices (EPIRBs, PLBs) were not used. The report's findings highlighted the lack of safety drills and safety procedures and practices. The *Safest Catch* program, delivered by Fish Safe and free to BC commercial fishers, includes comprehensive practice of drills such as abandon ship, man overboard and firefighting drills.

### **Cold Water Immersion**

Drowning is the number one cause of death in BC's fishing industry. Cold water is defined as water below 25 degrees Celsius, but the greatest effects occur below 15 degrees C. BC waters are usually below 15 degrees C. Normal body temperature is around 37 degrees Celsius; cold water rapidly draws heat away from the body. The effects of cold water on the body occur in four stages: cold shock, swimming failure, hypothermia and post-rescue collapse. Know what to do to prevent you or your crew from falling into the water and what to do if that occurs. More information is available in the WorkSafeBC Bulletin Cold Water Immersion (available from the WorkSafeBC website at [www.worksafebc.com](http://www.worksafebc.com)).

Under the recently amended (June 2019) OHS Regulation, section 24.96.1, a crewmember must wear a PFD or lifejacket when on board a fishing vessel that has no deck or deck structure or when on the deck of a fishing vessel that has a deck or deck structure. The use of a PFD will prepare a crewmember to remain afloat, to survive the effects of cold shock, reduce the need to swim and give rescuers time to respond.

Section 8.26, which requires workers to wear a PFD or lifejacket when working "under conditions which involve a risk of drowning", would continue to apply to fishing crewmembers and other workers (e.g. when they are working on shore, docks and other vessels). The specific requirements can be found on WorkSafeBC's PFD Primer provided on Fish Safe's website here: <https://www.fishsafebc.com/cold-water-survival>.

It has been demonstrated time and again that, when worn, PFD's save lives - and the chance of surviving a mishap increases significantly when these devices are worn while working on deck.

Resulting from the TSB investigations into the *Diane Louise* - [M14P0110](#), *Caledonian* - [M15P0286](#) and the *C19496NB* - [M16A0140](#) fishing vessel accidents the Board recommended that both TC, WorkSafeBC and WorkSafeNB require that persons wear a suitable personal flotation devices (PFDs) at all times when: on the deck of a commercial fishing vessel; or, when on board a commercial fishing vessel without a deck or deck structure, and ensure that programs are developed to confirm compliance. Between 2015 and 2021, 15 occurrences were reported to the

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TSB, resulting in the loss of life of 34 fish harvesters. In 11 of the 15 occurrences, personal flotation devices (PFDs) were not used.

## Other Issues

### Weather

Vessel owners and masters are reminded of the importance of paying close attention to current weather trends and forecasts during the voyage. Marine weather information and forecasts can be obtained on VHF channels 21B, Wx1, Wx2, Wx3, or Wx4. Weather information is also available from Environment Canada website at:

[http://www.weatheroffice.gc.ca/marine/index\\_e.html](http://www.weatheroffice.gc.ca/marine/index_e.html)

### Emergency Radio Procedures

Vessel owners and masters should ensure that all crew are able to activate the Search and Rescue (SAR) system early rather than later by contacting the Canadian Coast Guard (CCG). All fishing vessels greater than 20m in length must carry a Class A AIS, as well as a float free 406 MHz Emergency Position Indicating Radio Beacon (EPIRB). These beacons must be registered with the Canadian Beacon Registry. When activated, an EPIRB transmits a distress call that is picked up or relayed by satellites and transmitted via land earth stations to the Joint Rescue Co-ordination Centre (JRCC), which will task and co-ordinate rescue resources. The TSB notes in the *Island Lady* – [M21A0315](#) that there have been 15 similar occurrences reported to the TSB, resulting in the loss of life of 34 fish harvesters. In all 15 occurrences, distress alerting devices (e.g., emergency position-indicating radio beacons [EPIRBs] and personal locator beacons [PLBs]) were not used. ([M15A0189](#), [M16A0140](#), [M16A0327](#), [M18A0076](#), [M18A0303](#), [M18A0078](#), [M18P0184](#), [M18P0394](#), [M19A0082](#), [M19A0090](#), [M19P0242](#), [M20A0258](#), [M20A0160](#), [M21A0412](#), and [M21A0161](#)). The carriage of both AIS, PLB and EPIRB is strongly encouraged for all fishing vessels who do not fall under the mandatory threshold.

Fish harvesters should monitor VHF channel 16 or MF 2182 KHz and make themselves and their crews familiar with other radio frequencies. All crew should know how to make a distress call and should obtain their restricted operator certificate from Industry Canada. However, whenever possible, masters should contact the nearest Canadian Coast Guard (CCG) Marine Communications and Traffic Services (MCTS) station (on VHF channel 16 or MF 2182 kHz) prior to a distress situation developing. Correct radio procedures are important for communications in an emergency. Incorrect or misunderstood communications may hinder a rescue response. Further information is available at [Radio Aids to Marine Navigation General](#)

Since August 1, 2003 all commercial vessels greater than 8 metres in length are required to carry a Class D VHF Digital Selective Calling (DSC) radio. A registered DSC VHF radio has the capability to alert other DSC equipped vessels in your immediate area and MCTS that your vessel is in distress. Masters should be aware that they should register their DSC radios with Industry Canada to obtain a Marine Mobile Services Identity (MMSI) number or the automatic

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distress calling feature of the radio may not work. For further information see the Coast Guard website at: <http://www.ccg-gcc.gc.ca/eng/CCG/Home> or go directly to the Industry Canada web page:

[www.ic.gc.ca/eic/site/smt-gst.nsf/eng/sf01032.html](http://www.ic.gc.ca/eic/site/smt-gst.nsf/eng/sf01032.html)

A DSC radio that is connected to a GPS unit will also automatically include your vessel's current position in the distress message. More detailed information on DSC can be found here: [TC DSC Safety Bulletin](#). Questions regarding Coast Guard DSC capabilities can be obtained by contacting your local MCTS centre (Prince Rupert MCTS (250)627-3070 or Victoria MCTS (250)363-6333).

### **Collision Regulations**

Fish harvesters must be knowledgeable of the Collision Regulations and the responsibilities between vessels where risk of collision exists. Navigation lights must be kept in good working order and must be displayed from sunset to sunrise and during all times of restricted visibility. To help reduce the potential for collision or close quarters situations which may also result in the loss of fishing gear, fish harvesters are encouraged to monitor the appropriate local Vessel Traffic Services (VTS) VHF channel when travelling or fishing near shipping lanes or other areas frequented by large commercial vessels. Vessels required to participate in VTS include:

- a) every ship twenty metres or more in length,
- b) every ship engaged in towing or pushing any vessel or object, other than fishing gear,
- c) where the combined length of the ship and any vessel or object towed or pushed by the ship is forty five metres or more in length; or
- d) where the length of the vessel or object being towed or pushed by the ship is twenty metres or more in length.

### **Exceptions include:**

- a) a ship towing or pushing inside a log booming ground,
- b) a pleasure yacht *less than* 30 metres in length, and
- c) a fishing vessel that is *less than* 24 metres in length and not *more than* 150 tons gross.

More detailed information on VTS can be obtained by calling either Prince Rupert MCTS (250)627-3070 or Victoria MCTS (250)363-6333 or from the Coast Guard website: <https://www.ccg-gcc.gc.ca/publications/mcts-sctm/ramn-arnm/part3-eng.html>

### **Buddy System**

Fish harvesters are encouraged to use the buddy system when transiting and fishing as this allows for the ability to provide mutual aid. An important trip consideration is the use of a sail/voyage plan which includes the particulars of the vessel, crew and voyage. The sail plan should be left with a responsible person on shore or filed with the local MCTS. After leaving



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port the fish harvester should contact the holder of the sail plan daily or as per another schedule. The sail plan should ensure notification to JRCC when communication is not maintained which might indicate your vessel is in distress. Be sure to cancel the sail plan upon completion of the voyage.

## **WorkSafeBC**

WorkSafeBC exercises jurisdiction over workplace health and safety, including the activities of crews of fishing vessels. Commercial fishing, diving and other marine operations are subject to the provisions of the *Workers Compensation Act (WCA)* and requirements in Part 24 of the Occupational Health and Safety Regulation (OHSR). Examples of Part 24 regulatory requirements related to fishing include, but are not limited to, the requirement to establish emergency procedures, to conduct emergency drills, to provide immersion suits for the crew, to provide stability documentation for the vessel, safe work procedures, injury reporting, correction of unsafe working conditions, the requirement to wear personal flotation devices (PFDs), etc.

Other sections of the OHSR also apply to commercial fishing operations. For example, Part 3 addresses training of young and new workers, first aid, and employer incident/accident investigations. Part 4 addresses general conditions such as maintenance of equipment, workplace conduct and impairment. Part 8 addresses issues related to safety headgear, safety footwear, eye and face protection, limb and body protection and personal flotation devices (PFDs) when working on the dock. Part 12 addresses issues related to tools, machinery and equipment, including safeguarding. Part 15 addresses issues related to rigging.

Both owners and masters of fishing vessels are considered to be employers. Under the *Workers Compensation Act* and the OHS Regulation (OHSR) they have varying and overlapping duties and responsibilities. Masters, because they have the most control during fishing and related activities, are considered to be the employer with primary responsibility for the health and safety of the crew.

The OHSR and the WCA are available from the Provincial Crown Printers or by visiting the WorkSafeBC website: [www.worksafebc.com](http://www.worksafebc.com)

NOTE: Regarding the OHSR requirement to wear PFD's, WorkSafeBC has produced a video entitled "Turning the Tide – PFD's in the Fishing Industry". For more information on PFD use, including a link to the video, please access the following site:

<https://www.worksafebc.com/en/about-us/news-events/news-releases/2018/November/new-fishing-industry-safety-video?origin=s&returnurl=https%3A%2F%2Fwww.worksafebc.com%2Fen%2Fsearch%23q%3DTurning%2520the%2520Tide%26sort%3Drelevancy%26f%3Alanguage->

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[facet%3D%5BEnglish%5D](#)

For further information, contact an Occupational Safety Officer:

Bruce Logan	Field Services	Vancouver/ Richmond/Delta	(604) 244-6477
Cody King	Field Services	Courtenay	(250) 334-8733
Paul Matthews	Field Services	Courtenay	(250) 334-8741
Wayne Tracey	Field Services	Central	(604) 232-1939

or the Manager of Interest for Marine and Fishing, Pat Olsen (250) 334-8777

For information on projects and initiatives related to commercial fishing health and safety please contact Tom Pawlowski, Manager, OHS Consultation and Education Services, at (604) 233-4062 or by email: [tom.pawlowski@worksafebc.com](mailto:tom.pawlowski@worksafebc.com) or Helen Chandler, OHS Consultant at (604) 276-3174 or by email: [helen.chandler@worksafebc.com](mailto:helen.chandler@worksafebc.com).

## **Fish Safe BC**

Fish Safe encourages Vessel masters and crew to take ownership of fishing vessel safety. Through this industry driven and funded program Fish Safe provides fishing relevant tools and programs to assist fishers in this goal. The Fish Safe Stability Education Program and 1 Day Stability Workshop are available to all fishers who want to improve their understanding of stability and find practical application to their vessel's operation. The SVOP (Small Vessel Operator Proficiency) Course is designed to equip crew with the skills they need to safely navigate during their wheel watch. The Safest Catch Program, along with fisher-trained Safety Advisors, is designed to give fishers the tools they need to create a vessel specific safety management system.

As referenced throughout the above documentation, Fish Safe provides a broad range of courses, programs and services that are either free for BC commercial fishers or highly subsidized.

Fish Safe is managed by John Krgovich, Program Manager and support staff including John Krgovich, Program Coordinator, Stephanie Nguyen, Program Assistant, Rhoda Huey, Bookkeeper/Administrative Assistant, and an experienced team of fisher Safety Advisors. All activities and program development is directed by the Fish Safe Advisory Committee (membership is open to all interested in improving safety on board fishing vessels). The Advisory Committee meets two to three times annually to discuss safety issues and give direction to Fish Safe in the development of education and tools for fish harvesters.

Fish Safe also works closely with WorkSafeBC to improve the fishing injury claims process. For further information contact:

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John Krgovich  
Program Coordinator            Cell: (604) 729-8407  
Fish Safe                            Office: (604) 261-9700  
#100, 12051 Horseshoe Way      Email: john@fishsafebc.com  
Richmond, BC V7A 4V4            www.fishsafebc.com

## Transportation Safety Board

The Transportation Safety Board (TSB) is not a regulatory board. The TSB is an independent agency that investigates marine, pipeline, railway and aviation transportation occurrences to determine the underlying risks and contributing factors. Its sole aim is the advancement of transportation safety by reporting publicly through Accident Investigation Reports or Marine Safety Information Letters or Advisors. It is not the function of the Board to assign fault or determine civil or criminal liability. Under the TSB Act, all information collected during an investigation is completely confidential.

In 2014 the TSB pacific region released three investigation reports:

- the collision between trawl fishing vessel [Viking Storm](#) and US long line fishing vessel *Maverick* and the subsequent fatality,
- the person over board off the prawn fishing vessel [Diane Louise](#) and the subsequent fatality, and
- the capsizing of the crab fishing vessel [Five Star](#) and subsequent fatality.

In 2016 the TSB pacific region released one investigation report:

- the capsizing of the trawl [Caledonian](#) and subsequent fatalities.

In 2018 the TSB pacific region released two investigation reports:

- the capsizing and sinking of the [Miss Cory](#) and subsequent fatality
- the sinking of the [Western Commander](#) and loss of life

In 2022 the TSB pacific region released one investigation report:

- the sinking of the [Arctic Fox II](#) and subsequent fatalities.

The TSB issued five recommendations following the *Caledonian* report. Three recommendations issued are aimed at ensuring all crews have access to adequate stability information that meets their needs. That means:

- All commercial fishing vessels should have a stability assessment appropriate for their size and operation.
- The information from that assessment must then be kept current, and it must be used to determine safe operating limits.

Moreover, these operating limits must be easily measurable, and relevant to the vessel's operation. For example, that could mean marking the sides of a vessel's hull to indicate the

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maximum operating waterline, or maximum permitted loads can be specified in the most relevant unit of measure—total catch weight for instance, or the safe number of traps. Regardless, for it to be of real, practical use, the information must be presented in a format that is clearly understood and easily accessible to crew.

The other two recommendations address the most basic step that harvesters can take: wearing a personal flotation device. Here in British Columbia, roughly 70 percent of all fishing-related fatalities in the past decade came while not wearing a PFD. Yet many harvesters still do not wear them. TC regulations currently require that PFDs be worn only if harvesters identify a risk, however; you never know when you could end up in the water. So the TSB is recommending to TC to require persons to wear suitable personal flotation devices at all times when on the deck of a commercial fishing vessel or when on board a commercial fishing vessel without a deck or deck structure and that programs are developed to confirm compliance. In June 2019, WorksafeBC amended its fishing regulation related to the use of PFDs. Under the amendments, crewmembers must wear a PFD or lifejacket when on board a fishing vessel that has no deck or deck structure, or when on the deck of a fishing vessel that has a deck or deck structure. Crewmembers are not required to wear lifejackets or PFDs below deck or when inside a deck structure where there is risk of entrapment. This amendment removes the need for a risk of drowning to be present before a PFD must be worn.

For more information about the TSB, visit the website at [www.tsb.gc.ca](http://www.tsb.gc.ca)  
For information about the TSB's investigation into fishing safety, or to view a brief video, visit: <http://www.tsb.gc.ca/eng/medias-media/videos/marine/m09z0001/index.asp>

To view information on the TSB's recent safety Watchlist, visit:  
<http://www.tsb.gc.ca/eng/surveillance-watchlist/marine/2020/marine-01.html>

Reporting an Occurrence: [www.tsb.gc.ca/eng/incidents-occurrence/marine/](http://www.tsb.gc.ca/eng/incidents-occurrence/marine/)  
After a reportable occurrence happens; you can fill out the TSB 1808 form or call the TSB at the contact information below.

Recently the TSB produced a Safe at Sea: Activity book on fishing safety intended for the next generation of fish harvesters (ages 4-7). Download a copy.  
[www.tsb.gc.ca > eng > medias-media > prudence-safe > safe-at-sea](http://www.tsb.gc.ca/eng/medias-media/prudence-safe/safe-at-sea)

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